**Basic Financial Statements June 30, 2006** 



# Mary Taylor, CPA Auditor of State

Board of Education Midview Local School District 1010 Vivian Drive Grafton, Ohio 44044

We have reviewed the *Independent Auditors' Report* of the Midview Local School District, Lorain County, prepared by Ciuni & Panichi, Inc., for the audit period July 1, 2005 through June 30, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Midview Local School District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

January 23, 2007



For The Fiscal Year Ended June 30, 2006

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## **Independent Auditors' Report**

Board of Education Midview Local School District Grafton, Ohio

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Midview Local School District, ("the District") as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Midview Local School District, as of June 30, 2006, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the General Fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, during the year ended June 30, 2006, the District implemented GASB Statement No. 42, "Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries," GASB Statement No. 46, "Net Assets Restricted by Enabling Legislation" and GASB Statement No. 47, "Accounting for Termination Benefits".



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## Board of Education Midview Local School District

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2006, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

& Panichi Inc.

Cleveland, Ohio

December 20, 2006

Our discussion and analysis of the Midview Local School District's (the "District") financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2006. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's financial performance.

## **Financial Highlights**

Key financial highlights for 2006 are as follows:

- In total, net assets decreased \$2,316,543. Net assets of governmental activities decreased \$2,584,353, which represents a 17% decrease from 2005. Net assets of business-type activities increased \$267,810 or 121% from 2005.
- General revenues accounted for \$26,500,525 in revenues or 92% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$2,388,239 or 8% of total revenues of \$28,888,764.
- The District had \$30,465,607 in expenses related to governmental activities; only \$1,691,145 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$26,198,519 were not adequate to provide for these programs resulting in a decrease of net assets from \$14,693,018 to \$12,108,665.
- The District had \$739,700 in expenses related to business-type activities; a total of \$697,094 was offset by program specific charges for services, grants and contributions. Total program revenues were not adequate to provide for these programs by \$42,606, however other general revenues totaling \$302,006 resulted in an increase to net assets from \$221,196 to \$489,006.
- The District's major governmental funds are the general fund and the capital improvement capital projects funds fund. The general fund had \$23,814,437 in revenues and other financing sources and \$25,334,962 in expenditures and other financing uses. The general fund's fund balance decreased \$1,520,525 from \$4,489,084 to \$2,968,559. The capital improvements capital projects fund had \$1,921,173 in revenues and other financing sources and \$4,621,434 in expenditures and other financing uses. The capital improvement capital projects fund's fund balance decreased \$2,700,261 from \$6,359,323 to \$3,659,062.

#### **Using these Basic Financial Statements**

This basic financial statement report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the District as a whole, and then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and along with the capital improvement capital projects fund are the only governmental funds reported as major funds.

Reporting the District as a Whole

#### The Statement of Net Assets and Statement of Activities

One of the most important questions asked about the District's finances is, "Is the District better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the District as a whole and about its activities in a manner that helps to answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by private sector corporations. All of the current year's revenues and expenses are taken into consideration regardless of when cash is received or paid.

These two statements report the District's net assets and changes in them. The change in net assets provides the reader a tool to assist in determining whether the District's financial health is improving or deteriorating. The reader will need to consider other non-financial factors such as property tax base, current property tax laws, student enrollment growth, and facility conditions in arriving at their conclusion regarding the overall health of the District.

In the Statement of Net Assets and the Statement of Activities, the District is divided into two distinct kinds of activities:

Governmental Activities - Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities.

Business-type Activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The District's food service, uniform school supplies and the adult and community education operations are reported as business-type activities.

## **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

Our analysis of the District's major governmental funds begins on page 16. Some funds are required to be established by State statute, while many other funds are established by the District to help manage money for particular purposes and compliance with various grant provisions. The District's three types of funds, governmental, proprietary and fiduciary, use different accounting approaches as further described in the notes to the financial statements.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or less financial resources available to spend in the near future to finance the District's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the basic financial statements.

## Proprietary Funds

Proprietary funds use the accrual basis of accounting; the same as on the entity-wide statements, therefore the statements will essentially match the business-type activities portion of the entity-wide statements.

#### Fiduciary Funds

The District acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in an agency fund. The District's fiduciary activities are reported in separate Statements of Fiduciary Net Assets on page 27. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### The District as a Whole

The Statement of Net Assets provides the perspective of the District as a whole. This is the third year for government-wide financial statements using the full accrual basis of accounting, therefore a comparison with prior years is available in this Management's Discussion and Analysis. The table below provides a summary of the District's net assets for 2006 and 2005.

Table 1 Net Assets

	Governmental	l Activities	Business-Type Activities		Tota	1
	2006	2005	2006	2005	2006	2005
Current and other assets	\$ 20,717,155 \$	23,055,011	\$ 222,413 \$	228,786 \$	20,939,568 \$	23,283,797
Restricted Assets	947,074	2,637,437	-	-	947,074	2,637,437
Capital assets net	35,360,340	35,156,439	368,302	119,767	35,728,642	35,276,206
Total assets	57,024,569	60,848,887	590,715	348,553	57,615,284	61,197,440
Current liabilities	14,088,824	15,461,266	85,322	84,138	14,174,146	15,545,404
Long-term liabilities	30,827,080	30,694,603	16,387	43,219	30,843,467	30,737,822
Total liabilities	44,915,904	46,155,869	101,709	127,357	45,017,613	46,283,226
Invested in capital assets,						
net of related debt	6,715,721	9,438,503	368,302	119,767	7,084,023	9,558,270
Restricted for:						
Capital projects	4,759,062	6,359,323	-	-	4,759,062	6,359,323
Debt service	100,092	100,092	-	-	100,092	100,092
Other purposes	(58,589)	(212,616)	-	-	(58,589)	(212,616)
Unrestricted (deficit)	592,379	(992,284)	120,704	101,429	713,083	(890,855)
Total net assets	\$ <u>12,108,665</u> \$	14,693,018	\$ 489,006 \$	<u>221,196</u> \$	<u>12,597,671</u> \$	14,914,214

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. For the District, total assets exceed total liabilities by \$12,597,671 at the close of the most recent fiscal year.

The largest portion of the District's net assets reflects investments in capital assets (e.g. land, construction in progress, buildings, improvements, machinery and equipment and vehicles), less any related debt to acquire or construct those assets that is still outstanding. The District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The second largest portion of the District's net assets is reflected in the reserve for capital projects for the construction of the three new schools.

Total assets decreased by \$3,582,156 from 2005 to 2006, while the District's total liabilities decreased by \$1,265,613. The most significant change in assets was a decrease in cash and cash equivalents, where there was a decrease of \$2,261,527. The most significant change in liabilities was a decrease in current liabilities due to the District completing three new school buildings.

In order to further understand what makes up the changes in net assets for the current year, the following table gives readers further details regarding the results of activities for the current and prior year.

Table 2 Changes in Net Assets

	Gove	nmen	tal A	Activities	Business-Type Activities		To	al		
	200	5		2005	2006		2005	2006		2005
Revenues:										
Program revenues:										
Charges for services	\$ 344	970	\$	330,251	\$ 697,094	\$	583,447	\$ 1,042,064	\$	913,698
Operating grants	1,346	175		2,102,435	-		-	1,346,175		2,102,435
Total program revenues	1,691			2,432,686	697,094		583,447	2,388,239		3,016,133
General revenue and special items:										
Property taxes	11,303	730		11,185,863	_		_	11,303,730		11,185,863
Grants and entitlements	13,295			13,870,224	298,073		290,125	13,593,412		14,160,349
Investment earnings		509		366,817	3,933		16,323	341,442		383,140
Other	1,261			140,974	-		(259)	1,261,941		140,715
Total general revenues and special items				25,563,878	302,006		306,189	26,500,525		25,870,067
Total general to rendes and special nems	20,170	017		20,000,070			500,100	20,000,020		20,070,007
Total revenues	27,889	664		27,996,564	999,100		889,636	28,888,764		28,886,201
Expenses:										
Program expenses:										
Instruction:										
Regular	11,649	623		10,850,901			_	11,649,623		10,850,901
Special	2,054			2,187,750			_	2,054,791		2,187,750
Vocational		638		180,434			_	169,638		180,434
Other		116		11,362			_	20,116		11,362
Support Services	20	110		11,302				20,110		11,302
Pupil	1,716	714		1,339,585			_	1,716,714		1,339,585
Instructional staff		050		375,452			_	385,050		375,452
Board of education		944		439,480			_	514,944		439,480
Administration	5,674			2,193,636			-	5,674,731		2,193,636
Fiscal							-			
		375		754,332			-	967,375		754,332
Business		451		660,977			-	794,451		660,977
Operation and maintenance - plant	2,719			1,992,527			-	2,719,559		1,992,527
Pupil transportation	1,750	920		1,497,292			-	1,750,920		1,497,292
Central services							-	-		-
Extracurricular activities	694	584		636,395			-	694,584		636,395
Facilities acquisition and construction				-			-	-		-
Interest and fiscal charges	1,353	,111		860,392			<del>_</del>	1,353,111		860,392
Food service		-		-	576,491		778,320	576,491		778,320
Uniform school supplies		-		-	111,728		74,830	111,728		74,830
Adult and community education		-			51,481		31,921	51,481		31,921
Total expenses	30,465	607		23,980,515	739,700		885,071	31,205,307		24,865,586
Increase (decrease) in net assets before transfers	(2,575	943)		4,016,049	259,400		4,565	(2,316,543)		4,020,614
Transfers	(8	410)	-	(2,705)	8,410		2,705			
Change in net assets	\$ <u>(2,584</u>	353)	\$	4,013,344	\$ 267,810	\$	7,270	\$ (2,316,543)	\$	4,020,614

#### Governmental Activities

Net assets of the District's governmental activities decreased by \$2,584,353. Total governmental expenses of \$30,465,607 was primarily offset by program revenues of \$1,691,145 and general revenues of \$26,198,519. Program revenues supported 5% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These two revenue sources represent 94% of total governmental revenue. Property taxes support 43% of total expenses while grants and entitlements supported 51% of total expenses. Property tax revenue increased \$117,867 from the prior year. Grant and entitlement revenue not restricted to specific programs decreased approximately \$567,000, due to a decrease in intergovernmental revenue.

