VILLAGE OF YELLOW SPRINGS, OHIO GREENE COUNTY

Basic Financial Statements – Cash Basis

December 31, 2007

with

Independent Auditors' Report



Mary Taylor, CPA Auditor of State

Village Council Village of Yellow Springs 100 Dayton Street Yellow Springs, Ohio 45387

We have reviewed the *Independent Auditors' Report* of the Village of Yellow Springs, Greene County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2007 through December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Yellow Springs is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

July 10, 2008

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VILLAGE OF YELLOW SPRINGS, OHIO GREENE COUNTY

Table of Contents

Page

Independent Auditors' Report	1-2
Management's Discussion and Analysis	3-8
Statement of Net Assets - Cash Basis	9
Statement of Activities - Cash Basis	10
Statement of Cash Basis Assets and Fund Balances – Governmental Funds	11
Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balance – Governmental Funds	12
Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balance (Budgetary Basis) – General Fund	13
Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balance (Budgetary Basis) – Street Construction and Repair Fund	14
Statement of Fund Net Assets - Cash Basis - Proprietary Funds	15
Statement of Cash Receipts, Disbursements and Changes in Fund Net Assets - Cash Basis – Proprietary Funds	16
Statement of Fiduciary Net Assets - Cash Basis	17
Notes to the Basic Financial Statements	18-32
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	33-34
Schedule of Findings	35
Schedule of Prior Audit Findings	36

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Independent Auditors' Report

Village Council Village of Yellow Springs, Ohio 100 Dayton Street Yellow Springs, Ohio 45387

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Village of Yellow Springs, Ohio (the Village) as of and for the year ended December 31, 2007, which collectively comprise the Village's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Village's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the Village of Yellow Springs, Ohio, as of December 31, 2007, and the respective changes in cash basis financial position, thereof and the budgetary comparisons for the General Fund and the Street Construction and Repair Fund for the year then ended in conformity with the accounting basis Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2008, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and on compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3 through 8 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Clark, Schufer, Hackett & Co.

Springfield, Ohio June 23, 2008

VILLAGE OF YELLOW SPRINGS, GREENE COUNTY MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (Unaudited)

The discussion and analysis of the Village of Yellow Springs' (the Village) financial performance provides an overall review of the Village's financial activities for the year ended December 31, 2007. The intent of this discussion and analysis is to look at the Village's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the Village's financial performance.

Key financial highlights for the year ended December 31, 2007 are as follows:

- Total net cash assets increased \$890,640 during 2007; this increase consisted of an increase in Governmental Activities net cash assets of \$704,013 and an increase in the net cash assets of the Business-type Activities of \$186,627.
- Total cash receipts for 2007 (\$8.6 million) were \$755,207 or 9.7 percent higher than those received in 2006. Total cash disbursements were \$638,422 higher (9.1 percent) as compared with the previous year.
- Total Governmental Activities cash receipts for 2007 were \$4,172,147 with \$767,888 being classified as program cash receipts and the remaining \$3,404,259 reported as general receipts and transfers. Total program cash disbursements totaled \$3,468,134 for the same period.
- Total Business-Type Activities program cash receipts for 2007 were \$4,409,855 as compared with program cash disbursements of \$4,191,365.

Using this Basic Financial Report

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the Village's cash basis of accounting.

The Statement of Net Assets and Statement of Activities provide information about the activities of the Village as a whole, presenting an aggregate view of the Village's cash basis finances. Fund financial statements provide a more detailed presentation of the Village's cash basis finances. The fund financial statements presents the Village's most significant funds (major funds) separate from the less significant funds (non-major funds) for both governmental and proprietary funds. Non-major funds of the Village are presented in one total column. In the case of the Village of Yellow Springs, the major government funds are the General and the Street Construction and Repair Funds, while the Electric, Water, Sewer, and Solid Waste Funds are classified as major enterprise funds.

Reporting the Village as a Whole

Statement of Net Assets and the Statements of Activities

While this document contains the large number of funds used by the Village to provide programs and activities, the view of the Village as a whole looks at all cash basis financial transactions and asks the question, "How did we do financially during 2007?" The Statement of Net Assets and the Statement of Activities report information about the Village as a whole and about its activities in a way that helps answer this question. These statements include only net assets using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid.

VILLAGE OF YELLOW SPRINGS, GREENE COUNTY MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2007 (Unaudited)

These two statements report the Village's net assets and changes in those assets. This change in net assets is important because it tells the reader whether, for the Village as a whole, the cash basis financial position of the Village has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Village's tax base, current property tax laws in Ohio restricting revenue growth, the condition of the Village's facility and infrastructure, and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods and services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the Statement of Net Assets and the Statement of Activities, the Village is divided into two distinct kinds of activities:

Governmental Activities – These activities are those that are principally supported by taxes and intergovernmental revenues and include police and fire protection, recreation and parks, community environment, street repair and maintenance, and general government.

Business-Type Activities – These activities are those that where the user fees charged for these services are based upon the amount of usage and the intent is to recoup operational costs through the user fees. The Village currently has four business-type activities; electric, water, sewer and solid waste.

Reporting the Village's Most Significant Funds

Fund Financial Statements

Fund financial reports provide detailed information about each major fund. The major funds of the Village include the General, Street Construction and Repair, Electric, Water, Sewer and Solid Waste funds. The Village uses many funds to account for a multitude of financial transactions. However, the focus of the fund financial statements is on the Village's most significant funds, and therefore only the major funds are presented in separate columns. All other funds are combined into one column for reporting purposes.

Governmental Funds

Most of the Village's activities are reported in governmental funds, which are essentially the same functions reported as governmental activities in the government-wide financial statements. The Village's major governmental funds are the General and the Street Construction and Repair Funds. The financial information of the other governmental funds is aggregated and reported in the non-major governmental funds column in the fund financial statements.

Proprietary Funds

When the Village charges citizens for the services it provides, with the intent of recouping operating costs, these services are generally reported in proprietary funds. The Village has four distinct operations which are classified as enterprise funds; Electric Distribution, Water Treatment and Distribution, Sewage Collection and Treatment, and Solid Waste Collection and Disposal. Each of these operations is reported as major funds in the fund financial statements.

Fiduciary Funds

The financial activity of custodial funds, for which the Village acts as the fiscal agent, is reported separately in the statement assets and liabilities. This financial activity is excluded from the Village's other financial statements because the Village cannot use these assets to finance its operations. The Village is responsible for ensuring the assets reported in these funds are used for their intended purposes. The Village of Yellow Springs has four agency funds, including the payroll clearing, petty cash, mandatory deposits and Mayor's Court funds.

