## CITY OF MANSFIELD RICHLAND COUNTY, OHIO

### **Audit Report**

For the Year Ended December 31, 2006

Certified Public Accountants and Government Consultants



# Mary Taylor, CPA Auditor of State

City Council City of Mansfield 30 North Diamond Street Mansfield, Ohio 44902

We have reviewed the *Independent Accountants' Report* of the City of Mansfield, Richland County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2006 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Mansfield is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

October 12, 2007



### CITY OF MANSFIELD

# Richland County, Ohio Audit Report For the Year Ended December 31, 2006

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# OPINION ON THE SUPPLEMENTARY SCHEDULE OF FEDERAL AWARDS EXPENDITURES

City of Mansfield Richland County 30 North Diamond Street Mansfield, Ohio 44902

**To the City Council:** 

We have audited the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield (the City) as of and for the year ended December 31, 2006, and have issued our report thereon dated August 1, 2007. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits conducted in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Our audit was performed for the purpose of forming an opinion on the financial statements of the City of Mansfield taken as a whole. The accompanying Schedule of Federal Awards Expenditures is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget, Circular A-133, Audit of States, Local Governments, and Non-Profit Organizations, and is not a required part of the financial statements. The information in that schedule has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented in all material respects in relation to the financial statements taken as a whole.

Charles E. Harris & Associates, Inc. August 1, 2007

### CITY OF MANSFIELD RICHLAND COUNTY, OHIO SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2006

FEDERAL GRANTOR/PASS THROUGH GRANTOR/PROGRAM TITLE  U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (Direct Program)	FEDERAL CFDA NUMBER	PASS-THROUGH ENTITY NUMBER	RECEIPTS	DISBURSEMENTS
Community Development Block Grants/Entitlement Grants	14.218	CB-02-MC-39-0017 CB-03-MC-39-0017 CB-04-MC-39-0017 CB-05-MC-39-0017 CB-06-MC-39-0017	\$ 119,975 66,045 167,650 218,464 313,498 885,632	\$ 121,291 68,100 158,923 258,618 293,958 900,890
HOME Investment Partnerships Program	14.239	M-00-MC-39-0221 M-01-MC-39-0221 M-02-MC-39-0221 M-03-MC-39-0221 M-04-MC-39-0221 M-05-MC-39-0221 M-06-MC-39-0221	9,236 7,220 21,085 27,147 56,522 151,127 - 272,337	9,236 7,220 19,607 30,973 49,110 163,313 7,785 287,244
Total U.S. Department of Housing and Urban Development			1,157,969	1,188,134
<u>U.S. DEPARTMENT OF JUSTICE</u> (Direct Programs)				
Local Law Enforcement Block Grants Program	16.592	2005-DJ-BX-1238 2004-LB-BX-1521 2003-LB-BX-2219	30,000 - - - 30,000	12,873 8,237 21,110
Bulletproof Vest Partnership Program	16.607	Not available		18,526
(Passed through the Ohio Bureau of Criminal Identification & Investigation, Office of the Attorney General)			-	18,526
DNA Index System Backlog Reduction	16.564	2003-DN-BX-K009	-	7,733
DNA Capacity Enhancement Program		2004-DN-BX-K031 2004-DN-BX-K209	49,610	22,361 4,339
Paul Coverdell Forensic Science Imp Grants		2005-DA-BX-K023 2004-DN-BX-0220	77,233 126,843	18,870 4,051 57,354
(Passed through the Ohio Attorney General's Office)				
Crime Victim Assistance	16.575	2007VAGENE019 2006VAGENE019	14,910 38,090 53,000	38,090 38,090

### CITY OF MANSFIELD RICHLAND COUNTY, OHIO SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2006

FEDERAL GRANTOR/PASS THROUGH GRANTOR/ PROGRAM TITLE	FEDERAL CFDA NUMBER	PASS-THROUGH ENTITY NUMBER	RECEIPTS	DISBURSEMENTS
(Passed through the Office of Criminal Justice Services)				
Byrne Formula Grant Program	16.579	04-DG-A01-7008 05-JG-A01-6404 04-DG-C01-7031 05-JG-C01-6422 04-DG-C01-7455 03-BJ-E01-6427 04-PC-NFS-7809	\$ 63,745 185,500 12,289 38,887 7,281 52,050 6,096 365,848	\$ 53,624 140,654 4,931 48,970 4,733 45,213 6,096 304,221
Total U.S. Department of Justice			575,691	439,301
<u>U.S. DEPARTMENT OF TRANSPORTATION</u> (Direct Program)				
Airport Improvement Program	20.106	3-39-0049-1904 3-39-0049-1803 3-39-0049-2006 3-39-0049-2106	278,446 7,109 21,056	329 - 20,107 2,095
Total Airport Improvement Program		3-39-0049-2100	306,611	22,531
(Passed through Ohio Dept of Public Safety - The Governor's Highway Safety Office)				
Alcohol Traffic Safety and Drunk Driving Prevention Incentive Grants	20.601	2004-PT-MN/1	1,309	<u> </u>
Total U.S. Department of Transportation			307,920	22,531
U.S. DEPARTMENT OF LABOR  (Passed through the Ohio Dept of Job and Family Services)  (Passed through the Richland County Job and Family Services)				
Workforce Investment Act-Youth Activities	17.259	01/01-06/30/05	3,594	<u> </u>
Total U.S. Department of Labor			3,594	-
<u>U.S. DEPARTMENT OF EDUCATION</u> (Passed through the Ohio Department of Education)				
Twenty-First Century Community Learning Centers	84.359A	Not available	314,148	314,148
Total U.S. Department of Education			314,148	314,148
<u>U.S.DEPARTMENT OF HOMELAND SECURITY</u> (Direct Program)		0004 57 044004		
Assistance to Firefighters	97.044	2004-57-6410RA- 63210000-4101-D	-	2,312
(Passed through the Ohio Dept of Public Safety) (Passed through the Emergency Management Agency)		F5144 4500 BB		
Public Assistance Program	97.036	FEMA-1580-DR- 139-47138	32,432	32,432
Total U.S. Department of Homeland Security			32,432	34,744
TOTAL FEDERAL ASSISTANCE			\$ 2,391,754	\$ 1,998,858
See Notes to the Accompanying Schedule of Federal Awards Expendit	ures			

### CITY OF MANSFIELD

# Richland County, Ohio Notes to the Schedule of Federal Awards Expenditures For the Year Ended December 31, 2006

### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the City's federal award programs. The Schedule has been prepared on the cash basis of accounting, except expenditures of assistance passed through the Ohio Department of Jobs & Family Services Workforce Investment Act, which are presented on an accrual basis.

### **NOTE B – SUBRECIPIENTS**

The City passes through certain Federal assistance received from the U.S. Department of Housing and Urban Development and U.S. Department of Labor to other governments or not-for-profit agencies (subrecipients). As described in Note A, the City records expenditures of federal awards to subrecipients when paid in cash, except expenditures paid to Workforce Investment Act subrecipients are recorded on an accrual basis.

The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under Federal Circular A-133, the City is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and the performance goals are achieved.

# NOTE C - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAM

The City has established a revolving loan program to provide low-interest loans to businesses to create jobs for persons from low-moderate income households and to eligible persons and to rehabilitate homes. The U.S. Department of Housing and Urban Development (HUD) grants money for these loans to the City. The initial loan of this money is recorded as an expenditure on the accompanying Schedule. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as expenditures on the Schedule. These loans are collateralized by the assets of the businesses.

### NOTE D - WORKFORCE INVESTMENT ACT ATTACHMENT SCHEDULES

The City had no variances between Ohio Job & Family Services and the audit report figures to disclose; therefore, a Schedule of Variances is not included. The City had no program income; therefore, a Schedule of Program Income is not included. The City had no stand-in costs; therefore, a Schedule of Stand-in Costs is not included.

### **NOTE E - MATCHING REQUIREMENTS**

Certain Federal programs require that the City contribute non-Federal funds (matching funds) to support the federally funded programs. The City has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Mansfield Richland County 30 North Diamond Street Mansfield, Ohio 44902

**To the City Council:** 

We have audited the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield (the City) as of and for the year ended December 31, 2006 which collectively comprises the City's basic financial statements and have issued our report thereon dated August 1, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Controls Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control. We consider the deficiency described in the accompanying schedule of findings, item 2006-Mansfield-01, to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiency described above to be a material weakness.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We also noted certain matters that we have reported to management of the City in a separate letter dated August 1, 2007.

The City's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the City's response and, accordingly, we express no opinion on it.

This report is intended for the information and use of the audit committee, management, City Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc. August 1, 2007

# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

City of Mansfield Richland County 30 North Diamond Street Mansfield, Ohio 44902

**To the City Council:** 

### Compliance

We have audited the compliance of the City of Mansfield (the City) with the types of compliance requirements described in *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal programs for the year ended December 31, 2006. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended December 31, 2006.

### **Internal Control Over Compliance**

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with *OMB Circular A-133*.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the audit committee, management, City Council, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc. August 1, 2007

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION .505

### CITY OF MANSFIELD RICHLAND COUNTY For the Year Ended December 31, 2006

### 1. SUMMARY OF AUDITOR'S RESULTS

( 1) ( 4) (1)	I = 1 = 1 = 1 = 1	
(d)(1)(i)	Type of Financial Statement	Unqualified
(-1) (4) (!!)	Opinion	V
(d)(1)(ii)	Were there any material control	Yes
	weakness conditions reported at	
	the financial statement level	
(-1)(4)(::)	(GAGAS)?	Yes
(d)(1)(ii)	Were there any other significant	Yes
	deficiencies reported at the	
(4)(4)(:::)	financial statement level (GAGAS)	No
(d)(1)(iii)	Was there any reported material	INO
	non-compliance at the financial	
(d)(1)(i, i)	statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions	INO
	reported for major federal	
	programs?	
(d)(1)(iv)	Were there any other reportable	No
(4)(1)(10)	internal control weakness	
	conditions reported for major	
	federal programs?	
(d)(1)(v)	Type of Major Programs'	Unqualified
(=)(=)(=)	Compliance Opinion	
(d)(1)(vi)	Are there any reportable findings	No
, , , , ,	under Section .510	
(d)(1)(vii)	Major Programs:	CFDA #14.218-Community Development
		Block Grants/Entitlement Grants
		CFDA #16.579-Edward Byrne Formula
		Grant Program
(d)(1)(viii)	Dollar Threshold: Type A\B	Type A: > \$300,000
	Programs	Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS - (continued) OMB CIRCULAR A-133 SECTION .505

### CITY OF MANSFIELD RICHLAND COUNTY For the Year Ended December 31, 2006

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding 2006-Manfield-01 - Material Weakness

During our testing of capital assets, we noted that the City required a material restatement of capital assets due to the under-reporting of certain equipment in the prior year. We recommend the City improve internal controls over capital assets by implementing additional procedures to track capital assets when purchased and delivered to each department. Also, management should require departments to complete disposition forms when a department member disposes of equipment.

Management indicated that they were proactive in initiating this restatement and that it should be a one time occurrence. They feel their controls over capital assets are strong and they continue to reinforce the importance with department heads.

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.5.	LINDINGS	AND GUESTIONED	COSIS FOR	FFIJFRAL	AVVARIJS

None.

### CITY OF MANSFIELD RICHLAND COUNTY, OHIO For the Year Ending December 31, 2006

### SCHEDULE OF PRIOR AUDIT'S CITATIONS AND RECOMMENDATIONS

The prior audit report, for the year ended December 31, 2005, reported no material citations or recommendations.

# City of Mansfield, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2006

Prepared By Department of Finance

Sandra L. Converse Director of Finance

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### CITY OF MANSFIELD, OHIO

### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2006

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# CITY OF MANSFIELD

30 N. Diamond St. Mansfield, Ohio 44902

### SANDRA CONVERSE • FINANCE DIRECTOR

Phone (419) 755-9781 Fax (419) 755-9405

August 1, 2007

Citizens of Mansfield Mayor Lydia Reid Members of Council City of Mansfield, Ohio

As the Finance Director for the City of Mansfield (the "City"), I am pleased to present the Comprehensive Annual Financial Report (CAFR) of Mansfield, Ohio for the year ended December 31, 2006. The report has been prepared for the citizens of Mansfield, the elected officials, bondholders, the investment community, rating agencies, and all persons interested in the financial affairs of the City. This report includes the City's implementation of accounting principles generally accepted in the United States of America (GAAP) set forth by the Governmental Accounting Standards Board (GASB) and other authoritative sources, and the guidelines set by the Government Finance Officers Association (GFOA). GASB No. 14 was used in evaluating how to define the City for financial reporting purposes. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable, and other organizations which have a significant relationship with the City that by excluding them would cause the financial statements to be misleading. Note 2A further discusses the reporting entity.

Responsibility for the accuracy of all data presented, its completeness and fairness of presentation rests with the Finance Director. To the best of my knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City of Mansfield.

The CAFR provides the taxpayers of Mansfield with financial data in a format which enables them to gain a true understanding of the City's financial affairs. The CAFR is divided into three sections: an Introductory Section, a Financial Section, and a Statistical Section. The Introductory Section includes the table of contents, this letter of transmittal, the GFOA Certificate of Achievement, a list of principal officials, and the City's organizational chart. The Financial Section includes the Independent Accountants' Report, Management's Discussion and Analysis, the Basic Financial Statements, Notes to the Basic Financial Statements, Combining Statements and Individual Fund Schedules, Individual Fund Schedules of Revenues, Expenditures/Expenses, and Changes in Fund Balance/Equity – Budget and Actual (Non-GAAP Budgetary Basis). The Statistical Section includes selected financial and demographic information, generally presented on a multi-year basis.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Mansfield's MD&A can be found immediately following the Independent Accountants' Report.

### OVERVIEW AND INTRODUCTION TO THE CITY

The City of Mansfield is located in Richland County in north central Ohio, approximately 65 miles northeast of the City of Columbus and 75 miles southwest of the City of Cleveland. It has a population of 51,600, is the county seat, and is the county's largest city. The City is an important industrial and marketing center located strategically between Cleveland and Columbus. It is the largest populated city between the two cities off Interstate 71 making it a desirable crossroads for business.

The Miss Ohio Pageant is held in Mansfield each June. The pageant is a source of community wide support and pride, from the Miss Ohio festival, parade, and to the crowning of Miss Ohio at the historic grand Renaissance Theater, a 1920's grand baroque theater.

The downtown Richland Carousel Park provides entertainment for children and adults. Other local entertainment options include theatrical productions at the Mansfield Playhouse, shows at the Mansfield Art Center, and classes at the Richland Academy of Arts and Sciences. The Mansfield Motorsports Speedway, north of town, is a fast-growing racetrack that will host its fourth NASCAR event in 2007, the Craftsman Truck Series. Mansfield has 28 parks covering 435 acres. Those looking for exercise can try bicycling or in-line skating on the 18 mile B&O Bike Trail, which begins at North Lake Park in the City, running south through Lexington.

Mansfield is also home to North Central State College and a branch campus of The Ohio State University. The two schools share the campus in Mansfield.

### ECONOMIC CONDITION AND OUTLOOK

Staying with an aggressive economic development position, Mansfield again focused efforts in 2006 to development possibilities. The City was able to assist 13 companies in 2006. The involvement of the City of Mansfield was crucial to ensure that the companies not only stayed in business through tough economic times, but were able to take advantage of opportunities for growth. Revolving loan funds totaling \$458,000 were granted which have leveraged approximately \$1,774,500 in additional investments in new and existing projects creating 212 new jobs and assisted in retaining 102 jobs.

Two companies moved into the Airport Industrial Parks during 2006. Express Publishing and Estes Trucking created 45 new full-time jobs. In addition, five expansion projects were completed by existing companies, which will create 52 new full-time jobs over the next two years. The expansion projects were Ohio Valley Manufacturing, Milark Industries, Summers Rubber Company, Tri-R-Tooling, and Conway Express.

Environmental Remediation of the former Ohio Brass site was completed with the assistance of a grant in the amount of \$504,000 from the Clean Ohio Assistance Fund. With the completion of the final remediation at this site, we have applied for a "No Further Action" (NFA) and "Covenant not to Sue" from the Ohio EPA. We should receive approval during the spring of 2007.

Moritz International, Inc. has completed renovations of the former Peabody Barnes office building and has expanded into the additional 26,000 square feet of space. They completed the purchase of the site during the first quarter of 2005. Their investment in the site as of year end 2005 was approximately \$550,000. Environmental remediation is complete at this site. We have applied for an "NFA" and requested a "Covenant not to Sue" from the Ohio EPA. We should receive approval during the spring of 2007.

Citation Corporation donated the former Mansfield Foundry property to the City of Mansfield. The Ohio Department of Development has approved our request for a grant from the Clean Ohio Assistance Fund to be used to complete phase two environmental assessments to Voluntary Action Program standards for the site. The contract for environmental assessments is underway at the site with a scheduled completion date of September 2007.

The Economic Development Department completed the second loan from the Mansfield Cleanup Revolving Loan Fund (MCRLF) to the Mansfield Reformatory Historical Preservation Society, Inc. in the amount of \$255,000. The MCRLF will be used in conjunction with the society's capital improvement funds to complete environmental remediation of asbestos based roofing materials in preparation for roof replacement over the west wing of the former Ohio State Reformatory. The MCRLF is funded through a \$1,000,000 grant from the US-EPA.

Other 2006 new project highlights are as follows:

- 1) Ohio Valley Manufacturing completed construction of a 15,000 square foot addition which included additional office space and new tool room facilities. The project created 10 new full-time jobs. Their investment was \$2,400,000.
- 2) Jay Industries completed construction of a new 20,000 square foot building at their East Longview Avenue site. The project created 20 new full-time jobs. The total investment was \$3,200,000.
- 3) Milark Industries completed construction of a 20,000 square foot addition to their manufacturing facility. The project created 20 new full-time jobs. The total project investment was \$400,000.
- 4) Conway Express (CCX) completed construction of a new 36 dock truck terminal at their Cairns Road site. The project created 10 new jobs. Their investment was \$2,000,000.
- 5) Kroger Company completed the 50,000 square foot expansion of their Lexington Avenue store. The project created 50 new part-time jobs. The project investment was \$6,000,000.
- 6) Wal-Mart completed construction of their new 204,000 square foot superstore at their Interstate 71/State Route 13 site. The project created 500 full and part time jobs. Their investment was \$12,000,000.
- 7) Our Detergent completed construction on a new 6,000 square foot facility at their Knight Parkway site. The project created three new jobs. The project investment was \$200,000.
- 8) Tri-R-Tooling completed construction of a 15,000 square foot addition to their Piper Road facility. The project created eight new jobs. Their investment was \$550,000.
- 9) Summer Rubber completed construction of their new 10,000 square foot facility on Piper Road. The project created four new jobs. The total investment was \$400,000.
- 10) Applebee's completed construction of a new restaurant on Stander Avenue near the Interstate 71/State Route 13 intersection. The project created 150 new full and part time jobs. The project investment was \$1,200,000.
- 11) Hampton Inn broke ground on a new 72 room hotel on South Main Street near the Interstate 71/State Route 13 intersection. The project will create 50 new full and part time jobs. The projected investment is \$3,400,000.
- 12) Mansfield Motorsports Park broke ground on an expansion project that will include a new state of the art drag strip. The total investment is \$5,500,000.
- 13) Sutton Bank broke ground on a new branch office as part of the Sterkle Boulevard Project. The overall project will include retail shops and medical buildings in addition to the new bank. The total projected investment is \$4,000,000.

### **MAJOR INITIATIVES**

The Downtown Revitalization Plan continues to be implemented. In 2007 the City will begin to revitalize an area adjacent to downtown known as the Chamber District. In conjunction with a local non-profit, the City will build single family housing units in an effort to bring homeowners back to the downtown area with a mixture of low-to-moderate to upper income families. Our downtown buildings are now filled with many unique businesses, which enhance our attraction to locals and tourists.

The City will receive funds from the Ohio Department of Development and the Ohio Air National Guard for infrastructure improvements to the new Miller Industrial Park. The new industrial park will further boost an already thriving manufacturing area near the Mansfield Lahm Airport.

Construction continues on the Illinois Avenue overpass, improving transportation for local businesses and safety forces.

Projects at the Interstate 71/State Route 13 intersection continue to grow. The new Wal-Mart Superstore is now surrounded by restaurants, hotels, and retail stores with plans for more in the works.

### **FINANCIAL INFORMATION**

### **Basis of Accounting**

Except for budgetary purposes, the basis of accounting used by the City conforms to GAAP as applicable to governmental units and is consistent with GASB Cod. Sec. 1600, *Basis of Accounting*. All governmental funds are accounted for using a current financial resources-current asset and current liabilities-measurement focus.

The modified accrual basis of accounting is utilized for governmental funds. Revenues are recognized when they are susceptible to accrual (both measurable and available). Expenditures are recognized when the related liability is incurred, except for interest on long-term debt which is recorded when due.

The measurement focus on the City's proprietary funds is on the flow of total economic resources (all assets and liabilities). The accrual basis of accounting (revenues are recognized when earned and expenses when incurred) is utilized by the City in its proprietary and agency funds.

The City's basis of accounting for budgetary purposes differs from GAAP in that revenues are recognized when received, rather than when susceptible to accrual (measurable and available for governmental funds), and encumbrances are included as expenditures in the budgetary statements.

The City complies with GASB #34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. The government-wide financial statements, including governmental activities, in order to comply with GASB #34, are presented on the full accrual basis of accounting. As part of this new reporting model, management is responsible for preparing a management's discussion and analysis. This discussion follows the independent accountants' report, providing an assessment of the City's finances for 2006. Accounting polices are further explained in Note 2 to the basic financial statements.

### **Internal Controls**

Development of the City's accounting system included consideration of the internal control structure. The internal control structure is designed to provide reasonable, but not absolute assurance regarding the safeguarding of assets against loss from unauthorized use or deposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets.

The concept of reasonable assurance recognizes the cost of a control should not exceed the benefits likely to be derived from its implementation and that the evaluation of costs and benefits requires estimates and judgments by management.

### **Budgetary Controls**

Budgetary control is maintained by the encumbrance of purchase amounts prior to the release of purchase orders to vendors. Purchase orders are not issued when insufficient appropriations preclude the encumbrance of the amount of the purchase. Each department manager is furnished a monthly report showing the status of the budget account

for which he/she is responsible. The report details monthly transactions and summarizes the budget balance available to be spent for goods and services.

### **CASH MANAGEMENT**

The City had deposits of \$5,687,012 as of December 31, 2006. The City Finance Director invests inactive funds in commercial banks and savings and loan certificates of deposit and instruments guaranteed by the U.S. Government and its agencies. Active City funds are invested in commercial interest bearing bank accounts. Investment of City funds is made in order to preserve capital in the overall portfolio and to ensure sufficient liquidity to enable the City to meet reasonably anticipated operating requirements.

The City pools its cash for investment purposes to capture the highest return. The investment income in 2006 totaled \$1,555,341. The notes to the basic financial statements provide additional information regarding investments.

### RISK MANAGEMENT

The City of Mansfield is a member of the Ohio Municipal League Joint Self-Insurance Pool. The self insured pool covers general liability with a \$10,000 deductible, public officials' liability with a \$15,000 deductible, building and contents/boiler & machinery and inland marine with a \$1,000 deductible, law enforcement liability with a \$10,000 deductible, and vehicle liability with no deductible. All other liability claims are uninsured. The City budgets yearly for these claims and is therefore self funded. The City is also self insured for employee health and dental insurance.

A third party administrator reviews all claims and submits a bill to the City for the amount of the claims and an administrative fee. Workers' compensation insurance is paid to the State based on an experience rate times current year payroll. Note 15 discusses further the area of risk management.

### INDEPENDENT AUDIT

An audit team from Charles Harris & Associates, Inc. has performed the City's 2006 audit. The results of their audit are disclosed in the Independent Accountants' Report included in the Financial Section. Charles Harris & Associates, Inc. has expressed an unqualified opinion on the Basic Financial Statements. The City also had a "single audit", which includes all federally funded programs administered by the City, performed for 2006 by Charles Harris & Associates, Inc. Congressional legislation made the "single audit" program mandatory for most local governments, including the City of Mansfield. This mandate began in 1985 as a requirement for federal funding eligibility. Information related to this audit, including the Schedule of Receipts and Expenditures of Federal Awards and the combined report on internal control and compliance, are published in a separate report package.

### AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Mansfield, Ohio, for it's Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2005. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR). The contents of this report must conform to program standards and must satisfy both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of Mansfield has received a Certificate of Achievement for the last twenty-one years (years ended 1985-2005). We believe our current report continues to

conform to Certificate of Achievement program requirements, and we are submitting it to the Government Finance Officers Association of the United States and Canada (GFOA) to determine its eligibility for another certificate.

### **ACKNOWLEDGEMENTS**

Sandre Converse

I would like to give a special thank you to Scott Arnett who prepared the CAFR for 2006. Also, I would like to thank all of the Finance and Income Tax office staff whose dedicated effort makes this report possible.

Finally, I would like to send my appreciation to the City Administration, department heads, and employees who have contributed in the effort to achieve excellence in financial reporting.

Sandra Converse

Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Mansfield Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2005

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

CHICAGO STATES AND SERVICE OF THE SE

President

**Executive Director** 

### CITY OF MANSFIELD, OHIO

### PRINCIPAL OFFICIALS DECEMBER 31, 2006

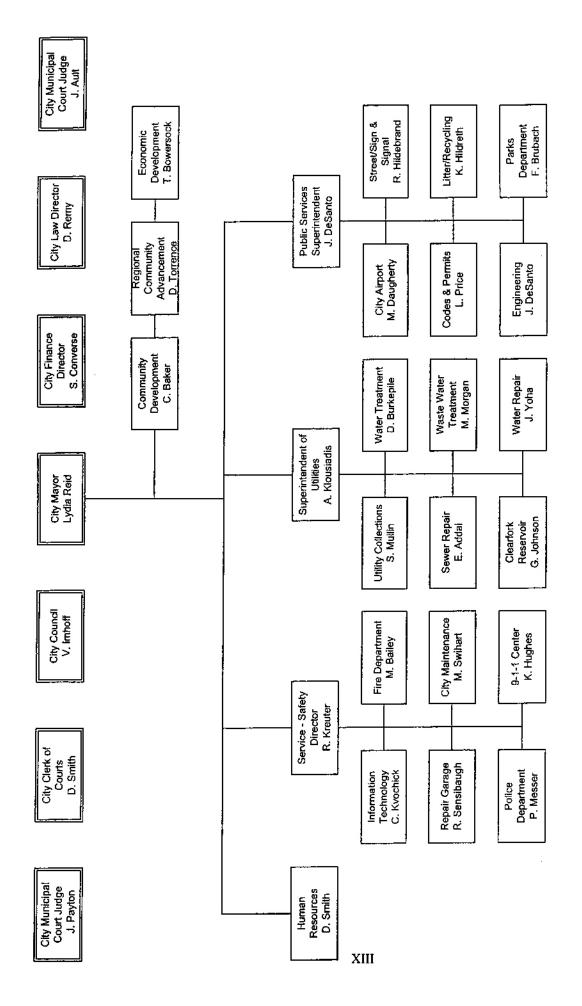
### **ELECTED OFFICIALS**

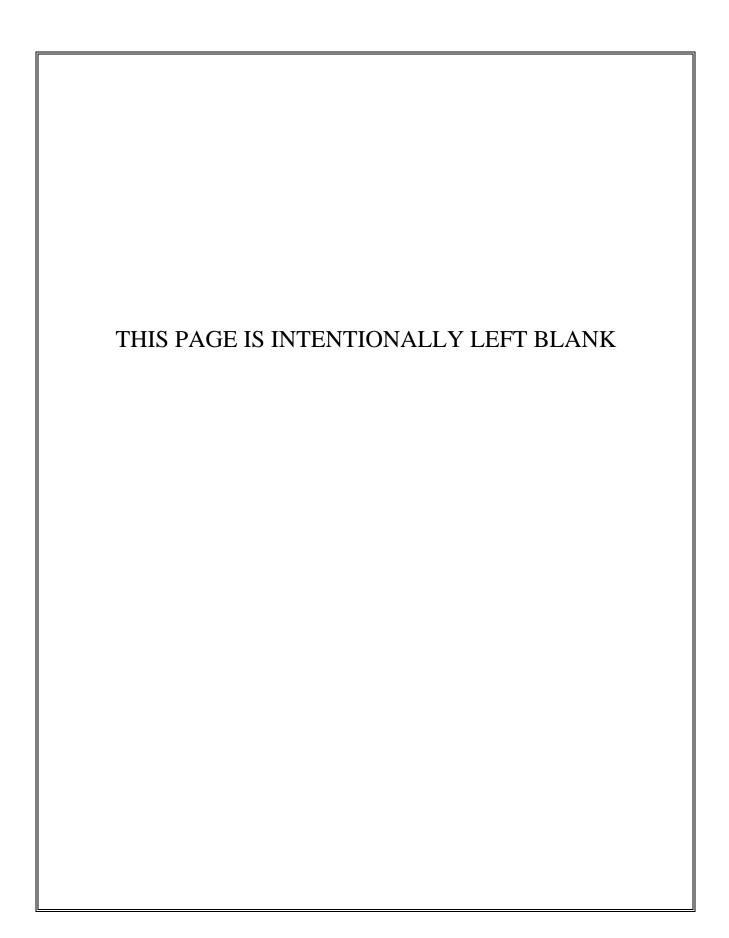
### **EXECUTIVE:**

Mayor Director of Finance Director of Law Municipal Court Judge Municipal Court Judge Clerk of Court	Sandra L. Converse David L Remy Jeff Payton Jerry E. Ault
LEGISLATIVE:	
President of Council	Virginia M. Imhoff
Council Members	
Ward 1	Douglas P. Versaw
Ward 2	C. David Robinson
Ward 3	Scott E. Hazen
Ward 4	Walden A. Jefferson
Ward 5	Ethel M. (Pat) Hightower
Ward 6	Sandra Carmichael
At Large	Donald R. Culliver
At Large	Michael N. Hill
APPOINTED OFFICIAL	L <u>S</u>
Director of Service and Safety	Ronald S. Kreuter
Superintendent of Public Services	
Superintendent of Utilities	Angelo Klousiadis
Director of Human Resources	David Smith
Director of Industrial Development	Timothy R. Bowersock
Director of Community Development	Cynthia Baker
Director of Regional Community Advancement	
Chief of Police	
Chief of Fire	Michael Bailey

The present terms of the executive branch and the President of Council will expire November 30, 2007. The present terms of the legislative branch will expire November 30, 2007 or November 30, 2009. All members of Council serve a four year term. All appointed officials serve at the pleasure of the Mayor.

# CITY OF MANSFIELD





### INDEPENDENT ACCOUNTANTS' REPORT

City of Mansfield Richland County 30 N. Diamond St. Mansfield, Ohio

### **To the City Council:**

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Mansfield, Richland County, Ohio (the City), as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2006, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund, Community Development Fund, Safety Services Fund and Grant Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management's Discussion and Analysis on pages 3 through 17 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued a report dated August 1, 2007 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grants agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance that report describes the scope of our testing of internal control over financial reporting and compliance and results of that testing. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund statements and budgetary schedules and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining, individual nonmajor fund financial statements and budgetary schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express not opinion on them.

Charles Having Association

Charles E. Harris & Associates, Inc. August 1, 2007

### CITY OF MANSFIELD, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

The discussion and analysis of the City of Mansfield's (the "City") financial statements provides an overall review of the City's financial activities for the year ended December 31, 2006. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements, and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

### **Financial Highlights**

Key financial highlights for 2006 are as follows:

- The total net assets of the City increased \$2,873,165. Net assets of governmental activities increased \$1,187,180 or 1.93% over 2005 and net assets of business-type activities increased \$1,685,985 or 3.26% from 2005.
- ➤ General revenues accounted for \$34,315,856 of total governmental activities revenue. Program specific revenues accounted for \$13,657,837 or 39.80% of total governmental activities revenue.
- The City had \$46,786,513 in expenses related to governmental activities; \$13,657,837 of these expenses were offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$33,128,676 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$34,315,856.
- The City's major governmental funds are the general fund, community development fund, safety services fund and grant fund. The general fund had revenues and other financing sources of \$11,155,683 in 2006. This represents an increase of \$677,844 from 2005. The expenditures and other financing uses of the general fund, which totaled \$9,090,175 in 2006, decreased \$605,490 from 2005. The net increase in fund balance for the general fund was \$2,065,508 or 697.94%.
- The community development fund had revenues of \$1,372,116 in 2006. The expenditures and other financing uses of the community development fund totaled \$1,582,041 in 2006. The net decrease in fund balance for the community development fund was \$209,925 or 8.00%.
- The safety services fund had revenues and other financing sources of \$22,140,127 in 2006. The expenditures and other financing uses for the safety services fund totaled \$22,293,234 in 2006. The net decrease in fund balance for the safety services fund was \$153,107 or 17.51%.
- ➤ The grant fund had revenues and other financing sources of \$1,367,405 in 2006. The expenditures and other financing uses for the safety services fund totaled \$1,252,324 in 2006. The net increase in fund balance for the safety services fund was \$115,081 or 72.19%.
- Net assets for the business-type activities, which are made up of the Water, Sewer, Airport Operating, and Parking Garage enterprise funds, increased in 2006 by \$1,685,985.
- In the general fund, the actual revenues came in \$803,827 higher than they were in the final budget and actual expenditures were \$1,032,298 less than the amount in the final budget. These positive variances are the result of the City's conservative budgeting. Budgeted revenues decreased \$52,000 from the original to the final budget due primarily to a decrease in projected intergovernmental revenue. Budgeted expenditures increased \$11,004 from the original to the final budget due to a decrease in various types of expenditures.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to these statements. These statements are

### CITY OF MANSFIELD, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

### Reporting the City as a Whole

### Statement of Net Assets and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2006?" The statement of net assets and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net assets and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, airport and parking garage operations are reported here.

### Reporting the City's Most Significant Funds

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 10.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, community development fund, and safety services fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 22-32 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds, enterprise and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, airport and parking garage functions. The City's major enterprise funds are the water and sewer funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 33-36 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type. The basic fiduciary fund financial statements can be found on page 37 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 38-69 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

# **Government-Wide Financial Analysis**

The table below provides a summary of the City's net assets for 2006 compared to 2005:

#### **Net Assets**

	Governmental Activities 2006		Governmental Activities 2005		Business-Type Activities 2006		Business-Type Activities 2005		Total <u>2006</u>			Total 2005
<u>Assets</u>												
Current and other assets	\$	33,197,670	\$	28,506,559	\$	18,874,893	\$	16,782,350	\$	52,072,563	\$	45,288,909
Capital assets		49,048,570		50,735,398		41,732,190		42,908,612	_	90,780,760	_	93,644,010
Total assets		82,246,240		79,241,957		60,607,083		59,690,962		142,853,323		138,932,919
<u>Liabilities</u>												
Long-term liabilities		10,725,285		10,898,350		6,044,847		6,842,471		16,770,132		17,740,821
Other liabilities		8,858,344	_	6,868,176	_	1,163,473	_	1,135,713	_	10,021,817	_	8,003,889
Total liabilities		19,583,629		17,766,526		7,208,320		7,978,184		26,791,949		25,744,710
Net Assets												
Invested in capital assets,												
net of related debt		45,098,513		46,367,183		37,078,689		37,370,730		82,177,202		83,737,913
Restricted		15,824,043		15,521,272		3,979,276		3,979,276		19,803,319		19,500,548
Unrestricted	_	1,740,055		(413,024)		12,340,798		10,362,772	_	14,080,853	_	9,949,748
Total net assets	\$	62,662,611	\$	61,475,431	\$	53,398,763	\$	51,712,778	\$	116,061,374	\$	113,188,209

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2006, the City's assets exceeded liabilities by \$116,061,374. Net assets were \$62,662,611 and \$53,398,763 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net assets. At year-end, capital assets represented 63.55% of total assets. Capital assets include land, buildings, improvements other than buildings (IOTB), machinery and equipment, construction in progress (CIP) and infrastructure. Capital assets, net of related debt to acquire the assets, were \$44,594,988 and \$37,078,689 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2006, the City is able to report positive balances in all three categories of net assets for the business-type activities.

