# **PIKE TOWNSHIP**

DAYTON REGION, CLARK COUNTY

# **REGULAR AUDIT**

FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007



Mary Taylor, CPA Auditor of State

Board of Trustees Pike Township 11766 Troy Road New Carlisle, Ohio 45344-9449

We have reviewed the *Independent Auditors' Report* of Pike Township, Clark County, prepared by Manning & Associates CPAs, LLC, for the audit period January 1, 2007 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditors' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditors' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Pike Township is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

June 17, 2009

This Page is Intentionally Left Blank.

# TABLE OF CONTENTS

| TITLE  | PAGE |
|--|------|
|  |      |
| Independent Auditors' Report   | 1    |
| Combined Statement of Cash Receipts, Cash Disbursements and Changes<br>in Fund Cash Balances – All Governmental Fund Types<br>- For the Year Ended December 31, 2008 | 4    |
| Combined Statement of Cash Receipts, Cash Disbursements and Changes<br>in Fund Cash Balances – All Governmental Fund Types<br>- For the Year Ended December 31, 2007 | 5    |
| Notes to the Financial Statements  | 6    |
| Report on Internal Control Over Financial Reporting<br>And on Compliance and Other Matters Required By <i>Government Auditing Standards</i>                          | 14   |
| Schedule of Findings   | 16   |
| Schedule of Prior Audit Findings   | 19   |

# MANNING & ASSOCIATES CPAS, LLC 6105 NORTH DIXIE DRIVE DAYTON, OHIO 45414

## **INDEPENDENT AUDITORS' REPORT**

Pike Township, Clark County 11766 Troy Road New Carlisle, Ohio 45345

To the Board of Trustees:

We have audited the accompanying financial statements of Pike Township, Clark County, (the Township), as of and for the years ended December 31, 2008 and 2007. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the Township's larger (i.e. major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2008 and 2007, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2008 and 2007, or its changes in financial position for the years then ended.

Pike Township, Clark County Independent Auditors' Report Page 2

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Pike Township, Clark County, as of December 31, 2008 and 2007, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determines is necessary to supplement, although not required to be a part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 20, 2009, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Manning & Associates CPAs, LLC Dayton, Ohio

April 20, 2009

This page intentionally left blank

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

|  | GOVERNMENTAL FUND TYPES |              | _                  |    |                               |
|--|-------------------------|--------------|--------------------|----|-------------------------------|
|  | General                 |              | Special<br>Revenue | -  | Total<br>(Memorandum<br>Only) |
| Cash Receipts:                                 |                         |              |                    |    | • • •                         |
| •  | \$ 20,3                 | \$79 \$      | 390,991            | \$ | 411,370                       |
| Changes for Services                           |                         | 0            | 65,873             |    | 65,873                        |
| Licenses, Permits and Fees                     | 9,3                     | 48           | 1,307              |    | 10,655                        |
| Intergovernmental Receipts                     | 41,4                    | 22           | 191,290            |    | 232,712                       |
| Earnings on Investments                        | 18,2                    |              | 5,301              |    | 23,576                        |
| Miscellaneous                                  | 2,3                     |              | 129                |    | 2,439                         |
| Total Cash Receipts                            | 91,7                    | /34          | 654,891            |    | 746,625                       |
| Cash Disbursements:                            |                         |              |                    |    |                               |
| Current:                                       |                         |              |                    |    |                               |
| General Government                             | 152,5                   | 57           | 29,196             |    | 181,753                       |
| Public Safety                                  |                         | 0            | 264,612            |    | 264,612                       |
| Public Works                                   | 7,7                     | 70           | 208,224            |    | 215,994                       |
| Capital Outlay                                 |                         | 0            | 23,187             |    | 23,187                        |
| Total Cash Disbursements                       | 160,3                   | 27           | 525,219            |    | 685,546                       |
| Total Receipts Over/(Under) Disbursements      | (68,5                   | 93)          | 129,672            |    | 61,079                        |
| Other Financing Receipts/Disbursements         |                         |              |                    |    |                               |
| Transfers In                                   |                         | 0            | 7,528              |    | 7,528                         |
| Transfers Out                                  | (7,5                    | (28)         | 0                  |    | (7,528)                       |
| Total Other Financing Receipts/(Disbursements) | (7,5                    | (28)         | 7,528              |    | 0                             |
| Excess of Cash Receipts and Other Financing    |                         |              |                    |    |                               |
| Receipts Over/(Under) Cash Disbursements and   |                         |              |                    |    |                               |
| Other Financing Disbursements                  | (76,1                   | 21)          | 137,200            |    | 61,079                        |
| Fund Cash Balances, January 1                  | 502,9                   | 52           | 919,929            |    | 1,422,881                     |
| Fund Cash Balances, December 31                | \$ 426,8                | <u>31</u> \$ | § <u> </u>         | \$ | 1,483,960                     |

