Loudonville-Perrysville Exempted Village School District Ashland County, Ohio

Single Audit

July 1, 2007 through June 30, 2008 Fiscal Years Audited Under GAGAS: 2008



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Mary Taylor, CPA Auditor of State

Board of Education Loudonville-Perrysville Exempted Village School District 210 East Main Street Loudonville, Ohio 44842

We have reviewed the *Independent Auditor's Report* of the Loudonville-Perrysville Exempted Village School District, Ashland County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Loudonville-Perrysville Exempted Village School District is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

March 2, 2009

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Loudonville-Perrysville Exempted Village School District Ashland County, Ohio

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INDEPENDENT AUDITOR'S REPORT

Members of the Board Loudonville-Perrysville Exempted Village School District 210 East Main Street Loudonville, Ohio 44842

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Loudonville-Perrysville Exempted Village School District (the School District), Ashland County, as of and for the year ended June 30, 2008, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2008, and the respective changes in financial position and cash flows thereof, where applicable and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2008, on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Members of the Board Loudonville-Perrysville Exempted Village School District Independent Auditor's Report Page 2

The Management's Discussion and Analysis on pages 3 through 12 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying schedule of federal awards expenditures is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

As described in Note 3 to the basic financial statements, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 50, *Pension Disclosures – an amendment of GASB statements No. 25 and No. 27*, GASB Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*, and GASB Statement No. 45, *Accounting and Financial Reporting by Employees for Postemployment Benefits Other Then Pensions*.

Balistra, Harr & Scherur

Balestra, Harr & Scherer CPAs, Inc. December 31, 2008

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The management's discussion and analysis of the Loudonville-Perrysville Exempted Village School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for 2008 are as follows:

- In total, net assets of governmental activities decreased \$607,595 which represents a 8.68% decrease from 2007.
- General revenues accounted for \$10,474,744 in revenue or 82.03% of all revenues. Program specific revenues, in the form of charges for services and sales, grants and contributions accounted for \$2,294,471 or 17.97% of total revenues of \$12,769,215.
- The District had \$13,376,810 in expenses related to governmental activities; only \$2,294,471 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$10,474,744 were not adequate to provide for these programs.
- The District's major governmental fund is the general fund. The general fund had \$11,283,432 in revenues and other financing sources and \$11,642,182 in expenditures and other financing uses. During fiscal 2008, the general fund's fund balance decreased \$358,750 from \$3,759,066 to \$3,400,316.

Using the Basic Financial Statements (BFS)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net assets* and *statement of activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and the only governmental fund reported as a major fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Reporting the District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

Reporting the District's Most Significant Funds

Fund Financial Statements

The analysis of the District's major governmental fund begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental fund is the general fund.

Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

Proprietary Funds

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for employee benefits self-insurance. The basic proprietary fund financial statements can be found on pages 20-22 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Reporting the District's Fiduciary Responsibilities

The District acts in a trustee capacity as an agent for individuals. These activities are reported in an agency fund. All of the District's fiduciary activities are reported in a separate statement of fiduciary net assets on page 23. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 24-47 of this report.

The District as a Whole

The statement of net assets provides the perspective of the District as a whole. The table below provides a summary of the District's net assets for 2008 and 2007.

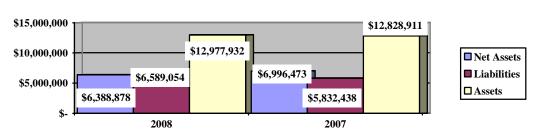
	Net	Assets
	Governmental Activities 2008	Governmental Activities 2007
Assets		
Current and other assets	\$ 9,945,810	\$ 9,710,110
Capital assets, net	3,032,122	3,118,801
Total assets	12,977,932	12,828,911
<u>Liabilities</u>		
Current liabilities	5,341,272	4,615,526
Long-term liabilities	1,247,782	1,216,912
Total liabilities	6,589,054	5,832,438
<u>Net Assets</u> Invested in capital		
assets, net of related debt	2,994,892	3,072,440
Restricted	256,231	318,554
Unrestricted	3,137,755	3,605,479
Total net assets	\$ 6,388,878	\$ 6,996,473

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2008, the District's assets exceeded liabilities by \$6,388,878.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

At year-end, capital assets represented 23.36% of total assets. Capital assets include land, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2008, were \$2,994,892. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$256,231, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$3,137,755 may be used to meet the District's ongoing obligations to the students and creditors.



Governmental Activities

The table below shows the change in net assets for fiscal year 2008 and 2007.

	Change in Net Assets				
	Governmental Activities 2008	Governmental Activities 2007			
Revenues					
Program revenues: Charges for services and sales	\$ 922,376	\$ 903,381			
Operating grants and contributions	1,366,274	1,338,941			
Capital grants and contributions	5,821	17,867			
General revenues:					
Property taxes	3,820,497	6,002,514			
Income taxes	1,628,218	1,576,388			
Grants and entitlements	4,786,248	4,763,935			
Investment earnings	176,530	191,950			
Other	63,251	15,622			
Total revenues	12,769,215	14,810,598			

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Change in Net Assets

Ferrer	Governmental Activities 2008	Governmental Activities 2007
Expenses		
Program expenses:		
Instruction: Regular	\$ 5.434.519	\$ 5.372.561
Special	\$ 5,434,519 1,142,760	\$ 5,372,561 1,066,896
Vocational		
Other	337,946	365,599
	729,568	746,961
Support services:	620 129	552 717
Pupil Instructional staff	630,128 725 001	553,747
Board of education	725,901	719,172
	29,592	21,014
Administration	921,739	901,437
Fiscal	377,564	351,485
Business	11,760	9,683
Operations and maintenance	1,122,873	996,074
Pupil transportation	768,294	716,105
Central	112,657	135,724
Operation of non-instructional services:		
Food service operations	511,634	479,407
Other non-instructional services	53,950	7,023
Extracurricular activities	462,422	393,923
Interest and fiscal charges	3,503	3,291
Total expenses	13,376,810	12,840,102
Change in net assets	(607,595)	1,970,496
Net assets at beginning of year	6,996,473	5,025,977
Net assets at end of year	\$ 6,388,878	\$ 6,996,473

Governmental Activities

Net assets of the District's governmental activities decreased \$607,595. Total governmental expenses of \$13,376,810 were offset by program revenues of \$2,294,471 and general revenues of \$10,474,744. Program revenues supported 17.15% of the total governmental expenses.

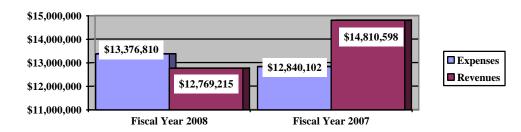
The primary sources of revenue for governmental activities are derived from property taxes, income taxes and grants and entitlements. These revenue sources represent 80.15% of total governmental revenue. Real estate property is reappraised every six years. The decrease in tax revenue is caused by the application of GAAP and the requirement to record tax revenue for amounts collected by the County Auditor at June 30 and available to the District as an advance. The amount available at June 30, 2008 was \$881,665 compared to \$1,756,179 at June 30, 2007.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The largest expense of the District is for instructional programs. Instruction expenses totaled \$7,644,793 or 57.15% of total governmental expenses for fiscal 2008.

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2008 and 2007.

