# SHALERSVILLE TOWNSHIP PORTAGE COUNTY Regular Audit December 31, 2006 and 2005

**Perry & Associates**Certified Public Accountants, A.C.



# Mary Taylor, CPA Auditor of State

Board of Trustees Shalersville Township 9692 Infirmary Rd. Mantua, OH 44255

We have reviewed the *Independent Accountants' Report* of Shalersville Township, Portage County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2005 to December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Shalersville Township is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

December 11, 2008



# TABLE OF CONTENTS

TITLE	PAGE
Independent Accountants' Report	1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2006	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2005	4
Notes to the Financial Statements	5
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	11
Schedule of Findings	13



# Perry & Associates

# Certified Public Accountants, A.C.

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#### INDEPENDENT ACCOUNTANTS' REPORT

November 26, 2008

Shalersville Township Portage County 9602 Infirmary Road Mantua, OH 44255

To the Board of Trustees:

We have audited the accompanying financial statements of **Shalersville Township**, **Portage County**, **Ohio**, (the Township) as of and for the years ended December 31, 2006 and 2005. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2006 and 2005. Instead of the combined funds the accompanying financial statements present for 2006 and 2005, the revisions require presenting entity wide statements and also to present it's larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since the Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Shalersville Township Portage County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2006 and 2005 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2006 and 2005 or their changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserve for encumbrances of Shalersville Township, Portage County, as of December 31, 2006 and 2005, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the years ended December 31, 2006 and 2005. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2008, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Respectfully Submitted,

**Perry and Associates** 

Certified Public Accountants, A.C.

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# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

**Governmental Fund Types Totals Special** Permanent (Memorandum General Revenue Fund Only) **Cash Receipts:** Local Taxes \$ 121,580 \$ 151,521 \$ \$ 273,101 Intergovernmental 86,021 112,581 198,602 Special Assessments 1,383 1,383 Charges for Services 58,300 2,560 60,860 Licenses, Permits, and Fees 15.862 15.862 Earnings on Investments 35,260 3,667 93 39,020 Miscellaneous 69,994 963 70,957 387,017 272,675 93 659,785 **Total Cash Receipts Cash Disbursements:** Current: 237.312 General Government 217 237,529 **Public Safety** 203 203 Public Works 84,697 208,143 292,840 Health 13,410 13,410 **Human Services** 1,529 1,529 Conservation/Recreation 4,087 4,087 Supplies and Materials 29 29 Capital Outlay 21,151 3,843 24,994 Debt Service: Redemption of Principal 34,048 34,048 8,362 Interest and Fiscal Charges 8,362 29 **Total Cash Disbursements** 403,067 213,935 617,031 Total Cash Receipts Over/(Under) Disbursements (16,050)58,740 64 42,754 Fund Cash Balances, January 1 585,838 223,315 3,291 812,444 Fund Cash Balances, December 31 569,788 282,055 3,355 855,198 Reserve for Encumbrances, December 31 8,714 8,714

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2005

**Governmental Fund Types Totals Special Permanent** (Memorandum General Revenue Fund Only) **Cash Receipts:** Local Taxes 120,194 \$ 144,926 \$ 265,120 Intergovernmental 94,171 75,194 169,365 1,378 **Special Assessments** 1,378 Charges for Services 57.935 1,475 59,410 Licenses, Permits, and Fees 13.887 13,887 Earnings on Investments 21,032 1,600 51 22,683 Miscellaneous 32,582 149 32,731 **Total Cash Receipts** 320,824 243,699 51 564,574 **Cash Disbursements:** Current: General Government 181.272 181,272 **Public Works** 226,359 227,900 1,541 Health 6,954 6,954 **Human Services** 1,314 1,314 Conservation/Recreation 2,598 2,598 Miscellaneous 30 30 Capital Outlay 19,778 1,909 21,687 Debt Service: Redemption of Principal 31,185 31,185 Interest and Fiscal Charges 11,225 11,225 **Total Cash Disbursements** 254,553 229,582 30 484,165 Total Cash Receipts Over/(Under) Disbursements 14,117 66,271 21 80,409 Fund Cash Balances, January 1 519,567 209,198 3,270 732,035 223,315 \$ Fund Cash Balances, December 31 3.291 \$ 585,838 812,444

