



## TABLE OF CONTENTS

TITLE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Statement of Net Assets	
Statement of Activities	14
Balance Sheet Governmental Funds Governmental Funds	15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	16
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual – General Fund	19
Statement of Fiduciary Net Assets – Proprietary Fund	20
Statement of Revenues, Expenses and Changes in Net Assets – Proprietary Fund	21
Statement of Cash Flows – Proprietary Fund	22
Statement of Fiduciary Net Assets – Fiduciary Funds	23
Statement of Changes in Fiduciary Net Assets - Fiduciary Funds	24
Notes to the Basic Financial Statements	25
Federal Awards Receipts and Expenditures Schedule	53
Notes to the Federal Awards Receipts and Expenditures Schedule	54
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	55
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133	57
Schedule of Findings	59

THIS PAGE INTENTIONALLY LEFT BLANK.



<u>Mary Taylor, CPA</u> Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT

Niles City School District Trumbull County 100 West Street Niles, Ohio 44446

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Niles City School District, Trumbull County, Ohio (the District), as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Niles City School District, Trumbull County, Ohio, as of June 30, 2006, and the respective changes in financial position, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 13, 2007, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503-1293 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Niles City School District Trumbull County Independent Accountants' Report Page 2

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The federal awards receipts and expenditures schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements. We subjected the federal awards receipts and expenditures schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Jaylo

Mary Taylor, CPA Auditor of State

August 13, 2007

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

The discussion and analysis of the Niles City School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2006. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and basic financial statements to enhance their understanding of the District's financial performance.

## **Financial Highlights**

Key financial highlights for 2006 are as follows:

- In total, net assets of governmental activities increased \$350,649 which represents an 4.20% increase from 2005.
- General revenues accounted for \$22,268,938 in revenue or 81.91% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$4,917,891 or 18.09% of total revenues of \$27,186,829.
- The District had \$26,836,180 in expenses related to governmental activities; \$4,917,891 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$22,268,938 were adequate to provide for these programs.
- The District's major governmental funds are the general fund and classroom facilities fund. The general fund had \$21,348,568 in revenues and other financing sources and \$20,558,329 in expenditures and other financing uses. During fiscal year 2006, the general fund's fund balance increased \$790,239 from a deficit balance of \$548,245 to a positive balance of \$241,994.
- The District's other major governmental fund is the classroom facilities fund. The classroom facilities fund had \$29,273 in revenues and \$33,082 in expenditures. During fiscal year 2006, the classroom facilities fund's fund balance decreased \$3,809 from \$1,619,647 to \$1,615,838.

# Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and classroom facilities fund are by far the most significant funds, and the only governmental funds reported as major funds.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

## **Reporting the District as a Whole**

## Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2006?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the Governmental Activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

### **Reporting the District's Most Significant Funds**

### Fund Financial Statements

The analysis of the District's major governmental fund begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and classroom facilities fund.

### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

## **Proprietary Funds**

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for medical and dental self-insurance. The basic proprietary fund financial statements can be found on pages 20-22 of this report.

### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets on pages 23 and 24. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 25-53 of this report.

#### The District as a Whole

Recall that the Statement of Net Assets provides the perspective of the District as a whole. The table below provides a summary of the District's net assets for 2006 and 2005.

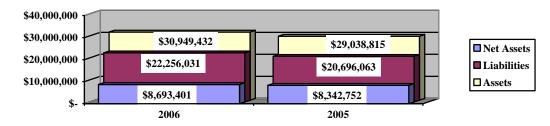
	Net A	ssets
	Governmental Activities 2006	Governmental Activities 2005
Assets		
Current and other assets	\$ 18,044,462	\$ 15,848,333
Capital assets	12,904,970	13,190,482
Total assets	30,949,432	29,038,815
Liabilities		
Current liabilities	13,207,400	11,369,801
Long-term liabilities	9,048,631	9,326,262
Total liabilities	22,256,031	20,696,063
Net Assets		
Invested in capital		
assets, net of related debt	5,205,073	6,888,486
Restricted	4,918,179	5,539,604
Unrestricted (deficit)	(1,429,851)	(4,085,338)
Total net assets	\$ 8,693,401	\$ 8,342,752

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2006, the District's assets exceeded liabilities by \$8,693,401. Of this total, \$4,918,179 is restricted in use.

At year-end, capital assets represented 41.70% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2006, were \$5,205,073. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$4,918,179, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets is a deficit of \$1,429,851.



#### **Governmental Activities**

The table below shows the change in net assets for fiscal years 2006 and 2005.

	Governmental Activities 2006	Governmental Activities 2005	
Revenues			
Program revenues:			
Charges for services and sales	\$ 1,258,228	\$ 1,252,073	
Operating grants and contributions	3,627,791	2,218,462	
Capital grants and contributions	31,872	295,348	
General revenues:			
Property taxes	8,573,879	8,054,230	
Grants and entitlements	12,982,588	12,678,254	
Investment earnings	176,980	62,030	
Other	535,491	1,576,244	
Total revenues	27,186,829	26,136,641	

### Change in Net Assets

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

### **Change in Net Assets**

	Governmental Activities 2006	Governmental Activities 2005
Expenses		
Program expenses:		
Instruction:		
Regular	\$ 12,092,416	\$ 11,468,941
Special	2,782,704	2,657,151
Vocational	200,887	188,211
Other	1,104,380	681,724
Support services:		
Pupil	1,195,321	1,247,267
Instructional staff	876,304	603,045
Board of education	121,831	68,054
Administration	2,126,900	1,839,091
Fiscal	540,155	466,408
Business	182,550	126,396
Operations and maintenance	2,288,189	1,805,126
Pupil transportation	906,091	778,597
Central	197,099	172,425
Food service operations	1,044,936	943,778
Operations of non-instructional services	239,181	209,101
Extracurricular activities	513,655	463,858
Interest and fiscal charges	423,581	308,043
Total expenses	26,836,180	24,027,216
Change in net assets	350,649	2,109,425
Net assets at beginning of year	8,342,752	6,233,327
Net assets at end of year	\$ 8,693,401	\$ 8,342,752

#### **Governmental Activities**

Net assets of the District's governmental activities increased \$350,649. Total governmental expenses of \$26,836,180 were offset by program revenues of \$4,917,891 and general revenues of \$22,268,938. Program revenues supported 18.33% of the total governmental expenses.

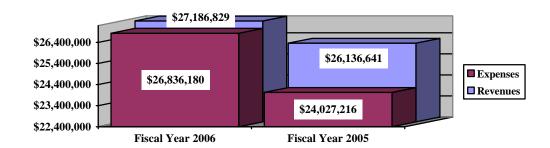
The primary sources of revenue for governmental activities are derived from property taxes, and grants and entitlements. These revenue sources represent 79.29% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$16,180,387 or 60.29% of total governmental expenses for fiscal 2006.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2006 and 2005.

**Governmental Activities - Revenues and Expenses** 



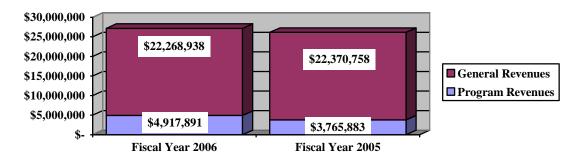
The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

	Total Cost of Services 2006	Net Cost of Services 2006	Total Cost of Services 2005	Net Cost of Services 2005
Program expenses				
Instruction:				
Regular	\$ 12,092,416	\$ 10,389,684	\$ 11,468,941	\$ 10,383,113
Special	2,782,704	1,970,756	2,657,151	2,137,164
Vocational	200,887	198,709	188,211	186,627
Other	1,104,380	1,088,945	681,724	680,516
Support services:				
Pupil	1,195,321	1,002,335	1,247,267	878,474
Instructional staff	876,304	495,631	603,045	389,988
Board of education	121,831	121,661	68,054	68,054
Administration	2,126,900	1,806,400	1,839,091	1,676,087
Fiscal	540,155	521,947	466,408	291,498
Business	182,550	182,550	126,396	126,396
Operations and maintenance	2,288,189	2,275,718	1,805,126	1,788,005
Pupil transportation	906,091	793,660	778,597	667,491
Central	197,099	189,625	172,425	161,106
Food service operations	1,044,936	5,610	943,778	391,437
Operation of non-instructional	239,181	36,138	209,101	(140,081)
Extracurricular activities	513,655	415,339	463,858	267,415
Interest and fiscal charges	423,581	423,581	308,043	308,043
Total expenses	\$ 26,836,180	\$ 21,918,289	\$ 24,027,216	\$ 20,261,333

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

The dependence upon tax and other general revenues for governmental activities is apparent, 84.35% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 81.67%. The District's taxpayers, as a whole, are by far the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal years 2006 and 2005.



# **Governmental Activities - General and Program Revenues**

# The District's Funds

The District's governmental funds reported a combined fund balance of \$3,352,534, which is lower than last year's total of \$3,623,539. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2006 and 2005.

	Fund Balance	Fund Balance	Increase	Percentage
	June 30, 2006	June 30, 2005	(Decrease)	Change
General	\$ 241,994	\$ (548,245)	\$ 790,239	144.14 %
Classroom Facilities	1,615,838	1,619,647	(3,809)	(0.24) %
Other Governmental	1,494,702	2,552,137	(1,057,435)	(41.43) %
Total	\$ 3,352,534	\$ 3,623,539	\$ (271,005)	7.48 %

# General Fund

The District's general fund balance increased \$790,239 from a deficit balance of \$548,245 to a positive balance of \$241,994. The increase in fund deficit balance can be attributed to several items related to increasing revenues. Revenues exceed expenditures for fiscal year 2006 by \$855,032. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	2006 Amount	2005 Amount	Increase (Decrease)	Percentage Change
Revenues				
Taxes	\$ 7,334,417	\$ 6,395,632	\$ 938,785	14.68 %
Earnings on investments	137,778	28,212	109,566	388.37 %
Intergovernmental	12,917,024	12,629,401	287,623	2.28 %
Other revenues	958,482	1,541,832	(583,350)	(37.83) %
Total	\$ 21,347,701	\$ 20,595,077	\$ 752,624	3.65 %
<u>Expenditures</u>				
Instruction	\$ 12,886,349	\$ 12,969,025	\$ (82,676)	(0.64) %
Support services	7,099,259	6,084,238	1,015,021	16.68 %
Non-instructional services	51,666	44,282	7,384	16.67 %
Extracurricular activities	334,428	308,724	25,704	8.33 %
Facilities acquisition and construction	120,967	-	120,967	100.00 %
Debt service		4,877	(4,877)	(100.00) %
Total	\$ 20,492,669	\$ 19,411,146	<u>\$ 1,081,523</u>	5.57 %

## **Classroom Facilities Fund**

The District's other major governmental fund is the classroom facilities fund. The classroom facilities fund had \$29,273 in revenues and \$33,082 in expenditures. During fiscal year 2006, the classroom facilities fund's fund balance decreased \$3,809 from \$1,619,647 to \$1,615,838.

# General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2006, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$21,649,444 and final budgeted revenues and other financing sources were \$21,719,411. Actual revenues and other financing sources for fiscal 2006 was \$21,402,560. This represents a \$316,851 decrease from final budgeted revenues.