GOVERNMENTAL FUND TYPES

The Notes to the Financial Statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

|  |     | GOVERNMENTAL FUND TYPES |    |                    |    |                               |
|--|-----|-------------------------|----|--------------------|----|-------------------------------|
|  |     | General                 |    | Special<br>Revenue |    | Total<br>(Memorandum<br>Only) |
| Cash Receipts:                                 | -   |                         |    |                    | •  | •                             |
| Property and Other Local Taxes                 | \$  | 18,975                  | \$ | 401,968            | \$ | 420,943                       |
| Changes for Services                           |     | 0                       |    | 53,497             |    | 53,497                        |
| Licenses, Permits and Fees                     |     | 7,791                   |    | 908                |    | 8,699                         |
| Intergovernmental Receipts                     |     | 125,555                 |    | 168,560            |    | 294,115                       |
| Earnings on Investments                        |     | 21,221                  |    | 5,587              |    | 26,808                        |
| Miscellaneous                                  | _   | 5,120                   |    | 15,468             | -  | 20,588                        |
| Total Cash Receipts                            | _   | 178,662                 | _  | 645,988            |    | 824,650                       |
| Cash Disbursements:                            |     |                         |    |                    |    |                               |
| Current:                                       |     |                         |    |                    |    |                               |
| General Government                             |     | 131,599                 |    | 30,924             |    | 162,523                       |
| Public Safety                                  |     | 0                       |    | 242,906            |    | 242,906                       |
| Public Works                                   |     | 7,303                   |    | 190,281            |    | 197,584                       |
| Capital Outlay                                 | _   | 0                       | _  | 28,908             |    | 28,908                        |
| Total Cash Disbursements                       | _   | 138,902                 |    | 493,019            | -  | 631,921                       |
| Total Receipts Over/(Under) Disbursements      | _   | 39,760                  | _  | 152,969            | -  | 192,729                       |
| Other Financing Receipts/Disbursements         |     |                         |    |                    |    |                               |
| Transfers In                                   |     | 0                       |    | 2,000              |    | 2,000                         |
| Transfers Out                                  | _   | (2,000)                 |    | 0                  | -  | (2,000)                       |
| Total Other Financing Receipts/(Disbursements) | _   | (2,000)                 | _  | 2,000              |    | 0                             |
| Excess of Cash Receipts and Other Financing    |     |                         |    |                    |    |                               |
| Receipts Over/(Under) Cash Disbursements and   |     |                         |    |                    |    |                               |
| Other Financing Disbursements                  | _   | 37,760                  | _  | 154,969            | -  | 192,729                       |
| Fund Cash Balances, January 1                  | _   | 465,192                 | _  | 764,960            | -  | 1,230,152                     |
| Fund Cash Balances, December 31                | \$_ | 502,952                 | \$ | 919,929            | \$ | 1,422,881                     |

GOVERNMENTAL FUND TYPES

The Notes to the Financial Statements are an integral part of this statement.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Pike Township of Clark County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Township values certificates of deposit at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### **General Fund:**

