## CITY OF GENEVA, OHIO ASHTABULA COUNTY

## **AUDIT REPORT**

FOR THE YEAR ENDED DECEMBER 31, 2005



City Council City of Geneva 44 North Forest St. Geneva, OH 44041

We have reviewed the *Independent Auditor's Report* of the City of Geneva, Ashtabula County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2005 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Geneva is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

September 25, 2006



## CITY OF GENEVA, OHIO AUDIT REPORT FOR THE YEAR ENDED DECEMBER 31, 2005

## TABLE OF CONTENTS

Independent Auditor's Report	1-2
Management's Discussion and Analysis	3-12
Basic Financial Statements:	
Statement of Net Assets	13
Statement of Activities	14
Balance Sheet - Governmental Funds	15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	16
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual - General Fund	19
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual - Street Construction, Maintenance and Repair Fund	20
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual - Community Development Fund	21
Statement of Net Assets - Proprietary Funds	22
Statement of Revenues, Expenses and Changes in Net Assets - Proprietary Funds	23
Statement of Cash Flows - Proprietary Funds	24
Notes to the Basic Financial Statements	25-60
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	61-62
Status of Prior Citations and Recommendations	63

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## INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor, City Manager, and Members of City Council City of Geneva, Ohio The Honorable Betty Montgomery Auditor of State State of Ohio

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Geneva, Ohio as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Geneva's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Geneva, Ohio, as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the General Fund, Street Construction, Maintenance and Repair Special Revenue Fund and Community Development Special Revenue Fund thereof and for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 14, 2006 on our consideration of the City of Geneva, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis on pages 3 through 12 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

James G. Zupka, CPA, Inc. Certified Public Accountants

July 14, 2006

The discussion and analysis of the City of Geneva's (the "City") financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2005. The intent of the discussion and analysis is to look at the City's financial performance as a whole; readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and the notes thereof.

## FINANCIAL HIGHLIGHTS

Key financial highlights for 2005 are as follows:

- Total assets of the City were \$22,266,785. Of this amount, \$11,199,523 were attributable to Governmental Activities and \$11,067,262 were from Business-Type Activities.
- Total liabilities of the City were \$14,570,049. Governmental Activities accounted for \$4,305,127 while Business-Type Activities represented \$10,264,922 of the total.
- Total assets of the City exceeded its liabilities at the close of the year by \$7,696,736.

## USING THIS ANNUAL REPORT

This discussion and analysis is intended to serve as an introduction to the City of Geneva's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide statements; 2) fund financial statements; and 3) notes to the financial statements.

## **Government-wide Statements**

The government-wide statements are designed to provide readers with a broad overview of the City's finances on a full accrual basis of accounting, which is similar to a private-sector business. The statement of net assets present information on all of the City's assets and liabilities, with the differences between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused sick leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, security of persons and property, transportation, community development, leisure time activities, and public health and welfare. The business-type activities of the City include water and solid waste disposal system.

The government-wide financial statements include not only the City of Geneva itself (known as the primary government), but also a legally separate, Community Improvement Corporation of Geneva a non-profit organization for which the City of Geneva is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself. For additional information see Note 2.

The government-wide financial statements can be found on pages 13-14 of this report.

## Fund Financial Statements

The fund financial statements are used to report additional and detailed information about the City. These statements focus on major funds of the City. A fund is grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds - most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The government fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental funds in a reconciliation in the financial statements.

The basic governmental fund financial statements can be found on pages 15-18 of this report.

**Proprietary Funds** - The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its water and solid waste collection. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and waste disposal. The water and solid waste collection enterprise funds are considered to be major funds of the City.

The basic proprietary fund financial statements can be found on pages 22-24 of this report.

## **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 25-60 of this report.

## THE CITY AS A WHOLE

## **Government-Wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. Our analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the City's Governmental Activities and Business-Type Activities.

**Table 1 - Net Assets** 

	Governmental Activities		Activ	ess-Type vities	Total		
	2005	2004*	2005	2004*	2005	2004*	
<u>Assets</u>							
Current and Other Assets	\$ 4,174,022	\$ 3,393,865	\$ 1,196,050	\$ 1,189,178	\$ 5,370,072	\$ 4,583,043	
Capital Assets, Net	7,025,501	6,704,294	9,871,212	9,808,989	16,896,713	16,513,283	
Total Assets	11,199,523	10,098,159	11,067,262	10,998,167	22,266,785	21,096,326	
<u>Liabilities</u>							
Long-Term Liabilities	2,637,189	2,550,066	10,121,174	10,509,532	12,758,363	13,059,598	
Other Liabilities	1,667,938	1,684,398	143,748	332,337	1,811,686	2,016,735	
Total Liabilities	4,305,127	4,234,464	10,264,922	10,841,869	14,570,049	15,076,333	
Net Assets							
Invested in Capital Assets							
Net of Debt	2 644 201	1 216 266	0	0	2 644 201	1216266	
	3,644,201	4,316,366			3,644,201	4,316,366	
Restricted	1,790,785	865,181	0	0	1,790,785	865,181	
Unrestricted (Deficit)	1,459,410	682,148	802,340	156,298	2,261,750	838,446	
<b>Total Net Assets</b>	\$ 6,894,396	\$ 5,863,695	\$ 802,340	\$ 156,298	\$7,696,736	\$ 6,019,993	

<sup>\* 2004</sup> has been Restated

The City's assets exceeded liabilities by \$7,696,736 at the close of the most recent fiscal year.

The largest portion of the City's net assets (47 percent) reflects its investments in capital assets (e.g. land, buildings/improvements, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These assets are used to provide services to citizens, therefore, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net assets (23 percent) represents resources that have been restricted on how they may be used. The remaining balance of unrestricted net assets \$2,261,750 may be used to meet the government's on-going obligations to its citizens and creditors.

In order to further understand what makes up the changes in net assets for the current year, the following table gives readers further details regarding the results of activities for the current year.

**Table 2 - Change in Net Assets** 

	Governmental Activities			ess-Type vities	Total		
	2005	2004*	2005	2004*	2005	2004*	
Revenues	2003	2004	2003	2004	2003	2004	
Program Revenues:							
Charges for Services	\$ 898,284	\$ 647.028	\$ 2,519,298	\$ 1,500,016	\$ 3,417,582	\$ 2,147,044	
Operating Grants and	,	+,	+ =,===,===	,,	+ -,,		
Contributions	141,930	33,610	0	0	141,930	33,610	
Capital Grants and Contributions		0	0	0	1,569,519	0	
General Revenues:							
Property Taxes	926,712	445,844	0	0	926,712	445,844	
Income Taxes	1,901,061	1,990,819	0	0	1,901,061	1,990,819	
Grants and Entitlements	72,975	1,066,384	0	0	72,975	1,066,384	
Investments Earnings	38,536	16,043	32,797	0	71,333	16,043	
Other	35,406	50,754	0	0	35,406	50,754	
Total Revenues	5,584,423	4,250,482	2,552,095	1,500,016	8,136,518	5,750,498	
Expenses							
Security of Persons and Property	1,965,841	1,964,882	0	0	1,965,841	1,964,882	
Public Health & Welfare	11,737	11,943	0	0	11,737	11,943	
Leisure Time Activities	216,312	117,375	0	0	216,312	117,375	
Community Development	251,182	117,850	0	0	251,182	117,850	
Transportation	1,200,712	822,890	0	0	1,200,712	822,890	
General Government	805,104	814,496	0	0	805,104	814,496	
Interest and Fiscal Charges	112,608	170,270	0	0	112,608	170,270	
Wastewater	0	0	952,333	1,024,331	952,333	1,024,331	
Water	0	0	943,946	183,168	943,946	183,168	
<b>Total Expenses</b>	4,563,496	4,019,706	1,896,279	1,207,499	6,459,775	5,227,205	
Increase (Decrease) in Net Assets							
Before Transfers	1,020,927	230,776	655,816	292,517	1,676,743	523,293	
Transfers	9,774	(90,000)	(9,774)	90,000	0	0	
Change in Net Assets	1,030,701	140,776	646,042	382,517	1,676,743	523,293	
Net Assets (Deficit) Beginning of Year, as Restated	5,863,695	5,722,919	156,298	(226,219)	6,019,993	5,496,700	
Net Assets (Deficit) End of Year	\$ 6,894,396	\$ 5,863,695	\$ 802,340	<u>\$ 156,298</u>	\$ 7,696,736	\$ 6,019,993	

<sup>\*2004</sup> has been restated.

## **Governmental Activities**

The City's largest revenue source is income tax. The City levies a municipal income tax 1 ½ percent on all salaries, wages, commissions and other compensation, and net profits earned within the City, as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of 1 percent of the tax paid to another municipality.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

In the 2005, City income tax proceeds received by the governmental activities were \$1,901,061.

There is a 100 percent credit for income taxes paid to another community subject to a cap of 1 percent. This represented a slight decrease from the prior year. The second largest revenue source is property taxes. The full voted tax rate for 2005 was 4.8 mills. A mill is \$8.70 for every \$1,000 of assessed valuation. The annual property tax is calculated using the taxable value (market value multiplied by 35 percent) of the property effective tax rate levied by the City of Geneva. During 2005 the property tax collected was \$926,712. There was a moderate increase compared to the prior year.

Expenses are categorized by programs. The largest program, security of persons and property which includes police, fire, and public safety was around 43 percent of governmental expenses. The police department is made up of one chief, 11 full-time officers, 9 part-time officers, 3 full-time dispatchers, 6 part-time dispatchers, and one secretary. The fire department is composed of one full-time chief, two full-time firefighters, one full-time fire fighter/paramedic, and 27 part-time firefighters. Within the part-time firefighters there are numerous paramedics and EMT's. Training plays a crucial role in keeping up with rapidly changing laws, practices, and technology. Training among our employees is performed in-house, attending seminars/conferences, continuing education classes, practice drills, and watching training videos. The second largest program is transportation which is composed of street construction and maintenance and was around 26 percent of the governmental expenses. Close in third is General Government which is composed of the City Manager, Council, Finance, Law, building and general administration which approximated at 18 percent of the governmental expenses.

