



Auditor of State Betty Montgomery

## ASHTABULA COUNTY FINANCIAL CONDITION

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## ASHTABULA COUNTY

## FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2005

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U.S. DEPARTMENT OF HEALTH & HUMAN SERVICES Passed Through Ohio Department of Jobs and Family Services, passed through the Ohio Department of Mental Reatrdation and Developmental Disabilities:						
Medical Assistance Program - Title XIX Tageted Case Management - Title XIX Waiver Administration - Title - XIX Subtotal Medical Assistance Program / TCM Title XIX	MC-04	93.778	\$ 1,492,839 266,933 <u>1,927</u> <b>1,761,699</b>		\$ 1,492,839 266,933 <u>1,927</u> <b>1,761,699</b>	- - - -
State Children's Insurance Program	FY 05	93.767	6,970	-	6,970	-
Social Services Block Grant - Title XX	MR-04 (04-05)	93.667	43,698	-	43,698	-
Subtotal Social Services Block Grant - Title XX	MR-04 (05-06)		20,324 <b>64,022</b>	-	40,832 84,530	-
Subtotal Ohio Department of MRDD			1,832,691	-	1,853,199	-
Passed Through Ohio Department of Jobs and Family Services: passed through the Ohio Department of Mental Health. Medicaid Cluster - Medical Assistance Program						
Title XIX	CY 05	93.778	2,882,942	-	2,882,942	-
State Children's Insurance Program	FY 05	93.767	241,210	-	241,210	-
Social Services Block Grant - Title XX	FY 05	93.667	46,157	-	46,157	-
Subtotal Social Services Block Grant - Title XX	FY 06		46,008 92,165	-	46,008 92,165	
Community Mental Health Block Grant	FY 05	93.958	40,612	-	52,732	-
Subtotal Community Mental Health Grant	FY 06		32,110 <b>72,722</b>	-	52,732	
Promoting Safe and Stable Families - Fast 05	FY 05 FY 06	93.556	42,251 13,933	-	37,979 903	-
Subtotal Promoting Safe and Stable Families - Fast 05			56,184	-	38,882	-
Public Health and Social Services Emergency Fund	FY 05	93.003	4,667	-	4,667	-
Subtotal Ohio Department of Mental Health			3,335,957	-	3,312,598	-
Passed Through Ohio Department of Jobs and Family Services, passed through the Ohio Department of Alcohol anc Drug Addiction Services:						
Medicaid Cluster - Medical Assistance Program Title XIX	FY 05	93.778	327,503	-	327,503	-
State Children's Insurance Program	FY 05	93.767	44,990	-	44,990	-
Prevention and Treatment of Substance Abuse	FY 05	93.959	349,364	-	370,292	-
Subtotal Prevention and Treatment Substance Abuse	FY 06		352,311 701,675	-	287,021 657,313	
Subtotal Ohio Department of Alcohol and Drug Addiction			1,074,168		1,029,806	
Passed Through the Ohio Department of Aging; passed through District XI Area Agency on Aging: Aging Cluster						
Special Programs for the Aging - Title III - B	FY 05	93.044	34,688		34,688	-
Total U.S. Department of Health & Human Services			\$ 6,277,504	-	\$ 6,230,291	-

## ASHTABULA COUNTY FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2005

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U.S. DEPARTMENT OF HOUSING & URBAN DEVELOPMEN	<u>11</u>					
Direct Funding: Shelter Care Plus (SPC) Program	OH16C30-7014	14.238	\$181,796	-	\$204,812	-
Passed Through Ohio Department of Development Office of Local Governmental Services:						
Community Development Block Grant - Small Cities	B-F-02-004-1 B-F-03-004-1 B-F-04-004-1	14.228	- 215,100 151,000	- -	1,627 252,584 67,197	- - -
CDBG - Community Housing Improvement Subtotal Community Development Block Grants	B-C-03-004-1		50,000 <b>416,100</b>	-	62,362 383,770	
Community Development Block Grant - Water and Sewer	B-W-04-004-1	14.228	10,000	-	4,030	-
Emergency Shelter Grants Program	B-L-04-004-1	14.228	30,975		30,975	-
Community Housing Improvement Program	B-C-03-004-2 B-C-03-004-2	14.239	57,100 6,000	-	80,605	-
Subtotal Community Housing Improvement Program	0 00 00 12		63,100	-	80,605	
Total U.S. Department of Housing & Urban Development			695,971	-	704,192	-
U.S. DEPARTMENT OF JUSTICE: Passed Through the Ohio Attorney General's Crime Victims Assistance Office: Crime Victims Assistance Program Subtotal Crime Victims Assistance Program Passed Through the Office of Criminal Justice:	03-VAGENE-015 04-VAGENE-015	16.575	39,591 13,593 <b>53,184</b>		39,591 	
Violence Against Women Formula Grant	01-WF-VA5-8224	16.588	9,649	-	9,649	-
Passed Through the Ohio Department of Youth Services.						
Juvenile Accountability Incentive Block Grant	03-JB-015-A024	16.523	2,886	-	11,381	-
Total U.S. Department of Justice			65,719	-	74,214	-
U.S. DEPARTMENT OF AGRICULTURE Direct Funding: Community Facilities Loan Guarantee	41-004-34600128	10.766	-	\$2,700,000	-	\$ 2,700,000
Passed Through the Ohio Department of Education. Nutrition Cluster: Food Distribution Program School Breakfast Program National School Lunch Program Subtotal Nutrition Cluster	n/a n/a n/a	10.550 10.553 10.555	- 16,899 23,754 <b>40,653</b>	6,483 - - <b>6,483</b>	- 16,899 23,754 <b>40,653</b>	6,483  
Total U.S. Department of Agriculture			\$ 40,653	\$2,706,483	\$ 40,653	\$ 2,706,483

## ASHTABULA COUNTY

## FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2005

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U.S. DEPARTMENT OF LABOR:						
Passed Through Workforce Investment Act Area 19 Geauga, Ashtabula, Portage Partnership Inc (GAPP Inc):						
Workforce Investment Act Cluster:						
Workforce Investment Act Adult Programs						
	PY 2003	17.258	\$ 18,965	-	\$ 18,965	-
	PY 2004		79,613	-	79,613	-
	FY 2004 FY 2005		67,587 240,403	-	67,587 241,721	-
Subtotal Adult Programs	FT 2005		406,568		407,886	
					,	
Workforce Investment Act Youth Activities						
	PY 2003	17.259	44,208	-	44,208	-
	PY 2004		350,979	-	350,979	-
Subtotal Youth Activities	PY 2005		242,294 637,481		<u>242,294</u> <b>637,481</b>	
Subtotal Four Activities			007,401		007,401	
Workforce Investment Act Dislocated Workers						
	PY 2003	17.260	17,186	-	17,186	-
	PY 2004		58,562	-	58,562	-
	PY 2004		155,957	-	172,176	-
Subtotal Dislocated Workers			231,705	-	247,924	-
Total U.S. Department of Labor			1,275,754	-	1,293,291	-
U.S. DEPARTMENT OF TRANSPORTATION:						
Passed Through the Ohio Department of Transportation Urban Mass Transportation Administration - Public Transportation for Non-Urbanized Areas:						
ODOT Section 18 Operating Grant	RPT4004023051	20.509	572,346	-	572,346	-
ODOT Section 18 Capital Grant	RPT004024052		93,408	-	93,408	-
Subtotal Section 18 Grants			665,754	-	665,754	-
Passed through the Governor's Highway Safety Office: Overtime Enforcement Program	n/a	20.602	25,967	-	25,967	-
Highway Planning and Construction Cluster:						
Ohio Department of Transportation Section 205	18518	20.205	15,057	-	15,057	-
Ohio Department of Transportation Section 205	22693	20.200	102,986	-	102,986	-
Subtotal Section 205 Grants			118,043	-	118,043	-
Total U. S. Department of Transportation			\$ 809,764	-	\$ 809,764	-

## ASHTABULA COUNTY FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2005

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U.S. DEPARTMENT OF HOMELAND SECURITY						
Passed Through the Ohio Department of Public Safety's Emergency Management Agency: Domestic Preparedness Equipment Support Program	2004-GE-T4-0025 2003-MUP-30015 2003-MUP-30015	97.004	\$ 246,222 224,444 9,834	- - -	\$ 246,222 224,444 9,834 52,330	-
Subtotal Emergency Prparedness Grants	2005-GE-T5-0001		52,330 <b>532,830</b>	-	<u> </u>	-
Emergency Management Performance Grant	2005-EM-T5-0001	97.042	51,845	-	51,845	-
Hazard Mitigation Grant Program	FEMA-DR-1484-OH	97.039	13,065	-	-	-
Total U.S. Department of Homeland Security			597,740	-	584,675	
U.S. DEPARTMENT OF EDUCATION Passed through the Ohio Department of Health: Special Education Grant for Infants and Families						
with Disabilities	n/a	84.181	98,662	-	98,662	-
Passed Through the Ohio Department of Education. Special Education Cluster:						
Special Education Grants to States Title Part-B IDEA Subtotal Title IDEA B	0692296B-SF-05P 0692296B-SF-06P	84.027	71,654 27,172 <b>98,826</b>		79,616 27,172 <b>106,788</b>	- - -
Special Education - Early Childhood Grant Indicators of Sucesss	069229-PG-S1-05P 069229-PG-S1-06P	84.173	18,067 9,227	-	20,074 9,227	:
Subtotal Special Education - Early Childhood Grant Total Special Education Cluster			27,294 126,120	-	29,301 136,089	
Special Education Grants to States Title V Innovative Programs	069229-C2-S1-04 069229-C2-S1-05	84.298	- 48	-	325	-
Subtotal ESEA Title V			48	-	325	-
Total U.S. Department of Education			224,830	-	235,076	-
Totals			\$ 9,987,935	\$2,706,483	\$ 9,972,156	\$ 2,706,483

## ASHTABULA COUNTY FINANCIAL CONDITION

## FISCAL YEAR ENDED DECEMBER 31, 2005

## NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

## **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the County's federal award programs. The Schedule has been prepared on the cash basis of accounting.

## NOTE B – SUBRECIPIENTS

The County passes-through certain Federal assistance received from the U.S. Department of Health and Human Services, the U.S. Department of Housing and Urban Development, and the U.S. Department of Justice to other governments or not-for-profit agencies (subrecipients). As described in Note A, the County records expenditures of Federal awards to subrecipients when paid in cash. The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under Federal Circular A-133, the County is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and that performance goals are achieved.

## NOTE C - FOOD DISTRIBUTION

Nonmonetary assistance, such as food received from the U.S. Department of Agriculture, is reported in the Schedule at the fair market value of the commodities received and consumed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At December 31, 2005 the County had no significant food commodities in inventory.

## NOTE D- COMMUNITY BLOCK GRANT (CDBG and HOME) REVOLVING LOAN PROGRAMS

The County has established loan program to provide low-interest loans to businesses to create jobs for persons from low-moderate income households and to eligible persons. The Federal Department of Housing and Urban Development (HUD) grants money for these loans to the County, passed through the Ohio Department of Development. The initial loan of this money is recorded as a disbursement on the accompanying Schedule of Federal Awards Expenditures (the Schedule). Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as disbursements on the Schedule.

These loans are collateralized by mortgages on real estate and equipment liens through the 503 Corporation (a 501c3). At December 31, 2005, the gross amounts of loans outstanding under this program were \$2,725,935.

For the HOME loan program, the initial loan of this money is recorded as a disbursement on the accompanying Schedule of Federal Awards Expenditures (the Schedule). Loans have a 0% interest rate and are made to persons of low-moderate income households, most loans are 80% forgiven over a five to ten years period, and will be repaid upon transfer of the real estate to a new owner. Loans repaid, are used to make additional loans or for other eligible HOME expense. Such subsequent loans are subject to certain compliance requirements imposed by HUD and would not be included in this Schedule. The program has outstanding loans of \$152,760 as of December 31, 2005.

## NOTE E - MATCHING REQUIREMENTS

Certain Federal programs require that the County contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

## ASHTABULA COUNTY FINANCIAL CONDITION

## FISCAL YEAR ENDED DECEMBER 31, 2005

## NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

## NOTE F – WORKFORCE INVESTMENT ACT

Geauga, Ashtabula and Portage, Partnership, Incorporated (GAPP, Inc.) provides for implementation of a local workforce investment system to comply with the Workforce Investment Act. The GAPP, Inc. board consists of thirty three members, eleven from each participating county. The operation of the council is controlled by an advisory committee, which consists of a representative from each of the three counties. Federal Funding that comes from the State is made by GAPP, Inc on behalf of each county. GAPP, Inc. is a private not for profit entity with status as a 501 (c) (3) organization and also functions as the participating counties fiscal agent. The Board of Trustees for GAPP, Inc. is appointed by the Board of Commissioners of each county. An Independent Public Accounting firm performed an A-133 audit of GAPP Inc, as of June 30, 2005 and audited the Workforce Investment Act Cluster - CFDA #s 17.258; 17.259 and 17.260 as major programs.



Auditor of State Betty Montgomery

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Board of Commissioners Ashtabula County 25 West Jefferson Street Jefferson, Ohio 44047

To the Board of Commissioners:

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Ashtabula County (the County) as of and for the year ended December 31, 2005, which collectively comprise the County's basic financial statements and have issued our report thereon dated August 29, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Other auditors audited the financial statements of the Ash/Craft Industries Inc. in accordance with auditing standards generally accepted in the United States of America and not in accordance with *Government Auditing Standards* and accordingly this report does not extend to that Ash/Craft Industries Inc.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the County's ability to record, process, summarize, and report financial data consistent with management's assertions in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 2005-001.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered material weaknesses. We consider reportable condition 2005-001 listed above to be a material weakness. In a separate letter to the County's management dated August 29, 2006, we reported other matters involving internal control over financial reporting which we did not deem reportable conditions.

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## **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed one instance of noncompliance or other matters we must report under *Government Auditing Standards*, which is described in the accompanying schedule of findings as item 2005-001. In a separate letter to the County's management dated August 29, 2006, we reported other matters related to noncompliance we deemed immaterial.

We intend this report solely for the information and use of the management, the Board of Commissioners, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

August 29, 2006



Auditor of State Betty Montgomery

## REPORT ON COMPLIANCE WITH REQUIRMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Ashtabula County Ashtabula County Courthouse 25 West Jefferson Street Jefferson, Ohio 44047

To the Board of County Commissioners:

## Compliance

We have audited the compliance of Ashtabula County (the County) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement that apply to each of its major federal programs for the year ended December 31, 2005. The summary of auditor's results section of the accompanying schedule of findings identifies the County's major federal programs. The County's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the County's compliance based on our audit.

The County's basic financial statements include the operations of Ashtabula County Airport Authority, which received \$915,461 in federal awards which is not included in the Schedule of Federal Awards for the year ended December 31, 2005. Our audit of Federal awards, described below, did not include the operations of Ashtabula County Airport Authority because the component unit engaged another auditor to audit its Federal award programs in accordance with OMB Circular A-133.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the Ashtabula County complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2005. In a separate letter to the County's management dated August 29, 2006, we reported a matter related to federal noncompliance not requiring inclusion in this report.

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## **Internal Control Over Compliance**

The County's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over federal compliance not requiring inclusion in this report, that we reported to the County's management in a separate letter dated August 29, 2006

## Schedule of Federal Awards Expenditures

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of Ashtabula County as of and for the year ended December 31, 2005, and have issued our report thereon dated August 29, 2006, which indicated that we did not audit the financial statements of Ash Craft Industries Inc., and the Ashtabula County Airport Authority, and our opinion, as it relates to the amounts included for Ash Craft Industries Inc., and the Ashtabula County's basic financial statements. The accompanying schedule of federal awards expenditures provides additional information as required by OMB Circular A-133 and is not a required part of the basic financial statements. In our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

We intend this report solely for the information and use of the audit committee, management, Board of Commissioners, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

August 29, 2006

## ASHTABULA COUNTY FINANCIAL CONDITION DECEMBER 31, 2005

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 ' .505

## **1. SUMMARY OF AUDITOR'S RESULTS**

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under ' .510?	No
(d)(1)(vii)	Major Programs (list):	Medical Assistance Program: CFDA # 93.778 Homeland Security: CFDA # 97.004 Community Facilities Loan Guarantee: # 10.776 Workforce Investment Act Cluster: Adult: CFDA # 17.258 Youth: CFDA # 17.259 Dislocated Workers: CFDA # 17.260
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$380,359 Type B: all remaining programs
(d)(1)(ix)	Low Risk Auditee?	No

## ASHTABULA COUNTY FINANCIAL CONDITION DECEMBER 31, 2005

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 ' .505

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

**Finding Number** 

2005-001

## Noncompliance Citation Material Weakness

## Separate accounting system for the Geneva Lodge & Convention Center

The Ashtabula County Commissioners have structured a separate accounting system and bank account to manage the loan receipts and construction payments for the Geneva Lodge & Convention Center. In part this was due to the fact that an Enterprise or other appropriate County fund was not established. However, the maintenance of a separate checking account is not appropriate.

**Ohio Revised Code § 9.38** requires that payment or deposit of public moneys collected under color of office must be deposited with the treasurer of that public office. Therefore since this is a county construction project and the county is responsible for making payments, the money should be contained within the county treasury.

Further, **Ohio Revised Code § 321.15** states that "no money shall be paid from the county treasury, or transferred to any person for disbursement, except on the warrant of the County Auditor". Also see Ohio Op. Atty. Gen. No. 80-049. The County Auditor is, in fact, the fiscal officer of the county, as established by **Ohio Revised Code § 5705.01(D)**. Without the County Auditor's consent and knowledge, no public money can legally be collected or deposited into or paid out of the county treasury. (See Ohio Op. Atty. Gen. No.89-002 and State v. Newton (1875), 26 Ohio St. 265). It is important to note that in addition to the powers expressly delegated, the County Auditor also has implied powers that are both necessary and proper to enable the Auditor to carry out the express powers. (See Ohio Op. Atty. Gen. No. 89-002).

Once the County Commissioners approve the issuance of warrants for payments, there is no statutory requirement that the County Commissioners be involved in the payments from the County treasury. The funds borrowed for the Geneva Lodge & Convention Center project, should be in the County treasury and disbursements must be made only on the warrant of the County Auditor.

Further, **Ohio Revised Code § 319.16** provides that after the approval of the Commissioners is granted, if the County Auditor questions the validity of an expenditure that is within the available appropriations and for which a proper order or voucher or evidentiary matter is presented, the Auditor shall notify the board, officer or tribunal who presented the voucher. Then, if the board, officer, or tribunal determines that the expenditure is valid and the Auditor continues to refuse to issue the appropriate warrant on the County Treasurer, a writ of mandamus may be sought. This provision provides the County Auditor with some discretion in approving or in questioning the validity of certain payments. Should the County Auditor determine that an expenditure is not proper, he or she may withhold payment until the party requesting such payment obtains a writ of mandamus.

The term "discretion" as used in **Ohio Revised Code § 319.16**, is limited to the County Auditor's ability to question the validity of an expenditure for which a proper order or voucher and evidentiary matter is presented. As defined in **Ohio Revised Code § 319.16**, an "evidentiary matter" is limited to original invoices, receipts, bills and checks, and legible copies of contracts." The County Auditor's discretion is limited to ensuring that proper documentation is presented to support the issuance of a warrant. This limited discretion does not include questioning the impetus or motivation behind a particular project; rather, it is ministerial in nature.

## ASHTABULA COUNTY FINANCIAL CONDITION DECEMBER 31, 2005

## SCHEDULE OF FINDINGS OMB CIRCULAR A -133 · .505

Finding Number

2005-001 (Continued)

## Noncompliance Citation Material Weakness

## Separate accounting system for the Geneva Lodge & Convention Center

Therefore, the County Auditor is without the discretion to refuse to issue warrants merely because the Auditor does not like a particular project or because the Auditor disagrees with the County Commissioners. The County Auditor does not stand in the shoes of a County Commissioner, an independently elected official with the authority to enter into contracts for county projects. Once a contract has been lawfully entered, is within available appropriations, and the proper paperwork has been given to the County Auditor, the Auditor has a clear legal duty to issue a warrant or face the possibility of a mandamus action in court.

Moreover, the County Commissioners have the power to establish funds of the County under the guidance of the Ohio Revised Code. However, the Commissioners on January 30, 2003, initiated the draw down of funds for the Lodge from the bank the loan originated and made various payments to vendors in this regard on February 14, 2003 for start up costs, without having said fund established on the County's records nor payments paid on warrants issued by the County Auditor. The Commissioners then, with legal guidance from the County Prosecutor submitted a letter dated February 23, 2003 to the County Auditor requesting the establishment of an Enterprise Fund for the Geneva Lodge & Convention Center Project (Fund 603). The County Auditor failed to act upon this request. In a letter dated June 23, 2003, the County Auditor requested a mandamus action compelling the County Commissioners to use the County Auditor as the fiscal agent for the Lodge project, but that request was denied by the County Prosecutor. The County Auditor subsequently filed a suit for representation by outside legal council on this matter, but that case has since been dropped by the complainant after the Lodge construction was completed. The County Prosecutor on October 5, 2005 has filed a cross claim in the action brought by the Auditor requesting funding for her office, a writ of mandamus requesting the 11<sup>th</sup> District Court of Appeals order the Auditor to establish a fund for the Lodge. On August 21, 2006, a Magistrate of the Eleventh District Court of Appeals issued a decision recommending that judgment be entered in favor of the County Commissioners.

It is imperative that the necessary information of the Geneva Lodge & Convention Center be established by a fund maintained by the County Auditor and the revenues due the County of said project held in depository institutions under management of the County Treasurer. The County should make a determination whether the gross financial information should be posted to the Fund for the operation of the Lodge, or the revenues, net of related expenses be posted to the Fund as provided by their management company DNC Parks & Resorts at Geneva State Park LLC. We recommend that the County take appropriate steps to ensure that proper County funds are established and utilized for the project.

## **Officials Response:**

The Board of County Commissioners referenced in their response the judgment by the Court of Appeals in August of 2006 for the Lodge Fund to be established, and once honored, the County will be in compliance with the above issue.

## ASHTABULA COUNTY FINANCIAL CONDITION

## SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) December 31, 2005

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2004-001	Establish a fund for the Geneva State Park Lodge	No	Not Corrected, Finding repeated 2005-001
2004-002	A Finding for Recovery for public money illegally expended was issued against Sandra O'Brien, Ashtabula County Auditor and in favor of Ashtabula County, in the amount of one thousand five hundred twenty eight dollars (\$1,528) pursuant to Ohio Revised Code Sections 325.03, 325.18 and 5731.41 When this issue was brought to the attention of the Auditor she agreed to correct the error and repaid the county the amount of one thousand five hundred twenty eight dollars (\$1,528) in full on May 26, 2005.	Yes	
2004-003	The Ohio Department of Development through its Office of Housing and Community Partnerships (OCHP) has waived the return of Administrative costs in excess of 15%. The County will no longer charge any environmental review cost to the individual projects. On all open and future CBDG grant awards the county will charge environmental review expenses to administrative costs as required by OCHP guidelines and grant agreements.	Yes	

# ASHTABULA COUNTY, OHIO **COMPREHENSIVE ANNUAL** FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2005 C C P C PBULA COUN **SANDRA O'BRIEN ASHTABULA COUNTY AUDITOR**

Prepared by The Ashtabula County Auditor's Office

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# COUNTY OF ASHTABULA Sandra O'Brien, Auditor

25 West Jefferson Street, Jefferson, Ohio 44047 (440) 576-3783 FAX: (440) 576-3797

August 29, 2006

Ashtabula Board of County Commissioners 25 West Jefferson Street Jefferson, Ohio 44047

Citizens of Ashtabula County:

I am honored to present the fifteenth Comprehensive Annual Financial Report (CAFR) for Ashtabula County. This report provides financial statements and other financial and statistical data necessary for full and complete disclosure of the financial position and operations of our County for the year ended December 31, 2005. The responsibility for the report's completeness and fairness of presentation rests with the County, specifically the County Auditor's office.

This Comprehensive Annual Financial Report is divided into three sections as follows:

- 1. The Introductory Section contains a table of contents, letter of transmittal, a list of elected officials of the County, an organizational chart of the County and a copy of the Certificate of Achievement for Excellence in Financial Reporting awarded to Ashtabula County for its 2004 CAFR.
- 2. The Financial Section, which begins with the Independent Auditor's Report, includes the Management's Discussion and Analysis, basic financial statements and notes that provide an overview of the County's financial position and operating results, and the combining statements for nonmajor funds and other schedules that provide detailed information relative to the basic financial statements.
- 3. The Statistical Section presents various tables reflecting social and economic information, financial trends and the fiscal capacity of the County.

# **The Reporting Entity**

For financial reporting purposes, the County includes all funds, account groups, agencies, boards and commissions making up Ashtabula County (the Primary Government) and its Component Units in accordance with Standards set forth by the Governmental Accounting Standards Board (GASB). The County's primary government comprises all entities not legally separate from the County and includes the financial activities of the Children Services Board, the Ashtabula County Board of Mental Retardation and Developmental Disabilities, the Community Mental Health Board, the Human Services Department, and the Emergency Management Agency.

Component units are legally separate organizations who are fiscally dependent on the County or for whom the County is financially accountable. Ash/Craft Industries, a non-profit organization, and the Ashtabula County Airport Authority have been included as discretely presented component units.

The County serves as fiscal officer and custodian of funds but is not financially accountable for the Ashtabula County General Health District, the Ashtabula County Soil and Water Conservation District and the Ashtabula County Metropolitan Park, whose activities are included in this report as agency funds.

The County Risk Sharing Authority, Inc., (CORSA) is a shared risk pool and the Ashtabula County Airport Authority and the Ashtabula County District Library are related organizations whose relationships to the County are described in Notes 11 and 20 to the basic financial statements. The County also participates in the Northeast Ohio Community Alternative Program Facility and the Children's Cluster Committee described in Note 21 to the Basic Financial Statements. A complete discussion of the County's reporting entity is provided in Note 1 to the Basic Financial Statements.

## The County and the Form of Government

Ashtabula County was created in 1807. The County is comprised of seven hundred four square miles, which make it geographically the largest county in Ohio. The County encompasses twenty-seven townships, eight school districts and nine municipalities, of which Ashtabula City is the largest.

Ashtabula County is located in an industrialized region on the southern shore of Lake Erie. Approximately one third of the United States population lives within a five hundred-mile radius of the County. The County is well situated in the heart of a diverse region, a one-hour drive from Cleveland and Youngstown, Ohio, and Erie, Pennsylvania. Ashtabula County enjoys the benefits of urbanization while also offering a rural atmosphere and a variety of lifestyles for its inhabitants.

Ashtabula County has two of the finest harbors on the Great Lakes, one located in Ashtabula City, the other in Conneaut. The docks are equipped with the most modern machinery for the handling of coal, iron ore, and other cargo. Today new self-unloading vessels can discharge cargo up to a rate of ten thousand tons per hour. This is quite a change from 1873 when the first schooners to arrive in the Ashtabula Harbor unloaded their one thousand ton ore shipments by hand in approximately three days.

The two major Great Lakes port facilities at Conneaut and Ashtabula offer access to the entire inland waterway system and the Atlantic Ocean via the St. Lawrence Seaway. Cargo can be transferred from fresh water or salt water ships to rail or highway travel.

Air freight and air passenger service access is provided for Ashtabula County through a number of sources. The Ashtabula County Airport can accommodate aircraft suited to its fifty-two hundred foot paved runway. Recently, a capital improvement program featuring the acquisition of a jet fuel system, aviation gas tanks, improved lighting system and improved drainage and resurfacing of the airport runways was initiated to enhance business potential of the County Airport. Commercial passenger and air cargo services are available at Cleveland Hopkins International Airport and Erie International Airport, all within an hour's drive from Ashtabula County.

The County is traversed by two limited access highways and a number of State and U.S. highways. Interstate 90, a major east-west transportation link, provides three-fourths of Ashtabula County residents with direct access to important economic centers such as Cleveland and Chicago to the west, and Buffalo and Rochester to the east.

The County also has access to railroad systems and is currently served by three companies: Conrail, the Norfolk and Western (east-west), and the Bessemer and Lake Erie (north-south).

The name "Ashtabula" is an Indian word meaning "river with many fish," and people from around the country converge on Ashtabula each year to try their hand at catching some of those fish, particularly the famed Lake Erie walleye.

Ashtabula County features beautiful sandy beaches and is the home of Geneva-on-the-Lake, Ohio's first lakefront resort town. The county is also known for its 15 historic covered bridges, most of which were built in the second half of the 19<sup>th</sup> Century.

The county also features an Interactive Television Network that links eight county high schools, one vocational school and the branch campus of Kent State University. The network is the first of its kind in Ohio.

Ashtabula County was created from both Trumbull and Geauga Counties in 1807, and was the first county to be organized from the Connecticut Western Reserve. Jefferson, the county seat, began as a business endeavor of Gideon Granger of Connecticut, who sent a representative to the site to develop the town in 1804. Granger worked as a postmaster general in the Jefferson administration, and decided to name the settlement after our country's third president, Thomas Jefferson. In fact, the Republican Party's first platform was created in Jefferson, Ohio.

The Ashtabula County Historical Society, the second oldest in the state of Ohio, was formed in 1838 in Jefferson. It owns and maintains the Giddings Law Office Museum, named after Joshua Giddings, one of the founders of the Republican Party. The National Historic Landmark, built in 1823, is open June, July, and August.

The county is also home to interesting rail museums, including the Conneaut Railroad Historical Museum and the Jefferson Depot Museum, and a rail line – the Ashtabula, Carson and Jefferson Railroad which offers diesel excursions. In addition, the county is home to the Great Lakes Marine and U.S. Coast Guard Memorial Museum. The museum is in the former lighthouse keeper's residence in Ashtabula, which was built in the late 1800s.

Ashtabula County is also the home of the Jennie Munger Gregory Museum. The museum is located in Geneva-on-the-Lake on the Lake Erie shore. Built in 1823 on land purchased earlier as part of an original land grant of the Connecticut Western Reserve, the home is the first frame house built on the Lake Erie shore. The museum is furnished with artifacts and historical items that reflect the history of the county, from pioneers to the Civil War to the early 1900s. The museum is open May through October.

Ashtabula County is an agent of the State in administering and enforcing State laws. The County also provides a wide range of services including general government, public safety, public works, human services, health, conservation and recreation, water and sewer services. The three-member Board of County Commissioners, elected in overlapping four-year terms, serves as the taxing authority, the contracting body and the chief administrator of public services for the County.

The Board of County Commissioners is responsible for providing and managing the funds to support the various County activities. The Board of County Commissioners also exercises legislative powers in budgeting, appropriating monies, levying taxes, issuing bonds and notes, and approving contracts for public works and services.

In addition to the Board, three offices, which can be grouped under the category of general government, are particularly pertinent to the financial affairs of the County.

The County Auditor is elected to a four-year term and has the task of assessing real property for taxing purposes. Under State law, a complete reappraisal must be conducted every six years as well as a triennial update between reappraisals. The Auditor is also the fiscal officer of the County, and no County contract or

obligation may be made without the Auditor's certification that funds are available for payment. The Auditor is responsible for the County payroll and has other statutory accounting responsibilities. In addition to assessing real property taxes, the Auditor is responsible for the distribution of tax receipts through a "Settlement" process to all cities, villages, townships, and other governmental subdivisions within the County.

The Auditor is also in charge of the County's bond retirement fund. The Auditor is, by State law, secretary of the County Board of Revision and the County Budget Commission and the administrator and supervisor of the County Data Processing Board.

The County Treasurer is the custodian of County funds whose responsibilities include collecting all tax monies and applying payments to the appropriate tax accounts. The Treasurer is also responsible for investing all idle County funds as prescribed by Ohio law.

The County Engineer, required by Ohio law to be a registered professional engineer and surveyor, serves as the civil engineer for the County and its officials. His primary responsibilities relate to the construction, maintenance and repair of the County's roads, bridges, roadside drainage facilities and storm or surface run-off systems. The Board of Commissioners takes bids and awards contracts for projects recommended and approved by the County Engineer. The County Engineer also prepares tax maps for the County Auditor.

## Administration of the Justice System

As a part of its justice system, the County maintains the Common Pleas Court, including a Juvenile Division, a Domestic Relations Division and a Probate Division.

The County also maintains the Prosecuting Attorney's office and the County Jail. In addition to responsibilities as a prosecutor of criminal cases, the Prosecuting Attorney is designated by Ohio law as the chief legal counsel for all County officers, boards and agencies. The Prosecutor is also a member of the County Budget Commission.

Other elected officials serving in the general government functions are the Coroner, Recorder and the Clerk of Courts.

The Clerk of Courts maintains all official records of the Common Pleas Court and the Court of Appeals. The office of Clerk of Courts operates on a system of fees charged for services and is essentially self-supporting.

The County Sheriff is the chief law enforcement officer of the County and provides certain specialized services, which include maintaining a special staff of deputies whose duties are to assist local law enforcement officers upon their request and to enforce law in unincorporated areas of the County. The Sheriff also operates and maintains the County Jail and is responsible for its inmates, including persons detained for trial or transfer to other institutions. As an officer of the County Courts, the Sheriff is in charge of the preparation and service of documents.

## **Economic Condition and Outlook**

The year 2005 brought growth to Ashtabula County. Construction on a new Supervalu Distribution Center, which services regional Save A Lot grocery stores, was completed in the new Sidley Industrial Park located in Austinburg Township. This new industrial park encompasses nearly 200 acres north and east of the Clay Street/Route 45 intersection.

Wayne-Dalton completed construction of a 41,000 square foot addition to its facility in Conneaut. With this expansion, the company began manufacturing an innovative new garage door made of plastic.

Construction was completed on Plaza East, a new 52,000 square-foot strip mall near the Ashtabula Mall.

King Luminaire completed construction on a 25,000 square foot expansion of its facility in Jefferson which manufactures concrete and metal lighting fixtures and poles.

Plastpro 2000 Inc. has added a second production line to its fiberglass door manufacturing facility in the North Bend Industrial Park increasing its production capacity to a million doors per year.

Foseco Metallurgical is expanding its Conneaut facility by adding a 4,000 sqaure-foot warehouse building.

Nordic Air plans to add 60,000 square feet to its facility in Harpersfield Township. The company manufactures heavy duty air conditioners used in high temperature environments.

Several new School buildings were completed and began operations in 2005. Geneva Area City Schools moved its high school to a new building in January; Pymatuning Valley Local Schools opened the doors to its new middle school in the fall; and Grand Valley Local Schools also began using its new K-12 facilities in the fall.

Ashtabula Area City Schools is finishing construction of a new high school and plans to begin using the new facility in the fall of 2006.

## **Future Outlook and Major Initiatives**

The City of Conneaut is seeking federal and local funds to provide for infrastructure upgrades to its East Conneaut Industrial Park. The upgrades would open up approximately 70 acres of the 400 acre park to future development.

Nordic Biofuels and Nordic Energy plan to construct and operate an ethanol plant along with an 830megawatt coal fired power plant in Ashtabula Township. Ethanol, derived primarily from corn, is a highoctane fuel additive used to enhance gasoline performance. The coal–fired power plant will generate electricity to be made available to markets throughout the United States.

Ashtabula City Port Authority is seeking federal funds to allow for the development of a new 42 acre industrial park in Ashtabula Township.

## **Financial Information**

## **Basis of Accounting**

Ashtabula County's accounting system is organized on a "fund basis." Each fund or account group is a self-balancing set of accounts. General government operations are reported on a modified accrual basis.

Revenues are recognized when measurable and available. Expenditures are recognized when goods and services are received. The County's proprietary funds are reported on the accrual basis. Revenues are recognized when measurable and earned. Expenses are recognized when incurred.

## Internal Controls

In developing the County's accounting system, consideration was given to the adequacy of internal accounting controls. Such controls are designed to provide reasonable, although not absolute assurance regarding both the safeguarding of assets against loss and misuse, and assurance regarding the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

## **Budgetary Control**

The County utilizes a fully automated accounting system as well as automated systems of control for fixed assets and payroll. Coupled with the manual audit of each voucher prior to payment, these systems ensure that the financial information generated is accurate and reliable.

By statute, an annual budget is adopted by the Board of County Commissioners on the first day of January. All disbursements and transfers of cash among funds require appropriation authority from the Board of Commissioners. Budgets are controlled at the major account level within a department and fund. Purchase orders are submitted to the Auditor's Office by department heads; the funds are encumbered prior to their release to vendors. Those purchase orders, which exceed the available appropriations, are rejected until additional resources are secured.

A computerized certification system allows the Auditor's office to ascertain the status of the department's appropriations before authorizing additional purchases from a particular account. Additional information regarding the County's budgetary accounting is delineated in the Notes to the Basic Financial Statements.

## **Financial Condition**

This is the third year the County has prepared financial statements following GASB Statement 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments." GASB 34 created new basic financial statements for reporting on the County's financial activities as follows:

*Government wide financial statements:* These statements are prepared on an accrual basis of accounting which is similar to the basis of accounting followed by businesses. The government wide statements distinguish between those activities of the County that are governmental and those that are considered business type activities.

*Fund financial statements:* These statements present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column. Governmental funds use the modified accrual basis of accounting and include a reconciliation to the governmental activities accrual information presented in the government wide financial statements. Proprietary and fiduciary funds use the accrual basis of accounting.

*Statement of budgetary comparisons:* These statements present comparisons of actual information to the legally adopted budget. The budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

As part of this new reporting model, management is responsible for preparing Management's Discussion and Analysis of the County. This discussion follows the Independent Accountants' Report, providing an assessment of the County's finances for 2005. Because that discussion focuses on major funds, other nonmajor funds are discussed briefly in this letter.

## Financial Highlights – Fiduciary Fund

Fiduciary funds account for assets held by Ashtabula County as an agent for Individuals, private organizations, and/or other governmental units. The fiduciary funds the County maintains are expendable trust and agency funds.

At December 31, 2005, assets held in the trust funds totaled \$1,020,375 while assets in agency funds totaled \$113,104,261. The County uses some of its agency funds to receive and distribute taxes and state levied revenues for all local governments within the County. Also included in the agency funds are the Ashtabula County Board of Health, Families and Children First Council, Ashtabula County Metropolitan Parks, and the Ashtabula County Soil and Water District.

## **Cash Management**

The County pools all idle cash to achieve maximum investment efficiency and to enhance accountability. The County Treasurer, as custodian of all County monies, is responsible for all investments. Investment policy is established by the Investment Advisory Board which is comprised of the County Treasurer, the Chairman of the County Commissioners, and one other Commissioner chosen by the Chairman. Ohio law requires the Board meet every six months. The County Treasurer deposits money in the bank each day in interest bearing checking accounts. Cash surplus is calculated daily; excesses are invested in order to achieve the highest yields in the safest instruments possible. During the year ended December 31, 2005, the County's cash resources were divided among the following types of deposits and investments: short term certificates of deposit, savings accounts, STAR Ohio, the State Treasurer's Investment Pool and overnight repurchase agreements (repos). Interest earned by the primary government in 2005 was approximately \$1,618,407.

## **Risk Management**

Ashtabula County maintains liability insurance in the amount of \$1,000,000 for each occurrence and \$5,000,000 general aggregate. In addition, the County maintains replacement cost insurance on all buildings and their contents with a \$2,500 deductible on contents per occurrence. Blanket building and personal property insurance is in the amount of \$98,825,719.

## **Debt Management**

In 2005, the County retired \$993,703 in general obligation bonds, \$45,605 in OPWC loans, \$52,731 in revenue bonds, and \$6,464,311 in OWDA loans. The amount of outstanding general obligation bonds at December 31, 2005 is \$7,265,603; \$1,021,007 OPWC loans; \$17,627,069 OWDA loans; \$17,200,000 Geneva State Park Lodge bonds/notes (additionally, \$4,000,000 was owed to the Ashtabula County Treasurer for a total of \$21,200,000 in lodge debt); and \$295,552 other revenue bonds. The total legal debt margin at December 31, 2005 was \$42,193,067 with an unvoted debt margin of \$10,132,274.

## **Independent Audit**

Included in this report is an unqualified audit opinion rendered on the County's financial statements as of December 31, 2005, by our independent auditor, Betty Montgomery, Auditor of State. In addition to meeting the requirements set forth in state statutes, the audit was also designed to meet the requirements of the Single Audit Act Amendments of 1996.

County management plans to continue to subject financial statements to an annual independent audit as part of the preparation of a Comprehensive Annual Financial Report. An annual audit also serves to maintain and strengthen the County's accounting and budgetary controls.

## **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Ashtabula County for its comprehensive annual financial report for the year ended December 31, 2004.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents satisfy all program standards. Such a report must conform to generally accepted accounting principles and satisfy all applicable legal requirements respective to the reporting entity.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to GFOA.

