AUDIT REPORT

FOR THE YEARS ENDED DECEMBER 31, 2005 & 2004

Charles E. Harris and Associates, Inc. Certified Public Accountants and Government Consultants



Mary Taylor, CPA Auditor of State

Board of Trustees Jefferson Township One Business Park Drive Dayton, Ohio 45427

We have reviewed the *Report of Independent Accountants* of Jefferson Township, Montgomery County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2004 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Finding for Adjustment

During the January 1, 2000 thru December 31, 2001 audit period, the following audit adjustments were identified for errors in recording property taxes, special assessments, and charges for services in the correct funds. As of December 31, 2005, these adjustments have not been recorded by Jefferson Township. The following schedule indicates the cash fund balance adjustments required. A finding for adjustment is issued against the General Fund in the amount of \$73,542 in favor of the funds indicated below:

| Fund # | Fund | D | ecrease | Increase |
|--------|--|----|----------|-----------|
| 01 | General Fund | \$ | (73,542) | |
| 2031 | Road and Bridge Fund | | | 15,524 |
| 2081 | Police Fund | | | 24,245 |
| 2111 | Fire Fund | | | 20,243 |
| 2281 | Ambulance & Emergency Medical Service Fund | | | 7,348 |
| 2401 | Lighting District - Special Assessment Fund | | | 6,182 |
| | Total | \$ | (73,542) | \$ 73,542 |

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Report of Independent Accountants* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP.

Board of Trustees

88 E. Broad St. / Fifth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us Jefferson Township Page 2

The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Report of Independent Accountants* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Jefferson Township is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

June 18, 2007

JEFFERSON TOWNSHIP MONTGOMERY COUNTY For the Years Ending December 31, 2005 and 2004

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REPORT OF INDEPENDENT ACCOUNTANTS

Jefferson Township, Montgomery County One Business Park Drive Dayton, Ohio 45427

To the Board of Trustees:

We have audited the accompanying financial statements of Jefferson Township, Montgomery County, Ohio as and for the years ended December 31, 2005 and 2004. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

For the years ended December 31, 2001 and 2000, the Township made numerous incorrect postings of tax and other types of receipts. Findings for adjustments of \$73,542 were made in favor of various Special Revenue Funds and against the General Fund. As of December 31, 2005, these adjustments have not been made by the Township.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2005 and 2004. Instead of the combined funds the accompanying financial statements present for 2005 and 2004, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2005 and 2004. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since the Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding three paragraphs, the financial statements referred to above for the years ended December 31, 2005 and 2004, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2005 and 2004, or its changes in financial position for the years then ended.

Also, in our opinion, except for the matter referred to above, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Jefferson Township, Montgomery County, as of December 31, 2005 and 2004, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the years ended December 31, 2005 and 2004. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

The accompanying financial statements have been prepared assuming the Township will continue as a going concern. As discussed in Note 10 to the financial statements, the Township has suffered recurring losses from operations that raises substantial doubt about its ability to continue as a going concern. Management's plans in regard to this matter are also described in Note 10. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 18, 2007, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Charles E. Harris & Associates, Inc. May 18, 2007

JEFFERSON TOWNSHIP MONTGOMERY COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES -ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2005

