### Waldo Township

#### Marion County, Ohio

Regular Audit

January 1, 2004 Through December 31, 2005

Fiscal Years Audited Under GAGAS: 2005 & 2004

## BALESTRA, HARR & SCHERER, CPAs, INC.

528 South West Street, P.O. Box 687 Piketon, Ohio 45661

> Telephone (740) 289-4131 Fax (740) 289-3639 www.bhscpas.com



Board of Trustees Waldo Township P.O. Box 64 Waldo, Ohio 43356

We have reviewed the *Independent Auditor's Report* of Waldo Township, Marion County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2004 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Waldo Township is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY Auditor of State

Betty Montgomeny

December 5, 2006



### Waldo Township Marion County, Ohio For the Years Ended December 31, 2005 and 2004 Table of Contents

Title	Page
Independent Auditor's Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Statement of Net Assets—Cash Basis For the Year Ended December 31, 2005	9
Statement of Net Assets—Cash Basis For the Year Ended December 31, 2004	10
Statement of ActivitiesCash Basis For the Year Ended December 31, 2005	11
Statement of ActivitiesCash Basis For the Year Ended December 31, 2004	12
Statement of Cash Basis Assets and Fund Balances For the Year Ended December 31, 2005	13
Statement of Cash Basis Assets and Fund Balances For the Year Ended December 31, 2004	14
Statement of Cash Receipts, Disbursements and Changes in-Cash Basis Fund Balances—Governmental Funds—For the Year Ended December 31, 2005	15
Statement of Cash Receipts, Disbursements and Changes in-Cash Basis Fund Balances—Governmental Funds—For the Year Ended December 31, 2004	16
Statement of Receipts, Disbursements and Changes in Fund Balance— Budget and Actual—Budget Basis—General Fund For the Year Ended December 31, 2005	17
Statement of Receipts, Disbursements and Changes in Fund Balance— Budget and Actual—Budget Basis—Motor Vehicle License Tax Fund For the Year Ended December 31, 2005	18
Statement of Receipts, Disbursements and Changes in Fund Balance— Budget and Actual—Budget Basis—Gasoline Tax Fund	
For the Year Ended December 31, 2005	19
Budget and Actual—Budget Basis—Road & Bridge Fund For the Year Ended December 31, 2005	20
Statement of Receipts, Disbursements and Changes in Fund Balance— Budget and Actual—Budget Basis—Cemetery Fund	
For the Year Ended December 31, 2005	21

### Waldo Township Marion County, Ohio For the Years Ended December 31, 2005 and 2004 Table of Contents (Continued)

Statement of Receipts, Disbursements and Changes in Fund Balance— Budget and Actual—Budget Basis—General Fund	
For the Year Ended December 31, 2004	22
Statement of Receipts, Disbursements and Changes in Fund Balance—  Pudget and Actual Pudget Pagis Motor Vehicle License Tox Fund	
Budget and Actual—Budget Basis— Motor Vehicle License Tax Fund For the Year Ended December 31, 2004	23
Statement of Receipts, Disbursements and Changes in Fund Balance— Budget and Actual—Budget Basis—Gasoline Tax Fund Find to Was Field 1 December 21, 2004	24
For the Year Ended December 31, 2004	24
Statement of Receipts, Disbursements and Changes in Fund Balance— Budget and Actual—Budget Basis— Road & Bridge Fund For the Year Ended December 31, 2004	25
Statement of Receipts, Disbursements and Changes in Fund Balance—	
Budget and Actual—Budget Basis— Cemetery Fund For the Year Ended December 31, 2004	26
Notes to the Financial Statements	27
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed	
in Accordance With Government Auditing Standards	38

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> Telephone (740) 289-4131 Fax (740) 289-3639 www.bhscpas.com

Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

#### **Independent Auditor's Report**

Board of Trustees Waldo Township Marion County, Ohio P.O. Box 64 Waldo, Ohio 43356

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Waldo Township, Marion County, Ohio, (the Township) as of and for the years ended December 31, 2005 and 2004 which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Waldo Township, Marion County, Ohio as of December 31, 2005 and 2004, and the respective changes in cash basis financial position and the respective budgetary comparisons for the General, Motor Vehicle License Tax, Gasoline Tax, Road and Bridge, and Cemetery Funds, thereof for the years then ended in conformity with the basis of accounting described in Note 2.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 31, 2006, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and to provide an opinion on the internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Waldo Township Independent Auditors' Report Page 2

The Management's Discussion and Analysis at pages 3-8 is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

As discussed further in Note 3, for the years ended December 31, 2005 and 2004, the Township revised its financial presentation comparable to the requirements of Governmental Accounting Standard No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. The Township also implemented Governmental Accounting Standards Board Statement No. 38 – *Certain Additional Note Disclosures*, and GASB Statement No. 40 – *Deposits and Investment risk disclosures*.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

August 31, 2006

This discussion and analysis of the Township financial performance provides an overall review of the Township's financial activities for the year ended December 31, 2005, within the limitations of the Township's Cash Basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Government's financial performance.

