# **REGULAR AUDIT**

# FOR THE YEAR ENDED DECEMBER 31, 2005



Auditor of State Betty Montgomery

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Auditor of State Betty Montgomery

### INDEPENDENT ACCOUNTANTS' REPORT

Washington Township Wood County 18614 Main Street P.O. Box 116 Tontogany, Ohio 43565-0116

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Washington Township, Wood County, Ohio (the Township), as of and for the year ended December 31, 2005, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the accompanying financial statements and notes follow the modified cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

One Government Center / Room 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Washington Township Wood County Independent Accountants' Report Page 2

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Washington Township, Wood County, Ohio, as of December 31, 2005, and the respective changes in modified cash financial position and the respective budgetary comparison for the General, Gasoline Tax, and Road and Bridge Funds thereof for the year then ended in conformity with the basis of accounting Note 1 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 19, 2006, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Betty Montgomeny

Betty Montgomery Auditor of State

September 19, 2006

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

This discussion and analysis of Washington Township's financial performance provides an overall review of the Township's financial activities for the year ended December 31, 2005, within the limitations of the Township's modified cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

### <u>Highlights</u>

Key highlights for 2005 are as follows:

- Net assets of governmental activities increased \$4,374, or 3 percent, from the prior year.
- The Township's general receipts are primarily property taxes. These receipts represent 44 percent of the total cash received for governmental activities during the year. Property tax receipts for 2005 changed a little compared to 2004 as development within the Township has slightly increased.
- The Township purchased land for future expansion of Tontogany Cemetery at a cost of \$57,888 in which \$27,888 was paid in 2005 with the remainder of the payment due November 2006. Roadwork that was done in 2005 totaled \$87,195. The Township paid \$9,725 in 2005 on a loan for a dump truck purchased in 2003, which has a remaining balance of \$30,881 for years 2006, 2007, and 2008. A fire equipment levy passed in May 2005 for purchase of a new fire truck but will not be disbursed until 2006. A FEMA Grant was received for fire department turnout gear and airpaks that totaled \$78,700 in which \$28,559 was received in 2005.

### Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's modified cash basis of accounting.

#### Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide explanation and detail regarding the information reported in the statements.

#### Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED (CONTINUED)

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

#### Reporting the Township as a Whole

The statement of net assets and the statement of activities reflect how the Township did financially during 2005, within the limitations of modified cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other nonfinancial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net assets and the statement of activities shows only governmental activities. The Township's basic services are reported here, including fire, streets, park and cemeteries. State and federal grants and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

### Reporting the Township's Most Significant Funds

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Township are split within the governmental category.

Governmental Funds - All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds are the General Fund, Gasoline Tax Fund, and the Road and Bridge Fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements. We describe this relationship in reconciliations presented with the governmental fund financial statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED (CONTINUED)

#### The Township as a Whole

Table 1 provides a summary of the Township's net assets for 2005 compared to 2004 on a modified cash basis:

#### (Table 1) Net Assets

	Governmental Activities			
	2005	2004		
Assets				
Cash and Cash Equivalents	\$157,101	\$152,727		
Total Assets	\$157,101	\$152,727		
Net Assets				
Restricted for:				
Other Purposes	\$110,165	\$74,774		
Unrestricted	46,936	77,953		
Total Net Assets	\$157,101	\$152,727		

As mentioned previously, net assets of governmental activities increased \$4,374 or 3 percent during 2005. The primary reasons contributing to the increases in cash balances are as follows:

- A FEMA Grant was awarded in the amount of \$78,700 in which \$28,559 was received in 2005.
- Unanticipated slow growth in local tax receipts. Over the last three years, new construction has resulted in increases in assessed valuation.
- Increases in zoning and cemetery fees in April 2005.
- Increased gas tax revenue due to the 2 cent per gallon increase across the state.