## **Business-Type Activities**

Total net assets of the business-type activity increased by \$646,042. This increase is mainly due to increases in charges for service of \$1,019,282, which related to the City's water system's first full year of billing, which was acquired in December of 2004.

## THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resource. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the year, the City's governmental funds reported combined ending fund balances of \$1,220,068. In 2005 unreserved fund balance, which is available for spending at the government's discretion is at \$922,633. The fund balance of \$297,435 is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of prior period(s), to pay debt service, and for a variety of other purposes.

The Community Development Fund has a deficit fund balance of \$798,918. The City issued a general obligation note for \$866,000 to finance land and land improvements for economic development, parks and recreation.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The most significant budgeted fund is the general fund. Over the course of the year, the City Council revised the City's general fund budget to prevent budget overruns.

For the general fund, budgeted basis revenue, including transfers in, was \$230,750 above the original budget estimate of \$4,558,386 primarily due to increases in collections for intergovernmental revenue and building permits.

The original appropriation, including those for transfers out and advances out of \$4,879,183 was decreased to \$4,778,556. Even with these adjustments, the actual charges to appropriations (expenditures) were \$899,891 below the final budgeted amount for the general fund.

## **Street Construction, Maintenance and Repair Budgetary Highlights**

The actual expenditures of \$660,951 were approximately \$68,500 below the final amended appropriation measure. The actual revenues, including transfers in, were approximately \$18,600 below final amended revenues.

## GENERAL FUND BUDGETARY HIGHLIGHTS (Continued)

## **Community Development Fund Budgetary Highlights**

The actual expenditures of \$950,126 were approximately \$26,600 below the final amended appropriation measure. The actual revenues, including transfers in, were approximately \$8,600 below the final amended revenues.

## CAPITAL ASSET AND DEBT ADMINISTRATION

At the end of 2005, the City had \$16,896,713 (net of accumulated depreciation) invested in a broad range of capital assets, including land, buildings, improvements, machinery and equipment, park facilities, furniture and fixtures, and vehicles.

**Table 3 - Capital Assets at Year-End (Net of Depreciation)** 

	Governmental Activities			ess-Type vities	Total		
	2005	2004	2005	2004*	2005	2004*	
Land	\$ 1,515,377	\$ 1,495,892	\$ 0	\$ 0	\$ 1,515,377	\$ 1,495,892	
Construction in Progress	136,576	256,430	0	0	136,576	256,430	
Buildings/Land Improvements	1,969,549	2,388,028	1,818,413	1,819,752	3,787,962	4,207,780	
Equipment	918,644	1,065,276	255,197	220,074	1,173,841	1,285,350	
Infrastructure	2,485,355	1,498,668	7,797,602	7,769,163	10,282,957	9,267,831	
Total	<u>\$ 7,025,501</u>	\$ 6,704,294	\$ 9,871,212	\$ 9,808,989	\$16,896,713	\$16,513,283	

<sup>\*2004</sup> has been restated

The major addition in the governmental activities was made to infrastructure approximating \$1,141,000, which included the West Main Bridge and paving project. The City purchased equipment for business-type activities approximating \$90,000. This included the purchases of various pumps, a pick-up truck and various computer equipment.

## CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)

## <u>Debt</u>

The City had \$12,615,274 in outstanding debt at the year-end 2005 as shown in Table 4.

**Table 4 - Outstanding Debt at Year-End** 

	Governmental Activities			ess-Type vities	Total	
	2005	2004*	2005	2004	2005	2004*
General Obligation Bonds	\$ 1,517,953	\$ 1,347,970	\$ 0	\$ 0	\$ 1,517,953	\$ 1,347,970
Special Assessment Bonds	800,000	860,000	0	0	800,000	860,000
OPWC Loans	177,037	202,034	0	5,001	177,037	207,035
OWDA Loans	0	0	10,099,974	10,478,943	10,099,974	10,478,943
Capital Leases	20,310	42,209	0	0	20,310	42,209
Total	\$ 2,515,300	\$ 2,452,213	\$ 10,099,974	\$10,483,944	\$12,615,274	\$12,936,157

<sup>\*2004</sup> has been restated.

The City paid \$725,017 on principal for general obligation bonds for the street lighting improvements, street repairs and fire truck purchase. In 2005 the City issued a new general obligation bond for \$895,000 for road improvements.

The City paid \$60,000 on principal for special assessment bonds for various subdivision projects.

The City paid \$378,969 on principal for OWDA loans for various water development projects.

The City paid \$24,997 on principal for OPWC loans for various street and sewer repair projects.

In addition, the City paid \$1,116,000 in principal to retire the Various Purchase Improvement Note, Series 2004 and the General Obligation Bond Anticipation Note, Series 2004. To fund the retirement of the above notes, the City issued \$866,000 which is made up by a Various Purchase Improvement Note, Series 2005.

The City is within all of its legal debt limitations. The Ohio Revised Code provides that the net debt (as defined in the Ohio Revised Code) of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5 percent of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5 percent of the total taxation value of property. The statutory limitations on debt are measured by the ratio of net debt to tax valuation and expressed in terms of percentage. The aggregate amount of the City's unvoted debt is also subject to overlapping debt restrictions within other political subdivisions. The actual aggregate amount of the City's unvoted debt, when added to that of other political subdivisions within the respective counties in which the City lies, is limited to ten mills. This millage is measured against the property values in each overlapping district.

## CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)

Other obligations include capital lease payable, and compensated absences. More detailed information about the City's long-term liabilities is presented in the Note 10 to the financial statements.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The City's elected and appointed officials considered many factors when setting the fiscal year 2006 budget. One of those factors is the economy. With the uncertainty surrounding the economy, the City considered the impact of its two primary revenue sources: income tax revenue and property taxes. Having projected a 2 percent growth in income tax and 0 percent in property taxes, these numbers show minimum growth.

The general fund's actual expenditures in 2005 were \$3,878,665 and are expected to increase during 2006 mainly with respect to wages, benefits, fuel, and utilities. The City recognizes that relatively flat tax revenue coupled with cost of inflation expenditure increases will require to further continue a pattern of cost containment while pursing new revenue sources.

## CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This report is designed to provide our citizens, taxpayers, customers, and investors and creditor with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional information, contact Juanita Stuetzer, Finance Director at 440-466-4675.

## CITY OF GENEVA, OHIO STATEMENT OF NET ASSETS DECEMBER 31, 2005

				Component Unit
	P	Community		
	Governmental	Business-Type		Improvement
AGGERTA	<u>Activities</u>	<u>Activities</u>	Total	Corp. of Geneva
ASSETS				
Equity in Pooled Cash and	Φ 1 <i>C</i> 00 <b>7</b> 0 <i>t</i>	ф. <i>с</i> 40, 707	Ф <b>2 2</b> 50 270	ф 62.202
Cash Equivalents	\$1,609,794	\$ 649,585	\$2,259,379	\$ 63,383
Cash Held as Fiscal Agent	75.000	0	100.000	38,855
Investments	75,090	24,910	100,000	0
Receivables:	(10.052	0	612.052	0
Income Taxes	612,853	0	612,853	0
Real and Other Taxes	516,105	0	516,105	0
Accounts	45,661	495,329	540,990	0
Loans	155,737	0	155,737	0
Special Assessments	646,356	0	646,356	0
Due from Component Unit	47,953	0	47,953	0
Due from Other Governments	397,625	0	397,625	0
Prepaids	57,014	11,537	68,551	0
Materials and Supplies Inventory	9,834	14,689	24,523	0
Nondepreciable Capital Assets	1,651,953	0	1,651,953	0
Depreciable Capital Assets, Net	5,373,548	9,871,212	15,244,760	406,829
Total Assets	11,199,523	11,067,262	22,266,785	509,067
Liabilities				
Accounts Payable	78,209	95,654	173,863	0
Accrued Wages and Benefits	63,170	10,950	74,120	0
Deferred Revenue	475,552	0	475,552	0
Due to Other Governments	86,013	21,426	107,439	48,184
Accrued Interest Payable	12,900	0	12,900	0
Pension Obligation Payable	86,094	15,718	101,812	0
General Obligation Notes Payable	866,000	0	866,000	0
Funds Held as Fiscal Agent	0	0	0	38,855
Long-Term Liabilities:	-	-	-	,
Due Within One Year	233,011	400,918	633,929	0
Due In More than One Year	2,404,178	9,720,256	12,124,434	0
<b>Total Liabilities</b>	4,305,127	10,264,922	14,570,049	87,039
Not Aggets				
Net Assets				
Invested in Capital Assets,	2 (44 201	0	2 (44 201	0
Net of Related Debt	3,644,201	0	3,644,201	0
Restricted for:	242 126	0	242 126	0
Capital Projects	242,136	0	242,136	0
Debt Service	633,880	0	633,880	0
Other Purposes	914,769	0	914,769	0
Unrestricted (Deficit)	1,459,410	802,340 \$ 802,340	2,261,750	422,028
<b>Total Net Assets</b>	<u>\$ 6,894,396</u>	\$ 802,340	<u>\$7,696,736</u>	<u>\$ 422,028</u>