A portion of the City's net assets, \$19,803,319, represents resources that are subject to external restriction on how they may be used.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

The next table shows the changes in net assets for fiscal year 2006 and 2005.

# **Changes in Net Assets**

		Activities  2006	G	overnmental Activities 2005	В	usiness-Type Activities 2006	В	Business-Type Activities 2005		Total 2006		Total 2005
Revenues												
Program revenues: Charges for services and sales	\$	5,556,120	\$	6,013,764	\$	16,601,585	\$	17,015,437	\$	22,157,705	\$	23,029,201
Operating grants and	Ф	3,330,120	Ф	0,013,704	Ф	10,001,383	Ф	17,013,437	Ф	22,137,703	Ф	25,029,201
contributions		7,041,641		9,841,045		_		_		7,041,641		9,841,045
Capital grants and		7,041,041		7,041,043						7,041,041		7,041,043
contributions		1,060,076		70,414		1,096,738		1,148,728		2,156,814		1,219,142
Total program revenues		13,657,837		15,925,223	-	17,698,323	-	18,164,165	_	31,356,160	-	34,089,388
Total program revenues		13,037,037		13,723,223		17,070,323		10,104,103	_	31,330,100		34,002,300
General revenues:												
Property taxes		2,773,167		3,306,521		-		-		2,773,167		3,306,521
Income taxes		23,533,505		23,717,168		421,564		439,395		23,955,069		24,156,563
Unrestricted grants and												
entitlements		6,409,483		2,646,945		86,433		486,715		6,495,916		3,133,660
Investment earnings		1,548,036		1,029,572		7,305		-		1,555,341		1,029,572
Miscellaneous		51,665	_	174,500		99,161	_	123,738	_	150,826	_	298,238
Total general revenues		34,315,856		30,874,706		614,463		1,049,848	_	34,930,319		31,924,554
Total revenues		47,973,693		46,799,929		18,312,786		19,214,013	_	66,286,479		66,013,942
Program expenses:												
General government		9,960,681		12,154,838		-		-		9,960,681		12,154,838
Public safety		22,958,245		23,850,064		-		-		22,958,245		23,850,064
Public health and welfare		141,884		137,328		-		-		141,884		137,328
Transportation		10,396,560		10,078,954		-		-		10,396,560		10,078,954
Community environment		1,972,480		1,491,159		-		-		1,972,480		1,491,159
Leisure time activity		1,103,561		488,317		-		-		1,103,561		488,317
Interest and fiscal charges		253,102		253,405		-		-		253,102		253,405
Water		-		-		8,144,636		7,412,809		8,144,636		7,412,809
Sewer		-		-		7,695,342		8,158,651		7,695,342		8,158,651
Airport operating		-		-		774,342		784,276		774,342		784,276
Parking garage						12,481		230,928	_	12,481		230,928
Total program expenses		46,786,513		48,454,065		16,626,801		16,586,664		63,413,314		65,040,729
Increase (decrease) in net assets before special												
items and transfers		1,187,180		(1,654,136)		1,685,985		2,627,349		2,873,165		973,213
Change in net assets		1,187,180		(1,654,136)		1,685,985		2,627,349		2,873,165		973,213
Net assets, January 1, restated		61,475,431		62,517,203		51,712,778		49,085,429	_	113,188,209		111,602,632
Net assets, December 31	\$	62,662,611	\$	60,863,067	\$	53,398,763	\$	51,712,778	\$	116,061,374	\$	112,575,845

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

#### **Governmental Activities**

Governmental activities net assets increased \$1,187,180 in 2006. This increase is the result of a decrease in expenses and an increase in municipal income taxes versus amounts reported in the prior year.

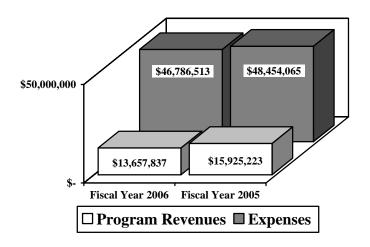
Public safety, which primarily supports the operations of the police and fire departments accounted for \$22,958,245 of the total expenses of the City. These expenses were partially funded by \$1,602,051 in direct charges to users of the services. Transportation expenses totaled \$10,396,560. Transportation expenses were partially funded by \$168,545 in direct charges to users of the services, \$3,152,325 in operating grants and contributions and \$655,076 in capital grants and contributions.

The state and federal government contributed to the City a total of \$7,041,641 in operating grants and contributions and \$1,060,076 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total capital grants and contributions, \$655,076 subsidized transportation programs.

General revenues totaled \$34,315,856 and amounted to 71.53% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$26,306,672. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$6,409,483.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State and Federal grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

## Governmental Activities - Program Revenues vs. Total Expenses



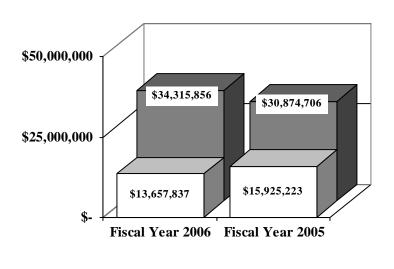
# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

## **Governmental Activities**

	Т	Total Cost of Services <u>2006</u>		Net Cost of Services 2006		Cotal Cost of Services 2005	Net Cost of Services 2005		
Program Expenses:									
General government	\$	9,960,681	\$	4,273,125	\$	12,154,838	\$	4,431,019	
Public safety		22,958,245		20,608,229		23,850,064		21,436,247	
Public health and welfare		141,884		69,760		137,328		46,312	
Transportation		10,396,560		6,420,614		10,078,954		6,206,025	
Community environment		1,972,480		582,389		1,491,159		(16,755)	
Leisure activity		1,103,561		921,457		488,317		172,589	
Interest and fiscal charges		253,102		253,102		253,405		253,405	
Total	\$	46,786,513	\$	33,128,676	\$	48,454,065	\$	32,528,842	

The dependence upon general revenues for governmental activities is apparent, with 73.35% of expenses supported through taxes and other general revenues.

# **Governmental Activities – General and Program Revenues**



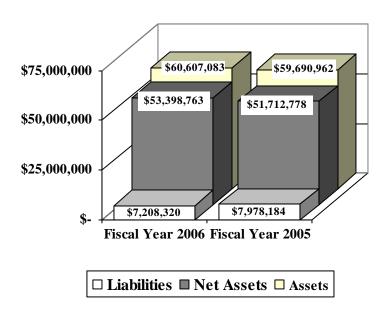
 $\square$  Program Revenues  $\blacksquare$  General Revenues

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

## **Business-Type Activities**

Business-type activities include the water, sewer, airport and parking garage enterprise funds. These programs had program revenues of \$17,698,323 general revenues of \$614,463 and expenses of \$16,626,801 for 2006. The graph below shows the business-type activities assets, liabilities and net assets at year-end.

# **Net Assets in Business – Type Activities**



# Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on page 22-23) reported a combined fund balance of \$13,076,694 which is \$937,833 above last year's total of \$12,138,861.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2006 and December 31, 2005 for all major and nonmajor governmental funds.

	Fu	and Balances 12/31/06	Fu	and Balances 12/31/05	Increase (Decrease)		
Major funds:							
General	\$	2,373,998	\$	295,944	\$	2,078,054	
Community development		2,413,502		2,623,002		(209,500)	
Safety services		719,133		874,212		(155,079)	
Grant Fund		279,528		159,419		120,109	
Other nonmajor governmental funds		7,290,533		8,186,284		(895,751)	
Total	\$	13,076,694	\$	12,138,861	\$	937,833	

#### General Fund

The City's general fund balance increased \$2,065,508, primarily due to a decline in expenses for general government. The table that follows assists in illustrating the revenues of the general fund.

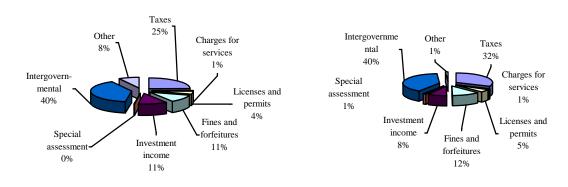
	2006 Amount	2005 Amount	Percentage <u>Change</u>
Revenues			
Taxes	\$ 2,750,208	\$ 3,314,310	(17.02) %
Charges for services	76,893	103,223	(25.51) %
Licenses, permits and fees	479,959	498,424	(3.70) %
Fines and forfeitures	1,225,070	1,282,750	(4.50) %
Investment income	1,279,274	876,272	45.99 %
Special assessments	24,533	147,700	(83.39) %
Intergovernmental	4,404,015	4,128,338	6.68 %
Other	885,848	118,453	647.85 %
Total	\$ 11,125,800	\$ 10,469,470	6.27 %

Tax revenue, which is a combination of property and income tax, represents 24.72% of all general fund revenue. Tax revenue decreased by 17.02% under the prior year primarily because of a decreasing delinquent tax base. Decreased charges for services are from a decline in incarceration fee collections. Special assessments declined because the City reached the end of an assessment period. Excess bond revenue resulted in an increase to other revenues. The increase in investment income is due to an increase in interest rates by the Federal Reserve Bank throughout the year. All other revenue remained comparable to 2005.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

#### Revenues - Fiscal Year 2006

#### Revenues - Fiscal Year 2005



The table that follows assists in illustrating the expenditures of the general fund.

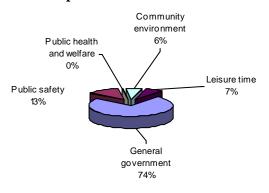
	 2006 Amount	_	2005 Amount	Percentage Change		
<b>Expenditures</b>						
General government	\$ 6,467,420	\$	6,701,642	(3.49	) %	
Public safety	1,104,747		1,027,420	7.53	%	
Public health and welfare	40,774		40,730	0.11	%	
Community environment	546,953		474,395	15.29	%	
Leisure time activity	 585,593	_	418,584	39.90	%	
Total	\$ 8,745,487	\$	8,662,771	0.95	%	

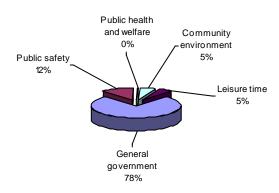
General government expenditures decreased due to tighter management of the City's resources. Community environment expenditure increases are primarily due to the retirement of a department manager in the City's Codes and Permits. Leisure time expenditure increases are due to improvements made to the City's parks. All other expenditure increases are primarily due to an increase in cost of services.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

# **Expenditures - Fiscal Year 2006**

# **Expenditures - Fiscal Year 2005**





#### Community Development Fund

The community development fund had revenues of \$1,372,116 in 2006. The expenditures of the community development fund totaled \$1,407,041 in 2006. The net decrease in fund balance for the community development fund was \$209,925.

#### Safety Services Fund

The safety services fund had revenues of \$21,820,995 in 2006. The expenditures for the safety services fund totaled \$21,999,362 in 2006. The net decrease in fund balance for the safety services fund was \$153,107.

#### **Grant Fund**

The grant fund had revenues of \$1,165,580 in 2006. The expenditures for the grant fund totaled \$1,252,324 in 2006. The net increase in fund balance for the grant fund was \$115,081.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail. The water enterprise fund had revenues of \$8,000,960, was less than expenses of \$8,284,389 by \$283,429. The sewer enterprise fund had revenues of \$8,481,960, which was more than expenses of \$7,813,957 by \$668,003.

#### **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially, the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund, community development fund, safety services, and grant fund. For the General Fund, actual revenues of \$12,306,724 exceeded final budgeted revenues by \$803,827. The other change was between the final budgeted expenditures and actual expenditures. Actual expenditures came in \$1,032,298 lower than the final budgeted amounts.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The only interfund activity reported in the government-wide financial statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

## **Capital Assets and Debt Administration**

#### Capital Assets

As of December 31, 2006, the City had \$90,780,760 (net of accumulated depreciation) invested in land, buildings, improvements other than buildings (IOTB), machinery and equipment, infrastructure and construction in progress (CIP). Of this total, \$49,048,570 was reported in governmental activities and \$41,732,190 was reported in business-type activities. For additional information regarding capital assets, see Note 10. The following table shows fiscal 2006 balances compared to 2005:

# Capital Assets at December 31 (Net of Depreciation)

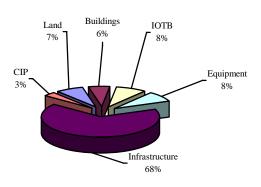
	_	Government	tal Activities			Business-Ty	Activities_	Total			
		<u>2006</u>		<u>2005</u>		<u>2006</u>		<u>2005</u>	<u>2006</u>		<u>2005</u>
_											
Land	\$	3,640,639	\$	3,640,639	\$	2,164,307	\$	2,164,307	\$ 5,804,946	\$	5,804,946
Buildings		2,864,473		3,074,328		2,794,509		3,099,868	5,658,982		6,174,196
IOTB		4,162,360		4,256,328		11,742,733		12,618,003	15,905,093		16,874,331
Machinery &											
Equipment		4,101,254		4,035,314		1,401,224		1,471,571	5,502,478		5,506,885
Infrastructure		32,622,014		35,543,616		23,435,479		23,052,294	56,057,493		58,595,910
CIP		1,657,830		185,173		193,938		502,569	 1,851,768		687,742
Totals	\$	49,048,570	\$	50,735,398	\$	41,732,190	\$	42,908,612	\$ 90,780,760	\$	93,644,010

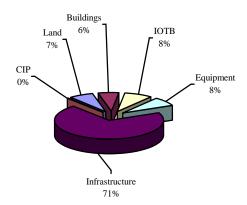
The following graphs show the breakdown of governmental capital assets by category for 2006 and 2005.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

Capital Assets - Governmental Activities 2006

Capital Assets - Governmental Activities 2005





The City's largest capital asset category is infrastructure which includes roads, bridges, and traffic signals. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant.

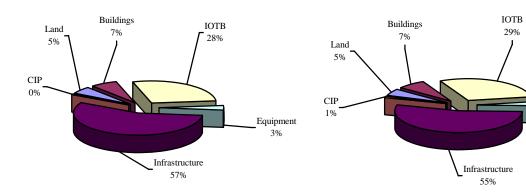
The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 68% of the City's total governmental capital assets. The following graphs show the breakdown of business-type capital assets by category for 2006 and 2005.

Capital Assets - Business-Type Activities 2006

Capital Assets - Business-Type Activities 2005

Equipment

3%



The City's largest business-type capital asset category is infrastructure that primarily includes water lines, sanitary sewer lines, and storm sewers. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 57% of the City's total business-type capital assets.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

#### **Debt Administration**

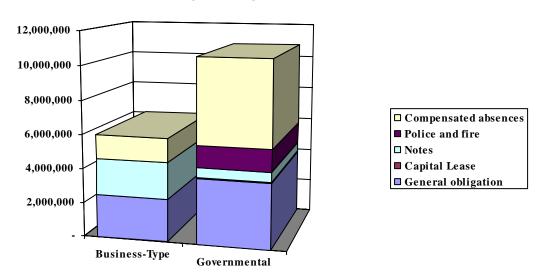
The City had the following long-term obligations outstanding at December 31, 2006 and 2005:

## Governmental Activities

	<u>2006</u>	<u>2005</u>
General obligation bonds Special assessment bonds	\$ 3,815,000	\$ 4,040,000
Notes payable	580,000	655,430
Police and fire pension liability	1,288,573	1,311,555
Capital lease obligation	58,582	76,309
Compensated absences	4,983,130	4,815,056
Total long-term obligations	<u>\$ 10,725,285</u>	\$ 10,898,350
	Business-ty	pe Activities
	<u>2006</u>	<u>2005</u>
General obligation bonds	\$ 2,490,000	\$ 2,805,000
Compensated absences	1,391,346	1,304,590
Notes payable	2,163,501	2,732,881
Total long-term obligations	\$ 6,044,847	\$ 6,842,471

A comparison of the long-term obligations by category is depicted in the chart below. For additional information regarding long-term obligations, see Note 14.

# Long-term obligations



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

## **Economic Factors and Next Year's Budgets and Rates**

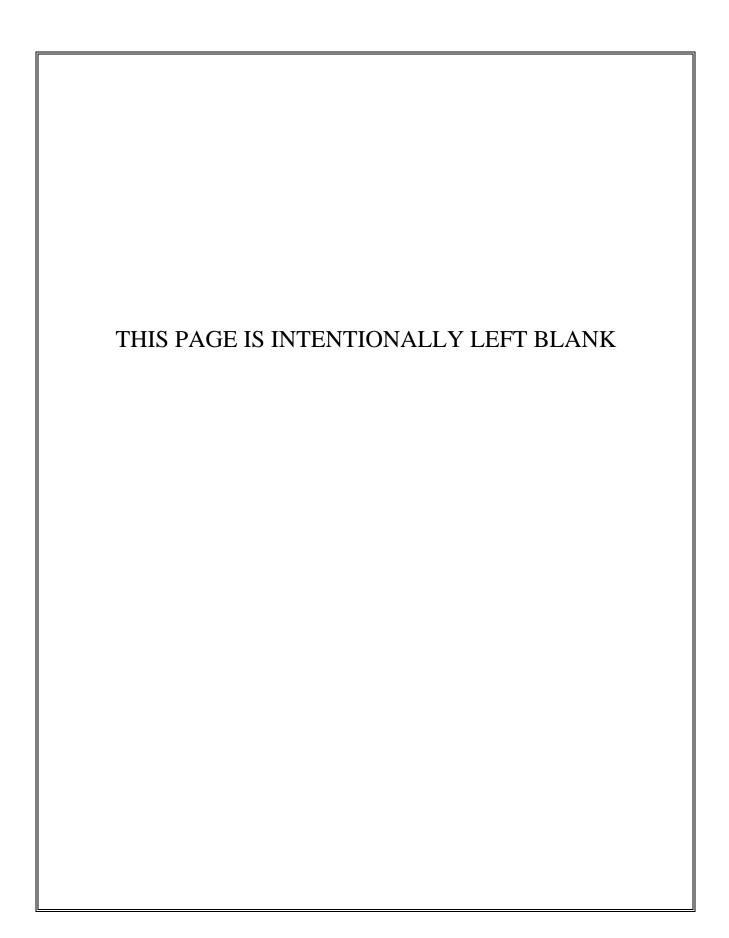
The unemployment rate for the City is 6.1%, which decreased from a rate of 6.3% a year ago. This rate exceeds the state's average unemployment rate of 5.5% and the national average of 4.6%.

Inflationary trends in the region compare favorably to national indices.

All of these factors were considered in preparing the City's budget for the 2007 fiscal year. At the end of the 2006 fiscal year, the cash basis fund balance of the general fund was \$2,355,671. This balance takes into consideration encumbrances for 2006 activity.

## **Contacting the City's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Sandra Converse, Finance Director, City of Mansfield, 30 North Diamond Street, Mansfield, Ohio 44902.



# STATEMENT OF NET ASSETS DECEMBER 31, 2006

	G	overnmental Activities	В	usiness-Type Activities	 Total
Assets:					
Equity in pooled cash and cash equivalents	\$	12,506,454	\$	9,361,802	\$ 21,868,256
Cash and cash equivalents with fiscal agents		33,690		20,513	54,203
Receivables (net of allowances for uncollectibles):					
Taxes		7,481,864		-	7,481,864
Accounts		-		3,188,571	3,188,571
Accrued interest		369,100		-	369,100
Special assessments		9,247		23,533	32,780
Loans		2,975,360		-	2,975,360
Internal balances		(69,367)		69,367	-
Loans to other funds		-		1,660,000	1,660,000
Due from other governments		9,615,670		412,724	10,028,394
Materials and supplies inventory		275,652		164,582	440,234
Restricted assets:					
Cash and cash equivalents with fiscal agents		-		3,973,801	3,973,801
Capital assets:					
Land and construction in progress		5,298,469		2,358,245	7,656,714
Depreciable capital assets, net		43,750,101		39,373,945	 83,124,046
Total capital assets, net		49,048,570		41,732,190	 90,780,760
Total assets		82,246,240		60,607,083	 142,853,323
Liabilities:					
Accounts payable		789,194		540,527	1,329,721
Contracts payable		444,526		134,092	578,618
Retainage payable		33,690		20,513	54,203
Accrued wages and benefits		1,131,832		221,122	1,352,954
Due to other governments		1,670,253		235,078	1,905,331
Unearned revenue		1,646,400		-	1,646,400
Notes payable		650,000		-	650,000
Accrued interest payable		52,759		12,141	64,900
Claims payable		779,690		-	779,690
Loans from other funds		1,660,000		-	1,660,000
Long-term liabilities:					
Due within one year		1,554,503		2,857,901	4,412,404
Due in more than one year		9,170,782		3,186,946	12,357,728
Total liabilities		19,583,629		7,208,320	26,791,949
Net assets:					
Invested in capital assets, net of related debt		45,098,513		37,078,689	82,177,202
Restricted for:		.0,000,010		27,070,005	02,177,202
Capital projects		2,270,126		_	2,270,126
Debt service		125,037		_	125,037
Community development		5,035,547		_	5,035,547
Transportation projects		3,197,585		_	3,197,585
Industrial development		1,557,171			1,557,171
Grants		1,324,702		-	1,324,702
Replacement and improvement		1,524,702		3,979,276	3,979,276
Other purposes		2,313,875		3,313,410	2,313,875
Unrestricted		1,740,055		12,340,798	14,080,853
omesuretou		1,740,033		12,340,770	 14,000,033
Total net assets	\$	62,662,611	\$	53,398,763	\$ 116,061,374

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2006

				Program Revenues Operating Grants Cap						
				Charges for		and	and			
		Expenses		Services	Co	ntributions	Contributions			
Governmental Activities:										
General government	\$	9,960,681	\$	3,452,357	\$	1,830,199	\$	405,000		
Public safety		22,958,245		1,602,051		747,965		-		
Public health and welfare		141,884		400		71,724		_		
Transportation		10,396,560		168,545		3,152,325		655,076		
Community environment		1,972,480		150,663		1,239,428		-		
Leisure time activities		1,103,561		182,104		-		-		
Interest and fiscal charges		253,102		-		-		-		
Total governmental activities		46,786,513		5,556,120		7,041,641		1,060,076		
Business-Type Activities:										
Water		8,144,636		8,000,960		-		510,983		
Sewer		7,695,342		8,481,960		-		585,755		
Nonmajor:										
Airport operating		774,342		84,969		-		_		
Parking garage		12,481		33,696		-		-		
Total business-type activities		16,626,801		16,601,585		-		1,096,738		
Total	\$	63,413,314	\$	22,157,705	\$	7,041,641	\$	2,156,814		
	Gen	eral Revenues:								

General Revenues:
Property taxes levied for:
General purposes
Special purposes
Income taxes levied for:
General purposes
Special purposes
Capital projects
Airport
Grants and entitlements not restricted to specific programs
Investment earnings
Miscellaneous
Total general revenues
Change in net assets
Net assets at beginning of year (restated)
War and A C
Net assets at end of year

Net (Expense) Revenue and Changes in Net Assets

Governmental Activities	Business-Type Activities	Total
\$ (4,273,125)	\$ -	\$ (4,273,125)
(20,608,229)	-	(20,608,229)
(69,760)	_	(69,760)
(6,420,614)	-	(6,420,614)
(582,389)	-	(582,389)
(921,457)	-	(921,457)
(253,102)	-	(253,102)
(33,128,676)	<u> </u>	(33,128,676)
-	367,307	367,307
-	1,372,373	1,372,373
-	(689,373)	(689,373)
-	21,215	21,215
	1,071,522	1,071,522
(33,128,676)	1,071,522	(32,057,154)
2,301,741	-	2,301,741
471,426	-	471,426
642,031	-	642,031
20,554,764	-	20,554,764
2,336,710	-	2,336,710
-	421,564	421,564
6,409,483	86,433	6,495,916
1,548,036	7,305	1,555,341
51,665	99,161	150,826
34,315,856	614,463	34,930,319
1,187,180	1,685,985	2,873,165
61,475,431	51,712,778	113,188,209
\$ 62,662,611	\$ 53,398,763	\$ 116,061,374

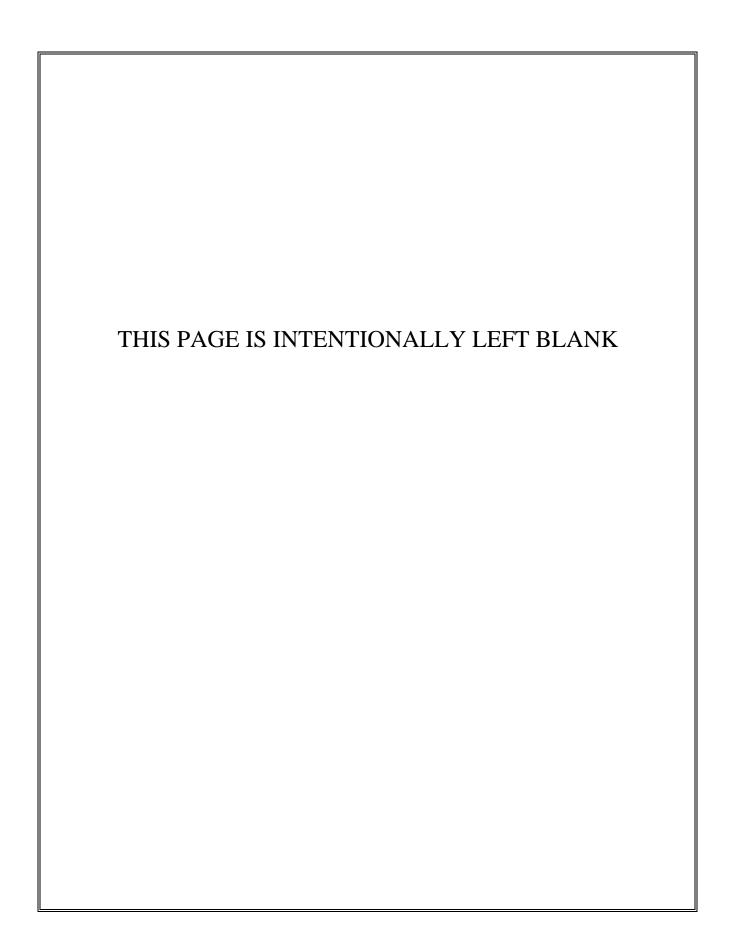
# BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2006

	General		Community evelopment	Safety Services		
Assets:						
Equity in pooled cash and cash equivalents	\$	2,863,052	\$ 235,510	\$	941,650	
Cash and cash equivalents with fiscal agent		-	-		-	
Receivables (net of allowance for uncollectibles):						
Taxes		2,901,535	-		4,580,329	
Accrued interest		323,282	38,134		-	
Loans		-	2,195,391		-	
Special assessments		9,247	-		-	
Due from other governments		2,472,504	2,713,594		41,481	
Loans to other funds		60,283	-		-	
Materials and supplies inventory		59,711	1,744		44,382	
Total assets	\$	8,689,614	\$ 5,184,373	\$	5,607,842	
Liabilities:						
Accounts payable	\$	225,200	\$ 35,625	\$	268,524	
Contracts payable		-	-		-	
Retainage payable		-	-		-	
Accrued wages and benefits		202,333	7,948		783,193	
Compensated absences		46,505	3,908		29,320	
Notes payable		-	-		-	
Loans from other funds		1,560,000	-		100,000	
Due to other governments		285,520	40,256		1,171,884	
Deferred revenue		3,996,058	 2,683,134		2,535,788	
Total liabilities		6,315,616	 2,770,871		4,888,709	
Fund Balances:						
Reserved for encumbrances		217,879	125,092		214,129	
Reserved for materials and supplies inventory		59,711	1,744		44,382	
Reserved for loans		-	2,195,390		-	
Reserved for loans to other funds		60,283	-		-	
Reserved for debt service		-	-		-	
Reserved for unclaimed monies		21,864	-		-	
Unreserved, undesignated, (deficit) reported in:						
General fund		2,014,261	-		-	
Special revenue funds		-	91,276		460,622	
Capital projects funds	_		 			
Total fund balances		2,373,998	 2,413,502		719,133	
Total liabilities and fund balances	\$	8,689,614	\$ 5,184,373	\$	5,607,842	

 Grant Fund	G	Other overnmental Funds	G	Total overnmental Funds
\$ 552,832	\$	7,252,858	\$	11,845,902
-		33,690		33,690
-		-		7,481,864
-		7,684		369,100
-		779,969		2,975,360
-		-		9,247
2,495,927		1,892,164		9,615,670
-		-		60,283
18,425		106,311		230,573
\$ 3,067,184	\$	10,072,676	\$	32,621,689
 _		_		
\$ 95,558	\$	102,094	\$	727,001
156,231		288,295		444,526
-		33,690		33,690
6,688		75,083		1,075,245
1,546		11,787		93,066
-		650,000		650,000
-		60,283		1,720,283
33,332		78,728		1,609,720
2,494,301		1,482,183		13,191,464
2,787,656		2,782,143	-	19,544,995
197,107		2,026,356		2,780,563
18,425		106,311		230,573
-		780,020		2,975,410
-		-		60,283
-		177,796		177,796
-		-		21,864
-		-		2,014,261
63,996		2,864,990		3,480,884
-		1,335,060		1,335,060
279,528		7,290,533		13,076,694
\$ 3,067,184	\$	10,072,676	\$	32,621,689

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2006

Total governmental fund balances		\$ 13,076,694
Amounts reported for governmental activities in the		
statement of net assets are different because:		
Capital assets used in governmental activities (excluding internal service		
funds capital assets) are not financial resources and therefore are not		
reported in the funds.		48,053,625
Other long-term assets are not available to pay for current period		
expenditures and therefore are deferred in the funds.		
Property taxes	760,500	
Income taxes	2,264,356	
Special assessments	9,247	
Intergovernmental revenues	8,510,961	
Total		11,545,064
Internal service funds are used by management to charge the costs of the		
repair garage, data processing, utility collections, health insurance, OML		
self-insurance and workers' compensation to individual funds. The assets		
and liabilities of the internal service funds are included in governmental activities		
on the statement of net assets. The net assets of the internal service funds,		
including internal balances:		402,328
metading methat outdiees.		402,320
Long-term liabilities are not due and payable in the current period and therefore		
are not reported in the funds. The long-term liabilities (excluding amounts reported		
in the internal service funds) are as follows:		
Accrued interest payable	(52,759)	
Capital lease obligation	(58,582)	
Notes payable	(580,000)	
Compensated absences	(4,620,186)	
Police and fire pension liability	(1,288,573)	
General obligation bonds	(3,815,000)	
		 (10,415,100)
Net assets of governmental activities		\$ 62,662,611



# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	General	Community Development		Safety Services
Revenues:				
Municipal income taxes	\$ 496,433	\$	-	\$ 19,840,521
Property and other taxes	2,253,775		-	453,304
Charges for services	76,893		-	1,113,554
Licenses, permits and fees	479,959		-	91,272
Fines and forfeitures	1,225,070		-	129,787
Intergovernmental	4,404,015		1,239,428	146,212
Special assessments	24,533		-	-
Investment income	1,279,274		96,496	-
Other	 885,848		36,192	46,345
Total revenues	 11,125,800		1,372,116	 21,820,995
Expenditures:				
Current:				
General government	6,467,420		-	-
Public safety	1,104,747		-	21,999,362
Public health and welfare	40,774		-	-
Transportation	-		-	-
Community environment	546,953		1,407,041	-
Leisure time activities	585,593		-	-
Capital outlay	-		-	-
Debt service:				
Principal retirement	-		-	-
Interest and fiscal charges	-		-	-
Total expenditures	 8,745,487	-	1,407,041	 21,999,362
Excess (deficiency) of revenues				
over (under) expenditures	 2,380,313		(34,925)	 (178,367)
Other financing sources (uses):				
Proceeds from sale of capital assets	29,883		-	-
Transfers in	-		-	319,132
Transfers out	 (344,688)		(175,000)	(293,872)
Total other financing sources (uses)	 (314,805)		(175,000)	 25,260
Net change in fund balances	2,065,508		(209,925)	(153,107)
Fund balances (deficit) at beginning of year	295,944		2,623,002	874,212
Increase (decrease) in reserve for inventory	 12,546		425	 (1,972)
Fund balances at end of year	\$ 2,373,998	\$	2,413,502	\$ 719,133

Grant Fund	Ge	Other overnmental Funds	G	Total overnmental Funds
\$ -	\$	3,112,402	\$	23,449,356
-		-		2,707,079
-		266,169		1,456,616
16,863		221,180		809,274
-		327,216		1,682,073
920,212		5,902,865		12,612,732
-		-		24,533
-		65,266		1,441,036
 231,505		385,673		1,585,563
1,168,580		10,280,771		45,768,262
257,745		3,245,544		9,970,709
394,395		180,633		23,679,137
99,517		160,033		140,291
77,317		3,580,149		3,580,149
_		5,500,147		1,953,994
475,931		_		1,061,524
24,736		3,933,231		3,957,967
-		300,430		300,430
_		255,687		255,687
 1,252,324		11,495,674		44,899,888
 (83,744)		(1,214,903)		868,374
-		12,588		42,471
198,825		331,395		849,352
 		(35,792)		(849,352)
 198,825		308,191		42,471
115,081		(906,712)		910,845
159,419		8,186,284		12,138,861
 5,028		10,961		26,988
\$ 279,528	\$	7,290,533	\$	13,076,694

