VILLAGE OF WAYNE LAKES

DAYTON REGION, DARKE COUNTY

REGULAR AUDIT

JANUARY 1, 2003 – DECEMBER 31, 2004



Village Council Village of Wayne Lakes 100 Community Drive Greenville, Ohio 45331

We have reviewed the Independent Auditor's Report of the Village of Wayne Lakes, Darke County, prepared by Vanderhorst & Manning CPAs, LLC, for the audit period January 1, 2003 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State's Office (AOS). Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the AOS permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Wayne Lakes is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY Auditor of State

Betty Montgomery

July 11, 2005



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VANDERHORST & MANNING CPAs, LLC

6105 NORTH DIXIE DRIVE DAYTON, OHIO 45414

REPORT OF INDEPENDENT ACCOUNTANTS

Village Council Village of Wayne Lakes 100 Community Drive Wayne Lakes, Ohio 45331

We have audited the accompanying financial statements of the Village of Wayne Lakes, Darke County, Ohio (the Village), as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Village of Wayne Lakes has prepared financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America. Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, we presume they are material.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village of Wayne Lakes' combined funds as of December 31, 2004 and 2003 and their changes in financial position.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Wayne Lakes, Darke County, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 23, 2005, on our consideration of the Village of Wayne Lakes' internal control structure over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Vanderhorst & Manning CPAs, LLC Dayton, Ohio

June 23, 2005

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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

		Govern	ypes Debt	Total (Memorandum	
		General	Special Revenue	Service	Only)
Cash Receipts:	•				<u> </u>
Taxes	\$	59,798 \$	5,574 \$	43,168 \$	108,540
Intergovernmental Receipts	•	14,125	23,690	15,628	53,443
Charges for Services		18,858	0	0	18,858
Fines, Licenses and Permits		9,749	0	0	9,749
Interest		165	179	0	344
Miscellaneous		1,133	0	0	1,133
Total Cash Receipts		103,828	29,443	58,796	192,067
Cash Disbursements:					
Current:		137	0	0	137
Security of Person and Property Public Health		2,828	0 0	0 0	2,828
Leisure Time Activities		2,020 26,540	0	0	26,540
Community Environment		45,553	0	0	45,553
Basic Utility Services		5,040	0	0	5,040
Transportation		0,040	17,745	0	17,745
General Government		25,629	0	1,302	26,931
Debt Service:		25,029	U	1,302	20,931
Principal		0	5,308	40,000	45,308
Interest		0	958	24,430	25,388
Total Cash Disbursements	•	105,727	24,011	65,732	195,470
Total Cash Dispursements	•	105,727	24,011	65,732	195,470
Total Receipts Over/(Under) Disbursements		(1,899)	5,432	(6,936)	(3,403)
Other Financing Receipts/(Disbursements):					
Sales of Fixed Assets		1,100	0	0	1,100
Total Other Financing Receipts/(Disbursements)	•	1,100	0	0	1,100
Total Office Financing Receipts/(Disbarsements)	•	1,100			1,100
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements and					
Other Financing Disbursements	•	(799)	5,432	(6,936)	(2,303)
Fund Cash Balances, January 1, 2004		13,721	13,940	11,316	38,977
•	•	,		<u> </u>	
Fund Cash Balances, December 31, 2004	\$	12,922 \$	19,372 \$	4,380 \$	36,674

The Notes to the Financial Statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

		Gove	ern	mental Fun Special Revenue	ıd ⁻	Types Debt Service		Total (Memorandum Only)
Cash Receipts:	-						_	-
Taxes	\$	56,105	\$	4,792	\$	41,679	\$	102,576
Intergovernmental Receipts	•	12,514	•	19,918	•	14,505	,	46,937
Charges for Services		20,020		0		0		20,020
Fines, Licenses and Permits		7,043		0		0		7,043
Interest		608		486		0		1,094
Miscellaneous		1,365		0		0		1,365
Total Cash Receipts	-	97,655	-	25,196	•	56,184	-	179,035
Cash Disbursements: Current:								
Security of Person and Property		808		0		0		808
Public Health		1,473		0		0		1,473
Leisure Time Activities		28,457		0		0		28,457
Community Environment		27,578		0		0		27,578
Basic Utility Services		5,040		0		0		5,040
Transportation		0		23,865		0		23,865
General Government		56,443		0		660		57,103
Captial Outlay		0		28,117		0		28,117
Debt Service:								
Principal		0		3,414		40,000		43,414
Interest	_	0	_	764	_	26,070	_	26,834
Total Cash Disbursements	-	119,799	-	56,160		66,730	-	242,689
Total Receipts Over/(Under) Disbursements	-	(22,144)	-	(30,964)	-	(10,546)	-	(63,654)
Other Financing Receipts/(Disbursements):								
Sale of Notes		0		28,117		0		28,117
Sale of Assets		4,900		0		0		4,900
Transfers-in		0		3,134		0		3,134
Transfers-out		(3,134)	_	0		0	_	(3,134)
Total Other Financing Receipts/(Disbursements)	-	1,766	-	31,251	-	0	-	4,900
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and								
Other Financing Disbursements	-	(20,378)	-	287	-	(10,546)	-	(30,637)
Fund Cash Balances, January 1, 2003	-	34,099	_	13,653	-	21,862	_	69,614
Fund Cash Balances, December 31, 2003	\$	13,721	\$	13,940	\$	11,316	\$	38,977