#### **Highlights**

Key highlights for 2005 are as follows:

Net assets of governmental activities increased \$77,831. The fund most affected by the increase in cash and cash equivalents was the General Fund, which saw the greatest increase in intergovernmental revenue in 2005.

The Township's general receipts are primarily property taxes and grants and entitlements not restricted to specific programs. These receipts represent 18 percent and 28 percent, respectively, of the total cash received for governmental activities during the year. Property tax receipts for 2005 changed very little compared to 2004 as development within the Township has slowed. However, gasoline tax receipts were up \$13,465 and receipts from estate taxes were unusually substantial, 15 percent of total revenues.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Government's Cash Basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a Cash Basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's Cash Basis of accounting, receipts and disbursements are recorded when cash is received or paid.

#### **Basis of Accounting (continued)**

As a result of using the Cash Basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the Cash Basis of accounting.

#### Reporting the Township as a Whole

The statement of net assets and the statement of activities reflect how the Township did financially during 2005 and 2004, within the limitations of Cash Basis accounting. The statement of net assets presents the cash balances and investments of the governmental and activities of the Township at years end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function activity draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the Cash Basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other non-financial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and gasoline taxes.

In the statement of net assets and the statement of activities, we divide the Township into one type of activities:

Governmental activities. Most of the Township's basic services are reported here. State and federal grants and property and gasoline taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

### Reporting the Government's Most Significant Funds

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Government are all governmental funds.

Governmental Funds – Most of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns.

The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. For 2005 and 2004, the Township's major governmental funds are the General Fund, Motor Vehicle License Tax, Gasoline Tax, Road and Bridge, and Cemetery funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements. We describe this relationship in reconciliations presented with the governmental fund financial statements.

#### The Township as a Whole

Table 1 provides a summary of the Government's net assets for 2005 compared to 2004 on a Cash Basis:

## (Table 1) **Net Assets**

	Governmental Activities			
	2005 2004			
Assets				
Cash and Cash Equivalents	140,292	211,419		
Investments	297,145	148,200		
Total Assets	437,437	359,619		
•				
Net Assets				
Restricted for:				
Other Purposes	303,814	260,540		
Unrestricted	133,623	99,079		
Total Net Assets	\$437,437	\$359,619		

As mentioned previously, net assets of governmental activities increased \$ 77,831 or 22 percent during 2005. The primary reasons contributing to the increase in cash balances are as follows:

- Unanticipated increase of gasoline tax receipts of 57 percent more than the budgeted amount.
- Unanticipated estate tax receipt in the amount of \$33,334.

Table 2 reflects the changes in net assets in 2005 and 2004. Since the Government did not prepare financial statements in this format for 2003, a comparative analysis of government-wide data has not been presented. In future years, when prior year information is available, a comparative analysis will be presented.

# (Table 2) Changes in Net Assets (Table 2) Changes in Net Assets

Activities Activ 2005 200 Receipts:	
Receints:	17 869
receipts.	317 869
Program Receipts:	317 869
Charges for Services and Sales \$12,948	11,000
Operating Grants and Contributions 91,403	67,226
Capital Grants and Contributions 0	0
Total Program Receipts 104,351	85,095
General Receipts:	
Property and Other Local Taxes 39,292	38,817
Other Taxes 0	5
Grants and Entitlements Not Restricted	
to Specific Programs 59,843	19,982
Earnings on Investments 12,631	7,952
Sale of Fixed Assets 0	2,655
Total General Receipts 111,766	69,411
Total Receipts 216,117	154,506
Disbursements:	
General Government 53,392	54,210
Public Works 60,000	36,330
Health 24,894	26,904
Capital Outlay 0	60,000
	177,444
Excess (Deficiency) Before Transfers 77,831	(22,938)
Transfers 0	(22,736)
	(22,938)
mercase (Decrease) in Net Assets //,031	(22,730)
	382,557
Net Assets, December 31, 2005 & 2004 \$437,450 \$3	359,619

Program receipts represent only 48 percent of total receipt in 2005 and 55 percent in 2004 are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money, building permits and inspection fees.

General receipts represent 52 percent of the Township's total receipts in 2005 and 45 percent of the Township's total receipts for 2004, and of this amount, 35 percent are local taxes in 2005 and 56 percent are local taxes in 2004. Other receipts are very insignificant and somewhat unpredictable revenue sources.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of Trustees, Fiscal Officer, and Volunteer Fire Department as well as internal services such as payroll and purchasing. Since these costs do not represent direct services to residents, we try to limit these costs to 30% of General Fund unrestricted receipts and 15% Gasoline Tax restricted receipts.