General fund original appropriations (appropriated expenditures including other financing uses) of \$20,759,160 were increased to \$22,555,707 in the final appropriations. The actual budget basis expenditures for fiscal year 2006 totaled \$20,857,662, which was \$1,698,045 lower than the final budget appropriations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

## **Capital Assets and Debt Administration**

#### **Capital Assets**

At the end of fiscal 2006, the District had \$12,904,970 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. The following table shows fiscal 2006 balances compared to 2005:

#### Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities					
	2006	2005				
Land	\$ 377,880	\$ 194,880				
Land improvements	536,440	545,636				
Building and improvements	11,740,564	12,174,104				
Furniture and equipment	181,548	179,026				
Vehicles	68,538	96,836				
Total	\$ 12,904,970	\$ 13,190,482				

The overall decrease in capital assets of \$285,512 is primarily due to depreciation expense of \$225,712 and disposals of \$59,800 (net of accumulated depreciation) exceeding capital outlays for fiscal 2006. See Note 8 to the basic financial statements for additional information. This entire amount is reported in governmental activities.

### **Debt Administration**

At June 30, 2006, the District had \$5,245,359 in general obligation bonds, \$1,847,900 in energy conservation notes and \$780,000 in tax anticipation notes outstanding. Of this total, \$597,000 is due within one year and \$7,276,259 is due within greater than one year. See Note 9 to the basic financial statements for additional information. The following table summarizes the bonds and notes outstanding.

### Outstanding Debt, at Year End

	Activities 2006	Activities 2005
General obligation bonds	\$ 5,245,359	\$ 5,397,477
Energy conservation notes	1,847,900	1,979,900
Tax anticipation notes	780,000	1,040,000
Total	\$ 7,873,259	\$ 8,417,377

At June 30, 2006, the District's overall legal debt margin was \$22,112,798, and an unvoted debt margin of \$297,387.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

## **Current Financial Related Activities**

Overall the District is strong financially. The District faces many challenges in the future. As the preceding information shows, the District relies heavily on taxes. An increase in property tax revenue will occur beginning with fiscal year 2006 due to the passage of a 4.45% emergency operating levy in February, 2006. This additional tax revenue along with the District's cash balance, will provide the District with the necessary funds to meet its operating expenses through fiscal year 2008. However, the future financial stability of the District is not without challenges.

The first challenge is the reduction of revenue on personal property. The State of Ohio has reduced, through legislative action, the percent of inventory tangible valuation which is taxed. That percentage will decline 2% each year beginning in fiscal year 2006 until it is non-existent. Also, businesses are reducing their valuation due to economic stress.

Another challenge facing the District is the phase-out in fiscal year 2007 of the reimbursement from the State for electric deregulation.

Another challenge facing the District is the future of state funding. The State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational system, one that was neither "adequate" nor "equitable." Since 1997, the State has directed its tax revenue growth towards school districts with little property tax wealth. On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional. At this time, the District is unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

The District has not anticipated a significant growth in State revenue. The concern is that, to meet the requirements of the court, the State may require redistribution of commercial and industrial property tax. With 85% of taxes paid for the District coming from business or industry, this could have a significant impact on the District's residential taxpayers.

In conclusion, the District has committed itself to financial excellence for many years and the District's system of budgeting and internal controls are well regarded. All of the District's financial abilities will be needed to meet the financial challenges of the future. Said challenges will be met with the full cooperation of the board of education, administration and staff.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizen's taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Ms. Linda Molinaro, Niles City School District, 100 West Street, Niles, OH 44446.

#### STATEMENT OF NET ASSETS JUNE 30, 2006

	Governmen Activities			
Assets:				
Equity in pooled cash and cash equivalents	\$	6,339,839		
Receivables:				
Taxes		11,278,809		
Accounts		866		
Intergovernmental		375,173		
Prepayments		45,598		
Materials and supplies inventory		4,177		
Capital assets:				
Land		377,880		
Depreciable capital assets, net		12,527,090		
Capital assets, net		12,904,970		
Total assets		30,949,432		
Liabilities:				
Accounts payable.		191,751		
Accrued wages and benefits		2,057,659		
Intergovernmental payable		145,249		
Pension obligation payable.		448,326		
Deferred revenue		10,174,098		
Accrued interest payable		25,386		
Claims payable		164,931		
Long-term liabilities:				
Due within one year.		928,260		
Due within more than one year		8,120,371		
Total liabilities		22,256,031		
Net Assets:				
Invested in capital assets, net				
of related debt.		5,205,073		
Restricted for:		-,,		
Capital projects		1,693,757		
Debt service.		620,788		
Other purposes		2,603,634		
Unrestricted (deficit)		(1,429,851)		
Total net assets	\$	8,693,401		

#### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	Expenses	Program Revenues Charges for Operating Capital Services Grants and Grants and Expenses and Sales Contributions Contributions			Charges for Operating		ants and	R	et (Expense) evenue and Changes in Net Assets overnmental Activities
Governmental activities:									
Instruction:									
Regular	\$ 12,092,416	\$	517,803	\$	1,184,929	\$	-	\$	(10,389,684)
Special	2,782,704		-		811,948		-		(1,970,756)
Vocational	200,887		-		2,178		-		(198,709)
Other	1,104,380		50		15,385		-		(1,088,945)
Support services:									
Pupil	1,195,321		-		192,986		-		(1,002,335)
Instructional staff	876,304		-		359,348		21,325		(495,631)
Board of education	121,831		170		-		-		(121,661)
Administration	2,126,900		74,632		245,868		-		(1,806,400)
Fiscal	540,155		-		18,208		-		(521,947)
Business	182,550		-		-		-		(182,550)
Operations and maintenance	2,288,189		-		12,471		-		(2,275,718)
Pupil transportation	906,091		112,431		-		-		(793,660)
Central	197,099		-		7,474		-		(189,625)
Operation of non-instructional									
services	239,181		-		192,496		10,547		(36,138)
Extracurricular activities	513,655		98,316		-		-		(415,339)
Food service	1,044,936		454,826		584,500		-		(5,610)
Interest and fiscal charges	 423,581		-		-		-		(423,581)
Total governmental activities	\$ 26,836,180	\$	1,258,228	\$	3,627,791	\$	31,872		(21,918,289)
		Pr (	eral Revenues operty taxes le General operati	vied fo	r:				7,502,213

General operations	7,502,213
Special purposes	119,835
Debt service.	951,831
Grants and entitlements not restricted	
to specific programs	12,982,588
Investment earnings	176,980
Miscellaneous	 535,491
Total general revenues	22,268,938
	 22,200,750
Change in net assets	350,649
Net assets at beginning of year	 8,342,752
Net assets at end of year	\$ 8,693,401

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2006

		General		Classroom Facilities	Go	Other overnmental Funds	Go	Total overnmental Funds
Assets:								
Equity in pooled cash	¢	1 207 226	¢	1 (15 929	¢	1 0 45 212	¢	4 9 6 9 2 9 7
and cash equivalents	\$	1,307,236	\$	1,615,838	\$	1,945,213	\$	4,868,287
Taxes		10,528,509		-		750,300		11,278,809
Accounts		666		-		200		866
Intergovernmental		-		-		375,173		375,173
Prepayments		45,598		-		-		45,598
Materials and supplies inventory		-		-		4,177		4,177
Equity in pooled cash		1.0(1.000						1 2 (1 (00
and cash equivalents		1,361,609				-		1,361,609
Total assets	\$	13,243,618	\$	1,615,838	\$	3,075,063	\$	17,934,519
Liabilities:								
Accounts payable	\$	119,079	\$	-	\$	72,672	\$	191,751
Compensated absences payable		147,906		-		10,877		158,783
Accrued wages and benefits		1,726,678		-		330,981		2,057,659
Pension obligation payable.		391,538		-		56,788		448,326
Intergovernmental payable		122,468		-		22,781		145,249
Deferred revenue		10,493,955		-		1,086,262		11,580,217
Total liabilities		13,001,624				1,580,361		14,581,985
Fund Balances:								
Reserved for encumbrances		391,256		515,408		215,731		1,122,395
Reserved for supplies inventory		-		-		4,177		4,177
Reserved for textbooks		1,283,828		-		-		1,283,828
Reserved for school bus purchases		77,781		-		-		77,781
for appropriation		34,554		-		2,463		37,017
Reserved for debt service		-		-		591,512		591,512
Reserved for prepayments		45,598		-		-		45,598
General fund		(1,591,023)		-		-		(1,591,023)
Special revenue funds		-		-		602,900		602,900
Capital projects funds		-		1,100,430		77,919		1,178,349
Total fund balances (deficit)		241,994		1,615,838		1,494,702		3,352,534
Total liabilities and fund balances	\$	13,243,618	\$	1,615,838	\$	3,075,063	\$	17,934,519

#### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2006

Total governmental fund balances		\$ 3,352,534
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		12,904,970
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes Intergovernmental revenue	\$	
Total		1,406,119
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		(54,988)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General obligation current interest bonds	4,700,00	
General obligation capital appreciation bonds	371,99	
Accreted interest on capital appreciation bonds Tax anticipation notes	173,36 780,00	
Energy conservation notes	1,847,90	
Compensated absences	876,58	
Retirement incentive	140,00	
Accrued interest payable	25,38	
Total		 (8,915,234)
Net assets of governmental activities		\$ 8,693,401

