

REGULAR AUDIT FOR THE YEARS ENDED DECEMBER 31, 2008 & 2007



Mary Taylor, CPA Auditor of State

Board of Health Ashtabula County General Health District 12 West Jefferson Street Jefferson, Ohio 44047

We have reviewed the *Independent Accountants' Report* of the Ashtabula County General Health District, prepared by Canter and Company, for the audit period January 1, 2007 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Accountants' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Accountants' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ashtabula County General Health District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

October 13, 2009

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INDEPENDENT ACCOUNTANTS' REPORT

General Health District Ashtabula County 12 West Jefferson Street Jefferson, Ohio 44047

To Members of the Board:

We have audited the accompanying financial statements of the General Health District, Ashtabula County, (the District) as of and for the years ended December 31, 2008 and 2007. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the District's larger (i.e. major) funds separately. While the District does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The District has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2008 and 2007 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2008 and 2007, or its changes in financial position for the years then ended.

General Health District Ashtabula County Independent Accountants' Report Page 2

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the General Health District, Ashtabula County, as of December 31, 2008 and 2007, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2009, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

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Canter & Company

June 30, 2009

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

_	Governmental Fund Types			
<u>-</u>	General	Special Revenue	Totals (Memorandum Only)	
Cash Receipts:				
Federal awards	\$0	\$282,475	\$282,475	
Inspection fees	64,630	72,477	137,107	
Permits	0	318,702	318,702	
Subdivision Assessment	725,000	0	725,000	
Licenses	83,254	0	83,254	
State Monies	0	242,708	242,708	
Other receipts	69,415	16,404	85,819	
Total Cash Receipts	942,299	932,766	1,875,065	
Cash Disbursements:				
Salaries	263,391	437,250	700,641	
Supplies	5,066	97,707	102,773	
Remittances to State	0	86,147	86,147	
Equipment	1,220	21,884	23,104	
Contracts - Repair	1,842	0	1,842	
Contracts - Services	68,163	9,428	77,591	
Travel	31,629	48,750	80,379	
Insurance	160,398	0	160,398	
Public employee's retirement	121,962	0	121,962	
Worker's compensation	6,715	0	6,715	
Project Fund Expenditures	0	327,550	327,550	
Other _	70,766	3,650	74,416	
Total Disbursements	731,152	1,032,366	1,763,518	
Total Receipts Over/(Under) Disbursements	211,147	(99,600)	111,547	
Other Financing Receipts/(Disbursements):				
Transfers-In	15,000	15,000	30,000	
Transfers-Out	(15,000)	(15,000)	(30,000)	
Total Other Financing Receipts/(Disbursements)	0	0	0	
Excess of Cash Receipts and Other Financing				
Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	211,147	(99,600)	111,547	
Fund Cash Balances, January 1	486,921	1,164,333	1,651,254	
Fund Cash Balances, December 31	\$698,068	\$1,064,733	\$1,762,801	
Reserves for Encumbrances, December 31	\$11,908	\$13,687	\$25,595	

