AUDITED FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2006 AND 2005



# Mary Taylor, CPA Auditor of State

Board of Trustees Jackson Township 47 N. Main Street Minster, Ohio 45865

We have reviewed the *Independent Auditor's Report* of Jackson Township, Auglaize County, prepared by E. S. Evans and Company, for the audit period January 1, 2005 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

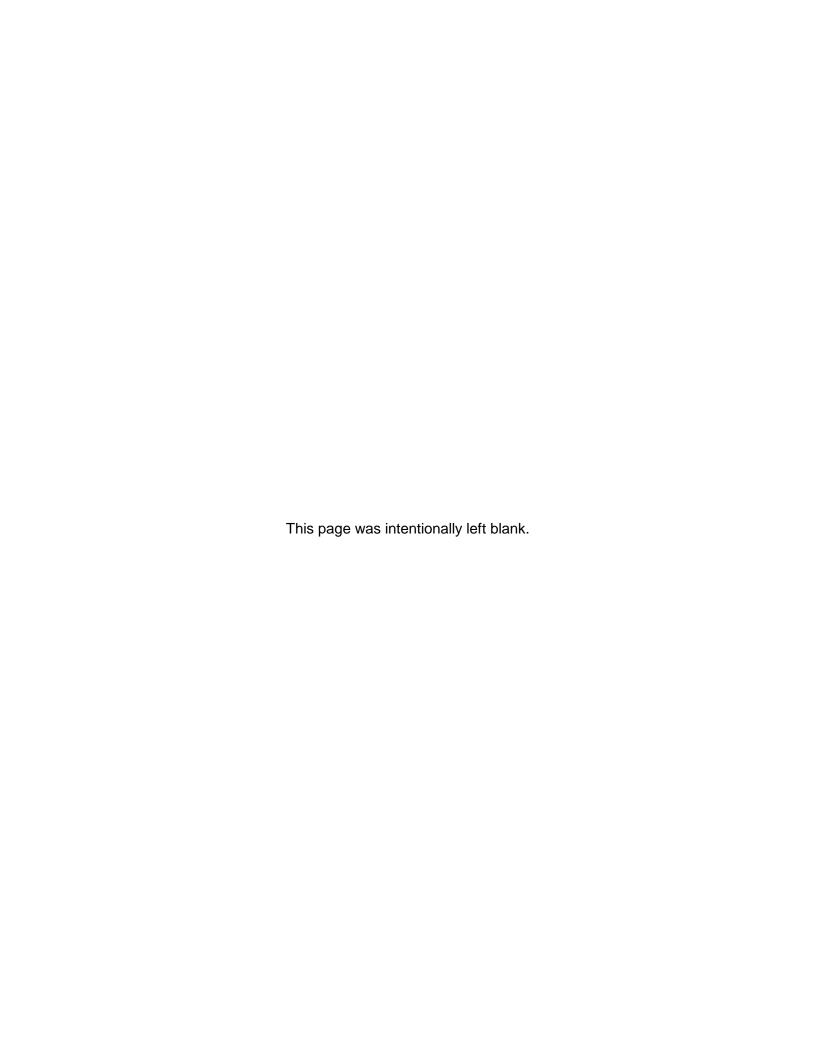
The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Jackson Township is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

