

***CITY OF UPPER SANDUSKY
WYANDOT COUNTY, OHIO***

AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2006

Charles E. Harris and Associates, Inc.
Certified Public Accountants and Government Consultants



Mary Taylor, CPA
Auditor of State

City Council
City of Upper Sandusky
119 North 7th Street
Upper Sandusky, Ohio 43351

We have reviewed the *Report of Independent Accountants* of the City of Upper Sandusky, Wyandot County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2006 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Upper Sandusky is responsible for compliance with these laws and regulations.

Mary Taylor

Mary Taylor, CPA
Auditor of State

September 14, 2007

This Page is Intentionally Left Blank.

CITY OF UPPER SANDUSKY
FOR THE YEAR ENDED DECEMBER 31, 2006

AUDIT REPORT

TABLE OF CONTENTS

	<u>PAGE</u>
REPORT OF INDEPENDENT ACCOUNTANTS	1-2
MANAGEMENT'S DISCUSSION AND ANALYSIS	3-8
GOVERNMENT WIDE STATEMENTS:	
STATEMENT OF NET ASSETS	9
STATEMENT OF ACTIVITIES	10
FUND FINANCIAL STATEMENTS:	
BALANCE SHEET - GOVERNMENTAL FUNDS	11
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS	12
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL	
GENERAL FUND	13
STREET CONSTRUCTION FUND	14
STATEMENT OF NET ASSETS - PROPRIETARY FUND	15
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUNDS	16
STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS	17
STATEMENT OF FIDUCIARY NET ASSETS - FIDUCIARY FUNDS	18
NOTES TO THE FINANCIAL STATEMENTS	19-40
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS REQUIRED BY <i>GOVERNMENT AUDITING STANDARDS</i>	41-42
STATUS OF PRIOR AUDIT'S CITATIONS AND RECOMMENDATIONS	43

Charles E. Harris & Associates, Inc.
Certified Public Accountants

Rockefeller Building
614 W Superior Ave Ste 1242
Cleveland, OH 44113-1306
Office phone - (216) 575-1630
Fax - (216) 436-2411

REPORT OF INDEPENDENT ACCOUNTANTS

City of Upper Sandusky
Wyandot County
119 North 7th Street
Upper Sandusky, Ohio 43351

To City Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Upper Sandusky, Wyandot County, Ohio (the "City"), as of and for the year ended December 31, 2006, which collectively comprise the City's basic financial statements as listed in the table contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Upper Sandusky, Wyandot County, Ohio, as of December 31, 2006, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General and Street Construction Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2007 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Charles E. Harris & Associates, Inc.

June 30, 2007

City of Upper Sandusky
Management's Discussion and Analysis
For the Year Ended December 31, 2006
Unaudited

The discussion and analysis of City of Upper Sandusky's financial performance provides an overall view of the City's financial activities for the year ended December 31, 2006. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

Key financial highlights for 2006 are as follows:

- The City was able to increase net assets during 2006, changing \$746,495.
- Total Assets were \$29,324,052.
- Total Liabilities were \$8,577,672.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City of Upper Sandusky as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Assets* and *Statement of Activities* provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column. In case of City of Upper Sandusky, the general fund is by far the most significant fund.

Reporting the City as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2006?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include *all assets* and *liabilities* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the *financial position* of the City has improved or diminished. The causes of this may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property laws in Ohio restricting revenue growth, facility conditions, required programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the City is divided into two distinct kinds of activities:

- **Governmental Activities** - Most of the City's programs and services are reported here including public safety, public works, health, human services, conservation and recreation, economic development, urban redevelopment, legislative and executive, and judicial.
- **Business-Type Activities** - These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The water, sewer and sanitation funds are reported as business activities.

City of Upper Sandusky
Management's Discussion and Analysis
For the Year Ended December 31, 2006
Unaudited

Reporting the City's Most Significant Funds

Fund Financial Statements

Fund financial statements provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental funds are the general fund, street construction fund and the capital improvement capital projects fund.

Governmental Funds Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted into cash. The governmental fund statements provide a detailed *short-term view* of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

Proprietary Funds Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

The City as a Whole

Recall that the Statement of Net Assets provides the perspective of the City as a whole. Table 1 provides a summary of the City's net assets for 2006 and 2005:

Table 1
Net Assets

	Governmental Activities 2006	Governmental Activities 2005	Business-Type Activities 2006	Business-Type Activities 2005	2006 Total	2005 Total
Assets						
Current and Other Assets	\$ 3.0	\$ 3.2	\$ 0.7	\$ 1.0	\$ 3.7	\$ 4.2
Capital Assets	7.0	6.4	18.6	18.4	25.6	24.8
Total Assets	\$ 10.0	\$ 9.6	\$ 19.3	\$ 19.4	\$ 29.3	\$ 29.0
Liabilities						
Current and Other Liabilities	\$ 0.4	\$ 0.4	\$ 0.1	\$ 0.1	\$ 0.5	\$ 0.5
Long-Term Liabilities	8.0	8.4	0.1	0.1	8.1	8.5
Total Liabilities	8.4	8.8	0.2	0.2	8.6	9.0
Net Assets						
Invested in Capital Assets, Net	7.0	6.4	18.6	18.4	25.6	24.8
Restricted	0.6	0.2	-	-	0.6	0.2
Unrestricted (Deficit)	(6.0)	(5.8)	0.5	0.8	(5.5)	(5.0)
Total Net Assets	\$ 1.6	\$ 0.8	\$ 19.1	\$ 19.2	\$ 20.7	\$ 20.0

From last year assets increased by \$347,339. Capital assets expenditures were the main reason for the increase in assets while grants due from other governments decreased \$560,590 from the prior year.

The net assets of the City's governmental activities increased by \$776,567. Again this was primarily due to the change in capital assets. The net assets of the City's business-type activities decreased by only \$30,072.

Table 2 shows the changes in net assets for the year 2006 as compared to 2005.

City of Upper Sandusky
Management's Discussion and Analysis
For the Year Ended December 31, 2006
Unaudited

Table 2
Changes in Net Assets

	Governmental Activities 2006	Governmental Activities 2005	Business-Type Activities 2006	Business-Type Activities 2005	2006 Total	2005 Total
Revenue						
Program Revenues:						
Charges for Services	\$ 0.1	\$ 0.1	\$ 2.7	\$ 2.3	\$ 2.8	\$ 2.4
Operating Grants	-	0.4	-	-	-	0.4
Capital Grants	-	0.2	-	-	-	0.2
General Revenue:						
Property and Income Taxes	3.0	3.0	-	-	3.0	3.0
Fees and Forfeitures	0.6	0.6	-	-	0.6	0.6
Grants and Entitlements	0.8	0.6	-	-	0.8	0.6
Licenses and Permits	0.1	0.1	-	-	0.1	0.1
Interest	0.1	-	-	-	0.1	-
Other	0.2	0.2	-	0.1	0.2	0.3
Transfers	0.2	0.2	(0.2)	(0.2)	-	-
Total Revenues	5.1	5.4	2.5	2.2	7.6	7.6
Program Expenses						
General Government – Legislative and Executive	0.7	0.7	-	-	0.7	0.7
General Government – Judicial	0.6	0.6	-	-	0.6	0.6
Security of Persons and Property	1.5	1.3	-	-	1.5	1.3
Public Health	0.1	0.1	-	-	0.1	0.1
Transportation	0.4	1.0	-	-	0.4	1.0
Community Environment	0.2	0.2	-	-	0.2	0.2
Basic Utility Services	0.1	0.2	-	-	0.1	0.2
Leisure Time Activities	0.4	0.6	-	-	0.4	0.6
Economic Opportunity	-	0.1	-	-	-	0.1
Interest and Fiscal Charges	0.3	0.3	-	-	0.3	0.3
Unallocated Depreciation	-	0.1	-	-	-	0.1
Water	-	-	1.1	1.0	1.1	1.0
Sewer	-	-	0.8	0.8	0.8	0.8
Sanitation	-	-	0.6	0.6	0.6	0.6
Total Expenses	4.3	5.2	2.5	2.4	6.8	7.6
Change in Net Assets	\$ 0.8	\$ 0.2	\$ -	\$ (0.2)	\$ 0.8	\$ -

Governmental Activities

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes.

If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is still comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

A city that is dependent upon property taxes that is hampered by a lack of revenue growth must regularly return to the voters to maintain a constant level of service. Property taxes made up 8.9 percent of revenues for governmental activities in calendar year 2006.

