

JACKSON TOWNSHIP
COLUMBUS REGION, UNION COUNTY
REPORT ON FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003



**Auditor of State
Betty Montgomery**

Board of Trustees
Jackson Township
Richwood, Ohio

We have reviewed the *Independent Auditors' Report* of Jackson Township, Union County, prepared by Holbrook & Manter, CPAs, for the audit period January 1, 2003 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditors' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditors' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Jackson Township is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Betty Montgomery".

BETTY MONTGOMERY
Auditor of State

October 14, 2005

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INDEPENDENT AUDITORS' REPORT

Board of Trustees
Jackson Township
Union County

We have audited the accompanying financial statements of Jackson Township, Union County, Ohio, (the Township) as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State of Ohio prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State of Ohio permits, but does not require, governments to reformat their statements. The Township has elected not to reformat its statements. Since this Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State of Ohio permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2004, or its changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Jackson Township, Union County, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

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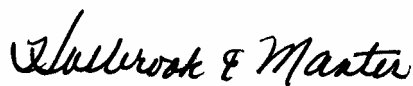
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CERTIFIED PUBLIC ACCOUNTANTS

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the year ended December 31, 2004. The Government has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2005 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.



Certified Public Accountants

September 22, 2005

JACKSON TOWNSHIP
UNION COUNTY
COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND
CASH BALANCES-ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2004

| | <u>Governmental Funds</u> | | <u>Fiduciary</u> | <u>Total</u> <u>(Memorandum</u> <u>Only)</u> |
|--|---------------------------|----------------------------------|----------------------------------|--|
| | <u>General</u> | <u>Special</u> <u>Revenue</u> | <u>Non-</u> <u>Expendable</u> | |
| Cash receipts:- | | | | |
| Local taxes | \$ 19,060 | \$ 0 | \$ 0 | \$ 19,060 |
| Intergovernmental | 29,524 | 72,059 | 0 | 101,583 |
| Interest | 1,043 | 974 | 20 | 2,037 |
| Fines, licenses, and permits | 0 | 7,862 | 0 | 7,862 |
| Miscellaneous | 873 | 2,434 | 0 | 3,307 |
| Total cash receipts | 50,500 | 83,329 | 20 | 133,849 |
| Cash disbursements:- | | | | |
| Current: | | | | |
| Salaries | 0 | 0 | 20 | 20 |
| General government | 19,433 | 0 | 0 | 19,433 |
| Public health services | 17,844 | 5,875 | 0 | 23,719 |
| Public works | 217 | 30,336 | 0 | 30,553 |
| Capital outlay | 3,732 | 87,129 | 0 | 90,861 |
| Total cash disbursements | 41,226 | 123,340 | 20 | 164,586 |
| Total receipts over (under) cash disbursements | 9,274 | (40,011) | 0 | (30,737) |
| Other financing receipts (disbursements):- | | | | |
| Other financing sources | 0 | 1,500 | 0 | 1,500 |
| Total other financing receipts (disbursements) | 0 | 1,500 | 0 | 1,500 |
| Excess of cash receipts and other financing receipts over (under) cash disbursements and other financing disbursements | 9,274 | (38,511) | 0 | (29,237) |
| Fund cash balances, January 1, 2004 | 63,157 | 78,727 | 500 | 142,384 |
| Fund cash balances, December 31, 2004 | \$ 72,431 | \$ 40,216 | \$ 500 | \$ 113,147 |

JACKSON TOWNSHIP
UNION COUNTY
COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND
CASH BALANCES-ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2003

