# CITY OF ROSSFORD, OHIO

# **AUDIT REPORT**

FOR THE YEAR ENDED DECEMBER 31, 2008



# Mary Taylor, CPA Auditor of State

City Council City of Rossford 133 Osborn Street Rossford, Ohio 43460

We have reviewed the *Independent Auditor's Report* of the City of Rossford, Wood County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Rossford is responsible for compliance with these laws and regulations.

Mary Taylor, CPA
Auditor of State

June 30, 2009



# CITY OF ROSSFORD, OHIO AUDIT REPORT FOR THE YEAR ENDED DECEMBER 31, 2008

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# JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98th Street Garfield Hts., Ohio 44125

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Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Rossford, Ohio

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rossford, Ohio, as of and for the year ended December 31, 2008, which collectively comprise the City of Rossford, Ohio's basic financial statements and have issued our report thereon dated May 18, 2009, in which we indicated that the Rossford Arena Amphitheater Authority (RAAA) was no longer reported as a component unit of the City of Rossford, Ohio. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City of Rossford, Ohio's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Rossford, Ohio's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Rossford, Ohio's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City of Rossford, Ohio's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is a more than remote likelihood that a misstatement of the City of Rossford, Ohio's financial statements that is more than inconsequential will not be prevented or detected by the City of Rossford, Ohio's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Rossford, Ohio's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Rossford, Ohio's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of the City of Rossford, Ohio, in a separate letter dated May 18, 2009.

This report is intended solely for the information and use of management, City Council, and others within the entity and is not intended to be and should not be used by anyone other than those specified parties.

James G. Zupka, CPA, Inc.
Certified Public Accountants

May 18, 2009

# CITY OF ROSSFORD, OHIO STATUS OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS DECEMBER 31, 2008

Number	Finding Summary	Fully Corrected	Not Corrected; Partially Corrected; Significantly Different Corrective Action taken; or Finding No Longer Valid; Explain
2007-1	Recognition of Revenue in Correct Fund	s Yes	Corrective action taken.
2007-2	Ambulance Billing	Yes	Corrective action taken.
2007-3	Pension Payments and Payroll Documentation Retention	Yes	Corrective action taken.

Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2008



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2008

Issued by:
Department of Finance
Karen M. Freeman
Director



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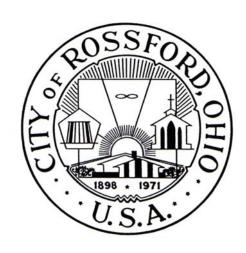
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# Introductory Section





# City of Rossford, Ohio

# 133 Osborn Street Rossford, Ohio 43460-1236

Phone (419) 666-0210

Fax (419) 661-4279

May 29, 2009

#### Introduction

To the Honorable Mayor, the City Council and the Citizens of the City of Rossford, Ohio:

We are pleased to present the Fifteenth (15<sup>th</sup>) *Comprehensive Annual Financial Report* (CAFR) of the City of Rossford, Ohio, (the City) for the year ended December 31, 2008. The report has been prepared in accordance with Generally Accepted Accounting Principles (GAAP) established by statements of the Governmental Accounting Standards Board (GASB), other authoritative pronouncements and guidelines recommended by the Government Finance Officers Association (GFOA) of the United States and Canada, and audited in accordance with Generally Accepted Auditing Standards (GAAS). GAAP requires a narrative introduction, overview, and analysis called the Management's Discussion and Analysis (MD&A) to accompany the basic financial statements. This Letter of Transmittal (LOT) is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

## The Report

State law, along with Administrative Rules of the Auditor of State, requires all city governments to publish an Annual Report within 150 days of the close of each fiscal year. This report must present a complete set of financial statements presented in conformity with GAAP. Various City debt service *Trust Agreements* require Audited Annual Reports in accordance with GAAS. Pursuant to these requirements, we hereby issue the CAFR of the City of Rossford, Ohio, for the fiscal year ended December 31, 2008.

While there is no legal requirement for the preparation of a CAFR, it represents a commitment by the City, and its officers, to conform to nationally recognized standards of excellence in financial reporting. This report consists of management's representations concerning the finances of the City. Responsibility for both the accuracy of the presented data and the completeness and reliability of the presentation, including all disclosures, rests with City management.

Management of the City has established various internal controls designed to compile reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's various internal controls are designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. We believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position and results of operations of the City; and that all disclosures necessary to enable the reader to gain an understanding of the City's financial activity have been presented.

The City's financial statements have been audited by the audit staff of James G. Zupka, C.P.A., Inc. The Auditor issued an unqualified opinion that the basic financial statements are presented fairly in conformity with GAAP, in all material respects, representing the financial position of the City as of December 31, 2008. The report from the Auditor is presented as the first component of the financial section of this report.

#### PROFILE OF THE CITY OF ROSSFORD

#### **Historical Information**

The City of Rossford, Wood County, Ohio was founded in 1898 by Edward Ford. Mr. Ford, founder of the Edward Ford Plate Glass Company, constructed his plant across the Maumee River from Toledo in what is today the City of Rossford. The Edward Ford Plate Glass Company, now Pilkington North America, attracted workers to the area who established a community around the facility. Rossford was incorporated as a village in 1939 and became a city in 1971. The City, with a 2000 census population of 6,406, is a very ethnic community with a population mix consisting primarily of Middle Eastern European nationalities (i.e., Polish, Czechoslovakian, German and Ukrainian). Most of the early residents were employed at the glass plant and today, several generations later, many of the descendants of the original settlers continue to work for the company.

#### Location

Located on the banks of the Maumee River, Rossford abuts the southeast boundary of the City of Toledo and is in northern Wood County. North-south interstate highway I-75 and east-west interstate I-80/90, the longest interstate highway in the U.S., intersect within the City. Interstate highway I-75 has three interchanges within the City, and I-80/90 (the Ohio Turnpike) Gate 4A is located in an area known as the Crossroads, which was annexed to Rossford in 1994. The City is also served by State Highways 65 and 795. CSX rail lines are located within the City and the Toledo Area Regional Transit Authority provides local bus service. Toledo Express Airport, 15 miles west, Detroit Metro Airport, 60 miles north, and Metcalf Field, 5 miles east, all provide air transportation. Burlington Air Express located at Toledo Express Airport provides ready access to International Air Cargo service.

#### Form of Government

The City is a home-rule municipal corporation created under the laws of the State of Ohio. The City operates under its own Charter. The current Charter, which provides for a Council/Mayor form of government, was adopted in 1970, became effective in 1971 and was amended in 1991 and 1993.

Legislative authority is vested in a seven member City Council. All members are elected at-large to four-year terms. The Council sets compensation of City officials and employees and enacts ordinances and resolutions relating to City services, tax levies, appropriating and borrowing money, licensing and regulating businesses and trades, and other municipal purposes. The presiding officer is the Mayor who has no vote unless there is a tie vote of the members of City Council. The Charter establishes certain administrative departments and the City Council may establish divisions of those departments and/or additional departments.

The City's chief executive and administrative officer is the Mayor. The Mayor appoints, subject to the approval of City Council, the City Administrator and all the directors of the City's departments for a term of four years or for such lesser period of time as stated at the time of appointment. The City Administrator also serves as the City's chief fiscal officer, the Safety-Service Director and the Economic Development Director.

The Clerk of City Council is appointed by City Council. The City Treasurer is a part-time, four-year elected position.

## The Reporting Entity

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity," in that the financial statements include all the organizations, activities, functions and component units for which the City (the reporting entity) is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and either (1) the city's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the City.

The reporting entity of the City includes all funds, agencies, boards and commissions that are part of the primary government. As authorized by its Charter, the City provides the following services: police and fire protection, parks and recreation, street maintenance, refuse pickup, curbside recycling, snow removal and other governmental services. The City owns the water distribution system, the wastewater collection system and a marina, all of which are reported as enterprise funds. Water and wastewater treatment services are purchased by the City on a contractual basis from the City of Toledo.

In May 1997, the Wood County Commissioners approved formation of the Rossford Transportation Improvement District (TID) as permitted under Chapter 5540 of the Ohio Revised Code. The TID was originally formed as a component unit of Wood County and is governed by a board of trustees consisting of the following members: five members appointed by the board of county commissioners, one nonvoting member appointed by the speaker of the house of representatives of the general assembly and one non-voting member appointed by the president of the senate of the general assembly. In July 2002, at the request of the Wood County Commissioners, the membership and appointments section of the TID bylaws was amended to eliminate the TID as a component unit of Wood County. The board of trustees consists of the following members: two voting members appointed by Wood County, three voting members appointed by the City of Rossford, two voting members appointed by Perrysburg Township, the Wood County Engineer as a voting member, and two nonvoting members of the general assembly in whose legislative district the TID is located. It is empowered to provide for the construction, improvement, alteration or repair of any road, highway, public place or other infrastructure within the limits of the City and to issue bonds. The debt service for the bonds is to be paid for by special assessments levied by the TID against the parcels of land and lots that are benefited by the project. The initial project, which began in June of 1998, is a four-lane parkway from State Route 795 to State Route 20, which was completed in 1999. Water and sewer lines have been extended south along the Parkway. The TID also completed a project to install traffic lights at both ends of the parkway in 1999. In 2008 the TID completed construction of roadway (S. Compass Dr.) extending east from the parkway that provided for a private retail development creating 50 new jobs.

In December 1998, the Northern Wood County Port Authority was created jointly with Perrysburg Township, pursuant to Ohio Revised Code Sections 4582.21 to 4582.59. The Northern Wood County Port Authority was created for the benefit of the people of the State of Ohio. Its jurisdiction includes all of the area of the City of Rossford and all of the unincorporated area of Perrysburg Township. The Northern Wood County Port Authority has five directors, two appointed by the City of Rossford, two appointed by Perrysburg Township and one jointly appointed by the City of Rossford and Perrysburg Township. The directors appointed by the City are appointed by the mayor subject to the approval of the Council, but the City's accountability for the Northern Wood County Port Authority does not extend beyond making the appointments.

# Internal Control, Budgetary and the Accounting System

Development of the City's accounting system included substantial consideration of the adequacy of the internal accounting controls. Internal accounting controls are designed to provide reasonable but not absolute assurance that:

- 1. The City's assets are protected against loss, theft or unauthorized use or disposition; and
- 2. Adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles.

The concept of reasonable assurance states that internal controls should be evaluated applying the following criteria:

- 1. The expense associated with providing the internal controls should not exceed the benefits likely to be derived from their implementation; and
- 2. The evaluation of the offsetting costs and benefits involves estimates and judgment by the City administration and the Finance Director's Office.

All internal control evaluations occur within this framework. It is the belief of the administrative and financial management personnel that the City's financial controls adequately safeguard existing assets and provide reasonable assurance of the proper recording of financial transactions. The Finance Director is responsible for the auditing and analysis of all purchase orders and vouchers of the City. The Finance Director carefully reviews requisitions and purchases to ensure the availability of monies in the proper funds and accounts prior to the certification and payment of approved invoices. The City utilizes a fully automated accounting system as well as an automated system of controls for payroll. These systems coupled with the review and examination performed by the Finance Director ensures that the financial information generated is both accurate and reliable.

Budgetary control is maintained at the object level for each department within each fund by legislation approved by City Council. The various objects are:

Personal Services

• Materials and Supplies

Contractual Services

Capital Outlay

• Other (Miscellaneous)

• Debt Service: Principal

Transfers

Interest

Lower levels within each object are accounted for and reported internally for management control purposes. Such lower levels are referred to as line items of expenditure. Estimated amounts must be encumbered prior to final approval of purchase orders or other contracts to vendors. Encumbrances in excess of the available object level appropriations are not approved unless additional appropriations are authorized by City Council. Unencumbered appropriations return (lapse) to the unappropriated balances in the individual funds at the end of each fiscal year, which coincides with the calendar year. Appropriations, both original and supplemental, must be authorized by City Council.

#### INFORMATION USEFUL IN ASSESSING ECONOMIC CONDITION

#### **Economic Outlook**

The City of Rossford annexed 660 acres in August of 1994, 300 acres in May of 1997, 192 acres in 2000 and 45 acres in 2004. The annexed area is primarily farmland located at the intersection of Interstate I-80/90 and Interstate I-75 and is known locally as the "Crossroads of America." State Route 795 and State Route 20 provide unlimited direct access to the area. As part of the annexation agreement, the City agreed to provide water and sanitary sewer services to the area. In order to accomplish this, the City entered into a Joint Economic Development Zone (JEDZ) agreement with the City of Toledo, whereby, in exchange for the City of Toledo's agreement to sell water to the area, the City of Rossford would share with the City of Toledo 0.615% of the 2.25% income tax revenue generated as a result of new businesses locating in the JEDZ. At the time of the agreement, preliminary projections indicated over 1,400 jobs will be created with an estimated annual payroll of \$25 million, with total annual tax revenues to cities, county, state and local schools projected to exceed \$9 million.

The City of Rossford also entered into an agreement with Perrysburg Township, whereby, in exchange for the Township's approval of the annexation, the City of Rossford pays the Township (for a 15 year period) the base year portion of unencumbered real estate taxes that the City receives on all annexed property. The agreement was amended in 2008 to clarify its terms and conditions including extending the termination date for the original territory annexed to 2021. A similar reciprocal agreement was entered into with the City of Perrysburg.

Construction was completed during 1997 on a Courtyard by Marriott motel, a BP Mini-mart service station in the Crossroads and a 24-acre private development site north of State Route 795. To encourage development in the Crossroads of America area, the City in April 2000, exempted improvements in the area from real property taxation for a period of thirty years and provided for payments in lieu of taxes to be made and deposited in a tax equivalent fund, pursuant to Sections 5709.40 and 5709.42 of the Ohio Revised Code. This is a financing technique known as tax increment financing. The Rossford Exempted Village Board of Education and the Penta County Joint Vocational School District are to receive payments in lieu of taxes in the amount that taxes would have been paid to the school district if the improvements had not been exempted from taxation. The balance of funds deposited in the tax equivalent fund shall be used to pay for improvements in the Crossroads area. Improvements are defined as "the construction and installation of infrastructure improvements in the Crossroads of America area of the City, including streets, curbs, gutters, sidewalks, walkways, trails, street lighting, traffic signals, signage, storm drainage, water and sanitary sewer improvements, parking facilities, and the construction of public service buildings necessary for purposes of delivering fire, emergency medical and police services within the Crossroads area and other improvements related thereto, directly benefit or once made will directly benefit properties in the Crossroads."

In May 2000 the City entered into a tax increment financing agreement with Ramco-Gershenson, Inc., who proposed the development of a 78.7-acre parcel of property consisting of a commercial shopping center located at the northeast corner of US Route 20 and Parkway Boulevard. When all 78.7 acres are developed, Ramco-Gershenson projects 960 employees with annual payrolls of \$18 million, annual retail sales of \$96 million and annual tax revenues to cities, county, state and local schools to exceed \$9 million. In 2007, the payroll exceeded \$11.5 million. The service payments made by Ramco-Gershenson will be used to pay all costs of public road and storm drainage improvements including the principal and interest on the \$1,950,000 in bonds the City borrowed to finance the improvements. Additionally the City has entered into tax increment financing agreements with Meijer and Miller Diversified.

As demonstrated by the cooperative efforts noted herein, the City of Rossford is dedicated to the concept of collaborative economic development stressing regional cooperation for all of northwest Ohio. The cities of Rossford and Northwood, along with private property owners, the Wood County Economic Development Commission, the Toledo Area Growth Partnership and others began a cooperative development effort to market approximately 540 acres of property located adjacent to and near Interstate I-75. The project site, known as Access Pointe, offers opportunities for both light and heavy industrial and office park developments. Interstate Brands constructed a \$27 million Bakery on a 24-acre parcel within a JEDZ between the cities of Rossford and Northwood. The plant employs over 200 and the payroll tax revenue is shared by both cities for 15 years. State grants were awarded to assist in necessary road improvements, water and sewer extensions to Wales Road, and to an access road at the site. The costs of these improvements were also shared.

## **Project Funding**

During 2008, the City remained focused on improving the quality of life and employment opportunities for its residents and taxpayers. Where possible, the City continues to actively pursue and apply for possible assistance through the Ohio Public Works Commission (OPWC) and other federal, state and local grant funds. The City was successful in obtaining funds from the OPWC to resurface a portion of Lime City Road, a project that was completed during 2008.

The City also utilized grant funding through the Ohio Department of Natural Resources to dredge and improve the layout of the public marina operated by the City. This project was completed late in 2008 in time for the 2009 boating season.

# **Continuing and Future Projects**

In 2007, Bass Pro Shops began construction of a 150,000 square foot retail facility on a twenty-eight acre parcel in the Crossroads area. Completed in June 2008, the store employs approximately 300 full and part-time persons. In addition to the store site, Bass Pro Shops acquired an additional 200 acres and completed construction of sanitary sewer and water lines, a storm drainage system and roadways on the development site which were donated to the City.

## **Employee Relations**

The City has 31 full-time and approximately 70 part-time employees. A statewide public employee collective bargaining law applies to public employee relations and collective bargaining.

Employees are represented by the following bargaining units:

Bargaining Unit	Agreement Expiration Date	Number of Employees Covered
AFSCME, Ohio Council 8 Local 2954	August 2010	9
UAW, Local 12	March 2010	9
IBEW Local 245	December 2009	31
Volunteer Fire Fighters OPBA, Rossford, Ohio Unit:		
Patrol Officers and Command Officers	December 2009	12

Compensation for all other employees is governed by legislative action of City Council. Historically, negotiations and ongoing relations between the City and its employees have been amicable.

## **Unemployment Rates**

According to the Ohio Bureau of Employment services, the 2008 annual average unemployment rate for Wood County was 6.8%, slightly higher than the state unemployment rate of 6.5% and higher than the national unemployment rate of 5.8%.

#### **Debt Administration**

The debt service fund accumulates resources for the payment of principal and interest on the City's long-term debt. Resources are derived from the transfer of tax revenues from the City's General Fund.

The City currently is assigned a short-term note rating of SP1+ by Standard and Poor sans a long term bond rating of A+/stable. The total bonded debt of the City at December 31, 2008 was \$1,587,241 for water lines, \$1,317,759 for sewer lines and \$3,315,000 for Capital Projects.

## **Cash Management**

Cash management is a vital component of the City of Rossford's overall financial strategy. The primary objective of the City's investment activity is the preservation of capital and the protection of invested principal. The City pools its cash for maximum investment efficiency.

Public funds are invested to achieve maximum return without assuming unreasonable risk. Investments are diversified to avoid incurring unreasonable risk to a specific type of security or a particular individual financial institution. Portfolio investments remain sufficiently liquid to ensure that all operating requirements are satisfied on a timely basis.

The City's cash resources were invested at December 31, 2008 as follows:

Cash Resources	2008	Percent
Cash	\$4,673,695	74%
STAR Ohio	1,675,013	26%
<b>Total Resources</b>	\$6,348,708	100%



The City earned general governmental interest of \$134,721 on investments for fiscal year 2008. Interest earned in the amount of \$128,188, was allocated to the General Fund.

At December 31, 2008, the City had deposits of \$4,673,695. Federal depository insurance covered \$500,000 of the bank balance. Ohio Law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state or any instrumentality of such county, municipal corporation or other authority. All deposits are made under contracts with local banking institutions pursuant to statute.

# Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The proactive approach that the City employs in its ongoing operation is reflected in the composition of the City's insurance and favorable loss experience. The City has contracted with Ohio Government Risk Management for all liability including bodily injury, personal injury, property damage, police and fire liability, boiler and machinery and public officials.

Deductible levels have been selected so as not to expose the City to excessive "first dollar" claims. Deductibles for property and coverage are:

	Occurrence	Aggregate	
	Limits	Limit	Deductible
Property	\$6,281,583	\$6,281,583	\$1,000
Liability	5,000,000	7,000,000	
Wrongful Acts	5,000,000	7,000,000	5,000
Law Enforcement	5,000,000	7,000,000	5,000
Automobile	5,000,000		500/1,000
Bond	100,000		
Crime	2,500		
Inland Marine	715,953		1 000
Fire Vehicle	1,117,704		500/1,000
Electronic Data Processing	47,346		1,000

#### **ACKNOWLEDGEMENTS**

#### **Public Disclosure**

The publication of this report represents an important achievement in the ability of the City of Rossford to provide significantly enhanced financial information and accountability to the citizens, its elected officials, City administration and investors. In addition to the citizens of Rossford, the recipients of this report will include city, state and federal officials, schools, libraries, newspapers, investment banking firms, banks and rating agencies. The report is made available to any person or organization requesting it. The extensive effort to prepare and distribute this report is indicative of the continued efforts of the City to improve its overall financial accounting, management and reporting capabilities.

# Acknowledgments

Sincere appreciation is extended to the individuals who have contributed their time and effort in gathering data for this report, particularly the staff of the Finance Department and the Office of the Auditor of Wood County.

Special acknowledgment is extended to the staff of Donald J. Schonhardt and Associates, Inc. for their continued guidance in the preparation of this report.

Finally, special thanks to Mayor William Verbosky Jr., the members of the Rossford City Council for their vision and commitment to sound municipal management and to the City Directors and their staff whose support is necessary for the City of Rossford to conform to reporting requirements established for municipal governments.

Respectfully,

Edward J. Ciecka City Administrator

Edward Ciela

Karen M. Freeman Finance Director

# List of Principal Officials For the Year Ended December 31, 2008

# **Elected Official**

Name	Office	Term Expires	Years In Office Years Of	Surety
William Verbosky, Jr.	Mayor	11/30/2011	10	A
Larry Oberdorf, Sr.	Council President	11/30/2011	5	A
James Richards	Council Member	11/30/2009	7	A
Kenneth Hermes	Council Member	11/30/2011	11	A
Leonard Michaels	Council Member	11/30/2009	3	A
Caroline Eckel	Council Member	11/30/2009	5	A
Gregory Marquette	Council Member	11/30/2011	10	A
Richard Kovach	Council Member	11/30/2009	12	A
Mark Radwanski	Treasurer	11/30/2009	5	A, B

# Administrative Personnel

Name	<i>Office</i>	Term Expires	Years Of Service	Surety
Edward J. Ciecka	City Administrator	Indefinite	4	A, B
Karen Freeman	Director of Finance	Indefinite	2	A, B
David Jones	Superintendent			
	of Public Works	Indefinite	28	A
Ivan Kovacevic	Director of Recreation	Indefinite	1	A
Robert Vespi	Police Chief	Indefinite	2	Α
James Verbosky	Fire Chief	Indefinite	11	A
Kevin Heban	Director of Law	Indefinite	3	Α
Robert Watrol	Clerk of Council	11/30/2011	21	A

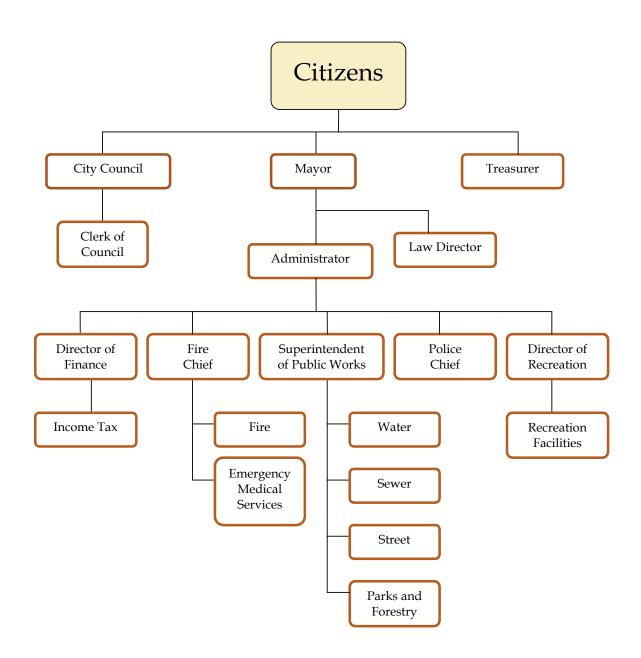
- (A) Public Officials \$5 Million Per Occurrence, \$6 Million Aggregate General Liability.
- (B) Public Official Bond \$100,000.