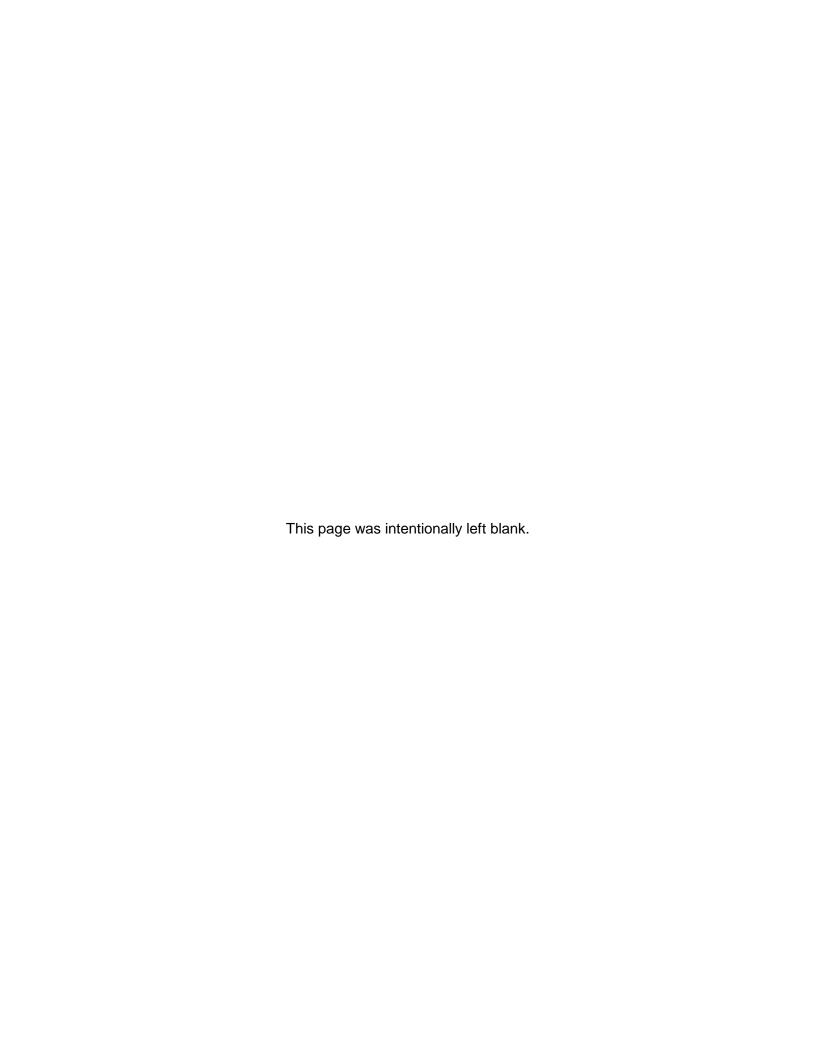
December 20, 2007



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## E.S. Evans and Company

## **Certified Public Accountants and Consultants**

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Robert E. Wendel, CPA

Dan F. Clifford, CPA

E.S. Evans, CPA, PFS (1930-1999)

December 5, 2007

## INDEPENDENT AUDITOR'S REPORT

Jackson Township Auglaize County, Ohio

We have audited the accompanying financial statements of Jackson Township, Auglaize County, (the Township) as of and for the years ended December 31, 2006 and 2005. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also to present its larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Jackson Township Auglaize County, Ohio December 5, 2007 Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2006 and 2005 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2006 and 2005, or their changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2006 and 2005, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 5, 2007, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u>. You should read it in conjunction with this report in assessing the results of our audit.

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## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES

For the Year Ended December 31, 2006

	_	Governi	Totals			
		Special Capital				(Memorandum
	_	General	Revenue		Projects	Only)
Cash Receipts:						
Local Taxes	\$	6,293 \$	41,312	\$	-	\$ 47,605
Fines, Licenses & Permits		2,706	-		-	2,706
Intergovernmental Revenues		21,604	102,785		22,360	146,749
Interest Revenues		18,189	9,827		-	28,016
Miscellaneous	_	<u> </u>		_	-	
Total Cash Receipts	_	48,792	153,924	_	22,360	225,076
Cash Disbursements:						
Current -						
General Government		119,222	-		-	119,222
Public Safety		31,071	-		-	31,071
Public Works		1,506	95,007		-	96,513
Health		512	-		-	512
Capital Outlay	_	<u> </u>	-	_	22,360	22,360
Total Cash Disbursements	_	152,311	95,007		22,360	269,678
Total Cash Receipts Over/(Under)						
Cash Disbursements		(103,519)	58,917		-	(44,602)
Fund Cash Balance - January 1, 2006	_	430,246	469,212	_		899,458
Fund Cash Balance - December 31, 2006	\$_	326,727 \$	528,129	\$_	-	\$ 854,856

The accompanying notes are an integral part of these financial statements.

