Financial Statements (Audited)

For The Years Ended December 31, 2007 and 2006

DARLENE WALLACE, FISCAL OFFICER



Mary Taylor, CPA Auditor of State

Board of Trustees Glendale Union Cemetery P.O. Box 86 Cardington, Ohio 43315

We have reviewed the *Independent Auditor's Report* of the Glendale Union Cemetery, Morrow County, prepared by Julian and Grube, Inc., for the audit period January 1, 2006 through December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Glendale Union Cemetery is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

June 4, 2008

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Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report

Board of Trustees Glendale Union Cemetery P.O. Box 86 Cardington, Ohio 43315

We have audited the accompanying financial statements of Glendale Union Cemetery, Morrow County, Ohio, as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of Glendale Union Cemetery's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 2, Glendale Union Cemetery has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting Glendale Union Cemetery's larger (i.e. major) funds separately. While Glendale Union Cemetery does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Glendale Union Cemetery to reformat their statements. Glendale Union Cemetery has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Independent Auditor's Report Glendale Union Cemetery Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Glendale Union Cemetery as of December 31, 2007 and 2006, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Glendale Union Cemetery, Morrow County, Ohio, as of December 31, 2007 and 2006, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 2 describes.

Glendale Union Cemetery has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

As disclosed in Note 3 to the financial statements, the Glendale Union Cemetery has presented prior period adjustments.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 16, 2008, on our consideration of Glendale Union Cemetery's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Julian & Sube the.

Julian & Grube, Inc. May 16, 2008

COMBINED STATEMENT OF CASH FUND BALANCES ALL FUND TYPES DECEMBER 31, 2007 AND 2006

Cash and Cash Equivalents	2007	2006
Cash and Cash Equivalents	\$ 197,545	\$ 257,084
Total Cash and Cash Equivalents	\$ 197,545	\$ 257,084
Cash Fund Balances		
<u>Governmental Fund Types:</u> General Fund Permanent Fund	\$ 185,204 2,736	\$ 245,038 2,638
Total Governmental Fund Types	187,940	247,676
<u>Fiduciary Fund Type:</u> Private Purpose Trust Funds	9,605	9,408
Total Fiduciary Fund Type	9,605	9,408
Total Fund Balances	\$ 197,545	\$ 257,084

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH FUND BALANCES - ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

				uciary d Type		
	 Governmen	ntal Fund '	Types			Total
	 General	Per	manent	e Purpose Frust	(Me	morandum Only)
Cash receipts:						
Intergovernmental	\$ 100,293	\$	-	\$ -	\$	100,293
Charges for Services	2,780		-	-		2,780
Fines, Licenses, and Permits	11,850		-	-		11,850
Interest	9,871		98	197		10,166
Sale of Cemetery Lots	10,380		-	-		10,380
Miscellaneous	 408		-	 -		408
Total cash receipts	 135,582		98	 197		135,877
Cash disbursements:						
Current:						
Salries and Benefits	98,852		-	-		98,852
Supplies	12,311		-	-		12,311
Contracted Services	2,809		-	-		2,809
Miscellaneous	19,222		-	-		19,222
Capital Outlay	62,222		-	-		62,222
Total cash disbursements	 195,416		-	 -		195,416
Total cash receipts over/(under) cash disbursements	(59,834)		98	197		(59,539)
Cash fund balances, January 1, 2007	 245,038		2,638	 9,408		257,084
Cash fund balances, December 31, 2007	\$ 185,204	\$	2,736	\$ 9,605	\$	197,545

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH FUND BALANCES - ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

			Fiduciary Fund Type	
	Government	al Fund Types		Total
	General	Permanent	Private Purpose Trust	(Memorandum Only)
Cash receipts:				
Intergovernmental	\$ 95,575	\$ -	\$ -	\$ 95,575
Charges for Services	3,818	-	-	3,818
Fines, Licenses, and Permits	8,500	-	-	8,500
Interest	6,692	48	144	6,884
Sale of Cemetery Lots	8,325	-	-	8,325
Miscellaneous	40	-	-	40
Total cash receipts	122,950	48	144	123,142
Cash disbursements:				
Current:				
Salaries and Benefits	81,846	-	-	81,846
Supplies	10,415	-	-	10,415
Miscellaneous	14,195	-	-	14,195
Capital Outlay	1,563	-	-	1,563
Total cash disbursements	108,019			108,019
Total cash receipts over cash disbursements	14,931	48	144	15,123
Cash fund balances, January 1, 2006 (Restated)	230,107	2,590	9,264	241,961
Cash fund balances, December 31, 2006	\$ 245,038	\$ 2,638	\$ 9,408	\$ 257,084

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

NOTE 1 - DESCRIPTION OF THE ENTITY

Glendale Union Cemetery, Morrow County, Ohio (the "Cemetery") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The Cemetery is directed by an appointed three-member Board of Trustees. One trustee is a Village of Cardington council member, one is an elected or appointed Cemetery trustee that resides in Cardington Township and one is a member appointed at large. The Cemetery provides grounds maintenance, opening and closing of graves, and the sale of grave lots.