Governmental Activities - Revenues and Expenses



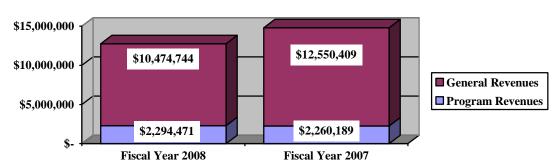
The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

Governmental Activities

	Total Cost of Services 2008	Net Cost of Services 2008	Total Cost of Services 2007	Net Cost of Services 2007
Program expenses				
Instruction:				
Regular	\$ 5,434,519	\$ 4,872,912	\$ 5,372,561	\$ 4,670,809
Special	1,142,760	181,183	1,066,896	315,378
Vocational	337,946	303,128	365,599	327,057
Other	729,568	725,794	746,961	728,838
Support services:				
Pupil	630,128	625,499	553,747	539,461
Instructional staff	725,901	694,226	719,172	669,216
Board of education	29,592	29,592	21,014	21,014
Administration	921,739	912,050	901,437	840,489
Fiscal	377,564	377,564	351,485	351,485
Business	11,760	11,760	9,683	9,683
Operations and maintenance	1,122,873	1,083,172	996,074	980,715
Pupil transportation	768,294	738,774	716,105	688,160
Central	112,657	95,657	135,724	118,724
Food service operations	511,634	36,783	479,407	17,867
Operations of non-instructional services	53,950	51,846	7,023	7,023
Extracurricular activities	462,422	338,896	393,923	290,703
Interest and fiscal charges	3,503	3,503	3,291	3,291
Total expenses	\$ 13,376,810	\$ 11,082,339	\$ 12,840,102	\$ 10,579,913

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The dependence upon tax and other general revenues for governmental activities is apparent, 79.57% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 82.85%. The District's taxpayers, as a whole, are by far the primary support for District's students. The graph below presents the District's governmental activities revenue for fiscal year 2008 and 2007.



Governmental Activities - General and Program Revenues

The District's Funds

The District's governmental funds (as presented on the balance sheet on page 15) reported a combined fund balance of \$3,590,657, which is lower than last year's total of \$4,045,791. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2008 and 2007.

	Fund Balance June 30, 2008	Fund Balance June 30, 2007	Decrease		
General Other Governmental	\$ 3,400,316 <u>190,341</u>	\$ 3,759,066 286,725	\$ (358,750) (96,384)		
Total	\$ 3,590,657	\$ 4,045,791	<u>\$ (455,134)</u>		

General Fund

The District's general fund's fund balance decreased by \$358,750. This decrease is primarily the result of decreased property tax revenues coupled with only a slight increase in expenditures.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2008	2007	Percentage
	Amount	Amount	Change
Revenues			
Taxes	\$ 5,401,290	\$ 7,477,364	(27.76) %
Tuition	458,810	443,429	3.47 %
Earnings on investments	176,530	191,950	(8.03) %
Intergovernmental	5,189,492	5,053,941	2.68 %
Other revenues	42,199	66,426	(36.47) %
Total	<u>\$ 11,268,321</u>	<u>\$ 13,233,110</u>	(14.85) %
Expenditures			
Instruction	6,765,616	6,703,755	0.92 %
Support services	4,432,633	4,225,165	4.91 %
Operation of non-instructional services	51,623	7,293	607.84 %
Extracurricular activities	291,125	265,415	9.69 %
Facilities acquisition and construction	74,237	16,339	354.35 %
Capital outlay	8,257	17,440	(52.65) %
Debt service	18,691	19,027	(1.77) %
Total	\$ 11,642,182	\$ 11,254,434	3.45 %

Tax revenues decreased 27.76%. This decrease is the result of a smaller amount of taxes being collected by the County Auditors and being available as an advance at fiscal year end. These amounts available for advance at year end are recorded as revenue. The amounts that were available for advance in the general fund at June 30, 2008, 2007 and 2006 were \$881,665, \$1,756,179, and \$773,831, respectively. Another factor effecting tax revenue is HB 66, which phases out the tax on tangible personal property of general businesses. The District is reimbursed for this lost revenue from the State, which is the primary reason intergovernmental revenues increased 2.68% from the prior year. This reimbursement will be phased out in calendar years 2011-2017. Debt service decreased and capital outlay decreased due to the District entering in to a new capital lease agreement that traded in part of the old lease. The percentages for operation of non-instructional services and facilities acquisition and construction though high, are immaterial when looking at the dollar amount.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2008, the District did not amend its general fund budget. For the general fund, original and final budgeted revenues and other financing sources were \$12,181,491. Actual revenues and other financing sources for fiscal 2008 was \$12,235,080. This represents a \$53,589 increase over final budgeted revenues.

General fund original and final appropriations (appropriated expenditures and other financing uses) were \$11,995,191. The actual budget basis expenditures and other financing uses for fiscal year 2008 totaled \$11,701,221, which was \$293,970 less than the final budget appropriations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal 2008, the District had \$3,032,122 invested in land, buildings and improvements, furniture and equipment, and vehicles. The entire amount is reported in governmental activities. The following table shows fiscal 2008 balances compared to 2007:

Capital Assets at June 30 (Net of Depreciation)

Governmental Activities

	_	2008	2007		
Land	\$	78,472	\$	78,472	
Building and improvements		1,593,957		1,659,904	
Furniture and equipment		797,981		761,228	
Vehicles		561,712		619,197	
Total	\$	3,032,122	\$	3,118,801	

Total additions to capital assets for 2008 were \$258,302. Disposals to capital assets for 2007 were \$45,625 (net of accumulated depreciation). Depreciation expense for fiscal 2008 was \$299,356. Overall, capital assets of the District decreased \$86,679.

See Note 9 to the basic financial statements for additional information on the District's capital assets.

Debt Administration

At June 30, 2008, the District had \$37,230 in capital lease agreements outstanding. Of this total, \$14,992 is due within one year and \$22,238 is due within greater than one year. The following table summarizes the lease agreements outstanding.

Outstanding Debt, at Year End

	Governmental Activities 2008	Governmental Activities 2007
Capital lease agreements	<u>\$ 37,230</u>	\$ 46,361
Total	\$ 37,230	\$ 46,361

See Note 10 to the basic financial statements for additional information on the District's debt administration.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Current Financial Related Activities

The Loudonville-Perrysville Exempted Village School District continues to receive strong support from the residents of the District. As the preceding information shows, the District relies heavily on its local property taxpayers. The residents of the District passed an operating levy in November 2004 and the Board of Education anticipates that proceeds from this levy will sustain the District through fiscal year 2011.

The District has been affected by changes in the personal property tax structure (utility deregulation) and commercial business/property uncertainties. During the summer of 2005, the Ohio legislature approved Ohio House Bill 66, which includes the elimination of the tangible property and public utility property (telephone companies and railroads) – roughly 5% of the District's general fund revenues. While this discontinued revenue will be partially reimbursed by the State of Ohio for five years, this loss of revenue must be anticipated and replaced in the future.

From a State funding perspective, the State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional education system, one that was neither "adequate" nor "equitable". Since 1997, the State has directed its tax revenue growth toward school districts with little property tax wealth. It is still undetermined whether the State has met the standards of the Ohio Supreme Court.