Public Health Services is the Township Cemeteries; Leisure Time Activities are the costs of maintaining the parks and playing fields; and Transportation is the cost of maintaining roads.

#### **Governmental Activities**

If you look at the Statement of Activities page you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for general government and public works, which account for 39 percent and 43 percent of all governmental disbursements, respectively for 2005 and capital outlay and general government, which account for 34 percent and 31 percent of all governmental disbursements, respectively for 2004. The next four columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Government that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3) **Governmental Activities** 

	Total Cost Of Services 2005	Net Cost of Services 2005	Total Cost of Service 2004	Net Costs of Services 2004
General Government	\$53,392	\$45,147	54,210	45,491
Public Health Services	24,894	20,494	36,330	17,754
Public Works	60,000	(31,706)	26,904	(35,746)
Capital Outlay	0	0	60,000	60,000
Total Expenses	\$138,286	\$33,935	177,444	87,499

The dependence upon property tax receipts is apparent as over 30 percent for 2005 and 74 percent for 2004 of governmental activities are supported through these general receipts.

#### The Township's Funds

Total governmental funds had receipts of \$216,116 in 2005 and \$151,851 in 2004 and disbursements of \$138,285 in 2005 and \$177,444 in 2004. The greatest change within governmental funds occurred within the General Fund. The fund balance of the General Fund and Gasoline Tax Fund with an increase of \$34,544 as the result of an one time estate tax money and an increase of \$32,038 as the result of unanticipated tax receipts, respectively, in 2005.

#### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2005, the Township amended its General Fund budget several times to reflect changing circumstances. Final budgeted receipts were below original budgeted receipts due to unexpected slow growth in tax receipts. The difference between final budgeted receipts and actual receipts was not significant.

Final disbursements for 2005 were budgeted at \$ 156,450 while actual disbursements were \$ 73,156 and in 2004 final disbursements were budgeted at \$196,500 while actual disbursements were \$140,887 as a result of the Township keeping spending very close to budget amounts.

#### **Contacting the Government's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Charles Groll, Fiscal Officer, P.O. Box 64, Waldo, Ohio 43356.

Statement of Net Assets - Cash Basis December 31, 2005

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$437,450
Total Assets	\$437,450
Net Assets	
Restricted for:	
Other Purposes	303,819
Unrestricted	133,631
Total Net Assets	\$437,450

Statement of Net Assets - Cash Basis December 31, 2004

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$359,619
Total Assets	\$359,619
Net Assets	
Restricted for:	
Other Puposes	260,540
Unrestricted	99,079
Total Net Assets	\$359,619

Waldo Township, Marion County Statement of Activities - Cash Basis For the Year Ended December 31, 2005

	_	Program Casi	Net (Disbursements) Receipts and Changes in Net Assets	
	Cash Disbursements	Charges for Services & Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				
General Government	\$53,392	\$8,245	\$0	(\$45,147)
Public Safety	0	0	0	0
Public Works	60,000	303	91,403	31,706
Health	24,894	4,400	0	(20,494)
Total Governmental Activities	138,286	12,948	91,403	(33,935)
	General Receipts			
	Property Taxes Levied for:			
	General Purposes			33,190
	Other Purposes			6,102
	Grants and Entitlements not Restrict	cted to Specific Programs		59,843
	Earnings on Investments			12,631
	Total General Receipts			111,766
	Change in Net Assets			77,831
	Net Assets Beginning of Year			359,619
	Net Assets End of Year			\$437,450

Waldo Township, Marion County Statement of Activities - Cash Basis For the Year Ended December 31, 2004

		Program Cash	Net (Disbursements) Receipts and Changes in Net Assets	
	Cash Disbursements	Charges for Services & Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities				
General Government	\$54,210	\$8,719	\$0	(\$45,491)
Public Works	36,330	0	72,076	35,746
Health	26,904	9,150	0	(17,754)
Capital Outlay	60,000	0	0	(60,000)
Total Governmental Activities	177,444	17,869	72,076	(87,499)
	General Receipts			
	Property Taxes Levied for: General Purposes Other Taxes			32,838 5,984
	Grants and Entitlements not Rest	ricted to Specific Programs		15,132
	Earnings on Investments			7,952
	Sale of Capital Assets			2,655
	Total General Receipts			64,561
	Change in Net Assets			(22,938)
	Net Assets Beginning of Year			382,557
	Net Assets End of Year			\$359,619

Waldo Township, Marion County Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2005

-	General	Motor Vehicle Lic. Tax Fund	Gasoline Tax Fund	Road & Bridge Fund	Cemetery Fund	Total Governmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$133,631	\$55,102	\$152,344	\$67,813	\$28,560	\$437,450
Total Assets	133,631	55,102	152,344	67,813	28,560	437,450
Fund Balances						
Unreserved:						
Undesignated (Deficit), Reported in:						
General Fund	133,631	-	-	-	-	133,631
Special Revenue Funds	-	55,102	152,344	67,813	28,560	303,819
Total Fund Balances	\$133,631	\$55,102	\$152,344	\$67,813	\$28,560	\$437,450

