**Basic Financial Statements** 

**December 31, 2007** 



# Mary Taylor, CPA Auditor of State

Honorable Mayor and Members of City Council City of Geneva 44 North Forest Street Geneva, Ohio 44041

We have reviewed the *Independent Auditors' Report* of the City of Geneva, Ashtabula County, prepared by Ciuni & Panichi, Inc., for the audit period January 1, 2007 through December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Geneva is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 20, 2008



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## **Independent Auditors' Report**

Honorable Mayor and Members of City Council City of Geneva, Ohio

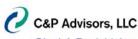
We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Geneva, Ohio, as of and for the year ended December 31, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of City of Geneva's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Geneva, as of December 31, 2007, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General, Street Construction, Maintenance and Repair and Community Development Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, during the year ended December 31, 2007 the City implemented Statements No. 43, Financial Reporting for Postemployment Benefit Plans other than Pension Plans and No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2008, on our consideration of the City of Geneva's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.



Ciuni & Panichi, Inc.
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C&P Wealth Management, LLC

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Honorable Mayor and Members of City Council City of Geneva, Ohio

The management's discussion and analysis on pages 3 through 12 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

& Panichi, Inc.

Cleveland, Ohio June 30, 2008

## Management's Discussion and Analysis (Unaudited) (continued)

## For The Year Ended December 31, 2007

The discussion and analysis of the City of Geneva's (the "City") financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2007. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and the notes thereof.

## **Financial Highlights**

Key financial highlights for 2007 are as follows:

- ♦ Total assets of the City were \$26,779,258. Of this amount, \$13,586,346 were attributable to governmental activities and \$13,192,912 were from business-type activities.
- ◆ Total liabilities of the City were \$15,121,412. Governmental activities accounted for \$4,155,245, while business-type activities represented \$10,966,167 of the total.
- ◆ Total assets of the City exceeded its liabilities at the close of the year by \$11,657,846, an \$1,520,459 increase from the prior year.

#### **Using this Annual Financial Report**

This discussion and analysis are intended to serve as an introduction to the City of Geneva's basic financial statements. The City of Geneva's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

#### Government-wide financial statements – Reporting the City of Geneva as a Whole

Statement of Net Assets and the Statement of Activities

The Statement of Net Assets presents information on all the City of Geneva's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increase or decrease in net assets may serve as a useful indicator of whether the financial position of the City of Geneva is improving or deteriorating. However, in evaluating the overall position of the City, non-financial factors such as the City's tax base, change in property and income tax laws, and the condition of the capital assets should also be considered. Both the Statement of Net Assets and the Statement of Activities use the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

## Management's Discussion and Analysis (Unaudited) (continued)

## For The Year Ended December 31, 2007

In the Statement of Net Assets and the Statement of Activities, we divide the City into two kinds of activities:

- Governmental activities: most of the City's basic services are reported here, including the
  police, fire, street maintenance, parks and recreation, and general administration. Income tax,
  state and county taxes, licenses, permits and charges for services finance most of these
  activities.
- Business-type activities: the City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's sewer and water systems are reported here.

## Fund Financial Statements - Reporting the City of Geneva's Most Significant Funds

#### Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The City of Geneva, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Geneva can be divided into two categories: governmental funds and proprietary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all *other financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Both the governmental fund balance sheet and the government fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate a comparison between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds.

For the City's governmental funds, information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the General fund, and other major funds.

The basic governmental fund financial statements can be found starting on page 16 of this report.

## Management's Discussion and Analysis (Unaudited) (continued)

### For The Year Ended December 31, 2007

#### Proprietary Funds

The City of Geneva maintains 2 different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its wastewater and water operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found starting on page 24 of this report.

## Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources are not available to support the City's own programs. The fiduciary fund financial statements can be found starting on page 28 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found starting on page 29 of this report.

### Government-wide Financial Analysis - City of Geneva as a Whole

As noted earlier, the Statement of Net Assets looks at the City as a whole and can prove to be a useful indicator of the City's financial position.

The Statement of Net Assets and the Statement of Activities are divided into the following categories:

- Assets
- Liabilities
- Net Assets (Assets minus Liabilities)
- Program Expenses and Revenues
- General Revenues
- Net Assets Beginning and End of Year

## Management's Discussion and Analysis (Unaudited) (continued)

#### For The Year Ended December 31, 2007

Table 1 provides a summary of the City's net assets for 2007 as compared to 2006.

Table 1 Net Assets

		Governmen	ental Activities			Business-T	ype 2	Activities		Total			
		2007		2006		2007		2006		2007		2006	
Assets													
Current and other assets	\$	4,684,905	\$	4,379,771	\$	1,507,075	\$	1,254,388	\$	6,191,980	\$	5,634,159	
Capital assets, net	-	8,901,441		8,986,360		11,685,837		9,705,691		20,587,278	-	18,692,051	
Total assets	-	13,586,346		13,366,131		13,192,912		10,960,079		26,779,258		24,326,210	
Liabilities													
Current liabilities		1,490,659		1,570,079		292,767		128,125		1,783,426		1,698,204	
Long-term liabilities													
Due within one year		395,668		320,537		524,646		434,465		920,314		755,002	
Due in more than one year		2,268,918		2,343,315		10,148,754		9,392,302		12,417,672	•	11,735,617	
Total liabilities	-	4,155,245		4,233,931		10,966,167		9,954,892		15,121,412		14,188,823	
Net assets													
Invested in capital assets,													
Net of related debt		5,681,884		5,367,013		1,024,146		-		6,706,030		5,367,013	
Restricted for:													
Debt service		1,064		582,533		-		-		1,064		582,533	
Capital projects		232,096		620,196		-		-		232,096		620,196	
Other purposes		276,266		929,867		-		-		276,266		929,867	
Unrestricted	-	3,239,791		1,632,591		1,202,599		1,005,187	_	4,442,390		2,637,778	
Total net assets	\$	9,431,101	\$	9,132,200	\$	2,226,745	\$	1,005,187	\$	11,657,846	\$	10,137,387	

The City's assets exceeded liabilities by \$11,657,846 at the close of the most recent fiscal year, which indicates an improvement in conditions over the prior year.

The largest portion of the City's net assets (58 percent) reflects the investments in capital assets less any related debt to acquire those assets that is still outstanding. These capital assets are used to provide services to the City's citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets for 2007 increased \$2,453,048 or 10 percent when compared to 2006. The increase in total assets was mainly due to an increase in capital assets of \$1,895,227 due to the addition of City wide street improvements and new development. Cash also increased by \$280,657.

The City has tried to make concerted efforts to maximize the return on investments of its cash and cash equivalents and use these funds to provide liquidity for planned future capital purchases. However, even though the State code allows for investments with maturities of five years or less, the City has not invested in any instrument with a maturity of more than one year in compliance with the City's investment policy.

## Management's Discussion and Analysis (Unaudited) (continued)

## For The Year Ended December 31, 2007

An additional portion of the City's net assets (4 percent) represents resources that have been restricted on how they may be used. The remaining balance of unrestricted net assets \$4,442,390 may be used to meet the government's on-going obligations to its citizens and creditors.

The net assets of the City's business-type activities increased significantly in 2007. The City generally can only use these net assets to finance the continuing operations of the wastewater and water systems operations. The increase was mainly attributed to the JEDD II Sewer Project.

In order to further understand what makes up the changes in net assets for the current year, Table 2 provides further details regarding the results of activities for the current year.

Table 2 Changes in Net Assets

	Governmen	Business-T	ype.	Activities	Total						
<u> </u>	2007	2006	2007		2006		2007		2006		
Program revenues											
Charges for services \$	558,335	\$ 571,459	\$ 2,924,190	\$	2,515,680	\$	3,482,525	\$	3,087,139		
Operating grants and											
contributions	280,045	212,714	493,500		-		773,545		212,714		
Capital grants and											
contributions	211,016	1,337,116	85,000				296,016		1,337,116		
Total program revenues	1,049,396	2,121,289	3,502,690		2,515,680		4,552,086		4,636,969		
General revenues											
Property taxes	529,155	562,457	-		-		529,155		562,457		
Income taxes	2,341,919	2,121,037	-		-		2,341,919		2,121,037		
Grants and entitlements	985,093	1,112,774	-		-		985,093		1,112,774		
Investment earnings	114,411	82,185	55,685		58,917		170,096		141,102		
Miscellaneous	82,554	41,505	11,427		-		93,981		41,505		
Gain on sale of capital assets		20,564							20,564		
Total general revenues	4,053,132	3,940,522	67,112		58,917		4,120,244		3,999,439		
Total revenues	5,102,528	6,061,811	3,569,802		2,574,597		8,672,330		8,636,408		
Program expenses											
General government	775,254	806,218	-		-		775,254		806,218		
Security of persons and property	1,930,215	2,008,599	-		-		1,930,215		2,008,599		
Leisure time activities	124,795	117,489	-		-		124,795		117,489		
Community development	399,872	370,704	-		-		399,872		370,704		
Transportation	1,368,922	977,804	-		-		1,368,922		977,804		
Interest and fiscal charges	162,318	136,937	-		-		162,318		136,937		
Sewer	-	-	1,136,194		1,131,253		1,136,194		1,131,253		
Water	-		1,254,301		991,967		1,254,301		991,967		
Total program expenses	4,761,376	4,417,751	2,390,495		2,123,220		7,151,871		6,540,971		
Increase (decrease) in net assets											
before transfers	341,152	1,644,060	1,179,307		451,377		1,520,459		2,095,437		
Transfers	(42,251)	4,000	42,251		(4,000)						
Change in net assets \$	298,901	\$1,648,060	\$ 1,221,558	\$	447,377	\$	1,520,459	\$	2,095,437		

## Management's Discussion and Analysis (Unaudited) (continued)

## For The Year Ended December 31, 2007

#### Governmental Activities

The City's largest revenue source is income tax. The City levies a municipal income tax 1½ percent on all salaries, wages, commissions and other compensation, and net profits earned within the City, as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of 1 percent of the tax paid to another municipality.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

In 2007, City income tax proceeds received by the governmental activities were \$2,341,919. The increase in income tax is the result of the City's effort to more aggressively collect income taxes from non-filers.