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31,2006

Net change in fund balances - total governmental funds	\$ 910,845
Amounts reported for governmental activities in the	
statement of activities are different because:	
Government funds report capital outlays as expenditures.	
However, in the statement of activities, the cost of those	
assets are allocated over their estimated useful lives as	
depreciation expense. This is the amount by which capital	
outlays (\$5,403,582) were less than depreciation expense	
(\$6,712,904) in the current period. Both amounts are exclusive	(1.200.222)
of internal service funds activity.	(1,309,322)
The net effect of various miscellaneous transactions involving	
capital assets (i.e., sales, disposals, trade-ins, and donations) is	
to decrease net assets.	(106,137)
Governmental funds report expenditures for inventory when	
purchased. However, in the statement of activities, they are	
reported as an expense when consumed.	26,988
Devenues in the statement of estivities that do not provide	
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in	
the funds.	2,805,705
	2,000,700
Repayment of bonds, notes and police and fire pension liability principal	
are expenditures in the governmental funds, but the repayments reduce	
long-term liabilities on the statement of net assets.	341,140
In the statement of activities, interest is accrued on outstanding bonds,	
notes and the police and fire pension liability, whereas in governmental	
funds, an interest expenditure is reported when due.	2,585
Some expenses reported in the statement of activities, such	
as compensated absences, do not require the use of current	
financial resources and therefore are not reported as expenditures	
in governmental funds. These expenses are exclusive of internal	
service funds activity.	(1,384,675)
Internal service funds are used by management to charge the costs of the	
repair garage, data processing, utility collections, health insurance, OML	
self-insurance and workers' compensation to individual funds and are not	
reported in the government-wide statement of activities. Governmental	
fund expenditures and the related internal service funds revenue are	
eliminated. The net revenue (expense) of the internal service funds,	
including internal balances are allocated among the	
governmental activities.	(99,949)
0	 (//,/ 1/)
Change in net assets of governmental activities	\$ 1,187,180

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Rud	lgeted Amo	unte			Variance with Final Budget Positive		
	Original	igeteu Aino	Final	Actua	al	(Negative)		
Revenues:	Originar		1 11141	11000	<u> </u>	(Treguerre)		
Property and other taxes	\$ 2,328,4	488 \$	2,328,588	\$ 2,54	47,948 \$	219,360		
Charges for services	1,816,2	251	1,816,251	1,80	02,144	(14,107)		
Licenses, permits and fees	489,1	165	445,165	47	79,959	34,794		
Fines and forfeitures	1,208,1	146	1,208,146	1,24	14,937	36,791		
Intergovernmental	4,157,2	200	4,095,905	4,28	39,241	193,336		
Special assessments	21,0	000	21,000	2	24,533	3,533		
Investment income	663,4	174	663,474	1,00	3,299	339,825		
Other	871,1	.73	924,368	91	4,663	(9,705)		
Total revenues	11,554,8	897	11,502,897	12,30	06,724	803,827		
Expenditures:								
Current:								
Public safety	1,518,3	348	1,528,198		38,147	340,051		
Public health and welfare	72,3	356	73,006		40,774	32,232		
Community environment	777,1	.91	777,938		34,879	43,059		
Leisure time activities	976,1	.94	976,195		52,765	23,430		
General government	8,244,5		8,244,293		50,767	593,526		
Total expenditures	11,588,6	526	11,599,630	10,56	57,332	1,032,298		
Excess (deficiency) of revenues over								
(under) expenditures	(33,7	729)	(96,733)	1,73	39,392	1,836,125		
Other financing sources (uses):								
Proceeds from sale of capital assets	58,1		58,109		54,359	(3,750)		
Loan to other funds	(60,2		(60,283)	*	50,283)	-		
Payment on loan from other funds	(275,		(275,100)	(27	75,100)	-		
Repayment on loan to other funds	123,4		123,400	12	23,400	-		
Transfers in	48,2		71		-	(71)		
Transfers out	(463,2		(533,666)		54,935)	68,731		
Total other financing sources (uses)	(568,8	383)	(687,469)	(62	22,559)	64,910		
Net change in fund balance	(602,6	512)	(784,202)	1,11	6,833	1,901,035		
Fund balance at beginning of year	883,8	879	883,879	88	83,879	-		
Prior year encumbrances appropriated	354,9	059	354,959	35	54,959			
Fund balance at end of year	\$ 636,2	226 \$	454,636	\$ 2,35	55,671 \$	1,901,035		

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNITY DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted	l Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Intergovernmental	\$ 2,081,700	\$ 2,832,008	\$ 1,165,469	\$ (1,666,539)
Investment income	88,112	89,395	96,297	6,902
Other	374,302	388,058	446,623	58,565
Total revenues	2,544,114	3,309,461	1,708,389	(1,601,072)
Expenditures:				
Current:				
Community environment	2,266,067	3,063,470	1,464,774	1,598,696
Total expenditures	2,266,067	3,063,470	1,464,774	1,598,696
Excess of revenues over expenditures	278,047	245,991	243,615	(2,376)
Other financing uses:				
Transfers out	(337,868)	(466,086)	(438,826)	27,260
Total other financing uses	(337,868)	(466,086)	(438,826)	27,260
Net change in fund balance	(59,821)	(220,095)	(195,211)	24,884
Fund balance at beginning of year	258,307	258,307	258,307	-
Prior year encumbrances appropriated	15,440	15,440	15,440	
Fund balance at end of year	\$ 213,926	\$ 53,652	\$ 78,536	\$ 24,884

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SAFETY SERVICES FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Rudgeted	Amo	ınte		Fir	riance with nal Budget Positive
	 Budgeted Amounts Original Final			Actual		Negative)
Revenues:	 <u> </u>		1 11111	1100001		10000110)
Property and other taxes	\$ 19,698,505	\$	19,752,991	\$ 19,782,688	\$	29,697
Licenses, permits and fees	87,300		99,300	97,362		(1,938)
Charges for services	1,369,189		1,370,000	1,113,554		(256,446)
Fines and forfeitures	148,626		148,626	127,673		(20,953)
Intergovernmental	151,946		152,446	140,122		(12,324)
Other	142		63,764	46,345		(17,419)
Total revenues	21,455,708		21,587,127	21,307,744		(279,383)
Expenditures:						
Current:						
Public safety	22,639,623		22,348,175	21,938,313		409,862
Total expenditures	22,639,623		22,348,175	21,938,313		409,862
Deficiency of revenues under expenditures	(1,183,915)		(761,048)	(630,569)		130,479
Other financing sources (uses):						
Repayment on loan from other funds	(50,000)		(50,000)	(50,000)		-
Transfers in	621,067		386,525	319,133		(67,392)
Transfers out	(273,756)		(562,067)	(427,931)		134,136
Total other financing sources (uses)	297,311		(225,542)	(158,798)		66,744
Net change in fund balance	(886,604)		(986,590)	(789,367)		197,223
Fund balance at beginning of year	806,805		806,805	806,805		-
Prior year encumbrances appropriated	 179,785		179,785	 179,785		
Fund balance at end of year	\$ 99,986	\$		\$ 197,223	\$	197,223

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GRANT FUND

# FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts			Variance with Final Budget	
		Original	inal Final		Actual	Positive (Negative)		
Revenues:								
Intergovernmental	\$	3,630,508 12,893 78,442	\$	3,630,508 12,893 77,667	\$ 1,246,948 15,877 77,665	\$	(2,383,560) 2,984 (2)	
Total revenues		3,721,843		3,721,068	1,340,490		(2,380,578)	
Expenditures:								
Public safety		1,628,135 120,427 194,846 1,835,616		1,635,459 119,354 222,752 1,914,456	521,193 99,048 168,743 543,714		1,114,266 20,306 54,009 1,370,742	
Total expenditures		3,779,024		3,892,021	 1,332,698		2,559,323	
Excess (deficiency) of revenues over (under) expenses		(57,181)		(170,953)	 7,792		178,745	
Other financing sources (uses):								
Loan from other funds		(65,200) 150,814 (26,286)		(65,200) 201,526 (27,651)	(65,200) 201,526 (26,762)		- - 889	
Total other financing sources (uses)		59,328		108,675	 109,564		889	
Net change in fund balance		2,147		(62,278)	117,356		179,634	
Fund balance at beginning of year Prior year encumbrances appropriated		66 125,447		66 125,447	 66 125,447		<u>-</u>	
Fund balance at end of year	\$	127,660	\$	63,235	\$ 242,869	\$	179,634	

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2006

	Bus	siness-Type Activit	unds	Governmental Activities -	
		J.	Other		Internal
	Water	Sewer	Enterprise	Total	Service Funds
Assets:					
Current assets:					
Equity in pooled cash and cash equivalents	\$ 3,780,567	\$ 5,319,842	\$ 261,393	\$ 9,361,802	\$ 660,552
Cash and cash equivalents with fiscal agent Receivables (net of allowance for uncollectibles)	20,513	-	-	20,513	-
Accounts	1,550,411	1,582,044 23,533	56,116	3,188,571 23,533	-
Due from other governments	7,464	405,260	-	412,724	-
Loans to other funds	-	1,660,000	-	1,660,000	-
Materials and supplies inventory	103,923	27,714	32,945	164,582	45,079
Restricted Assets:					
Equity in pooled cash and cash equivalents	-	3,973,801	-	3,973,801	-
Total current assets	5,462,878	12,992,194	350,454	18,805,526	705,631
Noncurrent assets: Capital assets:					
Land and construction in progress	537,166	155,598	1,665,481	2,358,245	-
Depreciable capital assets, net	9,273,156	28,237,104	1,863,685	39,373,945	989,575
Total capital assets, net	9,810,322	28,392,702	3,529,166	41,732,190	989,575
Total assets	15,273,200	41,384,896	3,879,620	60,537,716	1,695,206
Liabilities:					
Current liabilities:					
Accounts payable	152,911	367,582	20,034	540,527	62,193
Contracts payable	68,897	65,195	-	134,092	-
Retainage payable	20,513	-	-	20,513	-
Accrued wages and benefits	117,733	93,246	10,143	221,122	51,217
Due to other governments	131,212	95,315	8,551	235,078	60,533
Claims payable	-	-	-	-	779,690
Current portion of bonds	495,000	-	-	495,000	-
Accrued interest payable	12,141		-	12,141	
Total current liabilities	998,407	621,338	38,728	1,658,473	953,633
Long-term liabilities					
General obligation bonds	1,995,000	-	-	1,995,000	-
Notes payable	98,501	2,065,000	=	2,163,501	<del>-</del>
Compensated absences	954,550	400,927	35,869	1,391,346	269,878
Total long-term liabilities	3,048,051	2,465,927	35,869	5,549,847	269,878
Total liabilities	4,046,458	3,087,265	74,597	7,208,320	1,223,511
Net assets:					
Invested in capital assets, net of related debt	7,221,821	26,327,702	3,529,166	37,078,689	989,575
Restricted for replacement and improvement	-	3,979,276	-	3,979,276	-
Unrestricted (deficit)	4,004,921	7,990,653	275,857	12,271,431	(517,880)
Total net assets	\$ 11,226,742	\$ 38,297,631	\$ 3,805,023	53,329,396	\$ 471,695
Adjustment to reflect the consolidation of the internal ser	vice funds activitie	es related to enterpri	ise funds	69,367	
Net assets of business-type activities				\$ 53,398,763	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Busin	onds	Governmental Activities -		
	20011	Tobb Type Hearth	Other		Internal
	Water	Sewer	Enterprise	Total	Service Funds
Operating revenues: Charges for services	¢ 8,000,060	¢ 9.491.060	¢ 110 <i>665</i>	¢ 16 601 505	¢ 12.522.512
Charges for services	\$ 8,000,960	\$ 8,481,960	\$ 118,665	\$ 16,601,585	\$ 12,523,512
Total operating revenues	8,000,960	8,481,960	118,665	16,601,585	12,523,512
Operating expenses:					
Personal services	2,740,968	1,893,033	203,472	4,837,473	1,168,308
Fringe benefits	2,088	11,878	8,551	22,517	5,602
Contractual services	3,740,242	2,910,259	240,763	6,891,264	5,344,334
Materials and supplies	827,489	532,893	52,831	1,413,213	625,008
Depreciation	575,328	1,862,552	237,473	2,675,353	356,960
Utilities	385,218	575,036	53,521	1,013,775	56,559
Claims expense	-	-	-	-	5,055,084
Other	13,056	28,306	200	41,562	422
Total operating expenses	8,284,389	7,813,957	796,811	16,895,157	12,612,277
Operating income (loss)	(283,429)	668,003	(678,146)	(293,572)	(88,765)
Nonoperating revenues (expenses):					
Other nonoperating revenue	42,755	62	1,269	44,086	7,255
Other nonoperating expenditure	(3,746)	-	(8,337)	(12,083)	-
Loss on disposal of assets	-	(1,440)	-	(1,440)	(15,098)
Interest Income	-	7,305	-	7,305	-
Municipal income tax	-	-	421,564	421,564	-
Tap and license fees	54,025	1,050	_	55,075	-
Intergovernmental	-	-	86,433	86,433	-
Interest expense and fiscal changes	(162,057)	(104,708)		(266,765)	
Total nonoperating revenues (expenses)	(69,023)	(97,731)	500,929	334,175	(7,843)
Income (loss) before					
capital contributions and transfers	(352,452)	570,272	(177,217)	40,603	(96,608)
Capital contributions	510,983	585,755		1,096,738	66,026
Changes in net assets	158,531	1,156,027	(177,217)	1,137,341	(30,582)
Net assets at beginning of year	11,068,211	37,141,604	3,982,240		502,277
Net assets at end of year	\$ 11,226,742	\$ 38,297,631	\$ 3,805,023		\$ 471,695
Adjustment to reflect the consolidation of the internal ser	vice funds activitie	es related to enterp	prise funds.	548,644	
Changes in net assets of business-type activities				\$ 1,685,985	

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Business-Type Activities - Enterprise Funds				Governmental Activities -
			Other		Internal
	Water	Sewer	Enterprise	Total	Service Funds
Cash flows from operating activities:					
Cash received from customers	\$ 7,845,744	\$ 8,395,489	\$ 98,937	\$ 16,340,170	\$ 12,523,512
Cash received from other operating revenues	96,780	8,417	567,608	672,805	7,255
Cash payments to employees	(2,716,693)	(1,966,907)	(204,287)	(4,887,887)	(1,232,363)
Cash payments to suppliers	(4,953,733)	(3,918,908)	(349,222)	(9,221,863)	(6,018,204)
Cash payments for claims expense	-	-	-	-	(5,492,412)
Cash payments for other operating expenses	(13,056)	(38,732)	(200)	(51,988)	(422)
Net cash provided by operating activities	259,042	2,479,359	112,836	2,851,237	(212,634)
Cash flows from noncapital financing activities:					
Receipts on loans to other funds	-	290,000	-	290,000	-
Net cash provided by noncapital financing					
activities		290,000		290,000	
Cash flows from capital and related					
financing activities:					
Acquisition of capital assets	(175,263)	(214,356)	(11,708)	(401,327)	(29,293)
Proceeds from notes	-	2,065,000	-	2,065,000	-
Principal paid on general obligation debt	(315,000)	-	-	(315,000)	-
Interest paid on general obligation debt	(163,545)	-	-	(163,545)	-
Principal paid on notes	(9,381)	(2,625,000)	-	(2,634,381)	-
Interest paid on notes		(104,708)		(104,708)	
Net cash used in capital and					
related financing activities	(663,189)	(879,064)	(11,708)	(1,553,961)	(29,293)
Net increase in cash and cash equivalents	(404,147)	1,890,295	101,128	1,587,276	(241,927)
Cash and cash equivalents at beginning of year	4,205,226	7,403,348	160,265	11,768,839	902,479
Cash and cash equivalents at end of year	\$ 3,801,079	\$ 9,293,643	\$ 261,393	\$ 13,356,115	\$ 660,552

(continued)

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2006

	Business-Type Activities - Enterprise Funds				Governmental Activities -	
		Other			Internal	
	Water	Sewer	Enterprise	Total	Service Funds	
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	\$ (283,429)	\$ 668,003	\$ (678,146)	\$ (293,572)	\$ (88,765)	
Adjustments:						
Depreciation	575,328	1,862,552	237,473	2,675,353	356,960	
Other nonoperating revenues	42,755	62	1,269	44,086	7,255	
Muncipal income tax	-	_	421,564	421,564	-	
Tap and license fees	54,025	1,050	-	55,075	-	
Gain on sale of capital asset	-	-	-	-	-	
Intergovernmental	-	7,305	86,433	93,738	-	
Changes in assets and liabilities:						
(Increase) in accounts receivable	(152,661)	(159,843)	(19,728)	(332,232)	-	
Decrease in special assessments	-	7,844	-	7,844	-	
Decrease in taxes receivable	-	-	57,837	57,837	-	
(Increase) decrease in inventory of supplies	(25,392)	(10,363)	(7,794)	(43,549)	7,412	
(Increase) decrease in due from other governments	(2,544)	67,916	505	65,877	-	
Increase (decrease) in accounts payable	(26,459)	42,060	5,687	21,288	285	
Increase in contracts payable	51,056	65,195	-	116,251	-	
(Decrease) in accrued wages and benefits	(120,299)	(4,351)	(2,755)	(127,405)	(1,225)	
Increase (decrease) in due to other governments	2,088	1,452	(1,215)	2,325	5,602	
Increase (decrease) in compensated						
absences payable	144,574	(69,523)	11,706	86,757	(62,830)	
(Decrease) in claims payable					(437,328)	
Net cash provided by operating activities	\$ 259,042	\$ 2,479,359	\$ 112,836	\$ 2,851,237	\$ (212,634)	

During the year land developers contributed capital assets to the proprietary funds. The contribution of the related assets totaled \$1,096,738.

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2006

	 Agency
Assets:	
Equity in pooled cash and cash equivalents	\$ 700,924
Cash and cash equivalents with fiscal agent	174,692
Investments	270,000
Receivables:	
Taxes	9,085
Due from other governments	 5,924
Total assets	 1,160,625
Liabilities:	
Due to other governments	357,943
Due to individuals	289,450
Undistributed monies	 513,232
Total liabilities	\$ 1,160,625

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 1 - DESCRIPTION OF THE CITY

The City of Mansfield (the "City") was incorporated as a city in 1857 under the laws of the State of Ohio. In 1982 the voters of Mansfield adopted a charter, which was amended in 1988, in 1992, in 1996, and again in 2000 to govern the operations of the City. The charter provides for an elected mayor, council (6 wards, 2 atlarge and a president), finance director, and law director. In addition, 2 judges of the municipal court are elected. Council members serve 4 year, staggered terms; the president of council, the mayor, finance director, and law director serve 4 year terms, and judicial officials serve 6 year terms.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and enterprise funds, subject to this same limitation. The City has elected not to apply these FASB Statements and Interpretations. The City's significant accounting policies are described below.

#### A. Reporting Entity

For financial reporting purposes, the City's basic financial statements include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's governing board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected governing board, a governing board appointed by another government, or a jointly appointed board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete.

Component units are organizations for which the City, as the primary government, is financially accountable. To be considered financially accountable, the organization must be fiscally dependent on the City or the City must appoint a majority of the board of the organization and either 1) be able to impose its will on the organization or 2) the relationship must have the potential for creating a financial benefit or imposing a financial burden of the City. Based on these criteria, there are no component units for the City.

The City provides various services and consists of many different activities and smaller accounting entities. Among those included are a police force, a fire fighting force, a municipal court system, a sewage treatment plant, a water treatment plant, an airport, a street maintenance force, a park and recreation system, and a staff to provide the necessary support to these service providers. Each of these activities and entities is under the direct control of City Council, which appropriates for, and finances, their operation. Each is therefore included as part of the reporting entity.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **B.** Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements - The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental or business-type activity is self-financing or draw from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - To account for all financial resources except those required to be accounted for in another fund.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Community Development</u> - To account for monies received from the Federal Government under the Community Development Block Grant Program, the Home Grant Program, and the Economic Development Loan Repayment Program.

<u>Safety Services</u> - To account for monies collected for police and fire department operations.

Grant Fund - To account for monies received for various grants.

Other governmental funds of the City are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds; and (c) for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** - Proprietary fund reporting focuses on the determination of operating revenues, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise Funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water</u> - To account for the City's provision of water treatment and distribution to the residential and commercial users of the City.

<u>Sewer</u> - To account for the City's provision of sanitary sewer service to the residents and commercial users of the City.

Other enterprise funds of the City are used to account for the operations of the City's downtown parking facilities and to account for the operations of the City's airport facility. These funds are nonmajor funds whose activity has been aggregated and presented in a single column in the basic financial statements.

<u>Internal Service Funds</u> - The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on the operations of garage services, data processing, utility collections, health insurance, OML self-insurance, workers' compensation, and benefit fund.

Fiduciary Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds. They report on the assets and liabilities of Ohio State Patrol (OSP) fines, sewer and street openings, building security, payroll, municipal court, transient occupancy tax, internet auction, board of standards assessments, and utility deposits.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### D. Measurement Focus and Basis of Accounting

Government-wide Financial Statements - The government-wide financial statements are prepared using the full accrual economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenditures) in total net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities and operating expenses for the internal service fund include personnel costs, claims and administrative expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

## E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and agency funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (see Note 8B). Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 8A). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income taxes withheld by employers, interest on investments, state levied locally shared taxes (including motor vehicle license fees, gasoline tax, and local government assistance), and reimbursements due from federally funded projects for which corresponding expenditures have been made.

**Deferred Revenue** - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Deferred revenue includes both, "unearned" and "earned, but unavailable" revenues.

Property taxes for which there is an enforceable legal claim as of December 31, 2006, but which were levied to finance fiscal year 2007 operations, have been recorded as deferred revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue. On the Statement of Net Assets, receivables that will not be collected within the available period have been reported as unearned revenue.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### F. Budgetary Process

An annual appropriated budget is legally required to be prepared on the budgetary basis for all funds of the City other than agency funds. However, only general fund and major special revenue funds are required to be reported in the basic financial statements. The following are the procedures used by the City in establishing the budgetary data reported in the basic financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Tax Budget** - A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized tax rates and reviews revenue estimates. The commission certifies its actions to the City by September 1. As part of this certification, the City receives the Official Certificate of Estimated Resources which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount stated in the Certificate of Estimated Resources. On or about January 1, the Certificate is amended to include any unencumbered balances from the preceding year. The revised budget then serves as the basis for the appropriation measure. The Certificate of Estimated Resources may be further amended during the year if the Finance Director determines and the Budget Commission agrees that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts from the original and final amended Certificates of Estimated Resources issued in 2006.

**Appropriations** - A temporary appropriation measure to control expenditures may be passed on or about January 1 of each year for the period from January 1 to March 31. The annual appropriation ordinance must be passed by Council by April 1 of each year for the period January 1 to December 31. The appropriation ordinance may be supplemented during the year only by action of Council as new information becomes available, but fund appropriations may not exceed estimated resources. Supplemental appropriation measures were legally enacted during 2006.

**Budgeted Level of Expenditures** - Appropriations are made by fund, function or department and object, including personal services, contract services, materials and supplies, capital outlay, debt service, and other. Funds appropriated may not be expended for purposes other than those designated in the appropriation measure.

Only Council may alter amounts allocated to various departments and objects during the year as the need arises by adopting modifications to the appropriation measure. Amounts shown in the budgetary financial statements represent the original and final amounts appropriated for 2006.

**Encumbrances** - Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control.

**Lapsing of Appropriations** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is not reappropriated.

## G. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in pooled cash and cash equivalents" on the balance sheet and statement of net assets. Investments are in accordance with the City's Investment Policy.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During 2006, investments were limited to STAR Ohio, U.S. Treasury securities, repurchase agreements, federal agency securities and certificates of deposit.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements and certificates of deposit, are reported at cost.

The City has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during 2006. STAR Ohio is an investment pool managed by the State Treasurer's Office that allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2006.

Money held on behalf of the City by a fiscal and escrow agent represents money earmarked for retainage for construction projects, payroll withholdings, or payment of state shared road project costs. These amounts have been reported as "Cash and cash equivalents with fiscal agent" on the balance sheet and statement of net assets.

For purposes of the statement of cash flows and for presentation on the balance sheet and statement of net assets, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents. Investments with an original maturity of more than three months are reported as investments.

An analysis of the City's investment accounts at year-end is provided in Note 6.

#### H. Inventories of Materials and Supplies

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when used.

On the governmental fund financial statements, recorded inventories are equally offset by a fund balance reserve, which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

## I. Restricted Assets

The City, in accordance with bond indentures, federal regulations, and state statutes, has restricted assets within enterprise funds for replacement and improvement of its capital assets. Monies which represent debt proceeds are also restricted for use in constructing enterprise fund assets. As of December 31, 2006, the total restricted cash in the enterprise funds was \$3,973,801. It is in the Sewer

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

fund and is a result of the City receiving construction grant monies for the Wastewater Treatment Plant. A separate account was established to receive and disburse these monies for replacement and improvement purchases of major equipment at the Wastewater Treatment Plant. The funds can never be used to offset deficits or shortfalls in the sewer user charge system. Per the consulting engineer's estimate, the City has sufficient funds in the Reserved for Replacement and Improvement account to meet current needs.

#### J. Prepaids

Amounts recorded for prepaid items represent the unamortized portion of insurance policies that expire in 2007 or later. Governmental funds use the purchase method of accounting whereby insurance is recognized as an expenditure when purchased. Proprietary funds recognize insurance expense as it is incurred. There were no material prepaid assets to report at December 31, 2006.

#### K. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and disposals during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$500. The City's governmental activities infrastructure consists of streets, bridges, and traffic signals. The City's business-type activities infrastructure consists of water lines, sanitary sewer lines, and storm sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities. During fiscal 2006, no interest capitalization occurred.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-Type Activities
Description	Estimated Lives	Estimated Lives
Buildings	25 years	25 years
Improvements other than buildings:		
Land improvements	7 - 25 years	7 - 25 years
Machinery and equipment	2 - 50 years	2 - 50 years
Infrastructure:		
Streets	34 years	-
Bridges	30 - 200  years	-
Traffic signals	5 – 12 years	-
Storm sewer	-	50 years
Water and sewer lines	-	30 - 50 years

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### L. Compensated Absences

Compensated absences of the City consist of vacation leave, sick leave, and compensatory time to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments and by those employees for whom it is probable they will become eligible to receive termination benefits in the future. The liability includes the employees who are currently eligible to receive termination benefits and the employees who are at least 40 years old with at least 20 years of service and will reach full retirement eligibility in the future.

The total liability for vacation leave, sick leave, and compensatory time has been calculated using the pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation, compensatory time and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

# M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

#### N. Interfund Balances

On the fund financial statements, long-term interfund loans are classified as "loans to/from other

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

funds on the governmental balance sheet and proprietary statement of net assets. On the governmental fund financial statements, loans to other funds are equally offset by a fund balance reserve account, which indicates that they do not constitute available expendable resources. These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

# O. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

## P. Fund Balance Reserves

On the governmental fund financial statements, reserved fund balances indicate that portion of fund equity which is not available for current appropriation or use. The unreserved portions of fund balance reflected on the governmental fund financial statements are available for use within the specific purposes of the funds.

The City reports a reservation of fund balance for amounts representing encumbrances outstanding, materials and supplies inventory, debt service, loans receivable, loans to other funds, and unclaimed monies in the governmental fund financial statements.

## Q. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### **R.** Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, grants restricted for capital construction, donations by developers, contributions made by the City and assets whose construction was financed through special assessments. Capital contributions are reported as revenue in the proprietary fund financial statements.

#### S. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation, through external restrictions imposed by creditors, grantors or laws or regulations of other governments, or pursuant to bond indenture and federal grant requirements for replacement and improvement of facilities.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES

For 2006, the City has implemented GASB Statement No. 44, "Economic Condition Reporting: The Statistical Section." The objective of GASB Statement No. 44 is to improve the understandability and usefulness of the supplementary information in the statistical section. The Statistical Section begins on page 141.

#### **NOTE 4 – ACCOUNTABILITY**

#### A. Deficit Fund Balances/Net Assets

The following funds had deficit fund balances/net assets at December 31, 2006:

	Defi	cit Balance
Non-major governmental fund:		
Regional Community Advancement	\$	10,170
2005 Service fleet		647,258
Internal service funds:		
Health insurance		450,463

The deficits in these funds are caused by the application of generally accepted accounting principles (GAAP). The general fund is liable for any deficit in these funds and provides operating transfers/loans when cash is required, not when accruals occur.

# NOTE 5 – BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Budgetary Basis) are presented in the basic financial statements for the General Fund and Major Special Revenue Funds.

- A. Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- B. Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 5 – BUDGETARY BASIS OF ACCOUNTING - (Continued)**

C. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance for governmental fund types (GAAP basis).

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

		Community	mmunity Safety	
	General	Development	Services	Fund
GAAP Basis Adjustments:	\$2,065,508	(\$209,925)	(\$153,107)	\$115,081
Revenue accruals	1,328,800	336,273	(513,250)	174,611
Expenditure accruals	(1,949,797)	(167,932)	324,762	128,559
Encumbrances	(327,678)	(153,627)	(447,772)	(300,895)
Budget Basis	\$1,116,833	(\$195,211)	(\$789,367)	\$117,356

#### NOTE 6 - DEPOSITS AND INVESTMENTS

State statues classify monies held by the City of Mansfield into three categories.

Active deposits are public deposits necessary to meet current demands on the City. Such monies must be maintained either as cash by the City, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Finance Director has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidences by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies to be deposited or invested shall be in accordance with the City's Investment Policy. This policy, in conjunction with the City Charter, and the ordinances adopted by the City Council, will govern the investments and the investment activities of the City. It is reviewed periodically for compliance and to assure the flexibility necessary to effectively manage the interim monies.

The interim monies to be deposited or invested will observe the following guidelines:

- 1. The City is permitted to invest in any security specifically authorized by the Ohio Revised Code including, but not limited to the following, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Company, Government National Mortgage Association, and Student Loan Marketing Association.
- 2. Investments may only be made through specified dealers and institutions.
- 3. Investments in United States Treasury securities and those instruments completely guaranteed by the United States Treasury as to payment of principal and interest may be

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 6 – DEPOSITS AND INVESTMENTS – (Continued)**

made in any dollar amount.

- 4. Investments in Repurchase Agreements and in Certificates of Deposit made in compliance with the Ohio Revised Code will not exceed fifty (50) percent of the total investment portfolio at the time of purchase in any one institution.
- 5. Investments may be made in the State Treasurer's investment pool (STAR Ohio).
- 6. No security will be purchased that has a remaining term to final maturity of more than five years.
- 7. Investments in eligible securities may be made in either coupon or discount instruments.
- 8. Investment portfolio liquidity is defined as the ability to sell a security on short notice near the par value of the security. To help retain desired liquidity, no issue shall be purchased that is likely to have few market makers or poor market bids. Additionally, total portfolio liquidity shall be assured by keeping an adequate amount of short term (usually 30 days or less) investments in the portfolio to accommodate unexpected cash needs of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by the National Credit Union Agency (NCUA), by surety company bonds deposited with the City by the financial institution, or by a single collateral pool held by a financial institution securing all public funds on deposit with the specific depository institution.

#### A. Cash on Hand

At year-end, the City had \$419,847 in undeposited cash on hand which is included on the financial statements of the City as part of "Equity in pooled cash and cash equivalents".

# **B.** Deposits with Financial Institutions

At December 31, 2006, the carrying amount of all City deposits was \$5,687,012. Based on the criteria described in GASB Statement No. 40 "Deposits and Investment Risk Disclosures", as of December 31, 2006, \$5,684,070 of the City's bank balance of \$5,943,796 was exposed to custodial risk as discussed below, while \$200,000 was covered by Federal Deposit Insurance Corporation and \$59,726 was covered by the National Credit Union Agency.

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in the amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository and pledged as a pool of collateral against all of the public deposits it holds or as specified collateral held at the Federal Reserve Bank in the name of the City.

#### C. Investments

As of December 31, 2006, the City had the following investments and maturities:

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 6 – DEPOSITS AND INVESTMENTS – (Continued)**

		Investment N	Maturities
	Fair	6 Months	7 to 12
Investment Type	Value	or Less	Months
FHLMC DN	\$ 3,939,000	2,971,840	967,160
FNMA DN	4,884,340	2,952,080	1,932,260
FNMA	1,996,970	-	1,996,970
FHLMC	1,974,520	-	1,974,520
FHLB	3,981,900	-	3,981,900
REPO	149,560	149,560	-
STAR OHIO	3,738,727	3,738,727	
Total	\$ 20,665,017	\$ 9,812,207	10,852,810

The weighted average maturity of investments is .68 years.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the City's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The City's investments were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party.

Concentration of Credit Risk: The City's investment policy places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2006:

Investment Type	Fair Value	% of Total
FHLMC DN	\$ 3,939,000	19.06%
FNMA DN	4,884,340	23.64%
FNMA	1,996,970	9.66%
FHLMC	1,974,520	9.55%
FHLB	3,981,900	19.27%
REPO	149,560	0.72%
STAR OHIO	3,738,727	18.10%
Total	\$20,665,017	100.00%

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 6 – DEPOSITS AND INVESTMENTS – (Continued)**

#### D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the Statement of Net Assets as of December 31, 2006.

Cash and Investments per Footnote		
Carrying amount of deposits	\$	5,687,012
Investments		20,665,017
Cash on hand		419,847
Total	\$	26,771,876
Cash and Investments per Statement of Net Asset	<u>s</u>	
Governmental activities	\$	12,540,144
Business-type activities		13,356,116
Agency funds		875,616
Total	\$	26,771,876

# **NOTE 7 - INTERFUND TRANSACTIONS**

**A.** Interfund transfers for the year ended December 31, 2006, consisted of the following, as reported in the fund financial statements:

		Transfers from								
					C	ommunity		Safety		
Transfers to	(	General_		Streets	De	<u>velopment</u>	<u> </u>	Services		Total
Safety Services	\$	319,132	\$	-	\$	-	\$	-	\$	319,132
Law Enforcement Block Grant		-		-		-		10,087		10,087
Grant Fund		25,556		-		-		173,270		198,826
Debt Service			_	35,792		175,000		110,515	_	321,307
Total	\$	344,688	\$	35,792	\$	175,000	\$	293,872	\$	849,352

Transfers are used (1) to move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (2) to move matching monies to finance the City's share of grant expenses, and (3) to move unrestricted revenues collected in the

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 7 - INTERFUND TRANSACTIONS - (Continued)**

general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**B.** Loans to/from other funds consisted of the following at December 31, 2006, as reported in the fund financial statements:

	L	nds	
Loans to other funds	General	Total	
Regional Comm. Advancement Sewer	\$ 60,283 1,560,000	\$ - 100,000	\$ 60,283 1,660,000
Total	\$1,620,283	\$ 100,000	\$ 1,720,283

Loans to/from other funds at December 31, 2006, consisted of a loan of \$100,000 from the Sewer fund to the Safety Services fund. This loan was issued in 1996 for \$631,279 to pay for the purchase of a new ladder truck to be repaid on or before the end of a twelve year period. It will be completely repaid in 2008. In 2002, the City declared it necessary to issue internal bonds between the General fund and the Sewer fund for the purpose of providing temporary funds to the City's General fund. \$1,300,000 of internal bonds was issued to pay police officer and firefighter employer contributions to the Ohio Police and Fire Pension Fund. \$1,200,000 of internal bonds was issued to provide funds to pay the cost of the City's self-insurance program for health care. These internal bonds were sold at par value to the Sewer fund of the City using the restricted sewer replacement and improvement cash. They are due to mature in a period of at least five (5) years or a maximum of twenty (20) years bearing an interest rate of 1.95%. The City will appropriate annually from available income taxes the amount necessary to pay the debt on the internal bonds. The bonds will mature and be payable on December 1, 2022. Interest on the bonds shall be payable on June 1 and December 1 of each year. A loan totaling \$60,283 was issued in 2006 from the General Fund to the Regional Community Advancement Fund to cover expenses for grants that receive monies on a reimbursement basis. This loan will be repaid in 2007 when grant monies are received.

