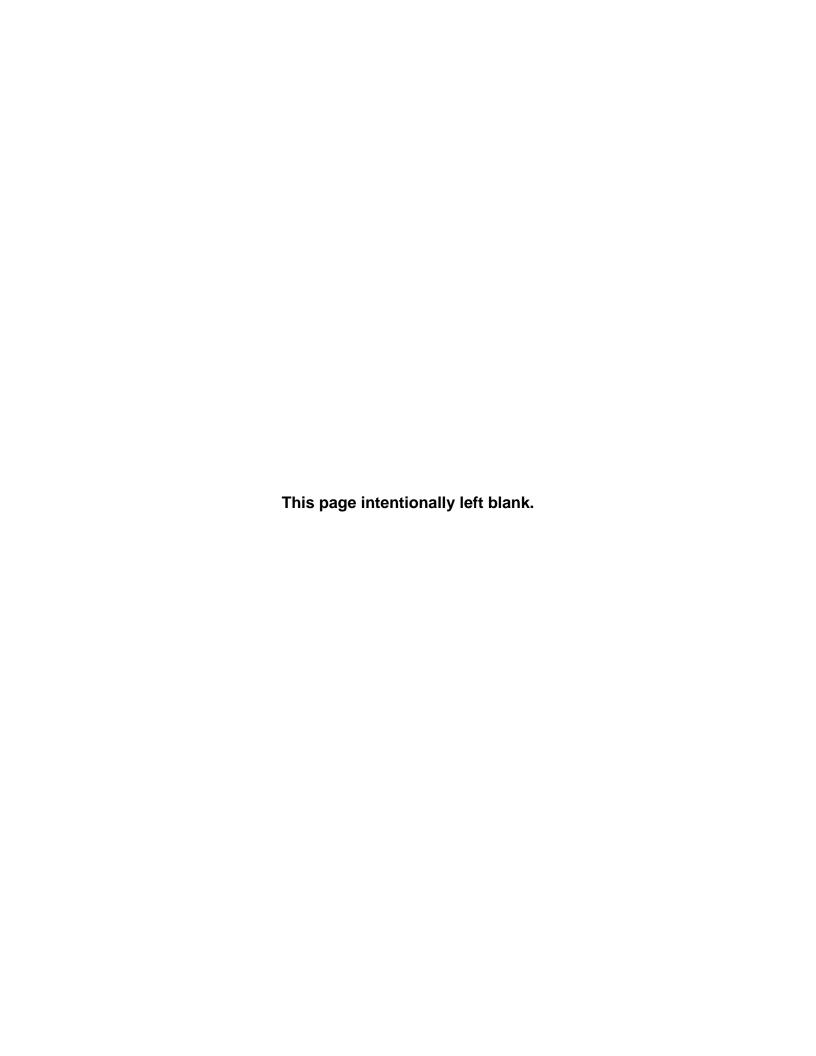




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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Freedom Township Wood County 198 Water Street, P.O. Box 796 Pemberville, OH 43450-0796

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Freedom Township, Wood County, Ohio (the Township), as of and for the year ended December 31, 2006, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the accompanying financial statements and notes follow the modified cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

Freedom Township Wood County Independent Accountant's Report Page 2

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Freedom Township, Wood County, Ohio, as of December 31, 2006, and the respective changes in modified cash financial position and the respective budgetary comparison for the General, Gasoline Tax, Road and Bridge, Fire and EMS, and Fire and Rescue Ambulance EMS Service Funds thereof for the year then ended in conformity with the basis of accounting Note 1 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2007, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis and is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

Mary Taylor

June 14, 2007

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED

This discussion and analysis of the Freedom Township – Wood County financial performance provides an overall review of the Township's financial activities for the year ended December 31, 2006, within the limitations of the Township's modified cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's modified cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

#### Reporting the Township as a Whole

The statement of net assets and the statement of activities reflect how the Township did financially during 2006, within the limitations of modified cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED (Continued)

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other nonfinancial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and income taxes.