Government-Wide Financial Analysis

As noted earlier, net cash assets may serve over time as a useful indicator of a government's financial position. Table 1 provides a summary of the Village's net assets for 2007 as compared with those for 2006:

Governmental Business-Type Activities Activities Total 2007 2006 2007 2006 2007 2006 Assets: Cash and Cash Equivalents \$ 2,221,173 \$ 1,517,160 \$ 2,941,102 \$ 2,754,475 \$ 5,162,275 \$ 4,271,635 **Total Assets** 2,221,173 1,517,160 2,941,102 5,162,275 4,271,635 2,754,475 Net Cash Assets: Restricted 593,486 168,702 593,486 168,702 Unrestricted 1,627,687 1,348,458 2,941,102 2,754,475 4,568,789 4,102,933 Total Net Cash Assets \$ 1,517,160 \$ 2,941,102 \$ 4,271,635 \$ 2,221,173 \$ 2,754,475 \$ 5,162,275

TABLE 1 NET CASH ASSETS

During 2007 the total net cash assets of the Village increased by \$890,640; consisting of a increase in Governmental Activities net cash assets of \$704,013 and an increase in the net cash assets of the Business-Type Activities of \$186,627. The primary reasons for the change in the Village's net cash assets will be discussed after Table 2.

The increase in the restricted net cash assets reported in the Governmental Activities (\$593,486 at December 31, 2007 as compared with \$168,702 reported at December 31, 2006) was that the Village maintained more cash on hand as of the end of 2007 in certain grant and capital funds than it did at the end of 2006. These net cash assets are reported as restricted since there are limitations placed on how these cash assets may be spent.

Unrestricted net cash assets represent funds which may be allocated in any manner the governing body of the Village determines appropriate, provided they are allocated for purposes permitted by law. The unrestricted net cash assets of the Governmental Activities increased by \$279,229 during 2007 while the unrestricted net cash assets of the Business-type Activities increased by \$186,627 resulting in a increase of \$465,856 in the total unrestricted net cash assets reported at December 31, 2007 compared with the prior year.

VILLAGE OF YELLOW SPRINGS, GREENE COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED DECEMBER 31, 2007

(Unaudited)

Table 2 shows the changes in Cash Net Assets for 2007 compared with 2006.

CHANGES IN NET CASH ASSETS						
	Govern	nmental	Busine	ss-Type		
	Acti	vities	Activ	vities	Тс	otal
	2007	2006	2007	2006	2007	2006
Cash Receipts						
Program Cash Receipts						
Charges for Services and Sales	\$ 232,620	\$ 227,063	\$ 4,409,855	\$ 4,928,297	\$ 4,642,475	\$ 5,155,360
Operating Grants and Contributions	168,092	296,455	-	-	168,092	296,455
Capital Grants and Contributions	367,176	-	-	-	367,176	-
General Cash Receipts						
Property Taxes	1,067,319	363,195	-	-	1,067,319	363,195
Municipal Income Taxes	1,347,011	1,250,152	-	-	1,347,011	1,250,152
Grants and Entitlements	697,385	472,559	-	-	697,385	472,559
Interest	182,107	131,231	-	-	182,107	131,231
Miscellaneous	78,574	125,980	-	-	78,574	125,980
Transfers In (Out)	31,863	(77,683)	(31,863)	77,683		
Total Cash Receipts and Transfers	4,172,147	2,788,952	4,377,992	5,005,980	8,550,139	7,794,932
Cash Disbursements						
Program Cash Disbursements						
General Government	461,368	525,207	-	-	461,368	525,207
Security of Persons and Property	1,026,265	1,026,544	-	-	1,026,265	1,026,544
Public Health Services	11,595	13,611	-	-	11,595	13,611
Leisure Time Activities	268,804	251,508	-	-	268,804	251,508
Community Environment	168,853	147,756	-	-	168,853	147,756
Basic Utility Services	-	-	-	-	-	-
Transportation	1,393,993	529,559	-	-	1,393,993	529,559
Debt Service	137,256	140,447	-	-	137,256	140,447
Electric	-	-	2,670,517	2,890,607	2,670,517	2,890,607
Water	-	-	634,055	525,346	634,055	525,346
Sewer	-	-	687,189	781,636	687,189	781,636
Solid Waste			199,604	188,856	199,604	188,856
Total Cash Disbursements	3,468,134	2,634,632	4,191,365	4,386,445	7,659,499	7,021,077
Change in Net Cash Assets	704,013	154,320	186,627	619,535	890,640	773,855
Net Cash Assets, Beginning of Year	1,517,160	1,362,840	2,754,475	2,134,940	4,271,635	3,497,780
Net Cash Assets, End of Year	\$ 2,221,173	\$ 1,517,160	\$ 2,941,102	\$ 2,754,475	\$ 5,162,275	\$ 4,271,635

TABLE 2CHANGES IN NET CASH ASSETS

As displayed in Table 2, total cash net assets of the Village as a whole, increased by \$890,640 during 2007 compared with the \$773,855 increase reported for 2006. The governmental activities reported an increase in net cash assets of \$704,013 and the business type activities reported an increase of \$186,627.

Significant factors affecting the change in net cash assets during 2007 include:

• During 2007, the Village began receiving property tax revenues approved by voters in November 2006. It was anticipated the approval of the additional property taxes would result in an additional \$700,000 of annual revenue for the Village. Property tax receipts reported for 2007 increased \$704,124 over 2006.

- Higher interest rates and additional monies to invest resulted in investment earnings increasing by just over \$50,000 compared with those reported in the prior year.
- During 2007 the Village received two capital grants totaling \$367,176 to assist in roadway construction • projects.
- In 2007, cash disbursements of governmental activities increased by \$833,502 over those reported for • 2006 due exclusively to additional disbursements reported in the transportation function associated with the roadway repair and maintenance projects performed during 2007.

Governmental Activities

Table 3 shows the percentage of total expenditures each functional area comprises, the net cost of each functional area and the percentage of the functional area expenditures that are financed with general cash receipts.

TABLE 3 ANALYS IS OF PROGRAM EXPENDITURES OF **GOVERNMENTAL ACTIVITIES**

	Percentage of Total Program Expenditures	Expenditures Function	Percentage of Function Financed with General Cash Receipts
General Government	13.30%	\$ 359,626	77.95%
Security of Person & Property	29.59%	993,624	96.82%
Public Health Services	0.33%	9,855	84.99%
Leisure Time Activities	7.75%	177,445	66.01%
Community Environment	4.87%	156,745	92.83%
Transportation	40.19%	865,695	62.10%
Debt Service	3.96%	 137,256	100.00%
Total	100.00%	\$ 2,700,246	77.86%

As indicated by Table 3, expenditures associated with security of person and property account for 29.59 percent of the total expenditures of the governmental activities and 96.82 percent of these expenditures are financed with general revenue of the Village. Of the \$461,368 general government expenditures, program revenue covers 22.05 percent with the remaining 77.95 percent being provided by general cash receipts. Expenditures associated with the repair and maintenance of the Village streets (transportation function) accounted for 40.19 percent of the Village's 2007 governmental activities due to significant capital projects undertaken during 2007. Operating and capital grants offset 37.90 percent of those transportation function expenditures.