General Government Legislative and Executive comprise 16.1 percent of governmental program expenses. Interest expense was 7.0 percent. Interest expense was attributable to the outstanding bond and borrowing for capital projects.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

City of Upper Sandusky
Management's Discussion and Analysis
For the Year Ended December 31, 2006
Unaudited

Table 3
 Governmental Activities

	Total Cost of Services 2006	Total Cost of Services 2005	Net Cost of Services 2006	Net Cost of Services 2005
Governmental Activities:				
General Government - Legislative and Executive	\$ 695,128	\$ 667,802	\$ 695,128	\$ 667,802
General Government - Judicial	617,077	565,660	617,077	548,867
Security of Persons and Property	1,547,062	1,295,215	1,528,006	1,274,040
Public Health and Welfare	45,320	91,382	45,320	91,382
Transportation	369,207	983,622	369,207	598,121
Community Environment	188,583	232,586	188,583	189,619
Basic Utility Services	93,076	238,236	93,076	238,236
Leisure Time Activities	448,967	590,185	383,731	417,402
Economic Opportunity	-	75,807	-	75,808
Interest and Fiscal Charges	302,850	291,665	302,850	291,665
Unallocated Depreciation	2,873	125,898	2,873	125,898
Other	-	25,256	-	25,256
Total Expenses	\$ 4,310,143	\$ 5,183,314	\$ 4,225,851	\$ 4,544,096

The dependence upon tax revenues for governmental activities is apparent. Over 98.7 percent of Security of Persons and Property expenses are supported by taxes and other general revenues. For all governmental activities revenue support is 70.1 percent. The community, as a whole, is by far the primary support for the City.

Business-Type Activities

Business-type activities include the water, sewer, and sanitation fund. These programs had revenues of \$2,707,956 and expenses of \$2,738,028 for the year 2006 or decrease of \$30,072 in net assets. To also insure that net assets are not further reduced in 2007, the City is taking steps to reduce expenses, including renegotiating vendor agreements. Business activities receive no support from tax revenues.

The City's Funds

Information about the City's major funds starts on page 11. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$5,467,258 and expenditures of \$5,420,977. As a whole, the City is meeting its current financial obligations. The net change in fund balance for the year was \$291,020.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of the year 2006 the City amended its general fund budget very little, and none were significant. The City uses department based budgeting and the budgeting systems are designed to tightly control total department budgets but provide flexibility for site management.

For the general fund, budgeted revenue was \$4,173,600, which not was revised during 2006. The original appropriations of \$4,296,845 however were increased to \$4,420,795, with final expenditures of \$4,082,078.

City of Upper Sandusky
Management's Discussion and Analysis
For the Year Ended December 31, 2006
Unaudited

Capital Assets and Debt Administration

Capital Assets

At the end of the 2006 the City had \$25,700,464 invested in land, buildings, equipment and vehicles in governmental and business-type activities. Table 4 shows the 2006 balances.

Table 4
 Capital Assets at June 30
 (Net of Depreciation)

	Governmental Activities 2006	Governmental Activities 2005	Business-Type Activities 2006	2006 Totals	2005 Totals
Land	\$ 0.9	\$ 0.9	\$ 0.9	\$ 1.8	\$ 1.8
Buildings and Improvements	4.5	3.9	5.5	10.0	9.2
Furniture and Equipment	1.7	1.6	1.5	3.2	3.1
Vehicles	1.5	1.4	0.6	2.1	1.9
Infrastructure	1.6	1.3	15.4	17.0	16.3
Total	10.2	9.1	23.9	34.1	32.3
Less: Accumulated Depreciation	(3.1)	(2.7)	(5.2)	(8.3)	(7.5)
Totals	\$ 7.1	\$ 6.4	\$ 18.7	\$ 25.8	\$ 24.8

All capital assets were maintained throughout the year, with only a few notable additions in the infrastructure of the water and sewer funds.

Debt

At December 31, 2006 the City had \$7,880,333 in loans and leases outstanding, \$467,478 due within one year.

Table 5 summarizes bond and notes outstanding.

Table 5
 Outstanding Debt, at Year End

	Governmental Activities 2006	Governmental Activities 2005	Business-Type Activities 2006	Business-Type Activities 2005
OWDA Loans Payable	\$ 6,795,286	\$ 7,124,442	\$ -	\$ -
OPWC Loans Payable	537,414	580,876	-	-
Capital Improvement Bonds	487,000	487,000	-	-
Capital Leases Payable	30,777	20,084	29,856	58,199
Total Outstanding Debt	\$ 7,850,477	\$ 8,212,402	\$ 29,856	\$ 58,199

For the Future

The City is presently financially stable. As the preceding information shows, the City heavily depends on its municipal income tax. It will need to operate below the pre-2006 level but can provide basic services to its citizens.

City of Upper Sandusky
Management's Discussion and Analysis
For the Year Ended December 31, 2006
Unaudited

In conclusion, the City has committed itself to financial excellence for many years. In addition, the City's system of budgeting and internal controls is well regarded. All of the City's financial abilities will be needed to meet the challenges of the future.

Contacting the City's Financial Management

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information contact Jean Hollanshead, City Auditor, 419-294-3988, 119 N. 7th St., Upper Sandusky, Ohio 43351. Or e-mail at cauditor@udata.com.

City of Upper Sandusky

Statement of Net Assets

December 31, 2006

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<u>Assets</u>			
Equity in Pooled Cash and Investments	\$ 1,461,285	\$ 333,359	\$ 1,794,644
Receivables:			
Taxes	944,812	-	944,812
Accounts	68,987	302,302	371,289
Accrued Interest	4,900	3,696	8,596
Internal Balances	17,681	(17,681)	-
Due from Other Governments	333,671	-	333,671
Material and Supplies Inventory	41,470	56,572	98,042
Notes Receivable	72,534	-	72,534
Land	884,909	883,242	1,768,151
Capital Assets, Net of Depreciation	6,173,368	17,758,945	23,932,313
Total Assets	<u>\$ 10,003,617</u>	<u>\$ 19,320,435</u>	<u>\$ 29,324,052</u>
<u>Liabilities</u>			
Accounts Payable	\$ 146,840	\$ 58,875	\$ 205,715
Accrued Wages	72,998	27,928	100,926
Due to Other Governments	65,212	21,958	87,170
Claim and Judgements Payable	43,296	-	43,296
Accrued Interest Payable	31,981	-	31,981
Long-Term Liabilities			
Due Within One Year	570,207	64,200	634,407
Due More Than One Year	7,455,753	18,424	7,474,177
Total Liabilities	<u>8,386,287</u>	<u>191,385</u>	<u>8,577,672</u>
<u>Net Assets</u>			
Invested in Capital Assets, Net of Related Debt	7,027,500	18,612,331	25,639,831
Restricted for:			
Other Purposes	608,630	-	608,630
Unrestricted (deficit)	(6,018,800)	516,719	(5,502,081)
Total Net Assets	<u>\$ 1,617,330</u>	<u>\$ 19,129,050</u>	<u>\$ 20,746,380</u>

See accompanying notes to the basic financial statements.

City of Upper Sandusky

Statement of Activities
For the Year Ended December 31, 2006

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Assets		Total
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Primary Government Business-Type Activities	
Primary government:						
Governmental Activities:						
General Government:						
Legislative and Executive	\$ 695,128	\$ -	\$ -	\$ (695,128)	\$ -	\$ (695,128)
Judicial	617,077	-	-	(617,077)	-	(617,077)
Security of Persons and Property	1,547,062	19,056	-	(1,528,006)	-	(1,528,006)
Public Health and Welfare	45,320	-	-	(45,320)	-	(45,320)
Transportation	369,207	-	-	(369,207)	-	(369,207)
Community Environment	188,583	-	-	(188,583)	-	(188,583)
Basic Utility Services	93,076	-	-	(93,076)	-	(93,076)
Leisure Time Activities	448,967	61,000	4,236	(383,731)	-	(383,731)
Interest Expense	302,850	-	-	(302,850)	-	(302,850)
Unallocated Depreciation	2,873	-	-	(2,873)	-	(2,873)
Total Governmental Activities	<u>4,310,143</u>	<u>80,056</u>	<u>4,236</u>	<u>(4,225,851)</u>	<u>-</u>	<u>(4,225,851)</u>
Business-Type activities:						
Water Fund	1,103,558	1,238,694	-	-	135,136	135,136
Sewer Fund	759,481	776,240	-	-	16,759	16,759
Sanitation Fund	654,449	649,572	-	-	(4,877)	(4,877)
Total Business-Type activities	<u>2,517,488</u>	<u>2,664,506</u>	<u>-</u>	<u>-</u>	<u>147,018</u>	<u>147,018</u>
Total primary government	<u>\$ 6,827,631</u>	<u>\$ 2,744,562</u>	<u>\$ 4,236</u>	<u>(4,225,851)</u>	<u>147,018</u>	<u>(4,078,833)</u>
General revenues:						
Taxes:						
Municipal Income Tax				2,574,243	-	2,574,243
Property Taxes, Levied for General Purposes				445,403	-	445,403
Fines and Forfeitures				665,452	-	665,452
Licenses & Permits				37,837	-	37,837
Grants and Contributions Not Restricted to Specific Programs				758,337	-	758,337
Unrestricted Investment Earnings				82,374	16,165	98,539
Miscellaneous				218,232	27,285	245,517
Transfers				220,540	(220,540)	-
Total General Revenues and Transfers				<u>5,002,418</u>	<u>(177,090)</u>	<u>4,825,328</u>
Change in Net Assets				776,567	(30,072)	746,495
Net Assets - January 1, 2006				<u>840,763</u>	<u>19,159,122</u>	<u>19,999,885</u>
Net Assets - December 31, 2006				<u>\$ 1,617,330</u>	<u>\$ 19,129,050</u>	<u>\$ 20,746,380</u>

See accompanying notes to the basic financial statements.