## Acknowledgments

The publication of this CAFR represents an important achievement in the ability of Ashtabula County to provide significantly enhanced financial information and accountability to the citizens of Ashtabula County, its elected officials, County management and investors. This report continues the aggressive program of the County Auditor's Office to improve the County's overall financial accounting, management and reporting capabilities.

Planning, coordinating, compiling and completing this report have been the responsibility of Chief Deputy Auditor Rockford Benson and Deputy Auditor R. J. Valentic. I gratefully acknowledge their valuable contributions.

Sincerely,

tandra O'Brian)

Sandra O'Brien Ashtabula County Auditor

County Commissioners	Robert Boggs Joe Moroski Deborah Newcomb
County Auditor	Sandra O'Brien
County Treasurer	Robert L. Harvey
County Recorder	Judith Barta
Common Pleas	Ronald Vettel Gary L. Yost Alfred Mackey
Eastern County Court Judge	Robert Wynn
Western County Court Judge	Richard Stevens
County Prosecutor	Thomas Sartini
Probate/Juvenile Court Judge	Charles Hague
County Sheriff	William Johnson
Clerk of Courts	Carol Mead
County Engineer	Timothy T. Martin
County Coroner	Robert Malinowski

3 YRS. BUILDING SHERIFF PLANNING COMMISSION PROSECUTING ATTORNEY DOG WARDEN ASH. METRO HOUSING AUTH. (1 MEMBER) ω 7 YRS. CLERK OF THE BOARD AUDITOR ASH. COUNTY DISTRICT LIBRARY BD. COMMON PLEAS JUDGES SANITARY ENGINEER PUBLIC SECTOR COMM. ACTION BD. 4 EMERGENCY MANAGEMENT AGENCY DIRECTOR TREASURER 4 YRS. AIRPORT AUTHORITY BD. VOTERS OF ASHTABULA COUNTY STAFF WITHOUT PAY & EMPLOYMENT & ADVISORY BD. ELECTED OFFICIALS ი BOARD OF COUNTY COMMISSIONERS 3 YRS. APPOINTED, SERVE WELFARE ADVISORY BD. 3 YRS. EMPLOYED AIRPORT ZONING BOARD ი DIRECTOR PLANNING COMMISSION 4 YRS. RECORDER ß CHILDREN SERVICES BD. SPECIAL PROJECTS COORDINATOR JUVENILE & PROBATE COURT JUDGE 3 YRS. BD. OF MENTAL RETARDATION 169 4 ADMINISTRATOR COUNTY NURSING HOME 5 YRS. ENGINEER BD. OF APPEALS COUNTY BLDG. ß ADMINISTRATOR COUNTY COURTS 4 YRS. CLERK MENTAL HEALTH BD. 648 4 DIRECTOR OF HUMAN SERVICES COMMUNITY ß CORONER ω

(ADDITIONAL BOARD MEMBERS MAY BE APPOINTED BY COMMON PLEAS JUDGES)

# CHART OF ASHTABULA COUNTY GOVERNMENT

The following chart shows county government organization, noting elected, employed, and appointed officials and boards.

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Ashtabula County, Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Carla E perge

President

frey R.

**Executive Director** 

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## Auditor of State Betty Montgomery

#### INDEPENDENT ACCOUNTANTS' REPORT

Ashtabula County Ashtabula County Courthouse 25 West Jefferson Street Jefferson, Ohio 44047

To the Board of County Commissioners:

We have audited the accompanying financial statements of the governmental activities the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the Ashtabula County, Ohio (the County), as of and for the year ended December 31, 2005, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units of Ash Craft Industries Inc. and the Ashtabula County Airport Authority which represents 100% of the assets, net assets, and revenues for the discretely presented their report thereon to us and we base our opinion, insofar as it relates to the amounts included for Ash Craft Industries Inc. and the Ashtabula County Airport Authority Airport Authority on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. The other auditors audited the financial statements of Ash Craft Industries Inc. in accordance with auditing standards generally accepted in the United States of America and not in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the Ashtabula County, Ohio as of December 31, 2005, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparison for the General and the Public Assistance, Board of MRDD and Nursing Home funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us In accordance with *Government Auditing Standards*, we have also issued our report dated August 29, 2006, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining nonmajor fund statements and schedules and statistical tables provide additional information and are not a required part of the basic financial statements. We and the other auditors subjected the combining nonmajor fund statements and schedules to the auditing procedures applied in the audit of the basic financial statements. In our opinion, based on our audit and the report of the other auditors, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We and the other auditors did not subject the introductory section and statistical tables to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we express no opinion on them.

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Betty Montgomery Auditor of State

August 29, 2006

#### Ashtabula County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2005 (Unaudited)

The discussion and analysis of Ashtabula County's financial performance provides an overall review of the County's financial activities for the year ended December 31, 2005. The intent of this discussion and analysis is to look at the County's performance as a whole.

#### Financial Highlights

Key financial highlights for 2005 are as follows:

- The assets of the County exceeded its liabilities at December 31, 2005 by \$174,793,726 (net assets). Of this amount \$7,360,300 is unrestricted and may be used to meet the County's ongoing obligations. Governmental activities' unrestricted net assets are \$4,813,939. The County's total net assets increased by \$7,549,432.
- At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$34,170,395, an increase of \$7,079,946 from the prior year. Of this amount, \$27,952,669 is available for spending (unreserved fund balance) on behalf of its citizens.
- At the end of the current year, fund balance for the General Fund was \$4,385,969, which represents a 58.6 percent increase from the prior year and represents 22.9 percent of total General Fund expenditures.

#### **Overview of the Financial Statements**

This annual report consists of a series of financial statements. These statements are organized so the reader can understand the County as a financial whole, or as an entire operating entity. The statements also provide a detailed look at specific financial conditions.

The County's basic financial statements are comprised of three components: The County-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### County-Wide Financial Statements

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances in a manner similar to a private-sector business.

#### Statement of Net Assets and the Statement of Activities

The *Statement of Net Assets* presents information on all of the County's assets and liabilities, except for the County's fiduciary funds, with the difference between the two reported as net assets. The statement of activities presents information showing how the County's net assets changed during the current year. These statements are prepared using the accrual basis of accounting similar to the accounting method used by private sector companies.

This basis of accounting takes into consideration all of the current year's revenues and expenses, regardless of when the cash is received or paid.

#### Ashtabula County, Ohio Management's Discussion and Analysis (Continued) For the Year Ended December 31, 2005 (Unaudited)

The change in net assets is important because it tells the reader whether, for the County as a whole, the financial position of the County has improved or diminished. However, in evaluating the overall position of the County, nonfinancial information such as changes in the County's tax base and the condition of the County's capital assets, will also need to be evaluated.

In the statement of net assets and the statement of activities, the County is divided into three kinds of activities:

- *Governmental Activities* Most of the County's programs and services are reported here, including general government, public safety, public works, health, human services, and economic development. These services are funded primarily by taxes and intergovernmental revenues, including federal and state grants and other shared revenues.
- **Business-Type Activities** These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County's Water District, Sewer District and Geneva State Lodge are reported here.
- *Component Units* The County's financial statements include financial data of the Ashtabula County Airport and Ash/Craft Industries, Inc. These component units are described in the notes to the financial statements. The component units are separate and may buy, sell, lease, and mortgage property in their own name and can sue or be sued in their own name.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been safeguarded for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Fund financial statements provide detailed information about the County's major funds.

Based on the restriction on the use of monies, the County has established many funds that account for the multitude of services provided to our residents. The County's major governmental funds are the General Fund, Public Assistance Fund, Nursing Home and the Board of MRDD.

*Governmental Funds* – Governmental Funds are used to account for essentially the same functions reported as governmental activities on the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year-end balances available for spending. These funds are reported on the modified accrual basis of accounting that measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general governmental operations and the basic services being provided, along with the financial resources available.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities on the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund balance sheet and on the governmental fund statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary Funds** – The County only has one type of proprietary fund: enterprise. The enterprise funds are used to report the same functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for the Sewer and Water District and the Geneva State Lodge operations.

*Fiduciary Funds* – The County has two types of fiduciary funds: private purpose trust and agency funds. Fiduciary funds are used to account for resources held for the benefit of parties outside of the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds.

*Notes to the Financial Statements* – The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

*Other Information* – In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules.

#### Management's Discussion and Analysis (Continued) For the Year Ended December 31, 2005 (Unaudited)

#### Government-Wide Financial Analysis

Table 1 provides a summary of the County's net assets for 2005 compared to 2004:

#### (Table 1) Net Assets

	2005	2004	2005	2004	2005	2004
Assets Current and Other Assets	\$ 61,334,651	\$ 51,663,616	\$ 2,959,022	\$ 3,918,248	\$ 64,293,673	\$ 55,581,864
Capital Assets, net	132,933,223	133,430,315	48,638,568	49,906,626	181,571,791	183,336,941
Total Assets	194,267,874	185,093,931	51,597,590	53,824,874	245,865,464	238,918,805
Liabilities						
Current and other liabilities Long-Term Liabilities:	18,573,049	18,375,469	344,467	897,602	18,917,516	19,273,071
Due within one year	1,175,084	1,291,426	1,050,803	487,863	2,225,887	1,779,289
Due in more than one year	9,548,516	9,982,789	40,379,819	40,085,150	49,928,335	50,067,939
Total Liabilities	29,296,649	29,649,684	41,775,089	41,470,615	71,071,738	71,120,299
Net Assets						
Invested in Capital Assets Net of Debt	125,336,438	124,829,827	7,276,140	9,002,437	132,612,578	133,832,264
Restricted:		(57.250	0	0		(57.250
Capital Projects Debt Service	923,666	657,259	0	0	923,666	657,259
Other purposes	626,640 33,270,542	349,341 25,812,843	0	0	626,640 33,270,542	349,341 25,812,843
Unrestricted	4,813,939	3,794,977	2,546,361	2,797,610	7,360,300	6,592,587
Total Net Assets	\$ 164,971,225	\$ 155,444,247	\$ 9,822,501	\$ 11,800,047	\$ 174,793,726	\$ 167,244,294

As noted earlier, the County's net assets, when reviewed over time, may serve as a useful indicator of the County's financial position. In the case of the County, assets exceeded liabilities by \$174,793,726 (\$164,971,225 in governmental activities and \$9,822,501 in business-type activities) as of December 31, 2005. By far, the largest portion of the County's net assets (76 percent) represents capital assets (e.g. land, buildings, improvements other than buildings, machinery and equipment, vehicles, and infrastructure) less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net assets (4 percent) consists of unrestricted assets \$7,360,300 which may be used to meet the County's ongoing obligations to citizens and creditors. The remaining balance (20 percent) represents resources that are subject to restrictions on how they can be used.

Table 2 shows the changes in net assets for the fiscal year 2005 for both the governmental activities and the business-type activities.

### (Table 2) Changes in Net Assets

	Government	al Activities	Business-Ty	pe Activities	Total		
	2005	2004	2005	2004	2005	2004	
Revenues							
Program Revenues:							
Charges for Services	\$ 12,834,182	\$ 14,864,895	\$ 8,110,262	\$ 7,379,352	\$ 20,944,444	\$ 22,244,247	
Operating Grants	48,903,062	41,299,829	985,512	0	49,888,574	41,299,829	
Capital Grants	0	180,124	0	1,136,718	0	1,316,842	
General Revenues:					0	0	
Property and Local Taxes	25,488,400	23,953,309	0	0	25,488,400	23,953,309	
Intergovernmental	2,625,763	2,870,928	0	0	2,625,763	2,870,928	
Interest	1,618,407	754,680	36,515	19,343	1,654,922	774,023	
Other	478,012	335,094	0	163,290	478,012	498,384	
Total Revenues	91,947,826	84,258,859	9,132,289	8,698,703	\$ 101,080,115	\$ 92,957,562	
Program Expenses:							
Governmental Activities:							
General Government:							
Legislative and Executive	8,535,732	8,319,211	0	0	8,535,732	8,319,211	
Judicial	3,242,139	3,676,855	0	0	3,242,139	3,676,855	
Public Safety	8,790,934	8,605,110	0	0	8,790,934	8,605,110	
Public Works	6,526,213	6,267,051	0	0	6,526,213	6,267,051	
Health	19,102,312	21,159,833	0	0	19,102,312	21,159,833	
Human Services	32,932,322	33,191,439	0	0	32,932,322	33,191,439	
Conservation and Recreation	363,224	378,151	0	0	363,224	378,151	
Other	2,341,114	3,385,973	0	0	2,341,114	3,385,973	
Debt Service:					0	0	
Interest and Fiscal Charges	328,751	623,373	0	0	328,751	623,373	
Sewer and Water District	0	0	9,491,080	5,400,477	9,491,080	5,400,477	
Geneva State Lodge	0	0	1,876,862	5,289,683	1,876,862	5,289,683	
Total Expenses	82,162,741	85,606,996	11,367,942	10,690,160	93,530,683	96,297,156	
Increase (Decrease) in Net Assets before Transfers	9,785,085	(1,348,137)	(2,235,653)	(1,991,457)	7,549,432	(3,339,594)	
Transfers	(258,107)	(62,852)	258,107	62,852	0	0	
Change in Net Assets	\$ 9,526,978	\$ (1,410,989)	\$ (1,977,546)	\$ (1,928,605)	\$ 7,549,432	\$ (3,339,594)	

#### **Governmental** Activities

Operating grants were the largest program revenue, accounting for \$48,903,062 or 53.2 percent of total governmental revenues. The major recipients of intergovernmental program revenues were Motor Vehicle and Gas Tax, Public Assistance, and Mental Retardation and Developmental Disabilities.

The County's direct charges to users of governmental services made up \$12,834,182 or 13.9 percent of total governmental revenues. These charges are for fees for real estate transfers, fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, road improvements for subdivisions and licenses and permits.

Property and local tax revenues account for \$25,488,400 of the \$91,947,826 total revenues for governmental activities, or 27.7 percent of total revenues.

The human services program accounted for \$32,932,322 of the \$82,162,741 total expenses for governmental activities, or 40.1 percent of total expenses. The next largest program was health, accounting for \$19,102,312 and representing 23.2 percent of total governmental expenses.

Charges for services and grants of 61,737,244 (67.1 percent of the total revenues) are received and used to fund the general government expenses of the County. The remaining general government expenses are funded by property taxes, sales taxes, and intergovernmental revenues. A material portion of health expenses, public works, and human services expenses are funded by charges for services and operating grants.

#### **Business-Type** Activities

Net assets for business-type activities decreased by \$1,977,546 during 2005. Major revenue sources were charges for services of \$8,110,262

#### Financial Analysis of County Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

*Governmental Funds* – The focus of the County's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

As of December 31, 2005, the County's governmental funds reported a combined ending fund balance of \$34,170,395, an increase of \$7,079,946 in comparison with the prior year. Approximately 82 percent of this total (\$27,952,669) constitutes unreserved fund balance, which is available for spending at the County's discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of the prior year (\$3,226,422) or a variety of other restricted purposes (\$2,991,304).

The General Fund is the primary operating fund of the County. At the end of 2005, unreserved fund balance was \$4,197,519, while total fund balance was \$4,385,969. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 21.9 percent to total General Fund expenditures, while total fund balance represents 22.9 percent of that same amount.

The Public Assistance fund had an unreserved fund balance of \$295,710 and a total fund balance of \$1,855,632 at the end of 2005. The fund balance increased by \$223,334 during 2005. This increase resulted from revenues exceeding expenditures.

The Board of MRDD fund had an unreserved fund balance of \$11,319,123 and a total fund balance of \$11,584,303 at December 31, 2005. The fund balance increased by \$3,368,871 during 2005. This increase resulted from revenues exceeding expenditures.

At the end of 2005 the Nursing Home fund had an unreserved fund balance of \$100,750 and a total fund balance of \$491,001. During 2005 the fund balance increased by \$391,593. This increase resulted from revenues exceeding expenditures.

The fund balance of the County's General Fund increased by \$1,615,496 during 2005.

*Enterprise Funds* – The County's Enterprise Funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Sewer District and Water District Fund at December 31, 2005 were \$2,783,414 and \$2,685,671, respectively. The Geneva State Lodge had unrestricted net assets of \$(2,922,724). Unrestricted net assets decreased by \$1,977,546 in business-type activities.

#### General Fund Budgetary Highlights

Budgeting is prescribed by the Ohio Revised Code. Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the Revised Code. In 2005, the budget commission processed one adjustment to estimated revenues with a net increase in certified revenues of \$1,068,406, which was primarily due to higher interest income than anticipated. Actual revenues received were \$1,716,432 higher than certification. Additionally, the commissioners approved resolutions adjusting appropriations which increased by \$476,504. General government appropriations decreased \$764,808 and other appropriations increased \$874,246 due primarily to transfers within the General Fund from Transfers Out to Other Expenses. Actual expenditures were \$2,024,849 less than appropriations. The original certificate of estimated resources was passed on July 29, 2004 based on the tax budget adopted by the commissioners with a total certified amount of \$2,836,000, excluding carryover balance.

#### Capital Assets and Debt Administration

*Capital Assets* – The County's investment in capital assets for governmental and business-type activities as of December 31, 2005 was \$181,571,791 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, infrastructure, and sewer/water lines.

#### Ashtabula County, Ohio Management's Discussion and Analysis (Continued) For the Year Ended December 31, 2005 (Unaudited)

Infrastructure assets consisting of County roads and bridges are presented using the modified approach and are, therefore, not depreciated. Costs incurred by the County to preserve existing roads and bridges are expensed rather than capitalized. Only those costs that represent additions or improvements are capitalized.

#### (Table 3) Capital Assets at December 31 (Net of Depreciation)

	Government	al A	ctivities	Business-Type Activities			Total			
	 2005		Restated 2004		Restated           2005         2004		 2005		2004	
Land	\$ 858,488	\$	885,817	\$	218,083	\$	218,083	\$ 1,076,571	\$	1,103,900
Infrastructure	103,249,672		103,170,549		0		0	103,249,672		103,170,549
Construction in Progress	0		0		128,158		115,351	128,158		115,351
Buildings	23,318,735		23,739,556		18,524,458		19,136,920	41,843,193		42,876,476
Improvements Other										
Than Buildings	283,560		299,611		0		0	283,560		299,611
Equipment	2,353,802		2,218,727		1,682,333		1,978,625	4,036,135		4,197,352
Vehicles	2,868,966		3,116,055		95,886		69,320	2,964,852		3,185,375
Water and Sewer System	 0		0		27,989,650		28,388,327	 27,989,650		28,388,327
Totals	\$ 132,933,223	\$	133,430,315	\$	48,638,568	\$	49,906,626	\$ 181,571,791	\$	183,336,941

See Note 12 for additional information of capital assets.

The County manages its roadway conditions using an internal pavement management program. This program assigns a range of Pavement Condition Rating (PCR) number to each section of roadway based on physical inspection data collected. The PCR is comprised of various ratings of the individual elements of the structure and an overall ranking of between zero and one hundred is assigned. It is the policy of the County Engineer that County roads are maintained at an average PCR of 60 to 65, and that a condition assessment for County roads is performed annually. The most recent assessment found that the average PCR of all County roads was 64.28. For 2005, the County Engineer's budgeted and actual expenditures for the preservation of existing roadways were \$5,007,507 and \$4,331,901, respectively.

The County manages its bridges using a General Appraisal Rating, which was developed by the Federal Highway Administration. The system uses a numerical ranking of zero to nine, with nine being good, to evaluate all County bridges. It is the policy of the County Engineer that County bridges be maintained at an average condition ranking of 6 or better. In accordance with statutory requirements, each bridge is inspected annually. The most recent assessment found that the average condition ranking of all County bridges was 6.64. For 2005, the County Engineer's budgeted and actual expenditures for the preservation of existing bridges were \$1,200,548 and \$1,060,861, respectively.

Information concerning the condition assessments of the County's infrastructure reported using the modified approach is provided as required supplementary information to this report.

#### Ashtabula County, Ohio Management's Discussion and Analysis (Continued) For the Year Ended December 31, 2005 (Unaudited)

*Long-Term Debt* – At December 31, 2005, the County has outstanding debt which included general obligations bonds payable of \$7,265,603, OPWC loans payable of \$1,021,007, notes payable of \$3,000,000, revenue bonds payable of \$19,759,352 and OWDA loans payable of \$17,627,069.

	Governmen	tal Activities	Business-Ty	pe Activities	To	Total			
	2005	2004	2005	Restated 2004					
General Obligation Bonds	\$ 7,265,603	\$ 8,259,306	\$ 0	\$ 0	\$ 7,265,603	\$ 8,259,306			
Special Assessment Bonds	0	0	0	0	0	0			
OPWC Loans	45,000	55,000	976,007	895,335	1,021,007	950,335			
Notes Payable	0	0	3,000,000	3,000,000	3,000,000	3,000,000			
Revenue Bonds	0	0	19,759,352	14,501,083	19,759,352	14,501,083			
OWDA Loans	0	0	17,627,069	22,675,960	17,627,069	22,675,960			
Totals	\$ 7,310,603	\$ 8,314,306	\$ 41,362,428	\$ 41,072,378	\$ 48,673,031	\$ 49,386,684			

## Table 4Outstanding Debt at Year End

In addition to the long-term debt, the County's long-term obligations include compensated absences and capital leases. Additional information on the County's long-term debt can be found in Note 16 of this report.

#### Economic Factors

The real property revenues of the general fund are derived entirely from inside millage (unvoted millage). In 2005, the County received 2.52 mills of inside millage. 1.967 mills were allocated to the general fund; 0.543 mill was allocated to the debt service fund; and 0.01 mill was allocated to the permanent improvement fund. The revenue structure of the general fund is balanced so that the operations of the County are not overly dependent on any specific revenue source. This diversified revenue stream has provided an equitable means of generating revenue necessary for the operations of the offices administered by elected officials.

The average unemployment rate for the county during 2005 was 7.2 percent, which decreased from 7.3 percent a year ago and 7.6 percent two years ago. The State average was 5.9 percent and the Federal rate was 5.1 percent. Although unemployment in Ashtabula remains higher than the state and national averages, this 0.4 percent decrease over two years along with stronger sales tax revenues are an encouraging sign that the economy is continuing to rebound.

The County's portion of State based revenue may also be affected by the economic conditions. Specifically, the State legislature has frozen the amounts allocated to local governments for the local government fund and the local government revenue assistance fund for 2003 - 2006 and has reduced other state reimbursements to local governments.

#### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Sandra O'Brien, Ashtabula County Auditor, 25 W Jefferson St, Jefferson, Ohio 44047 or by email at <u>auditor@ashtabulacountyauditor.org</u>.

#### Ashtabula County, Ohio Statement of Net Assets

Statement of Net Assets December 31, 2005

		Primary Governmen	t	Component Units			
	Governmental Activities	Business-Type Activities	Total	Ash/Craft Industries	Ashtabula County Airport		
Assets							
Equity in Pooled Cash and Cash Equivalents	\$ 26,550,241	\$ 4,139,709	\$ 30,689,950	\$ 320,491	\$ 229,338		
Cash and Cash Equivalents:	0.455.055	200.105	0.545.540	0	0		
In Segregated Accounts	2,477,377	288,185	2,765,562	0	0		
With Fiscal Agents	0	679,543	679,543	0	0		
Deposits Receivables:	0	0	0	1,000	0		
Taxes	16,629,756	0	16,629,756	0	0		
Accounts	228,518	458,416	686,934	42,090	744		
	228,318	438,410	080,954	42,090	118,925		
Lease Special Assessments	231,492	843,115	1,074,607	0			
Accrued Interest	18,851	845,115 0	1,074,007	0	0		
Due from Component Unit	90,000	0	90,000	0	0		
Due from Other Governments	8,063,331	0	8,063,331	0	1,306,076		
Internal Balances	· · ·	•	8,063,331	0			
	4,000,000	(4,000,000)			0		
Materials and Supplies Inventory	175,369	0	175,369	0	18,131		
Loans Receivable Prepaid Items	2,725,935 143,781	0	2,725,935 143,781	8,590	0		
1	143,781	-	550,054	· · · · ·	0		
Deferred Charges Nondepreciable Capital Assets	104,108,160	550,054		0	-		
Depreciable Capital Assets (Net)	28,825,063	346,241 48,292,327	104,454,401 77,117,390	45,088	1,660,825 250,649		
			· · · · · · · · ·	·	· · · · · ·		
Total Assets	194,267,874	51,597,590	245,865,464	417,259	3,584,688		
Liabilities							
Accounts Payable	2,121,931	49,270	2,171,201	6,371	13,746		
Contracts Payable	0	98,502	98,502	0	177,981		
Accrued Wages and Benefits	636,716	10,748	647,464	2,699	1,202		
Intergovernmental Payable	822,666	14,442	837,108	3,149	11,378		
Accrued Interest Payable	126,551	171,505	298,056	0	4,929		
Due to Primary Government	0	0	0	0	90,000		
Deferred Revenue	14,335,334	0	14,335,334	0	186,713		
Loans Payable	529,851	0	529,851	0	0		
Long Term Liabilities:							
Due Within One Year	1,175,084	1,050,803	2,225,887	0	50,122		
Due Within More Than One Year	9,548,516	40,379,819	49,928,335	0	1,353,844		
Total Liabilities	29,296,649	41,775,089	71,071,738	12,219	1,889,915		
Net Assets							
Invested in Capital Assets, Net of Related Debt	125,336,438	7,276,140	132,612,578	0	1,536,871		
Restricted for:							
Capital Projects	923,666	0	923,666	0	0		
Debt Service	626,640	0	626,640	0	0		
Roads and Bridges	5,350,634	0	5,350,634	0	0		
Health and Human Services	17,245,132	0	17,245,132	0	0		
Grant Programs	3,313,251	0	3,313,251	0	0		
Community Development	3,666,714	0	3,666,714	0	0		
Real Estate Assessment	947,279	0	947,279	0	0		
Other Purposes	2,747,532	0	2,747,532	0	0		
Unrestricted	4,813,939	2,546,361	7,360,300	405,040	157,902		
Total Net Assets	\$ 164,971,225	\$ 9,822,501	\$ 174,793,726	\$ 405,040	\$ 1,694,773		

#### Ashtabula County, Ohio Statement of Activities For the Fiscal Year Ended December 31, 2005

	_			Program Revenues							
	Expenses			Charges for Services and Sales	Operating Grants and Contributions		G	Capital rants and ntributions			
Governmental Activities											
Current:											
General Government:	<u>^</u>		<u>^</u>				â				
Legislative and Executive	\$	8,535,732	\$	3,533,386	\$	2,713,926	\$	0			
Judicial		3,242,139		1,192,785		0		0			
Public Safety		8,790,934		2,311,262		1,515,314		0			
Public Works		6,526,213		67,499		6,383,432		0			
Health		19,102,312		2,329,798		12,569,132		0			
Human Services		32,932,322		3,399,452		25,721,258		0			
Conservation and Recreation		363,224		0		0		0			
Other		2,341,114		0		0		0			
Debt service:											
Interest and Fiscal Charges		328,751		0		0		0			
Total Governmental Activities		82,162,741		12,834,182		48,903,062		0			
Business-Type Activities											
Sewer District		2,513,685		1,783,692		0		0			
Water District		6,977,395		6,010,760		0		599,512			
Geneva Park Lodge		1,876,862		315,810		0		386,000			
Geneva Faik Louge		1,870,802		515,810		0		380,000			
Total Business-Type Activities		11,367,942		8,110,262		0		985,512			
Total - Primary Government	\$	93,530,683	\$	20,944,444	\$	48,903,062	\$	985,512			
Component Units											
Ash/Craft Industries	\$	548,365	\$	398,749	\$	143,101	\$	0			
Airport		353,856	-	310,398	-	3,308	-	275,892			
Totals - Component Units	\$	902,221	\$	709,147	\$	146,409	\$	275,892			

#### **General Revenues**

Property Taxes Levied for: General Purposes Health Human Services Debt Service

Sales Taxes Levied for: General Purposes

Grants and Entitlements not Restricted to Specific Programs Investment Earnings Miscellaneous

Total General Revenues

Net Transfers

Change in Net Assets

Net Assets Beginning of Year - Restated (See Note 12)

Net Assets End of Year

]	Net (Expense) R Primary Government	terende and changes		ent Units
Governmental Activities	Business-Type Activities	Total	Ash/Craft Industries	Ashtabula County Airport
\$ (2,288,420) (2,049,354) (4,964,358) (75,282)	\$ 0 0 0 0	\$ (2,288,420) (2,049,354) (4,964,358) (75,282)	\$ 0 0 0 0	\$ 0 0 0
(75,282) (4,203,382) (3,811,612) (363,224)	0 0 0	(75,282) (4,203,382) (3,811,612) (363,224)	0 0 0	0 0 0 0
(2,341,114) (328,751)	0	(2,341,114) (328,751)	0	0
(20,425,497)	0	(20,425,497)	0	0
0 0	(729,993) (367,123)	(729,993) (367,123)	0 0	0 0
0	(1,175,052) (2,272,168)	(1,175,052) (2,272,168)	0	0
(20,425,497)	(2,272,168)	(22,697,665)	0	0
0 0	0	0	(6,515)	0 0
0	0	0	(6,515)	235,742
4,934,183 7,346,932 3,580,283 849,196	0 0 0 0	4,934,183 7,346,932 3,580,283 849,196	0 0 0 0	0 0 0 0
8,777,806	0	8,777,806	0	0
2,625,763 1,618,407 478,012	0 36,515 0	2,625,763 1,654,922 478,012	0 4,551 4,746	0 553 3,885
30,210,582	36,515	30,247,097	9,297	4,438
(258,107)	258,107	0	0	0
9,526,978	(1,977,546)	7,549,432	2,782 402,258	240,180
155,444,247 \$ 164,971,225	<u> </u>	<u>    167,244,294</u> \$   174,793,726	\$ 405,040	1,454,593 \$ 1,694,773

## Ashtabula County, Ohio

Balance Sheet Governmental Funds

December 31, 2005

		General		Public Assistance				Nursing Home
Assets Equity in Pooled Cash and Cash Equivalents	\$	164,068	\$	2,009,873	\$	10,977,829	\$	707,542
Cash and Cash Equivalents:	φ	104,008	φ	2,009,875	φ	10,977,829	φ	707,542
In Segregated Accounts		25,203		0		867,992		0
Receivables:		- ,				,		
Taxes		4,730,109		1,392,435		6,761,070		0
Accounts		32,286		21,743		0		0
Special Assessments		0		0		0		0
Accrued Interest		17,587		0		0		0
Due from Component Unit		90,000		0		0		0
Due from Other Governments		967,318		382,243		92,834		0
Materials and Supplies Inventory		52,839		0		0		33,572
Loans Receivable		0		0		0		0
Advances to Other Funds		4,000,000		0		0		0
Prepaid Items		141,757		0		0		0
Total Assets	\$	10,221,167	\$	3,806,294	\$	18,699,725	\$	741,114
Liabilities and Fund Balances Liabilities								
Accounts Payable	\$	508,536	\$	358.653	\$	51,565	\$	0
Accrued Wages and Benefits		187,797		88,021		100,209		113,377
Intergovernmental Payable		238,681		111,553		136,678		136,736
Deferred Revenue		4,900,184		1,392,435		6,826,970		0
Loans Payable		0		0		0		0
Total Liabilities		5,835,198		1,950,662		7,115,422		250,113
Fund Balances								
Fund Balance:		45 (11		1 550 000		265 100		256 (70
Reserved for Encumbrances		45,611		1,559,922		265,180		356,679
Reserved for Inventory		52,839		0 0		0 0		33,572
Reserved for Component Unit Loan Reserved for Loans		90,000 0		0		0		0 0
Undesignated, Unreserved Reported in:		0		0		0		0
General Fund		4,197,519		0		0		0
Special Revenue Funds		4,197,519		295,710		11,319,123		100,750
Debt Service Fund		0		2)5,710		0		100,750
Capital Projects Funds		0		0		0		0
Total Fund Balances		4,385,969		1,855,632		11,584,303		491,001
Total Liabilities and Fund Balances	\$	10,221,167	\$	3,806,294	\$	18,699,725	\$	741,114

See accompanying notes and accountant's compilation report.

Ashtabula County, Ohio Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities

December	·31,	2005	
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G	Other overnmental Funds	C	Total Sovernmental Funds
	1 01103		i unus
\$	12,690,929	\$	26,550,241
	1,584,182		2,477,377
	3,746,142		16,629,756
	174,489		228,518
	231,492		231,492
	1,264		18,851
	0		90,000
	6,620,936		8,063,331
	88,958		175,369
	2,725,935		2,725,935
	0		4,000,000
	2,024		143,781
\$	27,866,351	\$	61,334,651
\$	1,203,177	\$	2,121,931
	147,312		636,716
	199,018		822,666
	9,933,503		23,053,092
	529,851		529,851
	12,012,861		27,164,256
	999,030		3,226,422
	88,958		175,369
	0		90,000
	2,725,935		2,725,935
	0		4,197,519
	10,912,499		22,628,082
	548,865		548,865
	578,203		578,203
	15,853,490		34,170,395

Total Governmental Fund Balances			\$ 34,170,395
Amounts reported for governmental activities in the statement of net assets are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds			132,933,223
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds:			
Grants Special Assessments Charges for Services Permissive Sales Taxes Delinquent Property Taxes	\$	6,660,407 231,492 92,832 793,517 939,510	
Total			8,717,758
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmetnal funds, an interest expenditur is reported when due.	e		(126,551)
Long-term liabilities, including compensated absences payable, are not due and payable in the current period and therefore are not reported in the funds:			
Compensated Absences General Obligation Bonds OPWC Loans Capital Leases Total		(2,951,124) (7,265,603) (45,000) (461,873)	(10,723,600)
Net Assets of Governmental Activities			\$ 164,971,225
See accompanying notes to the basic financial statements.			 ,,

#### Ashtabula County, Ohio Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended December 31, 2005

	General	Public Assistance	Board of MRDD	Nursing Home
Revenues				
Property and Other Local Taxes	\$ 3,790,401	\$ 1,371,459	\$ 6,759,126	\$ 0
Permissive Sales Taxes	8,682,584	0	0	0
Charges for Services	4,532,151	68,758	1,772,819	2,736,029
Licenses and Permits	33,104	0	0	0
Fines and Forfeitures	438,271	0	0	0
Intergovernmental	2,625,323	11,445,998	4,457,168	8,373,123
Special Assessments	0	0	11,134	33
Interest	1,315,237	0	0	0
Contributions and Donations	0	18,697	0	0
Other	127,115	229,166	0_	0_
Total Revenues	21,544,186	13,134,078	13,000,247	11,109,185
Expenditures				
Current:				
General Government:				
Legislative and Executive	5,946,685	0	0	0
Judicial	2,974,845	0	0	0
Public Safety	5,725,399	0	0	0
Public Works	109,752	0	0	0
Health	171,837	0	9,631,376	0
Human Services	615,359	13,455,255	0	10,495,154
Conservation and Recreation	363,224	0	0	0
Other	2,341,114	0	0	0
Capital Outlay	0	300,000	0	0
Debt service:				
Principal Retirement	108,809	18,697	0	0
Interest and Fiscal Charges	6,945	0	0	0
Total Expenditures	18,363,969	13,773,952	9,631,376	10,495,154
Excess of Revenues Over (Under) Expenditures	3,180,217	(639,874)	3,368,871	614,031
Other Financing Sources (Uses)				
Inception of Capital Lease	36,030	300,000	0	0
Other Financing Sources	93,251	0	0	0
Other Financing Uses	0	0	0	0
Transfers In	0	563,208	0	0
Transfers Out	(1,694,002)	0	0	(222,438)
Total Financing Sources (Uses)	(1,564,721)	863,208	0_	(222,438)
Net Change in Fund Balance	1,615,496	223,334	3,368,871	391,593
Fund Balance Beginning of Year - Restated (See Note 12)	2,757,970	1,632,298	8,215,432	96,099
Increase (Decrease) In Reserve for Inventory	12,503	0	0	3,309
Fund Balance End of Year	\$ 4,385,969	\$ 1,855,632	\$ 11,584,303	\$ 491,001

See accompanying notes and accountant's compilation report.

#### Ashtabula County, Ohio

7,079,946

(310,361)

(186,731)

2,275,237

952,689

52,228

(336,030)

9,526,978

Reconciliation of the Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended December 31, 2005

Other vernmental Funds	Total Governmental Funds	Net Change in Fund Balances - Total Governmental Funds <i>Amounts reported for governmental activities in the</i>		\$
		statement of activities are different because:		
\$ 4,766,822 0 2,965,074 11,091 82,510	\$ 16,687,808 8,682,584 12,074,831 44,195 520,781	Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period.		
22,435,688	49,337,300	depreciation exceeded capital outlay in the current period.		
209,974	221,141	Capital Asset Additions	\$ 750,431	
292,003	1,607,240	Current Year Depreciation	 (1,060,792)	
0	18,697			
 30,956	387,237	Total		
30,794,118	89,581,814	lotai		
 30,794,118		Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
2,453,026	8,399,711	Revenues in the statement of activities that do not provide		
214,592	3,189,437	current financial resources are not reported as revenues		
2,744,495	8,469,894	in the funds		
6,102,739	6,212,491			
9,248,316	19,051,529	Grants	2,172,828	
8,216,066	32,781,834	Special Assessments	(16,233)	
0	363,224	Charges for Services	634	
0	2,341,114	Permissive Sales Taxes	95,222	
16,311	316,311	Delinquent Property Taxes	 22,786	
 1,036,536 374,034	1,164,042 380,979	Total		
 30,406,115	82,670,566	Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
 388,003	6,911,248			
		Compensated Absences	(277,397)	
		General Obligation Bonds	993,703	
0	336,030	Capital Leases	160,339	
0 (2,476)	93,251 (2,476)	OPWC Loans	10,000	
(2,476)	1,741,233	Change in Inventory	 66,044	
(82,900)	(1,999,340)	Total		
 1,092,649	168,698	In the statement of activities, interest is accrued on outstanding bonds,		
1,480,652	7,079,946	whereas in governmental funds, an interest expenditure is reported when due.		
14,322,606	27,024,405	Other financing sources are recorded as revenues in the funds, however, on the statement of activities, they are not reported as revenues		
 50,232	66,044	as they increase the liabilities on the statement of net assets.		
\$ 15,853,490	\$ 34,170,395	Inception of Capital Leases		
		Change in Net Assets of Governmental Activities		\$
		See accompanying notes to the basic financial statements.		

