SHAWNEE STATE UNIVERSITY Portsmouth, Ohio

FINANCIAL STATEMENTS June 30, 2005 and 2004



Auditor of State Betty Montgomery

Board of Trustees Shawnee State University 940 Second Street Portsmouth, Ohio 45662

We have reviewed the Independent Auditor's Report of the Shawnee State University, Scioto County, prepared by Crowe Chizek and Company LLC for the audit period July 1, 2004 through June 30, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Shawnee State University is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

November 29, 2005

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SHAWNEE STATE UNIVERSITY Portsmouth, Ohio

FINANCIAL STATEMENTS June 30, 2005 and 2004

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This section of Shawnee State University's annual financial report presents a discussion and analysis of the financial performance of the University during the fiscal year ended June 30, 2005. This discussion, prepared by University management, provides an overview of the University's financial activities and should be evaluated in conjunction with the accompanying financial statements and footnotes.

This annual report consists of the Statement of Net Assets, Statement of Revenues, Expenses and Changes in Net Assets, and the Statement of Cash Flows. These statements have been prepared in accordance with Governmental Accounting Standards Board's (GASB) Statements No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments* and No. 35, *Basis Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities* as amended by GASB Statements No. 37, and No. 38, *Certain Financial Statement Note Disclosures*.

In addition, in accordance with Governmental Accounting Standards Board's (GASB) Statement No. 39, *Determining Whether Certain Organizations Are Component Units*, the Shawnee State University Development Foundation Financial Statements have been included in this annual report. This information has been provided on separate financial statements. Shawnee State University's "Management's Discussion and Analysis" and Shawnee State University's "Notes To Financial Statements" reflect only information related to the University.

Financial Highlights

Key financial highlights for 2005 are as follows:

- Total net assets increased \$2,467,452 which represents a 3% increase from 2004.
- Total assets increased \$1,929,592 which represents a 2.1% increase from 2004. Total net capital assets increased \$815,696 resulting in a 1.2% increase from 2004.
- Total liabilities decreased by \$537,860 predominantly as a result of a reduction in anticipated run-out health care claims. Current liabilities decreased \$154,372 and non-current liabilities decreased by \$383,488.
- Tuition fees increased 6% in September 2004. The increase in fees, coupled with enrollment growth, accounts for the \$1,389,475, 11.2%, increase in tuition and fee income (net of scholarships).
- Non-operating revenue increased \$1,070,630 primarily as a result of an increase in investment income
 of \$624,403. Non-operating expenses decreased \$34,478.

Using this Financial Report

This annual report consists of two parts: (1) Management's Discussion and Analysis and the basic financial statements for Shawnee State University, and (2) the basic financial statements for the Shawnee State University Development Foundation. The basic financial statements for Shawnee State University include a statement of net assets, statement of revenues, expenses and changes in net assets, and a statement of cash flows. Since the University consolidates its operations, the entity wide and the fund presentations information is the same. The basic financial statements for the Shawnee State University Development Foundation include a statement of financial position and a statement of activities.

STATEMENT OF NET ASSETS AND STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

These two statements answer the question, "How did we do financially during 2005?" These statements include all assets and liabilities, both financial and capital, and short-term and long-term. They present information about the University and its activities in a way that helps answer this question. The accrual basis of accounting is used for the recording of revenue and expenses. This basis of accounting records revenue when earned and expenses when incurred, regardless of when the cash is actually received or paid.

Over time, increases or decreases in net assets are one indicator of the improvement or deterioration of the University's financial health. Non-financial factors such as student retention rate, enrollment growth, condition of facilities, etc. must also be considered.

STATEMENT OF NET ASSETS

The Statement of Net Assets, which reports all assets and liabilities of the University, reflects the financial position of the University at the end of the fiscal year. Total assets minus total liabilities equals net assets. The University's assets, liabilities, and net assets as of June 30, 2005, 2004, and 2003 are presented below:

	2005	2004	2003
Assets:			
Current Assets	\$ 9,509,486	\$ 9,178,530	\$ 17,986,339
Capital Assets, Net	67,360,970	66,545,274	67,089,983
Non-Current Assets	14,808,618	14,025,678	3,977,565
Total Assets	91,679,074	89,749,482	89,053,887
Liabilities:			
Current Liabilities	4,571,269	4,725,641	4,359,999
Long-Term Liabilities	3,378,987	3,762,475	3,885,177
Total Liabilities	7,950,256	8,488,116	8,245,176
Net Assets:			
Invested in Capital Assets,			
Net of Related Debt	65,090,970	63,945,274	64,179,983
Restricted	1,556,656	1,604,750	1,552,476
Unrestricted	17,081,192	15,711,342	15,076,252
Total Net Assets	<u>\$ 83,728,818</u>	<u>\$ 81,261,366</u>	<u>\$ 80,808,711</u>

The net assets of the University increased \$2,467,452 or 3% after an increase of \$452,655 in 2004. Total liabilities decreased by \$537,860. Current liabilities decreased by \$154,372 as a result of a decrease in anticipated health care claims payable. Non-current liabilities decreased by \$383,488 due to payments on the outstanding bonds.

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

The Statement of Revenues, Expenses and Changes in Net Assets presents the results of operations for the University. The change in net assets during the fiscal year is a measurement of the change in the overall financial condition of the University. The University's revenues, expenses, and changes in net assets for fiscal years ended June 30, 2005, June 30, 2004 and June 30, 2003 are as follows:

	2005	2004	2003
Operating Revenues:			
Tuition, Fees, and Other Student			
Charges	\$ 13,767,974	\$ 12,378,499	\$ 10,033,579
Grants and Contracts	14,004,335	13,449,464	12,844,615
Sales and Services	1,657,778	1,579,639	2,131,389
Other Income	393,897	171,585	322,647
Non-Operating Revenues			
Investment Income	970,503	346,100	225,534
State Appropriations	14,047,276	13,601,049	13,591,768
Capital Appropriations	1,576,943	464,180	257,240
Total Revenues	46,418,706	41,990,516	39,406,772
Operating Expenses:			
Instruction and Research	14,732,873	13,722,150	12,461,033
Public Service	3,493,389	3,341,401	3,223,625
Academic Support	2,529,780	2,367,035	2,277,054
Student Services	3,597,307	3,313,190	2,982,177
Institutional Support	5,070,815	4,827,946	4,745,395
Operation and Maintenance of Plant	3,722,003	3,694,063	2,179,358
Scholarships	4,584,640	4,519,474	4,430,653
Depreciation	1,954,540	1,876,614	1,776,953
Auxiliary Enterprises	4,064,817	3,640,420	3,622,133
Non-Operating Expenses:			
Interest on Capital Asset Related Debt	167,993	188,559	207,693
Loss on Disposal of Fixed Assets	22,501	36,413	138,402
Amortization of Debt Issuance Cost	10,596	10,596	10,596
Total Expenses	43,951,254	41,537,861	38,055,072
Increase in Net Assets	<u>\$ </u>	<u>\$ 452,655</u>	<u>\$ 1.351,700</u>

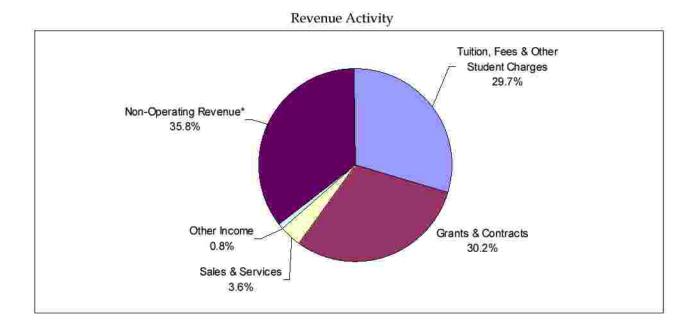
State appropriations represented 30.3% of the University's total revenue in 2005 and 32.4% in 2004. This percentage illustrates that tuition and fee revenue alone is not sufficient to cover relevant operational expenses. It further illustrates that the financial condition of the University is dependent upon a predictable and relatively stable level of state appropriation funding.