Waldo Township, Marion County Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2004

	General	Motor Vehicle Lic. Tax Fund	Gasoline Tax Fund	Road & Bridge Fund	Cemetery Fund	Total Governmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$99,079	\$48,384	\$120,303	\$62,562	\$29,291	\$359,619
Total Assets	99,079	48,384	120,303	62,562	29,291	359,619
Fund Balances						
Unreserved:						
Undesignated (Deficit), Reported in:						
General Fund	99,079	-	-	-	-	99,079
Special Revenue Funds	-	48,384	120,303	62,562	29,291	260,540
Total Fund Balances	\$99,079	\$48,384	\$120,303	\$62,562	\$29,291	\$359,619

Waldo Township, Marion County

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances
Governmental Funds

For the Year Ended December 31, 2005

	General	Motor Vehicle License Tax Fund	Gasoline Tax Fund	Road & Bridge Fund	Cemetery Fund	Other Governmental Funds	Total Governmental Funds
Receipts							
Property and Other Local Taxes	\$33,190	\$ -	\$ -	\$6,102	\$ -	\$ -	\$39,292
Charges for Services	160	303	-	-	-	-	\$463
Licenses, Permits and Fees	8,085			-	4,400		\$12,485
Intergovernmental	59,843	5,930	82,121	-	-	3,352	\$151,246
Earnings on Investments	6,430	1,594	4,607				\$12,631
Total Receipts	107,708	7,827	86,728	6,102	4,400	3,352	216,117
Disbursements							
Current:							
General Government	53,392	-	-	-	-	-	53,392
Public Works	-	1,109	54,687	852	-	3,352	60,000
Health	19,764				5,130		24,894
Total Disbursements	73,156	1,109	54,687	852	5,130	3,352	138,286
Excess of Receipts Over (Under) Disbursements	34,552	6,718	32,041	5,250	(730)		77,831
Net Change in Fund Balances	34,552	6,718	32,041	5,250	(730)	-	77,831
Fund Balances Beginning of Year	99,079	48,384	120,303	62,563	29,290		359,619
Fund Balances End of Year	\$133,631	\$55,102	\$152,344	\$67,813	\$28,560	-	\$437,450

Waldo Township, Marion County

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances
Governmental Funds
For the Year Ended December 31, 2004

	General	Motor Vehicle License Tax Fund	Gasoline Tax Fund	Road & Bridge Fund	Cemetery Fund	Other Governmental Funds	Total Governmental Funds
Receipts Property and Other Local Taxes	\$32,838	\$ -	\$ -	\$5,984	\$ -	s -	\$38.822
Licenses, Permits and Fees	8.719	-	-	-	9,150	-	\$17,869
Intergovernmenta	15,132	4,850	67,226	-	-	-	\$87,208
Earnings on Investments	4,774	929	2,249				\$7,952
Total Receipts	61,463	5,779	69,475	5,984	9,150		151,851
Disbursements							
Current:							
General Government	54,210	-	-	-	-	-	54,210
Public Works	-	1,058	33,962	1,310	-	-	36,330
Health	26,677	-	-	-	227	-	26,904
Capital Outlay	60,000						60,000
Total Disbursements	140,887	1,058	33,962	1,310	227		177,444
Excess of Receipts Over (Under) Disbursements	(79,424)	4,721	35,513	4,674	8,923		(25,593)
Other Financing Sources (Uses)							
Sale of Capital Assets	2,655						2,655
Total Other Financing Sources (Uses)	2,655						2,655
Net Change in Fund Balances	(76,769)	4,721	35,513	4,674	8,923	-	(22,938)
Fund Balances Beginning of Year	175,848	43,663	84,790	57,888	20,368		382,557
Fund Balances End of Year	\$99,079	\$48,384	\$120,303	\$62,562	\$29,291		\$359,619

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2005

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Receipts				
Property and Other Local Taxes	\$ 35,568	\$ 35,568	\$ 33,190	\$ (2,378)
Charges for Services	0	0	160	
Licenses, Permits & Fees	5,000	5,000	8,085	3,085
Intergovernmental	15,238	15,238	59,843	44,605
Earnings on Investments	6,825	6,825	6,430	(395)
Total receipts	62,631	62,631	107,708	44,917
Disbursements				
Current:				
General Government	103,950	103,950	53,392	50,558
Public Works	1,500	1,500	0	1,500
Health	38,250	38,250	19,764	18,486
Other	250	250	0	250
Capital Outlay	12,500	12,500	0	12,500
Total Disbursements	156,450	156,450	73,156	83,294
Excess of Receipts Over (Under) Disbursements	(93,819)	(93,819)	34,552	(38,377)
Net Change in Fund Balance	(93,819)	(93,819)	34,552	(38,377)
Fund Balance Beginning of Year	99,079	99,079	99,079	
Fund Balance End of Year	\$ 5,260	\$ 5,260	\$ 133,631	\$ (38,377)