#### Ashtabula County, Ohio Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
D					
Revenues Property and Other Local Taxes	\$ 3,491,000	\$ 3,491,000	\$ 3,790,401	\$ 299,401	
Permissive Sales Taxes	5 5,491,000 7,800,000	5 5,491,000 7,989,847	\$ 5,790,401 8,725,141	735,294	
Charges for Services	3,923,052	3,991,458	3,993,251	1,793	
Licenses and Permits	29,000	29,000	33,104	4,104	
Fines and Forfeitures	548,713	548,713	443,492	(105,221)	
Intergovernmental	2,091,496	2,136,841	2,654,779	517,938	
Interest	355,068	1,119,876	1,355,786	235,910	
Other	100,000	100,000	127,213	27,213	
Total Revenues	18,338,329	19,406,735	21,123,167	1,716,432	
Expenditures					
Current:					
General Government:					
Legislative and Executive	6,688,668	5,984,061	5,184,798	799,263	
Judicial	3,246,394	3,266,159	3,003,889	262,270	
Public Safety	5,933,197	5,826,068	5,768,040	58,028	
Public Works	165,720	114,704	114,657	47	
Health	143,741	222,791	173,239	49,552	
Human Services	671,495	655,724	618,703	37,021	
Conservation and Recreation	135,808	517,774	363,224	154,550	
Other	2,214,658	3,088,904	2,424,786	664,118	
Capital Outlay				0	
Debt Service					
Principal Retirement	108,809	108,809	108,809	0	
Interest and Fiscal Charges	6,945	6,945	6,945	0	
Total Expenditures	19,315,435	19,791,939	17,767,090	2,024,849	
Excess of Revenues Over (Under) Expenditures	(977,106)	(385,204)	3,356,077	3,741,281	
Other Financing Sources (Uses)					
Inception of Capital Lease	36,030	36,030	36,030	0	
Other Financing Sources	25,000	25,000	93,251	68,251	
Transfers In	221,183	509,899	0	(509,899)	
Transfers Out	(2,303,065)	(2,483,697)	(1,749,002)	734,695	
Total Other Financing Sources (Uses)	(2,020,852)	(1,912,768)	(1,619,721)	293,047	
Net Change in Fund Balance	(2,997,958)	(2,297,972)	1,736,356	4,034,328	
Fund Balance Beginning of Year	1,848,180	1,848,180	1,848,180	0	
Prior Year Encumbrances Appropriated	504,949	504,949	504,949	0	
Fund Balance (Deficit) End of Year	\$ (644,829)	\$ 55,157	\$ 4,089,485	\$ 4,034,328	

#### Ashtabula County, Ohio Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual Public Assistance Fund For the Fiscal Year Ended December 31, 2005

	Budgeted Amounts				Variance with Final Budget Positive		
		Original		Final	 Actual	(	Negative)
Revenues							
Property and Other Local Taxes	\$	1,303,000	\$	1,303,000	\$ 1,371,459	\$	68,459
Charges for Services		93,552		93,552	151,912		58,360
Intergovernmental		14,949,174		14,949,174	11,064,003		(3,885,171)
Contributions and Donations		18,697		18,697	18,697		0
Other		114,362		114,362	231,868		117,506
Total Revenues		16,478,785		16,478,785	12,837,939		(3,640,846)
Expenditures Current:							
Human Services		17,450,160		18,104,414	15,414,587		2,689,827
Capital Outlay		300,000		300,000	300,000		0
Debt Service							
Principal Retirement		18,697		18,697	 18,697		0
Total Expenditures		17,768,857		18,423,111	15,733,284		2,689,827
Excess of Revenues Over (Under) Expenditures		(1,290,072)		(1,944,326)	 (2,895,345)		(951,019)
Other Financing Sources (Uses)							
Inception of Capital Lease		300,000		300,000	300,000		0
Transfers In		243,952		243,952	563,208		319,256
Transfers Out		(600)		(100)	0		100
Total Other Financing Sources (Uses)		543,352		543,852	863,208		319,356
Net Change in Fund Balance		(746,720)		(1,400,474)	(2,032,137)		(631,663)
Fund Balance Beginning of Year		975,576		975,576	975,576		0
Prior Year Encumbrances Appropriated		1,148,107		1,148,107	1,148,107		0
Fund Balance End of Year	\$	1,376,963	\$	723,209	\$ 91,546	\$	(631,663)

#### Ashtabula County, Ohio Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual Board of MRDD Fund For the Fiscal Year Ended December 31, 2005

	Budgeted Amounts						Variance with Final Budge		
		Original	Final		Actual			Positive Negative)	
<b>Revenues</b> Property and Other Local Taxes	\$	6,410,000	\$	6,410,000	\$	6,759,126	\$	349,126	
Charges for Services Intergovernmental		110,000 3,376,000		110,000 3,376,000	÷	1,776,831 4,975,143		1,666,831 1,599,143	
Total Revenues		9,896,000		9,896,000		13,511,100		3,615,100	
Expenditures Current: General Government:									
Health		10,113,000		10,267,688		9,638,241		629,447	
Total Expenditures		10,113,000		10,267,688		9,638,241		629,447	
Net Change in Fund Balance		(217,000)		(371,688)		3,872,859		4,244,547	
Excess of Revenues and Other Financing Sources Over (Under Expenditures and Other Financing Uses	)	(217,000)		(371,688)		3,872,859		4,244,547	
Fund Balance Beginning of Year		6,560,369		6,560,369		6,560,369		0	
Prior Year Encumbrances Appropriated		232,426		232,426		232,426		0	
Fund Balance End of Year	\$	6,575,795	\$	6,421,107	\$	10,665,654	\$	4,244,547	

#### Ashtabula County, Ohio Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual Nursing Home Fund For the Fiscal Year Ended December 31, 2005

	Budgete Original	d Amounts	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b> Charges for Services Intergovernmental Interest	\$ 1,142,462 10,062,150 0	\$ 1,142,462 10,062,150 0	\$ 2,741,305 8,373,123 33	\$ 1,598,843 (1,689,027) 
Total Revenues	11,204,612	11,204,612	11,114,461	(90,151)
Expenditures Current: General Government: Human Services	11,151,658	11,697,656	11,046,833	650,823
Total Expenditures	11,151,658	11,697,656	11,046,833	650,823
Excess of Revenues Over (Under) Expenditures	52,954	(493,044)	67,628	560,672
<b>Other Financing Sources (Uses)</b> Transfers Out	0	(222,438)	(222,438)	0
Total Other Financing Sources (Uses)	0	(222,438)	(222,438)	0
Net Change in Fund Balance	52,954	(715,482)	(154,810)	560,672
Fund Balance (Deficit) Beginning of Year	(49,300)	(49,300)	(49,300)	0
Prior Year Encumbrances Appropriated	554,974	554,974	554,974	0
Fund Balance (Deficit) End of Year	\$ 558,628	\$ (209,808)	\$ 350,864	\$ 560,672

#### Ashtabula County, Ohio

Statement of Net Assets Proprietary Funds December 31, 2005

		Business-Ty	pe Activities	
			Geneva	
	Sewer	Water	State	
	District	District	Lodge	Total
Assets				
Current Assets				
Equity in Pooled Cash and Cash Equivalents	\$ 2,007,000	\$ 2,132,709	\$ 0	\$ 4,139,709
Cash and Cash Equivalents:				
Restricted Cash	0	0	81,288	81,288
In Segregated Accounts	0	164,843	123,342	288,185
With Fiscal Agents	0	18,636	579,619	598,255
Receivables:				
Accounts	236,487	221,929	0	458,416
Special Assessments	618,362	224,753	0	843,115
Deferred Charges	0	20,897	529,157	550,054
Total Current Assets	2,861,849	2,783,767	1,313,406	6,959,022
Noncurrent Assets				
Nondepreciable Capital Assets	75,883	270,358	0	346,241
Depreciable Capital Assets (Net)	10,602,856	20,035,808	17,653,663	48,292,327
Total Noncurrent Assets	10,678,739	20,306,166	17,653,663	48,638,568
Total Assets	13,540,588	23,089,933	18,967,069	55,597,590
Liabilities				
Current Liabilities				
Accounts Payable	8,430	40,840	0	49,270
Contracts Payable	0	23,302	75,200	98,502
Accrued Wages and Benefits	8,190	2,558	0	10,748
Intergovernmental Payable	11,073	3,369	0	14,442
Accrued Interest Payable	1,702	8,873	160,930	171,505
Interfund Payable	0	0	4,000,000	4,000,000
Compensated Absences Payable	463	4,734	0	5,197
Notes Payable	0	0	50,000	50,000
OWDA Loans Payable	233,067	311,233	0	544,300
OPWC Loans Payable	15,835	19,771	0	35,606
Revenue Bonds Payable	9,700	96,000	310,000	415,700
Total Current Liabilities	288,460	510,680	4,596,130	5,395,270
Long-Term Liabilities				
Compensated Absences Payable - net of current portion	48,577	14,420	0	62,997
Notes Payable - net of current portion	0	0	2,950,000	2,950,000
OWDA Loans Payable - net of current portion	3,199,932	13,882,837	0	17,082,769
OPWC Loans Payable - net of current portion	237,529	702,872	0	940,401
Revenue Bonds Payable - net of current portion	391,100	5,167,000	13,785,552	19,343,652
Total Long-Term Liabilities	3,877,138	19,767,129	16,735,552	40,379,819
Total Liabilities	4,165,598	20,277,809	21,331,682	45,775,089
Net Assets				
Invested in Capital Assets, Net of Related Debt	6,591,576	126,453	558,111	7,276,140
Unrestricted	2,783,414	2,685,671	(2,922,724)	2,546,361
Total Net Assets	\$ 9,374,990	\$ 2,812,124	\$ (2,364,613)	\$ 9,822,501

#### Ashtabula County, Ohio Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds For the Fiscal Year Ended December 31, 2005

	Business-Type Activities						
	Sewer District		Water District	Geneva State Lodge	Total		
<b>Operating Revenues</b> Charges for Services	\$ 1,783	692 \$	6,010,760	\$ 315,810	\$ 8,110,262		
Total Operating Revenues	1,783,	692	6,010,760	315,810	8,110,262		
Operating Expenses							
Personal Services	560,	295	181,267	0	741,562		
Contractural Services	820,		2,015,818	3,448	2,839,843		
Materials and Supplies		226	3,299,779	0	3,325,005		
Depreciation	936,		767,675	759,376	2,463,822		
Other	42	049	0	0	42,049		
Total Operating Expenses	2,384	918	6,264,539	762,824	9,412,281		
Operating Loss	(601,	226)	(253,779)	(447,014)	(1,302,019)		
Non-Operating Revenues (Expenses)							
Operating Grants		0	599,512	386,000	985,512		
Interest Income	36	428	0	87	36,515		
Interest and Fiscal Charges	(128,	767)	(712,856)	(1,114,038)	(1,955,661)		
Total Non-Operating Revenues (Expenses)	(92	339)	(113,344)	(727,951)	(933,634)		
Income (Loss) Before Operating Transfers	(693,	565)	(367,123)	(1,174,965)	(2,235,653)		
Transfers In		0	0	258,107	258,107		
Change in Net Assets	(693,	565)	(367,123)	(916,858)	(1,977,546)		
Net Assets Beginning of Year- Restated (See Note 12)	10,068,	555	3,179,247	(1,447,755)	11,800,047		
Net Assets (Deficit) End of Year	\$ 9,374	990 \$	2,812,124	\$ (2,364,613)	\$ 9,822,501		

# Ashtabula County, Ohio Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended December 31, 2005

	Business-Type Activities					
	Sewer District	Water District	Geneva State Lodge	Total		
Increase (Decrease) in Cash and Cash Equivalents						
Cash Flows From Operating Activities						
Cash Received from Customers	\$ 1,774,867	\$ 6,176,621	\$ 315,810	\$ 8,267,298		
Cash Paid for Goods and Services	(26,499)	(3,299,779)	0	(3,326,278)		
Cash Paid to Employees	(566,344)	(170,864)	0	(737,208)		
Cash Paid for Contractual Services	(842,868)	(1,750,000)	(5,447)	(2,598,315)		
Other Cash Payments	(42,049)	0	0	(42,049)		
Net Cash Provided By (Used For) Operating Activities	297,107	955,978	310,363	1,563,448		
Cash Flows From Non-Capital Financing Activities						
Operating Grants	0	305,235	458,512	763,747		
Transfers In	0	0	75,000	75,000		
	0	0	/5,000			
Net Cash Provided By (Used For) Non-Capital Activities	0	305,235	533,512	838,747		
Cash Flows From Capital and Related Financing Activities						
Proceeds from Notes	25,517	6,808,261	0	6,833,778		
Payment for Capital Acquisitions	(40,211)	(1,275,138)	(405,916)	(1,721,265)		
Principal Paid on Debt	(236,598)	(6,311,599)	0	(6,548,197)		
Interest Paid on Debt	(128,773)	(703,630)	(873,292)	(1,705,695)		
Net Cash Used For Capital and Related						
Financing Activities	(380,065)	(1,482,106)	(1,279,208)	(3,141,379)		
Cash Flows From Investing Activities						
Interest on Investments	36,428	0	87	36,515		
Net Cash Provided By Investing Activities	36,428	0		36,515		
Net Decrease in Cash and Cash Equivalents	(46,530)	(220,893)	(435,246)	(702,669)		
Cash and Cash Equivalents at Beginning of Year	2,053,530	2,537,081	1,219,495	5,810,106		
Cash and Cash Equivalents at End of Year	\$ 2,007,000	\$ 2,316,188	\$ 784,249	\$ 5,107,437		

(Continued)

#### Reconciliation of Operating Income (Loss) to Net Cash Provided By (Used For) Operating Activities

Operating Income (Loss)	\$ (601,226)	\$ 51,456	\$ (447,014)	\$ (996,784)
Adjustments:				
Depreciation	936,771	767,675	759,376	2,463,822
(Increase) Decrease in Assets				
Accounts Receivable	85,249	141,369	0	226,618
Special Assessments Receivable	(94,074)	24,492	0	(69,582)
Deferred Charges	0	(21,250)	0	(21,250)
Increase (Decrease) in Liabilities				
Accounts Payable	(23,564)	(18,167)	(1,999)	(43,730)
Accrued Wages	27	(77)	0	(50)
Compensated Absences Payable	421	12,926	0	13,347
Intergovernmental Payable	 (6,497)	 (2,446)	 0	 (8,943)
Total Adjustments	 898,333	 904,522	 757,377	 2,560,232
Net Cash Provided By (Used For) Operating Activities	\$ 297,107	\$ 955,978	\$ 310,363	\$ 1,563,448

#### Ashtabula County, Ohio

Statement of Fiduciary Net Assets Fiduciary Funds December 31, 2005

	Private Purpose Trusts			Agency
Assets				
Equity in Pooled Cash and Cash Equivalents	\$	578,944	\$	7,069,495
Cash and Cash Equivalents in Segregated Accounts		441,431		1,384,781
Receivables:		0		00.042.045
Taxes		0		90,963,267
Accounts		0		4,288,428
Special Assessments		0		3,890,503
Due From Other Governments		0		5,507,787
Total Assets		1,020,375		113,104,261
Liabilities				
Accounts Payable	\$	0	\$	593
Due to Other Governments		0		104,799,125
Undistributed Monies		0		4,032,583
Deposits Held and Due to Others		0		4,271,960
Total Liabilities		0	\$	113,104,261
Net Assets				
	¢	1 020 275		
Restricted for Other Purposes	\$	1,020,375		

#### Ashtabula County, Ohio Statement of Changes in Fiduciary Net Assets Private Purpose Trust Funds For the Fiscal Year Ended December 31, 2005

	Priv	ate Purpose Trusts
Additions Contributions Interest	\$	339,524 17,065
Total Additions		356,589
<b>Deductions</b> Other Operating Expenses		327,657
Change in Net Assets		28,932
Net Assets Beginning of Year		991,443
Net Assets End of Year	\$	1,020,375

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#### NOTE 1: DESCRIPTION OF ASHTABULA COUNTY AND REPORTING ENTITY

#### A. The County

Ashtabula County, Ohio (The County) was created in 1807. The County is governed by a board of three Commissioners elected by the voters of the County. An elected County Auditor serves as chief fiscal officer. In addition, there are seven other elected administrative officials. These officials are: County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, and Sheriff. Also elected are three Common Pleas Court Judges, a Probate and Juvenile Court Judge, and two County (Area) Court Judges. Although these elected officials manage the internal operations of their respective departments, the County Commissioners serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the County, including each of these departments.

#### **B.** Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading.

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Ashtabula County, this includes the Children Services Board, the Ashtabula County Board of Mental Retardation and Development Disabilities, the Community Mental Health Board, the Department of Job and Family Services, the Emergency Management Agency, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt, or the levying of taxes.

Discretely Presented Component Units – The component units column in the combined financial statements identifies the financial data of the County's component units, Ash/Craft Industries and the Ashtabula County Airport Authority. They are reported separately to emphasize that they are legally separate from the County.

#### NOTE 1: DESCRIPTION OF ASHTABULA COUNTY AND REPORTING ENTITY (Continued)

*Ash/Craft Industries* – Ash/Craft Industries (the Industry) is a legally separate, non-profit organization, (organized under Section 501 (C) (3) of the Internal Revenue Code) served by a self-appointing board of trustees. The Industry, under a contractual agreement with the Ashtabula County Board of Mental Retardation and Developmental Disabilities provides employment for mentally retarded and developmentally disabled citizens. The Ashtabula County Board of MRDD provides the Industry with expenses and personnel for operation of the Industry, including staff salaries and benefits and certain supplies and advertising. Based on the significant services and resources provided by the County to the Industry and the Industry's sole purpose of providing assistance to the retarded and handicapped adults of Ashtabula County, the Industry is reflected as a component unit of Ashtabula County.

The Industry has a December 31 fiscal year end. Separately issued financial statements can be obtained from Ash/Craft Industries, 2505 South Ridge East, Ashtabula, Ohio 44004.

*Ashtabula County Airport Authority* – The Ashtabula County Airport Authority (the Airport Authority) was created by a resolution of the County Commissioners under the authority of Chapter 308 of the Ohio Revised Code. The Airport Authority is governed by a nine member board of trustees appointed by the County Commissioners. The Board of Trustees has the authority to exercise all of the powers and privileges provided under the law. These powers include the ability to sue or be sued in its corporate name, the power to establish and collect rates, rentals and other charges, the authority to acquire, construct, operate, manage and maintain airport facilities, the authority to buy and sell real and personal property, and the authority to issue debt for acquiring or constructing any facility or permanent improvement. Since the Airport imposes a financial burden on the County, the Airport is reflected as a component unit of Ashtabula County.

The Airport has a December 31 year end. Separately issued financial statements can be obtained from the Ashtabula County Airport Authority, 2382 Airport Rd., Jefferson, Ohio 44047.

Information related to Ash/Craft Industries and the Ashtabula County Airport Authority is presented in Notes 23 and 24.

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County Treasury. In the case of the legally separate agencies, boards and commissions listed below, the County serves as fiscal agent, but the organizations are not considered a part of Ashtabula County. Accordingly, the activity of the following districts is presented as agency funds within the County's financial statements:

General Health District Soil and Water Conservation District Ashtabula County Park District

#### NOTE 1: DESCRIPTION OF ASHTABULA COUNTY AND REPORTING ENTITY (Continued)

The County participates in the following shared risk pool, related organizations, and jointly governed organizations. These organizations are presented in Notes 11, 19 and 20 to the combined financial statements.

County Risk Sharing Authority, Inc. (CORSA) Ashtabula County District Library Ashtabula County Port Authority Ashtabula County Convention Facilities Authority Ashtabula County Metro Park Northeast Ohio Community Alternative Program Facility Children's Cluster Committee Geauga, Ashtabula, and Portage Partnership Incorporated (GAPP)

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County of Ashtabula have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The County has elected not to apply FASB pronouncements and Interpretations issued after November 30, 1989, to its business-type activities and enterprise funds. The most significant of the County's accounting policies are described below.

#### A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide Financial Statements* The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the County that are governmental and those that are considered business-type.

#### NOTE 2: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

The statement of net assets presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

*Fund Financial Statements* During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### **B.** Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

*Governmental Funds* Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

*General Fund* The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Public Assistance Special Revenue Fund** The public assistance special revenue fund is used to account for various federal and state grants as well as transfers from the general fund used to provide public assistance to general relief recipients, pay their providers of medical assistance, and for certain public social services.

*Nursing Home Special Revenue Fund* The nursing home special revenue fund is used to account for the revenues and expenditures incurred in the operation of the Ashtabula County Nursing Home.

*Board of MRDD Special Revenue Fund* The Board of MRDD special revenue fund is used to account for the operation of a school for the mentally retarded and developmentally disabled. Revenue sources are county-wide property tax levies and several federal and state grants and subsidies.

The other governmental funds of the County account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net asset, financial position, and cash flows. The following is the County's proprietary fund type:

*Enterprise Funds* Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The sewer district, water district, and Geneva State Lodge funds are the County's major enterprise funds.

*Sewer District Fund* – The sewer district fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the County.

*Water District Fund* – The water district fund accounts for the provisions of water service to the residents and commercial users located within the County.

*Geneva State Park Lodge Fund* – The Geneva State Lodge fund accounts for the construction of the Geneva State Park Lodge and Conference Center, which was completed in 2005. This fund will also account for the operations of the Lodge.

*Fiduciary Funds* Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's fiduciary funds are private-purpose trust funds and agency funds. The private-purpose trust funds are for monies received in trust by: the board of mental retardation and developmental disabilities, County courts, County Commissioners and nursing home. The County's agency funds primarily account for property taxes, special assessments, and other "pass through" monies to be disbursed to local governments other than the County. The agency funds also account for insurance, unemployment compensation , and escheat assets.

#### C. Measurement Focus

*Government-wide Financial Statements* The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the Statement of Net Assets. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

*Fund Financial Statements* All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of fund net assets. The statement of revenues, expenses and changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary fund activities.

## D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of the fiscal year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 8.) Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the resources are provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements, and rentals.

*Deferred Revenue* Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2005, but which were levied to finance fiscal year 2006 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

*Expenses/Expenditures* On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## E. Pooled Cash and Cash Equivalents

To improve cash management, all cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through County records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents."

During 2005, investments were limited to nonnegotiable certificates of deposit, repurchase agreements, Federal National Mortgage Association Notes, stock and STAROhio.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit and repurchase agreements are reported at cost.

STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on December 31, 2005.

Interest revenue credited to the general fund during 2005 amounted to \$1,315,237 which includes \$1,285,714 assigned from other County funds.

The County has segregated bank accounts for monies held separate from the County's central bank account. These interest bearing depository accounts are presented in the combined balance sheet as "Cash and Cash Equivalents in Segregated Accounts" since they are not required to be deposited into the County treasury. The Industry's and the Airport's money is also held in segregated accounts.

For purposes of the Statement of Cash Flows and for the presentation of the Balance Sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments not purchased from the pool with an initial maturity of more than three months are reported as investments.

## F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2005, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

## G. Materials and Supplies Inventory

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory consists of expendable supplies.

## H. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

All reported capital assets, except for land, construction-in-progress and infrastructure are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Infrastructure assets related to business-type activities pertain to the water and wastewater utility operations. Infrastructure assets related to governmental activities consist of County roads and bridges. Depreciation of capital assets is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
^		
Land	N/A	N/A
Buildings and Improvements	40 Years	40 Years
Improvements Other Than Buildings	20-50 Years	20-50 Years
Equipment and Machinery	10-15 Years	10-15 Years
Infrastructure	N/A	42-50 Years
Furniture and Fixtures	15 Years	15 Years
Vehicles	4 Years	4 Years

Infrastructure assets consisting of County roads and bridges are presented using the modified approach and are, therefore, not depreciated. Costs incurred by the County to preserve existing roads and bridges are expensed rather than capitalized. Only those costs that represent additions or improvements are capitalized.

## I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." Interfund loans which do not represent available expendable resources are offset by a fund balance reserve account. These amounts are eliminated in the governmental columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

On fund financial statements, long-term interfund loans reported as "advances to/from other funds," are equally offset by a fund balance reserve account which indicate that they do not constitute "available expendable financial resources" even though it is a component of net current assets. Repayment is expected to be made within a reasonable time.

#### J. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the County's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

## K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds, capital leases, and long-term loans are recognized as a liability on the government fund financial statements when due.

## L. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### M. Fund Balance Reserves

The County reserves those portions of fund balance which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity, which is available for appropriation, in future periods. Fund balance reserves are established for encumbrances, inventory of materials and supplies and loans.

## N. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for water and sewer services. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

#### **O.** Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

## P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2005.

## Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## R. Budgetary Data

All funds, except the 503 corporation, the Geneva state lodge and agency funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is County Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by County Commissioners. The legal level of control has been established by County Commissioners at the object level within each department.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time the final appropriations were enacted by the County Commissioners.

The appropriations resolution is subject to amendment by the County Commissioners throughout the year with the restriction that appropriations may not exceed estimated revenues by fund. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year, including all supplemental appropriations.

## NOTE 3: BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statements of Revenues, Expenditures, and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual – are presented in the basic financial statements for the general and major special revenue funds. The major differences between the budget basis and the GAAP basis (generally accepted accounting principles) are:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures for all funds (budget) rather than as a reservation of fund balance (GAAP).

## NOTE 3: BUDGETARY BASIS OF ACCOUNTING (Continued)

- 4. Unrecorded cash, which consists of in-transit court cash and unrecorded interest, is not reported by the County on the operating statements (budget), but is reported on the GAAP basis operating statements.
- 5. Investments are reported at cost (budget) rather than at fair value (GAAP).
- 6. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

In addition, the County does not budget for various operations in the general fund. The activities of the various general accounts are included in the general fund on the GAAP financial statements. The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general and major special revenue funds.

## Net Change in Fund Balance General and Major Special Revenue Funds

	General	Public Assistance	Board of MRDD	Nursing Home
GAAP Basis Revenue Accruals Expenditure Accruals Encumbrances	\$ 1,615,496 (421,020) 717,960 (176,080)	\$ 223,334 (296,139) (40,757) (1,918,575)	\$ 3,372,859 (5,438,895) 6,255,057 (316,162)	\$ 391,593 5,276 (195,000) (356,679)
Budget Basis	\$ 1,736,356	\$ (2,032,137)	\$ 3,872,859	\$ (154,810)

## NOTE 4: ACCOUNTABILITY AND COMPLIANCE

#### A. Deficit Fund Balances

Fund balances at December 31, 2005, included the following individual fund deficits:

Emergency Management Department of Justice	\$ 14,204
Geneva State Lodge	2,364,613

These deficits were caused by the recognition of expenditures on the modified accrual basis of accounting which are substantially greater than expenditures recognized on the cash basis. The general fund is liable for any deficit and provides operating transfers when cash is required.

## NOTE 4: <u>ACCOUNTABILITY AND COMPLIANCE</u> (Continued)

#### **B.** Legal Compliance

Ohio Revised Code 5705.39 states in part that the total appropriation from each fund should not exceed the total estimated revenue. Appropriations exceeded estimated resources in the following funds:

	2005		
	Estimated Revenue	2005	
Fund Name	Total	Appropriations	Excess
General	21,385,754.73	21,592,976.88	(207,222.15)
Marriage License Special	32,895.43	35,000.00	(2,104.57)
Nursing Home	11,155,310.52	11,444,733.67	(289,423.15)
Felony Del. Care & Custody	59,781.67	60,088.00	(306.33)
Youth Detention Facility	940,193.10	970,260.00	(30,066.90)
Youth Services Grant	176,946.62	212,995.50	(36,048.88)
Community Corrections Parole	81,322.71	179,660.90	(98,338.19)
Community Mental Health	7,735,869.58	7,823,740.00	(87,870.42)
911 Calling	248,837.91	270,892.64	(22,054.73)
Family & Children 1st	138,728.30	329,391.73	(190,663.43)
Child Support Adjucation	240,831.42	243,118.34	(2,286.92)
Inmate Medical Fund	134,326.00	515,000.00	(380,674.00)
County Wide Audit	174,588.67	240,000.00	(65,411.33)
Clerk of Courts Sp. Project Fund	115,457.00	117,812.73	(2,355.73)
CDBG Formula FY04	678,500.00	679,000.00	(500.00)
CHIP FY05*	0.00	500,000.00	(500,000.00)
Community Development 30	0.04	356,000.00	(355,999.96)
Community Development 32	40,340.00	41,300.00	(960.00)
Community Development 46	7,278.65	20,000.00	(12,721.35)
Community Development 57	1,552.82	2,162.32	(609.50)
Community Development 59	133,906.79	144,445.00	(10,538.21)
Ashtabula Sewer 1 Bond Retirement	27,994.00	176,550.00	(148,556.00)
Ashtabula Sewer 2 Bond Retirement	217,797.32	226,402.44	(8,605.12)

Ohio Revised Code 5705.41(B), provides that no subdivision or taxing unit is to expend money unless it has been appropriated. During 2005, the County had expenditures in excess of appropriations at the object (legal) level of control.

	Estimated						
Fund	Appropriations Revenue					Excess	
County Court Special Project	\$	44,253	\$	85,380	\$	(41,127)	

## NOTE 5: <u>DEPOSITS AND INVESTMENTS</u>

The County maintains a cash deposit and investment pool for all funds. Each fund's share of cash deposits and investments is shown separately on the statement of net assets and balance sheet as "Pooled Cash and Investments."

State statutes classify monies held by the County into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the County Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;

## NOTE 5: <u>DEPOSITS AND INVESTMENTS (Continued)</u>

- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the purchase date in any amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, corporate debt interests noted in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

According to State law, public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within 5 years of the date of the related repurchase agreement. State law does not require security for public depositories complied with the provisions of these statutes.

#### **Deposits with Financial Institutions**

Custodial credit risk is the risk that, in the event of a bank failure, the County's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the County.

At fiscal year-end, the carrying amount of the County's deposits was \$30,017,361 Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures," as of December 31, 2005, \$31,525,525 of the County's bank balance of \$32,725,525 was exposed to custodial risk as discussed above, while \$1,200,000 was covered by Federal Deposit Insurance

#### NOTE 5: <u>DEPOSITS AND INVESTMENTS (Continued)</u>

Corporation. However, the State of Ohio has established by statute a collateral pooling system for financial institutions acting as public depositories. At year end, the County had deposits of \$5,098,523 covered by collateral pools.

			Investment Maturities								
	Fair	6	6 Months	7 to	o 12	13 to	o 18	19 to	o 24		> 25
Investment Type	 Value		or Less	Мо	nths	Mor	nths	Mor	ths	N	Months
StarOhio	\$ 5,098,523	\$	5,098,523	\$	0	\$	0	\$	0	\$	0
Key Corp.	125,219		0		0		0		0		125,219
AEP Stock	2,893		0		0		0		0		2,893
Repurchase Agreements	8,003,302		8,003,302		0		0		0		0
US Treasury Bills	98,553		98,553		0		0		0		0
FNMA Bonds	48,313		0		0		0		0		48,313
FNMA Notes	96,531		0		0		0		0		96,531
Merrill Lynch & Co.	49,907		0		0		0		0		49,907
Corporate Bonds:											
Indiana Michigan Power											
Corp Bond	 50,480		0		0		0		0		50,480
Total Investments	\$ 13,573,721	\$	13,200,378	\$	0	\$	0	\$	0	\$	373,343

As of December 31, 2005, the County had the following investments and maturities:

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the County's investment policy limits investment portfolio maturities to five years or less unless related to a bond indenture.

*Credit Risk.* Standard & Poor's has assigned STAROhio an AAA rating. The FNMA Bonds and Notes and Merrill Lynch & Co. have a Standard & Poor's rating of AAA. The Repurchase Agreements are invested in U.S. Treasury instruments.

*Concentration of Credit Risk.* The County places no limit on the amount that may be invested in any one issuer. The following table includes the percentage to total of each investment type held by the County at June 30, 2005:

Investment Type	F	air Value	Percent of Total
StarOhio	\$	5,098,523	38%
Key Corp.		125,219	1%
AEP Stock		2,893	0%
Repurchase Agreement		8,003,302	59%
U.S. Treasury Bills		98,553	1%
Federal National Mortgage Assoc. Bonds		48,313	0%
Federal National Mortgage Assoc. Notes		96,531	1%
Merrill Lynch & Co.		49,907	0%
Corp. Bonds		50,480	0%
Total Investments	\$	13,573,721	100%

## NOTE 6: FOOD STAMPS

The County's Department of Human Services distributed, through contracting issuance centers, federal food stamps to entitled recipients within Ashtabula County. The receipt and issuance of these stamps have the characteristics of federal "grants;" however, the Department of Human Services merely acts in an intermediary capacity. Therefore, the inventory value of these stamps is not reflected in the accompanying financial statements as the only economic interest related to these stamps rests with the ultimate recipient.

The County's Department of Human Services had on hand for distribution \$2,116 of federal food stamps at December 31, 2005. The County now computerizes their food stamp distribution. The balance on hand is a reserve maintained in case of a computer malfunction. The following schedule reflects the food stamp activity for the year ended December 31, 2005:

Balance at beginning of year	\$ 2,985
Amount received for distribution	0
Amount distributed to entitled recipients	869
Amount destroyed	 0
Balance at end of year	\$ 2,116

## NOTE 7: PROPERTY TAXES

Property taxes include amounts levied against all real and public property, and tangible personal property located in the County. Property tax revenue received during 2005 for real and public utility property taxes represents collections of the 2004 taxes. Property tax payments received during 2005 for tangible personal property (other than public utility property) are for 2005 taxes.

2005 real property taxes were levied after October 1, 2005, on the assessed value as of January 1, 2005, the lien date. Assessed values are established by the State law at 35% of appraised market value. All property is required to be revalued every six years. 2005 real property taxes are collected and intended to finance 2006.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35% of true value. 2005 public utility property taxes which became a lien December 31, 2004, are levied after October 1, 2005 and are collected in 2006 with real property taxes.

2005 tangible personal property taxes are levied after October 1, 2004 on the value as of December 31, 2004. Collections are made in 2005. Tangible personal property assessments are 25% of true value for capital assets and 24% of true value for inventory.

## NOTE 7: <u>PROPERTY TAXES</u> (Continued)

The full tax rate for all County operations for the year ended December 31, 2005 was \$11.03 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2005 property tax receipts were based are as follows:

Real property	\$ 1,417,788,540
Public utility personal property	112,489,690
Tangible personal property	207,608,020
Total assessed value	<u>\$ 1,737,886,250</u>

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County. Current property taxes receivable represents real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2005 for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, 2005, nor were they intended to finance 2005 operations. The receivable is therefore offset by a credit to deferred revenue. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

## NOTE 8: <u>PERMISSIVE SALES AND USE TAX</u>

In April 1977, the County Commissioners by resolution imposed a 1/2% tax on all retail sales made in the County, except sales of motor vehicles, and on the storage use, or consumption in the County of tangible personal property, including automobiles, not subject to sales tax. At the November 1977 general election a renewal of the tax was approved by the voters of the County. On July 1, 1985, the County Commissioners by resolution imposed an additional 1/2% tax. Vendor collections of the tax are paid to the State Treasurer by the 23<sup>rd</sup> day of the month following collection. The State Tax Commissioner's certification must be made within 45 days after the end of the month. The State Auditor then has five days in which to draw the warrant payable to the County.

Proceeds of the tax are credited to the general fund. Amounts measurable at year end that are to be received within the available period are accrued as revenue. Sales and use tax revenue in 2005 amounted to \$8,725,141.

## NOTE 9: <u>RECEIVABLES</u>

Receivables at December 31, 2005 consisted of taxes, accounts (billings for user charged services including unbilled utility services), special assessments, accrued interest and intergovernmental receivables arising from grants, entitlements, and shared revenues. Receivables are considered collectible in full, including accounts receivable which, if delinquent, may be certified and collected as a special assessment, subject to foreclosure for nonpayment, except for alimony and child support which are estimated to be approximately 67% uncollectible.

At December 31, 2005 the Ashtabula County Airport, a discretely presented component unit, owed \$90,000 to the General Fund. This amount is presented on the combined balance sheet as "due to primary government/due from component unit" and represents amounts the County loaned to the component unit.

## NOTE 10: SHARED RISK POOL

County Risk Sharing Authority, Inc. (CORSA) is a shared risk pool among thirty-nine counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverage provided by CORSA. This coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member County has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County does not have an equity interest in CORSA. The County's payment for insurance to CORSA in 2005 was \$402,791.

## NOTE 11: <u>RISK MANAGEMENT</u>

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The County contracted with the County Risk Sharing Authority (CORSA) for liability, property and crime insurance. The CORSA program has a \$2,500 deductible per claim. With the exception of workers' compensation, all insurance is held with CORSA. Coverage provided by CORSA is as follows:

General Liability	\$ 1,000,000
Employee Benefit Liability	1,000,000
Law Enforcement Professional Liability	1,000,000
Public Official Errors and Omissions Liability	1,000,000
Automobile Liability	1,000,000
Uninsured Motorists Liability	250,000
Ohio Stop Gap (Additional Workers'	
Compensation Coverage)	1,000,000
Building and Contents – Replacement Cost	98,825,719
Other Property Insurance:	
Extra Expense	1,000,000
Data Processing Equipment	1,449,475
Contractors Equipment	2,506,133
Valuable Papers and Records	1,000,000
Automobile Physical Damage	1,000,000
Flood and Earthquake	100,000,000
Comprehensive Boiler and Machinery	100,000,000
Crime Insurance	1,000,000

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

## NOTE 12: <u>RESTATEMENT OF FUND BALANCES AND NET ASSETS AND CHANGES IN</u> <u>ACCOUNTING PRINCIPLE</u>

#### A. Restatement of Fund Balances and Net Assets

In the prior year an OPWC loan was erroneously omitted from the financial statements in the Water fund, resulting in an overstatement of net assets of \$277,106 and expenditures were understated by \$157,745 in the Permanent Improvement fund resulting in cash being overstated.

		Permanent Improvement Fund		Total Governmental Funds
Previously Stated Fund Balances, December 31, 2004 Understatement of Expenditures	\$	269,186 (157,745)	-	\$ 27,182,150 (157,745)
Restated Fund Balances, January 1, 2005	\$	111,441	=	\$ 27,024,405
		Governmental Activities	_	
Previously Stated Net Assets, December 31, 2004	ŀ	\$ 155,601,992 (157,745		
Understatement of Expenditures Restated Net Assets, January 1, 2005		(157,745 \$ 155,444,247	<u>)</u> =	
		Water Fund	Bı	usiness-Type Activities
Previously Stated Net Assets, December 31, 2004	\$	3,456,353	\$	12,077,153
OPWC Loan Payable Restated Net Assets, January 1, 2005	\$	$\frac{(277,106)}{3,179,247}$	\$	$\frac{(277,106)}{11,800,047}$
::::::::::::::::::::::::::::::::::::::	Ψ	5,177,247	ψ	11,000,047

## **B.** Changes in Accounting Principle

The GASB issued Statement No. 40, *Deposits and Investments Risk Disclosures*, which requires certain disclosures of investments that have a fair value that are highly sensitive to changes in interest rates. The presentation of this disclosure can be found in Note #5. This did not have an effect on the County's financial statements.

The GASB issued Technical Bulletin No. 2004-2, *Recognition of Pension and Other Postemployment Benefit Expenditures/Expenses and Liabilities by Cost-Sharing Employers*. This bulletin has no effect on the County's financial statements.

The GASB issued Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*, which requires the government to report the effect of capital asset impairment when it occurs and to account for insurance recoveries in a similar manner. The implementation of this statement has made no impact on the County's financial reporting or results of financial position for 2005.

## NOTE 13: <u>CAPITAL ASSETS</u>

A summary of changes in capital assets during 2005 follows:

	Beginning Balance 01/01/2005	Additions	Deletions	Ending Balance 12/31/2005
Governmental Activities				
Capital Assets Not Being Depreciated:				
Land	\$ 885,817	\$ 9,300	\$ (36,629)	\$ 858,488
Infrastructure	103,170,549	79,123	0	103,249,672
Construction in Progress	0	0	0	0
Total Capital Assets Not Being				
Depreciated	104,056,366	88,423	(36,629)	104,108,160
Capital Assets, Being Depreciated:				
Buildings	28,528,402	18,000	0	28,546,402
Improvements Other Than Buildings	467,019	0	0	467,019
Equipment	4,509,490	403,805	(88,945)	4,824,350
Vehicles	5,514,944	240,203	(263,006)	5,492,141
Total Capital Assets, Being Depreciated	39,019,855	662,008	(351,951)	39,329,912
Less Accumulated Depreciation:				
Buildings	(4,788,846)	(438,821)	0	(5,227,667)
Improvements Other Than Buildings	(167,408)	(16,051)	0	(183,459)
Equipment	(2,290,763)	(235,773)	55,988	(2,470,548)
Vehicles	(2,398,889)	(370,147)	145,861	(2,623,175)
Total Accumulated Depreciation	(9,645,906)	(1,060,792) *	201,849	(10,504,849)
Total Capital Assets Being Depreciated, Net	29,373,949	(398,784)	(150,102)	28,825,063
Total Governmental Capital Assets, Net	\$ 133,430,315	\$ (310,361)	\$ (186,731)	\$ 132,933,223

\*Depreciation expense was charged to governmental functions as follows:

General Government:	
Legislative and Executive	\$ 254,151
Judicial	59,282
Public Safety	169,493
Public Works	201,642
Health	150,810
Human Services	 225,414
	\$ 1,060,792

# NOTE 13: <u>CAPITAL ASSETS</u> (Continued)

	Beginning Balance 01/01/2005	Additions	Deletions	Ending Balance 12/31/2005
<b>Business-Type Activities</b>				
Capital Assets Not Being Depreciated:				
Land	\$ 218,083	\$ 0	\$ 0	\$ 218,083
Construction in Progress	115,351	767,052	(754,245)	128,158
Total Capital Assets Not Being				
Depreciated	333,434	767,052	(754,245)	346,241
Capital Assets, Being Depreciated:				
Buildings	22,152,609	0	0	22,152,609
Water and Sewer System	42,695,330	1,142,746	0	43,838,076
Equipment	2,541,843	5,151	0	2,546,994
Vehicles	164,182	35,060	0	199,242
Total Capital Assets, Being Depreciated	67,553,964	1,182,957	0	68,736,921
Less Accumulated Depreciation:				
Buildings	(3,015,689)	(612,462)	0	(3,628,151)
Water and Sewer System	(14,307,003)	(1,541,423)	0	(15,848,426)
Equipment	(563,218)	(301,443)	0	(864,661)
Vehicles	(94,862)	(8,494)	0	(103,356)
Total Accumulated Depreciation	(17,980,772)	(2,463,822)	0	(20,444,594)
Total Capital Assets Being Depreciated, Net	49,573,192	(1,280,865)	0_	48,292,327
Total Business-Type Capital Assets, Net	\$ 49,906,626	\$ (513,813)	\$ (754,245)	\$ 48,638,568

## NOTE 14: DEFINED BENEFIT PENSION PLANS

#### A. Ohio Public Employees Retirement System (OPERS)

The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing multiple-employer deferred benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose is investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not quality for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6701 or (800) 222-7377.

For the year ended December 31, 2005, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 8.5 percent of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 10.1 percent of their annual covered salary; members in public safety contributed 9 percent. The employer contribution rate for pension benefits for 2005 was 9.55 percent, except for those plan members in law enforcement or public safety. For those classifications, the employer's pension contributions were 12.7 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to all three plans for the years ended December 31, 2005, 2004 and 2003 were \$4,356,783, \$4,589,599 and \$3,700,685, respectively. The full amount has been contributed for 2004 and 2003. 92 percent has been contributed for 2005 with the remainder being presented as "intergovernmental payable" in the governmental activities column of the statement of net assets.

