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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Rockford Carnegie Library Mercer County P.O.Box 330 Rockford, Ohio 45882

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rockford Carnegie Library, Mercer County, (the Library), as of and for the years ended December 31, 2007 and 2006, which collectively comprise the Library's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Library's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Library processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Library because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2 the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Rockford Carnegie Library, Mercer County, as of December 31, 2007 and 2006, and the respective changes in cash financial position and the respective budgetary comparison for the General Fund and Brandt Estate Fund thereof for the years then ended in conformity with the basis of accounting Note 2 describes.

Rockford Carnegie Library Mercer County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated July 10, 2008, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

Mary Taylor

July 10, 2008

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006 (UNAUDITED)

This discussion and analysis of the Rockford Carnegie Library's financial performance provides an overall review of the Library's financial activities for the years ended December 31, 2007and 2006, within the limitations of the Library's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Library's financial performance.

#### **Highlights**

Key highlights for 2007 and 2006 are as follows:

- Net assets of governmental activities decreased \$27,326, or 38.7 percent during 2007, and \$33,652 or 32.3 percent during 2006. The fund most affected by the decrease in cash and cash equivalents was the General Fund for both 2007 and 2006.
- The Library's general receipts are primarily library and local government support fund revenues. These receipts represent 97.7 percent for 2007 and 96.9 percent for 2006 of the total cash received for governmental activities during the year. Library and local government support fund receipts for 2007 changed very little compared to 2006 as library support funding was frozen.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Library's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Library as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Library as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Library has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Library's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006 (UNAUDITED) (Continued)

#### Reporting the Government as a Whole

The statement of net assets and the statement of activities reflect how the Library did financially during 2007 and 2006, within the limitations of cash basis accounting. The statement of net assets presents the cash balances of the governmental activities of the Library at year end. The statement of activities compares cash disbursements with program receipts for each governmental program activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental activity draws from the Library's general receipts.

These statements report the Library's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Library's financial health. Over time, increases or decreases in the Library's cash position is one indicator of whether the Library's financial health is improving or deteriorating. When evaluating the Library's financial condition, you should also consider other non-financial factors the condition of the Library's capital assets, reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as local library funding.

In the statement of net assets and the statement of activities, the Library reports one type of activity:

**Governmental activities** - All of the Library's basic services are reported here. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### Reporting the Library's Most Significant Funds

Fund financial statements provide detailed information about the Library's major funds – not the Library as a whole. The Library establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose.

Governmental Funds - The Library's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Library's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Library's programs. The Library's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Library's major governmental funds are the General Fund, Brandt Estate Fund and the Technology Project Fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006 (UNAUDITED) (Continued)

#### The Library as a Whole

Table 1 provides a summary of the Library's net assets for 2007 compared to 2006 and 2005 on a cash basis. The net asset total at December 31, 2005 was restated from \$102,065 to \$104,339, along with a corresponding increase in the Unrestricted net assets of \$2,274 for checks that were voided in 2006, but issued before 2006.

(Table 1)
Net Assets

	Net Assets						
	Gover	Governmental Activities					
	2007	2006	2005				
Assets	·						
Cash and Cash							
Equivalents	\$43,361	\$70,687	\$104,339				
Total Assets	43,361	70,687	104,339				
Net Assets							
Restricted for:							
Capital Outlay	18,305	20,204	22,000				
Other Purposes	9,127	9,127	9,127				
Unrestricted	15,929	41,356	73,212				
Total Net Assets	\$43,361	\$70,687	\$104,339				

As mentioned previously, net assets of governmental activities decreased \$27,326 or 38.7 percent during 2007, and \$33,652 or 32.3 percent during 2006. The primary reasons contributing to the decreases in cash balances are as follows:

• Increases in salaries, health insurance and fringes.

Table 2 reflects the changes in net assets on a cash basis during 2007, 2006 and 2005 for governmental activities. The net asset total at December 31, 2005 was restated from \$102,065 to \$104,339, along with a corresponding decrease of \$2,274 in library services for checks that were voided in 2006, but issued before 2006.

