AUDIT REPORT

FOR THE YEARS ENDED DECEMBER 31, 2007 & 2006

Charles E. Harris and Associates, Inc.
Certified Public Accountants and Government Consultants



Mary Taylor, CPA Auditor of State

Members of Council Village of Port Jefferson 100 Spring Street P.O. Box 189 Port Jefferson, Ohio 45360-0189

We have reviewed the *Report of Independent Accountants* of the Village of Port Jefferson, Shelby County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2006 through December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Report of Independent Accountants* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Report of Independent Accountants* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Port Jefferson is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

June 24, 2008



VILLAGE OF PORT JEFFERSON SHELBY COUNTY, OHIO Audit Report

For the Years Ended December 31, 2007 & 2006

TABLE OF CONTENTS

| <u>Title</u> | <u>Page</u> |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------|
| Report of Independent Accountants | 1-2 |
| Combined Statement of Receipts, Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2007 | 3 |
| Combined Statement of Cash Receipts, Disbursements, and Changes in Fund Cash Balances- Proprietary Fund Type and Similar Fiduciary Fund Type-For the Year Ended December 31, 2007 | 4 |
| Combined Statement of Receipts, Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2006 | 5 |
| Combined Statement of Cash Receipts, Disbursements, and Changes in Fund Cash Balances- Proprietary Fund Type and Similar Fiduciary Fund Type-For the Year Ended December 31, 2006 | 6 |
| Notes to the Financial Statements | 7-14 |
| Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Required by <i>Government Auditing Standards</i> | 15-16 |
| Schedule of Findings | 17-20 |
| Schedule of Prior Audit Findings | 21 |

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Certified Public Accountants

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REPORT OF INDEPENDENT ACCOUNTANTS

Village of Port Jefferson Shelby County 100 Spring Street P.O. Box 189 Port Jefferson, Ohio 45360

To Village Council:

We have audited the accompanying financial statements of the Village of Port Jefferson, Shelby County, Ohio (the Village), as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Sewer receipts reported in the Village's Enterprise Fund are processed by a service organization that is independent of the Village. This service organization did not provide us with evidence regarding the design or proper operation of its internal control system. As a result, we were unable to perform procedures to satisfy ourselves as to the processing of the sewer receipts in the amount of \$70,513 during 2007, and \$63,805 during 2006, which represent 100% of the receipts reported in the Enterprise Fund Type line item "Charges for Services" in the Statement of Receipts, Disbursements, and Changes in Fund Cash Balances- Proprietary Fund Type and Similar Fiduciary Fund Type.

As described more fully in Note 1, the Village has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Village to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2007 and 2006. Instead of the combined funds the accompanying financial statements present for 2007 and 2006, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2007 and 2006. While the Village does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Village has elected not to reformat its statements. Since the Village does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matters discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2007 and 2006, or its changes in financial position or cash flows of its proprietary funds for the years then ended.

Also, in our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to satisfy ourselves regarding sewer receipts, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Port Jefferson, Shelby County, as of December 31, 2007 and 2006, and its combined cash receipts and disbursements and changes in fund cash balances for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Village to include Management's Discussion and Analysis for the years ended December 31, 2007 and 2006. The Village has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2008, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Charles E. Harris & Associates, Inc. March 31, 2008

