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Village of Castalia Erie County 126 Main Street, P.O. Box 451 Castalia, Ohio 44824-0451

To the Village Council:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Betty Montgomery Auditor of State

Betty Montgomeny

April 27, 2005

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INDEPENDENT ACCOUNTANTS' REPORT

Village of Castalia Erie County 126 Main Street, P.O. Box 451 Castalia, Ohio 44824-0451

To the Village Council:

We have audited the accompanying financial statements of the Village of Castalia, Erie County, (the Village) as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audits to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Village processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Village because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audits provide a reasonable basis for our opinion.

As described more fully in Note 1, the Village has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Village of Castalia Erie County Independent Accountants' Report Page 2

Revisions to GAAP would require the Village to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the Village does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Village has elected not to reformat its statements. Since the Village does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2004, or their changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village of Castalia, Erie County, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Village to include Management's Discussion and Analysis for the year ended December 31, 2004. The Village has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 27, 2005, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audits.

Betty Montgomery Auditor of State

Betty Montgomeny

April 27, 2005

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	Governmental Fund Types							
		General	Special Revenue		•		Totals (Memorandum Only)	
Cash Receipts: Property Tax and Other Local Taxes Special Assessments Intergovernmental Receipts Rental of Property Fines, Licenses, and Permits Earnings on Investments Miscellaneous	\$	103,065 78,302 14,400 31,106 930 1,054	\$	8,534 19,897 38,120	\$	10,752 39,275	\$ 122,351 19,897 155,697 14,400 31,106 1,094 1,054	
Total Cash Receipts		228,857		66,715		50,027	345,599	
Cash Disbursements: Current: Security of Persons and Property Public Health Services Leisure Time Activities Community Environment Basic Utility Services Transportation General Government Capital Outlay		117,572 970 3,529 565 77 73,012 47,422		35,371		70,552	117,572 970 3,529 565 77 108,383 47,422 70,552	
Total Cash Disbursements		243,147		35,371		70,552	 349,070	
Total Receipts Over/(Under) Disbursements		(14,290)		31,344		(20,525)	(3,471)	
Other Financing Receipts: Commercial Loan Proceeds Total Other Financing Receipts		30,000					30,000	
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements		15,710		31,344		(20,525)	26,529	
Fund Cash Balances, January 1		121,352		48,208		49,353	218,913	
Fund Cash Balances, December 31	\$	137,062	\$	79,552	\$	28,828	\$ 245,442	
Reserves for Encumbrances, December 31	\$	28					\$ 28	

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmental Fund Types						
		General		pecial evenue	• • • • • • • • • • • • • • • • • • •		Totals norandum Only)
Cash Receipts:							
Property Tax and Other Local Taxes Special Assessments	\$	105,736	\$	7,445 123	\$	9,937	\$ 123,118 123
Intergovernmental Receipts		77,835		34,012		1,224	113,071
Rental of Property		14,400					14,400
Fines, Licenses, and Permits		20,831					20,831
Earnings on Investments		990		175			1,165
Miscellaneous		2,418					 2,418
Total Cash Receipts		222,210		41,755		11,161	 275,126
Cash Disbursements:							
Current:							
Security of Persons and Property		121,550					121,550
Public Health Services		1,307					1,307
Leisure Time Activities		3,811					3,811
Community Environment		801					801
Basic Utility Services		53					53
Transportation		39,220		37,323			76,543
General Government		59,545					59,545
Capital Outlay						12,672	 12,672
Total Cash Disbursements		226,287		37,323		12,672	 276,282
Total Receipts Over/(Under) Disbursements		(4,077)		4,432		(1,511)	(1,156)
Fund Cash Balances, January 1		125,429		43,776		50,864	220,069
Fund Cash Balances, December 31	\$	121,352	\$	48,208	\$	49,353	\$ 218,913
Reserves for Encumbrances, December 31							

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio and the Castalia Village Charter establish the rights and privileges of the Village of Castalia, Erie County, (the Village) as a body corporate and politic. A publicly-elected five-member Council governs the Village. The Village provides police services, park operations (leisure time activities), transportation, and general government services. The Village is covered for emergency medical services and fire protection as the Village lies within Margaretta Township which provides these services from taxes levied on Township and Village property owners.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. This basis recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements adequately disclose material matters the Auditor of State prescribes.

C. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

<u>Street Construction, Maintenance, and Repair Fund</u> - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining, and repairing Village streets.

<u>Permissive Motor Vehicle License Fund</u> -This fund receives motor vehicle tax money for constructing, maintaining, and repairing Village streets.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

<u>Street Lighting Fund</u> -This fund receives special assessment tax proceeds for constructing, repairing, and maintaining street lighting within the Village.

3. Capital Project Funds

These funds account for receipts restricted to acquiring or constructing major capital projects. The Village had the following significant capital project funds:

Road, Street, and Bridge Fund – This fund receives real estate and personal property tax proceeds for constructing, maintaining, and repairing Village roads, streets, and bridges.

<u>Ohio Public Works Commission Grant Fund</u> – This fund is used to account for Issue II monies received and expended for a road project within the Village.