(Table 2)

	Governmental Activities			
	2007	2006	2005	
Receipts:				
Program Receipts:				
Charges for Services and Sales	\$ 3,473	\$ 2,003	\$ 1,523	
Total Program Receipts	3,473	2,003	1,523	
Unrestricted Grants and Contributions Grants and Entitlements Not Restricted	85	1,375	25	
to Specific Programs	192,553	192,516	183,204	
Earnings on Investments	548	2,189	1,706	
Miscellaneous	424	585	1,800	
Total General Receipts	193,610	196,665	186,735	
Total Receipts	197,083	198,668	188,258	
•		(Con	tinued)	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006 (UNAUDITED) (Continued)

## (Table 2) Change in Net Assets (Continued)

	(Oontinaca)	(Oontinaca)						
	Gove	Governmental Activities						
	2007	2006	2005					
Disbursements:								
Library Services	218,109	224,760	215,931					
Capital Outlay	6,300	7,560	15,525					
Total Disbursements	224,409	232,320	231,456					
Change in Net Assets	(27,326)	(33,652)	(43,198)					
Net Assets, January 1	70,687	104,339	147,537					
Net Assets, December 31	\$43,361	\$70,687	\$104,339					

Program receipts represent 1.8 and 1.0 percent of total receipts for 2007 and 2006 respectively and are primarily comprised of moneys collected from fines and fees and contributions.

General receipts represent 98.2 and 99 percent of the Library's total receipts for 2007 and 2006 respectively, and of this amount, 99.5 and 97.9 percent for 2007 and 2006 respectively, are from the local government support fund. The majority of other receipts are from interest earning and donations which are somewhat unpredictable.

Disbursements for General Government represent the overhead costs of running the Library and the support services provided by for library services. These include library staff payroll, travel, utilities, books and materials.

#### **Governmental Activities**

If you look at the Statement of Activities for 2007 and 2006, you will see that the first column lists the major services provided by the Library. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are salaries and books and materials, which accounted for 97.2 and 96.7 percent of all disbursements for 2007 and 2006, respectively. The next column of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Library that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3)
Governmental Activities

Governmental Activities						
	Total Cost	Net Cost	Total Cost	Net Cost	Total Cost	Net Cost
	of Services					
	2007	2007	2006	2006	2005	2005
Library Services	\$218,109	(\$214,636)	\$224,760	(\$222,757)	\$218,203	(\$217,280)
Capital Outlay	\$6,300	(\$6,300)	\$7,560	(\$7,560)	\$15,525	(\$15,525)
Total Expenses	\$224,409	(\$220,936)	\$232,320	(\$230,317)	\$233,728	(\$232,805)

The dependence upon library and local government support is apparent as over 98 percent of governmental activities are supported through these general receipts for 2007 and over 99 percent for 2006.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006 (UNAUDITED) (Continued)

#### The Library's Funds

Total governmental funds had receipts of \$197,083 and disbursements of \$224,409 for 2007 and receipts of \$198,668 and disbursements of \$232,320 for 2006. The greatest change within governmental funds occurred within the General Fund for both 2007 and 2006. The fund balance of the General Fund decreased \$25,427 in 2007 and decreased \$31,856 in 2006 as the result of increased costs for salaries, benefits and not achieving anticipated growth in library support fund revenue.

General Fund receipts were less than disbursements by \$25,427 in 2007 and by \$31,856 in 2006 indicating that the General Fund is in a deficit spending situation.

#### **General Fund Budgeting Highlights**

The Library's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

For 2007 and 2006, the differences between final budgeted receipts and actual receipts were not significant.

Final disbursements for 2007 were budgeted at \$250,128 while actual disbursements were \$222,510. Final disbursements for 2006 were budgeted at \$261,244 while actual disbursements were \$234,919. The Library kept spending close to budgeted amounts as demonstrated by the reported variances.

#### **Current Issues**

The challenge for all libraries is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking funding. We rely heavily on government support. Our newly prepared financial forecast predicts that if local government funding remains as predicted, library spending will remain steady.