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES

All Governmental Fund Types For the Year Ended December 31, 2007

| | Governmental Fund Types | | | | | Totals- | |
|-----------------------------------------------------------------|-------------------------|---------|-----|---------|-----|----------|--------------|
| | _ | | | Special | | Capital | (Memorandum |
| | _ | General | _ | Revenue | | Projects | Only) |
| Receipts: | | | | | | | |
| Property Taxes | \$ | 7,380 | \$ | - | \$ | - | \$ 7,380 |
| Intergovernmental | | 24,593 | | 16,987 | | 41,000 | 82,580 |
| Special Assessments | | - | | 6,159 | | - | 6,159 |
| Charges for Services | | 2,950 | | - | | - | 2,950 |
| Fines, Licenses and Permits | | 17,904 | | 630 | | - | 18,534 |
| Interest | | 33 | | 11 | | - | 44 |
| Other | _ | 3,026 | _ | 9,121 | _ | - | 12,147 |
| Total Receipts | | 55,886 | | 32,908 | | 41,000 | 129,794 |
| Disbursements: | | | | | | | |
| Security of Persons & Property | | 26,072 | | 35,134 | | - | 61,206 |
| Public Health Services | | 671 | | - | | - | 671 |
| Community Environment | | 128 | | - | | - | 128 |
| Basic Utility Services | | 1,941 | | 6,085 | | - | 8,026 |
| General Government | | 27,466 | | - | | - | 27,466 |
| Capital Outlay | _ | - | _ | - | _ | 42,394 | 42,394 |
| Total Disbursements | _ | 56,278 | _ | 41,219 | _ | 42,394 | 139,891 |
| Total Receipts Over/(Under) | | | | | | | |
| Disbursements | | (392) | | (8,311) | | (1,394) | (10,097) |
| Other Financing Sources/(Uses): | | | | | | | |
| Transfers-In | | - | | - | | 1,394 | 1,394 |
| Transfers-Out | | (1,394) | | - | | - | (1,394) |
| Total Other Financing Sources/(Uses) | _ | (1,394) | _ | - | _ | 1,394 | - |
| Excess of Receipts and Other Sources Over/(Under) Disbursements | | | | | | | |
| and Other Uses | | (1,786) | | (8,311) | | - | (10,097) |
| Fund Cash Balance, January 1, 2007 | _ | 14,445 | _ | 19,709 | _ | - | 34,154 |
| Fund Cash Balance, December 31, 2007 | \$_ | 12,659 | \$_ | 11,398 | \$_ | | \$ 24,057 |

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES -PROPRIETARY FUND TYPE AND SIMILAR FIDUCIARY FUND TYPE For the Year Ended December 31, 2007

| | Proprieta Fund Typ Enterpris | oe_ | Fiduciary Fund Type Agency | - | Totals- (Memorandum Only) |
|--------------------------------------------------------------------------------------------------------|------------------------------------|--------------|----------------------------------|----|----------------------------------|
| Receipts: Charges for Services | \$ 70,5 | 13 \$ | - | \$ | 70,513 |
| Total Receipts | 70,5 | 13 | | - | 70,513 |
| Disbursements: Contractual Services | 17,3 | 40 | _ | | 17,340 |
| Total Disbursements | 17,3 | | | - | 17,340 |
| Excess of Receipts Over/(Under) Disbursements | 53,1 | 73 | - | | 53,173 |
| Non-Operating Receipts: Fines and Forfeitures | | | 20,289 | - | 20,289 |
| Total Non-Operating Receipts | | | 20,289 | - | 20,289 |
| Non-Operating Disbursements: Debt Service: | | | | | |
| Principal Retirement Interest and Fiscal Charges Distribution of Fines and Forfeitures | (10,0 (42,4 | • | - - (20,273) | | (10,071) (42,406) (20,273) |
| Total Nonoperating Disbursements | (52,4 | 77) | (20,273) | _ | (72,750) |
| Excess of Receipts and Nonoperating Receipts Over (Under) Disbursements and Nonoperating Disbursements | e | 96 | 16 | | 712 |
| Fund Cash Balance, January 1, 2007 | 65,0 | | 21 | | 65,030 |
| Fund Cash Balance, December 31, 2007 | \$ 65,7 | <u>05</u> \$ | 37 | \$ | 65,742 |

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES

All Governmental Fund Types

For the Year Ended December 31, 2006

| | _ | • | | Fund Types Special Revenue | Totals- (Memorandum Only) |
|--------------------------------------|-----|--------|----|----------------------------------|---------------------------------|
| Receipts: | | | | | |
| Property Taxes | \$ | 7,614 | \$ | - | \$ 7,614 |
| Intergovernmental | | 24,274 | | 15,866 | 40,140 |
| Special Assessments | | - | | 5,199 | 5,199 |
| Charges for Services | | 7,368 | | - | 7,368 |
| Fines, Licenses and Permits | | 16,105 | | 747 | 16,852 |
| Interest | | 192 | | 64 | 256 |
| Other | _ | 2,930 | - | 45 | 2,975 |
| Total Receipts | | 58,483 | | 21,921 | 80,404 |
| Disbursements: | | | | | |
| Security of Persons & Property | | 21,624 | | 11,140 | 32,764 |
| Public Health Services | | 691 | | - | 691 |
| Leisure Time Activities | | - | | 50 | 50 |
| Community Environment | | 128 | | - | 128 |
| Basic Utility Services | | 1,081 | | 5,337 | 6,418 |
| General Government | | 23,887 | | - | 23,887 |
| Debt Service: | | | | | |
| Principal Retirement | | 4,211 | | - | 4,211 |
| Interest and Fiscal Charges | _ | 2,430 | - | | 2,430 |
| Total Disbursements | _ | 54,052 | _ | 16,527 | 70,579 |
| Total Receipts Over/(Under) | | | | | |
| Disbursements | | 4,431 | | 5,394 | 9,825 |
| Fund Cash Balance, January 1, 2006 | _ | 10,014 | - | 14,315 | 24,329 |
| Fund Cash Balance, December 31, 2006 | \$_ | 14,445 | \$ | 19,709 | \$ 34,154 |

