

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**BASIC FINANCIAL STATEMENTS
(AUDITED)**

*FOR THE FISCAL YEAR ENDED
JUNE 30, 2008*

ERIN KIRBY, TREASURER



Mary Taylor, CPA
Auditor of State

Governing Board
Ross-Pike Educational Service District
475 Western Avenue, Suite E
Chillicothe, Ohio 45601

We have reviewed the *Independent Auditor's Report* of the Ross-Pike Educational Service District, Ross County, prepared by Julian & Grube, Inc., for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ross-Pike Educational Service District is responsible for compliance with these laws and regulations.

Mary Taylor

Mary Taylor, CPA
Auditor of State

January 5, 2009

This Page is Intentionally Left Blank.

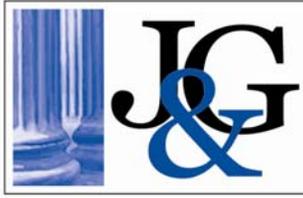
**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
PIKE COUNTY, OHIO**

**BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

TABLE OF CONTENTS

Independent Auditor’s Report	1 - 2
Management’s Discussion and Analysis	3 - 12
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	13
Statement of Activities	14
Fund Financial Statements:	
Balance Sheet - Governmental Funds	15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	16
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds.....	17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Statement of Net Assets - Proprietary Fund	19
Statement of Revenues, Expenses and Changes in Net Assets - Proprietary Fund	20
Statement of Cash Flows - Proprietary Fund.....	21
Statement of Fiduciary Net Assets - Fiduciary Fund.....	22
Notes to the Basic Financial Statements.....	23 - 45
Supplementary Information:	
Budgetary Comparison Schedule:	
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - General Fund	46
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - IDEA VI-B Fund	47
Notes to the Supplementary Information.....	48 - 49
Schedule of Receipts and Expenditures of Federal Awards	50
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Basic Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	51 - 52
Report on Compliance With Requirements Applicable to Its Major Program and on Internal Control Over Compliance in Accordance With <i>OMB Circular A-133</i>	53 - 54
Schedule of Findings <i>OMB Circular A-133 § .505</i>	55
Schedule of Prior Audit Findings <i>OMB Circular A-133 § .505</i>	56

This Page is Intentionally Left Blank.



Julian & Grube, Inc.
Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report

Ross-Pike Educational Service District
Governing Board
475 Western Avenue, Suite E
Chillicothe, OH 45601

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Ross-Pike Educational Service District, Ross County, Ohio as of and for the fiscal year ended June 30, 2008, which collectively comprise Ross-Pike Educational Service District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Ross-Pike Educational Service District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Ross-Pike Educational Service District, Ross County, Ohio, as of June 30, 2008, and the respective changes in financial position and its cash flows for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2008, on our consideration of Ross-Pike Educational Service District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Independent Auditor's Report
Ross-Pike Educational Service District
Page Two

For the budgetary comparison information, we have applied certain limited procedures, which consist principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Ross-Pike Educational Service District's basic financial statements. The accompanying schedule of receipts and expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements of Ross-Pike Educational Service District. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

A handwritten signature in cursive script that reads "Julian & Grube, Inc.".

Julian & Grube, Inc.
December 12, 2008

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

The management's discussion and analysis of the Ross-Pike Educational Service District (the "Educational Service District") financial performance provides an overall review of the Educational Service District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the Educational Service District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Educational Service District's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2008 are as follows:

- In total, net assets of governmental activities decreased \$189,999 from \$3,825,543 to \$3,635,544 which represents a 4.97% decrease from 2007.
- General revenues accounted for \$720,349 in revenue or 8.03% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$8,244,992 or 91.97% for total revenues of \$8,965,341.
- The Educational Service District had \$9,155,340 in expenses related to governmental activities; \$8,244,992 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily unrestricted grants and entitlements) of \$720,349 were not adequate to provide for these programs.
- The Educational Service District's major governmental funds are the general fund and IDEA VI-B fund. The general fund had \$6,657,408 in revenues and \$6,892,549 in expenditures and other financing uses. During fiscal year 2008, the general fund's fund balance decreased \$235,141 from \$3,166,377 to \$2,931,236.
- The IDEA VI-B fund had \$886,802 in revenues and \$866,369 in expenditures. During fiscal year 2008, the IDEA VI-B fund's fund balance increased \$20,433 from a deficit of \$3 to a fund balance of \$20,430.

Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Educational Service District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net assets* and *statement of activities* provide information about the activities of the whole Educational Service District, presenting both an aggregate view of the Educational Service District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Educational Service District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Educational Service District, the general fund and IDEA VI-B fund are by far the most significant funds, and the only governmental funds reported as major funds.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Reporting the Educational Service District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the Educational Service District to provide programs and activities, the view of the Educational Service District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the Educational Service District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the Educational Service District as a whole, the *financial position* of the Educational Service District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Educational Service District's facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the Governmental Activities include the Educational Service District's programs and services, including instruction, support services, operation and maintenance of plant, non-operational, and extracurricular activities.

The Educational Service District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

Reporting the Educational Service District's Most Significant Funds

Fund Financial Statements

The analysis of the Educational Service District's major governmental funds begins on page 10. Fund financial reports provide detailed information about the Educational Service District's major funds. The Educational Service District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Educational Service District's most significant funds. The Educational Service District's major governmental funds are the general fund and the IDEA VI-B fund.

Governmental Funds

Most of the Educational Service District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the Educational Service District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-18 of this report.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

Proprietary Fund

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Educational Service District's various functions. The Educational Service District's internal service fund accounts for medical, dental and vision self-insurance programs. The basic proprietary fund financial statements can be found on pages 19-21 of this report.

Reporting the Educational Service District's Fiduciary Responsibilities

The Educational Service District acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. The Educational Service District's fiduciary activities are reported in a separate statement of fiduciary net assets on page 22. These activities are excluded from the Educational Service District's other financial statements because the assets cannot be utilized by the Educational Service District to finance its operations. The agency fund is used to account for virtual learning programs, district agency, teacher development and the Regional School Improvement Team (RSIT).

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 23-45 of this report.

Supplementary Information

The Educational Service District has presented a budgetary comparison schedule for the general fund and the IDEA VI-B fund as supplementary information on pages 46-49 of this report.

The Educational Service District as a Whole

Recall that the statement of net assets provides the perspective of the Educational Service District as a whole. A comparative analysis has been provided below.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

The table below provides a summary of the Educational Service District's net assets at June 30, 2008 and 2007.

	Net Assets	
	Governmental Activities	Governmental Activities
	<u>2008</u>	<u>2007</u>
<u>Assets</u>		
Current and other assets	\$ 4,823,365	\$ 4,505,140
Capital assets, net	<u>210,358</u>	<u>177,525</u>
Total assets	<u>5,033,723</u>	<u>4,682,665</u>
<u>Liabilities</u>		
Current liabilities	1,261,537	708,380
Long-term liabilities	<u>136,642</u>	<u>148,742</u>
Total liabilities	<u>1,398,179</u>	<u>857,122</u>
<u>Net Assets</u>		
Invested in capital assets	210,358	177,525
Restricted	221,022	217,286
Unrestricted	<u>3,204,164</u>	<u>3,430,732</u>
Total net assets	<u>\$ 3,635,544</u>	<u>\$ 3,825,543</u>

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2008, the Educational Service District's assets exceeded liabilities by \$3,635,544. Of this total, \$3,204,164 is unrestricted in use.

At year-end, capital assets represented 4.18% of total assets. Capital assets include furniture and equipment and educational materials. Capital assets, net of accumulated depreciation at June 30, 2008, were \$210,358. These capital assets are used to provide services to the students and are not available for future spending.

