# VILLAGE OF MECHANICSBURG CHAMPAIGN COUNTY REPORT ON FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002



Village Council Village of Mechanicsburg 18 North Main Street Mechanicsburg, Ohio 43044

We have reviewed the *Independent Auditor's Report* of the Village of Mechanicsburg, Champaign County, prepared by Holbrook & Manter, CPAs, for the audit period January 1, 2002 to December 31, 2003. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Mechanicsburg is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

November 16, 2005



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#### INDEPENDENT AUDITORS' REPORT

Village Council Village of Mechanicsburg Champaign County

We were engaged to audit the accompanying financial statements of the Village of Mechanicsburg, Champaign County, Ohio, (the Village) as of and for the years ended December 31, 2003 and December 31, 2002. These financial statements are the responsibility of the Village's management.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

Because of inadequacies in the Village's accounting records, we were unable to form an opinion regarding the amounts recorded as revenues, expenditures, and fund balances in the accompanying Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types and Similar Fiduciary Fund and the Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Proprietary Fund Types and Similar Fiduciary Fund for the years ended December 31, 2003 and 2002.

In addition, the Auditor of State of Ohio performed a special audit and issued their report dated July 16, 2004. The results of the special audit are significant and material and these reported items presented substantial limitations to our engagement.

Because of the significance of the matters discussed in the preceding two paragraphs, the scope of our work was not sufficient to enable us to express, and we do not express, an opinion on the financial statements referred to in the first paragraph.

Certified Public Accountants

Ilasbrook & Master

July 11, 2005

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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES AND SIMILAR FIDUCIARY FUNDFOR THE YEAR ENDED DECEMBER 31, 2003

		GOVERNMENT FUND TYPES			1	FIDUCIARY FUND		Memorandum Only		
	_	General	_	Special Revenue		Capital Project	_	Expendable Trust	_	Total
Cash receipts:										
Local taxes	\$	37,058	\$	21,272	\$	0	\$	275,177	\$	333,507
Intergovernmental		76,712		75,209		0		0		151,921
Charges for services		3,148		44,530		0		0		47,678
Fines, licenses, and permits		52,307		3,794		0		0		56,101
Miscellaneous and interest	_	13,976		856	_	518	_	523	_	15,873
Total cash receipts		183,201		145,661		518		275,700		605,080
Cash disbursements:										
Current:										
Security of persons and property		220,114		40,805		0		0		260,919
Public health services		4,657		0		0		0		4,657
Transportation		0		87,823		0		0		87,823
General government		142,313		506		0		0		142,819
Capital outlay		0		20,736		18,529		0		39,265
Debt service	_	15,843	_	23,093	_	0	_	0	_	38,936
Total cash disbursements	_	382,927	. <u>-</u>	172,963	_	18,529	_	0	_	574,419
Total receipts over (under) cash disbursements	(	199,726)	(	27,302)	(	18,011)		275,700		30,661
Other financing receipts (disbursements):										
Transfers - in		275,700		54,194		26,250		0		356,144
Transfers - out	(	60,000)	(	20,444)		0	(	275,700)	(	356,144)
Other uses	(	4,930)	_	0	_	0	_	0	(	4,930)
Total other financing receipts (disbursements)	_	210,770	. <u>-</u>	33,750		26,250	<u>(</u>	275,700)	<u>(</u>	4,930)
Excess of cash receipts and other financing receip	ots									
over (under) cash disbursements and other financing disbursements		11,044		6,448		8,239		0		25,731
Fund cash balances, January 1, 2003	_	14,103	_	59,131	_	21,768	_	0	_	95,002
Fund cash balances, December 31, 2003	\$_	25,147	\$_	65,579	\$_	30,007	\$_	0	\$_	120,733
Reserve for encumbrances, December 31, 2003	\$ \$ _	0	\$_	2,277	\$_	0	\$_	0	\$_	2,277

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGE IN FUND CASH BALANCES - PROPRIETARY FUND TYPE AND SIMILAR FIDUCIARY FUNDFOR THE YEAR ENDED DECEMBER 31, 2003

