# US Grant Joint Vocational School District Clermont County, Ohio

Regular Audit

July 1, 2007 through June 30, 2008 Fiscal Years Audited Under GAGAS: 2008





# Mary Taylor, CPA Auditor of State

Members of the Board U. S. Grant Joint Vocational School District 718 West Plane Street Bethel, Ohio 45106

We have reviewed the *Independent Auditor's Report* of the U. S. Grant Joint Vocational School District, Clermont County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The U. S. Grant Joint Vocational School District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

February 23, 2009



# U.S. Grant Joint Vocational School District Clermont County, Ohio

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#### **Independent Auditor's Report**

Members of the Board U.S. Grant Joint Vocational School District 718 West Plane Street Bethel, Ohio 45106

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the U.S. Grant Joint Vocational School District (the District), Clermont County, as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2008, and the respective changes in financial position there of for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2008 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

The Management's Discussion and Analysis and budgetary comparison information on pages 3 through 10 and 44 through 46 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

U.S. Grant Joint Vocational School District Independent Auditor's Report Page 2

As described in Note 19, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 50, Pension Disclosures – an amendment of GASB Statements No. 25 and No. 27, and GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions and GASB Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

December 15, 2008

# U.S. GRANT JOINT VOCATIONAL SCHOOL DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended June 30, 2008

(Unaudited)

The discussion and analysis of U.S. Grant Joint Vocational School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's performance.

# **Financial Highlights**

Key financial highlights for 2008 are as follows:

- Net assets of governmental activities increased \$1,609,286 which represents a 26% increase from 2007.
- General revenues accounted for \$7,484,866 in revenue or 92% of all revenues. Program specific evenues in the form of charges for services and sales, grants and contributions accounted for \$684,841 or 8% of total revenues of \$8,169,707.
- The District had \$6,560,028 in expenses related to governmental activities; \$684,841 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$7,484,866 were also used to provide for these programs.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statements of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General Fund is the major fund of the District.

#### **Government-wide Financial Statements**

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The Government-wide Financial Statements answer this question. These statements include *all assets* and *liabilities* using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Government-wide Financial Statements, the District presents:

• Governmental Activities – All of the District's programs and services are reported here including instruction, support services, operation of non-instructional services and extracurricular activities.

#### **Fund Financial Statements**

The analysis of the District's major fund begins on the balance sheet. Fund financial reports provide detailed information about the District's major fund. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

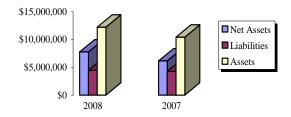
**Fiduciary Funds** Fiduciary Funds are used to account for resources held for the benefits of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

#### The District as a Whole

As stated previously, the Statement of Net Assets looks at the District as a whole. Table 1 provides a summary of the District's net assets for 2008 compared to 2007:

Table 1 Net Assets

	Governmental Activities		
	2008	2007	
Assets:			
Current and Other Assets	\$10,062,749	\$8,218,976	
Capital Assets	2,178,517	2,216,730	
Total Assets	12,241,266	10,435,706	
Liabilities:			
Other Liabilities	3,755,405	3,545,335	
Long-Term Liabilities	719,793	733,589	
Total Liabilities	4,475,198	4,278,924	
Net Assets:			
Invested in Capital Assets, Net of Related Debt	2,061,606	2,041,364	
Restricted	541,895	497,220	
Unrestricted	5,162,567	3,618,198	
Total Net Assets	\$7,766,068	\$6,156,782	



Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2008, the District's assets exceeded liabilities by \$7,766,068.

At year-end, capital assets represented 18% of total assets. Capital assets include land, construction in progress, buildings and improvements, equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2008, was \$2,061,606. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$541,895 represents resources that are subject to external restriction on how they must be used. The external restriction will not affect the availability of fund resources for future use.

Current and other assets increased mainly due to an increase in taxes receivable. Other liabilities increased mainly due to an increase in unearned revenue which was largely due to an increase in taxes receivable.

Table 2 shows the changes in net assets for fiscal years 2008 and 2007.

Table 2 Changes in Net Assets

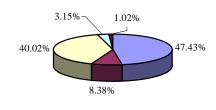
	Governmental Activities		
	2008 2007		
Revenues:			
Program Revenues			
Charges for Services	\$371,543	\$379,350	
Operating Grants, Contributions	313,298	278,033	
General Revenues:			
Property Taxes	3,269,852	3,008,636	
Grants and Entitlements	3,874,593	3,501,596	
Other	340,028	330,283	
Total Revenues	8,169,314	7,497,898	
Program Expenses:			
Instruction	3,894,612	3,753,600	
Support Services:			
Pupil and Instructional Staff	621,483	570,533	
School Administrative, General			
Administration, Fiscal and Business	889,754	909,795	
Operations and Maintenance	630,262	579,741	
Pupil Transportation	409	6,781	
Central	81,176	80,983	
Operation of Non-Instructional Services	403,611	313,989	
Extracurricular Activities	38,721	52,260	
Total Program Expenses	6,560,028	6,267,682	
Increase (Decrease) in Net Assets	1,609,286	1,230,216	
Beginning Net Assets	6,156,782	4,926,566	
Ending Net Assets	\$7,766,068	\$6,156,782	

The District revenues are mainly from two sources. Property taxes levied for general and debt service purposes and grants and entitlements comprised 87.5% of the District's revenues for governmental activities.

The District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus Ohio districts do not receive additional property tax revenue from increases in appraisal values and must regularly return to the voters to maintain a constant level of service. Property taxes made up 40% of revenue for governmental activities for the District in fiscal year 2008.

		Percent
Revenue Sources	2008	of Total
General Grants	\$3,874,593	47.43%
Program Revenues	684,841	8.38%
General Tax Revenues	3,269,852	40.02%
Investment Earnings	257,422	3.15%
Other Revenues	82,999	1.02%
	\$8,169,707	100.00%



Instruction comprises 59.37% of governmental program expenses. Support services expenses were 33.89% of governmental program expenses. All other expenses were 6.74%.

The District saw an increase in revenues mainly due to an increase in taxes revenue and grant monies received. Total expenses increased slightly due to increases in personnel costs and general inflationary factors.

#### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of	Services
	2008	2007	2008	2007
Instruction	\$3,894,612	\$3,753,600	(\$3,533,953)	(\$3,446,571)
Support Services:				
Pupil and Instructional Staff	621,483	570,533	(536,132)	(473,807)
School Administrative, General				
Administration, Fiscal and Business	889,754	909,795	(882,063)	(903,398)
Operations and Maintenance	630,262	579,741	(622,544)	(571,278)
Pupil Transportation	409	6,781	(409)	(6,781)
Central	81,176	80,983	(81,176)	(80,983)
Operation of Non-Instructional Services	403,611	313,989	(180,189)	(75,221)
Extracurricular Activities	38,721	52,260	(38,721)	(52,260)
Total Expenses	\$6,560,028	\$6,267,682	(\$5,875,187)	(\$5,610,299)

#### The District's Funds

Information about the District's major fund is presented in the Fund Financial Statements. This fund is accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and other financing sources of \$8,340,414 and expenditures and other financing uses of \$6,800,161. The net change in fund balances for the year was \$1,540,253.

*General Fund*: Fund balance at June 30, 2008 was \$5,596,253 including \$5,320,820 of unreserved balance. The primary reason for the increase in fund balance is due to increases in taxes and intergovernmental revenue.

#### **General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. During the course of the year, the District revised the budget in an attempt to deal with unexpected changes in revenues and expenditures.

For the General Fund, final budget basis revenue was \$7,081,800, compared to original budget estimates of \$7,031,800. Of the \$50,000 difference most was due to a conservative estimate for taxes and intergovernmental revenue

The District's ending unobligated actual fund balance for the general fund was \$1,163,818 above the final budgeted amount.

# **Capital Assets and Debt Administration**

# Capital Assets

At the end of fiscal 2008, the District had \$2,178,517 invested in land, buildings and improvements and equipment and vehicles. Table 4 shows fiscal 2008 balances compared to 2007:

Table 4
Capital Assets at June 30
(Net of Depreciation)

Governmental Activities		
2008 2007		
\$100,000	\$100,000	
0	73,653	
1,285,678	1,397,708	
792,839	645,369	
\$2,178,517	\$2,216,730	
	\$100,000 0 1,285,678 792,839	

The overall decrease in capital assets is due to current year depreciation expense exceeding current year additions.

See Note 6 to the basic financial statements for further details on the District's capital assets.

#### Debt

At June 30, 2008, the District had \$116,911 in bonds outstanding, \$58,456 due within one year. Table 5 summarizes bonds outstanding.

Table 5 Outstanding Debt, at Year End

	Governmental Activities 2008	Governmental Activities 2007
General Obligation Bonds:		
1995 School Facilities Loan	<u>\$116,911</u>	<u>\$175,366</u>
Total Bonds	<u>\$116,911</u>	<u>\$175,366</u>

See Note 7 to the basic financial statements for further details on the District's debt.

#### For the Future

In June of 2005, the State legislature passed House Bill 66. House Bill 66 phases out the tax on tangible personal property of general business, telephone, and telecommunications companies, and railroads. The tax on general business and railroad property began being phased out in 2006 and will be eliminated by 2009. The tax on telephone and telecommunication property will begin being phased out in 2009 and will be eliminated by 2011. The tax is being phased out by reducing the assessment rate on the property each year. In the first five years, school districts are being reimbursed fully for the lost revenue; in the following seven years, the reimbursements are phased out.

This scenario requires management to plan carefully and prudently to provide the resources to meet student needs over the next several years.

All of the District's financial abilities will be needed to meet the challenges of the future. With careful planning and monitoring of the District's finances, management is confident that the District can continue to provide a quality education for students and provide a secure financial future.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Patricia Patten, Treasurer at U.S. Grant Joint Vocational School District, 718 W. Plane Street, Bethel, Ohio 45106.

	Governmental Activities
Assets:	
Equity in Pooled Cash and Investments	\$6,536,154
Restricted Cash and Investments	24,056
Cash and Cash Equivalents with Fiscal Agent	27,819
Receivables:	
Taxes	3,471,352
Inventory	3,368
Nondepreciable Capital Assets	100,000
Depreciable Capital Assets, Net	2,078,517
Total Assets	12,241,266
Liabilities:	
Accounts Payable	67,521
Accrued Wages and Benefits	528,408
Unearned Revenue	3,131,657
Matured Bonds Payable	25,000
Matured Interest Payable	2,819
Long-Term Liabilities:	,
Due Within One Year	143,999
Due In More Than One Year	575,794
Total Liabilities	4,475,198
Net Assets:	
Invested in Capital Assets, Net of Related Debt	2,061,606
Restricted for:	2,001,000
Special Revenue	252,655
Debt Service	66,294
Capital Projects	198,890
Set-Aside	24,056
Unrestricted	5,162,567
	, , , , , , , , , , , , , , , , , , , ,
Total Net Assets	\$7,766,068

		Program Revenues		Net (Expense) Revenue and Changes in Net Assets
		Charges for Operating Grants		Governmental
	Expenses	Services and Sales	and Contributions	Activities
Governmental Activities:	Expenses	Bet vices and Bares	and contributions	renvines
Instruction:				
Regular	\$207,285	\$56,223	\$62,600	(\$88,462)
Special	129,799	0	0	(129,799)
Vocational	3,215,660	7,050	83,355	(3,125,255)
Adult/Continuing	342,261	117,307	34,124	(190,830)
Support Services:	3 .2,201	117,507	J .,.2 .	(1) 0,030
Pupil	518,250	0	85,351	(432,899)
Instructional Staff	103,233	0	0	(103,233)
General Administration	57,273	0	0	(57,273)
School Administration	390,876	0	3,863	(387,013)
Fiscal	435,252	0	3,828	(431,424)
Business	6,353	0	0	(6,353)
Operations and Maintenance	630,262	7,718	0	(622,544)
Pupil Transportation	409	0	0	(409)
Central	81,176	0	0	(81,176)
Operation of Non-Instructional Services	403,611	183,245	40,177	(180,189)
Extracurricular Activities	38,721	0	0	(38,721)
	30,721		•	(30,721)
Total Governmental Activities	6,560,421	371,543	313,298	(5,875,580)
		General Revenues: Property Taxes Levied for:		2 211 207
		General Purposes		3,211,397
		Debt Service Purposes		58,455
		Grants and Entitlements not Rest	ricted to Specific Programs	3,874,593
		Unrestricted Contributions		54,401
		Investment Earnings Refunds and Reimbursements		257,422
		Other Revenues		9,126
		Other Revenues		19,472
		Total General Revenues		7,484,866
		Change in Net Assets		1,609,286
		Net Assets Beginning of Year		6,156,782
		Net Assets End of Year		\$7,766,068

