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Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Portsmouth Public Library Scioto County 1120 Gallia Street Portsmouth, Ohio 45662

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Portsmouth Public Library, Scioto County, Ohio (the Library), as of and for the years ended December 31, 2008 and 2007, which collectively comprise the Library's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Library's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the accompanying financial statements and notes follow the modified cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Portsmouth Public Library, Scioto County, Ohio, as of December 31, 2008 and 2007, and the respective changes in modified cash financial position and the budgetary comparison for the General Fund thereof for the years then ended in conformity with the basis of accounting Note 1 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 23, 2009, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701-2157 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Portsmouth Public Library Scioto County Independent Accountants' Report Page 2

Mary Taylor

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

November 23, 2009

This discussion and analysis of the Portsmouth Public Library's (the Library) financial performance provides an overall review of the Library's financial activities for the years ended December 31, 2008 and 2007, within the limitations of the Library's modified cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Library's financial performance.

Highlights

Key highlights for 2007 and 2008 are as follows:

Net assets of governmental activities decreased \$57,868 or 3.6 percent for 2007 and decreased \$326,049 or 21.2 percent for 2008 from 2007. The fund most affected by the decrease in cash and cash equivalents was the General Fund.

The Library's general receipts are primarily State Library and Local Government Support Fund receipts. These receipts represent respectively 94.2 percent for 2007 and 91.9 percent for 2008 of the total cash received for governmental activities during the year.

Library funding was frozen for 2007 at the 2006 funding level. Beginning in January 2008, Ohio's public libraries were funded through 2.22% of the state's total general tax revenue and the name of the fund was changed to the Public Library Fund.

Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Library's modified cash basis of accounting.

Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the Library as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Library as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determines when financial events are recorded. The Library has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Library's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

Reporting the Library as a Whole

The statement of net assets and the statement of activities reflect how the Library did financially during 2007 and 2008, within the limitations of modified cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Library at year-end. The statement of activities compares cash disbursements with program receipts for each governmental program activity. Program receipts include grants and contributions restricted to meeting the operational requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Library's general receipts.

These statements report the Library's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Library's financial health. Over time, increases or decreases in the Library's cash position represent one indicator of whether the Library's financial health is improving or deteriorating. When evaluating the Library's financial condition, you should also consider other non-financial factors as well, such as the condition of the Library's capital assets and infrastructure, the extent of the Library's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources.

In the statement of net assets and the statement of activities, the Library has one type of activity:

Governmental activities. All of the Library's basic services are reported here, including library services, support services and capital outlay. State intergovernmental grants finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Reporting the Library's Most Significant Funds

Fund financial statements provide detailed information about the Library's major funds – not the Library as a whole. The Library establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Library are all governmental.

Governmental Funds - All of the Library's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Library's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Library's programs. The Library's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Library's major governmental funds are the General Fund and the Building Fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

The Library as a Whole

Table 1 provides a summary of the Library's net assets for 2007 and 2008 compared to 2006 on a modified cash basis:

	Governmental Activities				
	2008	2007	2006		
Assets					
Cash and Cash Equivalents	\$362,092	\$709,275	\$807,660		
Investments	846,280	825,146	784,629		
Total Assets	\$1,208,372	\$1,534,421	\$1,592,289		
Net Assets Restricted for:					
Capital Projects Expendable	\$622,705	\$696,738	\$696,738		
Other Purposes	22,207	21,260	20,069		
Unrestricted	563,460	816,423	875,482		
Total Net Assets	\$1,208,372	\$1,534,421	\$1,592,289		

As mentioned previously, net assets of governmental activities decreased for both 2007 and 2008, \$57,868 or 3.6 percent for 2007 and decreased \$326,049 or 21.2 percent during 2008.

Table 2 reflects the changes in net assets for 2007 and 2008. Listed below is a comparative analysis of government-wide data.