	-	PROPRIETARY FUND	 FIDUCIARY FUND	_	Memorandum Only
	_	Enterprise	Agency	_	Total
Operating cash receipts: Charges for services	\$_	559,444	\$ 0	\$_	559,444
Total operating cash receipts		559,444	0		559,444
Operating cash disbursements:					
Personal services		283,039	0		283,039
Contractual services		42,810	0		42,810
Supplies and materials		144,289	0		144,289
Capital outlay	-	10,577	 0	-	10,577
Total operating cash disbursements	_	480,715	 0	_	480,715
Operating income		78,729	0		78,729
Non-operating cash receipts:					
Intergovernmental revenue		4,693	0		4,693
Miscellaneous	-	14,146	 782	-	14,928
Total non-operating cash receipts		18,839	782		19,621
Non-operating cash disbursements:					
Debt service		119,805	0		119,805
Other non-operating cash disbursements	-	9,840	 0	_	9,840
Total non-operating cash disbursements	_	129,645	 0	_	129,645
Excess (deficit) of receipts over disbursements					
before interfund transfers and advances		( 32,077)	782	(	31,295)
Transfer - in		18,534	0		18,534
Transfer - out	_	( 18,534)	 0	<u>(</u>	18,534)
Net receipts over disbursements, (disbursements over receipts)		( 32,077)	782	(	31,295)
Fund cash balances, January 1, 2003	-	181,971	 226	_	182,197
Fund cash balances, December 31, 2003	\$	149,894	\$ 1,008	\$_	150,902

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES AND SIMILAR FIDUCIARY FUNDFOR THE YEAR ENDED DECEMBER 31, 2002

		GOVE	RN	MENT FUN	D T	YPES	FIDUCIARY FUND		Memorandum Only
	_	General	_	Special Revenue		Capital Project	 Expendable Trust	-	Total
Cash receipts:									
Local taxes	\$	35,154	\$	19,592	\$	0	\$ 287,765	\$	342,511
Intergovernmental		80,264		59,207		0	0		139,471
Charges for services		2,992		43,337		0	0		46,329
Fines, licenses, and permits		38,503		1,177		0	0		39,680
Miscellaneous and interest	_	35,869	_	909	_	184	 0	-	36,962
Total cash receipts		192,782		124,222		184	287,765		604,953
Cash disbursements:									
Current:									
Security of persons and property		247,196		30,580		0	0		277,776
Public health services		4,416		0		0	0		4,416
Transportation		0		106,735		0	0		106,735
General government		141,668		441		0	0		142,109
Capital outlay		0		20,241		23,433	0		43,674
Debt service	_	0	_	23,093	_	0	 0	-	23,093
Total cash disbursements	_	393,280	_	181,090	_	23,433	 0	-	597,803
Total receipts over (under) cash disbursements	(	200,498)	(	56,868)	(	23,249)	287,765		7,150
Other financing receipts (disbursements):									
Transfers - in		287,765		64,151		26,250	0		378,166
Transfers - out	(	71,250)	(	(19,151)		0	( 287,765)		( 378,166)
Other sources		0		0		0	0		0
Other uses	(	5,930)	_	0	_	0	 0	_	( 5,930)
Total other financing receipts (disbursements)	_	210,585	_	45,000	_	26,250	 ( 287,765)	_	( 5,930)
Excess of cash receipts and other financing receip	ots								
over (under) cash disbursements and other financing disbursements		10,087	(	11,868)		3,001	0		1,220
Fund cash balances, January 1, 2002	_	4,016	. <u>-</u>	70,999	. <u>-</u>	18,767	 0	_	93,782
Fund cash balances, December 31, 2002	\$_	14,103	\$_	59,131	\$_	21,768	\$ 0	\$	95,002
Reserve for encumbrances, December 31, 2002	2 \$ =	0	\$_	7,816	\$_	0	\$ 0	\$	7,816

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGE IN FUND CASH BALANCES - PROPRIETARY FUND TYPE AND SIMILAR FIDUCIARY FUNDFOR THE YEAR ENDED DECEMBER 31, 2002

		Proprietary Fund	_	Fiduciary Fund	-	Memorandum Only
		Enterprise		Agency	_	Total
Operating cash receipts: Charges for services	\$	581,056	\$_	0	\$_	581,056
Total operating cash receipts		581,056		0		581,056
Operating cash disbursements:						
Personal services		243,068		0		243,068
Contractual services		39,714		0		39,714
Supplies and materials		152,994		0		152,994
Capital outlay	_	9,321	_	0	-	9,321
Total operating cash disbursements		445,097	_	0	-	445,097
Operating income		135,959		0		135,959
Non-operating cash receipts: Miscellaneous		22,715	_	575	-	23,290
Total non-operating cash receipts		22,715		575		23,290
Non-operating cash disbursements:						
Debt service		130,096		0		130,096
Other non-operating cash disbursements	_	3,880	_	575	-	4,455
Total non-operating cash disbursements		133,976	_	575	-	134,551
Excess of receipts over disbursements						
before interfund transfers and advances		24,698		0		24,698
Transfer - in		46,875		0		46,875
Transfer - out	(	37,972)		0	-	( 37,972)
Net receipts over disbursements		33,601		0		33,601
Fund cash balances, January 1, 2002		148,370	_	226	-	148,596
Fund cash balances, December 31, 2002	\$	181,971	\$_	226	\$	182,197