Business-Type Activities

Overall, the Village's business-type activities had operating receipts of \$4.2 million in 2007 with total operating expenditures of approximately \$3.5 million compared with \$4.7 million and \$3.6 million in 2006. The decrease in utilities revenue is attributed to several businesses either leaving the Village completely or reducing operations during 2007. In addition, the Village did not collect as much on delinquent accounts as it had in prior years. Despite the reduction in revenue, none of the Village's four business-type activities reported a decrease in net cash assets during 2007. Overall the business-type activities ended 2007 with \$2,941,102 in net cash assets, which represent 82.4 percent of the total operating disbursements reported for the business-type activities for 2007.

The Village's Funds

More detailed information about the Village's funds begins after the Statement of Activities. The General Fund, the operating fund of the Village, reported cash receipts of \$3,427,752 and cash disbursements of \$1,609,875 during 2007. After transfers, the General Fund had an increase in net cash assets of \$636,663. Overall, governmental funds ended 2007 with net cash assets totaling \$2,221,173.

General Fund Budgeting Highlights

The budget of the Village is adopted by the Council at the personal services and other categories within each department of each fund. During 2007, the Village amended its budgeted expenditures six times. Total cash receipts were \$330,181 higher than the final budget amounts and cash expenditures were \$358,594 less than final budget amounts. On a budgetary basis, the General Fund ended 2007 with an unencumbered cash fund balance of \$1,521,008. Property tax, income tax and intergovernmental cash receipts were higher than original budget estimates due to conservative budget estimates. Expenditures were \$476,015 less than original budget amounts due to management's on-going efforts to minimize discretionary spending within the General Fund.

Capital Assets

The Village does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements.

Debt Administration

Under the cash basis of accounting the Village does not report debt obligations, either long-term or short-term, in the accompanying cash basis financial statements. However, in order to provide information to the readers of this report, we are providing the following detailed information about the Village's debt obligations. At December 31, 2007, the Village had \$915,000 in General Obligation Bonds and \$241,375 of Ohio Water Development Authority (OWDA) Loans outstanding. In addition, during 2007, the Village issued a \$175,000 Bond Anticipation Note (BAN) to partially refund the \$275,000 BAN which became due during the year. Additional information regarding the Village's debt obligations can be found in Notes 9 and 10 to the basic financial statements.

For the Future

Additional property tax revenue generated by the levy passed by voters in November 2006 has assisted in stabilizing the financial condition of the General Fund. However, in June 2007, the Board of Trustees of Antioch College announced the Yellow Springs campus will close in the summer of 2008. Antioch College is a significant employer and user of Village utilities. Management is currently reviewing the financial impact this closing will have on the Village, however, the ultimate economic impact on the Village has yet to be determined.

Contacting the Village's Finance Department

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Village's finances and to show the Village's accountability for the money it receives. If you have questions about this report or need additional financial information contact the Finance Department at Village of Yellow Springs, Greene County, 100 Dayton Street, Yellow Springs, Ohio 45387 or call (937) 767-7204.

Statement of Net Assets - Cash Basis

As of December 31, 2007

	Governmental Activities		Business - Type Activities		Total	
Assets Equity in Pooled Cash and Cash Equivalents	\$	2,221,173	\$	2,941,102	\$	5,162,275
Equity in Fooled Cash and Cash Equivalents	Φ	2,221,175	\$	2,941,102	Ф	3,102,275
Total Assets	\$	2,221,173	\$	2,941,102	\$	5,162,275
Net Cash Assets						
Restricted for:	¢	2	Φ		¢	2
Debt Service	\$	2	\$	-	\$	2
Transportation Projects		276,747		-		276,747
Grant Programs		128,889		-		128,889
Capital Projects		62,526		-		62,526
Other Purposes		125,322		-		125,322
Unrestricted		1,627,687		2,941,102		4,568,789
Total Net Cash Assets	\$	2,221,173	\$	2,941,102	\$	5,162,275

Village of Yellow Springs, Greene County Statement of Activities - Cash Basis For the Year Ended December 31, 2007

		Program Cash Receipts			· · · · · · · · · · · · · · · · · · ·	Disbursements) Re Changes in Net A	•		
	Cash Disbursements	Charges for Services and Sales	G	perating rants and ntributions	G	Capital rants and ntributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities									
General Government	\$ 461,368	\$ 101,612	\$	130	\$		\$ (359,626)	\$ -	\$ (359,626)
	1,026,265	\$ 101,612 32,641	э	-	э	-	\$ (339,626) (993,624)	5 -	
Security of Persons and Property Public Health Services	1,020,203	52,041		1,740		-	(995,624) (9,855)	-	(993,624) (9,855)
Leisure Time Activities		86,259		5,100		-	,	-	,
	268,804 168,853	,		5,100		-	(177,445)	-	(177,445)
Community Environment		12,108		- 161,122		- 367,176	(156,745)	-	(156,745)
Transportation	1,393,993	-		101,122		507,170	(865,695)	-	(865,695)
Debt Service:	80.1(2			_			(80.1(2))		(90.1(2))
Principal Payments	89,162	-		-		-	(89,162)	-	(89,162)
Interest and Fiscal Charges	48,094			-		-	(48,094)	-	(48,094)
Total Governmental Activities	3,468,134	232,620		168,092		367,176	(2,700,246)		(2,700,246)
Business Type Activities									
Electric	2,670,517	2,916,815		-		-	-	246,298	246,298
Water	634,055	535,060				_	-	(98,995)	(98,995)
Sewer	687,189	751,413		_			-	64,224	64,224
Solid Waste	199,604	206,567		-		-	-	6,963	6,963
Total Business Type Activities	4,191,365	4,409,855						218,490	218,490
Total Dusiness Type Activities	4,191,505	4,409,000						210,490	210,470
Total	\$ 7,659,499	\$ 4,642,475	\$	168,092	\$	367,176	(2,700,246)	218,490	(2,481,756)
	General Receipt								
	Property Taxes L								
	General Purpo						1,042,239		1,042,239
	Police Pension						25,080	-	25,080
	Municipal Incom						1,347,011	-	1,347,011
		ements not Restri	cted						
	to Specific Pro	grams					697,385	-	697,385
	Interest						182,107	-	182,107
	Miscellaneous						78,574		78,574
	Total General Re	eceipts					3,372,396	-	3,372,396
	Transfers						31,863	(31,863)	
	Total General Re	eceipts and Transf	fers				3,404,259	(31,863)	3,372,396
	Change in Net Co	ash Assets					704,013	186,627	890,640
	Net Cash Assets	Beginning of Year					1,517,160	2,754,475	4,271,635
	Net Cash Assets	End of Year					\$ 2,221,173	\$ 2,941,102	\$ 5,162,275

Statement of Cash Basis Assets and Fund Balances Governmental Funds As of December 31, 2007