(Table 2)
Change in Net Assets

	Governmental Activities 2006	Governmental Activities 2007	Governmental Activities 2008
Receipts:			
Program Receipts:			
Charges for Services and Sales	\$87,512	\$86,349	\$79,750
Operating Grants and Contributions	19,436	7,272	19,168
Capital Grants and Contributions	4,500		
Total Program Receipts	111,448	93,621	98,918
General Receipts:			
Intergovernmental	3,000,202	3,000,202	2,951,781
Unrestricted Gifts and Contributions	69,756	5,259	109,724
Interest	70,563	80,699	32,942
Miscellaneous	7,135	6,119	19,107
Total General Receipts	3,147,656	3,092,279	3,113,554
Total Receipts	3,259,104	3,185,900	3,212,472
Disbursements: Governmental Activities:			
General Library Services	2,854,735	2,990,376	3,330,182
Capital Outlay	104,791	253,392	208,339
Debt Service:	104,791	255,592	200,339
Principal Retirement	12,522		
Interest and Fiscal Issues	58		
Total Disbursements	2,972,106	3,243,768	3,538,521
Increase (Decrease) in Net Assets	286,998	(57,868)	(326,049)
Net Assets, January 1	1,305,291	1,592,289	1,534,421
Net Assets, December 31	\$1,592,289	\$1,534,421	\$1,208,372

Program receipts represent only 2.9 percent of total receipts in 2007 and 3.1 percent of total receipts in 2008 and are primarily comprised of restricted receipts such as patrons, fines, and fees, and contributions, gifts, and donations.

General receipts represent 97.1 percent and 96.9 percent of the Library's total receipts in 2007 and 2008, respectively, and of this amount, 97 percent are intergovernmental receipts for 2007 and 94.8 percent for 2008. Miscellaneous receipts, unrestricted gifts and interest make up the balance of the Library's general receipts. Other receipts are very insignificant and somewhat unpredictable revenue sources.

Disbursements for General Library Services represent the overhead costs of running the Library and the support services provided for the other Government activities. These include the costs of public service programs, facility operation and maintenance, and library branch offices, as well as internal services such as payroll and purchasing. Since these costs do not represent direct services to residents, we try to limit these costs to 100% of General Fund unrestricted receipts.

Governmental Activities

If you look at the Statement of Activities on page 10 and 16, you will see that the first column lists the major services provided by the Library. The next column identifies the costs of providing these services. The next two columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Library that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by the State Library and Local Government Support Fund and other receipts. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

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Governmental Activities						
	Total Cost	Net Cost	Total Cost	Net Cost		
	Of Services	of Services	Of Services	of Services		
	2007	2007	2008	2008		
Governmental Activities						
General Library Services	\$2,990,376	\$2,903,515	\$3,330,182	\$3,236,230		
Capital Outlay	253,392	246,632	208,339	203,373		
Total Expenses	\$3,243,768	\$3,150,147	\$3,538,521	\$3,439,603		

The dependence upon intergovernmental receipts is apparent as over 97.1 percent in 2007 and 97.2 percent in 2008 of governmental activities are supported through these general receipts.

The Library's Funds

Total governmental funds had receipts of \$3,185,900 and disbursements of \$3,243,768 for 2007 and had receipts of \$3,212,472 and disbursements of \$3,538,521 for 2008. The greatest change within governmental funds occurred within the General Fund. The fund balance of the General Fund decreased \$59,059 in 2007 and \$252,963 in 2008 as the result of purchasing a new bookmobile and starting construction on the bookmobile garage.

General Fund disbursements were more than receipts by \$59,059 in 2007 and \$252,963 in 2008. In light of the continued uncertainty regarding state funding for public libraries, it was the recommendation of the Audit, Budget, and Expenditure committee and the administration that making reductions in disbursements was preferable to requesting additional funds from the taxpayers. Several reductions have been implemented for 2009 including reducing purchases of new materials, revising contracts for services, and reducing health care benefits for employees. These cuts will not eliminate the need for additional funds (or additional cuts) in the future if state funding for public libraries remains stagnant or experiences additional reductions.