#### **Contacting the Library's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Library's finances and to reflect the Library's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Robert Maurer, fiscal officer, Rockford Carnegie Library, P.O. Box 330, Rockford, Ohio 45882.

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## STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2007

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$43,361
Total Assets	43,361
Net Assets Restricted for: Capital Projects	18,305
Other Purposes	9,127
Unrestricted	15,929
Total Net Assets	\$43,361

## STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2007

			Program Cash Receipts	Net (Disbursements) Receipts and Changes in Net Assets	
		Cash Disbursements	Charges for Services and Sales	Governmental Activities	
<b>Governmental Activ</b>	/ities				
Library Services Capital Outlay		\$218,109 6,300	\$3,473	(\$214,636) (6,300)	
Total Governmental	Activities	\$224,409	\$3,473	(220,936)	
	General Receipts Unrestricted Gifts a Grants and Entitler Interest Miscellaneous	and Contributions nents not Restricted to	Specific Programs	85 192,553 548 424	
	Total General Rece	eipts		193,610	
	Change in Net Ass	ets		(27,326)	
	Net Assets Beginni	ng of Year		70,687	
	Net Assets End of	Year		\$43,361	

# STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2007

	Brandt Estate	Technology Project	Total Governmental
General	Fund	Fund	Funds
\$15,929	\$9,127	\$18,305	\$43,361
15,929	9,127	18,305	43,361
15,929	9,127		15,929 9,127
		18,305	18,305
\$15,929	\$9,127	\$18,305	\$43,361
	\$15,929 15,929	General         Estate Fund           \$15,929         \$9,127           15,929         9,127           15,929         9,127	General         Estate Fund         Project Fund           \$15,929         \$9,127         \$18,305           15,929         9,127         18,305

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2007

	General	Brandt Estate	Technology Project Fund	Total Governmental Funds
Receipts				
Library and Local Government Support	\$192,553			\$192,553
Patron Fines and Fees	2,077			2,077
Contributions, Gifts and Donations	85			85
Earnings on Investments	548			548
Miscellaneous	1,820			1,820
Total Receipts	197,083			197,083
Disbursements				
Library Services	218,109			218,109
Capital Outlay	4,401		1,899	6,300
Total Disbursements	222,510		1,899	224,409
Excess of Receipts Over (Under) Disbursements	(25,427)		(1,899)	(27,326)
Net Change in Fund Balances	(25,427)		(1,899)	(27,326)
Fund Balances Beginning of Year	41,356	9,127	20,204	70,687
Fund Balances End of Year	\$15,929	\$9,127	\$18,305	\$43,361

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND - BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Cash Receipts					
Library and Local Government Support	\$208,293	\$208,293	\$192,553	(\$15,740)	
Patron, Fines and Fees	1,500	1,500	2,077	577	
Contributions, Gifts and Donations	200	200	85	(115)	
Earnings on Investments	1,500	1,500	548	(952)	
Miscellaneous			1,820	1,820	
Total Receipts	211,493	211,493	197,083	(14,410)	
Cash Disbursements Current:					
Library Services	231,357	220,628	218,109	2,519	
Capital Outlay	2,000	5,000	4,401	599_	
Total Disbursements	233,357	225,628	222,510	3,118	
Excess of Receipts (Under) Disbursements	(21,864)	(14,135)	(25,427)	(11,292)	
Other Financing (Uses)					
Other Financing Uses	(24,500)	(24,500)		24,500	
Net Change in Fund Balance	(46,364)	(38,635)	(25,427)	13,208	
Fund Balance Beginning of Year	36,961	36,961	36,961		
Prior Year Encumbrances Appropriated	4,395	4,395	4,395		
Fund Balance End of Year	(\$5,008)	\$2,721	\$15,929	\$13,208	

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BRANDT ESTATE FUND - BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2007