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Shalersville Township, Portage County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees and publicly elected Clerk. The Township provides road and bridge maintenance (public works) and cemetery maintenance (health). The Township contracts with Mantua-Shalersville to provide fire protection and ambulance service.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

The Township Clerk invests all available funds of the Township in an interest-bearing checking account and certificates of deposit. Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting (Continued)

#### 2. Special Revenue Funds (Continued)

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Township has the following significant Special Revenue Funds:

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

<u>Road and Bridge Fund</u> – This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

#### 3. Permanent Funds (Nonexpendable Trust Funds)

These funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Village to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. The Village had the following significant permanent fund:

<u>Cemetery Endowment Fund</u> – This fund was created to invest principal and create interest revenue for cemetery maintenance.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### E. Budgetary Process (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated in the subsequent year.

A summary of 2006 and 2005 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

### 2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2006	2005
Demand Deposits	\$812,132	\$769,378
Certificates of Deposit	43,066	43,066
Total	\$855,198	\$812,444

Deposits and Certificates of Deposit are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution to the Township, or (3) collateralized by the financial institution's public entity deposit pool.

## 3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2006 and 2005 follows:

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

# 3. BUDGETARY ACTIVITY (Continued)

2006 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	320,800	\$	387,017	\$	66,217
Special Revenue		240,800		272,675		31,875
Permanent Fund		50		93		43
Total	\$	561,650	\$	659,785	\$	98,135

2006 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary			
Fund Type	Authority		Expenditures		Variance	
General	\$	656,145	\$	403,067	\$	253,078
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Special Revenue		338,325		222,649		115,676
Permanent Fund		75		29		46
Total	\$	994,545	\$	625,745	\$	368,800

2005 Budgeted vs. Actual Receipts

	Е	udgeted		Actual		_
Fund Type	Receipts		Receipts		Variance	
General	\$	324,051	\$	320,824	\$	(3,227)
Special Revenue		240,910		243,699		2,789
Permanent Fund		85		51		(34)
Total	\$	565,046	\$	564,574	\$	(472)

2005 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary			_
Fund Type	Authority		Expenditures		Variance	
General	\$	629,367	\$	254,553	\$	374,814
Special Revenue		310,325		229,582		80,743
Permanent Fund		75		30		45
Total	\$	939,767	\$	484,165	\$	455,602

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

#### 4. DEBT

Debt outstanding at December 31, 2006 was as follows:

		interest
	Principal	Rate
General Obligation Notes	\$ 184,767	4.49%

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General Obligation Notes – On August 6, 2004, the Township issued building acquisition notes that have been financed through Chase Leasing to purchase the Shalersville Elementary School Building. Those notes are paid off with annual payments every August and will be completely paid off in 2011.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	Gene	ral Obligation			
December 31:	Note				
2007	\$	42,410			
2008		42,410			
2009		42,410			
2010		42,410			
2011		42,410			
Total	\$	212,050			

### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006 (Continued)

#### 6. RETIREMENT SYSTEMS

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multi-employer plan. This plan provides retirement benefits, including post retirement health care and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2006 and 2005, members of PERS contributed 9.0% and 8.5%, respectively, of their gross salaries. The Township contributed an amount equal to 13.70% of participants' gross salaries in 2006 and 13.55% in 2005. The Township has paid all contributions required through December 31, 2006.

#### 7. RISK MANAGEMENT

#### **Commercial Insurance**

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability,
- Vehicles, and
- Errors and omissions.

