



Mary Taylor, CPA  
Auditor of State



**KIRTLAND PUBLIC LIBRARY  
LAKE COUNTY  
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# Mary Taylor, CPA

Auditor of State

Kirtland Public Library  
Lake County  
9267 Chillicothe Road  
Kirtland, Ohio 44094

To the Library Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

A handwritten signature in cursive script that reads "Mary Taylor".

Mary Taylor, CPA  
Auditor of State

July 24, 2007

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# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

Kirtland Public Library  
Lake County  
9267 Chillicothe Road  
Kirtland, Ohio 44094

To the Library Board of Trustees:

We have audited the accompanying financial statements of Kirtland Public Library, Lake County, Ohio, (the Library) as of and for the years ended December 31, 2006 and December 31, 2005. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Library processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Library because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Library has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Library's larger (i.e. major) funds separately. While the Library does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Libraries to reformat their statements. The Library has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

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In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2006 and December 31, 2005 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2006 and December 31, 2005, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Kirtland Public Library, Lake County, Ohio, as of December 31, 2006 and December 31, 2005, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Library has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2007, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.



Mary Taylor, CPA  
Auditor of State

July 24, 2007

**KIRTLAND PUBLIC LIBRARY  
LAKE COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND  
CHANGES IN FUND CASH BALANCES  
GOVERNMENTAL FUND TYPES  
FOR THE YEAR ENDED DECEMBER 31, 2006**

	<u>Governmental Fund Types</u>			<u>Totals (Memorandum Only)</u>
	<u>General</u>	<u>Special Revenue</u>	<u>Capital Projects</u>	
<b>Cash Receipts:</b>				
Intergovernmental	\$508,130			\$508,130
Patron Fines and Fees	14,455			14,455
Contributions, Gifts and Donations	49,442	\$1,672		51,114
Earnings on Investments	7,567	4,029	\$3,789	15,385
Miscellaneous	2,358			2,358
	<u>581,952</u>	<u>5,701</u>	<u>3,789</u>	<u>591,442</u>
<b>Total Cash Receipts</b>				
	<u>581,952</u>	<u>5,701</u>	<u>3,789</u>	<u>591,442</u>
<b>Cash Disbursements:</b>				
Current:				
Salaries	342,719			342,719
Employee Fringe Benefits	70,857			70,857
Purchased and Contractual Services	111,356		2,962	114,318
Library Materials and Information	63,803			63,803
Supplies	8,050			8,050
Other	2,627			2,627
Capital Outlay	1,651			1,651
	<u>601,063</u>	<u>0</u>	<u>2,962</u>	<u>604,025</u>
<b>Total Cash Disbursements</b>				
	<u>601,063</u>	<u>0</u>	<u>2,962</u>	<u>604,025</u>
<b>Total Cash Receipts Over/(Under) Cash Disbursements</b>	<u>(19,111)</u>	<u>5,701</u>	<u>827</u>	<u>(12,583)</u>
Fund Cash Balances, January 1, 2006	<u>151,035</u>	<u>85,244</u>	<u>71,809</u>	<u>308,088</u>
<b>Fund Cash Balances, December 31, 2006</b>	<u><b>\$131,924</b></u>	<u><b>\$90,945</b></u>	<u><b>\$72,636</b></u>	<u><b>\$295,505</b></u>

*The notes to the financial statements are an integral part of this statement.*

**KIRTLAND PUBLIC LIBRARY  
LAKE COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND  
CHANGES IN FUND CASH BALANCES  
GOVERNMENTAL FUND TYPES  
FOR THE YEAR ENDED DECEMBER 31, 2005**

	<u>Governmental Fund Types</u>			<b>Totals (Memorandum Only)</b>
	<u>General</u>	<u>Special Revenue</u>	<u>Capital Projects</u>	
<b>Cash Receipts:</b>				
Intergovernmental	\$529,151			\$529,151
Patron Fines and Fees	15,055			15,055
Contributions, Gifts and Donations	26,273	\$1,618		27,891
Earnings on Investments	6,320	2,428	\$2,045	10,793
Miscellaneous	2,974			2,974
	<u>579,773</u>	<u>4,046</u>	<u>2,045</u>	<u>585,864</u>
<b>Total Cash Receipts</b>				
<b>Cash Disbursements:</b>				
Current:				
Salaries	337,970			337,970
Employee Fringe Benefits	68,560			68,560
Purchased and Contractual Services	111,604	400	1,497	113,501
Library Materials and Information	103,484			103,484
Supplies	11,351			11,351
Other	7,008			7,008
Capital Outlay	10,172			10,172
	<u>650,149</u>	<u>400</u>	<u>1,497</u>	<u>652,046</u>
<b>Total Cash Disbursements</b>				
Total Cash Receipts Over/(Under) Cash Disbursements	<u>(70,376)</u>	<u>3,646</u>	<u>548</u>	<u>(66,182)</u>
<b>Other Financing Receipts / (Disbursements):</b>				
Sale of Fixed Assets	80			80
Transfers-In			10,000	10,000
Transfers-Out	(10,000)			(10,000)
	<u>(9,920)</u>	<u>0</u>	<u>10,000</u>	<u>80</u>
<b>Total Other Financing Receipts / (Disbursements)</b>				
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(80,296)	3,646	10,548	(66,102)
Fund Cash Balances, January 1, 2005	<u>231,331</u>	<u>81,598</u>	<u>61,261</u>	<u>374,190</u>
<b>Fund Cash Balances, December 31, 2005</b>	<u><b>\$151,035</b></u>	<u><b>\$85,244</b></u>	<u><b>\$71,809</b></u>	<u><b>\$308,088</b></u>

