REPORT ON FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006



# Mary Taylor, CPA Auditor of State

Village Council Village of North Robinson P.O. Box 113 North Robinson, Ohio 44856

We have reviewed the *Independent Auditors' Report* of the Village of North Robinson, Crawford County, prepared by Holbrook & Manter, for the audit period January 1, 2006 through December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditors' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditors' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of North Robinson is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

August 13, 2008

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#### INDEPENDENT AUDITORS' REPORT

Village Council Village of North Robinson Crawford County

We have audited the accompanying financial statements of the Village of North Robinson, Crawford County, Ohio, (the Village) as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Village has prepared these financial statements using accounting practices the Auditor of State of Ohio prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present for 2007 and 2006, GAAP requires presenting entity wide statements and also presenting the Village's larger (i.e. major) funds separately. While the Village does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State of Ohio permits, but does not require, governments to reformat their statements. The Village has elected not to reformat its statements. Since this Village does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State of Ohio permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2007 and 2006, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of North Robinson, Crawford County of Ohio, as of December 31, 2007 and 2006, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

The Government has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2008 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Certified Public Accountants

Walbrook & Master

June 23, 2008

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

|  | Governmental Fund Types |         |    |                    | _  |                               |
|--|-------------------------|---------|----|--------------------|----|-------------------------------|
|  | _                       | General |    | Special<br>Revenue |    | Total<br>(Memorandum<br>Only) |
| Cash receipts:-                                |                         |         |    |                    |    |                               |
| Local taxes                                    | \$                      | 8,979   | \$ | 0                  | \$ | 8,979                         |
| Intergovernmental                              |                         | 13,767  |    | 10,853             |    | 24,620                        |
| Fines, licenses, and permits                   |                         | 15      |    | 0                  |    | 15                            |
| Earnings on investments                        |                         | 457     |    | 478                |    | 935                           |
| Miscellaneous                                  | _                       | 13      |    | 0                  |    | 13                            |
| Total cash receipts                            |                         | 23,231  |    | 11,331             |    | 34,562                        |
| Cash disbursements:-                           |                         |         |    |                    |    |                               |
| Current;-                                      |                         |         |    |                    |    |                               |
| Security of persons and property               |                         | 3,894   |    | 0                  |    | 3,894                         |
| Public health services                         |                         | 531     |    | 0                  |    | 531                           |
| Basic utility services                         |                         | 1,941   |    | 0                  |    | 1,941                         |
| Transportation                                 |                         | 0       |    | 20,955             |    | 20,955                        |
| General government                             | _                       | 16,123  |    | 0                  | -  | 16,123                        |
| Total cash disbursements                       | _                       | 22,489  |    | 20,955             |    | 43,444                        |
| Total receipts over (under) cash disbursements |                         | 742     | (  | 9,624)             |    | ( 8,882)                      |
| Fund cash balances, January 1, 2007            | _                       | 43,285  |    | 48,967             |    | 92,252                        |
| Fund cash balances, December 31, 2007          | \$                      | 44,027  | \$ | 39,343             | \$ | 83,370                        |

