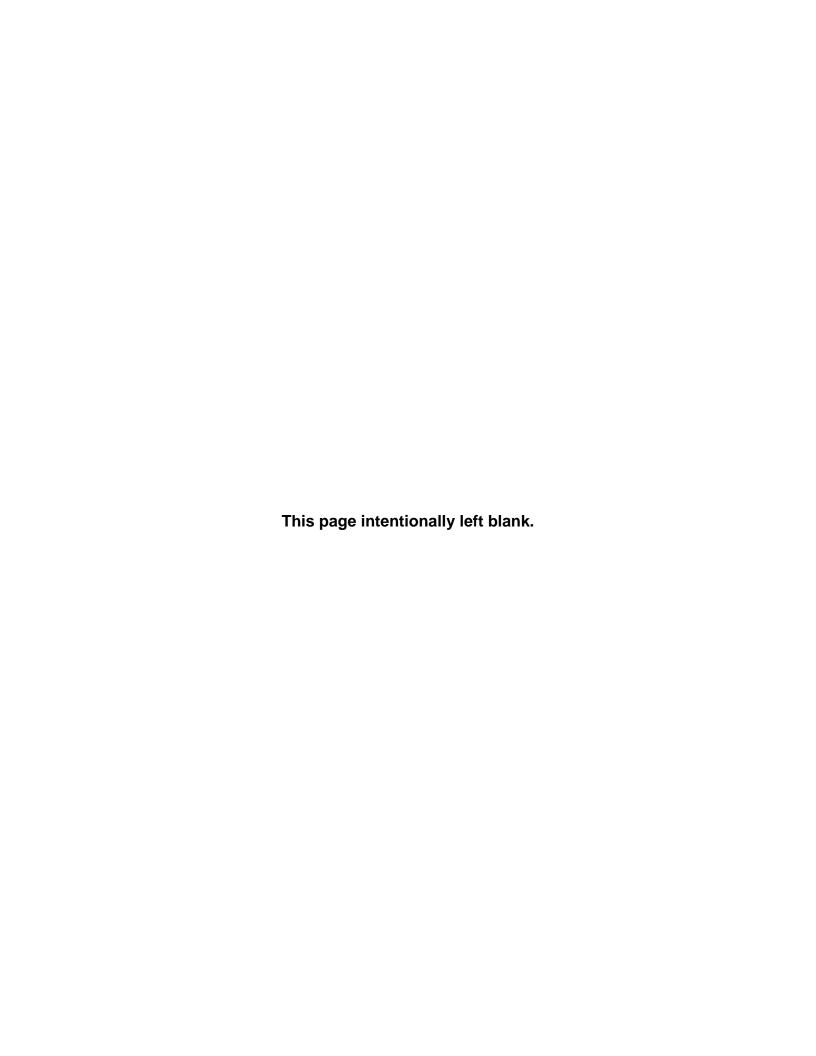




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District Board of Health Defiance County 1300 East Second Street, Suite 100 Defiance, Ohio 43512-2484

Mary Taylor

To the Members of the Board:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Taylor, CPA Auditor of State

July 24, 2008

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### INDEPENDENT ACCOUNTANTS' REPORT

District Board of Health Defiance County 1300 East Second Street, Suite 100 Defiance, Ohio 43512-2484

To the Members of the Board:

We have audited the accompanying financial statements of the District Board of Health, Defiance County, (the District) as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the District's larger (i.e. major) funds separately. While the District does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require districts to reformat their statements. The District has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us District Board of Health Defiance County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2007 and 2006, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the District Board of Health, Defiance County, as of December 31, 2007 and 2006, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2008, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Mary Taylor, CPA Auditor of State