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

Revenues:         S         7,334,417         S         S         1,065,143         S         8,399;           Trainon         478,965         -         -         478,975         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         -         112,431         -         112,304,924         142,112,214         142,112,214         12,129,143         2,129,143         2,129,144         12,129,143         2,129,144         12,129,143         2,129,143         2,129,144         2,129,144         2,129,143         2,129,143         2,129,143         2,129,143         2,129,143         2,129,143         2,129,170,129,129,114         1,145,898         10,904,130,109,130,1			General		Classroom Facilities	Go	Other vernmental Funds	Go	Total vernmental Funds
From local sources:       5       7,334,417       S       S       1,065,143       S       8,399,2         Taxes       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       -       -       112,431       0       116,5324       168,805       535,4       168,405       535,4       168,405       535,4       1,42,215       1,219,1,024       1,42,215       1,219,1,024       1,42,215       1,219,1,024       1,42,215       1,219,1,024       1,42,215       1,219,1,024       1,42,215       1,219,1,024       1,221,92,135       1,42,215       1,219,1,33       1,42,215       1,219,1,33       1,42,215       1,219,1,33       1,42,215       1,41,412,11,305       1,42,455       1,41,410	Revenues:		General		acintics		1 unus		i unus
Taxes       S       7,334,417       S       S       1,065,143       S       8,399, 478,965         Transportation fees       112,431       -       -       112, 2,554       100, 102,137       29,273       2,554       100, 102,132       100,132       100,134 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>									
Turinon       478,965       -       -       478,975         Transportation fees       112,431       -       -       112,         Earnings on investments       137,778       29,273       2,554       169,0         Charges for services.       -       -       454,826       454,4         Classroom materials and fees       -       -       43,072       43,0         Other local revenes.       367,086       -       164,934       168,8         Classroom materials and fees       -       -       2,129,148       2,129,1         Intergovernmental - State       12,917,024       -       2,1347,701       29,273       5,337,006       26,713,5         Current:       Instruction:       -       -       2,1347,701       29,273       5,337,006       26,713,5         Special       .       9,718,813       -       1,185,898       10,904,7         Special       .       1,049,369       703,700       2,653         Vocational       190,594       -       604       191,1         Justructional staff       .       560,556       257,064       817,4         Board of education       .       113,625       -       233,425       14		\$	7.334.417	\$	-	\$	1.065.143	\$	8,399,560
Transportation fees       112.431       -       -       112.431         Earnings on investments       137.778       29.273       2.554       169.0         Charges for services.       -       -       454.826       454.3         Extracurricular.       -       -       454.826       454.3         Classroom materials and fees.       -       -       430.05       535.9         Intergovernmental - State       12.917.024       -       1.304.924       142.214.3         Intergovernmental - Federal.       -       -       2.129.148       2.129.7         Total revenue       21.347.701       29.273       5.337.006       26.7135         Expenditures:       -       -       -       2.139.148       2.129.7         Current:       Instruction:       Regular       -       9.718.813       -       1.185.898       10.904.7         Support Services:       -       1.027.573       22.577       1.050.3       50.556       257.064       817.7         Pupil       -       986.590       -       144.170       1.130.7         Instructional staff       -       560.556       257.064       817.3         Business       -       -					-		-		478,965
Earnings on investments.       137,778       29,273       2,554       169,0         Charges for services.       -       -       454,826       454,0         Extracurricular.       -       -       168,934       168,5         Classroom materials and fees.       -       -       43,072       43,073         Other local revenues.       .       367,086       -       168,405       535,5         Intergovernmental - State       12,917,024       -       1,304,924       14,221,29,114       2,129,148       2,129,148       2,129,114       2,129,148       2,129,114       1,115,015       1,115,525       2,577       1,050,114       1,130,114       2,144,170       1,130,114,171       1,130,114       2,144,215					-		-		112,431
$\begin{array}{cccccccccccccccccccccccccccccccccccc$			,		29.273		2.554		169,605
Extracurricular.       -       -       168,934       1683.         Classroom materials and fees.       367,086       -       168,405       535.         Intergovernmental - State       12,917,024       -       1,304,924       144,221.         Intergovernmental - State       21,347,701       29,273       5,337,006       26,713.         Expenditures:       21,347,701       29,273       5,337,006       26,713.         Current:       Instruction:       -       703,700       2,653.         Vocational.       190,594       -       604       191.         Other .       1,027,573       -       22,577       1,050.         Support Services:       -       -       144,170       1,130.         Pupil.       986,590       -       144,170       1,130.         Instructional staff       560,555       -       257,064       817.         Board of education       115,625       -       27,064       817.         Gorand of education       173,615       -       173.       124,972       2,006.         Fiscal       -       -       173,615       -       173.       126,742       2,006.       13.       14,225       187.			-		-				454,826
$\begin{array}{cccccccccccccccccccccccccccccccccccc$			-		-				168,934
Other local revenues.         367,086         168,405         535.4           Intergovermmental - State         12,917,024         -         1,304,924         14,221.5           Intergovermmental - Federal         21,347,701         29,273         5,337,006         26,713.5           Expenditures:         21,347,701         29,273         5,337,006         26,713.5           Current:         Instruction:         8         10,949,369         -         703,700         2,653.7           Vocational         1,949,369         -         703,700         2,657.7         1,050.5           Vocational         1,90,594         -         604         191.           Other         1,027,573         -         22,577         1,050.5           Support Services:         -         -         21,054         817.4           Pupil         586,590         -         141,170         1,130.7           Instructional staff         560,556         -         257,064         817.4           Board of education         1,73,615         -         173,615         -         173,615         -         173,615         -         173,135         14,285         187.4           Operations and maintenance         2,04			-		-				43,072
Intergovernmental - State       12,917,024       -       1,304,924       14,221,5         Intergovernmental - Federal       21,347,701       29,273       5,337,006       26,713,5         Expenditures:       21,347,701       29,273       5,337,006       26,713,5         Current:       Instruction:       8       1,185,898       10,904,7         Support Services:       9,718,813       -       1,185,898       10,904,7         Pupil.       9,019,594       604       191,1       0         Observices:       9       986,590       -       144,170       1,130,7         Instructional staff       560,556       250,064       817,4         Board of education       115,625       250       115,5         Administration       1,729,581       26,742       2,006,5         Fiscal       485,058       28,066       513,3         Business       173,615       -       173,135       -       14,241,7         Operations and maintenance       2,048,888       126,749       2,175,7       9,074         Pupil transportation       120,967       33,082       1,4144       827,42         Operations and maintenance       51,666       188,189       239,35			367.086		-		168,405		535,491
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$					-				14,221,948
Total revenue       21,347,701       29,273       5,337,006       26,713.5         Expenditures:         Current:         Instruction:       9,718,813       1,185,898       10,904.7         Special       1,949,369       703,700       2,653.4         Other       1,949,369       604       191.1         Other       1,027,573       22,577       1,050.5         Support Services:       986,590       144,170       1,130.7         Pupil.       986,556       257,064       817.4         Board of education       115,625       250       115.4         Administration       1,729,581       26,742       2,0066         Fiscal       485,058       28,066       513.3         Business       173,615       -       173,135       14,285       187.4         Operations and maintenance.       2,048,888       126,749       2,175.4       29.99.7         Operation of non-instructional services       51,666       188,189       239.3         Extracurricular activities.       334,428       144,646       4759.4         Food service operations       -       -       977,287       977.7         Debt service:	-				-				2,129,148
Expenditures: $  -$ <	-		21.347.701		29.273				26,713,980
Current:       Instruction:       9,718,813       1,185,898       10,904.7, Special.         Special.       1,949,369       703,700       2,653,0         Vocational.       190,594       604       191,1         Other       1,027,573       22,577       1,050,556         Pupil.       986,590       144,170       1,130,7         Instructional staff       560,556       257,064       817,4         Board of education       115,625       250       115,4         Administration.       1,729,581       22,666       513,3         Business       173,615       -       173,0         Operations and maintenance.       2,048,888       126,749       2,175,7         Pupil transportation       826,211       1,444       827,0         Operations and maintenance.       173,135       14,285       187,4         Operation of non-instructional services .       51,666       188,189       239,3         Extracurricular activities.       334,428       144,646       479,0         Food service operations .       -       977,287       977,287         Debt service:       -       582,000       582,00       582,00         Food service operations .       -			,- · ,· -		- ,		- , ,		
Instruction:       9,718,813       -       1,185,898       10,904,7         Special.       1.949,369       -       703,700       2,653,0         Vocational.       190,594       -       604       191,1         Other       .       1,027,573       -       22,577       1,050,555         Support Services:       986,590       -       144,170       1,130,7         Instructional staff       560,556       -       257,064       817,4         Board of education       115,625       -       250       115,3         Administration       .       172,518       -       276,742       2,006,513,1         Board of education       .       .       173,615       -       173,313         Business       .       .       .       173,415       -       173,412         Operation on non-instructional services       .       .       14,4285       187,409         Pupil transportation       .       .       .       14,285       187,409         Operation of non-instructional services       .       .       .       .       .       .       .       .       .       .       .       .       .       .       . </td <td>-</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	-								
Regular       9,718,813       -       1,185,898       10,904,7         Special       1,949,369       -       703,700       2,653,7         Vocational       190,594       -       604       191,7         Other       1,027,573       -       22,577       1,050,57         Pupil       -       560,556       -       257,064       817,7         Board of education       115,625       -       250       115,3         Administration       1,729,581       -       276,742       2,006,5         Fiscal       -       173,615       -       173,3         Operations and maintenance       2,048,888       -       126,749       2,175,4         Pupil transportation       826,6211       -       144,827,4       244,44         Operations and maintenance       2,048,888       -       126,749       2,175,4         Pupil transportation       826,211       -       14,825       187,4         Operations of on-nistructional services       51,666       -       188,189       239,3         Factilities acquisition and construction       120,967       33,082       1,415,751       1,569,3         Food service operations       -       -									
Special.       1,949,369       -       703,700       2,653,0         Vocational.       190,594       -       604       191,1         Other       1,027,573       -       22,577       1,050,1         Support Services:       986,590       -       144,170       1,130,2         Pupil.       986,590       -       144,170       1,130,2         Instructional staff       560,556       -       257,064       817,6         Board of education       115,625       -       250       115,3         Administration       1,729,581       -       276,742       2,006,5         Fiscal       -       173,615       -       -       173,3         Operations and maintenance       2,048,888       -       126,749       2,175,0         Pupil transportation       826,211       -       1,444       827,0         Central       -       173,135       -       14,285       187,4         Poperation of non-instructional services       -       977,287       977,2         Portice operations       -       -       977,287       977,2         Poot service:       -       -       582,000       582,0			0 719 912				1 105 000		10 004 711
Vocational.       190,594       -       604       191,         Other       1,027,573       -       22,577       1,050,         Support Services:       986,590       -       144,170       1,130,         Pupil.       560,556       -       257,064       817,         Board of education       115,625       -       250       115,         Administration.       1,729,581       -       276,742       2,006,         Fiscal       485,058       -       28,066       513,         Business.       173,615       -       -       173,         Operations and maintenance.       2,048,888       -       126,749       2,175,         Operation of non-instructional services       .       173,135       -       14,485       187,         Operation of non-instructional services       .       51,666       -       188,189       239,9         Extracurricular activities.       .       120,967       33,082       1,415,751       1,569,9         Food service operations       -       -       977,287       977,2         Principal retirement       -       -       582,000       582,0         Interest and fiscal charges       -					-				, ,
Other $1,027,573$ $22,577$ $1,050,1$ Support Services:         986,590 $144,170$ $1,130,1$ Pupil. $560,556$ $257,064$ $817,0$ Board of education $115,625$ $250$ $115,625$ Fiscal $276,742$ $2,006,$ $513,$ Business $1729,581$ $276,742$ $2,006,$ Fiscal $28,066$ $513,$ Business $28,066$ $513,$ Business $173,615$ $-173,$ $0$ $264,888$ $126,749$ $2.175,$ Pupil transportation $826,211$ $-14,444$ $827,$ $0$ Operation of non-instructional services $51,666$ $188,189$ $239,$ Extracurricular activities $334,428$ $-144,646$ $4790,$ Food service operations $-297,287$ $977,287$ $977,287$ Principal retirement $-2582,000$ $582,$ $141,5751$ $1,569,3$ Total expenditures $20,492,669$ $33,082$ $6,451,012$ $26,976,7$					-				
Support Services:       940;1					-				· ·
