

**TOLEDO METROPOLITAN AREA  
COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**FINANCIAL STATEMENTS**

**YEAR ENDED JUNE 30, 2006**





Mary Taylor, CPA  
Auditor of State

Board of Trustees  
Toledo Metropolitan Area Council of Governments  
300 Dr. Martin Luther King Jr. Drive  
Toledo, Ohio 43602

We have reviewed the *Independent Auditors' Report* of the Toledo Metropolitan Area Council of Governments, Lucas County, prepared by Weber O'Brien Ltd., for the audit period July 1, 2005 through June 30, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Toledo Metropolitan Area Council of Governments is responsible for compliance with these laws and regulations.

*Mary Taylor*

Mary Taylor, CPA  
Auditor of State

August 27, 2007

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TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY

TABLE OF CONTENTS

<u>TITLE</u>	<u>PAGE</u>
Table of Contents.....	i
Board of Trustees - Officers.....	ii
Independent Auditors' Report .....	1-2
Management's Discussion and Analysis.....	3-8
Statement of Net Assets - Major Enterprise Fund.....	9
Statement of Revenue, Expenses and Changes in Net Assets - Major Enterprise Fund.....	10
Statement of Cash Flows - Major Enterprise Fund .....	11
Statement of Net Assets - Fiduciary Fund.....	12
Notes to the Financial Statements .....	13-26
Schedule of Expenditures of Federal Awards .....	27
Notes to Schedule of Expenditures of Federal Awards .....	28
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.....	29-30
Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 .....	31-32
Schedule of Findings and Questioned Costs .....	33
Summary Schedule of Prior Audit Findings.....	34

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**BOARD OF TRUSTEES - OFFICERS  
AS OF JUNE 30, 2006**

<u>OFFICER</u>	<u>POSITION</u>	<u>TERM OF OFFICE</u>
John Davoli	Chair	1/1/06 - 12/31/06
Barbara Sears	Vice Chair	1/1/06 - 12/31/06
Kenneth Fallows	Second Vice Chair	1/1/06 – 12/31/06



## INDEPENDENT AUDITORS' REPORT

The Board of Trustees  
Toledo Metropolitan Area Council of Governments  
Lucas County  
300 Dr. Martin Luther King Jr. Drive  
Toledo, Ohio 43602

We have audited the accompanying financial statements of the Major Enterprise Fund and the aggregate remaining fund information of the Toledo Metropolitan Area Council of Governments, Lucas County, ("TMACOG") as of and for the year ended June 30, 2006, which collectively comprise TMACOG's basic financial statements as listed in the table of contents. These financial statements are the responsibility of TMACOG's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of TMACOG's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Major Enterprise Fund and the aggregate remaining fund information of TMACOG as of June 30, 2006, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States.

The Board of Trustees  
Toledo Metropolitan Area Council of Governments  
Lucas County

In accordance with *Government Auditing Standards*, we have also issued a report dated January 26, 2007, on our consideration of TMACOG's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 3 - 8 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Toledo Metropolitan Area Council of Governments' basic financial statements. The accompanying schedule of expenditures of federal awards on page 27 is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such additional information, which is the responsibility of TMACOG's management, has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.



January 26, 2007

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED JUNE 30, 2006**

The discussion and analysis of the Toledo Metropolitan Area Council of Governments' (TMACOG) financial performance provides an overall review of TMACOG's financial activities for the year ended June 30, 2006. This information should be read in conjunction with the basic financial statements included in this report.

**FINANCIAL HIGHLIGHTS**

The key financial highlights for 2006 are as follows:

- Total Net Assets increased by \$83,239 to \$431,684.
- Total expenses decreased by \$200,170 to \$3,136,483 while total revenue decreased by \$129,776 to \$3,219,722.
- Federal and state support decreased by almost \$277,292 to \$1,883,581 while local grants increased by about \$170,371 to \$491,180.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to TMACOG's basic financial statements. TMACOG's basic financial statements are the Statement of Net Assets, the Statement of Revenue, Expenses and Changes in Net Assets, the Statement of Cash Flows for the Major Enterprise Fund, the Statement of Net Assets – Fiduciary Fund, and the accompanying notes to the financial statements. These statements report information about TMACOG as a whole and about its activities. TMACOG is a single enterprise fund using proprietary fund accounting, which means these statements are presented in a manner similar to a private-sector business. TMACOG also has a small agency fund using fiduciary fund accounting to record restricted funds being held for partners of the Wabash Cannonball Rail-to-Trails project. The statements are presented using economic resources measurement and the accrual basis of accounting.

The Statement of Net Assets presents TMACOG's financial position and reports the resources owned by TMACOG (assets), obligations owed by TMACOG (liabilities) and TMACOG's net assets (the difference between assets and liabilities). The Statement of Revenue, Expenses and Changes in Net Assets presents a summary of how TMACOG's net assets changed during the year. Revenue is reported when earned and expenses are reported when incurred. The Statement of Cash Flows provides information about TMACOG's cash receipts and disbursements during the year. It summarizes net changes in cash resulting from operating, investing and financing activities. The notes to the financial statements provide additional information that is essential to a full understanding of the financial statements.

