# MONROE COUNTY PARK DISTRICT AUDIT REPORT JANUARY 1, 2003 - DECEMBER 31, 2004



Board of Park Commissioners Monroe County Park District 105 West Court Street Woodsfield, Ohio 43793

We have reviewed the *Independent Auditors' Report* of the Monroe County Park District, Monroe County, prepared by Wolfe, Wilson & Phillips, Inc. for the audit period January 1, 2003 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State's Office (AOS). Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditors' Report* on your financial statements. While the AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditors' Report* also includes an opinion on the financial statements using the regulatory format the AOS permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Monroe County Park District is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY Auditor of State

Betty Montgomeny

August 29, 2005



#### MONROE COUNTY PARK DISTRICT MONROE COUNTY JANUARY 1, 2003 - DECEMBER 31, 2004

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#### WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

#### INDEPENDENT AUDITORS' REPORT

Board of Park Commissioners Monroe County Park District 105 West Court Street Woodsfield, Ohio 43793

We have audited the accompanying financial statements of the Monroe County Park District, Monroe County, as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Monroe County Park District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the Unites States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America. Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, we presume they are material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Monroe County Park District's combined funds as of December 31, 2004 and 2003, and their changes in financial position.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserve for encumbrances of the Monroe County Park District, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued a report dated July 20, 2005, on our consideration of the Monroe County Park District's internal control structure over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

*Wolfe, Wilson, & Phillips, Inc.* Zanesville, Ohio July 20, 2005

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	Governmental Fund Types			Total	
		Special	Debt	(Memorandum	
	General	Revenue	Service	Only)	
Cash Receipts:					
General property tax	\$ 72,910	\$ -	\$ 500	\$ 73,410	
Tangible personal property tax	18,491	_	4,000	22,491	
Trailor tax	3,550	-	· -	3,550	
Rollback and Homestead	4,424	-	-	4,424	
National Forest	437	-	-	437	
Investment income	64	-	-	64	
Fees	12,722	-	-	12,722	
Sales	498	-	-	498	
Grants	-	5,146			
Other	7,965		-	7,965	
<b>Total Cash Receipts</b>	121,061	5,146	4,500	125,561	
Cash Disbursements:					
Current:					
Salaries - employees	42,692	-	-	42,692	
Salaries - withholdings	16,699	_	_	16,699	
Operation and maintenance	32,859	6,756	_	39,615	
Equipment	131		_	131	
Debt:					
Payment of principal	_	4,400	21,433	25,833	
Payment of interest	_	71	2,366	2,437	
Other	7,090	<u>-</u>	-	7,090	
<b>Total Cash Disbursements</b>	99,471	11,227	23,799	134,497	
Total Cash Receipts over/(under) Cash Disbursements	21,590	(6,081)	(19,299)	(8,936)	
Other Financing Receipts/(Disbursements):					
Note Proceeds	-	4,400	-	4,400	
Transfers - in	-	5,416	19,798	25,214	
Transfers - out	(25,214)	-	-	(25,214)	
Total Other Financing Receipts/(Disbursements)	(25,214)	9,816	19,798	4,400	
Excess of Cash Receipts and Other Financing					
Receipts under Cash Disbursements and					
Other Financing Disbursements	(3,624)	3,735	499	(4,536)	
Fund Cash Balances, January 1, 2004	15,372	9	462	15,843	
Fund Cash Balances, December 31, 2004	\$ 11,748	\$ 3,744	\$ 961	\$ 16,453	
Reserve for Encumbrances, December 31, 2004	\$ 2,272	\$ -	\$ -	\$ 2,272	

