Shelby County Libraries Shelby County, Ohio

Financial Statements – Cash Basis December 31, 2008 and 2007 (with Independent Auditors' Report)



Mary Taylor, CPA Auditor of State

Board of Trustees Shelby County Libraries 230 East North Street Sidney, Ohio 45365

We have reviewed the *Independent Auditors' Report* of the Shelby County Libraries, Shelby County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2007 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditors' Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditors' Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Shelby County Libraries is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

June 17, 2009



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Independent Auditors' Report

Board of Trustees Shelby County Libraries 230 East North Street Sidney, Ohio 45365

We have audited the accompanying financial statements of the Shelby County Libraries (the Library) as of and for the years ended December 31, 2008 and 2007. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of American and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Library prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP requires presenting entity wide statements and also to present its larger (i.e. major) funds separately. While the Library does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the statement presentation requirements of GAAP. The Auditor of State permits, but does not require governments to reformat their statements. The Library has elected not to reformat its statements. Since this Library does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ending December 31, 2008 and 2007 do not present fairly, in conformity with accounting principles general accepted in the United States of America, the financial position of the Library as of December 31, 2008 and 2007, or its changes in financial position for the years then ended.

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www.cshco.com p. 937.399.2000 f. 937.399.5433 Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Shelby County Libraries, as of December 31, 2008 and 2007, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Library has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 29, 2009 on our consideration of the Library's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Llank, Schufer, Hackett & Co.

Springfield, Ohio May 29, 2009

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

	Gov	Total			
	General	Special Revenue	Capital Projects	(Memorandum Only)	
Cash Receipts:					
Other Government Grants-In-Aid	\$ 1,752,499	\$ -	\$ -	\$ 1,752,499	
Patron Fines and Fees	37,106	-	-	37,106	
Earnings on Investments	91,851	23,082	-	114,933	
Contributions, Gifts and Donations	11,707	-	-	11,707	
Miscellaneous Receipts	14,436		<u> </u>	14,436	
Total Cash Receipts	1,907,599	23,082	-	1,930,681	
Cash Disbursements:					
Salaries and Benefits	1,168,581	-	-	1,168,581	
Purchased and Contracted Services	294,834	-	94,285	389,119	
Supplies	63,232	-	-	63,232	
Library Materials and Information	304,409	-	24,408	328,817	
Capital Outlay	20,163	3,785	70,195	94,143	
Miscellaneous	10,692			10,692	
Total Cash Disbursements	1,861,911	3,785	188,888	2,054,584	
Change in Cash Balance	45,688	19,297	(188,888)	(123,903)	
Fund Cash Balances, January 1	1,518,400	1,566,404	1,044,697	4,129,501	
Fund Cash Balances, December 31	\$ 1,564,088	\$ 1,585,701	\$ 855,809	\$ 4,005,598	
Reserve for Encumbrances, December 31	\$ 237,053	\$ 2,104	\$ 4,079	\$ 243,236	

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

	Governmental Fund Types						Total	
		General		Special Revenue	Capital Projects		(Memorandum Only)	
Cash Receipts:								
Intergovernmental	\$	1,781,248	\$	2,153	\$	-	\$	1,783,401
Patron Fines and Fees		30,651		-		-		30,651
Earnings on Investments		195,337		24,246		-		219,583
Contributions, Gifts and Donations		12,786		260,630		-		273,416
Miscellaneous Receipts		6,930				<u> </u>		6,930
Total Cash Receipts		2,026,952		287,029				2,313,981
Cash Disbursements:								
Salaries and Benefits		1,142,399		-		-		1,142,399
Purchased and Contracted Services		335,207		4,149		-		339,356
Supplies		68,911		1,141		-		70,052
Library Materials and Information		341,629		-		-		341,629
Capital Outlay		253,199		2,011		12,876		268,086
Miscellaneous		11,502		2,906		23,384		37,792
Total Cash Disbursements		2,152,847		10,207		36,260		2,199,314
Change in Cash Balance		(125,895)		276,822		(36,260)		114,667
Fund Cash Balances, January 1		1,644,295		1,289,582		1,080,957		4,014,834
Fund Cash Balances, December 31	\$	1,518,400	\$	1,566,404	\$	1,044,697	\$	4,129,501
Reserve for Encumbrances, December 31	\$	135,205	\$	2,104	\$	3,136	\$	140,445

The notes to the financial statements are an integral part of this statement.

Notes to the Financial Statements December 31, 2008 and 2007

NOTE 1- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Shelby County Libraries (the Library) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. In August 2006 the Board officially changed the name of the Library from Amos Memorial Public Library to Shelby County Libraries. The Library is a school district library comprised of seven citizens appointed by the Sidney City District Board of Education. The Library provides general services regarding books, periodicals, videos, and other items to the citizens in the city and surrounding areas.