Property tax revenue received by the City for governmental activities is \$529,155, which represents a slight decrease from the prior year, mainly due to an increase in delinquencies. The full voted tax rate for 2007 was 4.8 mills. A mill is \$8.70 for every \$1,000 of assessed valuation. The annual property tax is calculated using the taxable value (market value multiplied by 35 percent) of the property effective tax rate levied by the City of Geneva.

Expenses are categorized by programs. The largest program, security of persons and property which includes police, fire and public safety was around 41 percent of governmental expenses. Slight decrease from the prior year due to a concerted effort to reduce expenditures. Training plays a crucial role in keeping up with rapidly changing laws, practices and technology. Training among our employees is performed in-house, attending seminars/conferences, continuing education classes, practice drills and watching training videos. The second largest program is transportation which is composed of street construction and maintenance was around 29 percent of the governmental expenses. Increase from the prior year due to an increase in services provided to the City, mainly due to poor weather conditions in early 2007. General government is composed of the City Manager, Council, Finance, Law and general administration which is approximately 16 percent of the government expenses and remained fairly consistent from the prior year.

#### **Business-Type Activities**

The Business-type activities of the City, which include the City's wastewater and water operations, increased the City's net assets by \$1,221,558. This increase is mainly due to increases in charges for services over expenses in 2007 in the Wastewater and Water Funds.

The City's sanitary sewer and wastewater treatment system services not only the City, but a few surrounding communities. The water fund accounts for distribution of water to individuals and commercial users in various parts of the City.

#### Management's Discussion and Analysis (Unaudited) (continued)

### For The Year Ended December 31, 2007

#### The City's Funds

Governmental Funds

Information about the City's major funds starts on page 16. These funds are accounted for using the modified accrual basis of accounting.

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the year, the City's governmental funds reported combined ending fund balances of \$1,911,556. In 2007, unreserved fund balance, which is available for spending at the government's discretion, is at \$1,684,770. The fund balance of \$226,786 is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of prior periods and for a variety of other purposes.

The Community Development fund has a deficit fund balance of \$625,023. The City issued a general obligation note for \$666,000 to finance land and land improvements for economic development and parks and recreation.

General Fund Budgeting Highlights

The most significant budgeted fund is the General Fund. Over the course of the year, the City Council revised the City's general fund budget to prevent budget overruns.

For the General Fund, budgeted basis revenue, including other financing sources was \$204,625 above the original estimate of \$3,732,237, primarily due to increases in collections for municipal income taxes.

The original appropriation, including other financing uses of \$4,115,435 was increased to \$4,366,187. Even with these adjustments, the actual charges to appropriations (expenditures) were \$661,599 below the final budgeted amount for the General Fund.

Street Construction, Maintenance and Repair Fund Budgeting Highlights

The actual expenditures of \$692,332 were \$19,694 below the final amended appropriation measure. The actual revenues, including other financing sources, were approximately \$57,556 below final amended revenues.

Community Development Fund Budgeting Highlights

The actual expenditures of \$896,092 were \$98,718 below the final amended appropriation measure. The actual revenues, including other financing sources, were approximately \$101,384 below final

## Management's Discussion and Analysis (Unaudited) (continued)

### For The Year Ended December 31, 2007

Business-Type Funds

The City's major Enterprise funds consist of the Wastewater Fund, and Water Fund. The basic financial statements for the major funds are included in this report.

Proprietary Funds provide the same type of information as the government-wide financial statements only in more detail. The proprietary fund financial statements provide separate information for the Wastewater and Water Funds. The basic proprietary fund financial statements can be found on page 24 through 27 of this report.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of 2007, the City of Geneva had \$20,587,278 invested in a broad range of capital assets, including land, buildings, improvements, machinery and equipment, park facilities, furniture and fixtures and vehicles.

Table 3 shows fiscal 2007 balances of capital assets as compared to 2006:

Table 3
Capital Assets at December 31

	Governme	ental Activities	Business-T	Type Activities	Totals					
	2007	2006	2007	2006	2007	2006				
Land and land improvements	\$ 1,449,641	\$ 1,413,749	\$ -	\$ -	\$ 1,449,641	\$ 1,413,749				
Buildings	3,543,706	3,518,901	3,755,818	3,735,823	7,299,524	7,254,724				
Machinery and equipment	1,384,366	1,400,679	624,690	588,479	2,009,056	1,989,158				
Vehicles	1,784,074	1,619,021	113,296	110,200	1,897,370	1,729,221				
Infrastructure	12,567,875	12,495,944	9,193,771	8,855,897	21,761,646	21,351,841				
Construction in progress	409,887	152,512	2,131,408	247,564	2,541,295	400,076				
Less: accumulated depreciation	_(12,238,108	(11,614,446)	(4,133,146)	(3,832,272)	(16,371,254)	(15,446,718)				
Total capital assets	\$8,901,441	\$ 8,986,360	\$ <u>11,685,837</u>	\$ 9,705,691	\$ <u>20,587,278</u>	\$ <u>18,692,051</u>				

The major addition in governmental activities was made to Construction in Progress of approximately \$257,000, mainly due to the Fire Training Center construction and the Austin Road Overpass project.

More detailed information about the City's capital assets is presented in Note 7 to the financial statements.

## Management's Discussion and Analysis (Unaudited) (continued)

## For The Year Ended December 31, 2007

#### **Debt**

At December 31, 2007, the City of Geneva had \$13,337,986 in outstanding debt and compensated absences, of which \$1,269,191 was in general obligation bonds. Table 4 summarizes the outstanding obligations of the City.

Table 4
Outstanding Debt at Year End

		Governmen	tal	Activities	Business-T	Activities	<u>Totals</u>				
		2007		2006	2007	_	2006	2007		2006	
General obligation bonds	\$	1,269,191	\$	1,396,912	\$ -	\$	-	\$ 1,269,191	\$	1,396,912	
Special assessment Bonds		675,000		740,000	-		-	675,000		740,000	
OPWC loans		171,779		200,284	-		-	171,779		200,284	
OWDA loan		-		-	10,562,196		9,699,605	10,562,196		9,699,605	
Capital leases		236,052		194,311	-		-	236,052		194,311	
Compensated absences		108,166		127,192	11,709		24,136	119,875		151,328	
Civic Development Corp loan	n	2,863		5,153	-		-	2,863		5,153	
ODOT loan payable		201,535		-	-		-	201,535		-	
Other loan			_		99,495		103,026	99,495		103,026	
Total	\$	2,664,586	\$	2,663,852	\$ 10,673,400	\$	9,826,767	\$ 13,337,986	\$	12,490,619	

The City is within all of its legal debt limitations. The Ohio Revised Code provides that the net debt (as defined by Ohio Revised Code) of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5 percent of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5 percent of the total taxation value of property. The statutory limitations on debt are measured by the ratio of net debt to tax valuation and expressed in terms of percentage. The aggregate amount of the City's unvoted debt is also subject to overlapping debt restrictions within other political subdivisions. The actual aggregate amount of the City's unvoted debt, when added to that of other political subdivisions within the respective counties in which the City lies, is limited to ten mills. This millage is measured against the property values in each overlapping district.

More detailed information about the City's long-term liabilities is presented in Note 9 and Note 10 to the financial statements.

#### **Current Related Financial Activities**

The City's elected and appointed officials considered many factors when setting the fiscal year 2008 budget. One of those factors is the economy. With the uncertainty surrounding the economy, the City continues to face the challenge of economic recession. Basic operating costs continue to rise due to negotiated salary increases and higher benefit costs.

## Management's Discussion and Analysis (Unaudited) (continued)

## For The Year Ended December 31, 2007

The general fund's expenditures are expected to increase during 2008 mainly with respect to wages, benefits, fuel and utilities. The City recognizes that relatively flat tax revenue coupled with the cost of inflation expenditure increases will require to further continue a pattern of cost containment while pursing new revenue sources. One such revenue source is the City's participation in the Joint Economic Development District II with Harpersfield Township.

#### **Contacting the City of Geneva's Finance Department**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need additional financial information, contact Director of Finance, Juanita Stuetzer, City of Geneva, at 440-466-4675.

## Statement of Net Assets

## **December 31, 2007**

Access	(	Governmental Activities		Business - Type Activities	-	Total		omponent Unit Community Improvement Corporation of Geneva
Assets:	d.	2 157 700	Φ	007,000	\$	2.062.780	Φ	C1 220
Equity in pooled cash and cash equivalents	\$	2,156,780	\$	806,009	Ф	2,962,789	\$	61,229
Cash held with fiscal agent		59,912		- 267 117		59,912		41,995
Accounts receivable		23,839		367,117		390,956 1,291		5,946
Accrued interest receivable		1,291		-		,		-
Due from component unit		44,558		14266		44,558		-
Materials and supplies inventory		6,966		14,366		21,332		-
Internal balances		55,000		(55,000)		- 500 40 <i>6</i>		-
Intergovernmental receivable		383,366		125,130		508,496		-
Prepaids		85,353		18,204		103,557		-
Property tax receivable		464,429		-		464,429		-
Income tax receivable		675,800		-		675,800		-
Loans receivable		121,235		-		121,235		-
Special assessment receivable		606,376		231,249		837,625		-
Non-depreciable capital assets		1,859,528		2,131,408		3,990,936		206,200
Depreciable capital assets, net		7,041,913		9,554,429	-	16,596,342		20,391
Total assets		13,586,346		13,192,912	-	26,779,258		335,761
Liabilities:								
Accounts payable		78,181		235,375		313,556		205
Accrued wages and benefits		191,608		33,188		224,796		-
Funds held as fiscal agent		_		_		_		41,995
Intergovernmental payable		91,657		23,832		115,489		48,316
Deferred revenue		439,060		_		439,060		-
Accrued interest payable		24,153		372		24,525		_
Notes payable		666,000		-		666,000		-
Long term liabilities:		,				,		
Due within one year		395,668		524,646		920,314		_
Due in more than one year		2,268,918		10,148,754		12,417,672		_
Total liabilities		4,155,245		10,966,167	-	15,121,412		90,516
	•	7 - 7 -			-	- 7 - 7	•	
Net assets:								
Invested in capital assets, net of related debt		5,681,884		1,024,146		6,706,030		-
Restricted for:								
Capital projects		232,096		-		232,096		_
Debt service		1,064		-		1,064		-
Other purposes		276,266		-		276,266		-
Unrestricted		3,239,791		1,202,599		4,442,390		245,245
Total net assets	\$	9,431,101	\$	2,226,745	\$	11,657,846	\$	245,245