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:-

**A. Description of the Entity** - The Village of Mechanicsburg, Champaign County, Ohio, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, and police and fire protection.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

**B.** Basis of Accounting - These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State of Ohio, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State of Ohio.

- C. Cash and Investments Investments are included in fund cash balances. Accordingly, purchases of investments are not recorded as disbursements, and sale of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively. Certificates of Deposit are valued at cost.
- **D.** *Fund Accounting* The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

# General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

# Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance, and Repair Fund

This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining, and repairing Village streets.

#### Fire Fund

This fund receives contract money from the adjoining Townships for the purpose of providing fire protection.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

# **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:-** (continued)

#### Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project funds:

# Capital Projects Fund

This fund receives revenues such as Issue II Grant proceeds for the purpose of Village capital projects such as street construction.

# Fiduciary Funds (Trust and Agency Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Village to maintain the corpus of the trust, the fund is classified as a non expendable trust fund. Other trust funds are classified as expendable. Funds for which the Village is acting in an agency capacity are classified as agency funds:

#### Income Tax Fund

This fund receives tax collections from village residents who work or reside in the Village, or people who work in the Village based on one percent of their gross wages.

#### Enterprise Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant Enterprise funds:

# Water, Sewer, and Surcharge Funds

These funds are used to account for proceeds from water and sewer operations. The revenue is to be used to maintain plant operations and for water and sewer improvements.

#### Ambulance Fund

This fund is used to account for proceeds from emergency medical services. The revenue is to be used to maintain the operations and equipment.

**E. Budgetary Process** - The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

# **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:- (continued)

# **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### **Encumbrances**

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

- **F. Property, Plant and Equipment** Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.
- **G.** Accumulated Leave Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

# NOTE 2 - EQUITY IN POOLED CASH:-

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	_	2003	_	2002
Deposits	\$	268,182	\$	273,628
Certificate of deposit	_	3,453		3,571
Total deposits	\$	271,635	\$	277,199
Fund cash balances;- Governmental Fund Types Enterprises Fund Agency Fund	\$	120,733 149,894 1,008	\$	95,002 181,971 226
Total fund cash balances	\$	271,635	\$	277,199

**Deposits** - The Village's deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

# **NOTE 3 - BUDGETARY ACTIVITY:-**

Budgetary activity for the year ending December 31, 2003 was as follows:

# 2003 Budgeted vs. Actual Receipts

Fund Type	Bud	geted Receipts	<u>Ac</u>	tual Receipts		<u>Variance</u>
General	\$	474,815	\$	458,901	\$ (	15,914)
Special Revenue		199,340		199,855		515
Capital Project		35,100		26,768	(	8,332)
Enterprise and Agency		643,092		597,599	(	45,493)
Trust		300,000		275,700	(	24,300)
Total	\$	1,652,347	\$	1,558,823	\$ <u>(</u>	93,524)

# 2003 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	A	ppropriation <u>Authority</u>	Budgetary Expenditures	Variance
General	\$	471,631	\$ 447,857	\$ 23,774
Special Revenue		272,459	193,407	79,052
Capital Projects		56,794	18,529	38,265
Enterprise and Agency		808,343	628,894	179,449
Trust		300,000	 275,700	 24,300
Total	\$	1,909,227	\$ 1,564,387	\$ 344,840

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

# **NOTE 3 - BUDGETARY ACTIVITY:-** (continued)

Budgetary activity for the year ending December 31, 2002 was as follows:

# 2002 Budgeted vs. Actual Receipts

Fund Type	<u>Bud</u>	geted Receipts	<u>Ac</u>	ctual Receipts		<u>Variance</u>
General	\$	460,140	\$	480,547	\$	20,407
Special Revenue		196,757		188,373	(	8,384)
Capital Project		35,025		26,434	(	8,591)
Enterprise and Agency		628,333		650,646		22,313
Trust		300,000		287,765	(	12,235)
Total	\$	1,620,255	\$	1,633,765	\$	13,510