The General Fund reports all financial resources except those required to be accounted for in another fund.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## **D.** Fund Accounting (continued)

#### **Special Revenue Funds:**

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

**Road and Bridge Fund** – This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

**Fire District Fund** – This fund receives property tax money to maintain a Township Fire Department.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

## 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

## 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio Law.

A summary of 2008 and 2007 budgetary activity appears in Note 3.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## F. Property, Plant and Equipment

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

## 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash and investments at December 31 was as follows:

|                 | 2008        | 2007        |
|-----------------|-------------|-------------|
| Demand deposits | \$1,483,960 | \$1,422,881 |
| Total deposits  | \$1,483,960 | \$1,422,881 |

**Deposits:** Deposits are insured by the (1) Federal Depository Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

# 3. BUDGETARY ACTIVITY

Budgetary activity for the year ending December 31, 2008 was as follows:

| 2008 Budgeted vs. Actual Receipts |    |          |    |          |    |          |
|-----------------------------------|----|----------|----|----------|----|----------|
| Budgeted Actual                   |    |          |    |          |    |          |
| Fund Type                         |    | Receipts |    | Receipts |    | Variance |
| General                           | \$ | 66,788   | \$ | 91,734   | \$ | 24,946   |
| Special Revenue                   |    | 616,349  |    | 662,419  |    | 46,070   |
| Total                             | \$ | 683,137  | \$ | 754,153  | \$ | 71,016   |

| 2008 Budgeted vs. Actual Budgetary Basis Expenditures |    |                            |                           |    |           |  |  |
|---|----|----------------------------|---------------------------|----|-----------|--|--|
| Fund Type   | ł  | Appropriation<br>Authority | Budgetary<br>Expenditures |    | Variance  |  |  |
| General   | \$ | 569,730 \$                 | 167,855                   | \$ | 401,875   |  |  |
| Special Revenue                                       |    | 1,536,286                  | 525,219                   |    | 1,011,067 |  |  |
| Total   | \$ | 2,106,016                  | 693,074                   | \$ | 1,412,942 |  |  |

Budgetary activity for the year ending December 31, 2007 was as follows:

| 2007 Budgeted vs. Actual Receipts               |    |         |    |         |    |         |
|---|----|---------|----|---------|----|---------|
| BudgetedActualFund TypeReceiptsReceiptsVariance |    |         |    |         |    |         |
| General   | \$ | 72,120  | \$ | 178,662 | \$ | 106,542 |
| Special Revenue                                 |    | 571,522 |    | 647,988 |    | 76,466  |
| Total   | \$ | 643,642 | \$ | 826,650 | \$ | 183,008 |

#### 2007 Budgeted vs. Actual Budgetary Basis Expenditures

| Fund Type       | A  | Appropriation<br>Authority | Budgetary<br>Expenditures |    | Variance  |
|-----------------|----|----------------------------|---------------------------|----|-----------|
| General         | \$ | 537,312 \$                 | 140,902                   | \$ | 396,410   |
| Special Revenue |    | 1,329,475                  | 493,019                   | _  | 836,456   |
| Total           | \$ | 1,866,787 \$               | 633,921                   | \$ | 1,232,866 |

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

## 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopt rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

## 5. RETIREMENT SYSTEM

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2008 and 2007, OPERS members contributed 10 percent and 9.5 percent, respectively, of their gross salaries and the Township contributed an amount equaling 14 percent and 13.85 percent, respectively, of participants' gross salaries. The Township has paid all contributions required through December 31, 2008.

## 6. RISK MANAGEMENT

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risksharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

## 6. RISK MANAGEMENT (Continued)

#### **Casualty Coverage**

For an occurrence prior to January 1, 2006, OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust PEP's retained earnings, APEEP provides *excess of funds available* coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (prior to January 1, 2006) or \$3,000,000 (on or subsequent to January 1, 2006).