| | Governmental Fund Types | | Totals | | | | | |
|--|----------------------------|-------|--------------|---------|----|---------------------|-----|--------------------|
| | Genera | al | Spec Reve | | | Capital Projects | (Me | emorandum Only) |
| Receipts: | | | | | | | | |
| Property and Other Local Taxes | \$ 98, | 365 | \$ 96 | 62,262 | | - | \$ | 1,060,627 |
| Intergovernmental | 156, | ,641 | 48 | 31,239 | | - | | 637,880 |
| Charges for Services | | - | 10 | 9,565 | | - | | 109,565 |
| Fines, Licenses, Permits and Fees | 43, | ,305 | | 724 | | - | | 44,029 |
| Special Assessments | | - | 5 | 58,291 | | - | | 58,291 |
| Interest | | 439 | | - | | - | | 439 |
| Miscellaneous | 25, | ,082 | 1 | 7,757 | | - | | 42,839 |
| Total Receipts | 323, | ,832 | 1,62 | 29,838 | | - | | 1,953,670 |
| Disbursements: Current: | | | | | | | | |
| General Government | 300, | 073 | 2 | 30,000 | | _ | | 330,073 |
| Public Safety | | .079 | | 95,868 | | - | | 911,947 |
| Public Health Services | 10, | - | 00 | 616 | | - | | 616 |
| Public Works | | - | 50 | 0.582 | | - | | 500,582 |
| Conservation/Recreation | | 878 | | - | | - | | 878 |
| Debt Service: | | | | | | | | |
| Redemption of Principal | 8, | ,000 | 1 | 8,080 | | - | | 26,080 |
| Interest and Fiscal Charges | 21, | ,291 | 4 | 9,640 | | - | | 70,931 |
| Capital Outlay | | - | 67 | 78,310 | | - | | 678,310 |
| Total Disbursements | 346, | ,321 | 2,17 | 73,096 | | - | | 2,519,417 |
| Total Receipts Over(Under) Disbursements | (22, | ,489) | (54 | 13,258) | | - | | (565,747) |
| Other Financing Sources (Uses) | | | | | | | | |
| Proceeds from Loans | | - | 53 | 34,000 | | - | | 534,000 |
| Sale of Fixed Assets | | - | | 5,760 | | - | | 5,760 |
| Other Financing Uses | (| (686) | | - | | - | | (686) |
| Total Other Financing Sources (Uses) | (| (686) | 53 | 39,760 | | - | | 539,074 |
| Total Receipts and Other Financing Sources Over (Under) Disbursements | | | | | | | | |
| and Other Financing Uses | (23. | ,175) | | (3,498) | | - | | (26,673) |
| - | | , | | . , | ¢ | 24 000 | | |
| Fund Balance 1/1/2005 | 16, | ,885 | 45 | 53,748 | \$ | 24,998 | | 495,631 |
| Fund Balance 12/31/2005 | \$ (6 , | ,290) | \$ 45 | 50,250 | \$ | 24,998 | \$ | 468,958 |

See accompanying Notes to the Financial Statements.

JEFFERSON TOWNSHIP MONTGOMERY COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES -ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

| | Governmental Fund Types | | Totals | |
|--|----------------------------|--------------------|---------------------|----------------------|
| | General | Special Revenue | Capital Projects | (Memorandum Only) |
| Receipts: | | | | |
| Property and Other Local Taxes | \$ 92,091 | \$ 949,436 | - | \$ 1,041,527 |
| Intergovernmental | 154,448 | 265,972 | - | 420,420 |
| Charges for Services | - | 101,493 | - | 101,493 |
| Fines, Licenses, Permits and Fees | 39,175 | - | - | 39,175 |
| Special Assessments | - | 49,335 | - | 49,335 |
| Interest | 187 | - | - | 187 |
| Miscellaneous | 55,642 | 15,766 | \$ 3,284 | 74,692 |
| Total Receipts | 341,543 | 1,382,002 | 3,284 | 1,726,829 |
| Disbursements: | | | | |
| Current: | | | | |
| General Government | 383,804 | 3,355 | - | 387,159 |
| Public Safety | 37,936 | 748,496 | - | 786,432 |
| Public Works | - | 350,757 | - | 350,757 |
| Conservation/Recreation | 1,114 | - | - | 1,114 |
| Debt Service: | | | | |
| Redemption of Principal | 8,000 | 47,117 | - | 55,117 |
| Interest and Fiscal Charges | 22,107 | 17,042 | - | 39,149 |
| Capital Outlay | - | 141,841 | - | 141,841 |
| Total Disbursements | 452,961 | 1,308,608 | - | 1,761,569 |
| Total Receipts Over(Under) Disbursements | (111,418) | 73,394 | 3,284 | (34,740) |
| Other Financing Sources (Uses) | | | | |
| Other Financing Sources | - | 175 | - | 175 |
| - | | 475 | | 475 |
| Total Other Financing Sources (Uses) | | 175 | | 175 |
| Total Receipts and Other Financing Sources Over (Under) Disbursements | | | | |
| and Other Financing Uses | (111,418) | 73,569 | 3,284 | (34,565) |
| Fund Balance 1/1/2004 | 128,303 | 380,179 | 21,714 | 530,196 |
| Fund Balance 12/31/2004 | \$ 16,885 | \$ 453,748 | \$ 24,998 | \$ 495,631 |