## NOTE 14: <u>DEFINED BENEFIT PENSION PLANS</u> (Continued)

## B. State Teachers Retirement System of Ohio (STRS Ohio)

Certified teachers, employed by the school for the Mental Retarded/Developmentally Disabled, participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the year ended December 31, 2005, plan members were required to contribute 10% of their annual covered salaries. The County was required to contribute 14%, 13% was the portion used to fund pension obligations. For year 2005, the portion used to fund pension obligations was 13%. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to the DB Plan for the years ended December 31, 2005, 2004 and 2003 were \$136,625, \$121,915 and \$120,749, respectively. 92 percent has been contributed for year 2005, and 100% for the years 2004 and 2003. Neither the County nor any plan members made any contributions to the DC and Combined Plans for the year 2005.

## NOTE 15: POSTEMPLOYMENT BENEFITS

#### A. Ohio Public Employees Retirement System (OPERS)

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2005 local government employer contribution rate was 13.55 percent of covered payroll (16.7 percent for public safety and law enforcement); 4 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2004, include a return on investments of 8 percent, an annual increase in active employee total payroll of 4 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 1 to 6 percent annually for the next eight years and 4 percent annually after eight years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 376,109. Actual County contributions for 2005 which were used to fund postemployment benefits were \$174,271. The actual contribution and the actuarially required contribution amounts are the same. The actuarial value of OPERS's net assets available for payment of benefits at December 31, 2004, (the latest information available) were \$10.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$29.5 billion and \$18.7 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs. Member and employer contribution rates increased as of January 1, 2006, which will allow additional funds to be allocated to the health care plan.

## NOTE 15: <u>POSTEMPLOYMENT BENEFITS</u> (Continued)

#### B. State Teachers Retirement System of Ohio (STRS Ohio)

The County provides comprehensive health care benefits to certified teachers employed by the school for the Mental Retarded/Developmentally Disabled, and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by STRS Ohio based on authority granted by State statute. Benefits are funded on a pay-as-you-go basis.

STRS retirees who participate in the DB or Combined plans and their dependents are eligible for health care coverage. The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14% of covered payroll. For the year ended June 30, 2005, the STRS Ohio Board allocated employer contributions equal to 1% of covered payroll to the Health Care Reserve Fund. For the County, this amount equaled \$1,366 for year 2005.

STRS Ohio pays health benefits from the Health Care Reserve Fund. The balance in the Fund at June 30, 2005 was \$3.1 billion. For the year ended June 30, 2005, net health care costs paid by STRS Ohio were \$268,739,000, and there were 111,853 eligible benefit recipients.

## NOTE 16: OTHER EMPLOYEE BENEFITS

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. Compensatory time, up to 240 hours, must be taken within 180 days from date earned or is paid in cash to employees. Upon retirement or death, unused sick leave is paid for up to 25% of an employee's balance, not to exceed 240 hours. As of December 31, 2005, the liability for unpaid compensated absences was \$3,019,322 for the entire County.

## Ashtabula County, Ohio Notes to the Basic Financial Statements (Continued) December 31, 2005

# NOTE 17: LONG-TERM OBLIGATIONS

	Interest	Original	Date of
Debt Issue	Rate	Issue Amount	Maturity
Governmental Activities:			
Human Services Building Bonds-1998	5.35%	\$ 500,000	3/1/2008
4-H Building Bonds-2000	5.00%	126,000	12/1/2030
Various Purpose Bonds-1999	3.30%	6,135,000	12/1/2009
County Building Bonds-2001	4.90%	1,000,000	12/1/2011
Nursing Improvement Bonds-2003	4.50%	3,500,000	5/1/2031
Road Improvement Bond-2003	4.95%	225,000	8/1/2014
OPWC Loan-Cork Cold Springs Road/Bridges-2004	0.00%	50,000	1/1/2015
Business-Type Activities:			
Revenue Bonds-Sewer District Improv1998 #1	5.00%	509,700	1/1/2028
Revenue Bonds-Geneva State Park Lodge-2004	5.66%	14,200,000	2029
OWDA Loan-Palmer Avenue-1994	3.54%	684,854	7/4/2014
OWDA Loan-County Line Road Waterline-1994	7.21%	175,606	1/1/2014
OWDA Loan-Austinburg Sewer Improv1998	3.20%	2,095,097	1/1/2020
OWDA Loan-Driftwood Sanitary Sewer-2000	2.00%	321,987	1/1/2019
OWDA Loan-Rome Rock Creek-2000	2.00%	359,259	7/1/2021
OWDA Loan-North Bend Sewer-2000	5.77%	196,919	7/1/2020
OWDA Loan-AshCraft Wastewater-2001	3.64%	761,353	7/1/2022
OWDA Loan-Holiday Campland Wastewater-2002	1.00%	538,569	1/1/2013
OWDA Loan-Water System #2-2004	4.34%	13,220,039	7/1/2033
OWDA Loan-Airport-2002	5.15%	41,961	7/1/2012
OWDA Loan-Olive Drive Sewer	3.85%	79,013	7/1/2023
OWDA Loan-Waterline Construction	4.48%	1,131,604	7/1/2025
OWDA Loan-Waterline Extension 2005	4.00%	117,783	7/1/2025
OPWC Loan-Plymouth-Stumpville Road-1999	0.00%	146,000	7/1/2019
OPWC Loan-Driftwood Sanitary Sewer-2000	0.00%	450,000	1/1/2022
OPWC Loan-Lake Road Waterline Replacement-2003	0.00%	249,515	7/1/2024
Geneva State Park Lodge Note-2004	Variable	3,000,000	10/16/2016
Water System Acquisition Bonds-2005	3.97%	5,311,000	6/1/2035

Changes in the County's long-term obligations during 2005 were as follows:

	Outstanding 12/31/2004	Additions	Reductions	Outstanding 12/31/2005	Amounts Due In One Year
Governmental Activities:					
General Obligation Bonds (Unvoted):					
Childrens Service Building	\$ 55,000	\$ 0	\$ (55,000)	\$ 0	\$ 0
Welfare Administration Building	80,000	0	(80,000)	0	0
Human Services Building	232,000	0	(54,000)	178,000	56,000
4-H Building	117,600	0	(2,300)	115,300	2,400
1999 Various Purpose	3,365,000	0	(620,000)	2,745,000	645,000
2001 County Building	748,306	0	(92,103)	656,203	96,672
2003 Nursing Home Improvement	3,436,400	0	(67,800)	3,368,600	70,800
2002 Road Improvement	225,000	0	(22,500)	202,500	22,500
Total General Obligation Bonds	8,259,306	0_	(993,703)	7,265,603	893,372
<b>OPWC</b> Loans:					
Windson-Mechanicsville Road	5,000	0	(5,000)	0	0
Cork Cold Springs Road/Bridges	50,000	0	(5,000)	45,000	5,000
Total OPWC Loans	55,000	0	(10,000)	45,000	5,000
Other Long-Term Obligations:					
Capital Leases	286,182	336,030	(160,339)	461,873	223,063
Compensated Absences	2,673,727	455,564	(178,167)	2,951,124	53,649
Total Other Long-Term Obligations	2,959,909	791,594	(338,506)	3,412,997	276,712
Total Governmental Activities	\$ 11,274,215	\$ 791,594	\$ (1,342,209)	\$ 10,723,600	\$ 1,175,084

	Restated Outstanding 12/31/2004	Additions	(Reductions)	Outstanding 12/31/2005	Amounts Due In One Year	
Business-Type Activities:						
Revenue Bonds (Self-Supporting):						
Sewer District Improvement #1	\$ 410,000	\$ 0	\$ (9,200)	\$ 400,800	\$ 9,700	
Water System Acquisition Bonds	0	5,311,000	(48,000)	5,263,000	96,000	
Geneva State Park Lodge	14,200,000	0	0	14,200,000	310,000	
Unamortized Discount	(108,917)	0	4,469	(104,448)	0	
Total Revenue Bonds	14,501,083	5,311,000	(52,731)	19,759,352	415,700	
OWDA Loans:						
Palmer Avenue	384,986	0	(34,750)	350,236	35,990	
County Line Road Waterline	108,794	0	(9,004)	99,790	9,653	
Austinburg Sewer Improvement	1,634,353	0	(88,356)	1,545,997	92,035	
Driftwood Sanitary Sewer	261,086	0	(13,501)	247,585	13,977	
Rome Rock Creek	279,965	6,202	0	286,167	14,895	
North Bend Sewer	169,816	0	(7,025)	162,791	7,436	
AshCraft Wastewater	665,033	0	(15,296)	649,737	27,640	
Holiday Campland Wastewater	435,110	0	(52,509)	382,601	53,036	
Water System #1	12,879,976	0	(235,569)	12,644,407	245,903	
Waterline Extension	680,667	16,810	(697,477)	0	0	
Water System #2	5,090,423	197,828	(5,288,251)	0	0	
Airport	19,231	2,717	0	21,948	0	
Olive Drive Sewer	49,430	25,517	(2,843)	72,104	2,953	
Water Line Construction	17,090	1,079,229	(17,780)	1,078,539	36,763	
Waterline Extension - 2005	0	87,117	(1,950)	85,167	4,019	
Total OWDA Loans	22,675,960	1,415,420	(6,464,311)	17,627,069	544,300	
<b>OPWC Loans:</b>						
Plymouth-Stumpville Road	105,850	0	(7,300)	98,550	7,300	
Driftwood Road	269,199	0	(15,835)	253,364	15,835	
Lake Road Waterline	243,180	0	(12,470)	230,710	12,471	
Lake Road Waterline	0	71,948	0	71,948	0	
Water Tanks	277,106	44,329	0	321,435	0	
Total OPWC Loans	895,335	116,277	(35,605)	976,007	35,606	
Notes Payable:						
Geneva State Park Lodge	3.000.000	0	0	3,000,000	50,000	
Scheva State I ark Louge	5,000,000	0	0	3,000,000	50,000	
Compensated Absences	54,847	13,347	0	68,194	5,197	
Total Business-Type Activities	\$ 41,127,225	\$ 6,856,044	\$ (6,552,647)	\$ 41,430,622	\$ 1,050,803	

General obligation bonds are direct obligations of the County and will be paid from the general bond retirement debt service fund using property tax revenues. The general obligation Ohio Public Works Commission (OPWC) loans will be paid from a special revenue fund using gasoline tax revenue. Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, payment would be made by the County.

The \$3,500,000 nursing home improvement note will be paid from the construction capital improvement projects fund. This note is backed by the full faith of the County.

The sewer district improvement revenue bonds, the Ohio Water Development Authority (OWDA) and the Ohio Public Works Commission (OPWC) loans will be paid from revenues derived by the County from the operation of the sewer and water systems. These will be paid from the sanitary sewer fund.

On May 15, 2005, the County issued \$14,200,000 in taxable economic development revenue bonds. The bonds were issued at a discount of \$111,733. The bonds were issued for a twenty-six year period with a final maturity at May 15, 2029. The debt proceeds were used to construct a 109 room resort lodge and conference facility. Revenues derived from operation of the lodge (net of related expenses), a 2% bed tax levied by the Ashtabula County Convention and Facilities Authority, bed tax revenues of \$50,000 each from the Village of Geneva-on-the-Lake and the Ashtabula County Convention and Visitors' Bureau for the first five years of operation is pledged to repay the bonds. In addition, up to two-thirds of the County's real estate transfer tax revenue received by the general fund can be used to repay the debt.

The \$14,200,000 bond issue consists of term bonds. The term bonds were issued with a varying interest rate of 4.2%-6.1%. The term bonds that mature in the year 2009, with an interest rate of 4.2% are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on May 15, 2006, and on each May 15 thereafter at 100% of the principal amount thereof, plus accrued interest to the date of redemption according to the following schedule:

Date	Principal Amount to be Redeemed
2006	\$ 310,000
2007	325,000
2008	340,000
2009	350,000

The term bonds due May 15, 2014, with an interest rate of 5.2% are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on May 15, 2010, and on each May 15 thereafter at 100% of the principal amount thereof, plus accrued interest to the date of redemption according to the following schedule:

Date	Principal Amount to be Redeemed
2010	\$ 365,000
2011	385,000
2012	405,000
2013	430,000
2014	450,000

The term bonds due May 15, 2019, with an interest rate of 5.6% are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on May 15, 2015, and on each May 15 thereafter at 100% of the principal amount thereof, plus accrued interest to the date of redemption according to the following schedule:

Date	Principal Amount to be Redeemed
2015	\$ 475,000
2016	500,000
2017	530,000
2018	555,000
2019	590,000

The term bonds due May 15, 2024, with an interest rate of 5.95% are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on May 15, 2020, and on each May 15 thereafter at 100% of the principal amount thereof, plus accrued interest to the date of redemption according to the following schedule:

Date	Principal Amount to be Redeemed
2020	\$ 620,000
2021	660,000
2022	700,000
2023	740,000
2024	785,000

The term bonds due May 15, 2029, with an interest rate of 6.1% are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on May 15, 2025, and on each May 15 thereafter at 100% of the principal amount thereof, plus accrued interest to the date of redemption according to the following schedule:

Date	Principal Amount to be Redeemed
2025	\$ 830,000
2026	880,000
2027	935,000
2028	900,000
2029	1,050,000

The term bonds maturing after May 15, 2014 are subject to optional redemption, in whole or in part, on any date in order of maturity as determined by the County, in whole or in part on any date and in authorized denominations, at a redemption price equal to 100% of the principal amount redeemed plus accrued interest to the redemption date.

The \$3,000,000 Geneva State Park Lodge note payable from Sky Bank was used for construction of the Lodge. The note is secured by the mortgage and revenues, net of related expenses, received from the Lodge, and other non-tax revenues of the County. The note is also subordinate to the debt issued by the County Treasurer as described in Note 19.

Capital leases will be paid from the fund which utilizes the assets. Compensated absences reported in the "compensated absences payable" account will be paid from the fund from which the employees' salaries are paid.

The following is a summary of the County's future annual principal and interest requirements to retire general long-term obligations:

		General Oblig	OPV	VC Loans		
Year	Principal			Interest		rincipal
2006	\$	893,372	\$	322,985	\$	5,000
2007		929,466		284,651		5,000
2008		971,999		244,500		5,000
2009		947,881		200,956		5,000
2010	227,226		159,134			5,000
2011-2015	712,945		712,945 669,17		20,00	
2016-2020	623,400			530,134		0
2021-2025	777,400		375,626			0
2026-2030	969,800		183,310			0
2031-2035	212,114		9,576			0
Total	\$	7,265,603	\$	2,980,043	\$	45,000

The following is a summary of the County's future annual principal and interest requirements to retire business-type activities obligations:

	Notes P	ayable	Revenue Bonds		OWDA Loans				OPWC Loans				
Year	Principal	Interest	F	Principal		Interest		Principal		Interest		Principal	
2006	50,000	232,338	\$	415,700	\$	1,032,250	\$	544,300	\$	734,072	\$	35,606	
2007	300,000	217,969		435,200		1,014,895		572,061		716,229		35,606	
2008	300,000	194,719		454,700		996,726		596,065		693,672		35,606	
2009	300,000	171,469		469,200		977,742		619,584		671,152		35,606	
2010	300,000	148,219		489,800		958,135		644,105		645,628		35,606	
2011-2015	1,500,000	392,345		2,849,200		4,384,778		3,325,692		2,838,019		178,033	
2016-2020	250,000	8,880		3,658,000		3,594,251		3,346,892		2,125,965		167,081	
2021-2025	0	0		4,767,100		2,487,961		3,044,255		1,453,011		59,480	
2026-2030	0	0		5,082,900		988,962		3,167,849		793,424		0	
2031-2033	0	0		1,242,000		126,524		1,766,266		122,683		0	
Total	\$ 3,000,000	\$ 1,365,939	\$	19,863,800	\$	16,562,224	\$	17,627,069	\$	10,793,855	\$	582,624	

The County has entered into contractual agreements for construction loans from the Ohio Water Development Authority (OWDA) and Ohio Public Works Commission (OPWC). Under the terms of these agreements, OWDA and OPWC will reimburse, advance, or directly pay the construction costs of the approved projects. OWDA and OPWC will capitalize administrative costs and construction interest and then add them to the total amounts of the final loans. These loans will not have an accurate repayment schedule until the loans are finalized and, therefore, are not included in the schedule of future annual debt service requirements.

The balances of these loans are as follows:

OPWC Loans:		
Lake Road Waterline	\$	71,948
Water Tanks		321,435
	<u>\$</u>	393,383

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed 1% of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the county, less the same exempt debt, shall never exceed a sum equal to 3% of the first \$100,000,000 of the assessed valuation, plus 1  $\frac{1}{2}$ % of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus 2  $\frac{1}{2}$ % of such valuation in excess of \$300,000,000.

At December 31, 2005, the County had an unvoted debt margin of \$10,132,274, and a direct debt margin of \$42,193,067.

The 503 Corporation special revenue fund has a loan payable to the U.S. Department of Agriculture through the Farmers Home Administration (FMHA). The total loan is for \$750,000, all of which has been received as of the balance sheet date. The loan is for the purpose of a relending program in accordance with certain standards established by the FMHA. Funds are only drawn on the loan as loan applications are approved by FMHA. This loan is collateralized with loans made with these funds and other assets.

The following summary is of the 503 Corporation's future annual principal and interest requirements to retire the FMHA long-term obligations:

	FMHA Loan						
Year	Principal			Interest		Total	
2006	\$	25,549	\$	5,313	\$	30,862	
2007		25,791		5,057		30,848	
2008		26,049		4,799		30,848	
2009		26,309		4,728		31,037	
2010		26,572		4,455		31,027	
2011-2015		136,162		18,078		154,240	
2016-2020		143,428		10,812		154,240	
2021-2024		119,991		3,158		123,149	
Total	\$	529,851	\$	56,400	\$	586,251	

*Conduit Debt Obligations.* From time to time, the County has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2005 there were six series of industrial revenue bonds outstanding, with an aggregate principal amount payable of \$7,150,000.

## NOTE 18: <u>CAPITALIZED LEASES</u>

In prior years the County entered into leases for the acquisition of various equipment and vehicles. These lease obligations meet the criteria of a capital lease as defined by Financial Accounting Standards Board Statement Number 13, "Accounting for Leases" and have been recorded in the statement of net assets. The assets have been capitalized in governmental capital assets in the amount of \$1,015,318 the present value of the minimum lease payments at the inception of each lease.

Year		Amount
2006	\$	241,147
2007		149,694
2008		99,998
Total minimum lease payments		490,839
Less: amount representing interest		28,966
Present value of minimum lease payments	<u>\$</u>	461,873

## NOTE 19: INTERFUND TRANSFERS AND BALANCES

Interfund transfers for the year ended December 31, 2005, consisted of the following:

	Transfer From							
Transfer To	General		Motor Vehicle and Gas Tax		Nursing Home		Total	
General	\$	0	\$	0	\$	0	\$	0
Public Assistance	•	563,208	Ŧ	0	-	0	*	563,208
Children's Services		0		0		0		0
Dog & Kennel		23,850		0		0		23,850
Community Corrections		30,166		0		0		30,166
Youth Services		705,000		0		0		705,000
Special Probation		509		0		0		509
Drug Task Force		84,346		0		0		84,346
Ohio Crime Victims		5,000		0		0		5,000
Bond Retirement		23,816		82,900		222,438		329,154
Sewer District		0		0		0		0
Geneva State Lodge		258,107		0		0		258,107
Total	\$	1,694,002	\$	82,900	\$	222,438	\$	1,999,340

The general fund transfers to the major and nonmajor governmental funds were made to provide additional resources for current operations. The transfers from the general, motor vehicle and gas tax and the nursing home funds to the bond retirement fund were made for the payment of debt. The general fund transfer to the Geneva State Lodge fund was for the purchase of capital assets.

## NOTE 19: INTERFUND TRANSFERS AND BALANCES (Continued)

As of December 31, 2005, interfund balances were as follows:

	R	leceivable	 Payable			
General Geneva State Lodge	\$	4,000,000	\$ 0 4,000,000			
Total	\$	4,000,000	\$ 4,000,000			

Interfund balances at December 31, 2005, consisted of a treasury investment, authorized under Article VIII, Section 13 of the Constitution of the State of Ohio, and Chapter 165 of the Ohio Revised Code, between the County treasury and the Geneva State Lodge Fund to finance the costs of constructing, equipping, furnishing and otherwise improving the Lodge. This is a one year note, maturing on April 1, 2006. Interest is paid quarterly at a variable rate equal to LIBOR plus 100 basis points. This treasury investment has first rights and priority to the lien of the Sky Bank note as disclosed in Note 17.

## NOTE 20: RELATED ORGANIZATIONS

#### A. Ashtabula County District Library

The Ashtabula County Commissioners are responsible for appointing a voting majority of the Ashtabula County District Library Board; however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit or burden on the County. The County serves in a ministerial capacity as the taxing authority for the Library. Once the Library determines to present a levy to the voters, including the determination of its rate and durations, the County must place the levy on the ballot. The Library may not issue debt and determine its own budget. The Library did not receive any funding from the County during 2005.

## **B.** Ashtabula County Port Authority

The Ashtabula County Port Authority was created in August 1988 by the County of Ashtabula, Ohio, under the Sections 4582.21 *et seq.* of the Ohio Revised Code. The Port Authority is a separate body corporate and politic having power to act as an individual entity to carry out powers given to it under State statute.

The area of jurisdiction for the Authority is all of Ashtabula County not covered by another port authority. The Authority was created to promote economic development in Ashtabula County through incentives to attract business to the County and to retain or expand business located in the County. The Authority purchased land in an industrial park which has been sold to companies for the construction of buildings. The purchases were financed with low-interest mortgages held by the Authority. The money received will be used to provide future economic development incentives.

## NOTE 20: <u>RELATED ORGANIZATIONS</u> (Continued)

#### C. Ashtabula County Convention Facilities Authority

The resolution of the county commissioners created a convention facilities authority (CFA) under the authority granted by Chapter 351 of the Ohio Revised Code, and levied an excise tax of 2% on lodging within the County to pay the cost of the Geneva State Park Lodge and Conference Center to pay principal, interest and premium on convention facilities authority tax anticipation bonds issued to pay those costs; to pay the operating costs of the authority; to pay operating and maintenance costs of those facilities.

Six directors were appointed by the county commissioners. One shall be a representative of the townships in the County, one shall be a representative of a major business trade association located in the County, and one shall be a representative of the Convention and Visitors' Bureau operating within the County. Not more than three of the persons appointed under this division shall be members of the same political party.

Three directors were appointed by the mayor of the municipal corporation that has the greatest population residing in the territory of the authority. Each appointment shall be subject to approval by a majority of the members of the legislative authority of the municipal corporation. Not more than two of the persons appointed under this division shall be members of the same political party.

Two directors were appointed by agreement of the mayors of the remaining municipal corporations located within the County in such manner as the Board of County Commissioners directs in the authorizing resolution. The persons appointed under this division shall not be members of the same political party.

## **D.** Ashtabula County Metro Park

The Probate Judge of the County appoints the three Park District Commissioners. The District hires and fires staff, and does not rely on the County to finance deficits. The County is not financially accountable for the District nor is the District financially dependent on the County. The District serves as its own taxing and debt issuance authority and is a related organization of the County.

## A. Northeast Ohio Community Alternative Program Facility

The Northeast Ohio Community Alternative Program Facility (NEOCAP) is a community based corrections facility that provided residents of the facility educational, vocational, substance abuse and support counseling services. The facility is administered by a Judicial Corrections Board consisting of seven common pleas court judges. The members consist of two judges each from Trumbull and Lake Counties, and one judge from Ashtabula, Geauga and Portage Counties. The Board adopts its own budget, authorizes expenditures, and hires and fires its own staff. Funding comes from the State of Ohio.

## NOTE 21: JOINTLY GOVERNED ORGANIZATIONS

## **B.** Children's Cluster Committee

The Children's Cluster Committee provides services to multi-need youth in Ashtabula County. Members of the Cluster include Ashtabula County Board of Mental Retardation, Mental Health Board, Ashtabula City School District, Ashtabula County Children Services Board, Ashtabula County Board of Health, Ohio Department of Youth Services, Ashtabula County Juvenile Court, District XI Children's Consortium, Western Reserve Care System and Ashtabula County Mental Health Center. The operation of the Cluster is controlled by an advisory committee which consists of a representative from each agency. Funding comes from each of the participants.

## C. Geauga, Ashtabula, and Portage Partnership Incorporated (GAPP)

GAPP provides for implementation of a local workforce investment system to comply with the Workforce Investment Act. The GAPP board consists of thirty-three members, eleven from each participating County. The operation of the council is controlled by an advisory committee, which consists of a representative from each agency. Funding comes from each of the participants. GAPP, Inc., which is a private not-for-profit entity with a status as a 501(c)3 organization, functions as the fiscal agent. The Board of Trustees for GAPP, Inc. is appointed by the Board of County Commissioners of each county.

## NOTE 22: <u>RELATED PARTY TRANSACTIONS</u>

During 2005 Ashtabula County provided facilities, certain equipment, transportation and salaries for administration, implementation and supervision of its programs to Ash/Craft Industries. Ash/Craft Industries, a discretely presented component unit of Ashtabula County, reported \$143,101 for such contributions. Ash/Craft Industries recorded operating revenues and expenses at cost or fair value as applicable, to the extent the contribution is related to the vocational purpose of Ash/Craft Industries. Additional rehabilitative services provided directly to Ash/Craft Industries clients by the County amounted to \$58,375.

## NOTE 23: <u>CONTINGENT LIABILITIES</u>

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, no liability is anticipated.

### Ashtabula County, Ohio Notes to the Basic Financial Statements (Continued) December 31, 2005

## NOTE 24: ASH/CRAFT INDUSTRIES – COMPONENT UNIT

#### A. Summary of Significant Accounting Policies

Ash/Craft Industries has as its purpose to provide a sheltered workshop for developmentally or mentally retarded adults. The intent of this Organization is to raise the level of physical, mental, social and vocational efficiency in order to help enrollees function in the environment.

Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenses. Actual results could vary from the estimates that were used.

Ash/Craft Industries' major source of income is sales to the public and companies. The Organization grants credit on open account (no collateral required) to customers who are located in the Northeast Ohio area. Some of these are national companies. Accounts receivable are considered fully collectible by management; therefore, no allowance for bad debts has been provided.

In order to ensure observance of limitations and restrictions placed on the use of resources available to Ash/Craft, the accounts are maintained in accordance with the principles of fund accounting. This is the procedure by which resources for various purposes are classified for accounting and reporting purposes into funds established according to their nature and purpose. Separate accounts are maintained for each fund; however, in the accompanying financial statements, funds that have similar characteristics have been combined into fund groups. Accordingly, all financial transactions have been recorded and reported by the following fund groups:

*Current Funds* – *Unrestricted Funds* represent resources over which the Board of Directors has discretionary control and are used to carry out the operations of the Organization in accordance with its bylaws. Restricted funds represent resources currently available for use, but expendable only for those operating purposes specified by the donor. Resources of this fund originate from gifts, grants, bequests, contracts, and emergency appeals.

*Land, Building and Equipment Funds* are designed to account for funds restricted for land, building and equipment acquisitions and funds expended. Land, building and equipment acquisitions are financed through current operations.

## NOTE 24: <u>ASH/CRAFT INDUSTRIES – COMPONENT UNIT</u> (Continued)

*Inventories* are stated at the lower of cost or market. Cost is determined substantially by the first-in, first-out method. Market value is based on replacement cost. Substantially all of the inventory consists of raw materials and supplies used in the various production activities.

**Property, Plant and Equipment** are carried at cost and include expenditures for major renewals and betterments. Donated equipment is recorded at the fair market value. Maintenance, repairs, and minor renewals are charged to expenses as incurred. When assets are sold, or otherwise disposed of, the related cost and accumulated depreciation are removed from the accounts and any profit or loss arising from such disposition is included as income or expense in the year in which sold.

Depreciation is based on the estimated useful lives computed on the straight-line method.

Ash/Craft Industries has qualified for a tax exemption under Section 501(c)(3) of the Internal Revenue Code and, accordingly, no provision for federal income tax has been recorded in the accompanying financial statements.

Costs are reported by function under program services in the statements of support, revenue and expenses and changes in fund balances and functional expense.

Ash/Craft Industries provides a small portion of the services mandated by the State of Ohio to be provided to mentally retarded adults. Most of the services are provided directly through ACBMRDD. Ash/Craft Industries was established in accordance with the law to provide labor skills training and employment. Some of the costs associated with this program are paid directly by the ACBMRDD, but are not identified separately in the books of the Board. Therefore, Ash/Craft Industries, Inc. has booked as "in-kind" contributions the expenses as determined in accordance with a formula provided by the State, which was designed to provide an estimate of the related amount of program expense paid by the ACBMRDD. The in-kind income and expense reported for the current period was \$139,341.

For the purposes of the statement of cash flows, Ash/Craft considers all highly liquid debt instruments purchased with a maturity of three months or less to be cash equivalents.

#### B. Cash

Cash is comprised of the following at December 31, 2005:

Cash on Hand	\$	50
Cash in checking		45,629
Cash in savings		4,021
Cash in money market		213,779
Cash in certificates of deposit		57,012
Total	<u>\$</u>	320,491

## NOTE 24: <u>ASH/CRAFT INDUSTRIES – COMPONENT UNIT</u> (Continued)

#### C. Equipment and Capital Improvements

The following is a summary of equipment and capital improvements at December 31, 2005:

Equipment	\$ 146,790
Capital improvements	28,599
Vehicle	 44,798
	220,187
Less: Accumulated depreciation	 (175,099)
Net equipment and capital improvements	\$ 45,088

### **D.** Concentration of Credit Risk

Ash/Craft Industries, Inc. maintains cash balances at several financial institutions located in Northeast Ohio. Accounts at each institution are insured by the Federal Deposit Insurance Corporation up to \$100,000. At December 31, 2005 the Organization's uninsured cash balances totaled \$67,163.

### NOTE 25: ASHTABULA COUNTY AIRPORT AUTHORITY-COMPONENT UNIT

#### A. Description of Ashtabula County Airport Authority and Reporting Entity

### **The Airport Authority**

The Ashtabula County Airport Authority (the Airport Authority) was created by resolution of the Ashtabula County Commissioners under the authority of Chapter 308 of the Ohio Revised Code. The Airport Authority is governed by a nine-member board of trustees appointed by the County Commissioners. The Board of Trustees has the authority to exercise all of the powers and privileges provided under the law. These powers include the ability to sue or be sued in its corporate name, the power to establish and collect rates, rentals and other charges, the authority to acquire, construct, operate, manage and maintain airport facilities, the authority to buy and sell real and personal property, and the authority to issue debt for acquiring or constructing any facility or permanent improvement. Since the airport imposes a financial burden on the County, the Airport is reflected as a component unit of Ashtabula County. The Airport has a December 31 year end.

### **B.** Summary of Significant Accounting Policies

The Airport reports its operations as a single enterprise fund. Enterprise accounting is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

### 1. Measurement Focus and Basis of Accounting

The Airport's fund is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of this fund are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net total assets. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The Airport uses the full accrual basis of accounting in which revenue is recognized when earned and expenses when incurred.

## 2. Cash

To improve cash management, cash received by the Airport is pooled in a central bank account. The Airport has no investments.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general operating fund during 2005 amounted to \$553.

### 3. Inventories

Inventories of the Airport are stated at the lower of cost or market. Cost is determined on a first-in, first-out basis. The cost of inventory items are recorded as expenses for the Airport when used. Inventory consists of fuel and oil and supply items.

### 4. Due to Primary Government

Payables resulting from transactions between the Airport and the primary government are classified as "due to primary governments."

#### 5. Capital Assets

Capital assets at the Airport are capitalized. All capital assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year.

Donated fixed assets are recorded at their fair market values as of the date donated.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fund capital assets.

Depreciation is computed using the straight-line basis over the following estimated useful lives:

Estimated Lives	Description
25 years	Buildings and Improvements
25 years	Improvements other than buildings
5 years	Vehicles
3-20 years	Furniture and Equipment

#### 6. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### C. Deposits and Investments

The Airport follows the same statutory requirements for deposits and investments as the primary government (See Note 6).

#### D. Risk Management

The Airport maintains comprehensive insurance coverage with Central Mutual Insurance Company for real property, building contents and vehicles. Vehicles include liability coverage for bodily injury and property damage. Real property and contents are 90% coinsured.

Settled claims have not exceeded coverage in any of the last five years and there has been no significant reduction in commercial coverage in any of the past three years.

The Airport is included in the County's payment to the State Workers' Compensation System. A premium is paid based on a rate per \$100 of salaries.

#### E. Capital Assets

A summary of the Airport's capital assets at December 31, 2005 follows:

	Balance 12/31/2004	Additions	Deletions	Balance 12/31/2005
Capital Assets, Not Being Depreciated:				
Land	\$ 108,569	\$ 0	\$ 0	\$ 108,569
Construction in Progress	964,204	588,052	0	1,552,256
Total Capital Assets, Not Being Depreciated	1,072,773	588,052	0	1,660,825
Depreciated Capital Assets:				
Building and Improvments	170,040	0	0	170,040
Improvements Other Than Buildings	140,576	0	0	140,576
Vehicles	413,959	0	0	413,959
Furniture and Equipment	37,520	11,443	0	48,963
Total cost	762,095	11,443	0	773,538
Less: Accumulated Depreciation:				
Building and Improvments	(58,342)	(6,802)	0	(65,144)
Improvements Other Than Buildings	(138,989)	(132)	0	(139,121)
Vehicles	(285,205)	(13,280)	0	(298,485)
Furniture and Equipment	(13,933)	(6,206)	0	(20,139)
Total Accumulated Depreciation	(496,469)	(26,420)	0	(522,889)
Total Capital Assets Being Depreciated, Net	265,626	(14,977)	0_	250,649
Business-type capital assets, net	\$ 1,338,399	\$ 573,075	\$ 0	\$ 1,911,474

## F. Defined Benefit Pension Plans

Like the primary government, the Airport participates in the Ohio Public Employees Retirement System (OPERS). (See Note 14.)

The Airport's required contribution to OPERS for the years ended December 31, 2005, 2004 and 2003 was \$7,518, \$8,521 and \$8,002, respectively. The full amount has been contributed for all three years.

### G. Postemployment Benefits

The Airport's actual contributions for 2005, which were used to fund post-employment benefits, were \$301. (See Note 15.)

#### H. Other Employee Benefits

Full-time employees are eligible for one paid personal absence day annually which shall be used for personal business. Employees are eligible for five paid sick days. Employment anniversary dates are used in establishing eligibility. The banked liability has no value for time off or for payment for unused days upon termination.

Full-time employees are eligible for paid vacation time. Vacation time may not be carried over to the following year unless prior written approval from the Board is granted. Eligible employees are not paid for any earned but unused vacation upon termination.

### I. Capital Leases

The Airport has entered into a capitalized lease for a tractor and a credit card machine. The leases meet the criteria of capital leases as defined by Financial Accounting Standards No. 13, "Accounting for Leases" which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Fixed assets acquired by leases have been capitalized in the Airport enterprise account in the amount of \$7,543 for a credit card machine which represents the present value of the lease payments at the time of the acquisition. Corresponding liabilities were recorded in the Airport enterprise account.

The following is a schedule of the future minimum lease payments (plus interest) required under the capital leases and the present value of the minimum lease payments. The tractor lease has been paid in full.:

	Crea	Credit Card			
Year	Machine				
2006	\$	1,322			
2007		2,644			
Total minimum lease payments		3,966			
Less: amount representing interest		0			
Present value of minimum lease payments	<u>\$</u>	3,966			

### J. Long-Term Debt

The Airport has a short-term obligation to the primary government of \$90,000 at December 31, 2005. This obligation was incurred in 1997 for the purchase of a refueler truck by the County to be used for Airport operations. It was to be paid in equal installments through 2002. No payments have been made on this obligation, therefore, the entire balance is recorded as a current obligation.

In 2005, the Airport Authority was awarded a loan from the United States Department of Agriculture in the amount of \$1,400,000. The proceeds of this loan are being used for the construction of new hangers. As of December 31, 2005, the Airport Authority had drawn down \$280,637 of this loan. Until the loan is fully drawn down, a final amortization schedule is not available. The Airport Authority is scheduled to make the first payment of \$24,400 in 2006.

Required Supplementary Information Condition Assessments of the County's Infrastructure December 31, 2005

The County reports its infrastructure of roads and bridges using the modified approach, whereby the County has elected not to depreciate these assets since they are managed using an asset management system with certain specified characteristics and the County documents that the assets are being preserved at, or above, a condition level it has established and disclosed. The following disclosures pertain to this condition assessment and the budgeted and actual expenditures for the preservation of these assets.

## **County Roads**

The condition of road pavement is assessed by the County Engineer, by using an internal pavement management program, an effective method for calculating the condition of the various roadways in the County system. This program assigns a Pavement Condition Rating (PCR) number to each section of roadway based on physical inspection data collected. The PCR is comprised of various ratings of the individual elements of the structure and an overall ranking of between zero and one hundred is assigned.

It is the policy of the County Engineer that County roads be maintained at an average PCR of 60 to 65, and that a condition assessment for County roads is performed annually.

The following summarizes the results of the three most recent County Engineer's condition assessments of County roads:

20	04	20	03	2002			
Centerline Miles	Average PCR	Centerline Miles	Average PCR	Centerline Miles	Average PCR		
353	64.28	354	63.28	354	64.27		

The following is a comparison of the County budgeted and actual expenditures for preservation of existing roadways:

Year	Budgeted Expenditures	Actual Expenditures	Difference
2005	\$4,773,399	\$4,097,793	\$675,606
2004	\$6,701,478	\$6,471,568	\$229,910
2003	\$6,034,158	\$5,848,197	\$185,961
2002	\$4,711,854	\$4,382,746	\$329,108
2001	\$4,861,158	\$4,597,233	\$263,925
2000	\$7,098,293	\$6,112,128	\$986,165

Required Supplementary Information Condition Assessments of the County's Infrastructure December 31, 2005

## **County Bridges**

The condition of the County's bridges is determined using a General Appraisal Rating which is a condition coding system developed by the Federal Highway Administration. The General Appraisal Rating is comprised of various ratings of the individual elements of the structure and an overall ranking of between zero and nine is assigned. The ranking is as follows:

Numerical Ranking	Condition Ranking
7 to 9	Good
5 to 6	Fair
3 to 4	Poor
0 to 2	Critical

It is the policy of the County Engineer that County bridges be maintained at an average condition ranking of 6 or better. In accordance with the Ohio Revised Code, each bridge is inspected annually.

The following summarizes the results of the three most recent condition assessments of County bridges and bridge culverts:

	2004		2003	2002			
Number of Bridges	Average Condition Ranking	Number of Bridges	Average Condition Ranking	Number of Bridges	Average Condition Ranking		
909	6.65	909	6.75	909	6.71		

The following is a comparison of the County budgeted and actual expenditures for preservation of existing bridges and bridge culverts:

	Budgeted	Actual	
Year	Expenditures	Expenditures	Difference
2004	\$1,099,497	\$959,810	\$139,687
2004	\$1,503,162	\$1,407,588	\$95,574
2003	\$1,202,737	\$1,125,495	\$77,242
2002	\$1,526,288	\$1,330,025	\$196,263
2001	\$1,671,127	\$1,243,467	\$427,660
2000	\$1,973,388	\$1,125,140	\$848,248

*Fund Descriptions – Nonmajor Funds* 

### Nonmajor Special Revenue Funds

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts, or for major capital projects) that are legally restricted to expenditure for specified purposes. Following is a description of the County's special revenue funds:

*Motor Vehicle & Gas Tax Fund* – To account for revenue received by the County for Motor Vehicle & Gas Tax. The revenue is spent for road & bridge infrastructure.

*Viaduct Lighting Fund* – To account for revenue received from other governmental entities for the street lighting on certain bridges within the County. The revenue is spent on lighting and the replacement of poles and wiring.

Dog and Kennel Fund - To account for the dog warden's operations, financed by sales of dog tags and kennel permits by fine collections.

*Marriage License Fund* – To account for \$10 collected on each issued marriage license to be used for a battered spouse program.

*Children Services Fund* – To account for monies received from a County-wide property tax, federal and state grants, support collections and VA and social security. Major expenditures ere for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

*Probate Court Fund* – To account for court costs expended on specific supplies as stated within the Revised Code.

*Indigent Guardianship Fund* – To account for any costs expended by the court involving an indigent guardian.

*Child Support Fund* – To account for federal, state and local revenues used to administer the County Bureau of Support.

*Real Estate Assessment Fund* – To account for state mandated County-wide real estate appraisals that are funded by charges to political subdivisions located within the County.

Solid Waste Fund – To account for payment of costs consistent with the planning of a solid waste disposal area.