	 General	Street struction and pair Fund	Go	Other vernmental Funds	Go	Total overnmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$ 1,537,776	\$ 215,748	\$	467,649	\$	2,221,173
Total Assets	\$ 1,537,776	\$ 215,748	\$	467,649	\$	2,221,173
Fund Balances Reserved: Reserved for Encumbrances Unreserved: Undesignated, Reported in:	\$ 16,768	\$ 9,922	\$	4,442	\$	31,132
General Fund	1,521,008	-		-		1,521,008
Special Revenue Funds	-	205,826		360,718		566,544
Debt Service Fund	-	-		2		2
Capital Projects Funds	-	-		102,487		102,487
Total Fund Balances	\$ 1,537,776	\$ 215,748	\$	467,649	\$	2,221,173

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2007

	Genera		Street Construction and Repair Fund	Other Governmental Funds	Total Governmental Funds
Receipts	÷		•	^	* · · · · · · · · · · ·
Municipal Income Taxes	\$ 1,347		\$ -	\$ -	\$ 1,347,011
Property and Other Local Taxes	1,042	,239	-	25,080	1,067,319
Special Assessments		-	-	4,887	4,887
Charges for Services		-	-	43,151	43,151
Fines, Licenses and Permits		,062	-	34,410	96,472
Intergovernmental		,607	125,043	404,258	1,223,908
Interest		,566	15,773	5,768	182,107
Rental Receipts		,121	-	16,209	50,330
Cable Franchise	37	,782	-	-	37,782
Donations		130	-	6,840	6,970
Miscellaneous	49	,234	15,390	475	65,099
Total Receipts	3,427	,752	156,206	541,078	4,125,036
Disbursements					
Current:					
General Government	453	,817	-	7,551	461,368
Security of Persons and Property	938	,833	-	87,432	1,026,265
Public Health Services	9	,870	-	1,725	11,595
Leisure Time Activities		-	-	268,804	268,804
Community Environment	168	,853	-	-	168,853
Transportation		-	288,266	1,117	289,383
Capital Outlay	38	,502	569,283	496,825	1,104,610
Debt Service:					
Principal Retirement		-	-	89,162	89,162
Interest and Fiscal Charges			-	48,094	48,094
Total Disbursements	1,609	,875	857,549	1,000,710	3,468,134
Excess of Receipts Over (Under) Disbursements	1,817	,877	(701,343)	(459,632)	656,902
Other Financing Sources (Uses)					
Sale of Capital Assets		-	-	15,248	15,248
Transfers In		-	682,919	577,954	1,260,873
Transfers Out	(1,181	,214)	-	(47,796)	(1,229,010)
Total Other Financing Sources (Uses)	(1,181	,214)	682,919	545,406	47,111
Net Change in Fund Balances	636	,663	(18,424)	85,774	704,013
Fund Balances Beginning of Year	901	,113	234,172	381,875	1,517,160
Fund Balances End of Year	\$ 1,537	,776	\$ 215,748	\$ 467,649	\$ 2,221,173

Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) General Fund For the Year Ended December 31, 2007

	Budgeted	Amounts		Variance
	Original	Final	Actual	with Final Budget
Revenues:	Oliginar	1 mar	Tettur	Dudget
Municipal Income Taxes	\$ 1,203,093	\$ 1,218,824	\$ 1,347,011	\$ 128,187
Property and Other Taxes	930,884	943,056	1,042,239	99,183
Intergovernmental	616,557	624,618	694,607	69,989
Fines, Licenses and Permits	55,431	56,156	62,062	5,906
Interest	143,411	145,286	160,566	15,280
Other	108,216	109,631	121,267	11,636
Total Revenues	3,057,592	3,097,571	3,427,752	330,181
Expenditures:				
Current:				
General Government	592,681	559,583	470,585	88,998
Security of Persons and Property	1,226,250	1,157,771	938,833	218,938
Public Health Services	12,892	12,172	9,870	2,302
Community Environment	220,546	208,230	168,853	39,377
Capital Outlay	50,289	47,481	38,502	8,979
Total Expenditures	2,102,658	1,985,237	1,626,643	358,594
Excess of Revenues Over(Under)				
Expenditures	954,934	1,112,334	1,801,109	688,775
Other Financing (Uses):				
Transfers Out	(950,000)	(1,200,000)	(1,181,214)	18,786
Net Change in Fund Balance	4,934	(87,666)	619,895	707,561
Fund Balance at Beginning of Year	812,330	812,330	812,330	-
Prior Year Encumbrances Appropriated	88,783	88,783	88,783	
Fund Balance at End of Year	\$ 906,047	\$ 813,447	\$ 1,521,008	\$ 707,561

Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balance (Budgetary Basis) Street Construction and Repair Fund For the Year Ended December 31, 2007

	Budge	ted Amounts		Variance with Final
	Original	Final	Actual	Budget
Revenues:	U			
Intergovernmental	\$ 235,078	\$ 196,147	\$ 125,043	\$ (71,104)
Interest	33,831	28,229	15,773	(12,456)
Other	33,010	27,543	15,390	(12,153)
Total Revenues	301,919	251,919	156,206	(95,713)
Expenditures:				
Current:	202.052	227 190	200 100	20.001
Transportation	293,052		298,188	39,001
Capital Outlay	578,735	665,898	569,283	96,615
Total Expenditures	871,787	1,003,087	867,471	135,616
Excess of Revenues Over(Under)				
Expenditures	(569,868	3) (751,168)	(711,265)	39,903
Other Financing Sources (Uses):				
Transfers In	650,000	685,000	682,919	(2,081)
Total Other Financing Sources (Uses)	650,000	685,000	682,919	(2,081)
Net Change in Fund Balance	80,132	(66,168)	(28,346)	37,822
Fund Balance at Beginning of Year	123,062	123,062	123,062	-
Prior Year Encumbrances Appropriated	111,110	111,110	111,110	
Fund Balance at End of Year	\$ 314,304	\$ 168,004	\$ 205,826	\$ 37,822

Statement of Fund Net Assets - Cash Basis Proprietary Funds As of December 31, 2007

		Business-Type Activities							
	Electric Fund			Solid Waste Fund	Total Enterprise Funds				
Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$ 2,207,605 \$ 2,207,605	\$ 335,358 \$ 335,358	\$ 276,874 \$ 276,874	\$ 121,265 \$ 121,265	\$ 2,941,102 \$ 2,941,102				
Net Cash Assets Unrestricted	\$ 2,207,605	\$ 335,358	\$ 276,874	\$ 121,265	\$ 2,941,102				

Village of Yellow Springs, Greene County Statement of Cash Receipts,

Statement of Cash Receipts, Disbursements and Changes in Fund Net Assets - Cash Basis Proprietary Funds For the Year Ended December 31, 2007

