Pleasant Valley Regional Sewer District

Ross County

Regular Audit

December 1, 2006 through December 31, 2007

Fiscal Years Audited Under GAGAS: 2007 - 2006

BALESTRA, HARR & SCHERER, CPAs, INC.

CERTIFIED PUBLIC ACCOUNTANTS 528 SOUTH WEST STREET, P.O. Box 687 PIKETON, OHIO 45661

> TELEPHONE (740) 289-4131 FAX (740) 289-3639 www.bhscpas.com



Mary Taylor, CPA Auditor of State

Board of Trustees Pleasant Valley Regional Sewer District 1822 Anderson Station Road P. O. Box 1746 Chillicothe, Ohio 45602

We have reviewed the *Independent Auditor's Report* of the Pleasant Valley Regional Sewer District, Ross County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2006 through December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Pleasant Valley Regional Sewer District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 28, 2008



PLEASANT VALLEY REGIONAL SEWER DISTRICT ROSS COUNTY, OHIO FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

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TELEPHONE (740) 289-4131 FAX (740) 289-3639 www.bhscpas.com

Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

Independent Auditor's Report

Pleasant Valley Regional Sewer District 1822 Anderson Station Road Chillicothe, Ohio 45601

We have audited the accompanying financial statements of the Pleasant Valley Regional Sewer District, Ross County, Ohio, (the District) as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America GAAP. Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the District's larger (i.e. major) funds separately. While the District does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The District has elected not to follow GAAP formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District's proprietary fund as of December 31, 2007 and 2006, or its changes in financial position or cash flows for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Pleasant Valley Regional Sewer District, Ross County, as of December 31, 2007 and 2006, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The District has not presented Management's Discussion & Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

Pleasant Valley Regional Sewer District Independent Auditor's Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2008, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should read it in conjunction with this report in assessing the results of our audit.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

June 20, 2008

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

| | 2007 | 2006 | |
|---|-------------|-------------|--|
| Operating Cash Receipts: | | | |
| Sewer Collections | \$814,078 | \$748,325 | |
| Taps and Permits | 82,995 | 65,440 | |
| Miscellaneous | 27,550 | 66,042 | |
| Total Operating Cash Receipts | 924,623 | 879,807 | |
| Operating Cash Disbursements: | | | |
| Payroll | 226,369 | 196,854 | |
| Utilities | 87,437 | 83,307 | |
| Professional Fees and Services | 14,266 | 29,714 | |
| Insurance Expense | 39,736 | 36,623 | |
| Plant Expense | 90,772 | 110,636 | |
| Office Supplies and Materials | 23,180 | 18,348 | |
| Maintenance | 20,516 | 35,438 | |
| Capital Outlay | 148,173 | 302,956 | |
| Miscellaneous | 21,211 | 15,645 | |
| Total Operating Cash Disbursements | 671,660 | 829,521 | |
| Operating Income | 252,963 | 50,286 | |
| Non-Operating Cash Receipts: | | | |
| Intergovernmental Revenues | 97,933 | 80,160 | |
| Interest Earnings | 72,156 | 69,443 | |
| Total Non-Operating Cash Receipts | 170,089 | 149,603 | |
| Non-Operating Cash Disbursements: | | | |
| Debt Service | 348,033 | 348,033 | |
| Total Non-Operating Cash Disbursements | 348,033 | 348,033 | |
| Net Receipts Over/(Under) Disbursements | 75,019 | (148,144) | |
| Cash Balances, January 1 | 1,858,921 | 2,007,065 | |
| Cash Balances, December 31 | \$1,933,940 | \$1,858,921 | |

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND DECEMBER 31, 2006

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Pleasant Valley Regional Sewer District, Ross County, Ohio, (the District) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is directed by a five-member Board of Trustees. One Board member is appointed by each political subdivision within the District. The subdivisions are Twin, Union, and Scioto Townships, Ross County Commissioners, and Ross County Water Company. The District provides sewer services to residents of the District. The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Deposits and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost.

D. Budgetary Process

The Ohio Revised Code requires the District to adopt an annual budget.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2007 and 2006 budgetary activity appears in Note 3.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND DECEMBER 31, 2006

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

F. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's basis of accounting.

2. EQUITY IN CASH AND INVESTMENTS

The carrying amount of cash and investments at December 31 was as follows:

| | 2007 | 2006 |
|-------------------------|-------------|-------------|
| Demand Deposits | \$1,393,258 | \$1,295,554 |
| Certificates of Deposit | 540,682 | 563,367 |
| Total Deposits | \$1,933,940 | \$1,858,921 |
| | | |

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2007 and 2006 follows:

| Budgeted vs. Actual Receipts | | | | | |
|--|--|--|--|--|--|
| 2007 | 2006 | | | | |
| \$1,333,365 | \$1,293,764 | | | | |
| 1,094,712 | 1,029,410 | | | | |
| \$238,653 | \$264,354 | | | | |
| Budgeted vs. Actual Budgetary Basis Expenditures | | | | | |
| \$1,019,693 | \$1,438,460 | | | | |
| 1,019,693 | 1,177,554 | | | | |
| \$0 | \$260,906 | | | | |
| | 2007 \$1,333,365 1,094,712 \$238,653 udgetary Basis Ex \$1,019,693 1,019,693 | | | | |

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND DECEMBER 31, 2006

4. DEBT

Debt outstanding at December 31, 2007 was as follows:

| | Principal | Interest Rate |
|---------------------------------|-------------|---------------|
| Sewer Revenue Bonds (GMAC) | \$488,000 | 5.00% |
| OWDA #2468 | 128,967 | 4.16% |
| OWDA #2469 | 7,516 | 4.12% |
| OWDA #2470 | 88,490 | 4.12% |
| OWDA #2471 | 128,350 | 4.12% |
| OWDA #3325 | 1,852,062 | 4.12% |
| OPWC | 350,000 | 0.00% |
| Ross County Commissioners Lease | 294,519 | variable |
| Total | \$3,337,904 | |

The District issued Sewer Revenue Bonds totaling \$1,143,000 in 1994 for sewer construction and acquisition projects. The District makes annual principal and interest payments as noted in the schedule below. The sewer plant property and generated revenues have been pledged to repay this debt. The payments are payable through January 2017.