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## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES

For the Year Ended December 31, 2005

		Govern	_	Totals			
		Special Capital					(Memorandum
		General	Revenue		Projects	_	Only)
Cash Receipts:							
Local Taxes	\$	59,546 \$	37,767	\$	-	\$	97,313
Fines, Licenses & Permits		3,214	-		-		3,214
Intergovernmental Revenues		51,113	96,044		-		147,157
Interest Revenues		11,858	4,471		-		16,329
Miscellaneous	_	<u> </u>		_	-	_	
Total Cash Receipts	_	125,731	138,282	_	-	_	264,013
Cash Disbursements:							
Current -							
General Government		44,187	-		-		44,187
Public Safety		43,840	-		-		43,840
Public Works		6,157	51,675		-		57,832
Health		550	-		-		550
Capital Outlay	_	<u>-</u> .	-	_	-	_	-
Total Cash Disbursements	_	94,734	51,675	_	-	_	146,409
Total Cash Receipts Over/(Under)							
Cash Disbursements		30,997	86,607		-		117,604
Fund Cash Balance - January 1, 2005	_	399,249	382,605		-	_	781,854
Fund Cash Balance - December 31, 2005	\$_	430,246 \$	469,212	\$_	-	\$	899,458

The accompanying notes are an integral part of these financial statements.

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## NOTES TO FINANCIAL STATEMENTS

December 31, 2006 and 2005

## Note 1 - Summary of Significant Accounting Policies

## **Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Jackson Township, Auglaize County, (the Township), as a political and corporate body. A publicly-elected three-member Board of Trustees directs the Township. The Township provides general government services, road and bridge maintenance, fire protection and emergency medical services. The Township contracts with the Village of Minster to provide fire protection services and the Minster Area Life Squad to provide ambulance services.

The Township's management believes the financial statements present all activities for which the Township is financially accountable.

## Basis of Accounting

These financial statements follow the accounting basis prescribed or permitted by the Auditor of State. This basis is similar to the cash receipts and disbursements basis of accounting. Consequently, receipts are recognized when received rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

## Cash and Investments

The Township maintains a checking account and certificates of deposit which are valued at cost.

#### Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

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## NOTES TO FINANCIAL STATEMENTS

December 31, 2006 and 2005

Note 1 - Summary of Significant Accounting Policies - (continued)

### Fund Accounting - (continued)

#### Special Revenue Funds

The Special Revenue Funds account for proceeds from specific sources (other than for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant special revenue funds:

<u>Gasoline Tax Fund</u> – This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

<u>Motor Vehicle License Fund</u> – This fund receives motor vehicle license tax money to pay for constructing, maintaining, and repairing Township roads.

<u>Road and Bridge Fund</u> – This fund receives property tax money to pay for constructing, maintaining, and repairing Township roads and bridges.

#### Capital Project Funds

The Capital Project Funds are used to account for receipts restricted to acquiring or constructing major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project funds:

<u>Public Works Commission Project Fund</u> – This fund accounts for the grant of Issue II money for paving projects.

## **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

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## **NOTES TO FINANCIAL STATEMENTS**

December 31, 2006 and 2005

Note 1 - Summary of Significant Accounting Policies - (continued)

### Budgetary Process – (continued)

#### Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2006 and 2005 budgetary activity appears in Note 3.

## Property, Plant and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### **Accumulated Leave**

In certain circumstances, such as leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Note 2 – Equity in Pooled Cash

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	 2006		2005
Demand Deposits	\$ 155,192	\$	299,794
Certificates of Deposit	 699,664	_	599,664
Total Deposits	\$ 854,856	\$	899,458

Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

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## NOTES TO FINANCIAL STATEMENTS

December 31, 2006 and 2005

## Note 3 - Budgetary Activity

Budgetary activity for the years ending December 31, 2006 and 2005 follows:

		Budgeted		Actual		
Fund Type		Receipts	_	Receipts	_	Variance
General	\$	436,133	\$	48,792	\$	(387,341)
Special Revenue		574,827		153,924		(420,903)
Capital Projects	_	22,360	_	22,360	_	
	\$ _	1,033,320	\$	225,076	\$	(808,244)

## 2006 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	 Authority	Expenditures	Variance
General	\$ 436,133	\$ 152,311	\$ 283,822
Special Revenue	574,827	95,007	479,820
Capital Projects	22,360	22,360	
	\$ 1,033,320	\$ 269,678	\$ 763,642

## 2005 Budgeted vs. Actual Receipts

		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General	\$	462,695	\$ 125,731	\$ (336,964)
Special Revenue		486,934	138,282	(348,652)
Capital Projects	_	-	_	
	\$	949,629	\$ 264,013	\$ (685,616)

## 2005 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures		Variance
General	<u> </u>	462,695	\$ 94,734	\$	367,961
Special Revenue		486,934	51,675		435,259
Capital Projects	_	-			
	\$	949,629	\$ 146,409	\$	803,220
	_			i)	

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## NOTES TO FINANCIAL STATEMENTS

December 31, 2006 and 2005

## Note 4 - Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Board of Trustees adopts tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The State pays the Township amounts equaling these deductions. The Township includes these with Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half payment is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Property owners assess tangible personal property tax. They must file a list of tangible property to the County by each April 30. The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on the Township's behalf.