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Motor Vehicle License Tax Fund For the Year Ended December 31, 2005

	Budgeted Amounts  Original Final Actual			Variance with Final Budget Positive (Negative)
Receipts				
Charges for Services	\$ -	\$ -	\$ 303	\$ 303
Intergovernmental	4,750	4,750	5,930	1180
Earnings on Investments	1,050	1,050	1,594	544
Total receipts	5,800	5,800	7,827	2,027
Disbursements				
Current:	2.000	2 000	1 100	002
Public Works	2,000	2,000	1,108	892
Capital Outlay	18,000	18,000	0	18,000
Total Disbursements	20,000	20,000	1,108	18,892
Excess of Receipts Over (Under) Disbursements	(14,200)	(14,200)	6,719	17,685
Net Change in Fund Balance	(14,200)	(14,200)	6,719	22,985
Fund Balance Beginning of Year	48,384	48,384	48,384	
Prior Year Encumbrances Appropriated	0	0	0	0
Fund Balance End of Year	\$ 34,184	\$ 34,184	\$ 55,103	\$ 22,985

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Intergovernmental	\$ 50,000	\$ 50,000	\$ 82,121	\$ 32,121
Earnings on Investments	2625	2,625	4,607	1,982
Total receipts	52,625	52,625	86,728	34,103
Disbursements				
Current:				
Public Works	110,500	110,500	54,687	55,813
Capital Outlay	10,000	10,000	0	10,000
Total Disbursements	120,500	120,500	54,687	65,813
Excess of Receipts Over (Under) Disbursements	(67,875)	(67,875)	32,041	17,685
Net Change in Fund Balance	(67,875)	(67,875)	32,041	22,985
Fund Balance Beginning of Year	120,303	120,303	120,303	
Fund Balance End of Year	\$ 52,428	\$ 52,428	\$ 152,344	\$ 22,985

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road & Bridge Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Receipts					
Property and Other Local Taxes	\$ 6,686	\$ 6,686	\$ 6,102	\$ (584)	
Intergovernmental	566	566		(566)	
Total receipts	7,252	7,252	6,102	(1,150)	
Disbursements					
Current:	49,000	49,000	952	47.140	
Public Works	48,000	48,000	852	47,148	
Total Disbursements	48,000	48,000	852	47,148	
Excess of Receipts Over (Under) Disbursements	(40,748)	(40,748)	5,250	17,685	
Net Change in Fund Balance	(40,748)	(40,748)	5,250	22,985	
Fund Balance Beginning of Year	62,563	62,563	62,563		
Fund Balance End of Year	\$ 21,815	\$ 21,815	\$ 67,813	\$ 22,985	

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Cemetery Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts Licenses, Permits and Fees Miscellaneous	\$ - 3,000	\$ - 3,000	\$ 4,400 0	\$ 4,400 (3,000)
Total receipts	3,000	3,000	4,400	1,400
<b>Disbursements</b> Current: Health	26,000	26,000	5,130	20,870
Total Disbursements	26,000	26,000	5,130	20,870
Excess of Receipts Over (Under) Disbursements	(23,000)	(23,000)	(730)	17,685
Net Change in Fund Balance	(23,000)	(23,000)	(730)	22,985
Fund Balance Beginning of Year	29,290	29,290	29,290	
Prior Year Encumbrances Appropriated	0	0	0	0
Fund Balance End of Year	\$ 6,290	\$ 6,290	\$ 28,560	\$ 22,985

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2004

	Budgeted	Amounts Final	Astusl	Variance with Final Budget Positive
D 14	Original	Finai	Actual	(Negative)
Receipts	A 20.710	<b>4</b> 25 122	Φ 22.020	φ (2.20.t)
Property and Other Local Taxes	\$ 30,719	\$ 35,122	\$ 32,838	\$ (2,284)
Licenses, Permits & Fees	5,000	5,000	8,719	3,719
Intergovernmental	13,350	14,600	15,132	532
Earnings on Investments	2,400	2,400	4,774	2,374
Total receipts	51,469	57,122	61,463	4,341
Disbursements				
Current:				
General Government	42,923	91,200	54,210	36,990
Public Works	1,500	1,000	0	1,000
Health	21,627	43,900	26,677	17,223
Other	50	400	0	400
Capital Outlay	10,000	60,000	60,000	0
Total Disbursements	76,100	196,500	140,887	55,613
Excess of Receipts Over (Under) Disbursements	(24,631)	(139,378)	(79,424)	59,954
Other Financing Sources (Uses)				
Sale of Capital Assets			2,655	2,655
Net Change in Fund Balance	(24,631)	(139,378)	(76,769)	62,609
Fund Balance Beginning of Year	175,848	175,848	175,848	
Fund Balance End of Year	\$ 151,217	\$ 36,470	\$ 99,079	\$ 62,609