# 2002 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	A	Appropriation <u>Authority</u>	]	Budgetary Expenditures	Variance
General	\$	483,006	\$	470,460	\$ 12,546
Special Revenue		260,281		200,241	60,040
Capital Projects		53,918		23,433	30,485
Enterprise and Agency		776,064		617,620	158,444
Trust		300,000		287,765	 12,235
Total	\$	1,873,269	\$	1,599,519	\$ 273,750

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

#### NOTE 5 - PROPERTY TAX:-

Real property taxes become a lien on January 1, preceding the October 1 date for which rates are adopted by the Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

# NOTE 6 - LOCAL INCOME TAX:-

The Village levies a municipal income tax of 1.0% on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

See Note 11 regarding the subsequent event that have taken place since December 31, 2003.

Subsequent to December 31, 2003, the Village contracted with the Regional Income Tax Agency (RITA) and authorized them to administer the municipal income tax collections on behalf of the Village.

# NOTE 7 - DEBT:-

Debt outstanding at December 31, 2003 was as follows:

	<b>Principal</b>	<b>Interest Rate</b>
OWDA Pure Water Loan	\$ 6,430	2.00%
OWDA Sewer Retirement Loan	46,284	6.25%
OWDA Sewer Retirement Loan (1991)	543,053	2.00%
Citizens National Bank Water and Sewer Improvements	34,727	6.13%
Champaign Bank Fire Department Rescue/Pumper Loan	88,814	6.50%
USDA Rural Development Bonds for Ambulance	12,000	4.50%
Total	\$ 731,308	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

# **NOTE 7 - DEBT:** - (continued)

During 1991, the Village entered into a loan agreement with the Ohio Water Development Authority for assistance in expanding and improving the Village's water system. The total loan amount was for \$1,500,000 with an interest rate of 2.00%, and payments are required over 20 years through July 1, 2010. As of December 31, 2003, the Village has an outstanding balance on the loan of \$6,430.

During 1972, the Ohio Sewer Retirement Loan through the Ohio Water Development Authority was entered into for the purpose of expanding and improving the sewer system. The total loan was for \$244,405 with an interest rate of 6.25%, and payments of principal and interest are required over 40 years through July 1, 2011. As of December 31, 2003, the Village has an outstanding balance on the loan of \$46,284.

During 1991, the Village entered into a second loan agreement with the Ohio Water Development Authority for assistance in expanding and improving the Village's sewer system. The total loan amount was for \$1,500,000 with an interest rate of 2.00%, and payments of principal and interest are required over 20 years through July 1, 2010. As of December 31, 2003, the Village has an outstanding balance on the loan of \$543,053.

The Citizens National Bank Loan was entered into during 2000 and was used for water and sewer improvements with payments of principal and interest installments due monthly to the bank. The total loan amount was \$50,000 with an interest rate of 6.25%. As of December 31, 2003, the Village has an outstanding balance on the loan of \$34,727.

During 1998, the Village entered into a loan agreement with Champaign Bank for the purchase of a Fire Department Rescue/Pumper. The total loan amount was for \$161,762 with an interest rate of 6.50% and installments due semiannually through February, 2008. As of December 31, 2003, the Village has an outstanding balance on the loan of \$88,814.

During 1999, the Village entered into an agreement with the United States Department of Agriculture, Rural Development, also known as USDA. The USDA Rural Development issued bonds for \$22,000, with a fixed interest rate of 4.5%, which was used by the Village for the purchase of an ambulance with the bonds maturing annually with principal and interest due. As of December 31, 2003, the Village has an outstanding balance of \$12,000.

Future amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31,	_	Principal Amount	Interest Amount		_	Total Amount		
2004	\$	122,855	\$	35,284	\$	158,139		
2005		118,866		29,803		148,669		
2006		121,178		24,136		145,314		
2007		119,863		18,194		138,057		
2008		99,852		12,047		111,899		
2009-2014	_	148,694	_	9,615	_	158,309		
Total	\$_	731,308	\$_	129,079	\$_	860,387		

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

#### NOTE 8 - LEASE OBLIGATIONS:-

The Village entered into a lease agreement during 2002 with the US Bancorp for a new copier. The term consisted of 48 monthly payments of \$198 through August 24, 2006. The copier can be purchased by the Village at fair market value at the end of the lease agreement.