Table 2 reflects the changes in net assets in 2005 compared to 2004.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED (CONTINUED)

### (Table 2) Changes in Net Assets

Receipts:Program Receipts:Charges for Services and SalesOperating Grants and ContributionsCapital Program ReceiptsProperty and Other Local TaxesGeneral Receipts:Property and Other Local TaxesGrants and Entitlements Not Restrictedto Specific Programs21,86551,703Miscellaneous5,3746,062Total General Receipts191,895217,314Total Receipts191,895217,314Total Receipts191,895217,319388,696Disbursements:General Government62,66556,828Public Safety30,12032,835Public Works179,156204,421Health11,21015,240Conservation-Recreation4,9195,128Capital OutlayPublic Service10,81310,81310,81310,81310,81310,81310,81310,81310,81310,81310,81310,81310,81310,81411,210152,727150,104Net Assets, January 1st <t< th=""><th></th><th>Governmental Activities 2005</th><th>Governmental Activities 2004</th></t<>		Governmental Activities 2005	Governmental Activities 2004
Charges for Services and Sales \$40,210 \$37,035   Operating Grants and Contributions 116,655 111,638   Capital Grants and Contributions 28,559 22,709   Total Program Receipts 185,424 171,382   General Receipts: 164,656 159,549   Grants and Entitlements Not Restricted to Specific Programs 21,865 51,703   Miscellaneous 5,374 6,062   Total General Receipts 191,895 217,314   Total Receipts 377,319 388,696   Disbursements: 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	•		
Operating Grants and Contributions   116,655   111,638     Capital Grants and Contributions   28,559   22,709     Total Program Receipts   185,424   171,382     General Receipts:   164,656   159,549     Grants and Entitlements Not Restricted to Specific Programs   21,865   51,703     Miscellaneous   5,374   6,062     Total General Receipts   191,895   217,314     Total Receipts   377,319   388,696     Disbursements:   62,665   56,828     Public Safety   30,120   32,835     Public Works   179,156   204,421     Health   11,210   15,240     Conservation-Recreation   4,919   5,128     Capital Outlay   74,062   60,808     Debt Service   10,813   10,813     Total Disbursements   372,945   386,073     Increase in Net Assets   4,374   2,623     Net Assets, January 1st   152,727   150,104			
Capital Grants and Contributions28,55922,709Total Program Receipts185,424171,382General Receipts:Property and Other Local Taxes164,656159,549Grants and Entitlements Not Restricted21,86551,703Miscellaneous5,3746,062Total General Receipts191,895217,314Total Receipts377,319388,696Disbursements:62,66556,828Public Safety30,12032,835Public Works179,156204,421Health11,21015,240Conservation-Recreation4,9195,128Capital Outlay74,06260,808Debt Service10,81310,813Total Disbursements372,945386,073Increase in Net Assets4,3742,623Net Assets, January 1st152,727150,104			
Total Program Receipts 185,424 171,382   General Receipts: Property and Other Local Taxes 164,656 159,549   Grants and Entitlements Not Restricted to Specific Programs 21,865 51,703   Miscellaneous 5,374 6,062   Total General Receipts 191,895 217,314   Total Receipts 377,319 388,696   Disbursements: 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104			
General Receipts:   164,656   159,549     Property and Other Local Taxes   164,656   159,549     Grants and Entitlements Not Restricted   21,865   51,703     Miscellaneous   5,374   6,062     Total General Receipts   191,895   217,314     Total General Receipts   377,319   388,696     Disbursements:   General Government   62,665   56,828     Public Safety   30,120   32,835     Public Works   179,156   204,421     Health   11,210   15,240     Conservation-Recreation   4,919   5,128     Capital Outlay   74,062   60,808     Debt Service   10,813   10,813     Total Disbursements   372,945   386,073     Increase in Net Assets   4,374   2,623     Net Assets, January 1st   152,727   150,104	•	28,559	22,709
Property and Other Local Taxes 164,656 159,549   Grants and Entitlements Not Restricted 21,865 51,703   Miscellaneous 5,374 6,062   Total General Receipts 191,895 217,314   Total Receipts 377,319 388,696   Disbursements: 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	Total Program Receipts	185,424	171,382
Grants and Entitlements Not Restricted to Specific Programs 21,865 51,703   Miscellaneous 5,374 6,062   Total General Receipts 191,895 217,314   Total Receipts 377,319 388,696   Disbursements: General Government 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	General Receipts:		
to Specific Programs 21,865 51,703   Miscellaneous 5,374 6,062   Total General Receipts 191,895 217,314   Total Receipts 377,319 388,696   Disbursements: General Government 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	Property and Other Local Taxes	164,656	159,549
Miscellaneous   5,374   6,062     Total General Receipts   191,895   217,314     Total Receipts   377,319   388,696     Disbursements:   General Government   62,665   56,828     Public Safety   30,120   32,835     Public Works   179,156   204,421     Health   11,210   15,240     Conservation-Recreation   4,919   5,128     Capital Outlay   74,062   60,808     Debt Service   10,813   10,813     Total Disbursements   372,945   386,073     Increase in Net Assets   4,374   2,623     Net Assets, January 1st   152,727   150,104	Grants and Entitlements Not Restricted		
Total General Receipts 191,895 217,314   Total Receipts 377,319 388,696   Disbursements: 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	to Specific Programs	21,865	51,703
Total Receipts 377,319 388,696   Disbursements: General Government 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	Miscellaneous	5,374	6,062
Disbursements: 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	Total General Receipts	191,895	217,314
General Government 62,665 56,828   Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	Total Receipts	377,319	388,696
Public Safety 30,120 32,835   Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104		00.005	50.000
Public Works 179,156 204,421   Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104		,	,
Health 11,210 15,240   Conservation-Recreation 4,919 5,128   Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104	· · · · · · · · · · · · · · · · · · ·	,	,
Conservation-Recreation   4,919   5,128     Capital Outlay   74,062   60,808     Debt Service   10,813   10,813     Total Disbursements   372,945   386,073     Increase in Net Assets   4,374   2,623     Net Assets, January 1st   152,727   150,104		,	
Capital Outlay 74,062 60,808   Debt Service 10,813 10,813   Total Disbursements 372,945 386,073   Increase in Net Assets 4,374 2,623   Net Assets, January 1st 152,727 150,104		,	,
Debt Service   10,813   10,813     Total Disbursements   372,945   386,073     Increase in Net Assets   4,374   2,623     Net Assets, January 1st   152,727   150,104			
Total Disbursements   372,945   386,073     Increase in Net Assets   4,374   2,623     Net Assets, January 1st   152,727   150,104		,	
Increase in Net Assets   4,374   2,623     Net Assets, January 1st   152,727   150,104			
Net Assets, January 1st 152,727 150,104	Total Disbursements	372,945	386,073
	Increase in Net Assets	4,374	2,623
	Net Assets, January 1st	152,727	150,104
	Net Assets, December 31st	\$157,101	\$152,727