Supported Living Fund – To account for support of individuals living in residential facilities.

*Indigent Drivers Fund* – To account for payment of the law enforcement agency costs incurred in enforcing the attendance of indigent OMVI offenders and alcohol and drug addiction programs.

*Litter Control Fund* – To account for a state grant and donated money to enforce litter laws and educate citizens.

Fund Descriptions – Nonmajor Funds

### Nonmajor Special Revenue Funds (Continued)

*Enforcement and Education Fund* - To account for monies used to educate the public on the laws governing driving while under the influence of alcohol and the dangers of operating a motor vehicle after consuming alcoholic beverages.

*Community Corrections Fund* – To account for revenue from the State Bureau of Rehabilitation and Correction used to provide service for juvenile felons.

*Youth Services Fund* – To account for grant monies received from the State Department of Youth Services and used for placement of children, a juvenile delinquency diversion program, juvenile delinquency prevention and other related activities.

*Child Abuse Fund* – To account for a state grant that provides for promotional ads and printing to prevent various abuses of children.

*Delinquent Real Estate Tax Assessment Collection Fund* – To account for 5% of all collected delinquent real estate taxes, personal property taxes and manufactured home taxes for the purpose of collecting delinquent real estate taxes.

*Treasurer Prepay Interest Fund* – To account for investments of the prepayment fund.

*Special Probation Fund* – To account for revenues collected for special probation fees from Common Pleas, Eastern County and Western County Courts.

*Community Mental Health Fund* – To account for a County-wide property tax levy and federal and state grants that are expended primarily to pay the cost of contracts with local mental health agencies that provide services to the public at large.

*Emergency Management Fund* – To account for the fund controlled by Disaster Service, as established by Section 5915.06, Revised Code. Money is received from Cleveland Electric Illuminating Company and a federal grant used for maintaining an emergency management services department.

Special Emergency Planning Fund – To account for the fund controlled by the Local Emergency Planning Committee, as established by Section 301(c), Revised Code. Money is received from a state grant to be used to implement a County-wide emergency plan for the handling of chemical or toxic material spills or fires.

*Emergency 911 Fund* – To account for tax revenue used in establishing, equipping, furnishing, operating and maintaining a County-wide 911 system of safety answering points.

*Drug Abuse Resistance Education Fund* – To account for funds used to educate the public regarding drug abuse and drug abuse prevention.

*Drug Task Force Fund* – To account for funds used to provide a drug task force.

*Ohio Crime Victims Fund* – To account for the grant received through the Attorney General's office that is expended to assist individuals who are the victims of crime.

Fund Descriptions – Nonmajor Funds

## Nonmajor Special Revenue Funds (Continued)

*Board of Elections Voters Registration Fund* – To account for grant money received from the State of Ohio to upgrade the voter registration computer system.

*Inmate Medical Fund* – To account for proceeds from the inmate telephone system used to provide hospitalization and medical treatment related to specific inmates.

*Certificate of Title Administrator Fund* – To account for funds retained by the clerk of courts from costs incurred in processing titles under Chapters 1548 and 4505, Revised Code.

*Community Development Fund* – To account for revenue from the federal government to be expended for administrative costs of the community development block grant program.

*Drug Control Grant Fund* – To account for revenue from state grants used to provide counseling services for juveniles.

*Courts Special Projects Fund* – To account for revenue from fees and charges collected by the Eastern and Western County Courts.

*Federal Emergency Management* – To account for revenues from grants awarded by the Federal Management Agency for disaster assistance.

*Ohio Emergency Management* – To account for revenues from grants awarded by the Ohio Emergency Management Agency for disaster assistance.

*Emergency Management Department of Justice* – To account for revenues from Homeland Security grants.

*Workforce Development Fund* – To account for revenue and expenditures for Workforce Investment Act.

*HUD Grant* – To account for funds received from the U.S. Department of Housing and Urban Development used to provide housing rehabilitation service for the elderly and low-income residents.

Hazard Mitigation Grant – To account for federal grant money received for the Hazard Mitigation program.

*Board of Elections HAVA Grant* – To account for state grant money received for voter education and poll worker training under the Help America Vote Act.

*Clerk of Courts Special Projects* – To account for money allocated by the courts to be used for a Joint Court Mediation Project.

503 Corporation Fund – To account for funds provided by federal and state grants used to provide loans to small businesses within the County. The operations of this fund are not budgeted.

Fund Descriptions – Nonmajor Funds

## Nonmajor Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, principal and interest on general long-term debt and related costs.

### **Nonmajor Capital Projects Funds**

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). Following is a description of the County's capital projects funds:

*Construction Fund* - To Account for grants and other revenue received for construction projects of the County.

*Coffee Creek Fund* – To account for note proceeds and economic development grants to develop an industrial park within the County.

*Permanent Improvement Fund* – To account for the issuance of notes and transfers from other funds for major capital improvement expenditures.

*Ditch Maintenance Fund* – To account for the transfer of monies from the General Fund to be expended for irrigation ditches within the County.

*County Court Computer Fund* – To account for court fees collected to pay for computer equipment and the upkeep of the equipment for the court.

#### Combining Balance Sheet Nonmajor Governmental Funds

December 31, 2005

Assets	¢			Fund		Projects Funds	Total Nonmajor Governmental Funds		
	<b>A</b>								
Equity in Pooled Cash and Cash Equivalents	\$	11,444,009	\$	548,865	\$	698,055	\$	12,690,929	
Cash and Cash Equivalents:									
In Segregated Accounts		1,584,182		0		0		1,584,182	
Receivables:									
Taxes		2,817,734		928,408		0		3,746,142	
Accounts		171,099		0		3,390		174,489	
Special Assessments		211,125		20,367		0		231,492	
Accrued Interest		1,264		0		0		1,264	
Due from Other Governments		6,620,936		0		0		6,620,936	
Materials and Supplies Inventory		88,958		0		0		88,958	
Loans Receivable		2,725,935		0		0		2,725,935	
Prepaid Items		2,024	0			0		2,024	
Total Assets	\$	25,667,266	\$ 1,497,640		\$ 701,445		\$	27,866,351	
Liabilities									
Accounts Payable	\$	1,203,177	\$	0	\$	0	\$	1,203,177	
Accrued Wages and Benefits		147,312		0		0		147,312	
Intergovernmental Payable		199,018		0		0		199,018	
Deferred Revenue		8,984,728		948,775		0		9,933,503	
Loans Payable		529,851		0		0		529,851	
Total Liabilities		11,064,086		948,775	0		12,012,861		
Fund Balances									
Fund Balance:									
Reserved for Encumbrances		875,788		0	123,242			999,030	
Reserved for Inventory		88,958		0	0		88,95		
Reserved for Loans		2,725,935	0		0			2,725,935	
Undesignated Reported In:									
Special Revenue Funds		10,912,499		0		0		10,912,499	
Debt Service Fund		0		548,865		0		548,865	
Capital Projects Funds		0		0		578,203		578,203	
Total Fund Balances		14,603,180		548,865		701,445		15,853,490	
Total Liabilities and Fund Balances	\$	25,667,266	\$	1,497,640	\$	701,445	\$	27,866,351	

## Ashtabula County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

For the Year Ended December 31, 2005

Revenues         S         3,922,601         S         844,221         S         0         S         4,766,822           Charges for Services         2,671,971         168,976         124,127         2,265,074           Licenses and Permits         11,091         0         0         11,091           Prices and Foreitures         82,510         0         0         82,510           Intergovernmental         22,318,677         116,571         440         22,435,688           Special Assessments         189,333         20,619         0         209,974           Interest         28,34,648         0         8,355         292,003           Other         30,956         0         0         30,956           Total Revenues         29,510,609         1,150,407         133,102         30,794,118           Expenditures         Current:         Gerneral Government:         141,987         0         0         2,744,495           Current:         Gerneral Government:         2,243,026         0         0         2,744,495           Public Safety         2,744,495         0         0         2,610,616         0         9,216,016           Heauth         9,248,316         0			Nonmajor Special Revenue Funds	 Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds			Total Nonmajor Governmental Funds	
$\begin{array}{llllllllllllllllllllllllllllllllllll$									
Licenses and Permits $11,091$ 0       0 $11,091$ Fines and Forfeitures $82,510$ 0       0 $82,510$ Intergovernmental $22,318,677$ $116,571$ $440$ $22,355,683$ Special Assessments $183,335$ $20,639$ 0 $209,974$ Interest $283,468$ 0 $8,535$ $292,003$ Other $30,956$ 0       0 $30,956$ Total Revenues $29,510,609$ $1,150,407$ $133,102$ $30,794,118$ Expenditures       Current:       General Government:       Current:       General Government: $2453,026$ 0       0 $2,453,026$ Logislative and Executive $2,453,026$ 0       0 $2,444,95$ 0 $6,102,739$ Public Works $6,102,739$ 0       0 $6,102,739$ 0 $6,102,739$ Public Works $6,102,739$ 0       0 $8,216,066$ 0 $9,248,316$ Human Services $8,216,066$ 0       0 $1,33,102$ $30,406,115$ Det Simancheiment $42,833$ $993,7$		\$		\$	\$		\$		
Fines and Forfeitures82,5100082,510Intergovermental22,318,677116,57144022,435,681Interest283,46808,535292,003Other30,95600030,956Total Revenues29,510,6091,150,407133,10230,794,118ExpendituresCurrent:30,956002,453,026Current:Current:002,243,680Identified Government:2,453,026002,443,026Legislative and Executive2,453,026002,44,92Public Sarley2,744,495006,102,739Public Sarley2,744,4950002,243,316Health9,248,316009,248,3160Human Services8,216,066008,216,0660Capital Outlay0016,31116,51116,511Deb Service:12,680371,35401,36,556Principal Retirement42,833993,70301,036,556Interest and Fiscal Charges2,8952,1421,365,05788,91630,406,115Excess of Revenues Over (Under) Expenditures558,467(214,650)44,186388,003Other Financing Sources (Uses)(82,900)00(2,476)Operating Transfers In848,871329,15401,178,025Operating Transfers Out(82,900)00(82,900) <td>-</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	-								
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$									
Special Assessments         189,335         20,639         0         209,974           Interest         283,468         0         8,535         292,003           Other         29,510,609         1,150,407         133,102         30,956           Total Revenues         29,510,609         1,150,407         133,102         30,794,118           Expenditures         General Government:         6         0         0         2,453,026         0         2,453,026         1,450,77         0         2,60,025         214,592           Public Safety         2,744,495         0         0         2,744,495         0         0         6,102,739         0         0         6,102,739         0         0         6,102,739         0         0         16,311									
Interest $283,468$ 0 $8,535$ $292,003$ Other $30,956$ 00 $30,956$ Total Revenues $29,510,609$ $1,150,407$ $133,102$ $30,794,118$ Expenditures $2,453,026$ 0 $0$ $2,453,026$ Judicial $141,987$ 0 $72,605$ $214,592$ Public Safety $2,744,495$ 00 $2,744,495$ Public Works $6,102,739$ 00 $6,102,739$ Health $9,248,316$ 00 $9,248,316$ Human Services $8,216,066$ 00 $8,216,066$ Capital Outlay00 $16,311$ $16,311$ Debt Service: $90$ 0 $16,311$ $16,311$ Principal Retirement $42,833$ $993,703$ 0 $1,036,536$ Interest and Fiscal Charges $2,680$ $371,354$ 0 $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses) $(2,476)$ 0 $(2,476)$ 0Other Financing Sources (Uses) $763,495$ $329,154$ 0 $1,178,025$ Operating Transfers In									
Other         30,956         0         0         30,956           Total Revenues         29,510,609         1,150,407         133,102         30,794,118           Expenditures         Current:         Current:	•			20,639					
Total Revenues         29,510,609         1,150,407         133,102         30,794,118           Expenditures         Current:         General Government:         2,453,026         0         0         2,453,026           Legislative and Executive         2,453,026         0         0         2,443,026         1,41,987         0         72,605         21,4592           Public Safety         2,744,495         0         0         0,744,495         0         0         2,744,945           Public Works         6,102,739         0         0         6,102,739         0         0         6,102,739           Human Services         8,216,066         0         0         8,214,036         0         9,248,316         0         0         1,33,03         0         1,136,636           Interest and Fiscal Charges         2,680         371,354         0         374,034         1         1,315         0         374,034           Total Expenditures         258,952,142         1,365,057         88,916         30,406,115         Excess of Revenues Over (Under) Expenditures         558,467         (214,650)         44,186         388,003           Other Financing Sources (Uses)         (2,476)         0         0         (2,476)         <	Interest			0		8,535			
Expenditures Current: Gemeral Government: Legislative and Executive2,453,026 2,453,026002,453,026 2,453,029Judicial Judicial141,987072,60521,4592Public Safety Public Safety2,744,495002,744,495Public Safety Public Safety2,744,495006,102,739Public Safety Public Safety9,248,316009,248,316Health Human Services Service:8,216,066008,216,066Capital Outlay Debt Service:0016,31116,311Debt Service: Principal Retirement Interest and Fiscal Charges2,680371,3540374,034Total Expenditures28,952,1421,365,05788,91630,406,115Excess of Revenues Over (Under) Expenditures558,467(214,650)44,186388,003Other Financing Sources (Uses) Operating Transfers In Sources (Uses)00(2,476) 00(2,476) 0Other Financing Sources (Uses)763,495329,15401,178,0251,092,649Net Change in Fund Balances1,321,962114,50444,1861,480,652Fund Balances Reginning of Year - Restated (See Note 12)13,230,986434,361657,25914,322,606Increase in Reserve for Inventory50,2320050,232	Other		30,956	 0		0		30,956	
Current:         General Government:         Legislative and Executive $2,453,026$ 0       0 $2,453,026$ Judicial       141,987       0 $72,605$ $214,592$ Public Safety $2,744,495$ 0       0 $2,744,495$ Public Works $6,102,739$ 0       0 $6,102,739$ Health $9,248,316$ 0       0 $9,248,316$ Human Services $8,216,066$ 0       0 $8,216,066$ Capital Outlay       0       0 $16,311$ $16,311$ Debt Service: $7$ $72,605$ $214,502$ $73,635$ Principal Retirement $42,833$ $993,703$ $0$ $1,036,536$ Interest and Fiscal Charges $2,680$ $371,354$ $0$ $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses) $(2,476)$ $0$ $0$ $(2,476)$ $0$ $0$	Total Revenues		29,510,609	 1,150,407		133,102		30,794,118	
Gerneral Government:         Legislative and Executive       2.453,026       0       0       2.443,026         Judicial       141,987       0       72,605       214,592         Public Safety       2.744,495       0       0       2.744,495         Public Works       6,102,739       0       0       6,102,739         Human Services       8,216,066       0       0       8,216,066         Capital Outlay       0       0       16,311       16,311         Debt Service:       0       0       16,311       16,311         Principal Retirement       42,833       993,703       0       1,036,536         Interest and Fiscal Charges       2,8952,142       1,365,057       88,916       30,406,115         Excess of Revenues Over (Under) Expenditures       558,467       (214,650)       44,186       388,003         Other Financing Sources (Uses)         Other Financing Uses       (2,476)       0       0       (2,476)         Operating Transfers In       848,871       329,154       0       1,178,025         Operating Transfers Out       (262,900)       0       0       (82,900)         Total Other Financing Sources (Uses)       7	Expenditures								
Legislative and Executive $2,453,026$ 00 $2,453,026$ Judicial141,9870 $72,605$ $214,592$ Public Safety $2,744,495$ 00 $2,744,495$ Public Works $6,102,739$ 00 $6,102,739$ Health $9,248,316$ 00 $9,248,316$ Human Services $8,216,066$ 00 $8,216,066$ Capital Outlay0016,31116,311Debt Service: $2,680$ $371,354$ 0 $374,034$ Principal Retirement $42,833$ $993,703$ 01,036,536Interest and Fiscal Charges $2,680$ $371,354$ 0 $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses)00 $(2,476)$ 0 $(2,476)$ Operating Transfers In $848,871$ $329,154$ 0 $1,178,025$ Operating Transfers Out $(82,900)$ 00 $(82,900)$ Total Other Financing Sources (Uses) $763,495$ $329,154$ 0 $1,092,649$ Net Change in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,006$ Increase in Reserve for Inventory $50,232$ 00 $50,232$	Current:								
Judicial $141,987$ 0 $72,605$ $214,592$ Public Safety $2,744,495$ 00 $2,744,495$ Public Works $6,102,739$ 00 $6,102,739$ Health $9,248,316$ 00 $9,248,316$ Human Services $8,216,066$ 00 $8,216,066$ Capital Outlay0016,31116,311Debt Service: $71,034$ 0 $374,034$ $374,034$ Principal Retirement $42,833$ $993,703$ 0 $1,036,536$ Interest and Fiscal Charges $2,680$ $371,354$ 0 $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses)00 $(2,476)$ 0 $(2,476)$ Operating Transfers In $848,871$ $329,154$ 0 $1,178,025$ Operating Transfers Out $(82,900)$ 00 $(82,900)$ Total Other Financing Sources (Uses) $763,495$ $329,154$ 0 $1,092,649$ Net Change in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,606$ Increase in Reserve for Inventory $50,232$ 00 $50,232$	Gerneral Government:								
Public Safety $2,744,495$ 00 $2,744,495$ Public Works $6,102,739$ 00 $6,102,739$ Health $9,248,316$ 00 $9,248,316$ Human Services $8,216,066$ 00 $9,248,316$ Capital Outlay00 $16,311$ $16,311$ Debt Service: $2,680$ $371,354$ 0 $374,034$ Principal Retirement $42,833$ $993,703$ 0 $1,036,536$ Interest and Fiscal Charges $2,680$ $371,354$ 0 $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses) $(2,476)$ 00 $(2,476)$ Operating Transfers In $848,871$ $329,154$ 0 $1,178,025$ Operating Transfers Out $(82,900)$ 00 $(82,900)$ Total Other Financing Sources (Uses) $763,495$ $329,154$ 0 $1,092,649$ Net Change in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,606$ Increase in Reserve for Inventory $50,232$ 00 $50,232$	Legislative and Executive		2,453,026	0		0		2,453,026	
Public Works $6,102,739$ 00 $6,102,739$ Health $9,248,316$ 00 $9,248,316$ Human Services $8,216,066$ 00 $8,216,066$ Capital Outlay00 $16,311$ $16,311$ Debt Service:00 $16,311$ $16,311$ Principal Retirement $42,833$ $993,703$ 0 $1,036,536$ Interest and Fiscal Charges $2,680$ $371,354$ 0 $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses)00 $(2,476)$ 0 $(2,476)$ Operating Transfers In $848,871$ $329,154$ 0 $1,092,649$ Net Charge in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,606$ Increase in Reserve for Inventory $50,232$ 00 $50,232$	Judicial		141,987	0		72,605		214,592	
Health $9,248,316$ 00 $9,248,316$ Human Services $8,216,066$ 00 $8,216,066$ Capital Outlay0016,31116,311Debt Service: $7000000000000000000000000000000000000$	Public Safety		2,744,495	0		0		2,744,495	
Human Services $8,216,066$ 00 $8,216,066$ Capital Outlay00 $16,311$ $16,311$ Debt Service:Principal Retirement $42,833$ $993,703$ 0 $1,036,536$ Interest and Fiscal Charges $2,680$ $371,354$ 0 $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses)00 $(2,476)$ 0 $(2,476)$ Operating Transfers In $848,871$ $329,154$ 0 $1,178,025$ Operating Transfers Out $(82,900)$ 00 $(82,900)$ Total Other Financing Sources (Uses) $763,495$ $329,154$ 0 $1,092,649$ Net Change in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,606$ Increase in Reserve for Inventory $50,232$ 00 $50,232$	Public Works		6,102,739	0		0		6,102,739	
Capital Outlay         0         0         16,311         16,311           Debt Service:         Principal Retirement         42,833         993,703         0         1,036,536           Interest and Fiscal Charges         2,680         371,354         0         374,034           Total Expenditures         28,952,142         1,365,057         88,916         30,406,115           Excess of Revenues Over (Under) Expenditures         558,467         (214,650)         44,186         388,003           Other Financing Sources (Uses)         0         0         (2,476)         0         0         (2,476)           Operating Transfers In         848,871         329,154         0         1,178,025         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0	Health		9,248,316	0		0		9,248,316	
Capital Outlay         0         0         16,311         16,311           Debt Service:         Principal Retirement         42,833         993,703         0         1,036,536           Interest and Fiscal Charges         2,680         371,354         0         374,034           Total Expenditures         28,952,142         1,365,057         88,916         30,406,115           Excess of Revenues Over (Under) Expenditures         558,467         (214,650)         44,186         388,003           Other Financing Sources (Uses)         0         0         (2,476)         0         0         (2,476)           Operating Transfers In         848,871         329,154         0         1,178,025         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0         (82,900)         0	Human Services		8,216,066	0		0		8,216,066	
Debt Service: $42,833$ $993,703$ $0$ $1,036,536$ Principal Retirement $42,833$ $993,703$ $0$ $1,036,536$ Interest and Fiscal Charges $2,680$ $371,354$ $0$ $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses) $0$ $0$ $0$ $(2,476)$ $0$ $0$ $(2,476)$ Other Financing Uses $(2,476)$ $0$ $0$ $(2,476)$ $0$ $0$ $(2,476)$ Operating Transfers In $848,871$ $329,154$ $0$ $1,178,025$ Operating Transfers Out $(82,900)$ $0$ $0$ $(82,900)$ Total Other Financing Sources (Uses) $763,495$ $329,154$ $0$ $1,092,649$ Net Change in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,606$ Increase in Reserve for Inventory $50,232$ $0$ $0$ $50,232$ $0$ $0$ $50,232$	Capital Outlay			0		16,311			
Interest and Fiscal Charges $2,680$ $371,354$ $0$ $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses) $0$ $0$ $(2,476)$ $0$ $0$ $(2,476)$ Other Financing Uses $(2,476)$ $0$ $0$ $(2,476)$ $0$ $0$ $(2,476)$ Operating Transfers In $848,871$ $329,154$ $0$ $1,178,025$ $0$ Operating Transfers Out $763,495$ $329,154$ $0$ $1,092,649$ Net Change in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,606$ Increase in Reserve for Inventory $50,232$ $0$ $0$ $50,232$ $0$ $0$ $50,232$									
Interest and Fiscal Charges $2,680$ $371,354$ $0$ $374,034$ Total Expenditures $28,952,142$ $1,365,057$ $88,916$ $30,406,115$ Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses) $0$ $0$ $(2,476)$ $0$ $0$ $(2,476)$ Other Financing Uses $(2,476)$ $0$ $0$ $(2,476)$ $0$ $0$ $(2,476)$ Operating Transfers In $848,871$ $329,154$ $0$ $1,178,025$ $0$ Operating Transfers Out $763,495$ $329,154$ $0$ $1,092,649$ Net Change in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,606$ Increase in Reserve for Inventory $50,232$ $0$ $0$ $50,232$ $0$ $0$ $50,232$	Principal Retirement		42,833	993,703		0		1,036,536	
Excess of Revenues Over (Under) Expenditures $558,467$ $(214,650)$ $44,186$ $388,003$ Other Financing Sources (Uses)Other Financing Uses $(2,476)$ 00 $(2,476)$ Operating Transfers In $848,871$ $329,154$ 0 $1,178,025$ Operating Transfers Out $(82,900)$ 00 $(82,900)$ Total Other Financing Sources (Uses) $763,495$ $329,154$ 0 $1,092,649$ Net Change in Fund Balances $1,321,962$ $114,504$ $44,186$ $1,480,652$ Fund Balances Beginning of Year - Restated (See Note 12) $13,230,986$ $434,361$ $657,259$ $14,322,606$ Increase in Reserve for Inventory $50,232$ 00 $50,232$	Interest and Fiscal Charges		2,680	 371,354		0		374,034	
Other Financing Sources (Uses)       (2,476)       0       0       (2,476)         Operating Transfers In       848,871       329,154       0       1,178,025         Operating Transfers Out       (82,900)       0       0       (82,900)         Total Other Financing Sources (Uses)       763,495       329,154       0       1,092,649         Net Change in Fund Balances       1,321,962       114,504       44,186       1,480,652         Fund Balances Beginning of Year - Restated (See Note 12)       13,230,986       434,361       657,259       14,322,606         Increase in Reserve for Inventory       50,232       0       0       50,232	Total Expenditures		28,952,142	 1,365,057		88,916		30,406,115	
Other Financing Uses         (2,476)         0         0         (2,476)           Operating Transfers In         848,871         329,154         0         1,178,025           Operating Transfers Out         (82,900)         0         0         (82,900)           Total Other Financing Sources (Uses)         763,495         329,154         0         1,092,649           Net Change in Fund Balances         1,321,962         114,504         44,186         1,480,652           Fund Balances Beginning of Year - Restated (See Note 12)         13,230,986         434,361         657,259         14,322,606           Increase in Reserve for Inventory         50,232         0         0         50,232	Excess of Revenues Over (Under) Expenditures		558,467	(214,650)		44,186		388,003	
Operating Transfers In         848,871         329,154         0         1,178,025           Operating Transfers Out         (82,900)         0         0         (82,900)           Total Other Financing Sources (Uses)         763,495         329,154         0         1,092,649           Net Change in Fund Balances         1,321,962         114,504         44,186         1,480,652           Fund Balances Beginning of Year - Restated (See Note 12)         13,230,986         434,361         657,259         14,322,606           Increase in Reserve for Inventory         50,232         0         0         50,232	Other Financing Sources (Uses)								
Operating Transfers Out         (82,900)         0         0         (82,900)           Total Other Financing Sources (Uses)         763,495         329,154         0         1,092,649           Net Change in Fund Balances         1,321,962         114,504         44,186         1,480,652           Fund Balances Beginning of Year - Restated (See Note 12)         13,230,986         434,361         657,259         14,322,606           Increase in Reserve for Inventory         50,232         0         0         50,232	Other Financing Uses		(2,476)	0		0		(2,476)	
Total Other Financing Sources (Uses)       763,495       329,154       0       1,092,649         Net Change in Fund Balances       1,321,962       114,504       44,186       1,480,652         Fund Balances Beginning of Year - Restated (See Note 12)       13,230,986       434,361       657,259       14,322,606         Increase in Reserve for Inventory       50,232       0       0       50,232	Operating Transfers In		848,871	329,154		0		1,178,025	
Net Change in Fund Balances       1,321,962       114,504       44,186       1,480,652         Fund Balances Beginning of Year - Restated (See Note 12)       13,230,986       434,361       657,259       14,322,606         Increase in Reserve for Inventory       50,232       0       0       50,232	Operating Transfers Out		(82,900)	 0		0		(82,900)	
Fund Balances Beginning of Year - Restated (See Note 12)       13,230,986       434,361       657,259       14,322,606         Increase in Reserve for Inventory       50,232       0       0       50,232	Total Other Financing Sources (Uses)		763,495	 329,154		0		1,092,649	
Increase in Reserve for Inventory         50,232         0         0         50,232	Net Change in Fund Balances		1,321,962	114,504		44,186		1,480,652	
	Fund Balances Beginning of Year - Restated (See Note 12)		13,230,986	434,361		657,259		14,322,606	
<i>Fund Balances End of Year</i> \$ 14,603,180 \$ 548,865 \$ 701,445 \$ 15,853,490	Increase in Reserve for Inventory		50,232	 0		0		50,232	
	Fund Balances End of Year	_\$	14,603,180	\$ 548,865	\$	701,445	\$	15,853,490	

#### Combining Balance Sheet Nonmajor Special Revenue Funds

December 31, 2005

	Motor Vehicle and Gas Tax	Viaduct Lighting	Dog and Kennel	Marriage License
Assets				
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents in Segregated Accounts	\$ 2,027,478 0	\$ 3,870 0	\$ 30,899 0	\$ 15,878 0
Receivables:	0	0	0	0
Taxes	0	0	0	0
Accounts	4,546	0	0	0
Special Assessments	0	0	0	0
Accrued Interest	0	0	0	0
Due from Other Governments	3,694,228	0	0	0
Materials and Supplies Inventory	88,958	0	0	0
Loans Receivable	0	0	0	0
Prepaid Items	1,764	0	0	0
Total Assets	\$ 5,816,974	\$ 3,870	\$ 30,899	\$ 15,878
Liabilities				
Accounts Payable	95,387	0	0	0
Accrued Wages	36,190	0	569	0
Intergovernmental Payable	53,248	0	867	0
Deferred Revenue	3,092,898	0	0	0
Loans Payable	0	0	0	0
Total Liabilities	3,277,723	0	1,436	0
Fund Balances				
Fund Balance:	156051	(0.1	5 50.0	0
Reserved for Encumbrances	176,871	604 0	5,530	0
Reserved for Inventory Reserved for Loans	88,958 0	0	0 0	0 0
Unreserved:	0	0	0	0
Undesignated Reported In:				
Special Revenue Funds	2,273,422	3,266	23,933	15,878
Total Fund Balances	2,539,251	3,870	29,463	15,878
Total Liabilities and Fund Balances	\$ 5,816,974	\$ 3,870	\$ 30,899	\$ 15,878

 Children Services	Probate Court	ndigent rdianship	 Child Support	eal Estate ssessment	 Solid Waste	pported Living
\$ 2,112,924 111,525	\$ 2,238 0	\$ 6,450 0	\$ 966,492 0	\$ 997,909 0	\$ 646,890 0	\$ 1,247 0
2,226,687	0	0	0	0	0	0
0	0	0	92,832	0	49,314	0
0	0	0	0	0	0	0
1,264	0	0	0	0	0	0
80,155	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
 0	 0	 0	 0	 0	 0	 0
\$ 4,532,555	\$ 2,238	\$ 6,450	\$ 1,059,324	\$ 997,909	\$ 696,204	\$ 1,247
216,849	0	0	0	400	53,803	0
46,280	0 0	0 0	20,057	400 6,040	53,803 835	0 0
46,280 60,768	0	0	26,831	8,040 8,262	833 949	0
2,226,687	0	0	92,831 92,832	8,202 0	949 0	0
2,220,087	0	0	92,832	0	0	0
 2,550,584	 0	 0	 139,720	 14,702	 55,587	 0
83,016	0	0	224,693	75,706	32,711	0
05,010	0	0	0	0	0	0
0	0	0	0	0	0	0
 1,898,955	 2,238	 6,450	 694,911	 907,501	 607,906	 1,247
 1,981,971	 2,238	 6,450	 919,604	 983,207	 640,617	 1,247
\$ 4,532,555	\$ 2,238	\$ 6,450	\$ 1,059,324	\$ 997,909	\$ 696,204	\$ 1,247

#### Combining Balance Sheet Nonmajor Special Revenue Funds (Continued) December 31, 2005

	Indigent Drivers	(	Litter Control	forcement Education	mmunity rrections
Assets					
Equity in Pooled Cash and Cash Equivalents	\$ 241,224	\$	28,918	\$ 41,203	\$ 54,536
Cash and Cash Equivalents in Segregated Accounts	0		0	0	0
Receivables:					
Taxes	0		0	0	0
Accounts	715		0	47	0
Special Assessments	0		0	0	0
Accrued Interest	0		0	0	0
Due from Other Governments	0		0	0	0
Materials and Supplies Inventory	0		0	0	0
Loans Receivable	0		0	0	0
Prepaid Items	 0		0	 0	 0
Total Assets	\$ 241,939	\$	28,918	\$ 41,250	\$ 54,536
Liabilities					
Accounts Payable	0		1,425	0	0
Accrued Wages	0		296	0	2,007
Intergovernmental Payable	0		746	0	2,713
Deferred Revenue	0		0	0	0
Loans Payable	 0		0	 0	 0
Total Liabilities	 0		2,467	 0	 4,720
Fund Balances					
Fund Balance:					
Reserved for Encumbrances	0		25,488	0	279
Reserved for Inventory	0		0	0	0
Reserved for Loans	0		0	0	0
Unreserved:					
Undesignated Reported In:					
Special Revenue Funds	 241,939		963	 41,250	 49,537
Total Fund Balances	 241,939		26,451	 41,250	 49,816
Total Liabilities and Fund Balances	\$ 241,939	\$	28,918	\$ 41,250	\$ 54,536

;	Youth Services	Child Abuse	R Tax	Delinquent eal Estate Assessment Collection	reasurer ay Interest	pecial obation	Community ental Health	mergency anagement
\$	220,479	\$ 1,520	\$	687,794	\$ 41,075	\$ 0	\$ 1,296,237	\$ 133,600
	0	0		0	0	0	0	0
	0	0		0	0	0	591,047	0
	0	0		0	0	1,386	920	0
	0	0		0	0	0	0	0
	0	0		0	0	0	0	0
	0	0		0	0	0	201,236	0
	0	0		0	0	0	0	0
	0	0		0	0	0	0	0
	0	 0		0	 0	 0	 0	55
\$	220,479	\$ 1,520	\$	687,794	\$ 41,075	\$ 1,386	\$ 2,089,440	\$ 133,655
	0	0		0	0	0	800,341	732
	11,387	0		3,957	0	532	6,281	1,627
	14,039	0		5,398	0	785	8,310	2,687
	0	0		0	0	0	784,987	0
	0	 0		0	 0	 0	 0	0
	25,426	 0		9,355	 0	 1,317	 1,599,919	 5,046
	12,648	0		6,934	1,510	0	124,348	10,845
	12,048	0		0,934 0	1,310 0	0	124,548	10,843
	0	0		0	0	0	0	0
	182,405	 1,520		671,505	 39,565	 69	 365,173	117,764
	195,053	 1,520		678,439	 41,075	 69	 489,521	128,609
\$	220,479	\$ 1,520	\$	687,794	\$ 41,075	\$ 1,386	\$ 2,089,440	\$ 133,655

#### Combining Balance Sheet Nonmajor Special Revenue Funds (Continued) December 31, 2005

	En	Special nergency lanning	Eme	ergency 911	R	ug Abuse esistance ducation		ug Task Force
Assets	¢	59 027	¢	64.015	¢	21.041	¢	00 608
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents in Segregated Accounts	\$	58,937 0	\$	64,015 0	\$	31,041 0	\$	90,608 0
Receivables:		0		0		0		0
Taxes		0		0		0		0
Accounts		0		0		0		0
Special Assessments		0		211,125		0		0
Accrued Interest		0		0		0		0
Due from Other Governments		0		0		0		0
Materials and Supplies Inventory		0		0		0		0
Loans Receivable		0		0		0		0
Prepaid Items		0		0		0		0
Total Assets	\$	58,937	\$	275,140	\$	31,041	\$	90,608
Liabilities								
Accounts Payable		0		462		0		0
Accrued Wages		0		1,416		0		1,777
Intergovernmental Payable		0		1,409		0		2,369
Deferred Revenue		0		211,125		0		0
Loans Payable		0		0		0		0
Total Liabilities		0		214,412		0		4,146
Fund Balances								
Fund Balance:								
Reserved for Encumbrances		75		8,513		0		0
Reserved for Inventory		0		0		0		0
Reserved for Loans Unreserved:		0		0		0		0
Undesignated Reported In:								
Special Revenue Funds		58,862		52,215		31,041		86,462
Total Fund Balances		58,937		60,728		31,041		86,462
Total Liabilities and Fund Balances	\$	58,937	\$	275,140	\$	31,041	\$	90,608

o Crime fictims	Inmate Medical	Certificate of Title ministrator	Community evelopment	g Control Grant	urts Special Projects	Ma De	nergency nagement partment f Justice
\$ 3,155 0	\$ 613,703 0	\$ 394,010 0	\$ 169,136 0	\$ 8,797 0	\$ 310,239 0	\$	15,459 0
0	0	0	0	0	0		0
0	0	1,478	0	0	16,209		0
0	0	0	0	0	0		0
0	0	0	0	0	0		0
0	6,500	0	1,937,200	0	0		0
0	0	0	0	0	0		0
0	0	0	0	0	0		0
0	 0	 205	 0	 0	 0		0
\$ 3,155	\$ 620,203	\$ 395,693	\$ 2,106,336	\$ 8,797	\$ 326,448	\$	15,459
0	0	0	0	0	0		29,663
1,014	0	4,225	0	0	1,840		0
1,369	0	5,777	0	0	2,491		0
0	0	0	1,937,200	0	0		0
0	 0	 0	 0	 0	 0		0
2,383	 0	 10,002	 1,937,200	 0	 4,331		29,663
0	3,700	298	9,346	0	2,684		4,799
0 0	0 0	0 0	0 0	0 0	0 0		0 0
772	 616,503	 385,393	 159,790	 8,797	 319,433		(19,003)
772	 620,203	 385,691	 169,136	 8,797	 322,117		(14,204)
\$ 3,155	\$ 620,203	\$ 395,693	\$ 2,106,336	\$ 8,797	\$ 326,448	\$	15,459

#### Combining Balance Sheet Nonmajor Special Revenue Funds (Continued) December 31, 2005

		orkforce elopment		HUD Grant	М	Hazard itigation Grant		E HAVA Grant
Assets	¢	0	¢	(7.210	¢	5,815	¢	22.550
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents in Segregated Accounts	\$	0 0	\$	67,210 0	\$	5,815	\$	23,550 0
Receivables:		0		0		0		Ŭ
Taxes		0		0		0		0
Accounts		0		0		0		0
Special Assessments		0		0		0		0
Accrued Interest		0		0		0		0
Due from Other Governments		56,493		638,999		6,125		0
Materials and Supplies Inventory		0		0		0		0
Loans Receivable		0		0		0		0
Prepaid Items		0		0		0		0
Total Assets	\$	56,493	\$	706,209	\$	11,940	\$	23,550
Liabilities								
Accounts Payable		0		0		0		0
Accrued Wages		0		0		0		0
Intergovernmental Payable		0		0		0		0
Deferred Revenue		0		638,999		0		0
Loans Payable		0		0		0		0
Total Liabilities		0		638,999		0		0
Fund Balances								
Fund Balance:		0		(5.100		0		0
Reserved for Encumbrances Reserved for Inventory		0 0		65,190 0		0		0 0
Reserved for Loans		0		0		0		0
Unreserved:		0		0		0		0
Undesignated Reported In:								
Special Revenue Funds		56,493		2,020		11,940		23,550
Total Fund Balances		56,493		67,210		11,940		23,550
Total Liabilities and Fund Balances	\$	56,493	\$	706,209	\$	11,940	\$	23,550

Cou	Clerk of rts Special Projects	Cor	503 poration	 Totals
\$	29,473 0	\$	0 1,472,657	\$ 11,444,009 1,584,182
	0 582 0 0 0 0		0 3,070 0 0 0 0	2,817,734 171,099 211,125 1,264 6,620,936 88,958
\$	0 0 30,055		2,725,935 0 4,201,662	\$ 2,725,935 2,024 25,667,266
	0 0 0 0 0		4,115 982 0 0 529,851	 1,203,177 147,312 199,018 8,984,728 529,851
	0 0 0 0 0		534,948 0 0	 11,064,086 875,788 88,958
	0 30,055		2,725,935 940,779	 2,725,935 10,912,499
\$	30,055 30,055		3,666,714 4,201,662	\$ 14,603,180 25,667,266

#### Ashtabula County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2005

	Motor Vehicle and Gas Tax	Viaduct Lighting	Dog and Kennel	Marriage License
Revenues	<b>^</b>	<b>A</b>	<b>A</b>	•
Property and Other Local Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Charges for Services Licenses and Permits	0 0	0 0	96,809 0	0 11,091
Fines and Forfeitures	63,397	0	1,584	0
Intergovernmental	6,575,522	386	1,584	15,375
Special Assessments	0,575,522	0	0	15,575
Interest	63,808	0	0	0
Other	0	0	0	0
Total Revenues	6,702,727	386	98,393	26,466
Expenditures				
Current:				
Gerneral Government:				
Legislative and Executive	0	0	0	0
Judicial	0	0	0	0
Public Safety	0	0	0	0
Public Works	6,021,697	396	0	0
Health	0	0	133,671	28,180
Human Services	0	0	0	0
Debt Service:	40,922	0	0	0
Principal Retirement	42,833	0	0	0
Interest and Fiscal Charges	2,680	0	0	0
Total Expenditures	6,067,210	396	133,671	28,180
Excess of Revenues Over (Under) Expenditures	635,517	(10)	(35,278)	(1,714)
Other Financing Sources (Uses)				
Other Financing Uses	0	0	0	0
Operating Transfers In	0	0	23,850	0
Operating Transfers Out	(82,900)	0	0	0
Total Other Financing Sources (Uses)	(82,900)	0	23,850	0
Net Change in Fund Balanes	552,617	(10)	(11,428)	(1,714)
Fund Balances Beginning of Year	1,935,124	3,880	40,891	17,592
Increase (Decrease) in Reserve for Inventory	51,510	0	0	0
Fund Balances (Deficit) End of Year	\$ 2,539,251	\$ 3,870	\$ 29,463	\$ 15,878