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES -PROPRIETARY FUND TYPE AND SIMILAR FIDUCIARY FUND TYPE For the Year Ended December 31, 2006

| | | Proprietary Fund Type Enterprise | <u>-</u> | Fiduciary Fund Type Agency | · - | Totals- (Memorandum Only) |
|------------------------------------------------------------------------------------------|----|----------------------------------------|----------|----------------------------------|----------------|----------------------------------|
| Receipts: Charges for Services | \$ | 63,805 | \$ | - | \$ | 63,805 |
| Total Receipts | _ | 63,805 | _ | - | - | 63,805 |
| Disbursements: Contractual Services | | 11,769 | | _ | | 11,769 |
| Total Disbursements | _ | 11,769 | _ | - | - | 11,769 |
| Excess of Receipts Over/(Under) Disbursements | | 52,036 | | - | | 52,036 |
| Non-Operating Receipts: Fines and Forfeitures | | - | _ | 22,814 | - | 22,814 |
| Total Non-Operating Receipts | | | _ | 22,814 | - | 22,814 |
| Non-Operating Disbursements: Debt Service: | | | | | | |
| Principal Retirement Interest and Fiscal Charges Distribution of Fines and Forfeitures | | (10,153) (42,343) | | - - (23,458) | | (10,153) (42,343) (23,458) |
| Total Nonoperating Disbursements | _ | (52,496) | _ | (23,458) | - | (75,954) |
| Excess of Receipts and Nonoperating Receipts Over (Under) Disbursements and Nonoperating | | | | | | |
| Disbursements | | (460) | | (644) | | (1,104) |
| Fund Cash Balance, January 1, 2006 | | 65,469 | _ | 665 | - | 66,134 |
| Fund Cash Balance, December 31, 2006 | \$ | 65,009 | \$_ | 21 | \$ | 65,030 |

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. DESCRIPTION OF THE ENTITY

The Village of Port Jefferson, (the Village) is a body corporate and politic established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected, six-member Council. The Village provides sewer utility, police, and general governmental services.

The Village's management believes these financial statements included in this report represent all of the funds of the Village over which the Village has the ability to exercise direct operating control.

B. BASIS OF ACCOUNTING

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursement basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved.)

The statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. CASH AND INVESTMENTS

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

D. FUND ACCOUNTING

The Village maintains its accounting records in accordance with the principles of "Fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, an accounting entity which stands separate from the activities reported in other funds. The restrictions associated with each class of funds are as follows:

Governmental Fund Types:

<u>General Fund</u>: The General Fund is the general operating fund of the Village. It is used to account for all financial resources except those required by law or contract to be accounted for in another fund.

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (continued)

D. FUND ACCOUNTING – (continued)

<u>Special Revenue Funds:</u> To account for the proceeds of specific revenue sources (other than trusts or capital projects) that are legally restricted to disbursements for specified purposes. The Village has the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund – This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Street Light Fund – This fund receives the proceeds of special assessments to property owners to provide street lighting.

<u>Capital Project Funds:</u> These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village has the following significant Capital Projects Fund:

Community Center Construction Fund – This fund receives money to construct a community center.

Proprietary Fund Types:

<u>Enterprise Funds</u>: These funds account for operations that are similar to private business enterprise where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village has the following significant Enterprise Funds:

Sanitary Sewer Fund – This fund receives charges for services from residents to cover the costs of providing this utility.

Sewer Replacement Reserve Fund – This fund receives a portion of the charges for services from residents to accumulate funds for future uses.

Fiduciary Fund Type:

<u>Agency Funds:</u> This fund is to account for operations where the Village is acting in an agency capacity. The Village has the following significant Agency Fund:

Mayor's Court – This fund is used to record the collection and distribution of fines and court costs resulting from the operation of the Mayor's Court.

