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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Auglaize Special Needs School Auglaize County 1045 Dearbaugh Street, Suite 2 Wapakoneta, Ohio 45895

#### To the Board of Directors:

We have audited the accompanying financial statements of the Auglaize Special Needs School (ASN), Auglaize County, as of and for the year ended June 30, 2007, as listed in the table of contents. These financial statements are the responsibility of the ASN's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

Ohio Administrative Code § 117-2-03 (B) requires the ASN to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash financial position of the Auglaize Special Needs School, Auglaize County, as of June 30, 2007, and the changes in cash financial position, thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2007, on our consideration of the ASN's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Auglaize Special Needs School Auglaize County Independent Accountants' Report Page 2

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Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

December 10, 2007

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 UNAUDITED

The discussion and analysis of the Auglaize Special Needs School (ASN) financial performance provides an overall review of ASN's financial activities for the fiscal year ended June 30, 2007, within the limitations of cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of ASN's financial performance.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to ASN's cash basis of accounting.

ASN has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing receipts, disbursements, and the related assets and liabilities. Under ASN's cash basis of accounting, receipts and disbursements and the related assets and liabilities are recorded when they result in cash transactions.

As a result of using the cash basis of accounting, certain assets and their related receipts (such as accounts receivable) and certain liabilities and their related disbursements (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

Table 1 provides a summary of ASN's net assets for fiscal year 2007 and fiscal year 2006:

#### Table 1 Net Assets

Net Assets			
	2007	2006	
Assets:			
Current Assets	\$221,814	\$76,165	
Net Assets:			
Restricted	9,830		
Unrestricted	211,984	76,165	
Total Net Assets	\$221,814	\$76,165	

Net assets increased significantly, in the amount of \$145,649. During fiscal year 2007, ASN received the final appointment of start-up grants although all of the costs related to the start-up of ASN occurred in fiscal year 2006.

Table 2 reflects the change in net assets for fiscal year 2007 and fiscal year 2006.

Table 2

Change in Ne	et Assets	
	2007	2006
Operating Receipts	<u> </u>	
Foundation	\$771,668	\$750,117
Non-Operating Receipts		
Interest	10,712	29,099
Non operating Grants	299,703	220,250
Total Non-Operating Receipts	310,415	249,349
Total Receipts	1,082,083	999,466
		(Continued)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 UNAUDITED (Continued)

## Table 2 Change in Net Assets (Continued)

	2007	2006
Operating Disbursements		
Purchased Services	776,820	1,488,018
Materials and Supplies	153,418	111,497
Other	495	717
Capital Outlay	5,701	94,129
Total Disbursements	936,434	1,694,361
Increase (Decrease) in Net Assets	145,649	(694,895)
Net Assets at Beginning of year	76,165	771,060
Net Assets at End of Year	\$221,814	\$76,165

Foundation and operating grants continued to increase in fiscal year 2007. Foundation is primarily based on average daily membership which is capped at thirty-nine students and a per student cost of which increased slightly in fiscal year 2007. Operating grants increased from receiving the final apportionment of start-up grants in fiscal year 2007.

During fiscal year 2006, ASN paid the excess costs associated with fiscal year 2005 and through March 31, 2006; whereas, in fiscal year 2007, ASN paid only those costs for the period April 1, 2006, through March 31, 2007.

#### **Budgeting**

ASN is not required to follow the budgetary provisions set forth in Ohio Revised Code Chapter 5705.

#### **Current Issues**

The enrollment at ASN is capped at thirty-nine students. The philosophy of ASN is to concentrate on a small group of students.

#### **Contacting ASN's Financial Management**

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of ASN's finances and to reflect ASN's accountability for the monies it receives. Questions concerning any of the information provided in this report or requests for additional information should be directed to Margaret J. Grimm, Treasurer, 1045 Dearbaugh Avenue, Suite 2, Wapakoneta, Ohio 45895.

## STATEMENT OF NET ASSETS - CASH BASIS JUNE 30, 2007

Assets:	
Current Assets:	
Equity in Pooled Cash and Cash Equivalents	\$221,814
Net Assets:	
Restricted	9.830

211,984

\$221,814

See accompanying notes to the basic financial statements.

Unrestricted

**Total Net Assets** 

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN NET ASSETS CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Operating Receipts: Foundation	\$771,668
Operating Disbursements:	
Purchased Services	776,820
Materials and Supplies	153,418
Other	495
Capital Outlay	5,701
Total Operating Disbursements	936,434
Operating Loss	(164,766)
Non-Operating Receipts (Disbursements):	
Interest Revenue	10,712
Non-operating Grants	299,703
Total Non-Operating Receipts (Disbursements)	310,415
Change in Net Assets	145,649
Net Assets at Beginning of Year	76,165
Net Assets at End of Year	\$221,814

See accompanying notes to the basic financial statements.