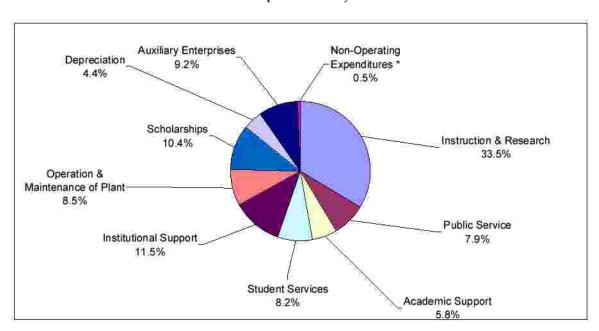
Shawnee State University is dedicated to its mission of providing higher education that fosters competence in oral and written communication, scientific and quantitative reason, and critical analysis/logical thinking. To enrich the lives of the community, the University provides opportunities for continuing personal and professional development, intellectual discovery, and appreciation for the creative and performing arts. The University charges students tuition and fees in accordance with approved University policy, as constrained by State laws. Rates charged for tuition and fees increased 6% from 2004.

During 2005, the University generated revenues from tuition and fees in excess of \$13.7 million and had total expenses of approximately \$44 million. Investing practices earned interest income of \$970,503 during 2005 in comparison to \$346,100 during 2004, resulting in an increase of \$624,403. The interest expense of \$167,993 for 2005 is attributable to outstanding general revenue bonds.

The 7.4% increase in instructional expense from \$13,722,150 in 2004 to \$14,732,873 in 2005 is attributable to increased compensation costs for current faculty and to meet staffing needs as a result of increased enrollment.

The following graphs summarize Shawnee State University's revenue and expense activity for the fiscal year ending June 30, 2005.





Expense Activity

STATEMENT OF CASH FLOWS

The Statement of Cash Flows provides information about the University's financial condition by reporting the cash sources (receipts) and the cash uses (payments) during the fiscal year ending June 30, 2005. A comparison of cash sources and uses during fiscal years 2005, 2004 and 2003 are presented below:

Cash provided (used) by:	2005	2004	2003
Operating activities Non-capital financing activities Capital and related financing activities Investing activities	\$ (11,532,490) 14,028,534 (1,715,616) <u>174,452</u>	\$ (11,956,665) 13,730,284 (1,395,208) (13,445,226)	\$ (11,692,623) 13,591,768 (1,544,893) 4,513,378
Net increase (decrease) in cash & cash equivalents Cash and cash equivalents – beginning of the year end of the year	954,880 <u>5,681,266</u> <u>\$6,636,146</u>	(13,066,815) <u>18,748,081</u> <u>\$5,681,266</u>	4,867,630 <u>13,880,451</u> <u>\$ 18,748,081</u>

Cash and cash equivalents increased by \$954,880 from 2004 to 2005.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal year 2005, the University had \$67,360,970 in net capital assets. This reflects an overall increase of \$815,696 in net capital assets from 2004.

Capital Assets, Net of Depreciation At June 30,

	2005	2004		2003
Land	\$ 7,538,852	\$ 7,534,052	\$	7,351,987
Land Improvements	6,928,632	6,928,632		6,914,202
Buildings and Improvements	44,861,782	45,948,623		46,813,192
Equipment	2,394,289	2,011,474		1,862,581
Library Books	4,187,874	4,085,357		4,049,789
Construction in Progress	1,449,541	37,136	_	98,232
Totals	\$ 67,360,970	\$ 66,545,274	<u>\$</u>	67,089,983

Debt Administration

At June 30, 2005, the University had two outstanding General Revenue Bonds Payable totaling \$2,270,000; \$345,000 of which is due within one year. This reflects a \$330,000 overall decrease from 2004 in the General Revenue Bonds Payable liability.

Outstanding Debt at Year End

		2005		2004	2003
General Revenue Bonds Payab	le:				
6.0% to 7.1% 1989 - Series A	\$	1,090,000	\$	1,320,000	\$ 1,535,000
4.6% to 6.3% 1996 - Series B		1,180,000	-	1,280,000	 1,375,000
Total	\$	2,270,000	\$	2,600,000	\$ 2,910,000

These bonds were both issued to make capital improvements; the Series A Bond matures in 2009, and the Series B Bond matures in 2014.

CURRENT FINANCIAL ISSUES AND CONCERNS

The University has a strong financial foundation to continue accomplishing its mission and goals. The University's Senate Bill 6 ratios that measure the overall financial health of the institution are strong. However, Shawnee State University continues to face financial challenges. Our supplement from the State of Ohio continues to decline.

Shawnee State University is disadvantaged by the "percentage increase" regulations in State law governing tuition increases. The University's tuition is relatively low compared to other Ohio public universities. A percentage cap on tuition increases results in relatively less revenue gain at Shawnee State University compared to other public universities with the same tuition cap constraint.

The impact of inflation on normal operating costs intensifies the need to both increase revenue from other funding sources and implement further appropriate cost control measures.



REPORT OF INDEPENDENT AUDITORS ON FINANCIAL STATEMENTS

Board of Trustees Shawnee State University Portsmouth, Ohio

We have audited the accompanying financial statements of the business type activities and discretely presented component unit of Shawnee State University (the University), a component unit of the State of Ohio, as of June 30, 2005 and 2004, which collectively comprise the College's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the University's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the University, as of June 30, 2005 and 2004, and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 1, 2005 on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing results of our audit.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the University's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements. The schedule of expenditures of federal awards has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

The Management's Discussion and Analysis on pages 1 - 7 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Crowe Chigh and Copy LCC

Crowe Chizek and Company LLC

Columbus, Ohio September 1, 2005

SHAWNEE STATE UNIVERSITY STATEMENTS OF NET ASSETS JUNE 30, 2005 and 2004

ASSETS	2005	2004
CURRENT ASSETS		
Cash and cash equivalents	\$ 6,035,306	\$ 5,149,294
Deposits held by trustees	62,357	
Short-term investments	538,483	531,972
Total cash and cash equivalents	6,636,146	5,681,266
Receivables		
Accounts (net of allowance for doubtful accounts of		
\$674,000 in 2005 and \$628,000 in 2004, respectively)	2,473,076	3,301,060
Notes (net of allowance for doubtful accounts of		
\$815 in 2005 and 2004, respectively)	42,504	49,871
Amounts due from primary government	201,937	34,670
Interest receivable	3,242	726
Inventory	48,671	45,112
Deferred charges	10,596	10,596
Prepaid items	93,314	55,229
Total current assets	9,509,486	9,178,530
NONCURRENT ASSETS		
Investments	14,757,428	13,963,893
Deferred charges	51,190	61,785
Capital assets, net	67,360,970	66,545,274
Total noncurrent assets	82,169,588	80,570,952
Total assets	\$ 91,679,074	<u>\$ 89,749,482</u>

SHAWNEE STATE UNIVERSITY STATEMENTS OF NET ASSETS (Continued) JUNE 30, 2005 and 2004

LIABILITIES AND NET ASSETS	2005	2004
CURRENT LIABILITIES		
Accounts payable	\$ 710,201	\$ 559,472
Accrued wages and benefits	2,035,376	1,827,145
Compensated absences payable	161,554	165,831
Bonds payable	345,000	330,000
Accrued interest payable	12,324	14,152
Deferred revenue	469,125	672,610
Deposits held by and due to others	187,689	206,431
Claims payable	650,000	950,000
Total current liabilities	4,571,269	4,725,641
NONCURRENT LIABILITIES		
Compensated absences payable	1,453,987	1,492,475
Bonds payable	1,925,000	2,270,000
Total noncurrent liabilities	3,378,987	3,762,475
Total liabilities	7,950,256	8,488,116
NET ASSETS		
Invested in capital assets, net of related debt	65,090,970	63,945,274
Restricted		
Nonexpendable		
Expendable		
Loans	113,102	112,736
Expendable - other	854,758	901,827
Debt service	588,796	590,187
Unrestricted	17,081,192	15,711,342
Total net assets	83,728,818	81,261,366
Total liabilities and net assets	\$ 91,679,074	<u>\$ 89,749,482</u>

See accompanying notes to financial statements.