## **Property Coverage**

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. This amount increased to \$300,000 in 2007. For 2007, APEEP reinsures members for specific losses exceeding \$100,000 up to \$300,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000 in 2006, or \$100,000 and \$300,000 in 2007, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2007 was \$2,014,548.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government. Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

## **Financial Position**

OTARMA's financial statements (audited by other accountants) conform to generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2007 and 2006 (the latest information available):

| Casualty Coverage     | 2007                         | <u>2006</u>                  |
|-----------------------|------------------------------|------------------------------|
| Assets<br>Liabilities | \$43,210,703<br>(13,357,837) | \$42,042,275<br>(12,120,661) |
| Retained Earnings     | <u>\$29,852,866</u>          | <u>\$29,921,614</u>          |

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

## 6. RISK MANAGEMENT (Continued)

At December 31, 2007 and 2006, respectively, liabilities above include approximately \$12.5 million and \$11.3 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$11.6 million and \$10.8 million of unpaid claims to be billed approximately 950 member governments in the future, as of December 31, 2007 and 2006, respectively. These amounts will be included in future contribution from members when the related claims are due fro payment.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due are not expected to change significantly form those used to determine the historical contributions described below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

| Contributions | to OTARMA |
|---------------|-----------|
| 2007          | \$10,622  |
| 2008          | \$10,776  |

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of the capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

This page intentionally left blank

# MANNING & ASSOCIATES CPAS, LLC 6105 NORTH DIXIE DRIVE DAYTON, OHIO 45414

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Pike Township, Clark County 11766 Troy Road New Carlisle, Ohio 45345

To the Board of Trustees:

We have audited the financial statements of Pike Township, Clark County (the Township), as of and for the years ended December 31, 2008 and 2007, and have issued our report thereon dated April 20, 2009, wherein we noted the Township prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below we identified a certain deficiency in internal control over financial reporting that we consider a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider the following deficiencies described in the accompanying schedule of findings to be a significant deficiencies in internal control over financial reporting: 2008-001, 2008-003, and 2008-004.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

Pike Township, Clark County Independent Accountants' Report on internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Internal Control Over Financial Reporting**

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. However, we believe the significant deficiencies described above, as finding number 2008-001, 2008-003, and 2008-004 are material weaknesses.

## **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2008-001 through 2008-004.

The Township's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Township's responses, and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of the audit committee, management, and Board of Township Trustees. It is not intended for anyone other than these specified parties.

Manning & Associates CPAs, LLC Dayton, Ohio

April 20, 2009

## SCHEDULE OF FINDINGS DECEMBER 31, 2008 AND 2007

## FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2008-001

Noncompliance and Significant Deficiency

**Ohio Revised Code Section 505.37(A)** provides that the board of township trustees may establish all necessary rules to guard against the occurrence of fires and to protect the property and lives of the citizens against damage and accidents. The Board may employ one or more persons to maintain and operate fire-fighting equipment, or it may enter into an agreement with a volunteer fire company for the use and operation of fire-fighting equipment. The board may compensate the members of a volunteer fire company in a manner that it considers equitable.

The Township paid the Pike Township Fire and Rescue Association \$50,248.50 during the period. For fiscal year 2007, the Association was paid \$21,613.25. There was no signed agreement presented to support the payment. For fiscal year 2008, the Association was paid \$28,635.25. There were summarized reports of what appeared to be EMS hours, EMS training, fire hours, and fire training presented to the Board of Township Trustees but there was no indication that these reports were reviewed by Trustees. In addition, the Township also paid the wages of the association's staff. There was no record in the minutes of accepting volunteers and/or hiring firefighters.

The Board of Township Trustees should enter into an agreement with the Pike Township Fire and Rescue Association regarding the operations of the Township's firehouse and fire-fighting equipment. The Board should also consult its legal counsel to ensure the legality of an agreement. Finally, no payments should be made unless there is adequate documentation to support the disbursement.

Response: The Trustees will review and determine if a contract need to be in place.

