# City Of Middleburg Heights, Ohio



# Comprehensive Annual Financial Report

For The Year Ended December 31, 2008

Issued By The Department of Finance

Timothy Pope, CPA Director

Jason Stewart, CPA Assistant Director



# Mary Taylor, CPA Auditor of State

City Council City of Middleburg Heights 15700 Bagley Road Middleburg Heights, Ohio 44130

Mary Saylor

We have reviewed the *Independent Auditor's Report* of the City of Middleburg Heights, Cuyahoga County, prepared by Rea & Associates, Inc., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Middleburg Heights is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

June 25, 2009



City of Middleburg Heights, Ohio Comprehensive Financial Annual Report For the Year Ended December 31, 2008 Table of Contents

## I. Introductory Section

Title Page	i
Table of Contents	ii
Transmittal Letter	V
GFOA Certificate of Achievement	X
Listing of Principal City Officials-Elected and Appointed Officials	хi
Listing of Principal City Officials-Special Boards and Commissions	xii
Organizational Chart	xiii
II. Financial Section	
Independent Auditor's Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet-Governmental Funds	16
Statement of Revenues, Expenditures and	
Changes in Fund Balances-Governmental Funds	18
Statement of Revenues, Expenditures and	
Changes in Fund Balance-Budget	
(Non-GAAP Basis) and Actual:	
General Fund	20
Recreation Fund	21
Statement of Fund Net Assets-Proprietary Fund	22
Statement of Revenues, Expenses, and Changes in Fund Net	
Assets- Proprietary Fund	23
Statement of Cash Flows-Proprietary Fund	24
Statement of Fiduciary Assets & Liabilities-Agency Funds	25
Notes to the Basic Financial Statements	26
Combining Statements and Individual Fund Schedules:	
Combining Statements-Nonmajor Governmental Funds:	~ 1
Fund Descriptions	51
Combining Balance Sheet-Nonmajor Governmental Funds	53
Combining Statement of Revenues, Expenditures and	~ 1
Changes in Fund Balances-Nonmajor Governmental Funds	54
Combining Balance Sheet-Nonmajor Special Revenue Funds	55
Combining Statement of Revenues, Expenditures and	
Changes in Fund Balances-Nonmajor Special Revenue Funds	57
Combining Balance Sheet-Nonmajor Capital Projects Funds	59

City of Middleburg Heights, Ohio Comprehensive Financial Annual Report For the Year Ended December 31, 2008 Table of Contents

Combining Statement of Revenues, Expenditures and	
Changes in Fund Balances-Nonmajor Capital Projects Funds.	60
Individual Fund Schedules of Revenues, Expenditures and	
Changes in Fund Balance-Budget (Non-GAAP Basis) and Actual:	
Major Funds:	
General Fund	62
Recreation Fund	66
General Obligation Bond Retirement Fund	67
Special Assessment Bond Retirement Fund	68
Capital Improvements Fund	69
Nonmajor Funds:	
Street Construction Fund	70
State Highway Fund	71
Clerk of Courts Computer Fund	72
Law Enforcement Fund	73
Medical Transport Fund	74
Assistance to Firefighters Grant Fund	75
Police Pension Fund	76
Fire Pension Fund	77
Tree Planting Fund	78
Veteran's Memorial Fund	79
Southwest General Hospital Fund	80
Community Center Fund	81
Health Insurance Fund	82
Combining Statements-Agency Funds:	
Fund Descriptions.	83
Combining Statement of Changes in Assets and	
Liabilities-Agency Funds	84
III.Statistical Section	
Table of Contents	85
Net Assets by Component-Last Six Years	86
Changes in Net Assets-Last Six Years	87
Fund Balances, Governmental Funds- Last Ten Years	89
Changes in Fund Balances, Governmental	
Funds-Last Ten Years	91
Tax Revenues by Source, Governmental Funds-Last Ten Years	93
Income Tax Revenue Base and Collections-Last Ten Years	94
Principal Taxpayers-Current and Nine Years Ago	95
Property Tax Rates-All Direct and Overlapping Governments  Assessed and Estimated Actual Value of Taxable Property-	96

City of Middleburg Heights, Ohio Comprehensive Financial Annual Report For the Year Ended December 31, 2008 Table of Contents

Last Ten Years	97
Property Tax Levies and Collections-Real and Public	
Utility Taxes-Last Ten Years	98
Ratios of General Bonded Debt and Legal Debt Margins-	
Last Ten Years	99
Computation of Direct and Overlapping Debt	101
Demographic and Economic Statistics-Last Ten Years	102
Principal Employers-Current and Seven Years Ago	103
Full-time City Employees by Function/Program-Last Ten Years	104
Operating Indicators by Function/Program-Last Ten Years	105
Capital Asset Statistics by Function/Program-Last Ten Years	107

#### Finance Department

# CITY OF MIDDLEBURG HEIGHTS

15700 Bagley Road • Middleburg Heights, Ohio 44130-4832 440/234-8989 • Fax: 234/4934 • E-mail: finance@middleburgheights.com

Gary W. Starr Mayor Timothy Pope, CPA
Director of Finance



May 13, 2009

Honorable Mayor Gary Starr, Members of City Council and the Citizens of Middleburg Heights, Ohio

Ohio law (Ohio Administrative Code Section 117-2-03(B)) requires that all cities file annual audited financial reports prepared on a GAAP (Generally Accepted Accounting Principles) basis with the Auditor of State within six months of the close of each fiscal year. This report is published to fulfill that requirement for the fiscal year ended December 31, 2008.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Rea & Associates, Inc., has issued an unqualified ("clean") opinion on the City of Middleburg Heights' financial statements for the year ended December 31, 2008. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

The basic financial statements and notes provide an overview of the City's financial position and operating results, the Combining Statements for non-major funds and other schedules that provide detailed information relative to the basic financial statements follow.

#### PROFILE OF THE GOVERNMENT

**Basic Information:** The City of Middleburg Heights is approximately 8 square miles and is located in northeastern Ohio, southwest of Cleveland, within the boundaries of Cuyahoga County. The City's population from the 2000 federal census was 15,542. The City was first established as a village in 1927 and was incorporated as a City in 1961 under the laws of the State of Ohio.

The City operates under and is governed by its Charter, which was first adopted by the voters in 1961. The Charter has been and may be amended by the voters from time to time. The City is also subject to some general laws applicable to all Ohio cities. Under the State Constitution, the City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable general laws. The Charter provides for a Mayor-Council form of government.

Legislative authority is vested in a seven-member Council. Three members are elected at-large, and four members are elected from wards, for two-year terms. The Council fixes compensation of City officials and employees and enacts ordinances and resolutions relating to City services, tax levies, appropriations, borrowing money, licensing and regulating businesses and trades, and other municipal purposes. The presiding officer is the President of Council, who is elected at large by the electors for a two-year term. The Charter establishes certain administrative departments, and the Council may establish divisions within these departments and additional departments.

The City's chief executive and administrative officer is the Mayor, who is elected by the voters specifically to that office for a four-year term.

The Mayor appoints, subject to the approval of a majority of the members of Council, the Directors of the City's departments. The major appointed officials are the Directors of Finance, Law, Public Service, Recreation, Economic Development and Public Safety. The Mayor also appoints members to a number of boards and commissions, and appoints and removes, in accordance with civil service requirements, all appointed officers and employees, except Council officers and employees.

The Mayor may veto any legislation passed by the Council. A veto may be overridden by a two-thirds vote of all members of the Council.

All elected officials, except the Mayor, serve part-time.

**Reporting Entity:** The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. This definition of the reporting entity is found in GASB Statement No. 14, "The Financial Reporting Entity."

The City of Middleburg Heights primary government consists of all funds and departments, which are not legally separate from the City. They include a police force, a fire fighting and emergency medical transport force, a service department, a building department, a recreation department, and a staff to provide essential support to these service providers.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt or the levying of taxes. The reporting entity of the City does not include any component units.

As discussed in the notes, the City participates in several jointly governed organizations, including the Southwest General Health Center, the Woodvale Union Cemetery, the Southwest Council of Governments, the Northeast Ohio Public Energy Council, and the Suburban Water Regional Council of Governments. Note 18 describes the City's relationship to these entities.

**Budget Process:** Although City Council is required to adopt a temporary budget by no later than the close of the fiscal year, and a final budget within 90 days of the new year; the final operating budget has been prepared and adopted by the close of the fiscal year for the last 21 years. The Capital Budget is customarily passed within 90 days of the start of the new year. This annual budget serves as the foundation for the City of Middleburg Heights' financial planning and control. The budget is prepared by fund, department, (e.g. police) and major category. The major categories used are: "Wages and Fringe Benefits" and "Other". Department heads may transfer resources within a major category as needed and approved by the Mayor and Director of Finance. Transfers between major categories, however, need re-appropriation from City Council.

#### ECONOMIC CONDITION AND OUTLOOK

*Summary of Local Economy:* Location is one of the greatest assets of the City of Middleburg Heights. As a major suburb of the City of Cleveland, its proximity to Cleveland Hopkins International Airport and easy access to three interstate highways has contributed to the City's continued economic stability.

Major Industries Affecting the City Economy: The City has seen a significant growth in medical and health related businesses over the last decade. Southwest General Health Center, in partnership with University Hospitals of Cleveland, has continued as the largest employer in the City of Middleburg Heights. With 340 beds and a 30 bed, 24 hour, emergency room with an affiliated heart center on site, Southwest General has 544 associated physicians, 537 registered nurses, and 97 licensed practicing nurses. Other medical office and medical service related buildings and businesses in Middleburg Heights include:

- Big Creek Surgery Center began operations in May 2006 as a state of the art outpatient surgical facility with four operating rooms. Specializing in orthopedic, ear, nose and throat, and podiatry, the center supports thirteen physician partners.
- Lauth Medical Office Building, across from Southwest General Health Center, is a 75,000 square foot facility that is scheduled to become occupied in August 2009.
- The Middleburg Heights Medical Arts Center, located across from Southwest General Health Center, provides a two building campus with approximately 66,000 square feet of medical office building that is currently leased at over 90% occupancy.
- The Pearl Professional Medical Office Building, 37,000 square feet, opened in 2007 to serve regional physician groups and will include an advanced surgery center.
- Regency Hospital is a new long-term acute-care hospital with 43 beds and a 10-bed intensive care unit. Regency Hospital employs approximately 200 health care professionals.
- The Surgery Center, a multi-specialty outpatient surgery center, founded by a group of 30 area physicians, services approximately 8,000 outpatient surgical and diagnostic cases per year.

Middleburg Heights also has six nursing home and assisted living facilities, providing care to almost 600 individuals at any one time.

The City of Middleburg Heights' major industries also include a significant number of freight and package delivery, education, hotel, retail and government employers. Therefore, the City's economic health is not based solely upon the success or failure of a single industry.

*Major achievements:* Through the efforts of its Department of Economic Development and elected officials the City was able to assist several companies in receiving job creation tax credits from the State of Ohio. One of these credits was granted to Quadax, Inc., the fourth-largest medical billing company in the United States. Quadax, Inc. invested over \$12 million dollars into an existing building to serve as the location for their corporate

headquarters and to facilitate the consolidation and expansion of their operations. This project will create 400 new jobs in the City. The grand opening of the facility was celebrated in August 2008. Another of these credits was granted to McCarthy, Burgess and Wolff, a commercial collections agency in January 2008. This project is expected to create 50 new jobs and generate \$1,800,000 in new payroll over the next three years.

Southland Shopping Center was completely redeveloped in 2008. The redevelopment included the construction of a new 85,000 square foot store for Giant Eagle which celebrated its grand opening on May 15, 2008. The redevelopment also includes the complete reconfiguration and improvement of the parking areas throughout the center, improvements to lighting, landscaping, and improvements to building facades and tenant spaces.

The "Lake-to-Lake All Purpose Trail" project linking Lake Abrams to Lake Isaac, in Middleburg Heights, has been completed. The 2.3-mile trail was constructed by Cleveland Metroparks with funding from The State of Ohio Department of Natural Resources as well as funding from Cleveland Metroparks. The trail will provide hiking and biking opportunities along a nature preserve and link to the Cleveland Metroparks Big Creek Reservation that runs through the heart of the City.

Furthermore, the City itself owns and maintains approximately 20 acres of outdoor park and recreational area.

The City has received the designation of "Tree City USA" for twelve years running from the National Arbor Day Foundation. The City believes that with its continued dedication to preservation and maintenance of trees, it will again receive the designation in future years.

Future Projects: The City has seen a significant growth in medical and health related businesses over the last decade and continues to see significant growth today. The new 25,000 square foot Davita HillMed Medical Office Building continues to move forward and is expected to be occupied in June 2009. This facility is projected to facilitate the retention of 45 jobs and the creation of 25 new jobs for the City of Middleburg Heights. The Bagley Road Medical Office Building is expected to be completed in the Fall of 2009. This 21,000 square foot facility represents a \$4.1 million dollar investment in the City. The facility is already 100% leased and is expected to house over 60 health care professionals.

FirstMerit Bank has purchased a parcel of land near the corner of Bagley and Pearl Roads. The City's Planning Commission has approved the plans and construction is tentatively scheduled to be complete in the Fall of 2009. The bank is predicted to employ over 20 employees to staff this branch location.

The City has been engaged in negotiations with Harsax Management regarding a proposed commerce park that will include a new dedicated street and mixed-use facilities to be located on twenty acres of vacant land on Engle Road adjacent to Interstate 71. Construction is expected to begin in the Summer of 2009.

#### FINANCIAL POLICIES

*Cash Management*: All City cash is pooled for investment purposes in order to generate the highest possible yield. A majority of the deposits of the City are collateralized by pooled collateral. By law, financial institutions may establish a collateral pool to cover all public deposits. The face value of the pooled collateral must equal at least one hundred five percent of the public funds on deposit. Trustees, including the Federal Reserve Bank and designated third party trustees of the financial institutions, hold the collateral.

**Risk Management:** The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During the year the City contracted with Compensation Analysts, Inc. to manage our insurance coverage. These risks are fully insured.

The City provides a medical plan for full time employees and council members and their families. This plan with a Preferred Provider Organization is self-funded and administered by a third party administrator. All covered

employees also receive prescription drug, vision and dental benefits. During 2008, full time employees and council members were covered by a \$50,000 term life insurance and accidental death and dismemberment policy.

For the traditional plan, the preferred provider prices all claims which are then submitted to the third party administrator. The third party administrator reviews and processes the claims, which the City then pays. The City has purchased stop loss coverage of \$70,000 per individual per year. Control of the plan rests with the City.

The State of Ohio provides worker's compensation coverage. The City pays the State Bureau of Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

*Independent Audit:* In accordance with Ohio law, annual independent audits are required to be performed on all financial operations of the City. These audits are conducted by either the Auditor of the State of Ohio or, if the Auditor permits, an independent public accounting firm. The City of Middleburg Heights has contracted with the accounting firm of Rea & Associates, Inc. to perform these services for 2008. Their report is presented in the financial section of this report.

#### AWARDS AND ACKNOWLEDGEMENTS

GFOA Certificate of Achievement Award: The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Middleburg Heights, Ohio for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2007. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Middleburg Heights has received a Certificate of Achievement for the last thirteen consecutive years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.

**Acknowledgments:** The preparation of the Comprehensive Annual Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. I would like to express my appreciation to all staff members who have contributed or assisted in its preparation, in particular my Assistant Finance Director, Jason Stewart.

In closing, I would like to thank the Mayor and the members of Middleburg Heights City Council, and the citizens of this fine City, for without your continued support the preparation of this report to help ensure the continued financial integrity of the City would not have been possible.

Sincerely,

Timothy Pope, CPA Director of Finance

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Middleburg Heights Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

THE STATE OF THE S

President

**Executive Director** 

City of Middleburg Heights, Ohio
Listing of Principal City Officials As of December 31, 2008

### **ELECTED OFFICIALS**

Mayor	Gary W. Starr
Council President	Alan C. Budney
Councilman At-Large	•
Councilman At-Large	
Councilman Ward 1	11
Councilman Ward 2	James P. Herron
Councilman Ward 3	David Bortolotto
Councilman Ward 4	Raymond G. Guttmann
	·
APPOINTED OFFICIALS	
Director of Finance	Timothy Pone CPA
Assistant Finance Director	• • •
Director of Economic Development	
Director of Public Service	Frank D. Castelli
Chief Building Official	Robert M. Cline
Assistant Building Director	Norman H. Herwerden
Director of Recreation	Carl Guarnieri
Director of Law	Peter Hull
Director of Public Safety	Sandra J. Kerber
Chief of Police	John Maddox
Chief of Fire	Bernard M. Benedict
Court Administrator	Therese Fairman
Executive Assistant	Jeffrey Minch
Clerk of Council	Mary Ann Meola

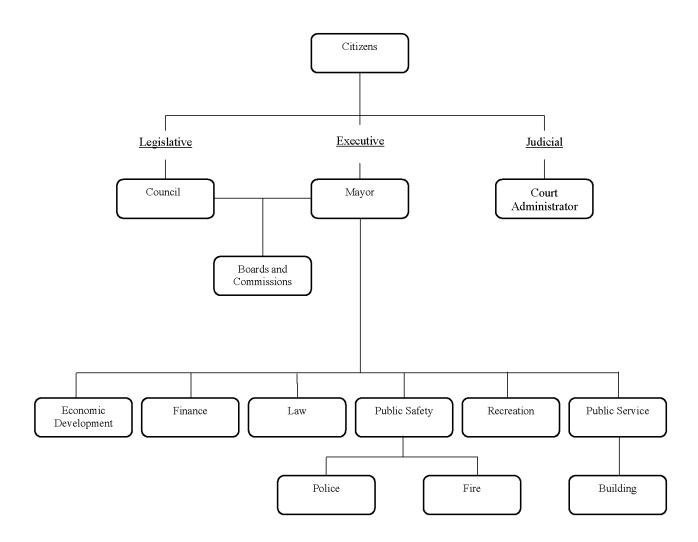
## City of Middleburg Heights, Ohio

Listing of Principal City Officials As of December 31, 2008

# SPECIAL BOARDS AND COMMISSIONS

Planning Commission
Planning Commission
Board of Zoning and Building Appeals (Alternate) Joe Abraham
Board of Zoning and Building Appeals (Alternate) Tony Ciaravino
Board of Zoning and Building Appeals
Board of Zoning and Building Appeals Debbie Hudak
Board of Zoning and Building AppealsPam Marek
Board of Zoning and Building AppealsMatthew McGregor
Board of Zoning and Building AppealsMichael Settonni
Civil Service
Civil Service
Civil Service
Secretary - Civil Service
Secretary - Boards and Commissions

City of Middleburg Heights, Ohio Organizational Chart For the Year Ended December 31, 2008





Focused on Your Future.

May 13, 2009

To the Honorable Mayor and City Council City of Middleburg Heights Cuyahoga County, Ohio

#### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Middleburg Heights, Ohio, as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Middleburg Heights' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Middleburg Heights, Ohio, as of December 31, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund and Recreation Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 13, 2009, on our consideration of the City of Middleburg Heights' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

City of Middleburg Heights Independent Auditor's Report Page 2

The Management's Discussion and Analysis on pages 3 through 13 are not a required part of the basic financial statements but are supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financials statements that collectively comprise the City of Middleburg Heights, Ohio's basic financial statements. The combining and individual nonmajor fund financial statements and other schedules, listed in the table of contents as supplementary information, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Lea Houscieter, Inc.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

This discussion and analysis of The City of Middleburg Heights' (the City's) financial performance provides an overall review of the City's financial activities for the year ended December 31, 2008. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements, and notes to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key Financial highlights for 2008 are as follows:

- The assets of the City of Middleburg Heights exceeded its liabilities at the close of the most recent fiscal year by \$45,272,683 (*net assets*). Of this amount, \$4,575,931 (*unrestricted net assets*) may be used to meet the government's ongoing obligations to citizens and creditors.
- Total Net Assets increased by \$1,377,524 a 3.1 percent increase from 2007. Unrestricted net assets decreased by \$292,558 or 6.0 percent in 2008.
- Total Assets of the City decreased \$595,613, which represents a 0.89 percent decrease from 2007.
- Total Capital Assets decreased by \$54,394 or 0.11 percent from 2007 primarily due to depreciation expense.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$8,227,929 a decrease of \$506,647 or 5.80 percent in comparison with the prior year. Equity in Pooled Cash and Cash Equivalents in the governmental funds decreased by \$775,072 or 11.39 percent from 2007. The decrease can be largely attributed to the reduction of cash used to purchase the new class 1 fire/pumper truck by the Medical Transport Fund.
- At the end of the current fiscal year, unreserved, undesignated fund balance for the general fund was \$4,100,151, or 26 percent of total general fund expenditures.
- Total outstanding Long-term liabilities were \$17,199,486. This was a 9.2 percent decrease from the balance at the end of 2007 primarily due to the repayment of General Obligation Bonds and the advance refunding of the bonds issued to construct the City's Service Center and Community Center.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector businesses. The statement of net assets and statement of activities provides information about the activities of the whole city, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statement also looks at the City's most significant funds with all other nonmajor funds presented in total in one column.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets *may* serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

The governmental activities of the City include general government, security of persons and property, public health services, community development, streets and highways, culture and recreation, and sanitation. The City has no business-like activities except for its health insurance reserve fund, an internal service fund.

