**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 2008 & 2007



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Mary Taylor, CPA Auditor of State

Mentor Public Library Lake County 8215 Mentor Avenue Mentor, Ohio 44060

To the Library Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Jaylo

Mary Taylor, CPA Auditor of State

September 30, 2009

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Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT

Mentor Public Library Lake County 8215 Mentor Avenue Mentor, Ohio 44060

To the Library Board of Trustees:

We have audited the accompanying financial statements of Mentor Public Library, Lake County, Ohio, (the Library) as of and for the years ended December 31, 2008 and December 31, 2007. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Library has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Library's larger (i.e. major) funds separately. While the Library does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Libraries to reformat their statements. The Library has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2008 and 2007 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2008 and 2007, or its changes in financial position for the years then ended.

Lausche Building / 615 Superior Ave., NW / Twelfth Floor / Cleveland, OH 44113-1801 Telephone: (216) 787-3665 (800) 626-2297 Fax: (216) 787-3361 www.auditor.state.oh.us Mentor Public Library Lake County Independent Accountants' Report Page 2

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Mentor Public Library, Lake County, as of December 31, 2008 and December 31, 2007, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Library has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2009, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Mary Jaylor

Mary Taylor, CPA Auditor of State

September 30, 2009

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

-	Governmental Fund Types			
_	General	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property and Other Local Taxes	\$985,962	\$0	\$0	\$985,962
Other Government Grants-In-Aid	1,917,547	0	0	1,917,547
Patron Fines and Fees	76,357	0	0	76,357
Services Provided to Others	6,411	0	0	6,411
Earnings on Investments	24,098	0	2,353	26,451
Contributions, Gifts and Donations	14,514	0	0	14,514
Miscellaneous Receipts	3,330	0	0	3,330
Total Cash Receipts	3,028,219	0	2,353	3,030,572
Cash Disbursements:				
Current:				
Salaries and Benefits	1,815,061	0	0	1,815,061
Purchased and Contracted Services	468,183	0	0	468,183
Library Materials and Information	661,957	0	0	661,957
Supplies	52,096	0	0	52,096
Other Objects	10,911	0	0	10,911
Debt Service:				
Redemption of Principal	0	37,000	0	37,000
Interest Payments and Other Financing Fees and Costs	0	15,425	0	15,425
Capital Outlay	155,403	0	72,098	227,501
Total Cash Disbursements	3,163,611	52,425	72,098	3,288,135
Total Cash Receipts Over/(Under) Cash Disbursements	(135,392)	(52,425)	(69,745)	(257,563)
Other Financing Receipts/(Disbursements):				
Transfers-In	0	52,425	0	52,425
Transfers-Out	(52,425)	0	0	(52,425)
Total Other Financing Receipts/(Disbursements)	(52,425)	52,425	0	0
Excess of Cash Receipts and Other Financing				
Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	(187,818)	0	(69,745)	(257,563)
Fund Cash Balances, January 1, 2006	1,170,444	0	126,318	1,296,762
Fund Cash Balances, December 31, 2006	\$982,626	\$0	\$56,573	\$1,039,199
Reserves for Encumbrances, December 31, 2006	\$243,777	\$0	\$44,905	288,682
=				

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

	Governmental Fund Types			
	General	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property and Other Local Taxes	\$978,964	\$0	\$0	\$978,964
Other Government Grants-In-Aid	1,921,498	0	0	1,921,498
Patron Fines and Fees	88,494	0	0	88,494
Earnings on Investments	35,061	0	6,823	41,884
Contributions, Gifts and Donations	24,829	0	0	24,829
Miscellaneous Receipts	27,286	0	0	27,286
Total Cash Receipts	3,076,132	0	6,823	3,082,955
Cash Disbursements:				
Current:				
Salaries and Benefits	1,590,396	0	0	1,590,396
Purchased and Contracted Services	374,185	0	0	374,185
Library Materials and Information	581,502	0	0	581,502
Supplies	45,496	0	0	45,496
Other Objects	10,868	0	0	10,868
Debt Service:				
Redemption of Principal	0	80,605	0	80,605
Interest Payments and Other Financing Fees and Costs	0	18,054	0	18,054
Capital Outlay	209,036		13,475	222,511
Total Cash Disbursements	2,811,483	98,659	13,475	2,923,617
Total Cash Receipts Over/(Under) Cash Disbursements	264,649	(98,659)	(6,652)	159,338
Other Financing Receipts/(Disbursements):				
Transfers-In	0	98,659	0	98,659
Transfers-Out	(98,659)	0	0	(98,659)
Total Other Financing Receipts/(Disbursements)	(98,659)	98,659	0	0
Excess of Cash Receipts and Other Financing				
Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	165,990	0	(6,652)	159,338
Fund Cash Balances, January 1, 2007	1,004,453	0	132,970	1,137,423
Fund Cash Balances, December 31, 2007	\$1,170,443	\$0	\$126,318	\$1,296,761
Reserves for Encumbrances, December 31, 2007	\$154,220	\$0	\$0	\$154,220

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

#### 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Mentor Public Library, Lake County, (the Library) as a body corporate and politic. The Library is directed by a seven-member Board of Trustees appointed by the Mentor Board of Education. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

#### B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Library recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Cash and Investments

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

STAR Ohio (State of Ohio Treasurer's investment Pool) is valued at amounts reported by the State Treasurer.