**FINANCIAL ANALYSIS OF TMACOG**

The following tables provide a summary of TMACOG's financial positions and operations for 2006 and 2005, respectively.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED JUNE 30, 2006**

**Condensed Statement of Net Assets  
June 30,**

	<u>2006</u>	<u>2005</u>	<u>Change</u> <u>Amount</u>	<u>%</u>
<b>Assets</b>				
Current Assets - Unrestricted	\$1,102,785	\$1,034,270	\$68,515	6.62%
Capital Assets - Net	<u>14,871</u>	<u>30,960</u>	<u>(16,089)</u>	-51.97%
<b>Total Assets</b>	<b>1,117,656</b>	<b>1,065,230</b>	<b>52,426</b>	<b>4.92%</b>
<b>Liabilities</b>				
Current Liabilities - Unrestricted	621,241	662,776	(41,535)	-6.27%
Noncurrent Liabilities - Unrestricted	<u>64,731</u>	<u>54,009</u>	<u>10,722</u>	19.85%
<b>Total Liabilities</b>	<b><u>685,972</u></b>	<b><u>716,785</u></b>	<b><u>(30,813)</u></b>	<b>-4.30%</b>
<b>Net Assets</b>	<b><u>\$431,684</u></b>	<b><u>\$348,445</u></b>	<b><u>\$83,239</u></b>	<b>23.89%</b>

During 2006, net assets increased by \$83,239. The increase was due to the following:

- Cash and cash equivalents decreased \$43,779 due to additional unpaid invoices at year end which resulted in higher receivables;
- Total receivables increased \$109,390. Several factors account for this change. A portion (almost \$60,000) of this increase is the result of a change in the funding process from the Federal Transit Administration (FTA) for 2006 expenses which was not finalized at year end and prevented payment of invoices before the end of 2006. Another factor is that there was a \$147,000 receivable balance from Lucas County Department of Jobs & Family Services (LCDJFS) for the Commuter Services program in 2006 but the balance due from LCDJFS at the end of 2005 was less than \$7,000. There were various environmental grants with receivable balances totaling almost \$60,000 at the end of 2005 while similar grants had balances on 6/30/06 totaling only \$5,600. The Downtown Circulator Study had a balance of over \$34,000 on 6/30/05. This project ended in 2006 and there was no balance on 6/30/06;
- Non-current assets, resulting from depreciation expense of \$13,624, the sale of two fixed assets and minimal expenditures for new fixed assets, decreased by \$16,089;
- Accounts payable decreased by \$47,186. Two significant components of this are a \$28,215 open payable on 6/30/05 for the Regional Core Circulator Study which came to an end during 2006 and a \$17,821 open payable on 6/30/05 for the Maumee Bay Bacteria Study;
- Noncurrent liability for accrued leave for staff increased by \$10,722 because of increased staff salaries and higher accrual levels for long-term employees.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED JUNE 30, 2006**

**Changes in Net Assets** – The following table shows the changes in revenues and expenses for TMACOG for 2006 and 2005:

**Condensed Statement of Revenue, Expenses and Changes in Net Assets  
June 30,**

	<u>2006</u>	<u>2005</u>	<u>Change</u>	
			<u>Amount</u>	<u>%</u>
Operating Revenue:				
Local Dues & Assessments	\$586,292	\$565,506	\$20,786	3.68%
Other Local Support	<u>745,683</u>	<u>620,993</u>	<u>124,690</u>	20.08%
<b>Total Operating Revenue</b>	1,331,974	1,186,499	145,475	12.26%
Operating Expenses:				
Total Personnel Costs	1,754,678	1,776,053	(21,375)	-1.20%
Consultant/Contractual/Pass-through	804,901	960,946	(156,045)	-16.24%
All Other Operating Expenses	<u>576,904</u>	<u>599,654</u>	<u>(22,750)</u>	-3.79%
<b>Total Operating Expenses</b>	<u>3,136,483</u>	<u>3,336,653</u>	<u>(200,170)</u>	-6.00%
<b>Operating Loss</b>	(1,804,509)	(2,150,154)	345,645	-16.08%
Non-Operating Revenue:				
Federal	1,685,755	1,962,068	(276,313)	-14.08%
State	197,826	198,805	(979)	-0.49%
Investment Related	<u>4,167</u>	<u>2,126</u>	<u>2,041</u>	95.98%
<b>Total Non-Operating Revenue</b>	<u>1,887,748</u>	<u>2,162,999</u>	<u>(275,251)</u>	-12.73%
<b>Change in Net Assets</b>	83,239	12,845	70,394	548.02%
Net Assets at July 1	<u>348,445</u>	<u>335,600</u>	<u>12,845</u>	3.83%
<b>Net Assets at June 30</b>	<u>\$431,684</u>	<u>\$348,445</u>	<u>\$83,239</u>	23.89%

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED JUNE 30, 2006**

Some significant factors impacting the Statement of Revenue, Expenses and Changes in Net Assets include the following:

- Operating Revenue increased by \$145,475 (12.26%) due to:
  - A \$173,000 increase in local grant revenue resulting from additional funds made available by Lucas County Department of Jobs & Family Services for the Car Buy Program. This increase helped offset a drop in federal funding for this program.
  - Additional transportation assessment revenue of about \$27,000 was recognized in FY 2005 from prior year deferred revenue and used as match to pay expenses attributed to the Regional Transit Study. Thus this line item return to level it maintained for several previous years.
  - Revenue from the car buy customers participating in the program decreased by almost \$10,000
  - Special assessments increased by almost \$35,000 because of a one-time assessment used to pay a consultant to produce a Marketing Plan for Transportation, Logistics, & Supply Chain Development in our region
  - Ongoing marketing efforts allowed event registration and sponsorships to experience a \$13,000 increase from the prior year
  - TMACOG continued to implement a change in accounting for our graphics department shifting from a cost center to direct charging projects for graphics work resulting in a revenue reduction of about \$38,000
- Total personnel costs decreased in FY 2006 by about \$21,000. This was possible because of some reorganization that took place that allowed us to eliminate two full time positions during the year. Staff salary adjustments offset part of the savings realized by this staff reduction. Fringe benefit costs increased slightly even though health insurance and retirement costs continue their significant increase as seen in previous years.
- Consultant/Contractual/Pass-through costs decreased due to:
  - Consultant expenditures for various projects decreased by over \$220,000 from FY 2005 to FY 2006. This occurred because of the completion of several significant projects toward the end of FY 2005
  - Pass-through payments made for the Car Buy program, for the purchase of cars from dealers, for car insurance costs and for car repair costs, increased by \$42,000 from 2005 to 2006
  - Payments made to transportation providers for the CommuterLINK program increased by \$67,000 as need for the program continued in our community
- Federal Revenue decreased by over \$275,000 as a result of:
  - A reduction in funds from the FTA of approximately \$72,000 for the CommuterLINK and Car Buy programs
  - A reduction in FTA funds for the Downtown Circulator Study of \$108,000 as the project was completed
  - Total transportation planning funding was approximately \$73,000 lower in FY 2006
  - Funds from a variety of sources for the TMACOG Environmental program were approximately \$24,000 lower than in the previous year.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED JUNE 30, 2006**