U.S. Grant Joint Vocational School District Balance Sheet Governmental Funds June 30, 2008

	General	Other Governmental Funds	Total Governmental Funds
Assets:	05.050.054	<b>4.555 5</b> 00	0 . 50 . 15 .
Equity in Pooled Cash and Investments	\$5,958,356	\$577,798	\$6,536,154
Restricted Cash and Investments	24,056	0	24,056
Cash and Cash Equivalents with Fiscal Agent Receivables:	0	27,819	27,819
Taxes	2 412 907	50 155	2 471 252
	3,412,897	58,455 3,368	3,471,352
Inventory	0	3,308	3,368
Total Assets	9,395,309	667,440	10,062,749
Liabilities and Fund Balances: Liabilities:			
Accounts Payable	62,198	5,323	67,521
Accrued Wages and Benefits	497,454	30,954	528,408
Deferred Revenue	3,239,797	58,455	3,298,252
Matured Bonds Payable	0	25,000	25,000
Matured Interest Payable	0	2,819	2,819
Total Liabilities	3,799,449	122,551	3,922,000
Fund Balances:			
Reserved for Encumbrances	78,277	2,772	81,049
Reserved for Inventory	0	3,368	3,368
Reserved for Property Tax Advances	173,100	0	173,100
Reserved for Set-Aside	24,056	0	24,056
Unreserved, Undesignated, Reported in:			
General Fund	5,320,427	0	5,320,427
Special Revenue Funds	0	273,565	273,565
Debt Service Funds	0	66,294	66,294
Capital Projects Funds	0	198,890	198,890
Total Fund Balances	5,595,860	544,889	6,140,749
Total Liabilities and Fund Balances	\$9,395,309	\$667,440	\$10,062,749

U.S. Grant Joint Vocational School District Reconciliation of Total Governmental Fund Balance to Net Assets of Governmental Activities June 30, 2008

Total Governmental Fund Balance		\$6,140,749
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	I	2,178,517
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		
Delinquent Property Taxes	166,595	
		166,595
Some liabilities reported in the statement of net assets do not require the use of current financial resources and therefore are not reported as liabilities in governmental funds.		
Compensated Absences	(602,882)	
		(602,882)
Long-term liabilities, are not due and payable in the current		
period and therefore are not reported in the funds.		(116,911)
Net Assets of Governmental Activities	=	\$7,766,068

U.S. Grant Joint Vocational School District Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Fiscal Year Ended June 30, 2008

	General	Other Governmental Funds	Total Governmental Funds
Revenues:			
Taxes	\$3,117,939	\$58,455	\$3,176,394
Tuition and Fees	63,273	117,307	180,580
Investment Earnings	257,422	0	257,422
Intergovernmental	3,937,192	250,699	4,187,891
Charges for Services	0	183,245	183,245
Other Revenues	17,769	84,656	102,425
Total Revenues	7,393,595	694,362	8,087,957
Expenditures:			
Current:			
Instruction:			
Regular	204,734	0	204,734
Special	128,482	0	128,482
Vocational	3,068,311	96,445	3,164,756
Adult/Continuing	0	340,627	340,627
Support Services:			
Pupil	429,434	84,425	513,859
Instructional Staff	101,363	0	101,363
General Administration	57,273	0	57,273
School Administration	375,239	3,764	379,003
Fiscal	420,467	7,500	427,967
Business	6,353	0	6,353
Operations and Maintenance	646,460	0	646,460
Pupil Transportation	209	0	209
Central	79,547	0	79,547
Operation of Non-Instructional Services	96,210	306,535	402,745
Extracurricular Activities	38,721	0	38,721
Debt Service:	0	50.455	50.455
Principal Retirement	0	58,455	58,455
Total Expenditures	5,652,803	897,751	6,550,554
Excess of Revenues Over (Under) Expenditures	1,740,792	(203,389)	1,537,403
Other Financing Sources (Uses):			
Proceeds from Sale of Assets	2,850	0	2,850
Transfers In	0	250,000	250,000
Transfers (Out)	(250,000)	0	(250,000)
. ,	<u> </u>		
Total Other Financing Sources (Uses)	(247,150)	250,000	2,850
Net Change in Fund Balance	1,493,642	46,611	1,540,253
Fund Balance Beginning of Year	4,102,218	498,278	4,600,496
Fund Balance End of Year	\$5,595,860	\$544,889	\$6,140,749

U.S. Grant Joint Vocational School District Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2008

\$1,540,253 Net Change in Fund Balance - Total Governmental Funds Amounts reported for governmental activities in the statement of activities are different because: Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period. Capital assets used in governmental activities 234,343 Depreciation Expense (258,006)(23,663)Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss. (14,550)Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. **Delinquent Property Taxes** 93,450 93,450 Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. 58,455 Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Compensated Absences (44,659)(44,659)\$1,609,286 Change in Net Assets of Governmental Activities

See accompanying notes to the Basic Financial Statements.

1.

U.S. Grant Joint Vocational School District Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2008

	Private Purpose	
	Trust	Agency
Assets: Equity in Pooled Cash and Investments	\$16,981	\$18,278
Total Assets	16,981	18,278
Liabilities:		
Other Liabilities	0	18,278
Total Liabilities		\$18,278
Net Assets:		
Held in Trust	16,981	
Total Net Assets	\$16,981	

U.S. Grant Joint Vocational School District Statement of Changes in Fiduciary Net Assets Fiduciary Fund For the Fiscal Year Ended June 30, 2008

	Private Purpose Trust
Additions:	
Donations	\$4,860
Investment Earnings	166
Total Additions	5,026
Deductions:	
Scholarships	3,000
Total Deductions	3,000
Change in Net Assets	2,026
Net Assets Beginning of Year	14,955
Net Assets End of Year	\$16,981

# U.S. GRANT JOINT VOCATIONAL SCHOOL DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 2008

#### 1. DESCRIPTION OF THE DISTRICT

U.S. Grant Joint Vocational School District (the "District") is organized pursuant to Section 3311.18 of the Ohio Revised Code. The District is a stand-alone government as they do not have a separately elected governing body and are not a component unit of another government. The District operates under a five member Board of Education, which is not directly elected. The Board of Education is comprised of appointed members of other elected boards from Bethel-Tate, Felicity Franklin, and Williamsburg local school districts, as well as New Richmond Exempted Village School District. The District provides educational services as authorized by State statute and/or federal guidelines.