Insurance Term: September 5, 2008 Through September 5, 2009

# City Offices:

133 Osborn Street Rossford, Ohio 43460-1236 Phone (419) 666-0210 FAX (419) 661-4279 http://rossfordohio.com

# City Organizational Chart For the Year Ended December 31, 2008



#### **Boards and Commissions**

Board of Zoning Appeals Civil Service Commission
Recreation Board City Tree Commission
Municipal Planning Commission Records Retention Commission

# FINANCIAL SECTION



# JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98th Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

**Ohio Society of Certified Public Accountants** 

## INDEPENDENT AUDITOR'S REPORT

To the Members of City Council City of Rossford, Ohio

The Honorable Mary Taylor Auditor of State State of Ohio

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rossford, Ohio, as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Rossford, Ohio's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 2, the financial statements of the Rossford Arena Amphitheater Authority was terminated and is no longer reported as a component unit of the City in the City's entity-wide statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rossford, Ohio, as of December 31, 2008, and the respective changes in financial position, and cash flows, where applicable, thereof, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated May 18, 2009, on our consideration of the City of Rossford, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis pages 3 through 11 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Rossford, Ohio's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, listed in the table of contents as supplementary information, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

James G. Zupka CPA, Inc.
Certified Public Accountants

May 18, 2009

Management's Discussion and Analysis For the Year Ended December 31, 2008

Unaudited

The discussion and analysis of the City of Rossford's financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2008. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for 2008 are as follows:

- □ In total, net assets increased \$4,517,694. Net assets of governmental activities increased \$2,904,869 from 2007. Net assets of business-type activities increased \$1,612,825 or 60.8% from 2007.
- □ General revenues accounted for \$5.8 million in revenue or 52% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for 48% of total revenues of \$11.1 million.
- □ The City had \$5.8 million in expenses related to governmental activities; \$3.1 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$5.8 million were adequate to provide for these programs.
- Among major funds, the general fund had \$5.2 million in revenues and \$4.1 million in expenditures. The general fund's fund balance increased \$384,577 to \$2,866,913.
- □ Net assets for enterprise funds increased by \$1,612,825.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts – management's discussion and analysis, the basic financial statements, and an optional section that presents combining statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>The Government-Wide Financial Statements</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>The Fund Financial Statements</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Management's Discussion and Analysis For the Year Ended December 31, 2008

Unaudited

#### **Government-wide Statements**

The government-wide statements report information about the City as a whole using accepting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Net-assets (the difference between the City's assets and liabilities) is one way to measure the City's financial health or position.

- Over time, increases or decreases in the City's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as property tax base, current property tax laws, conditions of the City's streets and continued growth within the City.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's programs and services are reported here including security of persons and property, basic utility services, leisure time activities, transportation and general government.
- <u>Business-Type Activities</u> These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's water and sewer services, and the marina are reported as business-type activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance operations. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Unaudited

Proprietary Funds – Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. All of the City's fiduciary activities are reported in separate Statements of Fiduciary Net Assets.

## FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following tables provide a comparison of the City's net assets between 2008 and 2007:

	Governm	nental	Business-type					
	Activi	ties	Activities		To	tal		
	2008	2007	2008 2007		2008 2007 2008		2008	2007
Current and other assets	\$8,325,119	\$8,007,915	\$1,158,286	\$1,085,690	\$9,483,405	\$9,093,605		
Capital assets, Net	4,717,049	2,750,954	7,745,464	6,556,664	12,462,513	9,307,618		
Total assets	13,042,168	10,758,869	8,903,750	7,642,354	21,945,918	18,401,223		
Long-term debt outstanding	3,857,438	4,137,996	4,032,665	4,246,141	7,890,103	8,384,137		
Other liabilities	3,341,736	3,682,748	606,740	744,693	3,948,476	4,427,441		
Total liabilities	7, 199, 174	7,820,744	4,639,405	4,990,834	11,838,579	12,811,578		
Net assets								
Invested in capital assets,								
net of related debt	4,377,049	2,325,954	3,592,799	2,180,523	7,969,848	4,506,477		
Restricted	1,841,528	1,045,407	0	0	1,841,528	1,045,407		
Unrestricted	(375,583)	(433,236)	671,546	470,997	295,963	37,761		
Total net assets	\$5,842,994	\$2,938,125	\$4,264,345	\$2,651,520	\$10,107,339	\$5,589,645		

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Unaudited

Changes in Net Assets – The following table shows the changes in net assets for the fiscal year 2008 and 2007:

Part   Part		Governmental		Busine	ss-type		
Revenues   Programmeserues   Programmeserues		Activ	ities	Activ	vities	То	tal
Programewernes  Charges for Services and Sales   \$689,022   \$578,268   \$818,023   \$877,348   \$1,507,045   \$1,455,616   \$Cperating Grants and Cortibutions   \$1,6000   \$30,101   \$0   \$0   \$476,000   \$30,101   \$0   \$0   \$476,000   \$30,101   \$0   \$0   \$476,000   \$30,101   \$0   \$0   \$476,000   \$30,101   \$0   \$0   \$476,000   \$0   \$0   \$0   \$0   \$0   \$0   \$0		2008	2007	2008	2007	2008	2007
Charges for Services and Sales         \$689,022         \$578,268         \$818,023         \$877,348         \$1,507,045         \$1,455,616           Operating Crarts and Crutilutions         1,960,000         0         1,404,000         0         476,000         360,101           Gernal revenus:         Property Taxes         1,457,024         1,643,465         0         0         1,457,024         1,643,465           Income Taxes         2,961,288         2,874,755         0         0         2,961,288         2,874,755           Other Local Taxes         177,724         243,248         0         0         177,724         243,248           Grants and Britithements mit Restricted to Specific Programs         1,024,188         873,410         0         0         1,024,188         873,410           Investment Earnings         134,721         264,433         0         0         134,721         264,433           Miscellaneous         66,510         0         0         0         66,510         0           Total revenus         8,946,477         6,837,680         2,222,023         877,348         11,168,500         7,715,028           Program Expenses         Security of Prasons and Property         2,349,524         2,	Revenues						
Operating Grants and Contributions         476,000         360,101         0         476,000         360,101           Capital Grants and Contributions         1,960,000         0         1,404,000         0         3,364,000         0           Cernal reverues:         Property Taxes         1,457,024         1,643,465         0         0         1,457,024         1,643,465           Incore Taxes         2,961,288         2,874,755         0         0         2,961,288         2,874,755           Other Local Taxes         177,724         243,248         0         0         177,724         243,248           Grarts and Entitlements not Restricted to Specific Programs         1,024,188         873,410         0         0         1,024,188         873,410           Investment Entities         134,721         264,433         0         0         134,721         264,433           Miscellaneous         66,510         0         0         0         0         66,510         0           Total reverues         8,946,477         6,837,680         2,222,023         877,348         11,168,500         7,715,028           ProgramExperses           Security of Persons and Property         2,349,524         2,217,135         0 </td <td>Programmevenues:</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Programmevenues:						
Capital Garts and Contributions         1,960,000         0         1,404,000         0         3,364,000         0           General revenues         Property Paxes         1,457,024         1,643,465         0         0         1,457,024         1,643,465           Income Taxes         2,961,288         2,874,755         0         0         2,961,288         2,874,755           Other Local Taxes         177,724         243,248         0         0         177,724         243,248           Grarts and Brititlements not Restricted to Specific Programs         1,024,188         873,410         0         0         1,024,188         873,410           Investment Earnings         134,721         264,433         0         0         134,721         264,433           Miscellaneus         66,510         0         0         0         0         66,510         0           Total revenues         8,946,477         6,837,680         2,222,023         877,348         11,168,500         7,715,028           ProgramExpenses           Security of Persons and Property         2,349,524         2,217,135         0         0         2,349,524         2,217,135           Leisure Time Activities         455,566         273,290	Charges for Services and Sales	\$689,022	\$578,268	\$818,023	\$877,348	\$1,507,045	\$1,455,616
Property Taxes   1,457,024   1,643,465   0   0   0   1,457,024   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465   1,643,465	Operating Grants and Contributions	476,000	360,101	0	0	476,000	360,101
Property Taxes	Capital Grants and Contributions	1,960,000	0	1,404,000	0	3,364,000	0
Incore Taxes   2,961,288   2,874,755   0   0   2,961,288   2,874,755	General revenues:						
Other Local Taxes         177,724         243,248         0         0         177,724         243,248           Grarts and Brititements not Restricted to Specific Programs         1,024,188         873,410         0         0         1,024,188         873,410           Investment Earnings         134,721         264,433         0         0         134,721         264,433           Mscellareous         66,510         0         0         0         66,510         0           Total revenues         8,946,477         6,837,680         2,222,023         877,348         11,168,500         7,715,008           ProgramExpenses           Security of Persons and Property         2,349,524         2,217,135         0         0         2,349,524         2,217,135           Leisure Time Activities         435,566         273,290         0         0         435,566         273,290           Braic Uliity Services         243,228         277,192         0         0         2,432,228         277,192           Tiarsportation         1,283,698         967,713         0         0         1,283,698         967,713           Ceneral Covernment         1,174,189         1,050,907         0         0         1,774,189	Property Taxes	1,457,024	1,643,465	0	0	1,457,024	1,643,465
Grants and Entitlements not Restricted to Specific Programs         1,024,188         873,410         0         0         1,024,188         873,410           Investment Earnings         134,721         264,433         0         0         134,721         264,433           Miscellaneous         66,510         0         0         0         0         66,510         0           Total revenues         8,946,477         6,837,680         2,222,023         877,348         11,168,500         7,715,028           ProgramExpenses           Security of Persons and Property         2,349,524         2,217,135         0         0         2,349,524         2,217,135           Leisure Time Activities         435,566         273,290         0         0         435,566         273,290           Basic Utility Services         243,228         272,192         0         0         243,228         272,192           Tirersportation         1,283,698         967,713         0         0         1,283,698         967,713           General Government         1,174,189         1,050,907         0         0         1,174,189         1,050,907           Interest and Fiscal Charges         270,403         286,154         0         0 </td <td>Income Taxes</td> <td>2,961,288</td> <td>2,874,755</td> <td>0</td> <td>0</td> <td>2,961,288</td> <td>2,874,755</td>	Income Taxes	2,961,288	2,874,755	0	0	2,961,288	2,874,755
to Specific Programs         1,024,188         873,410         0         0         1,024,188         873,410           Investment Earnings         134,721         264,433         0         0         134,721         264,433           Miscellaneous         66,510         0         0         0         66,510         0           Total revenues         8,946,477         6,837,680         2,222,023         877,348         11,168,500         7,715,028           Program Expenses           Security of Persons and Property         2,349,524         2,217,135         0         0         2,349,524         2,217,135           Leisure Time Activities         435,566         273,290         0         0         435,566         273,290           Basic Utility Services         243,228         272,192         0         0         243,228         272,192           Trarsportation         1,283,698         967,713         0         0         1,174,189         1,060,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         473,661         510,153         473,661         510,153	Other Local Taxes	177,724	243,248	0	0	177,724	243,248
Investment Earnings   134,721   264,433   0   0   134,721   264,433   Mscellaneous   66,510   0   0   0   66,510   0   0   0   0   0   0   0   0   0	Grants and Entitlements not Restricted						
Mscellaneous         66,510         0         0         66,510         0           Total revenues         8,946,477         6,837,680         2,222,023         877,348         11,168,500         7,715,028           Program Expenses           Security of Persons and Property         2,349,524         2,217,135         0         0         2,349,524         2,217,135           Leisure Time Activities         435,566         273,290         0         0         435,566         273,290           Basic Uility Services         243,228         272,192         0         0         243,228         272,192           Transportation         1,283,698         967,713         0         0         1,283,698         967,713           Ceneral Covernment         1,174,189         1,050,907         0         0         1,174,189         1,050,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         473,661         510,153         473,661         510,153           Marina         0         0         473,661         510,153         473,661         510,153           Excess (deficiency) before	to Specific Programs	1,024,188	873,410	0	0	1,024,188	873,410
Total revenues         8,946,477         6,837,680         2,222,023         877,348         11,168,500         7,715,028           ProgramExpenses         Security of Persons and Property         2,349,524         2,217,135         0         0         2,349,524         2,217,135           Leisure Time Activities         455,566         273,290         0         0         435,566         273,290           Basic Utility Services         243,228         272,192         0         0         243,228         272,192           Transportation         1,283,698         967,713         0         0         1,283,698         967,713           General Government         1,174,189         1,050,907         0         0         1,174,189         1,050,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         473,661         510,153         473,661         510,153           Sewer         0         0         473,661         510,153         473,661         510,153           Total expenses         5,756,608         5,067,391         894,198         785,611         6,660,806         5,883,002           Exc		134,721	264,433	0	0	134,721	264,433
ProgramExpenses         Security of Persons and Property         2,349,524         2,217,135         0         0         2,349,524         2,217,135           Leisure Time Activities         435,566         273,290         0         0         435,566         273,290           Basic Utility Services         243,228         272,192         0         0         243,228         272,192           Tire sportation         1,283,698         967,713         0         0         1,283,698         967,713           General Government         1,174,189         1,080,907         0         0         1,174,189         1,080,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         181,248         179,850         181,248         179,850           Sewer         0         0         473,661         510,153         473,661         510,153           Marina         0         0         239,299         95,608         239,299         95,608           Excess (deficiency) before         1         133,000         894,198         785,611         6,650,806         5,853,002           Total Change in Net Assets	Mscellaneous						0
Security of Persons and Property         2,349,524         2,217,135         0         0         2,349,524         2,217,135           Leisure Time Activities         435,566         273,290         0         0         435,566         273,290           Basic Utility Services         243,228         272,192         0         0         243,228         272,192           Tiransportation         1,283,698         967,713         0         0         1,283,698         967,713           General Government         1,174,189         1,050,907         0         0         1,174,189         1,050,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         181,248         179,850         181,248         179,850           Sewer         0         0         473,661         510,153         473,661         510,153           Marina         0         0         0         239,299         95,608         239,299         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         1,327	Total revenues	8,946,477	6,837,680	2,222,023	877,348	11,168,500	7,715,028
Leisure Time Activities         435,566         273,290         0         0         435,566         273,290           Basic Utility Services         243,228         272,192         0         0         243,228         272,192           Thansportation         1,283,698         967,713         0         0         1,283,698         967,713           General Government         1,174,189         1,080,907         0         0         1,174,189         1,080,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         0         181,248         179,850         181,248         179,850           Sewer         0         0         0         473,661         510,153         473,661         510,153           Marina         0         0         0         239,229         95,608         239,229         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         1         1,327,825         91,737         4,517,694         1,862,026           Total Change in Net Assets							
Basic Utility Services         243,228         272,192         0         0         243,228         272,192           Tiransportation         1,283,698         967,713         0         0         1,283,698         967,713           General Government         1,174,189         1,050,907         0         0         1,174,189         1,050,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         181,248         179,850         181,248         179,850           Sewer         0         0         473,661         510,153         473,661         510,153           Marina         0         0         239,299         95,608         239,299         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         Transfers         3,189,869         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Tiransfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets		2,349,524	2,217,135	0	0	2,349,524	2,217,135
Tiansportation         1,283,698         967,713         0         0         1,283,698         967,713           General Government         1,174,189         1,050,907         0         0         1,174,189         1,050,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         181,248         179,850         181,248         179,850           Sewer         0         0         473,651         510,153         473,651         510,153           Marina         0         0         239,299         95,608         239,299         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         1         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Transfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,1	Leisure Time Activities	435,566	273,290	0	0	435,566	
General Government         1,174,189         1,050,907         0         0         1,174,189         1,050,907           Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         181,248         179,850         181,248         179,850           Sewer         0         0         473,651         510,153         473,651         510,153           Marina         0         0         239,299         95,608         239,299         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         1         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Tiransfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619	Basic Utility Services	243,228	272,192	0	0	243,228	272,192
Interest and Fiscal Charges         270,403         286,154         0         0         270,403         286,154           Water         0         0         181,248         179,850         181,248         179,850           Sewer         0         0         473,651         510,153         473,651         510,153           Marina         0         0         239,299         95,608         239,299         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         1         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Transfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619	Transportation	1,283,698	967,713	0	0	1,283,698	967,713
Water         0         0         181,248         179,850         181,248         179,850           Sewer         0         0         0         473,651         510,153         473,651         510,153           Marina         0         0         239,299         95,608         239,299         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         1         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Tiansfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619	General Government	1,174,189	1,050,907	0	0	1,174,189	1,050,907
Sewer         0         0         473,651         510,153         473,651         510,153           Marina         0         0         0         239,299         95,608         239,299         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         5,853,002         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Tiransfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619	Interest and Fiscal Charges	270,403	286,154	0	0	270,403	286,154
Marina         0         0         239,299         95,608         239,299         95,608           Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         Tiransfers         3,189,869         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Tiransfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619	Water	0	0	181,248	179,850	181,248	179,850
Total expenses         5,756,608         5,067,391         894,198         785,611         6,650,806         5,853,002           Excess (deficiency) before         3,189,869         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Transfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619	Sewer .	0	0	473,651	510,153	473,651	510,153
Excess (deficiency) before         Tiransfers       3,189,869       1,770,289       1,327,825       91,737       4,517,694       1,862,026         Tiransfers In (Out)       (285,000)       (133,000)       285,000       133,000       0       0         Total Change in Net Assets       2,904,869       1,637,289       1,612,825       224,737       4,517,694       1,862,026         Beginning Net Assets       2,938,125       1,300,836       2,651,520       2,426,783       5,589,645       3,727,619	Marina			239,299	95,608		
Transfers         3,189,869         1,770,289         1,327,825         91,737         4,517,694         1,862,026           Transfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619	Total expenses	5,756,608	5,067,391	894,198	785,611	6,650,806	5,853,002
Transfers In (Out)         (285,000)         (133,000)         285,000         133,000         0         0           Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619							
Total Change in Net Assets         2,904,869         1,637,289         1,612,825         224,737         4,517,694         1,862,026           Beginning Net Assets         2,938,125         1,300,836         2,651,520         2,426,783         5,589,645         3,727,619	Transfers	3,189,869	1,770,289	1,327,825	91,737	4,517,694	1,862,026
Beginning Net Assets 2,938,125 1,300,836 2,651,520 2,426,783 5,589,645 3,727,619	Transfers In (Out)	(285,000)	(133,000)	285,000	133,000	0	0
	Total Change in Net Assets	2,904,869	1,637,289	1,612,825	224,737	4,517,694	1,862,026
Ending Net Assets \$5,842,994 \$2,938,125 \$4,264,345 \$2,651,520 \$10,107,339 \$5,589,645	Beginning Net Assets	2,938,125	1,300,836	2,651,520	2,426,783	5,589,645	3,727,619
	Ending Net Assets	\$5,842,994	\$2,938,125	\$4,264,345	\$2,651,520	\$10,107,339	\$5,589,645

## **Governmental Activities**

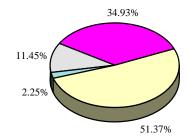
Net assets of the City's governmental activities increased by \$2,904,869. This was due primarily to the capital contributions from Bass Pro Shops related to infrastructure improvements to the Crossroads area.

Unaudited

The City also receives an income tax, which is based on 2.25% of all salaries, wages, commissions and other compensation earned from residents living within the City and from nonresidents for work done or services performed or rendered in the City. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and individuals are required to file a declaration annually. The City allows a 100% credit for income taxes paid to another municipality.

Property taxes and income taxes made up 16% and 33% respectively of revenues for governmental activities for the City in fiscal year 2008. The City's reliance upon tax revenues is demonstrated by the following graph indicating 51.37% of total revenues from general tax revenues:

		Percent
Revenue Sources	2008	of Total
General Shared Revenues	\$1,024,188	11.45%
Program Revenues	3,125,022	34.93%
General Tax Revenues	4,596,036	51.37%
General Other	201,231	2.25%
Total Revenue	\$8,946,477	100.00%



#### **Business-Type Activities**

Net assets of the business-type activities increased by \$1,612,825. This increase was due to higher revenues from user and tap fees for water and sewer. User rates in the enterprise funds are evaluated annually by management with rate changes made by the legislative body. Changes to user rates are made periodically when necessary to keep pace with increased operational and capital costs. Rates have remained the same since January 1, 2004.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$3,865,856, which is an increase from last year's balance of \$2,859,819. The schedule below indicates the fund balance and the total change in fund balance by fund type as of December 31, 2008 and 2007:

	Fund Balance December 31, 2008	Fund Balance December 31, 2007	Increase (Decrease)
General	\$2,866,913	\$2,482,336	\$384,577
General Obligation Debt Service	(347,666)	(434,517)	86,851
Tax Increment Equalization	1,078,854	896,031	182,823
TID Road Acquisition	(1,212,797)	(1,501,646)	288,849
Other Governmental	1,480,552	1,417,615	62,937
Total	\$3,865,856	\$2,859,819	\$1,006,037

Unaudited

General Fund – The City's General Fund balance increase is due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2008 Revenues	2007 Revenues	Increase (Decrease)
Property Taxes	\$646,080	\$697,830	(\$51,750)
Municipal Income Tax	2,933,309	2,988,724	(55,415)
Other Local Taxes	117,579	243,248	(125,669)
Intergovernmental Revenue	1,010,179	785,121	225,058
Charges for Services	155,629	112,683	42,946
Licenses and Permits	26,447	23,526	2,921
Investment Earnings	128,188	251,955	(123,767)
Special Assessments	307	27,056	(26,749)
Fines and Forfeitures	24,316	43,094	(18,778)
All Other Revenue	113,805	44,713	69,092
Total	\$5,155,839	\$5,217,950	(\$62,111)

General Fund revenues in 2008 decreased \$62,111 compared to revenues in fiscal year 2007 primarily because of a decrease in income tax collections and a significant decrease in investment earnings due to lower interest rates.

	2008	2007	Increase
	Expenditures	Expenditures	(Decrease)
Security of Persons and Property	\$1,984,405	\$1,820,440	\$163,965
Leisure Time Activities	13,402	15,741	(2,339)
Basic Utility Services	243,228	272,192	(28,964)
Transportation	732,538	748,290	(15,752)
General Government	1,099,175	995,895	103,280
Total	\$4,072,748	\$3,852,558	\$220,190

General Fund expenditures increased by \$220,190 or 5.7% compared to the prior year. This was due primarily to increased medical insurance rates and increased fuel costs. The cost of supplies, fuel, wages and benefits significantly impacted the expenditures in Security of Persons and Property and General Government.

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2008 the City amended its General Fund budget several times, none significant.

Unaudited

For the General Fund, final budget basis revenue of \$5.0 million was a minor change over the original budget estimates of \$4.9 million. The General Fund had an adequate fund balance to cover expenditures.