The government-wide financial statements can be found starting on page 14 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Middleburg Heights, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Middleburg Heights maintains 17 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the General Fund, Recreation Fund, General Obligation Bond Retirement Fund, Special Assessment Bond Retirement Fund, and Capital Improvements Fund; all of which are considered to be major funds. Data from the other 12 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for each of its governmental funds. A budgetary comparison statement (non-GAAP basis) has been provided for each major and nonmajor fund to demonstrate budgetary compliance.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

**Proprietary Funds** The City of Middleburg Heights maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains one such fund for its self-insurance of employee health benefits. Because this fund only benefits governmental functions, it has been included with the governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City's only proprietary fund is an internal service fund for self-insurance of health benefits, which is considered a nonmajor fund. The basic proprietary fund financial statements can be found on pages 22 to 24 of this report.

**Notes to the Financial Statements** The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26 to 50 of this report.

Other information In addition to the basic financial statements and accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the notes to the financial statements, the combining statements referred to earlier in connection with nonmajor governmental are presented, as well as individual detailed budgetary comparisons for all funds. This information can be found on pages 51 to 84 of this report.

#### **Government-Wide Financial Analysis**

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How well did the City perform financially during 2008?" The Statement of Net Assets and the Statement of Activities answers this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by the private sector. The accrual basis of accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net assets and the changes in those assets. The change in assets is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of the City's capital assets will also need to be evaluated.

The Statement of Net Assets and the Statement of Activities are divided into the following categories:

- Assets
- Liabilities
- Net Assets (Assets minus Liabilities)
- Program Revenues and Expenses
- General Revenues
- Net Assets Beginning of Year and End of Year

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

#### The City of Middleburg Heights as a Whole

Recall that the Statement of Net Assets looks at the City as a whole. The following table provides a summary of the City's net assets for 2008 compared to 2007.

#### Table 1 Net Assets

Tuble 1 Net Addets		
	Governmental Activities	
	2008	2007
Assets		
Current and Other Assets	\$16,440,007	\$16,981,226
Capital Assets, Net	50,068,940	50,123,334
Total Assets	66,508,947	67,104,560
Liabilities		
Current Liabilities	4,036,778	4,271,043
Long-term Liabilities		
Due within One Year	3,509,034	3,569,687
Due in More Than One Year	13,690,452	15,368,671
Total Liabilities	21,236,264	23,209,401
Net Assets		
Invested in Capital Assets, Net of Related Debt	35,941,389	33,862,810
Restricted for:		
Capital Projects	1,202,622	1,529,607
Debt Service	3,083,637	3,237,703
Other Purposes	469,104	396,550
Unrestricted	4,575,931	4,868,489
Total Net Assets	\$45,272,683	\$43,895,159

As noted earlier, over time, net assets may serve as a useful indicator of a government's financial position. For the City of Middleburg Heights, total assets exceed liabilities by \$45,272,683 at the close of the most recent fiscal year.

The largest portion of the City's net assets (79.4%) reflects investments in capital assets (e.g. land, buildings, infrastructure, machinery and equipment), less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets decreased by \$595,613 from 2007 to 2008, while the City's total liabilities decreased by \$1,973,137. As a result, the total net assets of the City's governmental activities increased \$1,377,524. The most significant changes were a decrease in Cash & Cash Equivalents in the amount of \$761,473 and increase in income tax receivable in the amount of \$509,706 or 13.7%. The increase in income tax receivable can be attributed to increased collection expectations due to the efforts of our Economic Development Department. The decrease in Cash & Cash Equivalents can be largely attributed to the reduction of cash used to purchase the new Class 1 fire/pumper truck. The decrease in liabilities was mainly due to the scheduled retirement of bonded debt.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

In order to further understand what makes up the changes in net assets for the current year, the following table gives readers further details regarding the results of activities for the current year in comparison to 2007.

#### Table 2 Changes in Net Assets

	Governmental Activities 2008	Governmental Activities 2007
Revenues		
Program Revenues:		
Charges for Services	\$2,644,590	\$2,802,399
Operating Grants and Contributions	875,100	862,363
Capital Grants and Contributions	162,694	184,981
Total Program Revenues	3,682,384	3,849,743
General Revenues:		
Property Taxes & Other Local Taxes	3,015,710	3,073,740
Income Taxes	16,364,396	15,652,200
Grants and Entitlements	1,794,816	1,268,580
Investment Income	339,326	537,883
Miscellaneous	422,040	356,597
Total General Revenues	21,936,288	20,889,000
Total Revenues	25,618,672	24,738,743
Program Expenses		
General Government	7,159,940	6,871,475
Security of Persons and Property:		
Police	4,727,460	4,441,487
Fire	3,639,936	3,588,665
Safety Director	55,867	53,720
Public Health Services	284,520	263,939
Culture and Recreation	3,163,391	3,159,631
Community Development	620,457	645,709
Economic Development	164,696	163,873
Streets and Highways	3,011,490	2,679,466
Sanitation	939,330	948,598
Interest and Fiscal Charges	474,061	836,386
Total Program Expenses	24,241,148	23,652,949
Increase (decrease) in Net Assets	\$1,377,524	\$1,085,794

#### Governmental Activities

Governmental activities increased the City's net assets by \$1,377,524. Discussions of the reasons for the increase in net assets are as follows:

Several types of revenues fund our governmental activities, with the City income tax being the biggest contributor. On November 7, 2006, the residents of the City of Middleburg Heights voted in favor of an income tax increase from 1.75% to 2.00%, effective January 1, 2007. Both the residents of the City and non-residents who work in the City are subject to the income tax. However if residents work in another locality that has a municipal income tax, the City provides 100% credit up to 2% for those who pay

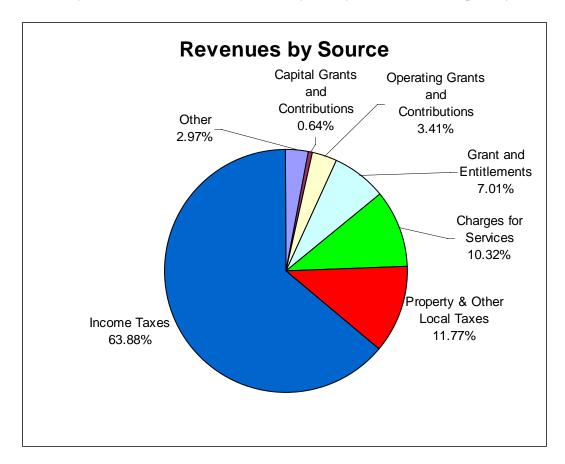
Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

income tax to another city. City Council could by Ordinance, choose to vary that income tax credit and create additional revenues for the City.

The increase of \$526,236, in Grants and Entitlements is attributable in part to an increase of \$218,842, or 68% in estate tax collections, on a cash basis, in 2008. Also contributing to this increase is a 30%, or \$93,594 increase, on a cash basis, in Local Government Assistance funds received from the County Auditor.

Income tax revenue for 2008 was \$16,364,396, an increase of \$712,196 or 4.55% from 2007. Of the \$25,618,672 in total revenues, income tax accounts for 63.88% of the total. Property and other local taxes were \$3,015,710, a decrease of \$58,030 or 1.89% from 2007, and account for 11.77% of total revenues. Operating grants and contributions, capital grants and contributions, general revenues from grants and entitlements account for 11.06% of total revenues, and charges for services, investment income, and other revenue make up the remaining 13.29%.

General revenues from grants and entitlements, such as local government funds, are also revenue generators. The City monitors its sources of revenues very closely for fluctuations, especially income tax.



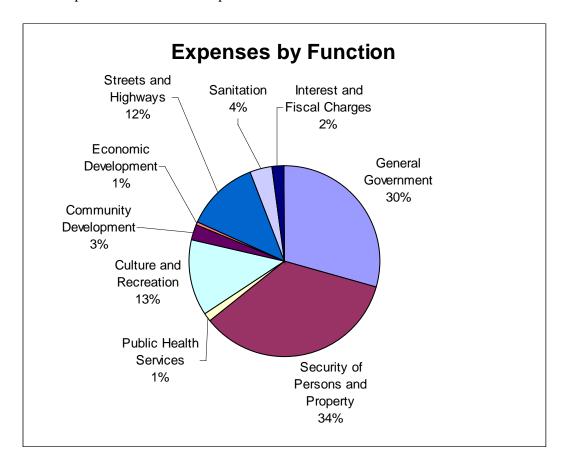
Total program expenses increased by \$588,199, as compared to 2007. Expenses for General Government increased by \$288,465. In 2008, cost of living salary increases amounted to 3.25%, however personnel related costs increased by 6.2% on a cash basis due to an increase in employer retirement contributions and increased worker's compensation costs. Security of Persons and Property, related to the Police Department, increased by \$285,973, due to two senior officers exercising an option in their contract that allows them to cash-out a portion of their sick leave balances before retirement. Expenses for Streets and Highways increased by \$332,024, from 2007 primarily due to more money being allocated to our Capital

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Improvements Fund for our annual street repair program and other street related projects and more money was spent on gasoline in 2008 as a result of the unusually high gas prices during the summer of 2008. Interest and Fiscal Charges decreased by \$362,325, as a result of the advance refunding of the Community and Service Center Bonds.

Total program expenses for 2008 were \$24,241,148. Security of Persons and Property, which included the police and fire departments as well as the City's Safety Director, accounted for program expenses of \$8,423,263, which represents 34 percent of total City expenses for the year 2008. Culture and Recreation expenses of \$3,163,391 accounted for 13 percent. Culture and recreation expenses consist largely of costs to operate the City's Community Center and depreciation expense on the building. Street and highway expenses of \$3,011,490 accounted for 12 percent.

These figures illustrate the City's commitment toward infrastructure maintenance as well as the safety of our citizens. The City takes great pride in the maintenance of its streets and continues to set aside money towards future capital maintenance and repair.



#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Information about the City's governmental funds begins on page 16. These funds are accounted for by using the modified accrual basis of accounting.

As of December 31, 2008, the City's governmental funds reported combined ending fund balances of \$8,227,929, a decrease of \$506,647 in comparison with the prior year. Of that amount, \$7,209,884 constitutes unreserved fund balances, which is available for spending at the government's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchases of the prior period (\$917,370) or has been reserved for prepaid items (\$100,675).

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, total fund balance for the General Fund was \$4,418,215 of which \$4,100,151 was unreserved. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to the sum of total fund expenditures and other financing uses of \$16,487,133. Unreserved fund balance represents 24.87% (25.18% in 2007) of total General Fund expenditures and other financing uses, while total fund balance represents 26.80% (26.93% in 2007) of that same amount.

During the current fiscal year, the fund balance of the City's General Fund increased by \$161,283. On a modified accrual basis of accounting, total income tax receipts recorded in 2008 were about 4.9% greater than the total amount posted in 2007. However, the amount of income tax posted to the General Fund increased 7.95%, or \$819,452 when compared to 2007. This is due to an increased allocation of income tax collections, due to a reduced amount of funds being allocated to the General Obligation Bond Retirement Fund for the debt service payments on the Community & Service Center Bonds. Conversely, the General Obligation Bond Retirement Fund decreased \$17,072 due mainly to this reason.

The balance in the Recreation Fund increased \$45,952. This was caused almost exclusively by an increase in income tax receivable due to increased collection expectations.

The balance in the Special Assessment Bond Retirement Fund increased by \$4,071 mostly because special assessment collections exceeded the corresponding debt service payments.

The Capital Improvements Fund decreased by \$347,704 due in most part to allocating more resources for the maintenance and improvement of our equipment and infrastructure needs.

#### General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During the course of 2008 the City amended its General Fund budget on various occasions. All recommendations for budget changes come to the Finance Committee of City Council for review before going to the whole Council for Ordinance enactment on the change. The City does allow small interdepartmental budget changes that modify line items within departments within the same fund and within major category, the major categories being "Wages and Fringe Benefits" and "Other". The General Fund supports many of our major activities such as our Police, Fire and Service Departments, as well as administrative, legislative and executive activities. The General Fund is monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

For the General Fund, original budgeted revenues were \$15.67 million. The final budgeted amount was \$15.99 million and actual revenues were \$16.22 million. Revenue estimates increased in the General

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

Fund because inheritance tax collections were higher approximately \$391,000 higher than initially expected. However, Fines, Licenses and Permits were approximately \$161,000 less than initial estimates due to a slowing of the construction industry and interest income posted to the General Fund was lower than expected both because of lower rates and decreased fund balance with which to invest. The City's ending unencumbered cash balance in the General Fund was \$1,298,802 above the final budgeted amount.

The difference between the General Fund's original budget for expenditures and other uses of \$17,487,171 and the final amended budget of \$17,780,044 was \$292,873 or about 1.7%. The largest revision being a transfer to the Capital Improvements Fund. Actual expenditures and other uses were \$16,718,791, or \$1,061,253, (5.97%) less than the final amended budget. The final budget for wages and fringe benefits was \$12,545,883, of which \$12,067,923 or 96.2% was spent leaving a positive variance of \$477,960. Most of this variance was attributable to the police and fire departments. Police officers and firefighters have a contractual right to redeem certain compensated absences for pay, and the city budgets for this as if all eligible employees will exercise their option to sell the maximum number of hours available to sell. If less than the maximum number of hours are sold, then a positive variance results. The final budget for expenditures other than wages and fringe benefits was \$4,384,161, of which \$3,800,868 or 87% was actually spent leaving a positive variance of \$1,061,253. The only significant variance for expenditures, other than wages and fringe benefits, was attributable to the budget for unclaimed funds, which the city budgets for as if all amounts available will be reclaimed.

#### **Capital Assets and Debt Administration**

Table 3 Capital Assets at December 31 (Net of Depreciation)

	Governmental Activities		
	2008 2007		
Land	\$3,319,688	\$3,294,570	
Land Improvements	392,011	420,658	
Buildings and Improvements	23,138,788	23,744,366	
Machinery and Equipment	3,844,835	3,401,743	
Furniture and Fixtures	48,560	52,573	
Infrastructure			
Streets	11,304,499	11,141,733	
Sidewalks	488,683	502,972	
Traffic Signals	1,940,063	2,010,628	
Water Mains	1,508,705	1,532,965	
Sanitary Sewers	1,720,184	1,748,569	
Storm Sewers	2,272,252	2,254,144	
Construction in Progress	90,672	18,413	
Total Capital Assets	\$50,068,940	\$50,123,334	

Total capital assets of the City as of December 31, 2008 were \$50,068,940, \$54,394 less than in 2007. The decrease in capital assets is mainly due to current year depreciation expense in excess of capital asset additions. The significant additions in the city's capital assets came as a result of the city: a) purchasing new vehicles for use in our Police and Public Service Departments, b) purchasing a new Class 1 Fire Truck/Pumper for use by our Fire Department, c) installation of a earth-retention system on Briarcliff Parkway, and d) infrastructure additions related to our 2008 Street program. The City is committed to a long-term goal of not only meeting its infrastructure and facilities needs, but also satisfying those needs in a continued high quality manner. Additional information on the City's capital assets can be found in Note 8 of this report.

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

#### Debt

As of December 31, 2008, the City had \$17,199,486 in bonds, capital lease obligations, and compensated absences outstanding with \$3,509,034 due within one year.

Table 4 Outstanding Long-Term Obligations at Year End

	Governmental Activities		
	2008	2007	
General Obligation Bonds	\$12,816,972	\$14,681,884	
Special Assessment Bonds	\$1,364,806	\$1,509,480	
Capital Lease Obligations	\$154,473	\$69,160	
Compensated Absences	\$2,863,235	\$2,677,834	
Total	\$17,199,486	\$18,938,358	

The General Obligation Bonds are composed of (1) Real Estate Acquisition that is part of the 1998 refunding; (2) City Hall/Fire Station Expansion that is also part of the 1998 refunding, (3) Bagley Rd./ I-71 and Newton Road improvements also part of the 1998 refunding; (4) Pearl Road sanitary sewer construction issued in 1992; (5) Various purpose bonds issued in 2002; and (6) Community Center/Service Center Construction bonds that were refunded in 2008 and to be repaid from a dedicated 3/4% of the City's municipal income tax.

The Special Assessment Bonds consist of various Street and Sewer Construction projects, Engle Road Improvements, Newton Road Improvements, Hepburn Road Improvements, and various other improvements. Principal and interest for these bonds are paid from the collection of special assessments collected by the County Auditor from the specific property owners who primarily benefited from the projects.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10½% of total assessed valuation. The City's net legal debt margin within the 10½% limit was nearly \$60 million on December 31, 2008.

Additional information concerning the City's debt can be found note 14 of this report.

#### **Current Financial Related Activities**

The City of Middleburg Heights is financially strong. On November 7, 2006, the residents of the City of Middleburg Heights voted in favor of an income tax increase from 1.75% to 2.00% with a corresponding increase in the credit given for resident income earned outside of the city, effective January 1, 2007. This increase along with the efforts of our newly created Economic Development Department (2006) will help to ensure the financial stability of our city. In addition, the City continues to evaluate potential cost savings measures while addressing the needs of the community. The Mayor and City Council are dedicated to maintaining the service level that has come to be expected by its residents while balancing a tight budget.

On March 6, 2008, Moody's Investors Service reaffirmed the City's Aa2 credit rating when reviewing the City in relation to its bond refunding (See Note 14). Stated in its report Moody's, "expects the city's healthy financial operations to continue given satisfactory operating reserves, strong financial management, and demonstrated willingness to respond to economic challenges."

Management's Discussion and Analysis For the Year Ended December 31, 2008 Unaudited

The City of Middleburg Heights has committed itself to financial excellence and has a history of doing just that. The City has received the Government Finance Officers Award (GFOA) Certificate of Achievement for Excellence in Financial Reporting since its initial submission in 1995. Our commitment to our residents has always been one of full disclosure of the financial position of the City.

#### **Contacting the City's Finance Department**

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need financial information contact Director of Finance Timothy Pope, CPA, City of Middleburg Heights, 15700 Bagley Rd., Middleburg Heights, Ohio 44130, telephone 440-234-8989, or email tpope@middleburgheights.com.