## CITY OF GENEVA, OHIO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2005

	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			Component Unit	
		Charges for	Operating	Capital		rimary Governm		Community
	Г	Services	Grants and	Grants and	Governmental	Business-Type		Improvement
Primary Government	Expenses	and Sales	Contributions	Contributions	<u>Activities</u>	Activities	Total	Corp of Geneva
Governmental Activities:								
Security of Persons and Property	\$ 1,965,841	\$ 258,745	\$ 0	\$ 0	\$ (1,707,096)	\$ 0	\$(1,707,096)	\$ 0
Public Health and Welfare	11,737	15,000	7,552	0	10,815	0	10,815	0
Leisure Time Activities	216,312	27,522	0	0	(188,790)	ő	(188,790)	ő
Community Development	251,182	319,919	Ö	Ö	68,737	0	68,737	Ö
Transportation	1,200,712	2,246	134,378	1,569,519	505,431	0	505,431	0
General Government	805,104	274,852	0	0	(530,252)	0	(530,252)	0
Interest and Fiscal Charges	112,608	0	0	0	(112,608)	0	(112,608)	0
Total Governmental Activities	4,563,496	898,284	141,930	1,569,519	(1,953,763)	0	(1,953,763)	0
The transfer of the transfer o								
Business-Type Activities: Wastewater	952,333	1,350,316	0	0	0	397,983	397,983	0
Water	943,946	1,168,982	0	0	0	225,036	225,036	0
Total Business-Type Activities	1,896,279	2,519,298	0	0	0	623,019	623,019	0
Total Business-Type Activities	1,070,277	2,317,276				023,017	023,017	
Total Primary Government	<u>\$ 6,459,775</u>	<u>\$ 3,417,582</u>	<u>\$ 141,930</u>	<u>\$ 1,569,519</u>	(1,953,763)	623,019	(1,330,744)	0
Component Unit								
Community Improvement Corporation of Geneva	\$ 19,632	<u>\$</u> 0	\$ 13,450	<u>\$</u> 0	<u>\$</u> 0	\$ 0	\$ 0	\$ (6,182)
	General Rev	enues:						
		es Levied for:						
	General Pu				901,399	0	901,399	0
	Special Reve				25,313	0	25,313	0
	Income Taxes							
	General Pur	ooses			1,901,061	0	1,901,061	0
	Other Taxes	itlamanta + D	datad to C:C: D		9,343	0	9,343	0
		itlements not Restr of Capital Assets	icied to Specific P	rograms	72,975 6,686	0	72,975 6,686	0
	Investment Ear				38,536	32,797	71,333	159
	Miscellaneous	8			19,377	0	19,377	1,170
	Total General	Revenues			2,974,690	32,797	3,007,487	1,329
	Transfers				9,774	(9,774)	0	0
	Total General	Revenues and Tran	sfers		2,984,464	23,023	3,007,487	1,329
	Change in Net	Assets			1,030,701	646,042	1,676,743	(4,853)
	Net Assets (De	eficit), Beginning o	f Year, as Restated		5,863,695	156,298	6,019,993	426,881
See accompanying notes to the basic financial statements.	Net Assets (De	eficit) End of Year	:		\$ 6,894,396	\$ 802,340	\$ 7,696,736	\$ 422,028

## CITY OF GENEVA, OHIO BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2005

Assets and Other Debits	General Fund	Street Construction, Maintenance, and Repair Fund	Community Development Fund	Bond Retirement Fund	Infrastructure Fund	Other Governmental Funds	Total Governmental <u>Funds</u>
Equity in Pooled Cash and							
Cash Equivalents	\$ 772,714	\$ 90,541	\$ 19,406	\$ 12,996	\$ 79,532	\$ 634,604	\$ 1,609,793
Investments	65,450	0	0	0	0	9,640	75,090
Receivables (Net of Allowances	,					- , -	,
for Uncollectibles):							
Income Taxes	612,853	0	0	0	0	0	612,853
Real and Other Taxes	490,300	0	0	0	0	25,805	516,105
Accounts	42,198	0	374	0	0	3,089	45,661
Loans	0	0	0	0	0	155,737	155,737
Special Assessments	91	0	0	633,784	0	12,481	646,356
Advances to Other Funds	0	0	0	0	0	72,250	72,250
Due from Component Unit	0	0	47,953	0	0	0	47,953
Due from Other Funds	28,530	0	0	0	0	33,750	62,280
Due from Other Governments	204,973	140,498	0	0	50,569	1,585	397,625
Prepayments	47,010	10,004	0	0	0	0	57,014
Material and Supplies Inventory	0	9,834	0	0	0	0	9,834
<b>Total Assets and Other Debits</b>	2,264,119	250,877	67,733	646,780	130,101	948,941	4,308,551
Liabilities and Fund Balances Liabilities	47.970	20.527	125	0	0	0.697	79 200
Accounts Payable	47,870 52,472	20,527		0	0	9,687	78,209
Accrued Wages and Benefits Advances from Other Funds	53,473	9,697	0	0	0	0	63,170
	0	72,250	0		0		72,250
Deferred Revenue	1,016,743	83,785	0	633,784	0	40,155	1,774,467
Due to Other Funds	0	12.866	0	0	0	62,280	62,280
Due to Other Governments	70,975	13,866	176	0	0	996	86,013
Pension Obligation Payable	74,917	10,589	150	0	0	438	86,094
General Obligation Notes Payable	1 262 079	0	866,000	0	0	112.556	866,000
Total Liabilities	1,263,978	210,714	866,451	633,784	0	113,556	3,088,483
Fund Balances							
Reserved for Inventory	0	9,834	0	0	0	0	9,834
Reserved for Encumbrances	17,300	21,014	1,541	0	10,165	9,594	59,614
Reserved for Advances	0	72,250	0	0	0,103	0,574	72,250
Reserved for Loans	0	0	0	0	0	155,737	155,737
Unreserved, Undesignated, Reported in		O .	O .	O .	O .	155,757	133,737
General Fund	982,841	0	0	0	0	0	982,841
Special Revenue Funds	0	(62,935)	(800,259)	0	0	561,063	(302,131)
Debt Service Funds	0	0	0	12,996	0	0	12,996
Capital Projects	0	0	0	0	119,936	108,991	228,927
Total Fund Balances (Deficit)	1,000,141	40,163	(798,718)	12,996	130,101	835,385	1,220,068
		.0,103	(,,0,,10)				
<b>Total Liabilities and Fund Balances</b>	<u>\$ 2,264,119</u>	\$ 250,877	\$ 67,733	\$ 646,780	\$ 130,101	\$ 948,941	\$4,308,551

## CITY OF GENEVA, OHIO RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2005

Total Governmental Fund Balances		\$1,220,068
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Nondepreciable Capital Assets Depreciable Capital Assets		1,651,953 5,373,548
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds:		
Property Taxes Grants and Entitlements Income Tax Fines, Licenses and Permits Special Assessments Total	40,553 117,437 392,523 102,044 646,359	1,298,916
Long-term liabilities, including bonds payable and accrued interest payable, are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds Special Assessment Bonds Capital Leases Payable OPWC Loans Compensated Absences Accrued Interest Payable Total	(1,517,953) (800,000) (20,310) (177,037) (121,889) (12,900)	(2,650,089)
Net Assets of Governmental Activities		<u>\$6,894,396</u>

## CITY OF GENEVA STATEMENT OF REVENUES, EXPENDITURES CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

General and Development Retirement Infrastructure Governmental Gov Fund Repair Fund Fund Fund Fund Funds	Funds
Revenues  Maria II To the second of the seco	022 211
	,032,311
Property and Other Taxes 439,073 87,379 0 0 0 23,958	550,410
Charges for Services 138,730 0 0 7,453 16,111	162,294
Licenses, Permits, and Fees 184,134 52,689 0 0 0 2,602	239,425
Special Assessments 0 0 0 181,911 0 186,491	368,402
	,108,434
Investment Income 31,966 0 0 0 11,137	43,103
Other <u>62,835</u> <u>2,246</u> <u>53,674</u> <u>0</u> <u>0</u> <u>160,124</u>	278,879
Total Revenues         3,322,833         366,209         53,674         181,911         1,036,851         821,780         5	,783,258
<u>Expenditures</u>	
	,850,155
Public Health and Welfare 0 0 0 0 12,237	12,237
Leisure Time Activities 92,629 0 0 0 151,181	243,810
Community Development 106,957 0 0 0 144,226	251,183
Transportation 0 570,651 0 0 19,923	590,574
General Government 578,234 0 62,796 9,497 1,048,279 175,731	,874,537
Debt Service:	
Principal Retirement 0 23,505 0 752,509 0 55,899	831,913
Interest and Fiscal Charges <u>0 0 19,485 85,261 0 23,715</u>	128,461
<b>Total Expenditures</b> 2,445,039 594,156 82,281 847,267 1,048,279 765,848	,782,870
Excess (Deficiency) of Revenues	
Over (Under) Expenditures <u>877,794</u> <u>(227,947)</u> <u>(28,607)</u> <u>(665,356)</u> <u>(11,428)</u> <u>55,932</u>	388
Other Financing Sources (Uses)	
Proceeds from Sale of Bonds 0 0 654,298 125,335 115,367	895,000
Transfers In 903,806 283,740 48,391 27,874 3,000 123,888	,390,699
	,380,925)
<b>Total Other Financing Sources (Uses)</b> (459,019) 283,740 48,391 682,172 128,335 221,155	904,774
Net Change in Fund Balances 418,775 55,793 19,784 16,816 116,907 277,087	905,162
Fund Balance (Deficit) Beginning of Year,	
As Restated <u>581,366</u> (15,630) (818,502) (3,820) 13,194 558,298	314,906
Fund Balance (Deficit) at End of Year \$ 1,000,141 \$ 40,163 \$ (798,718) \$ 12,996 \$ 130,101 \$ 835,385 \$	,220,068

## **CITY OF GENEVA**

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2005

Net Change in Fund Balances - Total Governmental Funds		\$ 905,162
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.		321,207
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Delinquent Property Taxes Grants and Entitlements Income Tax Fines, Licenses & Permits Special Assessments Total	14,473 (100,495) 13,401 83,797 (116,089)	(104,913)
Proceeds from debt issues are an other financing source in the funds, but a debt issue increases long-term liabilities in the statement of net assets.		(895,000)
Repayment of bond principal and capital lease payments are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		831,913
In the statement of activities, interest is accrued on outstanding debt, whereas in governmental funds an interest expenditure is reported when due.		(3,632)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences Total	(24,036)	(24,036)
Change in Net Assets of Governmental Activities		<u>\$ 1,030,701</u>