# Perry & Associates

# Certified Public Accountants, A.C.

PARKERSBURG 1035 Murdoch Avenue Parkersburg, WV 26101 (304) 422-2203 MARIETTA 428 Second Street Marietta, OH 45750 (740) 373-0056

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

November 26, 2008

Shalersville Township Portage County 9602 Infirmary Road Mantua, OH 44255

To the Board of Trustees:

We have audited the financial statements of **Shalersville Township**, **Portage County**, **Ohio**, (the Township) as of and for the years ended December 31, 2006 and 2005, and have issued our report thereon dated November 26, 2008, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be considered significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

Shalersville Township
Portage County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing Standards*Page 2

#### **Internal Control Over Financial Reporting (Continued)**

We consider the following deficiencies described in the accompanying schedule of findings to be significant deficiencies in internal control over financial reporting: 2006-001 through 2006-004.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. We believe none of the significant deficiencies described above are material weaknesses.

We also noted one internal control matter that we reported to the Township's management in a separate letter dated November 26, 2008.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that we must report under *Government Auditing Standards*.

We also noted one noncompliance matter that we reported to the Township's management in a separate letter dated November 26, 2008.

This report is intended solely for the information and use of Township management and Board of Trustees and is not intended to be, and should not be used by anyone other than these specified parties.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

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### SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2006-001

# **Significant Deficiency**

#### **Posting Estimated Revenues and Appropriations**

The Township did not have a control procedure in place to ensure that appropriations and estimated receipts, were reconciled to the appropriations and estimated receipts posted to the accounting system.

This resulted in incorrect amounts posted to the accounting system and information available to Township Trustees to monitor year-to-date total comparison of budgeted amounts versus actual amounts was not accurate.

We recommend the Township Clerk implement procedures to ensure appropriations and estimated receipts are accurately posted to the accounting system and reconciled to the amounts approved by the budget commission after each amendment.

**Management's Response** – We did not receive a response from officials to this finding.

#### **FINDING NUMBER 2006-002**

#### **Significant Deficiency**

#### **Bank Reconciliations and Monthly Financial Reports**

The Clerk/Treasurer performs a reconciliation of the ledger balances and the bank balances monthly. However, the Clerk/Treasurer does not present the reconciliation or any financial information to Council for review other than warrants to be approved and signed. This may lead to errors or irregularities going undetected or not being detected in a timely manner.

The monthly reconciliation along with a recap of the complete monthly financial activity should be presented to Council and approved by Council at the regular monthly Council meeting. In addition, budget versus actual information should also be presented and approved at regular monthly Council meetings. This will help Council effectively monitor the Village's financial position and will aid in the timely detection of errors or irregularities.

Management's Response – We did not receive a response from officials to this finding.

### SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2006-003

# **Significant Deficiency**

#### **Posting Receipts and Expenditures**

During 2006 and 2005, several receipts and expenditures were not posted into accurate revenue or expenditures classifications based on the source of the receipt or expenditure. Examples of mispostings are as follows: debt principal and interest expenditures were posted as capital outlay and utility bills were posted as contracted services and operating materials and supplies.

These mispostings resulted in several audit reclassifications.

We recommend the Clerk refer to the Ohio Township Handbook for guidance to determine the proper establishment of receipt and expenditure accounts and posting of receipts and expenditures.

Management's Response – We did not receive a response from officials to this finding.

#### **FINDING NUMBER 2006-004**

#### **Significant Deficiency**

### Present Bequest Funds as Non-Expendable Trust Funds

The Township has two bequest funds, the Nelson bequest and the Halstead bequest. These are Non-Expendable Trusts in that only the interest earnings are allowed to be spent.

The Township has recorded these in the past as both Expendable and Non-Expendable Trusts, and during the audit period they classified them partially as Agency Funds. We recommend that they be correctly classified and maintained as Permanent Funds, as required by AOS bulletin 2005-005. The financial statements for the two year audit period ending December 31, 2006 present both bequest funds as Permanent Funds.

Management's Response – We did not receive a response from officials to this finding.



# Mary Taylor, CPA Auditor of State

#### SHALERSVILLE TOWNSHIP

## **PORTAGE COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 24, 2008