# **NOTE 8 - TAXES**

#### A. Property Tax

Property taxes include amounts levied against all real, public utility and tangible (used in business) property located in the City. Real property taxes received in 2006 are levied after October 1, 2005 on the assessed value listed as of January 1, 2005, the lien date. Assessed values are established by State

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 8 – TAXES – (Continued)**

laws at 35% of appraised market value. All property is required to be revalued every six years. 2006 real property taxes are collected in and intended to finance 2007. Public utility property taxes are assessed on tangible personal property at 100% of true (market) value and on land and improvements at 88% of true value. Public utilities property taxes received in 2006 became a lien December 31, 2004, were levied after October 1, 2005, and were collected in 2006 with real property taxes. 2006 tangible personal property taxes were levied on or after October 1, 2005 on the value listed as of December 31, 2005. Tangible personal property assessments are 25% of true value on capital assets and 23% on inventory. The assessed value upon which the 2006 taxes were collected was \$742,313,487. The full tax rate for all City operations for the fiscal year ended December 31, 2006 was \$3.60 per \$1,000 of assessed valuation.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due January 20; if paid semi-annually, the first payment is due January 20 with the remainder payable by June 20. Under certain circumstances, state statute permits earlier or later payment dates to be established. Tangible personal property taxes are also payable annually or semi-annually. If paid annually, payment is due April 30. If paid semi-annually, the first payment is due April 30 with the remainder payable by September 20. Multi-county corporations may pay the entire tax due in one payment by September 20. The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits the collections to the City. Property taxes receivables represent real and tangible personal property taxes, public utility taxes, and outstanding delinquencies which are measurable as of December 31, 2006. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, nor are they intended to finance 2006 operations. The receivable is therefore offset by a credit to deferred revenue.

### B. City Income Tax

The City levies an income tax of 1.75% on substantially all earned income arising from employment, residency or business activities inside the City. The first 1.00% of income tax is a permanent levy. An additional .25% of the income tax for street resurfacing became effective July 1, 1985, and was renewed in November of 1988, in May of 1993, in May of 1997, in May 2001, and again in May of 2005. It is scheduled to expire June 30, 2009. Effective April 1, 1988, an additional .50% was levied for police and fire activities and was renewed in November of 1991, in May of 1995, in May of 1999, and again in May of 2003. It is scheduled to expire December 31, 2007.

As of December 31, 2006, the City had income taxes receivable of \$4,045,969 from accrued employer withheld income taxes, individual income tax filings, and business income tax filings. \$268,495 of the income tax receivable was accrued from payment plans for delinquent income taxes. The income taxes receivable was divided between the general fund and safety services fund.

## **NOTE 9 - RECEIVABLES**

Receivables at December 31, 2006, consisted of taxes, accounts (billings for user charged services), special assessments, accrued interest, loans, and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as "Due from other governments" on the basic financial statements. Receivables have been recorded to the extent that they are both measurable and available at December 31, 2006, as well as intended to finance fiscal 2006 operations.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 9 – RECEIVABLES – (Continued)**

A summary of the principal items of receivables reported on the Statement of Net Assets follows:

Governmental Activities:	
Taxes	\$ 7,481,864
Special assessments	9,247
Accrued interest	369,100
Loans	2,975,360
Due from other governments	9,615,670
Dusiness Type Activities	
Business-Type Activities:	
Accounts	\$ 3,188,571
Due from other governments	412,724
Special assessments	23,533

Receivables have been disaggregated on the face of the basic financial statements. Intergovernmental receivables have been further disaggregated in Note 19. The only receivables not expected to be collected within the subsequent year are the special assessments and the loans.

The special assessments are collected over the term of the assessment and the loans receivable will be collected annually for a varying number of years.

Allowances for uncollectible accounts represent estimates of uncollectible receivables in the accounts classification. An allowance for uncollectible accounts in the amount of \$268,296 and \$31,577 has been reported in the governmental funds and enterprise funds, respectively. These allowances are reflected in the receivable amounts above.

#### **NOTE 10 - CAPITAL ASSETS**

The capital asset balances of governmental activities have been restated for the fiscal year ended December 31, 2005 due to certain machinery and equipment not reported in prior years:

Governmental Activities:	Balance 12/31/2005	Adjustment	Restated Balance 1/1/2006
Capital assets being depreciated:  Machinery and equipment	18,566,291	702,106	19,268,397
Total capital assets, being depreciated	18,566,291	702,106	19,268,397
Less: accumulated depreciation: Machinery and equipment	(15,143,341)	(89,742)	(15,233,083)
Total accumulated depreciation	(15,143,341)	(89,742)	(15,233,083)

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 10 - CAPITAL ASSETS – (Continued)

Capital asset activity for the year ended December 31, 2006 was as follows:

Governmental Activities:	Restated Balance 01/01/06	Additions	<u>Disposals</u>	Balance 12/31/06
Capital assets, not being depreciated:				
Land	\$ 3,640,639	\$ -	\$ -	\$ 3,640,639
Construction in progress	185,173	1,472,657		1,657,830
Total capital assets, not being				
depreciated	3,825,812	1,472,657		5,298,469
Capital assets, being depreciated:				
Buildings	13,147,873	-	(53,835)	13,094,038
Improvements other than buildings	4,741,621	82,846	(12,539)	4,811,928
Machinery and equipment	19,268,397	1,266,700	(1,098,206)	19,436,891
Infrastructure	104,864,769	2,785,345	(4,443)	107,645,671
Total capital assets, being				
depreciated	142,022,660	4,134,891	(1,169,023)	144,988,528
Less: accumulated depreciation:				
Buildings	(10,073,545)	(204,898)	48,878	(10,229,565)
Improvements other than buildings	(485,293)	(176,814)	12,539	(649,568)
Machinery and equipment	(15,233,083)	(981,900)	879,346	(15,335,637)
Infrastructure	(69,321,153)	(5,706,252)	3,748	(75,023,657)
Total accumulated depreciation	(95,113,074)	(7,069,864)	944,511	(101,238,427)
Total capital assets, being				
depreciated, net	46,909,586	(2,934,973)	(224,512)	43,750,101
Governmental activities capital				
assets, net	\$ 50,735,398	\$ (1,462,316)	\$ (224,512)	\$ 49,048,570

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 10 - CAPITAL ASSETS - (Continued)

		Balance						Balance
<b>Business-Type Activities:</b>		12/31/05	_	Additions	D	isposals	_	12/31/06
Capital assets, not being depreciated:								
Land	\$	2,164,307	\$	-	\$	-	\$	2,164,307
Construction in progress	_	502,569		46,935	_	(355,566)		193,938
Total capital assets, not being								
depreciated		2,666,876		46,935	-	(355,566)		2,358,245
Capital assets, being depreciated:								
Buildings		13,469,790		-		(17,241)		13,452,549
Improvements other than buildings		30,954,031		13,500		-		30,967,531
Machinery and equipment		8,204,125		370,731		(251,095)		8,323,761
Infrastructure		55,277,209		1,540,064		<u> </u>		56,817,273
Total capital assets, being								
depreciated		107,905,155	_	1,924,295		(268,336)		109,561,114
Less: accumulated depreciation:								
Buildings		(10,369,922)		(303,793)		15,675		(10,658,040)
Improvements other than buildings		(18,336,028)		(888,770)		-		(19,224,798)
Machinery and equipment		(6,732,554)		(325,911)		135,928		(6,922,537)
Infrastructure		(32,224,915)		(1,156,879)				(33,381,794)
Total accumulated depreciation		(67,663,419)		(2,675,353)		151,603		(70,187,169)
Total capital assets, being								
depreciated, net		40,241,736	_	(751,058)		(116,733)		39,373,945
Business-type activities capital								
assets, net	\$	42,908,612	\$	(704,123)	\$	(472,299)	\$	41,732,190

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 10 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to functions/programs of the City as follows:

# **Governmental activities:**

General government Public safety Public health and welfare Transportation Community environment	\$	442,825 497,550 617 5,706,114 7,066
Leisure time activity		58,732
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	_	356,960
Total depreciation expense - governmental activities	\$	7,069,864
Business -type activities:		
Water	\$	575,328
Sewer		1,862,552
Airport		237,473
Total depreciation expense - business-type activities	\$	2,675,353

#### **NOTE 11 - COMPENSATED ABSENCES**

# A. Accumulated Unpaid Vacation

City employees earn vacation leave at varying rates based upon length of service. For sworn police and fire personnel, vacation leave is accrued on January 1 of every year regardless of employee's anniversary date. Vacation time valued at \$795,865 will accrue on January 1, 2007 and is not reflected in the financial statements. Under the current contract with the sworn police officers, vacation balances unused at December 31 can be carried over until May 31, upon request. This amount is reflected in the basic financial statements. Any unused prior year vacation balance at May 31 is lost. For all other City employees, vacation leave is accrued on their anniversary date and the vacation earned must be used in the next year. Any unused vacation is eliminated from the employee's vacation balance. Upon separation from the City, the employee (or their estate) is paid for their accumulated unused vacation leave balance.

#### **B.** Accumulated Unpaid Sick Leave

All City employees, excluding firefighters, earn .05769 hours of sick leave for each non-overtime hour in active pay status. Firefighters, except the fire chief and assistant fire chiefs, earn .0769 hours of sick leave for each non-overtime hour in active pay status. The fire chief earns .05769 and the assistant fire chiefs earn .0928 hours of sick leave for each non-overtime hour in active pay status. Employees may accrue and carry over all sick leave earned with no limits.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

### **NOTE 11 - COMPENSATED ABSENCES – (Continued)**

Upon separation from the City, employees with at least eight years of service are paid a pro-rata amount of their accumulated unused sick leave. The pro-rata amount is determined in each negotiated work agreement with the City. Portions of sick leave for eligible employees are accrued within the year of eligibility. Otherwise the cost of sick leave is recorded at the time it is used.

#### NOTE 12 - CAPITAL LEASES - LESSEE DISCLOSURE

In December 2004, the City entered into a capitalized lease for police cruisers and equipment with costs totaling \$93,572. This lease met the criteria of a capital lease as defined by Statement of Financial Accounting Standard No. 13 "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. The equipment acquired by the capital lease has been capitalized in the City's governmental capital assets at the present value of the future minimum lease payments at lease inception. A corresponding liability has been reported in the governmental activities statement of net assets. Future minimum lease payments are as follows:

Year Ended December 31	A	mount
2007	\$	21,094
2008		21,094
2009		21,094
Total minimum payments required	\$	63,282
Less: amount representing interest at 4.83%		(4,700)
Present value of future minimum lease payments	\$	58,582

#### **NOTE 13 - OPERATING LEASES**

The City is obligated under certain leases accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the City's basic financial statements. Total costs for such leases were \$133,798 for the year ended December 31, 2006. The following is a schedule by year of future minimum rental payments required under operating leases that have initial or remaining noncancellable lease terms as of December 31, 2006:

Year Ended December 31	Amount
2007	\$ 81,557
2008	32,560
2009	12,170
Total minimum payments required	\$ 126,287

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 14 - LONG-TERM OBLIGATIONS

#### A. Governmental activities long-term obligations

During fiscal 2006, the following changes occurred in the City's long-term obligations:

	Interest	Maturity	Balance			Balance	Due in
Governmental Activities:	Rate	Date	12/31/05	Additions	Disposals	12/31/06	One Year
General Obligation Bonds							
Series 2002 Various Purpose Bonds	2.05 - 5.00%	2022	4,040,000		(225,000)	3,815,000	235,000
Total general obligation bonds			4,040,000		(225,000)	3,815,000	235,000
Other Long-Term Obligations							
Notes payable	0.00 - 4.50%	2007-2015	655,430	-	(75,430)	580,000	70,000
Capital lease obligation			76,309	-	(17,727)	58,582	18,599
Police and Fire Pension Liability	4.30%	2035	1,311,555	-	(22,982)	1,288,573	23,970
Compensated absences			4,815,056	1,146,914	(978,840)	4,983,130	1,206,934
Total other long-term obligations			6,858,350	1,146,914	(1,094,979)	6,910,285	1,319,503
Total governmental activities							
long-term obligations			\$ 10,898,350	\$ 1,146,914	<u>\$ (1,319,979)</u>	\$ 10,725,285	\$ 1,554,503

The voted general obligation bond issues will be paid through the debt service fund from general property tax revenue. The unvoted general obligation bond issues will be paid from available income tax revenue and community development block grant revenue. The police and fire pension liability is paid through the police and fire special revenue fund using unvoted general property tax revenue. The compensated absences liability will be paid from the fund in which the employees' salaries are paid.

The Various Purpose Bonds issued in 2002 in the amount of \$4,565,000 were to pay the costs of issuance and to pay and retire outstanding notes issued in anticipation of bonds for the following purposes: furnishing and equipping fire stations, acquiring fire equipment, fire trucks and emergency squad vehicles; constructing, furnishing and equipping a building for the Service Departments; constructing a new fire station; paying costs of constructing water and sewer lines in the Piper Road Industrial Park; and constructing three public streets in and around the Airport Industrial Complex, including grading, draining, paving, constructing curbs, water, storm sewer and sanitary sewer lines. These bonds are being repaid from the safety services, community development, and street construction maintenance and repair funds. \$1,153,525 of the original issue amount remains unspent. The related construction of a new fire station is currently under review.

In 1998, the City refinanced \$3,500,000 in sewer system bonds for improvements to the sewer system. The bonds are paid from the bond retirement fund.

The City issued \$1,000,000 in Section 108 Improvement Project Notes in 2002. The notes are paid from the section 108 improvement fund.

During 1996, the City issued \$54,310 in Ohio Public Works Commission Notes for improvements to Trimble Road. This note is being paid from the permissive sales tax fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)

Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2006 are as follows:

Year Ended	Police	Police and Fire Pension Liability			
December 31,	<u>Principal</u>	Interest	Total		
2007	22.070	54.510	70.402		
2007	23,970	54,512	78,482		
2008	24,999	53,483	78,482		
2009	26,073	52,409	78,482		
2010	27,193	51,289	78,482		
2011	28,361	50,121	78,482		
2012 - 2016	161,156	231,254	392,410		
2017 - 2021	198,870	193,539	392,409		
2022 - 2026	245,407	147,002	392,409		
2027 - 2031	302,837	89,573	392,410		
2032 - 2035	249,707	21,453	271,160		
Total	\$ 1,288,573	\$ 944,635	\$ 2,233,208		
Year Ended	Ge	neral Obligation	Bonds		
December 31,	<u>Principal</u>	Interest	Total		
· ·					
2007	235,000	170,447	405,447		
2008	240,000	162,458	402,458		
2009	250,000	153,697	403,697		
2010	260,000	144,198	404,198		
2011	270,000	133,797	403,797		
2012-2016	1,065,000	516,628	1,581,628		
2017-2021	1,215,000	263,340	1,478,340		
2022	280,000	14,000	294,000		
Total	\$ 3,815,000	\$ 1,558,565	\$ 5,373,565		
Year Ended	1	Notes Payable			
December 31,	Principal	Interest	Total		
2007	70,000	43,356	113,356		
2007	70,000	38,301	108,301		
2009	70,000	33,249	103,249		
2010	70,000	28,211	98,211		
	•				
2011	70,000	22,996	92,996		
2012-2015	230,000	38,698	268,698		
Total	\$ 580,000	\$ 204,811	\$ 784,811		

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

At December 31, 2006, the City's legal voted and unvoted debt margin was \$37,115,674 and \$37,190,038 respectively.

#### B. Business-Type activities long-term obligations

The following changes occurred in the City's business-type long-term obligations during fiscal 2006:

	Interest	Maturity	Bala	ince			Balance	Due in
Business-Type Activities:	Rate	Date	12/3	1/05	Additions	Disposals	12/31/06	One Year
General Obligation Bonds:								
Series 1993 Water System	2.85-9.65%	2013	\$ 1,52	25,000	\$ -	\$ (160,000)	\$ 1,365,000	\$ 165,000
Series 1992 Water System	3.00-6.20%	2012	1,28	80,000		(155,000)	1,125,000	160,000
Total general obligation bonds			2,80	05,000		(315,000)	2,490,000	325,000
Others 1-1-1-1 (1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-								
Other long-term obligations:								
Notes payable	0.00-2.50%	2005-2017	2,73	32,881	2,065,000	(2,634,380)	2,163,501	2,069,691
Compensated absences			1,30	04,590	475,611	(388,855)	1,391,346	463,210
Total other long-term obligations			4,03	37,471	2,540,611	(3,023,235)	3,554,847	2,532,901
T								
Total business-type activities								
long-term obligations			\$ 6,84	42,471	\$ 2,540,611	\$ (3,338,235)	\$ 6,044,847	\$ 2,857,901

The Series 1993 Water System Bonds were issued during 1993 in the amount of \$3,000,000 to improve the municipal waterworks system by constructing an elevated water storage reservoir with improvements at the water treatment plant. The Series 1992 Water System Bonds were issued during 1992 in the amount of \$2,600,000 for the installation of instrumentation facilities at the water treatment plant and the construction of various water mains. These general obligation bonds are payable from the revenues of the water operations for which the improvements were made.

In 2006, the City authorized the issuance of bond anticipation notes totaling \$2,065,000. These notes are to pay the \$2,625,000 in outstanding bond anticipation notes issued in 2005. The notes are for improving the City's wastewater treatment plant and are being paid from the sewer fund.

In 1997, the City issued \$187,620 in Ohio Public Works Commission Notes for the North Wells water line replacement. This note is being repaid from the water fund.

Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2006 are as follows:

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)** 

Year Ended	Gen	neral Obligation Box	nds
December 31,	Principal	Interest	<u>Total</u>
2007	325,000	145,695	470,695
2008	345,000	127,030	472,030
2009	365,000	106,690	471,690
2010	390,000	85,170	475,170
2011	410,000	62,160	472,160
2012-2013	655,000	50,570	705,570
Total	\$ 2,490,000	\$ 577,315	\$ 3,067,315
Year Ended		Notes Payable	
	·	· · · · · · · · · · · · · · · · · · ·	
December 31,	Principal	Interest	Total
<u>December 31,</u> 2007	<u>Principal</u> 2,069,691	<u>Interest</u> 92,925	Total 2,162,616
	-		
2007	2,069,691		2,162,616
2007 2008	2,069,691 9,381		2,162,616 9,381
2007 2008 2009	2,069,691 9,381 9,381		2,162,616 9,381 9,381
2007 2008 2009 2010	2,069,691 9,381 9,381 9,381		2,162,616 9,381 9,381 9,381
2007 2008 2009 2010 2011	2,069,691 9,381 9,381 9,381 9,381		2,162,616 9,381 9,381 9,381 9,381

# **NOTE 15 - RISK MANAGEMENT**

The City is a participant in the Ohio Municipal League Joint Self-Insurance Pool (the "Pool"). The Pool was established in 1987 and is administered under contract by the Ohio Municipal League to provide a program of property and casualty self-insurance for its member organizations throughout the State of Ohio. The Pool's general objectives are to formulate, develop, and administer a program of self-insurance, to obtain lower costs for coverage, and to develop a comprehensive loss control program on behalf of the member political subdivisions. Political subdivisions joining the Pool may withdraw at the end of any coverage period upon 60 days prior written notice to the Pool. Under agreement, members who terminate participation in the Pool, as well as current members, are subject to a supplemental assessment or a refund, at the discretion of the board of trustees, depending on the ultimate loss experience of all the entities it insures for each coverage year. To date, there have been no assessments or refunds.

The City obtained insurance coverage from the Pool for general liability, public officials' error and omissions, law enforcement liability, property, automobile liability, inland marine, boiler and machinery, and EMS liability. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has not been a reduction in coverage.

Each participant makes an annual "contribution" to the Pool for the coverage they are provided, based on rates established by the Pool, using anticipated and actual results of operations for the various coverages provided. Participants are also charged for a "surplus contribution" that is used to build the Pool's retained earning account to fund the activities of the Pool. During 2005 and 2006, the City made contributions in the amounts of \$403,701 and \$432,742, and surplus contributions to the Pool in the amounts of \$44,856 and \$48,082, respectively.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 15 - RISK MANAGEMENT - (Continued)**

In the ordinary course of business, the Pool grants a portion of its exposure to other insurers. These arrangements limit the Pool's maximum net loss on individual risks. Treaty basis casualty excess of loss contracts in force at December 31, 2001 currently generally protects the Pool against individual losses over \$150,000.

Additionally, treaty basis property coverage protects the Pool against losses subject to a deductible of \$50,000 per occurrence. Previously the deductible was the lesser of \$50,000 per location or \$100,000 per occurrence.

The Pool is, and ultimately the participants are, contingently liable should any reinsurer become unable to meet its obligations under the reinsurance agreements.

The aviation liability is purchased from a commercial insurance company.

A review board of City Council members analyzes all accidents such as damage to mailboxes, sewer backups, and personal injury on City property claims for determination of City liability before payments are made or claims filed.

The City pays the Workers' Compensation System a premium based on accident history and administrative costs.

The City has elected to provide Medical, Dental, and Life Insurance as benefits to all full-time employees. A \$25,000 Life, Accidental Death and Dismemberment policy is carried on the employees under the union contracts (AFSCME, FOP, and IAFF). The remaining non-bargaining employees are carried on a policy at an amount equal to their annual salary rounded to the nearest thousand. This policy is effective one month from the date of hire, at no cost to the employee. This coverage is provided by the Standard Insurance Company.

Medical and Dental insurance is provided through a self-insured program. An internal service fund was established to account for and finance this program. This plan provides medical coverage with a \$200 single deductible, \$400 family deductible, and a dental plan that pays 100% preventive maintenance costs for employees only. A third party administrator, E.S. Beveridge & Associates, Inc., reviews all claims which are paid by the City. The City pays into the self-insurance internal service fund an amount equal to \$526 single coverage and \$1,277 family coverage per employee per month. A portion of the amount paid into the self-insurance internal service fund is paid by the employees through payroll deduction. The amount depends on the employee's type of coverage. Each fund is billed monthly based upon the number of eligible employees receiving health and dental benefits with adjustments made for prior claims and administrative costs.

The liability for unpaid claims costs of \$779,690 reported in the internal service funds at December 31, 2006 is based on the requirements of GASB Statement No. 10. This statement requires that a liability for claims be reported if information prior to the issuance of the combined financial statements indicates that it is probable that a liability has been incurred at the date of the combined financial statements and the amount of the loss can be reasonably estimated. Estimates for unpaid claims are based on available information.

Changes in the fund's claims liability amount for 2005 and 2006 were as follows:

	Balance at Beginning of Year	Current Year <u>Claims</u>	Claim Payments	Balance at End of Year
2006	\$ 1,217,018	\$ 5,055,084	\$ (5,492,412)	\$ 779,690
2005	\$ 510,596	\$ 6.569.104	\$ (5.862.682)	\$ 1.217.018

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### NOTE 16 - DEFINED BENEFIT PENSION PLANS

#### A. Ohio Public Employees Retirement System

All full-time city employees, other than uniformed police and fire employees, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Plan is a cost sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings. The Combined Plan is a cost sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, employer contributions are invested by OPERS to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides basic retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6701 or 1-800-222-PERS (7377).

The Ohio Revised Code provides statutory authority for employee and employer contributions. The employee contribution rate for 2006 was 9.0% for employees. The employer contribution rate was 13.70% of covered payroll and 4.50% was the portion used to fund healthcare for 2006. Required employer contributions are equal to 100% of the dollar amount billed to each employer and must be extracted from the employer's records. The City's contributions to OPERS for the years ended December 31, 2006, 2005, and 2004 were \$1,954,035, \$1,972,583, and \$1,911,508 respectively. The full amount has been contributed for 2004 and 2005. 88.78% has been contributed for 2006 with the remainder being reported as a liability in the respective funds.

# B. Ohio Police and Fire Pension Fund

Full-time uniformed police and fire employees of the City participate in the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple employer defined benefit pension plan. The OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. The OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Police officers and firefighters are required to contribute 10% of their annual covered salary to fund pension obligations. The City is required to contribute 19.50% for police officers and 24.00% for firefighters. Contributions are authorized by state statute. Contributions by the City to the Ohio Police and Fire Pension Fund for police officers for the years ended December 31, 2006, 2005, and 2004 were \$944,845, \$924,250, and \$946,578 respectively, and for firefighters the contributions were \$1,385,917, \$1,419,063, and \$1,240,618, respectively. The full amount has been contributed for 2004 and 2005. For police officers and firefighters, 70.40% and 71.87%, respectively, have been contributed for 2006 with the remainder being reported as a liability in the respective funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

### **NOTE 16 - DEFINED BENEFIT PENSION PLANS – (Continued)**

In addition to current contributions, the City pays installments on the accrued liability incurred when the State of Ohio established the statewide pension system for police officers and firefighters in 1967. As of December 31, 2006, the unfunded liability of the City was \$1,288,573 payable in semi-annual payments through the year 2035. This is an accounting liability of the City which will not vary. The liability is reported as a component of governmental activities long-term obligations.

#### **NOTE 17 - POSTEMPLOYMENT BENEFIT PLANS**

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with 10 or more years of qualifying Ohio service credit with either the Traditional or Combined plans. Health care coverage for disability recipients and qualified survivor benefit recipients is available. Members of the Member-Directed plan do not qualify for ancillary benefits, including postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care. The Ohio Revised Code provides statutory authority for employer contributions. The 2006 employer contribution rate for local government employers was 13.70% of covered payroll and 4.50% was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 6.50%, an annual increase in active employee total payroll of 4.00% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.3% based on additional annual pay increases. Health care premiums were assumed to increase .50% and 6.00% annually for the next nine years and 4.00% annually after nine years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the Traditional and Combined plans was 369,214. The City's contribution actually made to fund postemployment benefits was \$641,900. As of December 31, 2005 (the latest information available), the actuarial value of the Retirement System's net assets available for future OPEB payments were \$11.1 billion. The actuarially accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used, were \$29.5 billion and \$20.2 billion, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, will be effective January 1, 2007. In addition to HCPP, OPERS has taken additional action to improve the solvency of the Health Care Fund in 2005 by creating a separate investment pool for health care assets. As an additional component of the HCPP, member and employer contribution rates increased as of January 1, 2006, which will allow additional funds to be allocated to the health care plan.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 17 - POSTEMPLOYMENT BENEFIT PLANS – (Continued)**

Additional information on the OPERS, including historical trend information showing the progress in accumulating sufficient assets to pay benefits when due is available in the OPERS December 31, 2006, Comprehensive Annual Financial Report.

#### B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides postemployment health care coverage to any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending school full-time or on a 2/3 basis. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits Other than Pension Benefits by State and Local Government Employers". The Ohio Revised Code provides that health care cost paid from the funds of the OP&F shall be included in the employer's contribution rate. The total police officer employer contribution rate is 19.5% of covered payroll and the total firefighter's employer contribution rate is 24.0% of covered payroll. The Ohio Revised Code provides the authority allowing OP&F's Board of Trustees to provide health care coverage to all eligible individuals. Health care funding and accounting is on a pay-as-you-go basis. A percentage of covered payroll, as defined by the Board, is used to pay retiree health care expenses. The Board defined allocation was 7.75% of covered payroll in 2006. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The number of participants eligible to receive health care benefits as of December 31, 2005 (the latest information available), is 13,922 for police officers and 10,537 for firefighters. The amount of employer contributions used to pay postemployment benefits for police officers was \$375,103 and \$447,651 for firefighters. OP&F's total health care expense for the year ending December 31, 2005 (the latest information available), was \$108,039,449, which was net of member contributions of \$55,271,881.

## **NOTE 18 - CONTINGENCIES**

#### A. Grants

The City has received Federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the City believes such disallowances, if any, will not have a material adverse effect on the City's financial position.

#### B. Litigation

The City is a defendant in several lawsuits, the outcome of which cannot be determined. It is the opinion of the City's Law Director that any judgment against the City would not have a material adverse effect on the City's financial position.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# NOTE 19 - INTERGOVERNMENTAL RECEIVABLES

A summary of the intergovernmental receivables as reported on the fund financial statements as "Due from other governments" are as follows:

General fund: Local government funds Estate and inheritance tax Richland County share of judge's salary Public defenders reimbursement State liquor permit fees Tax revenue  Total General fund	\$ 1,735,077 415,539 140,980 34,326 64,745 2,218 \$ 2,392,885
Community Development fund: CDBG and HOME grants Total Community Development fund	\$ 2,713,594 \$ 2,713,594
Safety Services fund: Tax revenue Police fees Court fees Total Safety Services fund	\$ 32,275 3,210 5,996 \$ 41,481
Grant fund: Municipal Court grants Police and Fire Department grants FAA grant Litter Control grant	\$ 76,083 862,721 1,551,754 3,743
Total Safety Services fund	\$ 2,494,301
Other Governmental funds: Gasoline tax Motor vehicle registration Permissive sales tax Court fees Regional Community Advancement grants Regional Community Advancement contracts Local Law Enforcement Block Grant Total Other Governmental funds	\$ 907,810 228,133 480,985 16,426 113,497 126,104 260 \$ 1,873,215

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

# **NOTE 19 - INTERGOVERNMENTAL RECEIVABLES – (Continued)**

Water fund:	
Township water contracts	\$ 3,600
County water samples	 3,864
Total Water fund	\$ 7,464
Sewer fund:	
City of Ontario sewer agreement	\$ 204,947
Richland County sewer agreement	 200,313
Total Sewer fund	\$ 405,260

#### NOTE 20 - SHORT-TERM OBLIGATIONS

During 2006, bond anticipation notes were issued in the amount of \$650,000. These notes are to pay the \$750,000 in outstanding notes issued in 2005. The notes are for the acquisition of vehicles and ancillary equipment for street maintenance. These bond anticipation notes are due to mature on November 15, 2007 bearing an interest rate of 4.50%.

# NOTE 21 – RESTATEMENT OF NET ASSETS

A prior period adjustment is required to report capital assets from 2005 that were previously not reported. This adjustment had the following effect on governmental activities net assets:

	Governmental Activities	
Governmental activities		
net assets, December 31, 2005	\$	60,863,067
Adjustment for capital assets		612,364
Governmental activities		
restated net assets, January 1, 2006	\$	61,475,431

#### COMBINING STATEMENTS - NONMAJOR GOVERNMENTAL FUNDS

#### **FUND DESCRIPTIONS**

#### **Nonmajor Special Revenue Funds**

The special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. The following are the nonmajor special revenue funds which the City of Mansfield operates:

#### Street Construction, Maintenance and Repair:

To account for state-levied and controlled gasoline tax and vehicle license fees remitted to the City for routine street maintenance.

#### State Highway

To account for state-levied and controlled gasoline tax and vehicle license fees for routine maintenance of state highways within the City.

### Regional Community Advancement:

To account for grant monies received from the Workforce Investment Act, the 21st Century Grant, and other miscellaneous contracts. Individual programs and grant activity are controlled by separate program numbers.

#### Drug Law Enforcement:

To account for the deposit and expenditure of mandatory fines for drug trafficking offenses.

#### Law Enforcement:

To account for monies collected from the sale of contraband.

#### Permissive Sales Tax:

To account for distribution of sales tax collected by Richland County. Monies are to be used solely for road improvements on state highways, county roads entering the City, or streets with a common border with another entity.

#### Industrial Development:

To account for the activities associated with the promotion and development of the local industrial environment.

#### **Indigent Drivers Alcohol Treatment:**

To account for monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol.

## Court Computerization:

To account for an increase in court fees for the purpose of funding the acquisition and maintenance of computerized legal research services for courts.

#### Local Law Enforcement Block Grant:

To account for monies received from the federal government under the Local Law Enforcement Block Grant program. The purpose is to underwrite projects to reduce crime and improve public safety.

# COMBINING STATEMENTS - NONMAJOR GOVERNMENTAL FUNDS

#### **FUND DESCRIPTIONS**

#### Nonmajor Special Revenue Funds (Continued)

#### **Probation Services:**

To account for monies received by the Municipal Court Department of Probation for monthly probation supervision fees.

#### Court Costs:

To account for additional fees and costs imposed by the Mansfield Municipal Court to assist in the building and maintenance of a new justice center.

#### FEMA:

To account for monies received from the "Federal Emergency Management Agency" to assist in the payment of expenses incurred as the result of storm damage.

### Nonmajor Debt Service Fund

#### Debt Service:

To account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

#### **Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the proprietary or nonexpendable trust funds. The following is a description of all the City's nonmajor capital projects funds:

#### Street Resurfacing:

To account for the extra one quarter percent income tax collections used solely for the resurfacing of City streets.

#### Issue II Improvement:

To account for the construction and improvement of projects which have been granted Issue II monies.

## Section 108 Improvement:

To account for the construction of a new fire station, expansion of the Central Fire Station, and infrastructure improvements for the City's industrial parks.

#### Fixed Asset Acquisition:

To account for a motor pool of non-safety motor vehicles owned by the City with the operation under the control of the Repair Garage Division.

## 2005 Service Fleet:

To account for proceeds from a bond note sale for the purpose of acquiring vehicles and ancillary equipment for street maintenance.

