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## Mary Taylor, CPA Auditor of State

Columbiana County Law Library Association Columbiana County 32 North Park Ave., 1<sup>st</sup> Floor Lisbon, Ohio 44432

#### To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Taylor, CPA Auditor of State

Mary Taylor

March 31, 2008

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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Columbiana County Law Library Association Columbiana County 32 North Park Ave., 1<sup>st</sup> Floor Lisbon, Ohio 44432

To the Board of Trustees:

We have audited the accompanying financial statements of the general fund and the retained monies fund of the Columbiana County Law Library Association, Columbiana County, (the Library) as of and for the years ended December 31, 2005 and 2004. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

The financial statements present only the general fund and the retained monies fund and do not intend to present fairly the financial position or results of operations of all the Library funds.

As described more fully in Note 1, the Library has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

GAAP require presenting entity wide statements and also presenting the Library's larger (i.e. major) funds separately. While the Library does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Libraries to reformat their statements. The Library has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2005 and 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2005 and 2004, or its changes in financial position for the years then ended.

Columbiana County Law Library Association Columbiana County Independent Accountants' Report Page 2

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the fund cash balances of the Columbiana County Law Library Association, Columbiana County, general fund and the retained monies fund as of December 31, 2005 and 2004, and its cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

As discussed in Note 2, the Library has included activity associated with the Retained Monies Fund (see Note 1D2 and note 2.)

The Library has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2008, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Mary Taylor, CPA Auditor of State

Mary Taylor

March 31, 2008

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PUBLIC FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

	General Fund	Retained Monies Fund	Totals (Memorandum Only)
Cash Receipts:			
Fine and Forfeitures	\$237,051		\$237,051
Interest	69	\$6,822	6,891
Total Cash Receipts	237,120	6,822	243,942
Cash Disbursements:			
Supplies and Materials	177,745		177,745
Refunds to Relative Income Sources - See Note 1	89,724		89,724
Total Cash Disbursements	267,469	0	267,469
Total Cash Receipts Over/(Under) Cash Disbursements	(30,349)	6,822	(23,527)
Other Financing Receipts/(Disbursements):			
Remittance to Retained Funds	(10,047)	10,047	0
Refunds from Vendors	337	•	337
Transfers-In	24,595		24,595
Transfers-Out		(24,595)	(24,595)
Total Other Financing Receipts/(Disbursements)	14,885	(14,548)	337
Excess (Deficiency) of Cash Receipts and Other Financing Receipts Over (Under) Cash Disbursements			
and Other Financing Disbursements	(15,464)	(7,726)	(23,190)
Public Fund Cash Balances, January 1	99,772	395,979	495,751
Public Fund Cash Balances, December 31	\$84,308	\$388,253	\$472,561

The notes to the financial statements are an integral part of this statement.

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PUBLIC FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	General Fund	Retained Monies Fund	Totals (Memorandum Only)
Cash Receipts:			
Fine and Forfeitures	\$261,803		\$261,803
Interest Missellaneaus Reseints	78	\$4,531	4,609
Miscellaneous Receipts		2,000	2,000
Total Cash Receipts	261,881	6,531	268,412
Cash Disbursements:			
Supplies and Materials	186,641		186,641
Refunds to Relative Income Sources - See Note 1	83,858		83,858
Total Cash Disbursements	270,499	0	270,499
Total Cash Receipts Over/(Under) Cash Disbursements	(8,618)	6,531	(2,087)
Other Financing Receipts/(Disbursements):			
Remittance to Retained Funds	(9,318)	9,318	0
Refunds from Vendors	88		88
Transfers-In	24,444	(0.1.1.1)	24,444
Transfers-Out		(24,444)	(24,444)
Total Other Financing Receipts/(Disbursements)	15,214	(15,126)	88
Excess (Deficiency) of Cash Receipts and Other Financing Receipts Over (Under) Cash Disbursements			
and Other Financing Disbursements	6,596	(8,595)	(1,999)
Public Fund Cash Balances, January 1	93,176	404,574	497,750
Public Fund Cash Balances, December 31	\$99,772	\$395,979	\$495,751

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The Columbiana County Law Library Association (the Library) was formed in 1910 and is directed by a board of nine trustees who are elected for a three year term by members of the Columbiana County Bar Association. The Library provides free access for all county officers and the judges of the several courts within the county.