The District was established in 1973 through the cooperation of all school districts involved. The District serves an area of approximately 40.43 square miles. It is located in Clermont County, and serves the local school districts of Bethel-Tate, Felicity Franklin, and Williamsburg, as well as New Richmond Exempted Village School District. It is staffed by 11 non-certificated employees, 42 certificated full-time teaching personnel and 3 administrative employees who provide services to 349 students and other community members. The District currently operates one instructional building.

#### **REPORTING ENTITY**

A reporting entity is comprised of the stand-alone government, component units and other organizations that are included to ensure that the financial statements are not misleading. The stand-alone government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For U.S. Grant Joint Vocational School District, this includes general operations, food service, adult education and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District currently has no component units.

The District is associated with two jointly governed organizations, a risk sharing pool and two insurance purchasing pools. These organizations are the Hamilton Clermont Cooperative Association/Unified Purchasing Association, the Hamilton/Clermont Cooperative Association, the Schools of Ohio Risk Sharing Authority, Inc., the Ohio School Boards Association Workers' Compensation Group Rating Plan, and the Clermont County Health Trust. These organizations and the District's participation are discussed in notes 13, 14 and 15 to the basic financial statements.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The most significant of the District's accounting policies are described below.

The District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

# **MEASUREMENT FOCUS**

#### **Government-wide Financial Statements**

The government-wide statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the statement of net assets. Fiduciary Funds are not included in entity-wide statements.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

# **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The Fiduciary funds are reported using the accrual basis of accounting.

#### **FUND ACCOUNTING**

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories governmental and fiduciary.

#### **Governmental Funds**

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the District's major governmental fund:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

### **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's only fiduciary funds are a private purpose trust fund and two agency funds. The private purpose trust fund accounts for scholarship programs for students. The student managed activity agency fund accounts for those student activity programs. The grant agency fund accounts for Pell Grant money awarded to adult students for tuition.

### **BASIS OF ACCOUNTING**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

# Revenues – Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Measurable means the amount of the transaction can be determined. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, included property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 4). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: property taxes available for advance, grants and interest.

#### Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

### Unearned Revenue

Unearned revenue represents amounts under the accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

# Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. However, debt service expenditures, as well as any expenditures related to compensated absences, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

# **EQUITY IN POOLED CASH AND INVESTMENTS**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Interest in the pool is presented as "Equity in Pooled Cash and Investments" on the basic financial statements. The District utilizes financial institutions to service bonded debt as principal and interest payments come due. The balance in this account is presented on the financial statements as "Cash and Cash Equivalents with Fiscal Agent" and represents deposits.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposits and repurchase agreements are reported at cost.

The District has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 2008. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but does operate in a manner consistent with Rule2A7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2008.

Following Ohio statutes, the Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$257,422. Interest revenue was also recorded in the Private Purpose Trust Fund in the amount of \$166.

Investments of the cash management pool and investments with original maturities three months or less at the time they are purchased by the District are reported as cash equivalents.

# **INVENTORY**

Inventories are presented at cost on a first in, first out basis and are expended/expensed when used. Inventory consists of food held for resale and consumable supplies.

# **CAPITAL ASSETS**

General capital assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of five hundred dollars (\$500). The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated, except land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is allocated using the straight-line method over the following useful lives:

	Governmental
	Activities
<u>Description</u>	<b>Estimated Lives</b>
Buildings and Improvements Equipment	5 - 35 years 5 - 20 years

#### **COMPENSATED ABSENCES**

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time, when earned, for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Employees may accumulate unlimited sick leave. Upon retirement, payment is made for one-third of accrued, but unused sick leave credit for the first 120 days of leave plus one day's pay for each ten sick leave days accumulated beyond 120 days.

For governmental fund financial statements, the expenditures for unpaid compensated absences are recognized when due. The related liability is recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid.

# **NET ASSETS**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The government-wide statement of net assets reports \$541,895 of restricted net assets, of which none is restricted by enabling legislation.

# INTERFUND ACTIVITY

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Interfund Receivables" and "Interfund Payables". These amounts are eliminated on the governmental activities columns of the statement of net assets.

As a general rule the effect on interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

# **FUND EQUITY**

Reserved fund balances indicate a portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, inventory, budgetary set-asides and property taxes. The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute. The unreserved portion of fund equity, reflected for the Governmental Funds, is available for use within the specific purpose of those funds.

### PREPAID ITEMS

Payments made to vendors for services that will benefit periods beyond June 30, 2008, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed. There are no prepaid items at year end.

# **RESTRICTED ASSETS**

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. Restricted assets represent amounts followed by statute to be set-aside to create a reserve for budget stabilization.

# ACCRUED LIABILITIES AND LONG TERM OBLIGATIONS

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred are paid in a timely manner and in full from current financial resources, are reported as obligations of the governmental funds. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Long term loans are recognized as a liability on the statement of net assets when due.

# **ESTIMATES**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# 3. EQUITY IN POOLED CASH AND INVESTMENTS

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the statement of net assets and balance sheet as "Equity in Pooled Cash and Investments."

State statute requires the classification of monies held by the District into three categories:

<u>Active Monies</u> - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the District. Such monies must by law be maintained either as cash in the District treasury, in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

<u>Inactive Monies</u> – Those monies not required for use within the current two year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to, passbook accounts.

<u>Interim Monies</u> – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Ohio law permits interim monies to be invested or deposited in the following securities:

- (1) Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest.
- (2) Bonds, notes, debentures, or other obligations or securities issued by any federal governmental agency.
- (3) No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.

- (4) Interim deposits in the eligible institutions applying for interim monies to be evidenced by time certificates of deposit maturing not more than one year from date of deposit, or by savings or deposit accounts, including, but not limited to, passbook accounts.
- (5) Bonds, and other obligations of the State of Ohio.
- (6) The Ohio State Treasurer's investment pool (STAR Ohio).
- (7) Commercial paper and banker's acceptances which meet the requirements established by Ohio Revised Code, Sec. 135.142.
- (8) Under limited circumstances, corporate debt interests in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements".