SHAWNEE STATE UNIVERSITY DEVELOPMENT FOUNDATION STATEMENTS OF FINANCIAL POSITION JUNE 30, 2005 and 2004

	2005	2004
ASSETS		
Cash and cash equivalents	\$ 545,552	\$ 500,096
Investments	9,536,926	9,084,185
Other assets	121,295	112,819
Pledges receivable, net	132,866	172,126
Beneficial interest in trusts held by others	1,373,700	1,317,484
Total assets	\$ 11,710,339	<u>\$ 11,186,710</u>
LIABILITIES AND NET ASSETS		
LIABILITIES		
Accounts payable	\$ 4,995	\$ 9,710
Deposits held and due to others	38,435	39,441
Annuity payment liability	122,441	131,377
Total liabilities	165,871	180,528
NET ASSETS		
Unrestricted	549,724	980,708
Temporarily restricted	5,543,307	4,758,712
Permanently restricted	5,451,437	5,266,762
Total net assets	11,544,468	11,006,182
Total liabilities and net assets	\$ 11,710,339	\$ 11,186,710

See accompanying notes to financial statements.

SHAWNEE STATE UNIVERSITY STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS YEARS ENDED JUNE 30, 2005 and 2004

REVENUES	2005	2004
Operating Revenues		
Student tuition and fees (net of scholarship allowances of	# 10 F/F 0F4	A 45 555 400
\$6,666,836 in 2005 and \$5,921,064 in 2004)	\$ 13,767,974	\$ 12,378,499
Federal grants and contracts	9,028,484	8,970,932
State grants and contracts	3,284,466	2,897,277
Local grants and contracts	810,567	807,564
Private gifts, grants and contracts	880,818	773,691
Sales and services (net of scholarship allowances of	a statestictor	1 1.1.1.1. (C.1.1.1.)
\$635,639 in 2005 and \$637,777 in 2004)	1,657,778	1,579,639
Miscellaneous	393,897	171,585
Total operating revenues	29,823,984	27,579,187
EXPENSES		
Operating Expenses		
Educational and general		
Instruction and departmental research	14,732,873	13,722,150
Public service	3,493,389	3,341,401
Academic support	2,529,780	2,367,035
Student services	3,597,307	3,313,190
Institutional support	5,070,815	4,827,946
Operation and maintenance of plant	3,722,003	3,694,063
Scholarships and fellowships	4,584,640	4,519,474
Depreciation expense	1,954,540	1,876,614
Auxiliary enterprises	4,064,817	3,640,420
Total operating expenses	43,750,164	41,302,293
	(12.02/ 100)	(10 700 10/)
Operating loss	(13,926,180)	(13,723,106)
NONOPERATING REVENUES (EXPENSES)		
State appropriations	14,047,276	13,601,049
Investment income	970,503	346,100
Interest on capital asset related debt	(167,993)	(188,559)
Loss on disposal of capital assets	(22,501)	(36,413)
Amortization of debt issuance cost	(10,596)	(10,596)
Net nonoperating revenues	14,816,689	13,711,581
Increase (decrease) in net assets before capital appropriations	890,509	(11,525)
		14 Million (1941)
Capital appropriations	1,576,943	464,180
INCREASE IN NET ASSETS	2,467,452	452,655
NET ASSETS		
Net assets- beginning of year	81,261,366	80,808,711
Net assets- end of year	\$ 83,728,818	\$ 81,261,366

See accompanying notes to financial statements.

SHAWNEE STATE UNIVERSITY DEVELOPMENT FOUNDATION STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2005

Fig. 127 - 527 128 - 0	Unrestricted	Temporarily Restricted	Permanently Restricted	Total
Revenues, gains, and other support Contributions Investment income, net Net assets released from restrictions	\$ 26,914 53,174 159,503	\$ 218,575 725,523 (159,503)	\$ 184,675	\$ 430,164 778,697
Total revenues, gains, and other support	239,591	784,595	184,675	1,208,861
Expenses and losses Scholarships and other student aid Institutional support Guest speakers and lecturers Management and general expenses	147,923 390,401 9,930 122,321		<u></u>	147,923 390,401 9,930 122,321
Total expenses and losses	670,575		. <u> </u>	670,575
Change in net assets	(430,984)	784,595	184,675	538,286
Net assets at the beginning of the year	980,708	4,758,712	5,266,762	11,006,182
Net assets at the end of the year	\$ 549,724	\$ 5,543,307	\$ 5,451,437	<u>\$ 11,544,468</u>

SHAWNEE STATE UNIVERSITY DEVELOPMENT FOUNDATION STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2004

	Un	restricted		mporarily estricted		rmanently Restricted		Total
Revenues, gains, and other support	15.	1000000	2	1000 (1015)	225		15.	2222222
Contributions	\$	178,888	\$	105,120	\$	538,825	\$	822,833
Investment income, net		77,229		852,904				930,133
Net assets released from restrictions	-	395,651	-	(395,651)	;	5	+	R
Total revenues, gains, and								
other support	-1	651,768	<u>.</u>	562,373	vi –	538,825	-	1,752,966
Expenses and losses								
Scholarships and other student aid		153,804				5		153,804
Institutional support		261,821				-		261,821
Guest speakers and lecturers		18,570		(#)				18,570
Management and general expenses	-	117,063	8		2	-	-	117,063
Total expenses and losses		551,258		<u></u>	•:	-	-	551,258
Change in net assets		100,510		562,373		538,825		1,201,708
Net assets at the beginning of the year		880,198		4,196,339	•:	4,727,937		9,804,474
Net assets at the end of the year	\$	980,708	\$	4,758,712	\$	5,266,762	\$	11,006,182

SHAWNEE STATE UNIVERSITY STATEMENTS OF CASH FLOWS YEARS ENDED JUNE 30, 2005 and 2004

	2005	2004
Cash flows from operating activities		
Cash received from tuition, fees and other student charges	\$ 13,809,589	\$ 12,388,204
Cash received from gifts, grants and contracts	14,430,021	13,041,268
Cash received from sales and services	1,655,076	1,555,306
Cash received from miscellaneous services	393,897	171,585
Cash payments to suppliers for goods and services	(10,877,265)	(9,394,495)
Cash payments to employees for services	(19,550,090)	(17,984,247)
Cash payments for employee benefits	(6,809,078)	(7,214,812)
Cash payments for scholarships and fellowships	(4,584,640)	(4,519,474)
Net cash from operating activities	(11,532,490)	(11,956,665)
Cash flows from noncapital financing activities		
State appropriations	14,047,276	13,601,049
Net cash from agency transactions	(18,742)	129,235
Net cash from noncapital financing activities	14,028,534	13,730,284
Cash flows from capital financing activities		
Capital appropriations	1,390,667	496,795
Payments for capital acquisitions	(2,606,462)	(1,391,741)
Principal payments	(330,000)	(310,000)
Interest payments	(169,821)	(190,262)
Net cash from capital financing activities	(1,715,616)	(1,395,208)
Cash flows from investing activities		
Interest on investments	613,739	347,667
Proceeds for sales and maturities of investments	981,772	171,000
Purchase of securities	(1,421,059)	(13,963,893)
Net cash from investing activities	174,452	(13,445,226)
NET CHANGE IN CASH	954,880	(13,066,815)
CASH AND CASH EQUIVALENTS, beginning of year	5,681,266	18,748,081
CASH AND CASH EQUIVALENTS, end of year	\$ 6,636,146	\$ 5,681,266