General Fund Budgeting Highlights

The Library's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2007 and 2008, the Library amended its General Fund budget several times to reflect changing circumstances. Final budgeted receipts were less than original budgeted receipts due to unexpected decreases in Intergovernmental revenues. There was no difference between final budgeted receipts and actual receipts in either year.

In 2008, final General Fund disbursements were budgeted at \$3,970,204 while actual General Fund disbursements were \$3,970,204. In 2007, final General Fund disbursements were budgeted at \$4,054,034 while actual General Fund disbursements were \$4,052,809. Although receipts failed to live up to expectations in 2007 and 2008, appropriations were not reduced. The Library kept spending very close to budgeted amounts as demonstrated by the original budget amounts as compared to the final budgeted amounts.

Capital Assets and Debt Administration

Capital Assets

The Library does not currently keep track of its capital assets and infrastructure.

Current Issues

As the preceding information shows, the Library heavily depends on intergovernmental monies. With the Local Government Support Fund being frozen at the 2006 level for the calendar year 2007, and a cut of \$48,421 or 1.61 percent for the calendar year 2008, the Library will be faced with making changes over the next several years to contain costs and determine what other options are available to the Library to increase financial resources.

Contacting the Library's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Library's finances and to reflect the Library's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Linda Woods-Jones, Fiscal Officer, Portsmouth Public Library, 1220 Gallia Street, Portsmouth, Ohio 45662, or e-mail at lwoods@yourppl.org.

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Statement of Net Assets - Modified Cash Basis December 31, 2008

	Governmental Activities
Assets	Фоло оло
Equity in Pooled Cash and Cash Equivalents	\$362,092
Investments	846,280
Total Assets	\$1,208,372
Net Assets	
Restricted for:	
Capital Projects	\$622,705
Other Purposes	22,207
Unrestricted	563,460
Total Net Assets	\$1,208,372

Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2008

		Program Ca	sh Receipts	Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities General Library Services Capital Outlay	\$3,330,182 208,339	\$74,784 4,966	\$19,168	(\$3,236,230) (203,373)
Total Governmental Activities	\$3,538,521	\$79,750	\$19,168	(3,439,603)
		General Receipts Intergovernmental Unrestricted Gifts Earning on Investr Miscellaneous	and Contributions	2,951,781 109,724 32,942 19,107
		Total General Red	ceipts	3,113,554
		Change in Net Ass	sets	(326,049)
		Net Assets Beginn	ning of Year	1,534,421
		Net Assets End of	Year	\$1,208,372

Statement of Modified Cash Basis Assets and Fund Balances Governmental Funds December 31, 2008

	General	Building and Repair	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$339,885		\$22,207	\$362,092
Investments	223,575	\$622,705		846,280
Total Assets	\$563,460	\$622,705	\$22,207	\$1,208,372
Fund Balances Reserved: Reserved for Encumbrances Unreserved: Undesignated (Deficit), Reported in:	\$524,461		\$1,246	\$525,707
General Fund Special Revenue Funds Capital Project Funds	38,999	\$622,705	20,961	38,999 20,961 622,705
Total Fund Balances	\$563,460	\$622,705	\$22,207	\$1,208,372

Statement of Cash Receipts, Disbursements and Changes in Modified Cash Basis Fund Balances
Governmental Funds
For the Year Ended December 31, 2008

