# PERRY TOWNSHIP RICHLAND COUNTY, OHIO

# AUDIT REPORT

FOR THE YEARS ENDED DECEMBER 31, 2003 & 2004

Charles E. Harris and Associates, Inc. Certified Public Accountants



Auditor of State Betty Montgomery

Board of Trustees Perry Township, Richland County 2025 Coursen Road Bellville, Ohio 44813

We have reviewed the *Report of Independent Accountants* of Perry Township, Richland County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2003 to December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Perry Township, Richland County, is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

July 6, 2005

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# PERRY TOWNSHIP RICHLAND COUNTY, OHIO Audit Report For the Years Ended December 31, 2003 and 2004

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Charles E. Harris & Associates, Inc.

Certified Public Accountants

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#### **REPORT OF INDEPENDENT ACCOUNTANTS**

Board of Trustees Perry Township Bellville, Ohio 44813

We have audited the accompanying financial statements of the Perry Township (Township), as of and for the years ended December 31, 2004 and 2003, as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on a basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash, investments and fund cash balances as of December 31, 2003 and 2004, and its combined statement of cash receipts, disbursements, and changes in fund cash balances, its combined statement of receipts-budget and actual and combined statement of disbursements and encumbrances compared with expenditure authority for the years then ended in conformity with the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 8, 2005 on the consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of management, and other officials authorized to receive this report under Section 117.26, Ohio Revised Code and is not intended to be and should not be used by anyone other than these specified parties.

*Charles E. Harris & Associates, Inc.* March 8, 2005

## PERRY TOWNSHIP RICHLAND COUNTY COMBINED STATEMENT OF CASH, INVESTMENTS AND FUND CASH BALANCES - ALL FUND TYPES As of December 31, 2003 & 2004

	2003 Balance	200 Bala			
Cash and Cash Equivalents	\$418,466	\$	487,300		
	\$418,466	\$	487,300		

#### CASH BALANCES BY FUND CLASS

Governmental Fund Types:	2003	_	2004
General Fund	\$ 29,976	\$	36,993
Special Revenue Funds	383,045		444,862
Capital Projects Funds	5,445	_	5,445
Total	\$ 418,466	\$	487,300

#### PERRY TOWNSHIP RICHLAND COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

		Governmental Fund Types						Total
				Special Capital		 (Memorandu		
	_	General		Revenue		Projects		Only)
Cash Receipts:								
Taxes	\$	18,117	\$	190,141		-	\$	208,258
Intergovernmental		42,616		76,127		-		118,743
Interest		2,237		358		-		2,595
Other	_	864		6,471		-		7,335
Total Cash Receipts		63,834		273,097		-		336,931
Cash Disbursements:								
General Government		53,210		10,513		-		63,723
Public Safety		-		30,179		-		30,179
Public Works		-		191,248		-		191,248
Capital Outlay	_	539	· -	187		-		726
Total Cash Disbursements		53,749		232,127	. <u>-</u>			285,876
Total Cash Receipts Over (Under)								
Cash Disbursements		10,085		40,970		-		51,055
Other Financing Sources:								
Other Financing Sources	_	305	. <u>-</u>	-		-		305
Excess of Cash Receipts and Other Sources								
Over/(Under) Cash Disbursements		10,390		40,970		-		51,360
Fund Cash Balance, January 1, 2003		19,586		342,075	\$	5,445		367,106
Fund Cash Balance, December 31, 2003	\$	29,976	\$	383,045	\$	5,445	\$	418,466

#### PERRY TOWNSHIP RICHLAND COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	Governmental Fund Types						Total	
	_	General		Special Revenue		Capital Projects	_	(Memorandum Only)
Cash Receipts:								
Taxes	\$	19,013	\$	201,075		-	\$	220,088
Intergovernmental		39,071		89,874		-		128,945
Interest		3,085		564		-		3,649
Other	<u> </u>	1,099		4,612		-	-	5,711
Total Cash Receipts		62,268		296,125		-		358,393
Cash Disbursements:								
General Government		52,201		9,736		-		61,937
Public Safety		-		30,996		-		30,996
Public Works		-		171,265		-		171,265
Capital Outlay	<u> </u>	3,050		22,311		-	-	25,361
Total Cash Disbursements		55,251		234,308		-	_	289,559
Total Cash Receipts Over (Under)								
Cash Disbursements		7,017		61,817		-		68,834
Fund Cash Balance, January 1, 2004		29,976	. <u> </u>	383,045	\$	5,445	_	418,466
Fund Cash Balance, December 31, 2004	\$	36,993	\$	444,862	\$	5,445	\$	487,300