#### City of Middleburg Heights, Ohio

Statement of Net Assets December 31, 2008

Aggeta	Governmental Activities
Assets  Equity in Pooled Cosh and Cosh Equivalents	\$6,592,070
Equity in Pooled Cash and Cash Equivalents Accounts Receivable	175,928
Accounts Receivable Accrued Interest Receivable	19,659
	1,047,192
Intergovernmental Receivable	1,047,192
Prepaid Items  Metarials and Supplies Inventors	232,417
Materials and Supplies Inventory Income Tax Receivable	4,224,399
	2,430,206
Property Taxes Receivable Other Local Taxes Receivable	2,430,200 43,955
	1,364,806
Special Assessments Receivable Unamortized Bond Issue Costs	208,700
Nondepreciable Capital Assets	3,410,360
Depreciable Capital Assets	46,658,580
Depreciable Capital Assets	40,038,380
Total Assets	66,508,947
Liabilities	
Accounts Payable	444,712
Accrued Wages	207,207
Retainage Payable	30,887
Intergovernmental Payable	678,275
Accrued Interest Payable	43,042
Claims Payable	124,764
Unearned Revenue	2,507,891
Long-Term Liabilities:	
Due Within One Year	3,509,034
Due In More Than One Year	13,690,452
Total Liabilities	21,236,264
Net Assets	
Invested in Capital Assets, Net of Related Debt	35,941,389
Restricted for:	
Capital Projects	1,202,622
Debt Service	3,083,637
Other Purposes	469,104
Unrestricted	4,575,931
Total Net Assets	\$45,272,683

City of Middleburg Heights, Ohio Statement of Activities For the Year Ended December 31, 2008

			Program Revenues		Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities:					
Security of Persons and Property:					
Police	\$4,727,460	\$683,545	\$5,820	\$0	(\$4,038,095)
Fire	3,639,936	426,413	3,000	0	(3,210,523)
Safety Director	55,867	0	0	0	(55,867)
Public Health and Welfare	284,520	1,733	0	0	(282,787)
Culture and Recreation	3,163,391	1,172,304	0	0	(1,991,087)
Community Development	620,457	186,603	0	0	(433,854)
Economic Development	164,696	1,500	0	0	(163,196)
Streets and Highways	3,011,490	24,426	866,280	162,694	(1,958,090)
Sanitation	939,330	0	0	0	(939,330)
General Government	7,159,940	148,066	0	0	(7,011,874)
Interest and Fiscal Charges	474,061	0	0	0	(474,061)
Total Governmental Activities	\$24,241,148	\$2,644,590	\$875,100	\$162,694	(20,558,764)
		General Revenues Property and Other General Purposes Debt Service Police and Fire P Public Health and Income Tax Levied General Purposes	Local Taxes Levied for second of the second	or:	2,082,355 459,118 306,078 168,159
		Debt Service	8		1,894,990
		Recreation			1,596,976
		Capital Outlay			1,587,193
			nents not Restricted to	Specific Programs	1,794,816
		Investment Earning		Specific Frograms	339,326
		Miscellaneous	.3		422,040
		Total General Reve	nues		21,936,288
		Change in Net Asse	ets		1,377,524
		Net Assets Beginnin	ng of Year		43,895,159
		Net Assets End of Y	rear ear		\$45,272,683

# City of Middleburg Heights, Ohio Balance Sheet

Balance Sheet Governmental Funds December 31, 2008

	General	Recreation	General Obligation Bond Retirement	Special Assessment Bond Retirement	Capital Improvements	Other Governmental Funds
Assets Equity in Pooled Cash and						
Cash Equivalents	\$2,846,551	\$209,466	\$549,788	\$703.504	\$890.308	\$830.966
Materials and Supplies Inventory	48,715	25,248	0	0	0	158,454
Accrued Interest Receivable	18,712	0	143	804	0	0
Accounts Receivable	86,883	0	0	0	5,386	83,659
Intergovernmental Receivable	599,242	0	34.953	0	0	412,997
Prepaid Items	88,496	12,179	0	0	0	0
Income Taxes Receivable	2,954,941	458,529	401,162	0	409,767	0
Property Taxes Receivable	1,502,408	0	458,362	0	0	469,436
Other Local Taxes Receivable	43,955	0	0	0	0	0
Special Assessments Receivable	0	0	0	1,364,806	0	0
Total Assets	\$8,189,903	\$705,422	\$1,444,408	\$2,069,114	\$1,305,461	\$1,955,512
Liabilities and Fund Balances Liabilities Accounts Payable Accrued Wages Intergovernmental Payable Retainage Payable Deferred Revenue Unearned Revenue	\$218,396 155,308 604,349 0 2,793,635	\$44,008 33,706 55,113 0 143,199 228,348	\$0 0 0 0 618,598	\$0 0 0 0 1,364,806	\$75,990 0 0 30,887 133,356 0	\$106,318 18,193 18,813 0 798,868
Total Liabilities	3,771,688	504,374	618,598	1,364,806	240,233	942,192
Fund Balances						
Reserved for Encumbrances	229,568	20,838	0	0	586,044	80,920
Reserved for Prepaids	88,496	12,179	0	0	0	0
Unreserved, Undesignated, Reported in:						
General Fund	4,100,151	0	0	0	0	0
Special Revenue Funds	0	168,031	0	0	0	928,362
Debt Service Funds	0	0	825,810	704,308	0	0
Capital Projects Funds	0	0	0	0	479,184	4,038
Total Fund Balances	4,418,215	201,048	825,810	704,308	1,065,228	1,013,320
Total Liabilities and Fund Balances	\$8,189,903	\$705,422	\$1,444,408	\$2,069,114	\$1,305,461	\$1,955,512

City of Middleburg Heights, Ohio
Reconciliation of Total Governmental Fund Balances to
Net Assets of Governmental Activities December 31, 2008

Total	Total Governmental Fund Balances		\$8,227,929
Governmental			
Funds	Amounts reported for governmental activities in the		
	statement of net assets are different because:		
\$6,030,583	Capital assets used in governmental activities are not financial		50.069.040
232,417	resources and therefore are not reported in the funds		50,068,940
19,659	Other long-term assets are not available to pay for current-period		
175,928	expenditures and therefore are deferred in the funds:		
1,047,192	Delinquent Property Taxes	\$150,663	
100,675	Income Taxes	1,319,280	
4,224,399	Intergovernmental	661,107	
2,430,206	Special Assessments	1,364,806	
43,955	Charges for Services	77,063	
1,364,806	Total		3,572,919
\$15,669,820	An internal service fund is used by management to charge the costs		
	of insurance to indvidual funds. The assets and liabilities of the		
	internal service fund are included in governmental activities in the statement of of net assets.		436,723
	statement of of het assets.		430,723
\$444,712	Unamortized bond issue costs.		208,700
207,207			
678,275	Accrued interest payable is not due and payable in the current		
30,887	period and therefore is not reported in the funds.		(43,042)
5,852,462			
228,348	Long-term liabilities are not due and payable in the current		
7 441 001	period and therefore are not reported in the funds:	(10.016.070)	
7,441,891	General Obligation Bonds	(12,816,972)	
	Special Assessment Bonds Capital Leases	(1,364,806) (154,473)	
917,370	Compensated Absences	(2,863,235)	
100,675	Compensated Prosences	(2,003,233)	(17,199,486)
,			(=:,===,==)
	Net Assets of Governmental Activities		\$45,272,683
4,100,151			
1,096,393			
1,530,118			
483,222			
8,227,929			
\$15,669,820			
I			

City of Middleburg Heights, Ohio Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2008

Revenues	General	Recreation	General Obligation Bond Retirement	Special Assessment Bond Retirement	Capital Improvements	Other Governmental Funds
Property Taxes	\$1,481,396	\$0	\$451,951	\$0	\$0	\$467,123
Income Taxes	11,121,864	1,577,402	1,908,703	0	1,569,014	0
Other Local Taxes	577,467	1,577,402	1,508,703	0	1,505,014	0
Intergovernmental	1,591,515	0	80,871	0	0	979,656
Special Assessments	0	0	0	213,368	0	0
Interest	316,828	0	1,686	9,578	0	11,234
Fines, Licenses and Permits	971,168	0	0	0	0	28,127
Charges for Services	203,337	1,172,304	0	0	13,199	280,435
Other	384,841	5,221	0	0	80,297	10,020
Total Revenues	16,648,416	2,754,927	2,443,211	222,946	1,662,510	1,776,595
Expenditures Current: Security of Persons and Property						
Police	4,341,146	0	0	0	0	180,828
Fire	3,102,513	0	0	0	0	248,437
Safety Director	55,726	0	0	0	0	0
Public Health and Welfare	68,135	0	0	0	0	212,278
Culture and Recreation	0	2,708,975	0	0	0	0
Community Development	613,927	0	0	0	0	0
Economic Development	150,505	0	0	0	0	0
Streets and Highways	0	0	0	0	0	1,729,497
Sanitation	939,330	0	0	0	0	0
General Government	6,365,851	0	295	2,136	0	3,433
Capital Outlay  Debt Service:	0	0	0	0	2,202,148	501,218
Principal Retirement	0	0	2,079,961	144,674	51,963	0
Interest and Fiscal Charges	0	0	380,927	72,065	3,379	4,081
Bond Issuance Costs	0	0	194,549	0	0	0
Total Expenditures	15,637,133	2,708,975	2,655,732	218,875	2,257,490	2,879,772
Excess of Revenues Over (Under) Expenditures	1,011,283	45,952	(212,521)	4,071	(594,980)	(1,103,177)
Other Financing Sources (Uses)						
Sale of Capital Assets	0	0	0	0	10,000	0
Inception of Capital Lease	0	0	0	0	137,276	0
Refunding Bonds Issued	0	0	12,180,000	0	0	0
Premium on Debt Issuance	0	0	187,315	0	0	0
Payment to Refunded Bond Escrow Agent	0	0	(12,171,866)	0	0	750,000
Transfers In Transfers Out	0 (850,000)	0	0	0	100,000	750,000 0
Transfers Out	(830,000)					
Total Other Financing Sources (Uses)	(850,000)	0	195,449	0	247,276	750,000
Net Change in Fund Balances	161,283	45,952	(17,072)	4,071	(347,704)	(353,177)
Fund Balances Beginning of Year	4,256,932	155,096	842,882	700,237	1,412,932	1,366,497
Fund Balances End of Year	\$4,418,215	\$201,048	\$825,810	\$704,308	\$1,065,228	\$1,013,320

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2008

T-4-1	N.4 Changing Found Balances Total Communicated Found	J- (\$506,647)		
Total Governmental	Net Change in Fund Balances - Total Governmental Fun	<b>ds</b> (\$506,647)		
Funds	Amounts reported for governmental activities in the statem of activities are different because	ent		
\$2,400,470				
16,176,983 577,467	Governmental funds report capital outlays as expenditures.			
2,652,042	statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by			
213,368	which depreciation exceeded capital outlays in the curre	•		
339,326	Capital Asset Additions \$1,763,2	•		
999,295	Current Year Depreciation (1,814,5	548)		
1,669,275	Total	(51,333)		
480,379				
	Governmental funds only report the disposal of capital assets			
25,508,605	extent proceeds are received from the sale. In the statem			
	activities, a gain or loss is reported for each disposal.	(3,061)		
	Revenues in the statement of activities that do not provide cu	ırrent		
	financial resources are not reported as revenues in the fu			
4,521,974	Delinquent Property Taxes 37,7			
3,350,950	Income Tax 187,4	13		
55,726	Intergovernmental (40,4	(65)		
280,413	Special Assessments (144,6	574)		
2,708,975	Charges for Services (23,9			
613,927	Total	16,067		
150,505	04			
1,729,497 939,330	Other financing sources in the governmental funds increased liabilities in the statement of net assets. Governmental f	-		
6,371,715	effect of premiumes when the debt is first issued; however	•		
2,703,366	amounts are deferred and amortized on the statement of			
	Bonds Issued (12,180,0	000)		
2,276,598	Premium on bonds (187,3	315)		
460,452		(12,367,315)		
194,549				
26,357,977	Repayment of debt principal is an expenditure in the government funds, but the repayment reduces long-term liabilities in statement of net assets.			
(849,372)	Bond Principal 2,276,5	198		
(0.15,0.12)	Payment to Refunding Escrow Agent 12,171,8			
		14,448,464		
10,000	Bond Issuance costs will be amortized over the life of the bo	nds on		
137,276	the statement of net assets.	194,549		
12,180,000		1.4		
187,315 (12,171,866)	Issuance of capital leases in the governmental funds increase long-term liabilities in the Statement of Net Assets.	ed the (137,276)		
850,000	long-term habilities in the Statement of Net Assets.	(137,270)		
(850,000)	In the statement of activities, interest accrued on outstanding	bonds,		
	bond premium, bond issuance costs, and the gain/loss or			
342,725	are amortized over the term of the bonds, whereas in the	C		
	funds the expenditure is reported when the bonds are iss			
	Accrued Interest 19,1 Amortization of Bond Premium 10,2			
(506,647)	Amortization of Bond Premium 10,2 Amortization of Bond Issuance Costs (13,1			
(300,047)	Amortization of Bond issuance Costs (15,14)  Amortization of Loss on Refunding (29,8)	*		
8,734,576	(27,0	(13,609)		
	Some expenses reported in the statement of activities, such a			
\$8,227,929	compensated absences do not require the use of current			
	financial resources and therefore are not reported as			
	expenditures in governmental funds.	(185,401)		
	The internal carvice fund used by management to show the	cost of		
	The internal service fund used by management to charge the health insurance to individual funds is not reported in the			
	wide statement of activities. Governmental expenditures	•		
	related internal service fund revenues are eliminated. The			
	revenue (expense) of the internal service fund is allocate	d		
	among the governmental activities.	(16,914)		
	Change in Net Assets of Governmental Activities	\$1,377,524		
	Change in iver Assers of Governmental Activities	\$1,577,524		

#### City of Middleburg Heights, Ohio

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2008

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Property Taxes	\$1,471,498	\$1,481,396	\$1,481,396	\$0
Income Taxes	10,661,139	10,661,139	10,822,766	161,627
Other Local Taxes	560,000	574,823	570,797	(4,026)
Intergovernmental	1,071,378	1,455,149	1,511,138	55,989
Interest	340,000	310,000	310,172	172
Fines, Licenses and Permits	1,132,470	964,399	970,994	6,595
Charges for Services	165,400	189,558	197,605	8,047
Other	272,361	350,702	350,847	145
Total Revenues	15,674,246	15,987,166	16,215,715	228,549
Expenditures				
Current:				
Security of Persons and Property:				
Police	4,469,936	4,473,166	4,334,636	138,530
Fire	3,441,066	3,435,504	3,138,697	296,807
Safety Director	57,011	56,958	55,291	1,667
Public Health and Welfare	86,241	86,242	75,805	10,437
Community Development	684,204	682,869	611,196	71,673
Economic Development	185,997	185,997	154,034	31,963
Sanitation	935,000	942,689	942,689	0
General Government	6,877,716	7,066,619	6,556,443	510,176
Total Expenditures	16,737,171	16,930,044	15,868,791	1,061,253
Excess of Revenues Under Expenditures	(1,062,925)	(942,878)	346,924	1,289,802
Other Financing Sources (Uses)				
Transfers Out	(750,000)	(850,000)	(850,000)	0
Total Other Financing Sources (Uses)	(750,000)	(850,000)	(850,000)	0
Net Change in Fund Balance	(1,812,925)	(1,792,878)	(503,076)	1,289,802
Fund Balance Beginning of Year	2,764,507	2,764,507	2,764,507	0
Prior Year Encumbrances Appropriated	230,697	230,697	230,697	0
Fund Balance End of Year	\$1,182,279	\$1,202,326	\$2,492,128	\$1,289,802

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Income Taxes	\$1,735,000	\$1,580,000	\$1,544,173	(\$35,827)
Charges for Services	1,122,000	1,102,046	1,162,864	60,818
Other	1,000	2,997	5,221	2,224
Total Revenues	2,858,000	2,685,043	2,712,258	27,215
Expenditures				
Current:				
Culture and Recreation	2,868,676	2,863,737	2,743,170	120,567
Total Expenditures	2,868,676	2,863,737	2,743,170	120,567
Net Change in Fund Balance	(10,676)	(178,694)	(30,912)	147,782
Fund Balance Beginning of Year	150,000	150,000	150,000	0
Prior Year Encumbrances Appropriated	30,912	30,912	30,912	0
Fund Balance End of Year	\$170,236	\$2,218	\$150,000	\$147,782

Statement of Fund Net Assets
Proprietary Fund
December 31, 2008

	Governmental Activities Internal Service Fund - Health Insurance
Assets	
Current Assets	
Equity in Pooled Cash and Cash Equivalents	\$561,487
Total Assets	561,487
Liabilities	
Current Liabilities	
Claims Payable	124,764
Total Liabilities	124,764
Net Assets	
Unrestricted	436,723
Total Net Assets	\$436,723

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund For the Year Ended December 31, 2008

	Governmental Activities Internal Service Fund - Health Insurance
<b>Operating Revenues</b>	
Charges for Services	\$1,548,579
Total Operating Revenues	1,548,579
<b>Operating Expenses</b>	
Contractual Services	263,300
Claims	1,302,193
Total Operating Expenses	1,565,493
Change in Net Assets	(16,914)
Net Assets Beginning of Year	453,637
Net Assets End of Year	\$436,723

Statement of Cash Flows
Proprietary Fund
For the Year Ended December 31, 2008

	Governmental Activities Internal Service Fund - Health Insurance
Increase (Decrease) In Cash and Cash Equivalents	Tund - Health Histrance
Cash Flows from Operating Activities	
Cash Received from Interfund Services	\$1,548,579
Cash Payments to Suppliers for Services	(263,300)
Cash Payments for Claims	(1,271,680)
Net Increase In Cash and Cash Equivalents	13,599
Cash and Cash Equivalents Beginning of Year	547,888
Cash and Cash Equivalents End of Year	\$561,487
Reconciliation of Operating Loss to Net Cash Used In Operating Activities	
Operating Loss	(\$16,914)
Adjustments:	
Increase in Claims Payable	30,513
Net Cash Provided By Operating Activities	\$13,599

Statement of Fiduciary Assets and Liabilities
Agency Funds
December 31, 2008

	Agency
Assets Equity in Pooled Cash and Cash Equivalents	\$222,076
<b>Liabilities</b> Deposits Held and Due to Others	\$222,076

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### **Note 1 – Description of the City**

The City of Middleburg Heights (the "City") was incorporated as a village in 1927 and became a city in 1961. The City of Middleburg Heights ("The City") is a charter municipal corporation, incorporated under the laws of the State of Ohio. The City operates under a "Mayor-Council" form of government and provides the following services: public safety (police and fire), highway and street maintenance, parks and recreation, public improvements, community development (planning and zoning), public health and certain social services, and general administrative services. Elected officials include seven council members and a mayor.

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### A. Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City, this includes a police force, a fire fighting force, a service department, a building department, a recreation department, and a staff to provide essential support to these service providers.

The Mayor is an elected official who has a fiduciary responsibility for the collection and disbursement of Mayor's Court fees and fines. This activity has been included in the City's financial statements as an agency fund.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City, in that the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

The City participates in several jointly governed organizations, including the Southwest General Health Center, the Woodvale Union Cemetery, the Southwest Council of Governments, the Northeast Ohio Public Energy Council, the Southwest Suburban Airport Council of Governments, and the Suburban Water Regional Council of Governments. Refer to Note 18 for the City's relationship to these entities.

#### B. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The effect of inter-fund activity of the Health Insurance internal service fund has been eliminated from the government-wide financial statements to avoid the "double counting" of revenues and expenses. Interfund charges for services and net expenses are allocated to the various functions in proportion to the interfund chargeback.

The statement of net assets presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the City.

#### Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the proprietary fund statements. Fiduciary funds are reported by type.

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The City's funds are classified as governmental, proprietary, or fiduciary.

#### Governmental Funds

Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

**General Fund** The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

**Recreation Fund** The recreation fund is used to account for the revenues and expenditures relating to leisure time activities, principally the City's Community Center.

General Obligation Bond Retirement Fund The general obligation bond retirement fund is used to account for the accumulation of resources for, and the payment of, general long-term bonded debt principal and interest.

**Special Assessment Bond Retirement Fund** The special assessment bond retirement fund is used to account for monies received from the levy of special assessments for the purpose of retiring the principal and interest on special assessment bonds.

*Capital Improvements Fund* The capital improvements fund accounts for the purchase of capital equipment and certain other capital improvements, financed, in part, by at least ten percent of the first one percent of net income tax collections.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

*Internal Service Fund* Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on a self-insurance program for employee health benefits.

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are purely custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's agency funds account for the activities of the Mayor's Court, a State Building Standards fee, various deposits, and a flexible spending account.

#### D. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets, except for fiduciary funds. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements as well as fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied. (See Note 6.) Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, hotel/motel tax, admissions tax, cable TV franchise fees, ambulance fees, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), interest, grants and entitlements.

**Deferred/Unearned Revenue** Deferred/Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2008, but which were levied to finance year 2009 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue. Annual membership revenues for the City's Community Center have been recorded as unearned revenue to the extent that they had not been earned as of December 31, 2008.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents".

During fiscal year 2008, investments were limited to the State Treasury Asset Reserve of Ohio (STAROhio), certificates of deposit and Federal Agency Securities.

Investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as non-negotiable certificates of deposit and repurchase agreements are reported at cost.

STAROhio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on December 31, 2008.

Investment procedures are restricted by provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2008 amounted to \$316,828, which includes \$98,628 assigned from other City funds.

Investments with an original maturity of three months or less and investments of the cash management pool are presented on the financial statements as cash equivalents.

#### G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2008, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of the purchase and the expenditure/expense in the year in which services are consumed.

#### H. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies.

#### I. Capital Assets

General capital assets are assets that are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. The City reported infrastructure assets at the same time it implemented GASB Statement No. 34 as of the year ended December 31, 2002.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of streets, water mains, sanitary sewers, storm sewers, traffic signals and sidewalks. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	10-50 years
Buildings and Improvements	10-50 years
Machinery and Equipment	4-30 years
Streets	40 years
Sanitary Sewers, Storm Sewers and Water Mains	75 years
Furniture and Fixtures	20 years
Traffic Signals	20 years
Sidewalks	40 years

#### J. Interfund Balances

On the fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund loans, which do not represent available expendable resources, are offset by a fund balance reserve account. Interfund balance amounts are eliminated in the statement of net assets.

#### K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those employees that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at year end, taking into consideration any limits specified in the City's termination policies.

A liability for these amounts is reported in governmental funds only if they have matured, for example, unused reimbursable leave still outstanding following employee resignations and retirements.

#### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

are due for payment during the current year. Bonds are recognized as a liability on the governmental fund financial statements when due.

#### M. Fund Balance Reserve

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. A fund balance reserve has been established for encumbrances and prepaid items.

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include State Highway, Police Pension, Fire Pension and Southwest General Hospital Funds.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. As of December 31, 2008, net assets restricted by enabling legislation were \$3,083,637 in the Statement of Net Assets.

#### O. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and are either unusual in nature or infrequent in occurrence. Neither occurred in 2008.

#### Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### R. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for the self-insurance program. Operating expenses are necessary costs that have been incurred in order to provide the goods or services that are the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### S. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object levels of personnel costs and other costs within each department for all funds. Adjustments to the budget can only be made within a department and then only within the aforementioned object levels by the Director of Finance, upon request by the department head and approval of the Mayor. All other budgetary modifications may only be made by passage of an ordinance by the City Council.

The certificate of estimated resources may be amended during the year if the Finance Director identifies changes to the initial projected revenue. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources in effect at the time final appropriations were passed by Council.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

#### **Note 3 – Change in Accounting Principles**

For 2008, the City has implemented GASB No. 50, "Pension Disclosures", and GASB No. 51, "Accounting and Financial Reporting for Intangible Assets".

GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits.

GASB Statement No. 51 establishes accounting and financial reporting requirements for intangible assets.

Implementation of GASB Statement No. 50 and No. 51 did not affect the presentation of the financial statements of the City.

