# SINGLE AUDIT

# FOR THE YEAR ENDED JUNE 30, 2007



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Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT

Ottawa-Glandorf Local School District Putnam County 630 Glendale Avenue Ottawa, Ohio 45875-1162

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ottawa-Glandorf Local School District, Putnam County, Ohio (the District), as of and for the year ended June 30, 2007, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ottawa-Glandorf Local School District, Putnam County, Ohio, as of June 30, 2007, and the respective changes in cash financial position and the budgetary comparison for the General Fund, thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

Ottawa-Glandorf Local School District Putnam County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated January 9, 2008, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements, but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the District's financial statements. The Federal Awards Receipts and Expenditure Schedule presents additional information and is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* It is also not a required part of the financial statements. We subjected this schedule to the auditing procedures applied in our audit of the District's financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Jaylor

Mary Taylor, CPA Auditor of State

January 9, 2008

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2007 UNAUDITED

The discussion and analysis of Ottawa-Glandorf Local School District's (the District) financial performance provides an overall review of the District's financial activities for the year ended June 30, 2007. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

# Financial Highlights

Key financial highlights for 2007 are as follows:

- In total, net assets of governmental activities increased \$353,748 which represents a 4.0% increase from 2006.
- In total, net assets of business type activities decreased \$1,185 which represents a 0.3% decrease from 2006.
- Governmental general receipts accounted for \$22,237,473 in receipts or 89.6% of all receipts. Program specific receipts in the form of charges for services and sales, grants and contributions accounted for \$2,575,854 or 10.4% of total receipts of \$24,813,327.
- Business Type general receipts accounted for \$14,100 in receipts or 27.2% of all receipts. Program specific receipts in the form of charges for services and sales accounted for \$37,817 or 72.8% of total receipts of \$51,917.
- The District had \$24,459,579 in disbursements related to governmental activities; only \$2,575,854 of these disbursements was offset by program specific charges for services, grants or contributions. General receipts supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$22,237,473 were adequate to provide for these programs.
- The District's major governmental funds are the general fund, bond retirement fund, permanent improvement fund and building fund. The general fund had \$11,410,100 in receipts and other financing sources and \$11,098,221 in disbursements and other financing uses. During fiscal 2007, the general fund's fund balance, increased \$311,879 from \$3,701,191 to \$4,013,070.
- The bond retirement fund had \$11,260,072 in receipts and other financing sources and \$11,175,614 in disbursements and other financing uses. During fiscal 2007, the bond retirement fund's fund balance increased \$84,458 from \$426,649 to \$511,107.
- The permanent improvement fund had \$246,059 in receipts and \$257,565 in disbursements. During fiscal 2007, the permanent improvement fund's fund balance decreased \$11,506 from \$1,791,847 to \$1,780,341.
- The building fund had \$96,762 in receipts and \$72,820 in disbursements. During fiscal 2007, the building fund's fund balance increased \$23,942 from \$2,244,629 to \$2,268,571.
- The District's business type preschool fund had \$51,917 in receipts and \$53,102 in disbursements. During the fiscal year, the preschool fund's fund balance decreased \$1,185 from \$346,067 to \$344,882.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2007 UNAUDITED (Continued)

#### Using the Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets – Cash Basis and Statement of Activities – Cash Basis provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances.

Fund financial statements provide the next level of detail. For governmental funds and business type funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of the District, the general fund, bond retirement fund, permanent improvement fund and building fund are by far the most significant funds, and the only governmental funds reported as major funds.

# **Basis of Accounting**

The District has elected to present its financial statements on a cash basis of accounting. This cash basis of accounting is a comprehensive basis of accounting other than generally accepted accounting principles. The cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions.

Essentially, the only assets reported on this strictly cash receipt and disbursement basis presentation in a statement of net assets will be cash, cash equivalents and investments. The statement of activities reports cash receipts and disbursements, or in other words, the sources and uses of cash and cash equivalents. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

# **Reporting the District's Most Significant Funds**

Fund financial statements provide detailed information about the District's major funds. The District establishes separate funds to better manage its many activities and to help demonstrate that money is restricted and how it may be used.

The funds of the District are split into two categories: governmental and business type. While the District uses many funds to account for its financial transactions, the fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund, bond retirement fund, permanent improvement fund, and building fund.

**Governmental Funds** - Most of the District activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent to finance educational programs. The District's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2007 UNAUDITED (Continued)

The District's major governmental funds are the general fund, bond retirement fund, permanent improvement fund, and building fund.

**Business-Type Fund** – The Business-Type fund is used to account for the preschool tuition fund of the District. This fund is accounted for separately on the entity wide statements.

**Fiduciary Funds** - Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the District's programs.

#### The District as a Whole

The following table provides a summary of the District's net assets for fiscal year 2007 compared to fiscal year 2006 on a cash basis.

**Net Assets** 

_	Governmenta	l Activities	Business-Typ	e Activities	Tota	ls
Assets	2007	2006	2007	2006	2007	2006
Cash and Cash Equivalents	\$7,642,453	\$7,228,930	\$344,882	\$346,067	\$7,987,335	\$7,574,997
Investments	1,547,379	1,607,154			1,547,379	1,607,154
Total Assets	9,189,832	8,836,084	344,882	346,067	9,534,714	9,182,151
Net Assets						
Restricted for:						
Capital Projects	4,048,912	4,036,476			4,048,912	4,036,476
Debt Service	511,107	426,649			511,107	426,649
Set Asides	32,039	98,276			32,039	98,276
Other Purposes	632,566	671,768			632,566	671,768
Unrestricted	3,965,208	3,602,915	344,882	346,067	4,310,090	3,948,982
Total Net Assets	\$9,189,832	\$8,836,084	\$344,882	\$346,067	\$9,534,714	\$9,182,151

Over time, net assets can serve as a useful indicator of a government's financial position. At year-end, net assets were \$9,189,832 for governmental activities and \$344,882 for business type activities.

A portion of the District's net assets, \$5,224,624, represents resources that are subject to external restriction on how they may be used. The unrestricted net assets of \$4,310,090 from governmental and business-type activities may be used to meet the District's ongoing obligations to the students and creditors.

The following table reflects the changes in net assets on a cash basis in 2007 and 2006 for governmental activities, business-type activities and total primary government.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2007 UNAUDITED (Continued)