In the statement of net assets and the statement of activities, governmental activities are shown. The Township's basic services are reported here, including roads and fire/EMS. State and federal grants and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### Reporting the Township's Most Significant Funds

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Township are governmental.

Governmental Funds - All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's has five major governmental funds: the General Fund, Gasoline Tax, Road and Bridges, Fire and EMS, and Fire and Ambulance EMS Service Funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

#### The Township as a Whole

Table 1 provides a summary of the Township's net assets for 2006 compared to 2005 on a modified cash basis:

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED (Continued)

### (Table 1) **Net Assets**

	Governmental Activities			
	2006	2005		
Assets Cash and Cash Equivalents	\$773,940	\$609,197		
Total Assets	\$773,940	\$609,197		
Net Assets	004.750	400.000		
Other Purposes	664,758	498,333		
Unrestricted	109,182	110,864		
Total Net Assets	\$773,940	\$609,197		

Net assets of governmental activities increased \$164,743 or 27 percent during 2006. The primary reasons contributing to the increases in cash balances are as follows:

- The Township did not pay for contracted road work done by Henry W. Bergman (\$105,943.) due to a breach of the contract. Bill pending due to legal matters.
- Increases in interest earnings due to Township changing to a business checking fund at a much higher interest rate and the fact that the Township was carrying a high checking balance throughout the year.
- The Township continues to be conservative in it's spending to off-set increases in utilities and insurance costs.

Table 2 reflects the changes in net assets on a modified cash basis in 2006 and 2005 for governmental activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED (Continued)

### (Table 2) Changes in Net Assets

	Governmental		
	Activities		
	2006	2005	
Receipts:			
Program Receipts:			
Charges for Services and Sales	\$127,256	\$109,474	
Operating Grants and Contributions	117,607	141,097	
Total Program Receipts	244,863	250,571	
General Receipts:			
Property Taxes	324,644	297,673	
Sale of Capital Assets		11,400	
Grants and Entitlements Not Restricted			
to Specific Programs	69,616	66,608	
Interest	15,564	6,687	
Miscellaneous	18,729	4,152	
Total General Receipts	428,553	386,520	
Total Receipts	673,416	637,091	
Disbursements:			
General Government	120,703	118,982	
Public Safety	201,912	184,561	
Public Works	82,537	148,730	
Health	11,595	10,972	
Capital Outlay	36,826	96,039	
Principal	52,170	35,485	
Interest	2,930	4,579	
Total Disbursements	508,673	599,348	
Increase In Net Assets	164,743	37,743	
Net Assets, January 1	609,197	571,454	
Net Assets, December 31	\$773,940	\$609,197	

Program receipts represent only 35 percent of total receipts and are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money and emergency medical service contracts.

General receipts represent 65 percent of the Township's total receipts, and of this amount, over 75 percent are local taxes. State and federal grants and entitlements make up the balance of the Township's general receipts. Other receipts are very insignificant and somewhat unpredictable revenue sources.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED (Continued)

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Government activities. These include the costs of Township Trustees and Fiscal Officer, as well as internal services such as payroll and purchasing.

Public safety is the costs of fire protection. Health is the health department.

#### **Governmental Activities**

If you look at the Statement of Activities, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for general government and public safety, which account for 24 and 40 percent of all governmental disbursements, respectively. Public works also represents a significant cost, about 16 percent. The next two columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3)
<b>Governmental Activities</b>

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
0 10	2006	2006	2005	2005
General Government	\$120,703	\$98,162	\$118,982	\$98,811
Public Safety	201,912	101,947	184,561	57,793
Public Works	82,537	(35,070)	148,730	47,898
Health	11,595	6,845	10,972	8,172
Capital Outlay	36,826	36,826	96,039	96,039
Principal	52,170	52,170	35,485	35,485
Interest	2,930	2,930	4,579	4,579
Total Expenses	\$508,673	\$263,810	\$599,348	\$348,777

The dependence upon property and other tax receipts is apparent as over 54 percent of governmental activities are supported through these general receipts.