The balances in the General Obligation Debt Service Fund, the Tax Increment Equalization Fund, the TID Road Acquisition Fund and Other Governmental Funds all showed increases. The General Obligation Debt Service Fund balance increased because the City paid down \$85,000 on a note for the Community Center. The TID Road Acquisition Fund balance increased because \$405,000 was paid down on the note for the TID Road project. The balance in Other Governmental Funds increased mainly because the City paid down \$47,500 on notes taken out for water lines and \$57,500 on notes for sewer lines.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At the end of fiscal 2008 the City had \$12,462,513 net of accumulated depreciation invested in land, improvements, infrastructure, buildings, machinery and equipment and construction in progress. Of this total, \$4,717,049 was related to governmental activities and \$7,745,464 to the business-type activities. The following table shows fiscal year 2008 and 2007 balances:

	Governme	Increase		
	A ctiviti	es	(Decrease)	
	2008	2007	_	
Land	\$361,137	\$361,137	\$0	
Buildings	3,251,989	3,251,989	0	
Improvements Other Than Buildings	165,976	165,976	0	
Machinery and Equipment	3,435,243	3,342,720	92,523	
Infrastructure	1,960,000	0	1,960,000	
Less: Accumulated Depreciation	(4,457,296)	(4,370,868)	(86,428)	
Totals	\$4,717,049	\$2,750,954	\$1,966,095	

	Business- Activit	Increase (Decrease)		
	2008	2007	(Declease)	
Land	\$6,261	\$6,261	\$0	
Buildings	303,720	303,720	0	
Infrastructure	11,152,963	9,748,963	1,404,000	
Machinery and Equipment	240,363	240,363	0	
Less: Accumulated Depreciation	(3,957,843)	(3,742,643)	(215,200)	
Totals	\$7,745,464	\$6,556,664	\$1,188,800	

The primary increase occurred in infrastructure. This was related to the capital contributions from Bass Pro Shops from improvements made in the Crossroads area. Additional information on the City's capital assets can be found in Note 8.

Unaudited

Debt

At December 31, 2008, the City had \$6.3 million in bonds outstanding, \$290,000 due within one year. The following table summarizes the City's debt outstanding as of December 31, 2008 and 2007:

	2008	2007
Governmental Activities:		
General Obligation Bonds	\$3,315,000	\$3,450,000
Special Assessment Bonds	90,000	115,000
Landfill Postclosure Care Liability	284,934	379,297
Compensated Absences	167,504	193,699
Total Governmental Activities	3,857,438	4,137,996
Business-Type Activities:		
General Obligation Bonds	\$2,905,000	\$3,010,000
OWDA Loans Payable	1,076,025	1,179,806
OPWC Loans Payable	51,640	56,335
Total Business-Type Activities	4,032,665	4,246,141
Totals	\$7,890,103	\$8,384,137

State statutes limit the amount of unvoted general obligation debt the City may issue. The aggregate amount of the City's unvoted debt is also subject to overlapping debt restrictions with other political subdivisions. The actual aggregate amount of the City's unvoted debt, when added to that of other political subdivisions within the respective counties in which Rossford lies, is limited to ten mills. At December 31, 2008, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Note 14.

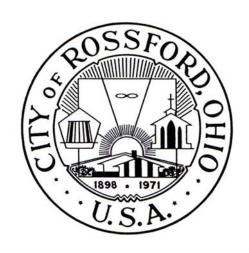
#### **ECONOMIC FACTORS**

As part of the budget process each year the City performs an evaluation to project future revenues for the coming fiscal year. Major aspects of this evaluation are projecting income tax, hotel/motel tax and franchise tax revenues and utilizing property tax and shared local government revenues provided by the Wood County Auditor. Income tax revenue, hotel/motel and franchise taxes have remained relatively even when compared to the previous year. The 2008 uses of the operating levy were as follows: replacement of the refuse fee \$175,000; public works vehicles \$20,000; police vehicles \$30,000; and \$100,000 in road repair projects. The City continues to implement cost cutting measures to eliminate unnecessary spending. Except for inflationary increases, other general fund expenses have remained relatively constant. Management and City Council continue to pursue new revenue sources, while reviewing the possibility of increasing existing sources, in addition to a continued review of reducing expenditures. A close watch of current economic conditions is ongoing to determine if increased revenues or further reductions in expenditures are necessary in order to maintain fiscal stability.

Unaudited

# REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact the Finance Department by calling 419-666-0210 or writing to City of Rossford Finance Department, 133 Osborn Street, Rossford, Ohio 43460.



# Statement of Net Assets December 31, 2008

	Governmental Activities		Business-Type Activities		Total
Assets:					
Cash and Cash Equivalents	\$	5,446,030	\$	901,206	\$ 6,347,236
Receivables:					
Taxes		1,543,911		0	1,543,911
Accounts		198,613		0	198,613
Intergovernmental		553,316		256,603	809,919
Special Assessments		534,263		0	534,263
Inventory of Supplies at Cost		38,164		0	38,164
Prepaid Items		10,822		477	11,299
Capital Assets:					
Capital Assets Not Being Depreciated		361,137		6,261	367,398
Capital Assets Being Depreciated, Net		4,355,912		7,739,203	12,095,115
Total Assets		13,042,168		8,903,750	21,945,918
Liabilities:					
Accounts Payable		274,262		12,080	286,342
Accrued Wages and Benefits		284,676		3,498	288,174
Unearned Revenue		985,271		0	985,271
Accrued Interest Payable		57,527		26,162	83,689
General Obligation Notes Payable		1,740,000	565,000		2,305,000
Long-Term Liabilities:					
Due Within One Year		315,309		227,795	543,104
Due in More Than One Year		3,542,129		3,804,870	 7,346,999
Total Liabilities		7,199,174		4,639,405	11,838,579
Net Assets:					
Invested in Capital Assets, Net of Related Debt		4,377,049		3,592,799	7,969,848
Restricted For:					
Capital Projects		833,034		0	833,034
Other Purposes		1,008,494		0	1,008,494
Unrestricted (Deficit)		(375,583)		671,546	295,963
<b>Total Net Assets</b>	\$	5,842,994	\$ 4,264,345		\$ 10,107,339

# Statement of Activities For the Year Ended December 31, 2008

			Program Revenues					
			Charges for		Operating Grants		Capital Grants	
			S	ervices and		and	and	
		Expenses		Sales	Co	ntributions	C	ontributions
Governmental Activities:		_		_				_
Security of Persons and Property	\$	2,349,524	\$	394,943	\$	0	\$	0
Leisure Time Activities		435,566		126,434		2,500		0
Basic Utility Services		243,228		0		0		0
Transportation		1,283,698		43,455		450,724		1,960,000
General Government		1,174,189		124,190		22,776		0
Interest and Fiscal Charges		270,403		0		0		0
<b>Total Governmental Activities</b>		5,756,608		689,022		476,000		1,960,000
<b>Business-Type Activities:</b>								
Water		181,248		203,124		0		774,000
Sewer	473,651		536,242		0			630,000
Marina	239,299		78,657		0			0
<b>Total Business-Type Activities</b>		894,198		818,023	0		1,404,000	
Totals	\$	6,650,806	\$	1,507,045	\$	476,000	\$	3,364,000

#### **General Revenues**

**Property Taxes** 

Municipal Income Taxes

Other Local Taxes

Grants and Entitlements not Restricted to Specific Programs

**Investment Earnings** 

Miscellaneous

Transfers

Total General Revenues and Transfers

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

Net (Expense) Revenue and Changes in Net Assets

	ernmental tivities	isiness-Type Activities	 Total
\$ (1	1,954,581)	\$ 0	\$ (1,954,581)
	(306,632)	0	(306,632)
	(243,228)	0	(243,228)
1	1,170,481	0	1,170,481
(1	1,027,223)	0	(1,027,223)
	(270,403)	0	 (270,403)
(2	2,631,586)	 0	 (2,631,586)
	0	795,876	795,876
	0	692,591	692,591
	0	(160,642)	(160,642)
	0	1,327,825	 1,327,825
(2	2,631,586)	 1,327,825	 (1,303,761)
1	1,457,024	0	1,457,024
2	2,961,288	0	2,961,288
	177,724	0	177,724
1	1,024,188	0	1,024,188
	134,721	0	134,721
	66,510	0	66,510
	(285,000)	 285,000	 0
4	5,536,455	285,000	5,821,455
2	2,904,869	1,612,825	4,517,694
2	2,938,125	2,651,520	5,589,645
\$ 5	5,842,994	\$ 4,264,345	\$ 10,107,339

# Balance Sheet Governmental Funds December 31, 2008

	General	General igation Debt Service	 x Increment qualization	ΠD Road equisition
Assets:				
Cash and Cash Equivalents	\$ 2,597,815	\$ 983	\$ 1,078,854	\$ 222,816
Receivables:				
Taxes	1,224,681	0	0	0
Accounts	197,423	0	0	0
Intergovernmental	375,965	0	303	0
Special Assessments	366	0	0	330,043
Inventory of Supplies, at Cost	0	0	0	0
Prepaid Items	10,822	0	0	0
Total Assets	\$ 4,407,072	\$ 983	\$ 1,079,157	\$ 552,859
Liabilities:				
Accounts Payable	\$ 127,286	\$ 0	\$ 0	\$ 0
Accrued Wages and Benefits Payable	273,723	0	0	0
Deferred Revenue	1,139,150	0	303	330,043
Accrued Interest Payable	0	8,649	0	35,613
General Obligation Notes Payable	0	 340,000	0	 1,400,000
Total Liabilities	 1,540,159	348,649	 303	 1,765,656
Fund Balances:				
Reserved for Encumbrances	0	0	35,364	0
Reserved for Prepaid Items	10,822	0	0	0
Reserved for Supplies Inventory	0	0	0	0
Undesignated/Unreserved in:				
General Fund	2,856,091	0	0	0
Special Revenue Funds	0	0	0	0
Debt Service Fund	0	(347,666)	0	0
Capital Projects Fund	0	0	1,043,490	(1,212,797)
Total Fund Balances	2,866,913	(347,666)	1,078,854	(1,212,797)
Total Liabilities and Fund Balances	\$ 4,407,072	\$ 983	\$ 1,079,157	\$ 552,859

G	Other overnmental Funds	Total Governmenta Funds		
\$	1,545,562	\$	5,446,030	
	319,230		1,543,911	
	1,190		198,613	
	177,048		553,316	
	203,854		534,263	
	38,164		38,164	
	0		10,822	
\$	2,285,048	\$	8,325,119	
\$	146,976	\$	274,262	
	10,953		284,676	
	646,567		2,116,063	
	0		44,262	
	0		1,740,000	
	804,496		4,459,263	
	361,982		397,346	
	0		10,822	
	38,164		38,164	
	0		2,856,091	
	823,908		823,908	
	0		(347,666)	
	256,498		87,191	
	1,480,552		3,865,856	
\$	2,285,048	\$	8,325,119	

# Reconciliation Of Total Governmental Fund Balances To Net Assets Of Governmental Activities December 31, 2008

<b>Total Governmental Fund Balances</b>	\$	3,865,856
Amounts reported for governmental activities in the statement of net assets are different because		
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.		4,717,049
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		1,130,792
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	_	(3,870,703)
Net Assets of Governmental Activities	\$	5,842,994



# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2008

	Gene	eral	General igation Debt Service	Increment ualization	TID Road Acquisition
Revenues:					
Property Taxes	\$ 6	46,080	\$ 0	\$ 576,098	\$ 0
Municipal Income Tax	2,9	33,309	0	0	0
Other Local Taxes	1	17,579	0	0	0
Intergovernmental Revenues	1,0	10,179	0	360	0
Charges for Services		55,629	0	0	0
Licenses and Permits		26,447	0	0	0
Investment Earnings	1	28,188	0	6,533	0
Special Assessments		307	0	0	364,820
Fines and Forfeitures		24,316	0	0	0
All Other Revenue	1	13,805	0	 0	 0
Total Revenue	5,1	55,839	0	 582,991	 364,820
Expenditures:					
Current:					
Security of Persons and Property	1,9	84,405	0	0	0
Leisure Time Activities		13,402	0	0	0
Basic Utility Services	2	43,228	0	0	0
Transportation	7	32,538	0	0	0
General Government	1,0	99,175	0	0	0
Capital Outlay		0	0	138,299	9
Debt Service:					
Principal Retirement		0	0	50,000	0
Interest and Fiscal Charges		0	 18,149	 83,368	 75,962
Total Expenditures	4,0	72,748	18,149	271,667	 75,971
Excess (Deficiency) of Revenues					
Over Expenditures	1,0	83,091	(18,149)	311,324	288,849
Other Financing Sources (Uses):					
Transfers In		3,087	105,000	0	0
Transfers Out	(7	01,601)	0	(128,501)	0
<b>Total Other Financing Sources (Uses)</b>	(6	98,514)	105,000	(128,501)	 0
Net Change in Fund Balances	3	84,577	86,851	182,823	288,849
Fund Balances at Beginning of Year	2,4	82,336	(434,517)	896,031	(1,501,646)
Increase in Inventory Reserve		0	0	0	0
Fund Balances End of Year	\$ 2,8	66,913	\$ (347,666)	\$ 1,078,854	\$ (1,212,797)

Other Governmental Funds	Total Governmental Funds
\$ 275,374 0 60,145 510,378 99,823 0 0 219,566 11,804 29,999	\$ 1,497,552 2,933,309 177,724 1,520,917 255,452 26,447 134,721 584,693 36,120 143,804
1,207,089	7,310,739
161,758 233,443 0 422,979 0 580,369 110,000 93,418 1,601,967	2,146,163 246,845 243,228 1,155,517 1,099,175 718,677 160,000 270,897 6,040,502
(394,878)	1,270,237
723,361	831,448
(286,346)	(1,116,448)
437,015	(285,000)
42,137	985,237
1,417,615	2,859,819
20,800	20,800
\$ 1,480,552	\$ 3,865,856

# Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For The Fiscal Year Ended December 31, 2008

Amounts reported for governmental activities in the statement of	
activities are different because	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.	8,742
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets.	(2,647)
Donations of capital assets increase net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources.  1,9	60,000
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. (3	24,262)
Repayment of bond and landfill postclosure principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	54,363
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	494
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures	22.042
	22,942 04,869

# Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2008

	<u>Ori</u>	ginal Budget	Fi	nal Budget	Actual	Fir	riance with nal Budget Positive Negative)
Revenues:							
Property Taxes	\$	650,000	\$	646,075	\$ 646,080	\$	5
Municipal Income Tax		2,785,000		2,705,041	2,837,475		132,434
Other Local Taxes		250,000		235,925	236,219		294
Intergovernmental Revenue		795,406		1,001,274	1,026,646		25,372
Charges for Services		123,000		163,040	165,125		2,085
Licenses and Permits		22,000		25,120	26,447		1,327
Investment Earnings		225,000		124,100	128,188		4,088
Special Assessments		0		300	307		7
Fines and Forfeitures		37,000		24,600	25,207		607
All Other Revenues		33,000		64,525	38,570		(25,955)
Total Revenues		4,920,406		4,990,000	5,130,264		140,264
Expenditures:							
Current:							
Security of Persons and Property		2,305,241		2,044,266	1,927,723		116,543
Leisure Time Activities		21,700		21,701	13,747		7,954
Basic Utility Services		227,500		263,813	261,000		2,813
Transportation		782,925		791,370	743,708		47,662
General Government		1,390,223		1,332,342	1,091,405		240,937
Total Expenditures		4,727,589		4,453,492	4,037,583		415,909
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		192,817		536,508	1,092,681		556,173
Other Financing Sources (Uses):							
Transfers In		3,000		3,087	3,087		0
Transfers Out		(510,273)		(701,601)	(701,601)		0
Total Other Financing Sources (Uses):		(507,273)		(698,514)	(698,514)		0
Net Change in Fund Balance		(314,456)		(162,006)	394,167		556,173
Fund Balance at Beginning of Year		1,817,239		1,817,239	1,817,239		0
Prior Year Encumbrances		291,201		291,201	291,201		0
Fund Balance at End of Year	\$	1,793,984	\$	1,946,434	\$ 2,502,607	\$	556,173

Statement of Net Assets Proprietary Funds December 31, 2008

	Bu			
	Water	Sewer	Marina	Total
ASSETS				
Current assets:				
Cash and Cash Equivalents	\$ 377,991	\$ 446,981	\$ 76,234	\$ 901,206
Intergovernmental Receivable	65,437	191,166	0	256,603
Prepaid Items	0	477	0	477
Total Current Assets	443,428	638,624	76,234	1,158,286
Noncurrent Assets:				
Capital Assets:				
Property, Plant and Equipment	4,064,933	7,036,126	602,249	11,703,308
Less Accumulated Depreciation	(1,527,212)	(2,301,210)	(129,422)	(3,957,844)
Total Capital Assets (Net of Accumulated Depr)	2,537,721	4,734,916	472,827	7,745,464
Total Noncurrent Assets	2,537,721	4,734,916	472,827	7,745,464
Total Assets	2,981,149	5,373,540	549,061	8,903,750
LIABILITIES				
Current Liabilities:				
Accounts Payable	0	10,513	1,567	12,080
Accrued Wages and Benefits	0	1,312	2,186	3,498
Accrued Interest Payable	12,022	14,140	0	26,162
General Obligation Notes Payable	222,500	342,500	0	565,000
General Obligation Bonds Payable - Current	63,883	51,117	0	115,000
OWDA Loans Payable - Current	0	108,100	0	108,100
OPWC Loans Payable - Current	4,695	0	0	4,695
Total Current Liabilities	303,100	527,682	3,753	834,535
Noncurrent Liabilities:				
General Obligation Bonds Payable	1,523,358	1,266,642	0	2,790,000
OWDA Loans Payable	0	967,925	0	967,925
OPWC Loans Payable	46,945	0	0	46,945
Total Noncurrent Liabilities	1,570,303	2,234,567	0	3,804,870
Total Liabilities	1,873,403	2,762,249	3,753	4,639,405
NET ASSETS				
Invested in Capital Assets, Net of Related Debt	898,840	2,221,132	472,827	3,592,799
Unrestricted	208,906	390,159	72,481	671,546
Total Net Assets	\$ 1,107,746	\$ 2,611,291	\$ 545,308	\$ 4,264,345

# Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended December 31, 2008

Business-Type Activities Enterprise Funds Water Sewer Marina Total **Operating Revenues:** Charges for Services 203,124 536,242 \$ 78,657 818,023 **Total Operating Revenues** 203,124 536,242 78,657 818,023 **Operating Expenses:** 0 54,021 Personal Services 46,871 100,892 27,533 161,709 151,449 340,691 Contractual Services Materials and Supplies 22,296 9,033 31,329 0 Other Operating Expenses 0 1,104 1,104 Depreciation 66,425 125,083 23,692 215,200 **Total Operating Expenses** 93,958 355,959 239,299 689,216 109,166 Operating Income (Loss) 180,283 (160,642)128,807 Nonoperating Revenue (Expenses): (87,290) Interest Expense (117,692)(204,982)**Total Nonoperating Revenues (Expenses)** (87,290)(117,692)0 (204,982)62,591 (160,642)Income (Loss) Before Transfers and Contributions 21,876 (76,175)Transfers In 60,000 80,000 145,000 285,000 774,000 **Capital Contributions** 630,000 1,404,000 0 Change in Net Assets 855,876 772,591 (15,642)1,612,825 Net Assets Beginning of Year 251,870 1,838,700 560,950 2,651,520 1,107,746 2,611,291 545,308 4,264,345 Net Assets End of Year \$

# Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2008

	Busin E	es		
	Water	Sewer	Marina	Totals
Cash Flows from Operating Activities: Cash Received from Customers Cash Payments for Goods and Services Cash Payments to Employees Net Cash Provided (Used) by Operating Activities	\$198,048 (33,631) 0 164,417	\$537,319 (211,243) (46,201) 279,875	\$78,657 (160,019) (54,414) (135,776)	\$814,024 (404,893) (100,615) 308,516
Cash Flows from Noncapital Financing Activities:				
Transfers In from Other Funds Net Cash Provided by Noncapital Financing Activities	60,000	80,000 80,000	145,000 145,000	285,000 285,000
Cash Flows from Capital and Related Financing Activities: Proceeds from General Obligation Notes Principal Paid on General Obligation Notes Principal Paid on General Obligation Bonds Principal Paid on Ohio Water Development Authority Loans Principal Paid on Ohio Public Works Commission Loan Interest Paid on All Debt Net Cash Used by Capital and Related Financing Activities	222,500 (270,000) (55,904) 0 (4,695) (88,234)	342,500 (400,000) (49,096) (103,781) 0 (118,686)	0 0 0 0 0 0	565,000 (670,000) (105,000) (103,781) (4,695) (206,920) (525,396)
Net Increase in Cash and Cash Equivalents	28,084	30,812	9,224	68,120
Cash and Cash Equivalents at Beginning of Year	349,907	416,169	67,010	833,086
Cash and Cash Equivalents at End of Year	\$377,991	\$446,981	\$76,234	\$901,206
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:	\$109,166	\$180,283	(\$160,642)	\$128,807
Depreciation Expense Changes in Assets and Liabilities:	66,425	125,083	23,692	215,200
Decrease (Increase) in Intergovernmental Receivable Increase in Prepaids	(5,076) 0	1,077 (477)	0 0	(3,999) (477)
Increase (Decrease) in Accounts Payable	(6,098)	(26,761)	1,567	(31,292)
Increase (Decrease) in Accrued Wages and Benefits	0	670	(393)	277
Total Adjustments	55,251	99,592	24,866	179,709
Net Cash Provided (Used) by Operating Activities	\$164,417	\$279,875	(\$135,776)	\$308,516

Schedule of Noncash Investing, Capital and Financing Activities:

The Water and Sewer Funds had capital assets purchased from various sources in the amounts of \$774,000 and \$630,000, respectively.

# Statement of Assets and Liabilities Fiduciary Funds December 31, 2008

	Agenc	
Assets:	·	
Restricted Assets:		
Cash and Cash Equivalents	\$	1,472
Total Assets	\$	1,472
Liabilities:		
Due to Others	\$	1,472
Total Liabilities	\$	1,472

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Rossford, Ohio (the "City") is a home-rule municipal corporation created under the laws of the State of Ohio. The City operates under its own Charter. The current Charter, which provides for a Mayor/Administrator form of government, was adopted in 1970 and became effective in 1971.

The financial statements are presented as of December 31, 2008 and for the year then ended and have been prepared in conformity with generally accepted accounting principles (GAAP) applicable to local governments. The Governmental Accounting Standards Board (the "GASB") is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's <u>Codification of Governmental Accounting and Financial Reporting Standards</u> (GASB Codification).

#### A. Reporting Entity

The accompanying basic financial statements comply with the provisions of GASB Statement No. 14, "The Financial Reporting Entity," in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the City.

Based on the foregoing, the City's financial reporting includes all funds, agencies, boards and commissions that are part of the primary government, which include the following services: police and fire protection, recreation, street maintenance and general administrative services. The City also operates a water distribution, wastewater collection system and a marina as enterprise funds. Water and wastewater treatment services are provided by the City of Toledo.

### **Jointly Governed Organizations**

Rossford Transportation Improvement District: In May 1997, the Wood County Commissioners approved formation of the Rossford Transportation Improvement District (TID) as permitted under Chapter 5540 of the Ohio Revised Code. In July 2002, at the request of the Wood County Commissioners, the membership and appointments section of the TID bylaws was amended to eliminate the TID as a component unit of Wood County. The board of trustees consists of the following members: two voting members appointed by Wood County, three voting members appointed by the City of Rossford, two voting members appointed by Perrysburg Township, the Wood County Engineer as a voting member, and two nonvoting members of the general assembly in whose legislative district the TID is located. It is empowered to provide for the construction, improvement, alteration or repair of any road, highway, public place or other infrastructure within the limits of the City and to issue bonds. See Note 18 "Jointly Governed Organizations."