#### **Note 4 - Budgetary Basis of Accounting**

While the City is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general fund and the recreation fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are:

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather then as a reservation of fund balance (GAAP).
- 4. Investments reported at fair value (GAAP) rather than cost (budget).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General and Recreation funds.

#### Net Change in Fund Balance

	General	Recreation
GAAP Basis	\$161,283	\$45,952
Net Adjustment for Revenue Accruals	(442,750)	(42,669)
Fair Value Adjustment for Investments 2007	(50,321)	0
Fair Value Adjustment for Investments 2008	60,370	0
Net Adjustment for Expenditure Accurals	62,395	25,271
Encumbrances	(294,053)	(59,466)
Budget Basis	(\$503,076)	(\$30,912)

#### **Note 5 - Deposits and Investments**

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the finance director by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

The City's investment policies are governed by state statutes and its own investment policy which authorize the City to invest in obligations of the United States Treasury, United States government agencies and instrumentalities, bonds and other obligations of the State of Ohio and its political subdivisions, no-load Money Market Mutual Funds not containing derivatives, repurchase agreements, certificates of deposit and State Treasurer Asset Reserve of Ohio (STAROhio). Repurchase agreements are limited to thirty days, and the market value of the securities purchased under the agreement must exceed the principal value of the repurchase agreement by at least two percent and be marked to market daily.

Investments in collateral-backed mortgage obligations, derivatives, interest-only purchases, variable interest securities, reverse repurchase agreements, investment pools, except for STAROhio, and stocks, are prohibited, unless specifically authorized by council. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution, by surety company bonds or by a single collateral pool established by the financial institution. The City has no deposit policy for custodial credit risk beyond the requirement of state statute. Chapter 135 of the Ohio Revised Code requires that any public depository receiving deposits pursuant to an award of City funds shall be required to pledge eligible securities as security for repayment of all public moneys.

At year-end, the carrying amount of the City's deposits was \$3,555,229 and the bank balance was \$3,844,538. Of the bank balance \$1,109,072 was covered by Federal depository insurance and \$2,735,466 was uninsured. Of the remaining uninsured bank balance, \$1,221,383 was collateralized with securities held by the pledging institution's agent, not in the City's name and, \$1,514,083 was collateralized with a combination of surety bonds issued pledged by the institution and securities held by the pledging institution's agent, as allowed by the Ohio Revised Code.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### Investments

Investments are reported at fair value. As of December 31, 2008, the City had the following investments:

	Fair	Weighted Average
	Value	Maturity (Days)
Federal National Mortgage Association Bonds	\$2,017,500	1034
Federal Home Loan Mortgage Corporation Bonds	1,042,870	834
STAROhio	198,547	0
Total Portfolio	\$3,258,917	907

Interest Rate Risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term payments, thereby avoiding the need to sell securities on the open market prior to maturity. State law also limits security purchases to those that mature within five years unless matched to a specific obligation.

Custodial Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

*Credit Risk* is addressed by the City's investment policy which requires that all investments are authorized by the Ohio Revised Code and that the portfolio be diversified both by types of investment and issuer. The Federal Home Loan Bank Bonds and the Federal Home Loan Mortgage Corporation Bonds carry a rating of AAA by Standard & Poor's. STAROhio also carries a rating of AAAm by Standard & Poor's.

Concentration of Credit Risk is defined by the Governmental Accounting Standards Board as having invested five percent or more of the city's portfolio in the securities of a single issuer. The City's investment policy requires diversification of the portfolio and limits the amount of investments placed with any institution to no more than fifty percent of the City's deposit/investment portfolio. The following is the City's allocation as of December 31, 2008:

Investment Issuer	Percentage of Investments
Federal National Mortgage Association Bonds	61.91%
Federal Home Loan Mortgage Corporation Bonds	32.00%
STAROhio	6.09%

#### Note 6 – Receivables

Receivables at December 31, 2008, consisted primarily of municipal income taxes, property and other local taxes, accounts, special assessments, interest, and intergovernmental receivables arising from grants, entitlements, and shared revenues. All receivables are deemed collectible in full.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Special assessments expected to be collected in more than one-year amount to \$1,227,784 in the Special Assessment Bond Retirement Fund. At December 31, 2008 the amount of delinquent special assessments was \$12,527.

#### A. Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2008 for real and public utility property taxes represents collections of 2007 taxes. Property tax payments received during 2008 for tangible personal property (other than public utility property) are for 2008 taxes.

2008 real property taxes are levied after October 1, 2008 on the assessed value as of January 1, 2008, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2008 real property taxes are collected in and intended to finance 2009.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2008 public utility property taxes, which became a lien December 31, 2007, are levied after October 1, 2008, and collected in 2008 with real property taxes.

2008 tangible personal property taxes are levied after October 1, 2007 on the value as of December 31, 2007. Collections are made in 2008. In prior years, tangible personal property was assessed at 25 percent of true value for capital assets and 24 percent for inventory. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2008 is 6.25 percent. This will be eliminated for 2009.

The tax rate for all City operations for the year ended December 31, 2008, was \$5.45 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2008 property tax receipts were based are as follows:

Real Property	\$544,498,220
Public Utility Tangible Property	10,284,260
Tangible Personal Property	14,219,539
Total Valuation	\$569,002,019

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable at September 20.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and tangible personal property taxes, public utility taxes and outstanding delinquencies, which are measurable as of December 31, 2008 and for which there is an enforceable legal claim. In the general, police pension, fire pension, general obligation bond retirement and Southwest

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

General Hospital funds, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2008 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

#### B. Municipal Income Taxes

In 2008, the City levied a municipal income tax of 2.00 percent on all income earned within the City as well as on income of residents earned outside of the City. In the case of income of residents earned outside of the city, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the Regional Income Tax Agency (RITA), on behalf of the City, at least quarterly. Corporations and other individual taxpayers are required to pay their estimated tax at least quarterly and file a final return annually. Taxes collected by RITA in one month are remitted to the City on the first (advance) and tenth business days (final settlement) of the following month. Income tax revenue is credited to the general fund, recreation fund, general obligation bond retirement fund and the capital improvements fund.

#### C. Intergovernmental Receivable

A summary of intergovernmental receivables follows:

Governmental Activities	Amounts
Gasoline Taxes	\$367,750
Local Government Funds	295,811
Estate Tax	151,823
Homestead and Rollback	129,628
Woodvale Cemetery Reimbursement	33,339
CAT Tax Reimbursement	30,557
Public Utility Reimbursement	15,859
Permissive Motor Vehicle License Tax	9,410
Prisoner Board and Care	6,955
Liquor Permit	2,977
Targeted Enforcement Grant	2,160
Berea Municipal Court	923
Total	\$1,047,192

#### **Note 7 - Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2008, the City contracted with Custis Insurance Service, Inc. for its' Commercial Umbrella coverage and with Arthur J. Gallagher Risk Management Services, Inc. for the rest of its' insurance coverage. A summary of insurance coverage is as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Company	Type of Coverage	Coverage
Argonaut Insurance Company	Comprehensive general liability	\$1 million per occurrence/
Argonaut insurance Company	Completionsive general hability	2 million aggregate
Argonaut Insurance Company	Employee Benefits	\$1 million per occurrence/
		2 million aggregate
Argonaut Insurance Company	Blanket building and contents	\$37,032,913
Argonaut Insurance Company	Inland marine coverage	\$2,725,466
Argonaut Insurance Company	Electronic Data Processing Equipment	\$805,459
Argonaut Insurance Company	Public Officials Liability	\$1,000,000
Argonaut Insurance Company	Law Enforcement Liability	\$1,000,000
Argonaut Insurance Company	Commercial Crime	\$25,000
Argonaut Insurance Company	Employee Dishonesty	\$250,000
Argonaut Insurance Company	Commercial Automobile	\$1,000,000
AAIC	Commercial Umbrella	\$10,000,000
Argonaut Insurance Company	Ohio Stop Gap	\$1,000,000
Argonaut Insurance Company	Boiler and Machinery	\$50,000,000

Settled claims have not exceeded coverage in any of the past three years and there has not been a significant reduction in coverage from the prior year.

In 2008 the City provided two different medical plans for full time employees, council members and their families. A traditional plan with a Preferred Provider Organization is self funded and administered by a third party administrator. A Health Maintenance Organization plan was also offered and was fully insured. All covered employees also receive prescription, dental and vision benefits. Starting in 2001, employees declining health care benefits can receive a monthly opt-out payment ranging from \$14 to \$100. Full time employees receive term life insurance benefits of \$50,000, elected officials received term life insurance benefits of \$30,000.

Under the traditional medical plan, the preferred provider prices all claims which are then submitted to the third party administrator. The third party administrator reviews and processes the claims, which the City then pays. The City has purchased medical stop loss coverage of \$60,000 per individual and \$1,591,688 in aggregate. In 2008 the City funded the self-insurance internal service fund at \$374 per month for single coverage and \$1,169 per month for family coverage. These charges are paid by the fund from which the employee's compensation is paid.

The claims liability of \$124,764, as estimated and reported in the internal service fund at December 31, 2008, is based on the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Changes in the claims liability for the last two years are as follows:

	<b>Estimated Claims</b>	Current Year Claims		<b>Estimated Claims</b>
	Payable	and Changes In		Payable
	January 1st	Estimates	Claim Payments	December 31st
2007	\$140,405	\$1,241,854	(\$1,288,008)	\$94,251
2008	\$94,251	\$1,302,193	(\$1,271,680)	\$124,764

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Note 8 – Capital Assets

Capital asset activity for the year ended December 31, 2008, was as follows:

	Balance			Balance
<b>Governmental Activities</b>	12/31/2007	Additions	Deletions	12/31/2008
Capital Assets not being Depreciated:				
Land	\$3,294,570	\$25,118	\$0	\$3,319,688
Construction-In-Progress	18,413	72,259	0	90,672
Total Capital Assets, not being Depreciated	3,312,983	97,377	0	3,410,360
Capital Assets being Depreciated:				
Land Improvements	1,093,902	25,686	(21,089)	1,098,499
Buildings and Improvements	30,320,289	40,998	0	30,361,287
Furniture and Fixtures	80,262	0	0	80,262
Machinery and Equipment	7,688,049	974,558	(494,584)	8,168,023
Infrastructure:				
Streets	13,157,115	492,217	0	13,649,332
Sidewalks	571,558	0	0	571,558
Traffic Signals	3,011,292	80,000	0	3,091,292
Water Mains	1,819,468	0	0	1,819,468
Sanitary Sewers	2,128,873	0	0	2,128,873
Storm Sewers	2,570,324	52,379	0	2,622,703
Total Capital Assets being Depreciated	62,441,132	1,665,838	(515,673)	63,591,297
Less Accumulated Depreciation:				
Land Improvements	(673,244)	(54,333)	21,089	(706,488)
Buildings and Improvements	(6,575,923)	(646,576)	0	(7,222,499)
Furniture and Fixtures	(27,689)	(4,013)	0	(31,702)
Machinery and Equipment	(4,286,306)	(528,405)	491,523	(4,323,188)
Infrastructure:				
Streets	(2,015,382)	(329,451)	0	(2,344,833)
Sidewalks	(68,586)	(14,289)	0	(82,875)
Traffic Signals	(1,000,664)	(150,565)	0	(1,151,229)
Water Mains	(286,503)	(24,260)	0	(310,763)
Sanitary Sewers	(380,304)	(28,385)	0	(408,689)

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Storm Sewers	(316,180)	(34,271)	0	(350,451)
Total Accumulated Depreciation	(15,630,781)	(1,814,548)	512,612	(16,932,717)
Total Capital Assets being Depreciated, Net	46,810,351	(148,710)	(3,061)	46,658,580
Governmental Activities Capital Assets, Net	50,123,334	(51,333)	(3,061)	50,068,940

<sup>\*</sup> Depreciation expense was charged to governmental activities as follows:

General Government	\$441,266
Public Safety:	
Police	157,891
Fire	177,339
Health and Welfare	4,107
Streets and Highways	581,221
Culture and Recreation	443,852
Economic Development	2,538
Community Development	6,334
Total Depreciation Expense	\$1,814,548

#### **Note 9 - Defined Benefit Pension Plans**

#### A. Ohio Public Employees Retirement System

All employees, other than non-administrative full-time police officers and firefighters participate in the Ohio Public Employees Retirement System, (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which members invest both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The Combined Plan is a cost-sharing multiple-employer defined benefit pension plan. Under the Combined plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the Traditional plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by writing to the Ohio Public Employees Retirement System, Attn: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling 614-222-5601 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. Employees were required to contribute 10.00 percent of their annual covered salary to fund pension obligations. The City contributed 14.00 percent of covered payroll. The City's required contributions to OPERS for the years ended December 31, 2008, 2007 and 2006 were \$887,519, \$852,128, and \$819,178, respectively. The full amount has been contributed for all three years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0 percent of their annual covered salary, while employers are required to contribute 19.5 percent and 24.0 percent respectively for police officers and firefighters. The City's contributions to the OP&F for the years ended December 31, 2008, 2007 and 2006 were \$978,894, \$940,805, and \$904,738, respectively. The full amount has been contributed for 2007 and 2006. 71.24 percent has been contributed for 2008 with the remainder being reported as "intergovernmental payable" in the governmental activities column of the statement of net assets.

#### **Note 10 - Postemployment Benefits**

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Plan – a cost-sharing multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-retirement health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefits recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code permits, but does not mandate OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report which may be obtained by writing to the Ohio Public Employees Retirement System, Attn: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling 614-222-5601 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority requiring employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care benefits.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Employer contribution rates are expressed as a percentage of the covered payroll of active members. The 2008 employer contribution rate was 14.00 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution rate not to exceed 14.0% of covered payroll for state and local employer units. Active members do not make contributions to the OPEB plan.

OPERS' Post Employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. For 2008, the employer contribution allocated to the health care plan was 7.00 percent of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's required contributions to OPERS for the years ended December 31, 2008, 2007 and 2006 were \$887,519, \$852,128, and \$819,178, respectively, of which \$443,759, \$340,037, and \$269,100, respectively, was allocated to the healthcare plan.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

#### B. Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing multiple-employer defined postemployment healthcare plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B premium, and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The healthcare coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for he OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits are codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The Ohio revised Code states that the employer contribution rate may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB plan.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The board of trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree healthcare benefits. For the year ended December 31, 2008, the employer contribution allocated to the healthcare plan was 6.75% of covered payroll. The amount of employer contributions allocated to the healthcare plan each year is subject to the trustees' primary responsibility to ensure that pension benefits are adequately funded and also is limited by the provisions of Sections 115 and Section 401(h).

The OP&F board of trustees also is authorized to establish requirements for contributions to the healthcare plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's required contributions to OP&F for the years ended December 31, 2008, 2007 and 2006 were \$978,834, \$940,805, and \$904,738, respectively, of which \$307,062, \$294,823, and \$326,071, respectively, was allocated to the healthcare plan.

#### **Note 11 - Compensated Absences**

The criteria for determining vacation and sick leave components are derived from negotiated agreements, City ordinances and State laws. Vacation leave is earned at rates that vary depending upon length of service and standard workweek. Employees may use accumulated vacation after the completion of one year of service with the City. With limited exceptions, accumulated vacation must be used within one year of being earned.

Employees earn sick leave at a rate of 1.25 days per month. Sick leave accumulation is unlimited. Upon retirement or death, an employee can be paid one-third of their accumulated sick leave, subject to certain limits. Beginning in July 2001, employees with a sick leave balance of at least 120 days may convert a percentage of the sick days accumulated during the most recent year into a cash payment.

#### **Note 12 - Contingencies**

The City of Middleburg Heights is party to various legal proceedings. However, City management is of the opinion that the ultimate disposition of these claims and legal proceedings will not have a material adverse effect on the overall financial condition of the City.

#### **Note 13 – Short-Term Bonds Payable**

A summary of the short-term bond transactions for the year ended December 31, 2008 follows:

	Outstanding			Outstanding
	12/31/07	Additions	(Reductions)	12/31/08
3.95% General Obligation Bonds	\$115,000	\$0	(\$115,000)	\$0

In 2007, the City issued \$115,000 in general obligation bonds, due in 2008, for the acquisition of a new fire truck. The City retired the bonds with revenues received from ambulance service fees.

**Note 14 - Long-Term Obligations** 

The original issue date, interest rate and issuance amount for each of the City's bonds is as follows:

	Original	Interest	Original
Debt Issue	Issue Date	Rate	Issue Amount
General Obligation Bonds			
Pearl Road Sanitary Sewer	1992	6.75%	\$3,070
Real Estate Acquisition Refunding	1998	3.35 - 5.125 %	120,000
City Hall/Fire Station Refunding	1998	3.35 - 5.125 %	2,760,000
Bagley Road/I-71/Newton Road Refunding	1998	3.35 - 5.125 %	149,659
Emergency Generator	2002	1.60 - 4.50 %	475,000
Community & Service Center Refunding	2008	3.00 - 4.00%	12,180,000
	Original	Interest	Original
Debt Issue	Original  Issue Date	Interest Rate	Original Issue Amount
Debt Issue Special Assessments Bonds	· ·		•
	· ·		•
Special Assessments Bonds	Issue Date	Rate	Issue Amount
Special Assessments Bonds Pearl Road Sanitary Sewer	Issue Date 1992	Rate 6.75%	Issue Amount \$98,930
Special Assessments Bonds Pearl Road Sanitary Sewer Claremont/Morningside Road Improvements	1992 1994	Rate 6.75% 4.75 - 8.00%	\$98,930 301,000
Special Assessments Bonds Pearl Road Sanitary Sewer Claremont/Morningside Road Improvements Engle Road Improvements	1992 1994 1998	Rate 6.75% 4.75 - 8.00% 3.35 -5.125%	\$98,930 301,000 814,000
Special Assessments Bonds Pearl Road Sanitary Sewer Claremont/Morningside Road Improvements Engle Road Improvements Newton Road Refunding	1992 1994 1998 1998	Rate 6.75% 4.75 - 8.00% 3.35 -5.125% 3.35 -5.125%	\$98,930 301,000 814,000 295,341

The changes in long-term obligations during the year were as follows:

	Outstanding			Outstanding	Amounts  Due in
	12/31/07	Additions	(Reductions)	12/31/08	One Year
General Obligation Bonds:					
Real Estate Acquisition Refunding	\$47,111	\$0	(\$12,274)	\$34,837	\$12,996
City Hall/Fire Station Refunding	1,083,281	0	(282,234)	801,047	298,836
Bagley Rd./I-71/Newton Rd. Refunding	58,726	0	(15,300)	43,426	16,200
Community Center	8,853,500	0	(8,853,500)	0	0
Service Center	4,258,500	0	(4,258,500)	0	0
Emergency Generator	380,000	0	(20,000)	360,000	20,000
Pearl Road Sanitary Sewer	766	0	(154)	612	154
Community & Service Center Refunding	0	12,180,000	(265,000)	11,915,000	1,350,000
Unamortized Premium	0	187,315	(10,265)	177,050	
Unamortized Loss on Refunding	0	(544,866)	29,866	(515,000)	
Total General Obligation Bonds	14,681,884	11,822,449	(13,687,361)	12,816,972	1,698,186

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Special Assessment Bonds:					
Engle Road Improvements	\$536,000	\$0	(\$45,000)	\$491,000	\$35,000
Engle Road Improvements	165,000	0	(10,000)	155,000	10,000
Newton Road Refunding	115,884	0	(30,192)	85,692	31,968
Pearl Road Sanitary Sewer	24,734	0	(4,947)	19,787	4,947
Claremont/Morningside Road Imp.	105,000	0	(15,000)	90,000	15,000
Hepburn Road Improvements	402,000	0	(30,000)	372,000	30,000
Fowles Road Sanitary Sewer	160,862	0	(9,535)	151,327	10,107
Total Special Assessment Bonds	1,509,480	0	(144,674)	1,364,806	137,022
Other Long-Term Liabilities					
2006 Capital Lease - Salt Truck	69,160	0	(21,963)	47,197	23,036
2008 Capital Lease - Salt Truck	0	137,276	(30,000)	107,276	24,943
Compensated Absences	2,677,834	1,882,873	(1,697,472)	2,863,235	1,625,847
Total Other Long-Term Liabilities	2,746,994	2,020,149	(1,749,435)	3,017,708	1,673,826
Total Long-Term Liabilities	\$18,938,358	\$13,842,598	(\$15,581,470)	\$17,199,486	\$3,509,034

*General obligation bonds* General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. General obligation bonds are to be repaid from both property taxes and municipal income taxes approved for that purpose.

**Special assessment bonds** The special assessment bonds are backed by the full faith and credit of the City and will be paid from the special assessment bond retirement fund from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, the City would make the payment.

**Refunded bonds** In 1998, the City defeased a general obligation bond issue by placing the proceeds of new bonds in an irrevocable escrow account to provide for all future debt service payments on the old bonds. For financial reporting purposes, the debt has been considered defeased and therefore removed as a liability from the statement of net assets. As of December 31, 2008 the amount of defeased debt outstanding on this issue amounted to \$1,065,000.