		Building	Other Governmental	Total Governmental
B 14	General	and Repair	Funds	Funds
Receipts	#0.054.704			#0.054.704
Intergovernmental Patron Fines and Fees	\$2,951,781			\$2,951,781
Contributions, Gifts and Donations	79,750		# 40.400	79,750
•	109,724		\$19,168	128,892
Earnings on Investments Miscellaneous	32,418		524	32,942
Miscellaneous	19,107			19,107
Total Receipts	3,192,780	\$0	19,692	3,212,472
Disbursements				
General Library Services	3,137,404	174,033	18,745	3,330,182
Capital Outlay	208,339			208,339
Total Disbursements	3,345,743	174,033	18,745	3,538,521
Excess of Receipts Over (Under) Disbursements	(152,963)	(174,033)	947	(326,049)
Other Financing Sources (Uses)				
Transfers In		100,000		100,000
Transfers Out	(100,000)			(100,000)
Total Other Financing Sources (Uses)	(100,000)	100,000	0	0
Net Change in Fund Balances	(252,963)	(74,033)	947	(326,049)
Fund Balances Beginning of Year	816,423	696,738	21,260	1,534,421
Fund Balances End of Year	\$563,460	\$622,705	\$22,207	\$1,208,372

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2008

	Budgeted	Amounts		(Optional) Variance with Final Budget
	Daagetea	Amounts		Positive
	Original	Final	Actual	(Negative)
Receipts				
Intergovernmental (LLGSF)	\$3,023,564	\$2,951,781	\$2,951,781	\$0
Patron Fines and Fees	70,500	79,750	79,750	0
Contributions, Gifts and Donations	102,500	109,724	109,724	0
Earnings on Investments	25,000	32,418	32,418	0
Miscellaneous	4,000	19,107	19,107	0
Total receipts	3,225,564	3,192,780	3,192,780	0
Disbursements				
General Library Services	3,600,455	3,553,301	3,553,301	0
Capital Outley	241,532	316,903	316,903	0
Total Disbursements	3,841,987	3,870,204	3,870,204	0
Excess of Receipts Over (Under) Disbursements	(616,423)	(677,424)	(677,424)	0
Other Financing Sources (Uses)				
Transfers Out	(100,000)	(100,000)	(100,000)	0
Total Other Financing Sources (Uses)	(100,000)	(100,000)	(100,000)	0
Net Change in Fund Balance	(716,423)	(777,424)	(777,424)	0
Fund Balance Beginning of Year	0	0	0	0
Prior Year Encumbrances Appropriated	816,423	816,423	816,423	0
Fund Balance End of Year	\$100,000	\$38,999	\$38,999	\$0

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Statement of Net Assets - Modified Cash Basis December 31, 2007

A	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$709,275
Investments	825,146
investmente	020,140
Total Assets	\$1,534,421
Net Assets	
Restricted for:	
Capital Projects	\$696,738
Other Purposes	21,260
Unrestricted	816,423
Total Net Assets	\$1,534,421

Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2007

		Program Cash Receipts		Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities General Library Services Capital Outlay	\$2,990,376 253,392	\$79,589 6,760	\$7,272	(\$2,903,515) (246,632)
Total Governmental Activities	\$3,243,768	\$86,349	\$7,272	(3,150,147)
		General Receipts Intergovernmental Unrestricted Gifts and Contributions Earning on Investments Miscellaneous		3,000,202 5,259 80,699 6,119
		Total General Receipts		3,092,279
		Change in Net Assets		(57,868)
		Net Assets Beginning of Year		1,592,289
		Net Assets End of Year		\$1,534,421

Statement of Modified Cash Basis Assets and Fund Balances Governmental Funds December 31, 2007

<u>-</u>	General	Building and Repair	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$688,015		\$21,260	\$709,275
Investments	128,408	\$696,738		825,146
Total Assets	\$816,423	\$696,738	\$21,260	\$1,534,421
Fund Balances Reserved: Reserved for Encumbrances Unreserved: Undesignated (Deficit), Reported in:	\$816,423		\$822	\$817,245
Special Revenue Funds		4000 700	20,438	20,438
Capital Project Funds		\$696,738		696,738
Total Fund Balances	\$816,423	\$696,738	\$21,260	\$1,534,421

Statement of Cash Receipts, Disbursements and Changes in Modified Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2007