The Cemetery's management believes these financial statements present all activities for which the Cemetery is financially accountable.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The most significant of the Cemetery's accounting policies are described below.

A. <u>BASIS OF PRESENTATION - FUND ACCOUNTING</u>

The accounts of the Cemetery are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts. The following fund types are used by the Cemetery:

GOVERNMENTAL FUNDS

General Fund

The general fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

PERMANENT FUND

This fund is used to account for the contribution and related interest earned wherein the terms of the bequest specify that only interest earned may be spent. The Cemetery had one permanent fund:

Zent Trust: This fund receives contributions and interest earned, wherein only the income earned may be spent on the general upkeep of the Cemetery.

FIDUCIARY FUND

Fiduciary funds include private purpose trust funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Cemetery's own programs.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Private Purpose Trust Funds

The Cemetery had eight private purpose trust funds. These funds consist of separate trust agreements with varying contribution and earned income stipulations; however all benefit specific individual grave plots.

B. BASIS OF ACCOUNTING

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. CASH AND CASH EQUIVALENTS

For reporting purposes, the Cemetery considers "Cash and Cash Equivalents" to be cash on hand, demand deposits, and all investments held by the Cemetery with a maturity date less than or equal to three months from the date of purchase. Interest income earned and received by the Cemetery totaled \$10,166 and \$6,884 for the years ended December 31, 2007 and 2006, respectively.

D. PROPERTY, PLANT AND EQUIPMENT

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

E. UNPAID VACATION AND SICK LEAVE

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Cemetery.

F. TOTAL COLUMNS ON FINANCIAL STATEMENTS

Total columns on the financial statements are captioned "Total (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Interfund-type eliminations have not been made in the aggregation of this data.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

NOTE 3 - PRIOR PERIOD ADJUSTMENTS

The Cemetery is restating its beginning fund balances and cash balance at January 1, 2006. The prior period adjustments are due to a cash adjustment, to present financial statements in accordance with Auditor of State Bulletin 2005-005, and to comply with trust agreements. The prior period adjustments above had the following effects on the Cemetery's fund balances and cash balance.

	General	 pendable ist Funds	-expendable <u>ust Funds</u>	F	Permanent <u>Fund</u>	vate Purpose rust Funds
Balance 01/01/06	\$ 230,555	\$ 3,070	\$ 9,336	\$	-	\$ -
Trust Corpus	(448)	-	-		-	448
Reclass Bulletin 2005-005	-	(3,070)	(8,336)		2,590	8,816
Cash adjustment	 -	 -	 (1,000)		-	 -
Restated Balances 01/01/06	\$ 230,107	\$ -	\$ -	\$	2,590	\$ 9,264

NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS

The Cemetery maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and cash equivalents at December 31 was as follows:

Deposits:	2007	2006
Demand deposits	\$ 123,449	\$ 147,804
Certificates of deposit	74,096	109,280
Total deposits	\$ 197,545	\$ 257,084

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation; or (2) collaterized by securities specifically pledged by the financial institution to the Cemetery.

NOTE 5 - RISK MANAGEMENT

For the years ended December 31, 2007 and 2006, the Cemetery obtained commercial insurance for the following risks:

- General Liability
- Official's Liability
- Vehicles
- Property

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

NOTE 6 - RETIREMENT SYSTEM

The Cemetery's employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple-employer plan. The plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2007 and 2006, OPERS employee members contributed 9.5% and 9.0%, respectively, of their gross salaries. The Cemetery contributed an amount equal to 13.85% and 13.70%, respectively, of participants' gross salaries for 2007 and 2006. The Cemetery has paid all contributions required through December 31, 2007.

NOTE 7 - CONTINGENT LIABILITY

LITIGATION

The Cemetery is currently not involved in litigation.



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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Board of Trustees Glendale Union Cemetery P.O. Box 86 Cardington, Ohio 43315

We have audited the financial statements of Glendale Union Cemetery, Morrow County, Ohio, as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated May 16, 2008, wherein we noted Glendale Union Cemetery followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. As disclosed in Note 3 to the financial statements, the Glendale Union Cemetery has presented prior period adjustments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Glendale Union Cemetery's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Glendale Union Cemetery's internal control over financial reporting. Accordingly we do not express an opinion on the effectiveness of Glendale Union Cemetery's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned function, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Glendale Union Cemetery's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that a misstatement of Glendale Union Cemetery's financial statements that is more than inconsequential will not be prevented or detected by Glendale Union Cemetery internal control. We consider the deficiencies described in the accompanying schedule of findings and responses as 2007-GUC-003 and 2007-GUC-004 to be a significant deficiencies in internal control over financial reporting.