City of Upper Sandusky

Balance Sheet
 Governmental Funds
 December 31, 2006

Reconciliation of Total Governmental Fund Balances to
 Net Assets of Governmental Activities

	General	Street Construction	Capital Improvement	Other Governmental Funds	Total Governmental Funds	Total Governmental Fund Balances	\$ 1,981,041
						<i>Amounts reported for governmental activities in the statement of net assets are different because</i>	
Assets							
Equity in Pooled Cash and Investments	\$ 796,361	\$ 43,493	\$ 229,499	\$ 391,932	\$ 1,461,285	Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	7,058,277
Receivables:						Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.	
Taxes	944,812	-	-	-	944,812		
Accounts	59,390	161	-	9,436	68,987		
Accrued Interest	1,289	688	-	2,923	4,900		
Due from Other Governments	145,582	146,384	-	41,705	333,671	Municipal Income Taxes	\$ 127,503
Materials and Supplies Inventory	4,000	34,672	-	2,798	41,470	Delinquent Property Taxes	297,034
Notes Receivable	-	-	-	72,534	72,534	Grants	211,416
							635,953
Total Assets	\$ 1,951,434	\$ 225,398	\$ 229,499	\$ 521,328	\$ 2,927,659	Some liabilities, including bonds payable and accrued interest, are not due and payable in the current period and therefore are not reported in the funds.	
Liabilities							
Accounts Payable	\$ 121,967	\$ 15,771	\$ 6,296	\$ 2,806	\$ 146,840	Accrued Interest Payable	\$ (31,981)
Accrued Wages and Benefits	62,764	1,655	-	8,579	72,998	Compensated Absences Payable	(175,484)
Due to Other Funds	20,843	1,356	-	3,416	25,615	Loans Payable	(7,332,699)
Due to Other Governments	55,306	3,627	565	5,714	65,212	Bonds Payable	(487,000)
Deferred Revenue	515,289	98,388	-	22,276	635,953	Capital Leases Payable	(30,777)
							(8,057,941)
Total Liabilities	776,169	120,797	6,861	42,791	946,618	Net Assets of Governmental Activities	\$ 1,617,330
Fund Balances							
Reserved for Encumbrances	32,347	-	10,850	-	43,197		
Reserved for Inventory	4,000	34,672	-	2,798	41,470		
Reserved for Notes Receivable	-	-	-	72,534	72,534		
Unreserved, Undesignated, Reported in:							
General Fund	1,138,918	-	-	-	1,138,918		
Special Revenue Funds	-	69,929	-	403,205	473,134		
Capital Projects Funds	-	-	211,788	-	211,788		
Total Fund Balances	1,175,265	104,601	222,638	478,537	1,981,041		
Total Liabilities and Fund Balances	\$ 1,951,434	\$ 225,398	\$ 229,499	\$ 521,328	\$ 2,927,659		

See accompanying notes to the basic financial statements.

City of Upper Sandusky

Statement of Revenues, Expenditures
and Changes in Fund Balances
Governmental Funds
December 31, 2006

Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities

	General	Street Construction	Capital Improvement	Other Governmental Funds	Total Governmental Funds	Net Change in Fund Balances-Total Governmental Funds	\$ 291,020
						Amounts reported in governmental activities in the statement of activities are different because	
						Governmental funds report capital outlays as expenditures. However, in the statement of activities, assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	
Revenues:							
Municipal Income Tax	\$ 1,261,886	\$ -	\$ 929,503	\$ 325,326	\$ 2,516,715		
Property and Other Taxes	435,144	-	-	17,885	453,029		
Intergovernmental	777,985	286,213	276,204	73,161	1,413,563		
Investment Income	46,835	2,882	19,757	12,900	82,374		
Licenses and Permits	37,837	-	-	-	37,837		
Fines and Forfeitures	510,616	-	-	154,836	665,452	Capital Asset Additions	\$ 1,092,045
Charges for Services	19,056	-	-	61,000	80,056	Depreciation	(422,228)
Other	177,024	20,196	1,719	19,293	218,232		669,817
Total Revenue	3,266,383	309,291	1,227,183	664,401	5,467,258	Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
						Municipal Income Taxes	\$ 57,528
						Delinquent Property Taxes	(7,626)
						Intergovernmental Grants	(530,326)
							(480,424)
Expenditures:						Proceeds for debt principal is a revenue in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	
Current:						Inception of Capital Lease	\$ (24,199)
General Government:						Principal Payments	386,124
Legislative and Executive	683,830	-	-	-	683,830		361,925
Judicial	531,388	-	-	115,112	646,500	In the statement of activities, interest is accrued on outstanding loans, whereas in governmental funds, an interest expenditure is reported when due.	
Security of Persons and Property	1,531,580	-	20,741	-	1,552,321		1,069
Public Health and Welfare	45,320	-	-	-	45,320	The internal service fund used by management to charge the costs of insurance to individual funds are not reported in the city-wide statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund are allocated among the government activities.	
Transportation	-	342,316	330,957	60,576	733,849		(42,116)
Community Environment	57,993	-	425,913	9,312	493,218	Some expenses reported in the statement of activities, such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures governmental funds.	
Basic Utilities	-	-	118,307	-	118,307	Increase in Compensated Absences	\$ (13,364)
Leisure Time Activities	-	-	35,632	421,957	457,589	Change in Inventory	(11,360)
Debt Service:							(24,724)
Principal Retirement	13,506	-	372,618	-	386,124	Change in Net Assets of Governmental Activities	
Interest and Fiscal Charges	1,480	-	302,439	-	303,919		\$ 776,567
Total Expenditures	2,865,097	342,316	1,606,607	606,957	5,420,977		
Excess of Revenues Over (Under) Expenditures	401,286	(33,025)	(379,424)	57,444	46,281		
Other Financing Sources (Uses):							
Inception of Capital Lease	24,199	-	-	-	24,199		
Transfers - In	-	-	220,540	-	220,540		
Total Other Financing Sources (Uses)	24,199	-	220,540	-	244,739		
Net Change in Fund Balance	425,485	(33,025)	(158,884)	57,444	291,020		
Fund Balances (Deficit) at Beginning of Year	748,701	147,810	381,522	423,348	1,701,381		
Increase (Decrease) in Reserve for Inventory	1,079	(10,184)	-	(2,255)	(11,360)		
Fund Balances (Deficits) End of Year	\$ 1,175,265	\$ 104,601	\$ 222,638	\$ 478,537	\$ 1,981,041		

See accompanying notes to the basic financial statements.

City of Upper Sandusky
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund

For the Year Ended December 31, 2006

	Budgeted Amounts		Actual	Variance
	Original	Final		Final Budget Positive (Negative)
Revenues:				
Municipal Income Tax	\$ 2,600,000	\$ 2,600,000	\$ 2,442,319	\$ (157,681)
Property and Other Taxes	376,000	376,000	429,255	53,255
Charges for Services	19,600	19,600	18,992	(608)
Licenses and Permits	19,000	19,000	36,516	17,516
Fines and Forfeitures	538,000	538,000	514,851	(23,149)
Intergovernmental	440,500	440,500	762,850	322,350
Investment Income	1,000	1,000	45,546	44,546
Other	179,500	179,500	176,761	(2,739)
Total Revenue	4,173,600	4,173,600	4,427,090	253,490
Expenditures:				
Current:				
General Government:				
Legislative and Executive	705,065	756,475	666,012	90,463
Judicial	517,800	543,500	519,814	23,686
Security of Persons and Property	1,548,794	1,591,634	1,523,344	68,290
Public Health and Welfare	49,500	49,500	45,320	4,180
Community Environment	56,700	60,700	57,773	2,927
Debt Service:				
Principal Retirement	13,506	13,506	13,506	-
Interest and Fiscal Charges	1,480	1,480	1,480	-
Total Expenditures	2,892,845	3,016,795	2,827,249	189,546
Excess of Revenues Over (Under) Expenditures	1,280,755	1,156,805	1,599,841	443,036
Other Financing Sources (Uses):				
Transfers - Out	(1,404,000)	(1,404,000)	(1,254,829)	149,171
Total Other Financing Sources (Uses)	(1,404,000)	(1,404,000)	(1,254,829)	149,171
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Uses	(123,245)	(247,195)	345,012	592,207
Fund Balances (Deficit) at Beginning of Year	327,725	327,725	327,725	-
Prior Year Encumbrances Appropriated	24,137	24,137	24,137	-
Fund Balances (Deficit) at End of Year	\$ 228,617	\$ 104,667	\$ 696,874	\$ 592,207

See accompanying notes to the basic financial statements.