Pupil.       986,590       -       144,170       1,130,         Instructional staff       560,556       -       257,064       817,0         Board of education       115,625       -       250       115,3         Administration       1,729,581       -       276,742       2,006,5         Fiscal       485,058       -       28,066       513,3         Business       173,615       -       -       173,0         Operations and maintenance.       2,048,888       -       126,749       2,175,6         Pupil transportation       .       826,211       -       1,444       827,0         Central.       .       173,135       -       142,85       187,4         Operation of non-instructional services       .       120,967       33,082       1,415,751       1,569,4         Food service operations       -       -       977,287       977,2         Principal retirement       -       -       582,000       582,0         Interest and fiscal charges       -       -       381,590       381,2         Total expenditures       .       20,492,669       33,082       6,451,012       26,976,2         Excess of revenues over expe			1,027,575		-		22,577		1,050,150
Instructional staff       560,556       -       257,064       817,0         Board of education       115,625       -       250       115,3         Administration       1,729,581       -       276,742       2,006,5         Fiscal       485,058       -       28,066       513,3         Business       173,615       -       173,0         Operations and maintenance       2,048,888       -       126,749       2,175,6         Pupil transportation       826,211       -       1,444       827,0         Central       173,135       -       14,285       187,4         Operation of non-instructional services       51,666       -       188,189       239,3         Extracurricular activities       334,428       -       144,646       479,0         Food service operations       -       -       977,287       977,7         Debt service:       -       -       582,000       582,0         Principal retirement       -       -       582,000       582,0         Interest and fiscal charges       -       -       582,000       582,0         Interest and fiscal charges       -       -       582,000       582,0			986,590		-		144,170		1,130,760
Board of education       115,625       -       250       115,4         Administration       1,729,581       -       276,742       2,006,6         Fiscal       -       173,615       -       173,615       -       173,617         Operations and maintenance       2,048,888       -       126,749       2,175,6         Pupil transportation       20,48,888       -       126,749       2,175,6         Pupil transportation       826,211       -       1,444       827,0         Central       -       173,135       -       14,285       187,4         Operation of non-instructional services       51,666       -       188,189       239,3         Extracurricular activities       334,428       -       144,646       479,0         Food service operations       -       -       977,287       977,7         Debt service:       -       -       582,000       582,01         Principal retirement       -       -       -       582,000       582,01         Interest and fiscal charges       -       -       381,590       381,5         Total expenditures       20,492,669       33,082       6,451,012       26,976,7         Excess	-				-		257,064		817,620
Administration. $1,729,581$ - $276,742$ $2,006,$ Fiscal $485,058$ - $28,066$ $513,$ Business $173,615$ $173,$ Operations and maintenance $2,048,888$ - $126,749$ $2,175,$ Pupil transportation. $826,211$ -1,444 $827,$ Central $173,135$ -14,285 $187,$ Operation of non-instructional services. $51,666$ - $188,189$ $239,$ Extracurricular activities $334,428$ -144,646 $4790,$ Facilities acquisition and construction. $120,967$ $33,082$ $1,415,751$ $1,569,$ Food service operations977,287 $977,$ Debt service: $582,000$ $582,00$ Principal retirement $582,000$ $582,00$ Interest and fiscal charges $381,590$ $381,$ Total expenditures. $20,492,669$ $33,082$ $6,451,012$ $26,976,$ Excess of revenues over expenditures. $855,032$ $(3,809)$ $(1,114,006)$ $(262,$ Other financing sources (uses): $66,60$ .Transfers (out)Net change in fund balancesNet change in fund balances<	Board of education				-				115,875
Fiscal       485,058       -       28,066       513,1         Business       173,615       -       173,00         Operations and maintenance       2,048,888       -       126,749       2,175,00         Pupil transportation       826,211       -       1,444       827,00         Central       173,135       -       14,285       187,40         Operation of non-instructional services       51,666       -       188,189       239,30         Extracurricular activities       334,428       -       144,646       479,00         Facilities acquisition and construction       120,967       33,082       1,415,751       1,569,80         Food service operations       -       -       977,287       977,20         Debt service:       -       -       -       977,287       977,20         Debt service:       -       -       -       582,000       582,01         Interest and fiscal charges       -       -       -       381,590       381,5         Total expenditures       .       20,492,669       33,082       6,451,012       26,976,5         Excess of revenues over expenditures       .       855,032       (3,809)       (1,114,006)       (262,7)<			,		-		276,742		2,006,323
Business       173,615       -       -       173,0         Operations and maintenance.       2,048,888       -       126,749       2,175,0         Pupil transportation       826,211       -       1,444       827,0         Central       173,135       -       14,285       187,4         Operation of non-instructional services       51,666       -       188,189       239,3         Extracurricular activities.       334,428       -       144,646       479,0         Facilities acquisition and construction       120,967       33,082       1,415,751       1,569,4         Food service operations.       -       -       977,287       977,7         Debt service:       -       -       -       982,000       582,00         Interest and fiscal charges       -       -       -       97,287       976,75         Excess of revenues over expenditures       855,032       (3,809)       (1,114,006)       (262,76,75)         Excess of revenues over expenditures       867       -       65,660       66,7         Transfers in       (65,660)       -       (867,7)       (66,27,76,75)         Transfers (out)       (64,793)       -       64,793       -					-				513,124
Operations and maintenance.       2,048,888       -       126,749       2,175,0         Pupil transportation       826,211       -       1,444       827,0         Central.       173,135       -       14,285       187,4         Operation of non-instructional services       51,666       -       188,189       239,3         Extracurricular activities       334,428       -       144,646       479,0         Facilities acquisition and construction       120,967       33,082       1,415,751       1,569,8         Food service operations       -       -       977,287       977,2         Debt service:       -       -       582,000       582,0         Principal retirement       -       -       582,000       582,0         Interest and fiscal charges       -       -       582,000       582,0         Interest and fiscal charges       -       -       381,590       381,5         Total expenditures       .       20,492,669       33,082       6,451,012       26,976,7         Excess of revenues over expenditures       .       867       -       65,660       66,7         Transfers in       .       .       .       65,660       66,7       66,			,		-		-		173,615
Pupil transportation $826,211$ - $1,444$ $827,0$ Central. $173,135$ - $14,285$ $187,4$ Operation of non-instructional services $51,666$ - $188,189$ $239,8$ Extracurricular activities. $334,428$ - $144,646$ $479,0$ Facilities acquisition and construction $120,967$ $33,082$ $1,415,751$ $1,569,8$ Food service operations $977,287$ $977,287$ Post service: $977,287$ $977,287$ Principal retirement $582,000$ $582,0$ Interest and fiscal charges $381,590$ $381,6$ Total expenditures. $20,492,669$ $33,082$ $6,451,012$ $26,976,7$ Excess of revenues over expenditures $855,032$ $(3,809)$ $(1,114,006)$ $(262,76,7)$ Other financing sources (uses):- $66,66,0$ - $(66,7)$ Transfers in. $(65,660)$ - $(867)$ $(66,5,7)$ Total other financing sources (uses). $(64,793)$ - $64,793$ Net change in fund balances $790,239$ $(3,809)$ $(1,049,213)$ $(262,7)$ Fund balances (deficit) $368,245$ $1,619,647$ $2,552,137$ $3,623,52$					-		126.749		2,175,637
Central.173,135-14,285187,4Operation of non-instructional services51,666-188,189239,5Extracurricular activities.334,428-144,646479,0Facilities acquisition and construction120,96733,0821,415,7511,569,8Food service operations977,287977,2Debt service:977,287977,2Principal retirement582,000582,0Interest and fiscal charges381,590381,5Total expenditures20,492,66933,0826,451,01226,976,7Excess of revenues over expenditures855,032(3,809)(1,114,006)(262,7Other financing sources (uses):-66,7066,566,5Transfers in66,70-64,793-Net change in fund balances790,239(3,809)(1,049,213)(262,7)Fund balances (deficit)-548,245)1,619,6472,552,1373,623,5	-				-		,		827,655
Operation of non-instructional services       51,666       -       188,189       239,3         Extracurricular activities       334,428       -       144,646       479,0         Facilities acquisition and construction       120,967       33,082       1,415,751       1,569,5         Food service operations       -       -       977,287       977,2         Debt service:       -       -       977,287       977,2         Debt service:       -       -       -       -       977,287       977,2         Debt service:       -       -       -       -       381,590       381,5         Total expenditures       -       20,492,669       33,082       6,451,012       26,976,7         Excess of revenues over expenditures       -       855,032       (3,809)       (1,114,006)       (262,7)         Transfers (out)       -					-				187,420
Extracurricular activities.       334,428       -       144,646       479,0         Facilities acquisition and construction       120,967       33,082       1,415,751       1,569,3         Food service operations       -       -       977,287       977,2         Debt service:       -       -       977,287       977,2         Debt service:       -       -       -       977,287       977,2         Total expenditures       -       -       -       582,000       582,0         Interest and fiscal charges       -       -       -       582,000       582,0         Interest and fiscal charges       -       -       -       381,590       381,5         Total expenditures       20,492,669       33,082       6,451,012       26,976,7         Excess of revenues over expenditures       855,032       (3,809)       (1,114,006)       (262,7)         Other financing sources (uses):       -       65,660       -       66,66,7         Transfers (out)       -       -       65,660       -       66,79         Total other financing sources (uses)       -       (64,793)       -       64,793       -         Net change in fund balances       790,239					-				239,855
Facilities acquisition and construction					-				479,074
Food service operations       -       -       977,287       977,2         Debt service:       Principal retirement       -       -       582,000       582,0         Interest and fiscal charges       -       -       381,590       381,5         Total expenditures       -       -       381,590       381,5         Total expenditures       -       20,492,669       33,082       6,451,012       26,976,7         Excess of revenues over expenditures       855,032       (3,809)       (1,114,006)       (262,7)         Other financing sources (uses):       -       65,660       66,5         Transfers in       -       65,660       66,5         Total other financing sources (uses)       (64,793)       -       64,793         Net change in fund balances       790,239       (3,809)       (1,049,213)       (262,7)         Fund balances (deficit)       -       64,793       -       65,660       66,5         Total other financing sources (uses)       -       64,793       -       64,793       -         Net change in fund balances       -       -       1,619,647       2,552,137       3,623,5					33.082				1,569,800
Debt service:       Principal retirement	•		-		-				977,287
Principal retirement       -       -       582,000       582,00         Interest and fiscal charges       -       -       381,590       381,5         Total expenditures       20,492,669       33,082       6,451,012       26,976,7         Excess of revenues over expenditures       855,032       (3,809)       (1,114,006)       (262,7)         Other financing sources (uses):       -       65,660       -       65,660       66,5         Transfers in       (65,660)       -       (867)       (66,5)         Total other financing sources (uses)       (64,793)       -       64,793         Net change in fund balances       790,239       (3,809)       (1,049,213)       (262,7)         Fund balances (deficit)       at beginning of year (restated).       (548,245)       1,619,647       2,552,137       3,623,5)							<i>,,,_</i> ,,_,,_,,,_,,,,,,,,,,,,,,,,,,,,,,,		,,_0,
Interest and fiscal charges $  381,590$ $381,590$ Total expenditures $20,492,669$ $33,082$ $6,451,012$ $26,976,7$ Excess of revenues over expenditures $855,032$ $(3,809)$ $(1,114,006)$ $(262,7)$ Other financing sources (uses): $7ransfers in. \dots 65,660$ $66,5$ $66,5$ Transfers (out) $(65,660)$ $ (867)$ $(66,5)$ Total other financing sources (uses) $(64,793)$ $ 64,793$ Net change in fund balances $790,239$ $(3,809)$ $(1,049,213)$ $(262,7)$ Fund balances (deficit) $(548,245)$ $1,619,647$ $2,552,137$ $3,623,52$			-		-		582.000		582,000
Total expenditures $20,492,669$ $33,082$ $6,451,012$ $26,976,7$ Excess of revenues over expenditures $855,032$ $(3,809)$ $(1,114,006)$ $(262,7)$ Other financing sources (uses): $867$ $ 65,660$ $66,5$ Transfers in $(65,660)$ $ (867)$ $(66,5)$ Total other financing sources (uses) $(64,793)$ $ 64,793$ Net change in fund balances $790,239$ $(3,809)$ $(1,049,213)$ $(262,7)$ Fund balances (deficit)at beginning of year (restated) $(548,245)$ $1,619,647$ $2,552,137$ $3,623,52$			-		-		381.590		381,590
Other financing sources (uses):       867       65,660       66,5         Transfers in.       (65,660)       (66,7)       (66,7)         Total other financing sources (uses).       (64,793)       64,793       (64,793)         Net change in fund balances .       790,239       (3,809)       (1,049,213)       (262,7)         Fund balances (deficit)       (548,245)       1,619,647       2,552,137       3,623,5)	-		20,492,669		33,082				26,976,763
Other financing sources (uses):       867       65,660       66,5         Transfers in.       (65,660)       (66,7)       (66,7)         Total other financing sources (uses).       (64,793)       64,793       (64,793)         Net change in fund balances .       790,239       (3,809)       (1,049,213)       (262,7)         Fund balances (deficit)       (548,245)       1,619,647       2,552,137       3,623,5)	Excess of revenues over expenditures		855,032		(3,809)		(1,114,006)		(262,783)
Transfers in.       867       -       65,660       66,5         Transfers (out)       . <td>Other financing sources (uses):</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td><u>_</u></td> <td></td> <td></td>	Other financing sources (uses):						<u>_</u>		
Transfers (out)       (65,660)       -       (867)       (66,57)         Total other financing sources (uses)       (64,793)       -       64,793       -         Net change in fund balances       790,239       (3,809)       (1,049,213)       (262,77)         Fund balances (deficit)       at beginning of year (restated)       (548,245)       1,619,647       2,552,137       3,623,52			867				65 660		66 527
Total other financing sources (uses)       (64,793)       -       64,793         Net change in fund balances       790,239       (3,809)       (1,049,213)       (262,7)         Fund balances (deficit)       -       (548,245)       1,619,647       2,552,137       3,623,5					-				
Net change in fund balances									(00, 327)
Fund balances (deficit)         at beginning of year (restated)         (548,245)         1,619,647         2,552,137         3,623,5					(2.800)				(262 783)
at beginning of year (restated).       (548,245)       1,619,647       2,552,137       3,623,42			190,239		(3,009)		(1,049,213)		(202,703)
			(549.045)		1 (10 (47		0 550 107		2 (22 520
			(548,245)		1,619,647				3,623,539
	-	<u>_</u>		¢	-	¢		¢.	(8,222)
Fund balances (deficit) at end of year       \$ 241,994       \$ 1,615,838       \$ 1,494,702       \$ 3,352,52	rund balances (deficit) at end of year	\$	241,994	\$	1,615,838	\$	1,494,702	\$	3,352,534