See accompanying Notes to the Financial Statements.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

A. <u>DESCRIPTION OF THE ENTITY</u>

Jefferson Township, Montgomery County (the Township) is a body corporate and politic established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by publicly-elected three-member Board of Trustees. The Township provides general governmental services, road and bridge maintenance, fire protection and emergency medical services. The Township contracts with the Montgomery County Sheriff's Office to provide security of persons and property.

The Township's management believes these financial statements included in this report represent all of the funds of the Township over which the Township has the ability to exercise direct operating control.

B. BASIS OF ACCOUNTING

The Township prepares its financial statements following the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.)

The statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. <u>CASH</u>

The Township maintains an interest bearing checking account.

D. <u>FUND ACCOUNTING</u>

The Township maintains its accounting records in accordance with the principles of "Fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, an accounting entity, which stands separate from the activities reported in other funds. The restrictions associated with each class of funds are as follows:

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

Governmental Fund Types:

<u>General Fund</u>: The general operating fund of the Township. It is used to account for all financial resources except those required by law or contract to be accounted for in another fund.

<u>Special Revenue Funds</u>: These funds are used to account for proceeds from special sources (other than from trusts or for capital projects) that are restricted to expenditures for specific purposes. The Township had the following significant Special Revenue Funds:

- Police Fund This fund receives property tax money to provide police protection for Township residents by contracting with the Montgomery County Sheriff's Office.
- Fire Fund This fund receives property tax money to provide fire protection services to Township residents.
- Road And Bridge Fund This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.
- Miscellaneous Special Revenue Fund This fund receives state and local grant monies for various projects.

<u>Capital Projects Fund</u>: These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects. The Township had the following significant Capital Projects Fund:

• Permanent Improvement Fund – This fund received monies from note and bond proceeds and these funds were utilized for the construction of a new Township building and fire station.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

E. <u>BUDGETARY PROCESS</u> – (Continued)

A budget of estimated cash receipts and disbursements is prepared by the Clerk, approved by the Board of Trustees, and submitted to the county auditor, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

1. <u>Estimated Resources</u>

The county auditor calculates the estimated revenues available to the Township. He prepares a certificate of estimated resources based upon this calculation and upon the other financial information supplied in the budget sent by the Township. The certificate is approved by the county budget commission and sent to the Township Clerk by September 1.

Prior to December 31, the Township must revise its budget so that the total budgeted expenditures for a fund will not exceed the amount stated in the certificate of estimated resources. The revised budget serves as the basis for the annual appropriation measure.

On or about January 1, the Clerk sends the county auditor a certificate which includes the actual unencumbered balances from the preceding year. The county auditor prepares an amended certificate, submits it to the county budget commission for approval. This amended certificate may be further amended during the year if projected increases or the Clerk identifies decreases in revenue.

Budgeted receipts, as shown in Note 4, do not include the unencumbered fund balances as of January 1, 2004 and 2005. However, those fund balances are available for appropriation.

2. <u>Appropriations</u>

A temporary appropriation measure to control cash expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by March 31 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

E. <u>BUDGETARY PROCESS</u> – (Continued)

1. <u>Encumbrances</u>

The Township is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The sum of expenditures and encumbrances may not exceed appropriated totals at any level of budgetary control. The legal level of control is the object level.

Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year without being re-appropriated.

F. <u>PROPERTY, PLANT AND EQUIPMENT</u>

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. <u>ACCUMULATED LEAVE</u>

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

2. EQUITY IN POOLED CASH AND CASH EQUIVALENTS

The Township maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

| | 2004 | 2005 |
|-----------------|---------------|---------------|
| Demand deposits | \$ 495,631 | \$ 468,958 |

Deposits: Deposits are either insured by (1) the Federal Deposit Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. <u>PROPERTY TAX</u>

Real property taxes become a lien on all non-exempt real property located in the county on January 1. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, state statute permits later payment dates to be established.