			Other	Total
		Building	Governmental	Governmental
	General	and Repair	Funds	Funds
Receipts				
Intergovernmental	\$3,000,202			\$3,000,202
Patron Fines and Fees	86,349			86,349
Contributions, Gifts and Donations	5,259		\$7,272	12,531
Earnings on Investments	79,399		1,300	80,699
Miscellaneous	6,119			6,119
Total Receipts	3,177,328	\$0	8,572	3,185,900
Disbursements				
General Library Services	2,982,995		7,381	2,990,376
Capital Outlay	253,392			253,392
Total Disbursements	3,236,387	0	7,381	3,243,768
Excess of Receipts Over (Under) Disbursements	(59,059)	0	1,191	(57,868)
Net Change in Fund Balances	(59,059)	0	1,191	(57,868)
Fund Balances Beginning of Year	875,482	696,738	20,069	1,592,289
Fund Balances End of Year	\$816,423	\$696,738	\$21,260	\$1,534,421

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2007

	D 1 ()	^		(Optional) Variance with
	Budgeted Amounts			Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts		- 11101	7101001	(Hogalito)
Intergovernmental (LLGSF)	\$3,240,118	\$3,000,202	\$3,000,202	\$0
Patron Fines and Fees	68,000	86,349	86,349	0
Contributions, Gifts and Donations	2,500	5,259	5,259	0
Earnings on Investments	20,000	79,399	79,399	0
Miscellaneous	4,000	6,119	6,119	0
Total receipts	3,334,618	3,177,328	3,177,328	0
Disbursements				
General Library Services	3,717,100	3,701,070	3,699,845	1,225
Capital Outley	335,464	352,964	352,964	0
Total Disbursements	4,052,564	4,054,034	4,052,809	1,225
Excess of Receipts Over (Under) Disbursements	(717,946)	(876,706)	(875,481)	1,225
Fund Balance Beginning of Year	220,776	220,776	220,776	0
Prior Year Encumbrances Appropriated	654,705	654,705	654,705	0
Fund Balance End of Year	\$157,536	(\$1,225)	\$0	\$1,225

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NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The constitution and laws of the State of Ohio establish the rights and privileges of the Portsmouth Public Library, Scioto County, (the Library), as a body corporate and politic. The Mayor of the City of Portsmouth appoints a six-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

Reporting Entity

The Library utilizes the standards of Governmental Accounting Standards Board Statement 14 for determining the reporting entity.

A reporting entity is comprised of the primary government, component units, and other organizations included to ensure that the basic financial statements of the Library are not misleading. The primary government consists of all funds of the Library.

Component units are legally separate organizations for which the Library is financially accountable. Component units may also include organizations that are fiscally dependent on the Library in that the Library approves their budget, the issuance of debt or the levying of their taxes. The Library has no component units.

Fund Accounting

The Library's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific Library functions or activities. The operation of each fund is accounted for within a separate set of self-balancing set of accounts.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Cash disbursements are assigned to the fund from which they are paid. The difference between governmental fund assets and cash disbursements is reported as fund balance. The following are the Library's major governmental funds:

General Fund

The General Fund is the general operating fund of the Library and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

Capital Projects - Building and Repair Fund

The Building and Repair fund is used to account for the construction and refurbishment projects of the Library.

The other governmental funds of the Library account for grants and other resources whose use is restricted to a particular purpose.

Basis of Presentation

The Library's basic financial statements consist of government-wide statements, including a statement of net cash assets and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Library as a whole. These statements include all financial activities of the Library.

The statement of net assets-modified cash basis presents the cash basis financial condition of governmental activities of the Library at year-end. The statement of activities-modified cash basis presents a comparison between direct cash disbursements and program cash receipts for each program or function of the Library's governmental activities. Direct cash disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program cash receipts include charges for services and grants and contributions that are restricted to meeting the operational requirements of a particular program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the Library. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each governmental function is self-financing or draws from the general cash receipts of the Library.

Fund Financial Statements

During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

Basis of Accounting

The Library prepares its financial statements and notes in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual financial reports in accordance with generally accepted accounting principles. This basis of accounting is similar to the modified cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved). These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

As a result of the use of the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the modified cash basis of accounting.