| | <u>Governmental Funds</u> | | <u>Fiduciary</u> <u>Funds</u> | <u>Total</u> <u>(Memorandum</u> <u>Only)</u> |
|--|---------------------------|----------------------------------|----------------------------------|--|
| | <u>General</u> | <u>Special</u> <u>Revenue</u> | <u>Non-</u> <u>Expendable</u> | |
| Cash receipts:- | | | | |
| Local taxes | \$ 18,253 | \$ 0 | \$ 0 | \$ 18,253 |
| Intergovernmental | 22,262 | 56,011 | 0 | 78,273 |
| Interest | 747 | 1,507 | 20 | 2,274 |
| Fines, licenses, and permits | 0 | 4,441 | 0 | 4,441 |
| Miscellaneous | 1,568 | 449 | 0 | 2,017 |
| Total cash receipts | 42,830 | 62,408 | 20 | 105,258 |
| Cash disbursements:- | | | | |
| Current: | | | | |
| Salaries | 0 | 0 | 20 | 20 |
| General government | 26,669 | 0 | 0 | 26,669 |
| Public health services | 8,504 | 8,630 | 0 | 17,134 |
| Public works | 217 | 23,116 | 0 | 23,333 |
| Capital outlay | 4,999 | 99,601 | 0 | 104,600 |
| Total cash disbursements | 40,389 | 131,347 | 20 | 171,756 |
| Total receipts over (under) cash disbursements | 2,441 | (68,939) | 0 | (66,498) |
| Other financing receipts (disbursements):- | | | | |
| Other financing sources | 0 | 300 | 0 | 300 |
| Total other financing receipts (disbursements) | 0 | 300 | 0 | 300 |
| Excess of cash receipts and other financing receipts over (under) cash disbursements and other financing disbursements | 2,441 | (68,639) | 0 | (66,198) |
| Fund cash balances, January 1, 2003 | 60,716 | 147,366 | 500 | 208,582 |
| Fund cash balances, December 31, 2003 | \$ 63,157 | \$ 78,727 | \$ 500 | \$ 142,384 |

JACKSON TOWNSHIP
UNION COUNTY
NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:-

Description of the Entity - Jackson Township, Union County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by three publicly - elected Trustees. The Township provides road and bridge maintenance, cemetery maintenance, and public safety. The Township contracted with the Union County Sheriff for a Public Safety Officer they shared with other townships until mid-2003.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

Basis of Accounting - These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State of Ohio, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State of Ohio.

Cash and Investments - Investments are not reported as assets. Accordingly, purchase of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains and losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost.

Fund Accounting - The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund

This fund receives gasoline tax money for constructing, maintaining, and repairing township roads.

Cemetery Fund

This fund receives fees for cemetery services and sales of cemetery lots.

Motor Vehicle License Tax Fund

This fund receives motor vehicle tax money for constructing, maintaining, and repairing township roads.

Fiduciary Funds (Trust Fund)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Township to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as expendable. The Township had the following significant fiduciary fund:

**JACKSON TOWNSHIP
UNION COUNTY
NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:- (continued)

Non-Expendable Trust Fund

This fund (Parish Trust) consists of a US Treasury Bond given to the Township by a former resident of the Township. The fund was established as a non-Expendable trust. In accordance with the Trust, the interest revenue from the bond is used to pay for upkeep of the Township cemetery.

Budgetary Process - The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The Union County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The Union County Budget Commission must also approve estimated resources.

Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are canceled, and reappropriated in the subsequent year.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

Property, Plant and Equipment - Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

NOTE 2 - EQUITY IN POOLED CASH:-

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

| | <u>2004</u> | <u>2003</u> |
|---------------------------------------|-------------------|-------------------|
| Demand deposits | \$ 92,647 | \$ 91,884 |
| Certificates of deposit | 20,000 | 50,000 |
| Total deposits | <u>112,647</u> | <u>141,884</u> |
| U.S. Treasury Bond | 500 | 500 |
| Total investments | <u>500</u> | <u>500</u> |
| Total deposits and investments | <u>\$ 113,147</u> | <u>\$ 142,384</u> |

Deposits - The Township's deposits are insured by the Federal Depository Insurance Corporation up to \$100,000. As of December 31, 2004 and 2003, deposits over \$100,000 were collateralized by securities specifically held by a financial institution.

**JACKSON TOWNSHIP
UNION COUNTY
NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003**

NOTE 3 - BUDGETARY ACTIVITY:-

Budgetary activity for the year ending December 31, 2004 was as follows:

2004 Budgeted vs. Actual Receipts

| <u>Fund Type</u> | <u>Budgeted Receipts</u> | <u>Actual Receipts</u> | <u>Variance</u> |
|------------------|--------------------------|--------------------------|-------------------------|
| General | \$ 42,000 | \$ 50,500 | \$ 8,500 |
| Special Revenue | 62,000 | 84,829 | 22,829 |
| Expendable Trust | <u>20</u> | <u>20</u> | <u>0</u> |
| Total | \$ <u>104,020</u> | \$ <u>135,349</u> | \$ <u>31,329</u> |