Blended Component Unit

A blended component unit is where the component unit's governing body is substantially the same as the primary government's governing body or the component unit provides services entirely or almost entirely to the primary government or otherwise exclusively, or almost exclusively benefits the primary government.

The Sidney Library Foundation (the "Foundation") meets the criteria of a blended component unit of the Library. The financial activity of the Foundation will be included in the financial statements of the Library as a Special Revenue Fund type.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

Basis of Presentation - Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following governmental fund types:

<u>General Fund</u> - This fund is the operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

<u>Special Revenue Funds</u> - These funds are established to account for the proceeds of specific revenue sources (other than amounts relating to capital projects) that are legally restricted to expenditures for specific purposes. The Library had the following significant Special Revenue Fund:

 $\underline{\text{Library Foundation Fund}}$ – This fund is used to account for the operations of the Library Foundation which is under Board control but are not used for the day to day operations of the Library. This constitutes a blended component unit.

Notes to the Financial Statements December 31, 2008 and 2007

NOTE 1- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

<u>Amos Memorial Fund</u> – This fund receives monies from donations from the Amos family which are to be used for future technology or improvements within the Library.

<u>Harshbarger Trust Fund</u> – This fund receives monies from donations from the Harshbarger family which to be used for future technology or improvements.

<u>Christian Trust Fund</u> – This fund receives monies from donations from M. Christian which are to be used for future technology or improvements.

<u>Graham Trust Fund</u> - This fund receives monies from donations from E. Graham which are to be used for future technology or improvements.

<u>Simons Trust Fund</u> - This fund receives monies from donations from T.B. Simons which are to be used for future technology or improvements.

<u>Capital Projects Funds</u> – These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Library had the following significant capital project fund:

<u>Technology Fund</u> – This fund receives monies from the transfer of funds from the General Fund, and donations from citizens and businesses in the surrounding area to be used for the purchase of automated equipment and programs for the Library.

Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function level of control. Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

A summary of 2008 and 2007 budgetary activity appears in Note 3.

Cash and Investments

Investments are reported in fund cash balances. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

The Library invested funds in the State Treasury Assets Reserves of Ohio (STAR Ohio) during fiscal years 2008 and 2007. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2008 and 2007.

Notes to the Financial Statements December 31, 2008 and 2007

NOTE 1- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

Compensated Absences

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Library's cash basis of accounting.

Total Columns on Financial Statements

Total columns on the financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns are not comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTE 2 - DEPOSITS AND INVESTMENTS

The Library maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments.

Cash on Hand – The Library maintained cash on hand of \$310 as of December 31, 2008 and 2007, respectively.

The carrying amount of cash and investments at December 31 was as follows:

	200	8	2007
Demand deposits	\$ 1,78	89,591	1,943,643
Certificates of deposit	:	56,437	97,893
Total deposits	1,84	46,028	2,041,536
Money Market Account		3,654	3,500
STAR Ohio	3:	51,635	342,854
Mutual Fund Investments	1,80	03,971	1,741,301
Total investments	2,1:	59,260	2,087,655
Total deposits and investments	\$ 4,00	05,288	4,129,191

Deposit: Deposits are either (1) insured by the Federal Depository Insurance Corporation, (2) collateralized by the financial institution's public entity deposit pool.

Investments: At year end, the library has invested in STAR Ohio and mutual funds. Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book entry form.

Notes to the Financial Statements December 31, 2008 and 2007

NOTE 3 – BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2008 and 2007, excluding the activity of the Special Revenue Fund – Library Foundation (the blended component unit) which is not required to be budgeted, was as follows:

2008 Budgeted vs. Actual Receipts

		Budgeted		Actual		
Fund Type		Receipts		Receipts	Variance	
General	\$	1,963,760	\$	1,907,599	\$	(56,161)
Special Revenue		-		23,082		23,082
Capital Projects		-		-		-
Total	\$	1,963,760	\$	1,930,681	\$	(33,079)

2008 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		I	Budgetary			
Fund Type		Authority		xpenditures	Variance		
General	\$	2,098,965	\$	2,098,964	\$	1	
Special Revenue		5,889		5,889		-	
Capital Projects		192,967		192,967		-	
Total	\$	2,297,821	\$	2,297,820	\$	1	

2007 Budgeted vs. Actual Receipts

		Budgeted		Actual		
Fund Type	Receipts		Receipts		Variance	
General	\$	1,958,685	\$	2,026,952	\$	68,267
Special Revenue		-		287,029		287,029
Capital Projects		-		-		-
Total	\$	1,958,685	\$	2,313,981	\$	355,296

2007 Budgeted vs. Actual Budgetary Basis Expenditures

	Aı	Appropriation		Budgetary			
Fund Type		Authority		Expenditures		Variance	
General	\$	2,300,751	\$	2,288,052	\$	12,699	
Special Revenue		11,408		12,311		(903)	
Capital Projects		39,396		39,396		-	
Total	\$	2,351,555	\$	2,339,759	\$	11,796	

Notes to the Financial Statements December 31, 2008 and 2007

NOTE 4 – GRANTS-IN-AID

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The LLGSF is allocated to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The County Budget Commission allocates these funds to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives.

