# AUDIT REPORT

**JANUARY 1, 2003 – DECEMBER 31, 2004** 



Auditor of State Betty Montgomery

Board of Trustees Madison Township, Muskingum County 1975 Mollie's Rock Road Dresden, Ohio 43821

We have reviewed the *Independent Auditor's Report* of Madison Township, Muskingum County, prepared by Wolfe, Wilson & Phillips, Inc., for the audit period January 1, 2003 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Madison Township, Muskingum County is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

August 23, 2005

88 E. Broad St. / P.O. Box 1140 / Columbus, OH 43216-1140 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us This Page is Intentionally Left Blank.

### 1975 Mollie's Rock Road Dresden, Ohio 43821

### ELECTED OFFICIALS AS OF DECEMBER 31, 2004

NAME	TITLE	TERM	SURETY	AMOUNT	PERIOD
Clifford L. Spiker	Trustee	01/01/04-12/31/07	(B)	\$5,000	(C)
Raymond Mohler	Trustee	01/01/02-12/31/06	(A)	\$5,000	(C)
Linda Miller	Trustee	09/01/04-12/31/05	(B)	\$5,000	(C)
Michael Miller	Trustee	01/01/02-08/31/04	(A)	\$5,000	(C)
Dixie Hooper 1975 Mollie's Rock Road	Clerk	04/01/04-03/31/08	(B)	\$25,000	(C)

1975 Mollie's Rock Road Dresden, Ohio 43821

# STATUTORY LEGAL COUNSEL

Michael D. Haddox, Prosecutor Muskingum County 27 North 5<sup>th</sup> Street Zanesville, Ohio 43701

(A) Ohio Government Risk Management Plan

(B) Old Republic Surety Company

(C) Concurrent with term

#### **INDEX OF FUNDS**

# **GOVERNMENTAL FUND TYPES**

**General Fund Type:** General Fund

# **Special Revenue Fund Types:**

Motor Vehicle License Tax Fund Gasoline Tax Fund Road and Bridge Fund Cemetery Fund Special Levy Fund

**Debt Service Fund Type:** General (bond) (note) Retirement

**Fiduciary Fund Type:** Cemetery Non-Expendable Trust Fund Cemetery Expendable Trust Fund

#### WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

### **INDEPENDENT AUDITORS' REPORT**

Board of Trustees Madison Township Dresden, Ohio

We have audited the accompanying financial statements of Madison Township, Muskingum County as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in and *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America. Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, we presume they are material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Madison Township's combined funds as of December 31, 2004 and 2003, and their changes in financial position.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Madison Township, Muskingum County, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued a report dated May 25, 2005, on our consideration of Madison Township's internal control structure over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

# Wolfe, Wilson, & Phillips, Inc.

Zanesville, Ohio May 25, 2005

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

		Go	vernme	ental Fund T	ypes			luciary 1d Type	(Me	morandum
				Special		Debt		endable		Only)
	G	eneral	R	evenue	;	Service		Trust		Total
CASH RECEIPTS:										
Local taxes	\$	17,271	\$	17,174	\$	-	\$	-	\$	34,445
Charges for services		800		-		-		-		800
Licenses, permits, and fees		-		400		-		-		400
Intergovernmental		23,486		63,759		-		-		87,245
Interest		116		152		-		-		268
Earnings on investments		-		-		-		4		4
Miscellaneous		-		300		-		-		300
TOTAL CASH RECEIPTS		41,673		81,785		-		4		123,462
CASH DISBURSEMENTS:										
Current:										
General government		32,878		9,929		-		-		42,807
Public work activities		-		64,862		-		-		64,862
Public health services		2,130		-		-		-		2,130
Capital outlay		-		9,086		-		-		9,086
Debt Service:										-
Redemption of principal		-		-		8,570		-		8,570
Interest and other fiscal charges				-		2,544		-		2,544
TOTAL CASH DISBURSEMENTS		35,008		83,877		11,114		-		129,999
TOTAL RECEIPTS OVER(UNDER) CASH DISBURSEMENTS		6,665		(2,092)		(11,114)		4		(6,537)
<b>OTHER FINANCING RECEIPTS:</b> Other financing source		-		-		11,114		-		11,114
FUND CASH BALANCES, JANUARY 1		9,747		78,250		7,409		1,082		96,488
FUND CASH BALANCES, DECEMBER 31	\$	16,412	\$	76,158	\$	7,409	\$	1,086	\$	101,065

### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2004

	Fur None:	luciary ad Type xpendable Frust
CASH RECEIPTS: Earnings on investments	\$	13
CASH DISBURSEMENTS: Capital outlay		-
FUND CASH BALANCES, JANUARY 1	\$	3,299
FUND CASH BALANCES, DECEMBER 31	\$	3,312