Program receipts represent 49 percent of total receipts and are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money.

General receipts represent 51 percent of the Township's total receipts, and of this amount, over 86 percent are local taxes. State and federal grants and entitlements make up the balance of the Township's general receipts (11 percent). Other receipts are very insignificant and somewhat unpredictable revenue sources.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of trustees, and the Fiscal Officer, as well as internal services such as payroll and purchasing. Since these costs do not represent direct services to residents, we try to limit these costs to 30% of General Fund unrestricted receipts.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED (CONTINUED)

Public Safety is the costs of fire protection; Public Works is the costs of maintaining the roads; Health Services is the health department and the costs of maintaining three cemeteries; and Conservation-Recreation is the costs of maintaining the park and playing fields.

#### **Governmental Activities**

If you look at the Statement of Activities, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for public works and capital outlay, which account for 48 and 20 percent of all governmental disbursements, respectively. General government also represents a significant cost, about 17 percent. The next three columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3)					
	Governmental	Activities			
	Total Cost	Net Cost	Total Cost	Net Cost	
	of Services	of Services	of Services	of Services	
	2005	2005	2004	2004	
General Government	\$62,665	\$49,570	\$56,828	\$48,581	
Public Safety	30,120	(16,276)	32,835	10,310	
Public Works	179,156	60,922	204,421	72,236	
Health	11,210	6,260	15,240	6,815	
Conservation-Recreation	4,919	2,170	5,128	5,128	
Capital Outlay	74,062	74,062	60,808	60,808	
Debt Service	10,813	10,813	10,813	10,813	
Total Expenses	\$372,945	\$187,521	\$386,073	\$214,691	

The dependence upon property tax receipts is apparent as over 50 percent of governmental activities are supported through these general receipts.