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Wayne Lakes, Darke County, Ohio (the Village) is a body corporate and public established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly elected six-member Council. The Village provides general governmental services.

The Village's management believes these financial statements present all activities for which the Village's management is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when a payment is made rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Certificates of deposit are valued at cost.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

General Fund:

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

Special Revenue Funds:

These funds are used to account for proceeds from specific sources (other than form trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair Fund – This fund receives gasoline tax money for constructing, maintaining and repairing Village streets. **State Highway Improvement Fund** – This fund receives intergovernmental shared revenue to maintain, repair, and improve the state highway.

Debt Service Funds:

This debt service fund is used to accumulate resources for the payment of bond and note indebtedness. The Village had the following significant debt service fund.

Bond Retirement Fund – This fund receives property taxes for a recreational site acquisition and improvement bond levy.

Capital Projects Fund:

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant Capital Projects Fund:

CDGB Fund – This fund provides money for the replacement of the bridge on Hickory Drive.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain Agency funds) be budgeted annually.

F. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Estimate Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus the unencumbered cash balance as of January 1. The County Budget Commission must also approve estimated resources.

H. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

I. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments.

The carrying amount of cash and investments at December 31 was as follows:

	2004	2003		
Demand Deposits	\$ 36,674	\$ 38,977		
Totals	<u>\$ 36,674</u>	<u>\$ 38,977</u>		

Deposits:

Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004 AND 2003

3. BUDGETARY ACTIVITY

Budgetary activity for the year ending December 31, 2004 and 2003 was as follows:

2004 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$ 122,602	\$ 104,928	\$ (17,674)
Special Revenue	39,854	29,443	(10,411)
Capital Projects	0	0	0
Debt Service	60,428	58,796	(1,632)
Total	\$ 222,884	\$ 193,167	\$ (29,717)

2004 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$ 110,325	\$ 105,727	\$ 4,598
Special Revenue	29,430	24,011	5,419
Capital Projects	0	0	0
Debt Service	65,735	65,732	3
Total	\$ 205,490	\$ 195,470	\$ 10,020

2003 Budgeted vs. Actual Receipts

Fund Type	•	Budgeted Receipts		Actual Receipts	Variance
General	\$	92,210	\$	102,555	\$ 10,345
Special Revenue		51,891		56,447	4,556
Debt Service	_	56,281	_	56,184	(97)
Total	\$	200,382	\$	215,186	\$ 14,804

2003 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority		Budgetary Expenditures		Variance
General	\$	110,367	\$	122,933	\$	(12,566)
Special Revenue		53,284		56,160		(2,876)
Debt Service	_	68,000	_	66,730	_	1,270
Total	\$	231,651	\$	245,823	\$	(14,172)

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

5. DEBT

Debt outstanding at December 31, 2004 was as follows:

		Principal	Interest Rate
General Obligation Bonds		\$475,000	4.2%
Tractor Master Lease-Purchase		19,395	4.3%
	Total	\$494,395	

General Obligation Bonds

General Obligation Bonds 1999 A & B were issued to retire the Final Judgment Bonds and General Obligation Bonds. Those bonds were originally issued to pay for recreational site acquisition and improvement. The loan principal is repaid in annual installments with interest being paid in semi-annual installments. The Final Judgment Bonds were issued to pay for assessed costs and expenses in a court case. The principal and interest are paid in annual installments.

Tractor Master Lease-Purchased

Payable in monthly installments over a 5-year term at a rate of 4.3%. Final payment due April 2008.