## CITY OF GENEVA, OHIO STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL GENERAL FUND

## FOR THE YEAR ENDED DECEMBER 31, 2005

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
Revenues				
Municipal Income Tax	\$1,950,000	\$1,950,000	\$1,967,409	\$ 17,409
Property Taxes	444,600	444,600	432,174	(12,426)
Other Taxes	0	4,600	4,001	(599)
Intergovernmental	491,300	581,392	490,404	(90,988)
Charges for Services	147,986	134,914	114,792	(20,122)
Fines, Licenses, Permits	153,500	180,269	185,519	5,250
Interest Income	8,000	9,395	31,966	22,571
Miscellaneous	26,000	66,221	49,982	(16,239)
<b>Total Revenues</b>	3,221,386	3,371,391	3,276,247	(95,144)
<b>Expenditures</b>				
Security of Persons and Property	1,810,705	1,849,814	1,696,733	153,081
Leisure Time Activities	102,835	140,760	93,588	47,172
Community Development	118,115	118,115	111,283	6,832
General Government	644,048	679,718	593,083	86,635
<b>Total Expenditures</b>	2,675,703	2,788,407	2,494,687	293,720
Excess (Deficiency) of Revenues Over				
(Under)Expenditures	545,683	582,984	781,560	(198,576)
Other Financing Sources (Uses)		40.00-		
Other Proceeds	0	10,085	12,854	2,769
Transfers In	1,212,000	1,253,520	903,805	(349,715)
Transfers Out	(2,078,480)	(1,865,149)	(1,362,825)	502,324
Advances In	125,000	154,140	29,140	(125,000)
Advances Out	(125,000)	(125,000)	(21,153)	103,847
<b>Total Other Financing Sources (Uses)</b>	(866,480)	(572,404)	(438,179)	134,225
Net Change in Fund Balances	(320,797)	10,580	343,381	332,801
Fund Balance at Beginning of Year,				
Restated	321,987	321,987	321,987	0
Prior Year Encumbrances, Appropriated	135,103	135,103	135,103	0
Fund Balance (Deficit) at Year End	<u>\$ 136,293</u>	<u>\$ 467,670</u>	\$ 800,471	\$ 332,801

# CITY OF GENEVA, OHIO STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	Original <u>Budget</u>	Final <u>Budget</u>	Actual	Variance With Final Budget Positive (Negative)
Revenues				
Other Taxes	\$ 86,000	\$ 86,000	\$ 81,259	\$ (4,741)
Intergovernmental	240,000	185,000	216,065	31,065
Charges for Services Fines, Licenses, Permits	500 0	500 55,000	0 52,689	(500) (2,311)
Miscellaneous	0	2,246	2,246	(2,311)
Wiscendieous		2,240	2,240	
<b>Total Revenues</b>	326,500	328,746	352,259	23,513
<b>Expenditures</b>				
Transportation	745,402	692,648	624,196	68,452
Debt Service:				
Principal Retirement	35,650	36,775	36,755	20_
<b>Total Expenditures</b>	781,052	729,423	660,951	68,472
Excess (Deficiency) of Revenues Over (Under)Expenditures	(454,552)	(400,677)	(308,692)	91,985
Other Financing Sources (Uses) Transfers In	379,600	325,805	283,740	(42,065)
<b>Total Other Financing Sources (Uses)</b>	379,600	325,805	283,740	(42,065)
Net Change in Fund Balances	(74,952)	(74,872)	(24,952)	49,920
Fund Balance at Beginning of Year, Restated	0	0	0	0
Prior Year Encumbrances, Appropriated	74,952	74,952	74,952	0
Fund Balance (Deficit) at Year End	\$ 0	\$ 80	\$ 50,000	\$ 49,920

## CITY OF GENEVA, OHIO STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BASIS) AND ACTUAL COMMUNITY DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2005

Revenues Miscellaneous	Original <u>Budget</u> \$ 1,600	Final Budget  \$ 51,127	<u>Actual</u> \$ 53,300	Variance With Final Budget Positive (Negative)  \$ 2,173
<b>Total Revenues</b>	1,600	51,127	53,300	2,173
Expenditures				
General Government	35,300	68,633	64,641	3,992
Debt Service: Principal Retirement Interest and Fiscal Charges	117,000	888,080 20,000	866,000 19,485	22,080 515
Total Expenditures	152,300	976,713	950,126	26,587
Excess (Deficiency) of Revenues Over (Under) Expenditures	(150,700)	(925,586)	(896,826)	28,760
Other Financing Sources	0	0.66,000	0.66,000	0
Proceeds of Sale of Notes Transfers In	0 152,000	866,000 59,210	866,000 48,391	0 (10,819)
<b>Total Other Financing Sources</b>	152,000	925,210	914,391	(10,819)
Net Change in Fund Balance	1,300	(376)	17,565	17,941
Fund Balance at Beginning of Year	0	0	0	0
Prior Year Encumbrances, Appropriated	300	300	300	0
Fund Balance (Deficit) at Year End	<u>\$ 1,600</u>	<u>\$ (76)</u>	<u>\$ 17,865</u>	<u>\$ 17,941</u>

## CITY OF GENEVA, OHIO STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2005

	Business-Type Activities		
	Wastewater	Water	Total
<u>ASSETS</u>			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$ 301,634	\$ 347,951	\$ 649,585
Investments	24,910	0	24,910
Receivables:	,		,
Accounts	333,487	161,842	495,329
Inventory	14,689	0	14,689
Prepaid Items	11,537	0	11,537
Depreciable Capital Assets, Net	3,128,914	6,742,298	9,871,212
Total Assets	3,815,171	7,252,091	11,067,262
LIABILITIES			
Current Liabilities:			
Accounts Payable	5,460	90,194	95,654
Accrued Wages and Benefits	9,526	1,424	10,950
Pension Obligation Payable	11,563	4,155	15,718
Accrued Compensated Absences	547	0	547
Due to Other Governments	16,196	5,230	21,426
OWDA Loans	243,747	156,624	400,371
Total Current Liabilities	287,039	257,627	544,666
Total Current Elabinities			
Non Current Liabilities:			
Accrued Compensated Absences	20,653	0	20,653
OWDA Loans	3,230,906	6,468,697	9,699,603
Total Non Current Liabilities	3,251,559	6,468,697	9,720,256
Total Liabilities	3,538,598	6,726,324	10,264,922
NET ASSETS (DEFICIT)			
Unrestricted (Deficit)	276,573	525,767	802,340
<b>Total Net Assets (Deficit)</b>	\$ 276,573	\$ 525,767	\$ 802,340

## CITY OF GENEVA, OHIO STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS -PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2005

	Business-Type Activities		
	Wastewater	Water	Total
Operating Revenues			
Charges for Services	\$1,202,795	\$1,139,589	\$2,342,384
Sewer Tap-in Fees	143,200	8,285	151,485
Fines, Licenses, and Permits	630	21,108	21,738
Miscellaneous	3,691	0	3,691
<b>Total Operating Revenues</b>	1,350,316	1,168,982	2,519,298
Operating Expenses			
Personal Services	349,571	193,535	543,106
Materials and Supplies	118,011	17,988	135,999
Contractual Service	237,495	418,447	655,942
Depreciation	23,480	3,534	27,014
<b>Total Operating Expenses</b>	728,557	633,504	1,362,061
Net Income from Operations	621,759	535,478	1,157,237
Nonoperating Revenues (Expenses)			
Interest and Fiscal Charges	(223,776)	(310,442)	(534,218)
Investment Earnings	16,201	16,596	32,797
Total Nonoperating Revenues (Expenses)	(207,575)	(293,846)	(501,421)
Income (Loss) before Transfers	414,184	241,632	655,816
<u>Transfers</u>			
Transfers In	22,345	0	22,345
Transfers Out	(22,345)	(9,774)	(32,119)
Total Transfers	0	(9,774)	(9,774)
Change in Net Assets	414,184	231,858	646,042
Net Assets (Deficit) at Beginning of Year, as Restated	(137,611)	293,909	156,298
Net Assets (Deficit) at End of Year	\$ 276,573	\$ 525,767	\$ 802,340

## CITY OF GENEVA, OHIO STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

## FOR THE YEAR ENDED DECEMBER 31, 2005

	Business-Type Activities		
	Wastewater	Water	Total
Cash Flows from Operating Activities	***************************************	110001	
Receipts from Customers and Users	\$1,350,211	\$1,173,862	\$2,524,073
Payments to Suppliers	(357,503)	(436,435)	(793,938)
Payments to Employees	(375,183)	(122,437)	<u>(497,620)</u>
Net Cash Provided by Operating Activities	617,525	614,990	1,232,515
Cash Flows from Noncapital Financing Activities	22.247		22 247
Transfers In	22,345	0	22,345
Transfers Out	(22,345)	(9,774)	(32,119)
Net Cash Used in Noncapital Financing Activities	0	(9,774)	(9,774)
<b>Cash Flows from Capital and Related Financing Activities</b>			
Proceeds from Sale of Notes	0	207,808	207,808
Acquisition of Capital Assets	(70,554)	(18,684)	(89,238)
Principal Payments for General Obligation Notes	(70,554)	(250,000)	(250,000)
Principal Payments for OWDA Loans	(229,250)	(149,719)	(378,969)
Principal Payments for OPWC Loans	(5,001)	(145,715)	(5,001)
Interest Expense Paid on Debt	(223,776)	(310,442)	(534,218)
interest Expense I aid on Deot	(223,110)	(310,442)	(334,210)
<b>Cash Flows from Capital and Related Financing Activities</b>	(528,581)	(521,037)	(1,049,618)
Cash Flows from Investing Activities			
Interest Income	16,201	16,596	32,797
N. I. C. I. I.C. I.F. '. I.	107 147	100.775	207.020
Net Increase in Cash and Cash Equivalents	105,145	100,775	205,920
Cash and Cash Equivalents - January 1, 2005	221,399	247,176	468,575
Cash and Cash Equivalents - December 31, 2005	\$ 326,544	\$ 347,951	<u>\$ 674,495</u>
Reconciliation of Operating Income to			
Net Cash Provided by Operating Activities			
Operating Income	\$ 621,759	\$ 535,478	\$1,157,237
Adjustments to Reconcile Operating Income	Ψ 021,737	Ψ 333,170	Ψ1,157,257
to Net Cash Provided by Operating Activities:			
Depreciation	23,480	3,534	27,014
Decrease (Increase) in Operating Assets and	25,100	3,33 .	27,011
Increase (Decrease) in Operating Liabilities:			
Accounts Receivable	(105)	4,880	4,775
Inventory	(1,997)	0	(1,997)
Prepaids	(11,537)	Ö	(11,537)
Accounts Payable	(18,954)	62,651	43,697
Accrued Wages and Benefits	(923)	110	(813)
Due to Governments	9,680	5,106	14,786
Pension Obligation	510	3,231	3,741
Accrued Compensated Absences	(4,388)	0	(4,388)
	(1,500)		, 1,500)
<b>Net Cash Provided by Operating Activities</b>	<u>\$ 617,525</u>	<u>\$ 614,990</u>	\$1,232,515

## NOTE 1: **DESCRIPTION OF THE CITY**

The City of Geneva is a home rule municipal corporation duly organized and existing under the constitution and laws of the State of Ohio. The City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable general laws. The City was incorporated as a city in 1958. The City operates under its own charter and is governed by a City Manager-Council form of government, which was adopted on November 2, 1957. Members of Council are elected to four-year staggered terms.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Geneva have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not contradict or conflict with GASB pronouncements. The more significant of the City's accounting policies are described below.