	Business-Type Activities						
	Electric Fund	Water Fund	Sewer Fund	Solid Waste Fund	Total Enterprise Funds		
Operating Receipts							
Charges for Services	\$ 2,700,053	\$ 518,260	\$ 734,746	\$ 206,329	\$ 4,159,388		
Other Operating Receipts	41,762	16,800	16,667	238	75,467		
Total Operating Receipts	2,741,815	535,060	751,413	206,567	4,234,855		
Operating Disbursements							
Personal Services	316,343	299,045	282,735	7,843	905,966		
Contractual Services	1,834,801	81,827	176,029	191,761	2,284,418		
Materials and Supplies	56,143	32,243	26,030	-	114,416		
Travel and Training	3,054	690	165	-	3,909		
Capital Outlay	24,975	198,076	18,336	-	241,387		
Total Operating Disbursements	2,235,316	611,881	503,295	199,604	3,550,096		
Operating Income (Loss)	506,499	(76,821)	248,118	6,963	684,759		
Non-Operating Receipts (Disbursements)							
Proceeds from Sale of Bond Anticipation Notes	175,000	-	-	-	175,000		
Other Non-Operating Cash Disbursements Debt Service:	(149,917)	(668)	(12,636)	-	(163,221)		
Principal Payments	(275,000)	(13,438)	(153,724)	_	(442,162)		
Interest Payments	(10,284)	(15,450) (8,068)	(17,534)	-	(35,886)		
Income (Loss) before Transfers	246,298	(98,995)	64,224	6,963	218,490		
Transfers Out	(31,863)			-	(31,863)		
Change in Net Cash Assets	214,435	(98,995)	64,224	6,963	186,627		
Net Cash Assets Beginning of Year	1,993,170	434,353	212,650	114,302	2,754,475		
Net Cash Assets End of Year	\$ 2,207,605	\$ 335,358	\$ 276,874	\$ 121,265	\$ 2,941,102		

Statement of Fiduciary Net Assets - Cash Basis As of December 31, 2007

	Agency Funds			
Assets Equity in Pooled Cash and Cash Equivalents	\$	50,438		
Total Assets	\$	50,438		
Net Cash Assets	\$	50,438		

NOTE 1- DESCRIPTION OF THE VILLAGE AND REPORTING ENTITY:

The Village of Yellow Springs, Greene County, (the "Village") is a political body incorporated in 1856. The Village adopted a home rule municipal charter in 1950 for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village operates under a council-manager form of the government. The Village is directed by a publicly-elected five-member Council. The council appoints the Village Administrator who is the chief executive officer and the head of the administrative agencies of the Village. The Village Administrator appoints all department heads and employees.

Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the Village are not misleading.

The primary government consists of all funds and departments which provide various services including public safety, public services, health and recreation and development; fire and emergency services are provided by Miami Township Fire Department. Council and the Village Administrator are directly responsible for these activities. The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Component units are legally separate organizations for which the Village is financially accountable. The Village is financially accountable for an organization if the Village appoints a voting majority of the organization's governing body and (1) the Village is able to significantly influence the programs or services performed or provided by the organization; or (2) the Village is legally entitled to or can otherwise access the organization's resources; the Village is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Village is obligated for the debt of the organization. Component units may also include organizations for which the Village approves the budget, the issuance of debt or the levying of taxes. There are no component units included as part of this report.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

Fund Accounting

The Village uses fund accounting to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain Village functions or activities. The operation of each fund is accounted for within a separate set of self-balancing set of accounts.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Cash disbursements are assigned to the fund from which they are paid. The difference between governmental fund assets and cash disbursements is reported as fund balance. The following are the Village's major governmental funds: <u>General Fund</u> - This fund is the operating fund of the Village and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio and the Charter of the Village.

<u>Street Construction and Repair Fund</u> – This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

The other governmental funds of the Village account for grants and other resources, debt service, and capital projects, whose use is restricted to a particular purpose.

Proprietary Funds

The proprietary funds are used to account for the Village's ongoing activities that are similar to those found in the private sector. The only proprietary funds reported by the Village are enterprise funds. The following are the Village's major enterprise funds:

<u>Water Fund</u> – This fund receives charges for services from residents to cover the cost of treating and distributing water throughout the Village.

<u>Sewer Fund</u> – This fund receives charges for services from residents to cover the cost of collecting, treatment, and distribution of sewage throughout the Village.

<u>Electric Fund</u> – This fund receives charges for services from residents to cover the cost of distributing electricity throughout the Village.

<u>Solid Waste Fund</u> – This fund receives charges for services from residents to cover the cost of collecting solid waste throughout the Village.

Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. The Village's only fiduciary funds are agency funds which are used to account for resources collected for a payroll clearing account, mayor's court and guaranteed deposits. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

Basis of Presentation

The Village prepares its financial statements in accordance with the provisions of GASB 34 for financial reporting on a cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America and GASB 38, for certain financial statement note disclosures. The Village's basic financial statements consist of government-wide statements, including a statement of net cash assets and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Village as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets-cash basis presents the cash basis financial condition of governmental activities of the Village at year-end. The statement of activities-cash basis presents a comparison between direct cash disbursements and program cash receipts for each program or function of the Village's governmental activities. Direct cash disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the Village. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general cash receipts of the Village.

Fund Financial Statements

During the year, the Village segregates transactions related to certain Village functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Village at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

Basis of Accounting

The Village chooses to prepare its financial statements and notes on the cash basis of accounting, which is a basis of accounting other than generally accepted accounting principles. This basis of accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved). These statements include adequate disclosure of material matters, in accordance with the basis of accounting described above.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivables and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods and services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

Cash Receipts – Exchange and Non-exchange Transactions

Cash receipts resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the cash basis when the exchange takes place. On a cash basis, receipts are recorded in the year in which the resources are received. Non-exchange transactions, in which the Village receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On a cash basis, receipts from property taxes are recognized in the year in which the taxes are received. Receipts from grants, entitlements and donations are recognized in the year in which the monies have been received.

Cash Disbursements

On the cash basis of accounting, disbursements are recognized at the time payments are made.

Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated.

Tax Budget

A tax budget of estimated revenues and expenditures for all budgeted funds is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and revises estimated revenues. The commission certifies its actions to the Village by September 1. As part of this certification, the Village receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the Village must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if the fiscal officer determines that the revenue collected is greater or less than the current estimates. The amounts reported on the budgetary statements reflect the amounts in the final amended official certificate of estimated resources issued during 2007.

Appropriations

A temporary appropriation measure to control expenditures may be passed on or about January 1 of each year for the period from January 1 to March 31. The annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance controls the spending authority at the personal services and other categories within each department of each fund. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified.

Appropriations alterations which would change the total appropriations for either the personal services or other expenditure categories within each department of each fund must be approved through an ordinance of Council. During the year supplemental appropriation measures were legally passed. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

Encumbrances

The Village is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts, and other commitments for the disbursement of funds are recorded in order to reserve a portion of the applicable appropriation. At the close of the fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated.