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (continued)

E. BUDGETARY PROCESS

1. Estimated Resources

The county auditor calculates the estimated revenues available to the Village. She prepares a certificate of estimated resources based upon this calculation and upon the other financial information supplied in the budget sent by the Village. The certificate is approved by the county budget commission and sent to the Village Clerk/Treasurer.

Prior to December 31, the Village must revise its budget so that the total budgeted expenditures for a fund will not exceed the amount stated in the certificate of estimated resources. The revised budget serves as the basis for the annual appropriation measure.

On or about January 1, the Clerk/Treasurer sends the county auditor a certificate to which includes the actual unencumbered balances from the preceding year. The county auditor prepares an amended certificate, submits it to the county budget commission for approval. This amended certificate may be further amended during the year if projected increases or decreases in revenue are identified by the Clerk/Treasurer. The amounts reported in Note 4 reflect the amounts in the final amended certificates issued during 2006 and 2007.

Budgeted receipts, as shown in Note 4, do not include the unencumbered fund balances as of January 1, 2006 and 2007. However, those fund balances are available for appropriation.

2. Appropriations

A temporary appropriation measure to control cash expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by March 31 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

The legal level of budgetary control is at the object level in all funds. Any budgetary modifications at this level may only be made by ordinance of the Village Council.

3. <u>Encumbrances</u>

The Village is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Unencumbered appropriations lapse at year-end.

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (continued)

3. Encumbrances – (continued)

Encumbered appropriations are carried forward to the succeeding year without being re-appropriated. In Note 4, encumbrances are added to budgetary expenditures and compared to current year appropriations plus prior year carry-over appropriations.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. <u>Unpaid Vacation and Sick Leave</u>

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused vacation and sick leave. Unpaid vacation and sick leave are not reflected as liabilities on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND CASH EQUIVALENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

| | 2007 | 2006 |
|-----------------|-----------|-----------|
| Demand deposits | \$ 89,799 | \$ 99,184 |

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation; (2) collateralized by securities specifically pledged by the financial institution to the Village or (3) collateralized by the financial institution's public entity deposit pool.

3. PROPERTY TAXES

Real property taxes become a lien on all non-exempt real property located in the county on January 1. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, state statute permits later payment dates to be established.

Real property owners' tax bills are further reduced by homestead and rollback deductions when applicable. The amount of these homestead and rollback reductions is reimbursed to the Village by the State of Ohio.

Owners of tangible personal property are required to file a list of such property including costs, by April 30 of each year. The property is assessed for tax purposes at varying statutory percentages of cost.

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

3. <u>PROPERTY TAXES</u> – (continued)

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

4. <u>BUDGETARY ACTIVITY</u>

Budgetary activity for the years ending December 31, 2007 and 2006 follows:

2007 Budgeted vs Actual Receipts

| | В | udgeted | | Actual | _ |
|------------------|----|----------|----|----------|-----------|
| Fund Types | I | Receipts | | Receipts | Variance |
| General | \$ | 41,100 | \$ | 55,886 | \$ 14,786 |
| Special Revenue | | 17,300 | | 32,908 | 15,608 |
| Capital Projects | | 42,394 | | 42,394 | - |
| Enterprise | | 44,000 | | 70,513 | 26,513 |
| | | | | | |
| Total | \$ | 144,794 | \$ | 201,701 | \$ 56,907 |

2007 Budgeted vs Actual Budgetary Basis Expenditures

| | Ap | propriation | В | udgetary | | |
|------------------|----|-------------|----|--------------|------|---------|
| Fund Types | Α | Authority | Ex | Expenditures | | riance |
| General | \$ | 55,545 | \$ | 57,672 | \$ | (2,127) |
| Special Revenue | Ψ | 37,008 | Ψ | 41,219 | | (4,211) |
| Capital Projects | | 42,394 | | 42,394 | | - |
| Enterprise | | 109,009 | | 69,817 | 3 | 39,192 |
| | | | | | | |
| Total | \$ | 243,956 | \$ | 211,102 | \$ 3 | 32,854 |

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

4. <u>BUDGETARY ACTIVITY</u> – (continued)

2006 Budgeted vs Actual Receipts

| | App | propriation | В | udgetary | | | |
|-----------------|-----|-------------|----|-----------|-----------|------------|----------|
| Fund Types | | Authority | | Authority | | penditures | Variance |
| | | | | | | | |
| General | \$ | 43,554 | \$ | 58,483 | \$ 14,929 | | |
| Special Revenue | | 17,340 | | 21,921 | 4,581 | | |
| Enterprise | | 44,000 | | 63,805 | 19,805 | | |
| | | | | | • | | |
| Total | \$ | 104,894 | \$ | 144,209 | \$ 39,315 | | |