All scenarios require management to plan carefully and prudently to provide the resources to meet student needs over the next several years.

In addition, the District's systems of budgeting and internal controls are well regarded. All of the District's financial abilities will be needed to meet the challenges of the future.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Marie Beddow, Treasurer at 210 E. Main Street, Loudonville, Ohio 44842, phone 419-994-3562.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET ASSETS JUNE 30, 2008

Assets: \$ 4,254,249 Equity in pooled cash and cash equivalents. \$ 5,39,366 Accounts. 6,220 Intergovernmental 92,540 Prepayments 36,428 Materials and supplies inventory 2,501 Inventory helds for resale 14,506 Capital assets: 2,953,650 Land 2,953,650 Capital assets, net 2,953,650 Capital assets, net 3,032,122 Total assets. 12,977,932 Liabilities: 34,376 Accounts payable 34,376 Accured wages and benefits 1,049,243 Pension obligation payable. 28,770 Unearned revenue 3,783,698 Accured vacation payable 130,173 Long-term liabilities: 12,877,932 Due within one year. 12,88,288 Due within more than one year. 12,82,88 Due within more than one year. 2,994,892 Restricted for: 2,994,892 Capital projects. 131,970 Locally funded programs 5,640 State funded programs 5,640		Governmental Activities
Receivables: 5,539,366 Taxes 6,220 Intergovernmental 92,540 Prepayments 36,428 Materials and supplies inventory 2,501 Inventory helds for resale 14,506 Capital assets: 2,953,650 Land 78,472 Depreciable capital assets, net 2,953,650 Capital assets. 2,953,650 Capital assets. 12,977,932 Liabilities: 3,032,122 Total assets. 12,977,932 Liabilities: 3,032,122 Accounts payable. 10,49,243 Pension obligation payable. 271,031 Intergovernmental payable. 271,031 Intergovernmental payable. 3,783,698 Claims payable. 130,173 Long-term liabilities: 128,288 Due within more than one year 1,119,494 Total labilities 6,589,054 Net Assets: 131,970 Locally funded programs 540 Student activities 44,811 Other purposes 5,640 Student activities <t< th=""><th></th><th></th></t<>		
Taxes 5,539,366 Accounts 6,220 Prepayments 36,428 Materials and supplies inventory 14,506 Capital assets: 2,511 Land 78,472 Depreciable capital assets, net 2,953,650 Capital assets, net 3,032,122 Total assets, net 3,032,122 Total assets 12,977,932 Liabilities: 3,032,122 Accounts payable 34,376 Accounts payable 34,376 Accounts payable 28,770 Unearned revenue 3,783,698 Accrued vages and benefits 10,049,243 Pension obligation payable 28,770 Unearned revenue 3,783,698 Accrued vacation payable 130,173 Long-term liabilities: 131,173 Due within one year 128,288 Due within one year 128,288 Invested in capital assets, net 6,589,054 Net Assets: 131,970 Locally funded programs 5,640 Student activities 44,811 Other purposes 27,0		\$ 4,254,249
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Capital assets: 78,472 Land 2,953,650 Capital assets, net 2,953,650 Capital assets, net 3,032,122 Total assets, net 12,977,932 Liabilities: 3,032,122 Accounts payable. 3,4,376 Accrued wages and benefits 1,049,243 Pension obligation payable. 28,770 Unamed revenue. 3,783,698 Accrued vacation payable 28,770 Uneamed revenue. 3,783,698 Capital assets. 130,173 Long-term liabilities: 128,288 Due within one year. 128,288 Due within more than one year 1,119,494 Total liabilities 6,589,054 Net Assets: 131,970 Invested in capital assets, net 5,640 Student activities 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted. 2,7062 Unrestricted. 3,137,755		
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Depreciable capital assets, net 2,953,650 Capital assets, net 3,032,122 Total assets. 12,977,932 Liabilities: 34,376 Accounts payable. 34,376 Accured wages and benefits 1,049,243 Pension obligation payable. 271,031 Intergovernmental payable. 28,770 Unearned revenue. 3,783,698 Accured vacation payable 43,981 Claims payable. 130,173 Long-term liabilities: 128,288 Due within one year. 128,288 Due within more than one year 1,119,494 Total liabilities 6,589,054 Net Assets: 131,970 Locally funded programs 546 Federally funded programs 5,640 State funded programs 5,640 Studen activities 27,062 Unrestricted 27,062 Unrestricted 3,137,755		
Capital assets, net. 3,032,122 Total assets. 12,977,932 Liabilities: 34,376 Accrued wages and benefits 1,049,243 Pension obligation payable. 271,031 Intergovernmental payable 28,770 Unearned revenue. 3,783,698 Accrued vacation payable 130,173 Long-term liabilities: 128,288 Due within one year. 128,288 Due within more than one year. 128,288 Invested in capital assets, net 6,589,054 Net Assets: 131,970 Locally funded programs 49,202 State funded programs 5,640 Student activities 5,640 Student activities 3,137,755		
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Accounts payable. 34,376 Accrued wages and benefits 1,049,243 Pension obligation payable. 271,031 Intergovernmental payable. 28,770 Unearned revenue. 3,783,698 Accrued vacation payable. 43,981 Claims payable. 130,173 Long-term liabilities: 130,173 Due within one year. 128,288 Due within more than one year. 1,119,494 Total liabilities. 6,589,054 Net Assets: 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 546 Federally funded programs 41,811 Other purposes 271,031	Total assets.	12,977,932
Accrued wages and benefits 1,049,243 Pension obligation payable 271,031 Intergovernmental payable 28,770 Unearned revenue 3,783,698 Accrued vacation payable 43,981 Claims payable 130,173 Long-term liabilities: 130,173 Due within one year 128,288 Due within more than one year 1,119,494 Total liabilities 6,589,054 Net Assets: 1 Invested in capital assets, net 6,589,054 Vet Assets: 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 546 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755	Liabilities:	
Accrued wages and benefits 1,049,243 Pension obligation payable 271,031 Intergovernmental payable 28,770 Unearned revenue 3,783,698 Accrued vacation payable 43,981 Claims payable 130,173 Long-term liabilities: 130,173 Due within one year 128,288 Due within more than one year 1,119,494 Total liabilities 6,589,054 Net Assets: 1 Invested in capital assets, net 6,589,054 Vet Assets: 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 546 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755	Accounts payable.	34,376
Pension obligation payable. 271,031 Intergovernmental payable. 28,770 Unearned revenue. 3,783,698 Accrued vacation payable. 43,981 Claims payable. 130,173 Long-term liabilities: 128,288 Due within one year. 128,288 Due within more than one year. 1,119,494 Total liabilities. 6,589,054 Net Assets: 1 Invested in capital assets, net 6,589,054 Or elated debt. 2,994,892 Restricted for: 2,994,892 Cajital projects 131,970 Locally funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted. 3,137,755		1,049,243
Intergovernmental payable 28,770 Unearned revenue. 3,783,698 Accrued vacation payable 43,981 Claims payable 130,173 Long-term liabilities: 128,288 Due within one year. 128,288 Due within more than one year 1,119,494 Total liabilities 6,589,054 Net Assets: 1 Invested in capital assets, net 6,589,054 Of related debt. 2,994,892 Restricted for: 131,970 Locally funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted. 3,137,755		271,031
Accrued vacation payable 43,981 Claims payable 130,173 Long-term liabilities: 128,288 Due within one year 1,119,494 Total liabilities 6,589,054 Net Assets: 6,589,054 Invested in capital assets, net 6,589,054 of related debt 2,994,892 Restricted for: 131,970 Capital projects 131,970 Locally funded programs 49,202 State funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755		28,770
Claims payable 130,173 Long-term liabilities: 128,288 Due within more than one year 1,119,494 Total liabilities 6,589,054 Net Assets: 6,589,054 Invested in capital assets, net 6,589,054 of related debt 2,994,892 Restricted for: 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755	Unearned revenue.	3,783,698
Claims payable 130,173 Long-term liabilities: 128,288 Due within more than one year 1,119,494 Total liabilities 6,589,054 Net Assets: 6,589,054 Invested in capital assets, net 6,589,054 of related debt 2,994,892 Restricted for: 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755	Accrued vacation payable	43,981
Long-term liabilities: 128,288 Due within one year. 1,119,494 Total liabilities 6,589,054 Net Assets: 6,589,054 Invested in capital assets, net 6,589,054 of related debt. 2,994,892 Restricted for: 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted. 3,137,755		130,173
Due within one year. 128,288 Due within more than one year. 1,119,494 Total liabilities 6,589,054 Net Assets: 6,589,054 Invested in capital assets, net 2,994,892 Restricted for: 2,994,892 Capital projects 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755		
Due within more than one year	-	128,288
Net Assets:Invested in capital assets, netof related debt.of related debt.Capital projectsCapital projectsLocally funded programs49,202State funded programs546Federally funded programs5,640Student activities41,811Other purposes27,062Unrestricted.	-	1,119,494
Net Assets:Invested in capital assets, netof related debt.of related debt.Capital projectsCapital projectsLocally funded programs49,202State funded programs546Federally funded programs5,640Student activities41,811Other purposes27,062Unrestricted.	- -	< 500 054
Invested in capital assets, net 2,994,892 of related debt. 2,994,892 Restricted for: 131,970 Capital projects 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted. 3,137,755	l otal liabilities	6,589,054
of related debt. 2,994,892 Restricted for: 131,970 Capital projects 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted. 3,137,755		
Restricted for: 131,970 Capital projects 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755	•	
Capital projects 131,970 Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755		2,994,892
Locally funded programs 49,202 State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted. 3,137,755		
State funded programs 546 Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted. 3,137,755		
Federally funded programs 5,640 Student activities 41,811 Other purposes 27,062 Unrestricted 3,137,755		,
Student activities 41,811 Other purposes 27,062 Unrestricted. 3,137,755		
Other purposes 27,062 Unrestricted. 3,137,755		,
Unrestricted		
	Other purposes	27,062
Total net assets \$ 6.388.878	Unrestricted	3,137,755
$\frac{1}{9}$ 0,500,070	Total net assets	\$ 6,388,878

STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

				Prog	gram Revenue	S		R	et (Expense) evenue and Changes in Net Assets
	Expenses		harges for rvices and Sales	6	Operating Grants and ontributions	Gra	Capital ants and tributions	G	overnmental Activities
Governmental activities:									
Instruction:									
Regular	\$ 5,434,519	\$	426,743	\$	134,864	\$	-	\$	(4,872,912)
Special	1,142,760		77,825		883,752		-		(181,183)
Vocational	337,946		-		34,818		-		(303,128)
Other	729,568		-		3,774		-		(725,794)
Support services:									
Pupil	630,128		-		4,629		-		(625,499)
Instructional staff	725,901		-		31,675		-		(694,226)
Board of education	29,592		-				-		(29,592)
Administration.	921,739		2,242		7,447		-	- (9	
Fiscal	377,564		-		-		-		(377,564)
Business.	11,760		-		-		-		(11,760)
Operations and maintenance	1,122,873		39,701		-		-		(1,083,172)
Pupil transportation	768,294		2,498		21,201		5,821		(738,774)
Central	112,657		-		17,000		-		(95,657)
Food service operations	511,634		249,657		225,194		-		(36,783)
Other non-instructional services	53,950		184		1,920		-		(51,846)
Extracurricular activities	462,422		123,526		-		-		(338,896)
Interest and fiscal charges	3,503		-						(3,503)
Totals	\$ 13,376,810	\$	922,376	\$	1,366,274	\$	5,821		(11,082,339)
		Pr C	1 1	evied f ses s					3,739,097 81,400
			General purposes						1,628,218
		t	o specific prog	grams.					4,786,248
		In	vestment earn	ings .					176,530
		М	iscellaneous						63,251
		Tota	al general reve	nues.					10,474,744
		Cha	nge in net ass	ets					(607,595)
		Net	assets at begi	nning	of year				6,996,473

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Net assets at end of year

\$ 6,388,878

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2008

		General		Other Governmental Funds		Total Governmental Funds		
Assets:								
Equity in pooled cash								
and cash equivalents	\$	3,044,579	\$	266,062	\$	3,310,641		
Receivables:								
Taxes		5,435,411		103,955		5,539,366		
Accounts		873		5,347		6,220		
Intergovernmental		-		92,540		92,540		
Interfund loans		49,372		-		49,372		
Prepayments.		36,428		-		36,428		
Materials and supplies inventory		50,420		2,501		2,501		
Inventory held for resale		-		14,506		14,506		
Restricted assets:		-		14,500		14,500		
Equity in pooled cash		16.062				16.060		
and cash equivalents		16,062		-		16,062		
Total assets	\$	8,582,725	\$	484,911	\$	9,067,636		
Liabilities:								
Accounts payable	\$	19,076	\$	15,300	\$	34,376		
Accrued wages and benefits		932,854		116,389		1,049,243		
Compensated absences payable		25,118		1,107		26,225		
Pension obligation payable.		246,630		24,401		271,031		
Intergovernmental payable.		26,018		2,752		28,770		
Interfund loan payable		-		49,372		49,372		
Deferred revenue.		229,294		4,970		234,264		
Unearned revenue		3,703,419		80,279		3,783,698		
Total liabilities	. <u> </u>	5,182,409		294,570		5,476,979		
Fund Balances:								
Reserved for encumbrances		51,133		61,080		112,213		
supplies inventories.		-		2,501		2,501		
Reserved for prepayments		36,428		-		36,428		
Reserved for property tax unavailable		,						
for appropriation		862,959		18,706		881,665		
Reserved for school bus purchases		16,062		-		16,062		
Unreserved, undesignated, reported in:		,						
General fund		2,433,734		_		2,433,734		
Special revenue funds.		-, 100,107		20,712		2,435,734		
Capital projects funds		-		87,342		87,342		
				07,342		07,342		
Total fund balances		3,400,316		190,341		3,590,657		
Total liabilities and fund balances	\$	8,582,725	\$	484,911	\$	9,067,636		

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2008

Total governmental fund balances		\$ 3,590,657
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		3,032,122
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes	\$ 234,264	
Total		234,264
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in		
governmental activities on the statement of net assets.		797,373
Long-term liabilities, including capital lease obligations, are not due and payable in the current period and therefore are not reported in the funds.		
Compensated absences	1,184,327	
Accrued vacation payable	43,981	
Capital lease obligation	 37,230	
Total		 (1,265,538)
Net assets of governmental activities		\$ 6,388,878

