VILLAGE OF VINTON
GALLIA COUNTY
Regular Audit
December 31, 2006 and 2005



Mary Taylor, CPA Auditor of State

Village Council Village of Vinton P. O. Box 8 Vinton, Ohio 45686

We have reviewed the *Independent Accountants' Report* of the Village of Vinton, Gallia County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2005 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Vinton is responsible for compliance with these laws and regulations.

Mary Taylor, CPA
Auditor of State

February 19, 2008



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Perry & Associates

Certified Public Accountants, A.C.

PARKERSBURG 1035 Murdoch Avenue Parkersburg, WV 26101 (304) 422-2203 MARIETTA 428 Second Street Marietta, OH 45750 (740) 373-0056

INDEPENDENT ACCOUNTANTS' REPORT

December 6, 2007

Village of Vinton Gallia County 72 South Main Street Po Box 8 Vinton, Ohio 45684

To the Village Council:

We have audited the accompanying financial statements of the **Village of Vinton, Gallia County, Ohio**, (the Village) as of and for the years ended December 31, 2006 and 2005. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Village has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Village to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2006 and 2005. Instead of the combined funds the accompanying financial statements present for 2006 and 2005, the revisions require presenting entity wide statements and also to present it's larger (i.e. major) funds separately for 2006 and 2005. While the Village does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Village has elected not to reformat its statements. Since the Village does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Village of Vinton Gallia County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2006 and 2005 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2006 and 2005 or their changes in financial position or cash flows for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserve for encumbrances of the Village of Vinton, Gallia County, as of December 31, 2006 and 2005, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Village to include Management's Discussion and Analysis for the years ended December 31, 2006 and 2005. The Government has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2007, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

	Governmental Fund Types			_		
		General		pecial evenue		Totals morandum Only)
Cash Receipts:						
Property Tax and Other Local Taxes	\$	16,703	\$	-	\$	16,703
Intergovernmental		106,799		-		106,799
Special Assessments		2,485		8,765		11,250
Charges for Services		15,151		-		15,151
Fines, Licenses, and Permits		1,174		-		1,174
Earnings on Investments		50 540		50		100
Miscellaneous		540			-	540
Total Cash Receipts		142,902		8,815		151,717
Cash Disbursements: Current:						
Security of Persons and Property		36,122		_		36,122
Public Health Services		4,981		_		4,981
Leisure Time Activities		6,631		1,216		7,847
Transportation		11,687		3,721		15,408
General Government		97,981		-,,		97,981
Debt Service:		,				,-
Redemption of Principal		-		1,393		1,393
Interest and Fiscal Charges		-		648		648
Capital Outlay		2,000		22,119		24,119
Total Cash Disbursements		159,402		29,097		188,499
Total Cash Receipts Over/(Under) Disbursements		(16,500)		(20,282)		(36,782)
Other Financing Receipts and (Disbursements): Proceeds from Sale of Public Debt:						
Note Proceeds				19,619		19,619
Total Other Financing Receipts/(Disbursements)				19,619		19,619
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements						
and Other Financing Disbursements		(16,500)		(663)		(17,163)
Fund Cash Balances, January 1 (Restated - see note 2)		12,961		3,491		16,452
Fund Cash Balances, December 31	\$	(3.539)	\$	2.828	\$	(711)
Reserve for Encumbrances, December 31	\$	5,926	\$	98	\$	6,024

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

	Proprietary Fund Type	Fiduciary Fund Type	_
	Enterprise	Agency	Totals (Memorandum Only)
Operating Cash Receipts: Charges for Services	\$ 44,002	\$ -	\$ 44,002
Total Operating Revenues	44,002		44,002
Operating Cash Disbursements: Contractual Services Supplies and Materials	41,937 6,446	<u>-</u>	41,937 6,446
Total Operating Cash Disbursements	48,383		48,383
Operating Income (Loss)	(4,381)		(4,381)
Non-Operating Cash Receipts/Disbursements: Loan Proceeds Intergovernmental Redemption of Principal Interest and Fiscal Charges	693,000 23,306 (704,447) (11,859)	- - - -	693,000 23,306 (704,447) (11,859)
Total Non-Operating Cash Receipts/Disbursements			
Net Receipts Over/(Under) Cash Disbursements	(4,381)	-	(4,381)
Fund Cash Balances, January 1	34,772	5	34,777
Fund Cash Balances, December 31	\$ 30,391	\$ 5	\$ 30,396