## PERRY TOWNSHIP RICHLAND COUNTY COMBINED STATEMENT OF RECEIPTS - BUDGET AND ACTUAL FOR THE YEARS ENDED DECEMBER 31, 2003 AND 2004

Fund Tunce (Funde	Dudact		A stual	Variance Favorable/
Fund Types/Funds	 Budget	_	Actual	(Unfavorable)
<u>2003</u> Governmental Funds:				
General Fund Special Revenue Funds Capital Project Funds	\$ 63,900 255,048 -	\$	64,139 273,097 -	\$ 7,930 59,019 -
Total (Memorandum Only)	\$ 318,948	\$_	337,236	\$ 66,949
<u>2004</u> Governmental Funds:				
General Fund Special Revenue Funds Capital Project Funds	\$ 56,209 214,078 -	\$	62,268 296,125 -	\$ (1,632) 41,077 -
Total (Memorandum Only)	\$ 270,287	\$_	358,393	\$ 39,445

#### PERRY TOWNSHIP RICHLAND COUNTY COMBINED STATEMENT OF DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY FOR THE YEARS ENDED DECEMBER 31, 2003 AND 2004

Fund Types/Funds 2003	Carryover Appropriation:	Year Ending s <u>Appropriations</u>		Actual Disbursements	Encumbrances Year End	Total	Variance Favorable/ (Unfavorable)	
Governmental Funds:								
General Fund Special Revenue Funds Capital Project Fund	\$ - - -	\$ 79,600 597,119 5,445	597,119	232,127	\$ - \$ - 	53,749 232,127 -	\$      25,851 364,992 5,445	
Total (Memorandum Only)	\$	·\$682,164	\$\$682,164	\$\$285,876	\$ <u> </u>	285,876	\$396,288	
<u>2004</u> Governmental Funds:								
General Fund Special Revenue Funds Capital Project Fund	\$ - - -	\$ 86,185 638,491 5,445	638,491	234,308	\$ - \$ - -	55,251 234,308 -	\$ 30,934 404,183 5,445	
Total (Memorandum Only)	\$	\$ 730,121	\$\$730,121	\$\$	\$\$	289,559	\$ 440,562	

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

#### A. <u>DESCRIPTION OF THE ENTITY</u>

Perry Township, (the Township) is a body corporate and politic established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by three publicly-elected Trustees. The Township provides general governmental services, including road and cemetery maintenance.

The Township's management believes the financial statements included in this report represent all of the funds of the Township over which the Township has the ability to exercise direct operating control.

#### B. BASIS OF ACCOUNTING

The Township prepares its financial statements following the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.)

The statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. INTERIM FUND INVESTMENTS

The provisions of the Ohio Revised Code restrict investment procedures. Purchased investments are all repurchase agreements valued at cost and are neither charged when purchased nor credited at the time of redemption to their respective fund balances. Interest earned is recognized and recorded when received

#### D. <u>FUND ACCOUNTING</u>

The Township maintains its accounting records in accordance with the principles of "Fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, and accounting entity which stands separate from the activities reported in other funds. The restrictions associated with each class of funds are as follows:

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (continued)

#### Governmental Fund Types:

<u>General Fund</u>: The general operating fund of the Township. It is used to account for all financial resources except those required by law or contract to be accounted for in another fund.

<u>Special Revenue Funds</u>: These funds are used to account for proceeds from special sources (other than from trusts or for capital projects) that are restricted to expenditures for specific purposes. Special revenue funds follow:

- Motor Vehicle License Tax
- Gasoline Tax
- Road And Bridge Fund
- Fire District Fund
- Road District Fund
- Permissive Sales Tax Fund

<u>Capital Project Fund:</u> This fund is used to account for the financial resources to be used for the acquisition or construction of major capital facilities. The Township has the following significant Capital Projects Fund:

• Permanent Improvement Fund

#### E. <u>BUDGETARY PROCESS</u>

1. <u>Budget</u>

A budget of estimated cash receipts and disbursements is prepared by the Clerk, approved by the Board of Trustees, and submitted to the county auditor, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

#### 2. <u>Estimated Resources</u>

Estimated resources include estimates of cash to be received (budgeted receipts) plus encumbered cash as of January 1. The County Budget Commission must also approve the annual appropriation measure.