## FINDING NUMBER 2008-002

Noncompliance Citation

**Ohio Rev. Code, Section 5705.41 (D),** requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. These certificates need to be signed only by a subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

This Section also provides exceptions to the above requirements:

**Then and Now certificates** – If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Trustees may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate. If the amount involved is less than \$3,000, the Clerk may authorize payment through a Then and Now Certificate without affirmation of the Trustees, if such expenditure is otherwise valid.

## SCHEDULE OF FINDINGS DECEMBER 31, 2008 AND 2007

# FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2008-002, continued

**Blanket certificate** – The fiscal officer may prepare a blanket certificate against any specific line item account. Only one blanket certificate may be outstanding at one particular tie for any one particular line item appropriation.

**Super Blanket certificate** – The Township may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification may be outstanding at a particular time for any one line item appropriation.

The Township did not properly certify the availability of funds for five and fifteen of the expenditures tested for 2008 and 2007, respectively, and none of the above exceptions applied.

Failure to properly certify the availability of funds can result in overspending available funds and negative cash fund balances. Effort should be made by the Township to properly utilize the encumbrance method of accounting by certifying the availability of funds on properly approved purchase orders. We recommend that Township obtain approved purchase orders, including amounts, which contain the Fiscal Officer's certification indicated by a signature that the amount required to meet the obligation has been lawfully appropriated and authorized, prior to making a commitment.

Response: The Fiscal Officer will monitor and properly certify all expenditures in the future.

## FINDING NUMBER 2008-003

Noncompliance Citation and Significant Deficiency

**Ohio Rev. Code Section 505.24(C) and OAG Opinion 2004-036** requires Township Trustees to establish administrative procedures to document the proportionate amount chargeable to other township funds based on the kinds of services rendered. If Trustee compensation is paid solely from the General Fund, documentation of hours spent by service is not required.

Trustees were paid from other funds during 2007 without proper documentation. The financial statements have been adjusted by the Township due to this non-compliance. In 2008, all the Trustee compensation was paid from the General Fund.

Response: Trustees will document their time on time sheets or diary if compensation is paid from any fund other than the General Fund.

## SCHEDULE OF FINDINGS DECEMBER 31, 2008 AND 2007

## FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2008-004

Noncompliance and Significant Deficiency

**Ohio Rev. Code Section 9.38** states that public money must be deposited with the treasurer of the public office or to a designated depository on the business day following the receipt. If the amount of the daily receipts does not exceed \$1,000 and the receipts can be safeguarded, public offices may adopt a policy permitting their officials who receive this money to hold it past the next business day, if properly secured, but the deposit must be made no later than 3 business days after receiving it.

To reduce the risk of misappropriation of township assets and to comply with the abovementioned section of code, all cash collections should be deposited within the 24 hour requirement or a policy be adopted by the Board of Trustees that permits the officials to hold any money under the \$1,000 threshold for no more than 3 business days, if properly secured. Additionally, procedures should be implemented to provide that the Fiscal Officer deposit all receipts to the bank in a timely and complete manner.

During the audit period zoning receipts were not deposited or remitted to the Fiscal Officer in a timely manner. In addition receipts were not deposited on a timely manner. Some receipts were deposited up to ten days after received and not kept in a secure safeguarded location.

Response: Trustees reviewing deposit policy for implementation. Lack of local bank location makes it difficult to deposit money daily.

# SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2008 AND 2007

|          |  |            | Not Corrected, Partially Corrected;       |
|----------|--|------------|---|
|          |  |            | Significantly Different Correction Action |
| Finding  | Finding                                | Fully      | Taken; or Finding No Longer Valid;        |
| Number   | Summary                                | Corrected? | Explain                                   |
| 2006-001 | ORC 505.37(A) - No formal agreement    |            |   |
|          | in place for township fire protection. | NO         | Reissue as finding 2008-001               |
|          | Adequate documentation not maintained  |            |   |
|          | to support fire department expenses.   |            |   |





**PIKE TOWNSHIP** 

**CLARK COUNTY** 

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JUNE 30, 2009

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us