The State Board of Tax Equalization adjusts the tax rates for inflation. Real property owners' tax bills are further reduced by homestead and rollback deductions when applicable. The amount of these homestead and rollback reductions is reimbursed to the Township by the State of Ohio. The amounts reimbursed by the State of Ohio are reflected in the accompanying financial statements as intergovernmental receipts.

Public utilities are also taxed on personal and real property located within the Township. The property owners, who must file a list of such property to the County by each April 30, assess tangible personal property tax.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

4. <u>BUDGETARY ACTIVITY</u>

Budgetary activity for the years ending December 31, 2005 and 2004 follows:

| | 2005 Budgeted vs Actual Receipts | | | |
|-----------------------|----------------------------------|------------|-------------|--|
| | Budgeted | Actual | | |
| Fund | Receipts | Receipts | Variance | |
| General Fund | \$ 362,239 | \$ 323,832 | \$ (38,407) | |
| Special Revenue Funds | 1,497,183 | 2,169,598 | 627,415 | |
| Capital Projects Fund | -0- | -0- | -0- | |

| 2005 Budgeted vs Actual Budgetary Basis Expenditures | | | | |
|--|---------------|--------------|-----------|--|
| | Appropriation | Budgetary | | |
| Fund | Authority | Expenditures | Variance | |
| General Fund | \$ 409,933 | \$ 347,007 | \$ 62,926 | |
| Special Revenue Funds | 1,963,992 | 2,173,096 | (209,104) | |
| Capital Project Fund | 30,542 | -0- | 30,542 | |

| | 2004 Budgeted vs Actual Receipts | | | |
|-----------------------|----------------------------------|------------|-----------|--|
| | Budgeted | Actual | | |
| Fund | Receipts | Receipts | Variance | |
| General Fund | \$ 329,114 | \$ 341,543 | \$ 12,429 | |
| Special Revenue Funds | 1,382,185 | 1,382,177 | (8) | |
| Capital Projects Fund | 3,284 | 3,284 | -0- | |

2004 Budgeted vs Actual Budgetary Basis ExpendituresAppropriationBudgetary

| | Арргорпацоп | Duugetary | |
|-----------------------|-------------|--------------|------------|
| Fund | Authority | Expenditures | Variance |
| General Fund | \$ 575,011 | \$ 452,961 | \$ 122,050 |
| Special Revenue Funds | 1,735,850 | 1,308,608 | 427,242 |
| Capital Projects Fund | 6,000 | -0- | 6,000 |

5. <u>RETIREMENT SYSTEM</u>

The Township's officials and employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

The Ohio Revised Code provides statutory authority for employee and employer contributions. OPERS participants contributed 8.5% of their wages. The Township contributed an amount equal to 13.55% of their wages. The Township has paid all contributions required through December 31, 2005.

6. <u>RISK MANAGEMENT</u>

RISK POOL MEMBERSHIP

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio Townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$12,000,000, which the General Reinsurance Corporation will reinsure.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA's losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

6. <u>RISK MANAGEMENT</u> – (Continued)

Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31 (latest information available):

| Casualty Coverage | 2005 | <u>2004</u> |
|-------------------|---------------------|---------------------|
| Assets | \$30,485,638 | \$30,687,203 |
| Liabilities | (12,344,576) | (13,640,962) |
| Retained Earnings | <u>\$18,141,062</u> | <u>\$17,046,241</u> |
| Property Coverage | <u>2005</u> | <u>2004</u> |
| Assets | \$ 9,177,796 | \$ 7,799,073 |
| Liabilities | (1,406,031) | (753,906) |
| Retained Earnings | <u>\$ 7,771,765</u> | <u>\$ 7,045,167</u> |

7. <u>DEBT</u>

Debt outstanding at December 31, 2005 was as follow:

| | | <u>2005</u> | Interest Rate |
|-------------------------|-------------|------------------|---------------|
| Township Building Bonds | \$ | 463,000 | 4.625% |
| Fire Station Bonds | | 309,000 | 4.625% |
| Fire Truck Loan | | 529,977 | 4.205% |
| Total | \$ 1 | <u>1,301,977</u> | |

The Township issued the two bonds to finance the construction of the Township Building and fire station. The Township entered into a loan for three (3) fire trucks during 2005.