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

Cash Receipts: Totals (Memorandum Pervenue) Federal awards 50 \$274,856 \$274,856 Inspection fees 6,954 5,0033 113,007 Permits 0 262,068 262,068 Subdivision Assessment 725,000 0 725,000 Licenses 97,907 0 979,007 State Monies 0 245,759 245,759 Other receipts 69,890 22,346 92,236 Total Cash Receipts 855,082 1,810,833 Total Cash Receipts 438,883 250,372 689,255 Supplies 11,127 68,816 79,943 Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 218,04 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public e	_	Governmental Fund Types		
Sociation Soci	<u>-</u>	General	-	`
Sociation Soci	Cash Receipts:			
Inspection fees	-	\$0	\$274,856	\$274,856
Permits				
Licenses 97,907 0 97,907 State Monies 0 245,759 245,759 Other receipts 69,890 22,346 92,236 Total Cash Receipts 955,751 855,082 1,810,833 Cash Disbursements: Salaries 438,883 250,372 689,255 Salaries 438,883 250,372 689,255 Supplies 11,127 68,816 79,943 Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 36,814 Other 93,640 5,250 98,890 Project Fund Expenditures 93,640 5,250 98,890 To	•	0	262,068	
State Monies Other receipts 0 69,890 245,759 2245,759 22,36 Other receipts 69,890 22,346 92,236 Total Cash Receipts 955,751 855,082 1,810,833 Cash Disbursements: Salaries 438,883 250,372 689,255 Supplies 11,127 68,816 79,943 Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 15,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 5,135 15,931 21,066 Other Financing R	Subdivision Assessment	725,000	0	725,000
Other receipts 69.890 22.346 92.236 Total Cash Receipts 955,751 855,082 1,810,833 Cash Disbursements: 838,883 250,372 689,255 Supplies 11,127 68,816 79,943 Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Other Financing Receipts/(Under) Disbursements Transfers-In 0 10,000 10,000 Total Other Financing Receipts/(Disbursements) (10,000) <t< td=""><td>Licenses</td><td>97,907</td><td>0</td><td>97,907</td></t<>	Licenses	97,907	0	97,907
Total Cash Receipts 955,751 855,082 1,810,833 Cash Disbursements: Salaries 438,883 250,372 689,255 Supplies 11,127 68,816 79,943 Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 0 (10,000) Total Other Financing Receipts and Other F	State Monies	0	245,759	245,759
Cash Disbursements: 38,883 250,372 689,255 Supplies 11,127 68,816 79,943 Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Total Other Financing Receipts/(Disbursements) (10,000) 0 10,000 Total Other Financing Receipts and Other Financing Disbursements	Other receipts	69,890	22,346	92,236
Salaries 438,883 250,372 689,255 Supplies 11,127 68,816 79,943 Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Total Other Financing Receipts/(Disbursements) (10,000) 0 10,000 Excess of Cash Receipts and Other Financing Receipts (Over/(Under) Cash Disbursem	Total Cash Receipts	955,751	855,082	1,810,833
Supplies 11,127 68,816 79,943 Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements Transfers-In 0 10,000 10,000 Total Other Financing Receipts/(Disbursements) (10,000) 0 (10,000) Excess of Cash Receipts and Other Financing (4,865) 25,931 21,066 Fund Cash Balances, January 1	Cash Disbursements:			
Remittances to State 0 87,165 87,165 Equipment 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements (4,865) 25,931 21,066 Excess of Cash Receipts and Other Financing Disbursements (4,865) 25,931 <td>Salaries</td> <td>438,883</td> <td>250,372</td> <td>689,255</td>	Salaries	438,883	250,372	689,255
Equipment Contracts - Repair 4,119 17,685 21,804 Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 36,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts (Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 <t< td=""><td>Supplies</td><td>11,127</td><td>68,816</td><td>79,943</td></t<>	Supplies	11,127	68,816	79,943
Contracts - Repair 3,532 0 3,532 Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Total Other Financing Receipts/(Disbursements) (10,000) 0 (10,000) Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,92	Remittances to State	0	87,165	87,165
Contracts - Services 73,136 6,575 79,711 Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Total Other Financing Receipts/(Disbursements) (10,000) 0 (10,000) Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Equipment	4,119	17,685	
Travel 40,817 36,474 77,291 Insurance 160,793 0 160,793 Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Under) Disbursements): Transfers-In 0 10,000 10,000 Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Contracts - Repair	3,532	0	3,532
Insurance	Contracts - Services	73,136	6,575	
Public employee's retirement 115,780 0 115,780 Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements Transfers-In 0 10,000 10,000 Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Travel	40,817	36,474	77,291
Worker's compensation 8,789 0 8,789 Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Total Other Financing Receipts/(Disbursements) (10,000) 0 (10,000) Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254			0	
Project Fund Expenditures 0 366,814 366,814 Other 93,640 5,250 98,890 Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): 0 10,000 10,000 Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254		115,780	0	
Other 93,640 5,250 98,890 Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Total Other Financing Receipts/(Disbursements) (10,000) 0 (10,000) Total Other Financing Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	•			
Total Disbursements 950,616 839,151 1,789,767 Total Receipts Over/(Under) Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254				
Total Receipts Over/(Under) Disbursements 5,135 15,931 21,066 Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Other -	93,640	5,250	98,890
Other Financing Receipts/(Disbursements): Transfers-In 0 10,000 10,000 Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Total Disbursements	950,616	839,151	1,789,767
Transfers-In Transfers-Out 0 (10,000) 10,000 (10,000) Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Total Receipts Over/(Under) Disbursements	5,135	15,931	21,066
Transfers-Out (10,000) 0 (10,000) Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Other Financing Receipts/(Disbursements):			
Total Other Financing Receipts/(Disbursements) (10,000) 10,000 0 Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Transfers-In	0	10,000	10,000
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Transfers-Out	(10,000)	0	(10,000)
Receipts Over/(Under) Cash Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Total Other Financing Receipts/(Disbursements)	(10,000)	10,000	0
Receipts Over/(Under) Cash Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	Excess of Cash Receipts and Other Financing			
and Other Financing Disbursements (4,865) 25,931 21,066 Fund Cash Balances, January 1 491,786 1,138,402 1,630,188 Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254				
Fund Cash Balances, December 31 \$486,921 \$1,164,333 \$1,651,254	and Other Financing Disbursements	(4,865)	25,931	21,066
	Fund Cash Balances, January 1	491,786	1,138,402	1,630,188
Reserves for Encumbrances, December 31 \$48,702 \$54,967 \$103,669	Fund Cash Balances, December 31	\$486,921	\$1,164,333	\$1,651,254
	Reserves for Encumbrances, December 31	\$48,702	\$54,967	\$103,669