### The Township's Funds

Total governmental funds had receipts of \$377,319 and disbursements of \$372,945. The greatest change within governmental funds occurred within the General Fund. The fund balance of the General Fund decreased \$31,017 as the result of increased costs for salaries and benefits and not achieving anticipated growth in intergovernmental receipts.

### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED (CONTINUED)

During 2005, the Township amended its General Fund budget several times to reflect changing circumstances. There was no change between final budgeted receipts and original budgeted receipts. The difference between final budgeted receipts and actual receipts was not significant.

Final budgeted disbursements were more than original budgeted disbursements due to an increase in capital outlay budget. Final disbursements were budgeted at \$206,563 while actual disbursements were \$173,502. The Township kept spending well within budgeted amounts to lessen the reducing of fund balance. The result was a decrease in fund balance of \$31,017 for 2005.

#### Capital Assets and Debt Administration

Capital Assets

The Township does not currently keep track of its capital assets and infrastructure.

<u>Debt</u>

At December 31, 2005, the Township's outstanding debt included \$30,881 in a loan issued for the purchase of a dump truck, and \$30,000 in land contract for the purchase of land for future expansion of Tontogany Cemetery. For further information regarding the Township's debt, refer to Note 9 to the basic financial statements.

#### Current Issues

The challenge for all Townships is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely heavily on local taxes and have very little industry to support the tax base.

### **Contacting the Township's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Barbara J. Enright, Fiscal Officer, Washington Township, Wood County, P.O. Box 116, Tontogany, Ohio 43565-0116.

### Statement of Net Assets - Modified Cash Basis December 31, 2005

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$157,101
Total Assets	\$157,101
Net Assets	
Restricted for:	
Other Purposes	110,165
Unrestricted	46,936
Total Net Assets	\$157,101

### Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2005

			Program Cash Rece	ipts	Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities	<b>\$00.005</b>	<b>\$44.004</b>	<b>\$4.074</b>		
General Government Public Safety Public Works Health	\$62,665 30,120 179,156 11,210	\$11,224 12,000 12,036 4,950	\$1,871 5,837 106,198	28,559	(\$49,570) 16,276 (60,922) (6,260)
Conservation-Recreation Capital Outlay Debt Service	4,919 74,062 10,813	4,000	2,749		(3,230) (2,170) (74,062) (10,813)
Total Governmental Activities	372,945	40,210	116,655	28,559	(187,521)
		General Receipts Property Taxes Grants and Entitlen Miscellaneous	nents not Restricted	to Specific Programs	164,656 21,865 5,374
		Total General Rece	eipts		191,895
		Change in Net Ass	ets		4,374
		Net Assets Beginni	ing of Year		152,727
		Net Assets End of	Year		\$157,101

#### Statement of Modified Cash Basis Assets and Fund Balances Governmental Funds December 31, 2005

	General	Gasoline Tax	Road and Bridge	Other Governmental Funds	Total Governmental Funds
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents <i>Total Assets</i>	\$46,936 \$46,936	\$32,637 \$32,637	\$29,566 \$29,566	\$47,962 \$47,962	\$157,101 \$157,101
Fund Balances Unreserved: Undesignated, Reported in: General Fund Special Revenue Funds	46,936	32,637	29,566	47,962	46,936 110,165
Total Fund Balances	\$46,936	\$32,637	\$29,566	\$47,962	\$157,101

### Statement of Cash Receipts, Disbursements and Changes in Modified-Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2005

		Gasoline	Road and	Other Governmental	Total Governmental
Dessints	General	Tax	Bridge	Funds	Funds
Receipts	¢05 000		<b><i><b>Ф</b>Г</i>7 0 Г0</b>	¢00.007	¢474.050
Property and Other Local Taxes	\$85,292 14,919	<b>*0</b> 0 40	\$57,853	\$30,907	\$174,052
Charges for Services	/	\$2,640		0.450	17,559
Licenses, Permits and Fees	8,305	77 000	7 000	3,450	11,755
Intergovernmental	29,583	77,233	7,000	52,571	166,387
Interest	547	42	007	103	692
Other	3,839	·	987	2,048	6,874
Total Receipts	142,485	79,915	65,840	89,079	377,319
Disbursements					
Current:					
General Government	62,665				62,665
Public Safety	8,485			21,635	30,120
Public Works	35,625	69,176	47,245	27,110	179,156
Health	9,492			1,718	11,210
Conservation-Recreation	4,919				4,919
Capital Outlay	41,503			32,559	74,062
Debt Service:					
Principal Retirement	9,725				9,725
Interest and Fiscal Charges	1,088				1,088
Total Disbursements	173,502	69,176	47,245	83,022	372,945
Net Change in Fund Balances	(31,017)	10,739	18,595	6,057	4,374
Fund Balances Beginning of Year	77,953	21,898	10,971	41,905	152,727
Fund Balances End of Year	\$46,936	\$32,637	\$29,566	\$47,962	\$157,101

## Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2005

	Budgeted A	mounts		(Optional) Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property and Other Local Taxes	\$84,364	\$84,364	\$85,292	\$928
Charges for Services	16,000	16,000	14,919	(1,081)
Licenses, Permits and Fees	3,000	3,000	8,305	5,305
Intergovernmental	36,891	36,891	29,583	(7,308)
Interest	1,000	1,000	547	(453)
Other	4,500	4,500	3,839	(661)
Total receipts	145,755	145,755	142,485	(3,270)
Disbursements				
Current:				
General Government	74,450	70,825	62,665	8,160
Public Safety	14,700	15,025	8,485	6,540
Public Works	38,500	38,500	35,625	2,875
Health	14,100	14,100	9,492	4,608
Conservation-Recreation	9,000	9,000	4,919	4,081
Capital Outlay	35,000	48,300	41,503	6,797
Debt Service:				
Principal Retirement	9,725	9,725	9,725	
Interest and Fiscal Charges	1,088	1,088	1,088	
Total Disbursements	196,563	206,563	173,502	33,061
Net Change in Fund Balance	(50,808)	(60,808)	(31,017)	29,791
Fund Balance Beginning of Year	77,953	77,953	77,953	
Fund Balance End of Year	\$27,145	\$17,145	\$46,936	\$29,791

## Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2005

	Budgeted	Amounts		(Optional) Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Charges for Services	\$2,000	\$2,000	\$2,640	\$640
Intergovernmental	72,500	72,500	77,233	4,733
Interest	25	25	42	17
Total receipts	74,525	74,525	79,915	5,390
Total Tecerpis	74,323	74,323	79,910	5,550
Disbursements Current:				
Public Works	95,123	95,123	69,176	25,947
Total Disbursements	95,123	95,123	69,176	25,947
Net Change in Fund Balance	(20,598)	(20,598)	10,739	31,337
Fund Balance Beginning of Year	21,898	21,898	21,898	
Fund Balance End of Year	\$1,300	\$1,300	\$32,637	\$31,337

### Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road and Bridge Fund For the Year Ended December 31, 2005

	Budgeted <i>i</i>		(Optional) Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)
Receipts				
Property and Other Local Taxes	\$56,965	\$56,965	\$57,853	\$888
Intergovernmental	7,041	7,041	7,000	(41)
Other	1,000	1,000	987	(13)
Total receipts	65,006	65,006	65,840	834
Disbursements Current:				
Public Works	71,200	71,200	47,245	23,955
Total Disbursements	71,200	71,200	47,245	23,955
Net Change in Fund Balance	(6,194)	(6,194)	18,595	24,789
Fund Balance Beginning of Year	10,971	10,971	10,971	
Fund Balance End of Year	\$4,777	\$4,777	\$29,566	\$24,789

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

### NOTE 1 – REPORTING ENTITY

Washington Township, Wood County, Ohio (the Township), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The reporting entity is comprised of the primary government and other organizations that were included to ensure that the financial statements are not misleading.

#### Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, maintenance of Township roads and bridges, cemetery maintenance, and fire protection. Police protection is provided by the Wood County Sheriff's Department.

The Township participates in a public entity risk pool. Note 6 to the financial statements provide additional information for this pool.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements are presented on a modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the modified cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Township's accounting policies.

#### A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the Township that are governmental. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

The statement of net assets presents the cash balance of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the Township's general receipts.

#### Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. Funds are divided into three categories: governmental, proprietary and fiduciary. The Township only has governmental funds.

#### Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are the General Fund, the Gasoline Tax Fund, and the Road and Bridge Fund. The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio. The Gasoline Tax Fund is used for operating supplies, repair and maintenance of roads and equipment. The Road and Bridge Fund is used for road resurfacing and bridge repair.

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

#### C. Basis of Accounting

The Township's financial statements are prepared using the modified cash basis of accounting. Receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations ordinance is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Clerk. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

#### E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments. Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2005, the Township invested in nonnegotiable certificates of deposit. The nonnegotiable certificates of deposit are reported at cost.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2005 was \$547 which includes \$282 assigned from other Township funds.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

#### F. Restricted Assets

Cash, cash equivalents and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. There are no restricted assets.

#### G. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Interfund Receivables/Payables

The Township reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's modified cash basis of accounting.

#### K. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### L. Long-Term Obligations

The Township's modified cash basis financial statements do not report liabilities for bonds or other longterm obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither other financing source nor capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for road and bridge construction and maintenance.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### N. Fund Balance Reserves

The Township reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods.

#### O. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### NOTE 3 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund, gasoline tax fund, and road and bridge fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the modified cash basis is outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (modified cash basis). There were no outstanding encumbrances at year end.

#### NOTE 4 – DEPOSITS AND INVESTMENTS

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

### NOTE 4 – DEPOSITS AND INVESTMENTS – (CONTINUED)

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$55,889 of the Township's bank balance of \$178,331 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

### NOTE 5 – PROPERTY TAXES

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2005 represent the collection of 2004 taxes. Real property taxes received in 2005 were levied after October 1, 2004, on the assessed values as of January 1, 2004, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2005 represent the collection of 2004 taxes. Public utility real and tangible personal property taxes received in 2004 became a lien on December 31, 2003, were levied after October 1, 2004, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2005 (other than public utility property) represent the collection of 2005 taxes. Tangible personal property taxes received in 2005 were levied after October 1, 2004, on the true value as of December 31, 2004. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all Township operations for the year ended December 31, 2005, was \$5.20 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2005 property tax receipts were based are as follows:

Real Property	
Residential	\$36,142,680
Agriculture	3,198,630
Commercial/Industrial/Mineral	1,056,980
Public Utility Property	
Real	31,490
Personal	1,341,250
Tangible Personal Property	1,344,240
Total Assessed Value	\$43,115,270

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

#### **NOTE 6 – RISK MANAGEMENT**

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risksharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member townships pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. Townships can elect additional coverage, from \$2,000,000 to \$12,000,000 with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust OTARMA's retained earnings, APEEP provides *excess of funds available* coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### Property Coverage

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence. APEEP's Guarantee Fund was responsible for losses and loss adjustment expenses exceeding operating contributions.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable value. If the stop loss is reached by payment of losses between \$100,000 and \$250,000, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2005 was \$1,682,589.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

Members may withdraw on each anniversary of the date they joined OTARMA. They must provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contribution, minus the subsequent year's premium. Also upon withdrawal, payments for all property and casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the withdrawal.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

#### NOTE 6 – RISK MANAGEMENT – (CONTINUED)

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2005 and 2004.

Casualty Coverage	<u>2005</u>	<u>2004</u>
Assets	\$30,485,638	\$28,132,620
Liabilities	<u>(12,344,576)</u>	<u>(11,086,379)</u>
Retained earnings	<u>\$18,141,062</u>	<u>\$17,046,241</u>
Property Coverage	<u>2005</u>	<u>2004</u>
Assets	\$9,177,796	\$7,588,343
Liabilities	<u>(1,406,031)</u>	<u>(543,176)</u>
Retained earnings	<u>\$7,771,765</u>	<u>\$7,045,167</u>

The Casualty Coverage assets and retained earnings above include approximately \$11.6 million and \$10.3 million of unpaid claims to be billed to approximately 950 member townships in the future, as of December 31, 2005 and 2004, respectively. OTARMA will collect these amounts in future annual premium billings when OTARMA's related liabilities are due for payment. The Township's share of these unpaid claims is approximately \$16,140.