Cash Receipts – Exchange and Non-exchange Transactions

Cash receipts resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the cash basis when the exchange takes place. On a modified cash basis, receipts are recorded in the year in which the resources are received.

Non-exchange transactions, in which the Library receives value without directly giving equal value in return, include grants, entitlements and donations. On a modified cash basis, receipts from grants, entitlements and donations are recognized in the year in which the monies have been received.

Cash Disbursements

In the cash basis of accounting, disbursements are recognized at the time payments are made.

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control.

Cash and Cash Equivalents and Investments

The Library's accounting basis includes investments as assets. Accordingly, the Library does not record investment purchases as disbursements or investment sales as receipts. The Library records gains or losses at the time of sale as receipts or disbursements, respectively.

The Library values the certificate of deposit at cost. Money market mutual funds (including STAROhio) are recorded as share values reported by the mutual funds.

Capital Assets and Depreciation

Capital assets (fixed assets) acquired or constructed for the Library are recorded as disbursements at the time of acquisition. However, under the modified cash basis of accounting, capital assets and the related depreciation are not reported separately on the financial statements.

Compensated Absences

Vacation and sick leave benefits are not accrued under the modified cash basis of accounting as previously described. All leave will either be absorbed by time off from work, or within certain limitations, be paid to the employees.

Net Cash Assets

Net cash assets represent the difference between assets and liabilities. Net cash assets consist of cash receipts reduced by cash disbursements for the current year. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Library or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. The Library applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Fund Balance Reserves

The Library reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances.

Interfund Transactions

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. In the government-wide financial statements transfers within governmental activities are eliminated.

NOTE 2 – DEPOSITS AND INVESTMENTS

Monies held by the Library are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Library treasury. Active monies must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Library can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAROhio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

At year end, the Library had \$50 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents" for December 31, 2008 and December 31, 2007.

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

NOTE 2 - DEPOSITS AND INVESTMENTS (Continued)

The Library has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Library or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

As of December 31, 2008, the Library had \$846,280 invested in STAROhio and as of December 31, 2007, the Library had \$825,146 invested in STAROhio.

Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Library's investment policy addresses interest rate risk by requiring that the Library's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

STAROhio carries a rating of AAA by Standard and Poor's. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service.

NOTE 3 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the modified cash basis is outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (modified cash basis). The encumbrances outstanding at year ended December 31, 2008 (budgetary basis) amounted to \$524,461 for the General Fund, and encumbrances outstanding at year ended December 31, 2007 (budgetary basis) amounted to \$816,423 for the General Fund.

NOTE 4 – GRANTS-IN-AID

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF) for 2007 and Public Library Fund (PLF) for 2008. In 2007, the State allocated LLGSF to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. In 2008, Ohio's public libraries were funded through 2.22% of the state's general tax revenue. The County Budget Commission allocates these funds to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives.

NOTE 5 – RISK MANAGEMENT

Commercial Insurance

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2008 and 2007, the Library contracted with several companies for various types of insurance coverage as follows:

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

NOTE 5 - RISK MANAGEMENT (Continued)

Company	Type of Coverage	Amount of Coverage
Cincinnati Insurance Co.	Commercial Property	\$9,225,000
	General Liability	\$1,000,000
	Umbrella Liability	\$6,000,000
	Commercial Crime	\$2,500
	Inland Marine	
	Electronic Data & Data Proc.	\$248,000
	Valuable Papers & Records	\$4,250,000
	Vehicle (4)	\$1,000,000
France & Associates	Errors and Omissions	\$1,000,000 - \$3,000,000
France & Associates	Library Board Members	\$1,000,000 - \$3,000,000
American Bankers Insurance Co.	Flood Insurance	\$310,800

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

The Library pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

NOTE 6 – DEFINED BENEFIT PENSION PLAN

The Library participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the years ended December 31, 2008 and 2007, the members of all three plans were required to contribute 10 and 9.5 percent, respectively, of their annual covered salaries. The Library's contribution rate for pension benefits for 2008 and 2007 were 14 and 13.85 percent, respectively. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Library's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2008, 2007 and 2006 were \$220,306, \$212,934, and \$203,911 respectively; the full amount has been contributed for 2008, 2007 and 2006.