City of Upper Sandusky
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Construction Fund

For the Year Ended December 31, 2006

	Budgeted Amounts		Actual	Variance
	Original	Final		Final Budget Positive (Negative)
Revenues:				
Intergovernmental	\$ 270,000	\$ 270,000	\$ 295,175	\$ 25,175
Investment Income	1,000	1,000	2,194	1,194
Other	2,000	20,000	20,196	196
Total Revenue	<u>273,000</u>	<u>291,000</u>	<u>317,565</u>	<u>26,565</u>
Expenditures:				
Current:				
Transportation	<u>306,750</u>	<u>393,850</u>	<u>361,046</u>	<u>32,804</u>
Total Expenditures	306,750	393,850	361,046	32,804
Excess of Revenues Over (Under) Expenditures	(33,750)	(102,850)	(43,481)	59,369
Fund Balances (Deficit) at Beginning of Year	<u>86,534</u>	<u>86,534</u>	<u>86,534</u>	<u>-</u>
Fund Balances (Deficit) at End of Year	<u>\$ 52,784</u>	<u>\$ (16,316)</u>	<u>\$ 43,053</u>	<u>\$ 59,369</u>

See accompanying notes to the basic financial statements.

City of Upper Sandusky

Statement of Net Assets
 Proprietary Funds
 December 31, 2006

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Water Fund	Sewer Fund	Sanitation Fund	Total	
Assets					
Equity in Pooled Cash and Investments	\$ 12,087	\$ 189,197	\$ 132,075	\$ 333,359	\$ -
Receivables:					
Accounts	143,649	88,118	70,535	302,302	-
Accrued Interest	1,461	1,547	688	3,696	-
Due from Other Funds	-	-	-	-	43,296
Inventory of Supplies	51,174	5,398	-	56,572	-
Total Current Assets	208,371	284,260	203,298	695,929	43,296
Capital Assets, No Depreciation	612,422	270,820	-	883,242	-
Capital Assets, Net of A/D	8,756,221	8,922,669	80,055	17,758,945	-
Total Assets	<u>\$ 9,577,014</u>	<u>\$ 9,477,749</u>	<u>\$ 283,353</u>	<u>\$ 19,338,116</u>	<u>\$ 43,296</u>
Liabilities					
Accounts Payable	\$ 21,876	\$ 28,194	\$ 8,805	\$ 58,875	\$ -
Accrued Wages and Benefits	15,258	5,928	6,742	27,928	-
Compensated Absences Payable	15,666	6,716	11,962	34,344	-
Due to Other Funds	6,040	7,756	3,885	17,681	-
Due to Other Governments	12,345	4,203	5,410	21,958	-
Claims Payable	-	-	-	-	43,296
Capital Leases Payable - Current	-	29,856	-	29,856	-
Total Current Liabilities	71,185	82,653	36,804	190,642	43,296
Long-term Liabilities					
Compensated Absences Payable	11,248	-	7,176	18,424	-
Total Liabilities	82,433	82,653	43,980	209,066	43,296
Net Assets					
Investment in Capital Assets, Net of Debt	9,368,643	9,163,633	80,055	18,612,331	-
Unrestricted	125,938	231,463	159,318	516,719	-
Total Net Assets	<u>\$ 9,494,581</u>	<u>\$ 9,395,096</u>	<u>\$ 239,373</u>	<u>\$ 19,129,050</u>	<u>\$ -</u>

See accompanying notes to the basic financial statements.

City of Upper Sandusky

Statement of Revenues, Expenses
and Changes in Fund Net Assets
Proprietary Funds

For the Year Ended December 31, 2006

	Business-Type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Water Fund	Sewer Fund	Sanitation Fund	Totals	
Operating Revenues:					
Charges for Services	\$ 1,238,694	\$ 776,240	\$ 649,572	\$ 2,664,506	\$ 528,610
Other Operating Revenues	12,106	14,069	1,110	27,285	-
Total Operating Revenues	<u>1,250,800</u>	<u>790,309</u>	<u>650,682</u>	<u>2,691,791</u>	<u>528,610</u>
Operating Expenses:					
Personal Services	553,910	236,528	308,365	1,098,803	-
Contractual Services	142,701	202,578	209,314	554,593	570,729
Materials and Supplies	259,730	121,406	49,798	430,934	-
Other Operating Expenses	127	485	710	1,322	-
Depreciation	147,090	198,484	86,262	431,836	-
Total Operating Expenses	<u>1,103,558</u>	<u>759,481</u>	<u>654,449</u>	<u>2,517,488</u>	<u>570,729</u>
Operating Income (Loss)	147,242	30,828	(3,767)	174,303	(42,119)
Non-Operating Revenues (Expenses):					
Interest Income	5,809	6,815	3,541	16,165	-
Total Non-Operating Revenues (Expenses)	<u>5,809</u>	<u>6,815</u>	<u>3,541</u>	<u>16,165</u>	<u>-</u>
Income (Loss) before transfers	153,051	37,643	(226)	190,468	(42,119)
Transfers - Out	(220,540)	-	-	(220,540)	-
Change in Net Assets	(67,489)	37,643	(226)	(30,072)	(42,119)
Total Net Assets at Beginning of Year	<u>9,562,070</u>	<u>9,357,453</u>	<u>239,599</u>	<u>19,159,122</u>	<u>42,119</u>
Total Net Assets at End of Year	<u>\$ 9,494,581</u>	<u>\$ 9,395,096</u>	<u>\$ 239,373</u>	<u>\$ 19,129,050</u>	<u>\$ -</u>

See accompanying notes to the basic financial statements.

City of Upper Sandusky
Statement of Cash Flows
Proprietary Fund
For the Year Ended December 31, 2006

	Business-Type Activities - Enterprise Fund				Governmental Activities - Internal Service Fund
	Water Fund	Sewer Fund	Sanitation Fund	Total	
Increase (Decrease) in Cash and Cash Equivalents					
Cash Flows from Operating Activities:					
Cash Received from Customers	\$ 1,191,586	\$ 764,096	\$ 623,811	\$ 2,579,493	\$ 454,863
Cash Paid to Employees	(556,716)	(233,516)	(297,329)	(1,087,561)	-
Cash Paid to Suppliers	(454,517)	(315,876)	(279,236)	(1,049,629)	(454,863)
Net Cash Provided by (Used in) Operating Activities	180,353	214,704	47,246	442,303	-
Cash flows from Investing Activities:					
Interest Income	4,348	5,268	2,853	12,469	-
Net Cash Provided by Investing Activities	4,348	5,268	2,853	12,469	-
Cash flows from Capital and Related Financing Activities:					
Purchase of Capital Assets	(208,843)	(348,651)	(67,173)	(624,667)	-
Principal Payments - Capital Leases	-	(28,343)	-	(28,343)	-
Transfer - Out	(220,540)	-	-	(220,540)	-
Net Cash Provided by Capital and Related Financing Activities	(429,383)	(376,994)	(67,173)	(873,550)	-
Net Increase (Decrease) in Cash and Cash Equivalents	(244,682)	(157,022)	(17,074)	(418,778)	-
Cash and Cash Equivalents, Beginning of Year	256,769	346,219	149,149	752,137	-
Cash and Cash Equivalents, End of Year	\$ 12,087	\$ 189,197	\$ 132,075	333,359	\$ -
Reconciliation of Operating Loss to Net Cash Provided by (Used in) Operating Activities					
Operating Income (Loss)	\$ 147,242	\$ 30,828	\$ (3,767)	\$ 174,303	\$ (42,119)
Adjustments:					
Net Cash from Operating Activities:					
Depreciation Expense	147,090	198,484	86,262	431,836	-
(Increase) Decrease in Assets:					
Accounts Receivable	(59,214)	(26,213)	(26,871)	(112,298)	-
Inventory	(18,834)	(599)	-	(19,433)	-
Prepaid Expenses	-	-	-	-	42,119
Increase (Decrease) in Liabilities:					
Accounts Payable	(33,125)	9,192	(19,414)	(43,347)	-
Accrued Wages and Benefits	1,068	69	6,742	7,879	-
Compensated Absences Payable	(1,948)	1,286	1,683	1,021	-
Due to Other Funds	291	3,521	(1,063)	2,749	(6,241)
Due to Other Governments	(2,217)	(1,864)	3,674	(407)	-
Claims and Judgments Payable	-	-	-	-	6,241
Total Adjustments	33,111	183,876	51,013	268,000	42,119
Net Cash Provided by Operating Activities	\$ 180,353	\$ 214,704	\$ 47,246	\$ 442,303	\$ -

See accompanying notes to the basic financial statements.