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2006

Net change in fund balances - total governmental funds	\$ (262,783)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense (\$572,486) exceeded capital outlays (\$346,774) in the current period.	(225,712)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net assets.	(59,800)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	465,474
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities they are reported as an expense when consumed.	(8,222)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	582,000
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	(41,991)
Some expenses reported in the statement of activities, such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(107,704)
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal	
service fund is allocated among the governmental activities.	 9,387
Change in net assets of governmental activities	\$ 350,649

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	sitive gative) (108,437) (7,091) (1,664) (2,040) (3,992) (191,228) (314,452)
Revenues:           From local sources:           Taxes         \$ 7,409,176 \$ 7,433,121 \$ 7,324,684 \$           Tuition.         \$ 484,490 \$ 486,056 \$ 478,965 \$	(108,437) (7,091) (1,664) (2,040) (3,992) (191,228)
From local sources:       Taxes       \$ 7,409,176       \$ 7,433,121       \$ 7,324,684       \$         Tuition.       484,490       486,056       478,965	(7,091) (1,664) (2,040) (3,992) (191,228)
Taxes       \$ 7,409,176       \$ 7,433,121       \$ 7,324,684       \$         Tuition.       484,490       486,056       478,965	(7,091) (1,664) (2,040) (3,992) (191,228)
Tuition.       484,490       486,056       478,965	(7,091) (1,664) (2,040) (3,992) (191,228)
	(1,664) (2,040) (3,992) (191,228)
1141800114101116581114.07.0 112.4.01	(2,040) (3,992) (191,228)
Earnings on investments	(3,992) (191,228)
Other local revenues.         272,772         273,654         269,662	(191,228)
Intergovernmental - State	
Total revenue         21,485,559         21,554,996         21,240,544	
Expenditures:	
Current:	
Instruction:	
Regular	805,376
Special	160,897
Vocational	16,225
Other	83,281
Support Services:	
Pupil	78,895
Instructional staff	42,879
Board of education	9,710
Administration	141,922
Fiscal	39,870
Business	12,237
Operations and maintenance	165,781
Pupil transportation	80,284
Central	13,989
Operation of non-instructional services50,96455,37551,206	4,169
Extracurricular activities.         331,210         359,874         332,782	27,092
Facilities acquisition and services123,378134,055123,963	10,092
Total expenditures         20,693,809         22,484,700         20,792,001	1,692,699
Excess of revenues over (under)	
expenditures	1,378,247
Other financing sources (uses):	
Refund of prior year expenditure         163,008         163,535         161,149	(2,386)
Transfers in	(13)
Transfers (out)	5,346
Total other financing sources (uses)         98,534         93,408         96,355	2,947
Net change in fund balance         890,284         (836,296)         544,898	1,381,194
Fund balance at beginning of year         1,412,655         1,412,655         1,412,655	-
Prior year encumbrances appropriated         200,957         200,957         200,957	-
Fund balance at end of year       \$ 2,503,896       \$ 777,316       \$ 2,158,510       \$	1,381,194

#### STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2006

	Governmental Activities - Internal Service Fund		
Assets:			
Current assets:			
Equity in pooled cash			
and cash equivalents	\$	109,943	
Total assets		109,943	
Liabilities:			
Claims payable		164,931	
Total liabilities		164,931	
Net assets:			
Unrestricted		(54,988)	
Total net assets (deficit)	\$	(54,988)	

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	Governmental Activities - Internal Service Fund		
Operating revenues:			
Charges for services.	\$	2,981,624	
Total operating revenues		2,981,624	
Operating expenses:			
Purchased services.		487,150	
Claims expense.		2,492,462	
		<u> </u>	
Total operating expenses.		2,979,612	
Operating income		2,012	
Nonoperating revenues:		7 275	
Investment earnings		7,375	
Total nonoperating revenues		7,375	
Change in net assets		9,387	
Net assets (deficit) at beginning of year		(64,375)	
Net assets (deficit) at end of year	\$	(54,988)	

#### STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	A	vernmental .ctivities - Internal rvice Fund
Cash flows from operating activities:		
Cash received from sales/charges for services	\$	2,981,624
Cash payments for contractual services		(487,150)
Cash payments for claims expenses		(2,507,963)
Net cash provided by		
operating activities		(13,489)
Cash flows from investing activities:		
Interest received		7,375
Net cash provided by investing activities		7,375
Net increase in cash and cash equivalents		(6,114)
Cash and cash equivalents at beginning of year		116,057
Cash and cash equivalents at end of year	\$	109,943
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$	2,012
Changes in assets and liabilities:		
Decrease in claims payable		(15,501)
Net cash provided by		
operating activities	\$	(13,489)

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2006

	Private Purpose Trust Scholarship			
			A	Agency
Assets:				
Equity in pooled cash				
and cash equivalents	\$	27,027	\$	33,545
Total assets		27,027	\$	33,545
Liabilities:				
Due to students		-	\$	33,545
Total liabilities			\$	33,545
Net Assets:				
Held in trust for scholarships		27,027		
field in trust for scholarships		21,021		
Total net assets	\$	27,027		

#### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

	Private Purpo Trust		
	Sch	olarship	
Additions: Interest	\$	526 10,211	
Total additions		10,737	
Reductions: Scholarships awarded		1,500	
Change in net assets		9,237	
Net assets at beginning of year		17,790	
Net assets at end of year	\$	27,027	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

## NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Niles City School District (the "District") operates under a locally-elected five-member Board and provides educational services as mandated by State and/or Federal agencies. The Board controls the District's 9 instructional and support service facilities, which are staffed by 199 certified and 103 non-certified employees who provide services to students and other community members.

The District is located in Niles, Ohio, in Trumbull County, and includes an area covering eight square miles throughout the City. The District is the 168th largest among 615 public and community school districts in the State of Ohio in terms of enrollment. The enrollment of the District during fiscal year 2006 was 2,875.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities and proprietary funds provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

## A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>", and as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food services, preschool and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government). The following organizations are described due to their relationship to the District:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### JOINTLY GOVERNED ORGANIZATIONS

#### Northeast Ohio Management Information Network (NEOMIN)

NEOMIN is a jointly governed organization among thirty school districts in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge.

Superintendents and Treasurers of the participating school districts are eligible to be voting members of the Governing Board which consists of ten voting members: the Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County school districts, three superintendents from Trumbull County school districts, and one treasurer from each of the aforementioned counties (non-voting members who must be employed by a participating school district, the fiscal agent, or NEOMIN). The degree of control exercised by any participating school district is limited to its representation on the Governing Board. A copy of NEOMIN's financial statements may be obtained from the Trumbull County Education Service Center, 347 North Park Avenue, Warren, Ohio 44481.

#### Northeast Ohio Instructional Media Center (NEOIMC)

NEOIMC is a jointly governed organization among 45 school districts. The organization was formed for the purpose of providing quality films and/or other media to support the curricula of the District. Each member pays a monthly premium based on use of the media materials. NEOIMC is governed by an advisory committee made up of a member from a parochial school, a JVS, one county superintendent from each participating county, one city superintendent, and two local superintendents rotating every two years. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. Financial information can be obtained by contacting the treasurer at the Trumbull County Educational Service Center, 347 North Park Avenue, Warren, Ohio 44481.

#### Northeast Ohio Special Education Regional Resource Center (NEO/SERRC)

NEO/SERRC is a special education service center which selects its own board, adopts its own budget and receives direct federal and state grants for its operation. The jointly governed organization was formed for the purpose of initiating, expanding and improving special education programs and services for children with disabilities and their parents. NEO/SERRC is governed by a governing board of 39 members made up of representatives from 35 superintendents of the participating districts, one non-public school, one county board of mental retardation and two parents whose terms rotate every year. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. Information can be obtained by contacting the treasurer at the Mahoning County Educational Service Center, 100 DeBartolo Place, Suite 105, Youngstown, Ohio 44512.