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

NOTE 7 – POSTEMPLOYMENT BENEFITS

Plan Description – OPERS maintains a cost-sharing multiple-employer defined benefit postemployment healthcare plan for qualifying members of both the traditional and combined pension plans. Members of the member-directed plan do not qualify for ancillary benefits, including postemployment healthcare. The plan includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement.

To qualify for postemployment healthcare coverage, age and service retirees under the traditional and combined plans must have ten years or more of qualifying Ohio service credit. Healthcare coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not require, OPERS to provide healthcare benefits to eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are provided separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy – The postemployment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). State statute requires that public employers fund postemployment healthcare through contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postemployment healthcare.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2008 and 2007 local government employers contributed 14 and 13.85 percent, respectively, of covered payroll. Each year, the OPERS Retirement Board determines the portion of the employer contribution that will be set aside for funding postemployment healthcare benefits. The amount of the employer contributions which was allocated to fund postemployment healthcare was 5 percent of covered payroll from January 1 through June 30, 2007, 6 percent from July 1 through December 31, 2007 and 7 percent for 2008.

The Retirement Board is also authorized to establish rules for the payment of a portion of the healthcare benefits by the retiree or retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and selected coverage.

The Library's contribution allocated to fund postemployment healthcare benefits for the years ended December 31, 2008, 2007, and 2006 were \$15,421, \$11,711, and \$10,196 respectively. 100 percent has been contributed for 2008, 2007, and 2006.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. Member and employer contributions rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the healthcare plan.

NOTE 8 – JOINTLY GOVERNED ORGANIZATION

The Southeast Regional Library System (SERLS) is an area library service organization created and governed according to the provisions of Section 3375.70 through 3375.73, of the Ohio Revised Code. SERLS is a multi-type library consortium serving the Ohio counties of Athens, Belmont, Delaware, Fairfield, Franklin, Gallia, Guernsey, Hocking, Jackson, Jefferson, Lawrence, Licking, Meigs, Monroe, Morgan, Muskingum, Noble, Perry, Pickaway, Pike, Ross, Scioto, Vinton, and Washington. SERLS' Board of Trustees consists of appointees from the member Libraries. The Portsmouth Public Library's control over budgeting and financing of SERLS is limited to its voting authority and its representation of SERLS' Board of Trustees.

NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

NOTE 9 - RELATED PARTY TRANSACTIONS

The Library pays an annual fee as well as service fees to Southeast Regional Library System (SERLS), a jointly governed organization, of which the Library is a member. SERLS provides continuing education, resource sharing and innovative services for which the member libraries are billed each month. The Library paid \$2,800 to SERLS for annual dues and fees for services provided in 2007 and \$2,500 to SERLS for annual dues and fees for services provided in 2008.



Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Portsmouth Public Library Scioto County 1120 Gallia Street Portsmouth, Ohio 45662

To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Portsmouth Public Library, Scioto County, Ohio (the Library), as of and for the years ended December 31, 2008 and 2007, which collectively comprise the Library's basic financial statements and have issued our report thereon dated November 23, 2009, wherein we noted the Library uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the basic financial statements, but not to opine on the effectiveness of the Library's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Library's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Library's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted a certain matter that we reported to the Library's management in a separate letter dated November 23, 2009.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701-2157 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Portsmouth Public Library Scioto County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Library's basic financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management and the Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

November 23, 2009



Mary Taylor, CPA Auditor of State

PORTSMOUTH PUBLIC LIBRARY SCIOTO COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED DECEMBER 10, 2009