*The notes to the financial statements are an integral part of this statement.*

**KIRTLAND PUBLIC LIBRARY  
LAKE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2006 AND 2005**

**1. Summary of Significant Accounting Policies**

**A. Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Kirtland Public Library, Lake County, Ohio, (the Library) as a body corporate and politic. The Kirtland Local School Board of Education appoints seven-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary, and recreational resources in print and audio-visual formats, as well as allied services.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

**B. Accounting Basis**

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Library recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

**C. Cash and Investments**

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Library values certificates of deposit, and common stock at cost or fair value when donated. The Library invested in STAR Ohio (the State Treasurer's investment pool) which is valued at amounts reported by the State Treasurer.

**D. Fund Accounting**

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

**1. General Fund**

The General Fund reports all financial resources except those required to be accounted for in another fund.

**KIRTLAND PUBLIC LIBRARY  
LAKE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2006 AND 2005  
(Continued)**

**1. Summary of Significant Accounting Policies (Continued)**

**D. Fund Accounting (Continued)**

**2. Special Revenue Funds**

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Library had the following significant special revenue funds:

Legacy Fund – This fund receives interest, dividends, and donations and is used for Library Projects which are approved by the Board of Trustees. Generally, only income, that is interest and dividends, are expended. This fund was established by the Board of Trustees, and they reserve the right to use the principal of the fund as circumstances dictate.

Kitty May Trust Fund - This fund was established through a charitable annuity trust donation from Kathryn Arns May in 2003 which included a donation of common stock. Mrs. May did not place restrictions on the use of these funds in her trust document. These funds are presently used at the discretion, and on approval, of the Board of Trustees.

**3. Capital Project Fund**

This fund accounts for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Library had the following significant capital project fund:

Building Fund – This fund is used for the purpose of repairing, improving, furnishing, and equipping the existing library facility.

**E. Budgetary Process**

The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control.

A summary of 2006 and 2005 budgetary activity appears in Note 3.

**F. Property, Plant, and Equipment**

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

**G. Accumulated Leave**

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

**KIRTLAND PUBLIC LIBRARY  
LAKE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2006 AND 2005  
(Continued)**

**2. Equity in Pooled Cash and Investments**

The Library maintains a cash and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2006	2005
Demand deposits	\$39,044	\$2,774
Certificate of deposit	0	101,445
Total deposits	39,044	104,219
STAR Ohio	221,765	170,478
Common stock (at cost, fair value was \$52,174 and \$44,828 at December 31, 2006 and 2005, respectively.)	34,696	33,391
Total investments	256,461	203,869
Total deposits and investments	\$295,505	\$308,088

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

**Investments:** A financial institution's trust department holds the Library's equity securities in book entry form in the Library's name.

Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

**3. Budgetary Activity**

Budgetary activity for the years ending December 31, 2006 and 2005 follows:

2006 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$720,228	\$601,063	\$119,165
Special Revenue	6,718	0	6,718
Capital Projects	33,189	2,962	30,227
Total	\$760,135	\$604,025	\$156,110

**KIRTLAND PUBLIC LIBRARY  
LAKE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2006 AND 2005  
(Continued)**

**3. Budgetary Activity (Continued)**

2005 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$780,825	\$660,149	\$120,676
Special Revenue	1,100	400	700
Capital Projects	30,000	1,497	28,503
Total	\$811,925	\$662,046	\$149,879

**4. Grants-in-Aid and Tax Receipts**

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The State allocates LLGSF to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The Lake County Budget Commission allocates these funds to the Library based on the Library district population, circulation, and percentage of material expenditures to the operating expenditures. The Lake County Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives.

**5. Retirement Systems**

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2006 and 2005, OPERS members contributed 9% and 8.5%, respectively, of their gross salaries and the Library contributed an amount equaling 13.7% and 13.55%, respectively, of participants' gross salaries. The Library has paid all contributions required through December 31, 2006.

**6. Risk Management**

**Commercial Insurance**

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability; and
- Errors and omissions.

The Library also makes health, vision, and dental insurance available through a private carrier to employees who work 25 or more hours per week. The Library may provide funds toward premium payments at rates and amounts set from time to time by the Board of Trustees. The Library's liability for health care is limited to the premiums paid.



# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Kirtland Public Library  
Lake County  
9267 Chillicothe Road  
Kirtland, Ohio 44094

To the Library Board of Trustees:

We have audited the financial statements of the Kirtland Public Library, Lake County, Ohio, (the Library) as of and for the years ended December 31, 2006 and December 31, 2005, and have issued our report thereon dated July 24, 2007, wherein we noted the Library prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. We also noted the Library uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Library. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Library's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Library's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Library's internal control will not prevent or detect a material financial statement misstatement.

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Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted a certain matter that we reported to the Library's management in a separate letter dated July 24, 2007.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the management, and the Library Board of Trustees. We intend it for no one other than these specified parties.

A handwritten signature in cursive script that reads "Mary Taylor".

Mary Taylor, CPA  
Auditor of State

July 24, 2007



**Mary Taylor, CPA**  
Auditor of State

**KIRTLAND PUBLIC LIBRARY**

**LAKE COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
AUGUST 23, 2007**