## Bowman Street Bridge Project:

To account for the receipt and expenditures of any funding from the Ohio Department of Development for improvements to the Bowman Street bridge.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2006

		Nonmajor ial Revenue Funds	Nonmajor Debt Service Fund		Nonmajor Capital Projects Funds		Total Nonmajor Governmental Funds	
Assets:  Equity in pooled cash and cash equivalents	\$	3,870,337	\$	177,796	\$	3,204,725 33,690	\$	7,252,858 33,690
Accrued interest		7,684 779,969		-		-		7,684 779,969 1,892,164
Due from other governments		1,892,164 96,454		- -		9,857		1,892,164
Total assets	\$	6,646,608	\$	177,796	\$	3,248,272	\$	10,072,676
Liabilities:								
Accounts payable	\$	95,933	\$	-	\$	6,161 288,295	\$	102,094 288,295
Retainage payable		75,083		-		33,690		33,690 75,083
Compensated absences		11,787		-		-		11,787
Loans from other funds		60,283 78,728		-		-		60,283 78,728
Notes payable		1,482,183		- -		650,000		650,000 1,482,183
Total liabilities		1,803,997				978,146		2,782,143
Fund Balances:								
Reserved for encumbrances		1,101,147		-		925,209		2,026,356 106,311
Reserved for materials and supplies inventory		96,454 779,969		-		9,857		779,969
Reserved for debt service		-		177,796		-		177,796
Special revenue funds		2,865,041		-		1,335,060		2,865,041 1,335,060
Total fund balances		4,842,611		177,796		2,270,126		7,290,533
Total liabilities and fund balances	\$	6,646,608	\$	177,796	\$	3,248,272	\$	10,072,676

## COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2006

	M	Street onstruction aintenance nd Repair	State Highway		Regional Community Advancement		Drug Law Enforcement	
Assets:	<b>6</b>	010.045	Ф	102.050	Ф	25.076	Ф	20.526
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$	818,845	\$	103,858	\$	25,976	\$	28,526
Accrued interest		-		-		-		-
Due from other governments		1,051,722		84,221		239,601		-
Materials and supplies inventory		90,377		-		1,416		
Total assets	\$	1,960,944	\$	188,079	\$	266,993	\$	28,526
Liabilities:								
Accounts payable	\$	24,434	\$	-	\$	17,133	\$	-
Accrued wages and benefits		40,907		-		27,312		-
Compensated absences		3,632		-		5,577		-
Loans from other funds		-		-		60,283		-
Due to other governments		52,485		-		25,547		-
Deferred revenue		867,785		69,307		141,311		
Total liabilities		989,243		69,307		277,163		
Fund Balances:								
Reserved for encumbrances		54,963		-		11,883		-
Reserved for materials and supplies inventory		90,377		-		1,416		-
Reserved for loans		-		-		-		-
Unreserved, undesignated (deficit)		826,361		118,772		(23,469)		28,526
Total fund balances		971,701		118,772		(10,170)		28,526
Total liabilities and fund balances	\$	1,960,944	\$	188,079	\$	266,993	\$	28,526

Law Enforcement		Permissive Sales Tax		Industrial Development		indigent ers Alcohol reatment	Com	Court puterization	Local Law Enforcement Block Grant	
\$	78,249	\$ 936,855	\$	779,082	\$	256,181	\$	583,067	\$	77,604
	-	-		7,684		-		-		-
	-	-		779,969		-		-		-
	-	480,985		-		1,006		17,943 4,599		260
\$	78,249	\$ 1,417,840	\$	1,566,735	\$	257,187	\$	605,609	\$	77,864
\$	4,250	\$ 20,321	\$	14,702	\$	11,574	\$	1,224	\$	-
	-	-		3,814		-		3,050		-
	-	-		2,578		-		-		-
	-	-		-		-		-		-
	-	403,520		-		-		696 -		260
	4,250	 423,841		21,094		11,574		4,970		260
	_	584,410		419,350		17,520		12,231		_
	-	-		-		, -		4,599		-
	-	-		779,969		-		-		-
	73,999	 409,589		346,322		228,093		583,809		77,604
	73,999	 993,999		1,545,641		245,613		600,639		77,604
\$	78,249	\$ 1,417,840	\$	1,566,735	\$	257,187	\$	605,609	\$	77,864

(continued)

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2006

		robation Services	Court Costs		FEMA		 Total	
Assets:								
Equity in pooled cash and cash equivalents	\$	112,384	\$	69,710	\$	-	\$ 3,870,337	
Receivables (net of allowances of uncollectibles):								
Accrued interest		-		-		-	7,684	
Loans		8,480		7,946		-	779,969 1,892,164	
Materials and supplies inventory		62		7,940		_	96,454	
	_						 <del></del> -	
Total assets	\$	120,926	\$	77,656	\$		 6,646,608	
Liabilities:								
Accounts payable	\$	2,295	\$	-	\$	-	\$ 95,933	
Accrued wages and benefits		-		-		-	75,083	
Compensated absences		-		-		-	11,787	
Loans from other funds		-		-		-	60,283	
Due to other governments		-		-		-	78,728	
Deferred revenue							 1,482,183	
Total liabilities		2,295		<u>-</u>		-	 1,803,997	
Fund Balances:								
Reserved for encumbrances		790		-		-	1,101,147	
Reserved for materials and supplies inventory		62		-		-	96,454	
Reserved for loans		-		-		-	779,969	
Unreserved, undesignated (deficit)		117,779		77,656			 2,865,041	
Total fund balances		118,631		77,656			 4,842,611	
Total liabilities and fund balances	\$	120,926	\$	77,656	\$		\$ 6,646,608	

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#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2006

		Street Resurfacing		Issue II Improvement		Section 108 Improvement		xed Asset equisition
Assets:	¢	1 422 050	\$	25 250	\$	1 152 526	¢	500 140
Equity in pooled cash and cash equivalents Cash and cash equivalents with fiscal agent	\$	1,422,959 33,690	Þ	35,358	Э	1,153,526	\$	590,140
Materials and supplies inventory		9,857	-	<u>-</u>				<u>-</u>
Total assets	\$	1,466,506	\$	35,358	\$	1,153,526	\$	590,140
Liabilities:								
Accounts payable	\$	2,576	\$	3,585	\$	-	\$	-
Contracts payable		288,295		-		-		-
Retainage payable		33,690		-		-		-
Notes payable								
Total liabilities		324,561		3,585				
Fund Balances:								
Reserved for encumbrances		301,876		33,193		-		590,140
Reserved for materials and supplies inventory		9,857		-		-		-
Unreserved, undesignated (deficit)		830,212		(1,420)		1,153,526		-
Total fund balances (deficit)		1,141,945		31,773		1,153,526		590,140
Total liabilities and fund balances	\$	1,466,506	\$	35,358	\$	1,153,526	\$	590,140

200	)5 Service		
	Fleet		Total
\$	2,742	\$	3,204,725
	-		33,690
	_		9,857
\$	2,742	\$	3,248,272
\$	_	\$	6,161
-	_	-	288,295
	_		33,690
	650,000		650,000
	650,000		978,146
	_		925,209
	-		9,857
	(647,258)		1,335,060
	(647,258)		2,270,126
\$	2,742	\$	3,248,272

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:				
Municipal income taxes	\$ 253,026	\$ -	\$ 2,859,376	\$ 3,112,402
Charges for services	266,169	-	-	266,169
Licenses, permits and fees	221,180	-	-	221,180
Fines and forfeitures	327,216	-	-	327,216
Intergovernmental	4,735,789	-	1,167,076	5,902,865
Investment income	61,580	3,686	-	65,266
Other	383,072		2,601	385,673
Total revenues	6,248,032	3,686	4,029,053	10,280,771
Expenditures:				
Current:				
General government	2,416,681	828,863	-	3,245,544
Public safety	180,633	-	-	180,633
Transportation	3,291,854	-	288,295	3,580,149
Capital outlay	-	-	3,933,231	3,933,231
Principal retirement	5,430	295,000	_	300,430
Interest and fiscal charges		225,770	29,917	255,687
Total expenditures	5,894,598	1,349,633	4,251,443	11,495,674
Excess (deficiency) of revenues				
over (under) expenditures	353,434	(1,345,947)	(222,390)	(1,214,903)
Other financing sources (uses):				
Proceeds from sale of capital assets	12,588	-	-	12,588
Transfers in	10,087	321,308	-	331,395
Transfers out	(35,792)			(35,792)
Total other financing sources (uses)	(13,117)	321,308		308,191
Net change in fund balances	340,317	(1,024,639)	(222,390)	(906,712)
Fund balances at beginning of year	4,490,990	1,202,435	2,492,859	8,186,284
Increase (decrease) in reserve for inventory	11,304		(343)	10,961
Fund balances at end of year	\$ 4,842,611	\$ 177,796	\$ 2,270,126	\$ 7,290,533

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Ma	Street nstruction nintenance nd Repair	H	State Iighway	Con	egional mmunity ancement		ug Law orcement
Revenues:	Φ.	12.026	Φ.		Φ.		Φ.	
Municipal income taxes	\$	13,026 168,200	\$	-	\$	-	\$	-
Licenses, permits and fees		100,200		-		_		-
Fines and forfeitures		_		_		_		5,262
Intergovernmental		2,100,161		170,284		1,017,110		-
Investment income		18,456		1,472		-		-
Other		345		-		90,933		-
Total revenues		2,300,188		171,756		1,108,043		5,262
Expenditures:								
Current:								
General government		-		-		1,120,139		2 204
Public safety		-		-		-		3,204
Community environment		2,322,447		75,000		-		-
Debt service:		2,322,447		73,000				
Principal retirement		-		-		-		-
Total expenditures		2,322,447		75,000		1,120,139		3,204
Excess (deficiency) of revenues								
over (under) expenditures		(22,259)		96,756		(12,096)		2,058
Other financing sources (uses):								
Proceeds from sale of capital assets		12,588		-		-		-
Transfers in		-		-		-		-
Transfers out		(35,792)				-		
Total other financing sources (uses):		(23,204)	-			-		
Net change in fund balances		(45,463)		96,756		(12,096)		2,058
Fund balances at beginning of year (deficit)		999,328		22,016		4,225		26,468
Increase (decrease) in reserve for inventory		17,836				(2,299)		, . 30
Fund balances at end of year	\$	971,701	\$	118,772	\$	(10,170)	\$	28,526

Enf	Law Corcement	Permissive Sales Tax	ndustrial evelopment	Indigent Drivers Alcohol Treatment	Drivers Alcohol Court		Enf	cal Law orcement ck Grant
\$	-	\$ -	\$ 240,000	\$ -	\$	-	\$	-
	-	-	-	-		-		-
	39,992	-	-	13,145		268,817		-
	-	881,880	500,000	29,737		-		30,000
	4,465	-	14,390	-		-		22,797
	12,700		 279,094					-
	57,157	881,880	 1,033,484	42,882		268,817		52,797
	_	_	733,455	_		102,373		
	21,023	-	-	128,259		102,373		28,147
	-	-	-	-		-		-
	-	894,407	-	-		-		-
		5,430	 					-
	21,023	899,837	 733,455	128,259		102,373		28,147
	36,134	(17,957)	300,029	(85,377)		166,444		24,650
	-	-	-	-		-		-
	-	-	-	-		-		10,087
	-		 			-		-
			 					10,087
	36,134	(17,957)	300,029	(85,377)		166,444		34,737
	37,865	1,011,956	 1,245,612	330,990		438,428 (4,233)		42,867
\$	73,999	\$ 993,999	\$ 1,545,641	\$ 245,613	\$	600,639	\$	77,604

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2005

	obation ervices	_	ourt osts	I	FEMA	Total
Revenues:						 
Municipal income taxes	\$ -	\$	-	\$	-	\$ 253,026
Charges for services	97,969		-		-	266,169
Licenses, permits and fees	1,098		220,082		-	221,180
Fines and forfeitures	-		-		-	327,216
Intergovernmental	-		-		6,617	4,735,789
Investment income	-		-		-	61,580
Other	 				<u>-</u>	 383,072
Total revenues	 99,067		220,082		6,617	 6,248,032
Expenditures:						
Current:						
General government	186,196		242,086		32,432	2,416,681
Public safety	-		-		-	180,633
Community environment	-		-		-	-
Transportation	-		-		-	3,291,854
Debt service:						
Principal retirement	 		-			 5,430
Total expenditures	 186,196		242,086		32,432	 5,894,598
Excess (deficiency) of revenues						
over (under) expenditures	 (87,129)		(22,004)		(25,815)	 353,434
Other financing sources:						
Proceeds from sale of capital assets	-		-		-	12,588
Transfers in	-		-		-	10,087
Transfers out	 <u> </u>		<u>-</u>		<u>-</u>	 (35,792)
Total other financing sources (uses):	 				<u>-</u>	 (13,117)
Net change in fund balances	(87,129)		(22,004)		(25,815)	340,317
Fund balances at beginning of year (deficit) Increase (decrease) in reserve for inventory	 205,760		99,660		25,815	 4,490,990 11,304
Fund balances at end of year	\$ 118,631	\$	77,656	\$	-	\$ 4,842,611

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### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Street Resurfacing		Issue II Improvement		Section 108 Improvement		Fixed Asset Acquisition	
Revenues:								
Municipal income taxes	\$	2,859,376	\$	655,076	\$	- - -	\$	405,000
Total revenues		2,859,376		655,076				405,000
Expenditures:								
Transportation		288,295		-		-		-
Capital outlay		2,736,313		601,029		-		119,364
Interest and fiscal charges				_				-
Total expenditures		3,024,608		601,029				119,364
Excess (deficiency) of revenues								
over (under) expenditures		(165,232)		54,047		-		285,636
Fund balances at beginning of year		1,307,520		(22,274)		1,153,526		304,504
(Decrease) in reserve for inventory		(343)						
Fund balances (deficit) at end of year	\$	1,141,945	\$	31,773	\$	1,153,526	\$	590,140

200	95 Service Fleet		Total
\$	_	\$	2,859,376
Ψ	107,000	Ψ	1,167,076
	2,601		2,601
	109,601		4,029,053
	-		288,295
	476,525		3,933,231
	29,917		29,917
	506,442		4,251,443
	(396,841)		(222,390)
	(250,417)		2,492,859
			(343)
\$	(647,258)	\$	2,270,126

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted Amounts					Fir	riance with
	 Original		Final		Actual		Positive Negative)
Revenues:							
Property and other local taxes  Charges for services  Licenses, permits and fees.  Fines and forfeitures.  Intergovernmental  Special assessments	\$ 2,328,488 1,816,251 489,165 1,208,146 4,157,200 21,000	\$	2,328,588 1,816,251 445,165 1,208,146 4,095,905 21,000	\$	2,547,948 1,802,144 479,959 1,244,937 4,289,241 24,533	\$	219,360 (14,107) 34,794 36,791 193,336 3,533
Investment income	 663,474 871,173		663,474 924,368		1,003,299 914,663		339,825 (9,705)
Total revenues	11,554,897		11,502,897		12,306,724		803,827
Expenditures:							
Current: Public safety Safety town							
Materials and supplies	30,221		30,221		14,316		15,905
Contractual services	575,000		575,000		389,798		185,202
Contractual services	 913,127		922,977		784,033		138,944
Total public safety	 1,518,348		1,528,198		1,188,147		340,051
Public health and welfare Human relations							
Other	34,356		34,356		2,124		32,232
Other	8,000		8,650		8,650		-
Other	30,000		30,000		30,000		-
Total public health and welfare	 72,356		73,006		40,774		32,232
Leisure time activities Parks							
Personal services	244,100 35,000 93,116		235,450 42,388 78,117		234,304 42,388 75,200		1,146 - 2,917
Contractual services	480,166 500		496,928		483,368		13,560
Adopt-a-park Other	4,520		4,520		1,815		2,705
Personal services	55,500 3,500		55,500 3,478		53,657 2,888		1,843 590
Contractual services	59,792		59,814		59,145		669
Total leisure time activities	 976,194		976,195		952,765		23,430

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Community environment				
Codes and permits				
Personal services	404,800	361,420	353,396	8,024
Materials and supplies	11,000	10,000	8,435	1,565
Contractual services	290.980	330,607	330,153	454
Other	12,500	18,000	17,895	105
Regional planning	· ·	,	,	
Other	25,000	25,000	25,000	-
Sub-division fees	.,	.,	.,	
Other	32,911	32,911	-	32,911
Total community environment	777,191	777,938	734,879	43,059
Total community chynomicia	777,171	777,230	754,077	43,037
General government				
Council		442440		20.4
Personal services	142,118	142,118	141,914	204
Contractual services	78,437	78,437	78,437	-
Materials and supplies	1,400	1,900	1,708	192
Other	3,400	3,400	3,009	391
Human resource director				
Personal services	143,500	127,300	127,225	75
Materials and supplies	3,000	3,100	3,089	11
Contractual services	147,083	154,655	154,654	1
Other	11,000	10,900	10,785	115
Mayor				0.4
Personal services.	121,100	122,880	122,796	84
Materials and supplies	7,200	5,700	5,597	103
Contractual services	80,437	85,403	85,403	-
Other	11,000	6,534	6,503	31
Finance director	<b>700</b> 400	<b>***</b>		1.550
Personal services	522,100	521,000	519,221	1,779
Materials and supplies	18,500	18,140	18,135	5
Contractual services	426,277	424,738	400,436	24,302
Other	2,000	2,500	2,491	9
Law director	40# 440	40 = = 44	440 = 40	25.554
Personal services	495,410	495,544	469,768	25,776
Materials and supplies	56,987	56,987	51,933	5,054
Contractual services	277,458	277,458	272,991	4,467
Other	75,024	69,390	56,530	12,860
Municipal court				
Personal services.	691,402	609,072	558,660	50,412
Materials and supplies	26,023	26,023	17,762	8,261
Contractual services	767,652	752,652	645,511	107,141
Other	4,204	9,204	5,138	4,066
Clerk of court				
Personal services	749,200	749,200	742,504	6,696
Contractual services	366,041	366,041	366,041	-
Materials and supplies	90,025	89,775	86,027	3,748
Other	18,000	18,250	3,397	14,853

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Ar	nounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Civil service commission				
Personal services	19,501	19,501	19,500	1
Materials and supplies	500	500	74	426
Contractual services	15,000	24,000	23,656	344
•	77 100	00.600	99.502	0
Personal services	77,100	88,600	88,592	8
Materials and supplies	2,589	2,589	2,578	11
Contractual services	64,317	64,317	59,939	4,378
Other	1,000	1,000	62	938
Personal services	276.600	260,849	245,112	15,737
Materials and supplies	8.000	8.000	6,915	1.085
Contractual services	180.339	186.339	181.497	4,842
Capital outlay	6.898	6.898	530	6,368
Other	6,400	7,400	6,853	547
City building and public lands	-,	,	-,	
Personal services	200,300	242,734	240,439	2,295
Materials and supplies	12,750	12,750	5,778	6,972
Contractual services	447,020	478,520	461,091	17,429
Income tax administration				
Personal services	479,800	479,800	453,356	26,444
Materials and supplies	66,208	67,788	66,905	883
Capital outlay	20,000	20,000	18,987	1,013
Contractual services	248,493	248,493	248,277	216
Other	2,000	420	420	-
Miscellaneous				
Fringe benefits	7,000	9,150	9,065	85
Contractual services	654,057	654,057	498,160	155,897
Festivals	25,000	24,600	20,786	3,814
Other	36,958	56,958	29,647	27,311
Unclaimed money				
Other	46,863	46,863	1,405	45,458
Shade tree commission				
Other	756	756	749	7
Special assessments				
Special assessments	3,110	3,110	2,729	381
Total general government	8,244,537	8,244,293	7,650,767	593,526

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted A	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Total expenditures	11,588,626	11,599,630	10,567,332	1,032,298	
Excess (deficiency) of revenues over					
under expenditures	(33,729)	(96,733)	1,739,392	1,836,125	
Other financing sources (uses):					
Proceeds from the sale of capital assets	58,109	58,109	54,359	(3,750)	
Loan to other funds	(60,283)	(60,283)	(60,283)	-	
Payment on loan from other funds	(275,100)	(275,100)	(275,100)	-	
Repayment of loan to other funds	123,400	123,400	123,400	-	
Transfers in	48,290	71	-	(71)	
Transfers out	(463,299)	(533,666)	(464,935)	68,731	
Total other financing uses	(568,883)	(687,469)	(622,559)	64,910	
Net change in fund balance	(602,612)	(784,202)	1,116,833	1,901,035	
Fund balance at beginning of year	883,879	883,879	883,879	_	
Prior year encumbrances appropriated	354,959	354,959	354,959		
Fund balance at end of year	\$ 636,226	\$ 454,636	\$ 2,355,671	\$ 1,901,035	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNITY DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amo	unts				riance with inal Budget
	Original		Final	Actual		(	Positive (Negative)
Revenues:							
Intergovernmental	\$ 2,081,700	\$	2,832,008	\$	1,165,469	\$	(1,666,539)
Investment income	88,112		89,395		96,297		6,902
Other	 374,302		388,058		446,623		58,565
Total revenues	 2,544,114		3,309,461		1,708,389		(1,601,072)
Expenditures:							
Current:							
Community environment							
Personal services	234,200		230,982		201,272		29,710
Materials and supplies	28,000		28,000		4,048		23,952
Contractual services	1,745,267		2,035,550		723,548		1,312,002
Other	 258,600		768,938		535,906		233,032
Total expenditures	 2,266,067		3,063,470		1,464,774		1,598,696
Excess of revenues over expenditures	 278,047	-	245,991		243,615		(2,376)
Other financing uses:							
Transfers out	 (337,868)		(466,086)		(438,826)		27,260
Total other financing uses	 (337,868)		(466,086)		(438,826)		27,260
Net change in fund balance	(59,821)		(220,095)		(195,211)		24,884
Fund balance at beginning of year	258,307		258,307		258,307		-
Prior year encumbrances appropriated	 15,440		15,440		15,440		
Fund balance at end of year	\$ 213,926	\$	53,652	\$	78,536	\$	24,884

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SAFETY SERVICES FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amo	ounts			Variance with Final Budget Positive	
	Original		Final		Actual		Negative)
Revenues:	 - 6			-			
Property and other local taxes	\$ 19,698,505	\$	19,752,991	\$	19,782,688	\$	29,697
Charges for services	1,369,189		1,370,000		1,113,554		(256,446)
Licenses, permits and fees	87,300		99,300		97,362		(1,938)
Fines and forfeitures	148,626		148,626		127,673		(20,953)
Intergovernmental	151,946		152,446		140,122		(12,324)
Other	 142		63,764		46,345		(17,419)
Total revenues	 21,455,708		21,587,127		21,307,744		(279,383)
Expenditures:							
Current:							
Public safety							
Personal services	13,768,647		13,324,793		13,127,665		197,128
Fringe benefits	3,088,783		3,078,533		2,970,585		107,948
Materials and supplies	574,556		571,756		526,831		44,925
Contractual services	4,504,290		4,495,752		4,468,905		26,847
Capital outlay	493,776		665,570		660,179		5,391
Other	 209,571		211,771		184,148		27,623
Total expenditures	 22,639,623		22,348,175		21,938,313		409,862
Deficiency of revenues under expenditures	 (1,183,915)		(761,048)		(630,569)		130,479
Other financing sources (uses):							
Repayment on loan from other funds	(50,000)		(50,000)		(50,000)		-
Transfers in	621,067		386,525		319,133		(67,392)
Transfers out	 (273,756)		(562,067)		(427,931)		134,136
Total other financing sources (uses)	297,311		(225,542)		(158,798)		66,744
Net change in fund balance	(886,604)		(986,590)		(789,367)		197,223
Fund balance at beginning of year	806,805		806,805		806,805		-
Prior year encumbrances appropriated	 179,785		179,785		179,785		-
Fund balance at end of year	\$ 99,986	\$		\$	197,223	\$	197,223

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GRANT FUND

FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts				Variance with Final Budget Positive	
Revenues:		Original	Final			Actual	(Negative)		
Intergovernmental	\$	3,630,508	\$	3,630,508	\$	1,246,948	\$	(2,383,560)	
Licenses, permits and fees	Ψ	12,893	Ψ	12,893	Ψ	15,877	Ψ	2,984	
Other		78,442		77,667		77,665		(2)	
Total revenues		3,721,843		3,721,068		1,340,490		(2,380,578)	
Expenditures:									
Current:									
Public safety									
Personal services		191,368		180,440		90,679		89,761	
Materials and supplies		156,553		111,401		69,295		42,106	
Contractual services		339,340		395,216		195,992		199,224	
Capital outlay		891,492		895,196		152,270		742,926	
Other		49,382		53,206		12,957		40,249	
Total public safety	-	1,628,135		1,635,459		521,193		1,114,266	
Public health and welfare									
Personal services		62,900		61,827		48,396		13,431	
Materials and supplies		25,605		24,861		18,724		6,137	
Capital outlay		650		1,394		656		738	
Contractual services		31,272		31,272		31,272		-	
Total public health and welfare		120,427		119,354		99,048		20,306	
General government									
Personal services		138,082		165,000		162,256		2,744	
Materials and supplies		9,772		8,160		1,152		7,008	
Contractual services	-	46,992 194,846		49,592		5,335 168,743		44,257 54,009	
Capital outlay Contractual services		1 925 616		1.014.456		542 714		1 270 742	
		1,835,616 1,835,616		1,914,456 1,914,456		543,714 543,714		1,370,742 1,370,742	
Total capital outlay	-	1,833,010		1,914,430		343,714		1,370,742	
Total expenditures		3,779,024		3,892,021		1,332,698		2,559,323	
Excess (deficiency) of revenues over									
(under) expenses		(57,181)		(170,953)		7,792		178,745	
Other financing sources (uses):									
Loan from other funds		(65,200)		(65,200)		(65,200)		-	
Transfers in		150,814		201,526		201,526		-	
Transfers out		(26,286)		(27,651)		(26,762)		889	
Total other financing sources		59,328		108,675		109,564		889	
Net change in fund balance		2,147		(62,278)		117,356		179,634	
Fund balance at beginning of year		66		66		66		-	
Prior year encumbrances appropriated		125,447		125,447		125,447		-	
Fund balance at end of year	\$	127,660	\$		¢	242,869	•	170 624	
r unu parance at enu or year.	Ф	147,000	φ	63,235	\$	242,009	\$	179,634	

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET CONSTRUCTION MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts		Fin	iance with al Budget
	(	Original		Final	Actual		Positive Jegative)
Revenues:			-				
Property and other local taxes	\$	13,026	\$	13,026	\$ 13,026	\$	-
Intergovernmental		1,950,000		1,916,926	2,094,672		177,746
Charges for services		168,200 14,000		168,200 14,000	168,200 18,456		4,456
Other		4,412		25,486	18,456		4,436 (7,976)
Other	-	7,712		23,400	 17,510		(1,210)
Total revenues		2,149,638		2,137,638	 2,311,864		174,226
Expenditures:							
Current:							
Transportation					000 704		44.504
Personal services		945,000 550,789		934,275 550,789	889,594 312,774		44,681 238,015
Contractual services		1,582,612		1,593,337	1,296,011		258,015
Contractual services		1,362,012		1,373,337	 1,270,011		271,320
Total expenditures		3,078,401		3,078,401	 2,498,379	ī	580,022
Deficiency of revenues under expenditures		(928,763)		(940,763)	(186,515)		754,248
Other financing sources (uses):							
Proceeds from the sale of capital assets		12,588		22,588	23,931		1,343
Transfers in		33,774		-	-		-
Transfers out		(35,897)		(35,897)	 (35,792)		105
Total other financing sources (uses)		10,465		(13,309)	 (11,861)		1,448
Net change in fund balance		(918,298)		(954,072)	(198,376)		755,696
Fund balance at beginning of year		576,536		576,536	576,536		-
Prior year encumbrances appropriated		377,604		377,604	 377,604		<u>-</u> .
Fund balance at end of year	\$	35,842	\$	68	\$ 755,764	\$	755,696

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STATE HIGHWAY FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts			Variance with Final Budget Positive	
	Original Final			Actual	(Negative)			
Revenues:								
Intergovernmental	\$	158,000 1,000	\$	158,000 1,000	\$	169,838 1,472	\$	11,838 472
Total revenues		159,000		159,000		171,310		12,310
Expenditures:								
Current: Transportation								
Personal services		75,000		75,000		75,000		-
Materials and supplies	-	96,548		96,548		5,000		91,548
Total expenditures		171,548	-	171,548	-	80,000		91,548
Net change in fund balance		(12,548)		(12,548)		91,310		103,858
Fund balance at beginning of year		7,550		7,550		7,550		-
Prior year encumbrances appropriated		5,000		5,000		5,000		
Fund balance at end of year	\$	2	\$	2	\$	103,860	\$	103,858

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) REGIONAL COMMUNITY ADVANCEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts		Final 1	ce with Budget
	0	riginal		Final	Actual		itive ative)
Revenues:		1.1g			11000001	(2,108)	
Intergovernmental	\$	999,285	\$	999,285	\$ 1,055,491		56,206
Other		156,897		156,897	 94,249		(62,648)
Total revenues		1,156,182		1,156,182	1,149,740		(6,442)
Expenditures:							
Current:							
General government							
Personal services		546,200		554,975	554,740		235
Fringe benefits.		21,650		8,865	7,976		889
Materials and supplies		76,034		81,527	76,167		5,360
Contractual services		451,927		493,213	492,595		618
Capital outlay		10,000		5,000	5,000		707
Other		5,747		6,052	 5,325		727
Total expenditures		1,111,558	-	1,149,632	 1,141,803		7,829
Excess of revenues over expenditures		44,624		6,550	7,937		1,387
Other financing sources (uses):							
Loan from other funds		60,283		60,283	60,283		-
Repayment of loan from other funds		(58,200)		(58,200)	(58,200)		-
Transfers out		(49,285)		(11,211)	 (10,188)		1,023
Total other financing uses		(47,202)		(9,128)	 (8,105)		1,023
Net change in fund balance		(2,578)		(2,578)	(168)		2,410
Fund balance at beginning of year		44 4,839		44 4,839	44 4,839		-
Fund balance at end of year	\$	2,305	\$	2,305	\$ 4,715	\$	2,410

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) DRUG LAW ENFORCEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	<b>Budgeted Amounts</b>						Fin	iance with al Budget Positive
	C	Original		Final	A	Actual	(Negative)	
Revenues:	<u> </u>							
Fines and forfeitures	\$	30,000	\$	30,000	\$	5,263	\$	(24,737)
Total revenues		30,000		30,000		5,263		(24,737)
Expenditures:								
Current:								
Public safety								
Other		56,467		56,467		3,204		53,263
Total expenditures		56,467		56,467		3,204		53,263
Net change in fund balance		(26,467)		(26,467)		2,059		28,526
Fund balance at beginning of year		26,468		26,468		26,468		
Fund balance at end of year	\$	1	\$	1	\$	28,527	\$	28,526

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAW ENFORCEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	<b>Budgeted Amounts</b>						Fina	ance with al Budget ositive
	Original		Final		Actual		(Negative)	
Revenues:								
Fines and forfeitures	\$	5,685 4,000	\$	17,700 4,000	\$	39,993 4,464	\$	22,293 464
Other		-		12,985		12,700		(285)
Total revenues		9,685		34,685		57,157		22,472
Expenditures:								
Current: Public safety								
Other		46,606		46,606		21,050		25,556
Total expenditures		46,606		46,606		21,050		25,556
Net change in fund balance		(36,921)		(11,921)		36,107		48,028
Fund balance at beginning of year		37,774 121		37,774 121		37,774 121		-
11101 year encumbrances appropriated		121		121		121		
Fund balance at end of year	\$	974	\$	25,974	\$	74,002	\$	48,028

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PERMISSIVE SALES TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Amounts						Fir	riance with nal Budget
	Original		Final		Actual		Positive (Negative)	
Revenues:								
Intergovernmental	\$	843,000	\$	843,000	\$	879,078	\$	36,078
Total revenues		843,000		843,000	-	879,078		36,078
Expenditures:								
Current:								
Transportation								
Contractual services		1,638,443		1,837,443		1,544,450		292,993
Principal retirement		199,000		-		-		-
Other		5,431		5,431		5,431		
Total expenditures		1,842,874		1,842,874		1,549,881		292,993
Net change in fund balance		(999,874)		(999,874)		(670,803)		(329,071)
Fund balance at beginning of year		749,686		749,686		749,686		-
Prior year encumbrances appropriated		253,242		253,242		253,242		-
Fund balance at end of year	\$	3,054	\$	3,054	\$	332,125	\$	(329,071)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) INDUSTRIAL DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Amounts						Variance with Final Budget Positive	
		Original		Final		Actual	(Negative)	
Revenues:								
Property and other local taxes	\$	240,000 550,000 12,000 355,187	\$	240,000 550,000 12,000 355,187	\$	240,000 500,000 12,789 82,409	\$	(50,000) 789 (272,778)
Total revenues		1,157,187		1,157,187		835,198		(321,989)
Expenditures:								
Current: General government Personal services		87,000 45,000		87,000 63,140		85,464 61,795		1,536 1,345
Contractual services		1,710,944 25,000		1,650,304 67,500		937,509 67,500		712,795
Total expenditures		1,867,944		1,867,944		1,152,268		715,676
Deficiency of revenues under expenditures		(710,757)		(710,757)		(317,070)		393,687
Other financing sources:								
Proceeds from the sale of capital assets		50,000		50,000		<u>-</u>		(50,000)
Total other financing sources		50,000		50,000				(50,000)
Net change in fund balance		(660,757)		(660,757)		(317,070)		343,687
Fund balance at beginning of year		567 661,907		567 661,907		567 661,907		- -
Fund balance at end of year	\$	1,717	\$	1,717	\$	345,404	\$	343,687

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) INDIGENT DRIVERS ALCOHOL TREATMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted	I Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Intergovernmental	\$ 29,737	\$ 29,737	\$ 29,737	\$ -	
Fines and forfeitures	12,263	12,263	13,083	820	
Total revenues	42,000	42,000	42,820	820	
Expenditures:					
Current:					
Public safety					
Other	385,435	385,435	154,589	230,846	
Total expenditures	385,435	385,435	154,589	230,846	
Net change in fund balance	(343,435)	(343,435)	(111,769)	231,666	
Fund balance at beginning of year	304,418	304,418	304,418	_	
Prior year encumbrances appropriated	39,017	39,017	39,017		
Fund balance at end of year	\$ -	\$ -	\$ 231,666	\$ 231,666	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT COMPUTERIZATION FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	unts				Variance with Final Budget Positive	
	(	Original		Final	Actual			legative)
Revenues:								
Fines and forfeitures	\$	260,000	\$	260,000	\$ 26	8,968	\$	8,968
Total revenues		260,000		260,000	26	8,968		8,968
Expenditures:								
Current: General government								
Personal services		49,500		48,963	4	7,160		1,803
Materials and supplies		347,962		347,185	3	9,390		307,795
Contractual services		36,282		36,282	2	7,893		8,389
Total expenditures		433,744		432,430	11	4,443		317,987
Excess (deficiency) of revenues over (under) expenditures		(173,744)		(172,430)	15-	4,525		326,955
Other financing uses:								
Transfers out		(788)		(2,102)				2,102
Total other financing uses		(788)		(2,102)				2,102
Net change in fund balance		(174,532)		(174,532)	15	4,525		329,057
Fund balance at beginning of year		413,231 1,857		413,231 1,857		3,231 1,857		<u>-</u>
Fund balance at end of year	\$	240,556	\$	240,556	\$ 56	9,613	\$	329,057

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LOCAL LAW ENFORCEMENT BLOCK GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	<b>Budgeted Amounts</b>							Variance with Final Budget Positive	
	o	riginal	Final		Actual			egative)	
Revenues:									
Intergovernmental	\$	36,010 6,000 50	\$	36,010 6,000 50	\$	30,000 22,797	\$	(6,010) 16,797 (50)	
Total revenues		42,060		42,060		52,797		10,737	
Expenditures:									
Current: Public safety									
Capital outlay		55,012 40,000		55,012 40.000		28,147		26,865 40,000	
Oulei		+0,000		40,000				+0,000	
Total expenditures		95,012		95,012		28,147		66,865	
Excess (deficiency) of revenues over (under) expenses		(52,952)		(52,952)		24,650		77,602	
Other financing sources:									
Transfers in		10,087		10,087		10,087			
Total other financing sources		10,087		10,087		10,087		-	
Net change in fund balance		(42,865)		(42,865)		34,737		77,602	
Fund balance at beginning of year		42,865		42,865		42,865		-	
Fund balance at end of year	\$		\$		\$	77,602	\$	77,602	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PROBATION SERVICES FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted	l Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues:					
Licenses, permits and fees	\$ 134,500 2,400	\$ 134,500 2,400	\$ 97,969 -	\$ (36,531) (2,400)	
Total revenues	136,900	136,900	97,969	(38,931)	
Expenditures:					
Current: General government					
Personal services	131,800	129,655	101,122	28,533	
Materials and supplies	150,936	147,828	31,683	116,145	
Contractual services	47,697	52,950	52,950		
Total expenditures	330,433	330,433	185,755	144,678	
Deficiency of revenues under expenditures	(193,533)	(193,533)	(87,786)	105,747	
Other financing uses:					
Transfers out	(5,258)	(5,258)		5,258	
Total other financing uses	(5,258)	(5,258)		5,258	
Net change in fund balance	(198,791)	(198,791)	(87,786)	111,005	
Fund balance at beginning of year	197,467	197,467	197,467	-	
Prior year encumbrances appropriated	1,324	1,324	1,324		
Fund balance at end of year	\$ -	\$ -	\$ 111,005	\$ 111,005	