#### Region 12 Professional Development Center (Center)

The Center is a jointly governed organization among the school districts located in Trumbull, Mahoning and Columbiana counties. The jointly governed organization was formed for the purpose of establishing an articulated, regional structure for professional development, in which school districts, the business community, higher education and other groups cooperatively plan and implement effective professional development activities that are tied directly to school improvement, and in particular, to improving instructional programs.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The Center is governed by a governing board made up of nineteen representatives of the participating school districts, the business community, and Youngstown State University whose term rotates every year. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. Financial information can be obtained by contacting the Treasurer at the Trumbull County Educational Service Center, 347 North Park Avenue, Warren, Ohio, 44481.

### RELATED ORGANIZATION

#### McKinley Memorial Library (Library)

The Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Niles City School District Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the McKinley Memorial Library, Cindy Workman, Treasurer/Clerk, 40 North Main Street, Niles, Ohio, 44446.

### PUBLIC ENTITY RISK POOLS

### Workers' Compensation Group Rating Plan (Plan)

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Workers' Compensation Group Rating Plan (the "Plan") has been established through Sheakley Uniservice, Inc. as a group purchasing pool. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

### B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Classroom Facilities Fund</u> - The classroom facilities capital projects fund is used to account for monies received and expended in connection with contracts entered into by the District and the Ohio Department of Education for the building and equipping of classroom facilities.

The other governmental funds of the District account for (a) financial resources to be used for the acquisition, construction or improvement of capital facilities; (b) activity relating to the repayment of general long-term debt principal, interest and related costs; (c) grants and other resources whose use is restricted to a particular purpose; and (d) food services and uniform school supplies operations.

# PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal Service Fund</u> - The internal service fund is used to account for the financing of services provided by one fund or department to other funds or departments of the District on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides medical/surgical, dental and vision insurance benefits to employees.

# FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: investment trust funds, pension trust funds, privatepurpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust funds are private-purpose trusts which account for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

# C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" of revenues and expenses.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for services. Operating expenses for the internal service fund includes the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The private-purpose trust funds are reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexhange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donation. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Deferred Revenue</u> - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2006, but which were levied to finance fiscal year 2007 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities received during the year is reported in the Statement of Revenues, Expenditures and Changes in Fund Balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgets

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The Certificate of Estimated Resources and the Appropriations Resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the fund, function and object level for the general fund and at the fund level for all other funds. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. The express purpose of this budget document is to reflect the need for existing or increased tax rates. By no later than January 20, the Board-adopted budget is filed with Trumbull County Budget Commission for rate determination.

#### Estimated Resources:

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commissions' Certificate of Estimated Resources, which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the Certificate of Estimated Resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the Certificate is amended to include any unencumbered cash balances from the preceding year. The Certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statements reflect the amounts in the first and final amended Certificate issued during the fiscal year.

### Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at any legal level of control.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent Certificate of Estimated Resources. During the year, all supplemental appropriations were legally enacted.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budget amounts reflect the first appropriation for that fund covered the entire fiscal year, including amounts automatically carried over from prior year. The amounts reported as the original final budgeted amounts represent the first and final appropriation amounts passed by the Board during the year.

### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds, including the proprietary fund, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the basic financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During fiscal year 2006, investments were limited to certificates of deposits and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit are reported at cost.

The District has invested funds in STAR Ohio during fiscal 2006. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 2006.

Under existing Ohio statutes all investment earning are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2006 amounted to \$137,778, which includes \$92,349 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments. An analysis of the District's investment account at year-end is provided in Note 4.

### G. Inventory

On government-wide, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On the fund financial statements, inventories of governmental funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories for governmental funds are accounted for using the purchase method on the fund financial statements and using the consumption method on the government-wide financial statements.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does now constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

#### H. Capital Assets

Governmental capital assets are those assets specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. For fiscal 2006, the District maintained a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	5 years
Buildings and improvements	25 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	5 - 10 years

### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable" and "interfund loans payable" or "due from other funds" and due to other funds". These amounts are eliminated in the governmental activities column on the statement of net assets.

# J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting For Compensated <u>Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, any employee at least 50 years old with at least 10 years of service, or any employee with at least 20 years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and severance payments has been calculated using pay rates in effect at June 30, 2006, and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the governmentwide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

### L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, supplies inventory, textbooks, school bus purchases, property tax unavailable for appropriation, debt service, and prepayments. The reserve for property tax unavailable for appropriation represents taxes recognized as revenue under GAAP but not available for appropriation under State statute.

### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

### P. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets include amounts required to be set-aside for textbooks and school bus purchases. See Note 16 for details.

#### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

### R. Parochial/Private Schools

Within the District boundaries is the St. Rose parochial school and the Seventh Day Adventist private school. Current state legislation provides funding to these parochial/private schools. These monies are received and disbursed on behalf of the parochial/private schools by the Treasurer of the District, as directed by the parochial/private school. The fiduciary responsibility of the District for these monies is reflected in a nonmajor governmental fund for financial reporting purposes.

#### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal 2006.

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

### A. Change in Accounting Principles

For fiscal year 2006, the District has implemented GASB Statement No. 42, "<u>Accounting and</u> <u>Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries</u>", GASB Statement No. 46, "<u>Net Assets Restricted by Enabling Legislation</u>", and GASB Statement No. 47, "<u>Accounting for Termination Benefits</u>".

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 42 amends GASB Statement No. 34 and establishes accounting and financial reporting standards for impairment of capital assets and accounting requirements for insurance recoveries.

GASB Statement No. 46 defines enabling legislation and specifies how net assets should be reported in the financial statements when there are changes in such legislation. This statement also requires governments to disclose in the notes to the basic financial statements the amount of net assets restricted by enabling legislation.

GASB Statement No. 47 establishes accounting standards for termination benefits.

The implementation of GASB Statement No. 42, GASB Statement No. 46, and GASB Statement No. 47 did not have an effect on the fund balances and net assets of the District as previously reported at June 30, 2005.

### B. Deficit Fund Balances

Fund balances at June 30, 2006 included the following individual fund deficits:

	 Deficit
Nonmajor Governmental Funds	
Food Service	\$ 14,677
Other Grant	36
Disadvantaged Pupil Impact Aid	16,130
Poverty Aid	100,846

These funds complied with Ohio state law, which does not permit a cash basis deficit at yearend. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from adjustments for accrued liabilities.

# NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Interim deposits are deposits of interim monies. Interim moneys are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasury Asset Reserve of Ohio (STAR Ohio) investment pool;
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time: and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### A. Cash on Hand

At year-end, the District had \$300 in undeposited cash on hand which is included on the financial statements of the District as part of "Equity in Pooled Cash and Cash Equivalents".

### **B.** Deposits with Financial Institutions

At June 30, 2006, the carrying amount of all District deposits was \$2,460,441. Based on the criteria described in GASB Statement No. 40, "<u>Deposits And Investment Risk Disclosures</u>", as of June 30, 2006, \$300,000 of the District's bank balance of \$2,844,933 was covered by the Federal Deposit Insurance Corporation, while \$2,544,933 was exposed to custodial risk as discussed below.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District.

### C. Investments

As of June 30, 2006, the District had the following investments and maturities:

		Investment Maturity
	Balance at	6 months or
Investment type	Fair Value	less
STAR Ohio	\$ 3,939,670	\$ 3,939,670

Interest Rate Risk: Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The District's investment policy addresses interest rate risk by requiring the consideration of cash flow requirements and market conditions in determining the term of an investment, and limiting investment portfolio maturities to five years or less.

*Credit Risk:* Standard & Poor's has assigned STAR Ohio an AAAm money market rating. The District's investment policy does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The District's investment policy does not specifically address custodial credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

*Concentration of Credit Risk:* The District's investment policy addresses concentration of credit risk by requiring investments to be diversified in order to reduce the risk of loss resulting from the over concentration of assets in a specific type of security, the erosion of market value, or by default. However, the District's investment policy does not place any limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2006:

Investment type	Fair Value	<u>% of Total</u>
STAR Ohio	\$ 3,939,670	100.00

#### D. Reconciliation of Cash and Investment to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of June 30, 2006:

Cash and Investments per Note Disclosure	
Carrying amount of deposits	\$ 2,460,441
Investments	3,939,670
Cash on hand	 300
Total	\$ 6,400,411
Cash and Investments per Statement of Net Assets	
Governmental activities	\$ 6,339,839
Private-purpose trust funds	27,027
Agency funds	 33,545
Total	\$ 6,400,411

#### **NOTE 5 - INTERFUND TRANSACTIONS**

Interfund transfers consisted of the following, as reported in the fund financial statements for the fiscal year ended June 30, 2006:

	_ <u>A</u>	mount
Transfers from General Fund to:		
Nonmajor Governmental Funds	\$	65,660
Transfers from Nonmajor Governmental Funds to:		
General Fund		867
Total	\$	66,527

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

#### **NOTE 5 - INTERFUND TRANSACTIONS – (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers between governmental funds are eliminated on the government-wide financials.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar 2006 represents collections of calendar year 2005 taxes. Real property taxes received in calendar year 2006 were levied after April 1, 2005, on the assessed value listed as of January 1, 2005, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2006 represents collections of calendar year 2005 taxes. Public utility real and tangible personal property taxes received in calendar year 2005 became a lien December 31, 2004, were levied after April 1, 2005 and are collected in 2006 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar 2006 (other than public utility property) represents the collection of 2006 taxes. Tangible personal property taxes received in calendar year 2006 were levied after April 1, 2005, on the value as of January 1, 2005. In prior years, tangible personal property assessments were twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. Tangible personal property tax is being phased out - the assessment percentage for property, including inventory, is 18.75% for 2006. This percentage will be reduced to 12.5% for 2007, 6.25% for 2008, and zero for 2009.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the District due to the phasing out of the tax. In calendar years 2006-2010, the District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The District receives property taxes from Trumbull County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2006, are available to finance fiscal year 2006 operation.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### **NOTE 6 - PROPERTY TAXES - (Continued)**

Accrued property taxes receivable include real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2006 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amounts available as an advance at June 30, 2006 were \$34,554 in the General fund, \$631 in the Classroom Facilities Maintenance fund (a nonmajor special revenue fund), and \$1,832 in the Bond Retirement fund (a nonmajor debt service fund). These amounts have been recorded as revenue. The amounts available as an advance at June 30, 2005 were \$24,821 in the General fund, \$421 in the Classroom Facilities Maintenance Fund, and \$1,510 in the Bond Retirement fund. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2006 taxes were collected are:

		2005 Second Half Collections			2006 First Half Collections		
		Amount	Percent		Amount	Percent	
Real property	\$	221,592,280	83.00	\$	251,016,960	84.41	
Public utility personal property		15,911,260	6.00		16,366,840	5.50	
Tangible personal property		29,523,899	11.00		30,003,013	10.09	
Total assessed valuation	\$	267,027,439	100.00	\$	297,386,813	100.00	
Tax rate per \$1,000 of assessed valuation:							
General operations	\$	50.36		\$	54.25		
Bonded debt	Φ	1.70		φ	1.70		
Bonded debt		1.70			1.70		