The Statement of Activities shows the cost of program services and the charges for services and grants off setting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2006 and 2005. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

Table 3
Total Cost of Program Services

	Governmental Activities								
		Total Cost of Total Cost of				Net Cost of		Net Cost of	
		Services 2006		Services 2005		Services 2006		Services 2005	
Program expenses:									
Instruction:									
Regular	\$	11,649,623	\$	10,850,901	\$	11,364,651	\$	10,583,924	
Special		2,054,791		2,187,750		1,300,361		620,206	
Vocational		169,638		180,434		169,638		129,784	
Other		20,116		11,362		20,116		11,362	
Support services:									
Pupil		1,716,714		1,339,585		1,645,873		1,335,185	
Instructional staff		385,050		375,452		193,163		287,485	
Board of education		514,944		439,480		514,944		439,480	
Administration		5,674,731		2,193,636		5,605,001		2,190,301	
Fiscal		967,375		754,332		967,375		754,332	
Business		794,451		660,977		779,451		645,977	
Operation and maintenance - plant		2,719,559		1,992,527		2,719,559		1,992,527	
Pupil transportation		1,750,920		1,497,292		1,733,291		1,390,730	
Extracurricular activities		694,584		636,395		407,928		306,144	
Interest and fiscal charges		1,353,111		860,392		1,353,111		860,392	
Total expenses	\$	30,465,607	\$	23,980,515	\$	28,774,462	\$	21,547,829	

The dependence upon tax revenues during fiscal year 2006 for governmental activities is apparent, as 82% of 2006 instruction activities are supported through taxes and other general revenues. The District's taxpayers, as a whole, are by far the primary support for District's students.

## **Business-Type Activities**

Business-type activities include food service operation, uniform supplies and adult and community education. These programs had revenues of \$999,100 and expenses of \$739,700 for fiscal year 2006. The food service operations had expenses of \$576,491 and revenues of \$833,412. This resulted in an increase to net assets for the fiscal year of \$256,921. The uniform supplies operations had expenses of \$111,728 and revenues of \$117,762. This resulted in an increase to net assets for the fiscal year of \$6,034. The adult and community education operations had expenses of \$51,481 and revenues of \$47,926. This resulted in an decrease to net assets for the fiscal year of \$3,555. Management assesses the performance of each of these funds to ensure that they are run efficiently.

#### The District's Funds

The District's governmental funds (as presented on the balance sheet on page 16) reported a combined fund balance of \$6,820,947 which is below last year's total of \$10,913,161. In addition, the capital improvement fund had a decrease of revenue of \$177,207, in the prior year the District received 1.2 million from the issuance of bonds related to the construction of the three new schools. The Capital improvement funds also experienced a decrease in investment earnings decreased due to the completion of the three new schools. The related investment accounts were transferred to the general fund after the completion of the projects. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2006 and 2005.

	_	und Balance une 30, 2006	_	und Balance une 30, 2005	_	Increase (Decrease)
General Capital improvement Other governmental	\$	2,968,559 3,659,062 193,326	\$	4,489,084 6,359,323 64,754	\$	(1,520,525) (2,700,261) 128,572
Total	\$ _	6,820,947	\$	10,913,161	\$ _	(4,092,214)

#### General Fund

The District's general fund balance decreased by \$1,520,525, mainly due to a decrease in intergovernmental revenues during 2006. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2006 <u>Amount</u>	2005 Amount	Percentage Change
Revenues:			-
Taxes	\$ 10,071,116	\$ 9,829,505	2.46
Interest earnings	285,843	90,465	215.97
Intergovernmental	13,112,101	14,387,655	(8.87)
Other revenue	345,377	206,451	67.29
Total	\$ 23,814,437	\$ 24,514,076	

The property tax revenue for the general fund increased \$241,611 due to an increase in property valuations, which generates additional revenue because the District is at the 20 mill floor and new construction. The county treasurer's certifying greater than the usual percentage of taxes available for advance at June 30, which affects the accrual method of accounting in this comparison. The District anticipates tax collections will be larger in fiscal year 2006 than in fiscal year 2005.

Intergovernmental revenues decreased from the prior year. This decrease is attributed to a decrease in the amount of grant revenue during the fiscal year. The increase in investment income is due to investment accounts being transferred to the general fund from the capital project fund after the completion of three new schools. In addition, there were small increases in interest rates by the Federal Reserve Bank throughout the year and larger investments. All other revenue remained consistent with the prior year.

The table that follows assists in illustrating the expenditures of the general fund.

	2006	2005	Percentage
	Amount	Amount	Change
Expenditures by Object:			
Instruction	\$ 15,209,068	\$ 13,768,423	\$ 10.46%
Support services	9,189,560	8,075,689	13.79
Facilities acquisition and construction	459,490	301,728	52.29
Extracurricular activities	468,434	397,908	17.7
Total	\$ <u>25,326,552</u>	\$ <u>22,543,748</u>	

The most significant percentage increase was in the area of facilities acquisition and construction. The district completed three new schools which they completely furnished and updated the materials and supplies for all schools. Instruction increased mainly due to an increase in salaries and employee benefits expense.

## **General Fund Budget Information**

The District's budget is prepared in accordance with Ohio law and is based on the cash basis of accounting, utilizing cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund. The District amended its revenue estimates to reflect greater than originally anticipated revenues from taxes, interest and state foundation. There was an increase of more than \$241,611 in revenue from the district real estate taxes over the previous year. The final budget for expenditures increased \$1,047,356 over the original budget. This was due to decreases in several areas. The most significant decrease was in regular education cost. The costs have continued to fluctuate each year. There were lower than expected expenditures in the areas of salaries and benefits. There were increases in the area of supplies and materials. Some of the plans to purchase additional educational supplies and equipment were completed. Services and capital expenditures that were paid from the capital improvement fund were now paid for from the general fund. There were also increased costs from the maintenance supply area.

The District utilizes the five-year forecast as the original document from which to form the operating budget. After updating of the forecast for changes in revenue and expenditure assumptions the operating budget begins at the school level. Each school in the district receives an allocation augmented with resources for daily operation in the specific buildings. The site and department budgets are reviewed periodically to ensure management becomes aware of any significant variations during the year.

## **Capital Assets**

The District has \$35,728,642 invested in capital assets net of depreciation, with \$35,360,340 attributed to governmental activities. Acquisitions for governmental activities totaled \$1,956,094 and depreciation was \$1,752,193. The majority of the acquisitions were related to construction of the new schools for the District. In addition, the district also purchased two new school buses during the fiscal year. Detailed information regarding capital asset activity is included in the notes to the basic financial statements (Note 9).

#### **Debt**

At June 30, 2006, the District had \$27,600,000 in outstanding certificates of participation. The District paid \$415,000 in principal on certificates of participation outstanding payable during the fiscal year. Detailed information regarding long-term debt activity is included in the notes to the basic financial statements (Note 14).

The certificates of participation have increased the debt service to ensure resources can be preserved as long as possible. The five-year forecast of the general fund and the five-year capital plan is utilized by management as a tool to manage resources effectively. In fiscal years 2003 and 2004, the School District entered into certificates of participation with the Lorain County Port Authority for three new schools. The certificates are annual leases subject to renewal for 28 years through December 30, 2030.

#### **Current Financial Related Activities**

The first challenge facing the District is based in the local economy. The District has experienced significant growth over the last 15 years. If the growth patterns in student population change so additional students enter the District than currently anticipated, adjustments will have to be made to the financial models upon which assumptions have been made. Also, an economic slowdown could result in revenue forecasts having to be revised downward. Either of these scenarios could cause the District to scale down the educational program offerings or seek additional resources.

The last challenge facing the District is the future of state funding. On September 6, 2001 the Ohio Supreme Court found the Ohio School Funding system to be constitutional pending some modifications by the legislature. The District is unable to determine what effect, if any, this decision will have on future funding from the State. Additionally, the current State education budget has projected an in funding for the District, but the State is facing a deficit and uncertainty exists as to maintaining this increase into the future.

## **Contacting the District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Floyd Parsson, Treasurer, Midview Local School District, 1010 Vivian Drive, Grafton, Ohio 44044 or by calling (440) 926-3785.