#### Change in Net Assets

		2007			2006	
	Governmental	Business-Type		Governmental	Business-Type	
Receipts:	Activities	Actitities	Totals	Activities	Actitities	Totals
Program Receipts:				1		
Charges For Services and Sales	\$1,189,321	\$37,817	\$1,227,138	\$1,162,542	\$37,526	\$1,200,068
Operating Grants and Contributions	1,359,722	. ,	1,359,722	1,383,610	. ,	1,383,610
Capital Grants and Contributions	26,811		26,811	52,500		52,500
Total Program Receipts:	2,575,854	37,817	2,613,671	2,598,652	37,526	2,636,178
General Cash Receipts and Transfers	,,	- ,-	,,-	,,	- ,	,, -
Property Taxes	4,685,368		4,685,368	4,542,192		4,542,192
Income Taxes	886,153		886,153	842,843		842,843
Payment In lieu of Taxes	,		,	82,519		82,519
Grants and Entitlements	5.899.907		5,899,907	5,642,847		5,642,847
Sale of Bonds	9,289,995		9,289,995	- / - / -		- / - / -
Permiums and Accrued Interest on Debt Issue	863,129		863,129			
Sale of Capital Assets	582		582	552		552
Interest	393,773	14,100	407,873	272,491	13,200	285,691
Miscellaneous	218,566	,	218,566	98,879	-,	98,879
Total General Receipts and Transfers	22,237,473	14,100	22,251,573	11,482,323	13,200	11,495,523
Total Receipts and Transfers	24,813,327	51,917	24,865,244	14,080,975	50,726	14,131,701
Disbursements:	11-		,,	11		, - , -
Instruction:						
Regular	6.384.814	53.102	6,437,916	6.162.311	43.036	6.205.347
Special	1,259,440	, -	1,259,440	1,287,043	- ,	1,287,043
Vocational	83,866		83,866	97,780		97,780
Other	108,551		108.551	21,576		21,576
Suport Services:	,		,			
Pupil	469,421		469,421	447,562		447,562
Instructional Staff	380,945		380,945	376,724		376,724
Board of Education	69,298		69,298	48,846		48.846
Administration	890,330		890,330	874,928		874,928
Fiscal	295,406		295,406	310,836		310,836
Business	1,035		1,035	1,191		1,191
Operation and Maintenance of Plant	962,381		962,381	938,858		938,858
Pupil Transportation	835,532		835,532	743,364		743,364
Operation of Non-Instructional Services	361,217		361,217	285,721		285.721
Operation of Food Services	499,854		499,854	505,552		505,552
Extracurricular Activities	574,000		574,000	559,738		559,738
Building Acquisition and Construction	130,270		130,270	596,701		596,701
Debt Service:	,		,	,		,
Principal Retirement	452,000		452,000	377,000		377,000
Interest and Fiscal Charges	553,011		553,011	613,429		613,429
Bond Issuance Cost	160,492		160,492			,
Payment to Escrow	9,987,716		9,987,716			
Total Disbursements	24,459,579	53,102	24,512,681	14,249,160	43,036	14,292,196
Increase In Net Assets	353,748	(1,185)	352,563	(168,185)	7,690	(160,495)
Net Assets at Beginning of Year	8,836,084	346,067	9,182,151	9,004,269	338,377	9,342,646
Net Assets at End of Year	\$9,189,832	\$344,882	\$9,534,714	\$8,836,084	\$346,067	\$9,182,151
	\$0,.00,00E	\$0,00L	<i>\$6,66 .,.</i> 11	\$0,000,001	<i>40.0,001</i>	<i>\\</i> 0,.02,.01

Net assets of the District's governmental activities increased \$353,748. Total governmental disbursements of \$24,459,579 were offset by program receipts of \$2,575,854 and general receipts of \$22,237,473. Program receipts supported 10.54% of the total governmental disbursements.

General receipts represent 89.6% of the District's total governmental receipts, and of this amount, 26.5% is made up of unrestricted grants and entitlements, 21.1% are local taxes, and 45.7% is due to the advanced refunding of general obligation bonds. Other receipts are insignificant and somewhat unpredictable revenue sources.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2007 UNAUDITED (Continued)

The major program disbursements for governmental activities are for regular instruction, which accounts for 26.10% of all governmental disbursement. Other programs which support the instruction process, including pupils, instructional staff, and pupil transportation account for 6.89% of governmental disbursements. Administrative and fiscal services accounted for 4.85. Maintenance of the District facilities is 3.93%, with building acquisition and construction of 0.5%. Due primarily to the advanced refunding of general obligation bonds debt service accounted for 45.60% of all governmental disbursements.

Net assets of the District's business type activities decreased \$1,185. Total business type disbursements of \$53,102 were offset by program receipts of \$37,817 and general receipts of \$14,100. Program receipts supported 71.2 % of the total business type disbursements.

#### **Governmental and Business Type Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted state grants and entitlements.

		2007				2006		
	Government	al Activities	Business-Ty	pe Activities	Government	al Activities	Business-Ty	pe Activities
	Total Cost	Net Cost	Total Cost	Net Cost	Total Cost	Net Cost	Total Cost	Net Cost
	of Service	of Service	of Service	of Service	of Service	of Service	of Service	of Service
Disbursements:								
Instruction:								
Regular	\$6,384,814	\$5,824,766	\$53,102	\$15,285	\$6,162,311	\$5,721,315	\$43,036	\$5,510
Special	1,259,440	715,627			1,287,043	716,002		
Vocational	83,866	55,392			97,780	72,631		
Other	108,551	108,551			21,576	21,576		
Suport Services:								
Pupil	469,421	398,451			447,562	376,189		
Instructional Staff	380,945	339,529			376,724	327,249		
Board of Education	69,298	69,298			48,846	48,738		
Administration	890,330	754,022			874,928	738,804		
Fiscal	295,406	295,406			310,836	310,836		
Business	1,035	1,035			1,191	1,191		
Operation and Maintenance of Plant	962,381	962,381			938,858	932,482		
Pupil Transportation	835,532	798,559			743,364	668,575		
Operation of Non-Instructional Services	361,217	133,199			285,721	31,314		
Operation of Food Services	499,854	(26,814)			505,552	(29,676)		
Extracurricular Activities	574,000	170,834			559,738	126,152		
Building Acquisition and Construction	130,270	130,270			596,701	596,701		
Debt Service	1,005,011	1,005,011			990,429	990,429		
Issuance Cost	160,492	160,492						
Payment to Escrow	9,987,716	9,987,716						
Total Disbursements	\$24,459,579	\$21,883,725	\$53,102	\$15,285	\$14,249,160	\$11,650,508	\$43,036	\$5,510

The dependence upon tax and other general receipts for governmental activities is apparent, 85.6% of instruction activities are supported through taxes and other general receipts. For all governmental activities, general receipts support is 89.5%. The District's taxpayers, as a whole, are by far the primary support for District's students.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2007 UNAUDITED (Continued)

# The District's Funds

Total governmental funds had receipts and other financing sources of \$24,873,327 and disbursements and other financing uses of \$24,519,579. The greatest change within governmental funds occurred within the General Fund. Receipts were in excess of disbursements in the General Fund by \$311,879. Fiscal year 2007 General Fund deficit spending was avoided partially due to the increase in property taxes, intergovernmental, and interest revenue. The District will continue to look for ways to reduce expenditures without hurting the educational process.

# General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During 2007, the District did not amend its General Fund budget. For the General Fund, original and final budgeted receipts were \$10,791,364. Actual receipts and other financing sources for 2007 was \$11,410,100.

General fund original and final budgeted appropriations (appropriated disbursements plus other financing uses) totaled \$11,546,053. The actual budget basis disbursements and other financing uses for 2007 totaled \$11,346,573.

# Capital Assets and Debt Administration

# **Capital Assets**

The District's capital assets are not reflected in the other comprehensive basis of accounting statements, however the District does track capital assets through the State provided software program.

# **Debt Administration**

At June 30, 2007, the District had \$12,389,995 in general obligation bonds and \$15 in asbestos removal loans outstanding. Of this total \$520,015 is due within one year and \$11,869,995 is due within greater than one year. See Note 11 to the basic financial statements for additional information on the District's debt administration.

# **Current Financial Related Activities**

Ottawa-Glandorf Local School District continues to receive strong support from the residents of the District. As the preceding information shows, the District relies heavily on its local property taxpayers.