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

		Go	overnme	ental Fund T	уре			luciary 1d Type	(Me	morandum
			Special		Debt		Exp	endable		Only)
	General		R	evenue	Ser	vice	]	Frust		Total
CASH RECEIPTS:										
Local taxes	\$	3,029	\$	13,490	\$	-	\$	-	\$	16,519
Charges for services		-		-		-		-		-
Licenses, permits, and fees		-		-		-		-		-
Intergovernmental		26,688		60,941		-		-		87,629
Special assessments		-		2,745		-		-		2,745
Interest		36		8		-		-		44
Earnings on investments		-		-		-		14		14
Miscellaneous		-		-		-		-		-
TOTAL CASH RECEIPTS		29,753		77,184		-		14		106,951
CASH DISBURSEMENTS:										
Current:										
General government		42,603		8,203		-		-		50,806
Public work activities		-		59,609		-		-		59,609
Public health services		2,000		-		-		-		2,000
Other		-		72,000		-		-		72,000
Capital outlay		-		-		-		-		-
Debt Service:										-
Redemption of principal		-		-		-		-		-
Interest and other fiscal charges				-		-		-		-
TOTAL CASH DISBURSEMENTS		44,603		139,812		-		-		184,415
TOTAL RECEIPTS OVER(UNDER)										
CASH DISBURSEMENTS		(14,850)		(62,628)		-		14		(77,464)
OTHER FINANCING RECEIPTS:										
Loan proceeds		-		59,990		-		-		59,990
Other financing source		-		-		7,409		-		7,409
Transfers in		50		1,256		-		-		1,306
Transfers out		-		(1,306)		-		-		(1,306)
FUND CASH BALANCES, JANUARY 1		24,547		80,938				1,068		106,553
FUND CASH BALANCES, DECEMBER 31	1	9,747	\$	78,250	\$	7,409	\$	1,082	\$	96,488

### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2003

	Fiduciary	
	Fu	nd Type
	None	xpendable
		Trust
CASH RECEIPTS:		_
Earnings on investments	\$	45
CASH DISBURSEMENTS:		
Capital outlay		280
FUND CASH BALANCES, JANUARY 1	\$	3,534
FUND CASH BALANCES, DECEMBER 31	\$	3,299

# NOTES TO THE FINANCIAL STATEMENTS

### 1. <u>Summary of Significant Accounting Policies</u>

### A. <u>Description of the Entity</u>

Madison Township (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township provides general governmental services, including maintenance of Township roads and cemeteries.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and cash disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report expenditures when a commitment is made (i.e., when an encumbrance is approved.)

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

## C. Cash and Investments

All cash is maintained in a pooled checking account. Certificates of Deposits are valued at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

#### **General Fund**

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

#### **Special Revenue Funds**

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

# NOTES TO THE FINANCIAL STATEMENTS

### Summary of Significant Accounting Policies (Continued)

### D. Fund Accounting (Continued)

#### **Special Revenue Funds (Continued)**

**Motor Vehicle License Tax Fund** – This fund receives motor vehicle tax receipts for constructing, maintaining and repairing Township roads.

**Gasoline Tax Fund** – This fund receives gasoline tax receipts for maintaining and repairing Township roads and to pay the Trustees' salaries.

**Road and Bridge Fund** – This fund receives real estate and personal property tax money for the construction, repair and maintenance of township roads and bridges.

**Cemetery Fund** - This fund generates money through the selling of cemetery lots and donations from the general public. This money is disbursed for the maintenance and upkeep of Township cemeteries.

**Special Levy Fund** – This fund receives real estate tax for the cost associated with the fire and EMS protection contracts with the Village of Adamsville and Village of Dresden.

## **Debt Service Fund**

This fund is used to accumulate resources to pay principal and interest on long-term debt.

## **Fiduciary Funds (Trust and Agency Funds)**

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Township to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. The Township had the following significant Fiduciary Funds:

**Sarah Mahon Non-Expendable Cemetery Bequest Fund** – This fund receives interest from principal that is invested in a certificate of deposit. The interest is only to be used to keep the burial grounds in good repair and especially the graves and tombstones of the Mahon family.

<u>Elinor King Expendable Cemetery Bequest Fund</u> – This fund receives money to be used to restore gravestones.

## E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

# NOTES TO THE FINANCIAL STATEMENTS

### Summary of Significant Accounting Policies (Continued)

#### E. Budgetary Process (Continued)

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

### Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A Summary of 2004 and 2003 budgetary activity appears in Note 3.

## F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

## 2. Equity in Pooled Cash

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	 2004	 2003
Demand deposits	\$ 99,377	\$ 94,745
Certificate of Deposits	 5,000	 5,042
Total Deposits	\$ 104,377	\$ 99,787

#### **Deposits**:

Deposits are either (1) insured by the Federal Depository Insurance Corporation, (2) collateralized by securities specifically pledged at the financial institution of the Township.