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## Statement of Net Assets

June 30, 2006

	Primary Government				
			Business -		
	Governmental		Type		
	<u>Activities</u>	_	Activities	_	<u>Total</u>
Assets:					
Equity in pooled cash and cash equivalents	\$ 6,232,085	\$	188,466	\$	6,420,551
Cash with fiscal agent	1,107,548		-		1,107,548
Taxes receivable	13,117,727		-		13,117,727
Accounts receivable	3,745		-		3,745
Intergovernmental receivable	34,735		18,975		53,710
Materials and supplies inventory	161,712		14,972		176,684
Prepaid items	59,603		-		59,603
Restricted assets:					
Cash and cash equivalents	947,074		-		947,074
Nondepreciable capital assets	1,556,037		-		1,556,037
Depreciable capital assets, net	33,804,303	_	368,302	_	34,172,605
Total assets	57,024,569	-	590,715	_	57,615,284
Liabilities:					
Accounts payable	536,989		1,235		538,224
Accrued wages and benefits	2,388,190		48,630		2,436,820
Accrued pension	546,873		35,457		582,330
Unearned revenue	9,930,462		-		9,930,462
Accrued interest payable	222,450		-		222,450
Claims payable	461,160		-		461,160
Matured bonds payable	2,700		-		2,700
Long-term liabilities:					
Due within one year	857,862		2,458		860,320
Due in more than one year	29,969,218	_	13,929		29,983,147
Total liabilities	44,915,904	-	101,709	_	45,017,613
Net assets:					
Invested in capital assets, net of related debt	6,715,721		368,302		7,084,023
Restricted (deficit) for:					
Capital projects	4,759,062		-		4,759,062
Debt service	100,092		-		100,092
Other purposes	(58,589)		-		(58,589)
Unrestricted	592,379		120,704		713,083
Total net assets	\$ 12,108,665	\$	489,006	\$	12,597,671

## Statement of Activities

## For The Fiscal Year Ended June 30, 2006

				Program R	levei	nues
		Expenses		Charges for Services		Operating Grants and Contributions
Governmental activities:				_		_
Instruction:						
Regular education	\$	11,649,623	\$	=	\$	284,972
Special education		2,054,791		=		754,430
Vocational education		169,638		=		-
Other		20,116		=		-
Support services:						
Pupil		1,716,714		=		70,841
Instructional staff		385,050		=		191,887
Board of education		514,944		=		=
Administration		5,674,731		58,314		11,416
Fiscal		967,375		=		=
Business		794,451		=		15,000
Operations and maintenance - plant		2,719,559		=		-
Pupil transportation		1,750,920		=		17,629
Extracurricular activities		694,584		286,656		-
Interest and fiscal charges		1,353,111	_			
Total governmental activities	_	30,465,607	_	344,970		1,346,175
Business-type activities:						
Food service		576,491		531,406		-
Uniform supplies		111,728		117,762		-
Adult and community education		51,481	_	47,926		
Total business-type activities		739,700	_	697,094		
Totals	\$ _	31,205,307	\$ =	1,042,064	\$	1,346,175

General revenues:

Property taxes levies for:

General purpose

Capital projects

Grant and entitlements not restricted to

specific programs

Investment earnings

Miscellaneous

Total general revenues

Transfers

Total general revenues and transfers

Change in net assets

Net assets at, beginning of year, restated

Net assets at, end of year

	Primary G	love	rnment		
			Business -		
	Governmental		Type		
	Activities		Activities		Total
	renvines		retivities		Total
\$	(11,364,651)	\$	_	\$	(11,364,651)
Ψ	(1,300,361)	Ψ		Ψ	(1,300,361)
	(169,638)		-		(1,300,301)
			-		
	(20,116)		-		(20,116)
	(1,645,873)		-		(1,645,873)
	(193,163)		-		(193,163)
	(514,944)		-		(514,944)
	(5,605,001)		-		(5,605,001)
	(967,375)		-		(967,375)
	(779,451)		-		(779,451)
	(2,719,559)		_		(2,719,559)
	(1,733,291)		_		(1,733,291)
	(407,928)		_		(407,928)
	(1,353,111)				(1,353,111)
	(28,774,462)		<del></del>		(28,774,462)
	(20,774,402)				(20,774,402)
	_		(45,085)		(45,085)
			6,034		6,034
	-		(3,555)		(3,555)
	(28,774,462)	•	(42,606)		(42,606) (28,817,068)
	(20,774,402)		(42,606)		(20,017,000)
	9,863,236		-		9,863,236
	1,440,494		-		1,440,494
	13,295,339		298,073		13,593,412
	337,509		3,933		341,442
	1,261,941		_		1,261,941
	26,198,519		302,006		26,500,525
	(8,410)		8,410		20,500,525
	26,190,109		310,416		26,500,525
	(2,584,353)		267,810		(2,316,543)
	14,693,018		221,196		14,914,214
\$	12,108,665	\$	489,006	\$	12,597,671

Balance Sheet – Governmental Funds

June 30, 2006

June 30, 2000		General	Capital Improvemen	ıt	Other Governmental Funds	Total Governmental Funds
Assets:			-			
Equity in pooled cash and						
cash equivalents	\$	2,435,678	\$ 3,434,339	\$	362,068	\$ 6,232,085
Cash with fiscal agents		_	-		2,700	2,700
Receivables:						
Taxes receivable		11,473,000	1,644,727		-	13,117,727
Intergovernmental receivable		-	-		34,735	34,735
Interfund receivable		1,113,373	-		-	1,113,373
Accounts receivable		-	-		3,745	3,745
Materials and supplies inventory		161,712	-		-	161,712
Prepaid items		59,603	-		-	59,603
Restricted assets:						
Restricted cash and cash equivalents		_	947,074			947,074
Total assets	\$	15,243,366	\$ 6,026,140	\$	403,248	\$ 21,672,754
Liabilities and fund balances:						
Liabilities:						
Accounts payable	\$	527,308	\$ 98	\$	9,583	\$ 536,989
Accrued wages and benefits		2,241,470	83		146,637	2,388,190
Interfund payable		-	1,100,000		13,373	1,113,373
Accrued pension		543,979	-		2,894	546,873
Unearned revenue		8,962,050	1,266,897		34,735	10,263,682
Matured bonds payable					2,700	2,700
Total liabilities		12,274,807	2,367,078		209,922	14,851,807
Fund balances:						
Reserved for prepaid items		59,603	-		-	59,603
Reserved for encumbrances		751,795	936,392		27,570	1,715,757
Reserved for inventory		161,712	-		-	161,712
Reserve for property taxes		2,510,950	377,830		-	2,888,780
Unreserved; undesignated (deficit) for	r:					
General fund		(515,501)	-		-	(515,501)
Special revenue funds		-	-		65,664	65,664
Debt service fund		-	_		100,092	100,092
Capital projects funds			2,344,840		<u> </u>	2,344,840
Total fund balances		2,968,559	3,659,062		193,326	6,820,947
Total liabilities and fund						
balances	\$	15,243,366	\$ 6,026,140	\$	403,248	\$ 21,672,754

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities

June 30, 2006				
Total Governmental Funds Balances			\$	6,820,947
Amounts Reported for Governmental Activities in the Statement of Net Assets are different because:				
Capital assets used in governmental activities are not financial resources and therefore are not reported in the Funds.				35,360,340
Other long-term assets are not available to pay for current- period expenditures and therefore are unearned in the funds.				
Property and other taxes Grants Total	\$ _	298,485 34,375		333,220
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in Governmental Funds, an interest expenditure is reported when due.				(222,450)
Internal Service Funds are used by management to charge the costs of certain activities, such as insurance to individual funds. The assets and liabilities of the Internal Service Funds are included in Governmental Activities in the Statement of Net Assets.				643,688
Long-term liabilities are not due and payable in the current period and are therefore not reported in the funds.				
General obligation debt Capital leases Compensated absences Total	-	(27,600,000) (920,879) (2,306,201)		(30,827,080)
Net assets of governmental activities			\$ <u>_</u>	12,108,665

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds

For The Fiscal Year Ended June 30, 2006

Revenues:	General		Capital Improvement	Other Governmental Funds		Total Governmental Funds
Taxes \$	10,071,116	\$	1,440,494	-	\$	11,511,610
Earnings on investments	285,843	Ψ	32,203	-	Ψ	318,046
Extracurricular activities	48,430		52,205	216,116		264,546
Classroom materials and fees	22,110		_	210,110		22,110
Miscellaneous	274,837		189,295	3,745		467,877
Intergovernmental	13,112,101		200,867	1,328,080		14,641,048
Total revenues	23,814,437	•	1,862,859	1,547,941		27,225,237
Total Tevendes	23,014,437	•	1,002,037	1,547,741		21,223,231
Expenditures: Instruction:						
Regular education	12,022,252		2,697	345,949		12,370,898
Special education	1,338,631		-	705,151		2,043,782
Vocational education	176,888		-	-		176,888
Other	12,038		-	8,078		20,116
Support Services:						
Pupils	1,659,259		-	34,397		1,693,656
Instructional staff	374,047		-	11,003		385,050
Board of education	514,944		-	-		514,944
Administration	2,415,738		-	11,216		2,426,954
Fiscal services	927,412		22,831	-		950,243
Business	713,247		-	77,425		790,672
Operations and maintenance - plant	2,614,806		-	-		2,614,806
Pupil transportation	1,629,366		-	-		1,629,366
Extracurricular activities:						
Academic and subject oriented	35,556		-	-		35,556
Sports oriented	391,037		-	123,242		514,279
Co-curricular	41,841		-	102,908		144,749
Capital Outlay						
Building acquisition and construction	-		2,815,515	-		2,815,515
Other facilities acquisition and						
construction	459,490		10,965	-		470,455
Debt services:						
Principal	-		415,000	-		415,000
Interest and fiscal charges		-	1,354,426			1,354,426
Total expenditures	25,326,552		4,621,434	1,419,369		31,367,355
Total excess of revenues over (under)						
expenditures	(1,512,115)		(2,758,575)	128,572		(4,142,118)
						Continued

The Notes to the Basic Financial Statements are an Integral Part of this Statement

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (continued)

For The Fiscal Year Ended June 30, 2006

	General	Capital Improvement	Other Governmental Funds	Total Governmental <u>Funds</u>
Other financing sources (uses):		-0 - 1 1		-0
Proceeds from the sale of capital assets	-	58,314	-	58,314
Transfers - out	(8,410)			(8,410)
Total other financing sources (uses)	(8,410)	58,314		49,904
Net change in fund balance	(1,520,525)	(2,700,261)	128,572	(4,092,214)
Fund balance at beginning of year	4,489,084	6,359,323	64,754	10,913,161
Fund balance at end of year	S <u>2,968,559</u> S	\$ <u>3,659,062</u> \$	\$193,326 \$	6,820,947