Cash and Cash Equivalents and Investments

Cash and cash equivalents consist of the total of fund cash balances from all funds as of December 31, 2007. To improve cash management, cash received by the Village is pooled. Monies from all funds, including proprietary funds, are maintained in this pool. Village funds are maintained in several checking accounts as well as invested in the State Treasury Assets Reserves of Ohio (STAR Ohio). Individual fund balance integrity is maintained through the Village's records. Balances of all funds are maintained in the General these accounts or are temporarily invested in STAR Ohio. All interest receipts are reported in the General Fund unless required by State law or local ordinance. In 2007 interest receipts for the General and Street Construction and Repair funds totaled \$160,566 and \$15,773 respectively, while interest posted to other funds within the village totaled \$5,768.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2007.

Capital Assets and Depreciation

Capital assets acquired or constructed are recorded as disbursements at the time of acquisition. However, under the cash basis of accounting, capital assets and the related depreciation are not reported separately on the financial statements.

Compensated Absences

Vacation and sick leave benefits are not accrued under the cash basis of accounting as previously described. All leave will either be absorbed by time off from work, or within certain limitations, be paid to the employees.

Long-Term Obligations

In general, bonds, long-term loans, and capital leases are recorded as cash disbursements in the financial statements when paid.

Net Cash Assets

Net cash assets represent the difference between assets and liabilities. Net cash assets consist of cash receipts reduced by cash disbursements for the current year. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Village or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. Restricted for Other Purposes is comprised of net assets restricted for various grants. The Village applies restricted resources when an expenditure is incurred for purposes for which both restricted and unrestricted net assets are available.

Interfund Transactions

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash or goods from one fund to another without the requirement for repayment are reported as transfers. Transfers are reported as other financing sources/uses in governmental funds. Repayment from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements. In the government-wide financial statements transfers within governmental activities or within business-type activities are eliminated.

NOTE 3 - DEPOSITS AND INVESTMENTS:

Monies of substantially all funds of the Village are maintained or invested in a common group of bank accounts and in short-term investments. This is done in order to maximize the rate of interest that can be earned on invested funds. Interest income is distributed to the funds according to charter and statutory requirements.

The investment and deposit of Village monies are governed by the provisions of the Charter and Codified Ordinances of the Village and the Ohio Revised Code. In accordance with these provisions, only financial institutions located in Ohio and primary security dealers are eligible to hold public deposits. The provisions also permit the Village to invest its monies in certificates of deposit, savings accounts, money market accounts, the State Treasurer's investment pool (STAR Ohio) and obligations of the United States government or certain agencies thereof. The Village may also enter into repurchase agreements with any eligible depository for a period not exceeding five years.

Cash on Hand

At year end, the Village had \$400 of cash on hand which is included as part of Net Cash Assets.

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the Village will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2007, \$1,382,211 of the Village's bank balance of \$1,582,211 was exposed to custodial credit risk because it was uninsured and collateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the Village to a successful claim by the FDIC.

The Village has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Village or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposite being secured.

Investments

At December 31, 2007 the Village's investments consisted of \$2,313,756 in repurchase agreements and \$1,542,363 in the STAR Ohio investment pool. Both the repurchase agreements and STAR Ohio have average investment maturities of less than one year. STAR Ohio is rated AAA by Standard and Poors and the repurchase agreements are unrated.

Interest Rate Risk: The Village has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Village, and that an investment must be purchased with the expectation that it will be held to maturity.

Credit Risk: The Village's investment policy limits investments to those authorized by State statue.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Village's investment in the repurchase agreements and STAR Ohio are exposed to custodial credit risk in that they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the Village's name. The Village's investment policy does not address investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

NOTE 4 – BUDGETARY BASIS FUND BALANCES:

Differences between the budgetary basis fund balances and the fund cash balances are due to encumbrances. The table below presents the differences between the net changes in fund balance reported in the Statement of Cash Receipts, Cash Disbursements and Changes in Fund Balance – Cash Basis and the Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balance (Budgetary Basis) for the Village's General and major special revenue fund:

	General <u>Fund</u>	Street Construction and Repair Fund		
Change in Fund Balance – Cash Basis Encumbrances	\$ 636,663 (16,768)	\$ (18,424) (9,922)		
Change in Fund Balance - Budgetary Basis	<u>\$ 619,895</u>	<u>\$ (28,346)</u>		

NOTE 5 - PROPERTY TAXES:

Property taxes include amounts levied against all real, public utility and tangible personal property located in the Village. Property tax revenue received during 2007 for real and public utility property taxes represents collections of the 2006 taxes. Property tax payments received during 2007 for tangible personal property (other than public utility property) is for 2007 taxes.

2007 real property taxes are levied after October 1, 2007, on the assessed value as of January 1, 2007, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2007 real property taxes are collected in and intended to finance 2008.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2007 public utility property taxes became a lien December 31, 2006, are levied after October 1, 2007, and are collected in 2008 with real property taxes.

2007 tangible personal property taxes are levied after October 1, 2006, on the value as of December 31, 2006. Collections are made in 2007. Tangible personal property assessments are 25 percent of true value for capital assets and 24 percent of true value for inventory.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 88 percent of its true value; public utility real property is assessed at 35 percent of true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The full tax rate of for all Village operations for the year ended December 31, 2007 was \$11.0 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2007 property tax receipts were based are as follows:

Real Property Tax Assessed Valuation	\$ 90,833,580
Public Utility Tangible Personal Property Assessed Valuation	268,890
Tangible Personal Property Assessed Valuation	2,276,126
Total	\$ <u>93,378,596</u>

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county tax payers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30; with the remainder payable by September 20.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the Village of Yellow Springs. The County Auditor periodically remits to the Village its portion of the taxes collected.

NOTE 6 – LOCAL INCOME TAXES:

The Village levies a municipal income tax of 1.5 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village. As of December 31, 2007, Regional Income Tax Agency (R.I.T.A.) collected income taxes for the Village.

NOTE 7 – DEFINED BENEFIT PENSION PLANS:

Ohio Public Employees Retirement System

The Village of Yellow Springs participates in the Ohio Public Employees Retirement System of Ohio (OPERS), which administers three separate pension plans; the Traditional Pension Plan (TPP), the Member-Directed Plan (MDP) and the Combined Plan (CP). The TPP is a cost sharing, multiple-employer defined benefit pension plan. The MDP is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year), and members accumulate retirement assets equal to the value of member and (vested) employer contribution plus any investment earnings. The CP is a cost sharing, multiple-employer defined benefit plan where employer contributions are invested by OPERS to provide a formula retirement benefit similar to the TP benefit, but the member contribution is self-directed by the members and accumulate retirement assets in a manner similar to the MDP.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the TPP and CP Plans. Members of the MDP do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. OPERS issues a publicly available stand-alone financial report. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 1-800-222-PERS (7377).