#### The Township's Funds

Total governmental funds had receipts of \$673,416 and disbursements of \$508,673. The greatest change within governmental funds occurred within the Gasoline Tax Fund. The fund balance of the Gasoline Tax Fund increased \$67,629 as the result of withholding payments on road work performed by Henry W. Bergman in 2006.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED (Continued)

General Fund receipts were less than disbursements by \$1,682 indicating that the General Fund is in a deficit spending situation. It was the recommendation of the Trustees that a reduction in disbursements was preferable to requesting additional funds from the taxpayers. Some of these reductions have already been implemented for 2006 including controlling health insurance premiums. These cuts will not eliminate the need for additional funds (or additional cuts) in the future if the growth in property and income taxes remains stagnant.

#### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2006, the Township did not have to amend its General Fund budget. The actual receipts were above the budgeted receipts mainly due to increased interest earned for the year.

Final disbursements were budgeted at \$128,003 while actual disbursements were \$107,710. With receipts higher than expected and appropriations held below budget, the General Fund was able to hold its own. The Township was able to keep spending below budgeted amounts as demonstrated by the minor reported variances. The result is the decrease in fund balance of \$1,682 for 2006.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The Township keeps track of its capital assets and infrastructure. The Township continues to update its equipment for both the township and the fire department as well as maintaining all township owned buildings.

#### Debt

At December 31, 2006, the Township's outstanding debt included \$28,482 in notes for a fire engine and an ambulance.

#### **Current Issues**

The challenge for all Township's is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely heavily on local taxes and have very little industry to support the tax base. 2006 was a very trying year for the Township as it has had to deal with a major dispute over contracted services for road repairs. Henry W. Bergman and the Township are working on resolving a road resurfacing project. At the Wood County Prosecutors advice, the Township has withheld all payments for this road project until the matter can be resolved. Because of this, the Township is currently carrying a higher than normal balance in its Gasoline Tax Fund which in turn has inflated the Township overall checking balance. The upside of this issue is that the Township has and continues to earn higher than budgeted interest earnings.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006 UNAUDITED (Continued)

#### **Contacting the Government's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to David E. Gerwin, Fiscal Officer, Freedom Township – Wood County, 198 Water Street, Pemberville, Ohio 43450-0796.

#### Statement of Net Assets - Cash Basis December 31, 2006

	Governmental Activities
Assets Cash	\$773,940
Net Assets Restricted for: Other Purposes Unrestricted	\$664,758 109,182
Total Net Assets	\$773,940

Statement of Activities - Cash Basis For the Year Ended December 31, 2006

> Net (Disbursements) Receipts and Changes in Net

		Program Ca	Assets	
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities				
General Government	\$120,703	\$22,541		(\$98,162)
Public Safety	201,912	99,965		(101,947)
Public Works	82,537		\$117,607	35,070
Health	11,595	4,750		(6,845)
Capital Outlay	36,826			(36,826)
Debt Service:				
Principal	52,170			(52,170)
Interest	2,930			(2,930)
Total Governmental Activities	\$508,673	\$127,256	\$117,607	(263,810)
	General Receipts			
	Property Taxes			324,644
		nents not Restricted to S	Specific Programs	69,616
	Earnings on Investr	nents		15,564
	Miscellaneous			18,729
	Total General Rece	eipts		428,553
	Change in Net Asse	ets		164,743
	Net Assets Beginni	ng of Year		609,197
	Net Assets End of Y	Year		\$773,940

#### Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2006

	GENERAL	GASOLINE TAX	ROAD AND BRIDGE	FIRE AND EMS	FIRE AND RESCUE AMBULANCE EMS SERVICE	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Assets							
Cash	\$109,182	\$158,812	\$90,785	\$179,408	\$91,684	\$144,069	\$773,940
Fund Balances Unreserved: Undesignated, Reported in: General Fund Special Revenue Funds Total Fund Balances	\$109,182 \$109,182	\$158,812 \$158,812	\$90,785 \$90,785	\$179,408 \$179,408	\$91,684 \$91,684	\$144,069 \$144,069	\$109,182 664,758 \$773,940