Change in Net Assets of Governmental Activities

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For The Fiscal Year Ended June 30, 2006			
Net Change in Fund Balances - Total Governmental Funds		\$	(4,092,214)
Amounts Reported for Governmental Activities in the Statement of Activities are different because:			
Governmental funds report capital outlays as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.			
Capital outlay Depreciation Total	\$ 1,956,094 (1,752,193)		203,901
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.			
Delinquent property and other taxes Grants Total	(207,880) 466		(207,414)
Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Asset			639,989
Internal Service Funds are used by management to charge to costs of certain activities, such as insurance to individual funds. The net revenue (expense) of the Internal Service Funds are reported with Governmental Activities.			813,527
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds.			
Compensated absences Accrued interest on bonds Total	56,543 1,315	_	57,858

\$ (2,584,353)

Statement of Revenues, Expenditures, and Changes in Fund Balances Budget (Non-GAAP) and Actual – General Fund

For The Fiscal Year Ended June 30, 2006

	Bu	dget				Variance with Final Budget Positive
	Original	_	Final		Actual	(Negative)
Revenues:		_		-		
Taxes	10,919,272	\$	10,919,272	\$	9,995,639	\$ (923,633)
Earnings on investments	245,316		266,538		285,843	19,305
Extracurricular activities	41,564		45,159		48,430	3,271
Classroom materials and fees	18,974		20,616		22,110	1,494
Miscellaneous	235,871		256,276		274,837	18,561
Intergovernmental – state	11,213,285		12,183,340		13,065,743	882,403
Intergovernmental – federal	39,785		43,227		46,358	3,131
Total revenues	22,714,067	-	23,734,428		23,738,960	4,532
Expenditures:						
Instruction:						
Regular	12,028,251		12,502,842		12,140,351	362,491
Special	1,259,078		1,308,757		1,241,751	67,006
Vocational education	178,802		185,857		176,341	9,516
Other	11,966		12,438		16,258	(3,820)
Supporting services:	11,500		12,130		10,230	(3,020)
Pupils	1,621,351		1,685,324		1,666,036	19,288
Instructional staff	356,752		370,828		353,935	16,893
Board of education	422,013		438,665		459,141	(20,476)
Administration	2,525,657		2,625,310		2,529,026	96,284
Fiscal services	943,184		980,398		938,875	41,523
Business	761,736		791,791		835,908	(44,117)
Operation and maintenance – plant	2,766,426		2,875,580		2,901,786	(26,206)
Pupil transportation	1,604,407		1,667,711		1,919,320	(251,609)
Extracurricular activities:	1,004,407		1,007,711		1,919,520	(231,009)
Academic subject oriented activities	31,001		32,224		30,574	1,650
Sports oriented	361,481		375,744		356,505	19,239
Co-curricular activities	35,612		37,017		35,122	1,895
Capital outlay	466,023	_	484,411		515,760	(31,349)
Total expenditures	25,373,740	-	26,374,897	-	26,116,689	258,208
Excess revenues over (under)						
expenditures	(2,659,673)	-	(2,640,469)	-	(2,377,729)	262,740

Continued

Statement of Revenues, Expenditures, and Changes in Fund Balances Budget (Non-GAAP) and Actual – General Fund (continued)

For The Fiscal Year Ended June 30, 2006

	Buc	lget		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Other financing sources (uses):				<u> </u>
Advances - in	312,168	339,173	363,739	24,566
Transfers - out	(8,527)	(8,864)	(8,410)	454
Advances - out	(1,162,341)	(1,208,202)	(1,146,340)	61,862
Total other financing sources (uses)	(858,700)	(877,893)	(791,011)	86,882
Net change in fund balance	(3,518,373)	(3,518,362)	(3,168,740)	349,622
Fund balance at beginning of year	3,518,373	3,518,373	3,518,373	-
Prior year encumbrances appropriated	993,806	993,806	993,806	
Fund balance at end of year	\$ 993,806	\$993,817	\$1,343,439	\$349,622

Statement of Fund Net Assets - Proprietary Funds

June 30, 2006

Assets:	Business-Type Activities Enterprise Funds	Governmental Activities Internal Service Funds
Current assets: Cash and cash equivalents Cash with fiscal agent Intergovernmental receivable Materials and supplies inventory Total current assets	\$ 188,466 18,975 14,972 222,413	\$ - 1,104,848 - - - 1,104,848
Non-current assets: Depreciable capital assets, net Total assets	368,302 590,715	1,104,848
Liabilities: Current liabilities: Accounts payable Accrued wages and benefits Accrued pension Claims payable Current portion of long-term liabilities Total current liabilities  Long-term liabilities: Compensated absences Total liabilities	1,235 48,630 35,457	- - - 461,160 - - 461,160
Net assets: Invested in capital assets, net of related debt Unrestricted Total net assets	368,302 120,704 \$ 489,006	643,688 \$ 643,688

Statement of Revenues, Expenses and Changes in Fund Net Assets - Proprietary Funds

For The Fiscal Year Ended June 30, 2006

	Business-Type Activities Enterprise Funds	Governmental Activities Internal Service Funds
Operating revenues:	¢ 16.906	Φ
Tuition and fees	\$ 16,806	\$ -
Charges for services	562,526	-
Classroom materials and fees	117,762	
Total operating revenues	697,094	<del></del>
Operating expenses:		
Salaries and wages	298,474	-
Fringe benefits	101,887	-
Contract services	-	-
Materials and supplies	276,864	_
Claims	- -	1,947,344
Other operating expenses	994	-
Depreciation expense	61,481	_
Total operating expenses	739,700	1,947,344
Operating loss	(42,606)	(1,947,344)
Non-operating revenues:		
Federal donated commodities	93,579	-
Grant revenue	204,494	_
Interest Income	3,933	19,463
Other non operating revenues	-	2,741,408
Total non-operating revenues	302,006	2,760,871
Income before transfers	259,400	813,527
Transfers - in	8,410	
Change in net assets	267,810	813,527
Total net assets (deficit) at beginning of year	221,196	(169,839)
Total net assets at end of year	\$489,006	\$643,688

Statement of Cash Flows - Proprietary Funds

June 30, 2006

In average in each and each agriculante		Business-Type Activities Enterprise Funds		Governmental Activities Internal Service Funds	
Increase in cash and cash equivalents: Cash flows from operating activities:					
Cash received from customers	\$	562,526	\$	_	
Cash received from classroom materials and fees	Ψ	117,762	Ψ	_	
Cash received tuition payments		16,806		_	
Cash payments for contractual services		-		_	
Cash payments for materials and supplies		(182,807)		_	
Cash payments to employees for services		(299,427)		_	
Cash payments for employee benefits		(127,558)		_	
Cash payments for claims		-		(1,978,280)	
Cash payments for other operating expenses		(994)		-	
Net cash provided by (used for) operating activities	_	86,308	_	(1,978,280)	
Cash flows from noncapital financing activities:					
Operating grants received		220,048			
Non-operating revenues		-		2,741,408	
Transfers-in	_	8,410			
Net cash provided by noncapital financing	_	228,458	_	2,741,408	
Cash flows used in capital financing activities:					
Capital asset additions	_	(310,016)	_	-	
Cash flows from investing activities					
Interest received	_	3,933	_	19,463	
Net increase in cash and cash equivalents		8,683		782,591	
Cash and cash equivalents at beginning of year	_	179,783		322,257	
Cash and cash equivalents at end of year	\$ _	188,466	\$_	1,104,848	

Continued

## **Mentor Exempted Village School District**

Statement of Cash Flows – Proprietary Funds (continued)

For The Fiscal Year Ended June 30, 2006

Reconciliation of operating loss to net cash provided by (used for) operating activities:	 Activities Enterprise Funds	_	Governmental Activities Internal Gervice Funds
Operating loss	\$ (42,606)	\$	(1,947,344)
Adjustments:			
Depreciation	61,481		
Federal donated commodities	93,579		-
Changes in assets/liabilities:			
Decrease in inventory	(498)		-
Increase in accounts payable	1,235		-
Decrease in accrued wages and benefits	(31,784)		-
Decrease in accrued compensated absences	(2,458)		-
Increase in accrued pension	7,359		-
Decrease in claims payable	 	_	(30,936)
Total adjustments	 128,914	_	(30,936)
Net cash provided by (used for) operating activities	\$ 86,308	\$ _	(1,978,280)

## Schedule of non-cash financing activities:

During the year, the food services enterprise fund received donated commodities of \$93,579.

Statement of Fiduciary Assets and Liabilities – Fiduciary Funds

June 30, 2006

Acceta	<u>Agency</u>
Assets: Equity in pooled cash and cash equivalents	\$ <u>119,379</u>
zquit, in pooled cash and cash oquit arenis	Ψ <u></u>
Liabilities:	
Due to students	\$ <u>119,379</u>

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Notes To Basic Financial Statements

For the Fiscal Year Ended June 30, 2006

## Note 1: Description of the School District and Reporting Entity

The Midview Local School District (the "District") is located in Lorain County in Northern Ohio. The District includes the townships of Belden, Eaton, Carlisle and Grafton and the Village of Grafton, covering approximately 64 square miles.

The District was organized in accordance with Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four year terms.

The District currently operates 3 elementary schools, 1 middle school, and 1 comprehensive high school. The District employs 146 non-certified and 200 certified (including administrative) full-time and part-time employees to provide services to approximately 3,545 students in grades K through 12 and various community groups.

## **Note 2:** Summary of Significant Accounting Policies

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued after November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

#### A. Basis of Presentation

A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. Component units are legally separate organizations for which the District is financially accountable.

The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization or the District is obligated for the debt of the organization.

Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes for the organization. The financial statements of the reporting entity include only those of the District (the primary government). The District has no component units.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

## **Note 2:** Summary of Significant Accounting Policies (continued)

## A. Basis of Presentation (continued)

The District is also a participant in two public entity risk sharing pools, which are discussed in Note 13.