#### STATEMENT OF CASH FLOWS **CASH BASIS** FOR THE FISCAL YEAR ENDED JUNE 30, 2007

Increase (Decrease) in Cash and Cash Equivalents
Cash Flows from Operating Activities:
Cook Descined from Foundation

\$771,668
(776,820)
(153,418)
(495)
(159,065)
299,703
(5,701)
10,712
145,649
76,165
\$221,814

See accompanying notes to the basic financial statements.

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## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007

#### 1. DESCRIPTION OF THE SCHOOL

Auglaize Special Needs School (ASN) is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702. ASN's objective is to provide a special education program for kindergarten through twelfth grade for multiple handicapped, emotionally disturbed, and autistic students. ASN, which is part of the State's education program, is nonsectarian in its programs, admissions policies, employment practices, and all other operations. ASN may acquire facilities as needed and contract for any services necessary for the operation of the school.

ASN was approved for operation under a contract with the Auglaize County Educational Service Center for a five-year period commencing on the first day of the academic year 2003. ASN became operational in November 2004. Auglaize County Educational Service Center is responsible for evaluating the performance of ASN and has the authority to deny renewal of the contract at its expiration. Auglaize County Educational Service Center is also the fiscal agent of ASN with the Treasurer of Auglaize County Educational Service Center performing the role of Treasurer for ASN.

ASN operates under the direction of a seven-member Board of Directors made up of the Superintendents from the participating school districts. Auglaize County Educational Service Center does not make up a majority of the Board and cannot impose its will on ASN; therefore, ASN is not a component unit of the Auglaize County Educational Service Center. The Board of Directors is responsible to help create, approve, and monitor ASN's annual budget, develop policies to guide the operation of ASN, and maintain a commitment to the vision, mission, and belief statements of ASN and the children it serves. During fiscal year 2007, ASN purchased services from the Auglaize County Educational Service Center for providing instructional and administrative services to ASN (see Note 7).

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These financial statements are presented on a cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of ASN's accounting policies.

#### A. Basis of Presentation

ASN's basic financial statements consist of a statement of net assets; statement of receipts, disbursements, and change in net assets; and a statement of cash flows. ASN uses enterprise accounting to maintain its financial records during the fiscal year. Enterprise accounting focuses on the determination of operating income, change in net assets, financial position, and cash flows.

#### B. Basis of Accounting

ASN's financial statements are prepared using the cash basis of accounting. Receipts are recorded in ASN's financial records and reported on the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in the financial statements.

#### C. Budgetary Process

Unlike other public schools located in the State of Ohio, community schools are not required to follow the budgetary provisions set forth in Ohio Revised Code Chapter 5705, except for Ohio Rev. Code Section 5705.391(A) which requires the school to prepare a five year projection. The contract between ASN and its Sponsor does prescribe an annual budget requirement.

#### D. Cash and Cash Equivalents

Cash and cash equivalents held by ASN is reflected as "Equity in Pooled Cash and Cash Equivalents" on the statement of net assets. Investments with an original maturity of three months or less at the time they are purchased are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months are reported as investments. During fiscal year 2007, ASN had no investments.

#### E. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by ASN or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. ASN first applies restricted resources when a disbursement is made for purposes for which both restricted and unrestricted net assets are available.

#### F. Operating Receipts and Disbursements

Operating receipts are those receipts that are generated directly from the primary activity of ASN. Operating disbursements are necessary costs incurred to provide the service that is the primary activity of ASN. All receipts and disbursements not meeting this definition are reported as non-operating.

#### 3. COMPLIANCE

ASN is required to present its financial statements in accordance with generally accepted accounting principles. However, ASN prepared its financial statements on a cash basis of accounting.

#### 4. DEPOSITS AND INVESTMENTS

At fiscal year end June 30, 2007, the carrying amount of the ASN's bank balance was \$221,814. Based on the criteria described in GASB Statement No 40, "Deposit and Investment Risk Disclosure," as of June 30, 2007, none of ASN's bank balance of \$221,814 was exposed to custodial risk.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

#### 4. DEPOSITS AND INVESTMENTS (Continued)

Custodial credit risk is the risk that in the event of bank failure, the ASN will not be able to recover the deposits. All deposits in excess of FDIC coverage are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at the Federal Reserve Banks or at members banks of the federal reserve system, in the name of the respective depository and pledged as a pool of collateral against all of the public deposits it holds or as specified collateral held at the Federal Reserve Bank in the name of the ASN.