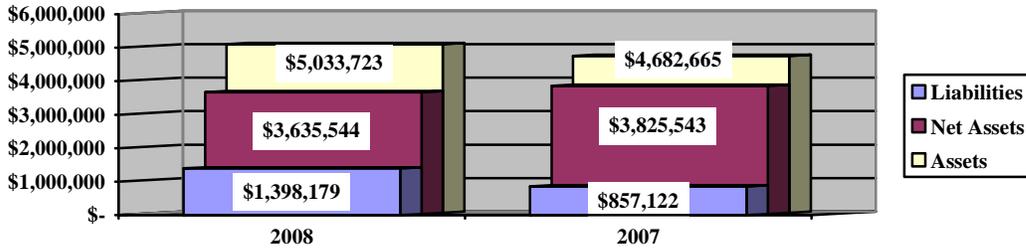
A portion of the Educational Service District's net assets, \$221,022, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$3,204,164 may be used to meet the Educational Service District's ongoing obligations to the students and creditors.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

The table below illustrates the Educational Service District's assets, liabilities and net assets at June 30, 2008 and 2007:

Governmental Activities



The table below shows the change in net assets for fiscal years 2008 and 2007.

Change in Net Assets

	Governmental Activities 2008	Governmental Activities 2007
<u>Revenues</u>		
Program revenues:		
Charges for services and sales	\$ 5,456,701	\$ 4,917,837
Operating grants and contributions	2,788,291	1,405,580
General revenues:		
Grants and entitlements	536,386	834,380
Investment earnings	159,419	184,988
Miscellaneous	24,544	67,983
Total revenues	<u>8,965,341</u>	<u>7,410,768</u>

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

	Change in Net Assets	
	Governmental Activities <u>2008</u>	Governmental Activities <u>2007</u>
<u>Expenses</u>		
Program expenses:		
Instruction:		
Regular	\$ 45,988	\$ 61,756
Special	3,087,232	2,616,835
Other	6,962	7,451
Support services:		
Pupil	1,793,386	1,667,306
Instructional staff	1,983,292	1,821,466
Board of education	70,419	45,723
Administration	1,435,919	436,839
Fiscal	339,964	251,102
Operations and maintenance	147,117	86,192
Central	54,988	38,999
Operations of non-instructional services	186,348	305,678
Extracurricular activities	<u>3,725</u>	<u>4,408</u>
Total expenses	<u>9,155,340</u>	<u>7,343,755</u>
Change in net assets	(189,999)	67,013
Net assets at beginning of year	<u>3,825,543</u>	<u>3,758,530</u>
Net assets at end of year	<u><u>\$ 3,635,544</u></u>	<u><u>\$ 3,825,543</u></u>

Governmental Activities

Net assets of the Educational Service District's governmental activities decreased \$189,999. Total governmental expenses of \$9,155,340 were offset by program revenues of \$8,244,992 and general revenues of \$720,349. Program revenues supported 90.06% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from charges for services. This revenue source represents 60.86% of total governmental revenue.

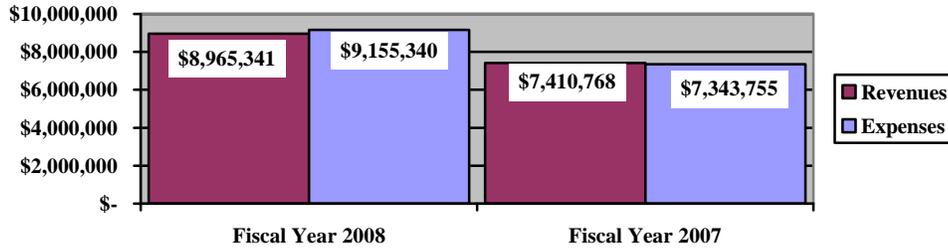
The largest expense of the Educational Service District is for instructional services programs. Instructional services expenses totaled \$3,140,182 or 34.30% of total governmental expenses for fiscal year 2008.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

The graph below presents the Educational Service District's governmental activities revenue and expenses for fiscal year 2008 and 2007.

Governmental Activities - Revenues and Expenses



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2008 and 2007. That is, it identifies the cost of these services supported by unrestricted State grants and entitlements.

Governmental Activities

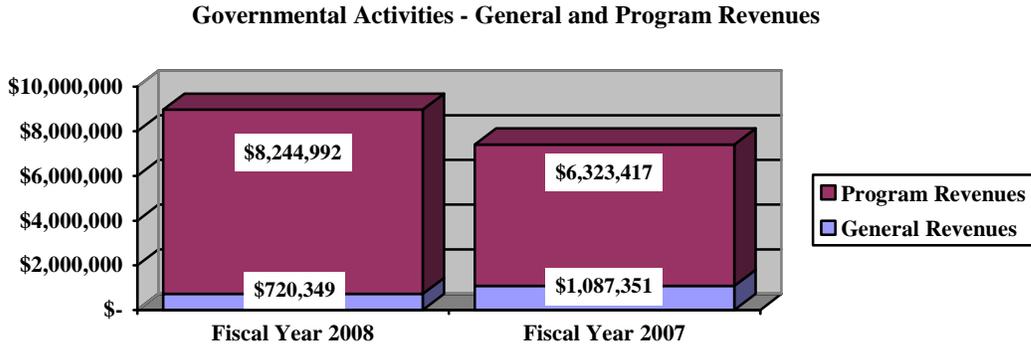
	Total Cost of Services <u>2008</u>	Net Cost of Services <u>2008</u>	Total Cost of Services <u>2007</u>	Net Cost of Services <u>2007</u>
Program expenses				
Instruction:				
Regular	\$ 45,988	\$ 11,987	\$ 61,756	\$ 16,282
Special	3,087,232	(199,307)	2,616,835	(75,150)
Other	6,962	1,815	7,451	1,965
Support services:				
Pupil	1,793,386	470,364	1,667,306	433,099
Instructional staff	1,983,292	429,909	1,821,466	389,180
Board of education	70,419	18,355	45,723	12,055
Administration	1,435,919	16,295	436,839	69,585
Fiscal	339,964	47,096	251,102	61,056
Operations and maintenance	147,117	37,866	86,192	24,433
Central	54,988	26,423	38,999	6,728
Operations of non-instructional services	186,348	48,574	305,678	80,595
Extracurricular activities	<u>3,725</u>	<u>971</u>	<u>4,408</u>	<u>510</u>
Total expenses	<u>\$ 9,155,340</u>	<u>\$ 910,348</u>	<u>\$ 7,343,755</u>	<u>\$ 1,020,338</u>

For all governmental activities, program revenue support is 90.06% at June 30, 2008 and 86.11% at June 30, 2007. The Educational Service District's charges for services, as a whole, are by far the primary support for Educational Service District's students.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

The graph below presents the Educational Service District's governmental activities revenue for fiscal year 2008 and 2007.



The Educational Service District's Funds

The Educational Service District's governmental funds reported a combined fund balance of \$3,115,541, which is lower than last year's fund balance of \$3,383,663. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2008 and 2007.

	Fund Balance <u>June 30, 2008</u>	Fund Balance/(Deficit) <u>June 30, 2007</u>	Increase/ (Decrease)	Percentage Change
General	\$ 2,931,236	\$ 3,166,377	\$ (235,141)	(7.43) %
IDEA VI-B	20,430	(3)	20,433	100.00 %
Other Governmental	<u>163,875</u>	<u>217,289</u>	<u>(53,414)</u>	(24.58) %
Total	<u>\$ 3,115,541</u>	<u>\$ 3,383,663</u>	<u>\$ (268,122)</u>	(7.92) %

General Fund

The Educational Service District's general fund balance decreased \$235,141. The decrease in fund balance can be attributed to several items related to increased expenditures.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	<u>2008</u> <u>Amount</u>	<u>2007</u> <u>Amount</u>	<u>Increase/</u> <u>(Decrease)</u>	<u>Percentage</u> <u>Change</u>
<u>Revenues</u>				
Tuition	\$ 4,111,437	\$ 3,898,278	\$ 213,159	5.47 %
Charges for services	812,907	862,512	(49,605)	(5.75) %
Earnings on investments	152,854	184,988	(32,134)	(17.37) %
Intergovernmental	1,555,666	1,754,016	(198,350)	(11.31) %
Miscellaneous	<u>24,544</u>	<u>44,383</u>	<u>(19,839)</u>	<u>(44.70) %</u>
Total	<u>\$ 6,657,408</u>	<u>\$ 6,744,177</u>	<u>\$ (86,769)</u>	<u>(1.29) %</u>
<u>Expenditures</u>				
Instruction	\$ 2,596,757	\$ 2,242,142	\$ 354,615	15.82 %
Support services	4,085,721	3,866,031	219,690	5.68 %
Non-instructional services	186,346	305,678	(119,332)	(39.04) %
Extracurricular activities	<u>3,725</u>	<u>4,408</u>	<u>(683)</u>	<u>(15.49) %</u>
Total	<u>\$ 6,872,549</u>	<u>\$ 6,418,259</u>	<u>\$ 454,290</u>	<u>7.08 %</u>

Revenues of the general fund decreased \$86,769 or 1.29%. Tuition revenues increased \$213,159 or 5.47%. This increase is primarily due to increased services provided to other districts. The most significant decrease was in the area of intergovernmental revenues. Intergovernmental revenues decreased \$198,350 or 11.31%. This decrease can be attributed to a decrease in State foundation receipts during the fiscal year.