Calendar year 2005 was a reappraisal year for the District and as a result, real estate tax collections for 2007 showed a modest increase. Tangible personal property tax is being phased out beginning January 1, 2006. The tax is being phased out in equal installments of 25% a year from 2006 to 2009. Tangible personal property tax is collected concurrent with the calendar year. The last year that the District will collect the tax will be 2010. The District will receive reimbursements from the state for the first five years of the phase out. After that the reimbursements will be phased out.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2007 UNAUDITED (Continued)

The District's income tax collections have been strong. Collections for 2007 were \$886,153. This represents a 5.1% increase over 2006. 2007 collections were the highest since the tax's inception in 1993.

The District's management will continue to be challenged to provide the resources necessary to meet student needs and stay within the budget anticipated in the five-year forecast. The five-year forecast is utilized by management to effectively and efficiently manage the District's resources. The Superintendent utilizes a Superintendent's Advisory Committee and the Treasurer has a Community Finance & Audit Committee. These committees are used to both help get information out to the community and to solicit input on the goals, program needs and current focus of the District. Both of these committees are made up of District residents with a wide variety of backgrounds. These committees have proven instrumental in both reviewing where the District is currently and in planning for the future.

#### Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mrs. Kathy Fruchey, Treasurer, Ottawa-Glandorf Local School District, 630 Glendale Avenue, Ottawa, Ohio 45875-1162.

# Statement of Net Assets - Cash Basis June 30, 2007

	Governmental Activities	Business - Type Activities	Total
Assets Equity in Pooled Cash & Cash Equivalents Investments	\$7,642,453 1,547,379	\$344,882	\$7,987,335 1,547,379
Total Assets	\$9,189,832	\$344,882	\$9,534,714
Net Assets Restricted for: Capital Projects Debt Service Set Asides Other Purposes Unrestricted	4,048,912 511,107 32,039 632,566 3,965,208	344,882	4,048,912 511,107 32,039 632,566 4,310,090
Total Net Assets	\$9,189,832	\$344,882	\$9,534,714

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#### Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2007

		Program Cash Receipts				
		Charges	Operating			
	Cash	for Services	Grants and	Capital Grants		
Governmental Activities	Disbursements	and Sales	Contributions	and Contributions		
Instruction:						
Regular	\$6,384,814	\$363,142	\$196,906			
Special	1,259,440	φ000, 14Z	543,813			
Vocational	83,866		28,474			
Other	108,551		_0,			
Support Services:	,					
Pupil	469,421		70,970			
Instructional Staff	380,945		30,428	\$10,988		
Board of Education	69,298					
Administration	890,330		136,308			
Fiscal	295,406					
Business	1,035					
Operation and Maintenance of Plant	962,381					
Pupil Transportation	835,532	3,250	17,900	15,823		
Operation of Non-Instructional Services	361,217		228,018			
Operation of Food Services	499,854	419,763	106,905			
Extracurricular Activities	574,000	403,166				
Building Acquisition and Construction Debt Service:	130,270					
Principal Retirement	452,000					
Interest and Fiscal Charges	553,011					
Bond Issuance Costs	160,492					
Payment to Bond Escrow Agent	9,987,716					
Total Governmental Activities	24,459,579	1,189,321	1,359,722	26,811		
Business Type Activity						
Preschool	53,102	37,817				
Total	\$24,512,681	\$1,227,138	\$1,359,722	\$26,811		
		General Receipts Property Taxes Levi General Purposes Debt Service Capital Outlay Income Taxes Grants and Entitlem Sale of Bonds Premium and Accrue Sale of Capital Asse Interest Miscellaneous	s ents not Restricted to ed Interest on Bond ts			
		Total General Receipts				
		Change in Net Asse	ts			
		Net Assets Beginnin	g of Year			

Net Assets End of Year

Governmental Activities	Business-Type Activities	Total
(\$5,824,766)		(\$5,824,766)
(715,627)		(715,627)
(55,392)		(55,392)
(108,551)		(108,551)
(398,451)		(398,451)
(339,529)		(339,529)
(69,298)		(69,298)
(754,022)		(754,022)
(295,406)		(295,406)
(1,035)		(1,035)
(962,381)		(962,381)
(798,559)		(798,559)
(133,199)		(133,199)
26,814		26,814
(170,834)		(170,834)
(130,270)		(130,270)
(100,210)		(100,210)
(452,000)		(452,000)
(553,011)		(553,011)
(160,492)		(160,492)
(9,987,716)		(9,987,716)
(21,883,725)		(21,883,725)
	(\$15,285)	(15,285)
(\$21,883,725)	(\$15,285)	(\$21,899,010)
3,606,741		3,606,741
947,373		947,373
131,254		131,254
886,153		886,153
5,899,907		5,899,907
9,289,995		9,289,995
863,129		863,129
582		582
393,773	14,100	407,873
218,566		218,566
22,237,473	14,100	22,251,573
353,748	(1,185)	352,563
8,836,084	346,067	9,182,151
\$9,189,832	\$344,882	\$9,534,714

Net (Disbursements) Receipts and Changes in Net Assets

#### Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2007

	General	Bond Retirement	Permanent Improvement	Building	Other Governmental Funds	Total Governmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents Investments	\$3,965,208	\$511,107	\$1,780,341	\$721,192 1,547,379	\$616,743	\$7,594,591 1,547,379
Restricted Assets:				1,047,075		1,047,075
Equity in Pooled Cash and Cash Equivalents	47,862					47,862
Total Assets	\$4,013,070	\$511,107	\$1,780,341	\$2,268,571	\$616,743	\$9,189,832
Fund Balances						
Reserved for Encumbrances	\$248,352		\$21,992		\$41,697	\$312,041
Reserved for Bus Purchases	15,823					15,823
Reserved for Bureau of Workers Compensation Refunds	32,039					32,039
Unreserved:						
Designated for Budget Stabilization	197,862					197,862
Designated for Termination Benefits					323,704	323,704
Undesignated, Reported in:						
General Fund	3,518,994					3,518,994
Special Revenue Funds					251,342	251,342
Debt Service Fund		\$511,107				511,107
Capital Projects Funds			1,758,349	\$2,268,571		4,026,920
Total Fund Balances	\$4,013,070	\$511,107	\$1,780,341	\$2,268,571	\$616,743	\$9,189,832

#### Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Cash Basis Governmental Funds For the Fiscal Year Ended June 30, 2007