## Statement of Activities

# For the Year Ended December 31, 2007

				Program Revenu	ies
Primary government:	-	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Government activities: General government Security of persons and property Leisure time activities Community development Transportation Interest and fiscal charges Total governmental activities	\$ - -	775,254 1,930,215 124,795 399,872 1,368,922 162,318 4,761,376	\$ 154,879 182,109 62,489 70,692 88,166	\$ 1,950 222,417 - - 55,678 - - 280,045	\$ - 31,046 - 130,642 49,328 - 211,016
Business-type activities: Wastewater Water Total business-type activities Total primary government	- - \$ <u>-</u>	1,136,194 1,254,301 2,390,495 7,151,871	\$ 1,584,108 1,340,082 2,924,190 3,482,525	493,500 	85,000 85,000 \$ 296,016
Component unit: Community Improvement Corporation of Geneva	\$ _	45,434	\$ <u> </u>	\$ <u>12,542</u>	\$
			Prope Ger Oth Muni Ger Grant spe Inves Misco T		s levied for: s not restricted to
			_	in net assets	
			Net asso	ets at beginning of	year, restated

Net assets at end of year

 Net (Expense	e) Revenue and Change	es in	Net Assets	
Governmental Activities	Primary Government Business- Type Activities		Total	Component Unit Community Improvement Corp of Geneva
\$ (618,425) (1,494,643) (62,306) (198,538) (1,175,750) (162,318) (3,711,980)	\$ - - - - - -	\$	(618,425) (1,494,643) (62,306) (198,538) (1,175,750) (162,318) (3,711,980)	\$ - - - - - -
(3,711,980)	941,414 170,781 1,112,195 1,112,195		941,414 170,781 1,112,195 (2,599,785)	- - - -
<u> </u>			<u> </u>	(32,892)
498,867 30,288	- -		498,867 30,288	- -
2,341,919 985,093 114,411 82,554 4,053,132 (42,251) 4,010,881	55,685 11,427 67,112 42,251 109,363		2,341,919 985,093 170,096 93,981 4,120,244 - 4,120,244	3,692 3,909 7,601 - 7,601
298,901	1,221,558		1,520,459	(25,291)
9,132,200	1,005,187		10,137,387	270,536

\$ <u>9,431,101</u> \$ <u>2,226,745</u> \$ <u>11,657,846</u> \$ <u>245,245</u>

Balance Sheet Governmental Funds

## December 31, 2007

Assets:		General		Street Construction, Maintenance and Repair		Community Development	(	Other Governmental <u>Funds</u>		Total Governmental Funds
Equity in pooled cash and cash equivalents	\$	1,168,327	\$	84,109	\$	6,603	\$	897,741	\$	2,156,780
Cash held with fiscal agents	Ψ	1,100,327	Ψ	-	Ψ	-	Ψ	59,912	Ψ	59,912
Accounts receivable		22,934		_		_		905		23,839
Accrued nterest receivable		1,291		_		_		-		1,291
Material and supplies inventory		-		6,966		_		_		6,966
Prepaids		67,093		18,260		_		_		85,353
Due from component unit		-		-		44,558		_		44,558
Advances to other funds		_		_		-		45,750		45,750
Interfund receivable		91,270		-		_		-		91,270
Intergovernmental receivable		227,908		146,015		-		9,443		383,366
Loans receivable		-		-		-		121,235		121,235
Special assessments receivable		101		-		-		606,275		606,376
Income taxes receivable		675,800		-		-		-		675,800
Property taxes receivable		438,960						25,469		464,429
Total assets	\$	2,693,684	\$	255,350	\$	51,161	\$	1,766,730	\$	4,766,925
Liabilities and fund balances: Liabilities:										
Accounts payable	\$	44,695	\$	11,486	\$	331	\$	21,669	\$	78,181
Accrued wages and benefits	Ψ	163,843	Ψ	26.211	Ψ	-	Ψ	1.554	Ψ	191,608
Intergovernmental payable		76,437		13,901		188		1,131		91,657
Advances from other funds		-		45,750		-		-		45,750
Interfund payable		_		-		_		36,270		36,270
General obligation notes payable		_		_		666,000		-		666,000
Accrued interest payable		_		_		9,665		_		9,665
Deferred revenue		1,006,579		96,477		-		633,182		1,736,238
Total liabilities		1,291,554		193,825		676,184		693,806		2,855,369
Fund balances:										
Reserved for encumbrances		15,440		25,890		1,500		10,005		52,835
Reserved for inventory		-		6,966		-		-		6,966
Reserved for advances		-		45,750		-		-		45,750
Reserved for loans		-		-		-		121,235		121,235
Unreserved (deficit);										
Undesignated, reported in:										
General fund		1,386,690		-		-		-		1,386,690
Debt service fund		-		-		-		1,064		1,064
Capital projects funds		-		-		-		232,096		232,096
Special revenue funds		<u> </u>		(17,081)		(626,523)		708,524		64,920
Total fund balances (deficit)  Total liabilities and	-	1,402,130		61,525		(625,023)		1,072,924		1,911,556
fund balances	\$	2,693,684	\$	255,350	\$	51,161	\$	1,766,730	\$	4,766,925

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Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities

## December 31, 2007

		·
Total Governmental Funds Balances		\$ 1,911,556
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		8,901,441
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.		
Property and other taxes  Municipal income taxes  Special assessments  Intergovernmental  Total	25,369 414,165 606,376 251,268	1,297,178
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(14,488)
Long-term liabilities are not due and payable in the current period and are therefore not reported in the funds.		
General obligation bonds Special assessment bonds Capital lease payable Other loan ODOT loan OPWC loans Accrued compensated absences Total	1,269,191) (675,000) (236,052) (2,863) (201,535) (171,779) (108,166)	 (2,664,586)
Net Assets of Governmental Activities		\$ 9,431,101

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

		General		Street Construction, Maintenance and Repair		Community Development	(	Other Governmental <u>Funds</u>	(	Total Governmental Funds
Revenues:	_		_		_		_		_	
Property and other local taxes	\$	514,214	\$	-	\$	-	\$	30,288	\$	544,502
Municipal income taxes		2,346,587				-		-		2,346,587
Intergovernmental		357,883		326,121		-		337,071		1,021,075
Charges for services		294,187				-		88,504		382,691
Licenses, permits and fees		212,056		54,178		-		2,978		269,212
Special assessments		-		-		-		350,344		350,344
Investment income		94,590		-		-		19,821		114,411
Miscellaneous income		21,041		14,750	-	2,427		26,967		65,185
Total revenues		3,840,558		395,049	-	2,427		855,973		5,094,007
Expenditures:										
Current operations and maintenance:										
Security of persons and property		1,783,649		_		-		240,370		2,024,019
Leisure time activities		149,885		_		-		-		149,885
Community development		83,223		-		98,811		221,694		403,728
Transportation		´-		611,222		_		185,228		796,450
General government		733,992		-		_		31,671		765,663
Capital outlay		_		_		_		393,420		393,420
Debt service:								,		,
Principal retirement		2,779		28,505		_		305,242		336,526
Interest		_,,,,,		-		43,178		114,914		158,092
Total expenditures	•	2,753,528		639,727	-	141,989		1,492,539		5,027,783
Total expenditures	•	2,733,320		037,121	-	141,707		1,472,337		3,021,103
Excess of revenues over (under) expenditures		1,087,030		(244,678)		(139,562)		(636,566)		66,224
Other financing sources (uses):										
Issuance of loan		_		_		_		201,535		201,535
Capital lease proceeds		4,751		_		_		150,000		154,751
Transfers-in		-		271,103		225,000		328,088		824,191
Transfers-out		(849,477)				,		(16,965)		(866,442)
Total other financing sources (uses)		(844,726)		271,103	-	225,000		662,658		314,035
Total Guier manually sources (ases)	•	(0,,20)		271,100	•	220,000		002,000		51 1,000
Net change in fund balances		242,304		26,425		85,438		26,092		380,259
Fund balances (deficit) at beginning of year		1,159,826		35,100		(710,461)		1,046,832		1,531,297
Fund balances (deficit) at end of year	\$	1,402,130	\$	61,525	\$	(625,023)	\$	1,072,924	\$	1,911,556

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended December 31, 2007			
Net Change in Fund Balances - Total Governmental Funds		\$	380,259
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlay as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.			
Capital outlay	\$ 651,0	080	
Depreciation	(734,7		
Total			(83,719)
In the Statement of Activities, the loss on disposal of assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. This is the amount by which the cost of the assets disposed of exceeds the related accumulated depreciation.			(1,200)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.			
Property and other taxes	(15,3	347)	
Municipal income taxes		568)	
Special assessments		430)	
Intergovernmental	28,9	<u>966</u>	
Total			8,521
Repayments of bond, note, loan and capital lease principal are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.			336,526
Proceeds from debt issues and inceptions of capital leases are other financing sources in the funds, but debt issues and new leases increase long-term liabilities in the Statement of Net Assets			(356,286)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.			
Accrued compensated absences	19,0	026	
Accrued interest on debt		226)	
Total			14,800