 Children Service	obate ourt	digent dianship	 Child Support	eal Estate ssessment	 Solid Waste	ipported Living
\$ 2,206,993	\$ 0	\$ 0	\$ 0	\$ 888,587	\$ 0	\$ 0
76,491	727	11,900	517,540	7,794	436,729	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
4,360,679	0	0	1,500,378	0	2,000	22,383
0	0	0	0	0	0	0
2,975	0 0	0	0	0 0	0	257
 0	 0	 0	 28,118	 0	 1,931	 0
 6,647,138	 727	 11,900	 2,046,036	 896,381	 440,660	 22,640
0	0	0	0	602,915	0	0
0	1,755	16,789	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	552,254	0
6,027,147	0	0	2,147,872	0	0	41,047
0	0	0	0	0	0	0
 0	 0	 0	 0	 0	 0	 0
6,027,147	 1,755	 16,789	 2,147,872	 602,915	 552,254	 41,047
619,991	(1,028)	(4,889)	(101,836)	293,466	(111,594)	(18,407)
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	 0	 0	 0	 0	 0	 0
0	 0	 0	 0	 0	 0	 0
619,991	(1,028)	(4,889)	(101,836)	293,466	(111,594)	(18,407)
1,363,258	3,266	11,339	1,021,440	689,741	752,211	19,654
 (1,278)	 0	 0	 0	 0	 0	 0
\$ 1,981,971	\$ 2,238	\$ 6,450	\$ 919,604	\$ 983,207	\$ 640,617	\$ 1,247

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (Continued)

For the Year Ended December 31, 2005

	Indigent Drivers	Litter Control	Enforcement and Education	Community Corrections
Revenues				
Property and Other Local Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Charges for Services	80	0	0	0
Licenses and Permits	0	0	0	0
Fines and Forfeitures	6,823	0	860	0
Intergovernmental	10,739	88,308	0	131,642
Special Assessments	0	0	0	0
Interest	0	0	0	0
Other	0	25	0	0
Total Revenues	17,642	88,333	860	131,642
Expenditures				
Current:				
Gerneral Government:				
Legislative and Executive	0	0	0	0
Judicial	0	0	0	0
Public Safety	0	0	0	200,611
Public Works	0	80,646	0	0
Health	0	0	0	0
Human Services	0	0	0	0
Debt Service:				
Principal Retirement	0	0	0	0
Interest and Fiscal Charges	0	0	0	0
Total Expenditures	0	80,646	0	200,611
Excess of Revenues Over (Under) Expenditures	17,642	7,687	860	(68,969)
Other Financing Sources (Uses)				
Other Financing Uses	0	0	0	0
Operating Transfers In	0	0	0	30,166
Operating Transfers Out	0	0	0_	0
Total Other Financing Sources (Uses)	0	0	0	30,166
Net Change in Fund Balances	17,642	7,687	860	(38,803)
Fund Balances Beginning of Year	224,297	18,764	40,390	88,619
Increase (Decrease) in Reserve for Inventory	0	0	0	0
Fund Balances (Deficit) End of Year	\$ 241,939	\$ 26,451	\$ 41,250	\$ 49,816

Youth Services		DelinquentReal EstateChildTax AssessmentAbuseCollection		Treasurer Prepay Interest		Special Probation		Community Mental Health		Emergency Management		
\$ 0	\$	0	\$	237,889	\$	0	\$	0	\$	589,132	\$	0
0		0		0		0		25,659		920		163,189
0		0		0		0		0		0		0
0		0		0		0		0		9,846		0
235,784		0		0		0		0		7,297,548		51,845
0 0		0 0		0 24,211		0 8,994		0 0		0 0		0 0
0		0		0		0 0		0		882		0
235,784		0		262,100		8,994		25,659		7,898,328		215,034
0		0		274,793		0		0		0		0
0		0		0		0		0		0		0
905,879		0		0		0		36,310		0		230,086
0		0		0		0		0		0		C
0		0		0		0		0		8,329,399		0
0		0		0		0		0		0		0
0		0		0		0		0		0		0
0		0		0		0		0		0		0
905,879		0		274,793		0		36,310		8,329,399		230,086
(670,095)		0		(12,693)		8,994		(10,651)		(431,071)		(15,052
0		0		0		(2,476)		0		0		0
705,000		0		0		0		509		0		0
0	. <u> </u>	0		0		0		0		0		0
705,000		0		0		(2,476)		509		0		0
34,905		0		(12,693)		6,518		(10,142)		(431,071)		(15,052
160,148		1,520		691,132		34,557		10,211		920,592		143,661
0	. <u> </u>	0		0		0		0		0		0
\$ 195,053	\$	1,520	\$	678,439	\$	41,075	\$	69	\$	489,521	\$	128,609

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (Continued)

For the Year Ended December 31, 2005

	Special Emergency Planning	Emergency 911	Drug Abuse Resistance Education	Drug Task Force	
Revenues					
Property and Other Local Taxes	\$ 0	\$ 0	\$ 0	\$ 0	
Charges for Services	0	106	0	0	
Licenses and Permits	0	0	0	0	
Fines and Forfeitures	0	0	0	0	
Intergovernmental	29,928	0	3,720	84,693	
Special Assessments	0	189,335	0	0	
Interest	0	0	0	0	
Other	0	0	0	0	
Total Revenues	29,928	189,441	3,720	84,693	
Expenditures					
Current:					
Gerneral Government:					
Legislative and Executive	0	0	0	0	
Judicial	0	0	0	0	
Public Safety	26,487	221,242	6,750	88,492	
Public Works	0	0	0	0	
Health	0	0	0	0	
Human Services	0	0	0	0	
Debt Service:					
Principal Retirement	0	0	0	0	
Interest and Fiscal Charges	0	0	0	0	
Total Expenditures	26,487	221,242	6,750	88,492	
Excess of Revenues Over (Under) Expenditures	3,441	(31,801)	(3,030)	(3,799)	
Other Financing Sources (Uses)					
Other Financing Uses	0	0	0	0	
Operating Transfers In	0	0	0	84,346	
Operating Transfers Out	0	0	0	0	
Total Other Financing Sources (Uses)	0	0	0	84,346	
Net Change in Fund Balances	3,441	(31,801)	(3,030)	80,547	
Fund Balances Beginning of Year	55,496	92,529	34,071	5,915	
Increase (Decrease) in Reserve for Inventory	0	0	0	0	
Fund Balances (Deficit) End of Year	\$ 58,937	\$ 60,728	\$ 31,041	\$ 86,462	

Ohio Crime Victims	mate edical	of	tificate Title nistrator	ommunity velopment	g Control Grant	rts Special Projects	Ma De	nergency nagement epartment f Justice
5 0	\$ 0	\$	0	\$ 0	\$ 0	\$ 0	\$	0
0	601,231		396,970	0	0	187,958		0
0	0		0	0	0	0		0
0	0		0	0	0	0		0
53,182	6,500		0	686,616	9,649	0		531,883
0	0		0	0	0	0		0
0	0		0	0	0	0		(
0	 0		0	 0	 0	 0		0
53,182	 607,731		396,970	 686,616	 9,649	 187,958		531,883
0	0		329,000	693,876	9,649			C
0	0		0	0	0	123,443		C
64,698	49,785		0	0	0	0		596,107
0	0		0	0	0	0		(
0	0		0	0	0	0		(
0	0		0	0	0	0		C
0	0		0	0	0	0		(
0	 0		0	 0	 0	 0		(
64,698	 49,785		329,000	 693,876	 9,649	 123,443		596,107
(11,516)	557,946		67,970	(7,260)	0	64,515		(64,224
0	0		0	0	0	0		(
5,000	0		0	0	0	0		(
0	 0		0	 0	 0	 0		
5,000	 0		0	 0	 0	 0		(
(6,516)	557,946		67,970	(7,260)	0	64,515		(64,22
7,288	62,257		317,721	176,396	8,797	257,602		50,020
0	 0		0	 0	 0	 0		(
5 772	\$ 620,203	\$	385,691	\$ 169,136	\$ 8,797	\$ 322,117	\$	(14,204

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (Continued)

For the Year Ended December 31, 2005

	Workforce Development	Hud Grant	Hazard Mitigation Grant	BOE HAVA Grant	
Revenues	•	•		<b>A</b>	
Property and Other Local Taxes	\$ 0	\$ 0	\$ 0	\$ 0	
Charges for Services Licenses and Permits	0	0	0	0	
Fines and Forfeitures	0	0	0	0	
Intergovernmental	0 374,541	0 181,796	0 11,940	0 23,640	
Special Assessments	374,341 0	181,790	0	23,040	
Interest	0	143	0	0	
Other	0	0	0	0	
Gulei	0	0	0	0	
Total Revenues	374,541	181,939	11,940	23,640	
Expenditures					
Current:					
Gerneral Government:					
Legislative and Executive	0	0	0	90	
Judicial	0	0	0	0	
Public Safety	318,048	0	0	0	
Public Works	0	0	0	0	
Health	0	204,812	0	0	
Human Services	0	0	0	0	
Debt Service:					
Principal Retirement	0	0	0	0	
Interest and Fiscal Charges	0	0	0	0	
Total Expenditures	318,048	204,812	0	90	
Excess of Revenues Over (Under) Expenditures	56,493	(22,873)	11,940	23,550	
Other Financing Sources (Uses)					
Other Financing Uses	0	0	0	0	
Operating Transfers In	0	0	0	0	
Operating Transfers Out	0	0	0	0	
Total Other Financing Sources (Uses)	0	0	0	0	
Net Change in Fund Balances	56,493	(22,873)	11,940	23,550	
Fund Balances Beginning of Year	0	90,083	0	0	
Increase (Decrease) in Reserve for Inventory	0	0	0	0	
Fund Balances (Deficit) End of Year	\$ 56,493	\$ 67,210	\$ 11,940	\$ 23,550	

Cou	Clerk of rts Special Projects		503 oration		Totals
\$	0	\$	0	\$	3,922,601
φ	147,868	Φ	0	φ	2,671,971
	0		0		11,091
	0		0		82,510
	0		28,000		22,318,677
	0		28,000		189,335
	0		183,080		283,468
	0		0		30,956
	0		0		50,950
	147,868		211,080		29,510,609
	117,813		424,890		2,453,026
	0		0		141,987
	0		0		2,744,495
	0		0		6,102,739
	0		0		9,248,316
	0		0		8,216,066
	0		0		42,833
	0		0		2,680
	117,813		424,890		28,952,142
	30,055	(	(213,810)		558,467
	0		0		(2,476)
	0		0		848,871
	0		0		(82,900)
	0		0		763,495
	30,055	(	(213,810)		1,321,962
	0	3,	880,524		13,230,986
	0		0		50,232
\$	30,055	\$ 3,	666,714	\$	14,603,180

#### Combining Balance Sheet Nonmajor Capital Projects Funds

December 31, 2005

	Construction		offee Creek	Permanent Improvement		Ditch Maintenance	
Assets Equity in Pooled Cash and Cash Equivalents Accounts Receivable	\$	261,720 0	\$ 458 0	\$	111,881 0	\$	15,972 0
Total Assets	\$	261,720	\$ 458	\$	111,881	\$	15,972
<b>Fund Balances</b> Fund Balance:							
Reserved for Encumbrances Capital Projects Funds		0 261,720	 0 458		109,756 2,125		0 15,972
Total Fund Balances	\$	261,720	\$ 458	\$	111,881	\$	15,972

County Court Computer	 Total
\$ 308,024	\$ 698,055
 3,390	 3,390
\$ 311,414	\$ 701,445
13,486	123,242
297,928	 578,203
\$ 311,414	\$ 701,445

#### Ashtabula County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2005

	Construction		offee reek	Permanent Improvement		Ditch Maintenance	
Revenues Charges for Services Intergovernmental Interest	\$	0 0 8,500	\$ 0 0 0	\$	0 440 0	\$	4,422 0 35
Total Revenues		8,500	 0		440		4,457
<b>Expenditures</b> Current: General Government - Judicial Capital Outlay		0 16,311	 0 0		0 0		0 0
Total Expenditures		16,311	 0		0		0
Net Change in Fund Balances		(7,811)	0		440		4,457
Fund Balance Beginning of Year - Restated (See Note 12)		269,531	 458		111,441		11,515
Fund Balances End of Year	\$	261,720	\$ 458	\$	111,881	\$	15,972

County Court computer	 Total
\$ 119,705 0 0	\$ 124,127 440 8,535
 119,705	 133,102
72,605 0	72,605 16,311
 72,605	 88,916
47,100	44,186
 264,314	 657,259
\$ 311,414	\$ 701,445

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2005

	Budgetee	d Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Property and Other Local Taxes	\$ 3,491,000	\$ 3,491,000	\$ 3,790,401	\$ 299,401	
Permissive Sales Taxes	7,800,000	7,989,847	8,725,141	735,294	
Charges for Services	3,923,052	3,991,458	3,993,251	1,793	
Licenses and Permits	29,000	29,000	33,104	4,104	
Fines and Forfeitures	548,713	548,713	443,492	(105,221)	
Intergovernmental	2,091,496	2,136,841	2,654,779	517,938	
Interest	355,068	1,119,876	1,355,786	235,910	
Other	100,000	100,000	127,213	27,213	
Total Revenues	18,338,329	19,406,735	21,123,167	1,716,432	
Expenditures					
Current:					
General Government:					
Legislative and Executive					
Commissioners Office					
Personal Services	1,042,850	906,016	454,707	451,309	
Fringe Benefits	63,499	60,549	59,169	1,380	
Materials and Supplies	1,212	1,362	1,195	167	
Contractual Services	811	5,346	5,132	214	
Other	5,166	10,166	10,079	87	
Total Commissioners Office	1,113,538	983,439	530,282	453,157	
Commissioners Microfilm					
Personal Services	134,218	102,261	91,723	10,538	
Fringe Benefits	14,039	14,039	13,208	831	
Materials and Supplies	21,057	20,397	10,909	9,488	
Contractual Services	835	835	325	510	
Total Commissioners Microfilm	170,149	137,532	116,165	21,367	
Commissioners Data Services					
Personal Services	151,094	108,551	107,465	1,086	
Fringe Benefits	15,500	18,049	17,768	281	
Materials and Supplies	3,268	3,267	1,948	1,319	
Contractual Services	73,399	76,350	73,935	2,415	
Total Commissioners Data Services	243,261	206,217	201,116	5,101	

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Auditor's Office				
Personal Services	364,230	341,112	341,087	25
Fringe Benefits	41,589	50,487	50,487	0
Materials and Supplies	8,193	8,193	8,193	0
Total Auditor's Office	414,012	399,792	399,767	25
County Treasurer's Office				
Personal Services	226,127	185,688	184,020	1,668
Fringe Benefits	27,806	29,373	27,258	2,115
Materials and Supplies	7,165	6,965	6,651	314
Contractual Services	11,075	31,505	31,414	91
Other	7,509	4,375	4,367	8_
Total County Treasurer's Office	279,682	257,906	253,710	4,196
Prosecuting Attorney				
Personal Services	705,027	621,363	621,363	0
Fringe Benefits	86,433	96,926	96,926	0
Materials and Supplies	1,607	1,607	1,607	0
Other	104,000	50,274	50,274	0
Total Prosecuting Attorney	897,067	770,170	770,170	0
County Planning Commission				
Personal Services	256,305	208,484	157,291	51,193
Fringe Benefits	28,358	31,840	31,324	516
Materials and Supplies	1,636	1,760	1,088	672
Contractual Services	225	125	25	100
Other	1,601	1,336	836	500
Total County Planning Commission	288,125	243,545	190,564	52,981

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
County Purchasing Department				
Fringe Benefits	251	601	591	10
Materials and Supplies	505,724	503,558	428,689	74,869
Contractual Services	6,595	6,595	5,354	1,241
Other	35,041	35,041	29,214	5,827
Total County Purchasing Department	547,611	545,795	463,848	81,947
Board of Elections			· · · · ·	
Personal Services	393,170	294,158	293,886	272
Fringe Benefits	46,698	48,603	47,919	684
Materials and Supplies	33,397	52,733	51,517	1,216
Contractual Services	12,402	19,002	18,996	6
Other	129,515	133,322	133,053	269
Total Board of Elections	615,182	547,818	545,371	2,447
Maintenance and Operations				
Personal Services	223,841	147,714	142,998	4,716
Fringe Benefits	21,975	21,974	20,890	1,084
Materials and Supplies	24,370	34,371	29,567	4,804
Contractual Services	1,220,222	916,285	817,352	98,933
Capital Outlay	113,933	173,541	162,141	11,400
Total Maintenance and Operations	1,604,341	1,293,885	1,172,948	120,937
County Recorder				
Personal Services	159,075	151,056	151,056	0
Fringe Benefits	22,314	22,947	22,788	159
Materials and Supplies	2,078	2,252	2,223	29
Contractual Services	3,329	3,329	3,313	16
Other	16,133	13,133	13,129	4
Total County Recorder	202,929	192,717	192,509	208
County General Taxes				
Other	24,646	24,646	24,646	0_
Total County General Taxes	24,646	24,646	24,646	0
Board of Revision				
Fringe Benefits	1,500	1,500	0	1,500
Materials and Supplies	375	375	0	375
Contractual Services	3,750	3,750	0	3,750
Total Board of Revision	5,625	5,625	0	5,625

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Recorder's Micrographic				
Contractual Services	112,500	124,974	107,371	17,603
Capital Outlay	10,000	10,000	1,535	8,465
Total Recorder's Micrographic	122,500	134,974	108,906	26,068
County Wide Audit				
Contractual Services	160,000	240,000	214,796	25,204
Total County Wide Audit	160,000	240,000	214,796	25,204
Total General Government-	6,688,668	5,984,061	5,184,798	799,263
Legislative and Executive		· · · · ·		
General Government:				
Judicial				
Court of Appeals				
Contractual Services	54,452	54,577	54,577	0
Total Court of Appeals	54,452	54,577	54,577	0
Common Pleas Court				
Personal Services	793,307	741,013	633,519	107,494
Fringe Benefits	106,687	112,161	94,267	17,894
Materials and Supplies	14,698	19,148	18,893	255
Contractual Services	49,230	50,726	46,157	4,569
Other	2,060	2,825	2,745	80
Total Common Pleas Court	965,982	925,873	795,581	130,292
Common Pleas Jury Commission				
Personal Services	24,788	21,271	21,270	1
Fringe Benefits	3,079	3,185	3,170	15
Materials and Supplies	323	323	209	114
Contractual Services	6,801	6,801	5,893	908
Other	280	280	190	90
Total Common Pleas Jury Commission	35,271	31,860	30,732	1,128
Court Mediator				
Personal Services	36,208	60,128	60,128	0
Fringe Benefits	5,588	9,088	9,088	0
Total Court Mediator	41,796	69,216	69,216	0

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted A	Budgeted Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Juvenile Court				
Personal Services	234,156	190,771	186,172	4,599
Fringe Benefits	30,915	30,789	28,967	1,822
Contractual Services	12,739	13,740	11,880	1,860
Other	10,260	10,585	10,271	314
Total Juvenile Court	288,070	245,885	237,290	8,595
Probate Court				
Personal Services	213,014	180,388	173,271	7,117
Fringe Benefits	27,408	27,828	27,334	494
Materials and Supplies	3,901	4,063	3,262	801
Contractual Services	1,941	2,391	1,812	579
Other	2,429	3,129	2,100	1,029
Total Probate Court	248,693	217,799	207,779	10,020
Clerk of Courts				
Personal Services	286,386	252,465	212,728	39,737
Fringe Benefits	35,284	37,282	36,359	923
Materials and Supplies	13,760	14,560	13,630	930
Contractual Services	1,524	764	764	0
Total Clerk of Courts	336,954	305,071	263,481	41,590
Eastern County Court				
Personal Services	128,558	149,087	146,975	2,112
Fringe Benefits	16,863	21,294	21,077	217
Materials and Supplies	572	1,215	1,081	134
Contractual Services	170	222	0	222
Other	0	1,248	1,246	2
Total Eastern County Court	146,163	173,066	170,379	2,687
Western County Court				
Personal Services	113,437	104,529	88,646	15,883
Fringe Benefits	14,223	16,423	16,342	81
Materials and Supplies	35	1,580	1,580	0
Contractual Services	0	1,609	1,585	24
Other	0	805	755	50
Total Western County Court	127,695	124,946	108,908	16,038

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Ashtabula Municipal Court					
Personal Services	139,781	89,204	87,984	1,220	
Fringe Benefits	24,381	34,481	32,507	1,974	
Contractual Services	10,440	10,440	9,974	466	
Other	3,383	2,165	1,240	925	
Total Ashtabula Municipal Court	177,985	136,290	131,705	4,585	
Conneaut Municipal Court					
Personal Services	71,611	58,497	57,909	588	
Fringe Benefits	22,070	23,873	23,739	134	
Contractual Services	6,101	5,519	4,727	792	
Other	700	970	970	0	
Total Conneaut Municipal Court	100,482	88,859	87,345	1,514	
Law Library					
Personal Services	56,116	45,469	45,469	0	
Fringe Benefits	6,134	6,147	6,147	0	
Total Law Library	62,250	51,616	51,616	0	
Attorney Fees Public Defender					
Contractual Services	660,601	841,101	795,280	45,821	
Total Attorney Fees Public Defender	660,601	841,101	795,280	45,821	
Total General Government - Judicial	3,246,394	3,266,159	3,003,889	262,270	
Public Safety:					
Adult Probation	<b>a- a</b> <i>c</i> <b>i</b>				
Personal Services	37,361	29,799	29,798	1	
Fringe Benefits	4,020	4,029	4,028	1	
Materials and Supplies	267	258	62	196	
Total Adult Probation	41,648	34,086	33,888	198	
Juvenile Probation					
Personal Services	339,854	277,304	276,930	374	
Fringe Benefits	43,613	43,613	41,492	2,121	
Materials and Supplies	3,637	3,262	2,835	427	
Total Juvenile Probation	387,104	324,179	321,257	2,922	

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Coroner				
Personal Services	221,273	154,105	151,246	2,859
Fringe Benefits	22,012	22,331	21,933	398
Materials and Supplies	869	2,123	2,064	59
Contractual Services	89,702	133,163	109,908	23,255
Other	7,982	12,982	12,827	155
Total Coroner	341,838	324,704	297,978	26,726
Sheriff Department				
Personal Services	3,537,118	3,590,729	3,590,515	214
Fringe Benefits	730,136	737,325	724,400	12,925
Materials and Supplies	224,147	259,449	257,158	2,291
Contractual Services	114,326	79,088	74,309	4,779
Capital Outlay	109,167	120,267	116,867	3,400
Other	83,260	42,789	41,966	823
Total Sheriff Department	4,798,154	4,829,647	4,805,215	24,432
Building Regulations Department				
Personal Services	296,240	246,427	246,427	0
Fringe Benefits	37,496	37,574	37,050	524
Materials and Supplies	4,837	3,757	2,763	994
Contractual Services	25,090	24,874	22,842	2,032
Other	790	820	620	200
Total Building Regulations Department	364,453	313,452	309,702	3,750
Total Public Safety	5,933,197	5,826,068	5,768,040	58,028
Public Works:				
County Engineer Office				
Personal Services	103,580	78,364	78,364	0
Fringe Benefits	12,475	12,475	12,428	47
Total County Engineer Office	116,055	90,839	90,792	47

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Commissioners Risk Management Contractual Services	49,665	23,865	23,865	0
Total Commissioners Risk Management	49,665	23,865	23,865	0
Total Public Works	165,720	114,704	114,657	47
Health: Contractual Services	27,775	42,775	32,382	10,393
Total Tuberculosis Clinic and Care	27,775	42,775	32,382	10,393
Registration Vital Statistics Other	2,778	5,278	2,278	3,000
Total Registration Vital Statistics	2,778	5,278	2,278	3,000
Other Health Department Contractual Services	113,188	174,738	138,579	36,159
Total Other Health Department	113,188	174,738	138,579	36,159
Total Health	143,741	222,791	173,239	49,552
Human Services: Veterans Service Commission Personal Services Fringe Benefits	220,729 31,007	159,569 30,508	155,150 27,361	4,419 3,147
Materials and Supplies Contractual Services	6,612 169,160	9,140 186,040	7,726 178,995	1,414 7,045
Capital Outlay Other	8,148 223,050	5,048 241,830	4,696 222,334	352 19,496
Total Veterans Service Commission	658,706	632,135	596,262	35,873
Veterans Service Materials and Supplies Contractual Services Other	0 2,000 7,563	6,376 5,000 8,987	6,276 5,000 7,987	100 0 1,000
Total Veterans Service	9,563	20,363	19,263	1,100

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted A	Amounts		Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
County Humane Society				
Personal Services	2,834	2,834	2,794	40
Fringe Benefits	392	392	384	8
Total County Humane Society	3,226	3,226	3,178	48
Total Human Services	671,495	655,724	618,703	37,021
Conservation and Recreation				
Agriculture Department				
Contractual Services	135,508	517,774	363,224	154,550
Other	300	0	0	0_
Total Agriculture Department	135,808	517,774	363,224	154,550
Total Conservation and Recreation	135,808	517,774	363,224	154,550
Other:				
Group and Liability Insurance				
Fringe Benefits	0	72,050	65,050	7,000
Contractual Services	6,905	7,156	5,631	1,525
Total Group and Liability Insurance	6,905	79,206	70,681	8,525
Other Expenses				
Personal Services	283,730	283,730	283,730	0
Contractual Services	1,924,023	2,700,968	2,045,304	655,664
Other	0	25,000	25,071	(71)
Total Other Expenses	2,207,753	3,009,698	2,354,105	655,593
Total Other	2,214,658	3,088,904	2,424,786	664,118
Debt Service				
Principal Retirement	108,809	108,809	108,809	0
Interest and Fiscal Charges	6,945	6,945	6,945	0
-				
Total Debt Service	115,754	115,754	115,754	0
Total Expenditures	19,315,435	19,791,939	17,767,090	2,024,849
Excess of Revenues Over (Under) Expenditures	(977,106)	(385,204)	3,356,077	3,741,281

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (Continued) For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Other Financing Sources (Uses)				
Inception of Capital Lease	36,030	36,030	36,030	0
Other Financing Sources	25,000	25,000	93,251	68,251
Operating Transfers In	221,183	509,899	0	(509,899)
Operating Transfers Out	(2,303,065)	(2,483,697)	(1,749,002)	734,695
Total Other Financing Sources (Uses)	(2,020,852)	(1,912,768)	(1,619,721)	293,047
Net Change in Fund Balance	(2,997,958)	(2,297,972)	1,736,356	4,034,328
Fund Balance Beginning of Year	1,848,180	1,848,180	1,848,180	0
Prior Year Encumbrances Appropriated	504,949	504,949	504,949	0
Fund Balance (Deficit) End of Year	\$ (644,829)	\$ 55,157	\$ 4,089,485	\$ 4,034,328

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Public Assistance Fund For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Property and Other Local Taxes	\$ 1,303,000	\$ 1,303,000	\$ 1,371,459	\$ 68,459	
Charges for Services	93,552	93,552	151,912	58,360	
Intergovernmental	14,949,174	14,949,174	11,064,003	(3,885,171)	
Other	133,059	133,059	250,565	117,506	
Total Revenues	16,478,785	16,478,785	12,837,939	(3,640,846)	
Expenditures					
Current:					
Human Services: Public Assistance-Administration					
Personal Services	3,809,510	3,809,510	3,474,636	334,874	
Fringe Benefits	3,354,587	3,397,471	3,086,990	310,481	
Materials and Supplies	290,219	296,855	253,658	43,197	
Contractual Services	9,667,558	10,302,994	8,399,496	1,903,498	
Capital Outlay	291,222	260,020	186,618	73,402	
Other	37,064	37,564	13,189	24,375	
Total Public Assistance-Administration	17,450,160	18,104,414	15,414,587	2,689,827	
Total Human Services	17,450,160	18,104,414	15,414,587	2,689,827	
Capital Outlay	300,000	300,000	300,000	0	
Debt Service					
Principal Retirement	18,697	18,697	18,697	0	
Interest and Fiscal Charges	0	0	0	0	
Total Expenditures	17,768,857	18,423,111	15,733,284	2,689,827	
Excess of Revenues Under Expenditures	(1,290,072)	(1,944,326)	(2,895,345)	(951,019)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Public Assistance Fund (Continued) For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<b>Other Financing Sources (Uses)</b>				
Inception of Capital Lease	300,000	300,000	300,000	0
Operating Transfers In	243,952	243,952	563,208	319,256
Operating Transfers Out	(600)	(100)	0	100
Total Other Financing Sources (Uses)	543,352	543,852	863,208	319,356
Net Change in Fund Balance	(746,720)	(1,400,474)	(2,032,137)	(631,663)
Fund Balance Beginning of Year	975,576	975,576	975,576	0
Prior Year Encumbrances Appropriated	1,148,107	1,148,107	1,148,107	0
Fund Balance End of Year	\$ 1,376,963	\$ 723,209	\$ 91,546	\$ (631,663)

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Board of MRDD Fund For the Year Ended December 31, 2005

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Property and Other Local Taxes	\$ 6,410,000	\$ 6,410,000	\$ 6,759,126	\$ 349,126	
Charges for Services	110,000	110,000	1,776,831	1,666,831	
Intergovernmental	3,376,000	3,376,000	4,975,143	1,599,143	
Total Revenues	9,896,000	9,896,000	13,511,100	3,615,100	
Expenditures					
Current:					
Health:					
169 Board					
Personal Services	5,695,000	5,645,000	5,330,847	314,153	
Fringe Benefits	3,020,500	2,891,256	2,777,532	113,724	
Materials and Supplies	235,000	293,105	271,733	21,372	
Contractual Services	996,000	1,184,924	1,046,019	138,905	
Capital Outlay Other	155,000 11,500	231,903 21,500	191,717 20,393	40,186 1,107	
Other	11,300	21,500	20,393	1,107	
Total 169 Board	10,113,000	10,267,688	9,638,241	629,447	
Total Health	10,113,000	10,267,688	9,638,241	629,447	
Total Expenditures	10,113,000	10,267,688	9,638,241	629,447	
Net Change in Fund Balance	(217,000)	(371,688)	3,872,859	4,244,547	
Fund Balance Beginning of Year	6,560,369	6,560,369	6,560,369	0	
Prior Year Encumbrances Appropriated	232,364	232,364	232,364	0	
Fund Balance End of Year	\$ 6,575,733	\$ 6,421,045	\$ 10,665,592	\$ 4,244,547	

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Nursing Home Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget		
	Original Final		Actual	Positive (Negative)		
Revenues	¢ 1 1 40 4(0	¢ 1 1 40 4(0	¢ 2.741.205	\$ 1,598,843		
Charges for Services Intergovernmental	\$ 1,142,462 10,062,150	\$ 1,142,462 10,062,150	\$ 2,741,305 8,373,123	\$ 1,598,843 (1,689,027)		
Interest	0	0	33	33		
Total Revenues	11,204,612	11,204,612	11,114,461	(90,151)		
Expenditures						
Current:						
Human Services:						
Nursing Home Personal Services	5,422,388	5,496,026	5,423,729	72,297		
Fringe Benefits	2,624,272	2,663,557	2,388,724	274,833		
Materials and Supplies	996,411	1,128,855	1,076,164	52,691		
Contractual Services	2,054,670	2,297,322	2,069,713	227,609		
Capital Outlay	31,395	64,170	55,139	9,031		
Other	22,522	47,726	33,364	14,362		
Total Nursing Home	11,151,658	11,697,656	11,046,833	650,823		
Total Human Services	11,151,658	11,697,656	11,046,833	650,823		
Total Expenditures	11,151,658	11,697,656	11,046,833	650,823		
Excess of Revenues Over (Under) Expenditures	52,954	(493,044)	67,628	560,672		
Other Financing Uses						
Operating Transfers Out	0	(222,438)	(222,438)	0		
Net Change in Fund Balance	52,954	(715,482)	(154,810)	560,672		
Fund Balance (Deficit) Beginning of Year	(49,300)	(49,300)	(49,300)	0		
Prior Year Encumbrances Appropriated	554,974	554,974	554,974	0		
Fund Balance (Deficit) End of Year	\$ 558,628	\$ (209,808)	\$ 350,864	\$ 560,672		

#### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Motor Vehicle and Gas Tax Fund For the Year Ended December 31, 2005

	Budgete	ed Amounts		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)	
<b>Revenues</b> Charges for Services Fines and Forfeitures	\$	\$	\$	\$ (7,500) (11,501)	
Intergovernmental Interest	6,440,158 25,000	6,440,158 25,000	6,546,338 65,978	106,180 40,978	
Total Revenues	6,547,658	6,547,658	6,675,815	128,157	
<b>Expenditures</b> Current: Public Works:					
Engineer Personal Services	630,201	631,847	631,847	0	
Fringe Benefits	242,104	241,008	220,307	20,701	
Total Engineer	872,305	872,855	852,154	20,701	
Roads					
Personal Services	1,170,900	1,170,900	1,193,134	(22,234)	
Fringe Benefits	496,612	496,612	438,275	58,337	
Materials and Supplies	1,336,500	1,517,867	970,291	547,576	
Contractual Services	1,265,000	1,377,935	1,307,891	70,044	
Capital Outlay	443,595	444,193	422,310	21,883	
Total Roads	4,712,607	5,007,507	4,331,901	675,606	
Bridges and Culverts					
Personal Services	381,000	381,000	351,590	29,410	
Fringe Benefits	166,300	166,300	151,276	15,024	
Materials and Supplies	361,200	360,035	320,177	39,858	
Contractual Services	260,000	187,162	132,964	54,198	
Capital Outlay	106,051	106,051	104,854	1,197	
Total Bridges and Culverts	1,274,551	1,200,548	1,060,861	139,687	
Total Public Works	6,859,463	7,080,910	6,244,916	835,994	
Debt Service					
Principal Retirement	42,833	42,833	42,833	0	
Interest and Fiscal Charges	2,680	2,680	2,680	0	
Total Debt Service	45,513	45,513	45,513	0	
Total Expenditures	6,904,976	7,126,423	6,290,429	835,994	
Excess of Revenues Over (Under) Expenditures	(357,318)	(578,765)	385,386	964,151	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Motor Vehicle and Gas Tax Fund (Continued) For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)	
<b>Other Financing Uses</b> Operating Transfers Out	(45,000)	(120,800)	(82,900)	37,900	
Net Change in Fund Balance	(402,318)	(699,565)	302,486	1,002,051	
Fund Balance Beginning of Year	1,227,435	1,227,435	1,227,435	0	
Prior Year Encumbrances Appropriated	235,693	235,693	235,693	0	
Fund Balance End of Year	\$ 1,060,810	\$ 763,563	\$ 1,765,614	\$ 1,002,051	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Viaduct Lighting Fund For the Year Ended December 31, 2005

		Budgeted	Amou	ints			Variance with Final Budget	
	Original		Final		Actual		Positive (Negative)	
Revenues								
Intergovernmental	\$	2,000	\$	2,000	\$	386	\$	(1,614)
Expenditures Current: Public Works: Viaduct Lighting								
Contractual Services		2,000		2,000		1,000		1,000
Total Viaduct Lighting		2,000		2,000		1,000		1,000
Total Expenditures		2,000		2,000		1,000		1,000
Net Change in Fund Balance		0		0		(614)		(614)
Fund Balance Beginning of Year		3,880		3,880		3,880		0
Fund Balance End of Year	\$	3,880	\$	3,880	\$	3,266	\$	(614)

#### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Dog and Kennel Fund For the Year Ended December 31, 2005

	Budgeted Amounts						Variance with Final Budget	
	C	Driginal	Final		Actual		Р	ositive egative)
Revenues								
Charges for Services	\$	88,000	\$	88,000	\$	96,809	\$	8,809
Fines and Forfeitures		2,000		2,000		1,584		(416)
Total Revenues		90,000		90,000		98,393		8,393
Expenditures								
Current:								
Dog and Kennel								
Personal Services		39,500		39,500		38,446		1,054
Fringe Benefits		19,762		20,301		16,411		3,890
Materials and Supplies		13,000		25,028		21,749		3,279
Contractual Services Capital Outlay		53,600 1,200		66,526		65,241 85		1,285
Other		1,200		1,200 1,805		83 684		1,115 1,121
ould		1,050		1,005		004		1,121
Total Dog and Kennel		128,712		154,360		142,616		11,744
Total Expenditures		128,712		154,360		142,616		11,744
Excess of Revenues Over (Under) Expenditures		(38,712)		(64,360)		(44,223)		20,137
Other Financing Sources								
Operating Transfers In		38,700		38,700		23,850		(14,850)
Net Change in Fund Balance		(12)		(25,660)		(20,373)		5,287
Fund Balance Beginning of Year		41,258		41,258		41,258		0
Prior Year Encumbrances Appropriated		4,484		4,484		4,484		0
Fund Balance End of Year	\$	45,730	\$	20,082	\$	25,369	\$	5,287

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Marriage License Fund For the Year Ended December 31, 2005

	Budgeted		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Licenses and Permits	\$ 20,000	\$ 20,000	\$ 12,937	\$ (7,063)
Intergovernmental	15,000	15,000	15,375	375
Total Revenues	35,000	35,000	28,312	(6,688)
<b>Expenditures</b> Current: Marriage License Special				
Other	35,000	51,087	28,180	22,907
Total Marriage License Grant	35,000	51,087	28,180	22,907
Total Expenditures	35,000	51,087	28,180	22,907
Net Change in Fund Balance	0	(16,087)	132	16,219
Fund Balance Beginning of Year	(836)	(836)	(836)	0
Prior Year Encumbrances Appropriated	17,850	17,850	17,850	0
Fund Balance (Deficit) End of Year	\$ 17,014	\$ 927	\$ 17,146	\$ 16,219

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Children Services Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Property and Other Local Taxes	\$ 2,092,000	\$ 2,092,000	\$ 2,206,993	\$ 114,993	
Charges for Services	138,200	138,200	78,041	(60,159)	
Intergovernmental	3,917,950	3,917,950	4,336,012	418,062	
Total Revenues	6,148,150	6,148,150	6,621,046	472,896	
Expenditures					
Current:					
Human Services:					
Children Services Fund					
Personal Services	2,246,420	2,304,120	2,302,039	2,081	
Fringe Benefits	1,145,981	1,174,315	1,151,867	22,448	
Materials and Supplies	77,560	122,228	122,226	2	
Contractual Services	2,543,319	2,667,766	2,665,112	2,654	
Capital Outlay	10,079	1,079	980	99	
Other	65,266	87,500	87,500	0	
Total Children Services Fund	6,088,625	6,357,008	6,329,724	27,284	
Total Expenditures	6,088,625	6,357,008	6,329,724	27,284	
Excess of Revenues Over (Under) Expenditures	59,525	(208,858)	291,322	500,180	
Other Financing Uses					
Operating Transfers Out	(15,000)	0	0	0	
Net Change in Fund Balance	44,525	(208,858)	291,322	500,180	
Fund Balance Beginning of Year	1,068,270	1,068,270	1,068,270	0	
Prior Year Encumbrances Appropriated	284,112	284,112	284,112	0	
Fund Balance End of Year	\$ 1,396,907	\$ 1,143,524	\$ 1,643,704	\$ 500,180	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Probate Court Fund For the Year Ended December 31, 2005

	Budgeted Amounts						Variance with Final Budget	
	O	riginal		Final	A	Actual		sitive gative)
Revenues								
Charges for Services	\$	800	\$	800	\$	761	\$	(39)
Expenditures Current: General Government Judicial Probate Court Conduct Business								
Materials and Supplies		0		1,755		1,755		0
Total Probate Court Conduct Business		0		1,755		1,755		0
Total Expenditures		0		1,755		1,755		0
Net Change in Fund Balance		800		(955)		(994)		(39)
Fund Balance Beginning of Year		3,232		3,232		3,232		0
Fund Balance End of Year	\$	4,032	\$	2,277	\$	2,238	\$	(39)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Indigent Guardianship Fund For the Year Ended December 31, 2005