	Budgeted Amounts			Variance with Final Budget Positive	
Cash Receipts Contributions, Gifts and Donations Earnings on Investments Total Receipts	Original	Final	Actual	(Negative)	
Cash Disbursements Current: Library Services Capital Outlay Total Disbursements					
Excess of Receipts (Under) Disbursements					
Fund Balance Beginning of Year	\$9,127	\$9,127	\$9,127		
Prior Year Encumbrances Appropriated					
Fund Balance End of Year	\$9,127	\$9,127	\$9,127	\$0	

## STATEMENT OF NET ASSETS - CASH BASS DECEMBER 31, 2006

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$70,687
Total Assets	\$70,687
Net Assets	
Restricted for:	
Capital Projects	20,204
Other Purposes	9,127
Unrestricted	41,356
Total Net Assets	\$70,687

## STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2006

			Program Cash Receipts	Net (Disbursements) Receipts and Changes in Net Assets
		Cash Disbursements	Charges for Services and Sales	Governmental Activities
Governmental Acti Library Services:	vities			
Library Services Capital Outlay		\$224,760 7,560	\$2,003	(\$222,757) (7,560)
Total Governmental	Activities	\$232,320	\$2,003	(230,317)
	General Receipts Unrestricted Gifts a Grants and Entitlen Interest Miscellaneous	and Contributions nents not Restricted to S	Specific Programs	1,375 192,516 2,189 585
	Total General Rece	eipts		196,665
	Change in Net Ass	ets		(33,652)
	Net Assets Beginni	ng of Year		104,339
	Net Assets End of	Year		\$70,687

# STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2006

		Brandt Estate	Technology Project	Total Governmental
_	General	Fund	Fund	Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$41,356	\$9,127	\$20,204	\$70,687
Total Assets	41,356	9,127	20,204	70,687
•	-			
Fund Balances				
Reserved:				
Reserved for Encumbrances	4,395			4,395
Unreserved:				
Undesignated (Deficit), Reported in:				
General Fund	36,961			36,961
Special Revenue Funds		9,127		9,127
Capital Projects Funds			20,204	20,204
Total Fund Balances	\$41,356	\$9,127	\$20,204	\$70,687

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

		Brandt Estate	Technology Project	Total Governmental
	General	Fund	Fund	Funds
Receipts				
Library and Local Government Support	\$192,516			\$192,516
Patron Fines and Fees	2,003			2,003
Contributions, Gifts and Donations	1,375			1,375
Earnings on Investments	2,189			2,189
Miscellaneous	585			585
Total Receipts	198,668			198,668
Disbursements				
Library Services	224,760			224,760
Capital Outlay	5,764		\$1,796	7,560
Total Disbursements	230,524		1,796	232,320
Excess of Receipts Over (Under) Disbursements	(31,856)		(1,796)	(33,652)
Net Change in Fund Balances	(31,856)		(1,796)	(33,652)
Fund Balances Beginning of Year (restated)	73,212	\$9,127	22,000	104,339
Fund Balances End of Year	\$41,356	\$9,127	\$20,204	\$70,687

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND - BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Cash Receipts				
Library and Local Government Support	\$192,499	\$192,499	\$192,516	\$17
Patron, Fines and Fees	1,600	1,600	2,003	403
Contributions, Gifts and Donations	200	200	1,375	1,175
Earnings on Investments	1,500	1,500	2,189	689
Miscellaneous	750	750	585	(165)
Total Receipts	196,549	196,549	198,668	2,119
Cash Disbursements Current:				
Library Services	244,039	247,963	229,155	18,808
Capital Outlay	4,000	5,777	5,764	13
Total Disbursements	248,039	253,740	234,919	18,821
Excess of Receipts (Under) Disbursements	(51,490)	(57,191)	(36,251)	20,940
Other Financing (Uses)				
Other Financing Uses	(12,405)	(7,504)		7,504
Net Change in Fund Balance	(63,895)	(64,695)	(36,251)	28,444
Fund Balance Beginning of Year (restated)	56,320	56,320	56,320	
Prior Year Encumbrances Appropriated	16,892	16,892	16,892	
Fund Balance End of Year	\$9,317	\$8,517	\$36,961	\$28,444