The accompanying notes are an integral part of these financial statements

Change in Net Assets of Governmental Activities

\$ \_\_\_\_\_298,901

Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Budgetary Basis) and Actual - General Fund

		Bu	dget					ariance with inal Budget Positive
	_	Original	_	Final	_	Actual		(Negative)
Revenues:								
Property and other local taxes	\$	473,138	\$	473,138	\$	474,583	5	1,445
Municipal income taxes		2,382,500		2,539,657		2,328,657		(211,000)
Intergovernmental		274,962		311,663		419,590		107,927
Charges for services		117,404		133,075		179,158		46,083
Licenses, permits and fees		113,868		129,067		173,762		44,695
Investment income		61,380		69,573		93,665		24,092
Miscellaneous income	_	108,985	_	123,532	_	166,310	_	42,778
Total revenues	_	3,532,237	_	3,779,705	_	3,835,725		56,020
Expenditures: Current operations and maintenance:								
Security of persons and property		1,939,587		2,032,570		1,807,727		224,843
Leisure time activities		166,530		175,885		156,429		19,456
Community development		76,350		90,067		80,104		9,963
General government		795,805		809,082		719,581		89,501
Total expenditures	_	2,978,272	_	3,107,604	_	2,763,841		343,763
Excess of revenues over (under) expenditures	_	553,965	_	672,101	-	1,071,884		399,783
Other financing sources (uses):								
Advances- in		200,000		157,157		157,157		-
Transfers-out		(937,163)		(1,058,583)		(849,477)		209,106
Advances -out	_	(200,000)	_	(200,000)	_	(91,270)	_	108,730
Total financing sources (uses):	_	(937,163)	_	(1,101,426)	-	(783,590)	_	317,836
Net change in fund balance		(383,198)		(429,325)		288,294		717,619
Prior year encumbrances appropriated		39,667		39,667		39,667		-
Fund balance at beginning of year	_	805,388	_	805,388	_	805,388		
Fund balance at end of year	\$ _	461,857	\$_	415,730	\$	1,133,349	S	717,619

Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Budgetary Basis) and Actual - Street Construction, Maintenance and Repair Fund

		Budge	et Final	Actual	Variance with Final Budget Positive
Revenues:		Original	<u> Fillal</u>	Actual	(Negative)
Intergovernmental	\$	319,000 \$	319,000	\$ 328,312 \$	9,312
Licenses, permits, and fees		51,000	51,000	53,555	2,555
Miscellaneous income			1,500	1,500	
Total revenues		370,000	371,500	383,367	11,867
Expenditures: Current operations and maintenance:					
Transportation		710,526	712,026	692,332	19,694
Excess of revenues over (under) expenditures		(340,526)	(340,526)	(308,965)	31,561
Other financing sources (uses): Transfers-in	,	340,526	340,526	271,103	(69,423)
Net change in fund balance		-	-	(37,862)	(37,862)
Prior year encumbrances, appropriated		37,862	37,862	37,862	-
Fund balance at beginning of year, restated		50,000	50,000	50,000	
Fund balance at end of year	\$	87,862 \$	87,862	\$ 50,000 \$	(37,862)

Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Budgetary Basis) and Actual - Community Development Fund

		Bud	get				Variance with Final Budget Positive
	-	Original		Final		Actual	(Negative)
Revenues:		_					
Miscellaneous income	\$_	3,300	\$	3,300	\$	2,426	\$ (874)
Expenditures:							
Current operations and maintenance:							
Community development		66,915		66,915		64,079	2,836
Capital outlay		96,795		128,357		32,500	95,857
Debt service:							
Principal		766,000		766,000		766,000	-
Interest	_	33,600		33,538		33,513	25
Total expenditures	-	963,310		994,810	-	896,092	98,718
Excess of revenues over (under) expenditures	-	(960,010)		(991,510)		(893,666)	97,844
Other financing sources (uses):							
Note proceeds		666,000		666,000		666,000	-
Transfers-in	_	294,010		325,510		225,000	(100,510)
Total other financing sources (uses):	-	960,010		991,510	-	891,000	(100,510)
Net change in fund balance		-		-		(2,666)	(2,666)
Prior year encumbrances, appropriated		2,644		2,644		2,644	-
Fund balance at beginning of year, restated	=	5,000		5,000		5,000	
Fund balance at end of year	\$	7,644	\$	7,644	\$	4,978	\$ (2,666)

Statement of Fund Net Assets Proprietary Funds

## **December 31, 2007**

<b>A</b>		Wastewater Fund		Water Fund		Business-Type Activities
Assets:						
Current assets:  Equity in pooled cash and cash equivalents Accounts receivable Materials and supplies inventory Intergovernmental receivable Prepaids Special assessments receivable	\$	472,788 175,890 14,366 116,845 16,231 217,970	\$	333,221 191,227 - 8,285 1,973 13,279	\$	806,009 367,117 14,366 125,130 18,204 231,249
Total current assets		1,014,090		547,985		1,562,075
Noncurrent assets: Non-depreciable capital assets Depreciable capital assets, net Total noncurrent assets Total assets		2,109,552 3,026,986 5,136,538 6,150,628		21,856 6,527,443 6,549,299 7,097,284		2,131,408 9,554,429 11,685,837 13,247,912
Liabilities:						
Current liabilities:						
Accounts payable		174,337		61,038		235,375
Accrued wages and benefits Intergovernmental payable		28,612 16,987		4,576 6,845		33,188 23,832
Intergovernmentar payable Interfund payable		55,000		0,043		55,000
Accrued interest payable		372				372
Other loan payable		3,691		_		3,691
OWDA loans payable		348,368		171,405		519,773
Accrued compensated absences		1,182		<u> </u>		1,182
Total current liabilities		628,549		243,864		872,413
Long-term liabilities (net of current portion):						
Other loan payable		95,804		-		95,804
OWDA loans payable		3,908,980		6,133,443		10,042,423
Accrued compensated absences Total long-term liabilities		10,527 4,015,311		6,133,443		10,527 10,148,754
Total liabilities		4,643,860		6,377,307		11,021,167
Net assets:						
Invested in capital assets, net of related debt Unrestricted	_	779,695 727,073	_	244,451 475,526	_	1,024,146 1,202,599
Total net assets	\$	1,506,768	\$	719,977	\$	2,226,745

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund

	_	Wastewater Fund		Water Fund	B	Business-Type Activities
Operating revenues:	Φ	1.206.005	ф	1 225 222	Ф	2 (12 127
Charges for services	\$	1,286,905	\$	1,325,222	\$	2,612,127
Sewer tap-in fees		56,275		4,075		60,350
Fines, licenses and permits		228,092		10,785		238,877
Miscellaneous income	_	12,836		11,427		24,263
Total operating revenues	_	1,584,108	_	1,351,509	_	2,935,617
Operating expenses:						
Personal services		428,609		173,259		601,868
Supplies and materials		75,479		8,409		83,888
Contractual services		242,630		636,679		879,309
Depreciation	_	164,005	_	142,828		306,833
Total operating expenses	_	910,723	_	961,175	_	1,871,898
Operating income	_	673,385		390,334		1,063,719
Non-operating revenues (expenses):						
Intergovernmental		493,500		85,000		578,500
Investment income		29,509		26,176		55,685
Interest and fiscal charges		(224,143)		(293,126)		(517,269)
Loss on disposal of capital assets		(1,328)		-		(1,328)
Total non-operating revenues (expenses)	_	297,538	_	(181,950)		115,588
Income before transfers		970,923		208,384		1,179,307
Transfers-in		22,543		22,603		45,146
Transfers-out	_	(2,895)		<u> </u>		(2,895)
Change in net assets		990,571		230,987		1,221,558
Net assets at beginning of year	_	516,197	_	488,990		1,005,187
Net assets at end of year	\$_	1,506,768	\$	719,977	\$	2,226,745

Statement of Cash Flows Proprietary Fund

For the Year Ended December 31, 2007

		Wastewater Fund	Water Fund	Total
Decrease in cash and cash equivalents:				
Cash flows from operating activities:	Φ.		1 222 221 4	2 7 4 0 7 7
Cash received from customers	\$	1,241,651 \$	1,323,224 \$	2,564,875
Cash payments for personal services		(427,180)	(171,636)	(598,816)
Cash payments for contractual services		(129,406)	(614,326)	(743,732)
Cash payments for vendors for supplies		(75.070)	(7.065)	(02.025)
and materials		(75,070)	(7,865)	(82,935)
Other operating revenues		7,708	3,142	10,850
Net cash provided by operating activities		617,703	532,539	1,150,242
Cash flows from non-capital financing activities:				
Transfers-in		22,543	22,603	45,146
Transfers-out		(2,895)	-	(2,895)
Subsidy from grant		493,500	-	493,500
Advances-in		55,000		55,000
Net cash provided by non-capital				
financing activities		568,148	22,603	590,751
Cash flows from capital and related financing activities:				
Proceeds from OWDA loan		1 205 742		1 205 742
Principal paid on OWDA loans		1,285,743 (259,304)	(163,848)	1,285,743 (423,152)
Interest paid on OWDA loans		(219,184)	(293,126)	(512,310)
Principal paid on other loan		(219,184) $(3,531)$	(293,120)	(312,310) $(3,531)$
Interest paid on other loan		(4,587)	-	(4,587)
Capital grant		(4,367)	85,000	85,000
Acquisition of capital assets		(2,028,962)	(259,345)	(2,288,307)
Net cash used for capital and related		(2,020,902)	(239,343)	(2,288,307)
financing activities		(1,229,825)	(631,319)	(1,861,144)
Cash flows from investing activities				
Interest received		29,509	26,176	55,685
Net decrease in cash and cash equivalents		(14,465)	(50,001)	(64,466)
Cash and cash equivalents at beginning of year		487,253	383,222	<u>870,475</u>
Cash and cash equivalents at end of year	\$	472,788 \$	333,221 \$	806,009
				(Continued)