### **NOTE 7 - RECEIVABLES**

**Governmental Activities** 

Receivables at June 30, 2006 consisted of taxes, accounts, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of state programs and the current year guarantee of Federal funds. A summary of the principal items of receivables reported on the Statement of Net Assets follows:

Taxes Accounts	\$ 11,278,809 866
Intergovernmental	375,173
Total	\$ 11,654,848

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

# NOTE 7 - RECEIVABLES - (Continued)

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

#### **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2006 was as follows:

	Balance			Balance
<b>Governmental Activities</b>	06/30/05	Additions	Deletions	06/30/06
Capital assets, not being depreciated:				
Land	<u>\$ 194,880</u>	\$ 242,800	<u>\$ (59,800)</u>	\$ 377,880
Total capital assets, not being depreciated	194,880	242,800	(59,800)	377,880
Capital assets, being depreciated:				
Land improvements	1,015,491	24,900	-	1,040,391
Buildings and improvements	17,470,216	50,400	-	17,520,616
Equipment and furniture	376,604	28,674	-	405,278
Vehicles	809,824			809,824
Total capital assets, being depreciated	19,672,135	103,974		19,776,109
Less: accumulated depreciation:				
Land improvements	(469,855)	(34,096)	-	(503,951)
Buildings and improvements	(5,296,112)	(483,940)	-	(5,780,052)
Equipment and furniture	(197,578)	(26,152)	-	(223,730)
Vehicles	(712,988)	(28,298)		(741,286)
Total accumulated depreciation	(6,676,533)	(572,486)		(7,249,019)
Total capital assets, net	\$ 13,190,482	<u>\$ (225,712)</u>	<u>\$ (59,800)</u>	\$ 12,904,970

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 509,925
Support Services:	
Instructional staff	5,207
Administration	3,847
Operations and maintenance	1,533
Pupil transportation	34,290
Other non-instructional services	1,619
Extracurricular activities	10,010
Food service operations	 6,055
Total depreciation expense	\$ 572,486

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### **NOTE 9 - LONG-TERM OBLIGATIONS**

**A.** During fiscal 2006, the following changes occurred in governmental activities long-term obligations:

					Amounts
	Balance at			Balance at	Due in
<b>Governmental Activities</b>	06/30/05	Increases	Decreases	06/30/06	One Year
General obligation bonds					
Current interest bonds-series 2001	\$ 4,890,000	\$ -	\$ (190,000)	\$ 4,700,000	\$ 205,000
Capital appreciation bonds-series 2001	371,997	-	-	371,997	-
Accreted interest-series 2001	135,480	37,882		173,362	
Total general obligation bonds	<u>\$ 5,397,477</u>	<u>\$ 37,882</u>	<u>\$ (190,000)</u>	<u>\$ 5,245,359</u>	<u>\$ 205,000</u>
Tax anticipation notes	1,040,000	-	(260,000)	780,000	260,000
Energy conservation notes	1,979,900	-	(132,000)	1,847,900	132,000
Compensated absences	908,885	248,183	(121,696)	1,035,372	191,260
Retirement incentive		210,000	(70,000)	140,000	140,000
Total long-term obligations	\$ 9,326,262	\$ 496,065	<u>\$ (773,696)</u>	\$ 9,048,631	\$ 928,260

<u>General Obligation Bonds</u>: During fiscal 2001, the District issued general obligation bonds to provide funds for the construction of a new middle school building (the "Construction Project"). These bonds are general obligations of the District for which the full faith and credit of the District is pledged for repayment. The source of payment is derived from a current 1.4 mill bonded debt tax levy for the Construction Project. In the fund financial statements, the principal and interest payments on these bonds are recorded as expenditures in the Bond Retirement debt service fund. In the government-wide financial statements, the principal and interest payments on these bonds are used to reduce the liability.

These bonds represent the amount of the Construction Project that the District was required to finance, in accordance with the terms of a facilities grant from the Ohio School Facilities Commission (OSFC). OSFC makes quarterly disbursements to the District during the Construction Project. As of June 30, 2006, the total estimated cost of the Construction Project is \$14,017,429, of which OSFC will pay \$8,130,429.

In conjunction with the 1.4 mills which support the bond issuance, the District also passed a 0.5 mill levy in fiscal 2001 to fund the maintenance costs of the new facilities. Tax revenue from this levy is reported in the special revenue funds.

This bond issuance is comprised of both current interest bonds, par value \$5,515,000, and capital appreciation bonds, par value \$870,000. The interest rates on the current interest bonds range from 3.25% to 5.10%. The capital appreciation bonds mature on December 1, 2011 (4.80%), December 1, 2012 (4.90%), and December 1, 2013 (5.00%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The present value, as of the issuance date, reported in the long-term liabilities on the statement of net assets at June 30, 2006 is \$371,997. A total of \$173,362 in accreted interest on the capital appreciation bonds has been included in the long-term liabilities on the statement of net assets at June 30, 2006. The current interest bonds maturing on or after December 1, 2010 are subject to early redemption at the sole option of the District, at the following redemption prices, plus accrued interest to the redemption date:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

#### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

December 1, 2010 to November 30, 2011 December 1, 2011 to November 30, 2012 December 1, 2012 and thereafter <u>Redemption Price</u> 101.0% of par 100.5% of par 100.0% of par

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issuance is December 1, 2022.

<u>General Obligation Tax Anticipation Note</u>: During fiscal 2005, the District issued a tax anticipation note in the amount of \$1,300,000. This note was issued on December 1, 2004, matures on December 1, 2008, and carries an interest rate of 2.85%. Principal and interest payments on this note are paid out of the Bond Retirement debt service fund. This note is a general obligation of the District and is reported as a component of long-term liabilities on the statement of net assets.

<u>Energy Conservation Notes</u>: During fiscal 2005, the District issued energy conservation notes in the amount of \$1,979,900. These notes were issued on April 14, 2005, mature on March 15, 2020, and carry an interest rate of 4.35%. These notes are a general obligation of the District and are reported as a component of long-term liabilities on the statement of net assets.

<u>Compensated Absences</u>: Compensated absences will be paid out of the fund from which the employee is paid, primarily the General fund.

<u>Retirement Incentive</u>: The retirement incentive is a program offered by the District in order to give employees incentive to retire either in their first year of retirement eligibility or soon thereafter. The entire balance of the retirement incentive at June 30, 2006 is due and payable during fiscal 2007 from the General fund, and the program is scheduled to be discontinued after June 30, 2007.

**B.** Principal and interest payments to retire the long-term obligations as of June 30, 2006 are as follows:

Fiscal Year		Current l	Intere	est Bonds - Se	ries 2	2001	-	Capital App	orecia	tion Bonds -	Serie	es 2001
Ending June 30	]	Principal		Interest		Total	]	Principal	-	Interest		Total
2007	\$	205,000	\$	221,790	\$	426,790	\$	-	\$	-	\$	-
2008		215,000		213,703		428,703		-		-		-
2009		230,000		204,910		434,910		-		-		-
2010		250,000		195,185		445,185		-		-		-
2011		265,000		184,495		449,495		-		-		-
2012 - 2016		630,000		863,650		1,493,650		371,997		498,003		870,000
2017 - 2021		2,015,000		497,150		2,512,150		-		-		-
2022 - 2023		890,000		43,095		933,095		_				_
Total	\$	4,700,000	\$	2,423,978	\$	7,123,978	\$	371,997	\$	498,003	\$	870,000

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

Fiscal Year	-	Ta	ax An	ticipation No	ote		_	Ener	gy Co	onservation N	Notes	
Ending June 30	I	Principal	<u>]</u>	Interest		Total		Principal	-	Interest		Total
2007	\$	260,000	\$	18,525	\$	278,525	\$	132,000	\$	79,196	\$	211,196
2008		260,000		11,115		271,115		132,000		73,569		205,569
2009		260,000		3,705		263,705		132,000		67,602		199,602
2010		-		-		-		132,000		61,970		193,970
2011		-		-		-		132,000		56,673		188,673
2012 - 2016		-		-		-		660,000		167,070		827,070
2017 - 2020						-		527,900		80,179		608,079
Total	\$	780,000	\$	33,345	\$	813,345	\$	1,847,900	\$	586,259	\$	2,434,159

# NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

### C. Legal Debt Margins

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtness shall not exceed 0.1% of the property valuation of the District and that energy conservation indebtness shall not exceed 0.9% of the total assessed valuation of the District.

The effects of these debt limitations at June 30, 2006 are a legal voted debt margin of \$22,112,798 (including available funds of \$593,344), a legal unvoted debt margin of \$297,387, and a legal energy conservation debt margin of \$828,581.

### NOTE 10 - COMPENSATED ABSENCES

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and state laws. Classified employees earn ten to twenty days of vacation per year, depending on length of service. Accumulated, unused vacation time is paid to administrators upon termination of employment. Certified teachers do not earn vacation time.

Certified teachers, administrators, and classified employees earn sick leave at a rate of 1.25 days per month.

For certified employees, there is no maximum number of sick leave days that can be accumulated. Upon retirement, payment is made for 25% of up to 200 days of the unused accumulated sick leave days, not to exceed 50 days, and \$30 per day shall be paid for all unused accumulated sick leave days in excess of 200 days. For classified employees, there is no maximum number of sick leave days that can be accumulated. Upon retirement, payment is made for 30% of up to 200 days of the unused accumulated sick leave days in excess of the unused accumulated sick leave days, not to exceed 55 days, and \$30 per day shall be paid for all unused accumulated sick leave days in excess of 200 days.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

#### NOTE 11 - RISK MANAGEMENT

#### A. Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal 2006, the District contracted with Harcum-Schuett Agency, Inc. for property, liability and fleet insurance. The insurance coverages are as follows:

Building and personal property (\$5,000 deductible)	\$ 52,146,190
Inland marine (\$1,000 deductible):	
Scheduled equipment	14,600
Miscellaneous equipment	97,100
Musical instruments	75,000
Crime:	
Employee theft (\$1,000 deductible)	25,000
Money and securities:	
Inside premises	10,000
Outside premises	10,000
General liability (\$2,500 deductible):	
Per occurrence	1,000,000
Total aggregate per year	3,000,000
Automobile liability (\$500 deductible)	2,000,000
Uninsured motorists	1,000,000
	, ,

Settled claims have not exceeded commercial coverage in any of the past three years. There was no significant reduction in coverage from the prior year.

#### B. Life Insurance

The District provides life insurance and accidental death and dismemberment insurance to most employees through Sun Life Insurance Company.

### C. Employee Medical Benefits

The District has established an Employee Benefits Self-Insurance internal service fund in order to account for and finance employee benefit plans. Through this fund, medical, dental, vision and prescription drug insurances are offered to employees of the District.

