



#### **TABLE OF CONTENTS**

TITLE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements: Government-Wide Financial Statements:	
Statement of Net Assets – Cash Basis December 31, 2007	9
Statement of Activities – Cash Basis December 31, 2007	10
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances Governmental Funds For the Year Ended December 31, 2007	11
Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2007	12
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis General Fund For the Year Ended December 31, 2007	13
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2007	14
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis Road and Bridge Fund For the Year Ended December 31, 2007	15
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis Road Levy Fund For the Year Ended December 31, 2007	16

#### **TABLE OF CONTENTS (Continued)**

TITLE	PAGE
Basic Financial Statements: Government-Wide Financial Statements:	
Statement of Net Assets – Cash Basis December 31, 2006	17
Statement of Activities – Cash Basis December 31, 2006	18
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances Governmental Funds For the Year Ended December 31, 2006	19
Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2006	20
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis General Fund For the Year Ended December 31, 2006	21
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2006	22
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis Road and Bridge Fund For the Year Ended December 31, 2006	23
Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis Road Levy Fund For the Year Ended December 31, 2006	24
Notes to the Financial Statements	
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	37



Mary Taylor, CPA
Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Salt Creek Township Holmes County 7261 Township Road 604 Millersburg, Ohio 44654

#### To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Salt Creek Township, Holmes County, Ohio, (the Township), as of and for the years ended December 31, 2007 and 2006, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Salt Creek Township, Holmes County, Ohio, as of December 31, 2007 and 2006, and the respective changes in cash financial position and the respective budgetary comparison for the General Fund, Gasoline Tax Fund, Road and Bridge Fund, and Road Levy Fund thereof for the years then ended in conformity with the basis of accounting Note 2 describes.

Salt Creek Township Holmes County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2008, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 22, 2008

This discussion and analysis of Salt Creek Township's financial performance provides an overall review of the Township's financial activities for the years ended December 31, 2007 and 2006, within the limitations of the Township's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

#### Highlights

Key highlights for 2007 are as follows:

Net assets of governmental activities decreased \$6,141, or 1.7 percent, an insignificant change from the prior year. The fund most affected by the decrease in cash and cash equivalents was the Road and Bridge Fund.

The Township's general receipts are primarily property taxes. These receipts represent 58.8 percent of the total cash received for governmental activities during the year.

Key highlights for 2006 are as follows:

Net assets of governmental activities were decreased \$95,297, or 21.3 percent, a moderate change from the prior year. The fund most affected by the decrease in cash and cash equivalents was the Road Levy Fund.

The Township's general receipts are primarily property taxes. These receipts represent 64.4 percent of the total cash received for governmental activities during the year.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the Township as a Whole

The statement of net assets and the statement of activities reflect how the Township did financially during 2007 and 2006, within the limitations of cash basis accounting. The statement of net assets presents the cash balances of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other nonfinancial factors as well such as the Township's property tax base, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net assets and the statement of activities, the governmental activities include the Township's programs and services, including general government services and road and bridge maintenance. State grants and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### Reporting the Township's Most Significant Funds

Fund financial statements provide detailed information about the Township's major governmental funds – not the Township as a whole. The Township establishes separate funds to better manage its activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose.

All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. For 2007, the Township's major governmental funds are as follows: General Fund, Gasoline Tax Fund, Road and Bridge Fund, Road Levy Fund and Issue II Fund. For 2006, the Townships major governmental funds are as follows: General Fund, Gasoline Tax Fund, Road and Bridge Fund, and Road Levy Fund.

#### The Township as a Whole

Table 1 provides a summary of the Township's net assets for 2007 compared to 2006 and 2005 on a cash basis:

## (Table 1) Net Assets

	Governmental Activities						
	2007 2006		2005				
Assets							
Cash and Cash Equivalents	\$346,781	\$352,922	\$448,219				
Net Assets							
Restricted for:							
Capital Projects	\$45	\$8,590	\$990				
Other Purposes	79,906	123,036	236,450				
Unrestricted	266,830	221,296	210,779				
Total Net Assets	\$346,781	\$352,922	\$448,219				

Over time, net assets can serve as a useful indicator of a government's financial position.