Board of Trustees Glendale Union Cemetery

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Glendale Union Cemetery's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiencies described above are not material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Glendale Union Cemetery's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed two instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 2007-GUC-001 and 2007-GUC-002.

We noted a certain matter that we reported to the management of Glendale Union Cemetery in a separate letter dated May 16, 2008.

Glendale Union Cemetery's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit Glendale Union Cemetery's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the management and Trustees of Glendale Union Cemetery, and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Sube the.

Julian & Grube, Inc. May 16, 2008

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	2007-GUC-001	l.
0		

Ohio Revised Code Sections 135.21 and 135.351 maintain various requirements regarding the allocation of interest among funds. As a general rule, interest earned must be credited to the general fund of the subdivision with some exceptions; including, but not limited to, interest derived from a private purpose trust fund or permanent fund must follow the principal or the terms and conditions contained in the will or bequest.

For the years ended December 31, 2007 and 2006 the Cemetery did not allocate interest earned to the private purpose trusts and permanent fund as required. Audited financial statements were adjusted to properly record interest earned in the proper funds.

The Cemetery is not accurately reflecting its various fund balances by not allocating interest earnings to the required funds.

We recommend that the Cemetery properly record interest earnings in the required funds according to the requirements above. The amount of the allocation should be calculated and documented on a monthly basis by a method prescribed by the Auditor of State's office.

<u>*Client Response:*</u> The Fiscal Officer will begin to credit interest to the proper funds. The fund balances are properly stated at December 31, 2007.

Finding Number	2007-GUC-002
e	

Ohio Revised Code Section 517.15 addresses the requirements of maintaining the corpus of a trust agreement.

At December 31, 2007, the Cemetery had three trust funds that had fund balances less than the corpus required by the trust to remain unspent. The total amount overspent was \$448. The audited financial statements and client fund balances have been adjusted/corrected to properly reflect the corpus.

The Cemetery is not following the trust specifications and is expending monies not out of the proper funds.

We recommend the Cemetery address this issue and resolve a method to maintain the trust agreements at their required corpus amount.

<u>*Client Response:*</u> December 31, 2007 fund balances have been adjusted to reflect this citation. The Fiscal Officer will implement procedures to prevent spending the corpus in the future.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number

2007-GUC-003

Significant Deficiency

The Cemetery had receipts and disbursements that were posted incorrectly in accordance with the Uniform Accounting Network (UAN) numbering handbook and the Ohio Revised Code.

In general, an accounting and information system should be designed to provide management with accurate and timely financial information to enable well-informed business decisions to be made. The present system lacks fiscal oversight and approvals and fails to meet the above expectations.

The following audit adjustments were necessary to properly state the Cemetery's financial statements:

2007

- A. Real Estate Taxes received from Cardington Township in the general fund in the amount of \$100,293 were originally recorded in Property Tax receipts; \$100,293 was reclassed to Intergovernmental receipts in accordance with the UAN handbook.
- B. Expenditures made to Cardington Township to pay for contract services in the amount of \$2,809 were recorded as personal services and should have been contract services.

2006

- A. The Cemetery's beginning balances were not in agreement with the 2005 ending audited balances.
- B. Real Estate Taxes received from Cardington Township in the general fund in the amount of \$73,936 were originally recorded in Property Tax receipts; \$73,936 was reclassed to Intergovernmental receipts in accordance with the UAN handbook.

SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (Continued)

Finding Number	2007-GUC-003 - (Continued)
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We strongly suggest that the Cemetery seriously consider creating an accounting and information environment that will facilitate the production of accurate financial information and related preparation of financial statements and provide for accountability of assets and the maintenance of an accurate historical record of operations. Accounting and financial information is the language of business and must be properly assessed and comprehended to allow for management to guide and direct the Cemetery in the future.

<u>*Client Response:*</u> The Cemetery's Fiscal Officer will begin to consult the UAN handbook when in doubt about the proper classification of revenues and expenditures. The fund balances have been adjusted and agree to the audited financial statements at December 31, 2007.

Finding Number	2007-GUC-004
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Significant Deficiency

In accordance with Auditor of State Bulletin 2005-005, the Cemetery was required to reclassify any expendable or non-expendable trust funds to either permanent or private purpose trust funds based on the descriptions provided.

The Cemetery did not establish these funds until January 1, 2008.

Prior to January 1, 2008, the Cemetery was not accounting for its funds in accordance with the requirements.

We recommend the Cemetery Fiscal Officer review the Auditor of State Bulletins as they are issued to ensure any that affect the Cemetery are implemented.

<u>Client Response</u>: The Cemetery's Fiscal Officer will begin to review on a timely basis the Auditor of State Bulletins as they are issued. The fund balances have been adjusted and agree to the audited financial statements at January 1, 2008.





GLENDALE UNION CEMETERY

MORROW COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JUNE 17, 2008