## A. Reporting Entity

For financial reporting purposes, the reporting entity is defined to include the primary government, component units and other organizations that are included to insure that the financial statements are not misleading. A legally separate organization is a component unit of the primary government if 1) the primary government is financially accountable for the organization; 2) the nature and significance of the relationship between the primary government and the organization are such that the exclusion would cause the reporting entity's basic financial statements to be misleading or incomplete; or 3) the organization is closely related to or financially integrated with the primary government. Component units may also include organizations for which the City approved the budget, the issuance of debt, or the levying of taxes.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## A. **Reporting Entity** (Continued)

The primary government of the City consists of all funds, agencies, departments and offices that are not legally separate from the City. The primary government includes the City departments and agencies that provide the following services: police protection, fire fighting and prevention, street maintenance and repairs, building inspection, parks and recreation and wastewater. The preceding financial statements include all funds of the City (the primary government) and the City's component unit. The following organizations are described due to their relationship to the City.

## Discretely Presented Component Unit

The component unit column in the financial statements identifies the financial data of the City's component unit, the Community Improvement Corporation of Geneva (the CIC). It is reported separately to emphasize that it is legally separate from the City.

The CIC is a legally separate, non-profit organization, served by a fifteen-member board composed of City officials and community representatives. Charged with the responsibilities of advancing, encouraging and promoting the industrial, economic, commercial and civic development of the Geneva area, the CIC is empowered with the ability to carry out the actions they consider necessary to achieve these responsibilities. Due to the nature and significance of the CIC's relationship to the City, the CIC is presented as a component unit of the City. The CIC has elected to apply GASB Statement No. 29 since they have applied the AICPA not-for-profit model. Separately issued financial statements can be obtained from the City of Geneva.

## **Jointly Governed Organizations**

The following two organizations are not included in the financial statements of the City of Geneva, as they are jointly governed.

## Ashtabula County General Health District

The Ashtabula County General Health District, a jointly governed organization, provides health services to the citizens within the County. The Board of Health, which consists of a representative from each of the participating governments, oversees the operation of the District. Twenty-seven townships, seven villages, and the City of Geneva participate in the District. The City contributed \$44,204 during 2005 for the operation of the District.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## A. **Reporting Entity** (Continued)

## Jointly Governed Organizations (Continued)

## The Geneva Union Cemeteries District

The Geneva Union Cemeteries District, a jointly governed organization, is a political subdivision governed by a board of trustees, which possesses its own contracting and budgeting authority. The board of trustees consists of a representative from each of the participating governments: the City of Geneva, the Village of Geneva-on-the-Lake, and Geneva Township. The members serve staggered three-year terms. In 2005, .64 mills of the tax valuation is paid to the Cemetery.

## **B.** Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements - The statements of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government and its component unit, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## B. **Basis of Presentation** (Continued)

## Government-wide Financial Statements (Continued)

Program revenues include charges paid by the recipient of the goods, and services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each government program or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund - The general fund is the general operating fund of the City. It is used to account for all financial resources except those required by law or contract to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the Charter of the City of Geneva and/or the general laws of Ohio.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## C. **Fund Accounting** (Continued)

Street Construction, Maintenance and Repair Fund - Required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees for maintenance of streets within the City.

<u>Community Development Fund</u> - To account for monies received from the sale of City owned properties. Money is also transferred in from the income tax fund to cover community development projects.

<u>Bond Retirement Debt Service Fund</u> - To accumulate special assessment revenues collected by the County Treasurer and remitted to the City by the County Auditor for payment of assessment bonds. Transfers are also made from the income tax fund for payment of other bonds owned by the City.

<u>Infrastructure Fund</u> - Money is received from various grants and transfers from income tax. These funds are used for necessary infrastructure needs throughout the City including street repair and construction, and storm water drainage projects.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

<u>Enterprise Funds</u> Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Wastewater Fund</u> - This fund accounts for the wastewater service provided to residential and commercial users within the City.

<u>Water Fund</u> - This fund accounts for the provision of water distribution to residential and commercial users within the City.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## C. Fund Accounting (Continued)

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investments trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City has no agency funds.

## D. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances report on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Government fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statements of fund net assets. The statement of revenues, expenses, and changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** Revenue resulting from exchange transactions, of which the City receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (Note 6). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements, and rentals.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## E. **Basis of Accounting** (Continued)

**Deferred Revenue** Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes, for which there is an enforceable legal claim as of December 31, 2005 but which were levied to finance year 2006 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

*Expenses/Expenditures* On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

All proprietary funds are accounted for on the accrual basis of accounting. Their revenues are recognized in the period earned and expenses are recognized in the period incurred. Proprietary funds' unbilled services are recognized as revenue in the period when the service is provided. Under GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Activities*, all proprietary funds will continue to follow Financial Accounting Standards Board (FASB) standards issued on or before November 30, 1989. However, from that date forward, proprietary funds will have the option of either 1) choosing not to apply future FASB standards (including amendments of earlier pronouncements), or 2) continuing to follow new FASB pronouncements (unless they conflict with GASB pronouncements). The City has chosen not to apply future FASB standards.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### F. Budgetary Data

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of budgetary control has been established by City Council at the fund level for all funds. Budgetary modifications may only be made by ordinance of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by Council.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts on the budgetary statements reflect the first appropriations ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

Note 15 provides a reconciliation between the budgetary basis and GAAP basis of accounting.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### G. Cash and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents".

The City complies with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. As a governmental entity other than an external investment pool in accordance with GASB Statement No. 31, the City's investments are stated at fair value, except for interest-earning investment contracts and external investment pools (see Note 4).

In applying GASB Statement No. 31, the City utilized the following methods and assumptions as of December 31, 2005:

- The portfolio was limited to nonparticipating interest-earning investment contracts and State Treasury Asset Reserve of Ohio (STAROhio).
- Most of the City's investments are reported at fair value, which is the quoted
  market price as of the valuation date. For investments in STAROhio, fair value
  is determined by the pool's share price. Exceptions to the fair value requirement
  include nonparticipating interest-earning investment contracts.

Nonparticipating investment contracts, such as nonnegotiable certificates of deposit are reported at cost.

Aside from investments clearly identified as belonging to a specific fund, any unrealized gain/loss resulting from the valuation will be recognized within the general fund to the extent its cash and investments balance exceeds the cumulative value of those investments subject to GASB Statement No. 31. The gain/loss resulting from valuation will be reported within the investment income account.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### G. Cash and Investments (Continued)

The City's policy is to hold investments until maturity, or until market values equal or exceed cost.

STAROhio is an investment pool professionally managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. The fund follows all state statutes from the Ohio Revised Code under the Uniform Depository Act. The fund is audited by the State of Ohio to ensure compliance with these laws. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on December 31, 2005.

Following Ohio statutes, the City has specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2005 amounted to \$31,966. No interest revenue was assigned from other City funds.

For purpose of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

### H. Inventory

Inventories are valued at cost using the first-in, first-out method. The costs of inventory items are recognized as expenditures in governmental funds when consumed and as expenses in the proprietary funds when used.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## I. Prepaid Items

Prepayments for governmental funds represent cash disbursements, which have occurred and are therefore not current expendable resources. These items are reported as fund assets on the balance sheet using the allocation method, which amortizes their cost over the periods benefitting from the advance payment. At period end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is reserved by an amount equal to the carrying value of the asset.

## J. Capital Assets

General capital assets are those specifically associated with general governmental activities. These assets primarily result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported in both the business-type activities column of the government-wide statement of net assets and in the respective fund statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$1,000. The City's infrastructure consists of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Improvements that add to the value of the asset or materially extend the life of an asset are capitalized. The cost of normal maintenance and repairs that does not meet the capitalization criteria is not capitalized. Interest incurred in capital leases or during construction periods is capitalized.

All capital assets are depreciated with the exception of land and construction in progress. These capital assets are depreciated over the remaining useful lives of the related asset. Depreciation is computed using the straight-line method over the following useful lives:

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### J. Capital Assets (Continued)

	Governmental	Business-Type
	Activities	Activities
Assets	<b>Estimated Lives</b>	<b>Estimated Lives</b>
Building/Land Improvements	50 years	50 years
Equipment	6-20 years	6-20 years
Infrastructure	50 years	50 years

## K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the governmental fund financial statements when due.

## L. Fund Balance Reserves

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditures. Fund balance reserves have been established for encumbrances, inventories, prepaid items, advances, loans, and debt service.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### M. Net Assets

Net assets represents the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

## N. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "due to/from other funds." Interfund balance amounts are eliminated in the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

An analysis of interfund transactions is presented in Note 5.