5. DEBT (continued)

Amortization of the long-term debt, including interest, is scheduled as follows:

Year Ending December 31	9	
2005	\$ 62,750	\$ 6,267
2006	66,630	6,267
2007	69,050	6,267
2008	66,800	2,052
2009	64,500	0
20010	67,150	0
20011 - 2017	225,660	0
Total	<u>\$ 622,540</u>	\$ 20,853

6. RETIREMENT SYSTEMS

The Clerk-Treasurer was covered by the Social Security System. This plan provides retirement benefits, including post retirement health care, and survivor and disability benefits to participants as prescribed by the United States Code.

The Clerk-Treasurer contributed 6.2% of her gross salary and the Village contributed an amount equal to 6.2% of the employee's gross salary. The Village has paid all contributions required through December 2004.

The Village officials and employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement health care, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2004 and 2003, members of PERS contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 2004.

7. RISK MANAGEMENT

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Public officials liability

VANDERHORST & MANNING CPAs, LLC

6105 NORTH DIXIE DRIVE DAYTON, OHIO 45414

REPORT OF INDEPENDENT ACCOUNTANTS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTER REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village Council Village of Wayne Lakes 100 Community Drive Wayne Lakes, Ohio 45390

We have audited the financial statements of the Village of Wayne Lakes, Darke County, as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated June 23, 2005, wherein we noted the Village followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village of Wayne Lakes' internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Village's ability to record, process, summarized and report financial data consistent with management assertions in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 2004-001.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relative low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclosed all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclosed all reportable conditions that are also considered material weaknesses. However, we do not believe the reportable condition described above is a material weakness. In a separate letter to the Village's management dated June 23, 2005, we reported other matters involving internal control over financial reporting which we did not deem reportable conditions.

Village Council
Village of Wayne Lakes
Report of Independent Accountants on Internal Control over Financial Reporting
and on Compliance and other Matters Required by *Government Auditing Standards*

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Compliance and Other Matters

As part of reasonably assuring whether the Village of Wayne Lakes' financial statements are free of material misstatements, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could adversely and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our test disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards*, which are described in the accompanying schedule of findings as item 2004-02. In a separate letter to the Village's management dated June 23, 2005, we reported other matters related to noncompliance we deemed immaterial.

We intended this report solely for the information and use of management and the Council. It is not intended for anyone other than these specified parties.

Vanderhorst & Manning CPAs, LLC Dayton, Ohio

June 23, 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Noncompliance Citation

Finding 2004-001

Ohio Rev. Code Section 5705.41 (D) (1) states that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required or the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The following exceptions to this basic requirement are provided by statute:

- A. Then and Now Certificate This exception provides that, if the fiscal officer can certify that both at the time the contract or order was made and at the time of completing the certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any encumbrances, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.
- B. Amounts of less than \$1,000 may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

Certain transactions we tested for 2004 and 2003 did not include prior certification of the availability of funds by the Clerk nor was there any evidence of a "Then and Now" certificate being used by the Clerk.

We recommend that the Clerk/Treasurer review obligations to help ensure amounts are properly certified. Furthermore, we recommend the Clerk/Treasurer attach a certificate for every obligation certifying the Village has the ability to meet obligation incurred.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding 2004-002

Ohio Revised Code 5705.41 (B) requires in part that no subdivision is to expend monies unless it has been appropriated.

It was noted during the audit that the Village had expenditures in excess of appropriations as follows:

	<u>2003</u>
General Fund	\$12,566
Special Revenue	2,876

This situation could lead to possible deficit spending in the funds

The Village also, approved payment for vouchers before appropriations had been approved in 2004 and 2003.

With expenditures exceeding appropriations, the Village is unlawfully expending monies that have not been approved. Many line items within the funds exceeded appropriations throughout the year.

We recommend that the Village comply with the Ohio Revised Code and monitor expenditures so they do not exceed appropriations and make appropriation amendments as necessary.

VILLAGE OF WAYNE LAKES DARKE COUNTY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND 2003

Finding Number	Finding Summary	Fully Corrected	Not Corrected, Partially Corrected: Significantly Different Corrective Action Taken; of Finding No Longer Valid; Explain:
2002-01	Ohio Revised Code Section 5705.41(D) fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated	No	Reissued as finding number 2004-02

The Village should continue to implement policies and procedures to insure compliance with encumbrances requirements.

Also, line item expenditures exceeded line item appropriations throughout 2004 and 2003.

The Village should transfer line item appropriations within the fund when it becomes apparent the expenditure exceeds the appropriation.



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VILLAGE OF WAYNE LAKES DARKE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 4, 2005