Mary Taylor

July 24, 2008

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

	All Fund	<b>.</b>	
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Levies	\$673,419		\$673,419
Intergovernmental	131,737	\$394,415	526,152
Fees	174,279	148,808	323,087
Licenses	240	00.400	240
Contractual Services	13,419	23,136	36,555
Miscellaneous	2,365	3,470	5,835
Total Cash Receipts	995,459	569,829	1,565,288
Cash Disbursements:			
Current Disbursements:			
Health:			
Salaries	510,804	99,785	610,589
Supplies	60,908	97	61,005
Remittances to State	41,550	13,441	54,991
Equipment	26,601		26,601
Contracts - Repair	1,446		1,446
Contracts - Services	46,699	3,647	50,346
Vehicles		840	840
Rentals	24,871	854	25,725
Rent		4,116	4,116
Travel	10,697	2,890	13,587
Project Expenditures		491,893	491,893
Insurance	94,450	20,383	114,833
Advertising and printing	865	40.040	865
Public employees' retirement	72,747	13,640	86,387
Workers compensation	2,874	699	3,573
Other	34,513	1,485	35,998
Total Cash Disbursements	929,025	653,770	1,582,795
Total Cash Receipts Over/(Under) Cash Disbursements	66,434	(83,941)	(17,507)
Other Financing Receipts/(Disbursements):			
Transfers-In		39,963	39,963
Advances-In	36,500	62,200	98,700
Transfers-Out	(33,950)	(6,013)	(39,963)
Advances-Out	(62,200)	(36,500)	(98,700)
Other Financing Receipts	4,336		4,336
Total Other Financing Receipts/(Disbursements)	(55,314)	59,650	4,336
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	11,120	(24,291)	(13,171)
Fund Cash Balances, January 1	758,123	124,618	882,741
Fund Cash Balances, December 31	\$769,243	\$100,327	\$869,570
Reserves for Encumbrances, December 31	\$8,949	\$6,602	\$15,551

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

	All Fund		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			<b></b>
Levies	\$678,114		\$678,114
Intergovernmental	154,376	\$443,468	597,844
Fees	196,831	103,787	300,618
Licenses	120		120
Contractual Services	11,284	36,787	48,071
Miscellaneous	2,764	3,553	6,317
Total Cash Receipts	1,043,489	587,595	1,631,084
Cash Disbursements:			
Current Disbursements:			
Health:			
Salaries	512,809	124,020	636,829
Supplies	52,221	65	52,286
Remittances to State	44,591	12,141	56,732
Equipment	14,133		14,133
Contracts - Repair	796		796
Contracts - Services	39,966	2,704	42,670
Rentals	38,150	7,374	45,524
Travel	10,064	3,310	13,374
Project Expenditures		472,388	472,388
Insurance	98,270	25,020	123,290
Advertising and printing	2,424		2,424
Public employees' retirement	74,246	15,527	89,773
Workers compensation	2,794	630	3,424
Other	35,884	1,075	36,959
Total Cash Disbursements	926,348	664,254	1,590,602
Total Cash Receipts Over/(Under) Cash Disbursements	117,141	(76,659)	40,482
Other Financing Receipts/(Disbursements):			
Transfers-In		67,958	67,958
Advances-In	77,100	66,000	143,100
Transfers-Out	(65,190)	(2,768)	(67,958)
Advances-Out	(66,000)	(77,100)	(143,100)
Other Financing Receipts	6,502	6,909	13,411
Total Other Financing Receipts/(Disbursements)	(47,588)	60,999	13,411
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	69,553	(15,660)	53,893
Fund Cash Balances, January 1	769,243	100,327	869,570
Fund Cash Balances, December 31	\$838,796	\$84,667	\$923,463
Reserves for Encumbrances, December 31	\$6,656	\$5,301	\$11,957

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the District Board of Health, Defiance County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include recording of vital statistics, inspection of food service facilities, water wells, sewers, campgrounds, trailer parks, swimming pools, immunization clinics, and they act upon various complaints made to the District Board of Health concerning the health and welfare of the County.

The District's management believes these financial statements present all activities for which the District is financially accountable.

### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Cash and Investments

As required by the Ohio Revised Code, the Defiance County Treasurer is custodian for the District's cash. The County's cash and investment pool holds the District's assets, valued at the Treasurer's reported carrying amount.

### D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Fund:

<u>Women, Infants, and Children (WIC) Fund</u> - This is a Federal grant fund accounts for the Special Supplemental Nutrition Program.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

### E. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2007 and 2006 budgetary activity appears in Note 2.

### F. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

### 2. BUDGETARY ACTIVITY

Budgetary activity for the years ending 2007 and 2006 follows:

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,045,228	\$1,049,991	\$4,763
Special Revenue	700,637	662,462	(38,175)
Total	\$1,745,865	\$1,712,453	(\$33,412)

2007 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$1,845,671	\$998,194	\$847,477
Special Revenue	729,857	672,323	57,534
Total	\$2,575,528	\$1,670,517	\$905,011

2006 Budgeted vs. Actual Receipts

Budgeted	Actual	
Receipts	Receipts	Variance
\$996,626	\$999,795	\$3,169
656,466	609,792	(46,674)
\$1,653,092	\$1,609,587	(\$43,505)
	Receipts \$996,626 656,466	Receipts         Receipts           \$996,626         \$999,795           656,466         609,792

2006 Budgeted vs. Actual Budgetary Basis Expenditures

	0 7		
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$1,760,249	\$971,924	\$788,325
Special Revenue	729,366	666,385	62,981
Total	\$2,489,615	\$1,638,309	\$851,306