The Library operates by receiving a portion of fine and forfeiture monies from the courts (and any associated interest) under Ohio Revised Code (ORC) §§ 3375.50 to .53, inclusive. ORC § 3375.54 authorizes the Library to disburse funds to purchase, lease or rent law books; computer communications consoles to access a system of computerized legal research; microfilm materials and equipment, videotape materials and equipment; audio or visual materials and equipment; and other services, materials, and equipment that provide legal information or facilitate legal research.

ORC §3375.49 requires the Columbiana County Commissioners to provide adequate facilities for the Library, including suitable bookcases, heating and lighting for the rooms.

The Board of Trustees hired a librarian and not more than two assistant law librarians. The Judges of the Court of Common Pleas of Columbiana County fix these librarians' compensation pursuant to ORC § 3375.48. If the Library provides free access to all county officers and the judges of the several courts, the County treasury pays the librarians' salary. If the Library does not provide free access, the Library must pay the librarians' salary.

The Library's management believes these financial statements present all public funds for which the Library is financially accountable.

The Library deems some funds it receives as private monies. Private monies include: notary fees, membership dues, overdue book charges, and photocopying charges. Fees the Library collects for the use of books and copiers remain private even though the books and copiers may have been purchased with public funds. The Library need not comply with ORC § 3375.54 when disbursing private money. The accompanying financial statements do not present private monies.

#### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Library recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Cash and Investments

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Library values demand deposits, savings accounts and certificates of deposit at cost.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### 2. Retained Monies Fund

Retained Monies Fund reports funds the Library retains under Ohio Revised Code § 3375.56. At the end of each calendar year the Library may retain up to ten percent of their unencumbered balance. See footnote 2 for additional information.

#### E. Property, Plant, and Equipment

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### F. Refund to Relative Income Sources

If certain conditions are met, Ohio Revised Code § 3375.56 requires the Library to refund at least ninety percent of any *unencumbered* balance to political subdivisions that provided revenues to the Library. See Footnote 3 for additional information.

#### 2. REFUND TO RELATIVE INCOME SOURCES AND AMOUNT RETAINED

In any year that receipts exceed disbursements, the Library refunds at least ninety percent of the unencumbered balance to the political subdivisions who provided the funds and retains the remainder. Ohio Revised Code § 3375.56 requires this "refund to relative income sources". The following tables present the refunded and retained amounts during 2005 and 2004.

Unencumbered Balance at December 31, 2004
Refunded and Retained During Calendar Year 2005

Refunded and Retained During Calendar Year 2	2005	
Unencumbered Balance at December 31, 2004	\$99,771	
Refunded to Relative Sources during 2005	89,724	
Retained Funds Amount during 2005	\$10,047	
_		
Unencumbered Balance at December 31, 2003		
Refunded and Retained During Calendar Year 2	2004	
Unencumbered Balance at December 31, 2003	\$93,176	
Refunded to Relative Sources during 2004	83,858	
Retained Funds Amount during 2004	\$9,318	

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

#### 3. EQUITY IN POOLED CASH AND INVESTMENTS

The Library maintains a cash and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2005	2004
Demand deposits	\$84,308	\$99,772
Time deposits	\$59,233	\$72,053
Certificates of deposit	329,020	323,926
Total deposits	\$472,561	\$495,751

**Deposits:** During 2005 and 2004 the Library maintained deposits in five separate financial institutions. The deposits fell into the following categories:

- Deposits insured by the Federal Deposit Insurance Corporation equaled \$417,819 and \$426,741 for 2005 and 2004, respectively.
- Deposits collateralized by the financial institutions public entity deposit pool equaled \$54,742 and \$69,009 for 2005 and 2004, respectively.

#### 4. RISK MANAGEMENT

#### **Commercial Insurance**

The Library has obtained commercial insurance for the following risks:

- · Comprehensive property and general liability;
- Valuable Papers and Records:
- Data Processing; and
- Errors and omissions.

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## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Columbiana County Law Library Association Columbiana County 32 North Park Ave., 1<sup>st</sup> Floor Lisbon, Ohio 44432

#### To the Board of Trustees:

We have audited the financial statements of the Columbiana County Law Library Association, Columbiana County, (the Library) as of and for the years ended December 31, 2005 and 2004, and have issued our report thereon dated March 31, 2008, wherein we noted the Library followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also disclosed the financial statements only include the general fund and the retained monies fund. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Library's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Library's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Library's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

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Columbiana County Law Library Association Columbiana County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management and Library Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

March 31, 2008



# Mary Taylor, CPA Auditor of State

#### LAW LIBRARY ASSOCIATION

#### **COLUMBIANA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 22, 2008