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BRANDT ESTATE FUND - BUDGET BASIS FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Cash Receipts Contributions, Gifts and Donations Earnings on Investments Total Receipts				
Cash Disbursements				
Current: Library Services Capital Outlay				
Total Disbursements				
Excess of Receipts (Under) Disbursements				
Other Financing (Uses) Other Financing Uses				
Net Change in Fund Balance				
Fund Balance Beginning of Year	\$9,127	\$9,127	\$9,127	
Prior Year Encumbrances Appropriated				
Fund Balance End of Year	\$9,127	\$9,127	\$9,127	\$0

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 1. DESCRIPTION OF THE LIBRARY AND REPORTING ENTITY

The Rockford Carnegie Library, (the Library), was organized as a school district public library in 1927 under the laws of the State of Ohio. The Library has its own Board of Trustees of seven members who are appointed by the Parkway Local School District Board of Education. Appointments are for seven-year terms and members serve without compensation. Under Ohio statutes, the Library is a body politic and corporate capable of suing and being sued, contracting, acquiring, holding, possessing, and disposing of real property, and of exercising such other powers and privileges conferred upon it by law. The Library also determines and operates under its own budget. Control and management of the Library is governed by sections 3375.33 to 3375.39 of the Ohio Revised Code with the administration of the day-to-day operations of the Library being the responsibility of the Director and financial accountability being solely that of the Clerk-Treasurer.

The Library is fiscally independent of the Parkway Local Schools Board of Education, although the Board of Education serves in a ministerial capacity as the taxing authority for the Library. The determination to request approval of a tax levy, the role and purpose(s) of the levy, are discretionary decisions made solely by the Board of Library Trustees. Once those decisions are made, the Board of Education must put the levy on the ballot. There is no potential for the Library to provide a financial benefit to or impose a financial burden on the Board of Education.

Under the provisions of Statement No. 14 of the Governmental Accounting Standards Board, "The Financial Reporting Entity," the Library is considered to be a related organization of the Parkway Local School District.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, the financial statements of the Library have been prepared on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting.

#### A. Basis of Presentation

The Library's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### 1. Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Library as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts and other non-exchange transactions.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The statement of net assets presents the cash balance of the governmental activities of the Library at year end. The statement of activities compares disbursements with program receipts for each of the Library's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Library is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Library's general receipts.

#### 2. Fund Financial Statements

During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### **B. Fund Accounting**

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The Library's funds are all classified as governmental.

#### 1. Governmental Funds

Governmental funds are financed primarily from intergovernmental receipts (e.g. grants) and other no-exchange transactions. Monies are assigned to the various governmental funds according to the purposes for which they may or must be used. The following are the Library's major governmental funds:

**General Fund** - The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Brandt Estate Fund** – This Fund began with a donation from the Carl Brandt estate and is used for library services.

**Technology Project Fund** – This fund accounts for monies set aside for technology improvements.

#### C. Basis of Accounting

The Library's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Library's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Budgetary Process

All funds are legally required to be appropriated. The appropriations resolution is the Trustee's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Trustees. The legal level of control has been established at the fund and major category of the object code level for all funds. Budgetary modifications at the legal level of control may only be made by resolution of the Board of Library Trustees.

For control purposes, the Library estimates cash receipts for the year. These estimated receipts, together with the unencumbered carry-over balances from the prior year, set a limit on the amount the Trustees may appropriate. The estimated receipts may be revised during the year if projected increases or decreases in receipts are identified by the Clerk Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts of estimated resources at the time final appropriations were enacted by the Trustees.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations should not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Trustees during the year.

#### E. Cash and Cash Equivalents

To improve cash management, cash received by the Library is pooled and invested. Individual fund integrity is maintained through the Library's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Investments with original maturities of three months or less at the time they are purchased and investments of the cash management pool are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2007 and 2006, investments were limited to nonnegotiable certificates of deposit. These investments are recorded at cost.

Investment procedures are restricted by provisions of the Ohio Revised Code. Interest receipts credited to the General Fund during 2007 and 2006 were \$548 and \$2,189, respectively.