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmental Fund Types			Total	
	General	Special Revenue	Debt Service	Capital Projects	(Memorandum Only)
Cash Receipts:					
General property tax	\$ 70,503	\$ -	\$ 2,174	\$ -	\$ 72,677
Tangible personal property tax	13,334	-	500	-	13,834
Trailor tax	1,051	-	-	-	1,051
Rollback and Homestead	8,433	-	-	-	8,433
National Forest	325	-	-	-	325
Investment income	361	-	-	-	361
Fees	8,430	-	-	-	8,430
Sales	4,464	-	-	-	4,464
Grants		4,584			
Other	3,531		419		3,950
Total Cash Receipts	110,432	4,584	3,093	\$ -	113,525
Cash Disbursements:					
Current:					
Salaries - employees	55,186	-	-	-	55,186
Salaries - withholdings	17,585	-	-	-	17,585
Operation and maintenance	51,069	5,964	-	15,536	72,569
Equipment	1,411	-	-	-	1,411
Debt:					
Payment of principal	-	6,048	1,361	-	7,409
Payment of interest	-	100	3,444	-	3,544
Other	10,381				10,381
Total Cash Disbursements	135,632	12,112	4,805	15,536	168,085
Total Cash Receipts over/(under) Cash Disbursements	(25,200)	(7,528)	(1,712)	(15,536)	(54,560)
Other Financing Receipts/(Disbursements):					
Note Proceeds	18,000	6,048	-	-	24,048
Transfers - in	-	1,489	-	-	1,489
Transfers - out	(1,489)				(1,489)
Total Other Financing Receipts/(Disbursements)	16,511	7,537			24,048
Excess of Cash Receipts and Other Financing					
Receipts under Cash Disbursements and					
Other Financing Disbursements	(8,689)	9	(1,712)	(15,536)	(30,512)
Fund Cash Balances, January 1, 2003	24,061		2,174	15,536	41,771
Fund Cash Balances, December 31, 2003	\$ 15,372	\$ 9	\$ 462	\$ -	\$ 15,843
Reserve for Encumbrances, December 31, 2003	\$ 1,216	\$ -	\$ -	\$ -	\$ 1,216

#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Description of the Entity**

The Monroe County Park District, Monroe County, (the District) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is directed by a three-member Board of Commissioners appointed by the Probate Court Judge of Monroe County. The District acquires lands for conversion into forest reserves and for the conservation of the natural resources, including streams, lakes, submerged lands and swamp lands. The District may also create parks, parkways, and other reservations and may afforest, develop, improve and protect and promote the use of same as the District deems conducive to the general welfare.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### **Basis of Accounting**

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when they are earned. Disbursements are recognized when they are paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.)

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### **Cash and Investments**

In accordance with Ohio Revised Code, the District's cash is held and invested by the Monroe County Treasurer, who acts as custodian for District monies. The District's assets are held in the County's cash and investment pool, and are valued at the Treasurer's reported carrying amount.

#### **Fund Accounting**

The District uses fund accounting to segregate cash and investments that are restricted to use. The District classifies its funds into the following types:

#### **General Fund**

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

#### **Special Revenue Fund**

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District's only special revenue fund was the FEMA Grant Fund which received grant money and loans for improvements to the parks which were damaged by flood waters.

#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Capital Projects Fund**

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except for those financed through enterprise or trust funds). The District's only Capital Projects Fund is the Parry Museum Fund, which is used for the renovation and construction costs of improvements to the Museum.

#### **Debt Service Fund**

This fund is used to accumulate resources for the payment of bonds and note indebtedness. The District's only Debt Service Fund is the Park Bond Retirement Fund which receives tax money to pay for principal and interest payments associated with the District's debt.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

#### **Budget**

On or about May 1 of each year, the Monroe County Auditor sends a departmental budget form to the District for the succeeding calendar year. The District's fiscal officer completes the departmental budget form containing information of the expenditures for the prior year, appropriations for the current year and the request for the next year. A personal service schedule accompanies the departmental budget and it reflects each person's name, present rate of pay, rate of pay for the next year and the amount requested for the next year. Also, an estimate of anticipated revenue is filed with the departmental budget. The District reviews the forms and they are filed with the County Commissioners by June 1. This information is then combined with other departmental budgets and the Monroe County subdivision budget is prepared. The budget of estimated cash receipts and disbursements is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Park Commisioners must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of Janaury 1. The County Budget Commission must also approve estimated resources.

#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Encumbrances**

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are carried over and need not be reappropriated.

Encumbrances are purchase orders, contracts and other commitments for the expenditure of monies that are recorded as the equivalent of expenditures on the budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance.

A summary of 2004 and 2003 budgetary activity appears in Note 2.

#### Property, Plant, and Equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### Unpaid vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the District.