SHAWNEE STATE UNIVERSITY STATEMENTS OF CASH FLOWS (Continued) YEARS ENDED JUNE 30, 2005 and 2004

	2005	2004
RECONCILIATION OF NET OPERATING REVENUES LOSS TO		
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating loss	\$ (13,926,180)	\$ (13,723,106)
Adjustments to reconcile operating loss to net cash		
provided (used) by operating activities		
Depreciation expense	1,954,540	1,876,614
Changes in assets and liabilities		
Accounts receivable	660,717	(680,686)
Notes receivable	7,367	7,662
Prepaid items	(38,085)	101,182
Inventory	(3,559)	3,646
Accounts payable	150,729	15,500
Accrued wages and benefits	208,231	(193,976)
Compensated absences payable	(42,765)	233,058
Deferred revenue	(203,485)	250,200
Claims payable	(300,000)	153,241
Net cash used by operating activities	<u>\$ (11,532,490)</u>	<u>\$ (11,956,665)</u>

NOTE 1 - REPORTING ENTITY

Shawnee State University is a state institution of higher education created in 1986 by the Ohio General Assembly under House Bill 739. The University is one of several state-supported universities in Ohio. It is declared by statute to be a body politic and corporate and an instrumentality of the State. The University is governed by a nine member Board of Trustees which is granted authority under Ohio law to do all things necessary for the proper maintenance and continual successful operation of the University. The Trustees are appointed for staggered nine-year terms by the Governor with the advice and consent of the State Senate. In addition, two non-voting student members are appointed to the Board of Trustees for staggered two year terms.

The reporting entity is comprised of the stand-alone government, component units and other organizations that are included to ensure that the financial statements of Shawnee State University are not misleading. The stand-alone government consists of all departments, boards and agencies that are not legally separate from Shawnee State University.

In accordance with Governmental Accounting Standards Board Statement No. 14, *The Reporting Entity*, (GASB No. 14) the University's financial statements are included, as a discrete entity, on the State of Ohio's Consolidated Annual Financial Report. The financial statements of the Shawnee State University Development Foundation are included in this report in accordance with GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units – an amendment of GASB Statement No.* 14. This Statement provides additional guidance to determine whether certain organizations, such as not-for-profit foundations, for which the primary institution is not financially accountable, should be reported as component units based on the nature and significance of their relationship with the primary entity. Generally, this statement requires reporting, as a component unit, an organization that raises and holds economic resources for the direct benefit of an institution.

The Shawnee State University Development Foundation (the Foundation) is a legally separate, tax-exempt organization supporting the University. The Foundation acts primarily as a fund-raising organization to supplement the resources that are available to the University in support of its programs. The Foundation's Board of Directors is self-perpetuating and consists of graduates and friends of the University. Although the University does not control the timing or amount of receipts from the Foundation, the majority of resources, or income thereon, the resources the Foundation holds and invests are restricted to the activities of the University by the donors. Because these restricted resources held by the Foundation can only be used by, or for the benefit of, the University, the Foundation is considered a component unit of the University and is discretely presented in the University's financial statements.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Shawnee State University (the University) have been prepared on the accrual basis and are in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Shawnee State University also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, provided they do not conflict with or contradict GASB pronouncements. The more significant of the Shawnee State University accounting policies are described below.

Basis of Presentation

In accordance with GASB Statement No. 35, *Basic Financial Statements – and Management's Discussion and Analysis – for Public Colleges and Universities* (GASB 35) and subsequent standards issued by GASB, the University has elected to report as an entity engaged in business-type activities. GASB 35 establishes standards for external financial reporting for public colleges and universities and requires that resources be classified for accounting and reporting purposes into the following net assets categories:

• **Invested in capital assets, net of related debt:** Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets.

Restricted:

Nonexpendable – Net assets subject to externally imposed stipulations that they be maintained permanently by the University.

Expendable – Net assets whose use by the University is subject to externally imposed stipulations that can be fulfilled by actions of the University pursuant to those stipulations or that expire by the passage of time. These net assets principally represent amounts for specified capital construction projects.

• Unrestricted: Net assets whose use by the University is not subject to externally imposed stipulations. Unrestricted net assets may be designated for specific purposes by action of management or the Board of Trustees or may otherwise be limited by contractual agreements with outside parties.

The financial statements presentation is intended to provide a comprehensive, entity-wide perspective of the University's assets, liabilities, net assets, revenues, expenses, changes in net assets and cash flows.

(Continued)

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Shawnee State University financial statements are prepared using the accrual basis of accounting.

Revenue is recorded on the accrual basis when the exchange takes place. Expenses are recognized at the time they are incurred.

Deferred Revenue

Deferred revenue is principally comprised of receipts relating to tuition and student fees in advance of the services to be provided. The University will recognize revenue to the extent these services are provided over the coming fiscal year.

Income Taxes

The Internal Revenue Service has determined the University to be exempt from federal income taxes under Section 115 of the Internal Revenue Code, except for unrelated business income.

Deposits and Investments

For the year ended June 30, 2005, the University implemented GASB Statement No. 40, *Deposit* and *Investment Risk Disclosures, an amendment of GASB Statement No.* 3. This new statement amends certain custodial risk provisions of GASB Statement No. 3 and addresses common deposit and investment risks related to credit risk, concentration of credit risk, interest rate risk, and foreign currency risk.

Investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase are reported at cost or amortized cost. The University has investment management agreements with the Common Fund and Mellon, as permitted by State statue. The agreements allow (within statue limits) investment in both debt and equity instruments.

The University has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price at which the investment could be sold on June 30, 2005.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

For purposes of the statement of cash flows and presentation on the statement of net assets, all investments with original maturities of three months or less at the time they are purchased by the University are presented on the financial statements as cash equivalents.

Inventory

The University's inventory consists principally of supplies and are valued at a moving average cost.

Capital Assets

Capital assets utilized by Shawnee State University are reported on the statement of net assets. All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. Shawnee State University maintains a capitalization threshold of one thousand, five hundred dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The University does not possess any infrastructure.

All reported capital assets except for land, land improvements, library books and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Improvements	50 years
Machinery and Equipment	5-20 years
Licensed Vehicles	8 years

Shawnee State University's policy is to capitalize net interest on the enterprise fund construction projects until substantial completion of the project. The amount of the capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project and the interest earned from temporary investments of the debt proceeds over the same period. Capitalized interest is amortized on a straight-line basis over the estimated useful life of the asset. For 2005 and 2004, no material interest costs were incurred on construction projects for Shawnee State University.