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. Reporting Entity (Continued)

Northern Wood County Port Authority: In December 1998, the Northern Wood County Port Authority was created jointly with Perrysburg Township, pursuant to Ohio Revised Code Sections 4582.21 to 4582.59. The Northern Wood County Port Authority was created for the benefit of the people of the State of Ohio. Its jurisdiction includes all of the area of the City of Rossford and all of the unincorporated area of Perrysburg Township. The Northern Wood County Port Authority has five directors, two appointed by the City of Rossford, two appointed by Perrysburg Township and one jointly appointed by the City of Rossford and Perrysburg Township. The directors appointed by the City are appointed by the mayor subject to the approval of the Council, but the City's accountability for the Northern Wood County Port Authority does not extend beyond making the appointments. See Note 18 "Jointly Governed Organizations."

# B. Basis of Presentation - Fund Accounting

The accounting policies and financial reporting practices of the City conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of its significant accounting policies:

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures (expenses). The various funds are summarized by type in the basic financial statements. The following fund types are used by the City:

Governmental Funds - The funds through which most governmental functions are typically financed are the governmental funds. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the City's major governmental fund types:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the limitations of the City Charter.

<u>General Obligation Debt Service Fund</u> - This fund is used for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

# **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

# B. Basis of Presentation - Fund Accounting (Continued)

<u>Tax Increment Equalization Fund</u> - This fund is used to account for the construction and installation of infrastructure improvements in the Crossroads of America area of the City, including streets, curbs, gutters, sidewalks, walkways, trails, street lighting, traffic signals, signage, storm drainage, water and sanitary sewer improvements, parking facilities, and the construction of public service buildings necessary for purposes of delivering fire, emergency medical and police services within the Crossroads area and other improvements related thereto that directly benefit, or once made will directly benefit that area.

<u>TID Road Acquisition Fund</u> - This fund is used to account for financial resources from assessments against property owners used to lease-purchase the Transportation Improvements District's new road project.

### **Proprietary Funds**

<u>Enterprise Funds</u> - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, whereby the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise funds are:

Water Fund – This fund is used to account for the operation of the City's water service.

Sewer Fund - This fund is used to account for the operation of the City's sanitary sewer service.

Marina Fund - This fund is used to account for the operation of the City owned Marina.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations or other governments and therefore not available to support the City's own programs. The agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operation. These funds operate on a full accrual basis of accounting. The City's only fiduciary fund is an agency fund. This fund is used to account for monies received by the City in situations where the City's role is purely custodial in nature. The fund is the Cafeteria Plan Fund, which accounts for funds related to the IRS 125 Employees Benefit Plan.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## C. <u>Basis of Presentation – Financial Statements</u>

<u>Government-wide Financial Statements</u> – The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. The interfund services provided and used are not eliminated in the process of consolidation.

The government-wide statements are prepared using the economics resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## C. Basis of Presentation – Financial Statements (Continued)

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

#### **D.** Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the modified accrual basis when the exchange takes place and the resources are available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. Revenues considered susceptible to accrual at year end include income taxes withheld by employers, interest on investments, and state levied locally shared taxes (including motor vehicle license fees, and local government assistance). Other revenues, including licenses, permits, certain charges for services, income taxes other than those withheld by employers and miscellaneous revenues, are recorded as revenue when received in cash because generally these revenues are not measurable until received.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **D. Basis of Accounting** (Continued)

Special assessment installments which are measurable, but not available at December 31, are recorded as deferred revenue. Property taxes measurable as of December 31, 2008 but which are not intended to finance 2008 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred revenue as further described in Note 6, "Taxes."

The accrual basis of accounting is utilized for reporting purposes by the government-wide statements, proprietary funds and fiduciary funds. Revenues are recognized when they are earned and expenses when incurred.

Pursuant to GASB Statement No. 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that use Proprietary Fund Accounting," the City follows GASB guidance as applicable to proprietary funds and FASB Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989 that do not conflict with or contradict GASB pronouncements. The City has elected not to apply FASB statements and interpretations issued after November 30, 1989 to its business-type activities and enterprise funds.

#### E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the certificate of estimated resources and the appropriations ordinance, both of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year.

All funds other than agency funds are legally required to be budgeted and appropriated; however, only governmental funds are required to be reported. The only funds required to be reported in the basic financial statements are the general fund and any major special revenue funds. The legal level of budgetary control is by fund at the major object level (personal services, materials and supplies, contractual services, capital outlay and transfers) by department. Budgetary control is maintained by not permitting expenditures to exceed appropriations at the major object level for each department within each fund without the approval of City Council. Administrative control is maintained through the establishment of more detailed line-item budgets. Budgetary modifications may only be made by ordinance of the City Council. During 2008, all appropriations were approved as required and all funds and departments completed the year within the legally authorized appropriations.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## E. Budgetary Process (Continued)

### 1. Estimated Revenues

The County Budget Commission reviews estimated revenue and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The Budget Commission then certifies its actions to the City by September 1 of each year. As part of the certification process, the City receives an official certificate of estimated resources stating the projected receipts by fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2008.

#### 2. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the fund, department and object level, and may be modified during the year by Ordinance of the City Council. Total fund appropriations may not exceed the current estimated resources as certified by the County Budget Commission. Expenditures may not legally exceed budgeted appropriations at the object level. During 2008, several supplemental appropriations were necessary to budget for unanticipated expenditures.

Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances--Budget and Actual--General Fund" are provided on the budgetary basis to provide a comparison of actual results with the final budget, including all amendments and modifications.

#### 3. Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for expenditures are encumbered and recorded as the equivalent of expenditures (budget basis) in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. However, on the GAAP basis of accounting, encumbrances do not constitute expenditures or liabilities and are reported as reservations of fund balances for governmental funds in the accompanying basic financial statements.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## E. Budgetary Process (Continued)

### 4. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

#### 5. Budgetary Basis of Accounting

The City's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund:

Net Change In Fund Balar	ice
	General Fund
GAAP Basis (as reported)	\$384,577
Increase (Decrease):	
Accrued Revenues at	
December 31, 2008	
received during 2009	(659,285)
Accrued Revenues at	
December 31, 2007	
received during 2008	672,061
Accrued Expenditures at	
December 31, 2008	
paid during 2009	401,009
Accrued Expenditures at	
December 31, 2007	
paid during 2008	(298,165)
2007 Prepaids for 2008	0
2008 Prepaids for 2009	(10,822)
Outstanding Encumbrances	(95,208)
Budget Basis	\$394,167
<del>-</del>	

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits, certificates of deposit with original maturities of three months or less and the State Treasury Asset Reserve (STAR Ohio). The STAR Ohio is considered an investment for purposes of GASB Statement No. 3, but it is reported as a cash equivalent in the basic financial statements because it is a highly liquid instrument which is readily convertible to cash.

The City pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. For purposes of the statement of cash flows, the proprietary funds' shares of equity in pooled certificates of deposit are considered to be cash equivalents. See Note 5, "Cash, Cash Equivalents and Investments."

### G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the City records all its investments at fair value except for nonparticipating investment contracts which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, are recognized as revenue in the operating statements. Fair value is determined by quoted market prices. The City deposits interest earned on investments directly into the General Fund. See Note 5, "Cash, Cash Equivalents and Investments."

The City has invested funds in the STAR Ohio during 2008. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2008.

#### H. Inventory

Inventory is stated at cost (first-in, first-out) in the governmental funds and at the lower of cost or market in the proprietary funds. The costs of inventory items are recorded as expenditures in the governmental funds when purchased.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## I. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2008, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

### J. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$500.

# 1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Assets, but they are not reported in the Fund Financial Statements.

Contributed capital assets are recorded at fair market value at the date received. Capital assets include land, buildings, building improvements, machinery, equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. Examples of infrastructure include roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Estimated historical costs for governmental activities capital asset values were initially determined by identifying historical costs when such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

#### 2. Property, Plant and Equipment – Business Type Activities

Property, plant and equipment acquired by the proprietary funds are stated at cost (or estimated historical cost), including interest capitalized during construction and architectural and engineering fees where applicable. Contributed capital assets are recorded at fair market value at the date received. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Assets and in the respective funds.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## J. Capital Assets and Depreciation (Continued)

# 3. <u>Depreciation</u>

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Description	Estimated Lives (Years)
Buildings	25-45
Infrastructure	50
Machinery, Equipment, Furniture and Fixtures	5 - 15

## K. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
Compensated Absences	General Fund Street Construction, Maintenance and Repair Fund Recreation Fund
General Obligation Bonds	Landfill Closure Fund Lewis Street Paving and Curbs Fund Capital Improvement Fund TIF Ramco Gershenson Fund Arena Drainage Ditch Fund Water Fund Sewer Fund
Special Assessment Bond	Electrical Industrial Court Fund
OWDA Loan	Sewer Fund
OPWC Loan	Water Fund
Landfill Postclosure Care Liability	Landfill Closure Fund

#### L. Compensated Absences

Full-time employees of the City earn vacation leave at various rates within limits specified under collective bargaining agreements or under statute. Vacation earned in a calendar year must be used during the current year. Vacation time cannot carry over into the subsequent year. At termination or retirement, employees are paid at their full rate for 100% of their unused vacation leave.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### L. Compensated Absences (Continued)

Sick leave is accrued by all full-time employees at the rate of 4.6 hours per completed two weeks of service. Any sick leave accrued but not used in any year is accumulated in succeeding years with no maximum of such accumulation. Employees who retire with five or more years of service may convert 25% of their accrued sick leave into cash at the employee's rate of pay at the time of retirement. Employees who retire with eighteen or more years of service may convert 33.3% of their total accrued sick leave into cash at the employee's rate of pay at the time of retirement.

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," the City records a liability for vacation time and sick leave when the obligation is attributable to services previously rendered or to rights that vest or accumulate, and when payment of the obligation is probable and can be reasonably determined.

For governmental funds, that portion of unpaid compensated absences that has matured and is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government wide statement of net assets, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account. Compensated absences are expensed in the proprietary funds when earned and the related liability is reported within the fund.

#### M. Pensions

The provision for pension costs is recorded when the related payroll is accrued and the obligation is incurred.

#### N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. In addition, interfund transfers between governmental funds are eliminated for reporting on the government-wide financial statements. Only transfers between governmental activities and business-type activities are reported on the statement of activities.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## O. Reservations of Fund Balance

Reserves indicate that a portion of fund balance is not available for expenditure or is legally segregated for a specific future use. Fund balances are reserved for inventories of supplies, prepaid items and encumbered amounts not accrued at year end.

# P. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net Assets restricted for Other Purposes include programs for street and highway improvements, federal grants for security of persons and property and mandatory fines for various court programs.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

## Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### R. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water treatment and distribution, wastewater collection and treatment, collection of solid waste refuse and the operation of a marina. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2008.

#### NOTE 2 – RESTATEMENT OF NET ASSETS

In November 2007, the Rossford Arena Amphitheater Authority (RAAA) voted to dissolve the entity by electing to not file the necessary corporate papers for recertification with the State of Ohio. On January 18, 2008, the Sixth District Court of Appeals issued a summary judgment on exemption of debt. The RAAA is no longer reported in the City's entity-wide statements or as a component unit of the City. The dissolution had the following effect on the City's Statement of Net Assets:

	Component Unit
	Rossford Arena
	Amphitheater
	Authority
Net Assets at December 31, 2007	(\$14,957,168)
Elimination of Component Unit	14,957,168
Restated Net Assets at December 31, 2007	\$0

# NOTE 3 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net assets of governmental funds as reported in the government-wide statement of net assets. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Other long-term assets not available to pay for current-period expenditures:

Delinquent Property Tax Revenue	\$70,239
Delinquent Income Tax Revenue	27,979
Shared Revenues	396,173
Charges for Services Revenues	102,139
Special Assessment Revenue	534,262
	\$1,130,792
Long-Term liabilities not reported in the funds:	

General Obligation Bonds Payable	(\$3,315,000)
Special Assessments Bonds Payable	(90,000)
Landfill Postclosure Care Liability	(284,934)
Accrued Interest on Long-Term Debt	(13,265)
Compensated Absences Payable	(167,504)
	(\$3,870,703)

# NOTE 3 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

# B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government – wide statement of activities. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Amount by which capital outlay exceeded depreciation in the current period:

Capital Outlay	\$255,078
Depreciation Expense	(246, 336)
	\$8,742
Governmental revenues not reported in the funds:	
Increase in Delinquent Income Tax	\$27,979
Decrease in Delinquent Property Tax	(40,528)
Decrease in Shared Revenue	(20,729)
Increase in Charges for Services Revenue	65,523
Decrease in Special Assessment Revenue	(356,507)
	(\$324,262)
Expenses not requiring the use of current financial resource	es:
Decrease in Compensated Absences Payable	\$2,142
Increase in supplies inventory	20,800
	\$22,942

#### **NOTE 4 - COMPLIANCE AND ACCOUNTABILITY**

#### A. Changes in Accounting Principles

For 2008, the City has implemented GASB Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations and GASB Statement No. 50, Pension Disclosures.

GASB Statement No. 49 provides guidance on how to calculate and report costs and obligations associated with pollution cleanup efforts. GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other post-employment benefits.

The implementation of GASB Statements No. 49 and No. 50 did not result in any change to the City's financial statements.

#### **NOTE 4 - COMPLIANCE AND ACCOUNTABILITY** (Continued)

#### **B.** Accountability - Fund Deficits

The fund deficits at December 31, 2008 of \$1,212,797 in the TID Road Acquisition Fund (capital projects fund) and \$347,666 in the General Obligation Debt Service Fund were created by the recognition of notes payable within the funds and expenditures on the modified accrual basis, which are greater than expenditures on a budgetary basis. Deficits do not exist under the budgetary basis of accounting. Deficits do not exist under the cash basis of accounting. The General Fund provides transfers when cash is required, not when accruals occur.

#### C. Appropriations Exceeding Certificate of Estimated Resources

The following fund had appropriations exceeding original and final estimated resources contrary to Ohio Revised Code Section 5705.39:

	Estimated	Total	
	Resources	Appropriations	Excess
Orginal Budget			
Street Construction, Maintenance and Repair Fund	\$619,420	\$643,700	(\$24,280)
Final Budget			
Street Construction, Maintenance and Repair Fund	\$628,552	\$643,701	(\$15,149)

#### NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments. Statutes require the classification of funds held by the City into three categories:

Category 1 consists of "active" funds - those funds required to be kept in "cash" or "near cash" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds not needed for immediate use but needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

• United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;

#### NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

- Bonds, notes, debentures, or any other obligations or securities issued by any federal
  government agency or instrumentality, including but not limited to, the federal national
  mortgage association, federal home loan bank, federal farm credit bank, federal home
  loan mortgage corporation, government national mortgage association, and student loan
  marketing association. All federal agency securities shall be direct issuances of federal
  government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

#### A. Deposits

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned. The City's policy is to place deposits with major local banks. All deposits, except for deposits held by fiscal and escrow agents or trustees, are collateralized with eligible securities. Protection of City cash and deposits is provided by the federal deposit insurance corporation as well as qualified securities pledged by the institution holding the assets. Ohio Law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

#### NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### A. **Deposits** (Continued)

At year end the carrying amount of the City's deposits was \$4,673,695 and the bank balance was \$4,784,197. This included \$300 petty cash on hand. The Federal Deposit Insurance Corporation (FDIC) covered \$500,000 of the bank balance and \$4,284,197 was uninsured. Of the remaining uninsured bank balance, the City was exposed to custodial risk as follows:

	Balance
Uninsured and collateralized with securities held by	
the pledging institution's trust department not in the City's name	\$4,284,197
Total Balance	\$4,284,197

Investment earnings of \$75,723 earned by other funds were credited to the General Fund as required by state statute.

#### **B.** Investments

The City's investments at December 31, 2008 are summarized below:

			(in Years)
	Fair Value	Credit Rating	less than 1
STAR Ohio	\$1,675,013	AAAm <sup>1</sup>	\$1,675,013
Total Investments	\$1,675,013		\$1,675,013

Investment Maturities

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date.

*Credit Risk* – The City's investment policy addresses credit risk by limiting investments to the safest types of securities, pre-qualifying financial institutions, brokers, intermediaries and financial advisors and by diversifying the investment portfolio so that potential losses on individual securities do not exceed income generated from the remaining portfolio.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with custodial credit risk beyond the requirements of State statute which prohibit payment for investments prior to the delivery of the securities representing the investments to the treasurer or qualified trustee.

Concentration of Credit Risk – The City places no limit on the amount the City may invest in one issuer.

<sup>&</sup>lt;sup>1</sup> Standard & Poor's

#### NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### C. Reconciliation of Cash, Cash Equivalents and Investments

The classification of cash, cash equivalents and investments on the financial statements is based on criteria set forth in GASB Statement No. 9. STAR Ohio and certificates of deposit with an original maturity of three months or less are treated as cash equivalents. The classification of cash and cash equivalents (deposits) for purposes of this note are based on criteria set forth in GASB Statement No. 3.

	Cash and Cash	
	Equivalents *	Investments
Per Financial Statements	\$6,348,708	\$0
Investments:		
STAR Ohio	(1,675,013)	1,675,013
Per GASB Statement No. 3	\$4,673,695	\$1,675,013

<sup>\*</sup> Includes Petty Cash

#### NOTE 6 - TAXES

#### A. Property Taxes

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property used in business and located in the City. Real property taxes (other than public utility) collected during 2008 were levied after October 1, 2007 on assessed values as of January 1, 2007, the lien date. Assessed values were established by the County Auditor at 35 percent of appraised market value. All property is required to be revalued every six years and equalization adjustments made in the third year following reappraisal. The last revaluation was completed in 2005 and the last equalization adjustment was completed in 2008. Real property taxes are payable annually or semi-annually. The first payment is due January 20; the remainder is payable by June 20.

Tangible personal property tax revenues received in 2008 (other than public utility property) represent the collection of 2008 taxes. Tangible personal property taxes received in 2008 were levied after October 1, 2007, on the true value as of January 1, 2007. In prior years, tangible personal property assessments were twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. Tangible personal property tax is being phased out. The assessment percentage for property, including inventory is 12.5% for 2007. This percentage will be reduced to 6.25% in 2008 and zero for 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30, with the remainder payable by September 20.

#### **NOTE 6 – TAXES** (Continued)

#### A. Property Taxes (Continued)

House Bill No. 66 was signed into law on June 30, 2005. House Bill NO.66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2010, the City will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 88% of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the City of Rossford. The County Auditor periodically remits to the City its portion of the taxes collected.

The full property tax rate for all City operations for the year ended December 31, 2008 was \$7.70 per \$1,000 of assessed value. The assessed value upon which the 2008 tax receipts were based was \$144,273,507. This amount constitutes \$138,211,500 in real property assessed value, \$2,050,850 in public utility assessed value and \$4,011,157 in tangible personal property assessed value.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is .77% (7.7 mills) of assessed value.

#### **B.** Income Tax

The City levies a tax of 2.25% on all salaries, wages, commissions and other compensation and on net profits earned within the City as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 100% of the tax paid to another municipality to a maximum of the total amount assessed. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

#### **NOTE 7 - RECEIVABLES**

Receivables at December 31, 2008 consisted of taxes, special assessments, accounts receivable and intergovernmental receivables.

#### **NOTE 8 - CAPITAL ASSETS**

#### A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2008:

#### Historical Cost:

	December 31,			December 31,
Class	2007	Additions	Deletions	2008
Capital assets not being depreciated:				
Land	\$361,137	\$0	\$0	\$361,137
Subtotal	361,137	0	0	361,137
Capital assets being depreciated:				
Buildings	3,251,989	0	0	3,251,989
Improvements Other Than Buildings	165,976	0	0	165,976
Machinery and Equipment	3,342,720	255,078	(162,555)	3,435,243
Infrastructure	0	1,960,000	0	1,960,000
Subtotal	6,760,685	2,215,078	(162,555)	8,813,208
Total Cost	\$7,121,822	\$2,215,078	(\$162,555)	\$9,174,345
Accumulated Depreciation:				
	December 31,			December 31,
Class	2007	Additions	Deletions	2008
Buildings	(\$1,562,705)	(\$73,384)	\$0	(\$1,636,089)
Improvements Other Than Buildings	(63,181)	(6,457)	0	(69,638)
Machinery and Equipment	(2,744,982)	(146,703)	159,908	(2,731,777)
Infrastructure	0	(19,792)	0	(19,792)
Total Depreciation	(\$4,370,868)	(\$246,336) *	\$159,908	(\$4,457,296)
Net Value:	\$2,750,954			\$4,717,049

<sup>\*</sup> Depreciation expenses were charged to governmental functions as follows:

Security of Persons and Property	\$100,286
Leisure Time Activities	23,048
Transp ortatio n	48,893
General Government	74,109
Total Depreciation Expense	\$246,336

## **NOTE 8 - CAPITAL ASSETS** (continued)

#### B. Business-Type Activities Capital Assets

Summary by Category at December 31, 2008:

#### Historical Cost:

	December 31,			December 31,
Class	2007	Additions	Deletions	2008
Capital assets not being depreciated:				
Land	\$6,261	\$0	\$0	\$6,261
Capital assets being depreciated:				
Buildings	303,720	0	0	303,720
Infrastructure	9,748,963	1,404,000	0	11,152,963
Machinery and Equipment	240,363	0	0	240,363
Total Cost	\$10,299,307	\$1,404,000	\$0	\$11,703,307
Accumulated Depreciation:				
	December 31,			December 31,
Class	2007	Additions	Deletions	2008
Buildings	(\$154,473)	(\$6,788)	\$0	(\$161,261)
Infrastructure	(3,367,954)	(206,111)	0	(3,574,065)
Machinery and Equipment	(220,216)	(2,301)	0	(222,517)
Total Depreciation	(\$3,742,643)	(\$215,200)	\$0	(\$3,957,843)
Net Value:	\$6,556,664			\$7,745,464

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#### NOTE 9 – DEFINED BENEFIT PENSION PLANS

All of the City's full-time employees participate in one of two separate retirement systems which are costsharing multiple employer defined benefit pension plans.

#### A. Ohio Public Employees Retirement System ("OPERS")

The following information was provided by OPERS to assist the City in complying with GASB Statement No. 27, "Accounting for Pensions by State and Local Government Employers."

All employees of the City, except full-time uniformed police officers and full-time firefighters, participate in one of the three pension plans administered by OPERS: the Traditional Pension Plan (TP), the Member-Directed Plan (MD), and the Combined Plan (CO). The TP Plan is a cost-sharing multiple employer defined benefit pension plan. The MD Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the MD Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The CO Plan is a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. Under the CO Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the TP Plan. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the MD Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the TP Plan and CO Plan. Members of the MD Plan do not qualify for ancillary benefits, including postemployment health care benefits. Chapter 145 of the Ohio Revised Code provides statutory authority to establish and amend benefits. The Ohio Public Employees Retirement System issues a stand-alone financial report that includes financial statements and required supplementary information for OPERS. Interested parties may obtain a copy by making a written request to OPERS, Attention: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

The ORC provides statutory authority for employee and employer contributions. For 2008, employee and employer contribution rates were consistent across all three plans (TP, MD and CO). The employee contribution rate is 10.0%. The 2008 employer contribution rate for local government employer units was 14.00%, of covered payroll. A portion of the City's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for 2008, 7.0% of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and the City are established and may be amended by the OPERS Board. The City's required contributions for pension obligations to OPERS for the years ending December 31, 2008, 2007, and 2006 were \$139,920, \$133,905 and \$134,074, respectively, which were equal to the required contributions for each year.