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COURT COSTS FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	<b>Budgeted Amounts</b>						Fina	ance with al Budget ositive
	Original		Final		Actual		(Negative)	
Revenues:				_				
Fines and forfeitures	\$	220,000	\$	220,000	\$	227,321	\$	7,321
Total revenues		220,000		220,000		227,321		7,321
Expenditures:								
Current:								
General government								
Personal services		241,100		241,100		241,100		-
Other		63,867		63,867		1,479		62,388
Total expenditures		304,967		304,967		242,579		62,388
Net change in fund balance		(84,967)		(84,967)		(15,258)		69,709
Fund balance at beginning of year		82,396		82,396		82,396		_
Prior year encumbrances appropriated		2,571		2,571		2,571		
Fund balance at end of year	\$		\$	-	\$	69,709	\$	69,709

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FEMA FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amou	unts			Variance with Final Budget Positive		
Revenues:	Original			Final		Actual	(Negative)		
Revenues.									
Intergovernmental	\$	6,617	\$	6,617	\$	6,617	\$	-	
Total revenues		6,617		6,617		6,617			
Expenditures:									
Current:									
General government:		22.422		22.422		22.422			
Capital outlay	-	32,432		32,432		32,432			
Total expenditures		32,432		32,432		32,432		-	
Net change in fund balance		(25,815)		(25,815)		(25,815)		-	
Fund balance at beginning of year		25,815		25,815		25,815			
Fund balance at end of year	\$		\$		\$		\$		

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts			Fin	iance with al Budget Positive
	Original			Final	Actual			legative)
Revenues:								
Intergovernmental	\$	3,686 5,000	\$	3,686 5,000	\$	3,686	\$	(5,000)
Total revenues		8,686		8,686		3,686		(5,000)
Expenditures:								
Current: General government								
Other		833,863		833,863		829,207		4,656
Principal retirement		295,000		295,000		295,000		_
Interest and fiscal charges		225,770		225,770		225,770		
Total expenditures		1,354,633		1,354,633		1,349,977		(344)
Deficiency of revenues under expenditures		(1,345,947)		(1,345,947)		(1,346,291)		4,656
Other financing sources:								
Transfers in		1,242,853		1,242,853		321,308		(921,545)
Total other financing sources		1,242,853		1,242,853		321,308		(921,545)
Net change in fund balance		(103,094)		(103,094)		(1,024,983)		(921,889)
Fund balance at beginning of year		1,202,780		1,202,780		1,202,780		
Fund balance at end of year	\$	1,099,686	\$	1,099,686	\$	177,797	\$	(921,889)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET RESURFACING FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amo	unts		Fir	riance with nal Budget Positive
	 Original	Final		 Actual	(Negative)	
Revenues:						
Property and other local taxes	\$ 3,411,917 45,000	\$	3,411,917 45,000	\$ 3,411,917	\$	(45,000)
Total revenues	 3,456,917		3,456,917	 3,411,917	-	(45,000)
Expenditures:						
Capital outlay	 4,374,581		4,374,581	 3,346,347		1,028,234
Total expenditures	 4,374,581		4,374,581	 3,346,347		1,028,234
Excess (deficiency) of revenues over (under) expenses	 (917,664)		(917,664)	 65,570		983,234
Other financing sources:						
Transfers in	 122,369		122,369	 <u>-</u> .		(122,369)
Total other financing sources	 122,369		122,369	 <u>-</u> .		(122,369)
Net change in fund balance	(795,295)		(795,295)	65,570		860,865
Fund balance at beginning of year Prior year encumbrances appropriated	 496,398 346,556		496,398 346,556	 496,398 346,556		- -
Fund balance at end of year	\$ 47,659	\$	47,659	\$ 908,524	\$	860,865

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ISSUE II IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amo			Fin	iance with al Budget Positive	
	 Original	Final		Actual		(Negative)	
Revenues:							
Intergovernmental	\$ 902,000	\$	890,000	\$	655,076	\$	(234,924)
Total revenues	 902,000		890,000		655,076		(234,924)
Expenditures:							
Capital outlay	 1,735,016		1,735,016		1,387,457		347,559
Total expenditures	 1,735,016		1,735,016		1,387,457		347,559
Net change in fund balance	(833,016)		(845,016)		(732,381)		112,635
Fund balance at beginning of year	272,145		272,145		272,145		-
Prior year encumbrances appropriated	 668,738		668,738		668,738		
Fund balance at end of year	\$ 107,867	\$	95,867	\$	208,502	\$	112,635

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SECTION 108 IMPROVEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budg	geted Amounts	_	Variance with Final Budget Positive		
	Original	Final	Actual	(Negative)		
Revenues:						
Investment income	\$ 1,0	904 \$ 1,004	4 \$ -	\$ (1,004)		
Total revenues	1,0	004 1,004	4	(1,004)		
Expenditures:						
Capital outlay	143,8	347 143,84	7	143,847		
Total expenditures	143,8	347 143,84	7	143,847		
Deficiency of revenues under expenditures	(142,8	343) (142,843)	3) -	142,843		
Other financing uses:						
Transfers out	(871,5	545) (871,545)	5)	871,545		
Total other financing uses	(871,5	545) (871,545)	5)	871,545		
Net change in fund balance	(1,014,3	388) (1,014,388)	3) -	1,014,388		
Fund balance at beginning of year	1,151,4	1,151,44	5 1,151,445			
Fund balance at end of year	\$ 137,0	057 \$ 137,05	7 \$ 1,151,445	\$ 1,014,388		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIXED ASSET ACQUISITION FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amou	nts			Variance with Final Budget Positive		
	C	Original		Final	Actual		(Negative)		
Revenues:	_								
Intergovernmental	\$	405,000	\$	405,000	\$	405,000	\$	_	
Total revenues		405,000		405,000		405,000		_	
Expenditures:									
Capital outlay		709,504	-	709,504		709,504			
Total expenditures		709,504		709,504		709,504		_	
Net change in fund balance		(304,504)		(304,504)		(304,504)		-	
Fund balance at beginning of year		304,504		304,504		304,504			
Fund balance at end of year	\$	-	\$	_	\$		\$	-	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 2005~SERVICE FLEET FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	<b>Budgeted Amounts</b>							Variance with Final Budget Positive	
		Original		Final		Actual		Negative)	
Revenues:									
Intergovernmental	\$	107,000 30,000	\$	107,000 29,756	\$	107,000	\$	(29,756)	
Other	-			244		663		419	
Total revenues		137,000		137,000		107,663		(29,337)	
Expenditures:									
Capital outlay	\$	507,043 750,000 30,000	\$	507,043 750,000 30,000	\$	476,985 750,000 29,917	\$	30,058	
Total expenditures		1,287,043		1,287,043		1,256,902		30,141	
Deficiency of revenues under expenditures		(1,150,043)		(1,150,043)		(1,149,239)		804	
Other financing sources (uses):									
Note proceeds		650,000		650,000		651,939		1,939	
Total other financing uses		650,000		650,000		651,939		1,939	
Net change in fund balance		(500,043)		(500,043)		(497,300)		2,743	
Fund balance at beginning of year		23,058		23,058		23,058			
Prior year encumbrances appropriated		476,985		476,985		476,985			
Fund balance at end of year	\$	<u>-</u>	\$	-	\$	2,743	\$	2,743	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) BOWMAN STREET BRIDGE PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amoi	ints			Variance with Final Budget Positive		
	 Original	Final		Actual		(Negative)		
Revenues:								
Intergovernmental	\$ 1,224,000	\$	1,224,000	\$	-	\$	(1,224,000)	
Total revenues	 1,224,000		1,224,000		_		(1,224,000)	
Expenditures:								
Capital outlay	 1,530,000		1,530,000		_		1,530,000	
Total expenditures	 1,530,000		1,530,000				1,530,000	
Deficiency of revenues under expenditures	 (306,000)		(306,000)		<u>-</u>		306,000	
Other financing sources:								
Transfers in	 306,000		306,000	-			(306,000)	
Total other financing sources	 306,000		306,000				(306,000)	
Net change in fund balance	-		-		-		-	
Fund balance at beginning of year	 							
Fund balance at end of year	\$ 	\$		\$	-	\$		

### COMBINING STATEMENTS - NONMAJOR ENTERPRISE FUNDS

### FUND DESCRIPTIONS

### **Nonmajor Enterprise Funds**

The enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be recovered primarily through user charges, or where it has been decided that a periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

### Airport Operating:

To account for the operation of the City's airport facility.

### Parking Garage:

To account for the operation of the City's downtown parking facilities.

### COMBINING STATEMENT OF NET ASSETS NONMAJOR ENTERPRISE FUNDS DECEMBER 31, 2006

	Airport Operating		Parking Garage	 Total
Assets:				
Current assets:				
Equity in pooled cash and cash equivalents	\$ 181,368	\$	80,025	\$ 261,393
Receivables (net of allowances of uncollectibles):				
Accounts	56,116		-	56,116
Materials and supplies inventory	 32,945		-	 32,945
Total current assets	 270,429	-	80,025	 350,454
Noncurrent assets:				
Capital assets:				
Land and construction in progress	1,493,629		171,852	1,665,481
Depreciable capital assets, net	 1,863,685		-	 1,863,685
Total capital assets	 3,357,314		171,852	 3,529,166
Total assets	\$ 3,627,743	\$	251,877	\$ 3,879,620
Liabilities:				
Current liabilities:				
Accounts payable	\$ 20,034	\$	-	\$ 20,034
Accrued wages and benefits	10,143		-	10,143
Due to other governments	8,551		-	8,551
Total current liabilities	38,728		-	38,728
Long-term liabilities:				
Compensated absences	35,869		-	35,869
Total long-term liabilities	 35,869		-	35,869
Total liabilities	 74,597			 74,597
Net assets:				
Invested in capital assets, net of related debt	3,357,314		171,852	3,529,166
Unrestricted	 195,832		80,025	 275,857
Total net assets	\$ 3,553,146	\$	251,877	\$ 3,805,023

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Airport Operating	Parking Garage	Total
Operating revenues:			
Charges for services	\$ 84,969	\$ 33,696	\$ 118,665
Total operating revenues	84,969	33,696	118,665
Operating expenses:			
Personal services	203,472	-	203,472
Fringe benefits	8,551	-	8,551
Contractual services	226,765	13,998	240,763
Materials and supplies	52,831	-	52,831
Depreciation	237,473	-	237,473
Utilities	53,521	-	53,521
Other	200		200
Total operating expenses	782,813	13,998	796,811
Operating (loss)	(697,844)	19,698	(678,146)
Nonoperating revenues (expenses):			
Other nonoperating revenue	1,263	6	1,269
Other nonoperating expenses	(8,337)	-	(8,337)
Intergovernmental	86,433	-	86,433
Municipal income tax	421,564	=	421,564
Total nonoperating revenues	500,923	6	500,929
Changes in net assets	(196,921)	19,704	(177,217)
Net assets at beginning of year	3,750,067	232,173	3,982,240
Net assets at end of year	\$ 3,553,146	\$ 251,877	\$ 3,805,023

### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	(	Airport Operating		Parking Garage	Total		
Cash flows from operating activities: Cash received from customers	\$	65,241	\$	33,696	\$	98,937	
Cash received from other operating revenues	Ψ	567,602	Ψ	55,090	Ψ	567,608	
Cash payments to employees		(204,287)		-		(204,287)	
Cash payments to suppliers		(335,224)		(13,998)		(349,222)	
Cash payments for other operating expenses		(200)		<del>-</del>		(200)	
Net cash provided by (used in) operating activities		93,132		19,704		112,836	
Cash flows from capital and related							
financing activities:							
Acquisition and construction of capital assets		(11,708)		<u>-</u>		(11,708)	
Net cash used in capital and							
related financing activities		(11,708)				(11,708)	
Net increase (decrease) in cash and cash equivalents		81,424		19,704		101,128	
Cash and cash equivalents at beginning of year		99,944		60,321		160,265	
Cash and cash equivalents at end of year	\$	181,368	\$	80,025	\$	261,393	
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:  Operating (loss)	\$	(697,844)	\$	19,698	\$	(678,146)	
Adjustments to reconcile operating income (loss) to							
net cash provided by (used in) operating activities:  Depreciation		237,473		_		237,473	
Other non-operating revenues		1,263		6		1,269	
Intergovernmental		86,433		-		86,433	
Municipal income tax		421,564		-		421,564	
Changes in assets and liabilities:							
(Increase) in accounts receivable		(19,728)		-		(19,728)	
Decrease in taxes receivable		57,837		-		57,837	
(Increase) in inventory of supplies		(7,794)		-		(7,794)	
Decrease in due from other governments		505 5,687		-		505 5,687	
Increase in accounts payable		(2,755)		-		(2,755)	
(Decrease) in due to other governments		(1,215)		<u>-</u>		(1,215)	
Increase in compensated absences payable		11,706				11,706	
Net cash provided by (used in) operating activities	\$	93,132	\$	19,704	\$	112,836	

### SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) WATER FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Amounts							Variance with Final Budget Positive	
Revenues:		Original		<u>Final</u>		Actual		(Negative)	
Charges for services	\$	7,892,875 74,150 15,075	\$	7,736,875 203,150 42,075	\$	7,845,744 54,025 42,755	\$	108,869 (149,125) 680	
Total revenues.		7,982,100		7,982,100		7,942,524		(39,576)	
Expenses:									
Personal services. Fringe benefits. Materials and supplies. Contractual services. Utilities. Capital outlay.		3,069,100 4,000 1,210,634 5,781,288 539,950 251,000		3,064,100 4,000 1,223,334 5,781,288 532,250 251,000		2,716,693 935,410 5,299,639 422,454 22,223		347,407 4,000 287,924 481,649 109,796 228,777	
Other		34,382		34,382		22,534		11,848	
Total expenses		10,890,354		10,890,354		9,418,953		1,471,401	
Deficiency of revenues under expenses		(2,908,254)		(2,908,254)		(1,476,429)	-	1,431,825	
Transfers out		(47,910)		(47,910)				47,910	
Net change in fund equity		(2,956,164)		(2,956,164)		(1,476,429)		1,479,735	
Fund equity at beginning of year		2,570,931 1,577,410		2,570,931 1,577,410		2,570,931 1,577,410		<u>-</u>	
Fund equity at end of year	\$	1,192,177	\$	1,192,177	\$	2,671,912	\$	1,479,735	

### SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SEWER FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amo	unts			Variance with Final Budget	
	Original		Final	Actual	(	Positive Negative)	
Revenues:	 <u>Original</u>		1 11111	 110000		regulive)	
Charges for services	\$ 8,454,917	\$	8,446,843	\$ 8,387,645	\$	(59,198)	
Special assessments	8,000		8,000	7,844		(156)	
Intergovernmental	50,000		-	-		-	
Investment earnings	70,000		11,000	7,305		(3,695)	
Tap and license fees	1,050		1,050	1,050		- (707)	
Other	767		769	 62		(707)	
Total revenues	 8,584,734		8,467,662	 8,403,906		(63,756)	
Expenses:							
Personal services	2,178,500		2,178,500	1,966,907		211,593	
Fringe benefits	30,000		30,000	10,426		19,574	
Materials and supplies	728,312		720,239	613,428		106,811	
Contractual services	6,477,151		6,477,151	3,936,532		2,540,619	
Utilities	887,221		887,221	602,248		284,973	
Capital Outlay	-		175,000	-		175,000	
Other	41,432		46,563	25,963		20,600	
Debt service			404 = 00	404 = 00			
Interest and fiscal charges	 65,625		104,709	 104,709			
Total expenses	 10,408,241		10,619,383	 7,260,213		3,359,170	
Excess (deficiency) of revenues over							
(under) expenses	 (1,823,507)		(2,151,721)	 1,143,693		3,295,414	
Proceeds from the sale of notes	2,625,000		2,065,000	2,065,000		_	
Payment on notes payable	(2,625,000)		(2,625,000)	(2,625,000)		-	
Payment on loan to other funds	290,000		290,000	290,000		-	
Transfers out	 (27,416)		(27,417)	 		27,417	
Net change in fund equity	(1,560,923)		(2,449,138)	873,693		3,322,831	
Fund equity at beginning of year	6,245,558		6,245,558	6,245,558		-	
Prior year encumbrances appropriated	 1,094,715		1,094,715	 1,094,715			
Fund equity at end of year	\$ 5,779,350	\$	4,891,135	\$ 8,213,966	\$	3,322,831	

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) AIRPORT OPERATING FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Amounts						Variance with Final Budget Positive	
	(	Original	Final		Actual			Negative)
Revenues:		_		_				_
Property and other local taxes	\$	484,785	\$	484,785	\$	484,785	\$	-
Charges for services		79,600		79,600		65,241		(14,359)
Intergovernmental		60,000		60,000		86,433		26,433
Other		1,279		1,279		1,263		(16)
Total revenues		625,664		625,664		637,722		12,058
Expenses:								
Personal services		245,800		242,582		204,287		38,295
Materials and supplies		66,238		66,238		55,626		10,612
Contractual services		238,229		266,447		241,793		24,654
Utilities		60,000		62,000		57,427		4,573
Capital outlay		75,213		50,213		22,292		27,921
Other		30,000		28,000		13,124		14,876
Total expenses		715,480		715,480		594,549		120,931
Excess (deficiency) of revenues over								
(under) expenses		(89,816)		(89,816)		43,173		132,989
Transfers out		(5,198)		(5,198)				5,198
Net change in fund equity		(95,014)		(95,014)		43,173		138,187
Fund equity at beginning of year		67,384		67,384		67,384		-
Prior year encumbrances appropriated		27,683		27,683		27,683		
Fund equity at end of year	\$	53	\$	53	\$	138,240	\$	138,187

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PARKING GARAGE FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts			Fina	ance with al Budget ositive
		Original	Final		Actual		(Negative)	
Revenues:								
Charges for services	\$	28,612	\$	25,495	\$	33,697	\$	8,202
Other				6		6		
Total revenues		28,612		25,501		33,703		8,202
Expenses:								
Contractual services		85,552		82,441		13,998		68,443
Contractual services	-	-		100				100
Total expenses		85,552		82,541		13,998		68,543
Net change in fund equity		(56,940)		(57,040)		19,705		76,745
Fund equity at beginning of year		24,358		24,358		24,358		-
Prior year encumbrances appropriated		35,313		35,313		35,313		
Fund equity at end of year	\$	2,731	\$	2,631	\$	79,376	\$	76,745

### COMBINING STATEMENTS - INTERNAL SERVICE FUNDS

#### **FUND DESCRIPTIONS**

### **Internal Service Funds**

The internal service funds account for the financing of goods or services provided by one department or agency to other departments of the City of Mansfield on a cost-reimbursement basis. Accounting for these funds is designed to accumulate all of the costs incurred by the internal service funds in providing goods and services to other departments. However, charges to the other departments are not intended to produce a significant profit in the long run, but to recover the total costs of providing goods or services.

### Gargage Operating:

To account for the operation of the municipal vehicle repair garage for work performed for all departments and for the operation of a vehicle/equipment motor pool.

### Information Technology:

To account for the operation of the municipal data processing department for work performed for all departments.

### **Utility Collections:**

To account for the operation of the utility collections department for services provided to the water, sewer, codes and permits, and parking departments. The funds using the utility billing service are charged for the cost of the operation.

#### Health Insurance:

To account for the expenses incurred in the activity of self insurance by the City for employee health insurance.

### OML Self Insurance:

To account for the expenses incurred in the activity of liability insurance as a member of the Ohio Municipal League Joint Self-Insurance Pool.

### Workers' Compensation:

To account for the expenses incurred in the activity of the State Workers Compensation System.

### Benefit Fund:

To account for the city share of medicare, life insurance and OPERS (Ohio Public Employees Retirement System) contributions for employees.

### COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS DECEMBER 31, 2006

		Garage perating		ormation chnology		Utility Ollections
Assets:						
Current assets:						
Equity in pooled cash and cash equivalents	\$	97,675	\$	55,875	\$	143,203
Materials and supplies inventory		4,076		11,865		29,138
Total current assets		101,751		67,740		172,341
Noncurrent assets:						
Capital assets:						
Depreciable capital assets, net		882,717		59,290		47,568
Total capital assets	-	882,717		59,290		47,568
Total assets	\$	984,468	\$	127,030	\$	219,909
Liabilities:						
Current liabilities:	Φ.	10.750	Φ.	10.011	Φ.	0.000
Accounts payable	\$	42,762	\$	10,811	\$	8,000
Accrued wages and benefits		15,807		7,452		27,958
Due to other governments		18,127		7,705		34,701
Claims payable		76,696		25,968		70,659
Total current habilities		/0,090		23,908		70,039
Long-term liabilities:						
Compensated absences		118,392		18,475	-	133,011
Total long-term liabilities	-	118,392		18,475	-	133,011
Total liabilities		195,088		44,443		203,670
Net assets:						
Invested in capital assets, net of related debt		882,717		59,290		47,568
Unrestricted (deficit)		(93,337)	-	23,297		(31,329)
Total net assets (deficit)	\$	789,380	\$	82,587	\$	16,239

	Health nsurance		ML Self surance		Vorkers' npensation	 Total
\$	329,847	\$	4,783	\$	29,169	\$ 660,552 45,079
	329,847		4,783		29,169	 705,631
			-		<u>-</u>	 989,575 989,575
-	<u>-</u> _	-		-		 707,313
\$	329,847	\$	4,783	\$	29,169	\$ 1,695,206
\$	620 - - 779,690 780,310	\$	- - - - -	\$	- - - -	\$ 62,193 51,217 60,533 779,690 953,633
	<u>-</u> _		<u> </u>			 269,878
			-			 269,878
	780,310					 1,223,511
	(450,463)		4,783		- 29,169	 989,575 (517,880)
\$	(450,463)	\$	4,783	\$	29,169	\$ 471,695

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Gara Opera	_	rmation hnology	Utility Collections		
Operating revenues:						
Charges for services	\$ 1	,001,659	\$ 419,594	\$	1,507,171	
Total operating revenues	1	,001,659	419,594		1,507,171	
Operating expenses:						
Personal services		360,696	162,759		644,853	
Fringe benefits		498	16		5,088	
Contractual services		266,199	228,765		513,632	
Materials and supplies		387,792	52,003		185,213	
Depreciation		325,508	22,264		9,188	
Utilities		53,067	3,492		-	
Claims expense		-	-		-	
Other	-	-	 422		-	
Total operating expenses	1	,393,760	 469,721		1,357,974	
Operating income (loss)		(392,101)	(50,127)		149,197	
Nonoperating revenues (expenses):						
Other nonoperating revenue		4,075	-		3,180	
Loss on disposal of assets		(13,812)	 		(1,286)	
Total nonoperating revenues (expenses)		(9,737)	 		1,894	
Income (loss) before capital contributions						
and transfers		(401,838)	(50,127)		151,091	
Capital contributions		65,691	335			
Changes in net assets		(336,147)	(49,792)		151,091	
Net assets (deficit) at beginning of year	1	,125,527	 132,379		(134,852)	
Net assets (deficit) at end of year	\$	789,380	\$ 82,587	\$	16,239	

Health Insurance		ML Self	Vorkers' npensation	 Benefit Fund	 Total
\$ 5,612,253	\$	476,212	\$ 663,911	\$ 2,842,712	\$ 12,523,512
 5,612,253		476,212	 663,911	 2,842,712	 12,523,512
-		-	-	-	1,168,308
222 924		470.250	690,833	2 942 712	5,602
322,834		479,359	090,833	2,842,712	5,344,334 625,008
- -		-	_	- -	356,960
-		_	-	-	56,559
5,055,084		_	-	-	5,055,084
 <u>-</u>			 	 	 422
 5,377,918		479,359	 690,833	 2,842,712	 12,612,277
 234,335		(3,147)	 (26,922)	 <u>-</u>	 (88,765)
-		-	-	-	7,255
 			 	 	 (15,098)
 -		<u>-</u>	 -	 -	 (7,843)
234,335		(3,147)	(26,922)	-	(96,608)
<u> </u>		<u> </u>	 <u>-</u>	 <u>-</u>	66,026
234,335		(3,147)	(26,922)	-	(30,582)
 (684,798)		7,930	 56,091	 	 502,277
\$ (450,463)	\$	4,783	\$ 29,169	\$ <u>-</u>	\$ 471,695

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

		Garage Operating	formation echnology	C	Utility ollections
Cash flows from operating activities:	-		 - GV	-	
Cash received from customers	\$	1,001,659	\$ 419,594	\$	1,507,171
Cash received from other operating revenues		4,075	-		3,180
Cash payments to employees		(354,324)	(160,778)		(717,261)
Cash payments for suppliers		(721,489)	(270,811)		(690,322)
Cash payments for other operating expenses		-	(422)		-
Cash payments for claims expense			 -		-
Net cash provided by (used in) operating activities		(70,079)	(12,417)		102,768
Cash flows from capital and related financing activities:					
Acquisition of capital assets		-	(24,877)		(4,416)
Net cash used in capital and related financing activities .		-	(24,877)		(4,416)
Net increase (decrease) in cash and cash equivalents		(70,079)	(37,294)		98,352
Cash and cash equivalents at beginning of year		167,754	93,169		44,851
Cash and cash equivalents at end of year	\$	97,675	\$ 55,875	\$	143,203
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:  Operating income (loss)	\$	(392,101)	\$ (50,127)	\$	149,197
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation		325,508	22,264		9,188
Other nonoperating revenues		4,075	22,204		3,180
Other honoperating revenues		4,073	-		3,160
Changes in assets and liabilities:					
Decrease in inventory of supplies		2,475	3,631		1,306
Increase (decrease) in accounts payable		(16,906)	9,818		7,217
Increase (decrease) in accrued wages and benefits		(1,048)	1,169		(1,346)
Increase in due to other governments		498	16		5,088
Increase (decrease) in compensated		7,420	812		(71,062)
absences payable		7,420 -	- 812		(71,002)
Net cash provided by (used in) operating activities	\$	(70,079)	\$ (12,417)	\$	102,768

]	Health Insurance				Vorkers' npensation		Benefit Fund		Total	
\$	5,612,253	\$	476,212	\$	663,911	\$	2,842,712	\$	12,523,512	
	-		-		-		-		7,255	
	-		-		-		-		(1,232,363)	
	(322,678)		(479,359)		(690,833)		(2,842,712)		(6,018,204)	
	(5,492,412)		-		-		-		(422) (5,492,412)	
	(202,837)	-	(3,147)		(26,922)	-	<u>-</u>		(212,634)	
	(202,037)		(3,147)	-	(20,722)				(212,034)	
			<u>-</u>		<u>-</u>			_	(29,293)	
									(29,293)	
	(202,837)		(3,147)		(26,922)		-		(241,927)	
	532,684		7,930		56,091		_		902,479	
\$	329,847	\$	4,783	\$	29,169	\$		\$	660,552	
\$	234,335	\$	(3,147)	\$	(26,922)	\$	-	\$	(88,765)	
	_		_		_		_		356,960	
	-		-		-		-		7,255	
	-		-		-		-		7,412	
	156		-		-		-		285	
	-		-		-		-		(1,225)	
	-		-		-		-		5,602	
	(437,328)		-		-		-		(62,830) (437,328)	
			<u> </u>		<u> </u>	-	<u> </u>			
\$	(202,837)	\$	(3,147)	\$	(26,922)	\$	-	\$	(212,634)	

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GARAGE OPERATING FUND FOR THE YEAR ENDED DECEMBER 31, 2006

n.	 Budgeted Original	Amo	unts Final	Actual	Fir	Variance with Final Budget Positive (Negative)	
Revenues:							
Charges for services	\$ 1,001,659 8,198	\$	1,001,659 8,198	\$ 1,001,659 4,075	\$	(4,123)	
Total revenues	 1,009,857		1,009,857	 1,005,734		(4,123)	
Expenses:							
Personal services.  Materials and supplies.  Contractual services.  Utilities.  Capital outlay.  Total expenses.	 412,200 439,686 279,649 75,000 101,198		406,837 434,884 285,012 75,000 101,198	 354,324 400,994 278,156 58,932		52,513 33,890 6,856 16,068 101,198	
Deficiency of revenues under expenses	(297,876)		(293,074)	(86,672)		206,402	
Transfers in	 138,612 (3,291)		138,612 (3,291)	- -		(138,612) 3,291	
Net change in fund equity	(162,555)		(157,753)	(86,672)		71,081	
Fund equity at beginning of year Prior year encumbrances appropriated	 59,364 108,386		59,364 108,386	 59,364 108,386		- -	
Fund equity at end of year	\$ 5,195	\$	9,997	\$ 81,078	\$	71,081	

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) INFORMATION TECHNOLOGY FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo		Fin	Variance with Final Budget Positive	
	0	riginal		Final	 Actual	(N	egative)
Revenues:							
Charges for services	\$	419,594	\$	419,594	\$ 419,594	\$	-
Other		40		40	 -		(40)
Total revenues		419,634		419,634	 419,594		(40)
Expenses:							
Personal services		191,800		181,555	160,778		20,777
Materials and supplies		52,711		52,711	49,947		2,764
Contractual services		270,878		273,023	265,808		7,215
Capital outlay		21,168		29,268	29,087		181
Other		2,500		2,500	 1,422		1,078
Total expenses		539,057		539,057	 507,042		32,015
Deficiency of revenues under expenses		(119,423)		(119,423)	 (87,448)		31,975
Transfers in		140,406		28,465	_		(28,465)
Transfers out		(2,212)		(2,212)	 -		2,212
Net change in fund equity		18,771		(93,170)	(87,448)		5,722
Fund equity at beginning of year		74,770		74,770	74,770		-
Prior year encumbrances appropriated		18,400		18,400	 18,400		<u> </u>
Fund equity at end of year	\$	111,941	\$		\$ 5,722	\$	5,722

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) UTILITY COLLECTIONS FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Original	l Amounts Final	Actual	Variance with Final Budget Positive (Negative)		
Revenues:	g			(= (= (= (= (= (= (= (= (= (= (= (= (= (		
Charges for services	\$ 1,507,171 4,600	\$ 1,507,171 4,600	\$ 1,507,171 3,180	\$ - (1,420)		
Total revenues	1,511,771	1,511,771	1,510,351	(1,420)		
Expenses:						
Personal services	728,609 35,416 290,784 537,172	728,609 35,416 290,784 537,172	717,261 4,416 184,026 513,789	11,348 31,000 106,758 23,383		
Total expenses	1,591,981	1,591,981	1,419,492	172,489		
Excess (deficiency) of revenues over (under) expenses	(80,210)	(80,210)	90,859	171,069		
Transfers in	35,481	35,481		(35,481)		
Net change in fund equity	(44,729)	(44,729)	90,859	135,588		
Fund equity at beginning of year Prior year encumbrances appropriated	44,529 200	44,529 200	44,529 200	<u>-</u>		
Fund equity at end of year	\$ -	\$ -	\$ 135,588	\$ 135,588		

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HEALTH INSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts			Variance with Final Budget		
Revenues:		Original		Final		Actual	Positive (Negative)		
Charges for services	\$	5,612,253 20,929	\$	5,261,480 20,929	\$	5,612,253	\$	350,773 (20,929)	
Total revenues	-	5,633,182		5,282,409		5,612,253	-	329,844	
Expenses:									
Contractual services		387,258 5,427,832		322,678 5,492,412		322,678 5,492,412		- -	
Total expenses		5,815,090		5,815,090		5,815,090			
Deficiency of revenues under expenses		(181,908)		(532,681)		(202,837)		329,844	
Transfers in		677,979							
Net change in fund equity		496,071		(532,681)		(202,837)		329,844	
Fund equity at beginning of year		532,681		532,681		532,681			
Fund equity at end of year	\$	1,028,752	\$		\$	329,844	\$	329,844	

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) OML SELF INSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amo	unts			Variance with Final Budget Positive	
	 Original		Final	Actual		(Negative)	
Revenues:							
Charges for services	\$ 476,212	\$	476,212	\$	476,212	\$	-
Other	 796		796				(796)
Total revenues	 477,008		477,008		476,212		(796)
Expenses:							
Contractual services	 485,000		485,000		479,359		5,641
Total expenses	 485,000		485,000		479,359		5,641
Deficiency of revenues under expenses	 (7,992)		(7,992)		(3,147)		4,845
Transfers in	 60		60				(60)
Net change in fund equity	(7,932)		(7,932)		(3,147)		4,785
Fund equity at beginning of year	 7,932		7,932		7,932		-
Fund equity at end of year	\$ 	\$	-	\$	4,785	\$	4,785

## SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) WORKERS COMPENSATION FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amo	unts			Variance with Final Budget Positive		
	 Original		Final	Actual		(Negative)		
Revenues:								
Charges for services	\$ 663,910	\$	663,910	\$	663,911	\$	1	
Total revenues	 663,910		663,910		663,911		1	
Expenses:								
Contractual services	 720,000		720,000		690,833		29,167	
Total expenses	 720,000		720,000		690,833		29,167	
Deficiency of revenues under expenses	 (56,090)		(56,090)		(26,922)		29,168	
Net change in fund equity	(56,090)		(56,090)		(26,922)		29,168	
Fund equity at beginning of year	 56,090		56,090		56,090			
Fund equity at end of year	\$ 	\$		\$	29,168	\$	29,168	

# SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) BENEFIT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts			Variance with Final Budget Positive		
		Original		Final		Actual		(Negative)	
Revenues:									
Charges for services	\$	3,233,519	\$	3,233,519	\$	2,842,712	\$	(390,807)	
Total operating revenues		3,233,519		3,233,519		2,842,712		(390,807)	
Expenses:									
Contractual services		3,233,519		3,233,519		2,842,712		390,807	
Total expenses		3,233,519		3,233,519		2,842,712		390,807	
Net change in fund equity		-		-		-		-	
Fund equity at beginning of year		<u>-</u>						<u>-</u>	
Fund equity at end of year	\$	_	\$	_	\$	_	\$	-	

### COMBINING STATEMENTS - FIDUCIARY FUNDS

#### FUND DESCRIPTIONS

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agent for individuals, private organizations, other governmental units, and/or funds. These funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following are the City's fiduciary fund types:

### **Agency Funds**

#### **OSP Fines Fund**

To account for monies collected through Ohio State Patrol fines that are then distributed to the local Law Library organization.

### Sewer and Street Opening Fund

To account for monies deposited with the City by individuals who intend to excavate portions of City streets or sidewalks.

#### **Building Security Fund**

To account for deposits received from individuals to guarantee proper demolition and removal of structures damaged by fire.

### Payroll Agency Fund

To account for monies aggregated from the various operating funds for payroll and payroll-related liabilities. As a pay period closed, the operating funds record the gross pay as expenditures or expenses; the payroll agency fund simultaneously records the various liabilities.

### Municipal Court Fund

To account for monies that flow through the Clerk of Courts office.

### Transient Occupancy Tax Fund

To account for collections of local tax on hotel/motel guests. Monies collected go to the Richland County Convention & Visitors Bureau, the local Main Street USA, and other miscellaneous agencies.