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

*Capital Assets*

At the end of 2006, TMACOG had \$14,871 net of accumulated depreciation invested in furniture, fixtures, equipment and automobiles. This amount represents a net decrease of \$16,089 or 51.6% as compared to 2005. The following table shows fiscal year 2005 and 2006 historical cost balances:

<b>Capital Assets at June 30,</b>	<u>2006</u>	<u>2005</u>	<u>Change</u>
Equipment	\$94,368	\$119,474	(\$25,106)
Computers	153,857	153,857	0
Furniture	176,321	176,321	0
Vehicles	<u>32,500</u>	<u>32,500</u>	<u>0</u>
<b>Total Capital Assets</b>	<b>\$457,046</b>	<b>\$482,152</b>	<b>(\$25,106)</b>
 <b>Less: Accumulated Depreciation</b>	 <u>442,175</u>	 <u>451,192</u>	 <u>(9,017)</u>
 <b>Net Balance</b>	 <u><b>\$14,871</b></u>	 <u><b>\$30,960</b></u>	 <u><b>(\$16,089)</b></u>

*Debt*

At June 30, 2006, a lease for an automobile represented future obligations totaling \$10,198. This lease expires in 2008. The lease for TMACOG's office space expired on April 30, 2006 and has not yet been renewed as of the financial statement date.

**ECONOMIC FACTORS**

TMACOG again achieved a membership retention rate of over 95% by providing value to the members in the form of service, information and networking opportunities. In addition, eight new members joined TMACOG because they saw the benefits from participating in TMACOG's regional collaboration. Funding for the transportation activities was less than originally anticipated but was still at a level adequate to perform high quality planning work to meet the local, state and federal demands of the program. It is anticipated that there will continue to be small increases in federal and state funding during the next three years to maintain the current program, but it is not likely to be enough to add additional projects to the existing program. The environmental program is extremely busy due to multiple successes with grant writing. Several new projects have recently begun with new and varied sources of funds that have been awarded during the past year. This trend will have to continue into the future as federal and state support for the program continues to dwindle. TMACOG staff is confident that there are additional opportunities that can be successfully pursued to maintain, or even increase, the existing program. Still, the Council will continue to communicate with state and federal legislators to attempt to secure federal or state funds to support TMACOG's environmental planning activities. Funding for the Commuter Services department is changing. Previously, funds from the Federal Transit Administration came to TMACOG as an earmark. With passage of the transportation bill in 2005, these funds are now part of a formula grant directed to the local transit operator. They will then solicit proposals and will award the funds competitively. TMACOG staff is extremely confident that the funds will be awarded for the CommuterLINK and Car Buy programs, but the decision has yet to be made. Funding from Lucas County Department of Jobs & Family Services has increased for the Car Buy program and will likely continue to support both programs. Finally, staff is actively pursuing foundation grants to support the program with private funds to supplement the public funds currently being relied upon.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED JUNE 30, 2006**

**REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, creditors and members with a general overview of TMACOG's finances and to show TMACOG's accountability for the money it receives. If you have questions about this report or need additional financial information, contact William E. Best, Vice President of Finance & Administration for the Toledo Metropolitan Area Council of Governments, 300 Martin Luther King Jr. Dr., Suite 300, Toledo, Ohio 43604.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**STATEMENT OF NET ASSETS - MAJOR ENTERPRISE FUND  
JUNE 30, 2006**

**ASSETS**

Current Assets	
Cash and Cash Equivalents	\$ 231,066
Receivables:	
Federal	604,630
State	32,677
Local	211,843
Other	1,223
Prepaid Insurance	14,846
Prepaid Other	6,500
	1,102,785

Total Current Assets 1,102,785

Noncurrent Assets	
Depreciable Capital Assets, Net of Accumulated Depreciation	14,871
	14,871

**TOTAL ASSETS** **1,117,656**

**LIABILITIES**

Current Liabilities	
Accounts Payable	183,374
Accrued Compensation Payable	48,281
Compensated Absences Payable	93,490
Deferred Project Support	38,075
Deferred Membership Dues	258,021
	621,241

Total Current Liabilities 621,241

Noncurrent Liabilities	
Compensated Absences Payable	64,731
	64,731

**TOTAL LIABILITIES** **685,972**

**NET ASSETS**

Invested in Capital Assets, Net of Related Debt	14,871
Unrestricted	416,814
	431,685

**TOTAL NET ASSETS** **\$ 431,685**

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**STATEMENT OF REVENUE, EXPENSES AND  
CHANGES IN NET ASSETS - MAJOR ENTERPRISE FUND  
YEAR ENDED JUNE 30, 2006**