7. <u>DEBT</u> – (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

| Year ending | General | Fire Truck |
|--------------|-------------------------|-------------------|
| December 31: | Obligation Bonds | Loan |
| 2006 | \$ 50,559 | \$ 71,313 |
| 2007 | 50,865 | 71,313 |
| 2008 | 49,125 | 71,313 |
| 2009 | 50,451 | 71,313 |
| 2010 | 50,451 | 71,313 |
| 2011 - 2015 | 252,255 | 71,313 |
| 2016 - 2020 | 252,255 | 285,252 |
| 2021 - 2025 | 252,255 | -0- |
| 2026 - 2030 | 252,255 | -0- |
| 2031 - 2032 | 100,902 | -0- |
| Total | <u>\$1,361,373</u> | <u>\$ 643,817</u> |
| | | |

8. <u>CONTINGENT LIABILITIES/SUBSEQUENT EVENTS</u>

Management believes there are no pending claims or lawsuits.

9. <u>BUDGETARY NONCOMPLIANCE</u>

The Township had the following material citations for budgetary noncompliance:

- Contrary to **Ohio Rev. Code Section 5705.41(B)**, the Township had expenditures that exceeded appropriations.
- Contrary to **Ohio Rev. Code Section 5705.39**, the Township had appropriations in excess of estimated resources.
- Contrary to **Ohio Rev. Code Section 5705.10**, the Township had a negative fund balance in the General Fund.

10. <u>GOING CONCERN</u>

The Township has been experiencing financial related difficulties the past several years. The Township built a new administration building and the resulting debt service along with general operating costs exceeds general fund cash receipts. Management has reviewed this issue and is currently preparing to place an additional property tax levy on the November 2007 ballot. Financial activity is being carefully monitored to keep expenses to a minimum.

11. PRIOR PERIOD ADJUSTMENT

For the audit periods ending December 31, 2000 and 2001, the Township incorrectly posted various tax and other receipts. Findings for adjustments were issued in favor of various Special Revenue Funds and against the General Fund for \$73,542. These adjustments were never posted to the Township accounting system. The fund balances as of January 1, 2004 were adjusted to reflect that the Township did not post these adjustments.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED <u>BY GOVERNMENT AUDITING STANDARDS</u>

Jefferson Township, Montgomery County One Business Park Drive Dayton, Ohio 45427

To the Board of Trustees:

We have audited the financial statements of Jefferson Township, Montgomery County, Ohio (Township) as of and for the years ended December 31, 2005 and 2004, and have issued our report thereon dated May 18, 2007, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. Also, we noted the Township prepared its financial statements assuming it will continue as a going concern and there was an explanatory qualification related to adjustments from prior years not being posted to the accounting system. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated May 18, 2007.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed several instances of noncompliance required to be reported under *Government Auditing Standards*.

Also, we noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated May 18, 2007.

This report is intended solely for the information and use of the management and the Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris and Associates, Inc.

May 18, 2007

SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE GAGAS

FINDING NUMBER 2005-JTMC-001 Noncompliance Citation

Ohio Rev. Code Section 5705.39 requires that total appropriations from each fund shall not exceed total estimated fund resources from each fund as certified by the county budget commission. This section also provides that no appropriation measure shall become effective until the Township obtains the County Auditor's certificate that total appropriations from each fund do not exceed the total official estimate or amended official estimate when amending estimated resources.