### 3. PROPERTY TAX LEVIES

The County Commissioners serve as a special taxing authority for a special levy outside the tenmill limitation to provide the District with sufficient funds for health programs. The one mill levy generated \$678,114 in 2007 and \$673,419 in 2006. The financial statements present these amounts as levy receipts.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

#### 4. RETIREMENT SYSTEM

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2007 and 2006, OPERS members contributed 9.5% and 9.0%, respectively, of their gross salaries and the District contributed an amount equaling 13.85% and 13.70%, respectively, of participants' gross salaries. The District has paid all contributions required through December 31, 2007.

#### 5. RISK MANAGEMENT

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

### Casualty Coverage

For an occurrence prior to January 1, 2006, PEP retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. PEP pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year.

For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with PEP.

If losses exhaust PEP's retained earnings, APEEP provides excess of funds available coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (prior to January 1, 2006) or \$3,000,000 (on or subsequent to January 1, 2006) as noted above.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

### 5. RISK MANAGEMENT – (CONTINUED)

### **Property Coverage**

Beginning in 2005, APEEP established a risk-sharing property program. Under the program, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. This amount was increased to \$300,000 in 2007. For 2007, APEEP reinsures members for specific losses exceeding \$100,000 up to \$300,000 per occurrence, subject to an annual aggregate loss payment. For 2006, APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000 in 2006, or \$100,000 and \$300,000 in 2007, Travelers will then reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2007 was \$2,014,548.

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### **Financial Position**

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2007 and 2006.

	<u>2007</u>	<u>2006</u>
Assets	\$37,560,071	\$36,123,194
Liabilities	(17,340,825)	(16,738,904)
Net Assets	\$20,219,246	<u>\$19,384,290</u>

At December 31, 2007 and 2006, respectively, the liabilities above include approximately \$15.9 million and \$15.0 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$15.0 million and \$14.4 million of unpaid claims to be billed to approximately 443 member governments in the future, as of December 31, 2007 and 2006, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Government's share of these unpaid claims collectible in future years is approximately \$8,000. This payable includes the subsequent year's contribution due if the District terminates participation, as described in the last paragraph below.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

### 5. RISK MANAGEMENT – (CONTINUED)

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

Contributions to PEP	
2005	\$4,103
2006	\$4,103
2007	\$6,619

After completing one year of membership, members may withdraw on each anniversary of the date they joined PEP provided they provide written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.



## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

District Board of Health Defiance County 1300 East Second Street, Suite 100 Defiance, Ohio 43512-2484

To the Members of the Board:

We have audited the financial statements of the District Board of Health, Defiance County, (the District) as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated July 24, 2008, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us District Board of Health
Defiance County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

We consider the following deficiency described in the accompanying schedule of findings to be a significant deficiency in internal control over financial reporting: 2007-001.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. However, we believe the finding described above, is also a material weakness.

We also noted a certain matter that we reported to the District's management in a separate letter dated July 24, 2008.

### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain noncompliance matter that we reported to the District's management in a separate letter dated July 24, 2008.

We intend this report solely for the information and use of the audit committee, management, and the Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

July 24, 2008

### SCHEDULE OF FINDINGS DECEMBER 31, 2007 AND 2006

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2007-001**

#### **Material Weakness**

### **Monitoring of Financial Activity**

Inaccurate posting of transactions impedes the ability of the Board to accurately assess the financial status of the District. We noted examples such as the following in our testing:

- Rollback and homestead, personal property tax reimbursements, and deregulation monies in total of \$126,840 in 2007 and \$103,931 improperly classified as levies or deregulation instead of intergovernmental revenue on the manually prepared financial statements.
- Tobacco grant and welcome home grant monies posted as contracted service revenue in total of \$22,807 in 2007 and \$15,910 in 2006, and welcome home contracted services posted to intergovernmental revenue in total of \$23,136 in 2006 on the manually prepared financial statements.
- Advances in total of \$67,500 in 2006 not posted or not properly posted on the manually prepared financial statements.

As a result, the District's financial statements did not correctly reflect the financial activity of the District. Ten audit adjustments were posted to the financial statements to correct these errors. No adjustments to the District's records were needed for these changes.

We recommend the Board adopt policies and procedures including a final review of the financial statements by the Health Commissioner or the Board to ensure errors and omissions are detected and corrected.

### Official's Response

We did not receive a response from Officials to this finding.



## DISTRICT BOARD OF HEALTH DEFIANCE COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 14, 2008