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Empowered by Section 3709.01, Revised Code, the General Health District, Ashtabula County (the District) consists of the County's 27 Townships, 7 Villages, and 1 City not incorporated as a City Health District within Ashtabula County. The chief executive officer of each constituent political subdivision serves on the District Advisory Council, which meets annually on the first Monday in March to appoint the members of the General Health District, Ashtabula County, or to fill any Board vacancies that may have occurred. The General Health District appoints a Health Commissioner to a term not to exceed 2 years. As chief executive officer, the Health Commissioners presides over the County Health Department and reports to the Board at its regular meeting on the first Wednesday of each month.

As a separate political entity, the General Health District operates autonomously from the government of Ashtabula County. However, the Revised Code charges the county auditor and county treasurer to serve in similar capacities for the District. Charged with maintaining the health and welfare of the General Health District, the General Health District is empowered to enforce the laws, rules and regulations as promulgated by the appropriate federal and state legislatures, departments, and agencies.

The General Health District's management believes these financial statements present all activities for which the District is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes.

C. Cash

As required by Ohio Revised Code, the County Treasurer is custodian for the District's cash. The County's cash and investment pool holds the District's assets, valued at the County Treasurer's reported carrying amount.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

1. General Fund

The General Fund accounts for all financial resources except those restricted by law or contract.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

Solid Waste Fund – This fund receives license and permit fees. The General Health District retains \$2,500 of each license fee collected and transmits the remainder to the Director of the Ohio Environmental Protection Agency.

Child and Family Health Grant Fund – This fund receives Federal grant monies. The monies are used for the prevented care of children.

Food Service Fund – This fund received monies from licenses issued to food service providers.

Public Health Nursing Fund – This fund receives fees for providing nursing services to the public, such as immunizations and physical testing and their related expenses.

E. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure and amendments thereto. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources and amendments thereto.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2008 and 2007 budgetary activity appears in Note 2.

F. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2008 and 2007 follows:

2008 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$970,600	\$957,299	(\$13,301)
Special Revenue	979,475	947,766	(31,709)
Total	\$1,950,075	\$1,905,065	(\$45,010)

2008 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$989,102	\$758,060	\$231,042
Special Revenue	1,545,582	1,061,053	484,529
Total	\$2,534,684	\$1,819,113	\$715,571

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

2007 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,075,500	\$955,751	(\$119,749)
Special Revenue	1,002,224	865,082	(137,142)
Total	\$2,077,724	\$1,820,833	(\$256,891)

2007 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$1,334,101	\$1,009,318	\$324,783
Special Revenue	1,225,869	894,118	331,751
Total	\$2,559,970	\$1,903,436	\$656,534

3. INTERGOVERNMENTAL FUNDING

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts if received.