Expenditures of the general fund increased \$454,290 or 7.08%. The most significant increases were in the areas of support services and instruction. These increases are due to an increase in staffing at the Educational Service District to provide more services to partnering districts.

IDEA VI-B Fund

The IDEA VI-B fund had \$886,802 in revenues and \$866,369 in expenditures. During fiscal year 2008, the IDEA VI-B fund's fund balance increased \$20,433 from a deficit of \$3 to a fund balance of \$20,430.

Capital Assets

At the June 30, 2008, the Educational Service District had \$210,358 invested in furniture and equipment and educational media. This entire amount is reported in governmental activities.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

The following table shows June 30, 2008 balances compared to June 30, 2007:

**Capital Assets at June 30
(Net of Depreciation)**

	<u>Governmental Activities</u>	
	<u>2008</u>	<u>2007</u>
Furniture and equipment	\$ 210,358	\$ 177,525
Educational Media	<u>-</u>	<u>-</u>
Total	<u>\$ 210,358</u>	<u>\$ 177,525</u>

The overall increase in capital assets of \$32,833 is due to capital outlays of \$95,485 exceeding depreciation expense of \$62,572 and disposals of \$80 (net of accumulated depreciation).

See Note 7 to the basic financial statements for additional information on the Educational Service District's capital assets.

Current Financial Related Activities

The Center is financially solvent. As the preceding information shows, the Educational Service District relies heavily on contracts with local, city, and exempted village school districts in Ross and Pike Counties, as well as State foundation revenue and grants. The new contracts with our local, city, and exempted school districts, and providing the fiscal and administrative role to several entities, the Educational Service District will be able to provide the necessary funds to meet operating expenses in the future.

Contacting the Educational Service District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Educational Service District's finances and to show the Educational Service District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Erin Kirby, Treasurer, Ross-Pike Educational Service District, 475 Western Ave., Suite E, Chillicothe, OH 45601-2279.

**BASIC
FINANCIAL STATEMENTS**

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

STATEMENT OF NET ASSETS
JUNE 30, 2008

	Governmental Activities
Assets:	
Equity in pooled cash and investments.	\$ 3,512,444
Receivables:	
Intergovernmental	1,296,665
Accrued interest	6,565
Prepayments	7,691
Capital assets:	
Depreciable capital assets, net	210,358
Total capital assets, net.	210,358
 Total assets.	 5,033,723
Liabilities:	
Accounts payable.	45,218
Accrued wages and benefits	744,622
Pension obligation payable.	106,500
Intergovernmental payable	225,377
Unearned revenue	7,918
Claims payable.	131,902
Long-term liabilities:	
Due within one year.	70,937
Due in more than one year	65,705
 Total liabilities	 1,398,179
Net Assets:	
Invested in capital assets.	210,358
Restricted for:	
Locally funded programs.	86,546
State funded programs	98,088
Federally funded programs.	36,388
Unrestricted.	3,204,164
 Total net assets	 \$ 3,635,544

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Expenses	Program Revenues		Net (Expense)
		Charges for Services and Sales	Operating Grants and Contributions	Revenue and Changes in Net Assets
				Governmental Activities
Governmental activities:				
Instruction:				
Regular	\$ 45,988	\$ 34,001	\$ -	\$ (11,987)
Special	3,087,232	2,256,276	1,030,263	199,307
Other	6,962	5,147	-	(1,815)
Support services:				
Pupil.	1,793,386	1,257,841	65,181	(470,364)
Instructional staff	1,983,292	1,169,013	384,370	(429,909)
Board of education	70,419	52,064	-	(18,355)
Administration.	1,435,919	244,680	1,174,944	(16,295)
Fiscal.	339,964	166,721	126,147	(47,096)
Operations and maintenance	147,117	104,865	4,386	(37,866)
Central	54,988	25,565	3,000	(26,423)
Operation of non-instructional services	186,348	137,774	-	(48,574)
Extracurricular activities.	3,725	2,754	-	(971)
Total governmental activities	<u>\$ 9,155,340</u>	<u>\$ 5,456,701</u>	<u>\$ 2,788,291</u>	<u>(910,348)</u>

General Revenues:

Grants and entitlements not restricted to specific programs.	536,386
Investment earnings	159,419
Miscellaneous	24,544
Total general revenues.	<u>720,349</u>
Change in net assets	(189,999)
Net assets at beginning of year.	<u>3,825,543</u>
Net assets at end of year	<u>\$ 3,635,544</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2008

	<u>General</u>	<u>IDEA VI-B</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets:				
Equity in pooled cash and investments.	\$ 2,727,258	\$ 122,748	\$ 217,750	\$ 3,067,756
Receivables:				
Intergovernmental	1,123,075	-	173,590	1,296,665
Accrued interest	6,565	-	-	6,565
Prepayments	7,691	-	-	7,691
Due from other funds	19,401	-	-	19,401
Total assets	<u>\$ 3,883,990</u>	<u>\$ 122,748</u>	<u>\$ 391,340</u>	<u>\$ 4,398,078</u>
Liabilities:				
Accounts payable	\$ 21,326	\$ 17,278	\$ 6,614	\$ 45,218
Accrued wages and benefits	629,333	33,622	81,667	744,622
Pension obligation payable.	93,754	3,601	9,145	106,500
Intergovernmental payable.	33,828	47,817	105,905	187,550
Due to other funds.	-	-	19,401	19,401
Unearned revenue.	7,918	-	-	7,918
Deferred revenue.	166,595	-	4,733	171,328
Total liabilities	<u>952,754</u>	<u>102,318</u>	<u>227,465</u>	<u>1,282,537</u>
Fund Balances:				
Reserved for encumbrances	29,897	86,937	76,590	193,424
Reserved for prepayments	7,691	-	-	7,691
Unreserved, undesignated (deficit), reported in:				
General fund	2,893,648	-	-	2,893,648
Special revenue funds.	-	(66,507)	87,285	20,778
Total fund balances	<u>2,931,236</u>	<u>20,430</u>	<u>163,875</u>	<u>3,115,541</u>
Total liabilities and fund balances	<u>\$ 3,883,990</u>	<u>\$ 122,748</u>	<u>\$ 391,340</u>	<u>\$ 4,398,078</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET ASSETS OF GOVERNMENTAL ACTIVITIES
JUNE 30, 2008

Total governmental fund balances	\$	3,115,541
<i>Amounts reported for governmental activities on the statement of net assets are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		210,358
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.		
Intergovernmental receivable	\$ 164,763	
Accrued interest receivable	6,565	
Total		171,328
An internal service fund is used by management to charge the costs of self-insurance operations to individual funds. The assets and liabilities of the internal service fund is included in governmental activities on the statement of net assets.		274,959
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.		(136,642)
Net assets of governmental activities	\$	3,635,544