	General	Bond Retirement	Permanent	Puilding	Other Governmental Funds	Total Governmental Funds
Receipts	General	Retirement	Improvement	Building	Funds	Fullus
Taxes						
Property Taxes	\$3,606,741	\$947,373	\$131,254			\$4,685,368
Income Taxes	886,153	. ,	. ,			886,153
Intergovernmental	6,171,591	137,485	19,515		\$957,849	7,286,440
Interest	197,757	22,090	71,408	\$96,762	5,756	393,773
Tuition and Fees	363,142					363,142
Extracurricular Activities					403,166	403,166
Transportation Fees	3,250					3,250
Charges for Services					419,763	419,763
Miscellaneous	172,884		23,882		21,800	218,566
Total Receipts	11,401,518	1,106,948	246,059	96,762	1,808,334	14,659,621
Disbursements						
Instruction:						
Regular	6,148,066				236,748	6,384,814
Special	1,055,900				203,540	1,259,440
Vocational	83,866				00 500	83,866
Other Instruction	75,989				32,562	108,551
Support Services:	200 207				74 044	400,404
Pupil Instructional Staff	398,207 338,250				71,214 42,695	469,421 380,945
Board of Education	69,298				42,095	69,298
Administration	753,334				136,996	890,330
Fiscal	269,723	22,395	3,288		100,000	295,406
Business	1,035	22,000	0,200			1,035
Operation and Maintenance of Plant	830,470		118,509		13,402	962,381
Pupil Transportation	684,493		135,768		15,271	835,532
Operation of Non-Instructional Services	6,734		,		354,483	361,217
Operation of Food Services					499,854	499,854
Extracurricular Activities	273,406				300,594	574,000
Facilities acquisition and construction	57,450			72,820		130,270
Debt Service:						
Principal Retirement		452,000				452,000
Interest and Fiscal Charges		553,011				553,011
Bond Issuance Costs		160,492				160,492
Total Disbursements	11,046,221	1,187,898	257,565	72,820	1,907,359	14,471,863
Excess of Receipts Over (Under) Disbursements	355,297	(80,950)	(11,506)	23,942	(99,025)	187,758
Other Financing Sources (Uses)						
Sale of Capital Assets	582					582
Payment to Bond Escrow Agent		(9,987,716)				(9,987,716)
Sale of Bonds		9,289,995				9,289,995
Premium and Accrued Interest on Bond Issue		863,129				863,129
Transfers In	(				52,000	52,000
Transfers Out	(52,000)					(52,000)
Advances In	8,000				(0,000)	8,000
Advances Out					(8,000)	(8,000)
Total Other Financing Sources (Uses)	(43,418)	165,408	<u> </u>		44,000	165,990
Net Change in Fund Balances	311,879	84,458	(11,506)	23,942	(55,025)	353,748
Fund Balances Beginning of Year	3,701,191	426,649	1,791,847	2,244,629	671,768	8,836,084
Fund Balances End of Year	\$4,013,070	\$511,107	\$1,780,341	\$2,268,571	\$616,743	\$9,189,832

# Statement of Receipts, Disbursements and Changes in Fund Balance Budget and Actual - Budget Basis General Fund For the Fiscal Year Ended June 30, 2007

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property Taxes	\$ 3,564,425	\$ 3,564,425	\$3,606,741	\$42,316
Income Taxes	858,727	858,727	886,153	27,426
Intergovernmental	5,891,512	5,891,512	6,171,591	280,079
Interest	122,000	122,000	197,757	75,757
Tuition and Fees	297,000	297,000	363,142	66,142
Transportation Fees	4,500	4,500	3,250	(1,250)
Miscellaneous	53,200	53,200	172,884	119,684
Total Receipts	10,791,364	10,791,364	11,401,518	610,154
Disbursements				
Instruction:				
Regular	6,191,971	6,191,971	6,215,193	(23,222)
Special	1,051,137	1,051,137	1,055,951	(4,814)
Vocational	91,147	91,147	83,866	7,281
Other	68,589	68,589	75,989	(7,400)
Support Services:	074 450	074 450	200.024	
Pupil Instructional Staff	371,152 436,263	371,152	398,821 340,189	(27,669) 96,074
Board of Education	436,263 47,941	436,263 47,941	69,298	(21,357)
Administration	868,035	868,035	785,245	(21,337) 82,790
Fiscal	303,667	303,667	270,793	32,874
Business	271	271	1,035	(764)
Operation and Maintenance of Plant	874,778	874,778	921,428	(46,650)
Pupil Transportation	854,649	854,649	739,175	115,474
Operation of Non-Instructional Services	,		6,734	(6,734)
Extracurricular Activities	279,003	279,003	273,406	5,597
Facilities acquisition and construction	57,450	57,450	57,450	
Total Disbursements	11,496,053	11,496,053	11,294,573	201,480
Excess of Receipts Over (Under) Disbursements	(704,689)	(704,689)	106,945	811,634
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets			582	582
Advances In			8,000	8,000
Transfers Out	(50,000)	(50,000)	(52,000)	(2,000)
Total Other Financing Sources (Uses)	(50,000)	(50,000)	(43,418)	6,582
Net Change in Fund Balance	(754,689)	(754,689)	63,527	818,216
Fund Balance Beginning of Year	3,467,138	3,467,138	3,467,138	
Prior Year Encumbrances Appropriated	234,053	234,053	234,053	
Fund Balance End of Year	\$2,946,502	\$2,946,502	\$3,764,718	\$818,216

# Statement of Fund Net Assets - Cash Basis Preschool Fund For the Fiscal Year Ended June 30, 2007

	Preschool Fund
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	\$344,882
Net Assets Unrestricted	\$344,882

# Statement of Cash Receipts, Disbursements and Changes in Fund Net Assets - Cash Basis Preschool Fund For the Fiscal Year Ended June 30, 2007

	Preschool Fund
Operating Receipts	
Interest	\$14,100
Charges for Services	37,817
Total Operating Revenues	51,917
Operating Disbursements	
Personal Services	51,844
Materials and Supplies	1,258
Total Operating Disbursements	53,102
	(
Change in Net Assets	(1,185)
Not Accord Designing of Very	0.40.007
Net Assets Beginning of Year	346,067
Net Assets End of Year	\$344,882

# Statement of Fiduciary Net Assets - Cash Basis Fiduciary Funds For the Fiscal Year Ended June 30, 2007

	Agency		
Assets Equity in pooled cash and cash equivalents	\$42,182		
Net Assets Held in trust for students	\$42,182		

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007

# NOTE 1 – REPORTING ENTITY

Ottawa-Glandorf Local School District (the District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by state and federal guidelines.

The District was established in 1962 through the consolidation of existing land areas and school districts. The District serves an area of approximately 66 square miles. It is located in Putnam County and includes the entire Village of Ottawa and Glandorf, all of and portions of surrounding townships. The District is the 335 largest in the State of Ohio (among 612 school districts) in terms of enrollment. It is staffed by 71 classified employees, 105 certified teaching personnel, and 7 administrative employees who provide services to 1,552 students and other community members. The District currently operates 3 buildings.

The reporting entity is composed of the primary government and other organizations that are included to insure the financial statements are not misleading.

#### A. Primary Government

The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

# B. Component Units

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. The District is also financially accountable for any organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District. The District has no component units.

#### C. Other Organizations

The District participates in five jointly governed organizations and three public entity risk pools. These organizations are:

Jointly Governed Organizations: Northwest Ohio Area Computer Services Cooperative; Millstream Cooperative Career Center; West Central Regional Professional Development Center; Northwest Ohio Special Education Regional Resource Center; Northwestern Ohio Educational Research Council, Inc.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 1 - REPORTING ENTITY - (CONTINUED)

Public Entity Risk Pools: Schools of Ohio Risk Sharing Authority Ohio School Board Association Workers' Compensation Group Rating Program Putnam County School Insurance Group

These organizations are presented in Notes 8 and 13 to the basic financial statements.

The District's management believes these financial statements present all activities for which the District is financially accountable.

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting. The pronouncements, in which case GASB prevails. The District does not apply FASB statements issued after November 30, 1989, to its business-type activities and to its enterprise funds. Following are the more significant of the District's accounting policies.

# A. Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

# Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

The statement of net assets presents the cash balance of the governmental (and business-type) activities of the District at fiscal year end. The statement of activities compares disbursements with program receipts for each function or program of the District's governmental (and business-type) activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the District's general receipts.

#### Fund Financial Statements

During the fiscal year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the fund's principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

# B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are divided into three categories, governmental, proprietary and fiduciary.

#### Governmental Funds

The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the District's major governmental funds:

<u>General Fund</u> – The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available for any purpose provided it is disbursed or transferred according to Ohio law.