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (continued)

#### E. <u>BUDGETARY PROCESS</u> – (continued)

#### 3. <u>Appropriations</u>

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure.

#### 4. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be reappropriated.

#### F. <u>PROPERTY, PLANT AND EQUIPMENT</u>

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. <u>ACCUMULATED LEAVE</u>

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

## 2. EQUITY IN POOLED CASH AND CASH EQUIVALENTS

The Township maintains a sweep account with all cash invested when not needed to meet expenditures. This account is used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investment pool at December 31 was as follows:

	2004	 2003
Demand deposits	\$ (11,535)	\$ (21,154)
Repurchase Agreements	<u>498,835</u>	<u>439,620</u>
Total Deposits and Investments	\$ <u>487,300</u>	\$ <u>418,466</u>

#### 2. <u>EQUITY IN POOLED CASH AND CASH EQUIVALENTS</u> – (continued)

Deposits: The bank balance are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

## 3. <u>PROPERTY TAX</u>

Real property taxes become a lien on all non-exempt real property located in the county on January 1. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, state statute permits later payment dates to be established.

The State Board of Tax Equalization adjusts the tax rates for inflation. Real property owners' tax bills are further reduced by homestead and rollback deductions when applicable. The amount of these homestead and rollback reductions is reimbursed to the Township by the State of Ohio. The amounts reimbursed by the State of Ohio are reflected in the accompanying financial statements as Intergovernmental Receipts.

Public utilities are also taxed on personal and real property located within the Township.

The property owners, who must file a list of such property to the County by each April 30, assess tangible personal property tax.

The Richland County Treasurer collects property tax on behalf of all taxing Townships within the county. The Richland County Auditor periodically remits to the taxing Township their portions of the taxes collected.

## 4. <u>DEFINED BENEFIT PENSION PLAN</u>

The Ohio Public Employees Retirement System (OPERS) is a cost-sharing multiple-employer defined benefit pension plan. OPERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 466-2085 or 1-800-222-PERS (7377).

## 4. <u>DEFINED BENEFIT PENSION PLAN</u> - (continued)

The Ohio Revised Code provides statutory authority for employee and employer contributions. The employee contribution rates are 8.5% for employees other than law enforcement. For local government employer units the rate was 13.55% of covered payroll. The Township has paid all contributions required through December 31, 2004.

## 5. <u>RISK MANAGEMENT</u>

The Township is exposed to various risks of loss related torts, theft of, damage to, destruction of assets, errors and omissions, injuries to employees and natural disasters. During the fiscal years 2003 and 2004, the Township contracted with Ohio Government Risk Management Plan for coverage of buildings and contents.

- Comprehensive property and general liability
- Public officials' liability
- Vehicles

Settled claims have not exceeded commercial coverage in the past three years. Also, there have been no material reductions in coverage during the past three years.

Separate bonds cover the Township Trustees and Clerk.

The Township pays the State Worker's Compensation System a premium based on a rate per \$100 of salaries.

## 6. <u>SUBSEQUENT EVENTS/PENDING LITIGATION</u>

Management believes there are no pending claims or lawsuits.

Charles E. Harris & Associates, Inc. Certified Public Accountants Rockefeller Building 614 W Superior Ave Ste 1242 Cleveland OH 44113-1306 Office phone - (216) 575-1630 Fax - (216) 436-2411

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustee Perry Township Bellville, Ohio

We have audited the financial statements of Perry Township, Richland County Ohio (the Township) as of and for the years ended December 31, 2003 and 2004, and have issued our report thereon dated March 8, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

This report is intended for the information and use of management, the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc. March 8, 2005

# STATUS OF PRIOR YEAR'S CITATIONS AND RECOMMENDATIONS

The prior audit report, for the years ended December 31, 2001 and 2002 did not include material citations or recommendations.



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140 Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# PERRY TOWNSHIP

# **RICHLAND COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 04, 2005