# NOTES TO THE FINANCIAL STATEMENTS

### 3. Budgetary Activity

Budgetary activity for the years ended December 31, 2004 and 2003 was as follows:

Fund Type	Bud	geted Receipts	<u>Actu</u>	al Receipts	V	ariance
General Special Revenue Debt Service Expendable Trust Nonexpendable Trust	\$	39,458 66,757 10,771 10 20	\$	41,673 81,785 11,114 4 13	\$	2,215 15,028 343 (6) (7)
Total	<u>\$</u>	117,016	<u>\$</u>	134,589	<u>\$</u>	17,573

# 2004 Budgeted vs. Actual Receipts

# 2004 Budgeted vs. Actual Budgetary Expenditures

Fund Type	<u>Appropria</u>	tion Authority	Actua	Expenditures	V	ariance
General	\$	44,000	\$	39,841	\$	4,159
Special Revenue		137,500		79,044		58,456
Debt Service		11,114		11,114		-
Expendable Trust		1,088		-		1,088
Nonexpendable Trust		200				200
	<i>.</i>		<b>.</b>		÷	
Total	<u>\$</u>	193,902	\$	129,999	\$	63,903

### 2003 Budgeted vs. Actual Receipts

Fund Type	Bud	geted Receipts	Actu	al Receipts	V	ariance
General	\$	29,753	\$	29,803	\$	50
Special Revenue		129,860		138,430		8,570
Debt Service		7,409		7,409		-
Expendable Trust		10		14		4
Nonexpendable Trust		20		45		25
	<u>\$</u>	167,052	<u>\$</u>	175,701	<u>\$</u>	8,649

# NOTES TO THE FINANCIAL STATEMENTS 3. <u>Budgetary Activity (Continued)</u>

Fund Type	<u>Appropri</u>	ation Authority	Actu	al Expenditures	 Variance
General Special Revenue	\$	49,416 187,796	\$	44,603 141,118	\$ 4,813 46,678
Debt Service Expendable Trust		1,065			1,065
Nonexpendable Trust		421		280	 141
Total	\$	238,698	\$	186,001	\$ 52,697

# 2003 Budgeted vs. Actual Budgetary Expenditures

Contrary to Ohio Revised Code Section 5705.39, the Township had appropriations greater than estimated resources in the Fire District Fund in the amount of \$212 in 2003.

Contrary to Ohio Revised Code Section 5705-.41(B), the Township had expenditures greater than appropriations in various budgetary level of control line items for 2004 and 2003.

## 4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which, Board of Trustees adopts rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### 5. <u>Debt</u>

Debt outstanding at December 31, 2004 was as follows:

	Р	rincipal	Interest rate
Century National Bank Loan	\$	51,420	4.24%
Total	\$	51,420	

# NOTES TO THE FINANCIAL STATEMENTS

# 5. <u>Debt (Continued)</u>

The Century National Bank Loan was for the purchase of a new grader, which was to be paid from tax distributions from the County Auditor. The payments are due May 1 of each year with the final payment due in 2010. The equipment purchased collateralizes the loan.

Amortization of the above debt, including interest is scheduled as follows:

	(	Grader
Year		Loan
2005	\$	10,750
2006		10,387
2007		10,023
2008		9,660
2009		9,297
Thereafter		8,933
Total	\$	59,050

# 6. <u>Retirement Systems</u>

The Township's Trustees, Clerk and part-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement health care, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2004 and 2003, members of PERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2004.

# 7. Risk Management

The Township belongs to the Ohio Government Risk Management Plan (the "Plan"), an unincorporated non-profit association with over 600 governmental entity members providing a formalized, jointly administered self-insurance risk management program and other administrative services.

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is deemed a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverage's, modified for each member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceeded the member's deductible.

The Plan uses conventional insurance coverage's and reinsures these coverage's 100%, rather

# NOTES TO THE FINANCIAL STATEMENTS 7. <u>Risk Management (Continued)</u>

than using a risk pool of member funds to pay individual and collective losses. Therefore, the individual members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

The following risks are covered by the Plan:

- Comprehensive property and general liability;
- Wrongful Acts
- Automobile
- Bond
- Inland Marine
- Electronic Data Processing

The Township also provides health insurance coverage to elected officials and full-time employees through a private carrier.

# WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS.

Board of Trustees Madison Township Dresden, Ohio

We have audited the financial statements of Madison Township as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated May 25, 2005, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the comptroller General of the United States.

#### **Internal Control Over Financing Reporting**

In planning and performing our audit, we considered Madison Township internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts the would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving internal control over financial reporting that we have reported to the management of Madison Township in a separate letter dated May 25, 2005.

#### Compliance

As part of obtaining reasonable assurance about whether Madison Township's combined financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to the management of Madison Township in a separate letter dated May 25, 2005.

This report is intended for the information of the Board of Trustees and the Auditor of State and is not intended to be and should not be used by anyone other than these specified parties.

*Wolfe, Wilson, & Phillips, Inc.* Zanesville, Ohio May 25, 2005

## SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND 2003

Finding Number	Finding Summary		Not Corrected, Partially Corrected Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2002-41060-001	Finding for adjustment	Yes	No longer valid adjustment made in 2003.



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140 Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# MADISON TOWNSHIP

# **MUSKINGUM COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 6, 2005