#### D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

### 2. Debt Service Fund

This fund accounts for resources the Library accumulates to pay note debt. The Library had the following significant Debt Service Fund:

Note Fund – This fund repays a note that was issued in 2004 for capital improvements to the Library's facilities.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting (Continued)

### 3. Capital Project Fund

This fund account for receipts restricted to acquiring or constructing major capital projects. The Library had the following significant capital project fund:

Building and Repair Fund – This fund is used to repair, improve, furnish and equip the Library.

#### E. Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control.

A summary of 2008 and 2007 budgetary activity appears in Note 3.

#### F. Property, Plant, and Equipment

The Library records disbursements (capital outlay) for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### 2. Equity in Pooled Cash and Investments

The Library maintains a cash and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2008	2007
Deposits		
Demand deposits	\$32,737	\$72,510
Savings deposits	1,006,462	0
Total deposits	1,039,199	72,510
Investments		
STAROhio	0	1,224,251
Total investments	0	1,224,251
Total deposits and investments	\$1,039,199	\$1,296,761

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

**Investments:** Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

# 3. Budgetary Activity

Budgetary activity for the years ending December 31, 2008 and 2007 were as follows:

2008 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$3,040,000	\$3,028,219	(\$11,781)
Debt Service	52,420	52,425	5
Capital Projects	3,000	2,353	(647)
Total	\$3,095,420	\$3,082,997	(\$12,423)

2008 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$3,834,220	\$3,459,813	\$374,407
Debt Service	52,426	52,425	1
Capital Projects	130,000	117,003	12,997
Total	\$4,016,646	\$3,629,241	\$387,404

2007 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$3,036,000	\$3,076,132	\$40,132
Debt Service	98,660	98,659	(1)
Capital Projects	2,000	6,823	4,823
Total	\$3,136,660	\$3,181,614	\$44,954

2007 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$3,476,148	\$3,064,361	\$411,787
Debt Service	98,660	98,659	1
Capital Projects	130,000	13,475	116,525
Total	\$3,704,808	\$3,176,495	\$528,313

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

#### 4. GRANTS-IN-AID AND TAX RECEIPTS

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The State allocates LLGSF to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The County Budget Commission allocates these funds to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives.

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the Library is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Other Governments' Grants In Aid. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the taxing district.

Property owners assess tangible personal property tax. These owners must file a list of tangible property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

#### 5. Debt

Debt outstanding at December 31, 2008 was as follows:

	Principal	Interest Rate
Library Fund Facility Note	\$266,000	5.42%

The Library Fund Facilities Note is for various improvements at the Library. The note of \$400,000 was issued in 2004. The loan is being repaid semi-annually over ten years.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	Library Fund Facility Note
2009	\$52,360
2010	52,192
2011	51,916
2012	51,531
2013	52,011
2014	51,355
Total	\$311,365

In 2007 the last payment for the Building Loan Note was paid.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

#### 6. Retirement Systems

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2008 and 2007, OPERS members contributed 10% and 9.5%, respectively, of their gross salaries and the Library contributed an amount equaling 14% and 13.85%, respectively, of participants' gross salaries. The Library has paid all contributions required through December 31, 2008.

#### 7. Risk Management

#### **Commercial Insurance**

The Mentor Public Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Errors and omissions.

The Library also provides health, vision, and dental insurance to full-time employees who work thirty or more hours per week through a private carrier. The Library's liability for health care is limited to the premiums paid.

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Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Mentor Public Library Lake County 8215 Mentor Avenue Mentor, Ohio 44060

To the Board of Trustees:

We have audited the financial statements of the Mentor Public Library, Lake County, Ohio, (the Library) as of and for the years ended December 31, 2008 and December 31, 2007, and have issued our report thereon dated September 30, 2009, wherein we noted the Library followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Library's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Library's internal control will not prevent or detect a more than inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Library's internal control will not prevent or detect a material financial statement misstatement.

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Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted a certain matter that we reported to the Library's management in a separate letter dated September 30, 2009.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note a certain noncompliance or other matter that we reported to the Library's management in a separate letter dated September 30, 2009.

We intend this report solely for the information and use of the audit committee, management, and the Board of Trustees. We intend it for no one other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

September 30, 2009





# MENTOR PUBLIC LIBRARY

LAKE COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED NOVEMBER 5, 2009

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