# **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The District's policy for deposits is any balance not covered by depository insurance will be collateralized by the financial institutions with pledged securities. As of June 30, 2008, the District's bank balance of \$3,840,644 was either covered by federal deposit insurance or collateralized with securities held by the pledging financial institution's trust department or agent, but not in the District's name.

Ohio Revised Code Chapter 135, Uniform Depository Act, authorizes pledging of pooled securities in lieu of specific securities. Specifically, a designated public depository may pledge a single pool of eligible securities to secure repayment of all public monies deposited in the financial institution, provided that all times the total value of the securities so pledged is at least equal to 105% of the total amount of all public deposits secured by the pool, including the portion of such deposits covered by any federal deposit insurance.

#### **Investments**

As of June 30, 2008, the District had the following investments:

		Weighted Average
	Fair Value	Maturity (Years)
Federal Home Loan Mortgage	\$400,000	4.59
Federal National Mortgage Association	700,000	3.82
Money Market Funds	583,775	0.00
STAR Ohio	1,126,945	0.15
Total Fair Value	\$2,810,720	
Portfolio Weighted Average Maturity		1.66

Interest rate risk - In accordance with the investment policy, the District manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to three years.

Credit Risk – It is the District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have the highest credit quality rating issued by nationally recognized statistical rating organizations. The District's investments in Federal Home Loan Mortgage and Federal National Mortgage Association were rated AAA by Standard & Poor's and Fitch Ratings and Aaa by Moody's Investors Service. Investments in STAR Ohio and in the Money Market Funds were rated AAAm by Standard & Poor's.

Concentration of credit risk – The District's investment policy allows investments in Federal Agencies or Instrumentalities, but does not limit the amount in any one issuer. The District invested 14% in Federal Home Loan Mortgage, 25% in Federal National Mortgage Association, 21% in the Money Market Funds and 40% in STAROhio.

Custodial credit risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the District's securities are either insured and registered in the name of the District or at least registered in the name of the District.

#### 4. PROPERTY TAXES

Real property taxes collected in 2008 were levied after April 1, 2007 on the assessed values as of January 1, 2007 the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. A re-evaluation of real property is required to be completed no less than every six years, with a statistical update every third year. The most recent re-evaluation was completed in January, 2007.

Tangible personal property tax is assessed on equipment and inventory held by businesses. Tangible property is assessed at 25 percent of true value (as defined). Effective 2003, each business was eligible to receive a \$10,000 exemption in assessed value which was reimbursed by the State.

The tangible personal property tax will phase out over a four-year period starting with tax year 2006 and ending with no tax due in 2009. This phase-out applies to most businesses and includes furniture and fixtures, machinery and equipment and inventory. New manufacturing machinery and equipment first reportable on the 2006 and subsequent year returns is not subject to the personal property tax.

Real property taxes are payable annually or semi-annually. In 2008, if paid annually, payment was due by January 20th. If paid semi-annually, the first payment (at least 1/2 amount billed) was due January 20th with the remainder due on June 20th.

The County Auditor remits portions of the taxes collected to all taxing districts with periodic settlements of real and public utility property taxes in February and August and tangible personal property taxes in June and October. The District records billed but uncollected property taxes as receivables at their estimated net realizable value.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable at June 30, 2008. Delinquent property taxes collected within 60 days are included as a receivable and tax revenue as of June 30, 2008 on the fund statements. The entire amount of delinquent taxes receivable is recognized as a revenue on the government-wide financial statements. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is available to finance current year operations. The receivable is, therefore, offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at June 30, 2008, was \$173,100 for General Fund and is recognized as revenue, with a corresponding reserve to fund balance since the Board did not appropriate these receivables for fiscal year 2008 operations.

The assessed value, by property classification, upon which taxes collected in 2008 were based as follows:

	Amount
Tangible and Public Utility Personal	\$202,693,626
Real Estate	629,772,560
Total	\$832,466,186
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# 5. RECEIVABLES

Receivables at June 30, 2008, consisted of taxes and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes.

# 6. CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2008, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<b>Governmental Activities</b>				
Capital Assets, not being depreciated:				
Land	\$100,000	\$0	\$0	\$100,000
Construction in Progress	73,653	56,775	130,428	0
Capital Assets, being depreciated:				
Buildings and Improvements	4,559,543	2,387	0	4,561,930
Equipment	2,511,386	305,609	70,548	2,746,447
Totals at Historical Cost	7,244,582	364,771	200,976	7,408,377
Less Accumulated Depreciation:				
Buildings and Improvements	3,161,835	114,417	0	3,276,252
Equipment	1,866,017	143,589	55,998	1,953,608
Total Accumulated Depreciation	5,027,852	258,006	55,998	5,229,860
Governmental Activities Capital Assets, Net	\$2,216,730	\$106,765	\$144,978	\$2,178,517

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Special	\$276
Vocational	220,203
Adult/Continuing	1,475
Support Services:	
Pupils	2,367
Instructional Staff	602
School Administration	1,458
Fiscal	4,137
Operations and Maintenance	26,901
Pupil Transportation	200
Central	271
Operation of Non-Instructional Services	116
Total Depreciation Expense	\$258,006

#### 7. LONG-TERM LIABILITIES

The change in the District's long-term obligations during the year consist of the following:

	Beginning Balance	Additions	Deletions	Ending Balance	Due In One Year
Governmental Activities:		11001010			
Bonds 1995 School Facilities Loan	¢175 266	ሰን	¢50 155	¢116 011	\$50 <i>156</i>
1993 School Facilities Loan	\$175,366	\$0	\$58,455	\$116,911	\$58,456
Compensated Absences	558,223	117,372	72,713	602,882	85,543
Total Governmental Activities	\$733,589	\$117,372	\$131,168	\$719,793	\$143,999

The following is a summary of the District's future annual debt service requirements for general obligations:

#### **BONDED DEBT**

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Ending June 30,	Bond Principal	Bond Interest	Total
2009	\$58,456	\$0	\$58,456
2010	58,455	0	58,455
Total	\$116,911	\$0	\$116,911

School Facilities Loan – On January 30, 1995, the U.S. Grant Joint Vocational School District obtained an interest free loan in the amount of \$876,830 for the purpose of purchasing, constructing, remodeling and equipping the U.S. Grant Joint Vocational School District addition pursuant to House Bill 808 and House Bill 723. The loan was issued for a fifteen-year period with final maturity during fiscal year 2010. The debt will be retired from the debt service fund.