	Budgeted Amounts						Variance with Final Budget		
	Original		Final		Actual		Positive (Negative)		
Revenues									
Charges for Services	\$	23,500	\$	23,500	\$	12,785	\$	(10,715)	
Expenditures									
Current:									
General Government									
Judicial									
Indigent Guardianship									
Fringe Benefits		4,000		4,000		3,861		139	
Materials and Supplies		500		500		228		272	
Contractual Services		19,000		19,000		12,700		6,300	
Total Indigent Guardianship		23,500		23,500		16,789		6,711	
Total Expenditures		23,500		23,500		16,789		6,711	
Net Change in Fund Balance		0		0		(4,004)		(4,004)	
Fund Balance Beginning of Year		10,454		10,454		10,454		0	
Fund Balance End of Year	\$	10,454	\$	10,454	\$	6,450	\$	(4,004)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Child Support Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$ 392,904	\$ 392,904	\$ 517,884	\$ 124,980
Intergovernmental	1,700,000	1,700,000	1,500,378	(199,622)
Other	12,000	12,000	28,630	16,630
Total Revenues	2,104,904	2,104,904	2,046,892	(58,012)
Expenditures				
Current:				
Human Services:				
Child Support Enforcement	1 451 460	1 500 540	1 555 700	22.751
Personal Services Fringe Benefits	1,451,468 439,843	1,588,549 478,826	1,555,798 423,270	32,751 55,556
Materials and Supplies	14,351	18,178	13,273	4,905
Contractual Services	247,539	404,182	389,466	14,716
Capital Outlay	9,500	11,300	1,844	9,456
Other	3,858	4,201	2,991	1,210
Total Child Support Enforcement	2,166,559	2,505,236	2,386,642	118,594
Total Expenditures	2,166,559	2,505,236	2,386,642	118,594
Excess of Revenues Over (Under) Expenditures	(61,655)	(400,332)	(339,750)	60,582
Other Financing Sources (Uses)				
Operating Transfers In	64,600	64,600	0	(64,600)
Operating Transfers Out	(1,000,000)	(1,000,000)	0	1,000,000
Total Other Financing Sources (Uses)	(935,400)	(935,400)	0	935,400
Net Change in Fund Balance	(997,055)	(1,335,732)	(339,750)	995,982
Fund Balance Beginning of Year	1,018,650	1,018,650	1,018,650	0
Prior Year Encumbrances Appropriated	62,899	62,899	62,899	0
Fund Balance End of Year	\$ 84,494	\$ (254,183)	\$ 741,799	\$ 995,982

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Real Estate Assessment Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues					
Property and Other Local Taxes	\$ 790,000	\$ 790,000	\$ 888,587	\$ 98,587	
Charges for Services	9,000	9,000	7,864	(1,136)	
Total Revenues	799,000	799,000	896,451	97,451	
Expenditures					
Current:					
General Government:					
Legislative and Executive Real Estate Assessment					
Personal Services	440,000	527,697	329,054	198,643	
Fringe Benefits	171,430	171,630	529,054 115,869	55,761	
Materials and Supplies	15,000	22,365	20,807	1,558	
Contractual Services	65,000	218,800	213,710	5,090	
Capital Outlay	50,000	49,395	21,124	28,271	
Other	4,500	7,863	7,374	489	
Total Real Estate Assessment	745,930	997,750	707,938	289,812	
Total Expenditures	745,930	997,750	707,938	289,812	
Net Change in Fund Balance	53,070	(198,750)	188,513	387,263	
Fund Balance Beginning of Year	688,775	688,775	688,775	0	
Prior Year Encumbrances Appropriated	26,853	26,853	26,853	0	
Fund Balance End of Year	\$ 768,698	\$ 516,878	\$ 904,141	\$ 387,263	

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Solid Waste Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Charges for Services Intergovernmental Other <i>Total Revenues</i>	\$ 360,000 0 12,000	\$ 360,000 0 12,000	\$ 425,246 2,000 1,931	\$ 65,246 2,000 (10,069)
10101 Kevenues	372,000	372,000	429,177	57,177
Expenditures Current: Health Solid Waste Personal Services	60,583	60,583	41,859	18,724
Fringe Benefits Materials and Supplies Contractual Services Capital Outlay Other	21,460 28,000 460,695 8,000 14,000	22,218 36,950 578,806 8,160 15,210	16,904 34,520 522,915 2,160 13,765	5,314 2,430 55,891 6,000 1,445
Total Solid Waste	592,738	721,927	632,123	89,804
Total Expenditures	592,738	721,927	632,123	89,804
Net Change in Fund Balance	(220,738)	(349,927)	(202,946)	146,981
Fund Balance Beginning of Year	618,856	618,856	618,856	0
Prior Year Encumbrances Appropriated	144,466	144,466	144,466	0
Fund Balance End of Year	\$ 542,584	\$ 413,395	\$ 560,376	\$ 146,981

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Supported Living Fund For the Year Ended December 31, 2005

	Budgeted Amounts							iance with al Budget
	Original Final		Actual		Positive (Negative)			
Revenues								
Intergovernmental	\$	50,000	\$	50,000	\$	39,687	\$	(10,313)
Expenditures Current: Human Services: Supported Living Services Contractual Services		50,000		50,000		41,047		8,953
Total Supported Living Services		50,000		50,000		41,047		8,953
Total Expenditures		50,000		50,000		41,047		8,953
Net Change in Fund Balance		0		0		(1,360)		(1,360)
Fund Balance Beginning of Year		2,607		2,607		2,607		0
Fund Balance End of Year	\$	2,607	\$	2,607	\$	1,247	\$	(1,360)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Indigent Drivers Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Fines and Forfeitures	\$ 11,000	\$ 11,000	\$ 6,608	\$ (4,392)	
Intergovernmental	6,000	6,000	14,405	8,405	
Total Revenues	17,000	17,000	21,013	4,013	
Expenditures					
Current:					
Public Safety:					
Indigent Drivers Contractual Services	30,000	30,000	0	30,000	
Contractual Services		30,000	0		
Total Indigent Drivers	30,000	30,000	0	30,000	
Total Expenditures	30,000	30,000	0	30,000	
Net Change in Fund Balance	(13,000)	(13,000)	21,013	34,013	
Fund Balance Beginning of Year	224,122	224,122	224,122	0	
Fund Balance End of Year	\$ 211,122	\$ 211,122	\$ 245,135	\$ 34,013	

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Litter Control Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues					
Intergovernmental	\$ 121,463	\$ 121,463	\$ 88,308	\$ (33,155)	
Other	200	200	25	(175)	
Total Revenues	121,663	121,663	88,333	(33,330)	
Expenditures					
Current:					
Public Works:					
Litter Control	21.250	21.250	20.104	1.1.4.6	
Personal Services Fringe Benefits	31,250 22,525	31,250 17,017	30,104 16,059	1,146 958	
Materials and Supplies	3,000	3,573	3,484	89	
Contractual Services	34,169	26,494	23,594	2,900	
Capital Outlay	425	1,925	1,913	12	
Other	30,299	38,817	35,605	3,212	
Total Litter Control	121,668	119,076	110,759	8,317	
Total Expenditures	121,668	119,076	110,759	8,317	
Excess of Revenues Over (Under) Expenditures	(5)	2,587	(22,426)	(25,013)	
Other Financing Uses					
Operating Transfers Out	(10)	(10)	0	10	
Net Change in Fund Balance	(15)	2,577	(22,426)	(25,003)	
Fund Balance Beginning of Year	10,613	10,613	10,613	0	
Prior Year Encumbrances Appropriated	13,818	13,818	13,818	0	
Fund Balance End of Year	\$ 24,416	\$ 27,008	\$ 2,005	\$ (25,003)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Enforcement and Education Fund For the Year Ended December 31, 2005

	Budgeted Amounts						Fina	ance with l Budget
	Original		Final		Actual		Positive (Negative)	
Revenues								
Fines and Forfeitures	\$	0	\$	0	_\$	898	\$	898
Total Revenues		0		0		898		898
Expenditures Current: Public Safety: Enforcement and Education								
Contractual Services		3,500		3,500		0		3,500
Total Enforcement and Education		3,500		3,500		0		3,500
Total Expenditures		3,500		3,500		0		3,500
Net Change in Fund Balance		(3,500)		(3,500)		898		4,398
Fund Balance Beginning of Year		40,330		40,330		40,330		0
Fund Balance End of Year	\$	36,830	\$	36,830	\$	41,228	\$	4,398

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Community Corrections Fund For the Year Ended December 31, 2005

	Budgeted		Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$ 135,344	\$ 135,344	\$ 131,642	\$ (3,702)	
Total Revenues	135,344	135,344	131,642	(3,702)	
Expenditures					
Current:					
Public Safety: Community Corrections Grant					
Personal Services	73,437	168,654	102,911	65,743	
Fringe Benefits	26,328	70,060	32,688	37,372	
Materials and Supplies	100	423	323	100	
Contractual Services	8,274	41,525	40,897	628	
Other	9,524	29,961	25,765	4,196	
Total Community Corrections Grant	117,663	310,623	202,584	108,039	
Total Expenditures	117,663	310,623	202,584	108,039	
Excess of Revenues Over (Under) Expenditures	17,681	(175,279)	(70,942)	104,337	
Other Financing Sources					
Operating Transfers In	0	0	30,166	30,166	
Net Change in Fund Balance	17,681	(175,279)	(40,776)	134,503	
Fund Balance at Beginning of Year	94,789	94,789	94,789	0	
Prior Year Encumbrances Appropriated	244	244	244	0	
Fund Balance at End of Year	\$ 112,714	\$ (80,246)	\$ 54,257	\$ 134,503	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Youth Services Fund For the Year Ended December 31, 2005

	Budgete	d Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$ 47,425	\$ 47,425	\$ 235,784	\$ 188,359
Expenditures Current: Public Safety:				
Youth Development Facility Personal Services	609,650	659,739	542,544	117,195
Fringe Benefits	294,498	341,802	209,826	131,976
Materials and Supplies	53,935	59,690	52,133	7,557
Contractual Services	131,800	138,419	125,037	13,382
Capital Outlay	2,900	3,266	1,573	1,693
Other	425	1,037	188	849
Total Youth Development Facility	1,093,208	1,203,953	931,301	272,652
Total Expenditures	1,093,208	1,203,953	931,301	272,652
Excess of Revenues Over (Under) Expenditures	(1,045,783)	(1,156,528)	(695,517)	461,011
Other Financing Sources				
Operating Transfers In	895,630	895,630	705,000	(190,630)
Net Change in Fund Balance	(150,153)	(260,898)	9,483	270,381
Fund Balance Beginning of Year	190,099	190,099	190,099	0
Prior Year Encumbrances Appropriated	8,249	8,249	8,249	0
Fund Balance (Deficit) End of Year	\$ 48,195	\$ (62,550)	\$ 207,831	\$ 270,381

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Child Abuse Fund For the Year Ended December 31, 2005

	0	Budgeted riginal		Amounts Final					Final Pos	ce with Budget itive ative)
Fund Balance Beginning of Year	\$	1,520	\$	1,520	\$	1,520	\$	0		
Fund Balance End of Year	\$	1,520	\$	1,520	\$	1,520	\$	0		

#### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Delinquent Real Estate Tax Assessment Collection Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget
	Original	Original Final		Positive (Negative)
<b>Revenues</b> Property and Other Local Taxes	\$ 205,000	\$ 205,000	\$ 237,889	\$ 32,889
Interest	7,750	7,750	25,366	17,616
Total Revenues	212,750	212,750	263,255	50,505
Expenditures Current:				
General Government:				
Legislative and Executive				
DRETAC-Treasurer				
Personal Services	189,050	213,003	207,153	5,850
Fringe Benefits	102,570	96,627	71,503	25,124
Materials and Supplies Contractual Services	8,400	3,762	288	3,474
Capital Outlay	10,600 9,500	10,528 5,042	1,270 543	9,258 4,499
Capital Outlay	9,500	5,042		4,499
Total Commissioners Office	320,120	328,962	280,757	48,205
Total Expenditures	320,120	328,962	280,757	48,205
Net Change in Fund Balance	(107,370)	(116,212)	(17,502)	98,710
Fund Balance Beginning of Year	689,309	689,309	689,309	0
Prior Year Encumbrances Appropriated	10,208	10,208	10,208	0
Fund Balance End of Year	\$ 592,147	\$ 583,305	\$ 682,015	\$ 98,710

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Treasurer Prepay Interest Fund For the Year Ended December 31, 2004

		Budgeted	Amo	unts				ance with Il Budget
	C	Original Final		Actual		Positive (Negative)		
Revenues Interest	\$	2,300	\$	2,300	\$	9,574	\$	7,274
Other Financing Uses Other Financing Uses		(4,000)		(4,000)		(3,986)		14
Net Change in Fund Balance		(1,700)		(1,700)		5,588		7,288
Fund Balance Beginning of Year		35,516		35,516		35,516		0
Prior Year Encumbrances Appropriated		959		959		959		0
Fund Balance End of Year	\$	33,816	\$	33,816	\$	41,104	\$	7,288

#### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Special Probation Fund For the Year Ended December 31, 2005

	Budgeted Amounts							iance with al Budget
	C	Driginal	Final		Actual		Positive (Negative)	
Revenues								
Charges for Services	\$	46,800	\$	46,800	\$	25,403	\$	(21,397)
Total Revenues		46,800		46,800		25,403		(21,397)
Expenditures								
Current:								
Judicial								
Public Safety:								
Eastern County Court		05 700		25 700		04.051		1 (70
Personal Services Fringe Benefits		25,709 17,371		25,709 17,371		24,051 11,147		1,658
Contractual Services		1,260		1,286		1,147		6,224 0
Capital Outlay		2,000		2,000		1,200		2,000
Capital Outlay		2,000		2,000				2,000
Total Eastern County Court		46,340		46,366		36,484		9,882
Total Expenditures		46,340		46,366		36,484		9,882
Excess of Revenues Over (Under) Expenditures		460		434		(11,081)		(11,515)
Other Financing Sources (Uses)								
Operating Transfers In		0		0		509		509
Operating Transfers Out		0		(2,445)		0		2,445
Total Other Financing Sources (Uses)		0		(2,445)		509		2,954
Net Change in Fund Balance		460		(2,011)		(10,572)		(8,561)
Fund Balance Beginning of Year		11,702		11,702		11,702		0
Fund Balance End of Year	\$	12,162	\$	9,691	\$	1,130	\$	(8,561)

#### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Community Mental Health Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget	
	Original Final		Actual	Positive (Negative)	
Revenues					
Property and Other Local Taxes	\$ 564,000	\$ 564,000	\$ 589,132	\$ 25,132	
Fines and Forfeitures	20,000	20,000	9,919	(10,081)	
Intergovernmental	6,360,696	6,360,696	7,451,072	1,090,376	
Other	0	0	882	882	
Total Revenues	6,944,696	6,944,696	8,051,005	1,106,309	
Expenditures					
Current:					
Community Mental Health					
Personal Services	385,000	355,000	345,522	9,478	
Fringe Benefits	103,700	97,832	89,947	7,885	
Materials and Supplies	12,000	8,094	6,693	1,401	
Contractual Services	7,304,000	7,861,549	7,859,514	2,035	
Capital Outlay	4,000	4,000	3,502	498	
Other	15,000	10,165	9,745	420	
Total Community Mental Health	7,823,700	8,336,640	8,314,923	21,717	
Total Expenditures	7,823,700	8,336,640	8,314,923	21,717	
Net Change in Fund Balance	(879,004)	(1,391,944)	(263,918)	1,128,026	
Fund Balance Beginning of Year	904,830	904,830	904,830	0	
Prior Year Encumbrances Appropriated	523,036	523,036	523,036	0	
Fund Balance End of Year	\$ 548,862	\$ 35,922	\$ 1,163,948	\$ 1,128,026	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Emergency Management Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues	¢ 159.400	¢ 159.400	¢ 1(2,100	¢ 4.700	
Charges for Services Intergovernmental	\$ 158,400 51,000	\$ 158,400 51,000	\$ 163,189 51,845	\$ 4,789 845	
Other	9,000	9,000	0	(9,000)	
				(),000)	
Total Revenues	218,400	218,400	215,034	(3,366)	
Expenditures					
Current:					
Public Safety:					
Emergency Management		4 <b></b>		4.5.000	
Personal Services	112,000	137,000	121,010	15,990	
Fringe Benefits	46,170	44,285	39,187	5,098	
Materials and Supplies Contractual Services	17,000 50,000	17,241 56,467	5,933 42,126	11,308 14,341	
Capital Outlay	45,000	45,724	42,120 38,845	6,879	
Other	1,550	2,435	2,195	240	
	1,550	2,155	2,195		
Total Other	271,720	303,152	249,296	53,856	
Total Expenditures	271,720	303,152	249,296	53,856	
Net Change in Fund Balance	(53,320)	(84,752)	(34,262)	50,490	
Fund Balance Beginning of Year	129,795	129,795	129,795	0	
Prior Year Encumbrances Appropriated	26,490	26,490	26,490	0	
Fund Balance End of Year	\$ 102,965	\$ 71,533	\$ 122,023	\$ 50,490	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Special Emergency Planning Fund For the Year Ended December 31, 2005

	Budgeted Amounts						ance with 1 Budget
	C	Driginal		Final Actual		Actual	ositive egative)
Revenues							
Intergovernmental	\$	20,000	\$	20,000	\$	29,928	\$ 9,928
<b>Expenditures</b> Current: Public Safety: Special Emergency Planning							
Personal Services		0		9,000		9,000	0
Fringe Benefits		15,000		13,565		10,827	2,738
Materials and Supplies		5,000		5,000		2,240	2,760
Contractual Services		5,000		13,500		8,535	4,965
Capital Outlay		2,000		2,000		0	 2,000
Total Special Emergency Planning		27,000		43,065		30,602	 12,463
Total Expenditures		27,000		43,065		30,602	 12,463
Net Change in Fund Balance		(7,000)		(23,065)		(674)	22,391
Fund Balance Beginning of Year		48,948		48,948		48,948	0
Prior Year Encumbrances Appropriated		10,588		10,588		10,588	 0
Fund Balance End of Year	\$	52,536	\$	36,471	\$	58,862	\$ 22,391

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Emergency 911 Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$ 0	\$ 0	\$ 106	\$ 106
Special Assessments	160,000	160,000	189,335	29,335
Total Revenues	160,000	160,000	189,441	29,441
Expenditures				
Current:				
Public Safety:				
Emergency 911				
Personal Services	62,721	62,721	58,653	4,068
Fringe Benefits	37,658	37,858	24,206	13,652
Materials and Supplies	8,000	9,160	8,033	1,127
Contractual Services	123,500	148,370	136,946	11,424
Capital Outlay	19,000	19,000	1,929	17,071
Other	620	630	617	13
Total Emergency 911	251,499	277,739	230,384	47,355
Total Expenditures	251,499	277,739	230,384	47,355
Net Change in Fund Balance	(91,499)	(117,739)	(40,943)	76,796
Fund Balance Beginning of Year	88,838	88,838	88,838	0
Prior Year Encumbrances Appropriated	7,145	7,145	7,145	0
Fund Balance End of Year	\$ 4,484	\$ (21,756)	\$ 55,040	\$ 76,796

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Drug Abuse Resistance Education Fund For the Year Ended December 31, 2005

	Budgeted	l Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$ 30,000	\$ 30,000	\$ 3,720	\$ (26,280)
Other	700	700	0	(700)
Total Revenues	30,700	30,700	3,720	(26,980)
Expenditures				
Current:				
Public Safety:				
Drug Abuse Resistance Education				
Fringe Benefits	1,000	1,000	0	1,000
Materials and Supplies	2,500	2,500	0	2,500
Contractual Services	8,000	8,000	6,750	1,250
Total Drug Abuse Education	11,500	11,500	6,750	4,750
Total Expenditures	11,500	11,500	6,750	4,750
Net Change in Fund Balance	19,200	19,200	(3,030)	(22,230)
Fund Balance Beginning of Year	34,071	34,071	34,071	0
Fund Balance End of Year	\$ 53,271	\$ 53,271	\$ 31,041	\$ (22,230)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Drug Task Force Fund For the Year Ended December 31, 2005

	Budgeted Amounts						iance with al Budget
	O	riginal		Final	Actual		Positive legative)
Revenues							
Intergovernmental	\$	0	\$	167,452	\$	84,693	\$ (82,759)
Expenditures Current: Public Safety: Drug Task Force							
Personal Services		0		73,301		73,301	0
Fringe Benefits		0		11,045		11,045	 0
Total Drug Task Force		0		84,346		84,346	 0
Total Expenditures		0		84,346		84,346	 0
Excess of Revenues Over (Under) Expenditures		0		83,106		347	(82,759)
Other Financing Sources Operating Transfers In		0		0		84,346	 84,346
Net Change in Fund Balance		0		83,106		84,693	1,587
Fund Balance Beginning of Year		5,915		5,915		5,915	 0
Fund Balance End of Year	\$	5,915	\$	89,021	\$	6,262	\$ (82,759)

#### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Ohio Crime Victims Fund For the Year Ended December 31, 2005

	Budgetec		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$ 52,786	\$ 52,786	\$ 53,182	\$ 396
Expenditures				
Current:				
Public Safety: Ohio Crime Victims				
Personal Services	52,917	52,917	51,688	1,229
Fringe Benefits	20,387	20,387	13,466	6,921
Materials and Supplies	1,850	1,850	350	1,500
Total Ohio Crime Victims	75,154	75,154	65,504	9,650
Total Expenditures	75,154	75,154	65,504	9,650
Excess of Revenues Over (Under) Expenditures	(22,368)	(22,368)	(12,322)	10,046
Other Financing Sources				
Operating Transfers In	12,000	12,000	5,000	(7,000)
Net Change in Fund Balance	(10,368)	(10,368)	(7,322)	3,046
Fund Balance Beginning of Year	10,477	10,477	10,477	0
Fund Balance End of Year	\$ 109	\$ 109	\$ 3,155	\$ 3,046

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Inmate Medical Fund For the Year Ended December 31, 2005

	Budgete	d Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$ 74,000	\$ 74,000	\$ 601,231	\$ 527,231
Expenditures Current: Public Safety: Inmate Medical				
Contractual Services	30,000	13,000	4,160	8,840
Capital Outlay	35,000	40,000	37,559	2,441
Other	0	13,558	11,766	1,792
Total Inmate Medical	65,000	66,558	53,485	13,073
Total Expenditures	65,000	66,558	53,485	13,073
Net Change in Fund Balance	9,000	7,442	547,746	540,304
Fund Balance Beginning of Year	60,326	60,326	60,326	0
Prior Year Encumbrances Appropriated	1,931	1,931	1,931	0_
Fund Balance End of Year	\$ 71,257	\$ 69,699	\$ 610,003	\$ 540,304

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Certificate of Title Administrator Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<b>Revenues</b> Charges for Services	\$ 350,000	\$ 350,000	\$ 417,207	\$ 67,207
	\$ 550,000	<u> </u>	φ 417,207	\$ 07,207
Expenditures Current:				
General Government:				
Legislative and Executive				
Certificate of Title-Administrative				
Personal Services	242,414	249,992	242,240	7,752
Fringe Benefits	97,853	98,393	83,216	15,177
Materials and Supplies	5,600	6,346	5,193	1,153
Contractual Services	2,010	3,084	2,075	1,009
Capital Outlay Other	500	500	0	500 0
Other	1,557	1,557	1,557	0
Total Certificate of Title	349,934	359,872	334,281	25,591
Total Expenditures	349,934	359,872	334,281	25,591
Net Change in Fund Balance	66	(9,872)	82,926	92,798
Fund Balance Beginning of Year	327,653	327,653	327,653	0
Prior Year Encumbrances Appropriated	2,360	2,360	2,360	0
Fund Balance End of Year	\$ 330,079	\$ 320,141	\$ 412,939	\$ 92,798

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Community Development Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Intergovernmental	\$ 1,608,400	\$ 1,776,350	\$ 696,941	\$ (1,079,409)
Expenditures				
Current:				
General Government:				
Legislative and Executive				
Community Development				
Personal Services	1,080	1,080	1,080	0
Contractual Services	1,628,650	2,711,432	694,598	2,016,834
Capital Outlay	500	500	0	500
Other	3,000	8,000	7,545	455
Total Community Development	1,633,230	2,721,012	703,223	2,017,789
Total Expenditures	1,633,230	2,721,012	703,223	2,017,789
Excess of Revenues Over (Under) Expenditures	(24,830)	(944,662)	(6,282)	938,380
Other Financing Sources (Uses)				
Operating Transfers In	500	500	0	500
Operating Transfers Out	(4,000)	(4,000)	0	(4,000)
Total Other Financing Sources (Uses)	(3,500)	(3,500)	0	(3,500)
Net Change in Fund Balance	(28,330)	(948,162)	(6,282)	941,880
Fund Balance Beginning of Year	141,708	141,708	141,708	0
Prior Year Encumbrances Appropriated	24,362	24,362	24,362	0
Fund Balance (Deficit) End of Year	\$ 137,740	\$ (782,092)	\$ 159,788	\$ 941,880

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Drug Control Grant Fund For the Year Ended December 31, 2005

	Budgeted Amounts				Fin	iance with al Budget	
	(	Driginal		Final	 Actual		Positive Jegative)
Revenues							
Intergovernmental	\$	60,000	\$	60,000	\$ 9,649	\$	(50,351)
Expenditures Current: General Government: Legislative and Executive Drug Control Grant							
Contractual Services		30,000		30,000	 9,649		20,351
Total Drug Control Grant		30,000		30,000	 9,649		20,351
Total Expenditures		30,000		30,000	 9,649		20,351
Net Change in Fund Balance		30,000		30,000	0		(30,000)
Fund Balance Beginning of Year		8,797		8,797	 8,797		0
Fund Balance End of Year	\$	38,797	\$	38,797	\$ 8,797	\$	(30,000)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Courts Special Projects Fund For the Year Ended December 31, 2005

	Budgeted Amounts						Fin	iance with al Budget
	Original		Final		Actual			Positive legative)
Revenues								
Charges for Services	\$	55,000	\$	55,000	\$	179,758	\$	124,758
Expenditures Current: General Government Legislative and Executive								
Courts Special Projects Personal Services		0		18,443		18,443		0
Judicial Courts Special Projects Personal Services Fringe Benefits		40,000 20,300		44,253 22,091		85,380 21,153		(41,127) 938
Total Court Special Projects		60,300		66,344		106,533		(40,189)
Total Expenditures		60,300		84,787		124,976		(40,189)
Net Change in Fund Balance		(5,300)		(29,787)		54,782		84,569
Fund Balance Beginning of Year		257,240		257,240		257,240		0
Fund Balance End of Year	\$	251,940	\$	227,453	\$	312,022	\$	84,569

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual EMA Department of Justice Grant For the Year Ended December 31, 2005

	Budgeted	Variance with Final Budget			
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$ 565,000	\$ 802,072	\$ 540,080	\$ (261,992)	
Expenditures Current: Public Safety: EMA Department of Justice Grant		561.605	(00.027	151 500	
Capital Outlay Other	0 0	761,507 46,223	609,927 22,020	151,580 24,203	
Total EMA Department of Justice Grant	0	807,730	631,947	175,783	
Total Expenditures	0	807,730	631,947	175,783	
Net Change in Fund Balance	565,000	(5,658)	(91,867)	(86,209)	
Fund Balance Beginning of Year	(257,280)	(257,280)	(257,280)	0	
Prior Year Encumbrances Appropriated	338,340	338,340	338,340	0	
Fund Balance End of Year	\$ 646,060	\$ 75,402	\$ (10,807)	\$ (86,209)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Workforce Development Fund For the Year Ended December 31, 2005

	Budgeted	Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)
Revenues Intergovernmental	\$ 477,000	\$ 477,000	\$ 318,048	\$ (158,952)
Expenditures Current: Public Safety: Emergency Management				
Personal Services	477,000	477,000	318,048	158,952
Total Expenditures	477,000	477,000	318,048	158,952
Net Change in Fund Balance	0	0	0	0
Fund Balance Beginning of Year	0	0	0	0
Fund Balance (Deficit) End of Year	\$ 0	\$ 0	\$ 0	\$ 0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual HUD Grant Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues Intergovernmental Interest	\$ 190,000 0	\$ 190,000 0	\$ 181,796 226	\$ (8,204) 226
Total Revenues	\$ 190,000	\$ 190,000	\$ 182,022	\$ (7,978)
Expenditures Current: Health: HUD Special Housing Grant Contractual Services	190,000	280,000	270,002	9,998_
Total Expenditures	190,000	280,000	270,002	9,998
Net Change in Fund Balance	0	(90,000)	(87,980)	2,020
Fund Balance Beginning of Year	83	83	83	0
Prior Year Encumbrances Appropriated	90,000	90,000	90,000	0
Fund Balance (Deficit) End of Year	\$ 90,083	\$ 83	\$ 2,103	\$ 2,020

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Hazard Mitigation Grant Fund For the Year Ended December 31, 2005

	Budgeted Amounts						Variance with Final Budget	
	Origi	nal		Final	A	ctual		ositive egative)
Revenues								
Intergovernmental	\$	0	\$	0	\$	5,815	\$	5,815
<b>Expenditures</b> Current: Public Safety: Hazard Mitigation Grant								
Contractual Services		0		5,815		0		5,815
Total Hazard Mitigation Grant		0		5,815		0		5,815
Total Expenditures		0		5,815		0		5,815
Net Change in Fund Balance		0		(5,815)		5,815		11,630
Fund Balance Beginning of Year		0		0		0		0
Fund Balance End of Year	\$	0	\$	(5,815)	\$	5,815	\$	11,630

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Board of Elections HAVA Grant Fund For the Year Ended December 31, 2005

	Bue	dgeted		Variance with Final Budget			
	Origin	al	 Final		Actual		ositive egative)
Revenues							
Intergovernmental	\$	0	\$ 0	\$	23,640	\$	23,640
<b>Expenditures</b> Current: General Government: Legislative and Executive Board of Elections Hava Grant							
Contractual Services		0	 23,640		90		23,550
Total Board of Education Hava Grant		0	 23,640		90		23,550
Total Expenditures		0	 23,640		90		23,550
Net Change in Fund Balance		0	(23,640)		23,550		47,190
Fund Balance Beginning of Year		0	 0		0		0
Fund Balance End of Year	\$	0	\$ (23,640)	\$	23,550	\$	47,190

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Clerk of Courts Special Projects Fund For the Year Ended December 31, 2005

	Bud	lgeted	Amounts		Variance with Final Budget
	Origina	al	Final	Actual	Positive (Negative)
Revenues					
Charges for Services	\$	0	\$ 115,457	\$ 147,286	\$ 31,829
Expenditures Current: General Government: Legislative and Executive Common Pleas Court					
Personal Services		0	102,360	102,360	0
Fringe Benefits		0	15,453	15,453	0
Total Common Pleas Court		0	117,813	117,813	0
Total Expenditures		0	117,813	117,813	0
Net Change in Fund Balance		0	(2,356)	29,473	31,829
Fund Balance Beginning of Year		0	0	0	0
Fund Balance End of Year	\$	0	\$ (2,356)	\$ 29,473	\$ 31,829

#### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Debt Service Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues					
Property and Other Local Taxes	\$ 1,024,398	\$ 1,024,398	\$ 844,221	\$ (180,177)	
Charges for Services	289,519	289,519	168,976	(120,543)	
Intergovernmental Special Assessments	110,000 0	110,000 0	116,571 20,639	6,571 20,639	
Total Revenues	1,423,917	1,423,917	1,150,407	(273,510)	
				(270,010)	
Expenditures					
Current: Debt Service					
Principal Retirement	970,875	1,215,505	993,703	221,802	
Interest and Fiscal Charges	1,460,630	439,799	371,354	68,445	
Total Debt Service	2,431,505	1,655,304	1,365,057	290,247	
Total Expenditures	2,431,505	1,655,304	1,365,057	290,247	
Excess of Revenues Over (Under) Expenditures	(1,007,588)	(231,387)	(214,650)	16,737	
Other Financing Sources (Uses)					
Proceeds of Notes	8,180	8,180	0	(8,180)	
Operating Transfers In	1,091,100	1,091,100	329,154	(761,946)	
Operating Transfers Out	0	(23,816)	0	23,816	
Total Other Financing Sources (Uses)	1,099,280	1,075,464	329,154	(746,310)	
Net Change in Fund Balance	91,692	844,077	114,504	(729,573)	
Fund Balance Beginning of Year	434,361	434,361	434,361	0	
Prior Year Encumbrances Appropriated	6,500	6,500	6,500	0	
Fund Balance End of Year	\$ 532,553	\$ 1,284,938	\$ 555,365	\$ (729,573)	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Construction Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues Interest	\$ 4,000	\$ 4,000	\$ 8,923	\$ 4,923
<b>Expenditures</b> Capital Outlay	16,311	16,311	16,311	0_
Net Change in Fund Balance	(12,311)	(12,311)	(7,388)	4,923
Fund Balance Beginning of Year	269,531	269,531	269,531	0
Fund Balance End of Year	\$ 257,220	\$ 257,220	\$ 262,143	\$ 4,923

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Permanent Improvement Fund For the Year Ended December 31, 2005

		Budgeted	Amo	ounts		 ance with l Budget
	(	Original		Final	 Actual	ositive egative)
Revenues Intergovernmental	\$	440	\$	440	\$ 440	\$ 0
Net Change in Fund Balance		440		440	440	0
Fund Balance Beginning of Year		(80,572)		(80,572)	(80,572)	0
Prior Year Encumbrances Appropriated		214,218		214,218	 214,218	 0
Fund Balance (Deficit) End of Year	\$	134,086	\$	134,086	\$ 134,086	\$ 0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Ditch Maintenance Fund For the Year Ended December 31, 2005

	Budgeted Amounts						Variance with Final Budget		
	0	riginal		Final	1	Actual		ositive egative)	
Revenues									
Charges for Services	\$	0	\$	0	\$	4,422	\$	4,422	
Interest		0		0		54		54	
Total Revenues		0		0		4,476		4,476	
Net Change in Fund Balance		0		0		4,476		4,476	
Fund Balance Beginning of Year		11,515		11,515		11,515		0	
Fund Balance End of Year	\$	11,515	\$	11,515	\$	15,991	\$	4,476	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual County Court Computer Fund For the Year Ended December 31, 2005

	 Budgeted	Amo	ounts			iance with
	 Original		Final	 Actual	I	al Budget Positive Negative)
Revenues						
Charges for Services	\$ 155,400	\$	155,400	\$ 126,180	\$	(29,220)
<b>Expenditures</b> Current: General Government Judicial						
Courts Special Projects Personal Services	39,713		39,713	34,749		4,964
Fringe Benefits Materials and Supplies	2,000 11,000		2,000 11,220	0 3,290		2,000 7,930
Contractual Services	61,500		124,640	31,764		92,876
Capital Outlay	45,000		62,950	5,843		57,107
Other	 1,500		3,968	 1,968		2,000
Total Expenditures	 160,713		244,491	 77,614		166,877
Excess of Revenues Over (Under) Expenditures	 (5,313)		(89,091)	 48,566		137,657
Other Financing Uses						
Operating Transfers Out	 (48,800)		(48,800)	 (8,477)		40,323
Net Change in Fund Balance	(54,113)		(137,891)	40,089		177,980
Fund Balance Beginning of Year	252,962		252,962	252,962		0
Prior Year Encumbrances Appropriated	 5,651		5,651	 5,651		0
Fund Balance End of Year	\$ 204,500	\$	120,722	\$ 298,702	\$	177,980

The Fiduciary Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. The following are the County's fiduciary fund types:

# **Private Purpose Trust Funds**

Private Purpose Trust Funds are accounted for in essentially the same manner as proprietary funds. Following is a description of the County's private purpose trust funds:

*Mental Retardation Fund* – To account for money received in trust by the Board of Mental Retardation and Developmental Disabilities.

*Children's Trust Fund* – To account for money held by various departments for the children that the court has placed in custody of the County.

County Trust Fund - To account for the various expendable trust funds held by the County Commissioners to be expended for the specific purposes as set forth in the trust agreements. The operations of this fund are not budgeted.

*County Home Resident Trust Fund* – To account for the funds held by the County home administrator on behalf of the residents of the County home. The operations of this fund are not budgeted.

Law Enforcement Fund – To account for the revenue received from the sale of contraband that is expended for law enforcement. The operations of this fund are not budgeted.

*Nursing Home Memorial Foundation Fund* - To account for funds received from a donation used to provide for the individual physical well being of residents in the nursing home not provided by other funds.

## **Agency Funds**

Agency Funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following are the County's agency funds:

Undivided General Tax Fund – To account for the collection of various taxes.

Undivided Personal Property Fund – To account for the collection of personal property tax.

*Court Agency Fund* – To account for clerk of courts auto title fees, county court, juvenile court and probate court related receipts.

*Alimony/Support Fund* – To account for the collection of alimony and child support payments by the Bureau of Support and the distribution of such monies to the court-designated recipients.