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2006

	GENERAL	GASOLINE TAX	ROAD AND BRIDGE	FIRE AND EMS	FIRE AND RESCUE AMBULANCE EMS SERVICE	OTHER GOVERNMENTAL FUNDS	TOTAL
Receipts	0.45.400		054.045	<b>0454000</b>		<b>#</b> 70.007	0001011
Property and Other Local Taxes	\$45,493		\$51,615	\$154,269	<b>¢</b> E2 420	\$73,267	\$324,644
Charges for Services	2.400		9,708	47,536	\$52,428	7,754	117,426
Licenses, Permits and Fees	3,100	<b>COC 204</b>	7.100	40.007		6,730	9,830
Intergovernmental	35,713	\$86,201 7,405	7,160	18,267		30,513 1,964	177,854 24,933
Earnings on Investments Miscellaneous	15,564 6,158	7,405 20	240	11,748		1,964 563	24,933 18,729
Miscellarieous	0,136		240	11,740		303	10,729
Total Receipts	106,028	93,626	68,723	231,820	52,428	120,791	673,416
Disbursements							
Current:							
General Government	102,742			17,961			120,703
Public Safety	545			147,758	5,246	48,363	201,912
Public Works		19,441	40,415			22,681	82,537
Health	4,393					7,202	11,595
Capital Outlay	30	6,556		18,422		11,818	36,826
Debt Service:							
Principal Retirement				21,195	28,599	2,376	52,170
Interest and Fiscal Charges				583	2,222	125	2,930
Total Disbursements	107,710	25,997	40,415	205,919	36,067	92,565	508,673
Net Change in Fund Balances	(1,682)	67,629	28,308	25,901	16,361	28,226	164,743
Fund Balances Beginning of Year	110,864	91,183	62,477	153,507	75,323	115,843	609,197
Fund Balances End of Year	\$109,182	\$158,812	\$90,785	\$179,408	\$91,684	\$144,069	\$773,940

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2006

	Budgeted /	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property and Other Local Taxes	\$45,916	\$45,916	\$45,493	(\$423)
Licenses, Permits and Fees	2,250	2,250	3,100	850
Intergovernmental	36,168	36,168	35,713	(455)
Earnings on Investments	4,500	4,500	15,564	11,064
Miscellaneous	4,100	4,100	6,158	2,058
Total receipts	92,934	92,934	106,028	13,094
Disbursements				
Current:				
General Government	109,458	109,458	102,742	6,716
Public Safety	545	545	545	
Health	10,500	10,500	4,393	6,107
Capital Outlay	7,500	7,500	30	7,470
Total Disbursements	128,003	128,003	107,710	20,293
Net Change in Fund Balance	(35,069)	(35,069)	(1,682)	33,387
3	( - / /	( -,,	( , ,	,
Fund Balance Beginning of Year	110,864	110,864	110,864	
Fund Balance End of Year	\$75,795	\$75,795	\$109,182	\$33,387

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2006

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Intergovernmental	\$72,500	\$72,500	\$86,201	\$13,701
Earnings on Investments	1,500	1,500	7,405	5,905
Miscellaneous	1,000	1,000	20	(980)
Total receipts	75,000	75,000	93,626	18,626
Disbursements				
Current:				
Public Works	77,500	88,500	19,441	69,059
Capital Outlay	20,000	9,000	6,556	2,444
Total Disbursements	97,500	97,500	25,997	71,503
Net Change in Fund Balance	(22,500)	(22,500)	67,629	90,129
Fund Balance Beginning of Year	91,183	91,183	91,183	
Fund Balance End of Year	\$68,683	\$68,683	\$158,812	\$90,129

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road and Bridge Fund For the Year Ended December 31, 2006