2006 Budgeted vs Actual Budgetary Basis Expenditures

| | App | propriation | В | udgetary | | |
|-----------------|-----|-------------|----|--------------|----------|--------|
| Fund Types | A | Authority | | pen diture s | Variance | |
| General | \$ | 53,568 | \$ | 54,052 | \$ | (484) |
| Special Revenue | | 28,329 | | 16,527 | | 11,802 |
| Enterprise | | 109,469 | | 64,265 | | 45,204 |
| Total | \$ | 191,366 | \$ | 134,844 | \$ | 56,522 |

5. <u>DEBT</u>

Debt outstanding at December 31, 2007 was as follows:

| Dobt | _ | Balance | Interest Rate | | |
|--------------------------------|----|-------------------|------------------|--|--|
| Debt | 12 | 2/3 1/2 007 | Kate | | |
| OWDA Mortgage Revenue Bonds | \$ | 31,605 827,600 | 6.39% 4.75% | | |
| | \$ | 859,205 | | | |

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

5. <u>DEBT</u> – (continued)

The Ohio Water Development Authority (OWDA) loan relates to sewer project. The loan will be repaid in semiannual installments of \$1,765, including interest, over 20 years. The loan is collateralized by sewer receipts.

The Sanitary Sewer System Mortgage Revenue Bonds relate to the construction of the sanitary sewer construction. The loans will be repaid in approximate annual installments of \$49,000, including interest, over 40 years. The bonds are collateralized by sewer receipts.

A General Purpose Loan was issued December 15, 2003 for \$8,993 to pay for Village improvements. The loan was repaid in 2006.

The Village has not established the system improvement mortgage revenue bond fund and the operation and maintenance fund as required by the mortgage revenue bond covenant.

As required by the mortgage revenue bond covenant, the Village has established and funded a debt service reserve fund, included as an enterprise fund. The balance in the fund at December 31, 2007 is \$31,257.

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2007 are as follows:

| | OWDA | Mortgage Revenue | |
|--------------------------|-----------|---------------------|--|
| Year Ending December 31: | Loan | Bonds | |
| | | | |
| 2008 | \$ 3,530 | \$ 48,948 | |
| 2009 | 3,530 | 48,948 | |
| 2010 | 3,530 | 48,948 | |
| 2011 | 3,530 | 48,948 | |
| 2012 | 3,530 | 48,948 | |
| 2013-2017 | 17,650 | 244,740 | |
| 2018-2022 | 14,120 | 244,740 | |
| 2023-2027 | - | 244,740 | |
| 2026-2030 | - | 244,740 | |
| 2031-2040 | - | 244,740 | |
| 2041-2042 | | 97,896 | |
| Total | \$ 49,420 | \$1,566,336 | |

Notes to the Financial Statements For the Years Ended December 31, 2007 and 2006

6. RISK MANAGEMENT

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and Omissions

Settled claims have not exceeded this commercial coverage in any of the last three years. There have been no significant reductions in insurance coverage from last year.

7. <u>RETIREMENT SYSTEM</u>

The Village's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a state operated, cost sharing, multiple employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are prescribed by the Ohio Revised Code. OPERS members contributed 9.0% of their gross pay in 2006 and 9.50% in 2007 while the Village contributed an amount equal to 13.70% of covered payroll in 2006 and 13.85% in 2007. The Village paid all required contributions through 2007.

8. <u>LEGAL COMPLIANCE</u>

The Village did not properly certify the availability of funds for 100 percent of non-payroll disbursements contrary to Section 5705.41 (D) of the Ohio Revised Code.

In 2007 and 2006, the Village had expenditures exceeding appropriations contrary to Section 5705.41 (B) of the Ohio Revised Code.

9. CONTINGENT LIABILITIES

Management believes there are no pending claims or lawsuits.