Compensated Absences will be paid from the general, food service and adult basic education funds.

#### 8. PENSION PLANS

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO

#### <u>Plan Description</u>

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement, disability, and survivor benefits; annual cost-of-living adjustments; and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under *Forms and Publications*.

#### **Funding Policy**

Plan members are required to contribute 10% of their annual covered salary and District is required to contribute at an actuarially determined rate. The current rate is 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The District's contributions to SERS for the years ended June 30, 2008, 2007, and 2006 were \$113,465, \$93,805, and \$97,035, respectively; 99% has been contributed for fiscal year 2008 and 100% for fiscal years 2007 and 2006.

#### STATE TEACHERS RETIREMENT SYSTEM OF OHIO

#### Plan Description

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement system. STRS Ohio is a statewide retirement plan for licensed teachers and other faculty members employed in the public schools of Ohio or any school, community school, college, university, institution, or other agency controlled, managed and supported, in whole or in part, by the state or any political subdivision thereof. Additional information or copies of STRS Ohio's *Comprehensive Annual Financial Report* can be requested by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3771, by calling toll-free 1-888-227-7877, or by visiting the STRS Ohio web site at www.strsoh.org.

#### **Plan Options**

New members have a choice of three retirement plan options. In addition to the Defined Benefit (DB) Plan, new members are offered a Defined Contribution (DC) Plan and a Combined Plan. The DC Plan allows members to allocate all their member contributions and employer contributions equal to 10.5% of earned compensation among various investment choices. The Combined Plan offers features of both the DC Plan and DB Plan. In the Combined Plan, member contributions are allocated to investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. Contributions into the DC Plan and Combined Plan are credited members accounts as employers submit their payroll information to STRS Ohio, generally biweekly basis. DC and Combined Plan members will transfer to the DB Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

#### **DB Plan Benefits**

Plan benefits are established under Chapter 3307 of the Revised Code. Any member may retire who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age. The annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest salary years. The annual allowance is calculated by using a base percentage of 2.2% multiplied by the total number of years of service credit (including Ohio-valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached. For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%. Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amount from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

#### DC Plan Benefits

Benefits are established under Sections 3307.80 to 3307.89 of the Revised Code. For members who select the DC Plan, all member contributions and employer contributions at a rate of 10.5% are placed in an investment account. The member determines how to allocate the member and employer money among various investment choices. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump-sum withdrawal. Employer contributions into members' accounts are vested after the first anniversary of the first day of paid service. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### Combined Plan Benefits

Member contributions are allocated by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying 1% of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60. The defined contribution portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50.

Eligible faculty of Ohio's public colleges and universities may choose to enroll in either STRS Ohio or an alternative retirement plan (ARP) offered by their employer. Employees have 120 days from their employment date to select a retirement plan.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. A reemployed retiree may alternatively receive a refund of only member contributions with interest before age 65, once employment is terminated.

Benefits are increased annually by 3% of the original base amount for DB Plan participants.

The DB and Combined Plans offer access to health care coverage to eligible retirees who participated in the plans and their eligible dependents. Coverage under the current program includes hospitalizations, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. By Ohio law, health care benefits are not guaranteed.

A DB or Combined Plan member with five or more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the DB Plan. Death benefit coverage up to \$2,000 can be purchased by participants in the DB, DC or Combined Plans. Various other benefits are available to members' beneficiaries.

#### Funding Policy

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2007, were 10% of covered payroll for members and 14% for employers. The District's contributions to STRS for the years ended June 30, 2008, 2007, and 2006 were \$457,297, \$413,066, and \$398,971, respectively; 88% has been contributed for fiscal year 2008 and 100% for fiscal years 2007 and 2006.

#### 9. POST EMPLOYMENT BENEFITS

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM OF OHIO

#### Plan Description

In addition to a cost-sharing multiple-employer defined benefit pension plan, the School Employees Retirement System of Ohio (SERS) administers two postemployment benefit plans.

#### Medicare Part B Plan

The Medicare B plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2007 (the latest information available) was \$93.50; SERS' reimbursement to retirees was \$45.50.

The Retirement Board, acting with the advice of the actuary, allocates a portion of the current employer contribution rate to the Medicare B Fund. For fiscal year 2007 (the latest information available), the actuarially required allocation was .68%. District contributions for the year ended June 30, 2008 were \$5,511, which equaled the required contributions for the year.

#### Health Care Plan

ORC 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMO's, PPO's, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14% contribution to the Health Care Fund. At June 30, 2007 (the latest information available), the health care allocation was 3.32%. The actuarially required contribution (ARC), as of the December 31, 2006 annual valuation, was 11.50% of covered payroll. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities of the plan over a period not to exceed thirty years. The District contributions for the years ended June 30, 2008, 2007, and 2006 were \$26,907, \$22,245, and \$23,704, respectively.

An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2007 (the latest information available), the minimum compensation level was established at \$35,800.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

The financial reports of SERS' Health Care and Medicare B plans are included in its *Comprehensive Annual Financial Report*. The report can be obtained by contacting SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling toll free (800) 878-5853. It is also posted on SERS' website at www.ohsers.org under *Forms and Publications*.

#### STATE TEACHERS RETIREMENT SYSTEM OF OHIO

#### Plan Description

STRS Ohio administers a pension plan that is comprised of: a defined benefit plan; a self-directed defined contribution plan and a combined plan which is a hybrid of the defined benefit and defined contribution plan.

Ohio law authorized STRS Ohio to offer a cost-sharing, multi-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the defined benefit or combined plans. Coverage under the current programs includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums.

Pursuant to 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All benefit recipients, for the most recent year, pay a portion of the health care cost in the form of monthly premiums.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by requesting a copy by calling toll-free 1-888-227-7877.

#### Funding Policy

Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14% employer contributions rate, 1% of covered payroll was allocated to post-employment health care for the year ended June 30, 2008, 2007 and 2006. The 14% employer contribution rate is the maximum rate established under Ohio law. The District contributions for the years ended June 30, 2008, 2007, and 2006 were \$32,664, \$29,505, and \$28,498, respectively.