#### 2. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2004 and 2003 follows:

#### 2004 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts		Actual Receipts		Va	riance
General	\$	121,061	\$	121,061	 \$	-
Special Revenue		14,972		14,972		-
Debt Service		24,298		24,298		-
Total	\$	160,331	\$	160,331	 \$	-

#### 2004 Budgeted vs. Actual Budgetary Expenditures

	A	Appropriation		Budgetary		
Fund Type		Authority	E	Expenditures		Variance
General	\$	135,971	\$	126,957	<u>-</u> '	\$ 9,014
Special Revenue		15,726		11,227		4,499
Debt Service		24,724		23,799		925
Total	\$	176,421	\$	161,983	•	\$ 14,438

#### NOTES TO THE FINANCIAL STATEMENTS

#### 2. BUDGETARY ACTIVITY (continued)

#### 2003 Budgeted vs. Actual Receipts

Fund Type	Buc	dgeted Receipts	Actual Receipts	Va	riance
General	\$	128,432	\$ 128,432	\$	-
Special Revenue		12,121	12,121		-
Debt Service		3,093	3,093		-
Capital Projects		-	=		=.
Total	\$	143,646	\$ 143,646	\$	-

#### 2003 Budgeted vs. Actual Budgetary Expenditures

	A	ppropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General	\$	151,871	\$ 138,337	\$ 13,534
Special Revenue		12,121	12,112	9
Debt Service		5,267	4,805	-
Capital Projects		15,536	15,536	-
Total	\$	184,795	\$ 170,790	\$ 13,543

#### 3. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Monroe County Commissioners on behalf of the District. The State Board of Tax Equalization adjusts these rates for inflation.

Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the state, and are reflected in the accompanying financial statements. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

#### 4. RETIREMENT SYSTEM

The District's full-time and part-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2004 and 2003, members of PERS contributed 8.5% of their gross salaries. The District contributed an amount equal to 13.55% in 2004 and 2003. The District has paid all contributions required through December 31, 2004.

#### NOTES TO THE FINANCIAL STATEMENTS

#### 5. DEBT

Debt outstanding at December 31, 2004, was as follows:

		Interest
	Principal	Rate
Commercial Bank Loan	\$ 34,094	4.75%

The District obtained a commercial bank loan on July 30, 1997, in the amount of \$46,000 at 7.20% for a term of twenty years to acquire an office building. On September 3, 2003, the District refinanced the mortgage with Wesbanco for a term of ten years, interest and principal payments are due monthly to Wesbanco. The commercial bank loan is collateralized by the taxing authority of the District.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	
December 31:	Loan
2005	\$ 4,885
2006	4,885
2007	4,885
2008	4,885
2009	4,885
Subsequent	16,925
Total	\$ 41,350

During 2004 and 2003, the District received short term notes to cover the costs of repairs to the parks due to flood damage. There were no outstanding notes as of December 31, 2004.

#### 6. RISK MANAGEMENT

The District has obtained commercial insurance for the following risks:

Comprehensive property and general liability

Vehicles

The District also provides health insurance and dental and vision coverage to full time employees through a private carrier.

#### WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS.

Board of Park Commissioners Monroe County Park District 105 West Court Street Woodsfield, Ohio 43793

We have audited the financial statements of The Monroe County Park District as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated July 20, 2005, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financing Reporting**

In planning and performing our audit, we considered the Monroe County Park District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the combined financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be a material weakness. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level of risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving internal control over financial reporting that we have reported to management of the Monroe County Park District in a separate letter dated July 20, 2005.

#### Compliance

As part of obtaining reasonable assurance about whether the Monroe County Park District's combined financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our test disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we have noted certain immaterial instances of noncompliance that we have reported to the management of the Monroe County Park District in a separate letter dated July 20, 2005.

This report is intended for the information of management, Board of Park Commissioners and the Auditor of State and is not intended to be and should not be used by anyone other than these specified parties.

*Wolfe, Wilson, & Phillips, Inc.* Zanesville, Ohio July 20, 2005

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND 2003

Finding Number	Finding Summary	Fully Corrected	Not Corrected, Partially Corrected Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2002-1	ORC 5705.38 Appropriations need passed.	Yes	Finding No Longer Valid. Appropriations passed for 2004 and 2003.
2002-2	ORC 5705.41(D)	No	Partially Corrected: Items minimal for 2004 and 2003. Cited in Management letter.
2002-3	5705.41(B)	Yes	Finding No Longer Valid. Appropriations passed for 2004 and 2003.



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# MONROE COUNTY PARK DISTRICT MONROE COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 13, 2005