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2005

	Governmenta	_	
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Special Assessments Charges for Services Fines, Licenses, and Permits Earnings on Investments Miscellaneous Total Cash Receipts	\$ 7,819 143,750 777 21,818 323 48 705	\$ - 11,358 - - 53 - 11,411	\$ 7,819 155,108 777 21,818 323 101 705
Cash Disbursements: Current: Security of Persons and Property Public Health Services Leisure Time Activities Community Environment Transportation General Government Debt Service: Redemption of Principal Interest and Fiscal Charges Capital Outlay	34,390 5,302 11,775 - 99,202 1,983	1,238 6,219 4,400 1,860 163 1,800	34,390 5,302 11,775 1,238 6,219 103,602 3,843 163 1,800
Total Cash Disbursements	152,652	15,680	168,332
Total Cash Receipts Over/(Under) Disbursements	22,588	(4,269)	18,319
Other Financing Receipts and (Disbursements): Transfer-Out	(25,000)		(25,000)
Total Other Financing Receipts/(Disbursements)	(25,000)		(25,000)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(2,412)	(4,269)	(6,681)
Fund Cash Balances, January 1 (Restated - see note 2)	10,508	7,760	18,268
Fund Cash Balances, December 31	<u>\$ 8.096</u>	\$ 3.491	\$ 11.587

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2005

	Proprietary Fund Type		
	Enterprise	Agency	Totals (Memorandum Only)
Operating Cash Receipts: Charges for Services	\$ 20,340	\$ -	\$ 20,340
Total Operating Revenues	20,340		20,340
Operating Cash Disbursements: Contractual Services Supplies and Materials Capital Outlay	434,250 167 7,780	- - -	434,250 167 7,780
Total Operating Cash Disbursements	442,197		442,197
Operating Income (Loss) Non-Operating Cash Receipts/Disbursements: Special Assessments	(421,857) 404,119		404,119
Total Non-Operating Cash Receipts/Disbursements	404,119		404,119
Excess of Cash Receipts Over/(Under) Cash Disbursements Before Interfund Transfers	(17,738)		(17,738)
Transfer-In	25,000		25,000
Net Receipts Over/(Under) Cash Disbursements	7,262	-	7,262
Fund Cash Balances, January 1	27,510	5	27,515
Fund Cash Balances, December 31	\$ 34.772	\$ 5	\$ 34,777

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Vinton, Gallia County (the Village), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly elected six-member Council. The Village provides general governmental services, including maintenance of streets, recreation services, and security of persons and property. The Village provides general governmental services, including sewer utilities, park operations (leisure time activities), and police services (security of persons and property). The Village appropriates local property tax money for the volunteer fire department.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

The Village maintains all available monies of the Village in an interest-bearing checking account. Interest earned is recognized and recorded when received.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund received gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

3. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Sewer Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Tap Fees Fund - This fund receives monies from residents to cover the cost of providing installation of sewer taps.

Sewer Construction Fund - This fund receives monies from residents to cover the cost of constructing a wastewater treatment facility.

4. Fiduciary Funds (Agency Funds)

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the government under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the government's own programs. Agency funds are custodial in nature (assets equal liabilities) and do no involve measurement of results of operations. The Village's only fiduciary fund is an agency fund which accounts for unclaimed monies.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are canceled, and reappropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law.

A summary of 2006 and 2005 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. PRIOR PERIOD FUND BALANCE ADJUSTMENT

The Village made a fund balance adjustment in 2005 to correct errors found during cash reconciliations that had been included in the General Fund.