Table 2 reflects the changes in net assets on a cash basis in 2007, 2006, and 2005 for governmental activities

(Table 2)
Changes in Net Assets

		Governmental Activities	
	2007	2006	2005
Receipts:			
Program Receipts:			
Charges for Services and Sales	\$2,876	\$800	\$2,400
Operating Grants and Contributions	106,381	106,477	91,702
Capital Grants and Contributions	34,360	1,640	68,440
Total Program Receipts	143,617	108,917	162,542
General Receipts:			
Property and Other Local Taxes	373,061	364,106	364,108
Grants and Entitlements Not Restricted			
to Specific Programs	94,947	76,047	57,670
Interest	8,110	7,595	5,000
Miscellaneous	14,485	8,315	9,835
Total General Receipts	490,603	456,063	436,613
Total Receipts	634,220	564,980	599,155
Disbursements:			
General Government	103,525	105,714	93,813
Public Works	461,003	422,752	375,823
Health	29,128	29,408	30,329
Capital Outlay	46,705	102,403	66,093
Total Disbursements	640,361	660,277	566,058
Increase (Decrease) in Net Assets	(6,141)	(95,297)	33,097
Net Assets, January 1	352,922	448,219	415,122
Net Assets, December 31	\$346,781	\$352,922	\$448,219

Program receipts represent only 22.6 percent and 19.3 percent of total receipts for 2007 and 2006, respectively, and are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money.

General receipts represent 77.4 percent and 80.7 percent of the Township's total receipts for 2007 and 2006, respectively, and of this amount, over 76 percent and 79.8 percent, respectively, are local taxes. State grants and entitlements make up the majority of the balance of the Township's general receipts (19.4 percent and 16.7 percent). Other receipts are very insignificant and somewhat unpredictable revenue sources.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of the fiscal officer and trustees as well as internal services such as payroll and purchasing.

Disbursements for Public Works and Capital Outlay are the costs of constructing, maintaining, and repairing Township roads and bridges.

#### **Governmental Activities**

If you look at the Statement of Activities on page 10 and 18, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities in 2007 and 2006 are for public works, which accounts for 72 and 64 percent, respectively, of all governmental disbursements. General government also represents a significant cost, about 16.2 percent for 2007 and 16 percent for 2006. The next three columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

/			٠.	
<i>(</i> )	ab	ΙД	31	١.
١,	ub	·	$\mathbf{v}$	,

		`	,					
Governmental Activities								
	Total Cost	Total Cost	Total Cost	Net Cost	Net Cost	Net Cost		
	of Services							
	2007	2006	2005	2007	2006	2005		
General Government	\$103,525	\$105,714	\$93,813	(\$103,525)	(\$105,714)	(\$93,813)		
Public Works	461,003	422,752	375,823	(317,386)	(313,835)	(263,431)		
Health	29,128	29,408	30,329	(29,128)	(29,408)	(30,329)		
Capital Outlay	46,705	102,403	66,093	(46,705)	(102,403)	(15,943)		
Total	\$640,361	\$660,277	\$566,058	(\$496,744)	(\$551,360)	(\$403,516)		

The dependence upon property tax receipts is apparent as over 58.3 percent and 55.1 percent of governmental activities are supported through these general receipts for 2007 and 2006, respectively.

#### The Township's Funds

Total governmental funds had receipts and other sources of \$638,020 and \$579,406 and disbursements of \$644,161 and \$674,703 for 2007 and 2006, respectively. The greatest change within governmental funds for 2007 occurred within the General Fund. The fund balance of the General Fund increased \$45,534 during 2007 as the result of increased property tax and intergovernmental revenue and a decrease in the amount of transfers out during 2007. The fund balance of the Gasoline Tax Fund, Road and Bridge Fund and Road Levy Fund decreased \$8,598, \$18,395, and 16,101, respectively, during 2007 as a result of increased road work in 2007. The Issue II Fund decreased \$8,545 during 2007 as a result of work performed on TR607/609. The greatest change within governmental funds for 2006 occurred within the Road Levy Fund. The fund balance decreased \$58,199 during 2006 as a result of increased road work from 2005 to 2006. The fund balance of the Gasoline Tax Fund and the Road and Bridge Fund decreased \$15,988 and \$37,467, respectively, during 2006 as a result of buying a new mower in 2006.

#### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2007 and 2006, the Township did not amend its General Fund budget to reflect changing circumstances. Final budgeted receipts were below actual receipts due to not budgeting for all anticipated intergovernmental receipts.

Final disbursements were budgeted at \$366,200 and \$330,044 for 2007 and 2006, respectively, while actual disbursements were \$137,545 and \$139,824 for 2007 and 2006, respectively. The actual expenditures were below final budgeted expenditures in both 2007 and 2006 because the Township budgeted to buy land and build a Township building. Neither purchase occurred in 2007 or 2006.

#### **Current Issues**

The challenge for all Townships is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely heavily on local taxes.

#### **Contacting the Township's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Vanessa Hershberger, Fiscal Officer, Salt Creek Township, 7261 Township Road 604, Millersburg, Ohio 44654.

#### Statement of Net Assets - Cash Basis December 31, 2007

Accepte	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$346,781
Net Assets Restricted for:	
Capital Projects	\$45
Other Purposes	79,906
Unrestricted	266,830
Total Net Assets	\$346,781

Statement of Activities - Cash Basis For the Year Ended December 31, 2007

		P	rogram Cash Receipts		Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities General Government Public Works Health Capital Outlay	\$103,525 461,003 29,128 46,705	\$2,876	\$106,381	34,360	(\$103,525) (317,386) (29,128) (46,705)
Total Governmental Activities	640,361	2,876	106,381	34,360	(496,744)
		General Receipts Property Taxes Levied for General Purposes Road and Bridge Special Levy - Road Grants and Entitlements Interest Miscellaneous		ific Programs	128,669 81,308 163,084 94,947 8,110 14,485
		Total General Receipts			490,603
		Change in Net Assets			(6,141)
		Net Assets Beginning of	Year		352,922
		Net Assets End of Year			\$346,781

#### Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2007

	General	Gasoline Tax	Road and Bridge	Road Levy	Issue II	Other Governmental Funds	Total Governmental Funds
Assets Equity in Pooled Cash and Cash Equivalents	\$266,830	\$16,358	\$21,628	\$33,499	\$45	\$8,421	\$346,781
Fund Balances Unreserved: Undesignated (Deficit), Reported in: General Fund	266.830						266.830
Special Revenue Funds Capital Projects Funds	200,030	16,358	21,628	33,499	45	8,421	79,906 45
Total Fund Balances	\$266,830	\$16,358	\$21,628	\$33,499	\$45	\$8,421	\$346,781

#### Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2007

Receipts Property and Other Local Taxes	General \$128,669	Gasoline Tax	Road and Bridge \$81,308	Road Levy \$163,084	Issue II	Other Governmental Funds	Total Governmental Funds \$373,061
Charges for Services Intergovernmental Interest Other	49,778 8,001 431	\$88,447 82	2,876 14,895 10,328	30,274	34,360	\$17,934 27	2,876 235,688 8,110 14,485
Total Receipts	186,879	88,529	109,407	197,084	34,360	17,961	634,220
Disbursements Current: General Government Public Works Health Capital Outlay	103,525 4,892 29,128	97,127	127,802	213,185	46,705	17,997	103,525 461,003 29,128 46,705
Total Disbursements	137,545	97,127	127,802	213,185	46,705	17,997	640,361
Excess of Receipts Over (Under) Disbursements	49,334	(8,598)	(18,395)	(16,101)	(12,345)	(36)	(6,141)
Other Financing Sources (Uses) Transfers In Transfers Out	(3,800)				3,800		3,800 (3,800)
Total Other Financing Sources (Uses)	(3,800)	0	0	0	3,800	0	0
Net Change in Fund Balances	45,534	(8,598)	(18,395)	(16,101)	(8,545)	(36)	(6,141)
Fund Balances Beginning of Year	221,296	24,956	40,023	49,600	8,590	8,457	352,922
Fund Balances End of Year	\$266,830	\$16,358	\$21,628	\$33,499	\$45	\$8,421	\$346,781