City of Upper Sandusky

Statement of Fiduciary Net Assets
Fiduciary Funds

December 31, 2006

<u>Assets:</u>	<u>Agency</u>
Cash and Cash Equivalents:	
In Segregated Accounts	\$ 99,503
Total Assets	<u>\$ 99,503</u>
<u>Liabilities:</u>	
Undistributed Monies	\$ 67,153
Payroll Withholdings	32,350
Total Liabilities	<u>\$ 99,503</u>

See accompanying notes to the basic financial statements.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

NOTE 1 -- DESCRIPTION OF THE ENTITY AND REPORTING ENTITY

The City of Upper Sandusky (the City) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City operates under the mayor-council form of charter government as approved on October 25, 1976. The City provides police protection within its boundaries, and fire protection to its citizens and adjacent townships. The City provides basic utilities in the form of water, wastewater treatment and sanitation pick up. The City constructs and maintains streets and sidewalks within the City. The City also operates a swimming pool and maintains three parks.

Reporting Entity: A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financials are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Components units may also include organizations that are fiscally dependent on the City in that the City approves their budget, the issuance of their debt or the levying of their taxes. The City has no component units.

The City of Upper Sandusky's Municipal Court has been included in the City's financial statements as an agency fund. The judge is an elected city official who has a fiduciary responsibility for the collection and distribution of court fees and fines.

The City has not included the City of Upper Sandusky School District as it has no control over its operations and is an autonomous entity.

Management believes the financial statements included in this report represent all of the funds of the City over which the City has the ability to exercise direct operating control.

NOTE 2 -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Upper Sandusky, Ohio (City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Under the provisions of GASB No. 20 the City has elected not to apply Financial Accounting Standards Board Statements and interpretations issued after November 30, 1989 to its proprietary activities. Election of this approach to accounting for proprietary activities by the City has required no change from prior years. The more significant of the City's accounting policies are described below:

A. BASIS OF PRESENTATION

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except the fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City programs or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at a more detail level. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

B. FUND ACCOUNTING

The City uses funds to report on financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into three categories: governmental, proprietary and fiduciary.

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may be or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The General, Street Construction and Capital Improvement funds are the City's major governmental funds:

General Fund - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balances is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Street Construction Fund - The Street Construction Fund is used to account for financial resources used for the maintenance and upkeep of City streets.

Capital Improvement Fund - The Capital Improvement fund accounts for financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds.

The other governmental funds of the City are for grants and other resources, debt service, and capital projects of the City whose uses are restricted to a particular purpose.

Proprietary Funds

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Proprietary

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

funds focus on the determination of the changes in net assets, financial position and cash flows and are classified as either enterprise or internal service.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The City's enterprise funds are:

Water Fund - This fund accounts for the financial transactions related to water operations of the City.

Sewer Fund - This fund accounts for the financial transactions related to the sewer treatment service operations of the City.

Sanitation Fund - This fund accounts for the financial transactions related to the refuse pickup operations of the City.

Internal Service Fund - This fund is used to account for health insurance for City employees.

Fiduciary Funds

Fiduciary funds reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Presently, the City has no trust funds. The City's agency fund is custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

C. MEASUREMENT FOCUS

Government-Wide Financial Statements

The Government-Wide Financial Statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the City are included on the Statement of Net Assets.

Fund Financial Statements

All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and others financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

D. BASIS OF ACCOUNTING

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used of the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, interest, grants, and rentals.

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2006, but which were levied to finance 2007 operations, have been recorded as deferred revenue. Special assessments and grants and entitlements received before the eligibility requirements are meant are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. BUDGET

An annual appropriated budget is required by law to be prepared for all funds of the City other than agency funds. Council passes appropriations at the fund, department and object level. Council must approve any revisions in the budget that alter total fund appropriations.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

The following are the procedures used by the City in establishing the budgetary data reported in the basic financial statements:

Tax Budget:

A budget of estimated revenue and expenditures is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

Estimated Resources:

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statements reflect the amounts in the first and final amended official certificate of estimated resources issued during 2006.

Appropriations:

A temporary appropriation resolution to control expenditures may be passed on or about January 1 of each year for the period of January 1 to March 31. An annual appropriation resolution must be passed by April 1 of each year for the period January 1 to December 31. The appropriation resolution fixes spending authority at the fund, department, and object level. The appropriation resolution may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations among departments and objects within a fund may be modified during the year by an ordinance of Council. Several supplemental appropriation ordinances were legally enacted by Council during the year. The budget figures which appear in the statement of budgetary comparisons present the original and final appropriation amounts including all amendments and modifications.

Encumbrances:

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are encumbered and recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at year-end are reported as reservations of fund balances for subsequent-year expenditures.

Lapsing of Appropriations:

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and need not be reappropriated.

F. DEPOSITS

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund balance integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in pooled cash and cash equivalents" on the combined balance sheet.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

During 2006, investments were limited to certificates of deposit, money market accounts, passbook accounts and Star Ohio, the State Treasurer's investment pool. Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

Following Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during year 2006 amounted to \$46,835.

The City has invested funds in the State Treasurer's Asset Reserve of Ohio (STAR Ohio) during the year 2005. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2006.

The City has segregated bank accounts for monies held separate from the City's central bank account. These interest bearing depository accounts are presented on the statement of fiduciary net assets as "Cash in Segregated Accounts" since they are not required to be deposited into the City's treasury.

For purposes of the statement of cash flows and for presentation on the balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents.

G. INVENTORIES

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expense when used.

On the fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first in, first out basis. Inventory in governmental funds consist of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when used.

H. PREPAID ITEMS

Payments made to vendors for services that will benefit periods beyond December 31, 2006, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

I. CAPITAL ASSETS

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the government funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$100 dollars. Public domain

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

("infrastructure") general capital assets consisting of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems have been capitalized under new requirements of the Governmental Accounting Standards Board but only for the current year. The City anticipates adding all infrastructure next year. Improvements are capitalized and the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful live of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Land Improvements	15 years	15 years
Buildings and Improvements	40 years	40 years
Furniture and Equipment	10 years	10 years
Vehicles	5 years	5 years
Infrastructure	80 years	80 years

J. INTERFUND BALANCES

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances. Transactions representing services rendered between funds are classified as "due to/ due from."

K. COMPENSATED ABSENCES

Compensated absences of the City consist of vacation leave, holiday, personal, compensatory and sick leave to the extent that payment to the employee for these absences are attributed to services already rendered and are not contingent on a specific event that is outside the control of the City.

The City reports compensated absences in accordance with the provisions of Statement No. 16 of the Governmental Accounting Standards Board, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to payment are attributable to services already rendered; and it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement.

Sick leave benefits are accrued using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year-end taking into consideration any limits specified in the City's termination policy. The City records a liability for all accumulated unused vacation time when earned for all employees. The entire compensated absence liability is reported on the government-wide financial statements.

L. ACCRUED LIABILITIES AND LONG-TERM OBLIGATIONS

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the non-current portion of capital leases, compensated absences, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund statements only to the extent they will be paid with current, expendable, available resources. In general, payments made within thirty days after year-end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

M. FUND BALANCE RESERVES

The City reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved balance indicates that portion of fund equity, which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, notes receivable, and inventories of supplies and materials.

N. NET ASSETS

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

O. OPERATING REVENUES AND EXPENSES

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are water, wastewater treatment, and sanitation charges for services. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund.

P. CONTRIBUTION OF CAPITAL

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, or from grant or outside contributions of resources restricted to capital acquisition and construction. There were no contributions during 2006.

Q. INTERFUND ACTIVITY

Transfers between governmental and business-type activities on the governmental-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expense in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented of the financial statements.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

R. EXTRAORDINARY AND SPECIAL ITEMS

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2006.