<u>Bond Retirement Fund</u> – The debt service fund accounts for resources received from property taxes to pay school improvement general obligation bond principal, interest and related costs.

<u>Permanent Improvement Fund</u> – The permanent improvement fund accounts for property taxes restricted to acquiring, constructing, or improving of permanent improvements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

<u>Building Fund</u> – The building fund accounts for the receipts and disbursements related to all special bond funds in the District. All proceeds from the sale of bonds, notes or certificates of indebtedness, except premium and accrued interest, must be paid into this fund. Disbursements recorded here represent the costs of acquiring capital facilities including real property.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

#### Proprietary Funds

A District fund operates similar to business enterprises, where user charges (i.e. charges for services) provide significant resources for the activity. The District classifies this as an enterprise fund. The following is the District's enterprise fund:

Enterprise Fund – The District's major enterprise fund accounts for preschool tuition and fees.

#### Fiduciary Funds

The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Agency funds are custodial in nature. The District's agency fund accounts for various student-managed activities.

#### C. Basis of Accounting

The District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related receipts (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related disbursements (such as accounts payable and disbursements for goods or services received but not yet paid, and accrued disbursements and liabilities) are not recorded in these financial statements.

#### D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level for all funds. Budgetary allocations at the function and object level within all funds are made by the Treasurer.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

#### E. Cash and Investments

To improve cash management, cash received by the District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2007, the District invested in federal agency securities. Investments are reported at cost.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the General Fund during fiscal year 2007 was \$197,757 which included \$113,353 assigned from other District funds.

#### F. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets represent amounts required by State statute to be set aside for Bureau of Workers Compensation refunds and school bus purchases.

#### G. Inventory and Prepaid Items

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Interfund Receivables/Payables

The District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### K. Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### L. Long-Term Obligations

The District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither another financing source nor capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for food service operations, music and athletic programs, and federal and state grants restricted to cash disbursement for specified purposes.

The District applies restricted resources when an expense is incurred for purpose for which both restricted and unrestricted net assets are available.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (CONTINUED)

#### N. Fund Balance Reserves

The District reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. A designation of fund balance represents a self-imposed limitation on the use of available expendable resources by the Board of Education. The designation for termination benefits represents monies set aside by the Board for future payment of termination benefits. The amount set-aside by the Board for budget stabilization is reported as a designation of fund balance in the general fund. Unreserved and undesignated fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances, bus purchases, and Bureau of Workers Compensation refunds.

# NOTE 3 – COMPLIANCE

Ohio Administrative Code, Section 117-2-03 (B), requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

# NOTE 4 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis).

The encumbrances outstanding at year end (budgetary basis) amounted to \$248,352 in the General Fund.

# NOTE 5 – DEPOSITS AND INVESTMENTS

Monies held by the District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

#### NOTE 5 – DEPOSITS AND INVESTMENTS – (CONTINUED)

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

At year end, the District had \$275 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents".

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 5 – DEPOSITS AND INVESTMENTS – (CONTINUED)

#### **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$2,526,391 of the District's bank balance of \$2,806,303 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the District's name.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### **Investments**

Investment Type	Balance at Fair Value	6 N	lonths or Less	7 to	12 Months	13 to 18 Months	19 to 24 Months	Over 24 Months
Federal Home Loar Bank	n \$ 3,339,037	\$	947,660	\$	995,050	\$ 348,173	\$ 249,367	\$ 798,787
Federal National Mortgage Association	2,684,217		746,721		696,484	196,250	345,337	699,425
Federal Home Loan Mortgage Corporation	896,082	,				 	 	 896,082
Total Investments	\$ 6,919,336	\$	1,694,381	\$	1,691,534	\$ 544,423	\$ 594,704	\$ 2,394,294

As of June 30, 2007, the District had the following investments:

The weighted average maturity of investments is 1.43 years.

Interest Rate Risk: Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the District's investment policy limits portfolio maturities to five years or less.

*Credit Risk:* The Federal Home Loan Bank Notes, Federal National Mortgage Association Notes, and the Federal Home Loan Mortgage Corporation Notes carry a rating of AAA and Aaa by Standards & Poor's and Moody's Investor Services, respectively. The District has no investment policy dealing with investment credit risk beyond the requirements in state statutes.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 5 – DEPOSITS AND INVESTMENTS – (CONTINUED)

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2007:

		Percent of
	Fair Value	Balance
Federal Home Loan Bank	\$3,339,037	48.26%
Federal National Mortgage Association	2,684,217	38.79%
Federal Home Loan Mortgage Corporation	896,082	12.95%
Total Investments	\$6,919,336	100.00%

# NOTE 6 – PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District's fiscal year runs from July through June. First half tax distributions are received by the District in the second half of the fiscal year. Second half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and tangible personal (used in business) property located in the District. Real property tax receipts received in calendar year 2007 represent the collection of calendar year 2006 taxes. Real property taxes received in calendar year 2007 were levied after April 1, 2006, on the assessed values as of January 1, 2006, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in calendar year 2007 represent the collection of calendar year 2006 taxes. Public utility real and tangible personal property taxes received in calendar year 2007 became a lien on December 31, 2005, were levied after April 1, 2006, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in calendar year 2007 (other than public utility property) represent the collection of calendar year 2007 taxes. Tangible personal property taxes for 2007 were levied after April 1, 2006, on the value as of December 31, 2006. The tangible personal property tax is being phased out. The assessment percentage for all property, including inventory, for 2007 is 12.5 percent. This amount will be reduced to 6.25 percent for 2008, and zero for 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 6 - PROPERTY TAXES - (CONTINUED)

The District receives property taxes from Putnam County. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the counties by June 30, 2007, are available to finance fiscal year 2007 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which fiscal year 2007 taxes were collected are:

	2006 Sec Half Collec		2007 First- Half Collections			
	Amount	Percent	Amount	Percent		
Real Property:						
Agricultural/Residential	\$159,554,620	90.71%	\$161,776,390	93.14%		
Public Utility Property	5,912,420	3.36	5,907,360	3.40		
Tangible Personal Property	10,426,947	5.93	6,016,400	3.46		
Total Assessed Value	\$175,893,987	100.00%	\$173,700,150	100.00%		
Tax rate per \$1,000 of assessed valuation	\$30.24		\$30.08			

# NOTE 7 - INCOME TAXES

The District levies a voted tax of one-half percent for general operations on the income of residents and of estates. The tax was effective on January 1, 1993, and is a continuing tax. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax receipts are recorded in the General Fund.

# NOTE 8 – RISK MANAGEMENT

# A. Schools of Ohio Risk Sharing Authority

The District is exposed to various risks of loss related to torts; theft, or damage to, and destruction of assets; errors and omissions; injuries to employees and natural disaster. During fiscal year 2007, the District contracted for the following insurance coverage.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

Coverage

# NOTE 8 – RISK MANAGEMENT – (CONTINUED)

Coverage provided through the Schools of Ohio Risk Sharing Authority (SORSA) is as follows:

	Coverage
Property including inland marine – replacement cost (\$1,000 deductible) Employee Dishonesty Liability Automobile Liability	\$37,640,142 50,000 11,000,000
Uninsured Motorists	1,000,000
Medical Payments - per occurrence	5,000
Educator's Legal Liability – errors or omissions	11,000,000
General District Liability	
Per occurrence	11,000,000
Total per year	11,000,000
Umbrella Liability	13,000,000

Settled claims have none exceeded this commercial coverage in any of the past three years.