SHAWNEE STATE UNIVERSITY NOTES TO CONSOLIDATED FINANCIAL STATEMENTS June 30, 2005 and 2004

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Compensated Absences

Shawnee State University follows the provisions of Governmental Accounting Standards Board Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employee's right to receive compensation is attributable to service already rendered and it is probable that the employer will compensate the employee for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability will include employees currently eligible to receive termination benefits and those Shawnee State University had identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and the employee's wage rate at year end, taking into consideration any limits specified in Shawnee State University's termination policy.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from primary activities. For Shawnee State University, these revenues are tuition, fees, federal, state, local and private grants, sales and services and miscellaneous reimbursements. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of Shawnee State University.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond the year end are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expense is reported in the year in which the services are consumed.

Deferred Charges

Debt issuance cost and fees on long term debt are recorded as deferred charges in the year paid and amortized over the life of the debt issuance instead of being expensed.

Budgetary Process

Although not required under the Ohio Revised Code, estimated budgets are adopted by the University Board of Trustees in June for the following fiscal year. As part of budgetary control, purchase orders, contracts and other commitments are recorded as the equivalent of an expense on the budgetary basis in order to reserve that portion of the applicable encumbrance.

Other Significant Accounting Policies

Certain items have been reclassified for the year ended June 30, 2004, in order to conform to classifications used for the year ended June 30, 2005.

SHAWNEE STATE UNIVERSITY NOTES TO CONSOLIDATED FINANCIAL STATEMENTS June 30, 2005 and 2004

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue during the reporting period. Actual results could differ from those estimates.

NOTE 3 - DEPOSITS AND INVESTMENTS

The University invests in those instruments identified by state statue. Specifically, authorized investment instruments consist of obligations of the U. S. Treasury, agencies and instrumentalities of the U. S. Government, bonds and other obligations of the State of Ohio and its political subdivisions, collateralized certificates of deposit, and the State Treasury Asset Reserve of Ohio (STAR Ohio), which is managed by the State of Ohio. The University also has investment management agreements with the Common Fund and Mellon, as permitted by state statue. The agreements allow (within statue limits) investment in both debt and equity instruments.

Deposits

Custodial credit risk: At June 30, 2005, the carrying amount of the University's deposits, (which consists of cash, excluding cash on hand of \$5,012, deposits held by trustee, and investments) was \$6,030,294 and the bank balance was \$6,767,797. The difference in the carrying amount and bank balance results from outstanding checks and deposits in transit. Of the bank balance, \$100,000 is covered by federal deposit insurance. The remaining balance at June 30, 2005 of \$6,667,797 is uninsured but collateralized by U.S. Treasuries held by the Federal Reserve bank in "book entry" form in the name of the respective bank, but who also internally designate the securities as assigned to the University.

NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

Investments

All investments are stated at fair value. Investments acquired by gift are stated at fair value at date of gift if a fair value is available, and otherwise at an appraised or nominal value. As of June 30, 2005, the University had the following investments and maturities:

		Investment Maturities (in years)			
Investment Type	Fair Value	<1	1-5		6-10
Bond Mutual Funds	\$ 4,076,904	\$ -	\$	-	\$4,076,904
Money Market Funds	1,616,434	1,616,434			
STAR Ohio Funds	3,831,156	3,831,156		-	-
	9,524,494	\$5,447,590	\$	3	\$4,076,904
Equity Funds	5,771,417				
18 0	\$15,295,911				

Investments are shown in the statement of net assets as current \$538,483 and noncurrent \$14,757,428 for total investments of \$15,295,911.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The University's Investment Policy does not specifically limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The University's Investment Policy limits investments in fixed income securities to government and agency issues and corporate issues in the top four quality rating of recognized credit services. Investments below investment grade and derivatives are specifically prohibited.

As of June 30, 2005, the University had the following investments and quality ratings:

		Quality	Ratings
Investment Type	Fair Value	AAA	AA
Bond Mutual Funds	\$ 4,076,904	\$ -	\$4,076,904
Money Market Funds	1,616,434		1,616,434
STAR Ohio Funds	3,831,156	3,831,156	. <u></u>
	\$ 9,524,494	\$3,831,156	\$5,693,338

NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The University's Investment Policy limits investment in any single issue other than U.S. government securities to 5% of the total investment portfolio.

NOTE 4 - STATE SUPPORT

The University is a state-assisted institution of higher education which receives a student-based subsidy from the State of Ohio. This subsidy is determined annually based upon a formula devised by the Ohio Board of Regents, adjusted to State resources available.

In addition to the student subsidies, the State of Ohio provides the funding for the construction of major plant facilities on the University's campus. The funding for the construction of facilities is obtained from the issuance of revenue bonds by the Ohio Public Facilities Commission, which in turn causes the construction and subsequent lease of the facility by the Ohio Board of Regents. Upon completion of a facility, the Ohio Board of Regents turns over control to the University. The University capitalizes the costs of these facilities as construction is completed and funded by the Ohio Public Facilities Commission.

Neither the obligation for the revenue bonds issued by the Ohio Public Facilities Commission or the annual debt service charges for principal and interest on the bonds are reflected in the University's financial statements. These are currently being funded through appropriations to the Ohio Board of Regents by the Ohio General Assembly.

The University facilities are not pledged as collateral for the revenue bonds. Instead, the bonds are supported by a pledge of monies in the Higher Education Bond Service Fund established in the custody of the Treasurer of the State of Ohio. If sufficient monies are not available for this fund, a pledge exists to assess a special student fee uniformly applicable to students in state-assisted institutions of higher education throughout the State.

As a result of the above described financial assistance provided by the State of Ohio to the University, outstanding debt issued by the Ohio Public Facilities Commission is not included on the University's statement of net assets. In addition, appropriations by the General Assembly to the Ohio Board of Regents for payment of debt service charges are not reflected as appropriation revenue received by the University, and the related debt service payments are not recorded in the University's accounts.

The University received appropriations from the State to fund capital improvements. The costs, both direct and indirect, are subject to examination and approval by the State of Ohio.

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NOTE 5 - RISK MANAGEMENT

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2005, the University maintained comprehensive insurance coverage with a private carrier for real property, building contents, and motor vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are 100% insured.

Coverages provided by this company are as follows:

Real and personal property (\$100,000 deductible)	\$119,373,058
Automobile liability (\$100,000 deductible)	1,000,000*
Uninsured motorists (\$100,0000 deductible)	1,000,000*
Employee benefits liability (Aggregate)	1,000,000*
General liability	
per occurrence (\$100,000 deductible)	1,000,000*

* \$29,000,000 excess over general liability, auto liability, and employers liability.

Effective October 1995, the University elected to become partially self-insured for certain employee health benefit programs. Funding for these programs is based on actuarial projections provided by the plan administrators. Aggregate stop loss insurance is maintained for benefit payments that exceed the maximum limits outlined in the policy. The claims liability of \$600,000 at June 30, 2005 is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. No incremental claim adjustment expenses are included in the estimate.

Changes in claims activity for the past three fiscal years are as follows:

	Balance at Beginning <u>of Year</u>	Current Year <u>Claims</u>	Claims <u>Payments</u>	Balance at End <u>of Year</u>
2003	\$796,759	\$2,727,794	\$2,727,794	\$796,759
2004	796,759	3,682,675	3,529,434	950,000
2005	950,000	3,605,510	3,905,510	650,000

Workers' compensation benefits are provided through the State Bureau of Workers' Compensation. The University pays all administrative and appointed officials' bonds by statute.

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

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NOTE 6 - GRANTS AND CONTRACTS

Revenue from grants and contracts is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the University must provide local resources to be used for a specified purpose, and expense requirements, in which the resources are provided to the University on a reimbursement basis.

NOTE 7 - RETIREMENT PLANS

Employee retirement benefits are available for substantially all employees under contributory retirement plans administered by the Ohio Public Employees Retirement Systems (OPERS) and the State Teachers Retirement System of Ohio (STRS Ohio). STRS Ohio and OPERS provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits for plan members.