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	<u>General</u>	<u>IDEA VI-B</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:				
From local sources:				
Tuition.	\$ 4,111,437	\$ -	\$ 370,796	\$ 4,482,233
Charges for services.	812,907	-	-	812,907
Earnings on investments.	152,854	-	-	152,854
Other local revenues.	16,500	-	27,180	43,680
Gifts and contributions.	8,044	-	10,200	18,244
Intergovernmental - intermediate.	9,572	-	15,000	24,572
Intergovernmental - state.	1,546,094	-	719,168	2,265,262
Intergovernmental - federal	-	886,802	110,661	997,463
Total revenues.	<u>6,657,408</u>	<u>886,802</u>	<u>1,253,005</u>	<u>8,797,215</u>
Expenditures:				
Current:				
Instruction:				
Regular	45,988	-	-	45,988
Special.	2,543,807	-	462,926	3,006,733
Other.	6,962	-	-	6,962
Support services:				
Pupil.	1,701,296	-	69,040	1,770,336
Instructional staff	1,581,151	4,480	395,479	1,981,110
Board of education	70,419	-	-	70,419
Administration.	330,943	783,435	331,318	1,445,696
Fiscal	225,499	74,169	45,161	344,829
Operations and maintenance.	141,835	4,285	-	146,120
Central.	34,578	-	22,495	57,073
Operation of non-instructional services	186,346	-	-	186,346
Extracurricular activities.	3,725	-	-	3,725
Total expenditures	<u>6,872,549</u>	<u>866,369</u>	<u>1,326,419</u>	<u>9,065,337</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(215,141)</u>	<u>20,433</u>	<u>(73,414)</u>	<u>(268,122)</u>
Other financing sources (uses):				
Transfers in	-	-	20,000	20,000
Transfers (out).	<u>(20,000)</u>	<u>-</u>	<u>-</u>	<u>(20,000)</u>
Total other financing sources (uses).	<u>(20,000)</u>	<u>-</u>	<u>20,000</u>	<u>-</u>
Net change in fund balances	(235,141)	20,433	(53,414)	(268,122)
Fund balances (deficit) at beginning of year.	<u>3,166,377</u>	<u>(3)</u>	<u>217,289</u>	<u>3,383,663</u>
Fund balances at end of year	<u>\$ 2,931,236</u>	<u>\$ 20,430</u>	<u>\$ 163,875</u>	<u>\$ 3,115,541</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net change in fund balances - total governmental funds \$ (268,122)

Amounts reported for governmental activities in the statement of activities are different because:

Government funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.

Capital asset additions	\$	95,485	
Current year depreciation		<u>(62,572)</u>	
Total			32,913

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. (80)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Intergovernmental		164,763	
Earnings on investments		<u>6,565</u>	
Total			171,328

Some expenses reported in the statement of activities, including compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. 12,100

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities. (138,138)

Change in net assets of governmental activities \$ (189,999)

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

STATEMENT OF NET ASSETS
PROPRIETARY FUND
JUNE 30, 2008

	<u>Governmental Activities - Internal Service Fund</u>
Assets:	
Current:	
Equity in pooled cash and investments.	\$ 444,688
Total assets	<u>444,688</u>
Liabilities:	
Current:	
Intergovernmental payable	37,827
Claims payable	<u>131,902</u>
Total liabilities	<u>169,729</u>
Net assets:	
Unrestricted.	<u>274,959</u>
Total net assets	<u><u>\$ 274,959</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN NET ASSETS
PROPRIETARY FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Governmental Activities - Internal Service Fund
Operating revenues:	
Charges for services.	\$ 1,135,461
Total operating revenues	<u>1,135,461</u>
Operating expenses:	
Purchased services.	164,898
Claims	<u>1,108,701</u>
Total operating expenses	<u>1,273,599</u>
Operating loss/change in net assets	<u>(138,138)</u>
Net assets at beginning of year	<u>413,097</u>
Net assets at end of year.	<u><u>\$ 274,959</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

STATEMENT OF CASH FLOWS
PROPRIETARY FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Governmental Activities - Internal Service Fund
Cash flows from operating activities:	
Cash received from charges for services	\$ 1,135,461
Cash payments for purchased services	(127,071)
Cash payments for claims	(1,105,657)
	(97,267)
Net cash used in operating activities	(97,267)
Net decrease in cash and investments.	(97,267)
Cash and investments at beginning of year	541,955
Cash and investments at end of year.	\$ 444,688
	444,688
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss.	\$ (138,138)
Changes in assets and liabilities:	
Increase in intergovernmental payable	37,827
Increase in claims payable.	3,044
	40,871
Net cash used in operating activities	\$ (97,267)
	(97,267)

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

STATEMENT OF FIDUCIARY NET ASSETS
FIDUCIARY FUND
JUNE 30, 2008

	Agency
Assets:	
Equity in pooled cash and investments.	\$ 79,532
Receivables:	
Intergovernmental	18,860
	98,392
Total assets.	\$ 98,392
Liabilities:	
Undistributed monies.	\$ 98,392
Total liabilities	\$ 98,392

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

THIS PAGE IS INTENTIONALLY LEFT BLANK

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE DISTRICT

The Ross-Pike Educational Service District (the "Educational Service District") is located in Chillicothe, Ohio, the county seat. The Educational Service District is a government resulting from a consolidation of the former Ross County Educational Service Center and the former Pike County Educational Service Center. The Educational Service District began operations on July 1, 1999. The Educational Service District supplies supervisory, special education, administrative and other services to the Union-Scioto, Adena, Zane Trace, Scioto Valley (Ross), Huntington, Western, Eastern, Scioto Valley (Pike) and Paint Valley Local School Districts, the Chillicothe and the Waverly City School Districts, the Vern Riffe Career Technology Center and the Pickaway-Ross Career Technology Center. The Educational Service District furnishes leadership and consulting services designed to strengthen the school districts in areas they are unable to finance or staff independently.

The Ross-Pike Educational Service District operates under a locally-elected Board form of government consisting of five members from Ross County, plus four Board members from the Pike County Joint Vocational school, who are elected for staggered four year terms and two members that are appointed by the nine elected Board members. The Educational Service District has 103 support staff employees and 84 certified teaching personnel that provide services to the local and city school districts and the career technology centers.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Educational Service District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Educational Service District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The Educational Service District's significant accounting policies are described below.

A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units". A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the Educational Service District consists of all funds, departments, boards, and agencies that are not legally separate from the Educational Service District. For the Educational Service District, this includes general operations and student related activities.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Component units are legally separate organizations for which the Educational Service District is financially accountable. The Educational Service District is financially accountable for an organization if the Educational Service District appoints a voting majority of the organization's governing board and (1) the Educational Service District is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service District is legally entitled to or can otherwise access the organization's resources; or (3) the Educational Service District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Educational Service District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Educational Service District in that the Educational Service District approves the budget, the issuance of debt, or the levying of taxes. The Educational Service District currently has no component units for which it is financially accountable. The following organizations are described due to their relationship to the Educational Service District:

JOINTLY GOVERNED ORGANIZATIONS

South Central Ohio Computer Association - The Educational Service District is a participant in the South Central Ohio Computer Association (SCOCA) which is a computer consortium. SCOCA is an association of public school districts within the boundaries of Highland, Adams, Brown, Pike, Scioto, Ross, Jackson, Vinton, and Lawrence Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The Governing Board of SCOCA consists of two representatives from each county in the SCOCA service region designated by the Ohio Department of Education, two representatives of the school treasurers, and one representative from the fiscal agent. The Educational Service District paid SCOCA \$42,351 for services provided during the year. Financial information can be obtained from their fiscal agent, the Pike County Joint Vocational School District, Tonya Cooper, who serves as Treasurer, at P. O. Box 577, 175 Beaver creek Rd., Piketon, Ohio 45661.

Pickaway-Ross Career Technology Center - The Pickaway-Ross Career Technology Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of eleven representatives from the various City and County Boards within Pickaway and Ross Counties, and the Educational Service District, each of which possesses its own budgeting and taxing authority.

During fiscal year 2008, the Educational Service District made no contributions to the Pickaway-Ross Career Technology Center.

To obtain financial information write to the Pickaway-Ross Career Technology Center, Ben Van Horn, who serves as Treasurer, at 895 Crouse Chapel Road, Chillicothe, Ohio 45601.