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property and Other Local Taxes	\$52,204	\$52,204	\$51,615	(\$589)
Charges for Services	2,500	2,500	9,708	7,208
Licenses, Permits and Fees	100	100		(100)
Intergovernmental	13,725	13,725	7,160	(6,565)
Miscellaneous	150	150	240	90
Total Receipts	68,679	68,679	68,723	44
Disbursements				
Current:				
Public Works	82,700	82,700	40,415	42,285
Net Change in Fund Balance	(14,021)	(14,021)	28,308	42,329
Fund Balance Beginning of Year	62,477	62,477	62,477	
Fund Balance End of Year	\$48,456	\$48,456	\$90,785	\$42,329

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Fire and EMS Fund For the Year Ended December 31, 2006

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts		·			
Property and Other Local Taxes	\$152,090	\$152,090	\$154,269	\$2,179	
Charges for Services	100	100	47,536	47,436	
Intergovernmental	50,900	50,900	18,267	(32,633)	
Miscellaneous	250	250	11,748	11,498	
Total receipts	203,340	203,340	231,820	28,480	
Disbursements					
Current:	47.004	47.004	47.004		
General Government	17,961	17,961	17,961	10 111	
Public Safety Capital Outlay	164,200 20,000	164,172 164,000	147,758 18,422	16,414 145,578	
Debt Service:	20,000	104,000	10,422	145,576	
Principal Retirement	21,000	21,195	21,195		
Interest and Fiscal Charges	750	583	583		
geo					
Total Disbursements	223,911	367,911	205,919	161,992	
Excess of Receipts Over (Under) Disbursements	(20,571)	(164,571)	25,901	190,472	
Other Financing Sources					
Other Debt Proceeds		75,000		(75,000)	
Net Change in Fund Balance	(20,571)	(89,571)	25,901	115,472	
Fund Balance Beginning of Year	153,507	153,507	153,507		
Fund Balance End of Year	\$132,936	\$63,936	\$179,408	\$115,472	

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Fire and Rescue Ambulance EMS Service Fund For the Year Ended December 31, 2006

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Charges for Services	\$50,000	\$50,000	\$52,428	\$2,428
<b>Disbursements</b> Current:				
Public Safety	14,500	14,500	5,246	9,254
Capital Outlay	10,000	10,000		10,000
Debt Service:				
Principal Retirement	28,900	28,678	28,599	79
Interest and Fiscal Charges	2,000	2,222	2,222	
Total Disbursements	55,400	55,400	36,067	19,333
Net Change in Fund Balance	(5,400)	(5,400)	16,361	21,761
Fund Balance Beginning of Year	75,323	75,323	75,323	
Fund Balance End of Year	\$69,923	\$69,923	\$91,684	\$21,761

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

#### **NOTE 1 – REPORTING ENTITY**

Freedom Township, Wood County, Ohio (the Township), is a body politic and corporate established in the late 1800's to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

#### A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, maintenance of Township roads and bridges, and cemetery maintenance. The Township also maintains the Pemberville-Freedom Fire Department for fire protection. Police protection is provided by the Wood County Sheriff Office along with the Village of Pemberville.

#### B. Component Units

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board and (1) the Township is able to significantly influence the programs or services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the debt of the organization. The Township is also financially accountable for any organizations that are fiscally dependent on the Township in that the Township approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Township, are accessible to the Township and are significant in amount to the Township.

Freedom Township doesn't have any component units.

#### C. Joint Ventures, Jointly Governed Organizations and Public Entity Risk Pools

A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. Under the *modified* cash basis of accounting, the Township does not report assets for equity interests in joint ventures.

The Township participates in one jointly governed organization. Note 11 to the financial statements provides additional information for these entities. This organization is:

#### Jointly Governed Organizations:

Pemberville Union Cemetery Board: This board is comprised of members from Freedom Township and the Village of Pemberville.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements are presented on a *modified* cash basis of accounting. This *modified* cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the *modified* cash basis of accounting. Following are the more significant of the Township's accounting policies.