#### F. Restricted Assets

Cash, cash equivalents, and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets represent donations made for a specific purpose.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Inventory and Prepaid Items

The Library reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Library's cash basis of accounting.

#### J. Employer Contributions to Cost-Sharing Pension Plans

The Library recognizes the disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### K. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for resources restricted for Library expansion and book purchases.

The Library's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### L. Fund Balance Reserves

The Library reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances.

#### 3. BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis presented for the General Fund, and Brandt Estate Fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at December 31, 2007 (budgetary basis) were \$0. The encumbrances outstanding at December 31, 2006 (budgetary Basis) amounted to \$4,395 for the General Fund.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

#### 4. RESTATEMENT OF PRIOR YEAR FUND BALANCE

The December 31, 2005, the General Fund balance and the Governmental Activities unrestricted net assets were both understated by \$2,274, due to voided 2005 checks not being recorded in the year issued. The January 1, 2006, General Fund balance and the Governmental Activities unrestricted net assets were restated from \$70,938 to \$73,212.

#### 5. DEPOSITS AND INVESTMENTS

Monies held by the Library are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Library treasury. Active monies must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Library can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

#### 5. DEPOSITS AND INVESTMENTS (Continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Custodial credit risk for deposits is the risk that in the event of bank failure, the Library will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2007 and 2006, \$46,902 and \$75,048, respectively, of the library's bank balance was covered by federal depository insurance. The Library has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Library or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### 6. RISK MANAGEMENT

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2007 and 2006, the Library contracted with several companies for various types of insurance coverage as follows:

Type of Coverage	Coverage
General Liability	\$3,000,000
Errors and Omissions	\$1,000,000
Library Officials	\$1,000,000

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

#### 7. DEFINED BENEFIT PENSION PLAN

Plan Description - The Library participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2007, members in state and local classifications contributed 9.5 percent of covered payroll, while for the year ended December 31, 2006, members contributed 9 percent of covered payroll.

The Library's contribution rate for 2007 and 2006 was 13.85 and 13.7 percent respectively of covered payroll. For the period January 1, through December 31, 2006, a portion of the Library's contribution equal to 4.5 percent of covered payroll was allocated to fund the post-employment healthcare plan; for the period January 1, through June 30, 2007 this amount was 5 percent and it increased to 6 percent for the period July 1, 2007 through December 31, 2007. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate for the Library of 14 percent.

The Library's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2007, 2006, and 2005 were \$21,488, \$20,230, and \$11,496 respectively. The full amount has been contributed for 2007, 2006 and 2005.

#### 8. POST-EMPLOYMENT BENEFITS

Plan Description - OPERS maintains a cost-sharing multiple-employer defined benefit post-employment healthcare plan for qualifying members of both the traditional and combined pension plans. Members of the member-directed plan do not qualify for ancillary benefits, including post-employment healthcare. The plan includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement.

To qualify for post-employment healthcare coverage, age and service retirees under the traditional and combined plans must have ten years or more of qualifying Ohio service credit. Healthcare coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised code permits, but does not require, OPERS to provide healthcare benefits to eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are provided separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222 – 7377.

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# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Rockford Carnegie Library Mercer County P.O. Box 330 Rockford, Ohio 45882

To the Board of Trustees:

We have audited the financial statements of the Rockford Carnegie Library, Mercer County, (the Library), as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated July 10, 2008, wherein we noted the Library uses a comprehensive accounting basis other than generally accepted accounting principles. We also noted the Library uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Library. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Library's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Library's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Library's internal control will not prevent or detect a material financial statement misstatement.

Rockford Carnegie Library
Mercer County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

## Internal Control Over Financial Reporting (Continued)

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain matters that we reported to the Library's management in a separate letter dated July 10, 2008.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain noncompliance or other matter that we reported to the Library's management in a separate letter dated July 10, 2008.

We intend this report solely for the information and use of the Board of Trustees and management. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

July 10, 2008



# Mary Taylor, CPA Auditor of State

#### **ROCKFORD CARNEGIE LIBRARY**

#### **MERCER COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 5, 2008