Vern Riffe Career Technology Center - The Verne Riffe Career Technology Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of the Pike County Joint Vocational Board of Education and two representatives from the Waverly City School's Board of Education, which possesses its own budgeting and taxing authority. To obtain financial information write to the Vern Riffe Career Technology Center, Tonya Cooper, who serves as Treasurer, at P.O. Box 577, 175 Beaver creek Road, Piketon, Ohio 45661.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

PUBLIC ENTITY RISK POOLS

Ohio School Boards Association Workers' Compensation Group Rating Plan - The Educational Service District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Ross County School Employees Insurance Consortium - The Educational Service District is a member of the Ross County School Employees Insurance Consortium (the "Consortium"), a claims servicing pool for medical/surgical, dental, and vision insurance and an insurance purchasing pool for life insurance. The consortium consists of fourteen school districts within Ross County and its surrounding area. The Educational Service District participates in the Medical/surgical and life insurance which is administered through a third party administrator, Medical Mutual. The Consortium's business and affairs are managed by a Council consisting of one representative for each participating school. The participating school districts pay an administrative fee to the fiscal agent to cover the costs of administering the Consortium. To obtain financial information, write to the Ross-Pike Educational Service District, 475 Western Ave., Chillicothe, Ohio 45601.

Regional School Improvement Teams - The Educational Service District serves as fiscal agent for the Ohio Department of Education for funding provided to the Southeast service area, one of twelve multi-county regions created throughout the State for the purpose of coordinating and delivering a statewide system of school improvement support through regional school improvement teams (RSITs). The South Region includes Adams, Jackson, Lawrence, Pike, Ross and Scioto counties. The agreement for the fiscal year ended June 30, 2008 entered into between the Ohio Department of Education and the Educational Service District provided for the Educational Service District to administer, with the support of the South RSIT, Professional Development and Technical Assistance services and Praxis III services. The financial activity of these services is reflected in the agency fund of the Educational Service District.

B. Basis of Presentation

The Educational Service District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements: The statement of net assets and the statement of activities display information about the Educational Service District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements usually distinguish between those activities of the Educational Service District that are governmental and those that are classified as business type. However, the Educational Service District has no activities that are classified as business type.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The statement of net assets presents the financial condition of governmental activities of the Educational Service District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Educational Service District's governmental activities. Direct expenses are those that are specifically associated with a service program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirement of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Educational Service District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Educational Service District.

Fund Financial Statements: During the fiscal year, the Educational Service District segregates transactions related to certain Service District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Educational Service District at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The Internal Service Fund is presented on the face of the proprietary fund statements. Fiduciary funds are reported by type.

C. Fund Accounting

The Educational Service District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The funds used by this Educational Service District can be classified using three categories, governmental, proprietary and fiduciary.

GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the Educational Service District's major governmental funds:

General Fund - This fund is the general operating fund of the Educational Service District and is used to account for all financial resources except those required to be accounted for in another fund. The general fund is available to the Educational Service District for any purpose provided it is expended or transferred according to the school laws of Ohio. The other governmental funds of the Educational Service District account for grants and other resources, whose use is restricted to a particular purpose.

IDEA VI-B Fund - This fund is used to account for grants to assist states in the identification of handicapped children, development of procedural safeguards, implementation of least restrictive alternative service patterns, and provision of full educational opportunities to handicapped children at the preschool, elementary and secondary levels.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

PROPRIETARY FUNDS

Proprietary funds are used to account for the Educational Service District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. Proprietary funds consist of enterprise funds and internal service funds; the Educational Service District has no enterprise funds.

Internal Service Fund - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the Educational Service District, or to other governments, on a cost-reimbursement basis. The Educational Service District's only internal service fund accounts for the self-insurance program for employee medical, dental and vision claims.

FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. The Educational Service District's only fiduciary funds are agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements. The Educational Service District's only fiduciary fund is an agency fund, used to account for a virtual learning program, a teacher development program and the regional school improvement team.

D. Measurement Focus and Basis of Accounting

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the Educational Service District are included on the statement of net assets. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditure and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (e.g. revenues) and decreases (e.g. expenses) in net total assets. The statement of cash flows provides information about how the Educational Service District finances and meets the cash flow needs of its proprietary activities.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The fund financial statements are prepared using the modified accrual basis of accounting for governmental funds and the accrual basis of accounting for proprietary funds. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service District, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the Educational Service District receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Educational Service District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Educational Service District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: grants.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The focus of modified accrual basis accounting is on the decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred if measurable, except for the costs of accumulated unpaid vacation, personal leave and sick leave. They are reported as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Budgetary Process

Although not legally required, the Educational Service District adopts its budget for all funds, other than agency funds. The budget includes the estimated resources and expenditures for each fund and consists of three parts; Part (A) includes entitlement funding from the State, Part (B) includes the cost of all other lawful expenditures of the Educational Service District (which are apportioned by the State Department of Education to each local board of education under the supervision of the Educational Service District) and Part (C) includes the adopted appropriation resolution.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In fiscal year 2004, the Educational Service District's requirement to file budgetary information with the Ohio Department of Education was eliminated. Even though the budgetary process for the Educational Service District was discretionary, the Educational Service District continued to have its Board approve appropriations. The Educational Service District's Board adopts an annual appropriation resolution, which is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The level of control has been established by the Board at the fund level for all funds. Although the level of budgetary control was established at the fund level of expenditures, the Educational Service District has elected to present the budgetary statement comparisons at the fund and function level. Budgetary information for the general and IDEA-VIB funds have been presented as supplementary information to the basic financial statements.

G. Equity in Pooled Cash and Investments

To improve cash management, all cash received by the Educational Service District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the Educational Service District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

The Educational Service District participates in a claims servicing pool that pays employee health insurance claims on the Educational Service District's behalf. The deficit of the Educational Service District's funds held by the claims administrator and the fiscal agent at June 30, 2008 is presented as "intergovernmental payable" on the financial statements.

During fiscal year 2008, the Educational Service District investments were limited to federal agency securities, U.S. Government money market, funds invested in the State Treasury Asset Reserve of Ohio (STAR Ohio) and repurchase agreements. Except for nonparticipating investment contracts, investments are recorded at fair value that is based upon quoted market prices. Nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2008.

Following Ohio statutes, the Educational Service District has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$152,854, which includes \$17,656 assigned from other Educational Service District funds.

H. Capital Assets and Depreciation

All capital assets of the Educational Service District are general capital assets that are associated with governmental activities. General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The Educational Service District maintains a capitalization threshold of \$500. The Educational Service District does not possess any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are capitalized.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>
Furniture	10 - 20 years
Educational Media	3 - 6 years
Computers and Equipment	4 - 6 years

I. Compensated Absences

Compensated absences of the Educational Service District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees with at least 10 years of service at age 50 were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

J. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities, once incurred, that are paid in full and in a timely manner from current financial resources, are reported as obligations of the funds. However, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year.

K. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans from the general fund to cover negative cash balances in other governmental funds are classified as "due to/from other funds." These amounts are eliminated in the governmental type activities columns on the statement of net assets.

L. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Interfund transfers within governmental activities are eliminated in the statement of activities.

M. Fund Balance Reserves

The Educational Service District reserves those portions of fund balance which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances and prepayments.

N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the governmental funds balance sheet and on the statement of net assets using the consumption method. A current asset for the prepaid amounts is recorded at the governmental funds time of the purchase and the expenditure/expense is reported in the year in which services are consumed. At fiscal year-end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is reserved by an amount equal to the carrying value of the asset on the fund financial statements.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

O. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

P. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, consist of capital assets, net of accumulated depreciation. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Educational Service District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

The Educational Service District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the Educational Service District, these revenues are charges for services for medical, life and dental benefits provided to employees. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund.

Non-operating revenues and expenses are those that are not generated directly by the Educational Service District's primary mission. The Educational Service District had no non-operating revenues or expenses during fiscal year 2008.