<b>Operating Revenue:</b>	
Local Grants	\$ 491,180
Membership Fees	376,684
Transportation Assessments	133,035
Project Contributions	103,306
Car Buy Revenue	98,880
Special Dues & Assessments	76,573
Registrations	30,051
Internal Cost Centers	20,711
Miscellaneous	1,554
<b>Total Operating Revenue</b>	<b><u>1,331,974</u></b>
<b>Operating Expenses:</b>	
Personnel Services	1,342,605
Fringe Benefits	412,073
Car Buy Program	338,391
CommuterLink Transportation Providers	314,497
Building Rent & Utilities	109,800
Consultants	107,507
Advertising & Promotion	68,454
Printing	62,984
Postage & Supplies	59,494
Auto & Travel	45,531
Contractual Services	44,506
Meetings	40,704
Other	39,111
Computer	36,501
Equipment	33,913
Insurance	16,488
Audit	14,295
Depreciation	13,624
Telephone	10,163
Graphics	8,057
Contract Personnel	7,935
Legal	4,847
Pass Through	4,000
Lease Interest & Bank Fees	531
CommuterLink Bus Passes	472
<b>Total Operating Expenses</b>	<b><u>3,136,483</u></b>
<b>Operating Loss</b>	<b>(1,804,509)</b>
<b>Non-Operating Revenue:</b>	
Federal	1,685,755
State	197,826
Investment Income	4,167
<b>Total Non-Operating Revenue</b>	<b><u>1,887,748</u></b>
<b>Change in Net Assets</b>	<b>83,239</b>
Net Assets at July 1	<u>348,445</u>
<b>Net Assets at June 30</b>	<b>\$ <u><u>431,684</u></u></b>

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**STATEMENT OF CASH FLOWS - MAJOR ENTERPRISE FUND  
YEAR ENDED JUNE 30, 2006**

Cash Flows from Operating Activities:	
Cash Received from Customers	\$ 1,214,182
Cash Paid to Suppliers	(1,863,260)
Cash Paid to Employees	(1,286,709)
Net Cash Used by Operating Activities	<u>(1,935,787)</u>
Cash Flows from Noncapital Financing Activities:	
Cash Received from Federal/State Grants	1,889,080
Cash Flows Used by Capital and Related Financing Activities:	
Purchase of Fixed Assets	(2,238)
Sale of Fixed Asset	1,000
Net Cash Flows Used by Capital and Related Financing Activities:	<u>(1,238)</u>
Cash Flows from Investing Activities:	
Investment Income	<u>4,167</u>
Net Decrease in Cash and Cash Equivalents	(43,778)
Cash and Cash Equivalents, July 1	<u>274,845</u>
Cash and Cash Equivalents, June 30	<u>\$ 231,066</u>

**Reconciliation of Operating Loss**

<b>to Net Cash Used in Operating Activities:</b>	
Operating Loss	\$ (1,804,509)
Adjustments to Reconcile Operating Loss to Net Cash Used in Operating Activities	
Depreciation Expense	13,624
Loss on Disposal of Fixed Assets	3,703
Changes in Assets and Liabilities:	
(Increase) in Receivable	(113,665)
Decrease in Prepaid Insurance	2,430
(Increase) in Prepaid Others	(5,335)
(Increase) in Due From Others	(1,222)
(Decrease) in Accounts Payable	(47,186)
(Decrease) in Due To Others	(3,369)
Increase in Deferred Membership Dues	5,616
Increase in Compensated Absences	15,228
(Decrease) in Accrued Compensation	<u>(1,101)</u>
Total Adjustments	<u>(131,278)</u>
Net Cash Used by Operating Activities	<u>\$ (1,935,787)</u>

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY

STATEMENT OF NET ASSETS - FIDUCIARY FUND  
JUNE 30, 2006

	<u>Agency Fund</u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ <u>3,110</u>
<b>TOTAL ASSETS</b>	<b>3,110</b>
<b>LIABILITIES</b>	
Due to Others	<u>3,110</u>
<b>TOTAL LIABILITIES</b>	<u>3,110</u>
<b>TOTAL NET ASSETS</b>	<b>\$ <u><u>0</u></u></b>

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2006**

1. DESCRIPTION OF THE ENTITY AND BASIS OF PRESENTATION

A. DESCRIPTION OF THE ENTITY

Pursuant to the provisions of Chapter 167, Revised Code, the Toledo Metropolitan Area Council of Governments (TMACOG) is a voluntary association of local governments in Lucas, Wood, Ottawa, Erie, and Sandusky counties in Ohio and Monroe County in Michigan. Local governments representing counties, cities, villages, townships, school districts, and authorities hold membership in TMACOG. The representatives of each unit of government meet twice a year as the General Assembly to set general guidelines, approve overall reports, and guide the financial scope of the organization. The Board of Trustees, composed of 45 members elected from the General Assembly, meets quarterly to approve programs, review federal grant applications, develop better intergovernmental arrangements, approve studies, and set policy on new approaches to area wide problems. The Council receives its operating funds from a combination of federal, state, and local sources. Local governments pay dues (membership fees) that are used by TMACOG to meet local matching requirements for a number of federal and state programs. The by-laws of the Council stipulate that the budget year would be July 1 through June 30. The budget is adopted by the General Assembly annually on or before the first day of the fiscal year. Upon adoption of the budget, the General Assembly fixes the membership fees and assessments for all members in amounts sufficient to provide the funds required by the budget. This policy provides the required assurance to grantor agencies as to the availability of local matching funds and local funding for program costs that are non-reimbursable under grantor directives and regulations.

B. BASIS OF PRESENTATION

The accounts of TMACOG are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenses as appropriate.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

C. FUND ACCOUNTING

TMACOG maintains its accounting records in accordance with the principles of "fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, an accounting entity that stands separate from the activities reported in other funds. The restrictions associated with each type of funds are as follows:

PROPRIETARY FUNDS

Enterprise Funds - Enterprise Funds account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. All activity of TMACOG, with the exception of the Agency Fund, is recorded in the Enterprise Fund.