The School District is not involved in the budgeting or the management of Parent-Teacher Organizations, booster clubs or the Midview Endowment Fund. The School District is also not responsible for any debt and has no influence over these organizations, clubs or funds.

## B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories governmental, proprietary and fiduciary.

#### Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

#### General Fund

The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### Capital Improvement Capital Projects Fund

The capital improvement capital projects fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

Other governmental funds of the District are used to account for the accumulation of resources for, and the repayment of, general long-term debt principal, interest and related costs; and for grants and other resources whose use is restricted to a particular purpose.

#### Proprietary Funds

Proprietary funds focus on the determination of operating income/loss, changes in net assets, financial position and cash flows and are classified as either enterprise or internal service.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 2:** Summary of Significant Accounting Policies (continued)

#### B. Fund Accounting (continued)

Proprietary Funds (continued)

Enterprise Funds

The enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The District has three enterprise funds to account for food service operations, uniform supplies and adult and community education.

Internal Service Fund

The internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis.

# Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's only agency fund accounts for resources that belong to the student bodies of the various schools, accounting for sales and other revenue generating activities.

#### C. Measurement Focus

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 2:** Summary of Significant Accounting Policies (continued)

#### C. Measurement Focus (continued)

Government-wide Financial Statements (continued)

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

#### Fund Financial Statements

Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 2:** Summary of Significant Accounting Policies (continued)

#### C. Measurement Focus (continued)

Fund Financial Statements (continued)

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for sales and services. Operating expenses for internal service funds include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

# D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 7.) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 2:** Summary of Significant Accounting Policies (continued)

#### D. Basis of Accounting (continued)

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Delinquent property taxes and property taxes for which there is an enforceable legal claim as of June 30, 2006, but which were levied to finance fiscal year 2006 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The specific timetable for fiscal year 2006 is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Lorain County Budget Commission for tax rate determination.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 2:** Summary of Significant Accounting Policies (continued)

#### E. Budgetary Process (continued)

- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's Certificate of Estimated Resources, which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the Certificate of Estimated Resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the Certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The Certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the final Amended Certificate issued for fiscal year 2006.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund, level of expenditures for all funds, which are the legal levels of budgetary control. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year.) Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- 5. All funds, other than agency funds, are legally required to be budgeted and appropriated. Short-term inter-fund loans are not required to be budgeted since they represent a temporary cash flow resource, and are intended to be repaid.
- 6. Any revisions that alter the legal level of budgetary control for a fund must be approved by the Board of Education.
- 7. Formal budgetary integration is employed as a management control device during the year for all funds, consistent with the general obligation bond indenture and other statutory provisions.
- 8. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal 2006.
- 9. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be re-appropriated. Cash disbursements plus encumbrances may not legally exceed budgeted appropriations at the legal level of budgetary control for the fund.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 2:** Summary of Significant Accounting Policies (continued)

#### F. Cash and Cash Equivalents

Cash received by the District is pooled for investment purposes. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements. The District also utilizes an escrow agent to hold retainage on construction contracts. The balances in these accounts are presented on the financial statements as "cash and cash equivalents with escrow agents" and represents deposits or short-term investments in certificates of deposit.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. For investments in open-end mutual funds, fair value is determined by the fund's share price. Nonparticipating investment contracts such as non-negotiable certificates of deposit and repurchase agreements are reported at cost.

The District complies with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. As a governmental entity other than an external investment pool in accordance with GASB 31, the District's investments are stated at fair value, except for interest-earning investment contracts, money market investments, and external investment pools (see Note 5).

In applying GASB Statement No. 31, the District utilized the following methods and assumptions as of June 30, 2006:

The portfolio was limited to nonparticipating interest-earning investment contracts, State Treasury Asset Reserve of Ohio (STAROhio), and U.S. Government Securities.

Most of the District's investments are reported at fair value, which is the quoted market price as of the valuation date. For investments in STAROhio, fair value is determined by the pool's share price. Exceptions to the fair value requirement include nonparticipating interest-earning investment contracts and money market investments.

Nonparticipating investment contracts, such as nonnegotiable certificates of deposit and repurchase agreements are reported at cost. Money market investments, including U.S. Treasury and agency obligations that had a remaining maturity of one year or less at the time of purchase by the District, are reported at amortized cost.

Aside from investments clearly identified as belonging to a specific fund, any unrealized gain/loss resulting from the valuation will be recognized within the capital improvement capital projects fund to the extent its cash and investments balance exceeds the cumulative value of those investments subject to GASB Statement No. 31.

The gain/loss resulting from valuation will be reported within the investment earnings account on the Statement of Activities.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 2:** Summary of Significant Accounting Policies (continued)

#### F. Cash and Cash Equivalents (continued)

Midview City School District has invested funds in the State Treasury Asset Reserve of Ohio (STAROhio) during fiscal year 2006. STAROhio is an investment pool managed by the State Treasurer's office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on June 30, 2006.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2006 amounted to \$285,843, which includes \$77,629 assigned from other School District funds.

Based upon the reporting requirements of GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the District does not sponsor an external investment pool.

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

# G. Inventory

On the government-wide financial statements inventories are presented at the lower of cost or market on a first-in, first-out basis and are expended/expensed when used.

On fund financial statements, inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis and is expensed/expended when used. Inventories consist of donated food, purchased food, school supplies held for resale and materials and supplies held for consumption.

# H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2006, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 2:** Summary of Significant Accounting Policies (continued)

#### I. Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, laws of other governments, or imposed by enabling legislation. Restricted assets in the capital improvement capital projects fund include amounts required by debt restrictions to be set aside for the construction of three new schools. See Note 14 for additional information regarding the debt.

#### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$500. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

		Business
	Governmental	Type
	Activities	Activities
	Estimated	Estimated
Description	Lives	Lives
Land Improvements	30 years	N/A
Buildings and Improvements	10-50 years	N/A
Furniture and Equipment	5-12 years	12 years
Vehicles	25 years	N/A

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 2:** Summary of Significant Accounting Policies (continued)

# K. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

# L. Compensated Absences

Compensated absences of the District consist of vacation leave and severance liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

#### M. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. In general, liabilities that mature or come due for payment during the fiscal year are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements when due.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 2:** Summary of Significant Accounting Policies (continued)

#### N. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity, which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, property taxes, prepaids and inventory.

The reserve for property taxes unavailable represents taxes recognized as revenue under GAAP but not available for appropriation under State statute. Under Ohio law, unclaimed money must be held for five years before it becomes available for appropriation. Money not yet held for the five year period is presented as reserved.

#### O. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. As of June 30, 2006, net assets restricted by enabling legislation were \$100,092 in the statement of net assets.

#### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are tuition and miscellaneous for adult education and youths and preschoolers classes, sales and miscellaneous for food service and uniform school supplies, and charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. Revenues and expenditures not meeting this definition are reported as non-operating.

# Q. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 2:** Summary of Significant Accounting Policies (continued)

#### Q. Interfund Activity (continued)

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During the fiscal year, the District had neither special items nor extraordinary items.

#### S. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# T. Comparative Data/Reclassifications

Prior year data presented in Management's Discussion and Analysis have been reclassified in order to be comparative and provide an understanding of the changes in financial position and operations. Certain reclassifications have been made to the 2005 financial statements in order to conform to the 2006 presentation.

#### Note 3: Restatement of Fund Balances and Change in Accounting Principle

#### A. Change in Accounting Principle

For fiscal year 2006, the District has implemented GASB Statement No. 42, "Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries," "GASB Statement No. 46, "Net Assets Restricted by Enabling Legislation," and GASB Statement No. 47, "Accounting for Termination Benefits."

GASB Statement No. 42 establishes accounting and financial reporting standards for impairment of capital assets and clarifies and establishes accounting requirements for insurance recoveries.

GASB Statement No. 46 clarifies when net assets should be restricted based on enabling legislation.

GASB Statement No. 47 provides guidance on how employers should account for benefits associated with either voluntary or involuntary terminations.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 3:** Restatement of Fund Balances and Change in Accounting Principle (continued)

Implementation of GASB Statement No. 42, No. 46, and No. 47 did not affect the presentation of the financial statements of the School District.

#### B. Restatement of Fund Balance

The June 30, 2006 governmental activities net assets have been restated due to adjustments made to capital assets due to of a new appraisal for capital assets. The capital asset balance was from \$51,719,642 to \$48,862,660. The invested in capital asset, net of related debt balance went from \$35,343,625 to \$35,156,439.

The Management's Discussion and Analysis 2005 Net Asset schedule has been adjusted for both adjustments. However, the 2005 Statement of Activities schedule has not been restated for the capital asset adjustment due to the changes not affecting the 2005 activity.

	_	Governmental Activities
Fund Balance at June 30, 2005	\$	14,880,203
Restatement of capital assets	_	(187,186)
Fund Balance at June 30, 2005, restated	\$	14,693,017

#### Note 4: Budgetary Basis of Accounting

While the District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non- GAAP) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

The Combined Statement of Revenue, Expenditures, and Changes in Fund Balances - Budget and Actual - All Governmental Fund Types are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

(a) Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP);

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 4:** Budgetary Basis of Accounting (continued)

- (b) Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP);
- (c) Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund:

	Net Change
	In Fund
	Balance
GAAP Basis	\$ (1,520,525)
Net Adjustment for Revenue Accruals	(75,477)
Advances In	363,739
Net Adjustment for Expenditure Accruals	302,102
Advances Out	(1,146,340)
Adjustment for Encumbrances	(1,092,239)
Budget Basis	\$ (3,168,740)

#### **Note 5:** Deposits and Investments

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as a security for repayment, by surety company bonds

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 5:** Deposits and Investments (continued)

deposited with the Treasurer of the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury notes, bills, bonds, or other obligation or security issued by the United States Treasury or any other obligation guaranteed as to payment of principal and interest by the United States;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio)
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held until maturity. Investments may only be made through specified dealers and institutions. Payments for

investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 5:** Deposits and Investments (continued)

#### **Deposits**

Custodial Credit Risk is the risk that in the event of bank failure, the District's deposits may not be returned to it. Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution, by surety company bonds or by a single collateral pool established by the financial institution. In accordance with Chapter 135 of the Ohio Revised Code, any public depository receiving deposits pursuant to an award of District funds shall be required to pledge as security for repayment of all public moneys.