D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

E. Property, Plant, and Equipment

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

F. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	 2004	 2003
Demand deposits	\$ 180,139	\$ 154,122
Savings account	 65,303	 64,791
Total deposits	\$ 245,442	\$ 218,913

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by securities specifically pledged by the financial institution to the Village.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2004 and 2003 follows:

	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	224,076	\$	258,857	\$	34,781
Special Revenue		53,407		66,715		13,308
Capital Projects		46,621		50,027		3,406
Total	\$	324,104	\$	375,599	\$	51,495

2004 Budgeted vs. Actual Budgetary Basis Expenditures

Appropriation		В	udgetary		_	
/	Authority		Expenditures		Variance	
\$	293,780	\$	243,175	\$	50,605	
	54,990		35,371		19,619	
	86,898		70,552		16,346	
\$	435,668	\$	349,098	\$	86,570	
	\$	Authority \$ 293,780 54,990 86,898	Authority Exp \$ 293,780 \$ 54,990 86,898	Authority Expenditures \$ 293,780 \$ 243,175 54,990 35,371 86,898 70,552	Authority Expenditures V \$ 293,780 \$ 243,175 \$ 54,990 35,371 \$ 86,898 70,552	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

2003 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	227,828	\$	222,210	\$	(5,618)
Special Revenue		41,407		41,755		348
Capital Projects		52,492		11,161		(41,331)
Total	\$	321,727	\$	275,126	\$	(46,601)

2003 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		В	udgetary		_
Fund Type	Authority		Expenditures		Variance	
General	\$	272,120	\$	226,287	\$	45,833
Special Revenue		52,890		37,323		15,567
Capital Projects		98,870		12,672		86,198
Total	\$	423,880	\$	276,282	\$	147,598

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Village Council adopts tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The State pays the Village amounts equaling these deductions. The Village includes these with Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half payment is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Property owners assess tangible personal property tax. They must file a list of tangible property to the County by each April 30. The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on the Village's behalf.

5. DEBT

Debt outstanding at December 31, 2004 was as follows:

	P	rincipal	Interest Rate
Dump Truck Commercial Loan	\$	30,000	3.17%

The \$30,000 dump truck commercial loan was obtained to finance the purchase of a new dump truck and was dated August 24, 2004 in the amount of \$30,000. The loan principal will be paid in annual installments of \$10,000.

Amortization of the above debt, including interest, follows:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

	Dump Truck Commercial		
Year ending December 31:	 Loan		
2005	\$ 10,965		
2006	10,643		
2007	10,322		
Total	\$ 31,930		

6. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Ohio Police and Fire Pension Funds (OP&F). Other full-time employees belong to the Ohio Public Employees Retirement System (OPERS). OP&F and OPERS are cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes the plans' retirement benefits, including postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2004 and 2003, OP&F participants contributed 10 percent of their wages. The Village contributed an amount equal to 19.5 percent of police participant wages. OPERS members contributed 8.5 percent of their wages. The Village contributed an amount equal to 13.55 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2004.

7. RISK MANAGEMENT

Risk Pool Membership

The Village belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

PEP retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. PEP pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust PEP's retained earnings, APEEP covers PEP losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

PEP retains property risks, including automobile physical damage, up to \$100,000 on any specific loss with an annual aggregate of \$1,250,000 for 2002. There is no aggregate for 2003 and future accident years. Beginning in 2003, PEP retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

Company reinsures losses exceeding \$100,000. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective village.

Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2003 and 2002 (the latest information available):

Casualty Coverage		2003		2002	
Assets	\$	25,288,098	\$	20,174,977	
Liabilities		(12,872,985)		(8,550,749)	
Retained Earnings	\$	12,415,113	\$	11,624,228	
Property Coverage		2003		2002	
Assets	\$	3,158,813	\$	2,565,408	
Liabilities		(792,061)		(655,318)	
Retained Earnings	\$	2,366,752	\$	1,910,090	



INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Castalia Erie County 126 Main Street, P.O. Box 451 Castalia, Ohio 44824-0451

To the Village Council:

We have audited the financial statements of the Village of Castalia, Erie County, (the Village) as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated April 27, 2005, wherein we noted the Village followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also noted that the Village uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. Government Auditing Standards considers this service to impair the Auditor of State's independence to audit the Village because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Village's internal control over financial reporting to determine our auditing procedures to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Village's management dated April 27, 2005 we reported other matters involving internal control over financial reporting.

One Government Center / Room 1420 / Toledo, OH 43604-2246
Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484
www.auditor.state.oh.us

Village of Castalia
Erie County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*. In a separate letter to the Village's management dated April 27, 2005 we reported other matters related to noncompliance we deemed immaterial.

We intend this report solely for the information and use of the audit committee, management, and the Village Council. It is not intended for anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomery

April 27, 2005

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND 2003

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2002-001	Revised Code § 5705.41(D), failure to encumber funds.	No	Significant Improvement: Reported as a management letter comment.
2002-002	Revised Code § 5705.41(B), expenditures exceeding appropriations.	Yes	



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

VILLAGE OF CASTALIA ERIE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JUNE 7, 2005