The Ohio Revised Code provides statutory authority for employee and employer contributions. For 2007, member and employer contribution rates were consistent across all three plans. The 2007 member contribution rate was 9.5 percent and the Village's contribution rate was 13.85 percent of covered payroll. The Village's contributions to the plans for the years ending December 31, 2007, 2006, and 2005 were \$164,148, \$187,666, and \$189,372, respectively; 100 percent has been contributed for 2007, 2006 and 2005.

Ohio Police and Fire Pension Fund

The Village of Yellow Springs contributes to the Ohio Police and Fire Pension Fund (OP&F), a costsharing multiple-employer defined pension plan. OP&F provides retirement and disability benefits, costof-living adjustments, and death benefits to plan member and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0 percent of their annual covered salary, while employers are required to contribute 19.5 and 24.0 percent respectively for police officers and firefighters. The Village's contributions to OP&F for the years ending December 31, 2007, 2006 and 2005 were \$78,003, \$84,816 and \$86,174, respectively; 100 percent has been contributed for 2007, 2006 and 2005.

NOTE 8 – POSTEMPLOYMENT BENEFITS:

Ohio Public Employees Retirement System

In order to qualify for postretirement health care coverage, age and services retirees under the TPP and the CP plans must have ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualifying survivor benefit recipients is available. The health care coverage provided by PERS is considered to be an Other Post Employment Benefit (OPEB) as described in GASB Statement 12. A portion of each employer's contribution to OPERS is set aside for the funding of postretirement health care. The Ohio Revised Code provides the statutory authority requiring public employers to fund postretirement health care through their contributions to OPERS. The portion of employer contributions, for all employers, allocated to health care was 5.00 percent from January 1 through June 30, 2007 and 6.00 percent from July 1 through December 31, 2007.

Benefits are advance-funded on an actuarially basis. The following assumptions and calculations are based on OPERS' latest actuarial review, performed December 31, 2006. An entry-age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of the unfunded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor. The investment assumption rate for 2006 was 6.5 percent. An annual increase of 4 percent, compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4 percent base increase, were assumed to range from 0.5 percent to 6.3 percent. Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 0.5 percent to 5.0 percent for the next 8 years. In subsequent years (9 and beyond), health care costs were assumed to increase at 4 percent (the projected wage inflation rate).

The Traditional Pension and Combined Plans had 374,979 active contributing participants as of December 31, 2007. The number of active contributing participants for both plans used in the December 31, 2006, actuarial valuation was 362,130. The Village's actual contributions for 2007 which were used to fund post-employment benefits were \$65,183. The actual contribution and the actuarially required contribution amounts are the same. The amount of \$12.0 billion represents the actuarial value of OPERS' net assets available for OPEB at December 31, 2006. The Actuarial valuation as of December 31, 2006, reported the actuarially accrued liability and unfunded actuarially accrued liability for OPEB, based on the actuarial cost method used, at \$30.7 billion and \$18.7 billion, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund provides postretirement health care coverage to any person who receives or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such persons. An eligible dependent child is any child under the age of eighteen whether or not he is attending school or under twenty-two if attending full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Post Employment Benefit (OPEB) as described in *GASB Statement No. 12*. The Ohio Revised Code provides that health care cost paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution rate is 19.5 percent of covered payroll and the total firefighter employer contribution rate is 24 percent of covered payroll, of which 7.75 percent of covered payroll was applied to the post-employment health care program during 2006 and 6.75 percent of covered payroll in 2007. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The number of participants eligible to receive healthcare benefits as of December 31, 2006, the date of the last actuarial valuation available, are 14,120 for Police and 10,563 for Firefighters. The Village's actual contributions for 2007 that were used to fund post-employment benefits were \$26,989. OP&F's total health care expense for the year ended December 31, 2006 (the date of the last actuarial information available) was \$120,373,722, which was net of member contributions of \$58,532,848.

NOTE 9 – DEBT OBLIGATIONS:

Under the cash basis of accounting, debt obligations are not reported as a liability in the accompanying financial statements. However, information regarding such changes in the Village's debt obligations during 2007 is as follows:

	Principal Outstanding 12/31/06	Additions	Deletions	Principal Outstanding 12/31/07	Principal Due within One Year
General Obligation Bonds OWDA Loans Payable	\$ 995,000 <u>417,699</u>	\$ - -	\$ 80,000 176,324	\$ 915,000 241,375	\$ 85,000 32,397
Total	\$ 1,412,699	<u>\$ -</u>	\$ 256,324	\$ 1,156,375	<u>\$ 117,397</u>

In 2002, the Village issued \$1.4 million in General Obligation Bonds to finance the renovation of Village Hall. These Bonds mature in 2016, carry an interest rate of 2.6 percent, and are direct obligations of the Village for which its full faith, credit and resources are pledged. Repayment of these bonds is made from the Bond Retirement fund from transfers made from the General fund, Parks and Recreation Fund and the Electric Fund.

At December 31, 2007 the Village had three long-term loans outstanding with the Ohio Water Development Authority (OWDA). All of these loans were used to finance improvements or expansion of the Village's Water and Sewer System's infrastructure. In addition, during 2007, the Village paid off two additional loans through use of Bond Retirement and Sewer fund receipts. The following is a summary of the loans outstanding at year end, which are to be repaid through receipts collected in the Water and Sewer funds:

Year of	Initial Loan	Interest	Year of
Origination	Principal	Rate	<u>Maturity</u>
1988	\$ 112,441	6.16%	2013
1989	\$ 150,979	7.54%	2012
2001	\$ 222,833	5.15%	2016

Year Ending	G.O. Bonds		OWDA Loans	
December 31:	Principal	Interest	Principal	Interest
2008	85,000	44,055	32,397	13,895
2009	90,000	40,358	34,412	11,880
2010	90,000	36,353	36,556	9,736
2011	95,000	32,213	38,837	7,455
2012	100,000	27,748	26,411	5,026
2013-2016	455,000	59,490	72,762	7,476
Total	\$ 915,000	\$ 240,215	\$ 241,375	\$ 55,468

Amortization of the above debt is scheduled as follows:

Conduit Debt

In 2002, the Village issued Health Care Facilities Revenue Refunding and Improvement Bonds for improvements and acquisition of hospital facilities used by a private healthcare association. These bonds do not constitute general obligations, debtor bonded indebtedness or a pledge of the faith and credit of the Village. At December 31, 2007 the total of these bonds outstanding was approximately \$4.45 million.

NOTE 10 – NOTES PAYABLE:

Under the cash basis of accounting, debt obligations are not reported as a liability in the accompanying financial statements. However, a summary of the note transactions occurring in 2007 follows:

During 2007, the Village issued \$175,000 in Electrical System Improvement Bond Anticipation Notes (BAN) that will mature on November 2, 2008. The proceeds of these notes, combined with debt service payments of \$100,000, were used to pay the debt service on \$275,000 of 2006 Electrical System Improvement BAN that matured during the year. These notes were originally issued to provide financing for the Village's share of costs associated with OMEGA JV2 (See Note 12 for additional discussion related to this joint venture).