At year-end, the carrying amount of the District's deposits was \$4,530,035 and the bank balance was \$4,810,042. Of the District's deposits, \$1,107,548 was cash held with a fiscal agent. Of the bank balance, \$166,971 was covered by Federal depository insurance and \$4,643,071 was uninsured. Of the uninsured bank balance, \$1,500,000 was collateralized with securities held by the pledging institution's agent in the District's name and \$3,143,071 was collateralized with securities held by the pledging institution's trust department, not in the District's name.

#### **Investments**

Investments are reported as fair value. As of June 30, 2006, the District had the following investments:

	Fair Value	<u>Maturity (Days)</u>
Federal National Mortgage Association Bonds	\$ 1,843,593	October 19, 2009
STAROhio	2,220,924	n/a
Total Portfolio	\$ 4,064,517	

Interest Rate Risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The District's investment policy addresses interest rate risk requiring that the District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operation funds primarily in short-term investments. The District investment policy also limits security purchases to those that mature five years unless specifically matched to a specific cash flow. To date, no investments have been purchased with a life greater than four years.

Custodial Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the District will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the District must met a set of prescribed standards and be periodically reviewed.

*Credit Risk* is addressed by the District's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that portfolio be diversified both by types of investment and issuer. All investments of the District are registered and carry a rating AAA by Standard & Poor's.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 5:** Deposits and Investments (continued)

Concentration of Credit Risk is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The District's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations.

Investment Issuer	Percentage of Investments
Federal National Mortgage Association Bonds	46.12%
STAROhio	53.88%

#### Note 6: Receivables

Receivables at June 30, 2006 consisted of taxes and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of state programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

#### **Governmental Activities**

Taxes - current and delinquent	\$ 13,117,727
Intergovernmental	34,735
Accounts receivable	3,745

# **Business-type Activities**

Intergovernmental	<u> 18,975</u>
Total receivables	\$ <u>13,175,182</u>

Receivables have been disaggregated on the face of the basic finance statements. All receivables are expected to be collected within subsequent years.

#### **Note 7:** Property Taxes

Property taxes are levied and assessed on a calendar year basis while the school district fiscal year runs from July through June. First half tax collections are received by the school district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property located in the School District. Property tax revenue received during calendar 2006 for real and public utility property taxes represents collections of calendar 2005 taxes. Property tax payments received during calendar 2006 for tangible personal property (other than public utility property) are for calendar 2006 taxes.

2006 real property taxes are levied after April 1, 2006, on the assessed value as of January 1, 2006, the lien date. Assessed values are established by State law at thirty-five percent of appraised market value.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 7:** Property Taxes (continued)

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at thirty-five percent of true value. 2006 public utility property taxes became a lien December 31, 2005, are levied after April 1, 2006 and are collected in 2007 with real property taxes.

2006 tangible personal property taxes are levied after April 1, 2007, on the value as of December 31, 2005. Collections are made in 2006. Tangible personal property assessments are twenty-five percent of true value.

The assessed values upon which the fiscal year 2005 taxes were collected are:

	2005 Seco	ond-Half ections			rst-Half ections
	Amount	Percent	_	Amount	Percent
Agricultural/Residential and					
Other Real Estate	\$406,879,510	91.69%	\$	391,198,000	91.37%
Public Utility Personal	19,130,170	4.32%		20,080,440	4.69%
Tangible Personal Property	17,724,880	3.99%		16,862,010	3.94%
	\$442,806,120	100.00%	\$	428,140,450	100.00%

2005 Tax Levies
Collections
Amount
46.87

Tax rate per \$1,000 of assessed valuation

Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30 and are intended to finance the fiscal year in which they are paid. This year, the June 2006 tangible personal property tax settlement was not received until July of 2005.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including Midview Local School District. The County Auditor periodically advances to the District its portion of the taxes. Second-half real property tax payments collected by the County by June 30, 2006, are available to finance fiscal year 2007 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 7:** Property Taxes (continued)

Accrued property taxes receivable include the late settlement of personal property, real, personal and public utility taxes which became measurable as of June 30, 2006 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the delayed settlement of personal property tax and the amount of real property taxes available as an advance at June 30 were levied to finance current year fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not levied to finance current fiscal year operations. The late settlement and the amount available to the District as an advance at June 30, 2006 is recognized as revenue.

At June 30, 2006, \$2,510,950 was available as an advance to the general fund and \$377,830 for the capital improvement capital projects fund. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is deferred.

#### **Note 8: Interfund Transfers and Balances**

**A.** Interfund loans receivable/payable consisted of the following at June 30, 2006, as reported on the fund statement.

Receivable Fund	Payable Fund	_Amount_
General	Capital Improvement	\$ 1,100,000
General	Other governmental funds	13,373
	•	1,113,373

The Primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received.

**B.** Interfund transfers for the year ended June 30, 2006, consisted of the following, as reported on the fund statements.

	<u>_                                    </u>	mount
Transfers from general fund to:		
Nonmajor business-type funds	\$	8,410

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 9:** Capital Assets

Capital asset activity for the fiscal year ended June 30, 2006, was as follows:

	Restated			
	Balance			Balance
	June 30,			June 30,
	2005	Additions	Disposals	2006
Governmental activities:			<u> </u>	<u>-</u> -
Capital assets, not being depreciated:				
Land	\$ 541,438	\$ 1,014,599	\$ - 9	1,556,037
Construction in progress	25,717,936		(25,717,936)	
Total capital assets,				
not being deprecated	26,259,374	<u>1,014,599</u>	(25,717,936)	1,556,037
Capital assets, being depreciated:				
Land improvements	1,094,674	3,698,103	-	4,792,777
Buildings and improvements	15,395,759	22,320,153	-	37,715,912
Furniture and equipment	3,914,212	517,435	-	4,431,647
Vehicles	2,198,641	123,740		2,322,381
Total capital assets, being				
depreciated, restated	22,603,286	26,659,431		49,262,717
Less accumulated depreciation:				
Land improvements	(808,745)	(224,081)	-	(1,032,826)
Buildings and improvements	(9,496,566)	(868,466)	-	(10,365,032)
Furniture and equipment	(2,252,820)	(512,567)	-	(2,765,387)
Vehicles	(1,148,090)	(147,079)		(1,295,169)
Total accumulated depreciation	(13,706,221)	(1,752,193)		(15,458,414)
Total capital assets being				
depreciated, net	8,897,065	24,907,238	<del></del>	33,804,303
Governmental activities capital				
assets, net restated	\$ <u>35,156,439</u>	\$ <u>25,921,837</u>	\$ <u>(25,717,936)</u> \$	\$ <u>35,360,340</u>
Business-type activities:				
Furniture and equipment, restated	\$ 414,760		\$ - 5	\$ 724,776
Less accumulated depreciation	(294,993)	(61,481)		(356,474)
Business-type activities				
capital assets, net	\$ <u>119,767</u>	\$ (248,535)	\$	368,302

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# Note 9: Capital Assets (continued)

Depreciation expense was charged to governmental functions as follows:

•			
Ing	stru	Ctic	nn.

Regular education	\$ 1,426,477
Special education	2,232
Vocational education	11,692
Support services:	
Pupil	20,314
Administration	31,715
Fiscal	1,953
Operation and maintenance – plant	30,893
Pupil transportation	105,787
Site improvement	7,034
Building acquisition and construction	114,096

Total \$ 1,752,193

#### **Note 10: Pension Plans**

# A. School Employees Retirement System

The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853 or by visiting the SERS website at ohsers.org.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 10:** Pension Plans (continued)

#### A. School Employees Retirement System (continued)

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2006, 10.58 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2006, 2005 and 2005 were \$512,203 \$480,443, and \$479,346, respectively; equal to the required contributions for each year.

# B. State Teachers Retirement System

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a standalone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371 or by calling toll free (614) 227-4090. or by visiting the STRS Ohio web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions an earned interest matched by STRS Ohio funds divided by actuarially determined annuity factor. The DC plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and the employer contributions are used fund a defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 10:** Pension Plans (continued)

# B. State Teachers Retirement System (continued)

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2006, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2005, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2006, 2005, and 2004 were \$1,468,790, \$1,441,498, and \$1,475,971, respectively; 84 percent has been contributed for fiscal year 2006 and 100 percent for fiscal years 2005 and 2004. Contributions to the DC and Combined Plans for fiscal year 2006 were \$4,037 made by the School District and \$38,483 made by the plan members.

# C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2006, two members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

# **Note 11: Post-Employment Benefits**

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 11: Post-Employment Benefits (continued)**

All STRS Ohio retirees who participated in the DB or Combined Plans and their dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2006, the STRS Ohio Board allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. For the School District, this amount equaled \$107,166 for fiscal year 2006.

STRS Ohio pays health care benefits from the Health Care Reserve Fund. At June 30, 2005, (the latest information available) the balance in the Fund was \$3.3 billion. For the fiscal year ended June 30, 2005, net health care costs paid by STRS Ohio were \$254,780,000 and STRS had 115,395 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. All retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility, and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2006, employer contributions to fund health care benefits were 3.42 percent of covered payroll, compared to 3.43 percent of covered payroll for 2005. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2006, the minimum pay was established at \$35,800. However, the surcharge is capped at two percent of each employer's SERS salaries. For the School District, the amount contributed to fund health care benefits, including the surcharge, during the 2006 fiscal year equaled \$177,828.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the projected claims less premium contributions for the next fiscal year. Expenses for health care for the fiscal year ended June 30, 2005 (the latest information available), were \$178,221,113. At June 30, 2005, SERS had net assets available for payment of health care benefits of \$267.5 million. SERS has approximately 58,123 participants eligible to receive health care benefits.