S. ESTIMATES

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3 -- BUDGET BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statement of Revenue, Expenditures, and Changes in Fund Balances, Budget and Actual, General Fund and Street Construction Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- (c) Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

	Net Change in Fund Balance	
	General Fund	Street Construction Fund
Budget Basis:	\$ 345,012	\$ (43,481)
Adjustments:		
Revenue Accruals:		
Accrued 2005, Received in Cash 2006	(424,650)	(57,119)
Accrued 2006, Not yet Received in Cash	518,772	48,845
Expenditure Accruals:		
Accrued 2006, Not yet Paid in Cash	30,732	40,699
Accrued 2005, Paid in Cash 2006	(168,067)	(22,409)
Encumbrances	99,487	440
Other Financing Sources:		
Inception of Capital Lease	24,199	-
GAAP Basis	\$ 425,485	\$ (33,025)

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

NOTE 4 -- DEPOSITS AND INVESTMENTS

Deposits

State statutes classify deposits held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality, including but not limited to the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio); and
7. Certain bankers' acceptances and commercial paper notes in an amount not to exceed 25 percent of the interim monies available for investment at any one time for a period not to exceed one hundred eighty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon the delivery of the securities representing the investments to the Treasurer or qualified

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash On Hand: At year-end, \$700 was on hand throughout the City in the form of drawer change and petty cash.

Deposits: At year-end, the carrying amount of the City's deposits was \$1,893,447 and the bank balance was \$1,972,951. Of the bank balance:

1. \$463,198 was covered by federal depository insurance;
2. \$1,509,753 was covered by collateral held by third party trustees pursuant to Section 135.181, Revised Code, in collateralized pools securing all public fund on deposit with specific depository institutions.

Collateral credit risk is the risk that in the event of bank failure, the City will not be able to recover the deposits. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of all deposits. Such collateral pools at the Federal Reserve Banks or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all the public deposits it holds or as specific collateral held at the Federal Reserve bank in the name of the City.

Collateral is required for demand deposits and certificates of deposits in excess of all deposits covered by federal depository insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies, obligations of the State of Ohio and its municipalities, and obligations of the other states. Obligations pledged to secure deposits must be delivered to a bank other than the institution in which the deposit is made. Written custodial agreements are required.

The City had no investments.

Reconciliation to Balance Sheet	
Checking Accounts	\$ 190,737
Certificates of Deposit	1,150,000
Money Market Account	511,610
Municipal Court Account	41,100
Petty Cash and Drawer Change	700
Total	\$ 1,894,147
Per Balance Sheet	
Equity in Pooled Cash and Investments	\$ 1,794,644
Cash in Segregated Accounts	99,503
Total	\$ 1,894,147

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

NOTE 5 -- RECEIVABLES

Receivables at December 31, 2006, consisted primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements, shared revenues, accrued interest on investments, accounts (billings for utility service), and notes receivable. No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant.

Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2006 for real and public utility property taxes represents collections of the 2005 taxes. Property tax payments received during 2006 for tangible personal property (other than public utility property) is for 2006 taxes.

2006 real property taxes are levied after October 1, 2006, on the assessed value as of January 1, 2006, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2006 real property taxes are collected in and intended to finance 2006.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2006 public utility property taxes became a lien December 31, 2005, are levied after October 1, 2006, and are collected in 2006 with real property taxes. Tangible personal property taxes for 2006 are levied after October 1, 2005, on the value as of December 31, 2005. Collections are made in 2006. Tangible personal property assessments are 25 percent of true value.

The full tax rate for all City operations for the year ended December 31, 2006, was \$3.10 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2006 property tax receipts were based are as follows:

Real Property - 2005 Valuation:	
Residential/Agricultural	\$ 72,577,790
Public Utilities	19,180
Commercial/Industrial	<u>35,009,220</u>
Total Real Property	<u>107,606,190</u>
Tangible Personal Property - 2006 Valuation:	
General	19,236,750
Public Utilities	<u>3,642,080</u>
Total Personal Property	<u>22,878,830</u>
Total Assessed Valuation	<u><u>\$ 130,485,020</u></u>

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30; with the remainder payable by September 20.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Upper Sandusky. The County Auditors periodically remits to the City its portion of the taxes collected. Accrued property taxes receivable represent real and tangible personal property taxes, public utility taxes and

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

outstanding delinquencies which are measurable as of December 31, 2006 and for which there is an enforceable legal claim. Although total property tax collections for the next year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, nor were they levied to finance 2006 operations. The receivable is therefore offset by deferred revenue.

Income Taxes

The City levies and collects an income tax of one percent on all income earned within the City as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

Intergovernmental Receivables

A summary of intergovernmental receivables follows:

	Amounts
Governmental Activities	
Local Government and Local Government	
Revenue Assistance	\$ 145,582
Gasoline and Excise Tax	130,513
Motor Vehicle License Fees	51,260
Natureworks Grant	6,316
Total	\$ 333,671

NOTE 6 -- INSURANCE

The City is exposed to various risks of loss related to torts, theft of, and damage to, and destruction of assets, injuries to employees and natural disasters.

Commercial Insurance

The City has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles

There has not been a significant reduction in commercial coverage from the prior year and settled claims have not exceeded coverage in any of the last three years.

Workers Compensation

Workers compensation coverage is provided by the State. The City pays State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Risk Pool Membership

The City is a member of the Buckeye Ohio Risk Management Association self-insurance pool (the Pool). The Pool assumes the risk of loss up to the limits of the City's policy. The Pool may make supplemental assessments if the experience of the overall pool is unfavorable. The pool covers the following risks:

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

- Comprehensive Medical Plan
- Prescription Drug Plan

The December premiums were paid to the administrator, CoreSource located in Westerville, Ohio, at \$454 for single coverage, \$727 for two party coverage and \$1,090 for family coverage.

The contracted employees portion of the City's premium amounts are capped by negotiated union contracts and cannot be increased except by negotiations. The contracted and non-contracted employee monthly portion of the premium is \$65 and \$45 for single coverage, \$104 and \$73 per two party coverage and \$157 and \$109 for family coverage, which is withheld from their biweekly payroll.

In addition, the City provides \$600 per year per non-contracted employee and \$550 for contracted employees for single coverage, \$600 for two party coverage and \$675 for family coverage for the reimbursement of dental and optical expenses upon presentation of a paid receipt for such services. Life insurance is provided in full to full-time employees in the amount of \$20,000 per employee.

The claims liability of \$43,296 reported in the internal service fund at December 31, 2006 is based on the requirements of GASB Statement 10 which requires that a liability for unpaid claims costs, including estimates for costs relating to incurred but not reported claims, be reported. Changes in the fund's claims liability amount for the last two years is as follows:

Year	Beginning of Year	Claims	Payments	End of Year
2006	\$ 37,055	\$ 583,574	\$ 577,333	\$ 43,296
2005	24,428	476,124	463,497	37,055

NOTE 7 -- CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2006:

	Balance 12/31/2005	Additions	Retirements	Balance 12/31/2006
Governmental Activities:				
Land	\$ 884,909	\$ -	\$ -	\$ 884,909
Buildings and Improvements	3,928,924	609,391	-	4,538,315
Machinery & Equipment	1,578,910	104,336	-	1,683,246
Infrastructure	1,317,666	266,859	-	1,584,525
Vehicles	1,368,787	111,459	-	1,480,246
Total Capital Assets	<u>9,079,196</u>	<u>1,092,045</u>	<u>-</u>	<u>10,171,241</u>
Less: Accumulated Depreciation				
Buildings and Improvements	(730,731)	(111,111)	-	(841,842)
Machinery & Equipment	(401,164)	(141,529)	-	(542,693)
Infrastructure	(644,369)	(38,138)	-	(682,507)
Vehicles	(914,472)	(131,450)	-	(1,045,922)
Total Accumulated Depreciation	<u>(2,690,736)</u>	<u>(422,228)</u>	<u>-</u>	<u>(3,112,964)</u>
Governmental Activities - Capital Assets, Net	<u>\$ 6,388,460</u>	<u>\$ 669,817</u>	<u>\$ -</u>	<u>\$ 7,058,277</u>