SORSA financial statements are available by contacting Patrick Shaver, Schools of Ohio Risk Sharing Authority, 8050 North High St., Columbus, Ohio 43235.

# B. Ohio School Boards Association Workers' Compensation Group Rating Program

The District participates in the Ohio School Board Association's Worker's Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP is intended to reduce premiums for the participants. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to educational entities that can meet the GRP's selection criteria. Each participant must apply annually. The GRP provides the participants with a centralized program for processing, analysis and management of worker's compensation claims and a risk management program to assist in developing safer work environments. Each participant must pay its premiums, enrollment or other fees, and perform its obligations in accordance with the terms of the agreement. The GRP's business and affairs are conducted by a 25 member Board of Directors consisting of two representatives from each county elected by a majority vote of all charter member schools within each county plus one representative from the fiscal agency A-site. The Treasurer of Findlay City Schools serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

# C. Putnam County Schools Insurance Group

The District participates as a member of the Putnam County School Insurance Group, a public entity risk pool, administered by Sky Trust. The District converted its fully-insured medical insurance program to partial self insurance through participation in this public entity risk pool. Medical Mutual of Ohio provides claim review and processing. The District maintains stop-loss coverage for its medical insurance program. Aggregate stop loss is maintained for expected claims.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 8 - RISK MANAGEMENT - (CONTINUED)

The District provides prescription drug insurance benefits to employees through a self-insurance program. The premiums and related disbursements are accounted for in the General fund. All claims are paid by the District with the request for reimbursement submitted by the employee on behalf of the District. The District has no stop loss insurance and has not set a maximum amount payable per beneficiary. However, the District's liability is limited to the employee's unpaid deductible and maximum out of pocket expense.

Post employment health care is proved to plan participants or their beneficiaries through the respective retirement systems discussed in Note 10. As such, no funding provisions are required by the District.

# NOTE 9 – DEFINED BENEFIT PENSION PLANS

# A. School Employees Retirement System

The District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-ofliving adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476.

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2007, 10.68 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2007, 2006 and 2005, were \$144,670, \$140,538, and \$143,729, respectively; 45.66 percent has been contributed for fiscal year 2007 and 100 percent for fiscal years 2006 and 2005.

# B. State Teachers Retirement System of Ohio

The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371, by calling (614) 227-4090, or by visiting the STRS Ohio Web site at <u>www.strs.org</u>.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 9 – DEFINED BENEFIT PENSION PLANS – (CONTINUED)

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2007, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2006, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2007, 2006, and 2005, were \$718,807, \$699,970, and \$695,213, respectively; 83.12 percent has been contributed for fiscal year 2007 and 100 percent for fiscal years 2006 and 2005.

# NOTE 10 – POST-EMPLOYMENT BENEFITS

The District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS Ohio), and to retired non-certificated employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

#### NOTE 10 – POST-EMPLOYMENT BENEFITS – (CONTINUED)

All STRS Ohio retirees who participated in the DB or Combined Plans and their dependents are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care cost will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2007, the STRS Board allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. For the District, this amount equaled \$55,293 for fiscal year 2007.

STRS Ohio pays health care benefits from the Health Care Stabilization Fund. At June 30, 2006, (the latest information available) the balance in the Fund was \$3.5 billion. For the year ended June 30, 2006, net health care costs paid by STRS were \$282,743,000 and STRS had 119,184 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. All retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility, and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2007, employer contributions to fund health care benefits were 3.32 percent of covered payroll, compared to 3.42 percent of covered payroll for fiscal year 2006. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2007, the minimum pay was established at \$35,800. However, the surcharge is capped at two percent of each employer's SERS salaries. For the District, the amount contributed to fund health care benefits, including the surcharge, during the 2007 fiscal year equaled \$65,993.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the projected claims less premium contributions for the next year. Expenses for health care at June 30, 2006, (the latest information available), were \$158,751,207. At June 30, 2006, SERS had net assets available for payment of health care benefits of \$295.6 million. SERS has 59,492 participants eligible to receive benefits.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

# NOTE 11 – DEBT

The changes in the District's long-term obligations during the year were as follows:

	Principal			Principal	Amounts
	Outstanding			Outstanding	Due in
	6/30/06	Additions	Reductions	6/30/07	One Year
General Obligation Bonds:					
General obligation bonds - 1986	\$250,000		\$50,000	\$200,000	\$50,000
General obligation bonds - 2003	12,570,000		9,690,000	2,880,000	430,000
Capital appreciation bonds – 2003	20,000			20,000	
General obligation bonds - 2007		\$8,930,000		8,930,000	40,000
Capital appreciation bonds – 2007		359,995		359,995	
Total General Obligation Bonds	12,840,000	9,289,995	9,740,000	12,389,995	520,000
Loans Payable:					
Asbestos removal loan	2,015		2,000	15	15
Total governmental activities	\$12,842,015	\$9,289,995	\$9,742,000	\$12,390,010	\$520,015

<u>2007 Advance Refunding of 2003 Bonds – Interest Rates 3.55 – 4.375%</u>: Proceeds from the outstanding bonds were used for the purpose of advance refunding of general obligation bonds, dated September 15, 2002, which were issued for the purpose of renovating and otherwise improving school facilities. The bonds were issued on November 28, 2006. The bonds consisted of \$6,890,000 in current interest serial bonds and \$2,040,000 in term bonds and \$359,995, in capital appreciation bonds. This current refunding was undertaken to reduce total debt service payments over the next 24 years by \$652,293 and resulted in an economic gain of \$422,390.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

#### NOTE 11 - DEBT - (CONTINUED)

The serial bonds shall bear interest at the rates per year and will mature in the principal amounts and on the following dates:

Fiscal	Principal	
Year	Amount	Interest Rate
2008	\$40,000	3.550%
2011	305,000	4.000%
2012	230,000	4.000%
2013	130,000	3.875%
2014	135,000	3.875%
2015	130,000	4.000%
2016	85,000	4.000%
2019	495,000	4.000%
2020	520,000	4.000%
2021	550,000	4.125%
2022	585,000	4.125%
2023	615,000	4.000%
2024	650,000	4.125%
2027	765,000	4.000%
2028	805,000	4.000%
2029	850,000	4.000%

The term bond which matures on December 1, 2025, has an interest rate of 4.125 percent per year, and is subject to mandatory sinking fund redemption at a redemption price of 100.529 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1, in the year in the respective principal amounts as follows:

Fiscal	Principal Amount to
Year	be Redeemed
2026	\$755,000

The term bond which matures on December 1, 2030, has an interest rate of 4.375 percent per year, and is subject to mandatory sinking fund redemption at a redemption price of 102.403 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1, in the year in the respective principal amounts as follows:

Fiscal	Principal Amount to
Year	be Redeemed
2031	\$1,285,000

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

### NOTE 11 – DEBT – (CONTINUED)

The capital appreciation bonds were issued in the aggregate original principal amount of \$359,995 and mature on December 1, in the years, have the original principal amounts and mature with the accreted values at maturity, as follows:

Fiscal Year	Original Principal Amount	Accreted Value at Maturity
2010	\$204,654	\$180,000
2017	83,590	180,000
2018	71,751	180,000

At June 30, 2007, the total amount of these bonds including accretion was \$393,207. The bonds are being retired through the Bond Retirement Debt Service Fund.