On May 1, 2008, the City issued \$12,180,000 in general obligation bonds at interest rates varying from 3.00 to 4.00 percent. Proceeds were used to refund \$11,627,000 of the outstanding 1998 Community Center and Service Center general obligation bonds as follows:

			Total
	Community	Service	General
	Center	Center	Obligation
	Bonds	Bonds	Bonds
Outstanding at December 31, 2007	\$8,853,500	\$4,258,500	\$13,112,000
Amount Refunded	(7,893,500)	(3,733,500)	(11,627,000)
Non-Refunded Portion	960,000	525,000	1,485,000
Principal Payment on Non-Refunded Portion	(960,000)	(525,000)	(1,485,000)
Outstanding at December 31, 2008	\$0	\$0	\$0

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

The bonds were sold at a premium of \$187,315. Proceeds of \$12,171,866 (after underwriting fees and other issuance costs) were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the refunded 1998 Community and Service Center bonds. As a result, \$11,627,000 of these bonds were considered defeased and the liability has been removed from the financial statements.

The refunding resulted in a difference between acquisition price and net carrying amount of the old debt of \$544,866. This difference, reported as a deduction from bonds payable, is being charged to interest through 2018. The City completed the refunding to reduce its total debt service payments over the next 11 years by \$326,954 and to obtain an economic gain (difference between present values of the old and new debt service payments) of \$282,551.

*Other long-term obligations* In prior years, the compensated absences liability has been paid from the general fund, the street construction fund and the recreation fund. The capital lease payable will be paid from the capital improvements fund.

The City's overall legal debt margin was \$59,745,212 at December 31, 2008. Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2008, are as follows:

	General Obligation Bonds		Special Assessment Bonds		
Year	Principal	Interest	Principal	Interest	Totals
2009	\$1,698,186	\$451,750	\$137,022	\$64,754	\$2,351,712
2010	1,726,410	396,842	129,405	58,569	2,311,226
2011	1,745,173	340,483	151,283	52,583	2,289,522
2012	1,420,153	283,685	131,985	44,729	1,880,552
2013	1,115,000	237,475	117,761	37,848	1,508,084
2014-2018	5,325,000	604,038	624,249	107,363	6,660,650
2019-2022	125,000	14,400	73,101	7,611	220,112
Total	\$13,154,922	\$2,328,673	\$1,364,806	\$373,457	\$17,221,858

*Conduit debt obligations* In December of 1997, the City issued \$30,000,000 of Variable Rate Demand Hospital Improvement Revenue Bonds, Series 1997 for the purpose of providing funds to pay the cost of various improvements to the Southwest General Health Center. The City is not obligated in any way to repay this debt.

In October of 1995, the City issued \$41,615,000 of Hospital Improvement Refunding Revenue Bonds, Series 1995, for the purpose of providing funds to pay for the costs of hospital facilities to be used by Southwest General Health Center and to advance refund the Hospital Improvement Revenue Bonds, Series 1991. The City is not obligated in any way to repay this debt.

At December 31, 2008, the aggregate principal amount of conduit debt obligations outstanding is \$46,845,000.

#### Note 15 – Capital Leases

In 2008, the City entered into a Capital Lease Agreement for financing the acquisition of a 2009 International Salt Truck with a down payment of \$30,000. Also, in 2006, the City entered into a Capital Lease Agreement for financing the acquisition of a 2007 International Salt Truck with a down payment of \$30,000. These lease agreements qualify as a capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of the inception dates. The

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

assets acquired through capital lease are reported as follows:

	Governmental Activities		
	2007 Model 2009 Mod		
	Salt Truck	Salt Truck	
Asset:			
Machinery and Equipment	\$120,100	\$137,276	
Less: Accumulated Depreciation	(21,685)	(2,860)	
Total	\$98,415	\$134,416	

The future minimum lease obligations and the present value of these minimum lease payments as of December 31, 2008, were as follows:

_	Governmental Activities		
Year Ending December 31:	Salt Truck	Salt Truck	
2009	\$25,342	\$30,151	
2010	25,342	30,151	
2011		30,151	
2012		30,151	
Total Minimum Lease Payments	50,684	120,604	
Less: Amount Representing Interest	(3,487)	(13,328)	
Present Value of Minimum Lease Payments	\$47,197	\$107,276	

#### **Note 16 - Contractual Commitments**

The City had the following contractual commitments outstanding at December 31, 2008:

	Remaining		
Project Project	on Contract		
Bagley Road Resurfacing	\$396,275		
Pavement Markings	69,542		
Engle Road Water Main Repair	62,650		
Street Improvement Program - 2008	42,066		
Airport Monitoring	41,282		
Curb Repairs	15,045		
Big Creek Storm Sewer Improvement	10,941		
Telephone System Consulting	2,340		
Sidewalk Improvement Program - 2008	1,044		
	\$641,185		

#### **Note 17 – Interfund Transfers and Balances**

During calendar year 2008, transfers of \$750,000 and \$100,000 were made from the General Fund to the Street Construction Fund and Capital Improvements Fund, respectively. These transfers were made to provide additional resources to fund current operations and capital improvements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

#### **Note 18 - Jointly Governed Organizations**

#### A. Southwest General Health Center

The Southwest General Health Center is an Ohio nonprofit corporation providing health services to the communities of Berea, Brook Park, Middleburg Heights, Olmsted Falls, Strongsville, and Columbia Township. Each of these governments supports the hospital through property tax levies and has representation on the Board of Trustees.

The Health Center is governed by a Board of Trustees consisting of the following: one person who is a member of the legislative body from each of the political subdivisions, one person residing in each political subdivision who is not a member of the legislative body, three people who are residents of any of the participating political subdivisions, the president of the corporation, the president of the medical staff, the vice president of the medical staff, and the executive vice president of the corporation. The legislative bodies of each political subdivision elect their members to serve on the Board of Trustees of the Health Center. The Board exercises total control over the operation of the Health Center including budgeting, appropriating, contracting and designating management. Each City's degree of control is limited to its representation on the Board. The Southwest General Hospital special revenue fund accounts for property tax resources that are distributed to the Health Center. In 2008, the City of Middleburg Heights remitted \$212,278 to the Health Center.

#### B. Woodvale Union Cemetery

The Woodvale Union Cemetery is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. Woodvale Union Cemetery provides burial grounds and burial services to the public. The Cemetery is a jointly governed organization among the cities of Middleburg Heights and Berea. A joint council consisting of the council members from the member communities governs the Cemetery. The joint council elects and appoints the members of the Board of Trustees. The Board consists of the following: one elected member of the legislative body from each of the political subdivisions, and one appointed resident from either of the political subdivisions who is not a member of the legislative body. The joint council exercises total control over the operation of the Cemetery including budgeting, appropriating, and contracting. Each City's degree of control is limited to its representation on the Board. In 2008, the City of Middleburg Heights contributed \$10,000 for operating expenses to the Cemetery. In 2004, the cities of Berea and Middleburg Heights each contributed \$133,339 for the renovation and construction of the Cemetery buildings. Woodvale Union Cemetery is in the process of reimbursing the City for the construction costs over a five year period as follows: \$25,000 for 2005 through 2008, with the balance of \$33,339 being paid in 2009. The amount to be reimbursed has been reflected as an intergovernmental receivable on the Entity-wide Statement of Net Assets and Governmental Funds Balance Sheet.

#### C. Southwest Council of Governments

The Southwest Council of Governments helps foster cooperation between municipalities in areas affecting health, safety, welfare, education, economic conditions, and regional development. The Council's Board is comprised of one member from each of the sixteen participating cities. The Board exercises total control over the operation of the Council including budgeting, appropriating, contracting, and designating management. Budgets are adopted by the Board. Each City's degree of control is limited to its representation on the Board. The Council has established two subsidiary organizations, the Hazardous Material Response Team ("HAZMAT"), which provides hazardous material protection and assistance, and the Southwest Enforcement Bureau, which provides extra assistance to cities in the form of a SWAT team. In 2008, the City of Middleburg Heights contributed \$7,500 to the Council. The

Notes to the Basic Financial Statements For the Year Ended December 31, 2008

Council's financial statements may be obtained by contacting the Southwest Council of Governments, 6281 Pearl Road, Parma Heights, Ohio.

#### D. Northeast Ohio Public Energy Council

The City is a member of The Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of 126 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities. NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. Financial information can be obtained by contacting Joseph Migliorini, Board Chairman, 31320 Solon Road, Suite 20, Solon, Ohio 44139.

#### E. Suburban Water Regional Council of Governments

The City is a member of the Suburban Water Regional Council of Governments. The organization is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. The Council was formed to represent municipal corporation members in communications, understandings, uniform approaches and exchange of information between the council and the City of Cleveland with respect to water service, system and local operations, rates, maintenance and capital improvements. There are no dues or fees assessed against the members of the council. The Council presently consists of 70 communities.

The Council's Board is comprised of 18 trustees elected from nine regional groups. The Board oversees and manages the operation of the Council. The degree of control exercised by each community is limited to its representation in the Council and on the Board. Financial information can be obtained by contacting the Office of the Executive Secretary of the Cuyahoga County Mayors and City Managers Association, 10107 Brecksville Road, Brecksville, Ohio 44141.

#### **Note 19 – Subsequent Events**

On March 10, 2009, the City entered into a lease/purchase agreement with Key Bank for financing the acquisition of a new telephone system. The lease calls for a down payment of \$42,235.29 paid at the beginning of the lease and four subsequent annual payments of \$42,235.29 and \$1 paid at the end of the lease.

Per Ordinance 2009-14, City Council has authorized the issuance of notes, not to exceed \$500,000, for the purpose of acquiring and improving real property. As of the date of this report, these notes have not been issued.



#### **Combining Statements and**

#### **Individual Fund Schedules – Nonmajor Governmental Funds**

#### Nonmajor Special Revenue Funds

To account for the proceeds of specific revenue sources (other than major capital projects) that are restricted by law and/or administrative action to expenditures for specified purposes.

**Street Construction Fund** To account for the portion of state gasoline taxes and motor vehicle license fees restricted for street maintenance and repair.

State Highway Fund To account for the portion of state gasoline taxes and motor vehicle license fees restricted for maintenance of State highways within the City.

*Clerk of Court Computer Fund* To account for the portion of court costs paid by each offender restricted for procurement and maintenance of computer services for the office of the Clerk of the Municipal Court.

*Law Enforcement Fund* Required by State law, to account for court fees obtained from DUI cases, as well as resources obtained from drug fines and seized contraband. Expenditures are restricted for law enforcement purposes.

*Medical Transport Fund* To account for the collection of proceeds from our emergency medical care transport units and related expenditures.

Assistance to Firefighters Grant Fund To account for federal grant monies received for the purchase of interoperable radio equipment.

**Police Pension Fund** To account for property taxes levied for the payment of current employer contributions to the state administered police disability and pension fund.

*Fire Pension Fund* To account for property taxes levied for the payment of current employer contributions to the state administered fire fighters disability and pension fund.

*Tree Planting Fund* To account for fees charged to developers and builders to plant trees on tree lawns.

**Veteran's Memorial Fund** To account for donations to build a Veteran's Memorial in the City.

Southwest General Hospital Fund To account for property taxes levied for the maintenance and support of the Southwest General Health Center.

# Combining Statements Nonmajor Governmental Funds (Continued)

# Nonmajor Capital Projects Fund

Capital Projects are established to account for financial resources to be used for the acquisition or construction of major capital facilities.

*Community Center Fund* To account for bond proceeds restricted for construction of the Community Center.

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2008

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
Assets			
Equity in Pooled Cash and Cash Equivalents	\$826,928	\$4,038	\$830,966
Materials and Supplies Inventory	158,454	\$4,038 0	158,454
Accounts Receivable	83,659	0	83,659
Intergovernmental Receivable	412,997	0	412,997
Property Taxes Receivable	469,436	0	469,436
Total Assets	\$1,951,474	\$4,038	\$1,955,512
Liabilities and Fund Balances Liabilities			
Accounts Payable	\$106,318	\$0	\$106,318
Accrued Wages	18,193	0	18,193
Intergovernmental Payable	18,813	0	18,813
Deferred Revenue	798,868	0	798,868
Total Liabilities	942,192	0	942,192
Fund Balances			
Reserved for Encumbrances	80,920	0	80,920
Unreserved, Undesignated, Reported in:			
Special Revenue Funds	928,362	0	928,362
Capital Projects Funds	0	4,038	4,038
Total Fund Balances	1,009,282	4,038	1,013,320
Total Liabilities and Fund Balances	\$1,951,474	\$4,038	\$1,955,512

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2008

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
Revenues			
Property Taxes	\$467,123	\$0	\$467,123
Intergovernmental	979,656	0	979,656
Interest	11,141	93	11,234
Fines, Licenses and Permits	28,127	0	28,127
Charges for Services	280,435	0	280,435
Other	10,020	0	10,020
Total Revenues	1,776,502	93	1,776,595
Expenditures			
Current:			
Security of Persons and Property:			
Police	180,828	0	180,828
Fire	248,437	0	248,437
Public Health and Welfare	212,278	0	212,278
Streets and Highways	1,729,497	0	1,729,497
General Government	3,433	0	3,433
Capital Outlay	501,218	0	501,218
Debt Service: Interest and Fiscal Charges	4,081	0	4,081
Total Expenditures	2,879,772	0	2,879,772
Excess of Revenues Over (Under) Expenditures	(1,103,270)	93	(1,103,177)
Other Financing Sources			
Transfers In	750,000	0	750,000
Total Other Financing Sources	750,000	0	750,000
Net Change in Fund Balances	(353,270)	93	(353,177)
Fund Balances Beginning of Year	1,362,552	3,945	1,366,497
Fund Balances End of Year	\$1,009,282	\$4,038	\$1,013,320

City of Middleburg Heights, Ohio Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2008

Assets -	Street Construction	State Highway	Clerk of Court Computer	Law Enforcement	Medical Transport	Assistance to Firefighters Grant
Equity in Pooled Cash and						
Cash Equivalents	\$370.921	\$139,550	\$82,640	\$110,206	\$78,394	\$13
Materials and Supplies Inventory	156,756	1,698	0	0	0	0
Accounts Receivable	0	0	0	0	83,659	0
Intergovernmental Receivable	348,873	28,287	0	199	0	0
Property Taxes Receivable	0	0	0	0	0	0
Total Assets	\$876,550	\$169,535	\$82,640	\$110,405	\$162,053	\$13
Liabilities and Fund Balances Liabilities						
Accounts Payable	\$101,620	\$3,162	\$0	\$0	\$1,536	\$0
Accrued Wages	17,221	0	0	0	972	0
Intergovernmental Payable	17,908	0	0	0	905	0
Deferred Revenue	231,979	18,809	0	0	43,006	0
Total Liabilities	368,728	21,971	0	0	46,419	0
Fund Balances						
Reserved for Encumbrances	41,030	32,134	2,463	0	5,293	0
Unreserved, Undesignated	466,792	115,430	80,177	110,405	110,341	13
Total Fund Balances	507,822	147,564	82,640	110,405	115,634	13
Total Liabilities and Fund Balances	\$876,550	\$169,535	\$82,640	\$110,405	\$162,053	\$13

(continued)

City of Middleburg Heights, Ohio Combining Balance Sheet Nonmajor Special Revenue Funds (continued) December 31, 2008

	Police Pension	Fire Pension	Tree Planting	Veteran's Memorial	Southwest General Hospital	Total Nonmajor Special Revenue Funds
Assets						
Equity in Pooled Cash and						
Cash Equivalents	\$15,616	\$15,616	\$5,727	\$8,245	\$0	\$826,928
Materials and Supplies Inventory	0	0	0	0	0	158,454
Accounts Receivable	0	0	0	0	0	83,659
Intergovernmental Receivable	10,750	10,750	0	0	14,138	412,997
Property Taxes Receivable	152,787	152,787	0	0	163,862	469,436
Total Assets	\$179,153	\$179,153	\$5,727	\$8,245	\$178,000	\$1,951,474
Liabilities and Fund Balances Liabilities Accounts Payable	\$0	\$0	\$0	\$0	\$0	\$106,318
Accrued Wages	0	0	0	0	0	18,193
Intergovernmental Payable	0	0	0	0	0	18,813
Deferred Revenue	163,537	163,537	0	0	178,000	798,868
Total Liabilities	163,537	163,537	0	0	178,000	942,192
Fund Balances						
Reserved for Encumbrances	0	0	0	0	0	80,920
Unreserved, Undesignated	15,616	15,616	5,727	8,245	0	928,362
Total Fund Balances	15,616	15,616	5,727	8,245	0	1,009,282
Total Liabilities and Fund Balances	\$179,153	\$179,153	\$5,727	\$8,245	\$178,000	\$1,951,474

City of Middleburg Heights, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2008

Revenues	Street Construction	State Highway	Clerk of Court Computer	Law Enforcement	Medical Transport	Assistance to Firefighters Grant
Property Taxes	\$0	\$0	\$0	\$0	\$0	\$0
Intergovernmental	805,535	65,314	0	5,820	3,000	0
Interest	6,089	2,592	0	2,271	0	0
Fines, Licenses and Permits	0	0	10,494	17,633	0	0
Charges for Services	8,780	0	0	0	271,480	0
Other	7,329	2,435	0	0	131	0
Total Revenues	827,733	70,341	10,494	25,724	274,611	0
Expenditures						
Current:						
Security of Persons and Property:						
Police	0	0	0	730	0	0
Fire	0	0	0	0	68,339	0
Public Health and Welfare	0	0	0	0	0	0
Streets and Highways	1,689,593	39,904	0	0	0	0
General Government	0	0	3,343	0	0	0
Capital Outlay	0	0	0	0	501,218	0
Debt Service:	0	0	0	0	4.001	0
Interest and Fiscal Charges	0	0	0	0	4,081	0
Total Expenditures	1,689,593	39,904	3,343	730	573,638	0
Excess of Revenues Over (Under) Expenditures	(861,860)	30,437	7,151	24,994	(299,027)	0
Other Financing Sources						
Transfers In	750,000	0	0	0	0	0
Total Other Financing Sources	750,000	0	0	0	0	0
Net Change in Fund Balances	(111,860)	30,437	7,151	24,994	(299,027)	0
Fund Balances Beginning of Year	619,682	117,127	75,489	85,411	414,661	13
Fund Balances End of Year	\$507,822	\$147,564	\$82,640	\$110,405	\$115,634	\$13

City of Middleburg Heights, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds (continued)

For the Year Ended December 31, 2008

	Police Pension	Fire Pension	Tree Planting	Veteran's Memorial	Southwest General Hospital	Total Nonmajor Special Revenue Funds
Revenues						
Property Taxes	\$150,650	\$150,650	\$0	\$0	\$165,823	\$467,123
Intergovernmental	26,766	26,766	0	0	46,455	979,656
Interest Fines, Licenses and Permits	0	0	0	189 0	0	11,141 28,127
Charges for Services	0	0	175	0	0	280,435
Other	0	0	0	125	0	10,020
Total Revenues	177,416	177,416	175	314	212,278	1,776,502
Expenditures Current:						
Security of Persons and Property:	100.000					100.000
Police Fire	180,098	0 180,098	0	0	0	180,828 248,437
Public Health and Welfare	0	180,098	0	0	212,278	212,278
Streets and Highways	0	0	0	0	0	1,729,497
General Government	0	0	0	90	0	3,433
Capital Outlay	0	0	0	0	0	501,218
Debt Service:						
Interest and Fiscal Charges	0	0	0	0	0	4,081
Total Expenditures	180,098	180,098	0	90	212,278	2,879,772
Excess of Revenues Over (Under) Expenditures	(2,682)	(2,682)	175	224	0	(1,103,270)
Other Financing Sources Transfers In	0	0	0	0	0	750,000
Total Other Financing Sources	0	0	0	0	0	750,000
Net Change in Fund Balances	(2,682)	(2,682)	175	224	0	(353,270)
Fund Balances Beginning of Year	18,298	18,298	5,552	8,021	0	1,362,552
Fund Balances End of Year	\$15,616	\$15,616	\$5,727	\$8,245	\$0	\$1,009,282

Combining Balance Sheet Nonmajor Capital Projects Fund December 31, 2008

	Community Center	Total Nonmajor Capital Projects Fund
Assets		
Equity in Pooled Cash and		
Cash Equivalents	\$4,038	\$4,038
Total Assets	\$4,038	\$4,038
Liabilities and Fund Balances		
Liabilities		
Accounts Payable	\$0	\$0
Total Liabilities	0	0
Fund Balances		
Reserved for Encumbrances	0	0
Unreserved, Undesignated	4,038	4,038
Total Fund Balances	4,038	4,038
Total Liabilities and Fund Balances	\$4,038	\$4,038

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Fund For the Year Ended December 31, 2008

	Community Center	Total Nonmajor Capital Projects Fund
Revenues		
Interest	\$93	\$93
Total Revenues	93	93
Expenditures		
Current:		
Capital Outlay	0	0
Total Expenditures	0	0
Net Change in Fund Balances	93	93
Fund Balances Beginning of Year	3,945	3,945
Fund Balances End of Year	\$4,038	\$4,038





Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2008

	Budgeted A	Amounts		Variance with Final Budget
December	Original	Final	Actual	Positive (Negative)
Revenues Property Taxes	\$1,471,498	\$1,481,396	\$1,481,396	\$0
Income Taxes	10,661,139	10,661,139	10,822,766	161,627
Other Local Taxes	560,000	574,823	570,797	(4,026)
Intergovernmental	1,071,378	1,455,149	1,511,138	55,989
Interest	340,000	310,000	310,172	172
Fines, Licenses and Permits	1,132,470	964,399	970,994	6,595
Charges for Services	165,400	189,558	197,605	8,047
Other	272,361	350,702	350,847	145
Total Revenues	15,674,246	15,987,166	16,215,715	228,549
Expenditures				
Current:				
Public Safety:				
Police:	4.022.044	4 000 054	2.045.005	04.055
Personal Services	4,032,944	4,032,254	3,947,997	84,257
Other	436,992	440,912	386,639	54,273
Total Police	4,469,936	4,473,166	4,334,636	138,530
Fire:				
Personal Services	3,078,547	3,072,985	2,847,576	225,409
Other	362,519	362,519	291,121	71,398
Total Fire	3,441,066	3,435,504	3,138,697	296,807
Safety Director:				
Personal Services	56,436	56,383	55,188	1,195
Other	575	575	103	472
Total Safety Director	57,011	56,958	55,291	1,667
Total Public Safety	7,968,013	7,965,628	7,528,624	437,004
Public Health and Welfare: Senior Bus:				
Personal Services	73,641	12,656	12,644	12
Other	12,600	73,586	63,161	10,425
Total Public Health and Welfare	86,241	86,242	75,805	10,437

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2008

	Budgeted A	mounts		Variance with
	Original	Final	A atual	Final Budget Positive (Negative)
Community Development:	Original	Finai	Actual	(Negative)
Planning and Zoning:				
Personal Services	\$87,249	\$86,998	\$78,646	\$8,352
Other	3,650	3,650	2,372	1,278
Total Planning and Zoning	90,899	90,648	81,018	9,630
Building:				
Personal Services	504,538	503,454	463,613	39,841
Other	26,165	26,165	19,641	6,524
Total Building	530,703	529,619	483,254	46,365
Engineer:				
Other	62,602	62,602	46,924	15,678
Total Engineer	62,602	62,602	46,924	15,678
Total Community Development	684,204	682,869	611,196	71,673
Economic Development:				
Personal Services	114,507	114,507	113,420	1,087
Other	71,490	71,490	40,614	30,876
Total Economic Development	185,997	185,997	154,034	31,963
Sanitation:				
Refuse Removal:				
Total Refuse Removal	935,000	942,689	942,689	0
Total Sanitation	935,000	942,689	942,689	0
General Government:				
Mayor's Court:				
Personal Services	165,934	165,604	158,681	6,923
Other	67,893	67,893	53,386	14,507
Total Mayor's Court	233,827	233,497	212,067	21,430
Mayor:				
Personal Services	463,167	462,624	443,850	18,774
Other	21,685	21,685	20,530	1,155
Total Mayor	484,852	484,309	464,380	19,929

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2008

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Finance:			1101441	(rieganive)
Personal Services	\$515,939	\$515,190	\$501,890	\$13,300
Other	60,670	60,670	47,495	13,175
Total Finance	576,609	575,860	549,385	26,475
Law:				
Personal Services	261,355	261,012	256,208	4,804
Other	97,052	97,052	45,685	51,367
Total Law	358,407	358,064	301,893	56,171
Service:				
Personal Services	2,597,206	2,608,833	2,552,931	55,902
Other	371,227	371,227	337,232	33,995
Total Service	2,968,433	2,980,060	2,890,163	89,897
Facilities Maintenance:				
Personal Services	325,351	325,001	318,669	6,332
Other	224,274	224,274	176,931	47,343
Total Facilities Maintenance	549,625	549,275	495,600	53,675
Council:				
Personal Services	312,272	323,645	314,643	9,002
Other	29,366	29,366	11,463	17,903
Total Council	341,638	353,011	326,106	26,905
Boards and Commissions:				
Personal Services	4,796	4,737	1,967	2,770
Other	11,950	11,950	4,462	7,488
Total Boards and Commissions	16,746	16,687	6,429	10,258
City Hall:				
Other	683,828	827,329	661,153	166,176
Statutory Accounts: Other	663,751	688,527	649,267	39,260
Total Statutory Acounts	663,751	688,527	649,267	39,260
Total General Government	6,877,716	7,066,619	6,556,443	510,176
Total Expenditures	16,737,171	16,930,044	15,868,791	1,061,253

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2008

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Excess of Revenues Over (Under) Expenditures	(\$1,062,925)	(\$942,878)	\$346,924	\$1,289,802
Other Financing Sources (Uses) Transfers Out	(750,000)	(850,000)	(850,000)	0
Total Other Financing Sources (Uses)	(750,000)	(850,000)	(850,000)	0
Net Change in Fund Balance	(1,812,925)	(1,792,878)	(503,076)	1,289,802
Fund Balance Beginning of Year	2,764,507	2,764,507	2,764,507	0
Prior Year Encumbrances Appropriated	230,697	230,697	230,697	0
Fund Balance End of Year	\$1,182,279	\$1,202,326	\$2,492,128	\$1,289,802

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Fund For the Year Ended December 31, 2008

	Budgeted A	Amounts		Variance with	
	Original	Final	Actual	Final Budget Positive (Negative)	
Revenues					
Income Taxes	\$1,735,000	\$1,580,000	\$1,544,173	(\$35,827)	
Charges for Services	1,122,000	1,102,046	1,162,864	60,818	
Other	1,000	2,997	5,221	2,224	
Total Revenues	2,858,000	2,685,043	2,712,258	27,215	
Expenditures					
Current:					
Culture and Recreation:					
Personal Services	2,024,744	2,019,805	1,948,635	71,170	
Other	843,932	843,932	794,535	49,397	
Total Expenditures	2,868,676	2,863,737	2,743,170	120,567	
Net Change in Fund Balance	(10,676)	(178,694)	(30,912)	147,782	
Fund Balance Beginning of Year	150,000	150,000	150,000	0	
Prior Year Encumbrances Appropriated	30,912	30,912	30,912	0	
Fund Balance End of Year	\$170,236	\$2,218	\$150,000	\$147,782	

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Obligation Bond Retirement Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property Taxes	\$448,932	\$451,951	\$451,951	\$0
Income Taxes	1,950,000	1,950,000	1,950,000	0
Intergovernmental	68,124	80,871	80,871	0
Interest	1,721	1,721	1,721	0
Total Revenues	2,468,777	2,484,543	2,484,543	0
Expenditures				
Current:				
General Government:				
Other	10,400	208,879	194,844	14,035
Debt Service:				
Principal Retirement	1,815,000	2,079,961	2,079,961	0
Interest and Fiscal Charges	672,600	380,927	380,927	0
Total Expenditures	2,498,000	2,669,767	2,655,732	14,035
Excess of Revenues Over (Under) Expenditures	(29,223)	(185,224)	(171,189)	14,035
Other Financing Sources (Uses)				
Refunding Bonds Issued	0	12,367,315	12,367,315	0
Payment to Refunding Bond Escrow Agent	0	(12,171,866)	(12,171,866)	0
Total Other Financing Sources (Uses)	0	195,449	195,449	0
Net Change in Fund Balance	(29,223)	10,225	24,260	14,035
Fund Balance Beginning of Year	525,527	525,527	525,527	0
Fund Balance End of Year	\$496,304	\$535,752	\$549,787	\$14,035

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Special Assessment Bond Retirement Fund For the Year Ended December 31, 2008

	Budgeted A	amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Special Assessments	\$213,364	\$213,364	\$213,368	\$4	
Interest	9,651	9,651	9,652	1	
Total Revenues	223,015	223,015	223,020	5	
Expenditures					
Current:					
General Government:					
Other	12,354	12,354	2,136	10,218	
Debt Service:					
Principal Retirement	144,700	144,700	144,674	26	
Interest and Fiscal Charges	72,100	72,100	72,065	35	
Total Expenditures	229,154	229,154	218,875	10,279	
Net Change in Fund Balance	(6,139)	(6,139)	4,145	10,284	
Fund Balance Beginning of Year	699,360	699,360	699,360	0	
Fund Balance End of Year	\$693,221	\$693,221	\$703,505	\$10,284	

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Improvements Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Income Taxes	\$1,540,261	\$1,537,261	\$1,537,751	\$490
Charges for Services	22,969	9,969	13,199	3,230
Other	10,000	176,252	176,249	(3)
Total Revenues	1,573,230	1,723,482	1,727,199	3,717
Expenditures				
Current:				
Capital Outlay	902,131	3,120,471	2,996,386	124,085
Total Expenditures	902,131	3,120,471	2,996,386	124,085
Excess of Revenues Over (Under) Expenditures	671,099	(1,396,989)	(1,269,187)	127,802
Other Financing Sources				
Transfers In	0	100,000	100,000	0
Total Other Financing Sources	0	100,000	100,000	0
Net Change in Fund Balance	671,099	(1,296,989)	(1,169,187)	127,802
Fund Balance Beginning of Year	500,877	500,877	500,877	0
Prior Year Encumbrances Appropriated	876,789	876,789	876,789	0
Fund Balance End of Year	\$2,048,765	\$80,677	\$208,479	\$127,802

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Street Construction Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$802,175	\$802,175	\$806,819	\$4,644
Interest	11,600	6,000	6,089	89
Charges for Services	0	4,820	8,780	3,960
Other	15,000	6,700	7,329	629
Total Revenues	828,775	819,695	829,017	9,322
Expenditures				
Current:				
Transportation:				
Streets and Highways:				
Personal Services	765,422	748,336	697,328	51,008
Other	1,173,385	1,249,344	1,115,561	133,783
Total Expenditures	1,938,807	1,997,680	1,812,889	184,791
Excess of Revenues Under Expenditures	(1,110,032)	(1,177,985)	(983,872)	194,113
Other Financing Sources				
Transfers In	750,000	750,000	750,000	0
Net Change in Fund Balance	(360,032)	(427,985)	(233,872)	194,113
Fund Balance Beginning of Year	247,444	247,444	247,444	0
Prior Year Encumbrances Appropriated	217,165	217,165	217,165	0
Fund Balance End of Year	\$104,577	\$36,624	\$230,737	\$194,113

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual State Highway Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Intergovernmental	\$64,825	\$64,825	\$65,418	\$593
Interest	4,200	2,600	2,592	(8)
Other	0	0	2,435	2,435
Total Revenues	69,025	67,425	70,445	3,020
Expenditures Current: Transportation: Streets and Highways:				
Other	60,134	60,134	56,024	4,110
Net Change in Fund Balance	8,891	7,291	14,421	7,130
Fund Balance Beginning of Year	84,699	84,699	84,699	0
Prior Year Encumbrances Appropriated	5,134	5,134	5,134	0
Fund Balance End of Year	\$98,724	\$97,124	\$104,254	\$7,130

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Clerk of Courts Computer Fund For the Year Ended December 31, 2008

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Fines, Licenses and Permits	\$10,000	\$10,000	\$10,494	\$494
Expenditures Current:				
General Government:				
Other	24,200	24,200	5,806	18,394
Net Change in Fund Balance	(14,200)	(14,200)	4,688	18,888
Fund Balance Beginning of Year	75,489	75,489	75,489	0
Fund Balance End of Year	\$61,289	\$61,289	\$80,177	\$18,888

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Law Enforcement Fund For the Year Ended December 31, 2008

	Budgeted A	Budgeted Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Interest	\$3,670	\$2,320	\$2,271	(\$49)
Intergovernmental	0	5,820	5,820	0
Fines, Licenses and Permits	2,700	16,163	17,484	1,321
Total Revenues	6,370	24,303	25,575	1,272
Expenditures				
Current:				
Public Safety:				
Other	2,000	2,000	730	1,270
Net Change in Fund Balance	4,370	22,303	24,845	2,542
Fund Balance Beginning of Year	85,361	85,361	85,361	0
Fund Balance End of Year	\$89,731	\$107,664	\$110,206	\$2,542

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Medical Transport Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with
	<u>Original</u>	Final	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$216,000	\$252,000	\$262,881	\$10,881
Intergovernmental	0	3,000	3,000	0
Other	0	0	131	131
Total Revenues	216,000	255,000	266,012	11,012
Expenditures				
Current:				
Transportation:				
Public Safety:				
Personal Services	30,016	29,944	29,105	839
Other	40,555	51,555	47,627	3,928
Capital Outlay	508,125	508,125	507,243	882
Debt Service:				
Principal Retirement	115,000	115,000	115,000	0
Interest and Fiscal Charges	4,600	4,600	4,081	519
Total Expenditures	698,296	709,224	703,056	6,168
Net Change in Fund Balance	(482,296)	(454,224)	(437,044)	17,180
Fund Balance Beginning of Year	15,628	15,628	15,628	0
Prior Year Encumbrances Appropriated	492,980	492,980	492,980	0
Fund Balance End of Year	\$26,312	\$54,384	\$71,564	\$17,180

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Assistance to Firefighters Grant Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Intergovernmental	\$0	\$0	\$0	\$0
Expenditures Current: Capital Outlay:				
Capital Outlay  Capital Outlay	0	0	0	0
Net Change in Fund Balance	0	0	0	0
Fund Balance Beginning of Year	13	13	13	0
Fund Balance End of Year	\$13	\$13	\$13	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Police Pension Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property Taxes	\$149,644	\$150,650	\$150,650	\$0
Intergovernmental	22,545	26,166	26,766	600
Total Revenues	172,189	176,816	177,416	600
Expenditures				
Current:				
Public Safety:				
Personal Services	180,000	180,000	180,000	0
Other	135	135	98	37
Total Expenditures	180,135	180,135	180,098	37
Net Change in Fund Balance	(7,946)	(3,319)	(2,682)	637
Fund Balance Beginning of Year	18,298	18,298	18,298	0
Fund Balance End of Year	\$10,352	\$14,979	\$15,616	\$637

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Pension Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property Taxes	\$149,644	\$150,650	\$150,650	\$0
Intergovernmental	22,545	26,766	26,766	0
Total Revenues	172,189	177,416	177,416	0
Expenditures				
Current:				
Public Safety:				
Personal Services	180,000	180,000	180,000	0
Other	135	135	98	37
Total Expenditures	180,135	180,135	180,098	37
Net Change in Fund Balance	(7,946)	(2,719)	(2,682)	37
Fund Balance Beginning of Year	18,298	18,298	18,298	0
Fund Balance End of Year	\$10,352	\$15,579	\$15,616	\$37

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Tree Planting Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Charges for Services	\$3,500	\$175	\$175	\$0
Expenditures Current: General Government:				
Other	8,702	5,727	0	5,727
Net Change in Fund Balance	(5,202)	(5,552)	175	5,727
Fund Balance Beginning of Year	5,552	5,552	5,552	0
Fund Balance End of Year	\$350	\$0	\$5,727	\$5,727

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Veteran's Memorial Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Interest	\$360	\$190	\$189	(\$1)
Other	500	125	125	0
Total Revenues	860	315	314	(1)
Expenditures				
Current:				
General Government:				
Other	8,811	8,336	90	8,246
Net Change in Fund Balance	(7,951)	(8,021)	224	8,245
Fund Balance Beginning of Year	8,021	8,021	8,021	0
Fund Balance End of Year	\$70	\$0	\$8,245	\$8,245

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Southwest General Hospital Fund For the Year Ended December 31, 2008

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$162,605	\$165,823	\$165,823	\$0
Intergovernmental	42,794	46,455	46,455	0
Total Revenues	205,399	212,278	212,278	0
Expenditures Current:				
Public Health and Welfare: Other	205,399	212,278	212,278	0
Net Change in Fund Balance	0	0	0	0
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$0	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Community Center Fund For the Year Ended December 31, 2008

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Interest	\$175	\$90	\$93	\$3
Expenditures Current: Capital Outlay:				
Capital Outlay	0	0	0	0
Net Change in Fund Balance	175	90	93	3
Fund Balance Beginning of Year	3,945	3,945	3,945	0
Fund Balance End of Year	\$4,120	\$4,035	\$4,038	\$3

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Health Insurance Fund For the Year Ended December 31, 2008

	Budgeted Original	i Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Charges for Service	\$1,720,368	\$1,548,579	\$1,548,579	\$0
Expenditures General Government: Other	1,675,125	1,675,125	1,534,980	140,145
Net Change in Fund Balance	45,243	(126,546)	13,599	140,145
Fund Balance Beginning of Year	547,888	547,888	547,888	0
Fund Balance End of Year	\$593,131	\$421,342	\$561,487	\$140,145

#### **Combining Statements – Agency Funds**

To account for assets held by the city as an agent for individuals, private organizations, other governmental units, and other funds. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

*Flexible Spending Account Fund* To account for voluntary employee payroll deductions, used by the employee to pay for eligible Medical and Dependent Care expenses with pre-tax dollars, pursuant to Section 125 of the Internal Revenue Code.

**Board of Building Standard Fee Fund** To account for state building fees collected from builders and disbursed to the State Board of Building Standards.

*Mayor's Court Fund* To account for funds received and disbursed by the Mayor's Court pursuant to the laws of the State.

**Deposits Fund** To account for various deposits from contractors, builders, residents, or others to insure compliance with various City ordinances.

Combining Statement of Changes in Assets and Liabilities Agency Funds For the Fiscal Year Ended December 31, 2008

	Ending			Ending
	Balance	A 1100	D 1	Balance
	12/31/07	Additions	Deductions	12/31/08
Flexible Spending Account				
Assets				
Equity in Pooled Cash	40	<b>#40.05</b> 6	<b>\$17.17</b> 5	<b>#1 201</b>
and Cash Equivalents	<u>\$0</u>	\$48,856	\$47,475	\$1,381
Liabilities				
Deposits Held and Due to Others	\$0	\$48,856	\$47,475	\$1,381
Board of Buildings Standards Fee				
Assets				
Equity in Pooled Cash				
and Cash Equivalents	\$338	\$2,660	\$2,910	\$88
Liabilities				
Deposits Held and Due to Others	\$338	\$2,660	\$2,910	\$88
Mayor's Court				
Assets				
Equity in Pooled Cash	***	****	****	
and Cash Equivalents	\$54,736	\$817,767	\$810,577	\$61,926
Liabilities				
Deposits Held and Due to Others	\$54,736	\$817,767	\$810,577	\$61,926
Deposits				
Assets				
Equity in Pooled Cash				
and Cash Equivalents	\$147,572	\$113,837	\$102,728	\$158,681
Liabilities				
Deposits Held and Due to Others	\$147,572	\$113,837	\$102,728	\$158,681
Deposits field and Due to Guiers	Ψ117,372	Ψ113,037	Ψ102,720	\$130,001
Total - All Agency Funds				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$202,646	\$983,120	\$963,690	\$222,076
and Cash Equivalents	Ψ202,040	Ψ703,120	Ψ203,020	Ψ222,070
Liabilities				
Deposits Held and Due to Others	\$202,646	\$983,120	\$963,690	\$222,076

## **Statistical Section**

This part of the City of Middleburg Heights, Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

**Financial Trends** – These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Net Assets by Component-Last Seven Years	86
Changes in Net Assets-Last Seven Years	87
Fund Balances, Governmental Funds- Last Ten Years	89
Changes in Fund Balances, Governmental	
Funds-Last Ten Years	91

**Revenue Capacity** – These schedules contain information to help the reader assess the City's most significant local revenue source, the income tax and the property tax.