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

	<u>Balance 12/31/2005</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance 12/31/2006</u>
Business-Type Activities:				
<u>Water</u>				
Land	\$ 612,422	\$ -	\$ -	\$ 612,422
Buildings and Improvements	1,432,893	133,400	-	1,566,293
Machinery & Equipment	603,485	-	-	603,485
Vehicles	52,004	-	-	52,004
Infrastructure	8,322,655	75,443	-	8,398,098
Total Capital Assets	<u>11,023,459</u>	<u>208,843</u>	<u>-</u>	<u>11,232,302</u>
Less: Accumulated Depreciation				
Buildings and Improvements	(644,624)	(34,960)	-	(679,584)
Machinery & Equipment	(513,251)	(6,546)	-	(519,797)
Vehicles	(52,004)	-	-	(52,004)
Infrastructure	(506,690)	(105,584)	-	(612,274)
Total Accumulated Depreciation	<u>(1,716,569)</u>	<u>(147,090)</u>	<u>-</u>	<u>(1,863,659)</u>
Capital Assets, Net	<u>\$ 9,306,890</u>	<u>\$ 61,753</u>	<u>\$ -</u>	<u>\$ 9,368,643</u>
<u>Wastewater</u>				
Land	\$ 270,820	\$ -	\$ -	\$ 270,820
Buildings and Improvements	3,923,814	-	-	3,923,814
Machinery & Equipment	700,679	40,960	-	741,639
Vehicles	91,659	10,000	-	101,659
Infrastructure	6,675,865	297,691	-	6,973,556
Total Capital Assets	<u>11,662,837</u>	<u>348,651</u>	<u>-</u>	<u>12,011,488</u>
Less: Accumulated Depreciation				
Buildings and Improvements	(897,323)	(52,163)	-	(949,486)
Machinery & Equipment	(458,505)	(56,787)	-	(515,292)
Vehicles	(91,659)	(2,000)	-	(93,659)
Infrastructure	(1,172,028)	(87,534)	-	(1,259,562)
Total Accumulated Depreciation	<u>(2,619,515)</u>	<u>(198,484)</u>	<u>-</u>	<u>(2,817,999)</u>
Capital Assets, Net	<u>\$ 9,043,322</u>	<u>\$ 150,167</u>	<u>\$ -</u>	<u>\$ 9,193,489</u>

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

	<u>Balance 12/31/2005</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance 12/31/2006</u>
<u>Sanitation</u>				
Machinery & Equipment	\$ 163,674	\$ -	\$ -	\$ 163,674
Vehicles	415,118	67,173	-	482,291
Total Capital Assets	<u>578,792</u>	<u>67,173</u>	<u>-</u>	<u>645,965</u>
Less: Accumulated Depreciation				
Machinery & Equipment	(105,416)	(13,561)	-	(118,977)
Vehicles	<u>(374,232)</u>	<u>(72,701)</u>	<u>-</u>	<u>(446,933)</u>
Total Accumulated Depreciation	<u>(479,648)</u>	<u>(86,262)</u>	<u>-</u>	<u>(565,910)</u>
Capital Assets, Net	<u>\$ 99,144</u>	<u>\$ (19,089)</u>	<u>\$ -</u>	<u>\$ 80,055</u>

* - Depreciation expense was charged to governmental functions as follows:

General Government:

Legislative and Executive	\$ 10,455
Judicial	5,719
Security of Person and Places	19,703
Transportation	92,464
Leisure Time Activities	62,707
Basic Utility	84,588
Economic Development & Assistance	143,719
Unallocated Depreciation	<u>2,873</u>
Total Depreciation Expense	<u>\$ 422,228</u>

NOTE 8 -- COMPENSATED ABSENCES

The City accrues unpaid vacation and compensation time as it is earned and certain portions of sick leave pay as payment becomes probable.

Sick leave accumulates at the rate of .0575 hours of sick leave for each hour of work completed with a maximum of 80 hours per pay period. Sick leave is accumulated and may be converted into cash upon retirement with more than ten years of service at the rate of thirty percent for all employees of the police and fire department to a maximum of 600 hours and a maximum of 480 hours for all other personnel. Individuals leaving the employment of the City prior to retirement or at retirement with less than ten years of service lose their accumulated sick leave. At December 31, 2006, the maximum vested liability to the City for accumulated unpaid sick leave, assuming the City would have to pay all accumulated sick leave if the City ceased operations approximated \$61,323. A liability has been recognized in the accompanying financial statements for sick leave for only the employees who have ten years of service and are age 50 or older, or have thirty years with local government employment.

A liability for accrued vacation and holidays of \$152,418 and accrued compensation time of \$14,511 have been recognized.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

Vacation is accumulated based upon length of service as follows:

<u>Employee Service</u>	<u>Vacation Credit</u>
After 1 year	2 weeks
After 8 years	3 weeks
After 15 years	4 weeks
After 22 years	5 weeks

Vacation leave must be used within the current calendar year unless the employee is unable to use his vacation due to the operational needs of the Employer. Without this, such excess leave is eliminated from the employee's leave balance. In the case of death, termination, or retirement, an employee (or his estate) is paid for the unused vacation.

NOTE 9 -- LONG TERM LIABILITIES

	<u>Principal Outstanding 12/31/2005</u>	<u>Additions</u>	<u>Retirements</u>	<u>Principal Balance 12/31/2006</u>	<u>Amounts Due in One Year</u>
<u>Governmental Activities:</u>					
OWDA 1996 Sewer Construction; Matures 2014; 2.20%	289,577	-	26,191	263,386	26,770
OWDA Loan; Matures 2014; 2.20%	130,870	-	14,163	116,707	14,477
OWDA Sewer Construction and Separation; Matures 2014; 2.2%	270,957	-	30,304	240,653	30,974
OWDA WWTP Improvements; Matures 2015; 2.20%	702,486	-	40,300	662,186	74,950
OWDA Loan; Matures 2021; 4.65%	5,730,552	-	218,198	5,512,354	228,734
OPWC Loan; Matures 2015; Interest Free	270,000	-	27,000	243,000	27,000
OPWC Loan; Matures 2023; Interest Free	240,206	-	12,642	227,564	12,642
OPWC Loan; Matures 2023; Interest Free	70,670	-	3,820	66,850	3,820
Capital Improvement Bonds; Series 2005 3 to 4.80%	487,000	-	-	487,000	-
Capital Leases	20,084	24,199	13,506	30,777	18,255
Compensated Absences Payable	162,122	32,020	18,658	175,484	132,585
Total Governmental Type Activities Debt	<u>\$ 8,374,524</u>	<u>\$ 56,219</u>	<u>\$ 404,782</u>	<u>\$ 8,025,961</u>	<u>\$ 570,207</u>

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

Business-Type Activities:

Capital Leases	\$ 58,199	\$ -	\$ 28,343	\$ 29,856	\$ 29,856
Compensated Absences Payable	<u>51,747</u>	<u>2,970</u>	<u>1,949</u>	<u>52,768</u>	<u>34,344</u>
Total Business-Type Debt	<u><u>\$ 109,946</u></u>	<u><u>\$ 2,970</u></u>	<u><u>\$ 30,292</u></u>	<u><u>\$ 82,624</u></u>	<u><u>\$ 64,200</u></u>

Outstanding general obligation notes consist of a WWTP Improvement issues. General obligation notes are a direct obligation of the City of Upper Sandusky for which its full faith, credit and resources are pledged and are payable from taxes levied on all taxable property in the City.

The outstanding OWDA loans consist of loan agreements between the City and the Ohio Water Development Authority for the construction of sewer lines and a new reservoir. The loans will be paid off from City income taxes.

The annual requirements to amortize all bonded debts outstanding as of December 31, 2006, including total interest payments of \$2,839,461 are as follows:

Year Ending December 31,	OWDA Loans	OPWC Loans	Capital Improvement Bonds	Total
2007	\$ 658,193	\$ 43,462	\$ 20,966	\$ 722,621
2008	658,192	43,462	36,966	738,620
2009	658,192	43,462	37,422	739,076
2010	658,192	43,462	37,819	739,473
2011	658,292	43,462	38,162	739,916
2012-2016	2,950,936	190,310	195,900	3,337,146
2017-2021	2,413,676	82,314	207,297	2,703,287
2022-2025	<u>717,536</u>	<u>47,480</u>	<u>174,006</u>	<u>939,022</u>
Less: Interest Expense	<u>(2,577,923)</u>	<u>-</u>	<u>(261,538)</u>	<u>(2,839,461)</u>
Total Principal	<u><u>\$ 6,795,286</u></u>	<u><u>\$ 537,414</u></u>	<u><u>\$ 487,000</u></u>	<u><u>\$ 7,819,700</u></u>

NOTE 10 -- CAPITAL LEASES

The City has entered into a lease agreement as lessee for financing the acquisition of a police, municipal court, and general office copiers, police cruisers and machinery for the Wastewater department. These lease agreements qualify as capital leases for accounting purposes (titles transferable at the end of the lease term) and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of inception. The cost of these capital leases are included in the governmental and business-type activities. The original cost of assets acquired under capital lease and included in the governmental activities was \$180,367 and the book value at December 31, 2006 was \$90,395. The original cost of assets acquired under capital lease and included in the business-type activities was \$142,099 and the book value at December 31, 2005 was \$85,259. The following is a schedule of the future minimum lease payments under these capital leases, and the present value of the net minimum lease payments at December 31, 2006:

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

Year Ending December 31	Governmental Activities	Business-Type Activities
2007	\$ 20,315	\$ 31,450
2008	13,432	-
Total Minimum Lease Payments	33,747	31,450
Less Amount Representing Interest	(2,970)	(1,594)
Present Value of Future Minimum Lease Payments	<u>\$ 30,777</u>	<u>\$ 29,856</u>

NOTE 11 -- DEFINED BENEFIT PENSION PLANS

The employees of the City of Upper Sandusky are covered by either the Ohio Public Employees Retirement System or the Ohio Police and Fireman's Disability and Pension Fund. The State of Ohio accounts for the activities of the retirement systems and the amounts of these funds are not reflected in the accompanying financial statements.