The accompanying notes are an integral part of these financial statements

Statement of Cash Flows (continued) Proprietary Fund

For the Year Ended December 31, 2007

Reconciliation of operating income to net cash provided by operating activities:	Wastewater Fund	Water Fund	Business-Type Activities
Operating income	\$ 673,385 \$	390,334 \$	1,063,719
Adjustments: Depreciation	164,005	142,828	306,833
Changes in assets/liabilities: Increase in accounts receivable Increase in intergovernmental receivable Increase in prepaids Decrease in materials and supplies inventory (Increase) decrease in special assessment receivable Increase in accounts payable Decrease in accrued compensated absences Increase in intergovernmental payable Increase (decrease) in accrued wages and benefits	(22,970) (103,624) (5,500) (758) (208,155) 124,513 (12,427) 2,415 6,819	(25,972) (8,285) (1,501) - 4,612 30,773 - 1,573 (1,823)	(48,942) (111,909) (7,001) (758) (203,543) 155,286 (12,427) 3,988 4,996
Net cash provided by operating activities:	\$ <u>617,703</u> \$	532,539 \$	1,150,242

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Statement of Fiduciary Net Assets Fiduciary Funds

## December 31, 2007

	Agency
Assets:	¢ (1.401
Equity in pooled cash and cash equivalents	\$61,401
Liabilities:	
Accounts payable	\$ 4,820
Due to others	56,581
Total liabilities	\$61,401

Notes to Basic Financial Statements

#### For the Year Ended December 31, 2007

## **Note 1:** The Reporting Entity

The City of Geneva is a home rule municipal corporation duly organized and existing under the constitution and laws of the State of Ohio. The City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable general laws. The City was incorporated as a city in 1958. The City operates under its own charter and is governed by a City Manager-Council form of government, which was adopted on November 2, 1957. Members of Council are elected to four-year staggered terms.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Geneva, this includes police protection, fire fighting and prevention, street maintenance and repairs, building inspection, parks and recreation, wastewater, water distribution, and the community center.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes.

A discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize it is legally separated from the City.

The Community Improvement Corporation of Geneva ("CIC") is a legally separate, non-profit organization, served by a fifteen-member board composed of City officials and community representatives. Charged with the responsibilities of advancing, encouraging and promoting the industrial, economic, commercial and civic development of the Geneva area, the CIC is empowered with the ability to carry out the actions they consider necessary to achieve these responsibilities. Due to the nature and significance of the CIC's relationship to the City, the CIC is presented as a component unit of the City. The CIC has elected to apply GASB Statement No. 29 since they have applied the AICPA not-for-profit model. Separately issued financial statements can be obtained from the City of Geneva.

Information in the following notes to the basic financial statements is applicable to the primary government. Information relative to the component unit is presented in Note 21.

The City is associated with two jointly governed organizations, the Ashtabula County General Health District and the Geneva Union Cemeteries District. These organizations are presented in Note 20 to the basic financial statements.

Notes to Basic Financial Statements (continued)

#### For the Year Ended December 31, 2007

#### **Note 2:** Summary of Significant Accounting Policies

The financial statements of the City of Geneva have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued after November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The most significant of the City's accounting policies are described below.

#### A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid doubling up revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business activity is self-financing or draws from the general revenues of the City.

#### Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

# B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used.

Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Geneva and/or the general laws of Ohio.

Street Construction, Maintenance and Repair Fund - The street construction special revenue fund accounts for the portion of the state gasoline tax and motor vehicle registration fees for maintenance of streets within the City.

Community Development Fund - This fund accounts for monies received from the sale of City owned properties. Money is also transferred in from the income tax fund to cover community development projects.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

*Proprietary Funds* - Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

*Enterprise Funds* - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds.

Wastewater Fund - This fund accounts for the wastewater service provided to residential and commercial users within the City.

Water Fund - This fund accounts for the provision of water distribution to residential and commercial users within the City.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

### B. Fund Accounting (continued)

Fiduciary Funds

Fiduciary fund reporting focuses on net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City has four agency funds: JEDD I District Board Fund, JEDD II District Board Fund, JEDD II Harpersfield Township Fund and the Fire Fund. The JEDD I and II District Board Funds and the JEDD II Harpersfield Township Fund account for income tax collected by the City for these Joint Economic Development Districts. The Fire Fund accounts for the money insurance companies must deposit with the City for repair, removal or securing of buildings in the event of a fire. Once the project is complete, the funds are returned.

### C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets, except for fiduciary funds. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The Statement of Changes in Fund Net Assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The Statement of Cash Flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

### Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Available period for the City is sixty days after year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned.

Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6).

Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements, and rentals.

### Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2007, but which were levied to finance year 2008 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

### D. Basis of Accounting (continued)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

All proprietary funds are accounted for on the accrual basis of accounting. Their revenues are recognized in the period earned and expenses are recognized in the period incurred. Proprietary funds' unbilled services are recognized as revenue in the period when the service is provided. Under GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Activities, all proprietary funds will continue to follow Financial Accounting Standards Board (FASB) standards issued on or before November 30, 1989. However, from that date forward, proprietary funds will have the option of either 1) choosing not to apply future FASB standards (including amendments of earlier pronouncements), or 2) continuing to follow new FASB pronouncements (unless they conflict with GASB pronouncements). The City has chosen not to apply future FASB standards.

### E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of budgetary control has been established by City Council at the personal services and other expenditure object levels within each department for all funds. Budgetary modifications may only be made by ordinance of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by Council.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts on the budgetary statements reflect the first appropriations for that fund that covered the entire year including amounts automatically carried forward from prior years. The amounts reported as the final budget amounts represent the final appropriation amounts passed by Council during the year.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

### F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, except the investment trust fund, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the balance sheet.

The City complies with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. As a governmental entity other than an external investment pool in accordance with GASB 31, the City's investments are stated at fair value, except for interest-earning investment contracts, money market investments, and external investment pools (see Note 5).

In applying GASB Statement No. 31, the City utilized the following methods and assumptions as of December 31, 2007:

The portfolio was limited to nonparticipating interest-earning investment contracts and State Treasury Asset Reserve of Ohio (STAROhio).

Most of the City's investments are reported at fair value, which is the quoted market price as of the valuation date. For investments in STAROhio, fair value is determined by the pool's share price. Exceptions to the fair value requirement include nonparticipating interest-earning investment contracts.

Nonparticipating investment contracts, such as nonnegotiable certificates of deposit are reported at cost

Aside from investments clearly identified as belonging to a specific fund, any unrealized gain/loss resulting from the valuation will be recognized within the General fund to the extent its cash and investments balance exceeds the cumulative value of those investments subject to GASB Statement No. 31.

The gain/loss resulting from valuation will be reported within the investment earnings account on the Statement of Activities.

The City's policy is to hold investments until market values equal or exceed cost.

During the year, the City invested in STAROhio, an investment pool managed by the State Treasurer's Office. STAROhio which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on December 31, 2007.

For purposes of the combined Statement of Cash Flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

### G. Inventory

Inventories are stated at cost, on the first-in, first-out basis. At December 31, 2007, the Street Construction, Maintenance and Repair Fund and the Wastewater Fund maintained the only significant inventory. The costs of governmental fund type inventories are recorded as expenditures in the fund when purchased. The reserve for inventory indicates that a portion of the fund balance is not available for future expenditures. For proprietary funds, inventory is expended when consumed.

### H. Capitalization of Interest

Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The City's policy is to capitalize net interest on construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project and the interest earned from temporary investment of the debt proceeds. Capitalized interest is amortized on the straight-line basis over the estimated useful life of the asset.

### I. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2007, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$1,000. The City's infrastructure consists of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Improvements that add to the value of the asset or materially extend the life of an asset are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred in capital leases or during the construction of capital assets is also capitalized.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

### J. Capital Assets (continued)

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	Estimated Lives
Buildings/land improvements	50 years
Equipment	6-20 years
Vehicles	6-20 years
Infrastructure	50 years

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due.

### L. Compensated Absences

The liability for compensated absences is based on the provisions of Government Accounting Standards Board Statement No. 16, Accounting for Compensated Absences. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered, and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments as well as the sick leave accumulated by those employees expected to become eligible to receive termination benefits in the future.

The amount is based on accumulated sick leave and employee wage rates at fiscal year-end, taking into consideration any limits specified in the City's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

### M. Fund Balance Reserves

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. Fund balance reserves have been established for encumbrances, advances, loans and inventories.

### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The government-wide statement of net assets reports \$509,426 of restricted net assets, none of which is restricted by enabling legislation. Net assets restricted for other purposes include resources restricted for streets, police and ambulance.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### O. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivable/payable". Interfund balance amounts are eliminated in the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer and water. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

### Q. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 2:** Summary of Significant Accounting Policies (continued)

### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2007.

### S. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### Note 3: Change in Accounting Principles and Restatement of Fund Balances

### A. Change in Accounting Principles

For fiscal year 2007, the City implemented GASB Statements No. 43, Financial Reporting for Postemployment Benefit Plans other than Pension Plans and No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues. GASB Statement No. 43 applies for other postemployment benefit (OPEB) trust funds included in the financial reports of plan sponsors or employers and provides requirements for reporting OPEB funds by administrators of multiple-employer OPEB plans, when the fund used to accumulate assets and pay benefits or premiums when due is not a trust fund. GASB Statement No. 48 establishes criteria that governments will use to ascertain whether certain transactions should be regarded as sales or a collateralized borrowings. The statement also includes disclosure requirements for future revenues that are pledged and sold.

Implementation of GASB Statements No. 43 and 48 did not affect the presentation of the financial statements of the City.