	General Fund
Balance as of December 31, 2004	\$11,530
Adjustment for Reconciling Errors	(1,022)
Adjusted Fund Balance	\$10,508

The Village made a fund balance adjustment in 2006 to void old outstanding checks found during cash reconciliations that had been included in the General Fund.

	General Fund
Balance as of December 31, 2005	\$8,096
Adjustment for Reconciling Errors	4,865
Adjusted Fund Balance	\$12,961

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

3. EQUITY IN POOLED CASH

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

 2006
 2005

 Demand deposits
 \$29,685
 \$46,364

Deposits: are insured by the Federal Deposit Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

4. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2006 and 2005 follows:

2006	Budgeted	vs. Actual	Receints

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$103,350	\$142,902	\$39,552
Special Revenue	8,438	28,434	19,996
Enterprise	81,648	760,308	678,660
Total	\$193,436	\$931,644	\$738,208

2006 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$84,005	\$165,328	(\$81,323)
Special Revenue	4,500	29,195	(24,695)
Enterprise	22,670	764,689	(742,019)
Total	\$111,175	\$959,212	(\$848,037)

2005 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$131,439	\$175,240	\$43,801
Special Revenue	8,400	11,411	3,011
Enterprise	262,345	449,459	187,114
Total	\$402,184	\$636,110	\$233,926

2005 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$124,725	\$177,652	(\$52,927)
Special Revenue	10,165	15,680	(5,515)
Enterprise	262,000	442,197	(180,197)
Total	\$396,890	\$635,529	(\$238,639)

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

4. **BUDGETARY ACTIVITY (Continued)**

Contrary to Ohio Rev. Code Section 5705.39, the Sewer Fund had appropriations exceeding total estimated revenue during 2006.

Contrary to Ohio Rev. Code Section 5705.36, the Village did not file appropriate increases to Estimated Revenue during 2006 and 2005 in all funds.

Contrary to Ohio Rev. Code Section 5705.41 (D), the certification of availability of unencumbered appropriations for expenditure was not obtained for 44.4% of expenditures tested during 2006 and 78.6% of expenditures testing during 2005.

Contrary to Ohio Rev. Code Section 5705.41 (B), expenditures exceeded appropriations during 2006 in the General, Street Construction Maintenance and Repair, Sewer Funds and in 2005 in the General, Street Construction Maintenance and Repair, Other Special Revenue and Sewer Funds.

5. DEBT

Debt outstanding at December 31, 2006 was as follows:

		III CI CSt
_ P	rincipal	Rate
\$	18,226	4.65%
	488,600	4.50%
	231,826	4.50%
\$	738,652	
	<u>P</u> \$	488,600 231,826

Interest

The OVB-Mower loan was a general obligation loan of \$7,437 for a zero turn mower purchased in 2003 with monthly payments of \$222 for the remaining 18 months. This debt was paid off in 2005.

The OVB-Tractor loan is a general obligation loan of \$20,176 for a tractor purchased in 2006 with monthly payments of \$291.

In fiscal year 2004 the Ohio Water Development Authority (OWDA) approved two loans totaling \$693,000 to finance additional expenditures of a sewage treatment project and to pay off the existing OWDA planning loan for the project. This loan was for interim financing of a wastewater collection system. This loan was repaid by financing approved by the USDA-Rural Development upon completion of the project in February 2006. The Village has agreed to set utility rates sufficient to cover debt service payments. The combined loans balance is greater than the principal amount of \$693,000 due to capitalized interest of \$27,426. Payments of principal will begin in 2009.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

5. DEBT (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	OVB		USDA		USDA	
December 31:	Tractor		Loan A		Loan B	
2007	\$	3,512	\$	20,455	\$	9,705
2008		3,376		21,150		10,035
2009		3,240		26,050		12,335
2010		3,104		26,030		12,332
2011		2,968		26,000		12,424
2012-2016		8,531		130,280		61,791
2017-2021		-		130,155		61,722
2022-2026		-		130,191		61,785
2027-2030		-		130,165		61,751
2031-2035		-		130,151		61,755
2036-2040		-		130,213		61,828
2041-2046				130,208		61,769
Total	\$	24,731	\$ 1	,031,048	\$	489,232