The Ohio General Assembly legislation gives public employers in Ohio the option of establishing an early retirement incentive plan for members of STRS Ohio and OPERS. As of June 30, 2005, the University authorized such plans.

<u>Ohio Public Employees Retirement System</u>: Employees (except for teaching faculty) participate in the Ohio Public Employees Retirement System of Ohio (OPERS), a cost-sharing multipleemployer public employee retirement system (OPERS) operated by the State. OPERS provides retirement and disability benefits, access to health care benefits based on eligible years of service to members and beneficiaries, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. The Ohio Public Employees Retirement System issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6705 or 1-800-PERS (7377).

The Ohio Revised Code provides statutory authority for employee and employer contributions. The employee contribution rates are 8.5% for employees other than law enforcement. The 2005 employer contribution rate for local government employers was 13.31%. The University's contributions to OPERS for the years ending June 30, 2003, 2004, and 2005, were \$991,443, \$1,045,431, and \$1,108,544 respectively, which are equal to the required contributions for each year.

NOTE 7 - REFIREMENT PLANS (Continued)

<u>State Teachers Retirement System of Ohio</u>: The University participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS Ohio provides basic retirement benefits, disability, survivor, and access to health care benefits based on eligible service credit to members and beneficiaries. STRS Ohio issues a publicly available financial report that includes financial statements and required supplementary information for STRS Ohio. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3371, or by calling (614) 227-4090.

Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by STRS Ohio, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. Plan members are required to contribute 10% of their annual covered salary and the University is required to contribute 14%. The University's contribution for pension obligations to STRS Ohio for the fiscal years ending June 30, 2003, 2004, and 2005 was \$1,105,005, \$1,188,485, and \$1,272,712 respectively. All required contributions have been made for the three fiscal years.

<u>Alternative Retirement Plan (ARP)</u>: All newly hired full time administrative employees and faculty are eligible to choose an Alternative Retirement Plan (ARP) rather than the State Teachers Retirement System of Ohio (STRS Ohio) or Ohio Public Employees Retirement System (OPERS). Once an employee decides to enroll in an ARP or the state retirement plan, the decision is irrevocable during their employment with the University. Employees have 120 days from the date of hire to decide into which retirement system they wish to enroll. If no decision is made, they will be assigned the appropriate state retirement plan based upon the position for which they were hired. Vesting of all contributions made by the University occurs after one (1) year of service.

The eight companies approved to offer an ARP for the University employees are ING Life Insurance and Annuity Company, AXA Equitable Life Insurance Company, Great American Life Insurance Company, Lincoln National Life Insurance Company, Nationwide Life Insurance Company, TIAA-Cref, The St. Paul Travelers Company, and AIG VALIC. The obligation for the payment of benefits has been transferred from the University to the elected insurance company.

Effective July 1, 2004, an employee in a STRS Ohio eligible position contributes 10% of their earned income to their ARP account. The University contributes 14%. For the period July 1, 2004 through June 30, 2005, 10.5% of this amount was paid into the member's ARP account. The remaining 3.5% was paid to STRS Ohio, as required by state legislation, to cover un-funded liabilities. The employee receives no benefits from STRS Ohio for the 3.5% contributed by the employer.

NOTE 7 - RETIREMENT PLANS (Continued)

An employee in an OPERS eligible position contributes 8.5% of their earned income and the University contributes 13.31%. The entire 13.31% is paid to the member's ARP account.

The employee and employer contribution are governed by state legislation and can be changed in accordance with legislative mandates.

As of June 30, 2005, there are approximately 43 active participants in an ARP. The University's contribution for employees enrolled in ARP accounts for fiscal year 2005 and 2004 was \$267,317 and \$245,346 respectively.

NOTE 8 - POSTEMPLOYMENT BENEFITS

<u>Ohio Public Employees Retirement System</u>: The Public Employees Retirement System of Ohio (OPERS) provides post-retirement health care coverage to age and service retirants with 10 or more years of qualifying Ohio service credit. Access to health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Post Employment Benefit (OPEB) as described in GASB Statement 12. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care. The Ohio Revised code provides statutory authority requiring public employers to fund health care through their contributions to OPERS. The 2003 employer contribution rate for state employers was 13.31% of covered payroll; 4.3% was the portion that was used to fund health care for the year.

The University's fiscal year 2005, 2004 and 2003 employer contributions to OPERS totaled \$1,108,544, \$1,045,431 and \$991,443 respectively. Of this amount, \$333,146, \$392,724 and \$372,443 was used to fund health care for the year for employees in fiscal years 2005, 2004 and 2003 respectively. This represents 4%, 4.3% and 5% of the fiscal year 2005, 2004 and 2003 payroll respectively.

The following assumptions and calculations were based on the System's latest Actuarial Review performed as of December 31, 2003. An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25% of unrealized market appreciation or depreciation on investment assets. The investment assumption rate for 2003 was 8.0%. An annual increase of 4.0% compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.0% base increase, were assumed to range from 0.5% to 6.3%. Health care costs were assumed to increase between 6.5% and 11% from 2003 through 2011. Years 2012 and after are assumed to increase at a level of 4.0%.

NOTE 8 - POSTEMPLOYMENT BENEFITS (Continued)

OPEBs are advanced funded on an actuarially determined basis. The number of active contributing participants was 375,076. \$11.6 billion represents the actuarial value of the Retirement System's net assets available for OPEB at December 31, 2004. The actuarially accrued liability and unfunded actuarial accrued liability, based on the actuarial cost method used, were \$54.7 billion and \$8 billion, respectively.

<u>State Teachers Retirement System</u>: The State Teachers Retirement Board of Ohio (STRS Ohio) has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of health care cost in the form of a monthly premium. The Revised Code grants authority to STRS Ohio to provide health care coverage to eligible benefit recipients, spouses, and dependents. By Ohio law, the cost of coverage paid from STRS Ohio funds shall be included in the employer contribution rate, currently 14% of covered payroll.

The Retirement Board allocates employer contributions to the Health Care Stabilization Fund from which health care benefits are paid. For fiscal year 2004 and after, the Board has allocated 1.0% of contributions toward health care. The balance in the Health Care Stabilization Fund was \$3.1 billion on June 30, 2004. For the University, this amount equaled \$90,908, \$84,892 and \$339,108 during fiscal years 2005, 2004 and 2003 respectively.

For the fiscal year ended June 30, 2004, net health care costs paid by STRS Ohio were \$425,709,000. There were 111,853 eligible benefit recipients.

NOTE 9 - COMPENSATED ABSENCES

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees and administrators earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Faculty do not earn vacation time.

Faculty, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated with no maximum by all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 40 days for qualifying employees.