R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2008.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For fiscal year 2008, the Educational Service District has implemented GASB Statement No. 45, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions", GASB Statement No. 48, "Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues" and GASB Statement No. 50, "Pension Disclosures".

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 45 establishes uniform standards of financial reporting for other postemployment benefits and increases the usefulness and improves the faithfulness of representations in the financial reports. The implementation of GASB Statement No. 45 did not have an effect on the financial statements of the Educational Service District; however, certain disclosures related to postemployment benefits (see Note 10) have been modified to conform to the new reporting requirements.

GASB Statement No. 48 establishes criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 did not have an effect on the financial statements of the Educational Service District.

GASB Statement No. 50 establishes standards that more closely align the financial reporting requirements for pensions with those of other postemployment benefits. The implementation of GASB Statement No. 50 did not have an effect on the financial statements of the Educational Service District.

B. Deficit Fund Balances

Fund balances at June 30, 2008 included the following individual fund deficits:

<u>Nonmajor funds</u>	<u>Deficit</u>
Ross County alternative school	\$ 36,192
Alternative school	147
IDEA preschool grant	505

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the Educational Service District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Educational Service District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Educational Service District has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the Educational Service District deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Educational Service District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

A. Deposits with Financial Institutions

At June 30, 2008, the carrying amount of all Educational Service District deposits was \$817,192, exclusive of the \$220,560 repurchase agreement included in investments below. Based on the criteria described in GASB Statement No. 40, “Deposits and Investment Risk Disclosures”, as of June 30, 2008, \$999,461 of the Educational Service District’s bank balance of \$1,221,375 was exposed to custodial credit risk as discussed below, while \$221,914 was covered by the Federal Deposit Insurance Corporation (FDIC).

Custodial credit risk is the risk that, in the event of bank failure, the Educational Service District’s deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Educational Service District. The Educational Service District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions’ trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Educational Service District to a successful claim by the FDIC.

B. Investments

As of June 30, 2008, the Educational Service District had the following investments and maturities:

<u>Investment type</u>	<u>Fair Value</u>	<u>Investment Maturities</u>	
		<u>6 months or less</u>	<u>7 to 12 months</u>
FHLB	\$ 1,378,361	\$ 120,756	\$ 1,257,605
FHLMC	298,200	-	298,200
FHLMC discount notes	298,530	298,530	-
FNMA discount notes	146,325	-	146,325
U.S. Government money market	32,426	32,426	-
Repurchase agreements	220,560	220,560	-
STAR Ohio	400,382	400,382	-
Total	<u>\$ 2,774,784</u>	<u>\$ 1,072,654</u>	<u>\$ 1,702,130</u>

The weighted average maturity of investments is .60 years.

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the Educational Service District’s investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The Educational Service District’s investments in the federal agency securities and the securities that underlie the repurchase agreement were rated AAA and Aaa by Standard & Poor’s and Moody’s Investor Services, respectively. Standard & Poor’s has assigned STAR Ohio and the U.S. Government money market AAAM money market ratings.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Educational Service District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the Educational Service District's name. Of the Educational Service District's investment in repurchase agreements, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the Educational Service District. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to repurchase agreement by 2%. The Educational Service District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk: The Educational Service District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Educational Service District at June 30, 2008:

<u>Investment type</u>	<u>Fair Value</u>	<u>% of Total</u>
FHLB	\$ 1,378,361	49.67
FHLMC	298,200	10.75
FHLMC discount notes	298,530	10.76
FNMA discount notes	146,325	5.27
U.S. Government money market	32,426	1.17
Repurchase agreements	220,560	7.95
STAR Ohio	400,382	14.43
	<hr/>	
Total	\$ 2,774,784	100.00

C. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2008:

<u>Cash and investments per note</u>	
Carrying amount of deposits	\$ 817,192
Investments	<u>2,774,784</u>
Total	<u>\$ 3,591,976</u>

<u>Cash and cash equivalents per statement of net assets</u>	
Governmental activities	\$ 3,512,444
Agency funds	<u>79,532</u>
Total	<u>\$ 3,591,976</u>

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 5 - INTERFUND TRANSACTIONS

- A. Interfund transfers for the fiscal year ended June 30, 2008, consisted of the following, as reported on the fund financial statements:

Transfers from general fund to:	<u>Amount</u>
Nonmajor governmental funds	\$ 20,000

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers between governmental funds are eliminated on the government-wide financial statements; therefore no transfers are reported on the statement of activities.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

- B. Due to/from other funds consisted of the following at June 30, 2008, as reported on the fund statement:

<u>Receivable fund</u>	<u>Payable fund</u>	<u>Amount</u>
General fund	Nonmajor governmental funds	\$ 19,401

The amount due to the nonmajor governmental funds is a result of negative cash at fiscal year-end. Interfund loans between governmental funds are eliminated on the government-wide statements.

NOTE 6 - RECEIVABLES

Receivables at June 30, 2008 consisted of intergovernmental (billings to districts for user charged services and student fees) and accrued interest. All receivables are considered collectible in full. A summary of the principal items of receivables reported on the statement of net assets follows:

Governmental Activities	
Intergovernmental	\$ 1,296,665
Accrued interest	<u>6,565</u>
Total	<u>\$ 1,303,230</u>

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 7 - CAPITAL ASSETS

A summary of the changes in capital assets during fiscal year 2008 follows:

	<u>Balance</u> <u>July 1, 2007</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>June 30, 2008</u>
Governmental activities:				
<i>Capital assets, being depreciated:</i>				
Furniture and equipment	\$ 518,349	\$ 95,485	\$ (14,470)	\$ 599,364
Educational media	861	-	-	861
Total capital assets, being depreciated	<u>519,210</u>	<u>95,485</u>	<u>(14,470)</u>	<u>600,225</u>
<i>Less: accumulated depreciation:</i>				
Furniture and equipment	(340,824)	(62,572)	14,390	(389,006)
Educational media	(861)	-	-	(861)
Total accumulated depreciation	<u>(341,685)</u>	<u>(62,572)</u>	<u>14,390</u>	<u>(389,867)</u>
Depreciable capital assets, net	<u>177,525</u>	<u>32,913</u>	<u>(80)</u>	<u>210,358</u>
Governmental activities capital assets, net	<u>\$ 177,525</u>	<u>\$ 32,913</u>	<u>\$ (80)</u>	<u>\$ 210,358</u>

Depreciation expense was charged to government functions as follows:

<u>Instruction:</u>	
Special	\$ 6,445
<u>Support Services:</u>	
Pupils	5,648
Instructional staff	23,643
Administration	25,644
Fiscal	195
Operation and maintenance of plant	<u>997</u>
Total depreciation expense	<u>\$ 62,572</u>

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 8 - RISK MANAGEMENT

A. Property

The Educational Service District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2008, the Educational Service District contracted with Cincinnati Insurance Company for property insurance.

Coverages are as follows:

Building and Contents-replacement cost (\$250 deductible) \$202,250

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

B. Risk Pool Membership

The Educational Service District belongs to the Ohio School Plan (the "Plan"), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to 304 Ohio schools ("Members").

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is deemed a separate legal entity. The Plan provides property, general liability, educator's legal liability, automobile and violence coverage, modified for each member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the member's specific deductible.

The Plan issues its own policies and reinsures the Plan with reinsurance carriers. Effective January 1, 2004, the Plan elected to participate in a paid loss ratio corridor deductible in its first \$1 million layer of casualty reinsurance. The corridor includes losses paid between 65% and 80% of premiums earned under this treaty. If the Plan's paid loss ratio reaches 65%, the Plan would pay all the losses incurred related to this treaty up to the next 15% of premiums earned. Reinsurance coverage would resume after a paid loss ratio of 80% is exceeded. Effective November 1, 2007, the Plan's loss corridor includes losses paid between 70% and 74% of the premiums earned under this treaty. Effective July 1, 2007, the Plan began retaining 100% of the first layer of premiums. (See the Plan's audited financial statements on the website for more details.) The individual members are responsible for their self-retention (deductible) amounts, which vary from member to member.