6. PROPERTY TAX

Real property taxes become a lien on January 1 proceeding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

7. RETIREMENT SYSTEMS

Officials and employees, other than law enforcement officers, belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2006 and 2005, PERS members contributed 9.0% and 8.5%, respectively, of their gross salaries. The Village contributed an amount equal to 13.70% of participants' gross salaries in 2006 and 13.55% in 2005. The Village has not paid all contributions required through December 31, 2006.

Law enforcement officers pay into social security.

8. RISK MANAGEMENT

The Village is a member of the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP may make supplemental premiums. The following risks are covered by PEP:

- General liability and casualty;
- Employee benefit liability
- Automobile liability

The Village provides health insurance and dental and vision coverage to full-time employees through a private carrier.

Risk Pool Membership

The Village belongs to the Public Entities Pool of Ohio, (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty insurance for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). The Village pays an annual contribution to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

PEP retains casualty risks up to \$1,000,000 per claim, including loss adjustment expenses. Claims exceeding \$1,000,000 are reinsured with APEEP up to \$2,000,000 in the aggregate per year.

If losses exhaust PEP's retained earnings, APEEP covers PEP losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2006 AND 2005 (Continued)

8. RISK MANAGEMENT (Continued)

Property Coverage

PEP retains property risks, including automobile physical damage, up to \$250,000 on any specific loss with and annual aggregate of \$1,000,000 for the year. APEEP's Operating Fund and Property Coverage

PEP retains property risks, including automobile physical damage, up to \$250,000 on any specific loss with and annual aggregate of \$1,000,000 for the year. APEEP's Operating Fund and Guarantee Fund pay for losses and loss adjustment expenses should they exceed operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

9. CONTINGENT LIABILITIES

Grants

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Perry & Associates

Certified Public Accountants, A.C.

PARKERSBURG 1035 Murdoch Avenue Parkersburg, WV 26101 (304) 422-2203 MARIETTA 428 Second Street Marietta, OH 45750 (740) 373-0056

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

December 6, 2007

Village of Vinton Gallia County 72 South Main Street PO Box 8 Vinton, Ohio 45684

To the Village Council:

We have audited the financial statements of the Village of Vinton, Gallia County, Ohio (the Village) as of and for the years ended December 31, 2006 and 2005, and have issued our report thereon dated December 6, 2007, wherein we noted the Village followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Village's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Village's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting we consider significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Village's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Village's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

Village of Vinton
Gallia County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing* Page 2

Internal Control Over Financial Reporting (Continued)

We consider the following deficiencies described in the accompanying schedule of findings to be significant deficiencies in internal control over financial reporting: 2006-001 through 2006-007.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Village's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. We believe significant deficiencies 2006-001 through 2006-003 and 2006-008 described above are material weaknesses.

Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standard* which are described in the accompanying schedule of findings as items 2006-008 and 2006-016.

This report is intended solely for the information and use of management and Village Council and is not intended to be, and should not be used by anyone other than these specified parties.

Respectfully Submitted,

Perry and Associates

Certified Public Accountants, A.C.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 and 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2006-001

Significant Deficiency/Material Weakness

Payroll Disbursements

During our review of the Village's payroll, we noted the following conditions:

- 1) Pay rates were not approved by Village Council for all employees of the Village
- Council approved the combining of 2006 and 2007 salary for the Village Clerk in order for 2007 salary to be advanced in 2006
- 3) Payroll advances were issued on Non-Payroll checks
- 4) Payroll advances issued on non-payroll checks were not included on clerk's W-2

These conditions resulted in incorrect amount reported on the Clerk's W-2 and incorrect amounts being filed for state and federal tax withholdings.