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Charles E. Harris & Associates, Inc. Certified Public Accountants

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Port Jefferson Shelby County 100 Spring Street P.O. Box 189 Port Jefferson, Ohio 45360

To Village Council:

We have audited the financial statements of the Village of Port Jefferson, Shelby County, Ohio (the Village), as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated March 31, 2008, wherein we noted the Village followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America and wherein we noted that we were not able to perform procedures to satisfy ourselves as to the processing of sewer receipts. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Village's ability to initiate, authorize, record, process, or report financial data reliably in accordance with accounting practices the Auditor of State prescribes such that there is more than a remote likelihood that a misstatement of the Village's financial statements that is more than inconsequential will not be prevented or detected by the Village's internal control. We consider the deficiencies described in the accompanying schedule of findings as items 2007-PORT-01, 2007-PORT-02 and 2007-PORT-04 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Village's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiencies described above to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying schedule of findings as items 2007-PORT-01, 2007-PORT-03 and 2007-PORT-04.

The Village's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Village's responses and, accordingly, we express no opinion on them.

We also noted certain matters that we have reported to management of the Village in a separate letter dated March 31, 2008.

This report is intended solely for the information and use of management and the Village Council and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris and Associates, Inc.

March 31, 2008

VILLAGE OF PORT JEFFERSON SHELBY COUNTY, OHIO SCHEDULE OF FINDINGS DECEMBER 31, 2007 AND 2006

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number: 2007-PORT-01 - Noncompliance Citation and Material Weakness

Ohio Revised Code Section 5705.41 (D), requires in part, that no subdivision or taxing unit shall make any contract or order any expenditure unless there is attached thereto a certificate of the fiscal officer of the subdivision certifying that the amount required to meet the obligation has been lawfully appropriated for such purposes and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Every contract made without such a certificate shall be void and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement state above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. "Then and Now" Certificate – If the fiscal officer can certify that both at the time the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Village can authorize the drawing of a warrant for the payment of the amount due. The Village has thirty days from the receipt of the "then and now" certificate to approve payment by resolution or ordinance.

Amounts of less that \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditure by the Village.

- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The Village may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predicable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

VILLAGE OF PORT JEFFERSON SHELBY COUNTY, OHIO SCHEDULE OF FINDINGS – (CONTINUED) DECEMBER 31, 2007 AND 2006

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number: 2007-PORT-01 – Noncompliance Citation and Material Weakness- (continued)

The Village did not properly certify the availability of funds for 100% of expenditures tested for 2006 or 2007. Failure to certify the availability of funds and encumber appropriations could result in overspending and negative cash balances.

To improve controls over disbursements and to help reduce the possibility of the Village's fund exceeding budgetary spending limitations, we recommend the Clerk certify the availability of funds prior to the commitment for the expenditure of Village money. The Village should consider the use of blanket purchase orders and "Then and Now" certificates to assist in complying with the above requirement.

The Village indicated they would utilize "Then and Now" certificates in the future.

Finding Number: 2007-PORT-02 – Material Weakness

Sewer Receipts from the City of Sidney

The Village has delegated sewer system billing and collection, which is a significant accounting function of the sewer enterprise fund, to the City of Sidney. Although the Village receives reports from the City of Sidney documenting the residents billed and the amounts collected, the failure of the City of Sidney to obtain a report on the effectiveness of their sewer billing and collection processing internal control policies and procedures limits the Village's ability to reasonably determine that sewer system billings and collections have been completely and accurately processed in accordance with the rates in effect.

We recommend the Village implement procedures to reasonably assure the completeness and accuracy of the sewer billing and collection services performed by the City of Sidney. Statement of Auditing Standards (SAS) No. 70 as amended by SAS No. 88, prescribes standards for reporting on the processing of transactions by service organizations. An unqualified "Report on Policies and Procedures Placed in Operation and Tests of Operating Effectiveness" in accordance with SAS No. 70, should provide the Village with an appropriate level of assurance that sewer system billings and collections are being processed in conformance with the rates in effect.

Management indicated that they have requested a SAS 70 report from the City of Sidney, but the City has not complied.