### O. Compensated Absences

The liability for compensated absences is based on the provisions of Governmental Accounting Standards Board Statement No. 16, *Accounting for Compensated Absences*. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered, and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments as well as the sick leave accumulated by those employees expected to become eligible to receive termination benefits in the future.

The amount is based on accumulated sick leave and employee wage rates at fiscal year-end, taking into consideration any limits specified in the City's termination policy.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## P. Statement of Cash Flows

In September 1989, the Government Accounting Standards Board (GASB) issued Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting.* The City has presented a statement of cash flows for its enterprise funds. For purposes of the statement of cash flows, the City considers cash equivalents to include all short-term investments (maturity of 90 days or less from date of purchase).

## Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## NOTE 3: **COMPLIANCE AND ACCOUNTABILITY**

## A. Appropriations Exceeding Estimated Resources

Ohio Revised Code 5705.39 states that total appropriations from each fund shall not exceed total estimated revenue. The City's appropriations exceeded estimated resources in the following fund at December 31, 2005, which was attributable to release of encumbrances in 2006:

	Amended	Amended	
	Certificate	<b>Appropriations</b>	Difference
Final Budget			
Community Development	\$ 976,337	\$ 976,413	\$ (76)

### NOTE 4: CASH, CASH EQUIVALENTS, AND INVESTMENTS

### A. Primary Government

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents, and investments. In addition, investments are separately held by a number of individual funds. Statutes require the classification of funds held by the City into three categories:

"Active" funds are those funds required to be kept in "cash" or "near cash" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts or in money market deposit accounts.

"Inactive" funds are those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories or by savings or deposit accounts including, but not limited to, passbook accounts.

"Interim" funds are those funds not needed for immediate use but needed before the end of the current period of designation of depositories. Interim funds must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts. Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any Federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All Federal agency securities shall be direct issuances of Federal government agencies or instrumentalities.

## NOTE 4: <u>CASH, CASH EQUIVALENTS, AND INVESTMENTS</u> (Continued)

## A. **Primary Government** (Continued)

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 6. No-load money market mutual funds consisting exclusively of obligations described in the first two sections and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasury Asset Reserve of Ohio (STAROhio); and
- 8. Bankers' acceptances and commercial paper, if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

The following disclosure is based on the criteria described in GASB Statement No. 40, *Deposits and investments Risk Disclosures*.

#### **Deposits**

At year end, the carrying amount of the City's deposits was \$2,060,934 and the bank balance was \$2,324,703. The Federal Deposit Insurance Corporation (FDIC) covered \$432,654 of the bank balance and \$1,892,049 was uninsured. Of the remaining uninsured bank balance, the City was exposed to custodial risk as follows:

Uninsured and collaterized with securities held by the pledging institution's trust department not in the City's name

\$1,892,049

Total Balance \$1,892,049

## NOTE 4: <u>CASH, CASH EQUIVALENTS</u>, <u>AND INVESTMENTS</u> (Continued)

## A. **Primary Government** (Continued)

## **Deposits** (Continued)

Investment earnings of \$31,966 earned by other funds were credited to the General Fund as required by state statute.

## **Cash and Investments**

The City's cash and investments as of December 31, 2005 are summarized below:

			Investment
			Maturities
			(in Years)
	Fair Value	Credit Rating*	
STAROhio	\$ 298,445	AAA	\$ 298,445
Carrying Amount of D	eposit <u>2,060,934</u>		2,060,934
Total	\$ 2,359,379		\$ 2,359,379

<sup>\*</sup>Standard and Poor's

*Interest Rate Risk* - The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date.

Concentration of Credit Risk - The City places no limit on the amount the City may invest in one issuer.

## Reconciliation of Cash, Cash Equivalents, and Investments

The classification of cash and cash equivalents on the combined balance sheet is based on criteria set forth in GASB Statement No. 9, Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting.

A reconciliation between the classifications of pooled cash and cash equivalents and investments on the combined balance sheet and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Cash and Cash	
	Equivalents/	
	Deposits	<u>Investments</u>
GASB Statement No. 9	\$ 2,259,379	\$ 100,000
Investments in the Cash Management Pool:		
Investment in STAROhio	(298,445)	298,475
Certificates of Deposit (greater than 3 months)	100,000	(100,000)
GASB Statement No. 3	\$ 2,060,934	\$ 298,475

## NOTE 4: CASH, CASH EQUIVALENTS, AND INVESTMENTS (Continued)

## B. Component Unit

At year-end, the carrying amount of the CIC's deposits was \$102,238 and bank balance was \$102,340. \$102,340 of the bank balance was covered by Federal depository insurance.

## NOTE 5: INTERFUND BALANCES AND TRANSFERS

A. Interfund balances at December 31, 2005, consist of the following individual fund receivables and payables which are long-term in nature (outstanding greater than one year):

	Advances From Other Funds		Advances To Other Fund	
Governmental Activities	<u>Our</u>	iei Fulius	<u>Our</u>	iei Fullus
Streets, Construction, Maintenance and Repair Fund	\$	72,250	\$	0
Nonmajor Governmental Funds	Φ.	0	φ.	72,250
Total Long-Term Interfund Balances	\$	12,250	\$	12,250

B. Interfund balances at December 31, 2005, consist of the following individual fund receivables and payables:

		ie From	Due To		
	Other Funds		Other Funds		
<b>Governmental Activities</b>					
General Fund	\$	28,530	\$	0	
Nonmajor Governmental Funds		33,750		62,280	
Total Due From/Due to Other Funds	\$	62,280	\$	62,280	

C. The following is a summarized breakdown of the City's transfers for 2005:

	Transfers In	Transfers Out
<b>Governmental Activities</b>	·	
General Fund	\$ 903,806	\$ 1,362,825
Street, Construction, Maintenance and Repair Fund	283,740	0
Community Development Fund	48,391	0
Bond Retirement Fund	27,874	0
Infrastructure Fund	3,000	0
Nonmajor Governmental Funds	123,888	18,100
Total Governmental Activities	1,390,699	1,380,925
<b>Business-Types Activities</b>		
Wastewater	0	9,774
Totals	\$ 1,390,699	\$ 1,390,699

The classification of the above transactions as "transfers" is in compliance with the Ohio Revised Code.

## NOTE 6: **TAXES**

## A. **Property Taxes**

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of the preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revalued every three years. The last revaluation was completed in 2002. Real property taxes are payable annually or semi-annually. If paid annually, the payment is due February 28; if paid semi-annually, the first payment is due February 28 with the remainder payable by June 20, unless extended.

Taxes collected from tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values during and at the close of the most recent fiscal year of the taxpayer that ended on or before March 31 of that calendar year, and at the tax rates determined in the preceding year. Tangible personal property used in business (except for public utilities) is currently assessed for ad valorem taxation purposes at 25 percent of its true value. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30 with the remainder payable by September 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 25 percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Geneva. The County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for all City operations for the year ended December 31, 2005 was \$8.70 per \$1,000 of assessed value. The assessed values of real and tangible personal property for 2004 upon which 2005 property tax receipts were collected as follows:

## NOTE 6: **TAXES** (Continued)

## A. **Property Taxes** (Continued)

Real Property	\$ 74,701,310
Public Utility	4,856,160
Tangible Personal Property	<u>7,906,860</u>
Total Valuation	\$ 87,464,330

## B. Income Taxes

The City levies a municipal income tax of 1 ½ percent on all salaries, wages, commissions and other compensation, and net profits earned within the City, as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of 1 percent of the tax paid to another municipality.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

Income tax proceeds are received by the general fund.

## NOTE 7: INTERGOVERNMENTAL RECEIVABLES

Receivables at December 31, 2005 primarily consisted of taxes, accounts (billings for user charged services), intergovernmental receivables, entitlement or shared revenues, special assessments, loans receivable, and interest on investments. All receivables are considered fully collectible.

A summary of intergovernmental receivables follows:

## NOTE 7: **INTERGOVERNMENTAL RECEIVABLES** (Continued)

Primary Government	_Amount_
Homestead and Rollback	\$ 25,628
Local Government	172,825
County Area Court	4,882
Estate Tax	325
Gasoline Tax	108,033
Auto Registration	26,345
Permissive Tax	6,120
Liquor Licenses	2,898
West Main Paving Project	50,569
T 4.11.4	Ф 207 <b>с</b> 25

## **Total Intergovernmental Receivables**

\$ 397,625

## NOTE 8: LOANS RECEIVABLE

As part of the Economic Development special revenue fund, the City maintains a revolving loan program, available to local businesses to encourage growth and development. The State of Ohio provides funding for the program. At December 31, 2005, there were two loans outstanding, totaling \$155,737.