We recommend the following:

- 1) All rates of pay be properly approved and recorded in the minute record of the Village and all compensation be paid in accordance with approved rates
- 2) Payroll advances not be made for work yet to be performed
- 3) Payroll be issued on payroll warrants
- 4) All payroll earned be included on officials/employee's W-2

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-002

Significant Deficiency/Material Weakness

Cash Reconciliations

A necessary step in the internal control over financial reporting is to prove both the balance of the bank and the balance of cash in the accounting records. This process involves reconciling the bank balance to the cash and investment balance.

For January 1, 2005 through December 31, 2006, the Village did not resolve various differences between the adjusted bank balance and the balance reflected within the Village's accounting records. Without complete and accurate monthly bank reconciliations, the Village's internal control is weakened, which could hinder the detection of errors or irregularities by the Village's management in a timely manner. We also discovered that in numerous occurrences the actual check number did not match the UAN check register. This could lead confusion as to which checks have cleared and the correct amount of outstanding checks.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 and 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-002 (Continued)

Significant Deficiency/Material Weakness

Cash Reconciliations

We recommend the Clerk reconcile the end of the month bank balance to the Village's end of the month cash balance per the Cash Journal. If the Clerk elects to issue additional warrants after the reconciliation has been performed, a revised reconciliation should be performed and submitted to the Council for approval. We also recommend that the Clerk take extra care when issuing warrants to ensure that the UAN System matches the actual warrants issued by the Village.

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-003

Significant Deficiency/Material Weakness

Posting Receipts and Expenditures

Receipts should be posted to the fund and line item accounts as established by Ohio Administrative Code Section 117-7-01.

During 2006 and 2005, several receipts and expenditures were not posted into accurate revenue classifications based on the source of the receipt or expenditure. For example, various intergovernmental, tax and note proceed revenues were not posted into the correct receipt classification. In addition, the expenditures for the debt payments were posted to the Transportation, Leisure Time Activities and Capital Outlay account rather than principal/interest payments. This resulted in several reclassification entries being made to the financial statements.

We recommend the Fiscal Officer refer to Ohio Administrative Code Section 117-7-01 and/or the Ohio Village Handbook for guidance to determine the proper establishment of receipt and expenditure accounts and posting of receipts and expenditures.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 and 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-004

Significant Deficiency

Complete Voucher Packages

The completed voucher packages should be the basis for the preparation of checks. The package should include the voucher signed by the appropriate officials to document their approval, the original invoice approved by the receiving employee or official to document the receipt of the goods or services and the accuracy of the quantity and price, and a copy of the requisition or purchase order to document the fiscal officer's prior certification that sufficient appropriations and resources were available to meet the obligation.

The Village did not always present complete voucher packages to support expenditures. This practice and lack of adequate supporting documentation could result in loss of Village funds or personal liability of the Village's Officials.

We recommend that all expenditures be supported by complete voucher packages, including the voucher signed by the appropriate officials to document their approval, the original invoice approved by the receiving employee or official to document the receipt of goods or services and the accuracy of the quantity and price, a copy of the requisition or purchase order to document the Clerk's prior certification, to help insure that all Village expenditures are for goods or services received, properly approved, and for a proper public purpose.

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-005

Significant Deficiency

Voided Warrants

During our review of the outstanding checklists from January 1, 2005 to December 31, 2006, we noted several warrants included on the outstanding checklist that had been generated from the accounting system but had been manually voided. Some of these checks were manually voided three times. However, upon being manually voided, the warrant was never removed from the accounting system, therefore continued to be carried as an outstanding warrant. By not removing voided warrants from the financial system, the Village reflects an inaccurate fund balance that is available.

We recommend that when the Fiscal Officer voids a warrant the accounting system be updated to remove the voided warrant as well.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 and 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-006

Significant Deficiency

Posting Estimated Revenues and Appropriations

The Village did not have a control procedure in place to ensure that appropriations and estimated receipts, as authorized by Village Council and approved by the County Budget Commission, were reconciled to the appropriations and estimated receipts posted to the accounting system.