### Note 5 – Retirement Systems

## Ohio Public Employees Retirement System (OPERS)

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer plan. The Ohio Revised Code prescribes the plan's retirement benefits, including postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2005, OPERS members contributed 8.5 percent of their gross salary. The Township contributed an amount equal to 13.55 percent of participants' gross salaries. For 2006, OPERS members contributed 9.0 percent of their gross salary. The Township contributed an amount equaling 13.70 percent of participants' gross salaries. The Township has paid all required contributions through December 31, 2006.

## Note 6 - Risk Management

#### Risk Pool Membership

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

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## NOTES TO FINANCIAL STATEMENTS December 31, 2006 and 2005

Note 6 - Risk Management – (continued)

### Casualty Coverage

For an occurrence prior to January 1, 2006, OTARMA retains casualty risks up to \$250,000 per claim, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence, including loss adjustment expenses. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate. Townships can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust OTARMA's retained earnings, APEEP provides excess of funds available coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (for claims prior to January 1, 2006) or \$3,000,000 (for claims on or after January 1, 2006) as noted above.

## **Property Coverage**

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500,000,000 per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. Travelers' provides aggregate stop-loss coverage based upon the combined members' total insurable value. If the stop loss is reached by payment of losses between \$100,000 and \$250,000, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2006 was \$1,901,127.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

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## NOTES TO FINANCIAL STATEMENTS

December 31, 2006 and 2005

## Note 6 - Risk Management – (continued)

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities, and retained earnings at December 31, 2006 and 2005:

Casualty Coverage	_	2006	2005
Assets	\$	32,031,312	\$ 30,485,638
Liabilities		(11,443,952)	(12,344,576)
Retained Earnings	\$	20,587,360	\$ 18,141,062
Property Coverage	_	2005	2005
Assets	\$	10,010,963	\$ 9,177,796
Liabilities		(676,709)	(1,406,031)
Retained Earnings	\$	9,334,254	\$ 7,771,765

At December 31, 2006 and 2005, respectively, casualty coverage liabilities noted above include approximately \$10.8 million and \$11.6 million of estimated incurred claims payable. The casualty coverage assets and retained earnings above also include approximately \$10.8 million and \$11.6 million of unpaid claims to be billed to approximately 958 member townships in the future, as of December 31, 2006 and 2005, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$9,587. This payable includes the subsequent year's contribution due if the Township terminates participation, as described in the last paragraph below.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

## NOTES TO FINANCIAL STATEMENTS

December 31, 2006 and 2005

Note 6 - Risk Management – (continued)

Township Contributions							
		OTARMA					
	2003	\$3,910					
	2004	4,956					
	2005	4,783					
	2006	4,804					

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA. They must provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent years contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses became the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the withdrawal.



## E.S. Evans and Company

## **Certified Public Accountants and Consultants**

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Robert E. Wendel, CPA

Dan F. Clifford, CPA

E.S. Evans, CPA, PFS (1930-1999)

December 5, 2007

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Jackson Township Auglaize County, Ohio

We have audited the financial statements of the Jackson Township, Auglaize County, Ohio, (the Township) as of and for the years ended December 31, 2006 and 2005, and have issued our report thereon dated December 5, 2007, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather that accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Jackson Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jackson Township's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Jackson Township's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Jackson Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that a misstatement of Jackson Township's financial statements that is more than inconsequential will not be prevented or detected by the Township's internal control.

Jackson Township December 5, 2007 Page 2

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Jackson Township's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

However, we noted certain internal control matters that we reported to Jackson Township's management in separate letter dated December 5, 2007.

## Compliance and Other Matters

As part of reasonably assuring whether Jackson Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

In a separate letter to Jackson Township's management dated December 5, 2007, we reported matters related to noncompliance.

We intend this report solely for the information and use of management of Jackson Township and the Auditor of State of Ohio. It is not intended for anyone other than these specified parties.

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# Mary Taylor, CPA Auditor of State

**JACKSON TOWNSHIP** 

**AUGLAIZE COUNTY** 

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JANUARY 3, 2008