#### **NOTE 9 – DEFINED BENEFIT PENSION PLANS** (Continued)

#### B. Ohio Police and Fire Pension Fund ("OP&F")

All City full-time police officers participate in OP&F, a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Contribution requirements and benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the ORC. The Ohio Police and Fire Pension Fund issues a stand-alone financial report that includes financial statements and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164 or by calling (614) 228-2975.

Plan members are required to contribute 10.0% of their annual covered salary, while employers are required to contribute 19.5% for police officers. A portion of the City's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for 2008, 12.75% of annual covered salary for police was the portion used to fund pension obligations. The City's contributions for pension obligations to the OP&F Fund for the years ending December 31, 2008, 2007, and 2006 were \$142,275, \$135,580 and \$137,050 for police, which were equal to the required contributions for each year.

#### **NOTE 10 - POSTEMPLOYMENT BENEFITS**

#### A. Ohio Public Employees Retirement System ("OPERS")

Plan Description – OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program and Medicare Part B Premium reimbursement, to qualifying member of both the Traditional Pension and the Combined Plans. Members of the Member Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

#### **NOTE 10 - POSTEMPLOYMENT BENEFITS** (Continued)

#### A. Ohio Public Employees Retirement System ("OPERS") (Continued)

The ORC permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the ORC.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by making a written request to OPERS, Attention: Finance Director, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 1-800-222-7377.

Funding Policy – The ORC provides the statutory authority requiring public employers to fund post retirement health care coverage through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2008, local government employers contributed at a rate of 14.00% of covered payroll. The ORC currently limits the employer contribution to a rate not to exceed 14.0% of covered payroll for local government employers. Active members do not make contributions to the OPEB plan.

The OPERS Postemployment Health Care plan was established under, and is administered in accordance with Internal Revenue Code 401(h). Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of postemployment health care benefits. For 2008, the employer contribution allocated to the health care plan was 7.0% of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OPERS for the years ending December 31, 2008, 2007, and 2006 were \$69,960, \$53,194 and \$44,039, respectively, which were equal to the required contributions for each year.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

#### **NOTE 10 - POSTEMPLOYMENT BENEFITS** (Continued)

#### B. Ohio Police and Fire Pension Fund ("OP&F")

Plan Description – The City contributes to the OP&F sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 45.

The ORC permits, but does not mandate, OP&F to provide OPEB benefits. Authority to establish and amend benefits is provided in Chapter 742 of the ORC.

OP&F issues a stand-alone financial report that includes financial information and required supplementary information for the plan. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The ORC provides for contribution requirements of the participating employers and of plan members to the OP&F. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% of covered payroll for police. The ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2008, the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h). The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions for health care to the OP&F for the years ending December 31, 2008, 2007, and 2006 were \$49,249, \$46,932 and \$54,469 for police, which were equal to the required contributions for each year.

#### **NOTE 11 - COMPENSATED ABSENCES**

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," vacation and compensatory time are accrued as liabilities when an employee's right to receive compensation is attributable to services already rendered and it is probable the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Leave time that has been earned but is unavailable for use as paid time off or as some other form of compensation because an employee has not met the minimum service time requirement, is accrued to the extent that it is considered to be probable that the conditions for compensation will be met in the future.

Sick leave is accrued using the vesting method, whereby the liability is recorded on the basis of leave accumulated by employees who are eligible to receive termination payments as of the balance sheet date, and on leave balances accumulated by other employees who are expected to become eligible in the future to receive such payments.

Vacation earned in a calendar year must be used during the current year. Vacation time cannot carry over into the subsequent year. At termination or retirement, employees are paid at their full rate for 100% of their unused vacation leave.

At December 31, 2008, the City's accumulated, unpaid compensated absences amounted to \$167,504, all of which is recorded as a liability of the Governmental Activities.

#### **NOTE 12 - TRANSFERS**

Following is a summary of transfers in and out for all funds for 2008:

	Transfers In:						
		General					
		Obligation 5 3 2	Nonmajor				
	General	Debt Service	Governmental	Water	Sewer	Marina	
Transfers Out:	Fund	Fund	Funds	Fund	Fund	Fund	Total
General Fund	\$0	\$105,000	\$431,601	\$0	\$20,000	\$145,000	\$701,601
Tax Increment							
Equalization Fund	0	0	8,501	60,000	60,000	0	128,501
Other Governmental Funds	3,087	0	283,259	0	0	0	286,346
	\$3,087	\$105,000	\$723,361	\$60,000	\$80,000	\$145,000	\$1,116,448

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

#### **NOTE 12 - TRANSFERS** (Continued)

The non General Fund transfers during 2008 were as follows:

\$30,359 from the Accrued Compensation Fund to the Recreation Fund for the retirement payout of sick and vacation time due to the Recreation Center Director upon her retirement.

\$8,501 from the Tax Increment Equalization Fund to the Arena Drainage Ditch Fund for TIF monies collected in the Tax Increment Equalization Fund that are to be used for infrastructure construction in the Crossroads area and debt payments related to the construction.

\$60,000 from the Tax Increment Equalization Fund to the Water Fund for the TIF monies collected in the Tax Increment Equalization Fund for the construction of water lines in the Crossroads area and debt payments related to the construction.

\$60,000 from the Tax Increment Equalization Fund to the Sewer Fund for the TIF monies collected in the Tax Increment Equalization Fund for the construction of sewer lines in the Crossroads area and debt payments related to the construction.

\$252,900 from the Street Construction, Maintenance and Repair Fund to the Capital Improvements Fund. This was for the repair of Lime City Road, including the State of Ohio grant monies and the match by the City of Rossford.

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#### **NOTE 13 - NOTES PAYABLE**

The Ohio Revised Code provides that notes including renewal notes issued in anticipation of the issuance of general obligation bonds may be issued and outstanding from time to time up to a maximum period of 20 years from the date of issuance of the original notes. The maximum maturity for notes anticipating general obligation bonds payable from special assessments is five years. Any period in excess of five years must be deducted from the permitted maximum maturity of the bonds anticipated, and portions of the principal amount of notes outstanding for more than five years must be retired in amounts at least equal to, and payable no later than, those principal maturities required if the bonds had been issued at the expiration of the initial five year period.

The following general obligation notes were payable at December 31, 2008:

		Balance			Balance
	Issue	January 1,			December 31,
	Date	2008	Issued	(Retired)	2008
Capital Projects Notes Payable:					
4.625% T.I.D. Road Improvements	06/23/07	\$1,805,000	\$0	(\$1,805,000)	\$0
4.625% T.I.D. Road Improvements	06/23/08	0	1,400,000	0	1,400,000
4.625% Community Center	06/23/07	425,000	0	(425,000)	0
4.625% Community Center	06/23/08	0	340,000	0	340,000
Total Capital Projects Notes Payable		2,230,000	1,740,000	(2,230,000)	1,740,000
Enterprise Notes Payable:					
4.625% T.I.D. Water System	06/23/07	270,000	0	(270,000)	0
4.625% T.I.D. Water System	06/23/08	0	222,500	0	222,500
Total Water Fund Notes Payable		270,000	222,500	(270,000)	222,500
4.625% T.I.D. Sewer System	06/23/07	270,000	0	(270,000)	0
4.625% T.I.D. Sewer System	06/23/08	0	222,500	0	222,500
4.625% Glenwood/Maybar Sewer Phase IV	06/23/07	130,000	0	(130,000)	0
4.625% Glenwood/Maybar Sewer Phase IV	06/23/08	0	120,000	0	120,000
Total Sewer Fund Notes Payable		400,000	342,500	(400,000)	342,500
Total Enterprise Notes Payable		670,000	565,000	(670,000)	565,000
Total Notes Payable		\$2,900,000	\$2,305,000	(\$2,900,000)	\$2,305,000

## **NOTE 14 - LONG-TERM DEBT**

Long-term debt of the City at December 31, 2008 is as follows:

		Balance January 1, 2008	Issued	(Retired)	Balance December 31, 2008	Amount Due Within One Year
Business-Typ	ne Activities:					
General Ob	ligation Bonds:					
3.30%	SR 795 to Perrysburg Waterline	\$1,305,000	\$0	(\$40,000)	\$1,265,000	\$45,000
3.30%	Interstate Brands Waterline	199,257	0	(8,938)	190,319	11,917
3.30%	Wales/Fairfield Water	138,888	0	(6,966)	131,922	6,966
3.30%	Crossroads Sewerline	780,000	0	(25,000)	755,000	25,000
3.30%	Interstate Brands Sewerline	146,109	0	(6,062)	140,047	8,083
3.30%	Wales/Fairfield Sewer	160,746	0	(8,034)	152,712	8,034
3.30%	Glenwood Road Sewer Phase III	280,000	0	(10,000)	270,000	10,000
Tota	al General Obligation Bonds	3,010,000	0	(105,000)	2,905,000	115,000
4.12%	Chio Water Development Authority Loan	1,179,806	0	(103,781)	1,076,025	108,100
0.00%	Chio Public Works Commission Loan	56,335	0	(4,695)	51,640	4,695
	Total Business-Type Long-Term Debt	\$4,246,141	\$0	(\$213,476)	\$4,032,665	\$227,795
Government	al Activities:					
General Ob	ligation Bonds:					
3.30%	Landfill Improvement	\$235,000	\$0	(\$15,000)	\$220,000	\$15,000
3.30%	Lewis Street Repaving	60,000	0	(5,000)	55,000	5,000
3.30%	Buck Road Widening	200,000	0	(10,000)	190,000	10,000
3.30%	Buck Road Improvements	849,000	0	(40,000)	809,000	45,000
3.30%	Public Works Building	135,000	0	(5,000)	130,000	5,000
3.30%	Rinker Point Court	150,000	0	(5,000)	145,000	5,000
3.30%	Arena Drainage Ditch	81,000	0	(5,000)	76,000	5,000
3.00%	US Route 20	1,740,000	0	(50,000)	1,690,000	55,000
Tota	al General Obligation Bonds	3,450,000	0	(135,000)	3,315,000	145,000
Special Ass	essment Bond:					
3.00%	Street Construction	115,000	0	(25,000)	90,000	30,000
Landfill Po	stclosure Care Liability	379,297	0	(94,363)	284,934	75,000
Compensate	ed Absences Payable	193,699	167,504	(193,699)	167,504	65,309
	Total Governmental Activities	_		_		
	Long-TermDebt	\$4,137,996	\$167,504	(\$448,062)	\$3,857,438	\$315,309

#### **NOTE 14 - LONG-TERM DEBT** (Continued)

The principal amount of the City's special assessment debt outstanding at December 31, 2008, \$90,000, is general obligation debt (backed by the full faith and credit of the City) that is being retired with the proceeds from special assessments levied against benefited property owners. The City is obligated to repay the debt irrespective of the amount of special assessments collected from property owners.

During 1996 the Ohio Water Development Authority (OWDA) approved a loan to the City to finance a portion of Phases I and IA of the Sanitary Sewer Improvements Project. The OWDA committed up to \$2,048,160 at a 4.12% interest rate for twenty years. As of December 31, 2008, the City had received \$2,025,175 against this commitment.

The final payment schedule will be determined when the total loan is disbursed or the project is completed, whichever is earlier. The preliminary semi-annual payment amount assuming full disbursement of the loan commitment is \$75,663, due July 1 and January 1. The City made two payments during 2008 totaling \$103,781 towards the principal and \$47,546 in interest expense.

#### **A Principal and Interest Requirements**

A summary of the City's future long-term debt funding requirements including principal and interest payments as of December 31, 2008 follows:

#### **Governmental Activities**

	General Oblig	ation Bonds	Special Asses	sment Bond
Years	Principal	Interest	Principal	Interest
2009	\$145,000	\$155,588	\$30,000	\$3,585
2010	155,000	149,944	30,000	2,445
2011	160,000	143,744	30,000	1,245
2012	170,000	137,103	0	0
2013	175,000	129,899	0	0
2014-2018	1,000,000	522,762	0	0
2019-2023	1,020,000	857,000	0	0
2024-2027	490,000	64,063	0	0
Totals	\$3,315,000	\$2,160,103	\$90,000	\$7,275

#### **NOTE 14 - LONG-TERM DEBT** (Continued)

#### A Principal and Interest Requirements (Continued)

#### **Business Type Activities**

	General Obl	igation Bonds	OWDA Loan Payable		OPWC Loa	n Payable
Years	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$115,000	\$138,426	\$108,100	\$43,226	\$4,695	\$0
2010	115,000	133,884	112,600	38,726	4,695	0
2011	120,000	129,284	117,287	34,039	4,695	0
2012	125,000	124,303	122,169	29,157	4,695	0
2013	130,000	119,053	127,254	24,072	4,695	0
2014-2018	755,000	487,758	488,615	41,137	23,475	0
2019-2023	875,000	296,169	0	0	4,690	0
2024-2027	670,000	90,036	0	0	0	0
Totals	\$2,905,000	\$1,518,913	\$1,076,025	\$210,357	\$51,640	\$0

#### NOTE 15 - INSURANCE AND RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. In 1990, the City joined the Ohio Government Risk Management Plan (the "OGRMP"), a public entity risk plan formed under Section 2744.081 of the Ohio Revised Code that operates as a common risk management and insurance program for 585 member political subdivisions. The City pays an annual premium to the OGRMP for its general insurance coverage. The agreement for formation of the OGRMP provides that the organization will be self-sustaining through member premiums and will reinsure all covered claims in excess of a member's deductible through commercial insurance and reinsurance companies.

Workers' Compensations claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll plus administrative costs. The rate is determined based upon the accident history of the City of Rossford.

The City also purchases insurance coverage to provide employee health benefits and pays unemployment claims to the State of Ohio as incurred. There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from the above noted risks have not exceeded commercial insurance coverages during the past three fiscal years.

#### NOTE 16 - SOLID WASTE LANDFILL POSTCLOSURE CARE COSTS

The City owns a former landfill site known as the Wales Road Landfill. The facility's operation predates most modern regulatory and recordkeeping requirements. The exact date for commencement of waste placement activities is unknown, but in the mid 1960's waste placement activities were modified to follow the layered approach to sanitary landfill operations. The landfill reached its capacity and ceased accepting waste at the 19.71 acre facility in 1990. The Ohio Environmental Protection Agency acting in accordance with applicable state and federal laws required the City to complete final closure of the site during 1994. The approximate total cost of closure was \$482,456. A new estimate of \$526,285 was made in 2005. State and federal laws require that the City monitor and maintain the site for thirty years after closure. The City estimates that the total postclosure liability associated with monitoring and maintaining the landfill site for the next twelve years is \$284,934. The estimated costs of postclosure care are subject to changes corresponding to the effects of inflation, revision of laws and other variables. A portion of postclosure care costs are to be paid from an annual county grant specifically designated for said purpose. The balance of any postclosure care costs not covered by the county grant will be paid from the general tax revenues of the City.

#### **NOTE 17 - CONTINGENCIES**

The City is a party to various legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

#### NOTE 18 – JOINTLY GOVERNED ORGANIZATIONS

Rossford Transportation Improvement District: In May 1997, the Wood County Commissioners approved formation of the Rossford Transportation Improvement District (TID) as permitted under Chapter 5540 of the Ohio Revised Code. In July 2002, at the request of the Wood County Commissioners, the membership and appointments section of the TID bylaws was amended to eliminate the TID as a component unit of Wood County. The board of trustees consists of the following members: two voting members appointed by Wood County, three voting members appointed by the City of Rossford, two voting members appointed by Perrysburg Township, the Wood County Engineer as a voting member, and two nonvoting members of the general assembly in whose legislative district the TID is located. It is empowered to provide for the construction, improvement, alteration or repair of any road, highway, public place or other infrastructure within the limits of the City and to issue bonds. During 2007, the City of Rossford issued \$2,345,000 of special assessment notes on behalf of the TID. These notes were retired and \$1,845,000 were reissued during 2008. The debt service for the notes is to be paid for by special assessments levied by the TID against the parcels of land and lots that are benefited by the project. In the event that the TID is unable to make payments on the principal and interest associated with these notes, the City of Rossford is responsible for making these payments.

#### NOTE 18 – JOINTLY GOVERNED ORGANIZATIONS (Continued)

Northern Wood County Port Authority: In December 1998, the Northern Wood County Port Authority was created jointly with Perrysburg Township, pursuant to Ohio Revised Code Sections 4582.21 to 4582.59. The Northern Wood County Port Authority was created for the benefit of the people of the State of Ohio. Its jurisdiction includes all of the area of the City of Rossford and all of the unincorporated area of Perrysburg Township. The Northern Wood County Port Authority has five directors, two appointed by the City of Rossford, two appointed by Perrysburg Township and one jointly appointed by the City of Rossford and Perrysburg Township. The directors appointed by the City are appointed by the mayor subject to the approval of the Council, but the City's accountability for the Northern Wood County Port Authority does not extend beyond making the appointments.

# Combining and Individual $F_{\mathit{UND}}$ Statements and Schedules

 $T_{\it HE}$  following combining statements and schedules include the Major and Nonmajor Governmental Funds, and Fiduciary Funds.

#### Nonmajor Governmental Funds

#### Special Revenue Funds

Special Revenue funds are used to account for the proceeds of specific revenue sources (other than amounts relating to trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

#### **State Highway Fund**

To account for revenues distributed by the State from the motor vehicle taxes, permissive fees and gasoline taxes. Expenditures may only be used for street and state highway improvements and maintenance.

#### Street Construction, Maintenance and Repair Fund

To account for revenues distributed by the State from the motor vehicle and gasoline taxes. Expenditures may only be used for street construction, maintenance and repair.

#### **Drug Fine Fund**

To account for funds received by the police department for mandatory fines for drug related offenses.

#### **Enforcement and Education Fund**

To account for financial resources used to educate and treat persons with alcohol related problems and to enhance law enforcement activities as a deterrent to the operation of motor vehicles while under the influence of alcohol.

#### **Law Enforcement Trust Fund**

To account for funds received by the police department for contraband per state statute.

#### **Recreation Fund**

To account for the revenues from taxes, concession operations and fees. Expenditures may only be used for recreation purposes.

#### **Rossford Community Arts Commission Fund**

To account for donations and expenses of the Rossford Community Arts Commission and the associated community programs.

#### **Block Grant Fund**

To account for Federal grants administered through the State designated for community and environmental improvements.

(Continued)

#### Special Revenue Funds

#### **Downtown Streetscape Fund**

To account for the revenues from Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) grants and assessments. Expenditures are to be used for Downtown Streetscape projects. (The Balance Sheet is not presented because there are no assets or liabilities at year end.)

#### **Street Lighting Assessment Fund**

To account for special assessments collected to pay for neighborhood street lighting.

#### **Accrued Compensation Fund**

To account for monies used to pay accrued liabilities when an employee's right to receive compensation is attributed to services already rendered and it is probable the employee will be compensated through paid time off or other means, such as cash payments at termination or retirement.

#### **Visitors and Conventions Fund**

To account for a portion of hotel/motel taxes per state statute to be earmarked for visitors and convention bureau activities benefiting the City of Rossford.

#### Capital Projects Funds

The Capital Projects Funds are used to account for the financial resources used for the acquisition or construction of major capital facilities other than those financed by proprietary or trust funds.

#### **Landfill Closure Fund**

To account for financial resources used to cover and monitor the City owned landfill, which ceased operations in 1990.

#### **Lewis Street Paving and Curbs Fund**

To account for financial resources used to add curbs and resurface Lewis Street, as petitioned by the property owners. The cost of the improvements, less 2% and the cost of the intersection shall be assessed based on front footage to the property owners over 10 years.

#### **Capital Improvement Fund**

To account for financial resources used for the major capital projects undertaken by the City.

#### **Fire Capital Improvement Fund**

To account for financial resources received from a voter approved tax levy that are used to provide fire apparatus, buildings or sites.

(Continued)

#### Capital Projects Funds

#### **Permanent Recreation Improvement Fund**

To account for financial resources received from a voter approved tax levy that are used to provide for the acquisition of land and/or construction of specific permanent improvements to parks and playgrounds for recreational purposes.

#### **Arena Drainage Ditch Fund**

To account for financial resources received to improve storm water drainage by constructing drainage swales and extending the arena drainage ditch. (The Balance Sheet is not presented because there are no assets or liabilities at year end.)

#### **Electrical Industrial Court Fund**

To account for financial resources received from assessments against property owners to construct a public roadway.

#### **TIF Henry Court Road Construction Fund**

To account for financial resources received from Henry Court that were used to construct a public road and to make storm drainage improvements to US Route 20, Parkway Boulevard and Deimling Road. (The Balance Sheet is not presented because there are no assets or liabilities at year end.)