### Internet Auction Fund

To account for the monies collected for the sale of equipment on the internet. Monies collected are be disbursed to various departments.

### Board of Standards Assessments Fund

To account for fees, for the acceptance and approval of building plans.

### Utility Deposits Fund

To account for monies deposited with the City by individuals for water and sewer service.

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\bf AGENCY\ FUNDS}$ FOR THE YEAR ENDED DECEMBER 31, 2006

		Balance 01/01/06			Reductions		Balance 12/31/06	
OSP Fines								
Assets:	Φ.		Φ.	5.5 750	Φ.	54.550	Φ.	
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$	-	\$	56,758	\$	56,758	\$	-
Due from other governments		3,881		58,801		56,758		5,924
Total assets	\$	3,881	\$	115,559	\$	113,516	\$	5,924
Liabilities:								
Due to individuals	\$	3,881	\$	58,801	\$	56,758	\$	5,924
Total liabilities	\$	3,881	\$	58,801	\$	56,758	\$	5,924
Sewer and Street Opening Assets:								
Equity in pooled cash and cash equivalents	\$	15,696	\$	3,414	\$	1,960	\$	17,150
Total assets	\$	15,696	\$	3,414	\$	1,960	\$	17,150
Liabilities:								
Due to individuals	\$	15,696	\$	3,414	\$	1,960	\$	17,150
Total liabilities	\$	15,696	\$	3,414	\$	1,960	\$	17,150
<b>Building Security</b>								
Assets:  Equity in pooled cash and cash equivalents	\$	19,566	¢	230,660	\$	21,000	¢	229,226
Total assets	\$		\$		\$	·	\$	
Total assets	<u> </u>	19,566	\$	230,660	<u> </u>	21,000	\$	229,226
Liabilities:								
Due to individuals	\$	19,566	\$	230,660	\$	21,000	\$	229,226
Total liabilities	\$	19,566	\$	230,660	\$	21,000	\$	229,226
Payroll Agency Assets:								
Cash and cash equivalents with fiscal agents	\$	182,296	\$	26,308,753	\$	26,316,357	\$	174,692
Total assets	\$	182,296	\$	26,308,753	\$	26,316,357	\$	174,692
Liabilities:								
Due to other governments	\$	144,108	\$	15,629,431	\$	15,629,966	\$	143,573
Due to individuals		38,188		10,679,322		10,686,391		31,119
Total liabilities	\$	182,296	\$	26,308,753	\$	26,316,357	\$	174,692

(continued)

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2006

	Balance 01/01/06	 Additions	F	Reductions	_	3alance 2/31/06
Municipal Court						
Assets:  Equity in pooled cash and cash equivalents  Investments	\$ 476,384 230,000	\$ 5,599,693 40,000	\$	5,624,286	\$	451,791 270,000
Total assets	\$ 706,384	\$ 5,639,693	\$	5,624,286	\$	721,791
Liabilities:						
Due to other governments	\$ 213,420 506 492,458	\$ 3,197,103 31,149 2,411,441	\$	3,203,772 29,847 2,390,667	\$	206,751 1,808 513,232
Total liabilities	\$ 706,384	\$ 5,639,693	\$	5,624,286	\$	721,791
Transient Occupancy Tax Assets:						
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$ -	\$ 186,385	\$	186,385	\$	-
Taxes	 8,774	 186,696		186,385		9,085
Total assets	\$ 8,774	\$ 373,081	\$	372,770	\$	9,085
Liabilities:  Due to other governments	\$ 6,062 2,712	\$ 34,615 152,081	\$	34,319 152,066	\$	6,358 2,727
Total liabilities	\$ 8,774	\$ 186,696	\$	186,385	\$	9,085
Internet Auction Assets:						
Equity in pooled cash and cash equivalents	\$ 26,160	\$ 37,886	\$	63,050	\$	996
Total assets	\$ 26,160	\$ 37,886	\$	63,050	\$	996
Liabilities:						
Due to other governments	\$ 24,476 1,684	\$ 36,184 1,702	\$	60,660 2,390	\$	- 996
Total liabilities	\$ 26,160	\$ 37,886	\$	63,050	\$	996

(continued)

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2006

	Balance 01/01/06		Additions		Reductions		Balance 12/31/06	
Board of Standards Assessments								
Assets:  Equity in pooled cash and cash equivalents	\$	528	\$	2,601	\$	1,868	\$	1,261
Total assets	\$	528	\$	2,601	\$	1,868	\$	1,261
Liabilities:								
Due to other governments	\$	528	\$	2,601	\$	1,868	\$	1,261
Total liabilities	\$	528	\$	2,601	\$	1,868	\$	1,261
Utility Deposits Assets:								
Equity in pooled cash and cash equivalents	\$	550	\$	_	\$	50	\$	500
Total assets	\$	550	\$	-	\$	50	\$	500
Liabilities:								
Due to individuals	\$	550	\$	_	\$	50	\$	500
Total liabilities	\$	550	\$		\$	50	\$	500
Total Agency Funds Assets:								
Equity in pooled cash and cash equivalents	\$	538,884	\$	6,117,397	\$	5,955,357	\$	700,924
Cash and cash equivalents with fiscal agents  Investments		182,296 230,000		26,308,753 40,000		26,316,357		174,692 270,000
Taxes		8,774		186,696		186,385		9,085
Due from other governments		3,881		58,801		56,758		5,924
Total assets	\$	963,835	\$	32,711,647	\$	32,514,857	\$	1,160,625
Liabilities:								
Due to other governments	\$	388,594	\$	18,899,934	\$	18,930,585	\$	357,943
Due to individuals		82,783 492,458		11,157,129 2,411,441		10,950,462 2,390,667		289,450 513,232
Total liabilities	\$	963,835	\$	32,468,504	\$	32,271,714	\$	1,160,625
		,,		,,		,- · - , · - ·		,,

### **Statistical Section**

This part of the City of Mansfield, Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	Page(s)
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	142
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax, and the municipal income tax.	150
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	158
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	167
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	169

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2003; schedules presenting government-wide information beginning in that year.

### NET ASSETS BY COMPONENT LAST FOUR YEARS

(accrual basis of accounting)

	2006		2005		2004			2003
Governmental Activities								
Invested in Capital Assets, Net of Related Debt	\$	45,098,513	\$	46,367,183	\$	47,833,128	\$	48,523,672
Restricted		15,824,043		15,521,272		15,950,708		26,640,679
Unrestricted		1,740,055		(413,024)		(1,266,633)		(11,680,081)
Total Governmental Activities Net Assets		62,662,611		61,475,431		62,517,203		63,484,270
Desires Torre Auditidian								
Business-Type Activities		27 070 600		27 270 720		26.070.072		20.014.666
Invested in Capital Assets, Net of Related Debt		37,078,689		37,370,730		36,878,972		39,814,666
Restricted		3,979,276		3,979,276		4,070,672		1,457,668
Unrestricted		12,340,798		10,362,772		8,135,785		7,912,220
Total Business-Type Activities Net Assets		53,398,763		51,712,778		49,085,429		49,184,554
Primary Government								
Invested in Capital Assets, Net of Related Debt		82,177,202		83,737,913		84,712,100		88,338,338
Restricted		19,803,319		19,500,548		20,021,380		28,098,347
Unrestricted		14,080,853		9,949,748		6,869,152		(3,767,861)
Total Primary Government Net Assets	\$	116,061,374	\$	113,188,209	\$	111,602,632	\$	112,668,824
Total I timally Government Net Assets	φ	110,001,374	φ	113,100,209	ф	111,002,032	φ	112,000,024

### CHANGES IN NET ASSETS LAST FOUR YEARS

(accrual basis of accounting)

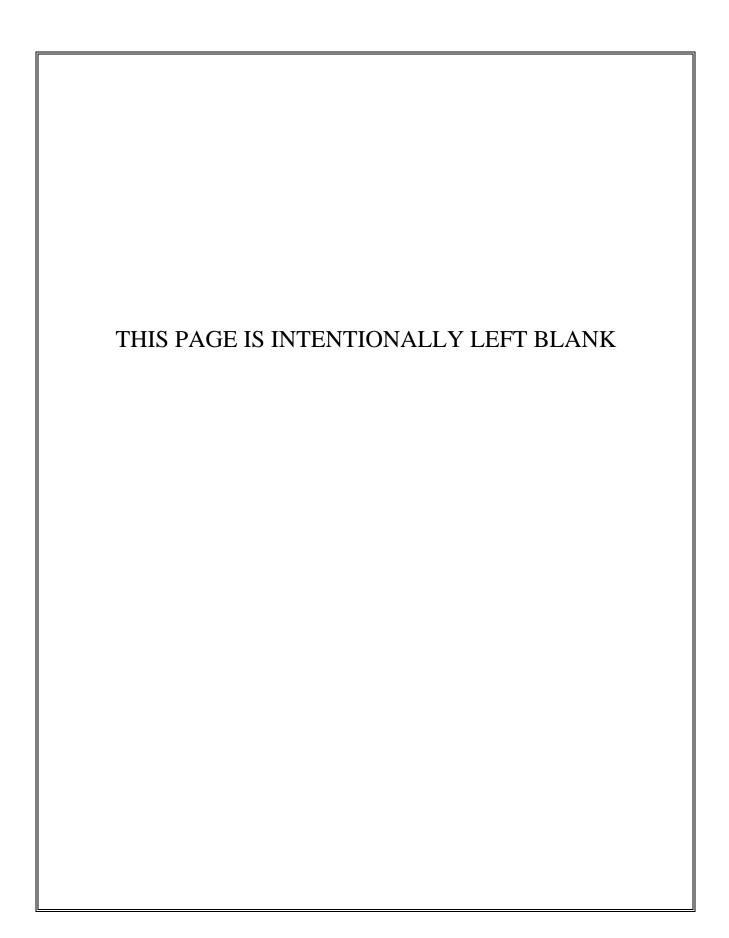
Public safety 1,602,051 1,653,534 928,130 Public health and welfare 400 380 8,446 Transportation 168,545 295,065 209,200 Community environment 150,663 258,271 176,753 Leisure time activities 182,104 315,728 20,626 Interest and fiscal charges 7,041,641 9,841,045 6,849,290 7, Capital Grants and Contributions 7,041,641 9,841,045 6,849,290 7, Capital Grants and Contributions 10,060,076 70,414 309,775 Total Governmental Activities Program Revenues 13,657,837 15,925,223 12,110,866 11, Susiness-Type Activities: Charges for Services: 84,819,60 8,343,947 8,050,000 7, Sewer 8,481,960 8,395,183 8,159,344 6, Airport 84,969 8,8611 143,038 Parking Garage 33,696 187,696 32,132 Capital Grants and Contributions 1,096,738 1,148,728 629,261 Total Business-Type Activities Program Revenues 17,698,323 18,164,165 17,013,775 15, Total Primary Government Program Revenues 31,356,160 34,089,388 29,124,641 26, Supenses Governmental Activities: General government 9,960,681 12,154,838 10,496,931 8, Public safety 22,988,245 23,850,064 21,355,233 20, Public health and welfare 141,884 137,328 156,000 Transportation 10,396,560 10,078,954 8,390,900 8, Community environment 1,972,480 1,491,159 2,065,065 2, Leisure time activities 11,103,561 488,317 44,912 Interest and fiscal charges 253,102 253,405 355,645 Total Governmental Activities Expenses 46,786,513 48,44,065 43,269,186 41, Susiness-Type Activities Expenses 46,786,513 48,454,065 7,638,373		2006			2005	2004	2003	
Charges for Services:   General government   \$ 3,452,357   \$ 3,490,786   \$ 3,608,646   \$ 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2,	gram Revenues							
Sacrostation	rernmental Activities:							
Public safety	arges for Services:							
Public health and welfare	General government	\$	3,452,357	\$	3,490,786	\$ 3,608,646	\$	2,195,188
Transportation         168,545         295,065         209,200           Community environment         150,663         258,271         176,753           Leisure time activities         182,104         315,728         20,626           Interest and fiscal charges         -         -           Operating Grants and Contributions         7,041,641         9,841,045         6,849,290         7,           Capital Grants and Contributions         1,060,076         70,414         309,775         7           Total Governmental Activities Program Revenues         13,657,837         15,925,223         12,110,866         11,           Business-Type Activities:         ***         ***         ***         ***           Charges for Services:         ***         ***         ***         ***           Water         8,000,960         8,343,947         8,050,000         7,         ***           Sewer         8,481,960         8,343,947         8,050,000         7,         ***           Airport         84,969         8,611         143,038         8,         143,038         9,         ***         ***         4,29,261         1         ***         ***         ***         ***         ***         ***         ***	Public safety		1,602,051		1,653,534	928,130		625,619
Community environment	Public health and welfare		400		380	8,446		9,727
Leisure time activities	Fransportation		168,545		295,065	209,200		463,892
Interest and fiscal charges	Community environment		150,663		258,271	176,753		209,867
Operating Grants and Contributions         7,041,641         9,841,045         6,849,290         7, 2, 20           Capital Grants and Contributions         1,060,076         70,414         309,775         7           Total Governmental Activities Program Revenues         13,657,837         15,925,223         12,110,866         11,           Business-Type Activities:         Sever         8,000,960         8,343,947         8,050,000         7           Sewer         8,481,960         8,395,183         8,159,344         6,           Airport         84,969         88,611         143,038         143,038           Parking Garage         33,696         187,696         32,132         2           Capital Grants and Contributions         1,096,738         1,148,728         629,261         1           Total Business-Type Activities Program Revenues         17,698,323         18,164,165         17,013,775         15,           Total Primary Government Program Revenues         31,356,160         34,089,388         29,124,641         26,           Expenses         Governmental Activities:         22,958,245         23,850,064         21,355,233         20,           Public safety         22,958,245         23,850,064         21,355,233         20,	Leisure time activities		182,104		315,728	20,626		21,764
Capital Grants and Contributions         1,060,076         70,414         309,775           Total Governmental Activities Program Revenues         13,657,837         15,925,223         12,110,866         11,           Business-Type Activities:         Secres Services:         8,000,960         8,343,947         8,050,000         7,           Sewer Sever Sevices:         8,481,960         8,395,183         8,159,344         6,           Airport Adrigor Sarge 33,696         187,696         32,132         2,2312           Parking Garage 33,696         187,696         32,132         2,261           Total Business-Type Activities Program Revenues 1,096,738         1,148,728         629,261           Total Primary Government Program Revenues 31,356,160         34,089,388         29,124,641         26,           Expenses         Governmental Activities:         9,960,681         12,154,838         10,496,931         8,           Public safety 22,958,245         23,850,064         21,355,233         20,           Public health and welfare 141,884         137,328         156,000           Transportation 10,396,560         10,078,954         8,390,900         8,           Community environment 2,2480         1,491,159         2,065,065         2,           Leisure time activities 3,156,4	nterest and fiscal charges		-		-	-		-
Business-Type Activities:   Charges for Services:   Water	perating Grants and Contributions		7,041,641		9,841,045	6,849,290		7,547,321
Business-Type Activities:   Charges for Services:   Water			1,060,076					132,240
Business-Type Activities:   Charges for Services:   Water	•							
Charges for Services:         8,000,960         8,343,947         8,050,000         7, 5ewer           Sewer         8,481,960         8,395,183         8,159,344         6, 6, 32,132           Airport         84,969         88,611         143,038           Parking Garage         33,696         187,696         32,132           Capital Grants and Contributions         1,096,738         1,148,728         629,261           Total Business-Type Activities Program Revenues         17,698,323         18,164,165         17,013,775         15,           Total Primary Government Program Revenues         31,356,160         34,089,388         29,124,641         26,           Expenses           Governmental Activities:         9,960,681         12,154,838         10,496,931         8,           Public safety         22,958,245         23,850,064         21,355,233         20,           Public health and welfare         141,884         137,328         156,000           Transportation         10,396,560         10,078,954         8,390,900         8,           Community environment         1,972,480         1,491,159         2,065,065         2,           Leisure time activities         1,103,561         488,317         4	ıl Governmental Activities Program Revenues		13,657,837		15,925,223	 12,110,866		11,205,618
Charges for Services:         8,000,960         8,343,947         8,050,000         7, 5ewer           Sewer         8,481,960         8,395,183         8,159,344         6, 6, 32,132           Airport         84,969         88,611         143,038           Parking Garage         33,696         187,696         32,132           Capital Grants and Contributions         1,096,738         1,148,728         629,261           Total Business-Type Activities Program Revenues         17,698,323         18,164,165         17,013,775         15,           Total Primary Government Program Revenues         31,356,160         34,089,388         29,124,641         26,           Expenses           Governmental Activities:         9,960,681         12,154,838         10,496,931         8,           Public safety         22,958,245         23,850,064         21,355,233         20,           Public health and welfare         141,884         137,328         156,000           Transportation         10,396,560         10,078,954         8,390,900         8,           Community environment         1,972,480         1,491,159         2,065,065         2,           Leisure time activities         1,103,561         488,317         4	iness-Type Activities:							
Water         8,000,960         8,343,947         8,050,000         7,           Sewer         8,481,960         8,395,183         8,159,344         6,           Airport         84,969         88,611         143,038           Parking Garage         33,696         187,696         32,132           Capital Grants and Contributions         1,096,738         1,148,728         629,261           Total Business-Type Activities Program Revenues         17,698,323         18,164,165         17,013,775         15,           Total Primary Government Program Revenues         31,356,160         34,089,388         29,124,641         26,           Expenses           Governmental Activities:         9,960,681         12,154,838         10,496,931         8,           Public safety         22,958,245         23,850,064         21,355,233         20,           Public health and welfare         141,884         137,328         156,000           Transportation         10,396,560         10,078,954         8,390,900         8,           Community environment         1,972,480         1,491,159         2,065,065         2,           Leisure time activities         1,103,561         488,317         449,412         1,444,44								
Sewer Airport Airport         8,481,960         8,395,183         8,159,344 (a)         6, Airport (a)         84,969         88,611         143,038         7,412,809         7,638,373         8,159,344 (a)         6, Airport (a)         6, Airport (a)         84,969         88,611         143,038         7,412,809         7,638,373         7, Airport (a)         7,638,373         7, Airport (a)         8,44,636         7,412,809         7,638,373         7, Airport (a)         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44         4,44,44	=		8.000.960		8.343.947	8.050.000		7,517,166
Airport Parking Garage       84,969       88,611       143,038       143,038       21,322       22,132       22,132       22,132       22,132       23,696       187,696       32,132					, ,			6,791,857
Parking Garage         33,696         187,696         32,132           Capital Grants and Contributions         1,096,738         1,148,728         629,261           Total Business-Type Activities Program Revenues         17,698,323         18,164,165         17,013,775         15,           Total Primary Government Program Revenues         31,356,160         34,089,388         29,124,641         26,           Expenses         Governmental Activities:         9,960,681         12,154,838         10,496,931         8,           Public safety         22,958,245         23,850,064         21,355,233         20,           Public health and welfare         141,884         137,328         156,000           Transportation         10,396,560         10,078,954         8,390,900         8,           Community environment         1,972,480         1,491,159         2,065,065         2,           Leisure time activities         1,103,561         488,317         449,412           Interest and fiscal charges         253,102         253,405         355,645           Total Governmental Activities Expenses         46,786,513         48,454,065         43,269,186         41,           Business-Type Activities:         8,144,636         7,412,809         7,638,373         7, </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>154,987</td>								154,987
Capital Grants and Contributions         1,096,738         1,148,728         629,261           Total Business-Type Activities Program Revenues         17,698,323         18,164,165         17,013,775         15,           Total Primary Government Program Revenues         31,356,160         34,089,388         29,124,641         26,           Expenses         Governmental Activities:         31,356,160         34,089,388         29,124,641         26,           Expenses         General government         9,960,681         12,154,838         10,496,931         8,           Public safety         22,958,245         23,850,064         21,355,233         20,           Public health and welfare         141,884         137,328         156,000           Transportation         10,396,560         10,078,954         8,390,900         8,           Community environment         1,972,480         1,491,159         2,065,065         2,           Leisure time activities         1,103,561         488,317         449,412           Interest and fiscal charges         253,102         253,405         355,645           Total Governmental Activities Expenses         46,786,513         48,454,065         43,269,186         41,           Business-Type Activities:         8,144,636								44,211
Total Business-Type Activities Program Revenues         17,698,323         18,164,165         17,013,775         15,           Total Primary Government Program Revenues         31,356,160         34,089,388         29,124,641         26,           Expenses         Governmental Activities:         9,960,681         12,154,838         10,496,931         8,           Public safety         22,958,245         23,850,064         21,355,233         20,           Public health and welfare         141,884         137,328         156,000           Transportation         10,396,560         10,078,954         8,390,900         8,           Community environment         1,972,480         1,491,159         2,065,065         2,           Leisure time activities         1,103,561         488,317         449,412           Interest and fiscal charges         253,102         253,405         355,645           Total Governmental Activities Expenses         46,786,513         48,454,065         43,269,186         41,           Business-Type Activities:         8,144,636         7,412,809         7,638,373         7,								533,827
Expenses         Seminary Government Program Revenues         31,356,160         34,089,388         29,124,641         26,000           Expenses         Governmental Activities:         31,356,160         34,089,388         29,124,641         26,000           Governmental Activities:         31,356,160         34,089,388         29,124,641         26,000           Governmental Activities:         9,960,681         12,154,838         10,496,931         8,000           Public safety         22,958,245         23,850,064         21,355,233         20,000           Public health and welfare         141,884         137,328         156,000         156,000         156,000         8,000         10,078,954         8,390,900         8,000         8,000         10,078,954         8,390,900         8,000         10,078,954         1,491,159         2,065,065         2,000         2,005,065         2,000         2,005,065         2,000         2,005,065         2,000         2,005,065         2,000         2,005,065         2,000         2,000         2,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000         3,000	-					 		333,027
Expenses         Governmental Activities:       9,960,681       12,154,838       10,496,931       8,         Public safety       22,958,245       23,850,064       21,355,233       20,         Public health and welfare       141,884       137,328       156,000         Transportation       10,396,560       10,078,954       8,390,900       8,         Community environment       1,972,480       1,491,159       2,065,065       2,         Leisure time activities       1,103,561       488,317       449,412         Interest and fiscal charges       253,102       253,405       355,645         Total Governmental Activities Expenses       46,786,513       48,454,065       43,269,186       41,         Business-Type Activities:       8,144,636       7,412,809       7,638,373       7,	ıl Business-Type Activities Program Revenues		17,698,323		18,164,165	 17,013,775		15,042,048
Governmental Activities:       9,960,681       12,154,838       10,496,931       8,         Public safety       22,958,245       23,850,064       21,355,233       20,         Public health and welfare       141,884       137,328       156,000         Transportation       10,396,560       10,078,954       8,390,900       8,         Community environment       1,972,480       1,491,159       2,065,065       2,         Leisure time activities       1,103,561       488,317       449,412         Interest and fiscal charges       253,102       253,405       355,645         Total Governmental Activities Expenses       46,786,513       48,454,065       43,269,186       41,         Business-Type Activities:       8,144,636       7,412,809       7,638,373       7,	ıl Primary Government Program Revenues		31,356,160		34,089,388	 29,124,641		26,247,666
Governmental Activities:       9,960,681       12,154,838       10,496,931       8,         Public safety       22,958,245       23,850,064       21,355,233       20,         Public health and welfare       141,884       137,328       156,000         Transportation       10,396,560       10,078,954       8,390,900       8,         Community environment       1,972,480       1,491,159       2,065,065       2,         Leisure time activities       1,103,561       488,317       449,412         Interest and fiscal charges       253,102       253,405       355,645         Total Governmental Activities Expenses       46,786,513       48,454,065       43,269,186       41,         Business-Type Activities:       8,144,636       7,412,809       7,638,373       7,	nenses							
General government       9,960,681       12,154,838       10,496,931       8,         Public safety       22,958,245       23,850,064       21,355,233       20,         Public health and welfare       141,884       137,328       156,000         Transportation       10,396,560       10,078,954       8,390,900       8,         Community environment       1,972,480       1,491,159       2,065,065       2,         Leisure time activities       1,103,561       488,317       449,412         Interest and fiscal charges       253,102       253,405       355,645         Total Governmental Activities Expenses       46,786,513       48,454,065       43,269,186       41,         Business-Type Activities:       8,144,636       7,412,809       7,638,373       7,								
Public safety       22,958,245       23,850,064       21,355,233       20,         Public health and welfare       141,884       137,328       156,000         Transportation       10,396,560       10,078,954       8,390,900       8,         Community environment       1,972,480       1,491,159       2,065,065       2,         Leisure time activities       1,103,561       488,317       449,412         Interest and fiscal charges       253,102       253,405       355,645         Total Governmental Activities Expenses       46,786,513       48,454,065       43,269,186       41,         Business-Type Activities:       8,144,636       7,412,809       7,638,373       7,			9 960 681		12 154 838	10 496 931		8,258,059
Public health and welfare       141,884       137,328       156,000         Transportation       10,396,560       10,078,954       8,390,900       8,         Community environment       1,972,480       1,491,159       2,065,065       2,         Leisure time activities       1,103,561       488,317       449,412         Interest and fiscal charges       253,102       253,405       355,645         Total Governmental Activities Expenses       46,786,513       48,454,065       43,269,186       41,         Business-Type Activities:         Water       8,144,636       7,412,809       7,638,373       7,								20,653,049
Transportation         10,396,560         10,078,954         8,390,900         8,           Community environment         1,972,480         1,491,159         2,065,065         2,           Leisure time activities         1,103,561         488,317         449,412           Interest and fiscal charges         253,102         253,405         355,645           Total Governmental Activities Expenses         46,786,513         48,454,065         43,269,186         41,           Business-Type Activities:         8,144,636         7,412,809         7,638,373         7,								260,946
Community environment         1,972,480         1,491,159         2,065,065         2,           Leisure time activities         1,103,561         488,317         449,412           Interest and fiscal charges         253,102         253,405         355,645           Total Governmental Activities Expenses         46,786,513         48,454,065         43,269,186         41,           Business-Type Activities:         Water         8,144,636         7,412,809         7,638,373         7,								8,496,196
Leisure time activities       1,103,561       488,317       449,412         Interest and fiscal charges       253,102       253,405       355,645         Total Governmental Activities Expenses       46,786,513       48,454,065       43,269,186       41,         Business-Type Activities:       8,144,636       7,412,809       7,638,373       7,	=							2,262,008
Interest and fiscal charges         253,102         253,405         355,645           Total Governmental Activities Expenses         46,786,513         48,454,065         43,269,186         41,           Business-Type Activities:         Water         8,144,636         7,412,809         7,638,373         7,	•							505,060
Business-Type Activities: Water 8,144,636 7,412,809 7,638,373 7,								689,642
Business-Type Activities: Water 8,144,636 7,412,809 7,638,373 7,	al Governmental Activities Expenses		46.786.513		48 454 065	 43.269.186		41,124,960
Water 8,144,636 7,412,809 7,638,373 7,	•	-				,,,		,,
			0.144.625		<b>5</b> 412 000	7 (20 272		# 100 <b>3</b> 44
								7,198,264
								7,240,115
								733,102
Parking Garage 12,481 230,928 22,301	'arking Garage		12,481		230,928	 22,301	-	28,976
Total Business-Type Activities Expenses         16,626,801         16,586,664         16,608,744         15,	ıl Business-Type Activities Expenses		16,626,801		16,586,664	 16,608,744		15,200,457
Total Primary Government Expenses         \$ 63,413,314         \$ 65,040,729         \$ 59,877,930         \$ 56,	ıl Primary Government Expenses	\$	63,413,314	\$	65,040,729	\$ 59,877,930	\$	56,325,417

(continued)

### CHANGES IN NET ASSETS LAST FOUR YEARS

(accrual basis of accounting)

		2006		2005		2004		2003
Net (Expense)/Revenue								
Governmental Activities	\$	(33,128,676)	\$	(32,528,842)	\$	(31,158,320)	\$	(29,919,342)
Business-Type Activities		1,071,522		1,577,501		405,031		(158,409)
Total Primary Government Net Expense	\$	(32,057,154)	\$	(30,951,341)	\$	(30,753,289)	\$	(30,077,751)
General Revenues and Other Changes in Net Assets								
Governmental Activities: Taxes:								
Property and other local taxes levied for:								
General purposes	\$	2,301,741	\$	2,520,948	\$	1,895,024	\$	1,956,016
Debt service	Ф	2,301,741	Ф	1,062	Ф	2,522	Ф	8,037
Special purposes		471,426		784,511		368,905		394,563
Municipal income taxes levied for:		4/1,420		764,311		300,903		394,303
General purposes		642,031		714,984		797,061		295,182
Special purposes		20,554,764		19,109,121		18,116,003		19,085,840
Capital projects		2,336,710		3,893,063		3,062,798		3,297,494
Grants and entitlements not restricted to specific programs	2	6,409,483		2,646,945		5,169,330		5,520,410
Investment earnings	,	1,548,036		1,029,572		411,338		629,575
Gain (loss) on sale of capital assets		1,540,050		1,027,372		89,416		18,581
Miscellaneous		51,665		174,500		231,320		134,162
Transfers		51,005		-		231,320		337,209
Special item - donation of land								(180,484)
Total Governmental Activities		34,315,856		30,874,706		30,143,717		31,496,585
Business-Type Activities:								
Municipal income taxes levied for:								
Airport		421,564		439,395		256,830		271,518
Grants and entitlements not restricted to specific programs	,	86,433		486,715		230,630		2/1,316
Investment earnings	,	7,305		460,713		44,265		48,750
Gain (loss) on sale of capital assets		7,303		_		,203		-0,730
Miscellaneous		99,161		123,738		32,238		19,182
Transfers		-		123,730		52,230		(337,209)
Tunsions								(337,207)
Total Business-Type Activities		614,463		1,049,848		333,333		2,241
Total Primary Government		34,930,319		31,924,554		30,477,050		31,498,826
Change in Not Assets								
Change in Net Assets Governmental Activities		1 107 100		(1 654 126)		(1.014.602)		1 577 042
		1,187,180		(1,654,136)		(1,014,603)		1,577,243
Business-Type Activities		1,685,985		2,627,349		738,364		(156,168)
Total Primary Government Change in Net Assets	\$	2,873,165	\$	973,213	\$	(276,239)	\$	1,421,075



### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS

(modified accrual basis of accounting)

	 2006	 2005	2004		2003		2002	
General Fund								
Reserved	\$ 359,737	\$ 506,487	\$	727,717	\$	756,972	\$	153,728
Unreserved	 2,014,261	 (210,543)		(1,213,843)		479,177		73,735
Total General Fund	2,373,998	295,944		(486,126)		1,236,149		227,463
All Other Governmental Funds								
Reserved	5,886,752	6,479,670		6,010,557		7,135,246		8,179,023
Unreserved, reported in:								
Special revenue funds	3,480,884	3,664,556		2,564,398		1,723,601		2,484,448
Capital project funds	 1,335,060	 1,698,691		2,056,068		12,997,592		11,213,435
Total All Other Governmental Funds	 10,702,696	 11,842,917		10,631,023		21,856,439		21,876,906
Total Governmental Funds	\$ 13,076,694	\$ 12,138,861	\$	10,144,897	\$	23,092,588	\$	22,104,369

 2001	 2000	 1999	 1998	 1997
\$ 395,765	\$ 236,563	\$ 615,241	\$ 435,534	\$ 187,007
934,823	 2,135,747	1,100,056	 1,703,839	821,870
 1,330,588	 2,372,310	 1,715,297	2,139,373	1,008,877
10,564,282	8,133,816	7,866,190	6,207,828	6,081,873
378,489	2,083,578	67,036	608,710	1,068,308
9,834,395	 8,103,437	(775,616)	 349,465	(4,402)
 20,777,166	 18,320,831	 7,157,610	7,166,003	 7,145,779
\$ 22,107,754	\$ 20,693,141	\$ 8,872,907	\$ 9,305,376	\$ 8,154,656

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS

(modified accrual basis of accounting)

	2006	2005	2004	2003	2002
Revenues:					
Municipal income taxes	\$ 23,449,356	\$ 23,254,583	\$ 22,444,242	\$ 22,322,290	\$ 22,319,628
Property and other taxes	2,707,079	3,044,029	2,376,280	2,337,097	2,228,152
Charges for services	1,456,616	2,055,269	1,239,855	499,903	454,980
Licenses, permits and fees	809,274	954,917	1,805,151	975,739	887,891
Fines and forfeitures	1,682,073	1,716,546	1,792,353	1,851,684	2,189,288
Intergovernmental	12,612,732	14,082,197	11,687,464	12,195,703	12,346,111
Special assessments	24,533	148,266	25,415	46,263	53,288
Investment income	1,441,036	1,029,572	411,338	629,575	905,511
Other	1,585,563	1,135,627	314,086	288,727	434,977
Total revenues	45,768,262	47,421,006	42,096,184	41,146,981	41,819,826
Expenditures:					
Current:					
General government	9,970,709	10,250,858	9,576,262	9,458,715	11,241,914
Public safety	23,679,137	22,892,003	21,695,859	20,501,227	20,870,709
Public health and welfare	140,291	132,170	159,014	166,115	131,019
Transportation	3,580,149	3,681,798	2,753,622	2,620,323	4,450,234
Community environment	1,953,994	1,442,988	2,105,021	2,223,299	2,326,942
Leisure time activities	1,061,524	474,764	390,776	527,494	835,660
Capital outlay	3,957,967	5,621,233	4,691,108	3,771,501	5,289,272
Debt service:					
Principal retirement	300,430	765,000	11,035,000	10,910,000	12,875,000
Interest and fiscal charges	255,687	256,095	504,235	727,275	551,689
Current refunding	-	-	-	-	-
Bond issuance costs	-	-	-	-	135,530
Total expenditures	44,899,888	45,516,909	52,910,897	50,905,949	58,707,969
Excess (deficiency) of revenues					
over (under) expenditures	868,374	1,904,097	(10,814,713)	(9,758,968)	(16,888,143)
Other financing sources (uses):					
Proceeds from sale of capital assets	42,471	114,467	89,416	112,981	118,144
Proceeds from sale of note premium	-	1,303	-	10,260,000	10,000,000
Proceeds of bonds	-	-	-	-	7,068,855
Payment to bond holders	-	-	-	-	-
Proceeds from capital lease transaction	-	-	93,572	-	-
Transfers in	849,352	1,501,262	790,958	3,395,104	6,122,852
Transfers out	(849,352)	(1,501,262)	(790,958)	(3,057,895)	(6,260,956)
Total other financing sources (uses)	42,471	115,770	182,988	10,710,190	17,048,895
Net change in fund balances	\$ 910,845	\$ 2,019,867	\$ (10,631,725)	\$ 951,222	\$ 160,752
Debt Service as a Percentage of					
Noncapital Expenditures	1.4%	2.6%	23.9%	24.7%	25.1%

	2001	20	000		1999		1998		1997
\$	21,273,925	\$ 2	21,783,372	\$	21,275,688	\$	19,789,683	\$	19,827,764
-	3,324,866	-	2,866,596	-	2,641,204	Ť	2,791,025	Ť	2,707,114
	668,471		627,522		534,367		378,348		519,619
	688,265		519,978		559,211		494,307		448,709
	2,096,628		1,868,126		1,834,674		2,037,165		2,020,400
	12,896,925	1	13,126,575		11,573,740		12,067,213		9,302,417
	66,133		53,674		53,156		65,536		62,460
	1,354,661		2,135,347		1,141,062		1,271,282		1,134,301
	294,253		348,819		266,348		257,235		657,056
	42,664,127		43,330,009		39,879,450		39,151,794		36,679,840
	10,663,504		9,489,402		9,627,424		8,312,137		8,743,647
	18,992,474	1	18,337,026		18,013,749		17,811,740		17,971,083
	130,533		113,490		112,433		97,985		101,238
	5,672,129		4,209,468		3,819,723		3,180,990		3,726,555
	2,130,239		1,894,501		2,077,738		1,573,347		2,769,245
	1,012,543		1,064,061		1,047,603		886,776		861,672
	4,998,346		5,691,250		4,881,416		5,043,115		2,978,397
	9,995,000		750,000		885,000		555,000		795,000
	621,897		343,083		244,699		212,952		395,960
	-		· -		-		333,698		-
	-		-		-		88,289		-
	54,216,665		41,892,281		40,709,785		38,096,029		38,342,797
	(11,552,538)		1,437,728		(830,335)		1,055,765		(1,662,957)
	116,123		86,663		129,844		30,124		236,754
	12,250,000		10,180,000		-		-		-
	-		-		-		3,665,000		-
	-		-		-		(3,573,802)		-
	1 749 007		1 512 209		1.040.512		1 210 269		2 690 700
	1,748,097		1,512,308		1,040,513		1,319,268		2,689,790
	(1,511,740)		(1,336,409)		(861,513)		(1,336,268)		(1,183,790)
	12,602,480		10,442,562		308,844		104,322		1,742,754
\$	1,049,942	\$ 1	11,880,290	\$	(521,491)	\$	1,160,087	\$	79,797
	21.69/		2.00/		2.20/		2.20		2.40/
	21.6%		3.0%		3.2%		2.3%		3.4%

### ASSESSED VALUE AND ESTIMATED TRUE VALUE OF TAXABLE PROPERTY LAST TEN YEARS

	Real Pr		roperty	perty		Personal Property (1)			
Year	Assessed		Estimated Actual		_	Assessed		Estimated Actual	
2006	\$	612,365,730	\$	1,749,616,371	\$	110,363,727	\$	588,363,727	
2005 (4)		615,981,970		1,759,948,486		145,405,712		605,857,133	
2004		553,471,750		1,581,347,857		145,331,157		631,874,595	
2003		547,450,210		1,564,143,457		135,796,578		565,819,075	
2002 (3)		516,602,240		1,474,320,690		135,757,108		543,028,432	
2001		508,185,870		1,451,959,430		132,414,802		529,659,208	
2000		512,865,440		1,465,329,830		138,798,968		555,195,870	
1999 (4)		425,438,580		1,215,538,800		123,722,561		494,890,244	
1998		418,068,420		1,194,481,200		124,742,880		498,971,520	
1997		412,653,410		1,179,009,743		103,856,310		415,425,240	

(1) Other than public utility.