#### 10. CONTINGENT LIABILITIES

#### **GRANTS**

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds.

However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District as of June 30, 2008.

#### **LITIGATION**

The District was not involved in any litigation at year end.

#### 11. RISK MANAGEMENT

Droporty Cover

#### **PROPERTY AND LIABILITY**

The District is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; and natural disasters. By participating in the Schools of Ohio Risk Sharing Authority, Inc. (SORSA) (Note 13), a risk sharing pool, for liability, property, auto and crime insurance, the District has addressed these various types of risk.

SORSA, a non-profit corporation, was created to provide affordable liability, property, casualty and crime insurance coverage for its members. The types and amounts of coverage provided by the SORSA are as follows:

Property Cover:	
Total Insured Values (\$1,000 occurrence deductible)	\$25,344,644
Crime Cover:	
Employee Dishonesty/Faithful (\$1,000 occurrence deductible)	100,000
Forgery or Alteration (\$1,000 occurrence deductible)	100,000
Computer Fraud (\$1,000 occurrence deductible)	100,000
Theft Disappearance and Destruction (inside/outside)	
(\$1,000 occurrence deductible)	100,000
General Liability:	
Bodily Injury and Property Damage	5,000,000
Personal and Advertising Injury Limit – Each Offense	5,000,000
Products – Completed Operations Aggregate Limit	5,000,000
General Annual Aggregate	5,000,000
Fire Damage Limit – Any One Event	500,000
Medical Payments	5,000/25,000
Educators' Legal Liability:	
Errors or Omissions Cover	5,000,000

Automobile Liability:

Owned/Leased Vehicles

Hired and Non-owned Liability

Medical Payments

Each Occurrence

Uninsured Motorist

Automobile Physical Damage (\$1,000 deductible)

5,000,000

Actual Cash Value

Settled claims have not exceeded coverage in any of the past three years. There has been no significant reduction in coverage from the prior year.

#### **WORKERS' COMPENSATION**

For fiscal year 2008, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 14). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Company provides administrative, cost control and actuarial services to the GRP.

#### 12. OTHER EMPLOYEE BENEFITS

#### A. Life and Accident Insurance

The District provides life insurance and accidental death and dismemberment insurance to most employees through Sun Life.

#### **B.** Employee Benefits

For fiscal year 2008, the District participated in the Clermont County Health Trust (the Trust) (Note 14), an insurance purchasing pool, in order to provide dental, medical, life insurance, and disability benefits to employees, their dependents and designated beneficiaries and to set aside funds for such purposes. The Trustee provides insurance policies in whole or in part through one or more group insurance policies.

#### 13. RISK SHARING POOL

The Schools of Ohio Risk Sharing Authority, Inc. (SORSA), is a risk sharing pool serving school districts in Ohio. SORSA was formed as an Ohio non-profit corporation for the purpose of administering a joint self-insurance pool and assisting members to prevent and reduce losses and injuries to District persons and property which might result in claims being made against members of SORSA. Member school districts agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by SORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and educators' errors and omissions liability insurance.

Each member school district has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine directors. Only superintendents, treasurers, or business managers of member school districts are eligible to serve on the board. No school district may have more than one representative on the board at any time. Each member school district's control over the budgetary and financing of SORSA is limited to its voting authority and any representative it may have on the board of directors. Financial information can be obtained from SORSA at 8050 North High Street, Suite 160, Columbus, Ohio 43235.

#### 14. INSURANCE PURCHASING POOLS

Ohio School Boards Association Workers' Compensation Group Rating Plan – The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, President-Elect and Immediate Past President of OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The Clermont County Health Trust – The Clermont County Health Trust (the "Trust"), an insurance purchasing pool, is a health trust formed to provide affordable and desirable dental, life, medical and other disability group insurance for members' employees, eligible dependents and designated beneficiaries of such employees. The Board of Directors consists of one representative from each of the participating members and is elected by the vote of a majority of the member school districts. The District pays premiums to the Clermont County Health Trust, which in turn buys the insurance policies from various insurance companies.

Upon termination, the District shall be responsible for prompt payment of all plan liabilities accruing as a result of such termination and maintain no right to any assets of the Trust. The District may terminate participation in the Trust upon written notice to the Trustee delivered at least sixty days prior to the annual review date of the policy. The District did not make any financial contributions to the Clermont County Health Trust during fiscal year 2008. Financial information can be obtained from the Clermont County Health Trust at 2400 Clermont Center Drive, Batavia, OH 45103.

#### 15. JOINTLY GOVERNED ORGANIZATIONS

#### Hamilton Clermont Cooperative Association/Unified Purchasing Association

The Hamilton Clermont Cooperative Association/Unified Purchasing Association is a jointly governed organization among a two county consortium of school districts. The Unified Purchasing Cooperative was organized under the Hamilton Clermont Cooperative Association (H/CCA) to benefit member districts with a more economically sound purchasing mechanism for general school, office and cafeteria supplies. The Unified Purchasing Cooperative organization is governed by representatives from each of the governments that created the organization, but there is no ongoing financial interest or responsibility by the participating governments. The District made \$100 in financial contributions to the Hamilton/Clermont Cooperative Association/Unified Purchasing Association during fiscal year 2007. Complete financial statements for H/CCA Unified Purchasing Association can be obtained from their administrative offices at 7615 Harrison Avenue, Cincinnati, Ohio 45231.

#### **Hamilton/Clermont Cooperative Association**

The District is a participant in a two county consortium of school districts to operate the Hamilton/Clermont Cooperative Association (H/CCA). H/CCA is an association of public school districts in a geographic area determined by the Ohio Department of Education. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among other member districts. The Board of H/CCA consists of one representative from each of the participating members. The District paid \$14,436 for services provided during the fiscal year. Complete financial statements for H/CCA can be obtained from their administrative offices at 7615 Harrison Avenue, Cincinnati, Ohio 45231-3107.

#### 16. ACCOUNTABILITY

The following funds had a deficit in fund balance:

Special Revenue Funds:
Vocational Education Enhancement

The deficit in fund balance was due to accruals in GAAP. The general fund is liable for any deficit in these funds and will provide operating transfers when cash is required not when accruals occur.

\$393

#### 17. STATUTORY RESERVES

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similar restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. Disclosure of the information is required by State statute.