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	General		Other Governmental Funds		Total Governmental Funds	
Revenues:						
From local sources:						
Property taxes	\$	3,773,072	\$	82,376	\$	3,855,448
Income taxes.	+	1,628,218	Ŧ		-	1,628,218
Charges for services.				249,657		249,657
Tuition		458,810		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		458,810
Extracurricular.				167,640		167,640
Transportation.		2,498				2,498
Earnings on investments.		176,530		_		176,530
Classroom materials and fees		39,291		4,070		43,361
Rent		410		4,070		410
Contributions and donations		410		84,224		84,224
Other local revenues.		39,596		23,655		63,251
Intergovernmental - state		5,149,896		56,649		5,206,545
-		5,149,890				
Intergovernmental - federal				867,574		867,574
Total revenue		11,268,321		1,535,845		12,804,166
Expenditures: Current:						
Instruction:						
		5,124,565		190,335		5,314,900
Regular		572,162		562,570		1,134,732
Special.		,				
Vocational.		340,849		4,015		344,864
Other		728,040		1,528		729,568
Support Services:		(10.022		6.014		(04.047
Pupil.		618,033		6,014		624,047
Instructional staff		682,079		39,166		721,245
Board of education		29,592		-		29,592
Administration		895,400		10,156		905,556
Fiscal		375,892		-		375,892
Business		11,760		-		11,760
Operations and maintenance		1,058,674		-		1,058,674
Pupil transportation		665,764		-		665,764
Central		95,439		17,000		112,439
Operation of non-instructional services:						
Food service operations		-		504,003		504,003
Other non-instructional services		51,623		1,682		53,305
Extracurricular activities		291,125		118,027		409,152
Facilities acquisition and construction		74,237		177,733		251,970
Capital outlay		8,257		-		8,257
Debt service:						
Principal retirement		15,188		-		15,188
Interest and fiscal charges		3,503		-		3,503
Total expenditures		11,642,182		1,632,229		13,274,411
Deficiency of revenues under expenditures		(373,861)		(96,384)		(470,245)
Other financing sources :						
Capital lease transaction		8,257		-		8,257
Sale of capital assets		6,854		-		6,854
Total other financing sources		15,111		-		15,111
Net change in fund balances		(358,750)		(96,384)		(455,134)
Fund balances at beginning of year		3,759,066		286,725		4,045,791
Fund balances at end of year.	\$	3,400,316	\$	190,341	\$	3,590,657

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net change in fund balances - total governmental funds		\$	(455,134)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense. Capital asset additions Current year depreciation Total	\$ 258,302 (299,356))	(41,054)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net assets.			(45,625)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds: Taxes	(34,951))	
Total		<u> </u>	(34,951)
Proceeds of capital lease transactions are recorded as revenue in the funds, however, on the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net assets.			(8,257)
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.			15,188
The trade-in of equipment under capital lease obligation does not affect expenditures of the governmental funds; however, the loss on the trade-in is recorded as an expense on the statement of activites.			2,200
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds: Compensated absences Accrued vacation payable Total	(39,658)		(39,710)
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.			(252)
Change in net assets of governmental activities		\$	(607,595)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Budgeted Amounts				Variance with Final Budget		
		Original	Final		Actual		ositive (egative)
Revenues:		originui	 		Tictuur		eguare)
From local sources:							
Property taxes	\$	4,671,220	\$ 4,671,220	\$	4,627,524	\$	(43,696)
Income taxes		1,592,010	1,592,010		1,641,713		49,703
Tuition		467,548	467,548		488,606		21,058
Transportation		1,971	1,971		2,498		527
Earnings on investments.		197,070	197,070		176,530		(20,540)
Classroom materials and fees		41,680	41,680		39,291		(2,389)
Rent		6,405	6,405		410		(5,995)
Other local revenues		13,302	13,302		10,809		(2,493)
Intergovernmental - state		5,125,696	 5,125,696		5,149,897		24,201
Total revenue		12,116,902	 12,116,902		12,137,278		20,376
Expenditures:							
Current:							
Instruction:		5 202 5/2	5 202 5/2		5 104 755		(7.007
Regular		5,202,563	5,202,563		5,134,756		67,807
Special.		590,804	590,804		582,030		8,774
Vocational		326,342	326,342		316,228		10,114 89,306
Other		823,733	823,733		734,427		89,500
Pupil		620,017	620,017		622,843		(2,826)
Instructional staff		701,980	701,980		676,095		25,885
Board of education		32,740	32,740		30,557		2,183
Administration.		939,446	939,446		900,078		39,368
Fiscal		393,622	393,622		374,595		19,027
Business		12,100	12,100		11,782		318
Operations and maintenance		1,067,689	1,067,689		1,069,305		(1,616)
Pupil transportation		734,127	734,127		676,374		57,753
Central		154,545	154,545		104,620		49,925
Operation of non-instructional services		51,330	51,330		51,148		182
Extracurricular activities.		277,180	277,180		291,107		(13,927)
Facilities acquisition and construction		46,973	 46,973		75,904		(28,931)
Total expenditures		11,975,191	 11,975,191		11,651,849		323,342
Excess (deficiency) of revenues over (under)							
expenditures		141,711	 141,711		485,429		343,718
Other financing sources (uses):							
Refund of prior year's expenditures		1,971	1,971		29,683		27,712
Transfers in		-	-		715		715
Advances in		59,663	59,663		60,550		887
Advances (out)		(20,000)	(20,000)		(49,372)		(29,372)
Sale of capital assets.		2,955	2,955		6,854		3,899
Total other financing sources (uses)		44,589	 44,589		48,430		3,841
Net change in fund balance		186,300	186,300		533,859		347,559
Fund balance at beginning of year		2,309,594	2,309,594		2,309,594		-
Prior year encumbrances appropriated		150,659	150,659		150,659		-
Fund balance at end of year	\$	2,646,553	\$ 2,646,553	\$	2,994,112	\$	347,559

STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2008

	Governmental Activities - Internal Service Fund	
Assets:		
Equity in pooled cash		
and cash equivalents	\$	927,546
Total assets		927,546
Liabilities:		
Claims payable		130,173
Total liabilities		130,173
Net assets:		
Unrestricted.		797,373
Total net assets	\$	797.373

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Governmental Activities - Internal Service Fund		
Operating revenues: Charges for services	\$	1,808,186	
	<u> </u>	1,000,100	
Total operating revenues		1,808,186	
Operating expenses:			
Purchased services		485,138	
Other		1,323,300	
Total operating expenses		1,808,438	
Operating loss/change in net assets		(252)	
Net assets at beginning of year		797,625	
Net assets at end of year	\$	797,373	

STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Governmental Activities - Internal Service Fund		
Cash flows from operating activities:	·		
Cash received from charges for services	\$	1,808,186	
Cash payments for purchased services		(485,138)	
Cash payments for other expenses		(1,341,215)	
Net cash used in operating activities.		(18,167)	
Net decrease in cash and			
cash equivalents		(18,167)	
Cash and cash equivalents at beginning of year Cash and cash equivalents at end of year	\$	945,713 927,546	
Reconciliation of operating loss to net cash used in operating activities:			
Operating loss	\$	(252)	
Changes in assets and liabilities:			
Decrease in claims payable		(17,915)	
		· · · ·	
Net cash used in			
operating activities	\$	(18,167)	

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2008

	A	Igency
Assets: Equity in pooled cash and cash equivalents	\$	19,238
Total assets	\$	19,238
Liabilities: Accounts payable	\$	1,818 17,420
Total liabilities	\$	19,238

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Loudonville-Perrysville Exempted Village School District (the "District") was established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is a school district as defined by Section 3311.04 of the Ohio Revised Code. The District operates under an elected Board of Education, consisting of five members, and is responsible for providing public education to residents of the School District.