This resulted in incorrect amounts posted to the accounting system and information available to Village officials to monitor year-to-date total comparison of budgeted amounts versus actual amounts was not accurate. Adjustments were made to the budgetary activity reported in Note 3 to the financial statements in order to accurately present estimated receipts as Certified by the County Budget Commission.

We recommend the Village implement procedures to ensure appropriations and estimated receipts are accurately posted to the accounting system and reconciled to the amounts approved by the budget commission after each amendment.

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-007

Significant Deficiency

Reimbursement for Employee's Expenses

The Village reimbursed the Fiscal Officer \$1,474 in 2006 for personal expenses. The reimbursements did not have any supporting documentation such as an invoice or receipt. Explanations in the cash journal refer to phone, fuel, band and rent.

We recommend the Council either establish a policy pertaining to the reimbursement of expenses or discontinue this practice.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 and 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-008

Noncompliance Citation - Material Weakness

Ohio Revised Code § 5705.10 requires that monies paid into any fund is used only for purposes for which such fund is established. The Village had the following negative cash fund balances:

For the year ended December 31, 2006

The General Fund had a negative balance of \$3,539

A negative cash fund balance is an indication that revenues from other sources were used to pay obligations of these funds. Fund activity should be monitored by the Fiscal Officer to prevent future expenditures in excess of available resources. In those cases where additional funds are required, the resources should either be transferred or advanced to the fund in accordance with the Ohio Revised Code.

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-009

Noncompliance Citation

Ohio Rev. Code § 5705.39 provides that the total appropriations from each fund shall not exceed the total estimated revenue. No appropriation measure shall become effective until the county auditor files a certificate that the total appropriations from each fund do not exceed the total official estimate or amended official estimate.

The appropriations exceeded that total estimated revenue for 2006 in the Sewer Fund (\$22,670).

The Village should obtain a certificate from the County Auditor stating that the total appropriations do not exceed the total estimated resources whenever an amendment is made to the original appropriation measure.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-010

Noncompliance Citation

Ohio Rev. Code Section 5705.41 (B) states that no subdivision or taxing unit shall make any expenditure of money unless the same has been properly appropriated.

Actual disbursements exceeded appropriations in 2006 in the General, Street Construction Maintenance and Repair, Sewer Funds and during 2005 in the General, Street Construction Maintenance and Repair, Other Special Revenue and Sewer Funds.

We recommend the Fiscal Officer modify appropriations with the Village Council and County Budget Commission before incurring obligations that would cause expenditures to exceed appropriations.

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-011

Noncompliance Citation

Ohio Rev. Code Section 145.47 states the head of each state department and the fiscal officer of each local authority subject to this chapter shall transmit promptly to the public employees retirement system a report of contributions at such intervals and in such form as the system shall require, showing thereon all deductions for the system made from the earnable salary of each contributor employed, together with warrants or checks covering the total of such deductions.

Testing indicated that the Village did remit contributions due to PERS in the amount of \$259.92 for 2005. However the cancelled check could not be produced and the check dated December 14, 2005 was voided August 10, 2006. The fiscal officer could not produce evidence that this liability had been paid.

We recommend the Fiscal Officer take the care necessary to ensure PERS contributions are being remitted in the correct amount.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-012

Noncompliance Citation

Ohio Rev. Code Section 117.38 states, in part, cash-basis entities must file annual reports with the Auditor of State within 60 days of the fiscal year end. The Auditor of State may prescribe by rule or guidelines the forms for these reports. However, if the Auditor of State has not prescribed a reporting form, the public office shall submit its report on the form used by the public office. The report shall contain the amount of: (A) receipts, and amounts due from each source; (B) expenditures for each purpose; (C) income of any public service industry that the entity owns or operates, as well as the costs of ownership or operation; and (D) public debt of each taxing district, the purpose of the debt, and how the debt will be repaid. Also, the public office must publish notice in a local newspaper stating the financial report is available for public inspection at the office of the chief fiscal officer.