NOTE 10 - LONG-TERM OBLIGATIONS

The changes in the University's long-term obligations during fiscal year 2005 and 2004 were as follows:

	Principal Outstanding <u>07/01/04</u>	Additions	Deductions	Principal Outstanding <u>06/30/05</u>	Amounts Due in One <u>Year</u>
1989 General Receipts Bonds, Series A	\$ 1,320,000	\$ -	\$ 230,000	\$ 1,090,000	\$ 245,000
1996 General Receipts Bonds, Series B	1,280,000	-	100,000	1,180,000	100,000
Compensated Absences	1,658,306	168,465	211,230	1,615,541	161,554
Total Long Term Liabilities	<u>\$ 4,258,306</u>	<u>\$ 168,465</u>	<u>\$ 541,230</u>	<u>\$ 3.885.541</u>	<u>\$ 506.554</u>
	Principal Outstanding <u>07/01/03</u>	Additions	Deductions	Principal Outstanding <u>06/30/04</u>	Amounts Due in One <u>Year</u>
1989 General Receipts Bonds, Series A	Outstanding	<u>Additions</u> \$ -	<u>Deductions</u> \$ 215,000	Outstanding	Due in One
	Outstanding 07/01/03			Outstanding <u>06/30/04</u>	Due in One <u>Year</u>
Bonds, Series A 1996 General Receipts	Outstanding 07/01/03 \$ 1,535,000		\$ 215,000	Outstanding <u>06/30/04</u> \$ 1,320,000	Due in One <u>Year</u> \$ 230,000

On November 1, 1989, the University issued \$3,250,000 of \$5,000 General Receipts Bonds, Series A, dated November 1, 1989, maturing at various dates through 2009 at coupon rates ranging from 6.0% to 7.1%. The bonds were issued for the purpose of paying a portion of the costs of acquiring, constructing and equipping the University's new Student Center.

NOTE 10 - LONG-TERM OBLIGATIONS (Continued)

On August 1, 1996, the University issued \$1,960,000 of \$5,000 General Receipts Bonds, Series B, dated August 1, 1996, maturing at various dates, through June 1, 2014 at coupon rates ranging from 4.6% to 6.3%. The bonds were issued for the purpose of paying a portion of the costs of purchasing, repairing and remodeling the Celeron Square Apartments, funding a reserve, capitalized interest and paying issuing costs of the Series B Bonds. The apartments consist of four units with four townhouses per unit and houses approximately 128 students.

Total interest expense incurred on indebtedness for the year ended June 30, 2005 and 2004 is \$167,993 and \$188,559.

Principal and interest amounts due within each of the next five years and thereafter on Series A bond obligations outstanding at June 30, 2005 are as follows:

Year Ended June 30,	2	Series A	I	nterest		Total
2006	\$	245,000	\$	77,390	\$	322,390
2007		265,000		59,995		324,995
2008		280,000		41,180		321,180
2009		300,000	-	21,300	_	321,300
Total	<u>s</u>	1.090.000	\$	199.865	5	1,289,865

Principal and Interest amounts due within each of the next five years and thereafter on Series B bond obligations outstanding at June 30, 2005 are as follows:

Year Ended June 30,	<u>Series</u> B	Interest	Total
2006	\$ 100,000	\$ 70,500	\$ 170,500
2007	110,000	64,800	174,800
2008	115,000	58,200	173,200
2009	120,000	51,300	171,300
2010	130,000	44,100	174,100
Thereafter	605,000	93,300	698,300
Total	<u>\$ 1,180,000</u>	\$ 382,200	<u>\$ 1,562,200</u>

NOTE 11 - LEASES

The University's operating leases consist of real property and movable equipment. Total expenditures during 2005 and 2004 under operating leases amounted to approximately \$10,522 and \$11,477.

The operating leases expire in fiscal year 2006. Minimum lease payments in fiscal year 2006 are \$1,927.

NOTE 12 - CAPITAL ASSETS

Capital Asset activity for the fiscal year ended June 30, 2005, was as follows:

Capital assets, not being	Balance <u>07/01/04</u>	Reclass and <u>Additions</u>	Reductions	Balance <u>06/30/05</u>
depreciated				
Land	\$ 7,534,052	\$ 4,800	s	\$ 7,538,852
Land improvements	6,928,632	100 CONSULTO	a	6,928,632
Library books	4,085,357	120,370	(17,853)	4,187,874
Construction in progress	37,136	1,449,541	(37,136)	1,449,541
Total capital assets,				
not being depreciated	18,585,177	1,574,711	(54,989)	20,104,899
Capital assets being depreciated Buildings and improvements	64,744,062	258,917		65,002,979
Equipment	5,767,619	996,245	(163,200)	6,600,664
Total capital assets, being depreciated	70,511,681	1,255,162	(163,200)	71,603,643
Less accumulated depreciation				
Buildings and improvements	(18,795,439)	(1,345,758)		(20,141,197)
Equipment	(3,756,145)	(608,782)	158,552	(4,206,375)
Total accumulated depreciation	(22,551,584)	(1,954,540)	158,552	(24,347,572)
Total capital assets, being depreciated, net	47,960,097	(699,378)	(4,648)	47,256,071
Mi 1		• •		
Capital assets, net	<u>\$ 66,545,274</u>	<u>\$ 875,333</u>	<u>\$ (59.637</u>)	<u>\$ 67,360,970</u>

NOTE 12 - CAPITAL ASSETS (Continued)

Capital Asset activity for the fiscal year ended June 30, 2004, was as follows:

	Balance 07/01/03	Reclass and <u>Additions</u>	Reductions	Balance 06/30/04
Capital assets, not being depreciated				
Land	\$ 7,351,987	\$ 182,065	S	\$ 7,534,052
Land improvements	6,914,202	14,430	4	6,928,632
Library books	4,049,789	66,093	(30,525)	4,085,357
Construction in progress	98,232	37,136	(98,232)	37,136
Total capital assets,				
not being depreciated	18,414,210	299,724	(128,757)	18,585,177
Capital assets being depreciated		122220		
Buildings and improvements Equipment	64,277,384 5,149,123	466,678 701,495	(82,999)	64,744,062 5,767,619
Total capital assets, being depreciated	69,426,507	1,168,173	(82,999)	70,511,681
Less accumulated depreciation Buildings and improvements Equipment	(17,464,192) (3,286,542)	(1,331,247) (545,367)	75,764	(18,795,439) (3,756,145)
Total accumulated depreciation	(20,750,734)	(1,876,614)	75,764	(22,551,584)
Total capital assets, being depreciated, net	48,675,773	(708,441)	(7,235)	47,960,097
Capital assets, net	<u>\$ 67,089,983</u>	<u>\$ (408,717</u>)	<u>\$ (135,992</u>)	<u>\$ 66,545,274</u>

NOTE 13 - CONTINGENCIES

The University received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the unrestricted or restricted educational and general funds or other applicable funds. However, in the opinion of management, any such disallowed claims would not have a material adverse effect on the overall financial position of the University at June 30, 2005.

The University is a party to a number of legal actions. Management is of the opinion that the liability, if any, for these legal actions will not have a material effect on the University's financial statement.

NOTE 14 - COMPONENT UNIT DISCLOSURE

The accompanying financial statements of the Foundation have been prepared in accordance with Statement of Financial Accounting Standards (SFAS) No. 117, *Financial Statements of Not-for-Profit Organizations*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the University's financial reporting entity for these differences.

Temporarily Restricted Net Assets represent funds, which are restricted for a specific purpose determined by the donor. Permanently Restricted Net Assets represent contributions in which the donor has stipulated, as a condition of the gift, that the principal be maintained intact and only the earnings of the fund be expended as the donor has specified. Temporarily and permanently restricted net assets at June 30, 2005 and 2004 are restricted primarily for scholarships, University programs and capital improvements.

Contributions, including unconditional promises to give, are recognized as revenues in the period the related commitments are received. Conditional promises to give are not recognized until they become unconditional, that is when the conditions on which they depend are substantially met. Contributions of assets other than cash are recorded at their estimated fair value. Contributions to be received beyond the fiscal year are discounted at an appropriate discount rate.

Foundation investments are stated at market value, with changes in market value being recognized as gains and losses during the period in which they occur.