The District ranks as the 421st largest by enrollment among the 896 public school districts and community schools in the State. The District employs 49 non-certified and 107 certified full-time and part-time employees to provide services to 1,250 students.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities and proprietary fund provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District.

JOINTLY GOVERNED ORGANIZATIONS

Tri-County Computer Service Association

The Tri-County Computer Service Association (TCCSA) is a jointly governed organization comprised of 20 school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic technology for administrative and instructional functions for member school districts. Each of the governments of these school districts supports TCCSA based on a per pupil charge dependent upon the software package utilized. The TCCSA assembly consists of a superintendent or designated representative from each participating school district and a representative from the fiscal agent. TCCSA is governed by a Board of Directors chosen from the general membership of the TCCSA assembly. The Board of Directors consists of a superintendent or designating school districts are located. Financial information can be obtained by contacting the treasurer at the Tri-County Educational Service Center, which serves as fiscal agent, located in Wooster, Ohio. During the year ended June 30, 2008, the District paid approximately \$133,618 to TCCSA for basic service charges.

Ashland County - West Holmes Career Center

The Ashland County-West Holmes Career Center (the "Career Center"), a joint vocational school established by the Ohio Revised Code, is a jointly governed organization providing vocational services to its eleven-member school districts. The Career Center is governed by a Board of Education comprised of eleven members appointed by the participating schools. The Board controls the financial activity of the Career Center and reports to the Ohio Department of Education and the Auditor of the State of Ohio. The continued existence of the Career Center is not dependent on the District's continued participation and no measurable equity interest exists.

Related Organization

The Loudonville Public Library

The Loudonville Public Library (the "Library") is a related organization to the District. The School Board members are responsible for appointing all the trustees of the Library; however, the school board cannot influence the Library's operation, nor does the Library represent a potential financial benefit or burden to the District. The District serves in a ministerial capacity as the taxing authority for the Library. Once the Library determines to present a levy to the voters, including the determination of the rate and duration, the District must place the levy on the ballot. The Library may not issue debt and determines its own budget. The Library did not receive any funding from the District during fiscal year 2008.

B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the District's major governmental fund:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds; (b) for grants and other resources whose use is restricted to a particular purpose; and (c) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs.

PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal Service Fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides medical/surgical, dental and vision benefits to employees.

FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund operating activity is eliminated to avoid overstatement of revenues and expenses.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for services. Operating expenses for the internal service fund includes claims and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, income taxes, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2008 are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the Statement of Revenues, Expenditures and Changes in Fund Balances as an expenditure with a like amount reported as intergovernmental revenue.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgets

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of budgetary control has been established by the Board of Education at the fund level for all funds. The treasurer has been given the authority to allocate Board appropriations to the function and object levels within each fund. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present the general fund budgetary statement comparison at the fund and function level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final certificate of estimated resources in effect when the final appropriations were passed.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts in the budgetary statements reflect the final appropriations passed by the Board during the year.

F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2008, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2008.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under existing Ohio statutes, all investment earnings are assigned to the general fund, unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$176,530, which includes \$45,934 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year-end is provided in Note 4.

G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

Inventory consists of donated food and purchased food held for resale.

H. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$1,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Buildings and improvements	10 - 45 years
Furniture and equipment	10 years
Vehicles	5 - 10 years

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column on the statement of net assets.

J. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and capital leases are recognized as a liability on the fund financial statements when due.

L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, materials and supplies inventories, prepayments, property tax revenue unavailable for appropriation, and school bus purchases. The reserve for property taxes unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

M. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for the employee self-insurance program. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund, including claims and administrative expenses.

N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes include monies restricted for underground storage tanks.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

O. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

P. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

R. Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets in the general fund include unspent resources restricted for the purchase of school buses.

S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2008.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For fiscal year 2008, the District has implemented GASB Statement No. 45, "<u>Accounting and Financial Reporting for Postemployment Benefits Other than Pensions</u>", GASB Statement No. 48, "<u>Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues</u>" and GASB Statement No. 50, "<u>Pension Disclosures</u>".

GASB Statement No. 45 establishes uniform standards of financial reporting for other postemployment benefits and increases the usefulness and improves the faithfulness of representations in the financial reports. The implementation of GASB Statement No. 45 did not have an effect on the financial statements of the District; however, certain disclosures related to postemployment benefits (see Note 14) have been modified to conform to the new reporting requirements.

GASB Statement No. 48 establishes criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 did not have an effect on the financial statements of the District.

GASB Statement No. 50 establishes standards that more closely align the financial reporting requirements for pensions with those of other postemployment benefits. The implementation of GASB Statement No. 50 did not have an effect on the financial statements of the District.

B. Deficit Fund Balances

Fund balances at June 30, 2008 included the following individual fund deficits:

Nonmajor funds	Deficit
Food service	\$ 80,581
Agriculture education	15
Improving teacher quality	1

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Deposits with Financial Institutions

At June 30, 2008, the carrying amount of all District deposits was \$489,101. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of June 30, 2008, \$429,742 of the District's bank balance of \$580,163 was exposed to custodial risk as discussed below, while \$150,421 was covered by the Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

B. Investments

As of June 30, 2008, the District had the following investments and maturities:

			I	nvestment
				Maturities
			6	months or
Investment type	F	air Value		less
STAR Ohio	\$	3,784,386	\$	3,784,386

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2008:

Investment type	Fair Value		<u>% to Total</u>		
STAR Ohio	\$	3,784,386	100.00		

C. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2008:

Cash and investments per note	
Carrying amount of deposits	\$ 489,101
Investments	 3,784,386
Total	\$ 4,273,487
Cash and investments per statement of net assets	
Governmental activities	\$ 4,254,249
Agency funds	19,238
Total	\$ 4,273,487

NOTE 5 - INTERFUND TRANSACTIONS

Interfund balances at June 30, 2008 as reported on the fund statements, consist of the following individual interfund loans receivable and payable:

Receivable fund	Payable fund	Amount
General	Nonmajor governmental funds	\$ 49,372

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year. Interfund balances between governmental funds are eliminated on the government-wide financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien December 31, 2006, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar year 2008 (other than public utility property) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2007. Tangible personal property tax is being phased out. For 2007, tangible personal property was assessed at 12.50% for property, including inventory. This percentage was reduced to 6.25% for 2008 and will be reduced to zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the District due to the phasing out of the tax. In calendar years 2008-2010, the District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The District receives property taxes from Ashland, Holmes, Richland and Knox Counties. The County Auditors periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2008, are available to finance fiscal year 2008 operations. The amount available to be advanced can vary based on the date tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2008 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 6 - PROPERTY TAXES - (Continued)

The amount available as an advance at June 30, 2008 was \$862,959 in the general fund and \$18,706 in the permanent improvement fund (a nonmajor governmental fund). This amount has been recorded as revenue. The amount that was available as an advance at June 30, 2007 was \$1,717,411 in the general fund and \$38,768 in the permanent improvement fund (a nonmajor governmental fund).