During the year-end December 31, 2004, total appropriations exceeded total estimated resources at year-end as follows:

| | Estimated Resources | Appropriations | Variance |
|--------------------------------|------------------------|----------------|--------------|
| Fund | | | |
| General Fund | \$457,417 | \$ 575,011 | \$ (117,594) |
| Special Revenue funds: | | | |
| Motor Vehicle License Tax Fund | 21,639 | 28,059 | (6,420) |
| Road and Bridge Fund | 295,179 | 295,637 | (458) |
| Fire District Fund | 576,266 | 600,000 | (23,734) |
| Gasoline Tax Fund | 92,054 | 96,618 | (4,564) |
| Miscellaneous Fund | 34,014 | 100,000 | (65,986) |

During the year-end December 31, 2005, total appropriations exceeded total estimated resources at year-end as follows:

| | Estimated Resources | Appropriations | Variance |
|------------------------|------------------------|----------------|------------|
| Fund | | | |
| General Fund | \$ 379,124 | \$ 409,933 | \$(30,809) |
| Special Revenue funds: | | | |
| Ambulance/EMS Fund | 238,071 | 241,312 | (3,241) |
| Capital Projects fund: | | | |
| Permanent Improvement | 24,998 | 30,542 | (5,544) |

The Board and Clerk should monitor appropriations versus estimated resources and modify as necessary to help avoid overspending.

The Clerk will review all budgetary requirements and implement as necessary.

SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE GAGAS

FINDING NUMBER 2005-JTMC-002 Noncompliance Citation

Ohio Rev. Code § 5705.41(B) prohibits a subdivision or taxing authority from expending money unless it has been appropriated.

We noted the following funds had expenditures plus encumbrances that exceeded appropriations at December 31, 2005:

| Fund | Approved Appropriations | Budgetary Expenditures | Variance |
|------------------------|----------------------------|---------------------------|------------|
| Special Revenue Funds: | | | |
| Road and Bridge Fund | \$331,498 | \$397,425 | \$(65,927) |
| Fire District Fund | 454,439 | 954,171 | (499,732) |

The Township applied for and received a grant from the Ohio Public Works Commission (OPWC) for improvements to a local road. The project was administered by Montgomery County and OPWC. The financial activity during 2005 was not recorded on the Township's books. As a result, expenditures of \$142,868 during 2005 were made on the Township's behalf but were not appropriated. Construction was ongoing at December 31, 2005. Construction expenditures made on the Township's behalf by OPWC were not recorded on the Township's books. As a result, the financial activity of the Township was understated for 2005. The financial statements have been adjusted to reflect correct amounts. The Township is in agreement with this adjustment.

The Township purchased 3 fire trucks during 2005. The proceeds of the loan was \$534,000. The Township did not record the proceeds of this loan nor the resulting disbursement on its books and as a result, the financial activity of the Township was understated for 2005. The financial statements have been adjusted to reflect correct amounts. The Township is in agreement with this adjustment.

We recommend the Township record all transactions made on behalf of the Township in each fund. The Township should refer to Auditor of State Bulletin 2000-08 for additional guidance in accounting for these projects.

The Clerk will review current projects to determine the amount of payments made on the Township's behalf and include this amount as a receipt and disbursement as well as obtaining an amended certificate of estimated resources and approving additional appropriations.

SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE GAGAS

FINDING NUMBER 2005-JTMC-003 Noncompliance Citation

Negative Fund Balance

Section 5705.10, Revised Code, prohibits the Township from having negative fund balances. The General Fund was found to have a negative cash fund balance at December 31, 2005 of \$6,290.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2005 AND 2004

| FINDING NUMBER | FUNDING SUMMARY | FULLY CORRECTED? | Not Corrected. Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain |
|-------------------|--|---------------------|---|
| 2003-001 | Contrary to Ohio Rev. Code Section 5705.39, the Township had appropriations in excess of estimated resources. | No | Repeated as finding # 2005-JTMC-001. |
| 2003-002 | Contrary to Ohio Rev. Code Section 5705.41(D), the Township had budgetary expenditures in excess of appropriations. | No | Partially corrected. Included in Management Letter. |
| 2003-003 | Contrary to OMB Circular A-133, Subpart B, Section 200, the Township did not request a single audit be performed, for the year ended December 21, 2002, within the prescribed time period. | Yes | Township not required to have a single audit performed for years ending December 31, 2004 and 2005. |





JEFFERSON TOWNSHIP

MONTGOMERY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED JUNE 28, 2007

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