The fair value of investments at June 30, 2005 and 2004, by classification is as follows:

	2005	<u>2004</u>
U.S. Treasury and agency obligations	\$ 1,443,701	\$ 1,779,515
Bond mutual funds	978,352	1,063,167
Stock mutual funds	1,827,398	1,303,726
Common stocks	 5,287,475	4,937,777
	\$ 9.536,926	\$ 9.084.185

During the year ended June 30, 2005 and 2004 the Foundation made distributions of \$548,254 and \$385,350 to or on behalf of the University for both restricted and unrestricted purposes. Complete financial statements for the Foundation can be obtained from the Shawnee State University Development Foundation, Inc. at 940 Second Street, Portsmouth, Ohio, 45662.

SUPPLEMENTARY INFORMATION

SHAWNEE STATE UNIVERSITY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2005

Federal Grantor/ Pass-Through Grantor/ <u>Program Title</u>	Federal CFDA <u>Number</u>	Pass through Entity identifying <u>Number</u>	Expenditures
U.S. Department of Education			
Student Financial Assistance Cluster:			
Federal Supplemental Educational			
Opportunity Grants	84.007		\$ 162,801
Federal Work Study	84.033		208,769
Federal Pell Grant Program	84.063		5,324,535
Federal Family Education Loan Program	84.032		11,656,531
Total Student Financial Aid Cluster			17,352,636
TRIO Cluster:			
Student Support Services	84.042		269,551
Talent Search	84.044		294,989
Upward Bound	84.047A		279,967
Upward Bound Math Science	84.047M		226,133
Upward Bound Veterans	84.047		31,287
Educational Opportunity Centers	84.066		358,006
Total TRIO Cluster			1,459,933
Disabled Veterans Scholarship	84.064		52,172
Gaining Early Awareness and Readiness			
for Undergraduate Programs	84.334		496,402
Children's Learning Center Department			
of Education	84.335		576
Passed through the Ohio Department of Education			
Adult Education: State Grant Program	84.002	AB-SI	101,550
Higher Education: Institutional Aid	01.002	110-01	101,000
(Title III)	84.031		420,488
Vocational Education: Basics Grants to	onsor		120/100
States (Perkins)	84.048	20-C2	77,821
Twenty-first Century - After School			
Malls	84.287C		456,275
Paraprofessional Education Grant	84.367		1,028
Tech Prep Education	84.243	3E-OO	118,690
Teacher Candidate Assessment System	84.367		1,125
Dese through Saints County U/C			
Pass-through Scioto County JVS	17 359		(0100)
Higher Skills Partnership Turontu first Contury Community	17.258		(\$188)
Twenty-first Century Community Learning Center	84.287A		78,144
Total U.S. Department of Education			20,616,652

SHAWNEE STATE UNIVERSITY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2005

Federal Grantor/ Pass-Through Grantor/ <u>Program Title</u>	Federal CFDA <u>Number</u>	Pass through Entity identifying <u>Number</u>	Expenditures
<u>U.S. Department of Agriculture</u> Pass-through the Ohio Dept of Education Child and Adult Care Food Program	10.551	16-CU, 21-CU, 21- FU	\$ 8,078
Total U.S. Department of Agriculture	10.001	21-10	8,078
Total Federal Expenditures			<u>\$ 20,624,730</u>

SHAWNEE STATE UNIVERSITY NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2005

NOTE 1- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Basis of Presentation</u>: The accompanying Schedule of Federal Awards Expenditures (the Schedule) includes the federal grant transactions of the Shawnee State University (the University) recorded on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations.

<u>Sub-recipients</u>: Certain funds are passed through to sub-grantee organizations by the University. Expenditures incurred by the sub-grantees and reimbursed by the University are presented in the Schedule. The University is also the sub-recipient of federal funds which have been subject to testing and are reported as expenditures "passed through" from other entities.

NOTE 2- FEDERAL WORK-STUDY AND FEDERAL SEOG WAIVER

For fiscal year 2005, the University received a waiver from the Department of Education for the Institutional Share Requirement under the Federal Work-Study and Federal SEOG programs.

NOTE 3- FEDERAL FAMILY EDUCATION LOAN PROGRAM

The following information represents the value of new loans made during the fiscal year ending June 30, 2005 to students of Shawnee State University that the University processed under the Federal Family Education Loan Program (FFEL) (which includes Federal Stafford Loans, Federal Parents' Loans for Undergraduate Students and Federal Supplement Loans for Students):

	CFDA	2005
	Number	Amount
Federal Family Education Loan Program	84.032	\$11,656,351

SHAWNEE STATE UNIVERSITY SCHEDULE OF FINDINGS AND QUESTIONED COSTS June 30, 2005

PART I: SUMMARY OF AUDITORS' RESULTS

Financial Statements				
Type of auditors' report issued	Unqualified	•S]		
Internal control over financial reporting:				
Material weakness(es) identified?	<u>.</u>	Yes	X	No
Reportable conditions(s) identified not considered to be material weaknesses?		6755	hand!	-222552105
		Yes	X	N/A
Noncompliance material to financial statements noted?				
statements noted:	-	Yes	Х	No
Federal Awards				
Internal control over major programs:				
Material weakness(es) identified?	<u>.</u>	Yes	x	No
Reportable condition(s) identified not				
considered to be material weakness(es)?	-	Yes	Х	N/A
Type of auditors' report issued on				
compliance for major programs	Unqualified			
Any audit findings disclosed that are				
required to be reported in accordance with Circular A-133 (Section .510(a))?				
cucum in noc (occucition of a)).	÷.	Yes	Х	No

SHAWNEE STATE UNIVERSITY SCHEDULE OF FINDINGS AND QUESTIONED COSTS June 30, 2005

	CFDA			
Name of Major Programs Identified	Number(s)			
Federal Pell Grant Program	84.063			
Federal Work-Study Program	84.033			
Federal Supplemental Educational				
Opportunity Grant	84.007			
Federal Family Education Loan Program	84.032			
Higher Education Institutional				
Aid (Title III)	84.031			
Dollar threshold used to distinguish				
between Type A and Type B programs	\$ 300,000	-0		
Auditee qualified as low-risk auditee?		Yes	х	No

PART II: FINANCIAL STATEMENT FINDINGS SECTION

No matters are reportable

PART III: MAJOR FEDERAL AWARD AUDIT FINDINGS AND QUESTIONED COSTS SECTION

No matters are reportable

PART IV: SUMMARY OF PRIOR YEAR FINDINGS

Finding 04-01: Return of funds procedure (Public Law 105-244)

The University did not correctly calculate the amount of Title IV funds to be returned in some withdrawal cases.

Status: Corrective action has been taken.



REPORT OF INDEPENDENT AUDITORS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Shawnee State University Portsmouth, Ohio

We have audited the financial statements of Shawnee State University (the University) as of and for the year ended June 30, 2005, and have issued our report thereon dated September 1, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the University's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the University's basic financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the audit committee, management, members of the Board, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Cione Chigh and Cogog Lec

Crowe Chizek and Company LLC

Columbus, Ohio September 1, 2005



REPORT OF INDEPENDENT AUDITORS ON COMPLIANCE WITH THE REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Trustees Shawnee State University Portsmouth, Ohio

Compliance

We have audited the compliance of Shawnee State University (the University) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement that are applicable to each of its major federal program for the year ended June 30, 2005. The University's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal program is the responsibility of the University's management. Our responsibility is to express an opinion on the University's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-1 33 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the University's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the University's compliance with those requirements.

In our opinion, the University complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2005.

Internal Control Over Compliance

The management of the University is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit we considered the University's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management, members of the Board, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Crowe Chigh and Copy LLC

Crowe Chizek and Company LLC

Columbus, Ohio September 1, 2005



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140 Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

SHAWNEE STATE UNIVERSITY

SCIOTO COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED DECEMBER 13, 2005