FIDUCIARY FUNDS

Trust and Agency Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. TMACOG's only Fiduciary Fund is an Agency Fund that is custodial in nature (assets equal liabilities) and does not involve the measurement of results of operations. TMACOG's Agency Fund is comprised of the Wabash Cannonball Coordinating Committee funds.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of Toledo Metropolitan Area Council of Governments are prepared in conformity with generally accepted accounting principles (GAAP) for local government units as prescribed in statements and interpretations issued by the GASB and other recognized authoritative sources.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. TMACOG applies Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board opinions issued on or before November 30, 1989 unless those pronouncements conflict with Governmental Accounting Standards Board pronouncements, in which case GASB prevails. TMACOG has elected not to apply FASB Standards and Interpretations issued after November 30, 1989. Governmental Accounting Standards Board (GASB) pronouncements are applied after this date.

A. REPORTING ENTITY

The nucleus of the financial reporting entity as defined by the Governmental Accounting Standards Board (GASB) Statement No. 14 is the "primary government." A fundamental characteristic of a primary government is that it is a fiscally independent entity. In evaluating how to define the financial reporting entity, management has considered all potential component units. A component unit is a legally separate entity for which the primary government is financially accountable. The criteria of financial accountability is the ability of the primary government to impose its will upon the potential component unit. These criteria were considered in determining the reporting entity. There were no component units of TMACOG for the year ended June 30, 2006.

B. BASIS OF ACCOUNTING

Proprietary Fund and Agency Fund transactions are recorded on the accrual basis of accounting; revenues are recognized when earned and measurable and expenses are recognized as incurred.

C. MEASUREMENT FOCUS

Proprietary Funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in net assets presents increases (revenues) and decreases (expenses) in net total assets. The statement of cash flows provides information about how TMACOG finances and meets the cash flow needs of its enterprise activity.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

D. USE OF ESTIMATES

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

E. CASH AND INVESTMENTS

Investments are made in accordance with policies of the Board of Trustees. TMACOG maintains a written investment policy that designates STAROOhio as the primary depository for excess funds. Income derived from investments is returned to the agency's operating fund, a proprietary fund type.

STAROOhio is an investment pool managed by the State Treasurer's office which allows governments within the State to pool their funds for investment purposes. STAROOhio is not registered with the SEC as an investment company, but does operate in a manner consistent with rule 2a7 of the Investment Company Act of 1940. Investments with STAROOhio are valued at STAROOhio's share price that is the price the investment could be sold for on June 30, 2006.

TMACOG also maintains a checking account that makes automatic overnight deposits to an interest bearing checking account for all funds in excess of required compensating balances.

For purposes of the statement of cash flows and for presentation of the statement of net assets, investments with an original maturity of three months or less at the time they are purchased by TMACOG are considered cash equivalents.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

F. CAPITAL ASSETS AND DEPRECIATION

Capital assets purchased with grant funds are charged directly to the project as reimbursable expenditures. Capital assets purchased from local funds prior to July 1, 1996 are recorded at cost, and depreciated over a period of between three and seven years using the straight line method. Capital assets purchased after June 30, 1996 are recorded at cost and depreciated over a period of between five and fifteen years.

G. COMPENSATED ABSENCES

The Council reports compensated absences in accordance with the provisions of GASB No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Council will compensate the employees for the benefits through paid time off or other means, such as a cash payment at termination or retirement. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination benefits and by those employees who are expected to become eligible in the future.

H. GRANTS

Grant support is recognized at the time reimbursable expenditures are made by TMACOG. Federal, state, and local grant receivables represent the excess of support recognized over cash received from the grantor at the balance sheet date.

I. TRANSPORTATION ASSESSMENTS

TMACOG assesses transportation planning members in accordance with the budget approved by the General Assembly to meet the local matching requirements of the budget. Amounts not collected are re-billed in the subsequent year or can be billed to other transportation planning members on a pro-rata basis. If billed to other members and subsequently collected from the owing member, each transportation planning member is credited on a pro-rata basis.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

J. REVENUE AND EXPENSES

Operating revenues consist of income earned to provide services to TMACOG members, operating grants and other income. Operating expenses include the cost of providing services, including administrative expenses and depreciation on capital assets.

Non-operating revenues are government-mandated nonexchange transactions, which occur when a government at one level provides resources to a government at another level and requires the recipient to use the resources for a specific purpose (for example, federal programs that state or local governments are mandated to perform).

K. TAX STATUS

TMACOG is qualified by the Internal Revenue Service under Section 501(c)(3) and thus exempted from the payment of income taxes.

3. DEPOSITS AND INVESTMENTS

A. Deposits with Financial Institutions

At June 30, 2006 the carrying amount of all TMACOG deposits was \$225,580. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2006, \$134,772 of the TMACOG's bank balance of \$229,897 was exposed to custodial risk as discussed below, while \$95,125 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, TMACOG's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral is held in single financial institution collateral pools at Federal Reserve Banks, or a member bank of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of TMACOG.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

B. Investments

As of June 30, 2006, TMACOG had the following investments:

<u>Investment type</u>	<u>Amount</u>
STAR Ohio	\$ <u>8,596</u>

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates, TMACOG's investment policy limits investments to STAR Ohio.

Credit Risk: STAR Ohio must maintain the highest letter or municipal rating provided by at least one nationally recognized standard service. Standard & Poor's has assigned STAR Ohio an AAAM money market rating.

Concentration of Credit Risk: TMACOG's investment policy places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2006.