### B. Restatement of Fund Balances

At December 31, 2006, the following Statements of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual were restated: Street Construction, Maintenance and Repair Fund and Community Development Fund. In the prior year, certain encumbrances were improperly excluded from the budgetary comparison calculations. The fund balances were restated to properly include \$39,454 and \$1,541, respectively of encumbrances.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 4:** Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statements of Revenues, Expenditures, and Changes in Fund Balances - Budget (Non-GAAP Budgetary Basis) and Actual presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are identified as follows:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures/Expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, encumbrances are recorded as the equivalent of an expenditure (budget basis) as opposed to a reservation of fund balance for Governmental Funds, and note disclosure for Proprietary Funds (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund, Street Construction, Maintenance and Repair Fund and Community Development Fund.

### Net Change in Fund Balance

		General	Street Construction Maintenance and Repair			Community Development
GAAP basis	\$	242,304	\$	26,425	\$	85,438
Increase (decrease) due to: Revenue accruals Expenditure accruals Outstanding encumbrances Budget basis	<u> </u>	147,573 (66,605) (34,978) 288,294		(11,682) (18,496) (34,109) (37,862)	<u>-</u>	665,999 (752,478) (1,625) (2,666)

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 5:** Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are monies identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily;
- 4. Investment grade obligations of state and local governments, and public authorities;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- 6. The State Treasurer's investment pool (STAROhio).

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 5:** Deposits and Investments (continued)

### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by eligible securities pledged to and deposited either within the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred and five percent of the deposits being secured.

At year-end, the carrying amount of the City's deposits was \$2,754,583 and the bank balance was \$2,928,905. Of the bank balance \$400,000 was covered by Federal depository insurance and \$2,528,905 was uninsured and collateralized with securities held by the pledging institution's trust department, not in the City's name.

### Investments

Investments are reported at fair value. As of December 31, 2007, the city had the following investments:

		Average
		Maturity
	<u>Fair V</u>	alue (Days)
STAROhio	\$3:	29,519 <u>N/A</u>

Weighted

Interest Rate Risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City investment policy also limits security purchases to those that mature within five years unless specifically matched to a specific cash flow. To date, no investments have been purchased with a life greater than one year.

Custodial Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

*Credit Risk* is addressed by the City's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that portfolio be diversified both by types of investment and issuer. All investments of the city are registered and carry a rating AAA by Standard & Poor's.

Concentration of Credit Risk is defined by the Governmental Accounting Standards Board as five percent as five percent or more in the securities of a single issuer. The City's investment policy places no limit on the amount the City may invest in one issuer.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### Note 6: Receivables

### A. Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the state statute at 35 percent of appraised market value. All property is required to be revalued every three years. The last revaluation was completed in 2002. Real property taxes are payable annually or semiannually. If paid annually, the payment is due February 28; if paid semi-annually, the first payment is due February 28 with the remainder payable by June 20 unless extended.

Taxes collected on tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values during and at the close of the most recent fiscal year of the taxpayer that ended on or before March 31 of that calendar year, and at the tax rates determined in the preceding year. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2007 is 12.5 percent. This will be reduced to 6.25 percent for 2008 and zero for 2009. Amounts paid by multi-county taxpayers are due September 20. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30 with the remainder payable by September 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 25 percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Geneva. The County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for all City operations for the year ended December 31, 2007, was \$8.70 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2007 property tax receipts were based are as follows:

	<u>A</u>	ssessed Value
Category:		
Real estate	\$	88,801,680
Public utility		2,526,980
Tangible personal		5,882,300
Total	\$ _	97,210,960

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 6:** Receivables (continued)

### B. Income Taxes

The City levies municipal income tax of 1½ percent on all salaries, wages, commissions and other compensation, and net profits earned within the City, as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of 1 percent of the tax paid to another municipality.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

Income tax collections are received by the general fund.

### C. Intergovernmental Receivables

Receivables at December 31, 2007, primarily consisted of taxes, accounts (billings for user charged services), intergovernmental receivables, entitlement or shared revenues, special assessments, loans receivable, and interest on investments. All receivables are considered fully collectible.

A summary of intergovernmental receivables follows:

Governmental activities:	
Homestead and rollback	\$ 23,100
Local government	172,928
Public utility and CAT tax reimbursements	9,645
Estate tax	13,406
Court fines	4,607
Auto registration and gasoline tax	145,392
Permissive tax	6,005
CHIP home grant	5,620
Miscellaneous reimbursements	2,663
Total governmental activities	383,366
Business-type activities:	
State reimbursement	29,000
Miscellaneous reimbursement	8,285
Harpesfield Township reimbursement	<u>87,845</u>
Total business-type activities	125,130
Total	\$508,496

### D. Loan Receivables

As part of the Economic Development Special Revenue Fund, the City maintains a revolving loan program, available to local businesses to encourage growth and development. The State of Ohio provides funding for the program. At December 31, 2007, there were two loans outstanding, totaling \$121,235.

Notes to Basic Financial Statements (continued)

# For the Year Ended December 31, 2007

**Note 7:** Capital Assets

Capital asset activity for government the year ended December 31, 2007, was as follows:

	Balances			Balances
	12/31/06	Additions	Deletions	12/31/07
Governmental activities:				
Capital assets not being depreciated				
Land/land improvements	\$ 1,413,749	\$ 35,892 \$	- 3	\$ 1,449,641
Construction in progress	152,512	310,448	(53,073)	409,887
Total non-depreciable assets	1,566,261	346,340	(53,073)	1,859,528
Capital assets being depreciated				
Building/land improvements	3,518,901	24,805	-	3,543,706
Equipment	1,400,679	66,400	(82,713)	1,384,366
Vehicles	1,619,021	194,677	(29,624)	1,784,074
Infrastructure	12,495,944	71,931		12,567,875
Total capital assets being depreciated	19,034,545	357,813	(112,337)	19,280,021
Less: accumulated depreciation				
Building/land improvements	(1,521,470)	(72,773)	-	(1,594,243)
Equipment	(929,256)	(137,182)	81,513	(984,925)
Vehicles	(1,054,710)	(71,258)	29,624	(1,096,344)
Infrastructure	(8,109,010)	(453,586)		(8,562,596)
Total accumulated depreciation	(11,614,446)	(734,799)	111,137	(12,238,108)
Net capital assets being depreciated	7,420,099	(376,986)	(1,200)	7,041,913
Governmental activities capital assets, net	\$ <u>8,986,360</u>	\$ (30,646) \$	(54,273)	\$ <u>8,901,441</u>

Notes to Basic Financial Statements (continued)

# For the Year Ended December 31, 2007

Note 7: Capital Assets (continued)				
	Balances 12/31/06	Additions	Deletions	Balances 12/31/07
Business-type activities:				
Capital assets not being depreciated:				
Construction progress	\$ 247,564	\$ <u>1,966,994</u>	\$ (83,150)	\$ 2,131,408
Capital assets being depreciated:				
Buildings/land improvements	3,735,823	19,995	-	3,755,818
Equipment	588,479	43,498	(7,287)	624,690
Vehicles	110,200	3,096	-	113,296
Infrastructure	8,855,897	337,874		9,193,771
Total capital assets being depreciated	13,290,399	404,463	(7,287)	13,687,575
Less: accumulated depreciation				
Buildings/land improvements	(2,034,988)	(79,779)	-	(2,114,767)
Equipment	(427,813)	(38,426)	5,959	(460,280)
Vehicles	(109,256)	(804)	-	(110,060)
Infrastructure	(1,260,215)	(187,824)		(1,448,039)
Total accumulated depreciation	(3,832,272)	(306,833)	5,959	(4,133,146)
Net capital assets being depreciated	9,458,127	97,630	(1,328)	9,554,429
Total business-type activities capital assets, net	\$ <u>9,705,691</u>	\$2,064,624	\$(84,478)	\$ <u>11,685,837</u>
Depreciation expense was charged to gover	nmental activitie	s as follows:		
General government				\$ 69,295
Security of persons and property				148,199
Public health and welfare				266
Leisure time activities				6,902
Transportation				510,137
Total				\$ 734,799

Notes to Basic Financial Statements (continued)

# For the Year Ended December 31, 2007

### **Note 8:** Note Debt

Note debt activity for the year ended December 31, 2007 consisted of the following:

		Balance						Balance
	_	12/31/06	Additions		Deletions			12/31/07
4.375% 2006 Various purpose improvement note, maturing 8/17/2007	\$	766,000	\$	_	2	(766,000)	\$	_
3.87% 2007 Various purpose improvement	Ψ	700,000	Ψ	_	Ψ	(700,000)	Ψ	-
note, maturing 8/16/08				666,000				666,000
Total notes	\$	766,000	\$	666,000	\$	(766,000)	\$	666,000

By Ohio law, notes can be issued in anticipation of bond proceeds and levies. All notes are backed by the full faith and credit of the City. The notes are generally issued in anticipation of long-term bond financing and are refinanced until such bonds are issued.