2004 Budgeted vs. Actual Budgetary Basis Expenditures

| <u>Fund Type</u> | <u>Appropriation Authority</u> | <u>Budgetary Expenditures</u> | <u>Variance</u> |
|------------------|--------------------------------|-------------------------------|-------------------------|
| General | \$ 105,155 | \$ 41,226 | \$ 63,929 |
| Special Revenue | 140,728 | 123,340 | 17,388 |
| Expendable Trust | <u>520</u> | <u>20</u> | <u>500</u> |
| Total | \$ <u>246,403</u> | \$ <u>164,586</u> | \$ <u>81,817</u> |

**JACKSON TOWNSHIP
UNION COUNTY
NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003**

NOTE 3 - BUDGETARY ACTIVITY:- (continued)

Budgetary activity for the year ending December 31, 2003 was as follows:

2003 Budgeted vs. Actual Receipts

| <u>Fund Type</u> | <u>Budgeted Receipts</u> | <u>Actual Receipts</u> | <u>Variance</u> |
|------------------|--------------------------|--------------------------|---------------------|
| General | \$ 41,000 | \$ 42,830 | \$ 1,830 |
| Special Revenue | 64,500 | 62,708 | (1,792) |
| Expendable Trust | <u>20</u> | <u>20</u> | <u>0</u> |
| Total | \$ <u>105,520</u> | \$ <u>105,558</u> | \$ <u>38</u> |

2003 Budgeted vs. Actual Budgetary Basis Expenditures

| <u>Fund Type</u> | <u>Appropriation Authority</u> | <u>Budgetary Expenditures</u> | <u>Variance</u> |
|------------------|--------------------------------|-------------------------------|--------------------------|
| General | \$ 105,747 | \$ 40,389 | \$ 65,358 |
| Special Revenue | 207,832 | 131,347 | 76,485 |
| Expendable Trust | <u>20</u> | <u>20</u> | <u>0</u> |
| Total | \$ <u>313,599</u> | \$ <u>171,756</u> | \$ <u>141,843</u> |

JACKSON TOWNSHIP
UNION COUNTY
NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003

NOTE 4 - PROPERTY TAX:-

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to Union County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to Union County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

NOTE 5 - RETIREMENT SYSTEMS:-

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants, as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2004 and 2003, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2003 and 2004.

NOTE 6 - RISK POOL MANAGEMENT:-

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Townships can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

**JACKSON TOWNSHIP
UNION COUNTY**
NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003

NOTE 6 - RISK POOL MANAGEMENT:- (continued)

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

Financial Position

OTARMA's financial statements (audited by other accountants) are represented to conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2004 and 2003:

| <u>Casualty Coverage</u> | <u>2004</u> | <u>2003</u> |
|---------------------------------|----------------------|----------------------|
| Assets | \$ 30,687,203 | \$ 27,792,223 |
| Liabilities | (13,640,962) | (11,791,300) |
| Retained Earnings | <u>\$ 17,046,241</u> | <u>\$ 16,000,923</u> |
| | | |
| <u>Property Coverage</u> | <u>2004</u> | <u>2003</u> |
| Assets | \$ 7,799,073 | \$ 6,791,060 |
| Liabilities | (753,906) | (750,956) |
| Retained Earnings | <u>\$ 7,045,167</u> | <u>\$ 6,040,104</u> |



Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Trustees
Jackson Township
Union County

We have audited the accompanying financial statements of Jackson Township, Union County, Ohio (the Township), as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated September 22, 2005, wherein we noted the Township had followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. In a separate letter to the Township's management dated September 22, 2005, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*. In a separate letter to the Township's management dated September 22, 2005, we reported other matters related to noncompliance we deemed immaterial.

We intended this report solely for the information and use of the management and the Township Trustees. It is not intended for anyone other than these specified parties.

A handwritten signature in black ink that reads 'Holbrook & Manter' in a cursive script.

Certified Public Accountants

September 22, 2005

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MEMBERS
AMERICAN INSTITUTE OF
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OHIO SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS



**Auditor of State
Betty Montgomery**

88 East Broad Street
P.O. Box 1140
Columbus, Ohio 43216-1140
Telephone 614-466-4514
800-282-0370
Facsimile 614-466-4490

JACKSON TOWNSHIP

UNION COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
NOVEMBER 10, 2005**