Tax Revenues by Source, Governmental Funds-Last Ten Years	93
Income Tax Revenue Base and Collections-Last Ten Years	94
Principal Taxpayers-Current Year and Nine Years Ago	95
Property Tax Rates-All Direct and Overlapping Governments	96
Assessed and Estimated Actual Value of Taxable Property-	
Last Ten Years	97
Property Tax Levies and Collections-Real and Public	
Utility Taxes-Last Ten Years	98

**Debt Capacity** – These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Ratios of General Bonded Debt and Legal Debt Margins-	
Last Ten Years	99
Computation of Direct and Overlapping Debt	101

**Economic and Demographic Information** – These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.

Demographic and Economic Statistics-Last Ten Years	102
Principal Employers-Current Year and Five Years Ago	103

**Operating Information** – These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Full-time City Employees by Function/Program-Last Ten Years	104
Operating Indicators by Function/Program-Last Ten Years	105
Capital Asset Statistics by Function/Program-Last Ten Years	107

**Sources**: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.



City of Middleburg Heights, Ohio
Net Assets by Component
Last Seven Years

(accrual basis of accounting)

	2008	2007	2006	2005	2004	2003	2002
Governmental Activities Invested in Capital Assets,	625 041 200	622 867 810	622	621 106 151	00000	027 002	626 440
Restricted for:	655,741,569	933,602,610	432,770,321 432,770,321	451,150,151	923,022,417	920,702,409	\$20,440,343
Capital Projects	1,202,622	1,529,607	1,596,987	551,559	442,211	1,131,259	1,779,854
Debt Service	3,083,637	3,237,703	3,312,729	3,939,645	4,128,272	4,673,180	5,576,849
Other Purposes	469,104	396,550	368,712	398,548	418,588	404,227	1,631,319
Unrestricted	4,575,931	4,868,489	4,760,416	4,085,445	5,270,879	7,330,254	6,489,076
Total Net Assets	\$45,272,683	\$43,895,159	\$42,809,365	\$40,171,348	\$40,082,367	\$42,321,389	\$41,925,641

City of Middleburg Heights, Ohio
Changes in Net Assets
Last Seven Years
(accrual basis of accounting)

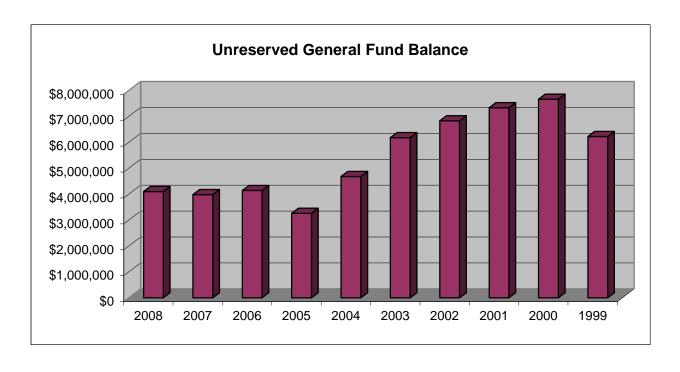
	2008	2007	2006	2005	2004	2003	2002
Program Revenues							
Governmental Activities:							
Charges for Services:							
Security of Persons and Property:							
Police	\$683,545	\$760,864	\$672,077	\$679,012	\$766,507	\$743,258	\$385,002
Fire	426,413	394,681	384,615	355,800	357,415	424,981	244,939
Safety Director	0	0	0	0	0	0	0
Public Health and Welfare	1,733	5,929	2,739	0	0	0	0
Culture and Recreation	1,172,304	1,121,296	1,105,925	1,054,775	992,986	921,023	777,934
Community Development	186,603	353,339	354,273	329,658	198,759	217,690	255,325
Econonmic Development	1,500	1,750	500	0	0	0	0
Streets and Highways	24,426	0	758	4,867	0	0	17,270
Sanitation	0	0	0	0	0	0	0
General Government	148,066	164,540	227,337	174,977	214,146	153,359	99,619
Interest and Fiscal Charges	0	0	0	0	0	0	0
Operating Grants and Contributions	875,100	862,363	938,974	761,102	756,071	689,679	633,117
Capital Grants and Contributions	162,694	184,981	1,138,124	1,153,013	539,301	1,362,161	1,231,366
Total Governmental Activities Program							
Revenues	3,682,384	3,849,743	4,825,322	4,513,204	3,825,185	4,512,151	3,644,572
Expenses							
Governmental Activities:							
Security of Persons and Property:							
Police	4,727,460	4,441,487	4,234,859	4,341,528	4,343,435	3,998,227	3,604,024
Fire	3,639,936	3,588,665	3,260,065	3,208,411	3,026,842	2,851,306	2,934,924
Safety Director	55,867	53,720	50,592	48,360	45,650	42,266	31,107
Public Health and Welfare	284,520	263,939	256,254	246,274	258,754	253,092	249,733
Culture and Recreation	3,163,391	3,159,631	3,013,378	3,080,371	3,152,424	2,924,858	2,800,419
Community Development	620,457	645,709	589,575	632,819	631,527	605,855	537,174
Econonmic Development	164,696	163,873	95,056	0	0	0	0
Streets and Highways	3,011,490	2,679,466	2,089,356	2,642,158	3,345,946	2,901,524	2,675,763
Sanitation	939,330	948,598	851,522	767,324	729,743	716,221	692,434

General Government Interest and Fiscal Charges	7,159,940 474,061	6,871,475 836,386	6,132,310 905,016	6,308,086 974,678	6,295,289 1,045,256	5,912,798 1,127,571	5,621,897 1,210,872
Total Governmental Activities Expenses	24,241,148	23,652,949	21,477,983	22,250,009	22,874,866	21,333,718	20,358,347
Net (Expense)/Revenue							
Security of Persons and Property:							
Police	(4,038,095)	(3,680,623)	(3,562,782)	(3,647,516)	(3,576,928)	(3,254,969)	(3,219,022)
Fire	(3,210,523)	(3,193,984)	(2,270,366)	(2,851,611)	(2,669,427)	(2,426,325)	(2,685,481)
Safety Director	(55,867)	(53,720)	(50,592)	(48,360)	(45,650)	(42,266)	(31,107)
Public Health and Welfare	(282,787)	(258,010)	(253,515)	(246,274)	(258,754)	(253,092)	(249,733)
Culture and Recreation	(1,991,087)	(2,038,335)	(1,907,453)	(2,025,596)	(2,159,438)	(2,003,835)	(2,022,485)
Community Development	(433,854)	(292,370)	(235,302)	(303,161)	(432,768)	(388,165)	(281,849)
Econonmic Development	(163,196)	(162,123)	(94,556)	0	0	0	0
Streets and Highways	(1,958,090)	(1,632,122)	(616,584)	(739,176)	(2,050,574)	(849,684)	(798,514)
Sanitation	(939,330)	(948,598)	(851,522)	(767,324)	(729,743)	(716,221)	(692,434)
General Government	(7,011,874)	(6,706,935)	(5,904,973)	(6,133,109)	(6,081,143)	(5,759,439)	(5,522,278)
Interest and Fiscal Charges	(474,061)	(836,386)	(905,016)	(974,678)	(1,045,256)	(1,127,571)	(1,210,872)
Total Net Expense	(20,558,764)	(19,803,206)	(16,652,661)	(17,736,805)	(19,049,681)	(16,821,567)	(16,713,775)
General Revenues							
Property and Other Local Taxes Levied for:							
General Purposes	2,082,355	2,104,512	2,009,978	1,927,455	1,947,370	1,871,807	1,939,239
Debt Service	459,118	473,010	439,446	422,528	491,408	453,296	533,931
Police and Fire Pension	306,078	315,340	292,962	281,686	297,148	271,698	281,718
Public Health and Welfare	168,159	180,878	189,236	183,855	198,408	187,195	196,787
Income Tax Levied for:							
General Purposes	11,285,237	10,452,686	10,169,116	8,990,441	8,507,278	8,682,559	7,070,761
Debt Service	1,894,990	2,056,875	1,485,088	1,974,159	1,681,241	1,746,570	1,917,477
Recreation	1,596,976	1,579,588	1,277,277	1,454,103	1,432,876	1,656,965	1,654,043
Capital Outlay	1,587,193	1,563,051	890,868	728,306	681,137	710,614	1,373,349
Grants and Entitlements not Restricted to Specific							
Programs	1,794,816	1,268,580	1,792,104	1,187,184	1,053,794	1,129,313	1,139,198
Investment Earnings	339,326	537,883	456,495	287,866	164,962	236,156	424,299
Miscellaneous	422,040	356,597	288,108	388,203	355,037	271,142	767,857
Total General Revenues	21,936,288	20,889,000	19,290,678	17,825,786	16,810,659	17,217,315	17,298,659
Change in Net Assets	\$1,377,524	\$1,085,794	\$2,638,017	\$88,981	(\$2,239,022)	\$395,748	\$584,884

## City of Middleburg Heights, Ohio Fund Balances, Governmental Funds Last Ten Years

(modified accrual basis of accounting)

	2008	2007	2006	2005
General Fund				
Reserved	\$318,064	\$277,339	\$240,571	\$327,660
Unreserved	4,100,151	3,979,593	4,139,005	3,258,029
Total General Fund	4,418,215	4,256,932	4,379,576	3,585,689
All Other Governmental Funds				
Reserved	699,981	1,337,031	371,017	501,387
Unreserved, undesignated, reported in:				
Special Revenue Funds	1,096,393	842,138	924,331	970,785
Debt Service Funds	1,530,118	1,543,119	1,511,672	2,031,226
Capital Project Funds	483,222	755,356	1,432,101	210,352
Total All Other Governmental Funds	3,809,714	4,477,644	4,239,121	3,713,750
Total Governmental Funds	\$8,227,929	\$8,734,576	\$8,618,697	\$7,299,439



2004	2003	2002	2001	2000	1999
\$120,798	\$174,103	\$263,148	\$198,069	\$139,629	\$129,262
4,435,260	6,177,201	6,826,747	7,335,563	7,659,445	6,221,129
4,556,058	6,351,304	7,089,895	7,533,632	7,799,074	6,350,391
382,321	655,210	1,059,121	1,618,797	1,650,361	7,629,199
1,328,350	1,369,563	1,102,511	638,624	764,510	972,446
2,077,031	2,494,452	3,299,397	2,885,400	2,704,882	2,444,514
241,389	871,104	978,663	885,471	1,315,279	2,310,711
4,029,091	5,390,329	6,439,692	6,028,292	6,435,032	13,356,870
\$8,585,149	\$11,741,633	\$13,529,587	\$13,561,924	\$14,234,106	\$19,707,261

# City of Middleburg Heights, Ohio

# ${\bf Changes\ in\ Fund\ Balances,\ Governmental\ Funds}$

#### **Last Ten Years**

(modified accrual basis of accounting)

	2008	2007	2006	2005
Revenues	2000	2007	2000	2003
Property Taxes	\$2,400,470	\$2,506,371	\$2,399,205	\$2,321,783
Income Taxes	16,176,983	15,421,461	13,754,427	12,914,040
Other Local Taxes	577,467	554,088	569,575	542,499
Intergovernmental	2,652,042	2,136,074	3,259,702	2,101,960
Special Assessments	213,368	177,035	223,391	220,757
Interest	339,326	537,883	456,495	287,866
Fines, Licenses and Permits	999,295	1,234,800	1,116,500	1,138,066
Charges for Services	1,669,275	1,545,425	1,594,664	1,450,352
Other	480,379	358,957	309,760	286,986
<b>Total Revenues</b>	25,508,605	24,472,094	23,683,719	21,264,309
Expenditures				
Current:				
General Government:				
Security of Persons and Property	7,928,650	7,522,883	7,055,890	7,220,518
Public Health and Welfare	280,413	259,832	252,147	242,167
Culture and Recreation	2,708,975	2,614,153	2,554,708	2,631,011
Community Development	613,927	626,627	570,045	638,449
Economic Development	150,505	161,916	86,653	0
Streets and Highways	1,729,497	1,581,516	1,322,841	1,758,966
Sanitation	939,330	948,598	851,522	767,324
General Government	6,371,715	6,166,876	5,609,843	5,814,271
Capital Outlay	2,703,366	1,735,992	1,446,315	745,997
Debt Service:				
Principal Retirement	2,276,598	1,900,036	1,833,587	1,783,106
Interest and Fiscal Charges	460,452	841,476	908,485	977,988
Bond Issuance Costs	194,549	0	0	0
Total Expenditures	26,357,977	24,359,905	22,492,036	22,579,797
Excess of Revenues Over (Under) Expenditures	(849,372)	112,189	1,191,683	(1,315,488)
Other Financing Sources (Uses)				
General Obligation Bonds Issued	0	0	0	0
Refunding Bonds Issued	12,180,000	0	0	0
Premium on Debt Issuance	187,315	690	0	0
Payment to Refunded Bond Escrow Agent	(12,171,866)	0	0	0
Sale of Capital Assets	10,000	3,000	7,475	29,778
Inception of Capital Lease	137,276	0	120,100	0
Transfers In	850,000	750,000	1,488,000	850,000
Transfers Out	(850,000)	(750,000)	(1,488,000)	(850,000)
Total Other Financing Sources (Uses)	342,725	3,690	127,575	29,778
Net Change in Fund Balances	(\$506,647)	\$115,879	\$1,319,258	(\$1,285,710)
Debt Service as a percentage of noncapital				
expenditures	11.13%	11.71%	13.09%	12.98%

2004	2003	2002	2001	2000	1999
¢2.269.704	¢2 245 012	¢2 200 570	¢2 005 127	¢1.966.007	¢1 046 214
\$2,368,704 12,554,485	\$2,245,912 12,555,322	\$2,288,560 12,303,925	\$2,095,127 12,720,629	\$1,866,997 12,834,407	\$1,846,314 12,331,122
532,080	581,244	601,078	684,553	718,032	679,142
2,405,486	3,033,358	1,945,744	6,215,508	2,296,007	6,677,949
257,223	212,521	386,563	141,037	129,693	120,116
153,393	225,762	393,370	817,361	1,212,912	1,490,742
1,139,530	1,071,550	708,045	680,870	775,737	817,432
1,422,075	1,419,832	991,998	874,296	811,018	199,220
246,698	271,142	494,481	196,619	306,831	270,118
21,079,674	21,616,643	20,113,764	24,426,000	20,951,634	24,432,155
				_	
7,187,492	6,356,082	5,918,175	5,962,994	4,905,637	4,877,775
251,187	244,428	240,355	20,524	20,879	19,522
2,648,981	2,485,636	2,328,033	2,202,176	1,608,700	435,125
623,163	598,079	522,904	486,411	405,971	389,869
0	0	0	0	0	0
1,618,920	1,529,623	1,328,920	995,240	860,832	914,634
729,743	716,221	692,434	670,964	641,825	612,634
5,866,851	5,373,213	4,966,300	4,726,051	4,560,407	3,857,675
2,503,769	3,273,070	2,717,128	7,292,919	10,473,147	22,946,586
1,757,653	1,697,225	1,696,822	1,716,441	1,657,007	1,435,100
1,048,399	1,131,020	1,252,987	1,291,137	1,342,311	1,775,295
0	0	0	0	0	0
24,236,158	23,404,597	21,664,058	25,364,857	26,476,716	37,264,215
(3,156,484)	(1,787,954)	(1,550,294)	(938,857)	(5,525,082)	(12,832,060)
0	0	905,000	0	0	216,000
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
797,018	1,227,083	1,111,466	765,067	206,599	772,834
(797,018)	(1,227,083)	(1,111,466)	(702,338)	(206,599)	(771,891)
0	0	905,000	62,729	0	216,943
(\$3,156,484)	(\$1,787,954)	(\$645,294)	(\$876,128)	(\$5,525,082)	(\$12,615,117)
12.08%	13.38%	14.75%	12.36%	16.56%	14.96%

# City of Middleburg Heights, Ohio Tax Revenues by Source, Governmental Funds Last Ten Years

(modified accrual basis of accounting)

Year	Property Taxes	Income Taxes	Other Local Taxes	Total
2008	\$2,400,470	\$16,176,983	\$577,467	\$19,154,920
2007*	2,506,371	15,421,461	554,088	18,481,920
2006	2,399,205	13,754,427	569,575	16,723,207
2005	2,321,783	12,914,040	542,499	15,778,322
2004	2,368,704	12,554,485	532,080	15,455,269
2003	2,245,912	12,555,322	581,244	15,382,478
2002	2,288,560	12,303,925	601,078	15,193,563
2001	2,095,127	12,720,629	684,553	15,500,309
2000	1,866,997	12,834,407	718,032	15,419,436
1999	1,846,314	12,331,122	679,142	14,856,578

<sup>\*</sup> Beginning in 2007 a change in the income tax rate from 1.75% to 2.00% for Capital Improvements, Debt Retirement and General Municipal Functions was passed by the voters.

# City of Middleburg Heights, Ohio Income Tax Revenue Base and Collections (Cash Basis) Last Ten Years

Tax Year	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes from Individuals	Percentage of Taxes from Individuals	Taxes from Net Profits	Percentage of Taxes from Net Profits
2008	2.00%	\$ 15,934,338	\$ 12,922,443	81.1%	\$ 959,605	6.0%	\$ 2,052,290	12.9%
2007*	2.00%	14,954,277	12,551,335	83.9%	883,312	5.9%	1,519,630	10.2%
2006	1.75%	13,426,469	11,102,728	82.7%	777,397	5.8%	1,546,344	11.5%
2005	1.75%	12,441,974	10,426,199	83.8%	792,071	6.4%	1,223,704	9.8%
2004	1.75%	12,608,294	10,855,024	86.1%	718,757	5.7%	1,034,513	8.2%
2003	1.75%	12,592,155	10,461,929	83.1%	768,988	6.1%	1,361,238	10.8%
2002	1.75%	12,021,744	10,393,208	86.4%	768,275	6.4%	860,261	7.2%
2001	1.75%	12,369,314	10,488,588	84.8%	824,298	6.7%	1,056,428	8.5%
2000	1.75%	12,494,592	10,704,686	85.7%	777,193	6.2%	1,012,713	8.1%
1999	1.75%	11,843,640	10,038,164	84.8%	833,376	7.0%	972,100	8.2%

<sup>\*</sup> Beginning in 2007 a change in the income tax rate from 1.75% to 2.00% for Capital Improvements, Debt Retirement and General Municipal Functions was passed by the voters.

Source: Regional Income Tax Agency "Period 12 Totals" - remitted to the City Between February Year One and January Year Two.

### City of Middleburg Heights, Ohio

### **Principal Taxpayers**

### Current Year and Nine Years Ago (Cash Basis)

The following are the principal income taxpayers in the City of Middleburg Heights, ranked in order of payroll withholding:

#### 2008

Rank	Taxpayer
1	Southwest General Hospital
2	United Parcel Service
3	Amerimark Direct LLC
4	Berea City School District
5	Codonics, Inc.
6	City Of Middleburg Heighs
7	Polaris Joint Vocational School
8	Sunnyside Automotive
9	Thyssenkrupp Materials Na. Inc.
10	Zin Technologies Inc.

#### 1999

2008 Rank	Rank	Taxpayer
1	1	Southwest General Hospital
2	2	United Parcel Service
-	3	Compuware Corporation
-	4	Advanstar Communications Incorporated
15	5	Sears Roebuck and Company
4	6	Berea City School District
7	7	Polaris Joint Vocational School
6	8	City of Middleburg Heights
-	9	Tool Producers Incorporated
8	10	Sunnyside Automotive

Source: Regional Income Tax Agency

Due to legal restrictions and confidentiality requirements, the City cannot disclose the amount of withholdings by taxpayer.

City of Middleburg Heights, Ohio
Property Tax Rates - All Direct and Overlapping Governments
(Per \$1,000 of Assessed Value)
Last Ten Years

		Total	88.60	89.40	89.40	95.25	97.05	97.95	97.85	102.95	102.95	103.35
	Cuvahoga	County (1)	16.70	17.60	17.60	17.60	19.40	20.30	20.30	20.20	20.20	20.60
Polaris JVS	& Berea School	District	66.30	66.20	66.20	72.20	72.20	72.20	72.10	77.30	77.30	77.30
		Total	5.60	5.60	5.60	5.45	5.45	5.45	5.45	5.45	5.45	5.45
	Southwest Community	Hospital	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
ourg Heights	Fire Pension	Fund	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
City of Middleb	Police Pension	Fund	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
	Debt Service	Fund	1.15	1.15	1.15	1.00	1.00	0.90	0.90	0.90	0.90	06.0
	General	Fund	2.85	2.85	2.85	2.85	2.85	2.95	2.95	2.95	2.95	2.95
	Tax Year/ Collection	Year	1999/2000	2000/2001	2001/2002	2002/2003	2003/2004	2004/2005	2005/2006	2006/2007	2007/2008	2008/2009

(1) Rate for Cuyahoga County includes the Library, Cleveland Metro Park, Cuyahoga Community College and the Cleveland-Cuyahoga Port Authority.

Source: Cuyahoga County Auditor

City of Middleburg Heights, Ohio
Assessed and Estimated Actual Value of Taxable Property
Last Ten Years

	Real Property (1)	7 (1)	Personal P	Personal Property (1)	Public Utility Property (1)	Property (1)	To	Total	Ratio of Total
Tax Year/		Estimated		Estimated		Estimated		Estimated	Assessed Value To Total
Collection	Assessed	Actual	Assessed	Actual	Assessed	Actual	Assessed	Actual	Estimated
Year	Value	Value	Value	Value	Value	Value	Value	Value	Actual Value
1999/2000	388,560,540	1,110,172,971	47,131,859	188,527,436	19,100,640	21,705,273	454,793,039	1,320,405,680	34.4%
2000/2001	452,686,520	1,293,390,057	48,858,969	195,435,876	18,908,480	21,486,909	520,453,969	1,510,312,842	34.5%
2001/2002	456,826,300	1,305,218,000	47,573,331	190,293,324	14,925,620	16,960,932	519,325,251	1,512,472,256	34.3%
2002/2003	464,168,000	1,326,194,286	46,222,909	184,891,636	13,550,990	15,398,852	523,941,899	1,526,484,774	34.3%
2003/2004	491,230,770	1,403,516,486	44,252,676	177,010,704	13,459,950	15,295,398	548,943,396	1,595,822,588	34.4%
2004/2005	498,434,550	1,424,098,714	45,358,039	197,208,815	13,200,050	15,000,057	556,992,639	1,636,307,586	34.0%
2005/2006	494,600,890	1,413,145,400	45,922,606	199,663,504	11,822,630	13,434,807	552,346,126	1,626,243,711	34.0%
2006/2007	538,328,450	1,538,081,285	38,632,772	206,041,450	11,795,370	13,403,829	588,756,592	1,757,526,564	33.5%
2007/2008	542,446,760	1,549,847,885	26,697,752	213,582,016	9,997,300	11,360,568	579,141,812	1,774,790,469	32.6%
2008/2009	544,498,220	1,555,709,200	14,219,539	227,512,624	10,284,260	11,686,659	569,002,019	1,794,908,483	31.7%

<sup>(1)</sup> The percentages for tax year 2008 were 35% for all real property, 88% for Public Utility Tangible, 6.25% for tangible personal property.