The Village entered into a lease agreement during 2003 with GE Capital for a new projector. The term consisted of 50 monthly payments of \$35 through July 12, 2008. The projector can be purchased by the Village at the end of the lease for a \$1 buyout.

The following schedule summarizes the future minimum lease payments of the above lease obligations:

Description	 Term	_	2004	_	2005	 2006	_	2007	_	2008
US Bancorp - Copier	\$ 08/24/01 - 08/24/06	\$	2,371	\$	2,371	\$ 1,580	\$	0	\$	0
GE Capital - Projector	07/12/03 - 07/12/08		420		420	420		420		210
Total		\$	2,791	\$	2,791	\$ 2,000	\$	420	\$	210

Subsequent to December 31, 2003, the Village entered into two additional lease agreements. The first lease was entered into with Dell Financial on January 30, 2004 for new computers in the police department. The second lease was entered into with Ford Motor Credit on November 1, 2004 for a new police cruiser.

# **NOTE 9 - RETIREMENT SYSTEMS:-**

The Village's law enforcement officers belong to the Police & Firemen's Disability & Pension Funds (PFDPF). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PFDPF and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including post retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, members of PFDPF contributed 10.1% of their wages to the PFDPF. The Village contributed an amount equal to 19.5% of their wages. PERS members contributed 8.5% of their wages. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 2003.

# NOTE 10 - RISK MANAGEMENT:-

The Village belongs to the Ohio Government Risk Management Plan (the "Plan"), an unincorporated non-profit association with approximately 600 governmental entity members providing a formalized, jointly administered self-insurance risk management program and other administrative services.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

# **NOTE 10 - RISK MANAGEMENT:-** (continued)

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is deemed a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverage, modified for each member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the member's deductible.

The Plan uses conventional insurance coverage and reinsures this coverage. Effective September 1, 2002, the Plan retains 5% of the premium and losses on the first \$500,000 casualty treaty (up to \$25,000 of a loss) and 5% of the first \$1,000,000 property treaty (up to \$50,000 of a loss). The Plan also participates in a loss corridor in its first \$500,000 casualty reinsurance. The corridor includes losses paid between 55% and 65% or premiums earned under this treaty. (Reinsurance coverage would resume after a paid loss ratio of 65% is exceeded.) The individual members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

The Pool's financial statements (audited by other auditors) conform with generally accepted accounting principles, and reported the following assets, liabilities and members' equity at December 31:

		2003		2002
Assets	\$	5,402,167	\$	5,584,592
Liabilities	_(_	1,871,123)	(	2,441,793)
Members' Equity	\$	3,531,044	\$	3,142,799

You can read the complete audited financial statements for The Ohio Government Risk Management Plan at the Plan's website, www.ohioplan.org.

The Village also provides health insurance coverage to full-time employees through a private carrier.

# **NOTE 11 - CONTINGENT LIABILITIES:-**

Subsequent to December 31, 2003, the Environmental Protection Agency contacted the Village regarding "Proposed Director's Final Findings and Orders" regarding citations for various violations/findings related to the waste water treatment plant within the Village. The violations were for infractions such as having an expired permit, discharge that had affected aquatic life and insufficient sampling and analysis. A portion of these findings dated back to 1998, but the Village had not properly responded to the notices received for these violations. The proposed fine associated with the violations and lack of responses totaled \$264,985. Based on the inability to pay, the fine amount was reduced to \$7,276, with the agreement that the violations/findings would be addressed immediately or the Village would face additional legal action.



# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Village Council Village of Mechanicsburg Champaign County

We were engaged to audit the financial statements of the Village of Mechanicsburg, Champaign County, Ohio (the Village), as of and for the years ended December 31, 2003 and December 31, 2002, and have issued our report thereon dated July 11, 2005. We did not express an opinion on the financial statements because of the inadequacy and condition of the financial records of the Village and because of the reported results of a special audit performed by the Auditor of State of Ohio.

# **Internal Control Over Financial Reporting**

In attempting to plan and perform our audit, we considered the Village's internal control over financial reporting to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal controls over financial reporting that, in our judgment, could adversely affect the Village's ability to record, process, summarize and report financial data consistent with management's assertions in the financial statements. Reportable conditions are described in the accompanying Schedule of Findings.

In addition, our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses, which are reported as findings within this report. We also noted other matters involving the internal control over financial reporting that we have reported to the management of the Village in a separate letter dated July 11, 2005.

# Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings. We also noted certain instances of noncompliance that we have reported to the management of the Village in a separate letter dated July 11, 2005.

This report is intended solely for the information and use of the management and Village Council. It is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountants

Dulbrook & Master

July 11, 2005

#### SCHEDULE OF FINDINGS

# VILLAGE OF MECHANICSBURG CHAMPAIGN COUNTY JANUARY 1, 2002 TO DECEMBER 31, 2003

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	
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# **Non-Compliance**

N-1 Ohio Revised Code Section 5705.41 (D) states that no purchase orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the purchase order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

This section also provides an exception to this requirement:

If no certificate is issued at the time the contract or order is presented for payment, the taxing authority may authorize the payment provided there are appropriated sufficient sums for the purpose of such contracts and is in the treasury or process of collection to the credit of an appropriate fund free from a previous encumbrance provided such action is taken within thirty days of the contract date, and the amount is less than \$3,000 (\$1,000 prior to April 7, 2003). This is referred to as a "then and now certificate".

Numerous expenditures tested for 2002 and 2003 were initiated without obtaining the prior certification of the Clerk. None of these expenditures met the exception provided for in section 5705.41 (d) (i.e., then and now certificate).

These budgetary controls were not working properly. These budgetary controls are essential to ensure proper spending and to avoid unnecessary expenditures. Procedures should be adopted by the Village that would assure that commitments are properly encumbered prior to the expenditure of Village funds.

N-2 Ohio Rev. Code Section 5705.41 (C) states that no subdivision is to expend money except by a proper warrant drawn against an appropriate fund.

During expenditure testing, we noted instances of expenditures that were not charged to the proper fund.

The proper recording of expenditures is essential to ensure that funds are not over drawn and to ensure that the budget process is working properly and is a useful tool for management. Procedures should be adopted to ensure that the Village records expenditures to the proper accounts.

**N-3 Ohio Rev. Code Section 5705.14, 5705.15, 5705.16** provide guidelines pertaining to allowable inter-fund transfers. Generally, before an inter-fund transfer can be made from the General Fund, a resolution of the taxing authority shall be passed by a majority of the Village Council.

We noted that none of the transfers throughout the year were appropriately approved by resolution of the Village Council. In addition, the transfers-in didn't tie to the transfers-out. These amounts should be equal at all times. The Village Clerk should obtain approval from Village Council proper to transferring money from any fund and the Village Council should be apprised of all information involving transfers and the Council should take action immediately when the policies and procedures of the transfer system are not appropriately followed.

#### SCHEDULE OF FINDINGS

# VILLAGE OF MECHANICSBURG CHAMPAIGN COUNTY JANUARY 1, 2002 TO DECEMBER 31, 2003

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	
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# **Non-Compliance**

N-4 Ohio Rev. Code Section 149.351(A) requires that all records are the property of the public office and shall not be removed, destroyed, mutilated, transferred, or otherwise damaged or disposed of, in whole or in part, except as provided by the Ohio Rev. Code Sections 149.38 through 149.42.

Village employees were unable to locate various documents requested throughout the audit testing and analysis. The Village should ensure all records are adequately safeguarded. In addition, Village Council should establish a records removal policy. This will assist with ensuring that Village records are not lost or destroyed.

#### **Reportable Conditions**

- **R-1** During our examination and testing of expenditures, we noted that Village employees did not retain an invoice or other adequate support for several of the expenditures tested in 2002 and 2003. Adequate documentation is a key element of an internal control system; this condition limits the control and accountability over Village expenditures and allows for the possibility of improper payment to occur. We advise that invoices for all expenditures be retained to support the proper public purpose of the payment.
- **R-2** During our audit, we noted that the Village Council did not review and approve all invoices presented for payment. The lack of this control element limits the control and accountability over Village expenditures and allows for the possibility of improper payment to occur. We recommend that all invoices be approved and initialed by the appropriate employee before approval of payment by the Council. Council approval is absolutely necessary, in order to limit the increased risk due to the lack of sufficient segregation of duties.
- **R-3** Based on our review of the Ohio Auditor of State's special report dated July 16, 2004, we reiterate their management comments and recommend that the Village takes prompt action to address them. Please refer to their report and specifically their comments regarding income tax receipts, voided receipts, Summer Celebration account, records retention schedule, and Mayor's court computerization fees fund.



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# VILLAGE OF MECHANICSBURG CHAMPAIGN COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 29, 2005