The District pays the following premiums into the fund for coverage:

Insurance coverage	<u>Family</u>	<u>Single</u>
Medical	\$ 902.63	\$ 333.87
Dental	75.25	15.08
Vision	27.85	5.58
Prescription drug	259.39	95.95

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

# **NOTE 11 - RISK MANAGEMENT - (Continued)**

The claims liability of \$164,931 reported in the Employee Benefits Self-Insurance internal service fund at June 30, 2006 is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting And Financial Reporting For Risk Financing And Related Insurance Issues", and as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling the claims. Claims activity for the current year is as follows:

		Claims		
	Beginning	and Changes	Claims	Ending
	Balance	in Estimates	Payments	Balance
2006	\$ 180,432	\$ 2,492,462	\$(2,507,963)	\$ 164,931
2005	198,256	2,160,282	(2,178,106)	180,432

### D. Workers' Compensation

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Workers' Compensation Group Rating Plan (the "Plan") has been established through Sheakley Uniservice, Inc. as a group purchasing pool. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the Plan. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. Sheakley Uniservice, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the District pays an enrollment fee to the Plan to cover the costs of administering the program.

### NOTE 12 - PENSION PLANS

### A. School Employees Retirement System

The District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling (800) 878-5853. It is also posted on SERS' website, <u>www.ohsers.org</u>, under Forms and Publications.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 12 - PENSION PLANS - (Continued)

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2006, 10.58 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2005, 10.57 percent of annual covered salary was the portion used to fund pension used to fund pension obligations. For fiscal year 2004, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The District's required contributions to SERS for the fiscal years ended June 30, 2006, 2005, and 2004, were \$302,589, \$356,060, and \$347,437, respectively; 53.86% has been contributed for fiscal year 2006 and 100% for fiscal years 2005 and 2004. \$139,629 represents the unpaid contribution for fiscal year 2006 and is recorded as a liability within the respective funds.

#### B. State Teachers Retirement System

The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 12 - PENSION PLANS - (Continued)

For the fiscal year ended June 30, 2006, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions to STRS for the fiscal years ended June 30, 2006, 2005, and 2004, were \$1,369,073, \$1,385,541, and \$1,394,536, respectively; 84.90% has been contributed for fiscal year 2006 and 100% for the fiscal years 2005 and 2004. \$206,670 represents the unpaid contribution for fiscal year 2006 and is recorded as a liability within the respective funds. Contributions to the DC and Combined Plans for fiscal 2006 were \$63 made by the District and \$5,162 made by plan members.

### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS or the STRS have an option to choose Social Security or the SERS/ STRS. As of June 30, 2006, certain members of the Board of Education have elected Social Security. The District's liability is 6.2% of wages paid.

#### NOTE 13 - POSTEMPLOYMENT BENEFITS

The District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

STRS retirees who participated in the DB or combined plans and their dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. All benefit recipients pay a portion of health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2006, the STRS Board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Reserve Fund. For the District, this amount equaled \$105,313 for fiscal year 2006.

STRS pays health care benefits from the Health Care Stabilization Fund. At June 30, 2005 (the latest information available), the balance in the Health Care Stabilization Fund was \$3.3 billion. For the fiscal year ended June 30, 2005 (the latest information available), net health care costs paid by STRS were \$254.780 million and STRS had 115,395 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. All retirees and beneficiaries are required to pay a portion of their premium for health care. The portion is based on years of service, Medicare eligibility, and retirement status. Premiums may be reduced for retirees whose household income falls below the poverty level.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2006, employer contributions to fund health care benefits were 3.42 percent of covered payroll, a decrease of 0.01 percent from fiscal year 2005. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2006, the minimum pay was established at \$35,800. However, the surcharge is capped at 2 percent of each employer's SERS salaries. For the 2006 fiscal year, District paid \$135,632 to fund health care benefits, including the surcharge.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of annual health care expenses. Expenses for health care for the fiscal year ended June 30, 2005 (the latest information available) were \$178.221 million. At June 30, 2005 (the latest information available), SERS had net assets available for payment of health care benefits of \$267.5 million, which is about 168 percent of next years projected net health care costs of \$158.776 million. On the basis of actuarial projections, the allocated contributions will be insufficient in the long term, to provide for a health care reserve equal to at least 150 percent of estimated annual net claim costs. SERS has 58,123 participants currently receiving health care benefits.

### NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statement of Revenue, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### NOTE 14 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

### Net Change in Fund Balance

	Ge	neral Fund
Budget basis	\$	544,898
Net adjustment for revenue accruals		107,157
Net adjustment for expenditure accruals		(211,003)
Net adjustment for other sources/uses		(161,148)
Adjustment for encumbrances		510,335
GAAP basis	<u>\$</u>	790,239

### **NOTE 15 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

# **B.** Litigation

The District is a party to legal proceedings seeking damages or injunctive relief generally incidental to its operations and spending projects. The District management is of the opinion that disposition of the claim and legal proceedings will not have a material effect, if any, on the financial condition of the District.

# **NOTE 16 - STATUTORY RESERVES**

The District is required by state law to set-aside certain general fund revenue amounts, as defined by Statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2006, the reserve activity was as follows:

	Instructional Materials	Capital Maintenance	School Bus <u>Purchases</u>
Set-aside balance as of June 30, 2005	\$ 1,028,681	\$ -	\$ 75,285
Current year set-aside requirement Current year qualifying expenditures	431,848 (176,701)	431,848 (510,482)	173,211 (170,715)
Set-aside balance as of June 30, 2006	\$ 1,283,828	\$ (78,634)	\$ 77,781
Set-aside balance carried forward to FY2007	\$ 1,283,828	<u>\$</u>	\$ 77,781

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (Continued)

### **NOTE 16 - STATUTORY RESERVES - (Continued)**

Although the District had qualifying expenditures during the year that reduced the capital maintenance set-aside amount below zero, this extra amount may not be used to reduce the set-aside requirements of future years. This negative amount is therefore not presented as being carried forward to the next fiscal year.

The District also received monies during fiscal 2006 that are restricted by the State of Ohio for school bus purchases.

A schedule of restricted assets at June 30, 2006 is as follows:

Amount restricted for instructional materials Amount restricted for school bus purchases	\$ 1,283,828 77,781
Total restricted assets	\$ 1,361,609

### FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDUL! FOR THE YEAR ENDED JUNE 30, 2006

Federal Grantor/ Pass Through Grantor Program Title	Federal CFDA Number	Pass Through Entity Number	Receipts	Non-Cash Receipts	Expenditures	Non-Cash Expenditures
U.S. DEPARTMENT OF AGRICULTURE Passed Through The Ohio Department of Education:						
Food Distribution Program	10.550	N/A		\$39,064		\$39,064
Nutrition Cluster: National School Breakfast Program	10.553	05PU-2005 05PU-2006	\$14,351 87,290		\$14,351 87,290	
Subtotal - CFDA 10.553		031 0-2000	101,641		101,641	
National School Lunch Program	10.555	LLP4-2005 LLP4-2006	69,328 367,620		69,328 367,620	
Subtotal - CFDA 10.555		LLF 4-2000	436,948		436,948	
Total - Nutrition Cluster			538,589		538,589	
Total U.S. Department of Agriculture			538,589	39,064	538,589	39,064
U.S. DEPARTMENT OF EDUCATION Passed Through The Ohio Department of Education:						
Grants to Local Educational Agencies Title I School Subsidy	84.010	C1-S1-2005	54,536		106,998	
Subtotal - CFDA 84.010		C!-S1-2006	<u>661,364</u> 715,900		<u>525,594</u> 632,592	
Special Education Grants Cluster: Title VI - B Special Education Grants to States (IDEA Part B)	84.027	6B-SF-2004 6B-SF-2005	(8,168)		1,555 118,839	
Total - Special Education Grants Cluster			<u>665,367</u> 657,199		<u>428,815</u> 549,209	
Safe and Drug Free Schools Grant	84.186	DR-S1-2005	(2,225)		-	
Subtotal - CFDA 84.186		DR-S1-2006	<u>18,952</u> 16,727		<u> </u>	
Innovative Education Program Strategies - Title V	84.298	C2-S1-2005	(102)		-	
Subtotal - CFDA 84.298			9,767 9,665		<u>7,931</u> 7,931	
Title II-D, Technology	84.318	TJ-S1-2005 TJ-S1-2006	(11,088) 22,060		- 15,483	
Subtotal - CFDA 84.318		13-31-2000	10,972		15,483	
Comprehensive School Reform	84.332	RF-CC-2005	(105)		-	
Subtotal - CFDA 84.318		RF-CC-2006	(105)		<u>6,312</u> 6,312	
Title II-A, Improving Teacher Quality	84.367	TR-S1-2004 TR-S1-2005	5,911		1,600 18,785	
Subtotal - CFDA 84.367		TR-S1-2006	200,539 206,450		<u> </u>	
Total U.S. Department of Education			1,616,808		1,423,797	
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through Ohio Department of Human Services: Passed Through Ohio Department of Mental Retardation and Development Disabilities						
Medicaid Cluster: Medical Assistance Program - TitleXIX Community Alternative Funding System (CAFS)	93.778	N/A	38,148			
Total - U.S. Department of Health and Human Services			38,148			
Totals			\$2,193,545	\$39,064	\$1,962,386	\$39,064

The accompanying notes to this schedule are an integral part of this schedule.

### NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30, 2006

# **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

### **NOTE B - CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

## NOTE C – FOOD DONATION PROGRAM

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.



Mary Taylor, CPA Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLINACE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Niles City School District Trumbull County 100 West Street Niles, Ohio 44446

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Niles City School District (the District) as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements and have issued our report thereon dated August 13, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting to determine our auditing procedures in order to express our opinions on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses.

### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503-1293 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Niles City School District Trumbull County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

mary Jaylor

Mary Taylor, CPA Auditor of State

August 13, 2007



Mary Taylor, CPA Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Niles City School District Trumbull County 100 West Street Niles, Ohio 44446

To the Board of Education:

### Compliance

We have audited the compliance of Niles City School District (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement, that apply to its major federal program for the year ended June 30, 2006. The summary of auditor's results section of the accompanying Schedule of Findings identifies the District's major federal program. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Niles City School District complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended June 30, 2006.

# Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Niles City School District Trumbull County Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

August 13, 2007

### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 June 30, 2006

#### (d)(1)(i) **Type of Financial Statement Opinion** Unqualified Were there any material control weaknesses (d)(1)(ii) No reported at the financial statement level (GAGAS)? Were there any other significant deficiencies in (d)(1)(ii) No internal control reported at the financial statement level (GAGAS)? (d)(1)(iii) Was there any reported material No noncompliance at the financial statement level (GAGAS)? (d)(1)(iv) Were there any material internal control No weaknesses reported for major federal programs? Were there any other significant deficiencies in No (d)(1)(iv) internal control reported for major federal programs? Type of Major Programs' Compliance Opinion (d)(1)(v)Unqualified (d)(1)(vi) Are there any reportable findings under § .510? No Major Programs (list): CFDA No. 84.010 – Grants to Local (d)(1)(vii) Educational Agencies - Title 1 School Subsidy Dollar Threshold: Type A\B Programs Type A: > \$ 300,000 (d)(1)(viii) Type B: all others Low Risk Auditee? (d)(1)(ix) Yes

### 1. SUMMARY OF AUDITOR'S RESULTS

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None





NILES CITY SCHOOL DISTRICT

TRUMBULL COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED NOVEMBER 8, 2007

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us