The Plan's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2007 (the latest information available):

	<u>2007</u>
Assets	\$ 2,646,185
Liabilities	<u>1,621,941</u>
Members' Equity	<u><u>1,024,244</u></u>

You can read the complete audited financial statements for the Ohio School Plan at the Plan's website, www.ohioschoolplan.org.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 8 - RISK MANAGEMENT - (Continued)

C. Workers' Compensation

For fiscal year 2008, the Educational Service District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 2.A.). The intent of the GRP is to achieve the benefit of a reduced premium for the Educational Service District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the 'equity pooling fund'. This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Company provides administrative, cost control and actuarial services to the GRP.

D. Employee Medical/Dental/Vision Benefits

Medical/surgical, dental and vision insurance is offered to employees through a self-insurance internal service fund. The Educational Service District is a member of a claims servicing pool, consisting of fourteen school districts within Ross County and its surrounding area, in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the Educational Service District's behalf. The claims liability of \$131,902 reported in the internal service fund at June 30, 2008 is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred, but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in claims activity for the past two fiscal years are as follows:

<u>Fiscal Year</u>	<u>Beginning Balance</u>	<u>Current Year Claims</u>	<u>Claims Payments</u>	<u>Ending Balance</u>
2008	\$ 128,858	\$ 1,108,701	\$ (1,105,657)	\$ 131,902
2007	107,175	940,564	(918,881)	128,858

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 9 - PENSION PLANS

A. School Employees Retirement System

Plan Description - The Educational Service District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under *Forms and Publications*.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the Educational Service District is required to contribute at an actuarially determined rate. The current Educational Service District rate is 14 percent of annual covered payroll. A portion of the Educational Service District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The Educational Service District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$139,380, \$150,482 and \$191,395, respectively; 100 percent has been contributed for fiscal years 2008, 2007 and 2006.

B. State Teachers Retirement System of Ohio

Plan Description - The Educational Service District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 9 - PENSION PLANS - (Continued)

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2008, plan members were required to contribute 10 percent of their annual covered salaries. The Educational Service District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The Educational Service District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007 and 2006 were \$520,805, \$466,423 and \$405,481, respectively; 100 percent has been contributed for fiscal years 2008, 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$95 made by the Educational Service District and \$4,618 made by the plan members.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2008, certain members of the Board of Education have elected Social Security. The Educational Service District's liability is 6.2 percent of wages paid.

NOTE 10 - POSTEMPLOYMENT BENEFITS

A. School Employees Retirement System

Plan Description - The Educational Service District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 10 - POSTEMPLOYMENT BENEFITS - (Continued)

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The Educational Service District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$83,832, \$33,553 and \$174,634, respectively; 100 percent has been contributed for fiscal years 2008, 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2008, this actuarially required allocation was 0.66 percent of covered payroll. The Educational Service District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$10,043, \$10,233 and \$15,233, respectively; 100 percent has been contributed for fiscal years 2008, 2007 and 2006.

B. State Teachers Retirement System of Ohio

Plan Description - The Educational Service District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The Educational Service District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$40,062, \$35,879 and \$31,191, respectively; 100 percent has been contributed for fiscal years 2008, 2007 and 2006.

NOTE 11 - EMPLOYEE BENEFITS

A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from Board policy and State laws. Twelve month employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time (up to twenty days) is paid to classified employees and administrators upon termination of employment.

Full-time teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 240 days for all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 45 days for all employees.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 11 - EMPLOYEE BENEFITS - (Continued)

B. Life Insurance

The Educational Service District provides life insurance to full-time employees through Professional Risk Management.

C. Deferred Compensation

Educational Service District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

NOTE 12 - LONG-TERM OBLIGATIONS

The changes in the Educational Service District's long-term obligations during fiscal year 2008 were as follows:

	<u>Outstanding</u> <u>6/30/2007</u>	<u>Additions</u>	<u>Deductions</u>	<u>Outstanding</u> <u>6/30/2008</u>
Compensated Absences	\$ 148,742	\$ 70,937	\$ (83,037)	\$ 136,642

Compensated absences will be paid from the funds from which the employees' salaries are paid, with the most significant fund being the general fund.

NOTE 13 - CONTINGENCIES

A. Grants

The Educational Service District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Educational Service District at June 30, 2008.

B. Litigation

The Educational service District is currently not party to any legal proceedings.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 14 - STATE FUNDING

The Educational Service District is funded by the State Board of Education from State funds for the cost of Part (A) of the budget. Part (B) of the budget is funded in the following way: \$6.50 times the Average Daily Membership (ADM-the total number of pupils under the Educational Service District's supervision) is apportioned by the State Board of Education from the local school districts to which the Educational Service District provides services from payments made under the State's foundation program. Simultaneously, \$37.00 times the sum of the ADM is paid by the State Board of Education from State funds to the Educational Service District. In fiscal year 2008, the State Board of Education reduced Educational Service District funding by approximately 9.8%.

If additional funding is required and if a majority of the boards of education of the participating school districts approve, the cost of Part (B) of the budget that is in excess of \$43.50 times ADM approved by the State Board of Education is apportioned to the participating school districts through reductions in their State foundation. The State Board of Education initiates and supervises the procedure by which the participating boards approve or disapprove the apportionment. The local school districts to which the Educational Service District provides services have agreed to pay \$8.50 per pupil to provide additional funding for services provided by the Educational Service District.

SUPPLEMENTARY INFORMATION

THIS PAGE IS INTENTIONALLY LEFT BLANK

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues*:				
From local sources:				
Tuition	\$ -	\$ -	\$ 4,212,279	\$ 4,212,279
Charges for services	-	-	721,353	721,353
Earnings on investments.	-	-	145,303	145,303
Other local revenue	-	-	16,500	16,500
Gifts and contributions	-	-	8,044	8,044
Intergovernmental - intermediate.	-	-	9,572	9,572
Intergovernmental - state	-	-	1,660,322	1,660,322
Total revenues	<u>-</u>	<u>-</u>	<u>6,773,373</u>	<u>6,773,373</u>
Expenditures:				
Current:				
Instruction:				
Regular	63,125	63,125	47,424	15,701
Special.	2,649,203	2,659,580	2,432,619	226,961
Other.	9,482	10,057	7,398	2,659
Support services:				
Pupil.	2,015,451	2,045,652	1,663,041	382,611
Instructional staff	1,855,838	1,938,723	1,534,484	404,239
Board of education	97,600	97,600	78,367	19,233
Administration.	525,266	553,276	344,385	208,891
Fiscal	214,562	222,803	222,766	37
Operations and maintenance.	185,500	210,245	141,835	68,410
Central.	53,000	73,000	43,453	29,547
Operation of non-instructional services	23,716	198,286	190,702	7,584
Extracurricular	10,570	10,570	5,353	5,217
Total expenditures	<u>7,703,313</u>	<u>8,082,917</u>	<u>6,711,827</u>	<u>1,371,090</u>
Excess (deficiency) of revenues over (under) expenditures.	<u>(7,703,313)</u>	<u>(8,082,917)</u>	<u>61,546</u>	<u>8,144,463</u>
Other financing sources (uses):				
Refund of prior year expenditure.	-	-	5,926	5,926
Refund of prior year receipt.	(200,000)	(200,000)	-	200,000
Transfers (out)	(50,000)	(90,091)	(20,000)	70,091
Pass through	(5,000)	(5,000)	-	5,000
Total other financing sources (uses)	<u>(255,000)</u>	<u>(295,091)</u>	<u>(14,074)</u>	<u>281,017</u>
Net change in fund balance	(7,958,313)	(8,378,008)	47,472	8,425,480
Fund balance at beginning of year.	2,602,471	2,602,471	2,602,471	-
Prior year encumbrances appropriated	41,184	41,184	41,184	-
Fund balance (deficit) at end of year	<u>\$ (5,314,658)</u>	<u>\$ (5,734,353)</u>	<u>\$ 2,691,127</u>	<u>\$ 8,425,480</u>

* The Educational Service District does not formally approve estimated revenues.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
IDEA VI-B FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues*:				
Intergovernmental - federal.	\$ -	\$ -	\$ 886,802	\$ 886,802
Total revenues	<u>-</u>	<u>-</u>	<u>886,802</u>	<u>886,802</u>
Expenditures:				
Current:				
Support services:				
Administration.	980,392	984,392	833,230	151,162
Fiscal	74,169	74,169	74,169	-
Operations and maintenance.	5,000	5,000	4,938	62
Total expenditures	<u>1,059,561</u>	<u>1,063,561</u>	<u>912,337</u>	<u>151,224</u>
Net change in fund balance	(1,059,561)	(1,063,561)	(25,535)	1,038,026
Fund balance at beginning of year.	-	-	-	-
Fund deficit at end of year.	<u>\$ (1,059,561)</u>	<u>\$ (1,063,561)</u>	<u>\$ (25,535)</u>	<u>\$ 1,038,026</u>

* The Educational Service District does not formally approve estimated revenues.