### **Note 9: Long-Term Obligations**

Bonded debt and other long-term obligations payable activity for the year ended December 31, 2007 was as follows:

	Balance 12/31/06	Additions	Deletions	Balance Due in One 12/31/07 Year
Governmental activities:			<u> </u>	
General obligation bonds:				
4.99% 1995 Various purpose street				
lighting improvements, maturing 2015 \$	125,000	\$ -	\$ (10,000)	\$ 115,000 \$ 10,000
4.51% 2005 Road improvements,				
maturing 2015	784,912	-	(77,721)	707,191 81,266
2-4% 2003 USDA rural development -				
fire truck, maturing 2015	487,000		(40,000)	447,000 43,000
Total general obligation bonds	1,396,912		(127,721)	<u>1,269,191</u> <u>134,266</u>
Special assessment bonds:				
4.99% 1995 Various purpose -				
subdivisions, maturing 2015	740,000		<u>(65,000</u> )	<u>675,000</u> <u>70,000</u>
Other loans:				
0% Ohio Public Works Commission				
2003 S. Broadway widening,				
maturing 2013	152,784	-	(23,505)	129,279 23,506
2006 Roosevelt Drive, maturing 2016	47,500	-	(5,000)	42,500 5,000
0% 2006 Civic Development Corporation				
loan, maturing 2009	5,153	-	(2,290)	2,863 2,290
3% 2007 ODOT loan payable		201,535		201,535
Total other loans	205,437	201,535	(30,795)	<u>376,177</u> <u>30,796</u>
Other long-term obligations:				
Capital leases payable	194,311	154,751	(113,010)	236,052 115,006
Accrued compensated absences	127,192	28,551	<u>(47,577</u> )	<u>108,166</u> <u>45,600</u>
Total other long-tern obligations	321,503	183,302	(160,587)	<u>344,218</u> <u>160,606</u>
Total governmental long-term liabilities \$	2,663,852	\$ <u>384,837</u>	\$ (384,103)	\$ <u>2,664,586</u> \$ <u>395,668</u>

Notes to Basic Financial Statements (continued)

# For the Year Ended December 31, 2007

**Note 9:** Long-Term Obligations (continued)

	Balance 12/31/06	Additions	Deletions		Deletions 1		]	Due in One Year
Business-type activities:								
Ohio Water Development Authority loans:								
4.56% OWDA, series 2004,								
maturing 2030 \$	6,468,696	\$ 	\$	(163,848)	\$	6,304,848	\$	171,405
7% OWDA Phase I – nitrification tower,								
maturing 2013	428,834	-		(52,267)		376,567		56,695
7% OWDA Phase II – tertiary filters,								
maturing 2015	425,614	-		(40,173)		385,441		43,343
7% OWDA Phase III – Southerly sewer,								
maturing 2018	1,768,765	-		(102,386)		1,666,379		110,066
2.2% OWDA Phase IV – interceptor								
Old Orchard, maturing 2015	202,171	-		(21,880)		180,291		22,364
2.2% OWDA Phase V – Centennial,								
maturing 2015	209,623	-		(22,687)		186,936		23,188
2.2% OWDA Phase VI – filter press,								
maturing 2016	195,902	-		(19,911)		175,991		20,352
3% OWDA, series 2007, maturing 2022		1,285,743				1,285,743		72,360
Total Ohio Water Development								
Authority loans	9,699,605	1,285,743		(423,152)		10,562,196		519,773
Other long-term obligations:								
2006 Geneva-on-the-Lake sanitary sewer								
outfall, maturing 2026	103,026	-		(3,531)		99,495		3,691
Accrued compensated absences	24,136	2,250		(14,677)		11,709		1,182
Total other long-term obligations	127,162	2,250		(18,208)		111,204		4,873
Total business-type long-term								
obligations \$	9,826,767	\$ 1,287,993	\$	<u>(441,360</u> )	\$	<u>10,673,400</u>	\$	524,646

Principal and interest requirements to retire the long-term debt obligations outstanding at December 31, 2007 were as follows:

	_	Governmental Activities									
	_	General Obligation Bonds				OPWC Loans		Special A	Asse	essments	
<u>Year</u>	_	Principal		Interest		Principal		Principal		Interest	
2008	\$	134,266	\$	56,488	\$	28,506	\$	70,000	\$	37,800	
2009		145,973		50,343		28,505		70,000		33,880	
2010		152,849		43,673		28,505		75,000		29,960	
2011		160,902		36,698		28,505		80,000		25,760	
2012		169,140		29,399		28,505		85,000		21,280	
2013-2016	_	506,061		40,412		29,253		295,000		33,880	
	\$	1,269,191	\$	257,013	\$	171,779	\$	675,000	\$	182,560	

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

**Note 9:** Long-Term Obligations (continued)

	Governmental Activities								
	Other Loans		T	otal					
Year	Principal	_	Principal	_	Interest				
2008	\$ 2,290	\$	235,062	\$	94,288				
2009	573		245,051		84,223				
2010	-		256,354		73,633				
2011	-		269,407		62,458				
2012	-		282,645		50,679				
2013-2016		_	830,314	_	74,292				
	\$ 2,863	\$	2,118,833	\$ _	439,573				

	Business-Type Activities										
	OWDA Loans			Other Loan					Total		1
<u>Year</u>	Principal		Interest		Principal		Interest		Principal		Interest
2008	\$ 519,773	\$	505,390	\$	3,691	\$	8,117	\$	523,464		513,507
2009	547,798		479,133		3,859		8,117		551,657		487,250
2010	577,583		451,259		4,034		8,117		581,617		459,376
2011	609,249		421,659		4,217		8,117		613,466		429,776
2012	642,926		393,214		4,408		8,117		647,334		401,331
2013-2017	2,912,662		1,478,498		25,233		40,587		2,937,895		1,519,085
2018-2022	2,039,824		859,738		31,505		40,587		2,071,329		900,325
2023-2027	1,848,245		436,624		22,548		24,352		1,870,793		460,976
2028-2029	864,136		49,811			,			864,136		49,811
	\$ 10,562,196	\$	5,075,326	\$	99,495	\$	146,111	\$	10,661,691	\$	5,221,437

General obligation bonds are direct obligations of the City and will be paid from the debt service fund using property tax revenues. Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, payment would be made by the City.

Compensated absences will be paid from the fund from which the employees' salaries are paid.

All OWDA loans are obligations of the Wastewater and Water funds, and will be paid from the operating revenue of those funds.

The City has two loans with the Ohio Public Works Commission (OPWC). One was issued in 2003 to finance the repair and widening of South Broadway. The other was issued in 2006 to finance the repair of Roosevelt Drive. The 2003 loan and 2006 loan are obligations of the Street Construction, Maintenance and Repair fund and are paid from transfers from the General fund.

See Note 10 for detail on capital leases.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 9:** Long-Term Obligations (continued)

During the year, the City obtained partial proceeds from an Ohio Department of Transportation loan to be repaid in monthly principal and interest payments beginning in 2009. The City has not yet collected the total proceeds to be received on this loan and as a result, the debt maturity schedule above does not reflect any amounts for principal or interest. When the loan is finalized, the principal and interest will be included above.

### **Note 10:** Capital Leases

The City has entered into lease agreements as lessee for financing the acquisition of various vehicles for the police and street departments. This lease agreement qualifies as a capital lease for accounting purposes and therefore, has been recorded at the present value of its future minimum lease payments as of inception date.

	Government Activities	
Assets:		_
Vehicles	\$ 330,20	0
Equipment	4,75	1
Less: accumulated depreciation	(24,96)	<u>5</u> )
Total	\$309,98	6

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the minimum lease payments.

	G	overnmental	Operating
<u>Year</u>		Activities	Lease payments
2008	\$	126,009	\$ 7,415
2009		90,204	5,246
2010		36,950	2,006
2011		1,404	-
2012		351	
Total minimum lease payments		254,918	14,667
Less: Amount representing interest		(18,866)	
Present value of minimum lease payments	\$	236,052	14,667

Lease payments are made from the General Fund and Vehicle and Major Equipment Fund. The lease payment amounts will be paid with current, available resources that have accumulated in the fund for payment early in the following year.

Rental expense related to operating leases for equipment totaled \$7,415 for the year ended December 31, 2007.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 11: Pension Plans**

### A. Ohio Public Employees Retirement System

The City of Geneva participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

For the year ended December 31, 2007, the members of all three plans were required to contribute 9.50 percent of their annual covered salary to fund pension obligations. The City contributed 13.85 percent of covered payroll, of which 5 to 6 percent was used to fund health care coverage for retirees. The contribution rate is determined actuarially. The Ohio Revised Code provides statutory authority for member and employer contributions. The City of Geneva's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2007, 2006, and 2005 were \$115,135, \$105,715, and \$118,963, respectively, equal to the required contributions for each year. The full amount has been contributed for 2006 and 2005. 63 percent has been contributed for 2007 with the remainder being reported as a liability.

### B. Ohio Police and Fire Pension Fund

The City of Geneva contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan administered by the OP&F's Board of Trustees. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

The Ohio Revised Code provides statutory authority for employee and employer contributions. Plan members are required to contribute 10 percent of their annual covered salary, while employers are required to contribute 19.5 percent for police officers. The City of Geneva's contributions to OP&F for police and firefighters were \$77,365 and \$37,714, respectively, for the year ended December 31, 2007, \$62,396 and \$44,644, respectively, for the year ended December 31, 2006, \$67,939 and \$37,367, for the year ended December 31, 2005. The full amount has been contributed for 2006 and 2005. 71 percent for both police and firefighters have been contributed for 2007 with the remainder being reported as a liability.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 12: Postemployment Benefits**

### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Plan (TP) – a cost-sharing multiple-employer defined benefit pension plan; the Member-Directed Plan (MD) – a defined contribution plan; and the Combined Plan (CO) – a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. OPERS provides retirement, disability, survivor and post-retirement health care benefits to qualifying members of both the Traditional and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. In order to qualify for post-retirement health care coverage, age and service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and qualified survivor recipients is available. The health care coverage provided by the Retirement System is considered an Other Post-employment Benefit (OPEB) as described in

GASB Statement No. 12. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care. The Ohio Revised Code provides statutory authority requiring employers to fund post-retirement health care through their contributions to OPERS. The 2007 employer contribution rate was 13.85 percent of covered payroll; 5 percent from January 1 through June 30, 2007 and 6 percent from July 1 through December 31, 2007 were the portions that was used to fund health care.

Benefits are advance-funded using the individual entry age normal actuarial cost method. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2006, include a rate of return on investments of 6.50 percent. An annual increase of 4.0 percent, compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increase, over and above the 4.0 percent base increase, were assumed to range from 0.50 percent to 6.30 percent. Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 0.50 percent to 5.00 percent for the next eight years. In subsequent years (9 and beyond) health care costs were assumed to increase at 4 percent (the projected wage inflation rate). All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12.00 percent corridor.