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

|  | Governmental Fund Types |         |    |                    |                                   |
|--|-------------------------|---------|----|--------------------|-----------------------------------|
|  | _                       | General |    | Special<br>Revenue | <br>Total<br>(Memorandum<br>Only) |
| Cash receipts:-                                |                         |         |    |                    |                                   |
| Local taxes                                    | \$                      | 9,094   | \$ | 0                  | \$<br>9,094                       |
| Intergovernmental                              |                         | 13,900  |    | 10,510             | 24,410                            |
| Fines, licenses, and permits                   |                         | 10      |    | 0                  | 10                                |
| Earnings on investments                        |                         | 500     |    | 503                | 1,003                             |
| Miscellaneous                                  | _                       | 145     | -  | 0                  | <br>145                           |
| Total cash receipts                            |                         | 23,649  |    | 11,013             | 34,662                            |
| Cash disbursements:-                           |                         |         |    |                    |                                   |
| Current;-                                      |                         |         |    |                    |                                   |
| Security of persons and property               |                         | 3,746   |    | 0                  | 3,746                             |
| Public health services                         |                         | 459     |    | 0                  | 459                               |
| Basic utility services                         |                         | 2,160   |    | 0                  | 2,160                             |
| Transportation                                 |                         | 4,170   |    | 10,463             | 14,633                            |
| General government                             | _                       | 19,230  | -  | 0                  | <br>19,230                        |
| Total cash disbursements                       | _                       | 29,765  |    | 10,463             | <br>40,228                        |
| Total receipts over (under) cash disbursements | (                       | 6,116)  |    | 550                | ( 5,566)                          |
| Fund cash balances, January 1, 2006            | _                       | 49,401  |    | 48,417             | <br>97,818                        |
| Fund cash balances, December 31, 2006          | \$                      | 43,285  | \$ | 48,967             | \$<br>92,252                      |

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:-

**A.** <u>Description of the Entity</u> - The Village of North Robinson, Crawford County, Ohio, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

**Basis of Accounting** - These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

- C. <u>Cash and Investments</u> The Village maintains an interest-bearing checking account.
- **D.** <u>Fund Accounting</u> The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

## General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

#### Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Fund:

Street Construction, Maintenance and Repair Fund

This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

**E. Budgetary Process** - The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure and subsequent amendments. Unencumbered appropriations lapse at year-end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources and amendments.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:- (continued)

## **Encumbrances**

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated.

A summary of 2007 and 2006 budgetary activity appears in Note 3.

**F. Property, Plant and Equipment** - Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### **NOTE 2 - EQUITY IN POOLED CASH AND INVESTMENTS:-**

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

|                 | <br>2007     | _  | 2006   |
|-----------------|--------------|----|--------|
| Demand deposits | \$<br>83,370 | \$ | 92,252 |

<u>Demand Deposits</u> - The Village's deposits are insured by the Federal Deposit Insurance Corporation. The agreement which is signed between the Village and the Financial Institution states that the funds exceeding the Federal Deposit Insurance Corporation (FDIC) limit shall be insured by: (1) collateral of securities specifically pledged by the financial institution to the Village, or (2) collateral pledged by the financial institution's public entity deposit pool.

During 2006, the Village exceeded the FDIC limit throughout the year, but did not receive the appropriate collateral coverage from the financial institution as stated in the depository agreement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2007

# **NOTE 3 - BUDGETARY ACTIVITY :-**

Budgetary activity for the year ending December 31, 2007 was as follows:

# 2007 Budgeted vs. Actual Receipts

| Fund Type                  | Budgeted<br>Receipts   | <br>Actual<br>Receipts | Va          | riance      |
|----------------------------|------------------------|------------------------|-------------|-------------|
| General<br>Special Revenue | \$<br>23,650<br>11,013 | \$<br>23,231<br>11,331 | \$ (        | 419)<br>318 |
| Total                      | \$<br>34,663           | \$<br>34,562           | \$ <u>(</u> | 101)        |

# 2007 Budgeted vs. Actual Budgetary Basis Expenditures

| Fund Type                  | _  | propriation<br>Authority | Budgetary<br>xpenditures | <br>Variance           |
|----------------------------|----|--------------------------|--------------------------|------------------------|
| General<br>Special Revenue | \$ | 66,935<br>59,980         | \$<br>22,489<br>20,955   | \$<br>44,446<br>39,025 |
| Total                      | \$ | 126,915                  | \$<br>43,444             | \$<br>83,471           |

Contrary to Ohio law, actual receipts were less than estimated resources during 2007 in the General fund by \$419.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2007

# **NOTE 3 - BUDGETARY ACTIVITY:-** (continued)

Budgetary activity for the year ending December 31, 2006 was as follows:

# 2006 Budgeted vs. Actual Receipts

| Fund Type                  | Budgeted<br>Receipts  | <br>Actual<br>Receipts | V    | ariance       |
|----------------------------|-----------------------|------------------------|------|---------------|
| General<br>Special Revenue | \$<br>24,000<br>9,200 | \$<br>23,649<br>11,013 | \$ ( | 351)<br>1,813 |
| Total                      | \$<br>33,200          | \$<br>34,662           | \$   | 1,462         |

# 2006 Budgeted vs. Actual Budgetary Basis Expenditures

| Fund Type                  | _  | propriation<br>Authority | Budgetary<br>spenditures | <br>Variance           |
|----------------------------|----|--------------------------|--------------------------|------------------------|
| General<br>Special Revenue | \$ | 73,371<br>57,617         | \$<br>29,765<br>10,463   | \$<br>43,606<br>47,154 |
| Total                      | \$ | 130,988                  | \$<br>40,228             | \$<br>90,760           |

Contrary to Ohio law, actual receipts were less than estimated resources during 2006 in the General fund by \$351.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

## NOTE 4 - PROPERTY TAX:-

Real property taxes become a lien on January 1, preceding the October 1 date for which rates are adopted by the Village Council. The State Council of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30. The personal property tax is being phased out over a five year period.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### NOTE 5 - RETIREMENT SYSTEMS:-

Village officials have an option to choose Social Security or the Public Employees Retirement System. As of December 31, 2007 and 2006, all Village officials have elected Social Security. The Village's liability is 6.2 percent of wages paid.

# NOTE 6 - RISK MANAGEMENT:-

# Commercial Insurance

The Village has obtained commercial insurance for the following risk:

- Comprehensive property and general liability; and
- Errors and omissions.
- Public Officials Bonding



# <u>Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards</u>

Village Council Village of North Robinson Crawford County

We have audited the financial statements of the Village of North Robinson, Crawford County, (the Village) as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated June 23, 2008, wherein we noted the Village followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Village's internal control over financial reporting as a basis for designing our auditing procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the Village's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Village's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Village's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider the deficiencies described in the accompanying schedule of findings as item 2007-001 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Village's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We did not identify any deficiencies in internal control over financial reporting as described above that we consider material weaknesses.

We also noted certain internal control matters that we reported to the Village's management in a separate letter dated June 23, 2008.

# **Compliance and Other Matters**

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the Government's management in a separate letter dated June 23, 2008.

The Village's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the Village's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, Village Council, and the Fiscal Officer and is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountants

Walbrook & Marter

June 23, 2008

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

# FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

| Finding Number | 2007-001 |
|----------------|----------|

## Significant Deficiency - Internal Control and Review Procedures

Although the Council receives and reviews a select number of reports from the Fiscal Officer of the Village for approval on a monthly basis, the Village has not established formal procedures to reasonably assure completeness and accuracy of the monthly reporting. During our testing and analysis, we noted that the Village Council is not reviewing the numerical check sequence prior to signing the checks. In addition, they are not reviewing the bank statement for proper inclusion of authorized expenditures within the cancelled checks or electronic fund withdraws.

The Village should carefully review this information and make appropriate inquires to help determine the integrity of the financial information. When performing such review, the trustees' signatures or initials and the date should be affixed to the documents examined and it should be noted in the monthly minutes that the trustees' thoroughly reviewed and approved those documents. In addition, we also recommend that the numerical check sequence be noted in the minutes and signed off of by the Council each month.

# Officials' Response

The Fiscal Officer will continue to provide the bank reconciliations and bank statements to the Village Council for their review and approval at each months meeting. The Village Council will also document and approve the review of those reports and the numerical sequence of the checks within the monthly minutes.



# Mary Taylor, CPA Auditor of State

## **VILLAGE OF NORTH ROBINSON**

# **CRAWFORD COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 26, 2008