# Combining Balance Sheet Nonmajor Governmental Funds December 31, 2008

	Nonmajor Special Revenue Funds			Nonmajor ital Projects Funds	Total Nonmajor Governmental Funds		
Assets:		_					
Cash and Cash Equivalents	\$	918,574	\$	626,988	\$	1,545,562	
Receivables:							
Taxes		44,728		274,502		319,230	
Accounts		1,190		0		1,190	
Intergovernmental		162,903		14,145		177,048	
Special Assessments		195,065		8,789		203,854	
Inventory of Supplies, at Cost		38,164		0		38,164	
Total Assets	\$	1,360,624	\$	924,424	\$	2,285,048	
Liabilities:							
Accounts Payable	\$	133,685	\$	13,291	\$	146,976	
Accrued Wages and Benefits Payable		10,953		0		10,953	
Deferred Revenue		349,131		297,436		646,567	
Total Liabilities		493,769		310,727		804,496	
Fund Balances:							
Reserved for Encumbrances		4,783		357,199		361,982	
Reserved for Supplies Inventory		38,164		0		38,164	
Undesignated/Unreserved		823,908		256,498		1,080,406	
<b>Total Fund Balances</b>		866,855		613,697	1,480,552		
<b>Total Liabilities and Funds Balances</b>	\$	1,360,624	\$	924,424	\$ 2,285,048		

# Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2008

	Ionmajor rial Revenue Funds	Nonmajor Capital Projects Funds		al Nonmajor overnmental Funds
Revenues:		Φ 226.057		
Property Taxes	\$ 38,417	\$ 236,957	\$	275,374
Other Local Taxes	60,145	0		60,145
Intergovernmental Revenues	477,822	32,556		510,378
Charges for Services	99,823	0		99,823
Special Assessments	183,881	35,685		219,566
Fines and Forfeitures	11,804	0		11,804
All Other Revenue	 29,999	0		29,999
Total Revenue	 901,891	305,198		1,207,089
Expenditures:				
Current:				
Security of Persons and Property	161,758	0		161,758
Leisure Time Activities	233,443	0		233,443
Transportation	422,979	0		422,979
Capital Outlay	0	580,369		580,369
Debt Service:				
Principal Retirement	0	110,000		110,000
Interest & Fiscal Charges	 0	93,418		93,418
<b>Total Expenditures</b>	818,180	783,787		1,601,967
Excess (Deficiency) of Revenues				
Over Expenditures	83,711	(478,589)		(394,878)
Other Financing Sources (Uses):				
Transfers In	119,999	603,362		723,361
Transfers Out	(283,846)	(2,500)		(286,346)
<b>Total Other Financing Sources (Uses)</b>	(163,847)	600,862		437,015
Net Change in Fund Balances	(80,136)	122,273		42,137
Fund Balances at Beginning of Year	926,191	491,424	1,417,61	
Increase in Inventory Reserve	20,800	0	20,800	
Fund Balances End of Year	\$ 866,855	\$ 613,697	\$	1,480,552

# Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2008

				Street						
			Co	nstruction,						Law
			Ma	aintenance			Enf	orcement	En	forcement
	Stat	e Highway	aı	nd Repair	D	rug Fine	and i	Education		Trust
Assets:										
Cash and Cash Equivalents	\$	69,151	\$	173,012	\$	18,599	\$	9,217	\$	28,134
Receivables:										
Taxes		0		0		0		0		0
Accounts		0		0		1,003		75		112
Intergovernmental		12,052		148,645		0		0		0
Special Assessments		0		0		0		0		0
Inventory of Supplies, at Cost		0		38,164		0		0		0
Total Assets	\$	81,203	\$	359,821	\$	19,602	\$	9,292	\$	28,246
Liabilities:										
Accounts Payable	\$	0	\$	119,388	\$	0	\$	0	\$	0
Accrued Wages and Benefits Payable		0		0		0		0		0
Deferred Revenue		8,035		99,097		0		0		0
Total Liabilities		8,035		218,485		0		0		0
Fund Balances:										
Reserved for Encumbrances		3,582		0		628		0		0
Reserved for Supplies Inventory		0		38,164		0		0		0
Undesignated/Unreserved		69,586		103,172		18,974		9,292		28,246
Total Fund Balances		73,168		141,336		19,602		9,292		28,246
Total Liabilities and Funds Balances	\$	81,203	\$	359,821	\$	19,602	\$	9,292	\$	28,246

Re	ecreation	Co	ossford mmunity Arts mmission	B	lock Grant	eet Lighting	Accrued mpensation	sitors and		Total Nonmajor Special venue Funds
\$	48,026	\$	2,045	\$	236,492	\$ 69,112	\$ 204,641	\$ 60,145	\$	918,574
	44,728		0		0	0	0	0		44,728
	0		0		0	0	0	0		1,190
	2,206		0		0	0	0	0		162,903
	0		0		0	195,065	0	0		195,065
	0		0		0	0	0	0		38,164
\$	94,960	\$	2,045	\$	236,492	\$ 264,177	\$ 204,641	\$ 60,145	\$	1,360,624
				-			 			
\$	1,061	\$	0	\$	0	\$ 13,236	\$ 0	\$ 0	\$	133,685
	10,953		0		0	0	0	0		10,953
	46,934		0		0	195,065	0	0		349,131
	58,948		0		0	208,301	 0	0		493,769
						,				, , , , , , , , , , , , , , , , , , ,
	573		0		0	0	0	0		4,783
	0		0		0	0	0	0		38,164
	35,439		2,045		236,492	55,876	204,641	60,145		823,908
	36,012		2,045		236,492	 55,876	204,641	60,145		866,855
\$	94,960	\$	2,045	\$	236,492	\$ 264,177	\$ 204,641	\$ 60,145	\$	1,360,624
									_	

## Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Year Ended December 31, 2008

Down	State Highw	ay	Street Construction, Maintenance and Repair		Orug Fine		orcement Education	Ent	Law Forcement Trust
Revenues:	\$	0	\$ 0	\$	0	\$	0	\$	0
Property Taxes Other Local Taxes	Ф	0	\$ 0 0	Э	0	Э	0	Э	0
Intergovernmental Revenues	24,74	•	431,657		0		0		0
Charges for Services	24,7-	0	431,037		0		0		0
Special Assessments		0	0		0		0		0
Fines and Forfeitures		0	0		7,705		2,067		2,032
All Other Revenue		0	0		0		2,000		1,388
Total Revenue	24,74		431,657		7,705		4,067		3,420
Total Revenue	24,72	+/	451,037		7,703		4,007		3,420
Expenditures:									
Current:									
Security of Persons and Property		0	0		3,436		0		0
Leisure Time Activities		0	0		0		0		0
Transportation	12,78	39	410,190		0		0		0
Total Expenditures	12,78	39	410,190		3,436		0		0
Excess (Deficiency) of Revenues									
Over Expenditures	11,95	58	21,467		4,269		4,067		3,420
Other Financing Sources (Uses):									
Transfers In		0	0		0		0		0
Transfers Out		0	(252,900)		0		0		0
<b>Total Other Financing Sources (Uses)</b>		0	(252,900)		0		0		0
Net Change in Fund Balances	11,95	58	(231,433)		4,269		4,067		3,420
Fund Balances at Beginning of Year	61,21	10	351,969		15,333		5,225		24,826
Increase in Inventory Reserve		0	20,800		0		0		0
Fund Balances End of Year	\$ 73,16	58	\$ 141,336	\$	19,602	\$	9,292	\$	28,246

R	ecreation_	Rossford Community Arts Commission	Block Grant	Downtown Streetscape	Street Lighting Assessment	Accrued Compensation	Visitors and Conventions	Total Nonmajor Special Revenue Funds
\$	38,417	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 38,417
	0	0	0	0	0	0	60,145	60,145
	7,866	0	13,552	0	0	0	0	477,822
	99,823	0	0	0	0	0	0	99,823
	0	0	0	587	183,294	0	0	183,881
	0	0	0	0	0	0	0	11,804
	26,202	409	0	0	0	0	0	29,999
	172,308	409	13,552	587	183,294	0	60,145	901,891
	0	0	0	0	158,322	0	0	161,758
	232,053	1,390	0	0	0	0	0	233,443
_	0	0	0	0	0	0	0	422,979
	232,053	1,390	0	0	158,322	0	0	818,180
	(59,745)	(981)	13,552	587	24,972	0	60,145	83,711
	119,999	0	0	0	0	0	0	119,999
	0	0	0	(587)	0	(30,359)	0	(283,846)
	119,999	0	0	(587)	0	(30,359)	0	(163,847)
	60,254	(981)	13,552	0	24,972	(30,359)	60,145	(80,136)
	(24,242)	3,026	222,940	0	30,904	235,000	0	926,191
	0	0	0	0	0	0	0	20,800
\$	36,012	\$ 2,045	\$ 236,492	\$ 0	\$ 55,876	\$ 204,641	\$ 60,145	\$ 866,855
	<del></del>							

# Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2008

	Landfill Closure		Lewis Street Paving and Curbs		Capital Improvement		Fire Capital Improvement	
Assets:								
Cash and Cash Equivalents	\$	17,147	\$	13,211	\$	73,731	\$	415,617
Receivables:								
Taxes		0		0		0		229,774
Intergovernmental		0		0		0		11,939
Special Assessments		0		8,789		0		0
Total Assets	\$	17,147	\$	22,000	\$	73,731	\$	657,330
Liabilities:								
Accounts Payable	\$	13,291	\$	0	\$	0	\$	0
Deferred Revenue		0		8,789		0		241,713
Total Liabilities		13,291		8,789		0		241,713
Fund Balances:								
Reserved for Encumbrances		0		0		2,097		349,505
Undesignated/Unreserved		3,856		13,211		71,634		66,112
<b>Total Fund Balances</b>		3,856		13,211		73,731		415,617
<b>Total Liabilities and Funds Balances</b>	\$	17,147	\$	22,000	\$	73,731	\$	657,330

R	ermanent ecreation provement	Electrical ndustrial Court	Total Nonmajor Capital jects Funds
\$	79,674	\$ 27,608	\$ 626,988
	44,728	0	274,502
	2,206	0	14,145
	0	0	8,789
\$	126,608	\$ 27,608	\$ 924,424
\$	0	\$ 0	\$ 13,291
	46,934	0	297,436
	46,934	0	310,727
	5,597	0	357,199
	74,077	 27,608	256,498
	79,674	27,608	613,697
\$	126,608	\$ 27,608	\$ 924,424

## Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Capital Projects Funds For the Year Ended December 31, 2008

Davis	Landfill Closure	Lewis Street Paving and Curbs	Capital Improvement	Fire Capital Improvement	Permanent Recreation Improvement	
Revenues:	<b>.</b>	Φ	ф О	ф 100.050	Ф 20.000	
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 198,058	\$ 38,899	
Intergovernmental Revenues	0	0	0	27,190	5,366	
Special Assessments	0	7,442	0	0	0	
Total Revenue	0	7,442	0	225,248	44,265	
Expenditures:						
Capital Outlay	96,751	0	306,431	39,912	137,275	
Debt Service:						
Principal Retirement	15,000	5,000	60,000	0	0	
Interest & Fiscal Charges	10,460	2,582	60,548	0	0	
Total Expenditures	122,211	7,582	426,979	39,912	137,275	
Excess (Deficiency) of Revenues						
Over Expenditures	(122,211)	(140)	(426,979)	185,336	(93,010)	
Other Financing Sources (Uses):						
Transfers In	120,000	0	474,861	0	0	
Transfers Out	0	0	0	0	0	
Total Other Financing Sources (Uses)	120,000	0	474,861	0	0	
Net Change in Fund Balances	(2,211)	(140)	47,882	185,336	(93,010)	
Fund Balances at Beginning of Year	6,067	13,351	25,849	230,281	172,684	
Fund Balances End of Year	\$ 3,856	\$ 13,211	\$ 73,731	\$ 415,617	\$ 79,674	

Electrical Arena Industrial Drainage Ditch Court		TIF Henry Court Road Construction	Total Nonmajor Capital Project Funds		
\$ 0	\$ 0	\$ 0	\$ 236,957 32,556		
0	28,243	0	35,685		
0	28,243	0	305,198		
0	0	0	580,369		
5,000	25,000	0	110,000		
3,662	16,166	0	93,418		
8,662	41,166	0	783,787		
(8,662)	(12,923)	0	(478,589)		
8,501	0	0	603,362		
0	0	(2,500)	(2,500)		
8,501	0	(2,500)	600,862		
(161)	(12,923)	(2,500)	122,273		
161	40,531	2,500	491,424		
\$ 0	\$ 27,608	\$ 0	\$ 613,697		

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2008

		Original Budget	F	inal Budget		Actual	Fin	riance with nal Budget Positive Vegative)
Revenues:						,		
Property Taxes	\$	650,000	\$	646,075	\$	646,080	\$	5
Municipal Income Taxes		2,785,000		2,705,041		2,837,475		132,434
Other Local Taxes		250,000		235,925		236,219		294
Intergovernmental Revenues		795,406		1,001,274		1,026,646		25,372
Charges for Services		123,000		163,040		165,125		2,085
Licenses and Permits		22,000		25,120		26,447		1,327
Investment Earnings		225,000		124,100		128,188		4,088
Special Assessments		0		300		307		7
Fines and Forfeitures		37,000		24,600		25,207		607
All Other Revenues		33,000		64,525		38,570		(25,955)
Total Revenues		4,920,406		4,990,000		5,130,264		140,264
Expenditures:								
Security of Persons and Property:								
Police:								
Personal Services		1,471,998		1,161,801		1,115,401		46,400
Contractual Services		209,957		222,659		210,439		12,220
Materials and Supplies		65,615		69,518		59,373		10,145
Other Expenditures		0		2,150		2,150		0
Capital Outlay		500		20,836		20,833		3
Total Police		1,748,070		1,476,964		1,408,196		68,768
Fire:								
Personal Services		439,382		431,364		390,162		41,202
Contractual Services		78,293		90,548		89,745		803
Materials and Supplies		32,693		38,537		34,494		4,043
Total Fire		550,368		560,449		514,401		46,048
Civil Defense:								
Contractual Services		6,803		6,853		5,126		1,727
Total Security of Persons and Property		2,305,241		2,044,266	_	1,927,723		116,543
Leisure Time Activities: Parks:								
Contractual Services		10,000		9,600		6,049		3,551
Materials and Supplies		5,500		5,583		3,405		2,178
Capital Outlay	_	6,200		6,518		4,293		2,225
Total Leisure Time Activities		21,700		21,701		13,747		7,954

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Basic Utility Services:				
Refuse Pick-up/Curbside Recycling:				
Contractual Services	227,500	263,813	261,000	2,813
Total Basic Utility Services	227,500	263,813	261,000	2,813
Transportation:				
Public Works:				
Personal Services	619,793	638,758	630,223	8,535
Contractual Services	123,310	105,875	77,005	28,870
Materials and Supplies	31,810	35,225	25,121	10,104
Capital Outlay	8,012	11,512	11,359	153
Total Transportation	782,925	791,370	743,708	47,662
General Government:				
City Council:				
Personal Services	30,634	30,434	29,416	1,018
Contractual Services	4,050	9,540	9,085	455
Materials and Supplies	50	75	66	9
Total City Council	34,734	40,049	38,567	1,482
Mayor:				
Personal Services	9,300	9,220	8,854	366
Contractual Services	50	40	40	0
Materials and Supplies	50	130	130	0
Total Mayor	9,400	9,390	9,024	366
Administrator:				
Personal Services	180,726	167,535	142,752	24,783
Contractual Services	4,000	4,325	2,133	2,192
Capital Outlay	1,125	875	529	346
Total Administrator	185,851	172,735	145,414	27,321
General Government:				
Personal Services	0	956	936	20
Contractual Services	507,797	429,674	319,734	109,940
Materials and Supplies	11,660	12,560	9,971	2,589
Other Expenditures	25,040	44,879	43,729	1,150
Capital Outlay	2,000	0	0	0
Total General Government	546,497	488,069	374,370	113,699
				(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Building and Occupancy:				
Personal Services	0	17	17	0
Contractual Services	263,548	260,548	195,992	64,556
Materials and Supplies	9,000	3,500	1,953	1,547
Total Building and Occupancy	272,548	264,065	197,962	66,103
Finance/Tax:				
Personal Services	132,040	131,629	123,480	8,149
Contractual Services	5,900	25,103	23,649	1,454
Materials and Supplies	7,939	6,789	4,204	2,585
Other Expenditures	6,000	0	0	0
Capital Outlay	8,500	8,500	5,488	3,012
Total Finance/Tax	160,379	172,021	156,821	15,200
Treasurer:				
Personal Services	1,235	1,235	1,085	150
Law:				
Contractual Services	179,579	184,778	168,162	16,616
Total General Government	1,390,223	1,332,342	1,091,405	240,937
Total Expenditures	4,727,589	4,453,492	4,037,583	415,909
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	192,817	536,508	1,092,681	556,173
Other Financing Sources (Uses):				
Transfers In	3,000	3,087	3,087	0
Transfers Out	(510,273)	(701,601)	(701,601)	0
Total Other Financing Sources (Uses)	(507,273)	(698,514)	(698,514)	0
Net Change in Fund Balance	(314,456)	(162,006)	394,167	556,173
Fund Balance at Beginning of Year	1,817,239	1,817,239	1,817,239	0
Prior Year Encumbrances	291,201	291,201	291,201	0
Fund Balance at End of Year	\$ 1,793,984	\$ 1,946,434	\$ 2,502,607	\$ 556,173

#### GENERAL OBLIGATION DEBT SERVICE FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:  Total Revenues	\$ 0	\$ 0	\$ 0	\$ 0	
Total Revenues	\$ 0	\$ 0	\$ 0	\$ 0	
Expenditures:					
Debt Service:					
Principal Retirement	425,000	425,000	425,000	0	
Interest and Fiscal Charges	22,500	19,656	19,656	0	
Total Expenditures	447,500	444,656	444,656	0	
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(447,500)	(444,656)	(444,656)	0	
Other Financing Sources (Uses):					
General Obligation Notes Issued	340,000	340,000	340,000	0	
Transfers In	107,000	105,000	105,000	0	
Total Other Financing Sources (Uses)	447,000	445,000	445,000	0	
Net Change in Fund Balance	(500)	344	344	0	
Fund Balance at Beginning of Year	639	639	639	0	
Fund Balance at End of Year	\$ 139	\$ 983	\$ 983	\$ 0	

#### TAX INCREMENT EQUALIZATION FUND

		Original Budget	Final Budget		Actual		Variance with Final Budget Positive (Negative)	
Revenues:								_
Property Taxes	\$	450,000	\$	576,098	\$	576,098	\$	0
Intergovernmental Revenues		0		360		360		0
Investment Earnings		13,000		7,000		6,533		(467)
Total Revenues		463,000		583,458		582,991		(467)
Expenditures:								
Capital Outlay		205,000		180,000		173,663		6,337
Debt Service:								
Principal Retirement		55,000		50,000		50,000		0
Interest and Fiscal Charges		83,375		83,368		83,368		0
Total Expenditures		343,375		313,368		307,031		6,337
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		119,625		270,090		275,960		5,870
Other Financing Sources (Uses):								
Transfers Out		(126,166)		(128,501)		(128,501)		0
Total Other Financing Sources (Uses)		(126,166)		(128,501)		(128,501)		0
Net Change in Fund Balance		(6,541)		141,589		147,459		5,870
Fund Balance at Beginning of Year		896,031		896,031		896,031		0
Fund Balance at End of Year	\$	889,490	\$	1,037,620	\$	1,043,490	\$	5,870

#### TID ROAD ACQUISITION FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	<b># #</b> 00.000	d 251020	<b>A A C A C A C C C C C C C C C C</b>	Φ
Special Assessments	\$ 500,000	\$ 364,820	\$ 364,820	\$ 0
Total Revenues	500,000	364,820	364,820	0
Expenditures:				
Capital Outlay	5,001	9	9	0
Debt Service:				
Principal Retirement	1,805,000	1,805,000	1,805,000	0
Interest and Fiscal Charges	83,490	83,481	83,481	0
Total Expenditures	1,893,491	1,888,490	1,888,490	0
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(1,393,491)	(1,523,670)	(1,523,670)	0
Other Financing Sources (Uses):				
General Obligation Notes Issued	1,400,000	1,400,000	1,400,000	0
Total Other Financing Sources (Uses)	1,400,000	1,400,000	1,400,000	0
Net Change in Fund Balance	6,509	(123,670)	(123,670)	0
Fund Balance at Beginning of Year	346,486	346,486	346,486	0_
Fund Balance at End of Year	\$ 352,995	\$ 222,816	\$ 222,816	\$ 0

#### STATE HIGHWAY FUND

	Original Budget			Final Budget		Actual		ance with al Budget ositive egative)
Revenues:								
Intergovernmental Revenues	\$	26,500	\$	23,525	\$	24,961	\$	1,436
Total Revenues		26,500		23,525		24,961		1,436
Expenditures:								
Transportation:								
Materials and Supplies		27,892		24,855		12,789		12,066
Capital Outlay		10,044		9,796		3,582		6,214
Total Expenditures		37,936		34,651		16,371		18,280
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(11,436)		(11,126)		8,590		19,716
Fund Balance at Beginning of Year		55,372		55,372		55,372		0
Prior Year Encumbrances		1,607		1,607		1,607		0
Fund Balance at End of Year	\$	45,543	\$	45,853	\$	65,569	\$	19,716

#### STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	h 105 150	h 415.702	<b>.</b>	A 17.702
Intergovernmental Revenues	\$ 407,450	\$ 416,582	\$ 434,284	\$ 17,702
Total Revenues	407,450	416,582	434,284	17,702
Expenditures:				
Transportation:				
Contractual Services	81,832	87,309	80,395	6,914
Materials and Supplies	174,224	183,124	155,626	27,498
Capital Outlay	464,500	197,224	179,873	17,351
Total Expenditures	720,556	467,657	415,894	51,763
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(313,106)	(51,075)	18,390	69,465
Other Financing Sources (Uses):				
Transfers Out	0	(252,900)	(252,900)	0
Total Other Financing Sources (Uses)	0	(252,900)	(252,900)	0
Net Change in Fund Balance	(313,106)	(303,975)	(234,510)	69,465
Fund Balance at Beginning of Year	211,970	211,970	211,970	0
Prior Year Encumbrances	76,856	76,856	76,856	0
Fund Balance at End of Year	\$ (24,280)	\$ (15,149)	\$ 54,316	\$ 69,465

#### DRUG FINE FUND

Original Budget Final Budget Actual	Variance with Final Budget Positive (Negative)	
Revenues:		
Fines and Forfeitures \$ 1,500 \$ 6,592 \$ 6,702	\$	110
Total Revenues 1,500 6,592 6,702		110
Expenditures:		
Security of Persons and Property:		
Contractual Services         0         10,000         4,064	5	,936
Total Expenditures         0         10,000         4,064	5	,936
Excess (Deficiency) of Revenues		
Over (Under) Expenditures 1,500 (3,408) 2,638	6	,046
Fund Balance at Beginning of Year15,33315,33315,333		0
Fund Balance at End of Year \$ 16,833 \$ 11,925 \$ 17,971	\$ 6	,046

#### ENFORCEMENT AND EDUCATION FUND

Revenues:	Original Budget Final E				l Budget Actual			Variance with Final Budget Positive (Negative)		
Fines and Forfeitures	\$	2,000	\$	1,872	\$	1,992	\$	120		
All Other Revenues		0		2,000		2,000		0		
Total Revenues		2,000		3,872		3,992		120		
Expenditures:										
Security of Persons and Property:										
Contractual Services		1,000		0		0		0		
Total Expenditures		1,000		0		0		0		
Excess (Deficiency) of Revenues										
Over (Under) Expenditures		1,000		3,872		3,992		120		
Fund Balance at Beginning of Year		5,225		5,225		5,225		0		
Fund Balance at End of Year	\$	6,225	\$	9,097	\$	9,217	\$	120		

#### LAW ENFORCEMENT TRUST FUND

	Original Budget F			Final Budget Actual			Variance with Final Budget Positive (Negative)	
Revenues:								
Fines and Forfeitures	\$	0	\$	1,920	\$	1,920	\$	0
All Other Revenues		0		1,388		1,388		0
Total Revenues		0		3,308		3,308		0
Expenditures:								
Security of Persons and Property:								
Contractual Services		1,000		0		0		0
Total Expenditures		1,000		0		0		0
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(1,000)		3,308		3,308		0
Other Financing Sources (Uses):								
Transfers In		0		2,249		2,249		0
Transfers Out		0		(2,249)		(2,249)		0
Total Other Financing Sources (Uses)		0		0		0		0
Net Change in Fund Balance		(1,000)		3,308		3,308		0
Fund Balance at Beginning of Year		24,826		24,826		24,826		0
Fund Balance at End of Year	\$	23,826	\$	28,134	\$	28,134	\$	0

#### RECREATION FUND

	Original Budget		Final Budget		Actual		Variance with Final Budget Positive (Negative)	
Revenues:								
Property Taxes	\$	37,000	\$	38,412	\$	38,417	\$	5
Intergovernmental Revenues		4,000		4,448		7,866		3,418
Charges for Services		75,500		90,596		99,823		9,227
All Other Revenues		17,000		24,667		26,202		1,535
Total Revenues		133,500		158,123		172,308		14,185
Expenditures:								
Leisure Time Activities:								
Personal Services		186,578		207,150		191,931		15,219
Contractual Services		62,111		40,671		34,355		6,316
Materials and Supplies		37,346		38,646		29,426		9,220
Other Expenditures		1,000		450		450		0
Capital Outlay		1,000		1,118		1,094		24
Total Expenditures		288,035		288,035		257,256		30,779
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(154,535)		(129,912)		(84,948)		44,964
Other Financing Sources (Uses):								
Transfers In		147,463		119,999		119,999		0
Total Other Financing Sources (Uses)		147,463		119,999		119,999		0
Net Change in Fund Balance		(7,072)		(9,913)		35,051		44,964
Fund Balance at Beginning of Year		4,269		4,269		4,269		0
Prior Year Encumbrances		7,072		7,072		7,072		0
Fund Balance at End of Year	\$	4,269	\$	1,428	\$	46,392	\$	44,964

#### ROSSFORD COMMUNITY ARTS COMMISSION FUND

Revenues:		riginal Budget	Fina	al Budget	Ā	Actual		Variance with Final Budget Positive (Negative)	
All Other Revenues	\$	3,000	\$	409	\$	409	\$	0	
Total Revenues	Ψ	3,000	Ψ	409	Ψ	409	Ψ	0	
Expenditures:									
Leisure Time Activities:									
Contractual Services		3,000		3,000		1,390		1,610	
Total Expenditures		3,000		3,000		1,390		1,610	
Excess (Deficiency) of Revenues									
Over (Under) Expenditures		0		(2,591)		(981)		1,610	
Fund Balance at Beginning of Year		3,026		3,026		3,026		0	
Fund Balance at End of Year	\$	3,026	\$	435	\$	2,045	\$	1,610	