## NOTE 9: CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2005, was as follows:

	Balance 12/31/04	Additions	Deletions	Balance 12/31/05
<b>Governmental Activities</b>				
Capital Assets Not Being Depreciate	d			
Land/Land Improvements	\$ 1,495,892	\$ 19,485	\$ 0	\$ 1,515,377
Construction in Progress	256,430	70,576	(190,430)	136,576
Total Capital Assets Not				
Being Depreciated	1,752,322	90,061	(190,430)	1,651,953
Capital Assets Being Depreciated				
Building/Land Improvements	\$ 10,727,155	\$ 110,839	\$ 0	\$10,837,994
Equipment	3,360,289	45,811	(3,050)	3,403,050
Infrastructure	2,300,840	1,141,266	0	3,442,106
Total Capital Assets Being				
Depreciated	16,388,284	1,297,916	(3,050)	17,683,150
Less Accumulated Depreciation for:				
Building/Land Improvements	(8,339,127)	(529,318)	0	(8,868,445)
Equipment	(2,295,013)	(192,209)	2,816	(2,484,406)
Infrastructure	(802,172)	(154,579)	0	(956,751)
Total Accumulated Depreciation	(11,436,312)	(876,106)	2,816	(12,309,602)
Total Capital Assets Being				
Depreciated, Net	4,951,972	421,810	(234)	5,373,548
<b>Governmental Activities Capital</b>				
Assets, Net	\$ 6,704,294	<u>\$ 511,871</u>	<u>\$(190,664)</u>	<u>\$ 7,025,501</u>

## NOTE 9: **CAPITAL ASSETS** (Continued)

\* Depreciation expense was charged to governmental functions as follows:

Security of Persons and Property Leisure Time Activities Transportation				\$ 57,455 133,385 683,140
General Government Total				2,126 \$ 876,106
	Balance 12/31/04 as Restated	Additions	<u>Deletions</u>	Balance 12/31/05
Business-Type Activities  Capital Assets Being Depreciated Building	\$ 3,738,430	\$ 0	\$ 0	\$ 3,738,430
Equipment Infrastructure Total Capital Assets Being	786,993 8,618,484	52,428 36,810	0 0	839,421 8,655,294
Depreciated	13,143,907	89,238	0	13,233,145
Less Accumulated Depreciation: Building/Land Improvements Equipment Infrastructure Total Accumulated Depreciation	(1,918,679) (566,919) (849,321) (3,334,919)	(1,338) (17,305) (8,371) (27,014)	$ \begin{array}{c} 0 \\ 0 \\ 0 \\ 0 \end{array} $	(1,920,017) (584,224) (857,692) (3,361,933)
Total Capital Assets Being Depreciated, Net Total Business-Type Capital Assets, Net	9,808,988	62,224 \$ 62,224		9,871,212 \$ 9,871,212
Component Unit Capital Asset not Being Depreciated				
Land Held for Sale of Development	\$ 380,901	<u>\$</u>	<u>\$ 0</u>	\$ 380,901
Capital Assets Being Depreciated Furniture, Equipment and Machinery	<u>\$</u> 0	\$ 27,330	<u>\$</u> 0	\$ 27,330
Total Capital Assets Being Depreciated	<u>\$</u>	\$ 27,330	<u>\$ 0</u>	<u>\$ 27,330</u>
Less Accumulated Depreciation for: Furniture, Equipment and Machinery	\$ 0	\$ (1,402)	\$ 0	\$ (1,402)
Component Unit Capital Assets, Net	\$ 380,901	\$ 25,928	\$ 0	\$ 406,829

## NOTE 10: **LONG-TERM OBLIGATIONS**

Changes in long-term obligations of the City during 2005 were as follows:

Governmental Activities:	aturity <u>Date</u>	Balance 01/01/05 Restated	Additions	(Reductions)	Balance 12/31/05	Due Within One Year
General Obligation Bonds 1995 - 4.99% Various Purpose 2003 Street Bonds - 3.88% 2005 Road Improvement	2015 2007	\$ 145,000 644,970	\$ 0 0	\$ (10,000) (644,970)	\$ 135,000 0	\$ 10,000 0
- 4.51%	2015	0	895,000	(36,047)	858,953	74,041
2003 - USDA Rural Developme Fire Truck Total General Obligation Bonds	2015	558,000 1,347,970	895,000	(34,000) (725,017)	524,000 1,517,953	37,000 121,041
<u>Special Assessment Bonds</u> 1995 - 4.99% Various Purpose	2015	860,000	0	(60,000)	800,000	60,000
OPWC Loans 1996 - 0% OPWC Loan 2003 - 0% OPWC Loan Total OPWC Loans	2006 2013	2,239 199,795 202,034	0 0 0	(1,492) (23,505) (24,997)	747 176,290 177,037	747 23,505 24,252
Other Liabilities Capital Leases Payable Compensated Absences Total Other Liabilities Total Governmental Activities		42,209 97,853 140,062 2,550,066	0 121,889 121,889 1,016,889	(21,899) (97,853) (119,752) (929,766)	20,310 121,889 142,199 2,637,189	20,310 7,408 27,718 233,011
Business-Type Activities: Ohio Water Development Author 2004-4.56% OWDA,	ity Loar	<u>1S:</u>				
Series 2004 1989-7.00% OWDA Phase I 1990-7.00% OWDA Phase II 1994-7.00% OWDA Phase II 1996-2.20% OWDA Phase IV 1996-2.20% OWDA Phase V 1996-2.20% OWDA Phase VI	2030 2013 2015 2018 2015 2015 2016	6,775,040 521,443 497,359 1,952,607 244,520 253,534 234,440	0 0 0 0 0	(149,719) (44,423) (34,512) (88,599) (20,943) (21,715) (19,058)	6,625,321 477,020 462,847 1,864,008 223,577 231,819 215,382	156,624 48,186 37,235 95,244 21,406 22,196 19,480
Total Ohio Water Development Authority Loans		10,478,943	0	(378,969)	10,099,974	400,371
Ohio Public Works Loan 1995 - 0% OPWC Loan	2005	5,001	0	(5,001)	0	0
Other Liabilities Compensated Absences Total Business-Type Activities TOTAL LONG-TERM LIABIL	LITIES	25,588 10,509,532 \$13,059,598	21,200 21,200 \$ 1,038,089	(25,588) (409,558) \$(1,339,324)	21,200 10,121,174 \$12,758,363	547 400,918 \$ 633,929

General obligation bonds are direct obligations of the City and will be paid from the debt service fund using property tax revenues. Special assessment bonds will be paid from the proceeds of special assessments levied against benefitted property owners. In the event that a property owner would fail to pay the assessment, payment would be made by the City.

## NOTE 10: **LONG-TERM OBLIGATIONS** (Continued)

In 2005, the City issued \$895,000 in General Obligation Bonds for the purpose of road improvements. The bond was issued at a 4.51% interest rate and it matures in fiscal year 2015.

Compensated absences will be paid from the fund from which the employees' salaries are paid.

All OWDA loans are obligations of the Wastewater and Water funds, and will be paid from the operating revenue of those funds.

The City has three loans with the Ohio Public Works Commission (OPWC). One was issued in 2003 to finance the repair and widening of South Broadway; one was issued in 1995 to finance the repair of the Old Orchard Sewer; and one was issued in 1996 to finance the repair of the Erie Street Reconstruction Project. The 1995 loan is an obligation of the enterprise fund, and will be paid from the operations of that fund. The debt service fund will account for the repayment of the 1996 issue, with resources accumulated in and transferred from other funds. The 2003 loan is an obligation of the Infrastructure fund and are paid from transfers from the Income Tax fund.

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2005 are as follows:

			Governmen	tal Activities		
	General Oblig	gation Bonds	Special Asse	ssment Bonds	Ohio F Works Co	Public ommission
Due In 2006 2007 2008 2009 2010 2011-2015 Total	Principal \$ 121,041 127,721 134,266 145,973 152,849 836,103 \$1,517,953	Interest \$ 67,676 62,205 56,488 50,343 43,673 106,510 \$ 386,895	Principal \$ 60,000 65,000 70,000 70,000 75,000 460,000 \$ 800,000	Interest \$ 44,303 41,212 37,800 33,880 29,960 80,920 \$ 268,075	Principal \$ 24,252 23,505 23,505 23,505 23,505 58,765 \$ 177,037	Interest
Year 2006 2007 2008 2009 2010 2011-2015 Total	Tota Principal \$ 205,293 216,226 227,771 239,478 251,354 1,354,868 \$2,494,990	Interest \$ 111,979 103,417 94,288 84,223 73,633 187,430 \$ 654,970				

## NOTE 10: **LONG-TERM OBLIGATIONS** (Continued)

Business-Type Activities				
Ohio Water				
	Development Authority			
Due In	Principal	Interest		
2006	\$ 400,371	\$ 511,032		
2007	423,152	489,768		
2008	447,411	467,146		
2009	473,251	443,076		
2010	500,783	417,456		
2011-2015	2,647,789	1,656,339		
2016-2020	1,864,587	1,003,161		
2021-2031	3,342,630	770,133		
Total	\$10,099,974	\$5,758,111		

## NOTE 11: **NOTES PAYABLE**

In 2003, the City obtained a note payable for \$966,000, financed through Key Bank, to continue with the R. E. Olds Center Project for the acquisition of real property for economic development and for parks and recreation.

In 2005, the City issued the Various Purpose Improvement Note, Series 2005 for \$866,000. This note was used to pay off the principal for the Various Purpose Improvement Note, Series 2004.

## **Short Term Debt - Notes Payable**

Governmental Activities:	Balance 01/01/05	Additions	Reductions	Balance 12/31/05
Various Purpose Improvement Note, Series 2004 Various Purpose Improvement Note, Series 2005 Total Governmental Activities	\$ 866,000 0 866,000	\$ 0 866,000 866,000	\$ (866,000) 0 (866,000)	\$ 0 866,000 866,000
Business-Type Activities: General Obligation Bond Anticipation Note, Series 2004	250,000	0	(250,000)	0
<b>Total Notes Payable</b>	\$ 1,116,000	\$ 866,000	\$(1,116,000)	\$ 866,000

### NOTE 12: **PENSION PLANS**

### A. Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over 5 years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of both the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to OPERS, 277 E. Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6701 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2005, the members of all three plans were required to contribute 8.5 percent of annual covered salaries. The employer contribution rate for pension benefits for 2005 was 9.55 percent.

The City's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2005, 2004, and 2003 were \$118,963, \$108,074, and \$98,173, respectively; 74.07 percent has been contributed for 2005 and 100 percent for 2004 and 2003. Contributions to the member directed plan for 2005 were \$8,843 made by the City and \$5,542 made by the plan members.

## NOTE 12: **PENSION PLANS** (Continued)

## **B.** Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. The OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Police and firefighters are required to contribute 10 percent of their annual covered salary to fund pension obligations and the City is required to contribute 11.75 percent for police and 16.25 percent for firefighters. The City's contributions to the OP&F for police and firefighters were \$67,939 and \$37,367, respectively, for the year ended December 31, 2005, \$82,828 and \$40,106 for the year ended December 31, 2004, and \$57,594 and \$59,894 for the year ended December 31, 2003. The full amount has been contributed for 2004 and 2003. 72.45 percent for police and 73.31 percent for firefighters, respectively, have been contributed for 2005.