The Village filed the Annual Financial Report with the Auditor of State's office but the amounts in the report did not accurately reflect the Village's financial status as of December 31, 2006. Due to multiple errors made through fund balance adjustments in an effort to force cash to balance.

We recommend the Annual Financial Report be compiled from the Village's accounting system and be reconciled. In addition, the Village should publish notice in a local newspaper that the financial report is available for public inspection.

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-013

Noncompliance Citation

Ohio Rev. Code Section 5705.36 allows all subdivisions to request increased amended certificates of estimated resources and reduced amended certificates upon determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources.

During 2006 and 2005, the Village did not obtain a reduced or increased amended certificate for the General and Sewer Funds when the actual receipts were greater or less than the budgeted receipts.

The Village should perform a comparison of the estimated resources and the actual receipts periodically in order to determine whether an amended certificate of estimated resources needs to be obtained.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-014

Noncompliance Citation

Ohio Revised Code § 5705.41(D) requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required to meet any such contract or expenditure has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance. The certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

- 1. "Then and Now" certificate If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant for the payment of the amount due. The taxing authority has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution. Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.
- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The entity may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line-item appropriation.

The Village did not properly certify the availability of funds prior to purchase commitment for 78.6% and 44.4% of the expenditures tested during 2006 and 2005, respectively. In addition there was no evidence that the Village followed the aforementioned exceptions. Without these certifications, the management of the Village lost budgetary control over expenditures.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-014 (Continued)

Ohio Revised Code § 5705.41(D) (Continued)

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the Village's funds exceeding budgetary spending limitations, we recommend that the Clerk certify that the funds are or will be available prior to an obligation being incurred by the Village. When prior certification is not possible, "then and now" certification should be used.

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-015

Noncompliance Citation

26 Code of Federal Regulations Section 1.6041-2 provides that wages, as defined in 26 United States Code Section 3401should be reported on a Form W-2, or "all other payments of compensation" are to be reported on a form 1099". 26 United States 3402 states "...every employer making payment of wages shall deduct and withhold upon such wages as determined in accordance with the tables or computation procedures prescribed by the Secretary of the Treasury".

The Village did not issue an IRS Form 1099 for independent contractor services rendered during 2006 and 2005 for which the Village paid the contractors over \$600.

The Village should issue a Form 1099 to all independent, unincorporated contractors to whom the Village pays \$600 or more in a given calendar year.

Management's Response – We did not receive a response from officials to this finding.

FINDING NUMBER 2006-016

Noncompliance Citation

26 U.S.C. Section 3402 and Ohio Rev. Code Section 5747.06 requires every employer, including the state and its political subdivisions making payments of any compensation to an employee who is a taxpayer, to deduct and withhold from such compensation for each payroll period a tax substantially equivalent to the tax reasonably estimated to be due under this chapter with respect to the amount of such compensation included in his adjusted gross income during the calendar year.

SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2006-016 (Continued)

Noncompliance Citation (Continued)

State and federal income tax were withheld from the compensation of elected officials and employees of the Village. The Fiscal Officer issued warrant numbers 10134 to the Internal Revenue Service and 10135 to the Ohio Department of Taxation on December 31, 2005. The first check was voided on August 10, 2006 and as of December 31, 2006 the second check is included on the outstanding checklist. The Fiscal Officer was unable to provide evidence to show that these tax liabilities had been paid by the Village. Our review of cash reconciliation also revealed three more checks outstanding as of December 31, 2006 to the Ohio Department of Taxation dated August 10, 2006.

The Fiscal Officer should withhold state and federal income taxes from all officials and employees and should remit the state and federal income taxes to the respective agency in a timely manner.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2006 AND 2005

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2004-001	ORC Section 5705.36 – Failure to Obtain Amended Certificates.	No	Not Corrected, Repeated as finding 2006-019.
2004-002	ORC Section 5705.39 – Appropriations exceed Estimated Resources.	No	Not Corrected, Repeated as finding 2006-014.



Mary Taylor, CPA Auditor of State

VILLAGE OF VINTON

GALLIA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED MARCH 6, 2008