#### **Note 12:** Other Employee Benefits

#### A. Compensated Absences

The criteria for determining vacation, personal leave, sick leave, and compensatory time components are derived from negotiated agreements and State laws. Classified employees and administrators earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 12:** Other Employee Benefits (continued)

#### A. Compensated Absences (continued)

Each employee earns sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated with no maximum. Upon retirement, payment is made for one fourth of the total sick leave accumulation, up to a maximum accumulation of 292 days for certified and 240 days for classified employees. An employee receiving such payment must meet the retirement provisions set by STRS or SERS.

#### B. Life Insurance

The School District provides life insurance and accidental death and dismemberment insurance to most employees through Medical Life and Insurance Company. The amounts provided for all employees equal the employee's annual salary times 2 up to \$100,000 and up to \$200,000 for Administrators.

#### **Note 13: Risk Management**

#### A. Property and Liability

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and nature disasters. During fiscal year 2006, the District has contracted with the Ryan St. Marie Insurance Agency Inc. for property and general liability insurance. Professional liability is provided by the Wausau National Insurance Company, with a \$5,000,000 aggregate limit.

Vehicles are covered by the Ryan St. Marie Insurance Agency Inc. Automobile liability has a \$2,000,000 combined single limit of liability.

Performance bonds of \$20,000 are maintained for the superintendent, the treasurer and the school board president by Ryan St. Marie Insurance Agency Inc.

Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in insurance coverage from the prior year.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 13: Risk Management (continued)**

#### B. Worker's Compensation

For fiscal year 2006, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

#### C. Medical

The District has contracted with Lake Erie Regional Employee Protection Plan (LERC) to provide medial/surgical and dental benefits for its employees and their covered dependents. LERC is a shared risk pool comprised of eleven school districts with Lorain County.

The participating districts pay monthly contributions that are placed in a common fund, from which eligible claims and expenses are paid for employees (and their covered dependents) of participating school districts. Claims are paid for all participants regardless of claims flow. This plan contains a stop-loss provision of \$165,000 per participant.

Premium contributions are determined annually based on the claims experience of the individual districts. Premiums can be increased or decreased by up to 15% of the prior year's contribution unless approved by council. Member districts may become liable for additional contributions to fund the liability of the pool. In the event of termination, all participating districts' claims would be paid without regard to their individual account balances. The LERC Board of Directors has authority to return monies to an exiting district subsequent to the settlement of all claims and expenses. This plan provides a medical/surgical and dental plan with a \$100 deductible for family coverage and \$50 deductible for single coverage.

Post employment health care is provided to plan participants or their beneficiaries through the respective retirement system discussed in Note 11. As such, no funding provisions are required by the District.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# Note 14: Long-Term Liabilities

Changes in long-term debt activity for the year ended June 30, 2006 was as follows:

	Interest Rate	Issue Date	Balance 6/30/05	Issued	Retired	Balance 6/30/06	Amounts Due in One Year
Governmental activities:							
Certificates of participation	2.1% - 5.25%	04/01/04	\$ 8,500,000	\$ -	\$ -	\$ 8,500,000	\$ 20,000
Certificates of participation	1.3% - 5.25%	04/15/03	19,515,000	-	415,000	19,100,000	420,000
Technology equipment lease	)		1,145,868		224.989	920,879	233,364
Compensated absences	n/a	n/a	2,362,745	2,306,201	2,362,745	2,306,201	184,498
Total governmental activi	ties		\$ 31,523,613	\$ 2,306,201	\$ <u>3,272,734</u>	\$ 30,827,080	\$ 857,862
Business-type activities:							
Compensated absences	n/a	n/a	\$ 50,846	\$ 16,387	\$ 50,846	\$ 16,387	\$ 2,458

Certificates of Participation – In April 2003, the School District entered into a lease agreement with the Lorain County Port Authority for three new schools. The lease is an annual lease subject to renewal for 27 years through December 30, 2030. In April 2004, the School District entered into another lease agreement with the Lorain County Port Authority for the three new schools. This lease is an annual lease subject to renewal for 26 years through November 1, 2030.

The Leasing Corporation entered an agreement with a trustee through which it assigned and transferred rights and interest under the lease to Fifth Third National Bank as Trustee. The Trustee issued Certificates of Participation in the lease agreement enabling holders of the Certificates to receive a portion of the semi-annual lease payments. Proceeds from the issuance are mainly being used to construct three new schools. In addition, terms of the trust indenture require a portion of the proceeds to be set aside for current and future certificate payments. The current certificate payment account is used to account for resources accumulated for payment over the next twelve months. The reserve account was established solely to make rent payments if a deficiency exists in the current certificate payment and, if all payments are current, to make payment of the last certificate payments.

The obligation of the School District under the lease and any subsequent lease renewal is subject to annual appropriation of the rental payments. Legal title to the facilities remains with Fifth Third National Bank, i.e. the leasing corporation, until all payments required under the lease have been made. At that time, title will transfer to the School District.

The annual principal and interest requirements are payable from resources from the capital improvement capital projects fund. The Certificates of Participation are not a general obligation of the School District but are payable only from appropriations by the School District for annual lease payments.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

**Note 14:** Long-Term Liabilities (continued)

	Governmental Activities											
	20	03 Certificate	s of	<b>Participation</b>	20	04 Certificate	Participation	Totals				
		Principal		Interest		Principal		Interest		Principal		Interest
2007	\$	420,000	\$	916,736	\$	20,000	\$	406,548	\$	440,000	\$	1,323,284
2008		435,000		898,549		10,000		406,218		445,000		1,304,767
2009		455,000		878,524		40,000		405,548		495,000		1,284,072
2010		480,000		858,086		65,000		404,023		545,000		1,262,109
2011		500,000		838,824		250,000		398,672		750,000		1,237,496
2012-2016		2,815,000		3,845,720		1,405,000		1,835,018		4,220,000		5,680,738
2017-2021		3,600,000		3,043,322		1,725,000		1,495,010		5,325,000		4,538,332
2022-2026		4,570,000		2,044,256		2,180,000		1,028,220		6,750,000		3,072,476
2027-2031		5,825,000		756,375		2,805,000		383,381		8,630,000		1,139,756
Total	\$	19,100,000	\$	14,080,392	\$	8,500,000	\$	6,762,638	\$	<u>27,600,000</u>	\$	20,843,030

The District has entered into capital leases for technology/electrical upgrades, vehicles and acquisition of equipment. These leases meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee at the conclusion of the lease term. Capital lease payments have been reflected as program/function expenditures in the basic financial statements.

Technology Equipment Lease – In September 2004, the School District entered into a lease purchase agreement with Sound Com Systems for technology equipment for the three new schools. The lease is a five year lease to be completed in September, 2010.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2006:

Voor Ending June 20	Governmental Activities Amount
Year Ending June 30,	ф <b>2</b> (2.170
2007	\$ 263,179
2008	263,178
2009	263,179
2010	197,384
Total minimum lease payment	986,920
Less: amount representing interest	(66,041)
	\$ 920,879

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### Note 15: Jointly Governed Organizations and Public Entity Risk Pool

#### A. Jointly Governed Organizations

Lake Erie Regional Council (LERC)

The Lake Erie Regional Council (LERC) is a jointly governed organization among fourteen school districts. LERC was formed for the purpose of promoting cooperative agreements and activities among its members in dealing with problems of mutual concern such as a media center, natural gas consumption, driver education, food service, and insurance. Each member provides operating resources to LERC on a per pupil or actual usage charge (except for insurance). The LERC assembly consists of a superintendent or designated representative from each participating district and the fiscal agent. LERC is governed by a board of directors chosen from the general membership. The degree of control exercised by any participating district is limited to its representation on the board. Financial information is available from the Treasurer of the Educational Service Center of Lorain County, located at 1885 Lake Avenue, Elyria, Ohio 44035. During fiscal year 2006, the District paid \$3,006,429 (including insurance premiums) to LERC.

# Lorain County Joint Vocational School District

The Lorain County Joint Vocational School District (the "JVS") is a separate body politic and corporate, established by the Ohio Revised Code to provide for the vocational and special education needs of its students. The Board of the JVS comprised of representatives from each participating school district, and is responsible for approving its own budgets, appointing personnel, and accounting and financing-related activities. The District's students may attend the JVS on a tuition-free basis. Each school district's control is limited to its representation on the board. Financial information is available from the Treasurer of the Lorain County Joint Vocational School District, 15181 State Route 58, Oberlin, Ohio 44074.

# Lake Erie Educational Computer Association (LEECA)

The Lake Erie Educational Computer Association (LEECA) is a jointly governed organization comprised of thirty school districts. LEECA was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions for member districts. Each of the governments of these districts supports LEECA based upon a per pupil charge, dependent upon the software package utilized. The LEECA assembly consists of a superintendent or designated representative from each participating district, and a representative from the fiscal agent. LEECA is governed by a board of directors chosen from the general membership of the LEECA assembly. The board of directors consists of a representative from the fiscal agent, the chairman of each operating committee, and at least one assembly member from each county from which participating districts are located. Fiscal information is available from the Treasurer of the Educational Service Center of Lorain County (fiscal agent), located at 1885 Lake Avenue, Elyria, Ohio 44035. During the year ended June 30, 2006, the District paid \$394,602 to LEECA for basic service charges.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 15:** Jointly Governed Organizations and Public Entity Risk Pool (continued)

#### A. Jointly Governed Organizations (continued)

Ohio Schools' Council Association

The Ohio Schools' Council Association (Council) is a jointly governed organization among eighty-three school districts. The jointly governed organization was formed to purchase quality products and services at the lowest possible cost to the member districts. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. During fiscal year 2006 the District paid \$200,741 to the Council. Financial information can be obtained by contacting Albert G. Vasek, the Executive Secretary/Treasurer of the Ohio Schools' Council at 6133 Rockside Road, Suite 10, Independence, Ohio 44131.