#### A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The statement of net assets presents the cash balance of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a *modified* cash basis or draws from the Township's general receipts.

#### **Fund Financial Statements**

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### **B. Fund Accounting**

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are governmental.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

#### Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township has five major governmental funds. They are:

<u>General Fund</u> – The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Gasoline Tax Fund</u> – The Gasoline Tax Fund receives gasoline tax money to pay for constructing, maintaining and repairing the Township's roads.

<u>Road and Bridge Fund</u> – The Road and Bridge Fund receives property tax monies for constructing, maintaining and repairing the Township's roads and bridges.

<u>Fire and EMS Fund</u> – The Fire and EMS Fund receives property tax monies, contracts for Fire/EMS services and state/federal grant monies to provide Fire and EMS services within the Township and parts of Webster Township.

<u>Fire and Rescue Ambulance EMS Service Fund</u> – The Fire and Rescue Ambulance EMS Service Fund receives the revenues generated by ambulance runs. This fund is used mainly to purchase restocking supplies for the ambulances and to purchase new ambulances as needed.

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

#### C. Basis of Accounting

The Township's financial statements are prepared using the *modified* cash basis of accounting. Receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this *modified* cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

#### D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

The appropriations resolution is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

#### E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2006 was \$15,564 which includes \$9,858 assigned from other Township funds.

#### F. Restricted Assets

Cash, cash equivalents and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The Township has no restricted assets.

#### G. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's *modified* cash basis of accounting.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

#### J. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### K. Long-Term Obligations

The Township's *modified* cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception.

#### L. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include special revenue funds. Those resources are restricted for road and bridges, cemetery and fire/EMS services.

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### **NOTE 3 – BUDGETARY BASIS OF ACCOUNTING**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund, Gas Tax, Road and Bridges, Fire/EMS and Fire and Ambulance EMS Services are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. There are no differences between budgetary basis and the *modified* cash basis because the Township cancels outstanding year encumbrances.

#### **NOTE 4 – DEPOSITS AND INVESTMENTS**

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (CONTINUED)

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions:
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$709,574 of the Township's bank balance of \$809,574 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (CONTINUED)

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### **NOTE 5 – PROPERTY TAXES**

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2006 represent the collection of 2005 taxes. Real property taxes received in 2006 were levied after October 1, 2005, on the assessed values as of January 1, 2005, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2006 represent the collection of 2005 taxes. Public utility real and tangible personal property taxes received in 2005 became a lien on December 31, 2004, were levied after October 1, 2005, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2006 (other than public utility property) represent the collection of 2006 taxes. Tangible personal property taxes received in 2006 were levied after October 1, 2005, on the true value as of December 31, 2005. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all Township operations for the year ended December 31, 2006, was \$5.20 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2006 property tax receipts were based are as follows:

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Real Property	
Residential	\$42,265,030
Agricultural	5,888,410
Commercial/Industrial/Mineral	5,522,850
Tangible Personal Property	3,815,848
Business	44,980
Public Utility	3,006,610
Total Assessed Value	\$60,543,728

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### **NOTE 6 – RISK MANAGEMENT**

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

For an occurrence prior to January 1, 2006 OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence, including loss adjustment expenses. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust OTARMA's retained earnings, APEEP provides *excess of funds available* coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (for claims prior to January 1, 2006) or \$3,000,000 (for claims on or after January 1, 2006) as noted above.

#### **Property Coverage**

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2006 was \$1,901,127.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 6 - RISK MANAGEMENT - (CONTINUED)

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2006 and 2005.