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Motor Vehicle License Tax Fund For the Year Ended December 31, 2004

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Intergovernmental	\$ 50,000	\$ 50,000	\$ 4,850	\$ (45,150)
Earnings on Investments	650	650	929	279
Total receipts	50,650	50,650	5,779	(44,871)
Disbursements				
Current:	40.050	10.050	4.050	20.002
Public Works	40,060	40,060	1,058	39,002
Capital Outlay	0	0	0	0
Total Disbursements	40,060	40,060	1,058	39,002
Excess of Receipts Over (Under) Disbursements	10,590	10,590	4,721	(5,869)
Net Change in Fund Balance	10,590	10,590	4,721	(5,869)
Fund Balance Beginning of Year	43,663	43,663	43,663	
Fund Balance End of Year	\$ 54,253	\$ 54,253	\$ 48,384	\$ (5,869)

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2004

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts Intergovernmental Earnings on Investments	\$ 50,000 650	\$ 67,265 569	\$ 67,266 2,249	\$ 1 1,680
Total receipts	50,650	67,834	69,515	1,681
<b>Disbursements</b> Current:				
Public Works	78,613	78,613	33,962	44,651
Total Disbursements	78,613	78,613	33,962	44,651
Excess of Receipts Over (Under) Disbursements	(27,963)	(10,779)	35,553	46,332
Net Change in Fund Balance	(27,963)	(10,779)	35,553	46,332
Fund Balance Beginning of Year	84,790	84,790	84,790	
Fund Balance End of Year	\$ 56,827	\$ 74,011	\$ 120,343	\$ 46,332

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road & Bridge Fund For the Year Ended December 31, 2004

	Budgeted Original	Variance with Final Budget Positive (Negative)		
Receipts				
Property and Other Local Taxes	\$ 5,732	\$ 6,589	\$ 5,984	\$ (605)
Intergovernmental	566	566	0	(566)
Total receipts	6,298	7,155	5,984	(1,171)
zotan receipto		7,100		(1,1/1)
Disbursements				
Current:				
Public Works	20,000	57,300	1,310	55,990
Tublic Works	20,000	37,300	1,310	33,990
Total Diahungan anta	20,000	57 200	1 210	55,000
Total Disbursements	20,000	57,300	1,310	55,990
	(10 =00)	(=0.4.4=)		<b>7</b> 4.040
Excess of Receipts Over (Under) Disbursements	(13,702)	(50,145)	4,674	54,819
Other Financing Sources (Uses)				
Sale of Capital Assets	-	-	-	0
Net Change in Fund Balance	(13,702)	(50,145)	4,674	54,819
		,	·	·
Fund Balance Beginning of Year	57,888	57,888	57,888	_
I ma Zamanoe Beginning of Tean	27,000	27,000	27,000	
Prior Year Encumbrances Appropriated				0
Thor Tear Elicumorances Appropriated				U
	¢ 44 10 c	ф. <b>7.7</b> 42	ф. co. т.co	Φ 54.010
Fund Balance End of Year	\$ 44,186	\$ 7,743	\$ 62,562	\$ 54,819

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Cemetery Fund For the Year Ended December 31, 2004

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Receipts				(= (5 8882 + 5)
Licenses, Permits & Fees	\$ -	\$ -	\$ 9,150	\$ 9,150
Miscellaneous	3,000	3,000	0	(3,000)
Total receipts	3,000	3,000	9,150	6,150
Disbursements				
Current:				
Health	440	17,000	227	16,773
Total Disbursements	440	17,000	227	16,773
Excess of Receipts Over (Under) Disbursements	2,560	(14,000)	8,923	22,923
Net Change in Fund Balance	2,560	(14,000)	8,923	22,923
Fund Balance Beginning of Year	20,368	20,368	20,368	
Fund Balance End of Year	\$ 22,928	\$ 6,368	\$ 29,291	\$ 22,923

#### **Note 1 – Reporting Entity**

The Waldo Township, Marion County, Ohio (the Township), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Clerk.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, maintenance of Township roads and bridges, and cemetery maintenance. The Township contracts with Fort Morrow Fire District for fire protection. Police protection is provided by the Marion County Sheriff's Department.

#### B. Component Units

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board and (1) the Township is able to significantly influence the programs or services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the debt of the organization. The Township is also financially accountable for any organizations that are fiscally dependent on the Township in that the Township approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Township, are accessible to the Township and are significant in amount to the Township. There are no component units within the Township.