<u>Series 2003 School Improvement General Obligation Bonds – Interest Rates 1.55 – 5.375%</u>: During fiscal year 2003, the voters of the District authorized the issuance of \$13,485,000 in general obligation bonds, for the purpose of renovating and otherwise improving school facilities. During 2007, \$9,289,995 of the current interest bonds were advance refunded. The remaining bonds will be retired from proceeds of a bonded debt tax levy and will be paid from the Bond Retirement Fund.

The Series 2003 school improvement general obligation bond issue included both current interest bonds, par value \$13,465,000, and capital appreciation bonds, par value \$1,005,000. The capital appreciation bonds mature on December 1, 2013-2015, at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. At June 30, 2007, the total amount of these bonds including accretion was \$719,849. The current interest bonds maturing on or after December 1, 2012 are subject to early redemption at the sole option of the District, at the following redemption prices, plus accrued interest:

Redemption Date	Redemption Price
December 1, 2012 and thereafter	100% of par

Interest payments on the current interest bonds are due on June 1, and December 1 of each year. The final maturity stated in the issue is December 1, 2030.

<u>Series 1986 School Improvement General Obligation Bonds – Interest Rate 7.5%</u>: The 1986 general obligation bonds have been issued to provide funds for the acquisition and construction of equipment and facilities and are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Payments of principal and interest relating to these bonds are recorded as disbursements in the debt service fund. The source of payment is derived from a current .80 mill bonded debt tax levy.

<u>Asbestos Removal Loan</u>: The outstanding loan is a general obligation of the District, for which the District's full faith and credit are pledged for repayment. Payments of principal relating to this obligation are recorded as disbursements in the debt service fund. The asbestos removal loan is interest-free, providing repayment remains current.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

#### NOTE 11 – DEBT – (CONTINUED)

Principal and interest requirements to retire long-term liabilities outstanding at June 30, 2007, are as follows:

	Asbestos removal loan		
Year Ended	Principal	<u>Interest</u>	<u>Total</u>
2008	\$15		\$15

	General Obligation Bonds		Capita	I Appreciation Bo	onds	
Year Ended	Principal	<u>Interest</u>	<u>Total</u>	Principal	<u>Interest</u>	Total
2008	\$520,000	\$483,200	\$1,003,200			
2009	515,000	465,512	980,512			
2010	175,000	452,461	627,461			
2011	505,000	437,855	942,855	\$204,654	\$140,346	\$345,000
2012	455,000	418,455	873,455			
2013-2017	765,000	1,940,649	2,705,649	103,590	1,376,410	1,480,000
2018-2022	2,150,000	1,732,572	3,882,572	71,751	413,249	485,000
2023-2027	3,440,000	1,117,297	4,557,297			
2028-2031	3,485,000	1,596,438	5,081,438			
Total	<u>\$12,010,000</u>	<u>\$8,644,439</u>	<u>\$20,654,439</u>	<u>\$379,995</u>	<u>\$1,930,005</u>	<u>\$2,310,000</u>

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtness shall not exceed 1/10 of 1% of the property valuation of the District.

The effects of these debt limitations at June 30, 2007 are a voted debt margin of \$3,754,125 (including available funds of \$511,107) and an unvoted debt margin of \$173,700.

#### NOTE 12 – SET ASIDE REQUIREMENTS

The District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the purchase of textbooks and other instructional materials, and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end. These amounts must be carried forward and used for the same purposes in future years. In prior years, the District was also required to set aside money for budget stabilization.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

#### NOTE 12 – SET ASIDE REQUIREMENTS – (CONTINUED)

The following cash basis information identifies the changes in the fund balance reserves for textbooks, capital improvements, and budget stabilization during 2007.

				Reserved for Bureau
	Textbooks/ Instructional Materials	Capital Maintenance	Designated for Budget Stabilization	of Workers Compensation Refund
Balance at June 30, 2006 Current Year Set Aside	(\$242,621)	\$66,237	\$197,862	\$32,039
Requirement	235,359	235,359		
Qualifying Cash Disbursements	(185,916)	(150,826)		
Offsets		(150,770)		
Balance at June 30, 2007	(\$193,178)		\$197,862	\$32,039

The District had qualifying expenditures during the fiscal year that reduced the textbook set aside amount below zero. This amount may be used to reduce the set aside requirement in future fiscal years. The District also had current year offsets during the fiscal year that reduced the capital improvements set aside amount to below zero. However, this amount can not be carried forward to reduce future set aside requirements, and therefore is not reflected in this schedule.

In addition to the above statutory reserves, the District also received monies restricted for school bus purchases.

A schedule of the governmental fund restricted assets at June 30, 2007 follows:

Amount restricted for Bureau of Workers Compensation refunds	\$32,039
Amount restricted for school bus purchases	<u>15,823</u>
Total restricted assets	<u>\$47,862</u>

### NOTE 13 – JOINTLY GOVERNED ORGANIZATIONS

#### A. Northwest Ohio Area Computer Services Cooperative

The District is a participant in the Northwest Ohio Area Computer Services Cooperative (NOACSC) which is a computer consortium. NOACSC is an association of public school districts within the boundaries of Allen, Hancock, Paulding, Putnam, and Van Wert counties, and the cities of St. Marys and Wapakoneta. The organization was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member school districts.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

### NOTE 13 – JOINTLY GOVERNED ORGANIZATIONS – (CONTINUED)

The governing board of NOACSC consists of two representatives from each county elected by majority vote of all charter member school districts within each county plus one representative from the fiscal agent school district. Financial information can be obtained from Michael Wildermuth, who serves as director, at 645 South Main Street, Lima, Ohio 45804.

### B. <u>Millstream Cooperative Career Center</u>

The Millstream Cooperative Career Center is a distinct political subdivision of the State of Ohio established under Section 3313.90. The Career Center operates under the direction of an Advisory Council consisting of the superintendent of each participating school district and one additional representative appointed by the Findlay City School District. The Putnam and Hancock Counties Educational Service Centers serve in an ex-officio capacity for all meetings. To obtain financial information write to the Findlay City School District, Michael Barnhart, Treasurer, at 227 South West Street, Findlay, Ohio 45840-3377.

C. West Central Regional Professional Development Center

The West Central Regional Professional Development Center (Center) is a jointly governed organization among the school districts in Allen, Auglaize, Hancock, Hardin, Mercer, Paulding, Putnam, and Van Wert Counties. The organization was formed to establish an articulate regional structure for professional development in which school districts, the business community, higher education, and other groups cooperatively plan and implement effective professional development activities that are tied directly to school improvement, and in particular, to improvements in instructional programs.

The Center is governed by a fifty-two member board made up of representatives from the participating school districts, the business community, and two institutions of higher learning. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from Greg Spiess, Hancock County Educational Service Center, 7746 County Road 140, Findlay, Ohio 45840.