At December 31, 2007, the number of active contributing participants in the Traditional and Combined Plans totaled 374,979. The number of active contributing participants for both plans used in the December 31, 2006, actuarial valuation was 362,130. The City's actual contributions for 2007, which were used to fund postemployment benefits, were \$75,986. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2006, (the latest information available) were \$12.0 billion. The actuarially accrued liability and the unfounded actuarially accrued liability were \$30.7 billion and \$18.7 billion, respectively.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 12: Postemployment Benefits (continued)**

### A. Ohio Public Employees Retirement System (continued)

The Health Care Preservation Plan (HCPP) adopted by the OPERS Board of Trustees on Spetember 9, 2004, was effective date January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which will allow additional funds to be allocated to the health care plan.

#### B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund ("OP&F") provides post-retirement health care coverage to any person who received or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Post-employment Benefit (OPEB) as described in GASB Statement No. 12. The Ohio Revised Code provides that health care cost paid from the funds of OP&F shall be included in the employer's contribution rate. The total police employer contribution rate is 19.5 percent of covered payroll. The Ohio Revised Code provides the statutory authority allowing the Ohio Police and Fire Pension Fund's Board of Trustees to provide health care coverage to all eligible individuals. Health care funding and accounting is on a pay-as-you-go basis. A percentage of covered payroll, as defined by the Board, is used to pay retiree health care expenses. The Board defined allocation was 7.75 percent and 6.75 of covered payroll was applied to the Postemployment health care program during 2006 and 2007, respectively. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The number of participants eligible to receive health care benefits as of December 31, 2006, the date of the last actuarial valuation available, was 14,120 for police and 10,563 for firefighters. The City's actual contributions for 2007 that were used to fund post-employment benefits were \$40,930 for police and \$14,739 for firefighters. OP&F's total health care expenses for the year ending December 31, 2006, the date of the last actuarial valuation available, was \$120,373,722, which was net of member contributions of \$58,532,848.

### **Note 13: Risk Management**

The City is exposed to various risk of loss related to torts, theft, damage to, and destruction of assets, errors and omissions; injuries to employees; and natural disasters. The City maintains comprehensive insurance coverage with private insurance carriers for real property, building contents, vehicle and general liability insurance, and police professional liability insurance.

The City continues to carry health insurance through a private carrier. There were no reductions in insurance coverage from the previous year, nor have settlements exceeded insurance coverage in any of the prior three fiscal years.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 14: Compensated Absences**

Employees earn vacation and sick leave at different rates, which are also affected by length of service. All full-time employees may carry over 40 vacation hours for use during the first three months of the following year. Sick leave accrual is continuous, with a limit of 960 hours for all employees. Overtime worked is always paid to employees on the paycheck for the period in which it was worked.

Upon retirement with fifteen years of employment, employees can be paid for one half of his/her accumulated hours of sick leave. Policemen, dispatchers and fire department employees will be paid for their accumulated hours up to a maximum of 240 hours. Upon retirement, termination, or death of the employee, accrued vacation is paid for time the employees have earned but not used.

### **Note 15: Contractual Commitments**

The City has the following outstanding contractual commitments for various construction projects at December 31, 2007:

				Amount	Amount
Contractor	_	Contract	_	Expended	Remaining
OWDA - sewer construction	\$	1,500,000	\$	1,285,743	\$ 214,257
OPWC - Centennial Issue II project		86,900		-	86,900
ODOT - Austin Road overpass		425,000		201,535	223,465

### **Note 16:** Contingencies/Pending Litigation

### A. Grants

The City has received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2007.

### B. Litigation

Several claims and lawsuits are pending against the City. The amount of liability, if any, cannot be reasonably estimated at this time. However, in the opinion of management, any such claims and lawsuits will not have a material effect on the overall financial position of the City at December 31, 2007.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 17: Interfund Transactions**

Interfund receivables and payables for the year ended December 31, 2007 consisted of the following:

Receivable Fund	Payable Fund	Amount
General Fund	Non-Major Governmental Funds	\$ 36,270
General Fund	Wastewater Fund	55,000
		\$ 91,270

Long-term interfund loans are classified as "advances to/from other funds" and consist of the following at December 31, 2007:

Receivable Fund	Payable Fund	_	Amount
Non-Major Governmental Fund	Street Construction, Maintenance and Repair	\$	45,750

Interfund transfers for the year ended December 31, 2007, consisted of the following:

	_	Transfer from						
				Other				
		General	(	Governmental		Wastewater		
Transfer to:	_	Fund	_	Fund		Funds	_	Total
SCMR	\$	271,103	\$	-	\$	-	\$	271,103
Community Development		225,000		-		-		225,000
Other Governmental		308,228		16,965		2,895		328,088
Wastewater		22,543		-		-		22,543
Water	_	22,603	_					22,603
	\$	849,477	\$	16,965	\$	2,895	\$	869,337

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed. The City had no transfers that either do not occur on a regular basis or were inconsistent with the purpose of the fund making the transfer.

### **Note 18:** Related Party Transaction

In prior years, the City transferred two land parcels to the Community Improvement Corporation of Geneva (Note 1). The amount outstanding at December 31, 2007 is \$44,558. City management is confident that once the CIC itself sells the land to either a developer or business which wishes to locate or expand in Geneva, the City will receive compensation of the remaining balance.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### Note 19: Accountability

There is a deficit in the Community Development Fund of \$625,023 caused by the application of generally accepted accounting principles to this fund. The General Fund is liable for any deficit in this fund and provides operating transfers when cash is required, not when accruals occur.

### **Note 20: Jointly Governed Organizations**

### A. Ashtabula County General Health District

The Ashtabula County General Health District, a jointly governed organization, provides health services to the citizens with the County. The Board of Health which consists of a representative from each of the participating governments oversees the operation of the District. Twenty-seven townships, seven villages, and the City of Geneva participate in the District. The City contributed \$49,267 during 2007 for the operation of the District.

### B. Geneva Union Cemeteries District

The Geneva Union Cemeteries District, a jointly governed organization is a political subdivision governed by a board of trustees, which possesses its own contracting and budgeting authority. The board of trustees consists of a representative from each of the participating governments: The City of Geneva, the Village of Geneva-on-the-Lake, and Geneva Township. The members serve staggered three-year terms. In 2007, .64 mills of the tax valuation was paid to the Cemetery.

### **Note 21:** Component Unit

### A. Summary of Significant Accounting Policies

Nature of Organization - The Community Improvement Corporation of Geneva ("CIC") was incorporated in July 1997 by the City of Geneva ("the City") under Sections 1724.01 et. seq. of the Ohio Revised Code. The CIC is a separate body politic having power to act as an individual entity to carry out powers given to it under State statute. The CIC is a legally separate, non-profit organization, served by a fifteen-member board composed of City officials and community representatives.

The CIC has qualified for a tax exemption under Section 501(c)(3) of the Internal Revenue Code and, accordingly, no provision for federal income tax has been recorded in the accompanying financial statements.

Financial Statement Presentation - The CIC has prepared financial statements in conformity with general accepted accounting principles (GAAP) as applied to not-for-profit organizations. The Financial Accounting Standards Board (FASB) is the accepted standard-setting body for establishing accounting and financial reporting principles for not-for-profit organizations.

Notes to Basic Financial Statements (continued)

### For the Year Ended December 31, 2007

### **Note 21:** Component Unit (continued)

### A. Summary of Significant Accounting Policies (continued)

Classification of Net Assets - Under Statement of Financial Accounting Standards (SFAS) No. 117, Financial Statements of Not-for-Profit Organizations, the CIC is required to report information regarding its financial position and activities according to three classes of net assets: unrestricted net assets, temporarily restricted net assets, and permanently restricted net assets, based upon the existence or absence of donor-imposed restrictions. The CIC does not have any temporarily restricted or permanently restricted net assets.

Accounts and Intergovernmental Receivables - Accounts receivables are derived from loans granted to local businesses. At December 31, 2007, accounts receivable were reported at \$5,946.

Capital assets - It is the CIC's policy to capitalize expenditures in excess of \$5,000 with an estimated life of more than one year. Capital asset accounts are stated at cost or donated value and are being depreciated using the straight-line method over their estimated useful lives of ten years. When sold, retired, or otherwise disposed of, the related cost and accumulated depreciation are removed from the applicable accounts and any gain or loss resulting there from is included in the statement of activities. Routine maintenance, repairs and renewals are charged to operating cost and expenses as incurred. Additions and expenditures which materially increase values or extend useful lives are capitalized.

A summary of the component unit's capital assets at December 31, 2007, follows:

Capital assets being depreciated:

Land	\$ 206,200
Equipment	27,330
Less: accumulated depreciation	(6,939)
Net	\$ 226,591

*Use of Estimates* - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### B. Cash Equivalents and Cash on Hand

At year end the carrying amount of the CIC's deposits were \$103,224 and the bank balance was \$103,224, all of which was covered by the Federal Deposit Insurance Coverage (FDIC).

Notes to Basic Financial Statements (continued)

# For the Year Ended December 31, 2007

# **Note 21:** Component Unit (continued)

# C. Restatement of Net Assets

The December 31, 2006 unrestricted net assets have been restated to properly reflect land values as follows:

Net assets at December 31, 2006	\$	445,237
Restatement of capital assets	_	(174,701)
Net assets at December 31, 2006, restated	\$ _	270,536



### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and Members of City Council City of Geneva, Ohio

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Geneva, Ohio (the "City") as of and for the year ended December 31, 2007, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 30, 2008, wherein we noted the City adopted *Governmental Accounting Standards Board Statement Nos. 43 and 48*. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Joel Strom Associates LLC C&P Wealth Management, LLC 25201 Chagrin Boulevard Cleveland, Ohio 44122.5683 p. 216.831.7171 f. 216.831.3020 www.cp-advisors.com



Honorable Mayor and Members of City Council City of Geneva, Ohio

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management of the City, in a separate letter dated June 30, 2008.

This report is intended solely for the information and use of management, Auditor of State's Office and City Council and is not intended to be and should not be used by anyone other than these specified parties.

Panichi Inc.

Cleveland, Ohio June 30, 2008



# Mary Taylor, CPA Auditor of State

### **CITY OF GENEVA**

### **ASHTABULA COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 2, 2008