Ohio Public Employees Retirement System (OPERS)

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans. The Traditional Pension Plan (TP) is a cost-sharing multiple-employer defined benefit pension plan. The Member-Directed Plan (MD) is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The Combined Plan (CO) is a cost-sharing multiple-employer defined benefit pension plan. Under the Combined Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the Traditional Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement and disability, survivor and death benefits and annual cost of living adjustments to the Traditional Plan and Combined Plans. Members of the Member-Director Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code.

OPERS issues a stand alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6705 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority for employee and employer contributions. For 2006 member and employer contribution rates were consistent across all three plans. Separate divisions for law enforcement and public safety exist only within the Traditional Pension Plan. The 2006 member contribution rates were 9.0% for members in classifications other than law enforcement and public safety. Members in law enforcement classification, which consists generally of sheriffs, deputy sheriffs and township police contributed 10.1%. The 2005 local government employer contribution rate was 13.70% of covered payroll. For both the law enforcement and public safety divisions, the employer contribution rate was 16.93% of covered payroll. The City's contributions for pension obligations to OPERS for the years ended December 31, 2006, 2005, and 2004 were \$217,778, \$219,588, and \$213,450, respectively; 86.40% representing the paid contribution for 2006 and 100% for 2005 and 2004. \$29,627 representing the unpaid contribution for 2006, is recorded as an expenditure to the individual funds that incurred the costs.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

Ohio Police and Fireman's Disability and Pension Fund (OP&F)

The City of Upper Sandusky contributes to the Ohio Police and Fireman's Disability and Pension Fund, a cost-sharing, multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. The OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Police and Fireman's Disability and Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0% of their annual covered salary, while employers are required to contribute 19.5% and 24.0% respectively for police officers and firefighters. The City's contributions to OP&F for the years ending December 31, 2006, 2005 and 2004 were \$126,872, \$114,636, and \$115,372, respectively, equal to the required contributions for the year. 69.87% has been contributed for 2006 and 100 percent for 2005 and 2004. \$38,225 representing the unpaid contribution for 2006, is recorded as an expenditure to the individual funds that incurred the costs.

NOTE 12 -- POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

Ohio Public Employees Retirement System

Ohio Public Employees Retirement System administers three separate pension plans: The Traditional Pension Plan (TP) is a cost-sharing multiple-employer defined benefit pension plan; the Member-Directed Plan (MD) is a defined contribution plan; and the Combined Plan (CO) is a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS provides retirement, disability, survivor and post-retirement health care benefits to qualifying members of both the Traditional and the Combined Plans; however, health care benefits are not statutorily guaranteed. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-retirement health care coverage, age and service retirees must have 10 or more years of qualifying Ohio Service credit. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12.

A portion of each employer's contribution to OPERS is set aside for the funding of postretirement health care. The Ohio Revised Code provides statutory authority for employer contributions. The OPERS law enforcement program is separated into two divisions, law enforcement and public safety with separate employee contribution rates and benefits. The 2006 employer contribution rate for local government employers was 13.70% of covered payroll, and 4.5% was used to fund health care for the year. For both public safety and law enforcement divisions, the 2006 employer rate was 16.93% and 4.5% was used to fund health care. The Ohio Revised Code provides the statutory authority requiring public employers to fund postretirement health care through their contributions to OPERS.

Summary of assumptions

Actuarial Review – The assumptions and calculations below were based on the System's latest Actuarial Review performed as of December 31, 2005.

Funding Method – The individual entry age actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

Assets Valuation Method – All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25% of the unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.

Investment Return – The investment assumption rate for 2005 was 6.5%.

Active Employee Total Payroll – An annual increase of 4.0% compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases over and above the 4.0% base increase, were assumed to range from 0.5% to 6.3%.

Health Care – Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from .5% to 6% for the next 9 years. In subsequent years (10 and beyond), health care costs were assumed to increase at 4.0% (the projected wage inflation rate).

OPEBs are advanced funded on an actuarially determined basis. The number of active contributing participants in the Traditional Pension Plan and Combined Plans at December 31, 2005 was 369,214. The City's contribution to fund post employment benefits was \$81,186.

The actuarial value of the Retirement System's net assets available for OPEB at December 31, 2005 was \$11.1 billion. The actuarially accrued liability and the unfunded actuarial accrued liability at December 31, 2005, based on the actuarial cost method used, were \$31.3 billion and \$20.2 billion, respectively.

On September 2004, the OPERS Retirement Board adopted the Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to skyrocketing health care costs. Under the HCPP, retirees eligible for health care coverage will receive a graded monthly allocation based on their years of service at retirement. The Plan incorporates a cafeteria approach, offering a broad range of health care options that allow benefit recipients to use their monthly allocation to purchased health care coverage customized to meet their individual needs. If the monthly allocation exceeds the cost of the options selected, the excess is deposited into a Retiree Medical Account that can be used to fund future health care expenses.

Ohio Police and Firemen's Disability and Pension Fund

The Ohio Police and Firemen's Disability and Pension Fund (OP&F) provides access to post retirement health care coverage to any person who receives or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending full-time or on a 2/3 basis. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 12. The Ohio Revised Code provides that health care cost paid from the funds of the Police and Firemen's Disability and Pension Fund shall be included in the employer's contribution rate. The total police employer contribution rate is 19.5% of covered payroll and the total firemen's employer contribution rate is 24% of covered payroll.

The Ohio Revised Code provides the statutory authority allowing the Fund's Board of Trustees to provide health care coverage to all eligible individuals.

Health care funding and accounting is on a pay-as-you-go basis. A percentage of covered payroll, as defined by the Board, is used to pay retiree health care expenses. The Board defined allocation was 7.75% of covered payroll in 2004 and 2005. In addition, since July 1, 1992 most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The number of participants eligible to receive health care benefits as of December 31, 2005, the date of the last actuarial valuation available, are 13,992 for police and 10,537 for firefighters. The amount that the City contributed as the employer's share to pay post-employment benefits for 2005 was \$45,938.

**CITY OF UPPER SANDUSKY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2006**

The Fund's total health care expenses for the year ending December 31, 2005, the date of the last actuarial valuation was \$108,139,449, which was net of member contributions of \$55,271,881.

NOTE 13 -- CONTINGENT LIABILITIES

A. Federal and State Grants

The City participates in several federally assisted programs. These programs are subject to financial and compliance audits by grantor agencies or their representative. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

B. Litigation

The City may be a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the law director the resolution of these matters will not have a material adverse effect on the financial condition of the government.

NOTE 14 – TRANSFERS

Interfund transfers for the year ended December 31, 2006, consisted of the following:

Fund	Transfers Out	Transfers In
Capital Improvement	\$ -	\$ 220,540
Water	<u>220,540</u>	<u>-</u>
Total	<u>\$220,540</u>	<u>\$ 220,540</u>

In the year ended December 31, 2006, the City made a transfer of \$220,540 from the water fund to the capital improvements fund to subsidize, in part, the Ohio Water Development Authority (OWDA) loans found on the government-wide financial statements.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Upper Sandusky
Wyandot County
119 North 7th Street
Upper Sandusky, Ohio 43351

To City Council:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Upper Sandusky, Wyandot County, Ohio (the "City") as of and for the year ended December 31, 2006, and have issued our report thereon dated June 30, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grants agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of the City in a separate letter dated June 30, 2007.

This report is intended solely for the information and use of the finance committee, management and Council. It is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc.

June 30, 2007

STATUS OF PRIOR AUDIT'S CITATIONS AND RECOMMENDATIONS

The prior audit report, for the year ending December 31, 2005, reported no material citations or recommendations.



Mary Taylor, CPA
Auditor of State

CITY OF UPPER SANDUSKY

WYANDOT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
SEPTEMBER 27, 2007**