### D. Northwest Ohio Special Education Regional Resource Center

The Northwest Ohio Special Education Regional Resource Center (SERRC) is a jointly governed organization formed to initiate, expand, and improve special education programs and services for children with disabilities and their parents. The SERRC is made up of school districts from Defiance, Fulton, Hancock, Henry, Lucas, Ottawa, Paulding, Putnam, Sandusky, Seneca, Van Wert, Williams, and Wood counties. The SERRC is governed by a thirty-three member board consisting of twenty-six superintendents, one director of student services, one parent representative, one representative from a community school, one representative from a mental health board, one representative from a parent advisory council, one representative from Bowling Green State University, and one representative from the University of Toledo. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from David Michel, Eastwood Local Schools, 4800 Sugar Ridge Road, Pemberville, Ohio 43450.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2007 (Continued)

### NOTE 13 – JOINTLY GOVERNED ORGANIZATIONS – (CONTINUED)

#### E. Northwestern Ohio Educational Research Council, Inc.

The Northwestern Ohio Educational Research Council, Inc. (NOERC) is a jointly governed organization formed to bring educational entities into a better understanding of their common educational problems, facilitate and conduct practical educational research, coordinate educational research among members, provide a means for evaluating and disseminating the results of research, serve as a repository for research and legislative materials, and provide opportunities for training. The NOERC serves a twenty-five county area in Northwest Ohio. The Board of Directors consists of superintendents from two educational service centers, two exempted village school districts, five local school districts, and five city school districts, as well as representative from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. Financial information can be obtained from the Northwestern Ohio Educational Research Council, Inc., Box 456, Ashland, Ohio 44805

### **NOTE 14 – CONTINGENCIES**

The District receives financial assistance from Federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims through June 30, 2007, will not have a material adverse effect on the District.

#### FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE YEAR ENDED JUNE 30, 2007

FEDERAL GRANTOR Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
UNITED STATES DEPARTMENT OF AGRICULTURE						
Passed Through Ohio Department of Education						
Food Donation		10.550		\$72,493		\$72,493
Nutrition Cluster:			<b>•</b> · <b>-</b> • · •		<b>*</b> · <b>-</b> • · •	
National School Lunch Program	49379-LLP4-06	10.555	\$15,216		\$15,216	
Total National Cabaal Lunah Dragman	49379-LLP4-07	10.555	80,575 95,791		80,575	
Total National School Lunch Program			95,791		95,791	
School Breakfast Program	49379-05PU-06	10.553	918		\$918	
ochor Breaklast i rogram	49379-05PU-07	10.553	6,657		6,657	
Total School Breakfast Program		101000	7,575		7,575	
· · · · · · · · · · · · · · · · · · ·					.,	
Total Nutrition Cluster			103,366		103,366	
Total Department of Agriculture			103,366	72,493	103,366	72,493
UNITED STATES DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education						
Special Education Cluster:						
Special Education - Grants to States	49379-6BSF-06	84.027	16,592		36,366	
Special Education - Grants to States	49379-6BSF-07	84.027	364,877		334,954	
Total Special Education Grant	43373 0001 07	04.027	381,469		371,320	
			001,100		011,020	
Special Education - Preschool Grants	49379-PGS1-07	84.173	12,015		12,015	
Total Special Education Cluster			393,484		383,335	
Safe and Drug Free Schools and Communities - State Grants	47379-DRS1-07	84.186	3,380		3,380	
State Grants for Innovative Programs	47379-C2S1-06	84.298			656	
	47379-C2S1-07	84.298	2,530		2,530	
Total State Grants for Innovative Programs			2,530		3,186	
Elementary and Secondary Education Act - Bilingual Program	49379-C2A5-06	84.290A	45,228		45,228	
Improving Teacher Quality - State Grants	49379-TRS1-06	84.367	7,518		13,416	
	49379-TRS1-07	84.367	32,201		29,686	
Total Improving Teacher Quality			39,719		43,102	
Total Department of Education			484,341		478,231	
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SER Passed through the Putnam County Department of Jobs and Fe						
Temporary Assistance for Needy Families		93.558	52,843		52,843	
Total			\$640,550	\$72,493	\$634,440	\$72,493
10141			φ <b>040,</b> 330	φ12,493	<i>φ</i> υ34,440	\$12,493

The accompanying notes are an integral part of this schedule

## NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE YEAR ENDED JUNE 30, 2007

# **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

# **NOTE B - CHILD NUTRITION PROGRAMS**

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the United States Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the United States Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

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Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Ottawa-Glandorf Local School District Putnam County 630 Glendale Avenue Ottawa, Ohio 45875-1162

To the Board of Education:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ottawa-Glandorf Local School District, Putnam County, (the District) as of and for the year ended June 30, 2007, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 9, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

Ottawa-Glandorf Local School District Putnam County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

We consider the following deficiency described in the accompanying schedule of findings to be a significant deficiency in internal control over financial reporting: 2007-002.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. However, we believe the significant deficiency described above is also a material weakness.

We noted certain internal control matters that we reported to the District's management in a separate letter dated January 9, 2008.

### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance that we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2007-001.

We also noted certain noncompliance matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated January 9, 2008.

The District's response to the finding we identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of the audit committee, management, the Board of Education federal award agencies, and pass-through entities. We intend it for no one other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

January 9, 2008



Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Ottawa-Glandorf Local School District Putnam County 630 Glendale Avenue Ottawa, Ohio 45875-1162

To the Board of Education:

#### Compliance

We have audited the compliance of Ottawa-Glandorf Local School District, Putnam County, (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to its major federal programs for the year ended June 30, 2007. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, Ottawa-Glandorf Local School District complied, in all material respects, with the requirements referred to above that apply to its major federal programs for the year ended June 30, 2007.

One Government Center / Room 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Ottawa-Glandorf Local School District Putnam County Independent Accountants' Report on Compliance with Requirements Applicable To Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

#### Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that the District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above

We intend this report solely for the information and use of the audit committee, management, the Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

January 9, 2008

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2007

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster: Special Education – Grants to States CFDA #84.027 Special Education – Preschool Grants CFDA #84.173
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2007-001

# Noncompliance Citation

Ohio Revised Code § 117.38 provides that each public office shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the auditor of state has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code § 117-2-03 further clarifies the requirements of Ohio Revised Code § 117.38.

Ohio Administrative Code §117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the District prepares its financial statements in accordance with standards established by the Auditor of State for governmental entities not required to prepare annual reports in accordance with generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

We recommend the District prepare its financial statements in accordance with generally accepted accounting principles.

### Officials' Response

Officials for the District believe that since the District operates on a cash basis throughout the year, the other comprehensive basis of accounting statements included in this report provide the reader with an accurate depiction of the District's financial activity for the audit period and fairly represent the District's cash basis financial position as of June 30, 2007.

### FINDING NUMBER 2007-002

# Material Weakness

# Monitoring Financial Statements

Accurate financial reporting is the responsibility of the fiscal officer and governing board and is essential to ensure the information provided to the readers of the financial statements accurately reflects the District's activity.

The 2007 financial statements contained material errors, such as the following:

- Sale of Advance Refunding Bonds in the amount of \$9,289,995 were not included on the Statement of Activities.
- Investments of \$1,547,379 attributable to the Building Fund were commingled with the Equity in Pooled Cash and Cash Equivalents.
- Beginning fund balances of the general and other remaining funds did not match that of the prior audit report by a combined total of \$9,739.

Twenty-seven adjusting entries were posted to the financial statements to correct these and other errors.

Ottawa-Glandorf Local School District Putnam County Schedule of Findings Page 3

# FINDING NUMBER 2007-002 (Continued)

To ensure the District's financial statements and notes to the statements are complete and accurate, the Board of Education should adopt policies and procedures, including a final review of the financial statements, management's discussion and analysis, and notes to the financial statements by the District Treasurer and the Board of Education, to identify and correct errors and omissions.

# **Officials' Response**

We did not receive a response from Officials to this finding.

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

# SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2007

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b> :
2006-001	OAC §117-2-3(B) reporting on basis other than generally accepted accounting principles	No	Finding has not been corrected and is repeated in this report as item 2007-001.





# OTTAWA-GLANDORF LOCAL SCHOOL DISTRICT

PUTNAM COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JANUARY 29, 2008

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