Fund Descriptions – Fiduciary Funds

# Agency Funds (Continued)

Other Agency Funds -

Auto License Cigarette Tax Township Gas Tax Undivided Local Government Trailer Tax Law Library Unclaimed Forfeited Land Library and Local Government Inheritance Tax Payroll Clearing **Economic Development** Prepayment Metropolitan Park Board of Health Soil and Water Special County Agency Inmate **Refund Occupancy** Homestead and Rollback Metro Housing Authority Pilot Ashtabula City Permit Fees Family and Children Local Government Revenue Assistance Unemployment Compensation Public Utility Property Tax Rollback Public Defenders Indigent

# Combining Statement of Net Assets Private Purpose Trust Funds December 31, 2005

	Mental Retardation	Children's Trust	County Trust
Assets Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents in Segregated Accounts	\$ 301,675 0	\$ 67,625 143,355	\$    0 53,972
Total Assets	301,675	210,980	53,972
<b>Net Assets</b> Restricted for Other Purposes	\$ 301,675	\$ 210,980	\$ 53,972
Total Net Assets	\$ 301,675	\$ 210,980	\$ 53,972

nty Home esident Trust	En	Law Enforcement		Nursing Home Memorial Foundation		Total
\$ 0 49,841	\$	0 194,263	\$	209,644 0	\$	578,944 441,431
 49,841		194,263		209,644		1,020,375
\$ 49,841	\$	194,263	\$	209,644	\$	1,020,375
\$ 49,841	\$	194,263	\$	209,644	\$	1,020,375

# Combining Statement of Changes in Net Assets Private Purpose Trust Funds For the Year Ended December 31, 2005

		Mental Retardation		nildren's Trust	County Trust
Additions					
Contributions	\$	0	\$	0	\$ 1,258
Interest		9,345		82	57
Other		11,536		11,368	 0
Total Additions		20,881		11,450	 1,315
Deductions					
Other Operating Expenses		3,067		20,763	 987
Change in Net Assets		17,814		(9,313)	328
Net Assets Beginning of Year	2	283,861		220,293	 53,644
Net Assets End of Year	\$ 3	01,675	\$	210,980	\$ 53,972

unty Home Resident Trust	En	Law forcement	Μ	Nursing Home Memorial Foundation		Total
\$ 117,207 297 0	\$	198,155 578 0	\$	0 6,706 0	\$	316,620 17,065 22,904
 117,504		198,733		6,706		356,589
 123,294		179,546		0		327,657
(5,790)		19,187		6,706		28,932
 55,631		175,076		202,938		991,443
\$ 49,841	\$	194,263	\$	209,644	\$	1,020,375

## Combining Statement of Changes in Assets and Liabilities All Agency Funds

For the Year Ended December 31, 2005

		Balance 12/31/2004	 Additions		Reductions	1	Balance 2/31/2005
Undivided General Tax							
Assets							
Equity in Pooled Cash and Cash Equivalents Receivables:	\$	3,505,198	\$ 74,569,330	\$	75,012,926	\$	3,061,602
Taxes		65,386,126	74,312,122		65,386,126		74,312,122
Special Assessments		4,047,037	 3,890,503		4,047,037		3,890,503
Total Assets	\$	72,938,361	\$ 152,771,955	\$	144,446,089	\$	81,264,227
Liabilities							
Due to Primary Governments	\$	0	\$ 12,431,670	\$	0	\$	12,431,670
Due to Other Governments		72,938,361	 65,770,955		69,876,759		68,832,557
Total Liabilities	\$	72,938,361	\$ 78,202,625	\$	69,876,759	\$	81,264,227
( . <b>T</b>							
Auto License Assets							
Due from Other Governments	\$	617,145	\$ 581,492	\$	617,145	\$	581,492
Liabilities							
Due to Other Governments	\$	617,145	\$ 581,492	\$	617,145	\$	581,492
Township Gas Tax							
Assets							
Due from Other Governments	\$	991,413	\$ 1,176,425	\$	991,413	\$	1,176,425
Liabilities							
Due to Other Governments	\$	991,413	\$ 1,176,425	\$	991,413	\$	1,176,425
Undivided Local Government							
Assets							
Due from Other Governments	\$	1,358,155	\$ 1,358,155	\$	1,358,155	\$	1,358,155
Liabilities							
Due to Other Governments	\$	1,358,155	\$ 1,358,155	\$	1,358,155	\$	1,358,155
Trailer Tax							
Assets							
Equity in Pooled Cash and Cash Equivalents	\$	122,388	\$ 672,034	\$	681,018	\$	113,404
Liabilities	*	100 000		*		<u>^</u>	
Due to Other Governments	\$	122,388	\$ 672,034	\$	681,018	\$	113,404
							(Continued)

# Combining Statement of Changes in Assets and Liabilities

All Agency Funds (Continued)

For the Year Ended December 31, 2005

		Balance 12/31/2004		Additions	]	Reductions	Balance 12/31/2005		
Law Library Assets									
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents in Segregated Accounts Accounts Receivable	\$	4,494 20,859 6,577	\$	150,113 0 13,686	\$	154,483 1,653 6,577	\$	124 19,206 13,686	
Total Assets	\$	31,930	\$	163,799	\$	162,713	\$	33,016	
Liabilities									
Due to Other Governments	\$	31,930	\$	163,799	\$	162,713	\$	33,016	
<i>Unclaimed Forfeited Land</i> Assets Equity in Pooled Cash and Cash Equivalents	\$	33,373	\$	0	\$	0_	\$	33,373	
Liabilities									
Undistributed Monies	\$	33,373	\$	0	\$	0	\$	33,373	
<i>Undivided Personal Property</i> Assets Equity in Pooled Cash and Cash Equivalents Taxes Receivable	\$	427,883 16,454,779	\$	16,750,343 16,651,145	\$	16,713,083 16,454,779	\$	465,143 16,651,145	
Total Assets	\$	16,882,662	\$	33,401,488	\$	33,167,862	\$	17,116,288	
<b>Liabilities</b> Due to Primary Governments Due to Other Governments	\$	16,882,662 0	\$	14,415,820 2,272,585	\$	16,454,779 0	\$	14,843,703 2,272,585	
Total Liabilities	\$	16,882,662	\$	16,688,405	\$	16,454,779	\$	17,116,288	
Library and Local Government									
Assets Due from Other Governments	\$	1,979,135	\$	2,085,401	\$	1,979,135	\$	2,085,401	
<b>Liabilities</b> Due to Other Governments	\$	1,979,135	\$	2,085,401	\$	1,979,135	\$	2,085,401	
Inheritance Tax									
Assets Equity in Pooled Cash and Cash Equivalents	\$	387,911	\$	684,802	\$	925,105	\$	147,608	
Liabilities	¢	207 011	ሰ	(04.000	ው	025 105	¢	147 (00	
Due to Other Governments	\$	387,911	\$	684,802	\$	925,105	\$	147,608	

## Combining Statement of Changes in Assets and Liabilities All Agency Funds (Continued)

For the Year Ended December 31, 2005

	1	Balance 2/31/2004		Additions	R	eductions	Balance 12/31/2005		
Payroll Clearing Assets									
Equity in Pooled Cash and Cash Equivalents	\$	200,401	\$	21,394	\$	37,611	\$	184,184	
Liabilities									
Undistributed Monies	\$	200,401	\$	21,394	\$	37,611	\$	184,184	
<i>Economic Development</i> Assets									
Equity in Pooled Cash and Cash Equivalents Due From Other Governments	\$	0 4,375	\$	26,691 0	\$	0 4,375	\$	26,691 0	
Total Assets	\$	4,375	\$	26,691	\$	4,375	\$	26,691	
<b>Liabilities</b> Due to Other Governments	\$	4,375	\$	26,691	\$	4,375	\$	26,691	
Prepayment Assets									
Equity in Pooled Cash and Cash Equivalents	\$	358,072	\$	66,552	\$	967	\$	423,657	
Liabilities	<b>^</b>		<u>^</u>		<b>•</b>		•		
Due to Other Governments	\$	358,072	\$	66,552	\$	967	\$	423,657	
<i>Metropolitan Park</i> Assets									
Equity in Pooled Cash and Cash Equivalents	\$	40,037	\$	74,957	\$	96,703	\$	18,291	
Liabilities Undistributed Monies	\$	40,037	\$	74,957	\$	96,703	\$	18,291	
Public Health Infrastructure Assets									
Equity in Pooled Cash and Cash Equivalents Accounts Receivable Due From Other Governments	\$	1,283,422 2,479 28,509	\$	1,735,941 0 0	\$	1,578,788 2,479 28,509	\$	1,440,575 0 0	
Total Assets	\$	1,314,410	\$	1,735,941	\$	1,609,776	\$	1,440,575	
Liabilities									
Undistributed Monies	\$	1,314,410	\$	1,735,941	\$	1,609,776	\$	1,440,575	

#### Combining Statement of Changes in Assets and Liabilities All Agency Funds (Continued)

For the Year Ended December 31, 2005

		Balance 2/31/2004	AdditionsReductions			Balance 12/31/2005		
Soil and Water Special								
Assets Equity in Pooled Cash and Cash Equivalents	\$	76,057	\$	157,936	\$	164,780	\$	69,213
Liabilities								
Undistributed Monies	\$	76,057	\$	157,936	\$	164,780	\$	69,213
Court Agency								
Assets Cash and Cash Equivalents in Segregated Accounts	\$	879,676	\$	23,966,067	\$	23,770,998	\$	1,074,745
<b>Liabilities</b> Undistributed Monies	\$	870 676	\$	23,966,067	\$	22 770 008	Ŷ	1 074 745
Undistributed Monies	<u> </u>	879,676	3	23,900,007	<u> </u>	23,770,998	\$	1,074,745
County Agency								
Assets Cash and Cash Equivalents in Segregated Accounts	\$	423,829	\$	2,767,395	\$	2,917,689	\$	273,535
Liabilities Undistributed Monies	¢	422 820	¢	2 767 205	¢	2 017 680	¢	272 525
Undistributed Monies	\$	423,829	\$	2,767,395	\$	2,917,689	\$	273,535
Alimony / Support								
Assets Accounts Receivable	\$	4,331,998	\$	4,271,960	\$	4,331,998	\$	4,271,960
Liabilities	¢	4 221 009	¢	4 271 060	¢	4,331,998	¢	4,271,960
Deposits Held and Due to Others	\$	4,331,998	\$	4,271,960	\$	4,331,998	\$	4,271,960
Inmate								
Assets Cash and Cash Equivalents in Segregated Accounts	\$	23,443	\$	270,486	\$	276,634	\$	17,295
Liabilities	<b>^</b>		<u>^</u>		•		•	
Undistributed Monies	\$	23,443	\$	270,486	\$	276,634	\$	17,295
<i>Refund Occupancy</i> Assets								
Equity in Pooled Cash and Cash Equivalents	\$	622,271	\$	195,743	\$	176,963	\$	641,051
Liabilities Undistributed Monies	\$	622,271	\$	195,743	\$	176,963	\$	641,051

## Combining Statement of Changes in Assets and Liabilities All Agency Funds (Continued)

For the Year Ended December 31, 2005

		Balance 2/31/2004	Additions Reductions			Balance 12/31/2005		
Homestead and Rollback								
Assets Due from Other Governments	\$	788,221	\$	0	\$	788,221	\$	0
Liabilities	¢	799 221	¢	0	¢	788 221	¢	0
Due to Other Governments	\$	788,221	\$	0	\$	788,221	\$	0
Metro Housing Authority Pilot Assets								
Equity in Pooled Cash and Cash Equivalents	\$	110,192	\$	28,280	\$	0	\$	138,472
Liabilities Due to Other Governments	¢	110 102	¢	28.280	¢	0	¢	128 472
Due to Other Governments	\$	110,192	\$	28,280	\$	0	\$	138,472
Ashtabula City Permit Fees Assets								
Equity in Pooled Cash and Cash Equivalents	\$	4,800	\$	58,300	\$	55,900	\$	7,200
Liabilities								
Due to Other Governments	\$	4,800	\$	58,300	\$	55,900	\$	7,200
Family and Children								
Assets Equity in Pooled Cash and Cash Equivalents	\$	100,263	\$	313,909	\$	289,284	\$	124,888
Liabilities								
Accounts Payable Undistributed Monies	\$	1,732 98,531	\$	593 26,357	\$	1,732 593	\$	593 124,295
Total Assets	\$	100,263	\$	26,950	\$	2,325	\$	124,888
Local Government Revenue Assistance								
Assets								
Due from Other Governments	\$	306,314	\$	306,314	\$	306,314	\$	306,314
Liabilities Due to Other Governments	\$	306,314	\$	306,314	\$	306,314	\$	306,314
	ф 	500,514	φ	500,514	φ	500,514	Φ	500,514

## Combining Statement of Changes in Assets and Liabilities All Agency Funds (Continued)

For the Year Ended December 31, 2005

	Balance 12/31/2004			Additions	R	eductions	Balance 12/31/2005	
Unemployment Compensation								
Assets Equity in Pooled Cash and Cash Equivalents	\$	0	\$	304,447	\$	283,700	\$	20,747
Liabilities								
Due to Other Governments	\$	0	\$	304,447	\$	283,700	\$	20,747
Ohio Elections Commission								
Assets Equity in Pooled Cash and Cash Equivalents	\$	60	\$	4,350	\$	0	\$	4,410
<b>Liabilities</b> Undistributed Monies	\$	60	\$	4,350	\$	0	\$	4,410
	<u> </u>			1,550	<u> </u>		<u> </u>	1,110
Recorders Housing Assets								
Equity in Pooled Cash and Cash Equivalents Accounts Receivable	\$	143,178 0	\$	586,228 2,457	\$	581,438 0	\$	147,968 2,457
Total Assets	\$	143,178	\$	588,685	\$	581,438	\$	150,425
Liabilities								
Undistributed Monies	\$	143,178	\$	588,685	\$	581,438	\$	150,425
Public Defenders Indigent								
Assets Equity in Pooled Cash and Cash Equivalents	\$	0	\$	866	\$	0	\$	866
Accounts Receivable		0		325		0		325
Total Assets	\$	0	\$	1,191	\$	0	\$	1,191
Liabilities	Φ	0	¢	1 101	¢	^	¢	1 101
Undistributed Monies	\$	0	\$	1,191	\$	0	\$	1,191

Combining Statement of Changes in Assets and Liabilities All Agency Funds (Continued)

For the Year Ended December 31, 2005

#### All Agency Funds

Assets				
Equity in Pooled Cash and Cash Equivalents	\$ 7,420,000	\$ 96,402,246	\$ 96,752,749	\$ 7,069,497
Cash and Cash Equivalents in Segregated Accounts	1,347,807	27,003,948	26,966,974	1,384,781
Receivables:				
Taxes	81,840,905	90,963,267	81,840,905	90,963,267
Accounts	4,341,054	4,288,428	4,341,054	4,288,428
Special Assessments	4,047,037	3,890,503	4,047,037	3,890,503
Due from Other Governments	 6,073,267	 5,507,787	 6,073,267	 5,507,787
Total Assets	\$ 105,070,070	\$ 228,056,179	\$ 220,021,986	\$ 113,104,263
Liabilities				
Accounts Payable	\$ 1,732	\$ 593	\$ 1,732	\$ 593
Due to Other Governments	96,881,074	102,403,752	94,485,699	104,799,127
Undistributed Monies	3,855,266	29,810,502	29,633,185	4,032,583
Deposits Held and Due to Others	 4,331,998	 4,271,960	 4,331,998	 4,271,960
Total Liabilities	\$ 105,070,070	\$ 136,486,807	\$ 128,452,614	\$ 113,104,263

# Ashtabula County, Ohio Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Mental Retardation Fund For the Year Ended December 31, 2005

	 Budgeted	unts			ance with	
	 Original		Final	 Actual		al Budget ositive egative)
Revenues						
Interest	\$ 4,000	\$	4,000	\$ 9,794	\$	5,794
Other	 8,000		8,000	 11,536		3,536
Total Revenues	 12,000		12,000	 21,330		9,330
Expenses						
Current:						
Human Services						
Contractual Services	0		5,000	0		5,000
Capital Outlay	0		5,000	0		5,000
Other	 8,168		27,919	 3,664		24,255
Total Expenses	 8,168		37,919	 3,664		34,255
Net Change in Fund Balance	3,832		(25,919)	17,666		43,585
Fund Balance Beginning of Year	312,517		312,517	312,517		0
Prior Year Encumbrances Appropriated	 1,485		1,485	 1,485		0
Fund Balance End of Year	\$ 317,834	\$	288,083	\$ 331,668	\$	43,585

# Ashtabula County, Ohio Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Children's Trust Fund For the Year Ended December 31, 2005

	Budgeted Amounts							ance with al Budget ositive
	Original			Final		Actual		egative)
Revenues								
Intergovernmental Other	\$	2,000 17,000	\$	2,000 17,000	\$	0 11,368	\$	(2,000) (5,632)
Total Revenues		19,000		19,000		11,368		(7,632)
<b>Expenses</b> Current: Human Services								
Contractual Services		37,358		37,358		8,992		28,366
Net Change in Fund Balance		(18,358)		(18,358)		2,376		20,734
Fund Balance Beginning of Year		60,426		60,426		60,426		0
Prior Year Encumbrances Appropriated		7,446		7,446		7,446		0
Fund Balance End of Year	\$	49,514	\$	49,514	\$	70,248	\$	20,734

## Ashtabula County, Ohio Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Nursing Home Memorial Foundation Fund For the Year Ended December 31, 2005

		Budgeted Amounts						ance with
	(	Original		Final		Actual	Р	al Budget Positive Tegative)
Revenues								
Interest	\$	2,000	\$	2,000	\$	7,037	\$	5,037
Expenses Current: Human Services								
Other		0		20,000		0		20,000
Net Change in Fund Balance		2,000		(18,000)		7,037		25,037
Fund Balance Beginning of Year		202,938		202,938		202,938		0
Fund Balance End of Year	\$	204,938	\$	184,938	\$	209,975	\$	25,037

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# Ashtabula County, Ohio Governmental Fund Expenditures By Function (1) Last Ten Years

Total	\$82,670,566	89,022,693	92,983,354	92,605,601	87,482,424	80,201,121	75,464,475	66,757,002	59,775,016	60,270,036
Debt Service	\$1,545,021	1,906,369	5,203,739	1,793,062	1,588,500	1,674,482	1,152,129	1,036,133	1,209,101	1,128,874
Intergovernmental	\$0	0	0	0	0	0	0	0	11,301	0
Capital Outlay	\$316,311	116,021	516,028	3,611,384	1,764,247	1,105,661	3,709,204	2,356,336	1,469,821	1,557,183
Other	\$2,341,114	3,385,973	3,781,013	598,412	627,206	615,144	537,150	562,115	249,130	474,137
Economic Development and Assistance	\$0	0	0	0	0	187,046	116,294	0	0	0
Conservation and Recreation	\$363,224	378,151	366,868	708,880	344,473	304,005	293,282	264,141	266,354	247,206
Human Services	\$32,781,834	33,158,768	34,428,425	35,154,683	34,265,468	31,490,518	28,876,070	27,668,909	25,373,119	25,632,627
Health	\$19,051,529	21,087,482	20,586,446	21,239,556	18,910,911	17,525,126	16,236,802	11,209,975	10,679,486	10,693,900
Public Works	\$6,212,491	8,550,871	7,672,343	7,286,647	6,433,871	7,963,965	5,638,686	5,623,986	4,309,568	5,241,742
Public Safety	\$8,469,894	8,684,245	8,133,221	8,149,091	9,065,006	8,444,478	7,893,402	7,424,552	6,691,428	5,864,515
General Government Judicial	\$3,189,437	3,638,944	3,829,221	3,562,052	3,907,372	3,841,252	3,302,507	3,127,423	2,755,915	2,098,191
General Government Legislative and Executive	\$8,399,711	8,115,869	8,466,050	10,501,834	10,575,370	7,049,444	7,708,949	7,483,432	6,759,793	7,331,661
Year	2005	2004	2003	2002	2001	2000	1999	1998	1997	1996

(1) Includes general, special revenue, capital projects and debt service funds.

Ashtabula County, Ohio Governmental Fund Revenues By Source (1) Last Ten Years

Total	\$89,581,814	87,033,194	90,506,412	87,841,616	81,576,744	84,013,037	77,342,364	69,037,430	63,042,448	62,355,636
Other	\$387,237	292,867	694,162	1,085,594	1,110,975	264,571	323,516	1,164,808	34,889	927,033
Contributions and Donations	\$18,697	0	0	0	0	0	0	0	0	0
Interest	\$1,607,240	754,680	643,909	893,456	1,944,697	2,437,674	1,728,642	1,406,506	1,340,997	1,461,182
Special Assessments	\$221,141	451,587	310,976	303,582	314,702	389,331	355,427	353,743	374,317	496,462
Inter- Governmental	\$49,337,300	50,818,009	51,848,007	54,436,350	47,552,582	52,424,860	49,724,780	42,245,518	37,959,253	39,037,877
Fines and Forfeitures	\$520,781	679,014	826,148	683,636	911,096	924,203	789,552	628,262	515,713	548,954
Licenses and Permits	\$44,195	51,690	31,542	115,400	101,626	143,609	118,046	149,226	326,215	105,723
Charges for Services	\$12,074,831	10,196,628	9,132,005	7,555,654	8,990,455	6,505,952	5,892,169	5,715,016	6,065,398	5,383,686
Permissive Sales Tax	\$8,682,584	8,459,659	7,810,093	8,727,481	7,071,360	7,969,907	7,552,179	7,154,163	7,183,266	6,352,964
Property and Other Local Taxes	\$16,687,808	15,329,060	19,209,570	14,040,463	13,579,251	12,952,930	10,858,053	10,220,188	9,242,400	8,041,755
Year	2005	2004	2003	2002	2001	2000	1999	1998	1997	1996

(1) Includes general, special revenue, capital projects and debt service funds.

Property Tax Levies and Collections Real and Public Utility Taxes Last Ten Years

Percent of Outstanding Delinquent Taxes to Current Tax Levy	2.8	4.7	4.7	6.7	6.6	5.8	6.0	5.9	5.6	5.9
Outstanding Delinquent Taxes (2)	\$401,761	664,442	564,436	752,393	748,871	575,749	529,146	513,538	492,253	427,642
Percent of Total Collections to Current Tax Levy	100.49	99.78	66.66	100.21	99.05	100.07	100.31	100.13	98.57	100.43
Total Tax Collections	\$14,307,614	13,984,794	11,939,094	11,261,311	11,258,480	9,886,690	8,870,616	8,706,350	8,632,558	7,238,967
Delinquent Tax Collections	\$716,123	631,150	548,644	521,130	408,096	385,193	360,904	319,081	313,458	265,350
Percent Collected	95.46	95.28	95.39	95.58	95.46	96.17	96.23	96.46	94.99	96.74
Current Tax Collections (1)	\$13,591,491	13,353,644	11,390,450	10,740,181	10,850,384	9,501,497	8,509,712	8,387,269	8,319,100	6,973,618
Current Tax Levy	\$14,237,550	14,015,729	11,940,528	11,237,381	11,366,737	9,879,569	8,843,310	8,695,010	8,758,194	7,208,277
Collection Year	2005	2004	2003	2002	2001	2000	1999	1998	1997	1996

(1) State Reimbursement of Rollback and Homestead Exemptions are included.

(2) Penalties and interest are included, since by Ohio Law they become part of the tax obligation as assessment occurs.

#### Property Tax Levies and Collections Tangible Personal Property Taxes Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections	Delinquent Taxes Collected	Total Tax Collected	Outstanding Delinquent Taxes
2005	\$16,275,419	\$16,030,449	\$141,822	\$16,172,271	\$1,856,413
2004	14,919,186	14,808,303	121,516	14,929,819	1,209,915
2003	15,996,500	15,620,752	148,115	15,768,867	1,232,846
2002	15,915,195	15,430,843	287,396	15,718,239	971,602
2001	15,631,877	14,993,804	283,663	15,277,468	1,147,020
2000	14,567,512	14,307,609	385,212	14,692,821	1,071,895
1999	13,831,956	12,989,462	317,031	13,306,493	1,381,732
1998	12,147,617	11,843,790	158,713	12,002,503	839,446
1997	11,761,985	11,639,723	304,524	11,944,247	716,751
1996	10,084,905	10,034,299	801,505	10,835,804	616,750

Ashtabula County, Ohio Assessed and Estimated Actual Value of Taxable Property Last Ten Years

	Ratio	33%	35	34	35	35	35	36	35	36	36
	Estimated Actual Value	\$5,673,823,789	5,015,244,843	4,969,280,945	4,921,194,907	4,275,448,056	4,237,624,108	4,081,059,787	3,614,299,152	3,550,123,445	3,408,157,595
Total	Assessed Value	\$1, \$90, 684, 650.00	1,731,060,130	1,710,879,240	1,709,278,030	1,482,461,820	1,494,018,480	1,452,805,690	1,282,443,160	1,263,704,611	1,226,308,902
onal Property	Estimated Actual Value (1)	\$865,033,417	836,591,250	850,762,875	840,935,640	852,407,440	842,452,920	756, 108, 480	720,480,320	711,146,484	613,676,288
Tangible Personal Property	Assessed Value	\$207,608,020.00	200,781,900	204,183,090	210,233,910	213,101,860	210,613,230	189,027,120	180,120,080	177,786,621	153,419,072
Public Utility Property	Estimated Actual Value (1)	\$300,930,743	127,829,193	123,046,841	133,874,295	134,520,273	179,425,159	188,765,307	168,842,432	174,105,761	178,908,250
Public Util	Assessed Value	\$105,325,760.00	112,489,690	108,281,220	117,809,380	118,377,840	157,894,140	166,113,470	148,581,340	153,213,070	157,439,260
perty	Estimated Actual Value (1)	\$4,507,859,629	4,050,824,400	3,995,471,229	3,946,384,972	3,288,520,343	3,215,746,029	3,136,186,000	2,724,976,400	2,664,871,200	2,615,573,057
Real Property	Assessed Value	\$1,577,750,870.00	1,417,788,540	1,398,414,930	1,381,234,740	1,150,982,120	1,125,511,110	1,097,665,100	953,741,740	932,704,920	915,450,570
	Tax Year	2005	2004	2003	2002	2001	2000	1999	1998	1997	1996

Source: Ashtabula County Audtor

 This amount is calculated by dividing the assessed value by the assessment percentage. The percentages for 2004 were 35 percent for all real property, 35 percent for public utility real, 88 percent for public utility personal property, and 24 percent for tangible personal property (25% prior to 2003).

Ashtabula County, Ohio Property Tax Rates - Direct and Overlapping Governments (Per \$1,000 Assessed Value) Last Ten Years

County Units	2005	2004	2003	2002	2001	2000	1999	1998	1997	1996
General Fund	\$1.97	\$1.97	\$1.97	\$1.97	\$1.97	\$1.97	\$1.97	\$2.34	\$2.34	\$2.34
Debt Service Fund	0.54	0.54	0.54	0.54	0.54	0.54	0.54	0.17	0.17	0.31
Permanent Improvement Fund	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01
Mental Health (648 Board)	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60	0.60
Childrens Services	1.75	1.75	1.75	1.75	1.75	1.75	1.75	1.75	1.75	1.75
Child Welfare (169 Board)	5.16	5.16	5.16	3.83	3.83	3.83	3.83	3.83	3.83	3.83
Senior Services	1.00	1.00	1.00	1.00	1.00	1.00				
Library										
Total County Rate	11.03	11.03	11.03	9.70	9.70	9.70	8.70	8.70	8.70	8.84
Townships										
Andover	8.98	10.58	10.58	11.33	11.33	11.33	11.33	11.33	11.33	7.33
Ashtabula	15.26	15.26	15.50	15.50	15.18	14.18	14.18	14.18	14.18	14.18
Austinburg	8.98	8.98	8.98	8.98	8.98	9.73	10.86	10.86	10.86	10.86
Cherry Valley	6.33	6.33	6.33	6.33	6.58	6.58	6.58	6.58	6.58	4.58
Colebrook	8.23	7.23	7.23	7.23	6.73	7.23	7.23	7.23	7.23	7.23
Denmark	7.39	7.39	7.39	7.39	7.39	7.39	5.89	5.89	5.89	5.89
Dorset	12.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98
Geneva	8.39	8.69	8.69	8.69	9.75	9.75	9.75	9.75	9.75	9.75
Harpersfield	7.90	8.10	8.10	8.10	8.25	8.25	8.25	8.25	8.28	8.28
Hartsgrove	9.38	9.38	9.38	9.38	9.38	9.38	9.38	9.38	9.38	7.88
Jefferson	7.98	7.98	7.98	7.98	8.98	7.98	7.98	8.98	8.98	8.98
Kingsville	12.68	12.68	12.68	12.68	12.68	11.68	11.68	11.68	11.68	11.68
Lenox	8.98	8.48	8.48	8.48	8.48	8.48	8.48	8.48	8.48	8.48
Monroe	14.18	14.18	14.18	14.18	14.18	14.18	12.68	12.68	12.68	12.18
Morgan	12.48	12.48	12.48	12.48	12.48	12.98	12.98	12.98	12.98	12.98
New Lyme	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98	9.98
Orwell	5.98	6.23	6.23	6.23	6.23	6.23	6.23	6.23	6.23	6.23
Pierpont	11.68	10.68	10.68	10.68	10.68	10.68	10.68	10.68	10.68	10.68
Plymouth	11.28	11.28	11.28	11.28	11.28	11.28	11.28	9.78	8.28	8.28
Richmond	4.58	4.58	4.58	4.58	4.58	4.58	4.58	4.58	4.58	4.58
Rome	7.98	7.98	7.98	7.98	8.98	7.98	7.98	8.98	8.98	8.98
Saybrook	13.41	13.41	13.41	13.41	14.03	15.03	14.28	14.28	14.28	14.28
Sheffield	9.68	9.68	9.68	9.68	9.68	9.68	9.68	9.68	12.68	12.68
Trumbull	11.48	11.48	11.48	11.48	11.48	11.48	11.48	11.48	11.48	11.48
Wayne	13.58	13.58	13.58	13.58	13.58	13.58	13.58	13.58	13.58	11.58
Williamsfield	12.94	12.94	12.94	12.94	12.94	12.94	12.94	12.94	12.94	10.94
Windsor	15.48	15.48	15.98	15.98	15.98	15.98	16.48	16.48	16.48	13.98

Ashtabula County, Ohio Property Tax Rates - Direct and Overlapping Governments (Per \$1,000 Assessed Value) Last Ten Years (continued)

School Districts	2005	2004	2003	2002	2001	2000	1999	1998	1997	1996
Ashtabula A.S.D.	\$52.00	\$52.00	\$51.55	\$51.55	\$49.30	\$49.30	\$44.30	\$38.30	\$38.30	\$38.30
Buckeye L.S.D.	45.31	43.61	43.61	43.61	43.61	43.61	38.81	47.71	47.71	47.71
Conneaut C.S.D.	45.83	45.83	45.83	45.83	45.83	45.83	42.84	42.84	43.74	43.74
Geneva A.S.D.	52.93	52.93	52.93	52.93	46.98	46.98	46.98	46.98	46.98	46.98
Grand Valley L.S.D.	50.01	50.06	50.11	50.71	40.98 50.71	40.98	43.29	43.29	43.29	43.38
Jefferson A.L.S.D.	54.73	30.00 47.97	47.97	47.97	47.97	43.14	43.29	43.29	43.29	43.38
	34.73	33.23	39.03	40.63	40.63	35.73	35.08	36.03	36.03	36.03
Pymatuning Valley L.S.D. Ledgemont L.S.D	50.20	55.25 50.20	59.05 50.20	40.03 50.70	40.03 59.08	55.75 59.50	59.50	50.05 64.05	50.05 64.05	54.20
-	50.20	50.20	50.20	50.70	59.08	59.50	59.50	04.05	04.05	54.20
Joint Vocational School										
Vocational Education	4.11	4.11	4.11	4.11	4.11	4.11	4.11	4.11	4.11	4.11
Cities										
Ashtabula	11.11	11.11	12.11	12.61	12.61	12.31	12.31	12.31	12.31	12.31
Connneaut	8.53	8.67	8.67	9.97	11.11	12.11	13.27	14.77	15.07	15.98
Geneva	8.70	8.70	8.70	8.70	8.70	8.70	8.70	8.70	8.70	8.70
Villages										
Andover	11.35	10.81	12.81	12.81	12.81	12.81	12.81	10.81	12.81	10.81
Geneva on the Lake	17.35	15.80	15.80	15.80	15.80	15.80	15.80	15.80	15.80	15.80
Jefferson	8.53	10.28	10.28	10.28	10.28	10.28	10.28	11.28	11.28	11.28
North Kingsville	6.18	6.18	6.18	6.18	6.18	6.18	5.18	5.18	5.18	4.18
Rock Creek	8.88	8.88	8.88	8.88	8.88	8.88	8.88	8.88	8.88	8.88
Orwell	6.06	6.06	6.06	6.06	6.06	6.06	6.06	6.06	6.06	6.06
Ambulance Districts										
Jefferson Ambulance District	4.50	4.80	4.80	4.80	4.80	4.80	5.50	5.50	2.00	2.00
Northwest Ambulance District	4.03	4.03	4.03	4.03	3.30	2.77	2.77	2.77	2.77	2.77
South Central Ambulance District	2.67	2.67	3.19	3.19	3.19	3.19	3.19	3.19	3.69	3.69
Miscellaneous										
Orwell Joint Recreational District	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Harbor Topky Library	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00		
Parks										
Ashtabula Township	1.18	1.18	1.18	1.18						
Conneaut Township	1.64	1.64	1.64	1.14						
Geneva Township	0.42	0.42	0.42	0.42						
Saybrook Township	0.62	0.62	0.62	0.62						
Cemeteries										
Geneva Union	0.64	0.64	0.64	0.64						
Jefferson Oakdale Union	0.75	1.00	1.00	1.00						

Special Assessments Billed and Collected Last Ten Years

Year	Special Assessments Billed	Special Assessments Collected	Percent Collected	Outstanding Delinquent (1)
2005 (2)	\$38,694	\$27,319	71	\$11,375
2004	150,946	112,252	74	38,694
2003	342,495	310,976	91	31,519
2002	352,959	304,739	86	48,220
2001	358,887	314,701	88	44,186
2000	398,650	328,884	82	69,766
1999	415,520	343,139	83	72,381
1998	436,522	353,741	81	82,781
1997	447,183	374,317	84	72,866
1996	640,091	543,137	85	99,130

(1) Outstanding Delinquent Assessments include accrued interest and are shown net of abatements.

(2) In 2005, amounts are delinquencies only

#### Ratio of Net General Bonded Debt to Assessed Value

And Net Bonded Debt Per Capita

Last Ten Years

Year	Population	Assessed Value	Gross Bonded Debt (1)	Debt Service Monies Available	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita
2005	103,120	\$1,737,886,250	\$7,265,603	\$548,865	6,716,738	0.00	65.14
2004	103,120	1,731,060,130	8,259,306	427,861	7,831,445	0.00	75.94
2003	102,514	1,710,879,240	9,199,584	418,185	8,781,399	0.01	85.66
2002	102,514	1,709,278,030	6,538,247	494,593	6,043,654	0.35	58.95
2001	102,728	1,482,461,820	7,125,900	476,755	6,649,145	0.45	64.73
2000	102,728	1,494,018,480	6,866,300	605,562	6,260,738	0.42	60.94
1999	103,300	1,452,805,690	7,455,600	575,183	6,880,417	0.47	66.61
1998	102,360	1,282,443,160	1,517,900	312,618	1,205,282	0.09	11.77
1997	102,360	1,263,704,611	1,177,200	328,393	848,807	0.07	8.29
1996	102,360	1,226,308,902	1,446,500	275,904	1,170,596	0.10	11.44

(1) Includes only general obligation bonds payable from property taxes.

## Computation of Legal Debt Margin

December 31, 2005

	Total Debt Limit (1)	Total Unvoted Debt Limit (2)
Assessed Value of County, Collection Year 2005	\$ 1,737,886,250	\$ 1,737,886,250
Debt Limitation	49,439,656	17,378,863
Total Outstanding Debt:		
General Obligation Bonds	7,265,603	7,265,603
Revenue Bond	19,759,352	19,759,352
OWDA Loans	17,627,069	17,627,069
OPWC Loans	976,007	976,007
503 Corporation Loan	529,851	529,851
Notes	3,000,000	3,000,000
Total	49,157,882	49,157,882
Exemptions:		
Revenue Bond	19,759,352	19,759,352
OWDA Loans	17,627,069	17,627,069
OPWC Loans	976,007	976,007
Notes	3,000,000	3,000,000
Debt Service Fund Balance	548,865	548,865
Total	41,911,293	41,911,293
Net Debt	7,246,589	7,246,589
Total Legal Debt Margin		
(Debt Limitation Minus Net Debt)	\$ 42,193,067	\$ 10,132,274
<ul> <li>(1) The Debt Limitation is calculated as follows:</li> <li>3% of first \$100,000,000 of assessed value</li> <li>1 1/2% of next \$200,000,000 of assessed value</li> <li>2 1/2 % of amount assessed value in excess of \$300,000,000</li> </ul>		\$ 3,000,000 3,000,000 43,439,656
		\$ 49,439,656

(2) The Debt Limitation equals 1% of the assessed value.

#### Computation of Direct and Overlapping General Obligation Bonded Debt

December 31, 2005

Political Subdivision	Debt Outstanding	Percentage Applicable To County (2)	Amount Applicable To County
Ashtabula County	\$8,259,306	(1) 100.00%	8,259,306
All Cities Wholly Within County	1,937,937	100.00	1,937,937
All Villages Wholly Within County	422,579	100.00	422,579
All Townships Wholly Within County	875,689	100.00	875,689
All School Districts Wholly Within County	77,152,457	100.00	77,152,457
Totals			\$88,647,968

(1) Included only General Obligation Bonded Debt payable from property taxes.

#### Ratio of Annual Debt Service Expenditures For General Bonded Debt to Total Governmental Fund Expenditures Last Ten Years

Year	Principal	Interest and Fiscal Charges	Total Debt Service	Total Governmental Fund Expenditures	Ratio of Debt Service To Total Governmental Fund Expenditures
2005	\$993,703	\$371,354	1,365,057	\$82,670,566	1.65
2004	940,278	412,650	1,352,928	89,022,693	1.52
2003	838,663	294,073	1,132,736	92,983,354	1.22
2002	812,653	325,167	1,137,820	92,605,601	1.23
2001	740,400	335,862	1,076,262	87,482,424	1.23
2000	715,300	337,746	1,053,046	80,201,121	1.31
1999	197,300	264,446	461,746	75,464,475	0.61
1998	159,300	100,332	259,632	66,757,002	0.39
1997	269,300	138,973	408,273	59,775,016	0.68
1996	269,300	138,973	408,273	60,270,036	0.68

Ashtabula County, Ohio Schedule of Revenue Bond Coverage Sever and Water District Funds Last Ten Years

	Coverage	4.75	47.11	8.77	18.09	7.99	42.12	(11.01)	39.07	21.39	3.65
nts	Total	\$179,010	29,740	29,655	29,755	29,735	29,695	29,740	29,665	29,675	29,670
Debt Service Requirements	Interest	\$121,810	20,940	21,355	21,755	22,135	22,495	22,840	23,165	23,475	23,770
Debt	Principal	\$57,200	8,800	8,300	8,000	7,600	7,200	6,900	6,500	6,200	5,900
Net Revenue	Available For Debt Service	849,441	1,400,949	260,003	538,159	237,517	1,250,688	(327,479)	1,158,951	634,856	108,357
penses, Net	or Depreciation and Interest	\$6,945,011 \$	2,988,625	3,306,559	1,036,324	1,284,355	519,261	1,132,607	266,114	464,973	922,447
,	Gross Revenues	\$7,794,452	4,389,574	3,566,562	1,574,483	1,521,872	1,769,949	805,128	1,425,065	1,099,829	1,030,804
	Year	2005	2004	2003	2002	2001	2000	1999	1998	1997	1996

Demographic Statistics December 31, 2005

Total Population	102,728	(1)
Sex		
Male	50,068	
Female	52,660	
Age		
Under 5 Years	6,725	
5 to 19 Years	22,708	
20 to 24 Years	5,233	
25 to 34 Years	12,724	
35 to 44 Years	16,072	
45 to 54 Years	14,386	
55 to 64 Years	9,829	
65 Years and Over	15,051	
Median Age	37.6	
Under 18 Years	26,865	
Percent of Total Population	26.2	
65 Years and over	15,051	
Percent of Total Population	14.7	

			Unemployment Rate
		School	for
Year	Population (2)	Enrollment (3)	Ashtabula County (4)
2005	103,221	18,231	7.2%
2004	103,120	18,108	7.3
2003	102,514	18,397	7.8
2002	102,514	18,057	7.4
2001	102,728	17,807	6.0
2000	102,728	18,089	4.8
1999	103,300	18,190	5.9
1998	102,360	18,541	6.4
1997	102,360	18,738	6.2
1996	102,360	18,692	6.3

#### Sources:

- (1) U.S. Census Bureau 2000 Census
- (2) U.S. Census Bureau 2005 Estimate
- (3) Ashtabula County Board of Education
- (4) Ohio Department of Jobs & Family Services Office of Workforce Development

Ashtabula County, Ohio Property Value, Construction and Bank Deposits Last Ten Years

\$228,450,000 213,036,000 249,250,000 272,106,000 239,034,000 199,872,000 175,331,000 164,127,000 453,149,000 424,989,000 Deposits Bank \$26,552,580 15,576,900 20,954,340 23,519,130 21,806,420 21,174,320 19,157,720 29,880,870 16,729,090 4,733,400 Construction Total New New Construction Commercial/ \$4,029,630 2,817,300 1,969,630 8,438,230 4,736,680 8,132,570 3,762,050 4,855,150 4,284,240 1,312,500 Industrial Agricultural/ \$22,522,950 16,340,420 13,607,270 21,442,640 16,217,660 15,386,560 18,044,370 16,319,170 12,444,850 3,420,900 Residential 952,588,410 \$1,569,389,980 1,413,432,8601,394,043,420 1,373,806,300 1,150,982,120 1,123,862,3601,095,917,070 932,704,920 915,460,720 Value Total Real Property Value \$285,441,560 267,933,050 265,543,960 259,546,690 221,914,670 211,671,050 202,023,900 194,297,040 190,540,370 186,328,790 Commercial/ Industrial 1,145,499,810 912, 191, 310 \$1,283,948,420 1,128,499,4601,114,259,610 929,067,450 893,893,170 758,291,370 742,164,550 729,131,930 Agricultural/ Residential Year 2005 2004 2002 1998 2003 2000 1999 1997 1996 2001

Sources: Ashtabula County Auditor Federal Reserve Bank of Cleveland, Ohio

Principal Property Taxpayers December 31, 2005 Ashtabula County, Ohio

E	- - - -	Real Estate	Tangible Personal Property	Total Assessed	Percent of Total County
laxpayers	Type of Business	Assessed Valuation	Assessed Valuation	Valuation	Assessed Valuation
*ABC Chemical	Chemical Extrusion Plant	\$4,830,250	\$41,844,970	\$46,675,220	2.70%
International Paper	Manufacturing Paper Products	0	12,740,200	12,740,200	0.74
Ashtabula Mall	Shopping Mall	11,942,490	0	11,942,490	0.69
RMI Titanium	Manufacturer of Titanium Products	0	9,197,110	9,197,110	0.53
Weirton Steel	Producer of Flat-Rolled Carbon Steel	0	7,584,270	7,584,270	0.44
Kennametal Inc.	Metal Cutting & Carbide Products	716,400	5,523,670	6,240,070	0.36
Molded Fiber Glass	Fiberglass & Polyster Prducts	1,676,140	4,581,060	6,257,200	0.36
Kraftmaid Cabinetry	Cabinetry Finishing Plant	419,390	5,686,810	6,106,200	0.35
Park Ohio Holdings	Mfg of Aluminum Products	0	5,156,750	5,156,750	0.30
First Energy Corp	Utility	0	3,950,530	3,950,530	0.23
	Totals	\$19,584,670	\$96,265,370	\$115,850,040	6.13%

Source: Ashtabula County Auditor

\* Millenium Inorganic Chemicals / formerly SCM Chemicals \*\* General Aluminum

Miscellaneous Statistics

December 31, 2005

Date of Incorporation	1807
493rd Largest County in the United States (1)	(3,141 counties in U.S.)
County Seat	Jefferson, Ohio
Area - Square Miles	704
Number of Political Subdivisions Located in the County:	
Municipalities	3
Villages	7
Townships	27
School Districts	8
Vocational School	1
University: Kent State - Ashtabula Branch	1
Recreation	1
Libraries	2
Ambulance	3
Parks	4
Cemeteries	2
Road Mileage (2)	
U.S. Highways	114.27
State Highways	250.11
County Roads	352.81
Township Roads	635.41
Communications	
8 Radio Stations - WFUN-AM, WWOW-AM, WGOJ-AM,	
WREO-FM, WKKY-FM, WZOO-FM, WFXJ-FM, WYBL-FM	
2 Television Station - Adelphia, Kent State - Ashtabula Campus	(Cincelations, 19,229)
2 Daily Newspapers - Star Beacon - Daily	(Circulation: 18,238)
Star Beacon - Sunday	(Circulation: 19,100) (Circulation: 47,000)
News Herald - Daily News Herald - Sunday	(Circulation: 50,000)
Voter Statistics, Election of November, 2004 (3)	
Number of Registered Voters	60,191
Number of Voters, Last General Election	27,598
Percentage of Registered Voters voting	46%
Sources:	
(1) County and City Data Book 1998	
(2) Ohio Department of Transportation	
(3) Ashtabula County Board of Elections	

(3) Ashtabula County Board of Elections All other information obtained from County records



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#### **FINANCIAL CONDITION**

## ASHTABULA COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED OCTOBER 17, 2006