<u>Investment type</u>	<u>Fair Value</u>	<u>% of Total</u>
STAR Ohio	\$ <u>8,596</u>	<u>100%</u>

C. Reconciliation of Cash and Investment to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported above to cash and investments as reported on the Statement of Net Assets as of June 30, 2006:

<u>Cash and Investments per Sections A and B above</u>	
Carrying amount of deposits	\$ 225,580
Investments	<u>8,596</u>
Total	\$ <u>234,176</u>

<u>Cash and Investments per Statements of Net Assets</u>	
Major Enterprise Fund	\$ 231,066
Fiduciary Fund	<u>3,110</u>
Total	\$ <u>234,176</u>

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

4. CAPITAL ASSETS

Capital Assets consist of the following:

*Cost*

<u>Class</u>	<u>June 30, 2005</u>	<u>Additions</u>	<u>Deletions</u>	<u>June 30, 2006</u>
Computer equipment and software	\$153,857	\$0	\$0	\$153,857
Furniture and fixtures	176,321	0	0	176,321
Machinery and equipment	119,474	2,239	(27,345)	94,368
Vehicles	<u>32,500</u>	<u>0</u>	<u>0</u>	<u>32,500</u>
Total	<u>\$482,152</u>	<u>\$2,239</u>	<u>(\$27,345)</u>	<u>\$457,046</u>

*Accumulated Depreciation*

<u>Class</u>	<u>June 30, 2005</u>	<u>Additions</u>	<u>Deletions</u>	<u>June 30, 2006</u>
Computer equipment and software	(\$141,144)	(\$7,933)	\$0	(\$149,077)
Furniture and fixtures	(173,203)	(1,174)	0	(174,377)
Machinery and equipment	(110,745)	(2,917)	22,641	(91,021)
Vehicles	<u>(26,100)</u>	<u>(1,600)</u>	<u>0</u>	<u>(27,700)</u>
Total	<u>(\$451,192)</u>	<u>(\$13,624)</u>	<u>\$22,641</u>	<u>(\$442,175)</u>

Net Value	<u>\$30,960</u>	<u>(\$11,385)</u>	<u>(\$4,704)</u>	<u>\$14,871</u>
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Depreciation Expense Charged to Operating Expense	<u>\$13,624</u>
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**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

5. LOAN AGREEMENTS

TMACOG has entered into separate agreements with the City of Toledo and the Ohio Department of Transportation to secure a \$4.50 million loan from the State of Ohio State Infrastructure Bank Loan to provide additional funding for renovation and preservation of the Martin Luther King Jr. Memorial Bridge. The loan is secured with future TMACOG administered Surface Transportation Program (STP) funds. The funds will be made available to the City of Toledo on a reimbursement basis as needed upon request and submittal of properly executed documentation. TMACOG will repay eighty percent (80%) of the principal payment due on the loan from future City of Toledo Transportation Improvement Program (TIP) allocations. The City of Toledo will pay the remaining twenty percent (20%) of the principal payment plus the loan interest as the payments become due. The first payment will not be due until two (2) years after the first draw from the loan. As of June 30, 2006, no funds had transferred under the terms of the agreements.

6. LEASES

Based on the inclusion of a fiscal funding clause in each lease agreement, TMACOG does not record otherwise non-cancelable leases as capital assets. The fiscal funding clause generally provides that the lease is cancelable if the funding authority does not appropriate the funds necessary for the entity to fulfill its obligation under the lease agreements.

TMACOG currently leases the building it occupies on a month to month basis until a new lease is executed. TMACOG also leases an automobile under an agreement expiring in 2008. At June 30, 2006, scheduled lease payments were as follows:

	Year Ending <u>June 30</u>	
	2007	\$ 5,563
	2008	<u>4,635</u>
Total		<u>\$10,198</u>

Lease expense amounted to \$109,800 for the building and \$5,562 for the automobile for the twelve months ended June 30, 2006.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

7. DEFINED BENEFIT PENSION PLANS

A. Pension Benefit Obligation

The following information was provided by the Ohio Public Employees Retirement System (OPERS) to assist TMACOG in complying with GASB Statement No. 27, "Accounting for Pensions by State and Local Government Employers."

All employees of TMACOG participate in one of three pension plans administered by OPERS: the Traditional Pension Plan (TP), the Member-Directed Plan (MD), and the Combined Plan (CO). The TP Plan is a cost-sharing multiple employer defined benefit pension plan. The MD Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the MD Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The CO Plan is a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. Under the CO Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the TP Plan. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the MD Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the TP Plan and CO Plan. Members of the MD Plan do not qualify for ancillary benefits. Chapter 145 of the Ohio Revised Code provides statutory authority to establish and amend benefits. The Ohio Public Employees Retirement System issues a stand-alone financial report that includes financial statements and required supplementary information for OPERS. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6701 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority for employee and employer contributions. The employee contribution rate is 8.5%. The 2005 employer contribution rate for local government employer units was 13.55% of covered payroll, 9.55% to fund the pension and 4.0% to fund health care. The contribution requirements of plan members and TMACOG are established and may be amended by the Public Employees Retirement Board. TMACOG's contributions to OPERS for the years ending June 30, 2006, 2005 and 2004 were \$194,361, \$190,786 and \$183,058, respectively. 88.50 percent has been contributed for 2006 and 100 percent has been contributed for 2005 and 2004. The unpaid balance for 2006, in the amount of \$22,358 is recorded as a liability within the proprietary fund.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

B. Other Postemployment Benefits

OPERS provides postemployment health care benefits to age and service retirees with ten or more years of qualifying Ohio service credit and to primary survivor recipients of such retirants. Health care coverage for disability recipients is also available. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care. The Ohio Revised Code provides statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. The portion of the 2005 employer contribution rate (identified above) that was used to fund health care for the year 2005 was 4.0% of covered payroll which amounted to \$56,853.