#### NOTE 7 – DEFINED BENEFIT PENSION PLAN

#### A. Ohio Public Employees Retirement System

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

#### NOTE 7 – DEFINED BENEFIT PENSION PLAN – (CONTINUED)

For the year ended December 31, 2005, the members of all three plans were required to contribute 8.5 percent of their annual covered salaries. The Township's contribution rate for pension benefits for 2005 was 9.55 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional plan for the years ended December 31, 2005, 2004, and 2003, were \$7,881, \$7,931, and \$7,798 respectively. The full amount has been contributed for 2005, 2004, and 2003.

#### NOTE 8 - POSTEMPLOYMENT BENEFITS

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2005 local government employer contribution rate was 13.55 percent of covered payroll; 4.00 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2003, include a rate of return on investments of 8.00 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases.

Health care premiums were assumed to increase between 1.00 and 6.00 percent annually for the next eight years and 4.00 percent annually after eight years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 369,885. Actual employer contributions for 2004, which were used to fund postemployment benefits, were \$210,421. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2003, (the latest information available) were \$10.5 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$26.9 billion and \$16.4 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

### NOTE 9 – DEBT

The Township's long-term debt activity for the year ended December 31, 2005, was as follows:

	Interest Rate	Balance December 31, 2004	Additions	Reductions	Balance December 31, 2005	Due Within One Year
Governmental Activities						
Truck Loan	2.85%	40,606		9,725	30,881	10,005
2003 Issue (Original Amount						
\$50,060)						
Land Contract	0%		57,888	27,888	30,000	30,000
2005 Issue (Original Amount						
\$57,888)						
Total Governmental Activities		\$40,606	\$57,888	\$37,613	\$60,881	\$40,005

The truck loan from Corn City Bank was used to purchase a new single axle dump truck for road maintenance. Corn City Bank retained the title as collateral. The land contract is with the Northwest Water and Sewer District for cemetery expansion and payment is included as capital outlay. The Northwest Water and Sewer District retained the deed until paid in 2006.

The following is a summary of the Township's future annual debt service requirements:

	Truck Loan		Land Contract	
Year	Principal	Interest	Principal	Interest
2006	\$10,005	\$809	\$30,000	
2007	10,292	522		
2008	10,584	227		
Totals	\$30,881	\$1,558	\$30,000	

The Ohio Revised Code provides that net general obligation debt of the Township, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed 5.5 percent of the tax valuation of the Township. The Revised Code further provides that total voted and unvoted net debt of the Township less the same exempt debt shall never exceed amount equal to 10.5 percent of its tax valuation. The effects of the debt limitations at December 31, 2003, were an overall debt margin of \$4,466,222 and an unvoted debt margin of \$2,310,459.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005 (Continued)

#### **NOTE 10 – LEASES**

The Township leases park property from the Veterans Association under a 99 year lease. The Township disbursed \$1,000 to pay lease costs for the year ended December 31, 2005. Future lease payments are as follows:

Year	Amount
2006	1,000
2007	1,000
2008	1,000
2009	1,000
2010	1,000
2011-2101	91,000
Total	\$96,000

### NOTE 11 – SUBSEQUENT EVENTS

On March 9, 2006, the Township entered into a contract with HME, Inc. for the purchase of a fire pumper tanker apparatus in the amount of \$215,036. On May 26, 2006, the Township entered into a contract with Gerken Paving, Inc. in the amount of \$111,458.65 for road work consisting of Long Judson Road (to be shared with Plain Township), Cross Creek Road, and Van Tassel Road.

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Auditor of State Betty Montgomery

#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Washington Township Wood County 18614 Main Street P.O. Box 116 Tontogany, Ohio 43565-0116

To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Washington Township, Wood County, (the Township) as of and for the year ended December 31, 2005, which collectively comprise the Township's basic financial statements and have issued our report thereon dated September 19, 2006, in which we disclosed the Township prepares its financial statements on the modified cash basis of accounting. We also noted that the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures to express our opinions on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Township's management dated September 19, 2006, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

One Government Center / Room 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Washington Township Wood County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management, and Board of Trustees. It is not intended for anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

September 19, 2006



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370 Facsimile 614-466-4490

WASHINGTON TOWNSHIP

WOOD COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED OCTOBER 17, 2006