	Textbooks	Capital Acquisition	Budget Stabilization
Set Aside Reserve Balance as of June 30, 2007	(\$1,348,342)	\$0	\$24,056
Current Year Set Aside Requirements	56,339	56,339	0
Qualified Disbursements	(498,643)	(66,578)	0
Total	(\$1,790,646)	(\$10,239)	\$24,056
Set-Aside Balance Carried Forward to Future Years	(\$1,790,646)	\$0	\$0
Set-Aside Reserve Balance as of June 30, 2008	\$0		\$24,056

Although the District had offsets and qualifying disbursements during the year that reduced the set-aside amounts to below zero for textbooks and capital acquisition, only the amount for the textbooks set-aside may be used to reduce the set-aside requirement of future years. The capital acquisition negative amount is therefore not presented as being carried forward to the next fiscal year.

Am. Sub. Senate Bill 345 amended ORC Section 5705.29 effectively eliminating the requirement for the District to establish and maintain a budget stabilization reserve. By resolution, the Board can eliminate the reserve in accordance with the Act. As of June 30, 2008, the Board had not acted on the Senate Bill requirements to eliminate the reserve balance. The District is still required by State law to maintain the textbook reserve and the capital acquisition reserve.

#### 18. INTERFUND TRANSACTIONS

Interfund transactions at June 30, 2008, consisted of the following individual fund receivables and payables:

	Inter	fund	Transfers		
	Receivable	Payable	In	Out	
General Fund	\$393	\$0	\$0	\$250,000	
Other Governmental Funds	0	393	250,000	0	
Total All Funds	\$393	\$393	\$250,000	\$250,000	

The amounts due in the general fund are the result of the District moving unrestricted balances to support programs and projects accounted for in other funds. The general fund will be reimbursed when funds become available in the non-major funds. Transfers are made to move unrestricted balances to support programs and projects accounted for in other funds.

#### 19. CHANGE IN ACCOUNTING PRINCIPLE

For the year ended June 30, 2008, the District has implemented GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions" and GASB Statement No. 50 "Pension Disclosures".

Statement No. 45 addresses how state and local governments should account for and report their costs and obligations related to postemployment healthcare and other non-pension benefits. This also establishes disclosure requirements for information about the plans in which an employer participates, the funding policy followed, the actuarial valuation process and assumptions, and for certain employers, the extent to which the plan has been funded over time. Collectively, these benefits are commonly referred to as "other postemployment benefits (OPEB)."

Statement No. 50 requires employers contributing to defined benefit pension plans to include the legal or contractual maximum contribution rates in the notes to the financial statements.

There was no effect on fund balance/net assets as a result of the implementation of these new standards.



General	
Fund	

	Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:	** ***			****
Taxes	\$2,976,069	\$3,030,000	\$3,139,539	\$109,539
Tuition and Fees	59,978	59,300	63,273	3,973
Investment Earnings	244,018	200,000	257,422	57,422
Intergovernmental	3,734,891	3,780,000	3,937,192	157,192
Other Revenues	16,844	12,500	17,769	5,269
Total Revenues	7,031,800	7,081,800	7,415,195	333,395
Expenditures:				
Current:				
Instruction:				
Regular	231,773	252,000	203,645	48,355
Special	145,552	135,000	127,888	7,112
Vocational	3,475,299	3,485,217	3,053,540	431,677
Support Services:				
Pupil	482,568	461,400	424,004	37,396
Instructional Staff	115,363	119,085	101,363	17,722
General Administration	66,428	80,920	58,366	22,554
School Administration	429,929	395,742	377,753	17,989
Fiscal	489,467	467,883	430,066	37,817
Business	7,318	25,000	6,430	18,570
Operations and Maintenance	826,302	795,949	726,023	69,926
Pupil Transportation	3,083	3,000	2,709	291
Central	90,534	99,300	79,547	19,753
Operation of Non-Instructional Services	118,294	118,000	103,938	14,062
Extracurricular Activities	52,763	80,709	46,360	34,349
Total Expenditures	6,534,673	6,519,205	5,741,632	777,573
Excess of Revenues Over (Under) Expenditures	497,127	562,595	1,673,563	1,110,968
Other financing sources (uses):				
Proceeds from Sale of Assets	0	0	2,850	2,850
Advances (Out)	(50,000)	(50,000)	0	50,000
Transfers (Out)	(234,530)	(250,000)	(250,000)	0
Total Other Financing Sources (Uses)	(284,530)	(300,000)	(247,150)	52,850
Net Change in Fund Balance	212,597	262,595	1,426,413	1,163,818
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	4,415,523	4,415,523	4,415,523	0
	1, 110,020	1, 110,020	1,110,020	
Fund Balance End of Year	\$4,628,120	\$4,678,118	\$5,841,936	\$1,163,818

See accompanying notes to the required supplementary information.

### U.S. GRANT JOINT VOCATIONAL SCHOOL DISTRICT NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

For The Fiscal Year Ended June 30, 2008

#### 1. BUDGETARY PROCESS

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Board. The legal level of control has been established by Board at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts on the budgetary schedule reflects the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary schedule reflects the amounts on the final amended certificate of estimated resources issued during the fiscal year 2008.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Board resolution during the year.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types (GAAP basis).
- 4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis schedule for the general fund.

#### Net Change in Fund Balance

	<u>General</u>
GAAP Basis	\$1,494,035
Net Adjustment for Revenue Accruals	21,600
Net Adjustment for Expenditure Accruals	51,253
Encumbrances	(140,475)
Budget Basis	\$1,426,413

#### BALESTRA, HARR & SCHERER, CPAs, INC.

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Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the Board U.S. Grant Joint Vocational School District 718 West Plane Street Bethel, Ohio 45106

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the U.S. Grant Joint Vocational School District (the District) as of and for the year ended June 30, 2008, and have issued our report thereon dated December 15, 2008 in which we indicate that the District implemented GASB Statements No. 50, No. 48 and No. 45. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Governmental Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weakness. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weakness, as defined above.

Members of the Board
U.S. Grant Joint Vocational School District
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS
Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the management, members of the Board, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

December 15, 2008



# Mary Taylor, CPA Auditor of State

## U.S. GRANT JOINT VOCATIONAL SCHOOL DISTRICT CLERMONT COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 5, 2009