Casualty Coverage	<u>2006</u>	<u>2005</u>
Assets	\$32,031,312	\$30,485,638
Liabilities	(11,443,952)	(12,344,576)
Retained earnings	<u>\$20,587,360</u>	<u>\$18,141,062</u>
Property Coverage	2006	<u>2005</u>
Assets	\$10,010,963	\$9,177,796
Liabilities	(676,709)	(1,406,031)
Retained earnings	\$9,334,254	<u>\$7,771,765</u>

At December 31, 2006 and 2005, respectively, casualty coverage liabilities noted above include approximately \$10.8 million and \$11.6 million of estimated incurred claims payable. The Casualty Coverage assets and retained earnings above also include approximately \$10.8 million and \$11.6 million of unpaid claims to be billed to approximately 958 member governments in the future, as of December 31, 2006 and 2005, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$37,100. This payable includes the subsequent year's contribution due if the Township terminates participation, as described in the last paragraph below.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

#### **Township Contributions to OTARMA**

2004	\$22,169
2005	\$23,993
2006	\$22.801

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they give written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### **NOTE 7 – DEFINED BENEFIT PENSION PLAN**

#### A. Ohio Public Employees Retirement System

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the year ended December 31, 2006, the members of all three plans were required to contribute 9.0 percent of their annual covered salaries. The Township's contribution rate for pension benefits for 2006 was 13.70 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2006, 2005, and 2004, were \$12,988, \$12,652, and \$12,775 respectively. The full amount has been contributed for 2006, 2005 and 2004.

#### **NOTE 8 - POSTEMPLOYMENT BENEFITS**

#### Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.70 percent of covered payroll; 4.00 percent of covered payroll was the portion that was used to fund health care.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 8 - POSTEMPLOYMENT BENEFITS - (CONTINUED)

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 8.00 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases. Health care premiums were assumed to increase between 1.00 and 6.00 percent annually for the next eight years and 4.00 percent annually after eight years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 369,885. Actual employer contributions for 2006 which were used to fund postemployment benefits were \$210,421. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2004, (the latest information available) were \$10.5 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$26.9 billion and \$16.4 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

#### NOTE 9 - DEBT

The Township's long-term debt activity for the year ended December 31, 2006, was as follows:

	Interest	Balance		Balance	Due Within
	Rate	1/1/06	Reductions	12/31/06	One Year
Commercial Loan – Fire Pumper	3.79%	\$23,570	\$23,570		
Commercial Loan – Ambulance	4.50%	\$57,192	\$28,710	\$28,482	\$14,524

The commercial loans are supported by the full faith and credit of the Township and are payable from unvoted property tax receipts to the extent that other resources are not available to meet annual principal and interest payments.

The following is a summary of the Township's future annual debt service requirements:

	Commercial Loan		
Year	Principal	Interest	
2007	\$14,524	\$1298	
2008	13,958	400	
Totals	\$28,482	\$1,698	

The Township did not exceed the 5.5 percent of the tax valuation of the Township for unvoted obligations debt for 2006 per Ohio Revised Code.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

#### NOTE 10 - CONTINGENT LIABILITIES

The Township is defendant in a lawsuit. Although management cannot presently determine the outcome of this suit, they believe the resolution of this matter will not materially adversely affect the Township's financial condition.

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### **NOTE 11 – JOINTLY GOVERNED ORGANIZATIONS**

Pemberville Union Cemetery Board: This board, consisting of members from the Township Board of Trustees and the Village of Pemberville Town Council, oversee the daily operations of the Pemberville Union Cemetery located within the Township. This board is self funded, however both the Township and the Village of Pemberville may contribute 50/50 to the board when funds are no longer available.



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Freedom Township Wood County 198 Water Street, P.O. Box 796 Pemberville, OH 43450-0796

#### To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Freedom Township, Wood County, (the Township) as of and for the year ended December 31, 2006, which collectively comprise the Township's basic financial statements and have issued our report thereon dated June 14, 2007, in which we disclosed the Township prepares its financial statements on the modified cash basis of accounting. We also noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Freedom Township Wood County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain matters that we reported to the Township's management in a separate letter dated June 14, 2007.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain noncompliance matter that we reported to the Township's management in a separate letter dated June 14, 2007.

We intend this report solely for the information and use of the audit committee, management, and Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

June 14, 2007



# Mary Taylor, CPA Auditor of State

#### **FREEDOM TOWNSHIP**

#### **WOOD COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 17, 2007