The ASN had no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with ASN or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits secure.

#### 5. RISK MANAGEMENT

ASN is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2007, ASN had the following insurance coverage provided through the Auglaize County Educational Service Center:

Coverage provided by Schools of Ohio Risk Sharing Authority is as follows:

General Liability	\$3,000,000
Automobile Liability	3,000,000
Aggregate	5,000,000
Building and Personal Property	2,853,947

#### 6. FISCAL AGENT

The agreement with the Auglaize County Educational Service Center states the Treasurer of the Auglaize County Educational Service Center shall serve as the fiscal officer of ASN.

The Treasurer of the Auglaize County Educational Service Center shall perform the following functions while serving as the Treasurer of ASN:

- a. Maintain the financial records of ASN in the same manner as are financial records of school districts, pursuant to rules of the Auditor of State;
- b. Comply with the policies and procedures regarding internal financial control of ASN;
- Comply with the requirements and procedures for financial audits by the Auditor of the State.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2007 (Continued)

#### 7. RELATED PARTY TRANSACTIONS

In fiscal year 2007, purchased services and materials and supplies were obtained from the Auglaize County Educational Service Center by ASN, in the amount of \$916,575. The amount of these purchased services and materials and supplies was as follows:

Service	Amount
Salaries	\$577,186
Fringe Benefits	139,834
Purchased Services	119,702
Materials and Supplies	73,724
Capital Outlay	6,129
Total	\$916,575

#### 8. CONTINGENCIES

#### A. Grants

ASN received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of ASN at June 30, 2007.

#### **B. Full Time Equivalency**

The Ohio Department of Education conducts reviews of enrollment data and full-time equivalency (FTE) calculations made by community schools. These reviews are conducted to ensure the schools are reporting accurate student enrollment data to the State, upon which State foundation funding is calculated. The conclusions of this review could result in State funding being adjusted. The information pertaining to any potential adjustment is not available at this time.

#### C. Litigation

A lawsuit entitled "Beverly Blount-Hill, et al. v. State of Ohio, et al., Case #: 3:04CV197" was filed in the U.S. District Court, Southern District of Ohio, Western Division in October 2004. The suit alleges that the funding provisions of the Ohio Community Schools Act, O.R.C. Section 3314; violate both the Ohio and Federal constitutions. If the funding scheme is determined to be unconstitutional, it could have financial ramifications for all community/charter schools. The case is still currently pending, and the effect of this suit, if any, on Auglaize Special Needs School cannot presently be determined.



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Auglaize Special Needs School Auglaize County 1045 Dearbaugh Street Wapakoneta, Ohio 45895

To the Board of Directors:

We have audited the financial statements of the Auglaize Special Needs School, Auglaize County, (the ASN), as of and for the year ended June 30, 2007, and have issued our report thereon dated December 10, 2007, wherein we noted the ASN uses a comprehensive accounting basis other than Generally Accepted Accounting Principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the ASN's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the ASN's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the ASN's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the ASN's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the ASN's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the ASN's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

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#### **Compliance and Other Matters**

As part of reasonably assuring whether the ASN's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter that we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2007-001.

ASN's response to the finding identified in our audit is described in the accompanying schedule of findings.

We intend this report solely for the information and use of management, the Board of Directors and the community school's sponsor. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

December 10, 2007

#### SCHEDULE OF FINDINGS JUNE 30, 2007

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **NONCOMPLIANCE FINDING NUMBER 2007-001**

**Ohio Rev. Code Section 117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38.

Ohio Adm. Code Section 117-2-03(B) and Community School Contract (10/15/02) Article III B Financial Plan requires the Auglaize Special Needs School (ASN) to prepare its annual financial report in accordance with generally accepted accounting principles.

ASN prepared its financial statements and notes following the cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time. Pursuant to Ohio Rev. Code Section 117.38, the ASN may be fined and subject to various other administrative remedies for its failure to file the required financial report.

Auglaize Special Needs School should prepare their financial statements in accordance with generally accepted accounting principles.

#### Officials' Response:

The governing board has determined that GAAP financial statements will not be prepared due to cost concerns.

#### SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2007

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2006-001	Ohio Revised Code Section 117.38 Ohio Adm. Code Section 117-2-03(B) Required to file GAAP statements.	No	Repeated as finding 2007-001.



# Mary Taylor, CPA Auditor of State

#### **AUGLAIZE SPECIAL NEEDS SCHOOL**

#### **AUGLAIZE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 12, 2008**