The District also participates in the Council's prepaid natural gas program, which was implemented during fiscal year 2000. This program allows school districts to purchase natural gas at reduced rates, if the school districts will commit to participating for a twelve-year period. The participants make monthly payments based on estimated usage. Each month these estimated payments are compared to their actual usage and any necessary adjustments are made.

The City of Hamilton, a municipal corporation and political subdivision duly organized and existing under the laws of the State of Ohio, issued \$89,450,000 in debt to purchase twelve years of natural gas from CMS Energy Corporation for the participants. The participating school districts are not obligated in any manner for this debt. If a participating school district terminates its agreement, the district is entitled to recover that amount, if any, of its contributions to the operating fund which are not encumbered for its share of program administrative costs.

#### B. Public Entity Risk Pool

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

# **Note 16:** Contingencies

#### A. Grants

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District at June 30, 2006.

# B. Litigation

The District is party to legal proceedings. The District management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the District.

#### **Note 17: Set-Aside Calculations**

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years. In prior years the School District was also required to set aside money for budget stabilization.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

	 Textbooks Instructional Materials Reserve	I -	Capital mprovements Reserve
Set-Aside Reserve Balance as of June 30, 2005	\$ (379,843)	\$	-
Current Year Set-Aside Requirements	493,423		493,423
Qualifying Disbursements	 (421,600)	-	(98)
Total	 (308,020)	_	(493,325)
Set-Aside Reserve Balance as of June 30, 2006	\$ (308,020)	\$ _	<u> </u>

Notes To Basic Financial Statements (continued)

For the Fiscal Year Ended June 30, 2006

#### **Note 17: Set-Aside Calculations (continued)**

The District had qualifying disbursements during the fiscal year that reduced the capital improvements set-aside amounts below zero. This amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

# **Note 18:** School Funding Decision

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional. The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient". The School District is currently unable to determine what effect, if any, this decision will have on its future State funding and its financial operations.

#### **Note 19:** Fund Deficits

Fund balances at June 30, 2006 included the following individual fund deficits:

Funds	<b>Deficit Fund Balance</b>				
Nonmajor Special Revenue Funds:					
Ohio Reads Classroom Grant fund	\$	20			
IDEA grant		57,824			
Title I		7,709			
Drug free grant		1,099			
Title VI		501			
Reducing class size		10,712			
Entry Year Programs fund		68			

The fund deficits in all funds are the result of the recognition of liabilities in accordance with general accepted accounting principles. Management is analyzing the operations of these funds to determine appropriate steps to eliminate the deficits.



# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Education Midview Local School District Grafton, Ohio

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Midview Local School District, as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 20, 2006, wherein we noted that the District adopted *Government Accounting Standards No. 42, 46 and 47*. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the Midview Local School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 2006-001.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe that none of the reportable conditions described above is a material weakness. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weakness.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Midview Local School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Finance Committee, Board of Education, management, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Paruchi Inc.

Cleveland, Ohio

December 20, 2006



# Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133

Board of Education Midview Local School District Grafton, Ohio

#### **Compliance**

We have audited the compliance of the Midview Local School District, with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2006. The Midview Local School District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the Midview Local School District's management. Our responsibility is to express an opinion on the Midview Local School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Midview Local School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Midview Local School Districts's compliance with those requirements.

In our opinion, the Midview Local School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2006.



#### **Internal Control over Compliance**

The management of the Midview Local School District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Midview Local School Districts's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

#### **Schedule of Expenditures of Federal Awards**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Midview Local School District as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 20, 2006, wherein we noted the District adopted *Government Accounting Standards No. 42, 46 and 47.* 

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Midview Local School District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Finance Committee, Board of Education, management, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Panichi, Inc.

Cleveland, Ohio

# Schedule of Expenditures of Federal Awards

For the year ended June 30, 2006

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Number	Receipts	Non-cash Receipts	Disburse- ments	Non-Cash Disburse- ments
U.S. Department of Agriculture: Passed-Through Ohio Department of Education: Nutrition Cluster:						
Food Distribution Program	10.550	N/A	\$ \$	93,579	S	\$ 93,579
Nutrition Cluster: National School Lunch Program	10.555	N/A	211,357		211,357	
Total U.S. Department of Agriculture - Nutrition Cluster			211,357	93,579	211,357	93,579
U.S. Department of Education: Passed-Through Ohio Department of Education:						
Individuals with Disabilities Education Act	84.027	6B-SF-2005 6B-SF-2006	204,064	-	73,752 615,482	-
Total Individuals with Disabilities Act		0B-SI <sup>-</sup> -2000	661,546 865,610		689,234	
Chapter I - Education Consolidation and Improvement Act	84.010	C1-S1-2005	82,758	-	24,429	-
Total Chapter I		C1-S1-2006	200,526 283,284		173,245 197,674	
Title V – Innovative Education Program Strategies	84.298	C2-S1-2005	12,697	-	-	-
Total Innovative Education Program Strategies		C2-S1-2006	9,573 22,270		9,573 9,573	
Drug-Free Schools Grant	84.186	DR-S1-2005 DR-S1-2006	10,744 11,099	<u>-</u>	1,798 11,365	- 
Total Drug-Free Schools Grant			21,843		13,163	
Title IIA - Improving Teacher Quality State Grants	84.367	MS-S1-2005 MS-S1-2006	40,408 129,636	-	10,150 128,949	-
Total Improving Teacher Quality State G	rants		170,044		139,099	
Title IID – Education Technology State Grants	84.318	TJ-51-2005 TJ-51-2006	5,390 5,267	- 	8,078 4,890	<u>-</u>
Total U.S. Department of Education			10,657		12,968	
Total Expenditures of Federal Awards			\$ <u>1,585,065</u> \$	93,579	1,273,068	\$ 93,579

Notes to the Schedule of Expenditures of Federal Awards

June 30, 2006

#### **Note 1: Significant Accounting Policies**

#### **Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal awards of the Midview Local School District (the "District") and is presented on the cash basis of accounting. The information in this Schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### **Non-Cash Support**

The District receives non-cash support in the form of food subsidies from the National School Lunch Program ("NSLP"), CFDA 10.550. The value of the food subsidies is determined by using the fair market value of the food items quoted by local food suppliers.

CFDA - Catalog of Federal Domestic Assistance.

Schedule of Audit Findings
OMB Circular A-133 Section .315(B)

June 30, 2006

# 1. Summary of Auditor's Results

(d)(I)(i)	Type of Financial Statement Opinion	Unqualified
(d)(I)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(I)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(I)(iii)	Was there any material reported noncompliance at the financial statement level (GAGAS)?	No
(d)(I)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(I) (iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(I) (v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(I)(vi)	Are there any reportable findings under Section .501?	No
(d)(I)(vii)	Major Programs	Special Education Cluster CFDA No. 84.027
(d)(I)(viii)	Dollar Threshold: Type A/B Programs	Type A:>\$300,000 Type B: All Others
(d)(I)(ix)	Low Risk Auditee?	Yes

# 2. Findings Related to the Financial Statements Required to be Reported in Accordance With GAGAS

#### 2006-01 Requirements of SAS 70

The District has delegated employees' health care claims processing, which is s significant accounting function, to a third-party administrator. Prior to January 1, 2006, The District had not established procedures to determine whether this service organization has sufficient controls in place and operating effectively to reduce the risk that the health insurance claims have not been completely and accurately processed in accordance with the health insurance contract.

Statement on Auditing Standards (SAS) No. 70, as amended, prescribes standards for reporting service organizations. An unqualified Type II Report on Policies and Procedures Placed in Operation and Tests of Operating Effectiveness in accordance with SAS No. 70 should provide the District with reasonable assurance that health insurance claim transactions conform to the contract.

Schedule of Audit Findings (Continued) OMB Circular A-133 Section .315(B)

June 30, 2006

# 2. Findings Related to the Financial Statements Required to be Reported in Accordance With GAGAS (Continued)

2006-01 Requirements of SAS 70 (Continued)

We recommend the District require a Type II SAS 70 Report in its contract with the third-party administrator. The District should review the SAS 70 Report timely. The report should follow American Institute of Certified Public Accountants Standards and be performed by a firm registered and considered in good standings with the Accountancy Board of the respective state. As of January 1, 2006, the District contracted with Medical Mutual to provide medical claims processing services. Medical Mutual does provide a Type II SAS 70 report, which received an unqualified opinion for the period ending May 31, 2006.

#### 3. Findings For Federal Awards

There were no findings for federal awards to report in 2006.

Schedule of Prior Audit Findings OMB Circular A-133 Section .315(B)

June 30, 2006

There were no findings for federal awards to report in 2005.

# 1010 Vivian Drive Grafton, Ohio 44044 (440) 926-3737

# Response To Findings Associated With Audit Conducted In Accordance With Government Auditing Standards

# June 30, 2006

		Anticipated	Responsible
Finding	Planned Corrective	Completion	Contact
Number	Action	Date	Person

As of January 1, 2006 the District has changed it claims processing to Medical Mutual of Ohio. Medical Mutual has a SAS 70 Report prepared.



# Mary Taylor, CPA Auditor of State

# MIDVIEW LOCAL SCHOOL DISTRICT LORAIN COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 6, 2007**