#### Note 2 – Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Township's accounting policies.

#### A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

### Note 2 – Summary of Significant Accounting Policies (Continued)

#### **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The statement of net assets presents the cash balance of the governmental activities of the Township at year-end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are recorded by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. Revenues, which are not classified as program receipts, are presented as general receipts of the Township, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general receipts of the Township.

#### **Fund Financial Statements**

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. Funds of the Township are classified as governmental.

#### Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are the General Fund, Motor Vehicle License Tax Fund, Gasoline Tax Fund, Road & Bridge Fund and Cemetery Fund. The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Motor Vehicle License Tax Fund</u> – This fund receives motor vehicle license tax money for constructing, maintaining, and repairing township streets.

 $\underline{\text{Gasoline Tax}}$  – This fund accounts for gasoline tax receipts and their use as they pertain to the Township's roads.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

<u>Road and Bridge Fund</u> – This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

<u>Cemetery Fund</u> – This fund receives monies from fees charged to users of the cemetery for maintaining and use of cemetery.

Other governmental funds of the Township are used to account for taxes and other resources whose use is restricted to a particular purpose.

#### C. Basis of Accounting

The Township's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Township are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township Board of Trustees may appropriate.

The appropriations resolution is the Township's Board of Trustees' authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Township Board of Trustees. The legal level of control has been established at the fund and function in prior year.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Clerk. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Township Board of Trustees.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township Board of Trustees during the year.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments. Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2005 and 2004, the Township had invested in nonnegotiable certificates of deposit. The nonnegotiable certificates of deposit are reported as cost by the Commercial Savings Bank and United Bank on December 31, 2005 and 2004.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2005 and 2004 were \$6,429.98 and \$4,773.86.

#### F. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Interfund Receivables/Payables

The Township reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### I. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's modified cash basis of accounting.

#### Note 2 – Summary of Significant Accounting Policies (continued)

#### J. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### K. Long-Term Obligations

The Township's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### L. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for Motor Vehicle License Tax, Gasoline Tax, Road & Bridge, and Cemetery.

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### M. Fund Balance Reserves

The Township reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances. There were no outstanding encumbrances at December 31, 2005 and 2004.

#### N. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### O. Extraordinary and Special Items

(Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. There were no such activities for the year.

#### Note 3 – Change in Basis of Accounting and Restatement of Fund Equity

In the prior audit, the Township reported fund financial statements by fund type using the regulatory basis of accounting as prescribed by the State Auditor's Office. This year the Township has implemented the modified cash basis of accounting described in note 2. The fund financial statements now present each major fund in a separate column with nonmajor funds aggregated and presented in a single column, rather than a column for each fund type.

#### Note 4 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund and all major Special Revenue funds is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. Since encumbrances outstanding at year-end are canceled and re-appropriated in the succeeding year there is essentially no difference between cash and budget basis reporting.

#### Note 5 – Accountability and Compliance

For fiscal year 2005, the Township has implemented GASB Statement No. 40, "<u>Deposits and Investment</u> Risk Disclosures" and GASB Statement No. 38 "Certain Financial Statement Note Disclosures".

GASB Statement No. 40 establishes and modified disclosure requirements related to investment risks: credit risk (including custodial credit risk and concentrations of credit risk) and interest rate risk. This statement also establishes and modified disclosure requirements for custodial credit risk on deposits.

The implementation of GASB Statement No. 38 and 40 did not have an effect on the financial statements of the Township.

#### Note 6 – Deposits and Investments

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

#### **Note 6 – Deposits and Investments (continued)**

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Protection of the Township's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by collateral pledged to the Township by the financial institution, or by a collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Township or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Note 6 – Deposits and Investments (continued)

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2005, \$237,584 of the Township's bank balance of \$437,584 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name, while \$200,000 was covered by Federal Deposit Insurance Corporation

At December 31, 2004 all of the bank balance of \$154,249 of the Township's bank balance of \$360,249 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name, while \$206,000 was covered by Federal Deposit Insurance Corporation

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### **Note 7 – Property Taxes**

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2005 represent the collection of 2004 taxes. Real property taxes received in 2005 were levied after October 1, 2004, on the assessed values as of January 1, 2004, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2005 represent the collection of 2004 taxes. Public utility real and tangible personal property taxes received in 2003 became a lien on December 31, 2003, were levied after October 1, 2004, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts in 2005 (other than public utility property) represent the collection of 2005 taxes. Tangible personal property taxes received in 2005 were levied after October 1, 2004, on the true value as of December 31, 2003. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

#### **Note 7 - Property Taxes (continued)**

The assessed values of real property, public utility property, and tangible personal property upon which 2004 property tax receipts were based are as follows:

Real Property,	
Residential	\$15,059,120
Agriculture	3,373,790
Commercial/Industrial/Mineral	1,464,830
Public Utility Property	
Real	79,150
Personal	1,134,330
Tangible Personal Property	1,679,180
Total Assessed Value	\$22,790,400

#### Note 8 – Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2005 the Township contracted with the Waldo Township Association Risk Management Authority (OTARMA), a risk sharing pool available to Waldo Townships. OTAMRA provides property and casualty coverage for its members. OTAMRA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTAMRA. OTAMRA pays judgments, settlements, and other expenses resulting from covered claims that exceed the members' deductibles. Coverage provided by OTAMRA is as follows:

Legal Liability	\$2,000,000	Per Occurrence
Automobile Liability	\$2,000,000	Per Occurrence
Law Enforcement Operations	\$2,000,000	Per Occurrence
Wrongful Acts	\$2.000.000	Per Occurrence
Property	\$212,400	Total Coverage
Boiler and Machinery	\$97,500	Limit

There were no significant reductions in coverage from prior years and claims have not exceeded insurance coverage in any of the past three years. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is based on accident history and administrative costs.

#### Note 9- Defined Benefit Pension Plan

#### Ohio Public Employees Retirement System

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at

### Note 9- Defined Benefit Pension Plan (Continued)

20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the year ended December 31, 2005 the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 8.5 percent of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 10.1 percent of their annual covered salary; members in public safety contributed 9 percent. The Township's contribution rate for pension benefits for 2004 was 9.55 percent, except for those plan members in law enforcement or public safety. For those classifications, the Township's pension contributions were 12.7 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2005 2004 and 2003 were \$6,344.49, \$5,975.05, and \$5,650.74 respectively; these contributions were sufficient to fulfill the requirements.

#### **Note 10- Postemployment Benefits**

#### Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2005 local government employer contribution rate was 13.55% of covered payroll (16.70% for public safety and law enforcement); 4.00% of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPER's latest actuarial review performed as of December 31, 2004, include a rate of return on investments of 8.00%, an annual increase in active employee total payroll of 4.00% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.3% based on additional annual pay increases.

#### **Note 10- Postemployment Benefits (continued)**

Health care premiums were assumed to increase 4.00% annually.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 376,109. Actual employer contributions for 2005 which were used to fund postemployment benefits were \$82,307. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2004 (the latest information available) were \$10.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$29.5 billion and \$18.7 billion, respectively.

In December 2001, the Board adopted the Health Care "Choices" Plan. The Choices Plan will be offered to all persons newly hired in an OPERS covered position after January 1, 2004, with no prior service credit accumulated toward health care coverage. Choices will incorporate a cafeteria approach, offering a broader range of health care options. The Plan uses a graded scale from ten to thirty years to calculate a monthly health care benefit. This is in contrast to the ten-year "cliff" eligibility standard for the present Plan.

The number of active contributing participants in the traditional and combined plans was 369,885. Actual employer contributions for 2005 which were used to fund postemployment benefits were \$210,421. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2003, (the latest information available) were \$10.5 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$26.9 billion and \$16.4 billion, respectively.

On September 9, 2005, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2008. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

Under the HCPP, retirees eligible for health care coverage will receive a graded monthly allocation based on their years of service at retirement. The Plan incorporates a cafeteria approach, offering a broad range of health care options that allow benefit recipients to use their monthly allocation to purchase health care coverage customized to meet their individual needs. If the monthly allocation exceeds the cost of the options selected, the excess is deposited into a Retiree Medical Account that can be used to fund future health care expenses.

#### BALESTRA, HARR & SCHERER, CPAs, INC. 528 South West Street, P.O. Box 687 Piketon, Ohio 45661

r iketoli, Olilo 43001

Telephone (740) 289-4131 Fax (740) 289-3639 www.bhscpas.com

Member American Institute of Certified Public Accountants

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Board of Trustees Waldo Township Marion County, Ohio P.O. Box 64 Waldo, OH 43356

We have audited the financial statements of the government activities, each major fund, and the aggregate remaining fund information of Waldo Township, Marion County, Ohio (the "Township") as of and for the years ended December 31, 2005 and 2004, which collectively comprise the Township's financial statements and have issued our report thereon dated August 31, 2006 wherein we noted the Township prepared its financial statements on a basis of accounting other than accounting principles generally accepted in the United States of America and revised its financial presentation to be comparable to the requirement of Governmental Accounting Standard Board Statements No. 34, 37, and 38 and implemented GASB Statement No. 40. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards* 

We noted certain matters which we reported to management of the Township in a separate letter dated August 31, 2006.

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards Page 2

This report is intended solely for the information and use of the management and the Board of Trustees, and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and should not be used by anyone other than these specified parties.

Balestra, Harr & Scherer, CPAs, Inc.

Balista, Har & Scherer

August 31, 2006



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

# WALDO TOWNSHIP MARION COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 19, 2006