NOTE 5 – RETIREMENT SYSTEMS

The Public Employees Retirement System of Ohio (PERS) is a state operated, cost-sharing, multiple employer public employee retirement system. PERS provides retirement benefits to vested employees who are eligible to retire based upon years of service. PERS also provides survivor and disability benefits to vested employees.

Contribution rates are prescribed by the Ohio Revised Code. The Library's OPERS members contributed 10.0% for 2008 and 9.5% for 2007 of their gross salaries. The Library contributed an amount equal to 14.00% for 2008 and 13.85% for 2007 of participants' gross salaries. The Library has paid all contributions required through December 31, 2008.

NOTE 6 - RISK MANAGEMENT

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Officials' Liability; and,
- Errors and omissions.

The Library also provides health insurance coverage to full time employees through a private carrier.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Shelby County Libraries 230 East North Street Sidney, Ohio 45365

We have audited the accompanying financial statements of the Shelby County Libraries (the Library) as of and for the years ended December 31, 2008 and 2007, and have issued our report thereon dated May 29, 2009, wherein we noted that the Library prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate authorize, record, process, or report financial data reliably in accordance with the basis of accounting described in Note1 to the financial statements, such that there is more than a remote likelihood that a misstatement of the Library's financial statements that is more than inconsequential will not be prevented or detected by the Library's internal control. We consider the deficiency described in the accompanying schedule of findings as Finding 2008-001 to be a significant deficiency in internal control over financial reporting.

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www.cshco.com p. 937.399.2000 f. 937.399.5433 A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Library's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider Finding 2008-001 to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the Library in a separate letter dated May 29, 2009.

The Library's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Library's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the audit committee, management and Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Clark, Schufer, Hackett \$ Co.

Springfield, Ohio May 29, 2009

Finding Number 2008-001: Financial Reporting Issues

During the audit of the Library for 2008 and 2007, various adjustments were made to the Library's financial statements. These adjustments included recognizing interest earnings posted to the Library's account during 2007 and 2008 but not recorded in the accounting records until the subsequent year, correct the beginning cash fund balance for adjustments noted in prior audits but not correct in the accounting system by the Library, elimination of a transfer recorded by the Library but was actually just moving the cash deposits from one financial institution to another, as well as for mathematically errors noted in the annual report.

Furthermore, 2007 annual financial report the Library filed with the Auditor of State's Office did not properly report all the various funds previously reported as expendable trust funds. These funds were reclassified as special revenue funds in the accompanying financial statement. The annual financial report filed by the Library for 2008 properly reported these funds as special revenue funds.

The Library should continue to improve its financial reporting process by:

- ensuring all funds are accurately classified on its annual financial report and the total amounts from the combining statement of cash receipts, cash disbursements and changes in fund balances for which shows the financial activity of the individual special revenue funds is the amount reported for special revenue funds in the combined statement of cash receipts, cash disbursements and changes in fund balances.
- Reconcile the ending cash fund balance at the end of the year reported on its annual financial report to the ending cash balance reported by the accounting system. The ending cash fund balance reported in the 2007 and 2008 report was the unencumbered cash balance which caused the statements not to foot.
- Adjust the carrying value for investment in mutual funds to properly reflect the adjustments in prior audits. While the Library properly recorded the cost basis activity occurring during the twoyear period ending December 31, 2008, the balance was never adjusted to reflect those adjustments noted in the prior two audits.
- 4. Recognize interest and dividend activity posted to the Library's account in the same fiscal period instead of the subsequent month.
- 5. Realize that a transfer of monies from one financial institution to another does not necessarily constitute a transfer from one fund to another in the accounting records. During 2008, the Library had a certificate of deposit mature and was subsequently deposited into the high-yield savings account. In the accounting system, the Library recorded this as a transfer-out of the special revenue fund and as a transfer-in in the general fund even though no underlying accounting transaction, which supported the transfer from one fund to the other, had occurred.

Management's Response:

We were informed of and agree with the adjustments made to the financial statements. We will work to correct the problems in 2009.

Shelby County Libraries Schedule of Prior Year Findings For the Years Ended December 31, 2008 and 2007

Finding 2006-001: Financial Reporting Issues

Audit adjustments were required during the audit of the Library for the years ended December 31, 2006 and 2005 to correct interest earnings. In addition, the Library was not properly reporting its funds as special revenue or private-purpose trust funds as directed by the Auditor of State.

Status: Partially corrected – see finding 2008-001.



Mary Taylor, CPA Auditor of State

SHELBY COUNTY LIBRARIES

SHELBY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JUNE 30, 2009