4. RETIREMENT SYSTEM

The General Health District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare and survivor and disability benefits.

Contribution rates are also prescribed by the Ohio Revised Code. For 2008 and 2007, OPERS members contributed 10.0 percent and 9.50 percent, respectively, of their gross salaries. The General Health District contributed an amount equal to 14.0 percent and 13.85 percent, respectively, of participants' gross salaries. The District has paid all contributions required through December 31, 2008.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

5. RISK MANAGEMENT

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

Risk Pool Membership

The General Health District is a member of the Public Entity Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty insurance for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

For an occurrence prior to January 1, 2006, PEP retains casualty risks up to \$250,000 per occurrence, including automobile loss adjustment expenses. PEP pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with PEP.

For an occurrence on or subsequent to January 1, 2006, PEP retains casualty risk up to \$350,000 per occurrence, including automobile loss adjustment expenses. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect additional coverage, from \$3,000,000 to \$13,000,000 from General Reinsurance Corporation, through contracts with PEP.

If losses exhaust PEP's net assets, APEEP provides excess of funds available coverage up to \$5,000,000 per year, subject to a per claim limit of \$2,000,000 (prior to January 1, 2006) or \$3,000,000 (on or subsequent to January 1, 2006) as noted above.

Property Coverage

Traveler's reinsures specific losses exceeding \$250,000 up to \$600,000,000 per occurrence. This amount was increased to \$300,000 in 2007. For 2007, APEEP reinsures members for specific losses exceeding \$100,000 up to \$300,000 per occurrence, subject to an annual aggregate loss payment. For 2006, APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop-loss is reached by payment of losses between \$100,000 and \$250,000 in 2006, or \$100,000 and \$300,000 in 2007, Travelers will then reinsure specific losses exceeding \$100,000 up to their \$600,000,000 per occurrence limit. The aggregate stop-loss limit for 2007 and 2006 were \$2,014,547 and \$1,901,127, respectively.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective local government.

Property and casualty settlements did not exceed insurance coverage for the past three years.

Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and net assets at December 31, 2007 and 2006 (the latest information available):

	2007	2006
Assets	\$37,560,071	\$36,123,194
Liabilities	(17,340,825)	(16,738,904)
Net Assets	\$20,219,246	\$19,384,290

At December 31, 2007 and 2006, respectively, the liabilities above include approximately \$15.9 million and \$15.0 million of estimated incurred claims payable. The assets and net assets above also include approximately \$15.0 million and \$14.4 million of unpaid claims to be billed to approximately 443 member governments in the future, as of December 31, 2007 and 2006, respectively. These amounts will be included in future contributions from members when the related claims are due to payment. The District's share of these unpaid claims collectible in future years is approximately \$8,423. This payable includes the subsequent year's contribution due if the District terminates participation, as described in the last paragraph below.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

Contributions to PEP	
2008	\$7,185
2007	\$7,599
2006	\$8,013

After completing one year of membership, members may withdraw on each anniversary of the date they joined PEP provided they provide written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

General Health District Ashtabula County 12 West Jefferson Street Jefferson, Ohio 44047

To the Members of the Board:

We have audited the financial statements of the of the General Health District, (the District) as of and for the years ended December 31, 2008 and 2007 and have issued our report thereon dated June 30, 2009, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with accounting practices the Auditor of State prescribes such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the District in a separate letter dated June 30, 2009.

This report is intended solely for the information and use of management and the Board Members and is not intended to be and should not be used by anyone other than these specified parties.

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CANTER & COMPANY

Poland, Ohio

June 30, 2009



Mary Taylor, CPA Auditor of State

GENERAL HEALTH DISTRICT ASHTABULA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED NOVEMBER 5, 2009