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**NOTES TO THE SUPPLEMENTARY INFORMATION
FOR THE FISCAL YEAR ENDED JUNE 30, 2008**

NOTE 1 - BUDGETARY PROCESS

The Educational Service District is not required under State statute to file budgetary information with the State Department of Education. However, the Educational Service District's Board does follow the budgetary process for control purposes.

The Educational Service District's Board adopts an annual appropriation resolution, which is the Board's authorization to spend resources and sets annual limits on expenditures at the level of control selected by the Board. The level of control has been established by the Board at the fund level for all funds. The Treasurer has been authorized to allocate appropriations to the function and object level within all funds.

Throughout the fiscal year, appropriations may be amended or supplemented as circumstances warrant. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts on the budgetary statements represent the final appropriation amounts passed by the Board during the fiscal year.

NOTE 2 - BUDGETARY BASIS OF ACCOUNTING

While the Educational Service District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The statement of revenues, expenditures and changes in fund balance - budget and actual (budget basis) - for the general fund and IDEA VI-B fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis);
4. Advances In and Advance Out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

NOTES TO THE SUPPLEMENTARY INFORMATION
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

NOTE 2 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the fiscal year on the budget basis to the GAAP basis for the general fund and the IDEA VI-B fund are as follows:

	<u>General</u>	<u>IDEA VI-B</u>
Budget basis	\$ 47,472	\$ (25,535)
Net adjustment for revenue accruals	(115,965)	-
Net adjustment for expenditure accruals	(208,703)	(102,315)
Net adjustment for other sources/(uses)	(5,926)	-
Adjustment for encumbrances	<u>47,981</u>	<u>148,283</u>
GAAP basis	<u>\$ (235,141)</u>	<u>\$ 20,433</u>

ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2008

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	(A) GRANT NUMBER	(B) CASH FEDERAL RECEIPTS	(B) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF EDUCATION PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION				
Title I Grants to Local Educational Agencies	84.010	2007	\$ 193	\$ 1,531
Total Title I Grants to Local Educational Agencies			<u>193</u>	<u>1,531</u>
(C) Special Education Grants to States	84.027	2008	886,802	764,054
Total Special Education Grants to State			<u>886,802</u>	<u>764,054</u>
(C) Special Education Preschool Grants	84.173	2007	-	1,900
(C) Special Education Preschool Grants	84.173	2008	81,616	81,616
Total Special Education Preschool Grants			<u>81,616</u>	<u>83,516</u>
Total Special Education Cluster			<u>968,418</u>	<u>847,570</u>
Special Education - State Personnel Development	84.323	2008	89,237	82,570
Special Education - State Personnel Development	84.323	2008	72,494	53,756
Total Special Education- State Personnel Development			<u>161,731</u>	<u>136,326</u>
Total Federal Financial Assistance			<u>\$ 1,130,342</u>	<u>\$ 985,427</u>

- (A) OAKS did not assign pass-through numbers for fiscal year 2008
(B) This schedule was prepared on the cash basis of accounting
(C) Included as part of "special education cluster" in determining major programs



Julian & Grube, Inc.
Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

**Report on Internal Control Over Financial Reporting and on Compliance
and Other Matters Based on an Audit of Basic Financial Statements
Performed in Accordance With *Government Auditing Standards***

Ross-Pike Educational Service District
Governing Board
475 Western Avenue, Suite E
Chillicothe, OH 45601

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Ross-Pike Educational Service District as of and for the fiscal year ended June 30, 2008, which collectively comprise Ross-Pike Educational Service District's basic financial statements and have issued our report thereon dated December 12, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Ross-Pike Educational Service District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ross-Pike Educational Service District's internal control over financial reporting. Accordingly we do not express an opinion on the effectiveness of Ross-Pike Educational Service District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Ross-Pike Educational Service District's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Ross-Pike Educational Service District's financial statements that is more than inconsequential will not be prevented or detected by Ross-Pike Educational Service District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Ross-Pike Educational Service District's internal control.

Governing Board
Ross-Pike Educational Service District

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Ross-Pike Educational Service District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the management and Governing Board of Ross-Pike Educational Service District and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.



Julian & Grube, Inc.
December 12, 2008



Julian & Grube, Inc.
Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

**Report on Compliance With Requirements Applicable to Its
Major Program and on Internal Control Over Compliance
in Accordance With OMB Circular A-133**

Ross-Pike Educational Service District
Governing Board
475 Western Avenue, Suite E
Chillicothe, OH 45601

Compliance

We have audited the compliance of Ross-Pike Educational Service District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to its major federal program for the fiscal year ended June 30, 2008. The Ross-Pike Educational Service District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of Ross-Pike Educational Service District's management. Our responsibility is to express an opinion on Ross-Pike Educational Service District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audit of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Ross-Pike Educational Service District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Ross-Pike Educational Service District's compliance with those requirements.

Governing Board
Ross-Pike Educational Service District

In our opinion, Ross-Pike Educational Service District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the fiscal year ended June 30, 2008.

Internal Control Over Compliance

The management of Ross-Pike Educational Service District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Ross-Pike Educational Service District's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Ross-Pike Educational Service District's internal control over compliance.

A control deficiency in Ross-Pike Educational Service District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Ross-Pike Educational Service District's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by Ross-Pike Educational Service District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by Ross-Pike Educational Service District's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended for the information and use of management and Governing Board of Ross-Pike Educational Service District and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.



Julian & Grube, Inc.
December 12, 2008

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**SCHEDULE OF FINDINGS
OMB CIRCULAR A-133 § .505
JUNE 30, 2008**

1. SUMMARY OF AUDITOR'S RESULTS		
<i>(d)(1)(i)</i>	<i>Type of Financial Statement Opinion</i>	Unqualified
<i>(d)(1)(ii)</i>	<i>Were there any material control weaknesses reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(ii)</i>	<i>Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iii)</i>	<i>Was there any reported material noncompliance at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any material internal control weaknesses reported for major federal programs?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any significant deficiencies in internal control reported for major federal programs?</i>	No
<i>(d)(1)(v)</i>	<i>Type of Major Program's Compliance Opinion</i>	Unqualified
<i>(d)(1)(vi)</i>	<i>Are there any reportable findings under §.510?</i>	No
<i>(d)(1)(vii)</i>	<i>Major Program (listed):</i>	Special Education Cluster - Special Education - Grants to States - CFDA #84.027 and Special Education - Preschool Grants - CDFA #84.173
<i>(d)(1)(viii)</i>	<i>Dollar Threshold: Type A/B Programs</i>	Type A: >\$300,000 Type B: all others
<i>(d)(1)(ix)</i>	<i>Low Risk Auditee?</i>	No

2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

**ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
ROSS COUNTY, OHIO**

**SCHEDULE OF PRIOR AUDIT FINDINGS
JUNE 30, 2008**

<u>Finding Number</u>	<u>Finding Summary</u>	<u>Fully Corrected?</u>	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2007-001	Significant deficiency/material weakness: Material audit adjustments and reclassification to the financial statements.	Yes	N/A



Mary Taylor, CPA
Auditor of State

ROSS-PIKE EDUCATIONAL SERVICE DISTRICT

ROSS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JANUARY 15, 2009**