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2008 taxes were collected are:

	2007 Seco Half Collect		2008 Fin Half Collec	
	Amount	Percent	Amount	Percent
Agricultural/residential				
and other real estate	\$ 133,713,900	79.83	\$ 136,645,470	84.59
Public utility personal	13,762,203	8.22	18,902,920	11.70
Tangible personal property	20,030,280	11.95	5,992,238	3.71
Total	\$ 167,506,383	100.00	\$ 161,540,628	100.00
Tax rate per \$1,000 of				
assessed valuation	\$40.54		\$40.83	

NOTE 7- INCOME TAXES

The District levies a voted tax of 1.25 percent for general operations on the income of residents and of estates. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. During fiscal year 2008, \$1,628,218 of income tax revenue was credited to the general fund.

NOTE 8 - RECEIVABLES

Receivables at June 30, 2008 consisted of taxes, accounts (billings for user charged services and student fees), and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of receivables reported on the statement of net assets follows:

Governmental activities:

Taxes:	
Property	\$ 4,899,627
Income	639,739
Accounts	6,220
Intergovernmental	 92,540
Total	\$ 5,638,126

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 9 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2008, was as follows:

	Balance June 30, 2007	Additions	<u>Deductions</u>	Balance June 30, 2008
Governmental activities:				
<i>Capital assets, not being depreciated:</i> Land	\$ 78,472	<u>\$ </u>	<u>\$</u>	\$ 78,472
Total capital assets, not being depreciated	78,472			78,472
Capital assets, being depreciated:				
Buildings and improvements	5,364,654	36,500	-	5,401,154
Furniture and equipment	1,766,625	164,319	(80,279)	1,850,665
Vehicles	1,294,964	57,483	(10,799)	1,341,648
Total capital assets, being depreciated	8,426,243	258,302	(91,078)	8,593,467
Less: accumulated depreciation:				
Buildings and improvements	(3,704,750)	(102,447)	-	(3,807,197)
Furniture and equipment	(1,005,397)	(92,080)	44,793	(1,052,684)
Vehicles	(675,767)	(104,829)	660	(779,936)
Total accumulated depreciation	(5,385,914)	(299,356)	45,453	(5,639,817)
Governmental activities capital assets, net	\$ 3,118,801	\$ (41,054)	\$ (45,625)	\$ 3,032,122

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 108,297
Vocational	1,479
Support Services:	
Pupil	607
Instructional staff	2,657
Administration	3,401
Fiscal	252
Operations and maintenance	28,329
Pupil transportation	99,650
Extracurricular activities	1,649
Food service operations	53,035
Total depreciation expense	\$ 299,356

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 10 - CAPITAL LEASES - LESSEE DISCLOSURE

In the current year and in prior years, the District entered into capitalized leases for copier equipment. These lease agreements meet the criteria of capital lease as defined by FASB Statement No. 13, "<u>Accounting for Leases</u>", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital assets consisting of equipment have been capitalized in the amount of \$86,813. This amount represents the present value of the minimum lease payments at the time of acquisition. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2008 totaled \$15,188 paid by the general fund. In addition to the amount of principal retired, the District also traded in leases with principal balances of \$2,200, which is included in general fund expenditures.

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2008:

Fiscal Year	A
Ending June 30.	 Amount
2009	\$ 17,539
2010	14,502
2011	6,594
2012	 3,281
Total minimum lease payment	41,916
Less: amount representing interest	 (4,686)
Present value of minimum lease payments	\$ 37,230

NOTE 11 - LONG-TERM OBLIGATIONS

A. During the fiscal year 2008, the following changes occurred in governmental activities long-term obligations:

	Ou	Balance tstanding e 30, 2007	A	Additions	R	eductions	0	Balance outstanding ne 30, 2008	-	Amounts Due in One Year
Capital lease obligation Compensated absences	\$ 1	46,361 ,170,551	\$	8,257 144,363	\$	(17,388) (104,362)	\$	37,230 1,210,552	\$	14,992 113,296
Total governmental activities	<u>\$</u> 1	,216,912	\$	152,620	\$	(121,750)	\$	1,247,782	\$	128,288

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

The capital leases will be paid from the general fund. See Note 10 for further information.

Compensated absences will be paid from the fund which the employee's salaries are paid which, for the District is primarily the general fund, and the following nonmajor governmental funds: IDEA Part B grants, Title I, improving teacher quality and the food service fund.

B. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2008, are a voted debt margin of \$13,948,718 and an unvoted debt margin of \$154,986.

NOTE 12 - RISK MANAGEMENT

A. Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. Effective August 2006, the District joined the Schools of Ohio Risk Sharing Authority (SORSA) to insure for risks of loss. The District has a comprehensive property and casualty policy, limit is \$38,455,448 aggregate. The deductible is \$500 per incident on property and \$500 per incident on equipment. The District's vehicle insurance policy limit is \$6,000,000 liability/property and \$5,000 medical with a \$500 collision deductible. All Board members, administrators and employees are covered under a District liability policy. The limits of this coverage are \$6,000,000 per occurrence and \$8,000,000 per aggregate. Settlements have not exceeded coverage in any of the last three years. There has not been a significant reduction in coverage from the prior year.

B. Fidelity Bond

The Board President, Superintendent and Treasurer have a \$50,000 position bond. The Treasurer is covered under an additional surety bond in the amount of \$25,000. All other school employees who are responsible for handling funds are covered by a \$50,000 fidelity bond.

C. Workers' Compensation

The District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. The District is a member of the Ohio School Board Association Group Rating System. This rate is calculated based on accident history and administrative costs. The group presently consists of over 350 school districts.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 12 - RISK MANAGEMENT - (Continued)

D. Employee Health Insurance

The District is self insured for its medical/surgical, dental and vision insurance programs, providing our classified staff with one medical plan and our certified staff one medical plan. Premiums are paid into the self-insurance fund and are available to pay claims and administrative costs. A stop-loss insurance contract with a private insurance carrier covers specific liability claims in excess of \$50,000. Aggregate stop-loss claims are covered based on the aggregate stop-loss factor, times total plan population, times twelve months. The Boards share of the monthly premium follows:

	<u>Single</u>		Family
Certified Plan	\$	470.30	\$ 1,079.99
Classified Plan		446.79	1,011.90

The claims liability of \$130,173 reported in the internal service fund at June 30, 2008 is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "<u>Accounting and Financial Reporting for Risk Financing and Related Insurance Issues</u>", as amended by GASB Statement No. 30, "<u>Risk Financing Omnibus</u>", which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. Changes in claims activity for the past two fiscal years are as follows:

Fiscal	Balance at	Current Year	Claim	Balance at
Year	Beginning of Year	<u>Claims</u>	Payments	End of Year
2008	\$ 148,088	\$ 1,323,300	\$ (1,341,215)	\$ 130,173
2007	210,000	1,175,018	(1,236,930)	148,088