#### BLOCK GRANT FUND

Danasas	Original Budget			al Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues:	Φ.	0	Φ	12.550	Ф	12.552	Ф	0	
Intergovernmental Revenues	\$	0	\$	13,552	\$	13,552	\$	0	
Total Revenues		0		13,552		13,552		0	
Expenditures:									
Total Expenditures		0		0		0		0	
Excess (Deficiency) of Revenues									
Over (Under) Expenditures		0		13,552		13,552		0	
Fund Balance at Beginning of Year		222,940		222,940		222,940		0	
Fund Balance at End of Year	\$	222,940	\$	236,492	\$	236,492	\$	0	

#### DOWNTOWN STREETSCAPE FUND

	riginal Budget	Final	Budget	A	ctual	Variance with Final Budget Positive (Negative)	
Revenues:							
Special Assessments	\$ 3,000	\$	587	\$	587	\$	0
Total Revenues	 3,000		587		587		0
<b>Expenditures:</b>							
Total Expenditures	 0		0		0		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	3,000		587		587		0
Other Financing Sources (Uses):							
Transfers Out	(3,000)		(587)		(587)		0
Total Other Financing Sources (Uses)	(3,000)		(587)		(587)		0
Net Change in Fund Balance	0		0		0		0
Fund Balance at Beginning of Year	 0		0		0		0
Fund Balance at End of Year	\$ 0	\$	0	\$	0	\$	0

#### STREET LIGHTING ASSESSMENT FUND

	Original Budget Fina			inal Budget Actual			Variance with Final Budget Positive (Negative)		
Revenues:	¢	165 000	\$	192 204	ø	192 204	ď	0	
Special Assessments	\$	165,000	<u> </u>	183,294	\$	183,294	\$	0	
Total Revenues		165,000		183,294		183,294		0	
Expenditures:									
Security of Persons and Property:									
Contractual Services		179,785		194,785		157,544		37,241	
Total Expenditures		179,785		194,785		157,544		37,241	
Excess (Deficiency) of Revenues									
Over (Under) Expenditures		(14,785)		(11,491)		25,750		37,241	
Fund Balance at Beginning of Year		28,577		28,577		28,577		0	
Prior Year Encumbrances		14,785		14,785		14,785		0	
Fund Balance at End of Year	\$	28,577	\$	31,871	\$	69,112	\$	37,241	

#### ACCRUED COMPENSATION FUND

nec	MCLD CO	)1111 L1 1011	11011	LOND				
Damana	Original Budget			al Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues: Total Revenues	\$	0	\$	0	\$	0	\$	0
Expenditures:								
General Government:								
Total Expenditures		0		0		0		0
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		0		0		0		0
Other Financing Sources (Uses):								
Transfers Out		0		(30,359)		(30,359)		0
Total Other Financing Sources (Uses)		0		(30,359)		(30,359)		0
Net Change in Fund Balance		0		(30,359)		(30,359)		0
Fund Balance at Beginning of Year		235,000		235,000		235,000		0
Fund Balance at End of Year	\$	235,000	\$	204,641	\$	204,641	\$	0

#### VISITORS AND CONVENTIONS FUND

	ginal dget	Fin	al Budget	Actual	Final Pos	Budget itive ative)
Revenues:						
Other Local Taxes	\$ 0	\$	60,145	\$ 60,145	\$	0
Total Revenues	0		60,145	60,145		0
Expenditures:						
Total Expenditures	 0		0	 0		0
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	0		60,145	60,145		0
Fund Balance at Beginning of Year	0		0	0		0
Fund Balance at End of Year	\$ 0	\$	60,145	\$ 60,145	\$	0

#### LANDFILL CLOSURE FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	Φ	Φ	Φ 0	Φ 0
Total Revenues	\$ 0	\$ 0	\$ 0	\$ 0
Expenditures:				
Capital Outlay	103,965	110,578	107,654	2,924
Debt Service:				
Principal Retirement	15,000	15,000	15,000	0
Interest and Fiscal Charges	5,573	10,460	10,460	0
Total Expenditures	124,538	136,038	133,114	2,924
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(124,538)	(136,038)	(133,114)	2,924
Other Financing Sources (Uses):				
Transfers In	107,573	120,000	120,000	0
Total Other Financing Sources (Uses)	107,573	120,000	120,000	0
Net Change in Fund Balance	(16,965)	(16,038)	(13,114)	2,924
Fund Balance at Beginning of Year	5	5	5	0
Prior Year Encumbrances	16,965	16,965	16,965	0
Fund Balance at End of Year	\$ 5	\$ 932	\$ 3,856	\$ 2,924

#### LEWIS STREET PAVING AND CURBS FUND

	Original Budget			al Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:							
Special Assessments	\$	7,000	\$	7,442	\$ 7,442	\$	0
Total Revenues		7,000		7,442	 7,442		0
<b>Expenditures:</b>							
Debt Service:							
Principal Retirement		5,000		5,000	5,000		0
Interest and Fiscal Charges		2,600		2,582	 2,582		0
Total Expenditures		7,600		7,582	7,582		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(600)		(140)	(140)		0
Other Financing Sources (Uses):							
Transfers In		600		0	0		0
Total Other Financing Sources (Uses)		600		0	0		0
Net Change in Fund Balance		0		(140)	(140)		0
Fund Balance at Beginning of Year		13,351		13,351	13,351		0
Fund Balance at End of Year	\$	13,351	\$	13,211	\$ 13,211	\$	0

#### CAPITAL IMPROVEMENT FUND

							Fin	iance with al Budget
		Original						Positive
	Budget		Fin	Final Budget		Actual	(N	legative)
Revenues:								
Intergovernmental Revenues	\$	137,923	\$	0	\$	0	\$	0
Total Revenues		137,923		0		0		0
Expenditures:								
Capital Outlay		204,832		354,301		309,422		44,879
Debt Service:								
Principal Retirement		60,000		60,000		60,000		0
Interest and Fiscal Charges		60,560		60,560		60,548		12
Total Expenditures		325,392		474,861		429,970		44,891
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(187,469)		(474,861)		(429,970)		44,891
Other Financing Sources (Uses):								
Transfers In		162,637		474,861		474,861		0
Total Other Financing Sources (Uses)		162,637		474,861		474,861		0
Net Change in Fund Balance		(24,832)		0		44,891		44,891
Fund Balance at Beginning of Year		1,911		1,911		1,911		0
Prior Year Encumbrances		24,832		24,832		24,832		0
Fund Balance at End of Year	\$	1,911	\$	26,743	\$	71,634	\$	44,891

#### FIRE CAPITAL IMPROVEMENT FUND

	 Original Budget	Fir	nal Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:						
Property Taxes	\$ 190,000	\$	195,765	\$ 198,058	\$	2,293
Intergovernmental Revenues	 5,000		28,750	27,190		(1,560)
Total Revenues	195,000		224,515	225,248		733
Expenditures:						
Capital Outlay	19,551		394,551	389,975		4,576
Total Expenditures	19,551		394,551	389,975		4,576
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	175,449		(170,036)	(164,727)		5,309
Fund Balance at Beginning of Year	226,288		226,288	226,288		0
Prior Year Encumbrances	4,551		4,551	4,551		0
Fund Balance at End of Year	\$ 406,288	\$	60,803	\$ 66,112	\$	5,309

#### PERMANENT RECREATION IMPROVEMENT FUND

Revenues:		Original Budget	Fin	al Budget		Actual	Variance with Final Budget Positive (Negative)	
Property Taxes	\$	37,000	\$	38,918	\$	38,899	\$	(19)
Intergovernmental Revenues	Ψ	4,000	Ψ	1,814	Ψ	5,366	ψ	3,552
Total Revenues		41,000		40,732		44,265		3,533
Expenditures:								
Capital Outlay		2,000		147,600		142,872		4,728
Total Expenditures		2,000		147,600		142,872		4,728
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		39,000		(106,868)		(98,607)		8,261
Fund Balance at Beginning of Year		172,684		172,684		172,684		0
Fund Balance at End of Year	\$	211,684	\$	65,816	\$	74,077	\$	8,261

#### ARENA DRAINAGE DITCH FUND

711	EIMI DIMINIMOE I	off CHI CIND					
	Original Budget	Final Budget	Final Budget Actual				
Revenues:							
Total Revenues	\$ 0	\$ 0	\$ 0	\$ 0			
Expenditures:							
Debt Service:							
Principal Retirement	5,000	5,000	5,000	0			
Interest and Fiscal Charges	3,675	3,662	3,662	0			
Total Expenditures	8,675	8,662	8,662	0			
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	(8,675)	(8,662)	(8,662)	0			
Other Financing Sources (Uses):							
Transfers In	8,675	8,501	8,501	0			
Total Other Financing Sources (Uses)	8,675	8,501	8,501	0			
Net Change in Fund Balance	0	(161)	(161)	0			
Fund Balance at Beginning of Year	161	161	161	0			
Fund Balance at End of Year	\$ 161	\$ 0	\$ 0	\$ 0			

#### ELECTRICAL INDUSTRIAL COURT FUND

		Original Budget	Final Budget			Actual	Variance with Final Budget Positive (Negative)	
Revenues:	¢	20,000	\$	20 242	¢	20 242	¢	0
Special Assessments	\$	30,000	Þ	28,243	\$	28,243	\$	0
Total Revenues		30,000		28,243		28,243		0
Expenditures:								
Debt Service:								
Principal Retirement		25,000		25,000		25,000		0
Interest and Fiscal Charges		4,500		18,000		16,166		1,834
Total Expenditures		29,500		43,000		41,166		1,834
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		500		(14,757)		(12,923)		1,834
Fund Balance at Beginning of Year	_	40,531		40,531		40,531		0
Fund Balance at End of Year	\$	41,031	\$	25,774	\$	27,608	\$	1,834

#### TIF HENRY COURT ROAD CONSTRUCTION FUND

	0	riginal Budget	Budget	A	ctual	Final Pos	Budget sitive gative)
Revenues:  Total Revenues	\$	0	\$ 0	\$	0	\$	0
Expenditures:							
Total Expenditures		0	 0		0		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		0	0		0		0
Other Financing Sources (Uses):							
Proceeds from General Obligation Notes		0	0		0		0
Transfers Out		0	 (2,500)		(2,500)		0
Total Other Financing Sources (Uses)		0	(2,500)		(2,500)		0
Net Change in Fund Balance		0	(2,500)		(2,500)		0
Fund Balance at Beginning of Year		2,500	2,500		2,500		0
Fund Balance at End of Year	\$	2,500	\$ 0	\$	0	\$	0

#### Fiduciary Funds

Fiduciary fund types are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds.

#### Agency Fund

#### Cafeteria Plan Fund

To account for funds related to the IRS 125 Employee Benefits Plan.

#### Combining Statement Of Changes In Assets And Liabilities Agency Fund For the Year Ended December 31, 2008

	Balance December 31, 2007	Additions	Deductions	Balance December 31, 2008
Cafeteria Plan				
Assets:				
Restricted Assets:				
Cash and Cash Equivalents	\$1,354	\$3,089	(\$2,971)	\$1,472
Total Assets	\$1,354	\$3,089	(\$2,971)	\$1,472
Liabilities:				
Due to Others	\$1,354	\$3,089	(\$2,971)	\$1,472
Total Liabilities	\$1,354	\$3,089	(\$2,971)	\$1,472

# $oldsymbol{C}_{APITAL}\,oldsymbol{A}_{SSETS}\,oldsymbol{U}_{SED}\,oldsymbol{I}_{N}\,oldsymbol{T}_{HE}$ Operation Of Governmental $oldsymbol{F}_{UNDS}$

#### Capital Assets Used in the Operation of Governmental Funds Schedule by Source December 31, 2008

<u>Capital Assets</u>	
Land	\$361,137
Buildings	3,251,989
Improvements Other Than Buildings	165,976
Machinery and Equipment	3,435,243
Infrastructure	1,960,000
Total Capital Assets	\$9,174,345
Investment in Capital Assets	
Acquired Prior to 1994	\$4,445,965
General Fund	2,198,496
Special Revenue Funds	421,480
Capital Projects Funds	2,064,958
Proprietary Funds	1,546
Donated	41,900
Total Investment in Capital Assets	\$9,174,345

#### Capital Assets Used in the Operation of Governmental Funds Schedule by Function and Activity December 31, 2008

Function and Activity	Land	Buildings	Improvements Other Than Buildings	Machinery and Equipment
General Government:				
Council	\$0	\$0	\$0	\$5,100
Mayor	0	0	0	1,748
Administrator	0	0	0	12,967
Finance/Tax	0	0	0	89,276
Prosecutor	0	0	0	2,898
General Government	324,151	2,955,591	86,535	56,937
Civil Defense	0	0	0	34,411
Total	324,151	2,955,591	86,535	203,337
Security of Persons and Property:				
Police	0	0	0	533,889
Fire	36,986	0	0	1,501,306
Total	36,986	0	0	2,035,195
Transportation:				
Public Works	0	214,089	18,921	752,229
Governmental Infrastructure	0	0	0	0
Total	0	214,089	18,921	752,229
Leisure Time Activities:				
Park	0	82,309	60,520	332,519
Rec Center	0	0	0	111,963
Total	0	82,309	60,520	444,482
<b>Total Capital Assets</b>	\$361,137	\$3,251,989	\$165,976	\$3,435,243

### December 31, 2008

Infrastructure	Total
\$0	\$5,100
0	1,748
0	12,967
0	89,276
0	2,898
0	3,423,214
0	34,411
0	3,569,614
_	
0	522 000
0	533,889
0	1,538,292
0	2,072,181
0	985,239
1,960,000	1,960,000
1,960,000	2,945,239
0	475,348
0	111,963
0	587,311
\$1,960,000	\$9,174,345

#### Capital Assets Used in the Operation of Governmental Funds Schedule of Changes by Function and Activity For Year Ended December 31, 2008

Experien and Activity	December 31, 2007	Additions	Deletions	December 31, 2008
Function and Activity	2007	Additions	Defetions	2008
General Government:				
Council	\$5,800	\$0	(\$700)	\$5,100
Mayor	1,748	0	0	1,748
Administrator	12,967	0	0	12,967
Finance/Tax	88,766	510	0	89,276
Prosecutor	2,898	0	0	2,898
General Government	3,428,391	0	(5,177)	3,423,214
Civil Defense	34,411	0	0	34,411
Total	3,574,981	510	(5,877)	3,569,614
Security of Persons and Property:				
Police	577,838	42,486	(86,435)	533,889
Fire	1,513,573	24,719	0	1,538,292
Total	2,091,411	67,205	(86,435)	2,072,181
<u>Transportation:</u>				
Public Works	982,570	72,912	(70,243)	985,239
Governmental Infrastructure	0	1,960,000	0	1,960,000
Total	982,570	2,032,912	(70,243)	2,945,239
Leisure Time Activities:				
Park	472,860	2,488	0	475,348
Rec Center	0	111,963	0	111,963
Total	472,860	114,451	0	587,311
Total Capital Assets	\$7,121,822	\$2,215,078	(\$162,555)	\$9,174,345

## STATISTICAL SECTION



## STATISTICAL TABLES

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall financial health.

Coments	
Financial Trends  These schedules contain trend information to help the reader understand how the city's financial position has changed over time.	S 3 – S 11
Revenue Capacity  These schedules contain information to help the reader understand and assess the factors affecting the city's ability to generate its most significant local revenue sources, the property tax and the income tax.	S 12 – S 13
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.	S 14 – S 21
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the city's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S 22 – S 25
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the city's financial report relates to the services the district provides and the activities it performs.	S 26 – S 31
Sources Note: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2004; schedules presenting government-	

wide information include information beginning in that year.

## City of Rossford

#### Net Assets by Component Last Five Years (accrual basis of accounting)

	2004	2005	2006	2007
<b>Governmental Activities:</b>				
Invested in Capital Assets, Net of Related Debt	\$0	\$0	\$2,230,334	\$2,325,954
Restricted	261,942	354,721	654,720	1,045,407
Unrestricted (Deficit)	(1,027,065)	(288,831)	(1,584,218)	(433,236)
Total Governmental Activities Net Assets	(\$765,123)	\$65,890	\$1,300,836	\$2,938,125
<b>Business-type Activities:</b>				
Invested in Capital Assets, Net of Related Debt	\$1,094,015	\$1,650,574	\$2,162,511	\$2,180,523
Unrestricted	1,047,209	711,805	264,272	470,997
Total Business-type Activities Net Assets	\$2,141,224	\$2,362,379	\$2,426,783	\$2,651,520
Primary Government:				
Invested in Capital Assets, Net of Related Debt	\$1,094,015	\$1,650,574	\$4,392,845	\$4,506,477
Restricted	261,942	354,721	654,720	1,045,407
Unrestricted	20,144	422,974	(1,319,946)	37,761
Total Primary Government Net Assets	\$1,376,101	\$2,428,269	\$3,727,619	\$5,589,645

Source: Finance Director's Office

2008
\$4,377,049 1,841,528 (375,583) \$5,842,994
Ψ3,042,774
\$3,592,799 671,546 \$4,264,345
\$7,969,848 1,841,528 295,963 \$10,107,339

# Changes in Net Assets Last Five Years (accrual basis of accounting)

	2004	2005	2006	2007
Expenses				
Governmental Activities:				
Security of Persons and Property	\$1,913,297	\$1,916,592	\$2,192,210	\$2,217,135
Leisure Time Activities	329,055	157,578	256,623	273,290
Basic Utility Services	241,282	78,740	196,383	272,192
Transportation	804,255	895,459	967,393	967,713
General Government	1,097,994	1,038,816	1,162,863	1,050,907
Interest and Fiscal Charges	296,781	317,247	269,915	286,154
Total Governmental Activities Expenses	4,682,664	4,404,432	5,045,387	5,067,391
Business-type Activities:				
Water	154,188	169,827	172,507	179,850
Sewer	466,894	450,778	511,106	510,153
Marina	89,357	74,725	95,236	95,608
Total Business-type Activities Expenses	710,439	695,330	778,849	785,611
Total Primary Government Expenses	\$5,393,103	\$5,099,762	\$5,824,236	\$5,853,002
Program Revenues				
Governmental Activities:				
Charges for Services				
Security of Persons and Property	\$275,641	\$320,684	\$337,058	\$397,430
Leisure Time Activities	98,793	105,295	104,787	99,319
Transportation	13,005	11,276	11,516	30,016
General Government	32,570	27,257	33,311	51,503
Operating Grants and Contributions	353,836	291,208	400,517	360,101
Capital Grants and Contributions	11,949	95,000	0	0
Total Governmental Activities Program Revenues	785,794	850,720	887,189	938,369

2008
\$2,349,524
435,566
243,228
1,283,698
1,174,189
270,403
5,756,608
404-4-
181,248
473,651
239,299
894,198
\$6,650,806
\$394,943
126,434
43,455
124,190
476,000
1,960,000
3,125,022
· · ·

(continued)

# Changes in Net Assets Last Five Years (accrual basis of accounting)

	2004	2005	2006	2007
Business-type Activities:				
Charges for Services				
Water	190,816	201,937	189,449	186,761
Sewer	537,660	619,314	545,978	596,273
Marina	106,424	107,990	92,471	94,314
Capital Grants and Contributions	72,982	51,193	15,355	0
Total Business-type Activities Program Revenues	907,882	980,434	843,253	877,348
Total Primary Government Program Revenues	1,693,676	1,831,154	1,730,442	1,815,717
Net (Expense)/Revenue				
Governmental Activities	(3,896,870)	(3,553,712)	(4,158,198)	(4,129,022)
Business-type Activities	197,443	285,104	64,404	91,737
Total Primary Government Net (Expense)/Revenue	(\$3,699,427)	(\$3,268,608)	(\$4,093,794)	(\$4,037,285)
General Revenues and Other Changes in Net Assets				
Governmental Activities:				
Property Taxes	\$396,838	\$503,505	\$1,347,928	\$1,643,465
Municipal Income Taxes	2,766,116	2,703,654	2,691,227	2,874,755
Other Local Taxes	185,901	200,289	222,818	243,248
Grants and Entitlements not				
Restricted to Specific Programs	835,904	773,509	964,026	873,410
Investment Earnings	25,088	68,636	161,074	264,433
Miscellaneous	239,705	407,039	6,071	0
Transfers	110,000	0	0	(133,000)
Total Governmental Activities	4,559,552	4,656,632	5,393,144	5,766,311
Business-type Activities:				
Transfers	(110,000)	0	0	133,000
Total Business-type Activities	(110,000)	0	0	133,000
Total Primary Government	\$4,449,552	\$4,656,632	\$5,393,144	\$5,899,311
Change in Net Assets				
Governmental Activities	\$662,682	\$1,102,920	\$1,234,946	\$1,637,289
Business-type Activities	87,443	285,104	64,404	224,737
Total Primary Government Change in Net Assets	\$750,125	\$1,388,024	\$1,299,350	\$1,862,026

· · · · · · · · · · · · · · · · · · ·	
2008	
203,124	
536,242	
78,657	
1,404,000	
2,222,023	
5,347,045	
(2,631,586)	
1,327,825 (\$1,303,761)	
\$1,457,024	
2,961,288	
177,724	
1,024,188	
134,721	
66,510	
(285,000)	
5,536,455	
285,000	
285,000	
\$5,821,455	
\$2,904,869	
1,612,825 \$4,517,694	

## Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	1999	2000	2001	2002
General Fund				
Reserved	\$60,307	\$55,769	\$84,557	\$31,032
Unreserved	380,924	231,931	1,045,407	253,486
Total General Fund	441,231	287,700	1,129,964	284,518
All Other Governmental Funds				
Reserved	33,504	524,973	196,645	106,772
Unreserved, Undesignated,				
Reported in:				
Special Revenue Funds	112,461	9,024	15,052	48,929
Debt Service Funds	0	0	0	0
Capital Projects Funds	(592,756)	(5,995,316)	(4,547,421)	(2,088,089)
Total All Other Governmental Funds	(446,791)	(5,461,319)	(4,335,724)	(1,932,388)
Total Governmental Funds	(\$5,560)	(\$5,173,619)	(\$3,205,760)	(\$1,647,870)

2003	2004	2005	2006	2007	2008
\$40,685 19,475	\$89,031 470,857	\$194,316 1,095,583	\$227,696 1,641,559	\$249,170 2,233,166	\$10,822 2,856,091
60,160	559,888	1,289,899	1,869,255	2,482,336	2,866,913
26,647	38,133	88,791	195,949	127,508	435,510
104,996	167,033	267,537	530,492	832,677	823,908
0	(583,730)	(538,563)	(486,456)	(434,517)	(347,666)
(2,023,893)	(2,009,092)	(1,651,847)	(1,183,664)	(148,185)	87,191
(1,892,250)	(2,387,656)	(1,834,082)	(943,679)	377,483	998,943
(\$1,832,090)	(\$1,827,768)	(\$544,183)	\$925,576	\$2,859,819	\$3,865,856

# Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	1999	2000	2001	2002
Revenues:				
Taxes	\$2,415,440	\$2,608,514	\$2,965,687	\$2,932,174
Intergovernmental Revenues	1,243,065	1,316,764	1,275,775	1,014,832
Charges for Services	110,081	126,297	139,019	149,742
Licenses and Permits	43,163	73,834	201,775	70,198
Investment Earnings	45,357	303,216	60,659	27,947
Special Assessments	137,206	133,413	273,723	616,534
Fines and Forfeitures	30,877	32,431	30,495	29,386
All Other Revenue	138,053	56,713	70,920	39,839
<b>Total Revenue</b>	4,163,242	4,651,182	5,018,053	4,880,652
Expenditures:				
Current:				
Security of Persons and Property	1,591,436	1,544,121	1,887,972	1,795,309
Public Health and Welfare Services	8,091	0	0	0
Leisure Time Activities	208,846	199,381	236,888	237,125
Community Environment	258,382	181,898	240,586	0
Basic Utility Services	208,283	214,569	208,181	232,469
Transportation	789,415	918,062	897,282	898,680
General Government	866,887	1,059,887	1,067,504	1,112,502
Capital Outlay	367,500	4,759,102	1,360,741	138,857
Debt Service:				
Principal Retirement	145,482	176,047	124,554	179,594
Interest and Fiscal Charges	89,621	218,637	490,991	426,893
<b>Total Expenditures</b>	4,533,943	9,271,704	6,514,699	5,021,429
Excess (Deficiency) of Revenues				
Over Expenditures	(370,701)	(4,620,522)	(1,496,646)	(140,777)

2003	2004	2005	2006	2007	2008
			_		
\$2,999,332	\$3,307,150	\$3,405,902	\$4,114,976	\$4,875,632	\$4,608,585
1,074,329	1,154,349	1,208,669	1,453,779	1,145,682	1,520,917
181,948	136,010	172,630	222,494	190,305	255,452
64,071	29,122	23,971	27,885	23,526	26,447
16,516	25,088	68,636	161,074	264,433	134,721
530,307	578,186	692,011	570,526	815,244	584,693
32,329	42,541	36,273	42,523	46,825	36,120
99,507	24,743	177,712	26,590	75,216	143,804
4,998,339	5,297,189	5,785,804	6,619,847	7,436,863	7,310,739
1,869,529	1,803,917	1,770,761	1,965,013	1,986,623	2,146,163
0	0	0	0	0	0
229,826	240,324	209,202	224,294	274,668	246,845
0	0	0	0	0	0
218,480	241,282	78,740	196,383	272,192	243,228
863,773	815,235	804,842	859,277	948,774	1,155,517
1,258,426	1,027,233	972,775	1,045,597	995,895	1,099,175
265,170	148,969	273,232	432,431	447,867	718,677
282,150	763,984	155,912	157,000	160,000	160,000
298,815	297,435	319,507	270,328	286,611	270,897
5,286,169	5,338,379	4,584,971	5,150,323	5,372,630	6,040,502
(287,830)	(41,190)	1,200,833	1,469,524	2,064,233	1,270,237
					(Continued)

# Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	1999	2000	2001	2002
Other Financing Sources (Uses):				
Proceeds from the Sale of Capital Assets	300	3,777	0	0
Other Financing Sources - Capital Leases	200,000	0	150,000	0
General Obligation Bonds Issued	0	0	2,000,000	1,995,000
Special Assessment Bonds Issued	0	0	0	250,000
Transfers In	570,848	517,303	506,302	617,483
Transfers Out	(541,194)	(517,303)	(508,539)	(617,483)
<b>Total Other Financing Sources (Uses)</b>	229,954	3,777	2,147,763	2,245,000
Net Change in Fund Balance	(\$140,747)	(\$4,616,745)	\$651,117	\$2,104,223
Debt Service as a Percentage of Noncapital Expenditures	5.56%	4.39%	9.85%	12.42%

2003	2004	2005	2006	2007	2008
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
591,746	648,459	365,309	588,175	714,877	831,448
(466,746)	(538,459)	(365,309)	(588,175)	(847,877)	(1,116,448)
125,000	110,000	0	0	(133,000)	(285,000)
(\$162,830)	\$68,810	\$1,200,833	\$1,469,524	\$1,931,233	\$985,237
11.56%	20.04%	10.67%	8.57%	8.60%	7.41%

## Income Tax Revenues by Source, Governmental Funds Last Six Years

Tax year	2003	2004	2005	2006	2007
Income Tax Rate	2.25%	2.25%	2.25%	2.25%	2.25%
Estimated Personal Income	\$184,236,560	\$188,624,670	\$194,537,408	\$207,022,702	\$215,299,254
Total Tax Collected	\$2,472,940	\$2,651,301	\$2,615,721	\$2,784,209	\$2,889,410
Income Tax Receipts					
Withholding	1,954,911	2,132,843	2,060,044	2,180,092	2,232,644
Percentage	79.05%	80.45%	78.76%	78.30%	77.27%
Corporate	78,391	109,870	141,319	155,382	198,194
Percentage	3.17%	4.14%	5.40%	5.58%	6.86%
Individuals	439,638	408,588	414,358	448,735	458,572
Percentage	17.78%	15.41%	15.84%	16.12%	15.87%

Source: City Income Tax Department

Data not available in this format prior to 2003

## 2008

2.25%

\$223,915,324

\$2,837,475

2,242,593

79.03%

129,778

4.57%

465,104

16.39%



## Income Tax Collections Current Year and Nine Years Ago

	Calen	dar Year 2008
Income Tax Filers	Income Tax Collections	Percent of Income
Top Ten All Others Total	\$1,116,894 1,720,581 \$2,837,475	39.36% 60.64% 100.00%
	Calen	dar Year 1999
Income Tax Filers	Income Tax Collections	Percent of Income
Top Ten All Others	\$912,170 1,110,675	45.09% 54.91%
Total	\$2,022,845	100.00%

Source: City Income Tax Department

## Ratio of Outstanding Debt By Type Last Ten Years

	1999	2000	2001	2002
Governmental Activities (1)				
General Obligation Bonds Payable	\$925,000	\$840,000	\$2,750,000	\$4,650,000
Special Assessment Bonds Payable	0	0	0	240,000
Capital Leases	270,042	178,995	268,640	194,046
Business-type Activities (1)				
General Obligation Bonds Payable	\$0	\$0	\$3,320,000	\$3,320,000
Ohio Water Development Authority Loans Payable	1,850,812	1,775,923	1,697,916	1,616,658
Ohio Public Works Commission Loan	93,895	93,895	84,505	79,810
Total Primary Government	\$3,139,749	\$2,888,813	\$8,121,061	\$10,100,514
Population (2)				
City of Rossford	5,861	6,406	6,406	6,406
Outstanding Debt Per Capita	\$536	\$451	\$1,268	\$1,577
Income (3)				
Personal (in thousands)	156,706	175,172	174,121	177,401
Percentage of Personal Income	2.00%	1.65%	4.66%	5.69%

#### **Sources:**

- (1) City Finance Director's Office
- (2) US Bureau of Census, Population Division
- (3) US Department of Commerce, Bureau of Economic Analysis
  - (a) Per Capita Income is only available by County, Total Personal Income is a calculation

	2003	2004	2005	2006	2007	2008
	<b></b>	<b>**</b> 0.* <b>*</b> 0.00		** ***		44.4.7.000
	\$4,472,000	\$3,817,000	\$3,717,000	\$3,585,000	\$3,450,000	\$3,315,000
	215,000	190,000	165,000	140,000	115,000	90,000
	114,896	30,912	0	0	0	0
	Φ2 200 000	Ф2 240 000	¢2 100 000	Φ2 115 000	¢2 010 000	<b>\$2,007,000</b>
	\$3,288,000	\$3,248,000	\$3,198,000	\$3,115,000	\$3,010,000	\$2,905,000
	1,532,024	1,466,922	1,375,092	1,279,440	1,179,806	1,076,025
_	75,115	70,420	65,725	61,030	56,335	51,640
	\$9,697,035	\$8,823,254	\$8,520,817	\$8,180,470	\$7,811,141	\$7,437,665
-						
	6,406	6,406	6,406	6,406	6,406	6,406
	\$1,514	\$1,377	\$1,330	\$1,277	\$1,219	\$1,161
	184,237	188,625	194,537	207,023	215,299	223,915
	5.26%	4.68%	4.38%	3.95%	3.63%	3.32%

### Ratios of General Bonded Debt Outstanding Last Ten Years

Year	1999	2000	2001	2002
Population (1)	5,861	6,406	6,406	6,406
Assessed Value (2)	\$124,047,777	\$125,448,411	\$129,660,233	\$135,023,357
General Bonded Debt (3) General Obligation Bonds	\$925,000	\$840,000	\$6,070,000	\$7,970,000
Resources Available to Pay Principal (4)	\$0	\$0	\$0	\$0
Net General Bonded Debt	\$925,000	\$840,000	\$6,070,000	\$7,970,000
Ratio of Net Bonded Debt to Estimated Actual Value	0.75%	0.67%	4.68%	5.90%
Net Bonded Debt per Capita	\$157.82	\$131.13	\$947.55	\$1,244.15

#### **Source:**

- (1) U.S. Bureau of Census of Population
- (2) Wood County Auditor
- (3) Includes all general obligation bonded debt supported by property taxes.
- (4) Includes only Debt Service funds available for general obligation bonded debt supported by property taxes.

2003	2004	2005	2006	2007	2008
6,406	6,406	6,406	6,406	6,406	6,406
\$139,918,694	\$139,795,865	\$159,086,271	\$143,818,006	\$144,273,507	\$142,688,120
\$7,760,000	\$7,065,000	\$6,915,000	\$6,700,000	\$6,460,000	\$6,220,000
\$0	\$0	\$0	\$0	\$0	\$0
\$7,760,000	\$7,065,000	\$6,915,000	\$6,700,000	\$6,460,000	\$6,220,000
5.55%	5.05%	4.35%	4.66%	4.48%	4.36%
\$1,211.36	\$1,102.87	\$1,079.46	\$1,045.89	\$1,008.43	\$970.96



Computation of Direct and Overlapping Debt Attributable to Governmental Activities December 31, 2008

Jurisdiction	Gross Debt Outstanding	Percentage Applicable to the City of Rossford (1)	Amount Applicable to the City of Rossford
<b>Direct:</b> City of Rossford	\$5,055,000	100.00%	\$5,055,000
Overlapping: Wood County	4,640,045	5.05%	234,322
		Total	\$5,289,322

(1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the City by the total assessed valuation of the political subdivision.

Source: Wood County

	Debt Limitations Last Ten Years	3		
Collection Year	1999	2000	2001	2002
Total Debt				
Net Assessed Valuation	\$124,047,777	\$125,448,411	\$129,660,233	\$135,023,357
Legal Debt Limitation (%) (1)	10.50%	10.50%	10.50%	10.50%
Legal Debt Limitation (\$) (1)	13,025,017	13,172,083	13,614,324	14,177,452
City Debt Outstanding (2)	1,601,500	5,744,568	6,150,000	5,250,000
Less: Applicable Debt Service Fund Amounts	0	0	0	0
Net Indebtedness Subject to Limitation	1,601,500	5,744,568	6,150,000	5,250,000
Overall Legal Debt Margin	\$11,423,517	\$7,427,515	\$7,464,324	\$8,927,452
Unvoted Debt				
Net Assessed Valuation	\$124,047,777	\$125,448,411	\$129,660,233	\$135,023,357
Legal Debt Limitation (%) (1)	5.50%	5.50%	5.50%	5.50%
Legal Debt Limitation (\$) (1)	6,822,628	6,899,663	7,131,313	7,426,285
City Debt Outstanding (2)	1,601,500	5,744,568	6,150,000	5,250,000
Less: Applicable Debt Service Fund Amounts	0	0	0	0
Net Indebtedness Subject to Limitation	1,601,500	5,744,568	6,150,000	5,250,000
Overall Legal Debt Margin	\$5,221,128	\$1,155,095	\$981,313	\$2,176,285

<sup>(1)</sup> Direct Debt Limitation based upon Section 133, The Uniform Bond Act of the Ohio Revised Code.

<sup>(2)</sup> City Debt Outstanding includes Non Self-Supporting General Obligation Bonds and Notes only. Enterprise Debt is not considered in the computation of the Legal Debt Margin. The Total Value of the RTID Notes is included.

2003	2004	2005	2006	2007	2008
\$139,918,694	\$139,795,865	\$159,086,271	\$143,818,006	\$144,273,507	\$142,688,120
10.50%	10.50%	10.50%	10.50%	10.50%	10.50%
14,691,463	14,678,566	16,704,058	15,100,891	15,148,718	14,982,253
5,586,893	5,462,000	5,247,000	6,320,000	5,680,000	5,055,000
0	0	0	0	0	0
5,586,893	5,462,000	5,247,000	6,320,000	5,680,000	5,055,000
\$9,104,570	\$9,216,566	\$11,457,058	\$8,780,891	\$9,468,718	\$9,927,253
\$139,918,694	\$139,795,865	\$159,086,271	\$143,818,006	\$144,273,507	\$142,688,120
5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
7,695,528	7,688,773	8,749,745	7,909,990	7,935,043	7,847,847
5,586,893	5,462,000	5,247,000	6,320,000	5,680,000	5,055,000
0	0	0	0	0	0
5,586,893	5,462,000	5,247,000	6,320,000	5,680,000	5,055,000
\$2,108,635	\$2,226,773	\$3,502,745	\$1,589,990	\$2,255,043	\$2,792,847

### Demographic and Economic Statistics Last Ten Years

Calendar Year	1999	2000	2001	2002
<b>Population</b> (1)				
City of Rossford	5,861	6,406	6,406	6,406
Wood County	116,820	121,065	121,065	121,065
<b>Income</b> (2) (a)				
Total Personal (in thousands)	156,706	175,172	174,121	177,401
Per Capita	26,737	27,345	27,181	27,693
Unemployment Rate (3)				
Federal	4.5%	4.2%	3.8%	4.8%
State	4.3%	4.3%	3.7%	4.3%
Wood County	3.5%	3.2%	3.5%	4.8%
Civilian Work Force Estimates (3)				
State	5,749,000	5,783,000	5,857,000	5,828,000
Wood County	67,100	67,800	68,400	67,600

#### **Sources:**

- (1) US Bureau of Census of Population
- (2) Per Capita Income is only available by County, Total Personal Income is a calculation
- (3) State Department of Labor Statistics

2003	2004	2005	2006	2007	2008
c 10 c	c 10 c	- 10-	- 10-	- 10-	c 10 c
6,406	6,406	6,406	6,406	6,406	6,406
123,020	123,020	123,020	123,020	123,020	125,399
194 227	100 625	104 527	207.022	215 200	222 015
184,237	188,625	194,537	207,023	215,299	223,915
28,760	29,445	30,368	32,317	33,609	34,954
5.8%	6.0%	5.5%	5.0%	4.6%	5.8%
5.7%	6.1%	6.0%	5.9%	5.6%	6.6%
5.4%	5.7%	5.6%	5.2%	5.4%	6.8%
5,915,000	5,834,400	5,901,000	5,971,500	5,976,500	5,986,400
68,000	65,800	67,400	68,200	68,600	68,400



## Principal Employers Current Year and Nine Years Ago

			2008	
Employer	Nature of Business	Number of Employees	Rank	Percentage of Total Employment
Adecco Employment Services	Employment Agency	568	1	0.11
Rossford Exempted School District	Public Education	449	2	0.09
Meijer	Retail Store	385	3	0.08
Pilkington North America, Inc.	Float Glass Manufacturer	382	4	0.08
Bass Pro Outdoor World	Retail Store	341	5	0.07
Target Corporation	Retail Store	259	6	0.05
Tamarkin Company	Grocery Store	220	7	0.04
Home Depot U.S.A.	Home Improvement Retailer	153	8	0.03
JCIA Enterprises	Restaurant	134	9	0.03
City of Rossford	Municipal Government	111	10	0.02
Total		3,002		
Total Employment within the City		5,000		
			1999	
Employer	Nature of Business	Number of Employees	Rank	Percentage of Total Employment
Chrysler Corporation	Automotive Manufacturer	2,288	1	0.29
IBEW Local 8 - Electrical Wkrs	Labor Union	1,720	2	0.22
Owens Community College	Education	1,575	3	0.22
Great Lakes Window	Window Manufacturer	580	4	0.20
Pilkington North America, Inc*	Float Glass Manufacturer	360	5	0.07
Adecco Employment Services	Temporary Services	327	6	0.03
Calphalon Corporation	Cookware Manufacturer	287	7	0.04
•				
Penta Joint Vocational School Dist	Education	272	8	0.03

Rossford Exempted School District

Total Employment within the City

Crown Cork & Seal

Total

Sources: City of Rossford Income Tax Department

236

188

7,833

8,000

9

10

0.03

0.02

Education

Cork and Seal Manufacturer

<sup>\* 1998</sup> Company name was Libbey-Owens Ford

### Full Time Equivalent Employees by Function Last Ten Years

	1999	2000	2001	2002	2003
<b>Governmental Activities</b>					
General Government					
Finance	2.00	2.00	2.00	2.00	2.00
General Government	0.60	0.60	1.00	1.00	1.00
Administration	3.00	3.00	3.00	3.00	3.00
Building & Facilities	1.00	1.00	1.00	1.00	1.00
Security of Persons and Property					
Police	17.50	17.50	16.50	16.50	16.50
Fire*	3.80	3.80	3.80	3.80	3.80
Volunteer Firefighters	31.00	31.00	31.00	35.00	35.00
Transportation					
Street	10.00	10.00	10.00	10.00	10.00
Leisure Time Activities					
Recreation Center**	6.50	6.50	6.50	6.50	6.50
<b>Business-Type Activities</b>					
Utilities					
Water	0.00	0.00	0.00	0.00	0.00
Sewer	1.00	1.00	1.00	1.00	1.00
Marina	2.10	2.10	2.10	2.10	2.10
Total Employees *	47.50	47.50	46.90	46.90	46.90

Method: 1.00 for each full-time, 0.50 for each part-time and 0.25 for each seasonal employee

<sup>\*</sup> Fire FTEs based on staffing of Fire Station. Volunteer Firefighters not included in total.

<sup>\* \*</sup> Recreation Center contract staff (umpires, etc.) not included in FTEs

2004	2005	2006	2007	2008
2.00	2.00	2.00	2.00	2.00
1.00	1.00	1.00	0.00	0.00
3.00	2.50	2.00	3.00	3.00
1.00	1.00	0.50	0.00	0.00
16.50	13.50	13.50	15.50	15.50
3.80	3.80	3.80	16.50	18.00
35.00	30.00	30.00	30.00	30.00
10.00	10.00	10.00	10.00	10.00
6.50	6.50	6.50	6.00	6.25
0.00	0.00	0.00	0.00	0.00
1.00	1.00	1.00	0.00	0.00
2.10	2.10	2.10	1.50	1.50
46.90	43.40	42.40	54.50	56.25

## Operating Indicators by Function Last Ten Years

	1999	2000	2001	2002
<b>Governmental Activities</b>				
General Government				
Population Served	6,351	6,406	6,406	6,406
Licenses and Permits				
Number of Building Permits	NA	NA	NA	64
Value of Building Permits	NA	NA	NA	\$5,348,395
Security of Persons and Property				
Police				
Number of Citations Issued	1,277	1,000	1,315	1,217
Number of Tickets Issued	136	139	106	82
Fire				
Number of Fire Calls	80	97	97	103
Number of EMS Runs	465	510	514	516
Transportation				
Street				
Number of Streets Resurfaced	3	3	3	1
Number of Potholes Repaired (\$ Asphalt for repairs)	\$8,694	\$12,020	\$7,651	\$5,306
Leisure Time Activities				
Recreation/Seniors				
Number of Programs Offered	NA	42	46	45
Individual Memberships	NA	NA	NA	NA
Corporate Memberships	NA	NA	NA	NA
<b>Business-Type Activities</b>				
Water				
Number of Service Connections	2,217	2,235	2,253	2,272
Water Main Breaks	NA	NA	NA	NA
Daily Average Consumption (thousands of gallons)	NA	74.7	76.8	82.0
Peak Daily Consumption (thousands of gallons)	NA	17.6	19.4	22.0
Sewer				
Number of Service Connections	NA	2,195	2,194	2,211
Daily Average Sewage Treatment (thousands of gallons)	NA	72.7	72.4	74.5
Marina				
Number of season dock rentals	NA	NA	NA	NA
Number of individual launches	NA	NA	NA	NA

2003	2004	2005	2006	2007	2008
6,406	6,406	6,406	6,406	6,406	6,406
53	38	38	41	46	60
\$9,679,160	\$327,700	\$5,489,865	\$4,938,250	\$33,308,360	\$5,126,332
1,418	1,549	1,216	1,587	1,268	1,073
83	135	60	88	525	65
109	107	140	136	122	135
548	564	650	650	612	648
0	0	0	1	2	3
\$12,463	\$11,083	\$16,864	\$11,003	\$58,824	\$53,359
44	45	42	45	43	50
NA	NA	NA	5,139	5,332	5,841
NA	NA	NA	6	10	5
2,287	2,286	2,311	2,352	2,358	2,461
NA	3	6	4	1	1
73.4	78.4	86.4	NA	75.5	74.3
15.1	19.7	23.5	NA	NA	NA
2,216	2,223	2,242	2,287	2,282	2,391
69.5	71.4	86.4	NA	85.4	83.2
NA	NA	208	185	187	150
492	510	811	818	860	702

## Capital Asset Statistics by Function Last Ten Years

	1999	2000	2001	2002	2003
<b>Governmental Activities</b>					
General Government					
Public Land and Buildings					
Land (square miles)	3.7	4.0	4.2	4.2	4.2
Buildings	1	1	1	1	1
Security of Persons and Property					
Police					
Stations	1	1	1	1	1
Vehicles	13	10	10	6	6
Fire					
Stations	1	1	1	1	1
Vehicles	8	8	8	8	8
Boats	1	1	1	1	1
Transportation					
Street					
Streets (lane miles)	27	27	27	27	27
Street Lights	692	692	799	799	799
Traffic Signals	124	124	126	126	126
Vehicles	12	12	12	12	12
Leisure Time Activities					
Recreation/Seniors					
Park (acres)	21	21	21	21	21
Parks	3	3	3	3	3
Tennis Courts	2	2	2	2	2
Baseball/Softball Diamonds	2	2	2	2	2
<b>Business-Type Activities</b>					
Utilities					
Water					
Waterlines (Miles)	34	34	34	34	34
Number of Service Connections	2,217	2,235	2,253	2,272	2,287
Number of Hydrants	277	277	277	277	277
Sewer					
Sewerlines (Miles)	29	29	29	29	29
Number of Service Connections	NA	2,195	2,194	2,211	2,216
Storm Sewers (Miles)	16	16	16	16	16
Marina					
Number of Dock Spaces	250	250	250	250	250

2004	2005	2006	2007	2008
4.3	4.3	4.3 1	4.3 1	4.3
1	1	1	1	1
1	1	1	1	1
6	1 6	1 6	1 8	1 8
O .	o o	Ŭ	O .	O
1	1	1	1	1
8	8	8	9	9
1	1	1	1	1
27	27	27	27	28
936	936	936	936	944
126	126	126	126	126
12	12	12	12	12
21	21	21	21	21
3	3	3	3	3
2	2	2	2	2
2	2	2	2	2
2.4	2.4	2.4	2.4	2-
34	34	34 2.352	34 2.352	35 2.352
2,286 277	2,311 277	2,352 277	2,352 277	2,352 296
,	,	_,,	_,,	_, ,
29	29	29	29	31
2,223	2,242	2,287	2,287	2,287
16	16	16	16	17
250	250	250	250	250





# Mary Taylor, CPA Auditor of State

#### **CITY OF ROSSFORD**

#### **WOOD COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 14, 2009