(2) Real and tangible personal.

(3) Update Year

(4) Reappraisal Year

	Public Utility (2)				То	as a percent of		
Assessed		Estimated Actual		Assessed		Estimated Actual	Estimated Actual Value	
\$	19,584,030	\$	55,954,371	\$	742,313,487	\$ 2,393,934,469	31.01%	
	22,294,140		63,697,543		783,681,822	2,429,503,162	32.26%	
	22,170,430		63,344,086		720,973,337	2,276,566,538	31.67%	
	22,535,120		64,386,057		705,781,908	2,194,348,589	32.16%	
	22,651,870		64,719,630		675,011,218	2,082,068,752	32.42%	
	29,414,430		84,041,230		670,015,102	2,065,659,868	32.44%	
	32,355,880		92,445,400		684,020,288	2,112,971,100	32.37%	
	31,699,550		90,570,143		580,860,691	1,800,999,187	32.25%	
	34,050,070		97,285,914		576,861,370	1,790,738,634	32.21%	
	35,051,420		100,146,914		551,561,140	1,694,581,897	32.55%	

Assessed Value

## PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS (PER \$1,000 OF ASSESSED VALUATION) LAST TEN YEARS (1)

Collection Year	Operating (3)	Police and Fire Pension	Debt Retirement (2)	City of Mansfield	Richland County	Mansfield City School District	Total
2006	\$ 3.00	0.60	\$ -	\$ 3.60	\$ 11.40	\$ 60.75	\$ 75.75
2005	3.00	0.60	-	3.60	11.40	66.05	81.05
2004	3.00	0.60	-	3.60	11.40	66.05	81.05
2003	3.00	0.60	-	3.60	9.00	66.15	78.75
2002	3.00	0.60	-	3.60	9.00	66.15	78.75
2001	3.00	0.60	1.50	5.10	9.00	66.15	80.25
2000	3.00	0.60	1.50	5.10	9.00	66.15	80.25
1999	3.00	0.60	1.50	5.10	9.00	66.15	80.25
1998	3.00	0.60	1.50	5.10	11.00	59.05	75.15
1997	3.00	0.60	1.70	5.30	11.00	59.35	75.65

<sup>(1)</sup> The above are the rates for recent years at which the City and the overlapping taxing subdivisions levied ad valorem property taxes in that area of the City having the highest overlapping tax rate.

<sup>(2)</sup> The voted tax levies for "Debt Retirement" continue for the life of the bonds authorized by the electors, in annual amounts sufficient to pay debt service on those bonds as they become due.

<sup>(3)</sup> Includes Mansfield Township portion.

#### PRINCIPAL TAXPAYERS (EXCLUDING PUBLIC UTILITY) DECEMBER 31, 2006 AND DECEMBER 31, 1997

Decemi	hor	21	21	0.6
Decemi	ner	1 I	- 71	מנונ

Name of Taxpayer	 Assessed Valuation	Percentage of Total Assessed Valuation
Walmart Inc.	\$ 5,429,600	0.89%
Newman Technology	4,408,410	0.72%
SSI Mansfield	2,818,420	0.46%
AK Steel Corporation	2,309,690	0.38%
Jay Industries	2,043,680	0.33%
Willard Rental	1,979,030	0.32%
City of Mansfield	1,643,830	0.27%
Therm-O-Disc	1,619,280	0.26%
Wedgewood Estates	1,562,200	0.26%
NL Ventures	 1,547,190	0.25%
Totals	\$ 25,361,330	4.14%

#### December 31, 1997

Name of Taxpayer	 Assessed Valuation	Percentage of Total Assessed Valuation	
Armco Inc.	\$ 7,675,230	1.84%	
Mansfield Square LTD	4,708,170	1.13%	
Gorman-Rupp Company	2,183,160	0.53%	
Therm-O-Disc	2,177,750	0.52%	
Johnny Appleseed	1,609,120	0.39%	
Westbrook Company	729,510	0.18%	
Ideal Electric	667,350	0.16%	
Baresset Corporation	537,570	0.13%	
Mansfield Commerce I & II	352,640	0.09%	
Mansfield Ferrous Castings	 347,960	0.09%	
Totals	\$ 20,988,460	5.06%	

### REAL PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

Collection				Delin	quent
Year	Billed (1)	Collected (2)	% Collected	Current	Accumulated
2006	\$ 2,208,475	\$ 2,060,648	93.3%	\$ 147,827	\$ 2,234,752
2005	2,005,354	1,715,128	86.0%	290,225	2,227,947
2004	2,004,286	2,002,840	99.9%	266,966	2,324,311
2003	1,900,247	1,715,056	90.2%	262,544	2,057,345
2002 (3)	1,868,997	1,636,801	87.5%	243,604	1,794,801
2001	2,671,096	2,634,667	98.6%	316,140	1,551,197
2000	2,709,006	2,649,291	97.8%	251,848	1,514,768
1999	2,277,372	2,572,404	112.9%	412,503	1,455,053
1998	2,337,323	2,337,330	100.0%	105,217	1,101,247
1997	2,313,875	2,131,475	92.1%	206,922	1,141,254

<sup>(1) &</sup>quot;Billed" includes collection of current charges, plus current and delinquent additions less current and delinquent abatements.

Source: Richland County Auditor

Note: Amounts collected include state shared taxes provided to the City to offset legislatively granted property tax reductions. These amounts have been classified as intergovernmental revenues on the financial statements.

<sup>(2) &</sup>quot;Collected" includes collections of current "billed" and delinquencies.

<sup>(3)</sup> The collection for voted tax levies was completed in 2001. This caused a decrease in collections for 2002.

### INCOME TAX REVENUE BASE AND COLLECTIONS LAST TEN YEARS

Tax Year	Tax Rate	Total Tax Collected	Taxes From Withholding	Percentage of Taxes From Withholding	Taxes From Net Profits	Percentage of Taxes From Net Profits	Taxes From Individuals	Percentage of Taxes From Individuals
2006	1.75%	\$ 24,586,419	\$ 19,853,408	80.7%	\$ 3,214,402	13.1%	\$ 1,518,609	6.2%
2005	1.75%	24,229,207	19,233,753	79.4%	3,460,874	14.3%	1,534,580	6.3%
2004	1.75%	22,855,984	18,651,034	81.6%	2,773,583	12.1%	1,431,367	6.3%
2003	1.75%	23,289,856	19,165,146	82.3%	2,634,031	11.3%	1,490,679	6.4%
2002	1.75%	23,232,422	18,614,963	80.1%	3,106,239	13.4%	1,511,220	6.5%
2001	1.75%	22,679,374	18,585,927	82.0%	2,522,251	11.1%	1,571,196	6.9%
2000	1.75%	22,779,392	18,342,015	80.5%	3,078,089	13.5%	1,359,288	6.0%
1999	1.75%	21,963,531	17,370,326	79.1%	3,304,043	15.0%	1,289,162	5.9%
1998	1.75%	20,595,931	16,501,068	80.1%	1,982,653	9.6%	2,112,210	10.3%
1997	1.75%	20,015,870	15,926,807	79.6%	2,044,812	10.2%	2,044,251	10.2%

<sup>%</sup> Represents percent of total tax collected

Tax rate of 1.75% consists of a 1% permanent levy, a .25% street resurfacing levy, and an additional .50% safety services levy.

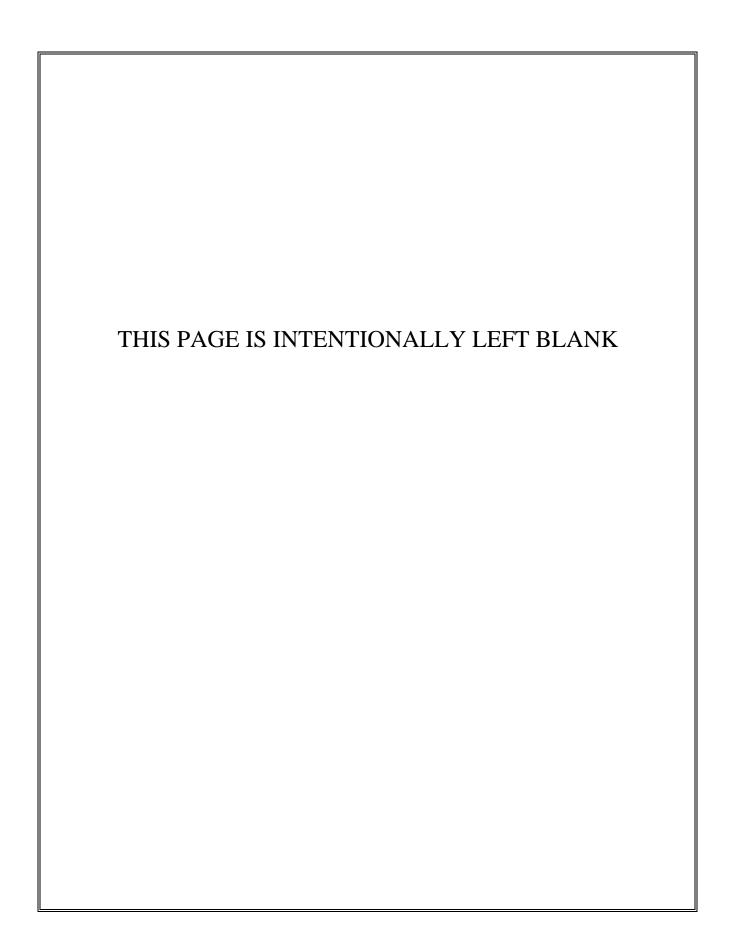
Sources: City of Mansfield Income Tax Division - amounts reflect calendar year collections. Number of filers does not equal total taxpayers due to taxpayers paying city taxes through employer withholding only without filing requirement.

### TOP 10 INCOME TAX WITHHOLDING ACCOUNTS LAST THREE YEARS

Tax Year	Company Rank	Amount Paid	Percent of Total Withholding Collections
2006	1	\$ 1,451,196	7.40%
2006	2	1,014,812	5.17%
2006	3	719,457	3.67%
2006	4	695,250	3.54%
2006	5	663,162	3.38%
2006	6	539,103	2.75%
2006	7	491,989	2.51%
2006	8	488,376	2.49%
2006	9	471,966	2.41%
2006	10	438,761	2.24%
	Total	\$ 6,974,072	35.56%
2005 2005 2005 2005 2005 2005 2005 2005	1 2 3 4 5 6 7 8 9 10	\$ 1,359,130 1,041,497 706,608 675,728 672,385 525,838 510,825 501,816 468,936 419,234 \$ 6,881,997	7.05% 5.40% 3.66% 3.50% 3.49% 2.73% 2.65% 2.60% 2.43% 2.17%
2004	1	\$ 1,367,230	7.18%
2004	2	1,021,348	5.37%
2004	3	657,955	3.46%
2004	4	656,316	3.45%
2004	5	653,336	3.43%
2004	6	554,151	2.91%
2004	7	525,265	2.76%
2004	8	505,928	2.66%
2004	9	428,166	2.25%
2004	10	426,362	2.24%
	Total	\$ 6,796,057	35.70%

Sources: City of Mansfield Income Tax Division - amounts reflect calendar year collections. Company names not provided due to confidentiality regulations.

<sup>%</sup> Represents percent of total withholding tax collected



### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

Governmental Activities

Year	General Obligation Bonds		Special Assessment Bonds		Notes		Cap	Capital Leases	
2006	\$	3,815,000	\$	-	\$	580,000	\$	58,582	
2005		4,040,000		-		655,430		76,309	
2004		4,735,000		3,139		730,862		93,572	
2003		5,440,000		3,268		11,066,293		-	
2002		4,565,000		3,758		10,881,724		38,711	
2001		-		37,148		13,207,155		82,988	
2000		2,725,000		69,200		10,212,586		125,005	
1999		3,445,000		101,687		38,017		164,878	
1998		4,300,000		138,843		43,448		202,716	
1997		4,910,000		178,891		339,692		44,398	

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

See Demographic and Economic Statistics on page 167 for personal income and population data.

- 12	Business	tyma	A cti	wition
L	usiness	-type	Acu	villes

General Obligation Bonds		Notes		Total Debt		Percentage of Personal Income	Per Capita		
\$	2,490,000	\$	2,163,501	\$	9,107,083	1.00%	\$	176	
	2,805,000		2,732,881		10,547,830	1.15%		204	
	3,100,000		2,742,263		11,643,045	1.27%		226	
	3,380,000		2,711,644		22,786,561	2.49%		442	
	5,135,000		159,953		20,976,155	2.29%		407	
	5,920,000		209,547		19,615,649	2.14%		380	
	4,230,000		258,746		17,810,478	1.95%		345	
	4,585,000		308,009		8,780,587	1.47%		173	
	4,930,000		357,073		10,078,215	1.69%		199	
	5,300,000		182,930		11,146,812	1.87%		220	

## RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET GENERAL OBLIGATION BONDED DEBT PER CAPITA LAST TEN YEARS (DOLLARS IN THOUSANDS)

Year	Population (1)	Assessed Value (3)		al Obligation Debt (2,4)	Less Debt S Fund Balar		Less Debt Payable from Enterprise Revenues	
2006	51,600	\$ 742,313	\$	6,305	\$	178	\$	2,490
2005	51,600	783,682		6,845		1,202		2,805
2004	51,600	720,973		7,835		1,946		3,100
2003	51,600	705,782		11,090		2,987		3,380
2002	51,600	675,011		12,200		3,687		3,650
2001	51,600	670,015		5,920		3,508		3,910
2000	51,600	684,020		6,955		2,946		4,230
1999	50,627	580,860		8,030		1,938		4,893
1998	50,627	576,861		9,230		2,497		5,287
1997	50,627	551,561		10,295		2,369		5,300

(1) Source: U.S. Census Bureau, Census 2000

(2) Includes general obligation bonds supported by enterprise activities because they are backed by the full faith and credit of the City.

(3) Source: Richland County Auditor

(4) Source: City of Mansfield, Ohio; Finance Department

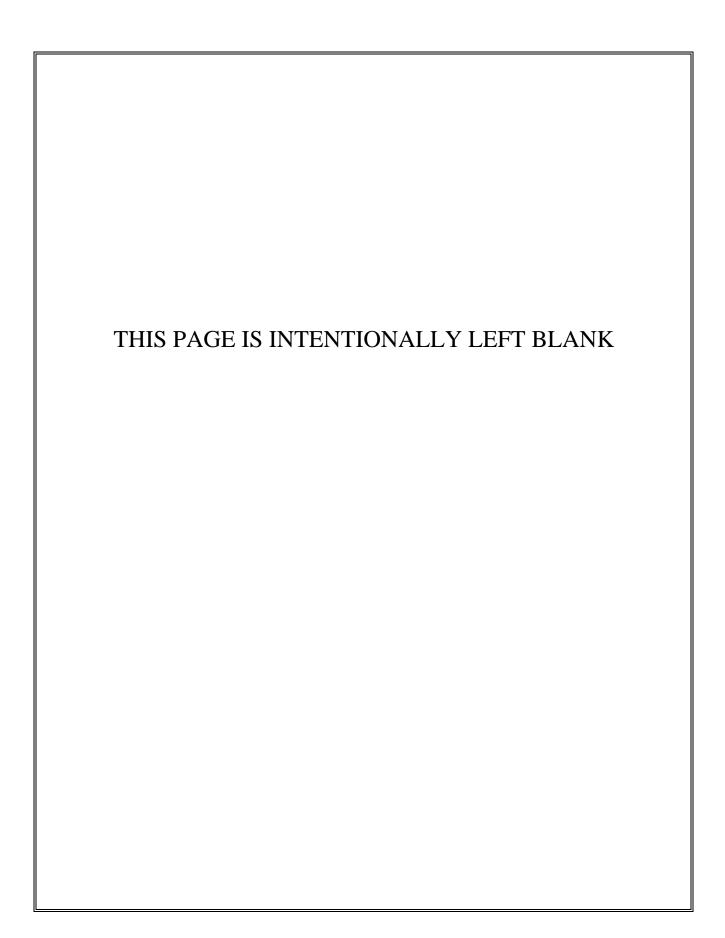
(5) The net general obligation bonded debt is a negative amount because too much tax revenue was collected by the County and given to the City. This inflated the Debt Service Fund Balance.

Less Debt Payable from Municipal Income Taxes		eral Obligation	Ratio of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita		
\$ -	\$	3,637	0.49%	\$	70.48	
-		2,838	0.36%		55.00	
-		2,789	0.39%		54.05	
-		4,723	0.67%		91.53	
-		4,863	0.72%		94.24	
-		(1,498) (5)	0.00%		-	
-		(221) (5)	0.00%		-	
-		1,199	0.21%		23.68	
-		1,446	0.25%		28.56	
-		2,626	0.48%		51.87	

#### COMPUTATION OF DIRECT AND OVERLAPPING GENERAL OBLIGATION BONDED DEBT DECEMBER 31, 2006

Political Subdivision	 Amount of Debt	Percent Applicable to City (1)	City's Share		
Direct: City of Mansfield	\$ 3,637,204	100.00%	\$	3,637,204	
Overlapping Debt:					
Richland County	25,242,399	33.95%		8,569,794	
Mansfield City School District	16,845,000	67.19%		11,318,156	
Crestview Local School District	4,234,618	13.22%		559,816	
Lexington Local School District	130,000	44.08%		57,304	
Madison Local School District	660,000	53.51%		353,166	
Ontario Local School District	16,993,072	49.40%		8,394,578	
Pioneer Career and Technology Center	480,000	32.73%		157,104	
Mansfield-Richland County Library	 325,000	38.63%		125,548	
Total Direct and Overlapping Debt	\$ 68,547,293		\$	33,172,670	

<sup>(1)</sup> Calculated by total valuation in respective taxing districts compared to total City valuation.



### RATIOS OF GENERAL BONDED DEBT OUTSTANDING AND LEGAL DEBT MARGIN LAST TEN YEARS

	2006 2005		2004		 2003	
Assessed Value	\$	742,313,487	\$ 783,681,822	\$	720,973,337	\$ 705,781,908
Overall Debt Limitation 10 1/2 Percent of Assessed Valuation		77,942,916	 82,286,591		75,702,200	74,107,100
Total Voted and Unvoted Debt Outstanding at December 31st		6,305,000	6,845,000		7,838,139	11,093,268
Less: Exempt Debt Unvoted General Obligation Bonds to be paid from Water system revenues		(2,490,000)	(2,805,000)		(3,100,000)	(3,380,000)
Unvoted General Obligation Bonds issued in anticipation of the collection of Special Assessments			 		(3,139)	 (3,268)
Debt Within 10 1/2 Percent Limitation		3,815,000	4,040,000		4,735,000	7,710,000
Less: Debt Service Fund Balance		(177,796)	(1,202,435)		(1,945,879)	 (2,987,309)
Net Debt Subject to 10 1/2 Percent Limitation		3,637,204	 2,837,565		2,789,121	 4,722,691
Legal Debt Margin Within 10 1/2 Percent Limitation	\$	74,305,712	\$ 79,449,026	\$	72,913,079	\$ 69,384,409
Legal Debt Margin as a Percentage of the Debt Limit		95.33%	96.55%		96.32%	93.63%
Assessed Value	\$	742,313,487	\$ 783,681,822	\$	720,973,337	\$ 705,781,908
Unvoted Debt Limitation 5 1/2 Percent of Assessed Valuation		40,827,242	 43,102,500	_	39,653,534	 38,818,005
Total Unvoted Debt Outstanding at December 31st		6,305,000	6,845,000		7,358,139	10,118,268
Less: Exempt Debt Unvoted General Obligation Bonds to be paid from Water system revenues		(2,490,000)	(2,805,000)		(3,100,000)	(3,380,000)
Unvoted General Obligation Bonds issued in anticipation of the collection of Special Assessments			 		(3,139)	 (3,268)
Debt Within 5 1/2 Percent Limitation		3,815,000	4,040,000		4,255,000	6,735,000
Less: Debt Service Fund Balance		(177,796)	 (1,202,435)		(1,945,879)	 (2,987,309)
Net Debt Subject to 5 1/2 Percent Limitation		3,637,204	 2,837,565		2,309,121	 3,747,691
Legal Debt Margin Within 5 1/2 Percent Limitation	\$	37,190,038	\$ 40,264,935	\$	37,344,413	\$ 35,070,314
Legal Debt Margin as a Percentage of the Debt Limit		91.09%	93.42%		94.18%	90.35%

Source: City of Mansfield, Ohio; Finance Department

2002		 2001	2000	 1999	 1998	 1997
\$ 675,01	1,218	\$ 670,015,102	\$ 684,020,288	\$ 580,860,691	\$ 562,726,875	\$ 551,561,140
70,87	6,178	 70,351,586	 71,822,130	 60,990,373	 59,086,322	 57,913,920
5,13	8,758	5,957,148	7,024,200	8,131,687	9,725,916	10,388,891
(3,65	0,000)	(3,910,000)	(4,230,000)	(4,585,000)	(5,287,073)	(5,300,000)
(	3,758)	 (37,148)	 (69,200)	 (101,687)	 (138,843)	 (178,891)
1,48	5,000	2,010,000	2,725,000	3,445,000	4,300,000	4,910,000
(3,68	6,787)	 (3,507,606)	 (2,946,145)	 (1,938,103)	 (2,496,904)	 (2,368,871)
		 	 	 1,506,897	 1,803,096	 2,541,129
\$ 70,87	6,178	\$ 70,351,586	\$ 71,822,130	\$ 59,483,476	\$ 57,283,226	\$ 55,372,791
10	0.00%	100.00%	100.00%	97.53%	96.95%	95.61%
\$ 675,01	1,218	\$ 670,015,102	\$ 684,020,288	\$ 580,860,691	\$ 562,726,875	\$ 551,561,140
37,12	5,617	 36,850,831	 37,621,116	 31,947,338	 30,949,978	 30,335,863
10,71	8,758	3,947,148	4,474,200	5,026,687	6,060,916	6,388,891
(3,65	0,000)	(3,910,000)	(4,230,000)	(4,585,000)	(5,287,073)	(5,300,000)
(	3,758)	 (37,148)	 (69,200)	 (101,687)	 (138,843)	 (178,891)
7,06	5,000	-	175,000	340,000	635,000	910,000
(3,68	6,787)		 (2,946,145)	 (1,938,103)	 (2,496,904)	 (2,368,871)
3,37	8,213		 	 	 	 
\$ 33,74	7,404	\$ 36,850,831	\$ 37,621,116	\$ 31,947,338	\$ 30,949,978	\$ 30,335,863
9	0.90%	100.00%	100.00%	100.00%	100.00%	100.00%

#### SPECIAL ASSESSMENT BONDS PLEDGED-REVENUE COVERAGE LAST TEN YEARS

Special Assessment Debt Service (2) Year Collections (1) Principal Interest Total Coverage 2006 \$ 34,109 \$ \$ \$ 2005 29,714 3,139 3,139 9.47 2004 37,359 129 245 374 99.89 2003 61,697 490 282 772 79.92 2002 66,195 33,390 2,813 36,203 1.83 2001 32,052 5,625 37,677 2.26 85,266 2000 67,600 32,487 15,454 47,941 1.41 1999 65,350 37,156 18,267 55,423 1.18 1998 21,079 98,550 40,048 61,127 1.61 1997 88,486 39,378 23,892 1.40 63,270

(1) Source: Richland County Auditor

(2) Source: City of Mansfield, Ohio; Finance Department

### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

Year	Population (1)	Total Personal Income (2)	Per Capita Personal Income (1)	Median Household Income (1)	Unemployment Rate (3)	
2006	51,600 a	\$ 914,661,600	17,726 a	30,176 a	6.1%	
2005	51,600 a	914,661,600	17,726 a	30,176 a	6.5%	
2004	51,600 a	914,661,600	17,726 a	30,176 a	7.2%	
2003	51,600 a	914,661,600	17,726 a	30,176 a	7.2%	
2002	51,600 a	914,661,600	17,726 a	30,176 a	6.7%	
2001	51,600 a	914,661,600	17,726 a	30,176 a	5.2%	
2000	51,600 a	914,661,600	17,726 a	30,176 a	5.1%	
1999	50,627 b	596,082,298	11,774 b	22,591 b	6.5%	
1998	50,627 b	596,082,298	11,774 b	22,591 b	6.0%	
1997	50,627 b	596,082,298	11,774 b	22,591 b	6.0%	

<sup>(1)</sup> Source: U.S. Census Bureau, Census 2000 (a) U.S. Census Bureau, Census 1990 (b)

<sup>(2)</sup> Computation of per capita personal income multiplied by population

<sup>(3)</sup> Source: U.S. Department of Labor, Bureau of Labor Statistics

### PRINCIPAL EMPLOYERS DECEMBER 31, 2006 AND DECEMBER 31, 1997

2006

			Percentage of Total City
Employer (1)	Rank (1)	Employees (1)	Employment (2)
MedCentral Health Systems	1	2,400	4.09%
Richland County Government	2	1,474	2.51%
Newman Technology	3	1,100	1.87%
Jay Industries, Inc.	4	943	1.61%
Gorman Rupp Company	5	809	1.38%
Embarq	6	800	1.36%
Therm-O-Disc, Inc.	7	721	1.23%
Mansfield Board of Education	8	700	1.19%
Mansfield Correctional (MANCI)	9	621	1.06%
City of Mansfield Government	10	575	0.98%
	Total	10,143	17.27%

1997

			Percentage of Total City
Employer (1)	Rank (1)	Employees (1)	Employment (2)
MedCentral Health Systems	1	1,750	3.02%
Therm-O-Disc, Inc.	2	1,450	2.50%
Richland County Government	3	1,300	2.24%
AK Steel	4	900	1.55%
Mansfield Board of Education	5	750	1.29%
State of Ohio Government	6	700	1.21%
United Telephone	7	650	1.12%
City of Mansfield Government	8	613	1.06%
Gorman Rupp Company	9	550	0.95%
Newman Technology	10	510	0.88%
	Total	9,173	15.82%

<sup>(1)</sup> Source: City of Mansfield, Ohio, Department of Economic Development - amounts are estimates

<sup>(2)</sup> Source: U.S. Department of Labor, Bureau of Labor Statistics - total city employment figures

CITY OF MANSFIELD, OHIO

FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM

LAST TEN YEARS

Function/Program General Government: Council Administration Finance Law Courts General Government Economic/Community Development Engineering Maintenance Codes/Permits Litter Control 2. 2. Regional Community Advancement Parks/Recreation Street/Highway Police Fire Water Sewer Airport Repair Garage Information Technology Total 

Source: City of Mansfield, Ohio Payroll Department

### OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

	2006	2005	2004	2003	2002	2001	2000	1999	1998	1997
Function/Program										
General Government:										
Building permits issued	231	288	331	332	313	366	367	273	_	_
Code enforcements	4,195	2,922	3,301	3,921	4,533	2,678	-	-	_	_
Police										
Calls for service	45,056	42,011	47,755	47,103	51,729	55,185	53,174	51,757	50,024	52,296
Traffic violations	2,025	1,825	2,597	2,292	5,660	8,370	6,650	6,744	7,110	8,832
Parking violations	8,750	8,470	9,431	9,275	12,112	14,740	9,664	9,851	8,118	7,490
Physical arrests	4,680	5,102	4,975	4,650	4,610	4,666	4,641	5,355	5,126	4,687
Fire										
Emergency responses	6,079	6,290	5,787	5,662	5,459	_	_	_	_	_
Fire responses	1,304	1,543	1,732	1,784	1,682	-	-	-	-	-
Street/Highway										
Street resurfacing mileage (1)	18	24	26	26	28	26	29	31	26	24
Number of streets resurfaced (1)	95	127	145	143	147	131	130	189	150	173
Tons of salt used	6,498	10,528	7,590	9,647	7,901	4,641	10,079	7,905	3,312	6,974
Leaf removal (cubic yards)	11,438	11,500	11,984	15,536	17,059	15,708	15,033	13,289	13,503	13,247
Water										
Number of customers	20,335	20,329	20,152	20,152	19,546	19,929	19,816	19,654	19,586	19,478
Average daily consumption (thousands of gallons)	9,000	10,000	10,000	10,000	9,430	10,180	10,000	9,610	9,040	9,370
Wastewater										
Average daily sewage treatment (thousands of gallons)	10,360	9,130	9,580	10,520	9,400	9,250	9,320	10,340	9,030	10,080

Sources: Various city departments - some amounts may be estimates

(-) Not available

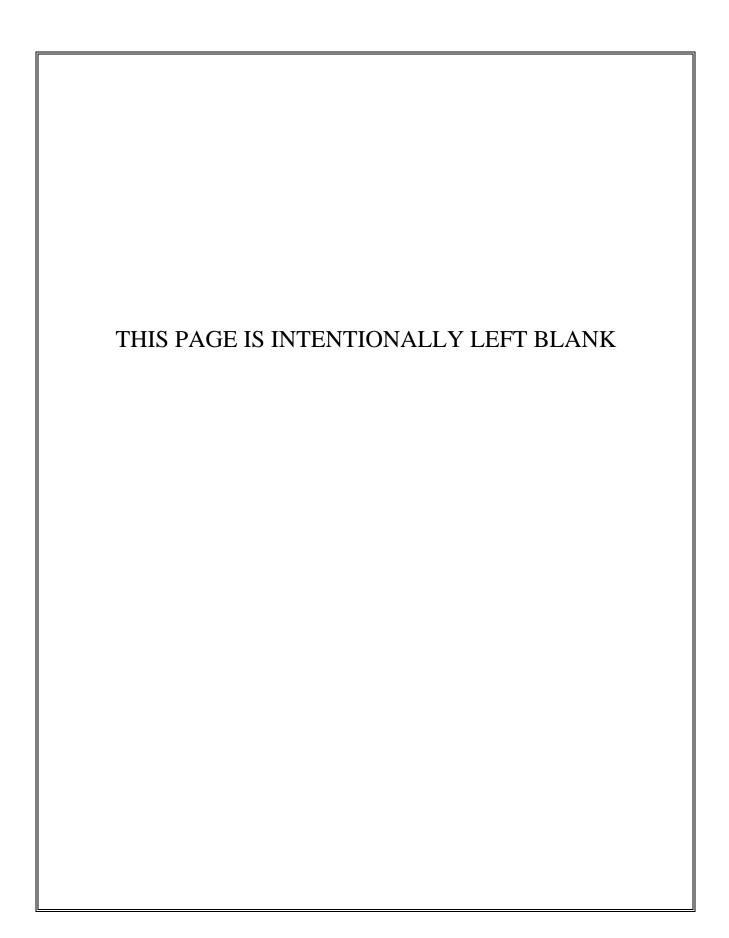
(1) Funded by income tax dollars only

### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

	2006	2005	2004	2003	2002	2001	2000	1999	1998	1997
Function/Program										
Police										
Number of stations	1	1	1	1	1	1	1	1	1	1
Number of offices	2	2	2	2	2	2	2	2	2	2
Number of police vehicles	42	38	39	40	38	38	39	40	42	42
Fire										
Number of stations	5	5	5	5	5	5	5	5	5	5
Number of fire trucks	5	5	5	5	5	5	5	5	5	5
Number of rescue squads	5	6	5	5	5	5	5	5	5	5
Streets/Highways										
Mileage	295	295	295	295	295	295	295	295	295	295
Street signs	13,262	13,203	13,147	13,125	13,045	12,976	12,848	12,740	12,452	11,543
Parks/Recreation										
Number of Parks	33	33	33	33	33	33	33	33	33	33
Acreage	435	435	435	435	435	435	435	435	435	435
Playgrounds	20	20	20	20	20	20	20	20	20	20
Swimming pools	3	3	3	3	3	4	4	4	4	4
Water										
Miles of water mains	250	250	250	250	250	250	250	250	250	250
Storage capacity	14,500	14,500	14,500	14,500	14,500	14,500	14,500	14,500	14,500	14,500
(thousands of gallons)										
Wastewater										
Miles of sanitary sewer	200	200	200	200	200	200	200	200	200	200
Treatment capacity (thousands of gallons)	12,500	12,500	12,500	12,500	12,500	12,500	12,500	12,500	12,500	12,500

Sources: Various city departments

(-) Not available





# Mary Taylor, CPA Auditor of State

#### **CITY OF MANSFIELD**

#### **RICHLAND COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 8, 2007