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2007

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property and Other Local Taxes	\$127,700	\$127,700	\$128,669	\$969
Intergovernmental	35,520	35,520	49,778	14,258
Interest	5,000	5,000	8,001	3,001
Other	1,500	1,500	431	(1,069)
Total Receipts	169,720	169,720	186,879	17,159
Disbursements				
Current:				
General Government	314,000	310,200	103,525	206,675
Public Works	6,000	6,000	4,892	1,108
Health	50,000	50,000	29,128	20,872
Total Disbursements	370,000	366,200	137,545	228,655
Excess of Receipts Over (Under) Disbursements	(200,280)	(196,480)	49,334	245,814
Other Financing Sources (Uses)				
Transfers Out	0	(3,800)	(3,800)	0
Net Change in Fund Balance	(200,280)	(200,280)	45,534	245,814
Fund Balance Beginning of Year	221,296	221,296	221,296	0
Fund Balance End of Year	\$21,016	\$21,016	\$266,830	\$245,814

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2007

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts Intergovernmental Interest	\$88,250 95	\$88,250 95	\$88,447 82	\$197 (13)
Total Receipts	88,345	88,345	88,529	184
Disbursements Current:				
Public Works	107,500	107,500	97,127	10,373
Net Change in Fund Balance	(19,155)	(19,155)	(8,598)	10,557
Fund Balance Beginning of Year	24,956	24,956	24,956	0
Fund Balance End of Year	\$5,801	\$5,801	\$16,358	\$10,557

Statement of Receipts, Disbursements and
Changes in Fund Balance - Budget and Actual - Budget Basis
Road and Bridge Fund
For the Year Ended December 31, 2007

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property and Other Local Taxes	\$80,100	\$80,100	\$81,308	\$1,208
Charges for Services			2,876	2,876
Intergovernmental	7,500	7,500	14,895	7,395
Other	8,000	8,000	10,328	2,328
Total Receipts	95,600	95,600	109,407	13,807
Disbursements Current:				
Public Works	128,800	128,800	127,802	998
Net Change in Fund Balance	(33,200)	(33,200)	(18,395)	14,805
Fund Balance Beginning of Year	40,023	40,023	40,023	0
Fund Balance End of Year	\$6,823	\$6,823	\$21,628	\$14,805

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Road Levy Fund
For the Year Ended December 31, 2007

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts Property and Other Local Taxes Intergovernmental Interest	\$159,900 16,000	\$159,900 16,000	\$163,084 30,274 3,726	\$3,184 14,274 3,726
Total Receipts	175,900	175,900	197,084	21,184
Disbursements				
Current: Public Works	214,200	214,200	213,185	1,015
Net Change in Fund Balance	(38,300)	(38,300)	(16,101)	22,199
Fund Balance Beginning of Year	49,600	49,600	49,600	0
Fund Balance End of Year	\$11,300	\$11,300	\$33,499	\$22,199

#### Statement of Net Assets - Cash Basis December 31, 2006

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$352,922
Net Assets	
Restricted for:	
Capital Projects	\$8,590
Other Purposes	123,036
Unrestricted	221,296
Total Net Assets	\$352,922

Statement of Activities - Cash Basis For the Year Ended December 31, 2006

		Program Cash Receipts			Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities General Government Public Works Health Capital Outlay	\$105,714 422,752 29,408 102,403	\$800	\$106,477	1,640	(\$105,714) (313,835) (29,408) (102,403)
Total Governmental Activities	660,277	800	106,477	1,640	(551,360)
	117,230 82,014 164,862 76,047 7,595 8,315				
		Total General Receipts			456,063
		Change in Net Assets			(95,297)
		Net Assets Beginning of Year			448,219
		Net Assets End of Year			\$352,922

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2006

	General	Gasoline Tax	Road and Bridge	Road Levy	Other Governmental Funds	Total Governmental Funds
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	\$221,296	\$24,957	\$40,023	\$49,600	\$17,046	\$352,922
Fund Balances Unreserved: Undesignated (Deficit), Reported in:	224 200					224 226
General Fund Special Revenue Funds Capital Projects Funds	221,296	24,957	40,023	49,600	8,456 8,590	221,296 123,036 8,590
Total Fund Balances	\$221,296	\$24,957	\$40,023	\$49,600	\$17,046	\$352,922

#### Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2006

	General	Gasoline Tax	Road and Bridge	Road Levy	Other Governmental Funds	Total Governmental Funds
Receipts	<b>#447.000</b>		000 044	<b>#</b> 404.000		<b>#</b> 004 400
Property and Other Local Taxes Charges for Services	\$117,230		\$82,014 800	\$164,862		\$364,106 800
Intergovernmental	39,935	\$88,264	12,305	23,807	\$19.853	184,164
Interest	7,399	169	.2,000	20,007	27	7,595
Other	203		8,112			8,315
Total Receipts	164,767	88,433	103,231	188,669	19,880	564,980
Disbursements						
Current:	105 711					105 711
General Government Public Works	105,714 4,702	05 404	CE COO	0.40, 000	20,000	105,714
Health	4,702 29,408	85,484	65,698	246,868	20,000	422,752 29,408
Capital Outlay		18,937	75,000		8,466	102,403
Total Disbursements	139,824	104,421	140,698	246,868	28,466	660,277
Excess of Receipts Over (Under) Disbursements	24,943	(15,988)	(37,467)	(58,199)	(8,586)	(95,297)
Other Financing Sources (Uses)						
Transfers In Transfers Out	(14,426)				14,426	14,426 (14,426)
Total Other Financing Sources (Uses)	(14,426)	0	0	0	14,426	0
Net Change in Fund Balances	10,517	(15,988)	(37,467)	(58,199)	5,840	(95,297)
Fund Balances Beginning of Year	210,779	40,945	77,490	107,799	11,206	448,219
Fund Balances End of Year	\$221,296	\$24,957	\$40,023	\$49,600	\$17,046	\$352,922

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis General Fund
For the Year Ended December 31, 2006

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property and Other Local Taxes	\$114,300	\$114,300	\$117,230	\$2,930
Intergovernmental	33,520	33,520	39,935	6,415
Interest	2,500	2,500	7,399	4,899
Other	1,500	1,500	203	(1,297)
Total Receipts	151,820	151,820	164,767	12,947
Disbursements				
Current:				
General Government	293,470	279,044	105,714	173,330
Public Works	6,000	6,000	4,702	1,298
Health	45,000	45,000	29,408	15,592
Total Disbursements	344,470	330,044	139,824	190,220
Excess of Receipts Over (Under) Disbursements	(192,650)	(178,224)	24,943	203,167
Other Financing Sources (Uses)				
Transfers Out		(14,426)	(14,426)	0
Net Change in Fund Balance	(192,650)	(192,650)	10,517	203,167
Fund Balance Beginning of Year	210,779	210,779	210,779	0
Fund Balance End of Year	\$18,129	\$18,129	\$221,296	\$203,167

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2006

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Intergovernmental	\$84,420	\$84,420	\$88,264	\$3,844
Interest	60	60	169_	109
Total Receipts	84,480	84,480	88,433	3,953
Disbursements				
Current:	110.150	100.010	05.404	44.700
Public Works	119,150	100,213	85,484	14,729
Capital Outlay		18,937	18,937	0
Total Disbursements	119,150	119,150	104,421	14,729
Net Change in Fund Balance	(34,670)	(34,670)	(15,988)	18,682
Fund Balance Beginning of Year	40,945	40,945	40,945	0
Fund Balance End of Year	\$6,275	\$6,275	\$24,957	\$18,682

Statement of Receipts, Disbursements and
Changes in Fund Balance - Budget and Actual - Budget Basis
Road and Bridge Fund
For the Year Ended December 31, 2006

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property and Other Local Taxes	\$79,900	\$79,900	\$82,014	\$2,114
Charges for Services			800	800
Intergovernmental	7,000	7,000	12,305	5,305
Other	7,500	7,500	8,112	612
Total Receipts	94,400	94,400	103,231	8,831
Disbursements				
Current:				
Public Works	163,290	88,290	65,698	22,592
Capital Outlay		75,000	75,000	0
Total Disbursements	163,290	163,290	140,698	22,592
Net Change in Fund Balance	(68,890)	(68,890)	(37,467)	31,423
Fund Balance Beginning of Year	77,490	77,490	77,490	0
Fund Balance End of Year	\$8,600	\$8,600	\$40,023	\$31,423

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Road Levy Fund
For the Year Ended December 31, 2006

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property and Other Local Taxes	\$160,300	\$160,300	\$164,862	\$4,562
Intergovernmental	14,500	14,500	23,807	9,307
Total Receipts	174,800	174,800	188,669	13,869
Disbursements				
Current: Public Works	268,470	268,470	246,868	21,602
Net Change in Fund Balance	(93,670)	(93,670)	(58,199)	35,471
Fund Balance Beginning of Year	107,799	107,799	107,799	0
Fund Balance End of Year	\$14,129	\$14,129	\$49,600	\$35,471

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 1 – Reporting Entity

Salt Creek Township, Holmes County, Ohio (the Township), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

#### A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, maintenance of Township roads and bridges, and cemetery maintenance. The Township contracts with the Paint, Prairie and Fredericksburg Fire Departments for fire protection. The Township contracts with the Holmes County Sheriff's Department to provide police protection.