VILLAGE OF PORT JEFFERSON SHELBY COUNTY, OHIO SCHEDULE OF FINDINGS – (CONTINUED) DECEMBER 31, 2005 AND 2004

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number: 2007-PORT-03 – Noncompliance Citation

Ohio Revised Code Section 5705.41 (B) states that no subdivision shall make any expenditure of money unless it has been appropriated as provided in such chapter. Furthermore, Ohio Administrative Code 117-2-02 states that all local public offices should integrate the budgetary accounts, at the legal level of control which is the object level for all funds. In 2007 and 2006, the following funds had total expenditures plus encumbrances expended money in excess of appropriations:

| | 2 | 2007 | | | | |
|-----------------------|------|-------------|--------------|-----------|----|----------|
| | | | Exp | enditures | | |
| | | | | Plus | | |
| Fund | Аррі | ropriations | Enc | umbrances | V | ariance |
| General Fund | \$ | 55,545 | \$ | 57,672 | \$ | (2, 127) |
| Special-SCMR | \$ | 24,441 | \$ | 33,406 | \$ | (8,965) |
| Special-State Highway | \$ | 1,076 | \$ | 1,267 | \$ | (191) |
| | ; | 2006 | | | | |
| | | | Expenditures | | | |
| | | | · | Plus | | |
| Fund | Арр | ropriations | Enc | umbrances | V | ariance |
| General Fund | \$ | 53,568 | \$ | 54,052 | \$ | (484) |
| Special-State Highway | \$ | 967 | \$ | 1,190 | \$ | (223) |

The legal level of control citations were not disclosed since the Village is cited at the fund level.

We recommend the Village monitor appropriations and expenditures plus encumbrances regularly and amend appropriations as necessary to avoid overspending.

Management agrees and will monitor expenditures compared to appropriations.

VILLAGE OF PORT JEFFERSON SHELBY COUNTY, OHIO SCHEDULE OF FINDINGS – (CONTINUED) DECEMBER 31, 2007 AND 2006

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number: 2007-PORT-04 - Noncompliance Citation and Material Weakness

Village of Port Jefferson Ordinance #04-2002 states, the clerk-treasurer of the Village is directed to create the following funds into which the bond proceeds and the revenues and income from the sewer system shall be deposited, the funds shall be established and maintained as long as any bond remains unpaid:

Sewer System Revenue Fund. The gross income and revenues from the system shall be set aside into a separate fund and monies so deposited therein shall be expended and used only in the manner and order as follows:

- 1. Operation and Maintenance Fund. There shall be transferred each month from the sewer system revenue fund a sufficient portion of the income and revenues to the operation and maintenance fund, to pay the reasonable and necessary current expenses of operation and maintaining the system for the ensuing month.
- 2. System Improvement Mortgage Revenue Bond Fund. After the transfer required in (1) above, there shall be transferred each month from the sewer system revenue fund before any other expenditures or transfers therefrom, a sum equal to at least one-twelfth (1/12) (or such larger amount as is necessary) of the sum of the amount of interest due on the next ensuing interest payment date plus the amount necessary to provide for payment of the next ensuing principal maturity. If for any reason there is a failure to make such monthly deposit, then an amount equal to the deficiency shall be set aside and out of the net revenues of the system in the ensuing month or months, which amount shall be in addition to the regular monthly deposit required during such succeeding month or months.
- 3. Reserve Fund. Out of the balance of income and revenue of the system after the transfers required in (1) and (2) above, have been made there shall be set aside and deposited in the reserve fund, the sum of \$409 each month, commencing May 1, 2002, until there is accumulated in such fund the sum of \$49,055 (the minimum reserve) after which no further deposits need to be made into such fund except to replace withdrawals.

The Village is currently running all sewer system transactions through the sewer revenue fund and did not establish the Operation and Maintenance Fund and the System Improvement Mortgage Revenue Bond fund as required by Ordinance #04-2002. The Village should either follow the ordinance as approved, or amend the ordinance to the current practices being followed.

Management indicated they would create the necessary funds for depositing bond proceeds and income from the sewer system.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2007 AND 2006

| Finding Number | Finding Summary | Fully Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid: |
|-------------------|---------------------------------------------------------------------|---------------------|---------------------------------------------------------------------------------------------------------------------------|
| 2005-01 | ORC Section 5705.41 (D) - Failure to certify | No | Not Corrected, repeated as Item 2007-PORT-01 |
| 2005-02 | Failure to obtain SAS 70 Report | No | Not Corrected, repeated as Item 2007-PORT-02 |
| 2003-03 | ORC Section 5705.39 Appropriations exceed total estimated resources | Yes | Finding no longer valid |
| 2003-04 | ORC Section 5705.41 (B) Expenditures exceeded Appropriations | No | Not Corrected, repeated as Item 2007-PORT-03 |
| 2005-05 | Failure to establish Funds | No | Not Corrected, repeated as Item 2007-PORT-04 |



Mary Taylor, CPA Auditor of State

VILLAGE OF PORT JEFFERSON

SHELBY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 8, 2008