	Principal Outstanding 12/31/06	Additions	Deletions	Principal Outstanding 12/31/07
<u>Electric - Enterprise Fund</u> 2006 BAN - 3.75% 2007 BAN - 4.05%	\$ 275,000	\$ - <u>175,000</u>	\$ 275,000	\$ - <u>175,000</u>
Total	\$ 275,000	\$ 175,000	\$ 275,000	\$ 175,000

NOTE 11 - RISK MANAGEMENT:

The Village maintains comprehensive insurance coverage with private carriers for real property, building contents and vehicles. Vehicles policies include liability coverage for bodily injury and property damage. Real property and contents are 90% coinsured.

Settled claims have not exceeded coverage in any of the past three years. In addition, there has not been a significant reduction in coverage from the prior year.

<u>NOTE 12 – JOINT VENTURES WITH EQUITY INTEREST:</u>

The Village of Yellow Springs is a Non-Financing Participant and an Owner Participant with an ownership percentage of 1.05% and shares participation with thirty-five other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency (OMEGA JV2). Owner Participants own undivided interests, as tenants in common, in the OMEGA JV2 Project in the amount of their respective Project Shares. Purchaser Participants agree to purchase the output associated with their respective Project shares, ownership of which is held in trust for such Purchaser Participants.

Pursuant to the OMEGA JV2 Agreement, the participants jointly undertook as either Financing Participants or Non-Financing Participants and as either Owner Participants or Purchaser Participants, the acquisition, construction, and equipping of OMEGA JV2, including such portions of OMEGA JV2 as have been acquired, constructed or equipped by AMP-Ohio and to pay or incur the costs of the same in accordance with the JV2 Agreement.

OMEGA JV2 was created to provide additional sources of reliable, reasonably priced electric power and energy when prices are high or during times of generation shortages or transmission constraints, and to improve the reliability and economic status of the participants' respective municipal electric utility system. The Project consists of 138.65 MW of distributed generation of which 134.081MW is the participants entitlement and 4.569MW are held in reserve. On dissolution of OMEGA JV2, the net assets will be shared by the participants on a percentage of ownership basis. OMEGA JV2 is managed by AMP-Ohio, which acts as the joint venture's agent. During 2001, AMP-Ohio issued \$50,260,000 of 20 year fixed rate bonds on behalf of the Financing Participants of OMEGA JV2. The net proceeds of the bond issue of \$45,904,712 were contributed to OMEGA JV2. The Village's net investment in OMEGA JV2 was \$413,222 at December 31, 2007. Complete financial statements for OMEGA JV2 may be obtained from AMP-Ohio or from the State Auditor's website at www.auditor.state.oh.us.

NOTE 13 – TRANSFERS:

The following is a summary of transfers in and out for all funds in 2007:

	Transfers-In	Transfers-Out
\$	-	\$ 1,181,214
	682,919	-
	577,954	47,796
-	1,260,873	1,229,010
_	-	31,863
_	-	31,863
\$	1,260,873	\$ 1,260,873
		\$ \$

Transfers are used to move revenues from funds that statute or budget requires to collect them to the funds that statute or budget requires to expend them; to segregate monies for anticipated capital projects; to provide additional resources for operations or debt service.

NOTE 14 – CONTINGENT LIABILITIES:

Litigation

During the course of normal governmental operation the Village is subject to a variety of lawsuits. However, the Village is of the opinion that ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the Village.

Federal and State Grants

For the period January 1, 2007 to December 31, 2007 the Village received federal and state grants for specific purposes that are subject to review and audit by grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the Village believes such disallowance, if any would be immaterial.

NOTE 15 – SUBSEQUENT EVENTS:

In June 2007, the Board of Trustees of Antioch College announced the Yellow Springs campus will close in the summer of 2008. Antioch College is a significant employer and user of Village utilities. Management of the Village is currently reviewing the financial impact this event will have on the Village, however the overall impact of this decision on the Village financially has not yet been determined.

Subsequent to the end of 2007, the Village was awarded a \$1.1 million grant from the Environmental Protection Agency to perform needed upgrades to the Village's waste water treatment plant.



<u>Report on Internal Control Over Financial Reporting and on Compliance and</u> <u>Other Matters Based on an Audit of Financial Statements Performed in</u> Accordance with *Government Auditing Standards*

Village Council Village of Yellow Springs 100 Dayton Street Yellow Springs, Ohio 45387

We have audited the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Village of Yellow Springs, Ohio (the Village), as of and for the year ended December 31, 2007, which collectively comprise the Village's basic financial statements and have issued our report thereon dated June 23, 2008, in which it was noted the Village prepared its financial statements on a cash accounting basis, which is a basis other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects an entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency described in the accompany schedule of findings and responses as item 2007-001 to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we do not believe the significant deficiency described above is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Village in a separate letter dated June 23, 2008.

The Village's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the Village's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Village Council, the management of the Village, others within the Village, and the Auditor of State of Ohio, and is not intended to be and should not be used by anyone other than these specified parties.

Clark, Schufer, Hackett & Co.

Springfield, Ohio June 23, 2008

VILLAGE OF YELLOW SPRINGS, OHIO GREENE COUNTY

SCHEDULE OF FINDINGS DECEMBER 31, 2007

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding 2007-001: Preparation of Cash Reconciliation

While the Village completed a monthly reconciliation of the ending cash amount per the accounting records to the various bank statements, these reconciliations contained variances of varying amounts throughout the year. After a significant period of time, the Village was able to provide a final reconciliation for December 31, 2007 that contained only insignificant variances. The failure to identify variances throughout the year allowed un-reconciled items to accumulate throughout the year. As these reconciling items were recorded in 2008 after the year was closed, the 2007 financial statements produced by the accounting system were inaccurate. The financial statements were adjusted to reflect these items.

Monthly bank reconciliation should be completed shortly after month-end, once the bank statements are available. All variances should be investigated and resolved in the month those variances arise to prevent them from accumulating throughout the year and causing even larger reconciling issues at year-end. Once the reasons for the variances are discovered, necessary correcting entries should be posted to the accounting records before the month being reconciled is closed.

<u>Management Response</u> – Periodic proof of cash was performed which provided relative certainty that no fraud had occurred. The time constraints to 2007 should not be an issued in 2008. The Village Manager was aware of the problem exiting throughout 2007, including the variance for each month.

VILLAGE OF YELLOW SPRINGS, OHIO GREENE COUNTY

SCHEDULE OF PRIOR YEAR FINDINGS DECEMBER 31, 2007

No Findings Noted for 2006.





VILLAGE OF YELLOW SPRINGS

GREENE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JULY 24, 2008

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us