The Ohio Water Development Authority (OWDA) loans proceeds were used to expand the existing sewer plant. The loans are being repaid in semiannual installments over 20 years with the last payment due in January 2018.

The Ohio Public Works Commission (OPWC) loan proceeds of \$500,000 received in 2001 were used for the expansion of the sewer plant. The loan is being repaid in semiannual installments over 20 years with the last payment due in January 2022.

The Ross County Commissioners lease proceeds of \$368,150 received in 2004 were used for the purpose of leasing sewage lines and appurtenances from the County in order to transport raw sewage, effluent, waste water, and other waste substances and materials. The lease is being paid in semiannual installments over 20 years with the last payment due in December 2023.

Amortization of the above debt, including interest, is scheduled as follows:

| | Sewer | | | | | | | |
|--------------|-----------|-----------|---------|-----------|-----------|-------------|-----------|-----------|
| Year Ending | Revenue | OWDA | OWDA | OWDA | OWDA | OWDA | | Ross |
| December 31, | Bonds | 2468 | 2469 | 2470 | 2471 | 3325 | OPWC | County |
| 2008 | \$68,400 | \$18,168 | \$1,058 | \$11,350 | \$15,790 | \$180,685 | \$25,000 | \$27,481 |
| 2009 | 68,200 | 18,168 | 1,058 | 11,350 | 15,790 | 180,685 | 25,000 | 27,481 |
| 2010 | 68,900 | 18,168 | 1,058 | 11,350 | 15,790 | 180,685 | 25,000 | 27,481 |
| 2011 | 68,450 | 18,168 | 1,058 | 11,350 | 15,790 | 180,685 | 25,000 | 27,481 |
| 2012 | 68,900 | 18,168 | 1,058 | 11,350 | 15,790 | 180,685 | 25,000 | 27,481 |
| 2013-2017 | 275,250 | 63,590 | 3,700 | 51,083 | 78,950 | 903,425 | 125,000 | 137,405 |
| 2018-2022 | 0 | 0 | 0 | 0 | 0 | 632,398 | 100,000 | 137,405 |
| 2023-2027 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 27,481 |
| Total | \$618,100 | \$154,430 | \$8,990 | \$107,833 | \$157,900 | \$2,439,248 | \$350,000 | \$439,696 |

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND DECEMBER 31, 2006

5. RETIREMENT SYSTEM

The District's full-time employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2007 and 2006, OPERS members contributed 9.5% and 9.0%, respectively, of their gross salaries. The District contributed an amount equal to 13.85% and 13.70%, of participants' gross salaries through December 31, 2007 and 2006, respectively. The District has paid all contributions required through December 31, 2007.

6. RISK MANAGEMENT

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions

Settlements have not exceeded coverage in any of the last three years. There have been no significant reductions in insurance coverage from last year.

The District also provides health insurance, life insurance, and dental and vision coverage to full-time employees through a private carrier.

BALESTRA, HARR & SCHERER CPAs, INC.

528 South West Street, P.O. Box 687 Piketon, Ohio 45661

> Telephone (740) 289-4131 Fax (740) 289-3639 www.bhscpas.com

Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Pleasant Valley Regional Sewer District 1822 Anderson Station Road Chillicothe, Ohio 45601

We have audited the financial statements of the Pleasant Valley Regional Sewer District, Ross County, Ohio (the District), as of and for the year ended December 31, 2007 and 2006, and have issued our report thereon dated June 20, 2008, wherein we noted the District prepares its financial statements using accounting practices the Auditor of State prescribes or permits which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United State's *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider the following deficiency described in the accompanying schedule of findings to be a significant deficiency in internal control over financial reporting. This item is identified in the accompanying schedule of findings as item 2007-001.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. However, we do not believe that the significant deficiency described above is a material weakness.

Pleasant Valley Regional Sewer District

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grants agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that we must report under *Government Auditing Standards*.

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of management and the Board of Trustees. We intend it for no one other than these specified parties.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

June 20, 2008

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2007 and 2006

SCHEDULE OF FINDINGS

Finding 2007-001

Significant Deficiency

Immaterial misstatements were identified during the course of the audit which were not prevented or detected by the District's internal controls over financial reporting. Misstatements were identified in the following areas:

• Overstatement of cash

This misstatement was corrected due to its nature. This correction is reflected in the financial statements.

The District should implement application and monitoring controls over financial reporting to ensure that all financial statement transactions are accurately and completely reported.

Client Response:

In the future, we will immediately contact our computer support, Alternative Business Systems, to rectify any transaction that is not entered correctly into the computer software program, Traverse. We are in the process of receiving accounting training and will budget in 2009 for additional training for Traverse.



Mary Taylor, CPA Auditor of State

PLEASANT VALLEY REGIONAL SEWER DISTRICT

ROSS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 11, 2008