#### B. Component Units

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board and (1) the Township is able to significantly influence the programs or services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the debt of the organization. The Township is also financially accountable for any organizations that are fiscally dependent on the Township in that the Township approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Township, are accessible to the Township and are significant in amount to the Township.

Salt Creek Township has no component units.

#### C. Joint Ventures

A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. Under the cash basis of accounting, the Township does not report assets for equity interests in joint ventures.

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 1 - Reporting Entity (continued)

The Township participates in a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. This organization is:

Public Entity Risk Pool:

Ohio Township Association Risk Management Authority (OTARMA).

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the Township's accounting policies.

#### A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. All activities of the Township are governmental activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. The Township does not report any business-type activities, which generally are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net assets presents the cash balances of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Township's general receipts.

#### **Fund Financial Statements**

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 2 - Summary of Significant Accounting Policies (continued)

#### **B. Fund Accounting**

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. All of the Township's funds are categorized as governmental.

#### **Governmental Funds**

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are the General Fund, Gasoline Tax Fund, Road and Bridge Fund, Road Levy Fund, and the Issue II Fund. The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio. The Gasoline Tax Fund is used to account for gasoline tax money which the Township can only use to pay for constructing, maintaining, and repairing Township roads. The Road and Bridge Fund is used to account for tax money which the Township can only use for constructing, maintaining, and repairing Township roads. The Road Levy Fund is used to account for tax money which the Township can only use for constructing, maintaining, and repairing Township roads. The Issue II Fund is used to account for state grant monies which the Township can only use pursuant to the grant agreement for constructing and repairing Township roads. The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

#### C. Basis of Accounting

The Township's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Township are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations ordinance is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, function, and object level for all funds.

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 2 – Summary of Significant Accounting Policies (continued)

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

#### E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During 2007 and 2006, the Township invested in nonnegotiable certificates of deposit. The nonnegotiable certificates of deposit are reported at cost.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2007 and 2006 were \$8,001 \$7,399, respectively.

#### F. Restricted Assets

Cash, cash equivalents and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. During 2007 and 2006, the Township did not report any restricted assets.

#### G. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Interfund Receivables/Payables

The Township reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements. During 2007 and 2006, the Township did not report any interfund loans.

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 2 - Summary of Significant Accounting Policies (continued)

#### J. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### K. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for taxes or grant requirements.

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### L. Fund Balance Reserves

The Township reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods.

#### M. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### Note 3 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund and any major special revenue fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference(s) between the budgetary basis and the cash basis are outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance; however, the Township had no outstanding encumbrances at year-end.

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 4 - Deposits and Investments

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 2. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 3. The State Treasurer's investment pool (STAR Ohio).

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2007 and 2006, \$264,633 and \$262,115 of the Township's bank balance of \$364,633 and \$362,115 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities specifically pledged by the financial institution to the Township.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### **Investments**

As of December 31, 2007 and 2006, the Township had no investments.

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

#### Note 5 - Property Taxes

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2006 and 2007 represent the collection of 2005 and 2006 taxes, respectively. Real property taxes received in 2006 and 2007 were levied after October 1, 2005 and 2006, on the assessed values as of January 1, 2005 and 2006, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2006 and 2007 represent the collection of 2005 and 2006 taxes. Public utility real and tangible personal property taxes received in 2006 and 2007 became a lien on December 31, 2005 and 2006, were levied after October 1, 2005 and 2006, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2006 and 2007 (other than public utility property) represent the collection of 2006 and 2007 taxes. Tangible personal property taxes received in 2006 and 2007 were levied after October 1, 2005 and 2006, on the true value as of December 31, 2005 and 2006. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all Township operations for the years ended December 31, 2007 and 2006, were \$5.60 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2007 and 2006 property tax receipts were based are as follows:

	2007	2006
Real Property	\$16,400,590	\$16,569,370
Residential/Agriculture	\$31,315,010	\$30,009,840
Other Real	\$14,416,270	\$13,955,640
Tangible Personal Property	\$11,449,600	\$11,060,728
Public Utility	\$991,940	\$997,530
Total Assessed Value	\$74,573,470	\$72,593,108

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 6 - Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

For an occurrence prior to January 1, 2006, OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence, including loss adjustment expenses. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust PEP's retained earnings, APEEP provides excess of funds available coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (prior to January 1, 2006) or \$3,000,000 (on or subsequent to January 1, 2006).

#### **Property Coverage**

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. This amount increased to \$300,000 in 2007. For 2007, APEEP reinsures members for specific losses exceeding \$100,000 up to \$300,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000 in 2006, or \$100,000 and \$300,000 in 2007, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2007 was \$2,014,548.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2007 and 2006.

## Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

	2007	<u>2006</u>
Assets	\$43,210,703	\$42,042,275
Liabilities	(13,357,837)	(12,120,661)
Net Assets	<u>\$29,852,866</u>	<u>\$29,921,614</u>

At December 31, 2007 and 2006, respectively, liabilities above include approximately \$12.5 million and \$11.3 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$11.6 million and \$10.8 million of unpaid claims to be billed to approximately 950 member governments in the future, as of December 31, 2007 and 2006, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$7,756. This payable includes the subsequent year's contribution due if the Township terminates participation, as described in the last paragraph below.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Contributions to OTARMA		
2005	\$2,732	
2006	\$4,861	
2007	\$4,162	

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 7 - Defined Benefit Pension Plan

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

For the years ended December 31, 2007 and 2006, the members of all three plans were required to contribute 9.5 percent and 9 percent, respectively, of their annual covered salaries. The Township's contribution rate for pension benefits for 2007 and 2006 were 13.85 and 13.7 percent, respectively. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2007, 2006, and 2005 were \$6,446, \$6,270, and \$6,021 respectively. The full amounts have been contributed for 2007, 2006 and 2005.

#### **Note 8 - Postemployment Benefits**

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2007 and 2006 local government employer contribution rate was 13.85 and 13.7 percent of covered payroll; 5 percent from January 1 through June 30, 2007 and 6 percent for July 1 through December 31, 2007 and 4.5 percent for 2006 of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2006, include a rate of return on investments of 6.50 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases. Health care premiums were assumed to increase between .50 and 5.00 percent annually for the next eight years and 4.00 percent annually after nine years.

Notes to the Financial Statements
For the Years Ended December 31, 2007 and 2006

#### Note 8 - Postemployment Benefits (continued)

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 374,979 and 362,130 for 2007 and 2006, respectively. Actual employer contributions for 2007 and 2006 which were used to fund postemployment benefits were \$2,560 and \$2,059, respectively. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2006, (the latest information available) were \$12.0 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$30.7 billion and \$18.7 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

#### Note 9 - Interfund Transfers

During 2007, the following transfers were made:

Transfers from the General Fund to: Major Issue II Fund

\$3,800

During 2006, the following transfers were made:

Transfers from the General Fund to: Major Issue II Fund

\$14,426

Transfers represent the allocation of unrestricted receipts collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### Note 10 - Contingent Liabilities

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

This page intentionally left blank.



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Salt Creek Township Holmes County 7261 Township Road 604 Millersburg, Ohio 44654

To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Salt Creek Township, Holmes County, Ohio, (the Township) as of and for the year ended December 31, 2007 and 2006, which collectively comprise the Township's basic financial statements and have issued our report thereon dated September 22, 2008, wherein, we noted the Township uses a comprehensive accounting basis other than generally accepted accounting principles. We also noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

101 Central Plaza South / 700 Chase Tower / Canton, OH 44702-1509 Telephone: (330) 438-0617 (800) 443-9272 Fax: (330) 471-0001 Salt Creek Township
Holmes County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the Township's Management in a separate letter dated September 22, 2008.

We intend this report solely for the information and use of management and the Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 22, 2008



# Mary Taylor, CPA Auditor of State

#### **SALT CREEK TOWNSHIP**

#### **HOLMES COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 16, 2008