## NOTE 13: **POST-EMPLOYMENT BENEFITS**

## A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides post-retirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Members of the member directed plan do not quality for post-employment health care coverage. The health care provided by the retirement system is considered an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of post-retirement health care. The Ohio Revised Code provides statutory authority for employer contributions. The 2005 employer contribution rate was 13.55 percent of covered payroll; 4 percent was the portion that was used to fund health care for 2005.

## NOTE 13: **POST-EMPLOYMENT BENEFITS** (Continued)

## A. Ohio Public Employees Retirement System (Continued)

Benefits are advance-funded using the entry age normal actuarial cost method of valuation. Significant actuarial assumptions, based on OPERS' latest actuarial review performed as of December 31, 2004, include a rate of return on investments of 8 percent, an annual increase in active employee total payroll of 4 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases. Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 1 percent to 6 percent for the next 8 years. In subsequent years (9 and beyond) health care costs were assumed to increase at 4 percent (the projected wage inflation rate).

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

At December 31, 2005, the number of active contributing participants in the traditional pension and combined plans totaled 376,109. The City's annual contributions for 2005 used to fund post-employment benefits were \$49,828. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2004, (the latest information available) was \$10.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$29.5 billion and \$18.7 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to skyrocketing health care costs. Member and employer contribution rates increased as of January 1, 2006, which will allow additional funds to be allocated to the health care plan.

## NOTE 13: **POST-EMPLOYMENT BENEFITS** (Continued)

## **B.** Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides post-retirement health care coverage to any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a two-thirds basis.

The health care coverage provided by the retirement system is considered an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 12. The Ohio Revised Code provides the authority allowing the OP&F's Board of Trustees to provide health care coverage and states that health care costs paid from the OP&F funds shall be included in the employer's contribution rate. Health care funding and accounting are on a pay-as-you-go basis. The total police employer contribution rate is 19.5 percent of covered payroll and the total firefighter employer contribution rate is 24 percent of covered payroll, of which 7.75 percent of covered payroll was applied to the post-employment health care program during 2005 and 2004. In addition, since July 1, 1992, most retirees and survivors have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions. The number of OP&F participants eligible to receive health care benefits as of December 31, 2004 was 13,812 for police and 10,528 for firefighters.

The City's annual contributions for 2005 that were used to fund post-employment benefits were \$44,811 for police and \$17,821 for firefighters. OP&F's total health care expenses for the year ended December 31, 2004 (the latest information available) were \$102,173,796, which was net of member contributions of \$55,665,341.

### NOTE 14: COMPENSATED ABSENCES

Employees earn vacation and sick leave at different rates, which are also affected by length of service. All full-time employees may carry over 40 vacation hours for use during the first three months of the following year. Sick leave accrual is continuous, with a limit of 960 hours for all employees. Overtime worked is always paid to employees on the paycheck for the period in which it was worked.

Upon retirement with fifteen years of employment, employees can be paid for one half of his/her accumulated hours of sick leave. Policemen, dispatchers and fire department employees will be paid for their accumulated hours up to a maximum of 240 hours. Upon retirement, termination, or death of the employee, accrued vacation is paid for time the employees have earned but not yet used.

## NOTE 15: **BUDGETARY BASIS OF ACCOUNTING**

While the City is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the General and major special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

- 1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).

## NOTE 15: **BUDGETARY BASIS OF ACCOUNTING** (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund and the Major Special Revenue Fund.

## Net Change in Fund Balances

			Community
	General		Development
	Fund	S.C.M.R.	Fund
GAAP Basis	\$ 418,775	\$ 55,793	\$ 19,784
Net Adjustment for Revenue Accruals	(4,593)	(13,950)	865,626
Net Adjustment for Expenditure Accruals	(33,107)	(26,254)	(866,304)
Net Adjustment for Encumbrances	(37,694)	(40,541)	(1,541)
Budgetary Basis	<u>\$ 343,381</u>	\$ (24,952)	<u>\$ 17,565</u>

## NOTE 16: **CONTRACTUAL COMMITMENTS**

The City had the following outstanding material contractual commitments as of December 31, 2005:

	 Amount
C.T. Consultants - CHIP Grant Coordinator	\$ 98,397
Ohio Department of Transportation - Austin Road Overpass	184,000
Ashtabula County Department of Environmental Service -	
CDBG Projects - Liberty, Lawn and Blaine Street	29,240
Ohio Public Works Commission - Roosevelt Drive	56,457
Ohio Public Works Commission - Centennial Street	 86,900
Total	\$ 454,994

## NOTE 17: **RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2005, the City contracted with insurers for various types of full coverage commercial insurance as follows:

commercial mountainee as i	onows.		
Company	Coverage	<u>Deductible</u>	Limits of
CNA	<u>Coverage</u>	Deductible	Coverage
CNA Insurance Company/			
American Alternative	Property	\$ 5,000	\$10,390,991
	*General Liability	0	1,000,000/2,000,000
	Employee Benefits		
	Liability	1,000	1,000,000
	Inland Marine	1,000	374,572
	Boilers and Machinery	1,000	10,390,996
	Vehicles - Liability	0	1,000,000/2,000,000
	Comprehensive	100	ACV
	Collision	100	ACV
	Fire Errors and Omissions	0	1,000,000
	Umbrella Liability	10,000	5,000,000
		(retainage)	per occurrence/
			annual aggregate
	Law Enforcement and Liabi	lity 10,000	1,000,000
			per occurrence/
			annual aggregate
	Public Officials Liability	10,000	1,000,000
			per occurrence/
			annual aggregate

## NOTE 18: RELATED PARTY TRANSACTIONS

In prior years, the City transferred two land parcels to the Community Improvement Corporation of Geneva (Note 2). The amount outstanding at December 31, 2005 is \$47,953. City management is confident that once the CIC itself sells the land to either a developer or business which wishes to locate or expand in Geneva, the City will receive compensation of the remaining balance.

## NOTE 19: **CONTINGENCIES**

### **Federal and State Grants**

Under the terms of federal and state grants, periodic audits are required and certain costs may be questioned as not being allowed expenditures under federal and state regulations. Such audits could lead to reimbursement to the grantor agencies. City management believes disallowances, if any will be immaterial.

## NOTE 20: CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF PRIOR YEAR FUND EQUITY

## A. Changes in Accounting Principles

For fiscal year 2005, the City has implemented GASB Statement No. 40, *Deposit and Investment Risk Disclosures* and GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*.

GASB Statement No. 40 establishes and modified disclosure requirements related to investment risks: credit risk (including custodial credit risk and concentrations of credit risk) and interest rate risk. This statement also establishes and modified disclosure requirements for custodial credit risk on deposits.

GASB Statement No. 42 establishes accounting and financial reporting standards for impairment of capital assets. This statement also clarifies and establishes accounting revenues for insurance recoveries.

The implementation of GASB Statement No. 40 did not have an effect on the financial statements of the City, however additional note disclosure can be found in Note 4. The implementation of GASB Statement No. 42 did not have an effect on the financial statements of the City.

## B. Restatement of Budget (Non-GAAP) Fund Balance

The fund balances of the General Fund was adjusted in the prior year by \$156,706 due to an overstatement of encumbrances.

	Governmental
	Activities
Fund Balances, December 31, 2004	\$ 165,281
Overstatement of Encumbrances	156,706
Adjusted Fund Balances, December 31, 2004	\$ 321,987

## NOTE 20: CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF PRIOR YEAR FUND EQUITY (Continued)

## C. Restatement of Prior Year's Net Assets

Net assets of governmental activities were restated as follows:

Net Assets, December 31, 2004	\$6,067,679
Restatement Adjustment:	
Overstatement of Special Assessment Receivable	(127,279)
Misclassification of Capital Lease	(64,285)
Overstatement of Kiwanis Bridge Grant Intergovernmental Receivable	(12,420)
Net Assets, December 31, 2004, as Restated	\$ 5,863,695

Governmental activities' net assets were restated due to misclassification of a capital lease as on operating lease, overstatement of street lighting special assessment and for the Kiwanis Bridge project.

### **Net assets of Business-Type Activities**

		Waste
	 Water	Water
Net Assets, December 31, 2004	\$ 286,617	\$ (118,712)
Restatement Adjustment:		
Depreciable Depreciation Expense	7,292	(18,899)
Net Assets, December 31, 2004, as Restated	\$ 293,909	<u>\$ (137,611)</u>

Business-type activities' net assets were restated due to an error in calculation of depreciation expense in prior years.

## D. Restatement of Prior Year's Fund Balance

Fund balances of governmental funds were restated as follows:

	Non-major Capital Project
Fund Balance, December 31, 2004 Restatement Adjustment:	\$ 13,194
Overstatement of Kiwanis Bridge Grant Intergovernmental Receivable	(12,420)
Fund Balance, December 31, 2004, as Restated	<u>\$ 774</u>

Fund balance for Nonmajor Capital projects was restated due to an overstatement of a receivable for the Kiwanis Bridge project.

## JAMES G. ZUPKA, C.P.A., INC.

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Member American Institute of Certified Public Accountants

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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor, City Manager, and Members of Council City of Geneva, Ohio

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Geneva, Ohio, as of and for the year ended December 31, 2005, which collectively comprise the City of Geneva, Ohio's basic financial statements and have issued our report thereon dated July 14, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City of Geneva, Ohio's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Geneva, Ohio's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also noted certain additional matters that we have reported to management of City of Geneva, Ohio, in a separate letter dated July 14, 2006.

This report is intended solely for the information and use of the management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

James G. Zupka, CPA, Inc. Certified Public Accountants

July 14, 2006

## CITY OF GENEVA, OHIO STATUS OF PRIOR CITATIONS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2005

The prior audit report, as of December 31, 2004 included reportable conditions regarding expenditure exceeding appropriations and appropriations exceeding estimated resources. These were corrected in 2005. Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.



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## CITY OF GENEVA ASHTABULA COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 5, 2006