The significant actuarial assumptions and calculations relating to postemployment health care benefits were based on the Ohio Public Employees Retirement System's latest actuarial review performed as of December 31, 2004. An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25% of unrealized market appreciation or depreciation on investment assets. The investment assumption rate for 2004 was 8.0%. An annual increase of 4.0% compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.0% base increase, were assumed to range from 0.5% to 6.3%. Health care costs were assumed to increase 4.0% annually plus an additional factor ranging from 1% to 6% for the next 8 years. In subsequent years (9 and beyond) health care costs were assumed to increase 4% (the projected wage inflation rate).

Benefits are advance funded on an actuarially determined basis. The number of active contributing participants was 376,109. The actuarial value of the OPERS net assets available for OPEB at December 31, 2005 is \$10.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used, were \$29.5 billion and \$18.7 billion, respectively.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to skyrocketing health care costs.

Under the HCPP, retirees eligible for health care coverage will receive a graded monthly allocation based on their years of service at retirement. The Plan incorporates a cafeteria approach, offering a broad range of health care options that allow benefit recipients to use their monthly allocation to purchase health care coverage customized to meet their individual needs. If the monthly allocation exceeds the cost of the options selected, the excess is deposited into a Retiree Medical Account that can be used to fund future health care expenses.

8. COMPENSATED ABSENCES

TMACOG has five forms of compensated absences: holidays (10 days each year), annual leave, personal (1 day each year), compensatory time, and sick leave.

Annual leave accrues to each permanent full-time employee with fewer than 4 years of service at the rate of 3.1 hours per pay period, to a maximum of 10 days per year, and to part-time employees on a pro-rated basis. After 4 years of service, the rate for permanent full-time employees is 4.6 hours per pay period, to a maximum of 15 days per year and after 8 years of service, the rate is 6.2 hours per pay period to a maximum of 20 days per year. Annual leave may accrue to an amount equal to three times the employee's annual accrual amount. Upon leaving TMACOG, employees receive unused annual leave at their current rate of compensation, if they have completed 6 months of continuous employment. An additional 3 days accrues if no more than 5 sick days are taken within the previous calendar year. These 3 days are subtracted from the current fiscal year's sick leave and added to the next fiscal year's annual leave.

Certain non-supervisory employees of TMACOG qualify for compensatory time or trade time. No employees receive payment for overtime hours worked; rather, overtime hours are traded on a one-for-one basis in trade time off with certain limitations when the trade time is taken within the same work week. Overtime hours are traded on a one-to-one and one half basis in trade time when the trade time is taken in a subsequent workweek. Eligible employees are permitted to accumulate a maximum of 40 hours of trade time to be used at any time, subject to approval by the Executive Director. Compensatory time on the books at the end of the fiscal year is paid to the employee at their current rate of pay.

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

Sick leave accumulates at the rate of 3.7 hours per pay period for each full-time employee, to a maximum of 12 days per year, and to part-time employees on a pro-rated basis. Sick leave may be taken by employees up to the full amounts on their sick leave records, but employees may not develop negative sick leave or use sick leave that has not yet been accumulated. Employees with more than five years service with TMACOG are entitled to receive compensation for one-quarter of their accrued sick leave up to 480 hours and one-half of their accrued sick leave between 480 and 960 hours when they terminate employment with TMACOG. Sick leave may be accrued to a maximum of 960 hours and is payable at the employee's current rate of pay.

The current liability for these compensated absences at June 30, 2006 was \$93,490 and the total value was \$158,221. The following table provides detail in support of this liability:

Accrued Leave Liability:

	<u>Total Liability</u>			<u>Current Liability</u>		
	<u>Annual</u>	<u>Sick</u>	<u>Total</u>	<u>Annual</u>	<u>Sick</u>	<u>Total</u>
June 30, 2005	\$99,611	\$43,382	\$142,993	\$67,923	\$21,061	\$88,984
Additions	97,324	59,706	157,030	90,779	55,529	146,308
Deletions	<u>(92,029)</u>	<u>(49,773)</u>	<u>(141,802)</u>	<u>(92,029)</u>	<u>(49,773)</u>	<u>(141,802)</u>
June 30, 2006	<u>\$104,906</u>	<u>\$53,315</u>	<u>\$158,221</u>	<u>\$66,673</u>	<u>\$26,817</u>	<u>\$93,490</u>

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

NOTES TO THE FINANCIAL STATEMENTS  
(CONTINUED)  
YEAR ENDED JUNE 30, 2006

9. RISK MANAGEMENT

TMACOG maintains commercial insurance coverage against most normal hazards and there has been no significant reduction in coverage from the prior year. Settlement claims have not exceeded coverage for any of the last three fiscal years.

TMACOG participates in the State of Ohio's Workers' Compensation program under which premiums paid are based on a rate per \$100 of payroll. The rate is determined based on accident history.

TMACOG has a premium based HMO for employee health insurance coverage. TMACOG pays a portion of the employees' deductible. Premium expense for 2006 was \$173,868.

10. CONTINGENT LIABILITIES

TMACOG receives financial assistance from federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the Proprietary Fund. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the Proprietary Fund included herein or on the overall financial position of TMACOG at June 30, 2006.

TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2006

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
<b><u>UNITED STATES DEPARTMENT OF TRANSPORTATION</u></b>			
<i>Passed Through Ohio Department of Transportation:</i>			
<b>Highway Planning and Construction</b>		<b>20.205</b>	
Transportation Planning	714587/714976		\$733,671
Share-A-Ride	713941/714981		88,110
TIP Monitoring	713939/714982		38,051
Transportation Air Quality	713940/714980		50,325
TMACOG's Database Integration Project	713955/714983		49,875
<i>Passed Through Michigan Department of Transportation and SEMCOG:</i>			
<b>Highway Planning and Construction</b>		<b>20.205</b>	
Transportation Planning	96-0956		57,491
			<u>1,017,523</u>
<b>Job Access - Reverse Commute - Direct Assistance</b>		<b>20.516</b>	
Commuter Link/Car Buy	OH-37-X038		207,080
Commuter Link/Car Buy	OH-37-X040		79,734
<i>Passed Through Toledo Area Regional Transit Authority:</i>			
<b>Job Access - Reverse Commute</b>		<b>20.516</b>	
Commuter Link/Car Buy			139,801
			<u>426,615</u>
<b>Federal Transit - Capital Investment Grants - Direct Assistance</b>		<b>20.500</b>	
Downtown Circulator Study	OH-03-0181		55,541
			<u>1,499,679</u>
Total United States Department of Transportation			
<b><u>UNITED STATES ENVIRONMENTAL PROTECTION AGENCY</u></b>			
<b>Great Lakes Program - Direct Assistance</b>		<b>66.469</b>	
Ottawa River Remediation Projects Design	GL96550601-0		38,000
Construction Site Stormwater Control Education Project	12/5/2027		19,454
			<u>57,454</u>
<i>Passed Through Ohio Environmental Protection Agency:</i>			
<b>Nonpoint Source Implementation Grants</b>		<b>66.460</b>	
RAP Coordinator	02(h)EPA-16		27,100
Portage River Watershed Home Sewage Treatment Systems Replacement Program	C9975500005-0		55,000
			<u>82,100</u>
<b>Water Quality Management Planning</b>		<b>66.454</b>	
TMACOG Areawide Water Quality Management Plan			40,850
			<u>180,404</u>
Total United States Environmental Protection Agency			
<b><u>NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION</u></b>			
<i>Passed Through Ohio Department of Natural Resources:</i>			
<b>Coastal Zone Management Administration Awards</b>		<b>11.419</b>	
Portage River Watershed Action Plan	L768 306-11		5,672
			<u>5,672</u>
Total National Oceanic and Atmospheric Administration			
			<u>5,672</u>
<b>Total</b>			<u><u>\$1,685,755</u></u>

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THIS SCHEDULE

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY**

**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2006**

NOTE A – General

The accompanying schedule of expenditures of federal awards presents expenditures of all federal financial assistance programs of TMACOG. All expenditures relating to federal financial assistance received directly from federal agencies as well as federal financial assistance passed through other government agencies are included in the schedule.

NOTE B - Basis of Accounting

The accompanying schedule of expenditures of federal awards has been prepared in conformity with the accrual basis of accounting.



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Board of Trustees  
Toledo Metropolitan Area Council of Governments  
Lucas County  
300 Dr. Martin Luther King Jr. Drive  
Toledo, Ohio 43602

We have audited the accompanying financial statements of the Major Enterprise Fund and the aggregate remaining fund information of the Toledo Metropolitan Area Council of Governments, Lucas County, ("TMACOG") as of and for the year ended June 30, 2006, which collectively comprise TMACOG's basic financial statements and have issued our report thereon dated January 26, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered TMACOG's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether TMACOG's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements,

The Board of Trustees  
Toledo Metropolitan Area Council of Governments  
Lucas County

noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of TMACOG in a separate letter dated January 26, 2007.

This report is intended solely for the information and use of the Board of Trustees, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Webster E. Brian, Ltd.*

January 26, 2007



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH  
REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON  
INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB  
CIRCULAR A-133**

The Board of Trustees  
Toledo Metropolitan Area Council of Governments  
Lucas County  
300 Dr. Martin Luther King Jr. Drive  
Toledo, Ohio 43602

Compliance

We have audited the compliance of Toledo Metropolitan Area Council of Governments, Lucas County, ("TMACOG") with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2006. TMACOG's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of TMACOG's management. Our responsibility is to express an opinion on TMACOG's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133 *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about TMACOG's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on TMACOG's compliance with those requirements.

In our opinion, TMACOG complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2006.

The Board of Trustees  
Toledo Metropolitan Area Council of Governments  
Lucas County

### Internal Control Over Compliance

The management of TMACOG is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered TMACOG's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of TMACOG's Board of Trustees, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

*Webster Brian Ltd*

January 26, 2007

TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2006

SECTION I - SUMMARY OF AUDITORS' RESULTS

Financial Statements

Type of auditors' report issued:		<u>Unqualified</u>
Internal control over financial reporting:		
Material weakness(es) identified?	_____yes	___X___no
Reportable condition(s) identified not considered to be material weaknesses?	_____yes	___X___none reported
Noncompliance material to financial statements noted?	_____yes	___X___no

Federal Awards

Internal Control over major programs:		
Material weakness(es) identified?	_____yes	___X___no
Reportable conditions(s) identified not considered to be material weaknesses?	_____yes	___X___none reported

Type of auditors' report issued on compliance for major programs:		<u>Unqualified</u>
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Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section .510(a)?	_____yes	___X___no
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Identification of major programs:

<u>CFDA Number(s)</u>	<u>Name of Federal Program or Cluster</u>
20.205	Highway Planning and Construction

Dollar threshold used to distinguish between Type A and Type B programs:	\$300,000
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Auditee qualified as low risk auditee?	___X___yes	_____no
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SECTION II - FINANCIAL STATEMENT FINDINGS

No matters were reported.

SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS  
LUCAS COUNTY

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
YEAR ENDED JUNE 30, 2006

NONE



**Mary Taylor, CPA**  
Auditor of State

**TOLEDO METROPOLITAN AREA COUNCIL OF GOVERNMENTS**

**LUCAS COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
SEPTEMBER 6, 2007**