Source: Cuyahoga County Auditor

City of Middleburg Heights, Ohio
Property Tax Levies and Collections - Real and Public Utility Taxes
Last Ten Years

Tax Year/ Collection Year	Current Levy (1)	Current Collections	Percent of Current Levy Collected	Collection Including Delinquencies (1)	Total Collections As Percent of Current Levy	Accumulated Delinquency
1998/1999	1,980,787	1,935,119	97.7	1,962,836	99.1	71,546
1999/2000	2,042,289	1,973,594	96.6	2,017,915	98.8	94,684
2000/2001	2,297,430	2,191,586	95.4	2,285,460	99.5	105,464
2001/2002	2,340,255	2,216,737	94.7	2,291,772	97.9	163,897
2002/2003	2,294,350	2,196,677	95.7	2,256,797	98.4	115,621
2003/2004	2,420,193	2,292,801	94.7	2,354,793	97.4	162,854
2004/2005	2,453,253	2,277,192	92.8	2,340,210	95.4	111,224
2005/2006	2,423,430	2,299,832	94.9	2,363,723	97.5	84,041
2006/2007	2,619,454	2,501,316	95.5	2,550,730	97.4	90,448
2007/2008	2,712,622	2,574,035	94.9	2,655,520	97.9	124,972

<sup>(1)</sup> Includes homestead/rollback taxes assessed locally but distributed through the State. This reimbursement from the State is a form of Local Property Tax relief which the City accounts for as Intergovernmental Revenue.

Source: Cuyahoga County Auditor

# City of Middleburg Heights, Ohio Ratios of General Bonded Debt and Legal Debt Margins Last Ten Years

	2008	2007	2006
General Obligation Bonds	\$13,154,922	\$14,796,884	\$16,423,178
Percent of estimated actual property value	0.73%	0.83%	0.93%
Per Capita	\$846.41	\$952.06	\$1,056.70
Special Assessment Bonds	1,364,806	1,509,480	1,647,282
Bond Anticipation Notes	0	0	0
Total Gross Indebtedness	14,519,728	16,306,364	18,070,460
Percentage of Personal Income	3.71%	4.16%	4.61%
Per Capita	\$934.23	\$1,049.18	\$1,162.69
Less:	(1.264.006)	(1.500.400)	(1.647.202)
Special Assessment Bonds	(1,364,806)	(1,509,480)	(1,647,282)
Community & Service Center Refunding Bonds	(11,915,000)	(0.052.500)	(0.792.500)
Community Center Bonds	0	(8,853,500)	(9,783,500)
Service Center Bonds	0	(4,258,500)	(4,708,500)
General Obligation Bond Retirement Fund Balance	(825,810)	(842,882)	(780,071)
Total Net Debt Applicable to Debt Limit	414,112	842,002	1,151,107
Overall Legal Debt Limit			
10 1/2% of Assessed Valuation	59,745,212	60,809,890	61,819,442
10 1/2/0 01 Assessed valuation	39,743,212	00,809,890	01,019,442
Legal Debt Margin Within 10 1/2% Limitations	\$59,331,100	\$59,967,888	\$60,668,335
Legal Debt Margin as a Percentage of the Debt Limit	99.31%	98.62%	98.14%
Unvoted Debt Limitation			
5 1/2% of Assessed Valuation	\$31,295,111	\$31,852,800	\$32,381,613
	, - , ,	, - , ,	, - , - ,
Net Unvoted Indebtedness Authorized by Council	14,519,728	16,306,364	18,070,460
Less:			
Special Assessment Bonds	(1,364,806)	(1,509,480)	(1,647,282)
Community & Service Center Refunding Bonds	(11,915,000)	0	0
Community Center Bonds	0	(8,853,500)	(9,783,500)
Service Center Bonds	0	(4,258,500)	(4,708,500)
General Obligation Bond Retirement Fund Balance	(825,810)	(842,882)	(780,071)
		(- , )	(122,727)
Net Debt Within 5 1/2% Limitations	414,112	842,002	1,151,107
Unvoted Legal Debt Margin Within 5 1/2% Limitations	\$30,880,999	\$31,010,798	\$31,230,506
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	98.68%	97.36%	96.45%

**Note:** Details regarding the City's outstanding debt can be found in the notes to the financial statements.

2005	2004	2003	2002	2001	2000	1999
\$18,110,804	\$19,769,318	\$21,408,718	\$22,989,008	\$24,621,629	\$26,264,138	\$27,858,536
1.11%	1.21%	1.34%	1.51%	1.63%	1.74%	2.11%
\$1,165.28	\$1,271.99	\$1,377.48	\$1,479.15	\$1,584.20	\$1,689.88	\$1,894.88
1,763,243	1,887,835	2,006,087	2,123,022	1,282,223	1,356,155	1,418,764
0	0	500,000	600,000	2,215,000	920,000	1,600,000
19,874,047	21,657,153	23,914,805	25,712,030	28,118,852	28,540,293	30,877,300
5.07%	5.53%	6.11%	6.56%	7.18%	7.29%	11.57%
\$1,278.73	\$1,393.46	\$1,538.72	\$1,654.36	\$1,809.22	\$1,836.33	\$2,100.21
(1,763,243)	(1,887,835)	(2,006,087)	(2,123,022)	(1,282,223)	(1,356,155)	(1,418,764)
0	0	0	0	0	0	0
(10,703,500)	(11,613,500)	(12,513,500)	(13,383,500)	(14,218,500)	(15,023,500)	(15,797,500)
(5,128,500)	(5,538,500)	(5,948,500)	(6,348,500)	(6,738,500)	(7,188,500)	(7,632,500)
(1,331,605)	(1,392,721)	(1,694,483)	(1,995,372)	(1,936,630)	(1,799,118)	(1,599,200)
947,199	1,224,597	1,752,235	1,861,636	3,942,999	3,173,020	4,429,336
			·			
57,996,343	58,484,227	57,639,057	55,013,899	54,529,151	54,647,667	47,753,269
\$57,049,144	\$57,259,630	\$55,886,822	\$53,152,263	\$50,586,152	\$51,474,647	\$43,323,933
98.37%	97.91%	96.96%	96.62%	92.77%	94.19%	90.72%
\$30,379,037	\$30,634,595	\$30,191,887	\$28,816,804	\$28,562,889	\$28,624,968	\$25,013,617
19,874,047	21,657,153	23,914,805	25,712,030	28,118,852	28,540,293	30,877,300
(1,763,243)	(1,887,835)	(2,006,087)	(2,123,022)	(1,282,223)	(1,356,155)	(1,418,764)
(1,703,243)	(1,007,033)	(2,000,007)	(2,123,022)	(1,202,223)	(1,330,133)	(1,410,704)
(10,703,500)	(11,613,500)	(12,513,500)	(13,383,500)	(14,218,500)	(15,023,500)	(15,797,500)
(5,128,500)	(5,538,500)	(5,948,500)	(6,348,500)	(6,738,500)	(7,188,500)	(7,632,500)
(1,331,605)	(1,392,721)	(1,694,483)	(1,995,372)	(1,936,630)	(1,799,118)	(1,599,200)
<u> </u>	, , ,/					<u> </u>
947,199	1,224,597	1,752,235	1,861,636	3,942,999	3,173,020	4,429,336
\$29,431,838	\$29,409,998	\$28,439,652	\$26,955,168	\$24,619,890	\$25,451,948	\$20,584,281
96.88%	96.00%	94.20%	93.54%	86.20%	88.92%	82.29%

### City of Middleburg Heights, Ohio

## Computation of Direct and Overlapping Debt December 31, 2008

Jurisdiction	(	Debt Outstanding		Percentage Applicable To City of Middleburg Heights	Amount Applicable To City of Middleburg Heights
<b>Direct:</b> City of Middleburg Heights	\$	14,519,728	(a)	100.00%	\$ 14,519,728
Overlapping: Berea School District Cuyahoga County Greater Cleveland Regional Transit Total Overlapping		17,140,000 248,899,326 172,765,000 438,804,326	(b)	37.09% 1.78% 1.78%	 6,357,226 4,430,408 3,075,217 13,862,851
Total Direct and Overlapping	\$	453,324,054	=		\$ 28,382,579

<sup>(</sup>a) Total General Obligation Debt Outstanding, including Special Assessment Debt with a Government commitment. Source: City of Middleburg Heights, Finance Department

<sup>(</sup>b) Gross General Obligation Debt Outstanding. Source: Cuyahoga County Auditor

City of Middleburg Heights, Ohio
Demographic and Economic Statistics
Last Ten Years

Year	Population (	1)	Total Personal Income (2)	Per Capita Personal Inco (1)		Median Household Income (1)		Unemployment Rate (3)
2008	15,542	a	\$391,673,942	\$25,201	a	\$60,015	a	6.6%
2007	15,542	a	\$391,673,942	\$25,201	a	\$60,015	a	5.9%
2006	15,542	a	\$391,673,942	\$25,201	a	\$60,015	a	5.4%
2005	15,542	a	391,673,942	25,201	a	60,015	a	6.5%
2004	15,542	a	391,673,942	25,201	a	60,015	a	6.5%
2003	15,542	a	391,673,942	25,201	a	60,015	a	6.7%
2002	15,542	a	391,673,942	25,201	a	60,015	a	6.5%
2001	15,542	a	391,673,942	25,201	a	60,015	a	4.6%
2000	15,542	a	391,673,942	25,201	a	60,015	a	4.4%
1999	14,702	b	266,958,916	18,158	b	37,298	b	4.5%

<sup>(1)</sup> Source: U.S. Bureau of the Census

<sup>(</sup>a) 2000 Federal Census(b) 1990 Federal Census

<sup>(2)</sup> Source: Computation of per capita personal income multiplied by population

<sup>(3)</sup> Source: Ohio Bureau of Employment Services,

U.S. Department of Labor, Bureau of Labor Statistics for Cleveland MSA

# City of Middleburg Heights, Ohio Principal Employers Current Year and Seven Years Ago

2008		
Employer	Employees	Percentage of Total City Employment
Southwest General Hospital	2,644	14.55%
United Parcel Service	2,109	11.61%
Thyssenkrupp Materials NA, Inc.	675	3.72%
Sears Roebuck & Company	490	2.70%
City of Middleburg Heights	435	2.39%
Polaris Joint Vocational	404	2.22%
Quadax, Inc.	315	1.73%
Berea City School District	276	1.52%
Giant Eagle	257	1.41%
UPS Supply Chain Solutions Inc.	253	1.39%
Total	7,858	43.25%
Total City Employment	18,168	

#### 2000

Employer	Employees	Percentage of Total City Employment
Couthwest Commel Hospital	2.940	13.87%
Southwest General Hospital United Parcel Service	2,849	12.44%
	2,555	
Sears Roebuck & Company	1,360	6.62%
City of Middleburg Heights	457	2.22%
Polaris Joint Vocational	454	2.21%
Berea City School District	308	1.50%
Transamerica Holdings	305	1.48%
Advanstar Communications	230	1.12%
Codonics, Inc.	121	0.59%
Cardiovascular Medicine Associates	36	0.18%
Total	8,675	42.22%
Total City Employment	20,546	

Source: Regional Income Tax Agency. Total City Employment based upon estimate from the Regional Income Tax Agency withholding information. Information prior to 2000 is not available.

City of Middleburg Heights, Ohio Full-Time City Employees by Function/Program Last Ten Years

	2008	2007	2006	2005	2004	2003	2002	2001	2000	1999
Function/Program										
General Government:										
Council	2	2	2	2	2	2	2	2	2	2
Finance	5	5	5	5	5	5	5	5	5	5
Law	2	2	2	2	2	2	2	2	2	2
Mayor's Court	2	2	2	2	2	2	2	2	2	2
Mayor's Office	4	4	4	4	4	4	4	4	4	4
Public Service	33	33	32	33	33	33	32	32	31	23
<b>Community Development:</b>										
Planning & Zoning	1	1	1	1	1	1	1	1	1	1
Building	5	5	5	5	5	5	5	5	5	4
<b>Economic Development:</b>	1	1	1	0	0	0	0	0	0	0
Public Safety:										
Police	38	38	38	39	41	41	40	40	39	39
Fire	27	26	26	26	26	27	27	28	25	25
<b>Culture and Recreation:</b>										
Programs	2	2	2	2	2	2	2	2	2	6
Recreation Center	11	11	11	11	12	12	13	12	12	0
Streets and Highways:										
Street Department	10	10	11	12	12	12	12	12	12	11
Totals:	143	142	142	144	147	148	147	147	142	124

Source: City of Middleburg Heights, Finance Department

City of Middleburg Heights, Ohio Operating Indicators by Function/Program Last Ten Years

Operating Indicators by Function/Program	2008	2007	2006	2005	2004	2003	2002	2001	2000	1999
Fire										
Emergency Responses	2,647	2,565	2,431	2,471	2,355	2,424	2,163	2,063	1,968	1,982
Ambulance runs	1,848	1,711	1,606	1,755	1,738	1,866	1,709	1,475	1,354	1,372
Fire Runs	799	854	825	716	617	558	454	588	614	610
Fire Safety Inspections/Re-Inspections	370	387	230	267	231	283	387	802	299	412
Fire Protection Systems Inspected	211	331	129	208	355	380	195	178	260	215
Building/Fire Protection Plan Review	177	300	275	261	173	15	N/A	N/A	N/A	N/A
Number of Community Program Hours	261	180	218	220	125	94	80	124	49	32
Hydrants Tested	1,100	1,100	1,100	1,100	1,078	1,078	1,078	1,078	1,058	1,055
Public Service										
Snowfall in inches <sup>1</sup>	85.3	62.3	34.6	108.4	95.8	98.6	8.69	49.8	81.2	67.3
Tons of salt used	6,000	7,286	3,255	7,500	5,080	6,999	5,000	4,480	6,400	4,800
Asphalt used in road maintenance (tons)	149.5	191	117.0	160.5	213.5	164.5	156.5	170.5	216.0	N/A
Concrete used in road maintenance (yards)	314.5	376.5	272.0	389.5	203.0	162.0	123.5	140.5	132.0	A/A
Number of Trees removed	115	158	78	88	148	84	114	06	87	95
Number of Trees planted	119	154	66	102	177	191	200	93	214	221
Senior citizen driveway plowing participants	1,119	1,100	1,100	1,071	1,129	1,073	1,024	938	930	906
Building										
Number of Permits issued by type:										
Building Permits	186	269	255	273	279	261	293	243	303	343
Electrical Permits	177	220	226	244	248	243	239	216	270	270
Plumbing Permits	96	131	125	139	179	161	185	180	235	213
HVAC Permits	127	142	153	188	199	224	217	169	239	243
Miscellaneous Permits	633	9/9	674	673	715	669	575	551	525	513
Inspections performed	1,000	2,705	2,743	3,285	3,445	3,288	2,920	2,653	2,676	3,720
Estimated value of construction	\$16,361,351	\$34,020,291	\$21,074,047	\$24,200,342	\$15,857,695	\$14,233,591	\$22,350,722	\$17,761,608	\$27,066,342	\$44,995,386 63
Number of Figure examined	+771	061	06	ęc	77	<b>+</b> 7	C 7	† 7	, c	6
Court Number of court cases	7.237	96.79	7.195	7.980	10.251	9.015	5.405	4.515	4.168	5.107
Number of tickets	5,985	6,610	5,828	6,430	8,917	7,524	4,530	3,723	3,349	4,207
Number of Transferred Cases	291	385	359	530	631	467	362	284	559	270
Number of Waivers taken at Violations Bureau (Estimated)	2,274	2,655	1,897	2,322	2,600	2,000	1,000	006	800	1,000
Number of Court Appearances (Estimated prior to 2005)	3,162	3,167	1,155	1,786	2,000	1,800	1,500	1,200	1,000	1,400
Number of Waivers received by Mail (Estimated)	2,2/4	7,054	1,898	7,322	4,300	3,700	7,000	1,600	1,500	1,800

Operating Indicators by Function/Program (continued) Last Ten Years City of Middleburg Heights, Ohio

Operating Indicators by Function/Program	2008	2007	2006	2005	2004	2003	2002	2001	2000	1999
Council Number of Ordinances & resolutions	1111	123	83	133	104	92	108	127	128	147
Finance Number of checks processed (excluding payroll) Number of Purchase orders issued Number of W-2 forms issued City W-2 Wages (in Millions) <sup>2</sup>	3644 3197 435 \$11.10	3,756 3,400 420 \$10.63	3,561 3,264 420 \$10.34	3,474 3,504 438 \$10.22	3,826 3,755 477 \$10.20	3,741 3,711 484 \$9.42	4,135 4,189 485 \$8.90	4,142 4,104 471 \$8.19	3,648 3,604 457 \$7.00	3,066 2,917 299 \$6.03
Mayor's Office Newsletters mailed (Winter and Summer issues)3	8,494	8,377	15,642	16,110	14,746	13,846	12,944	12,944	N/A	N/A
Recreation  Number of Memberships  Leam to Swim enrollment  Enrollment in athletics programs  Number of Rental Events  Enrollment in classes, programs, and special events	7944 1419 1910 1800 10542	7,829 1,481 2,072 1,595 9,756	7,658 1,344 1,973 1,549 5,312	7,239 1,418 2,029 1,429 5,213	7,360 1,367 2,081 1,301 5,344	6,686 1,252 2,045 1,220 4,592	6,419 1,152 1,919 1,185 4,786	6,040 808 1,847 1,139 3,899	7,358 N/A 1,790 506 1,877	N/A N/A N/A N/A
Law Number of new litigations filed (traffic & criminal cases) Number of Municipal Court cases heard and disposed	615 661	689	659 812	1,266	1,100	914 961	742 783	618 575	627 622	588 631
Planning & Zoning  Number of Planning commission agenda items  Civil Service  Number of Exams given	79	94	73	72	87	87 <u>4</u> 1	92	8 8	85 85	114
	i i	)	ĵ.	ì		:	ì	2		3

Source: All other data not specifically footnoted was compiled by the departments of the City of Middleburg Heights.

<sup>1 -</sup> National Weather Service, Cleveland, OH - Hopkins International Airport
2 - The 2004 payroll included 27 pay periods as opposed to the normal 26 pay periods.
3 - Prior to 2007, newsletters were mailed bi-annually to residents, beginning in 2007 newsletters were mailed annually.

City of Middleburg Heights, Ohio Capital Asset Statistics by Function/Program Last Ten Years

Function/Program	2008	2007	2006	2005	2004	2003	2002	2001	2000	1999
<b>General Government:</b> Other Departmental Vehicles City Hall Square Footage	5	7	6	6	6	6	4	4	4	3
	18,746	18,746	18,746	18,746	18,746	18,746	18,746	18,746	18,746	18,746
Police: Number of Stations Number of Vehicles Square Footage of Building	1	1	1	1	1	1	1	1	1	1
	23	29	22	21	22	22	21	19	19	19
	13,400	13,400	13,400	13,400	13,400	13,400	13,400	13,400	13,400	13,400
Fire: Number of Stations Number of Vehicles Square Footage of Building	1	1	1	1	1	1	1	1	1	1
	10	10	10	10	10	10	10	10	10	10
	19,730	19,730	19,730	19,730	19,730	19,730	19,730	19,730	19,730	19,730
Culture and Recreation:  Number of Parks  Number of Vehicles  Recreation Center Square Footage	1 1 83,768	1 2 83,768	1 2 83,768	1 3 83,768	1 3 83,768	1 3 83,768	1 2 83,768	1 2 83,768	1 2 83,768	1 2 0
Public Service: Number of Vehicles Service Center Square Footage Streets (miles)	45	42	41	44	43	42	44	42	41	35
	62,445	62,445	62,445	62,445	62,445	62,445	62,445	62,445	62,445	62,445
	65	65	65	65	65	65	65	65	65	65
Senior Transportation: Number of Vehicles	2	2	2	2	2	2	6	7	1	1

Source: City of Middleburg Heights, Finance Department

# City of Middleburg Heights Cuyahoga County, Ohio

Report Package December 31, 2008

### CITY OF MIDDLEBURG HEIGHTS

## TABLE OF CONTENTS

	PAGE
Independent Auditor's Report on Internal Control over Financial	
Reporting and on Compliance and Other Matters Based on an	
Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	1



Focused on Your Future.

May 13, 2009

To the Honorable Mayor and City Council City of Middleburg Heights Cuyahoga County, Ohio

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Middleburg Heights as of and for the year ended December 31, 2008, which collectively comprise the City of Middleburg Heights' basic financial statements and have issued our report thereon dated May 13, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Middleburg Heights' internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Middleburg Heights' internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

City of Middleburg Heights Internal Control – Compliance Report Page 2

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Middleburg Heights' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Mayor, Members of the City Council, and management, and is not intended to be and should not be used by anyone other than those specified parties

Lea & Associates, Inc.



# Mary Taylor, CPA Auditor of State

#### **CITY OF MIDDLEBURG HEIGHTS**

#### **CUYAHOGA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 24, 2009