NOTE 13 - PENSION PLANS

A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <u>www.ohsers.org</u>, under *Forms and Publications*.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 13 - PENSION PLANS - (Continued)

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$136,992, \$142,908 and \$138,651, respectively; 48.93 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2008, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 13 - PENSION PLANS - (Continued)

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007 and 2006 were \$725,625, \$718,606 and \$720,698, respectively; 83.39 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$3,524 made by the District and \$10,406 made by the plan members.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2008, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

NOTE 14 - POSTEMPLOYMENT BENEFITS

A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$91,366, \$76,445 and \$75,786, respectively; 48.93 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2008, this actuarially required allocation was 0.66 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$9,871, \$9,718 and \$11,035, respectively; 48.93 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 14 - POSTEMPLOYMENT BENEFITS - (Continued)

B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$55,817, \$55,277 and \$55,438, respectively; 83.39 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

Net Change in Fund Balance

	Ge	<u>neral fund</u>
Budget basis	\$	533,859
Net adjustment for revenue accruals		(868,957)
Net adjustment for expenditure accruals		(56,862)
Net adjustment for other sources/uses		(33,319)
Adjustment for encumbrances		66,529
GAAP basis	\$	(358,750)

NOTE 16 - CONTINGENCIES

A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

NOTE 17 - STATUTORY RESERVES

The District is required by state law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2008, the reserve activity was as follows:

	Textbooks/ Instructional <u>Materials</u>	Capital <u>Acquisition</u>
Set-aside balance as of June 30, 2007 Current year set-aside requirement Current year offsets Qualifying disbursements	\$ (648,233) 192,725 (465,165)	\$
Total	\$ (920,673)	\$ (71,466)
Balance carried forward to FY 2009	<u>\$ (920,673)</u>	<u>\$</u>

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 17 - STATUTORY RESERVES - (Continued)

The District had qualifying disbursements during the year that reduced the set-aside amounts below zero for the textbooks/instructional materials reserve. These extra amounts may be used to reduce the set-aside requirement for future years. The negative amount is therefore presented as being carried forward to the next fiscal year. The capital acquisition reserve had current year offsets (not debt related) and qualifying disbursements in excess of current year set-aside requirement. These may not be carried forward.

In addition to the above statutory reserves, the District also received monies restricted for school bus purchases.

A schedule of the restricted assets at June 30, 2008 follows:

Amounts restricted for school bus purchases	\$ 16,062
Total restricted assets	\$ 16,062

NOTE 18 - SUBSEQUENT EVENTS

In October 2008, the Board of Education authorized the school district to issue notes through the OASBO Expanded Asset Pooled Financing Program for an amount not to exceed \$1,201,000. This financing will be used to pay for the district's HB264 program which includes stadium lighting, boiler replacement, building automation systems and lighting upgrades. In November 2008, the contract for the project was awarded to H.E.A.T. Total Facility Solutions, Inc. of Worthington, Ohio in the sum not to exceed \$1,023,000.

Loudonville-Perrysville Exempted Village School District Ashland County

Schedule of Federal Awards Expenditures For the Year Ended June 30, 2008

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
UNITED STATES DEPARTMENT OF AGRICULTURE						
Passed through Ohio Department of Education:						
Food Distribution Program	NA	10.550	\$-	\$ 57,886	\$ -	\$ 57,886
			Ŧ	,	Ŧ	
Nutrition Cluster						
National School Breakfast Program	05PU	10.553	42,929	-	42,929	-
National School Lunch Program	LLP4	10.555	174,702	-	174,702	-
Summer Food Program	NA	10.559	723		723	
Total Nutrition Cluster			218,354	-	218,354	
Total United States Department of Agriculture			218,354	57,886	218,354	57,886
UNITED STATES DEPARTMENT OF EDUCATION						
Passed through Ohio Department of Education						
Special Education Cluster:	CD 015	04.005	205.042		2010	
Special Education- Grants to States	6B-SF	84.027	285,943		286,212	
Total Special Education Cluster			285,943	-	286,212	-
Title I	C1S1	84.010	284,638		284,921	
Safe and Drug Free Schools	DRS1	84.186	6.873	-	6,511	-
State Grants for Innovative Programs	C2S1	84.298	3,774	-	1,535	-
Education Technology State Grants	TJS1	84.318	3,612	-	3,616	-
Improving Teacher Quality State Grants	TRS1	84.367	62,551	-	62,619	-
Total United States Department of Education			647,391	-	645,414	-
Total Federal Financial Assistance			\$ 865,745	\$ 57,886	\$ 863,768	\$ 57,886
NA = Pass through entity number could not be located						

NA = Pass through entity number could not be located. See Notes to the Schedule of Federal Awards Receipts and Expenditures.

Loudonville-Perrysville Exempted Village School District

Notes to Schedule of Federal Awards Receipts and Expenditures For the Fiscal Year Ended June 30, 2008

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards receipts and expenditures is a summary of the activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B -FOOD DISTRIBUTIONS

Reimbursement monies are commingled with local receipts and state grants. It is assumed federal moneys are expended first.

Food Distribution Program nonmonetary assistance is not part of the Nutrition Cluster; however, it is reported in the schedule of expenditures of federal awards at the entitlement value of the commodities received and disbursed. At June 30, 2008, the School District had no significant food commodities inventory.

BALESTRA, HARR & SCHERER CPAs, INC.

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based On an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Loudonville Perrysville Exempted Village School District 210 East Main Street Loudonville, Ohio 44842

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Loudonville Perrysville Exempted Village School District, Ashland County, Ohio (the School District), as of and for the year ended June 30, 2008, and have issued our report thereon dated December 31, 2008 in which we noted that the School District implemented GASB Statements No. 50, No. 48, and No. 45. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not on the effectiveness of the School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the School District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the School District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the School District's internal control will not prevent or detect a material financial misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

We noted certain other matters reported to the School District in a separate report dated December 31, 2008.

Loudonville Perrysville Exempted Village School District

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain non-compliance and other matters reported to the School District in a separate report dated December 31, 2008.

This report is intended solely for the information and use of the management, the audit committee, members of the Board, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Balistra, Harr & Scherur

Balestra, Harr & Scherer, CPAs, Inc. December 31, 2008

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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Members of the Board Loudonville-Perrysville Exempted Village School District 210 East Main Street Loudonville, Ohio 44842

Compliance

We have audited the compliance of the Loudonville Perrysville Exempted Village School District (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2008. The District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2008.

Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

Members of the Board Loudonville Perrysville Exempted Village School District REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 Page 2

Internal Control Over Compliance (Continued)

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the District's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weakness, as defined above.

This report is intended solely for the information and use of the management, the audit committee, members of the Board, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Balistra, Harr & Scherur

Balestra, Harr & Scherer, CPAs, Inc. December 31, 2008

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION .505

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant control deficiencies reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant internal control conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under section .510?	No
(d)(1)(vii)	Major Programs (list):	CFDA # 84.027 Education Grants for States
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee? Yes	

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION .505

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	None
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3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

Finding Number	None
CFDA Title and Number	
Federal Award Number/Year	
Federal Agency	
Pass-Through Agency	





LOUDONVILLE-PERRYSVILLE EXEMPTED VILLAGE SCHOOL DISTRICT

ASHLAND COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MARCH 12, 2009

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