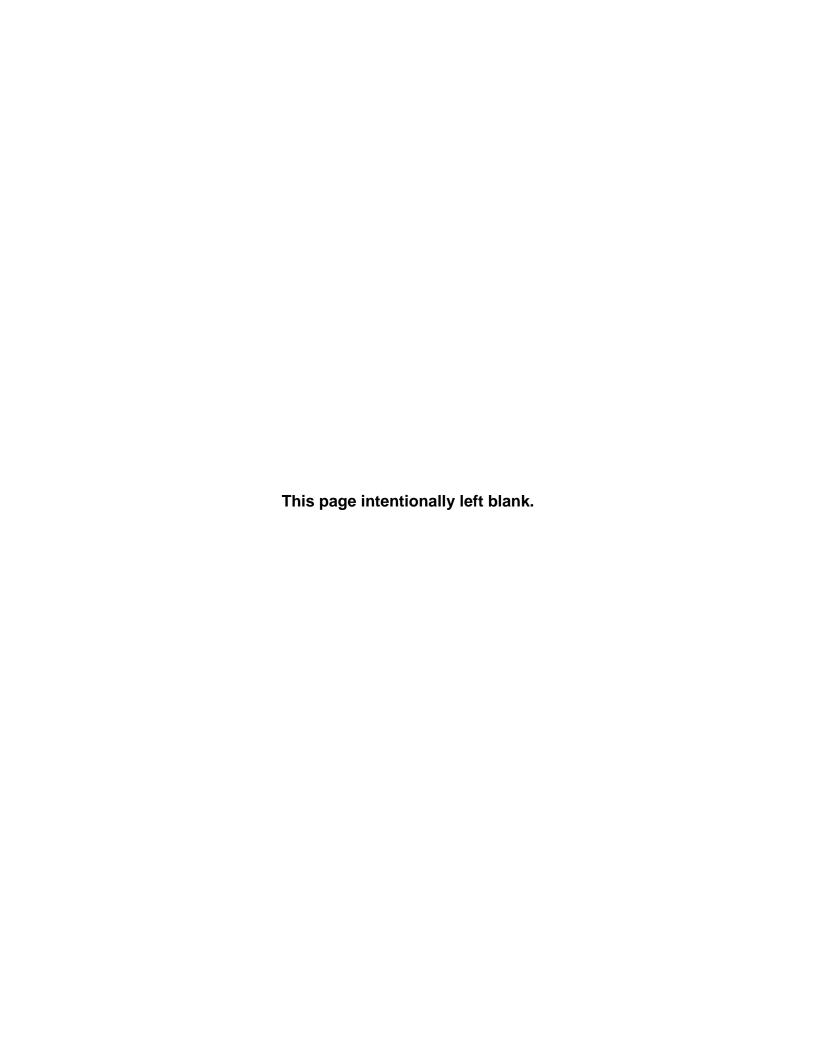




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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Vanlue Local School District Hancock County 301 South East Street, P.O. Box 250 Vanlue, Ohio 45890-0250

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Vanlue Local School District, Hancock County, Ohio (the District), as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

Ohio Administrative Code § 117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Vanlue Local School District, Hancock County, Ohio, as of June 30, 2008, and the respective changes in cash financial position and the budgetary comparison for the General fund thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

Vanlue Local School District Hancock County Independent Accountant's Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated November 10, 2009, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

Mary Taylor

November 10, 2009

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The discussion and analysis of the Vanlue Local School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key financial highlights for fiscal year 2008 are as follows:

- In total, net assets increased \$172,318 which is an increase of 15 percent from fiscal year 2007. This increase is due to a concerted effort to decrease expenditures.
- General revenues accounted for \$3,050,872 or 85 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and capital grants accounted for \$554,180 or 15 percent of total revenues of \$3,605,052.
- The District's major funds are the General and Permanent Improvement Funds. The General Fund had \$3,232,902 in revenues and other financing sources and \$3,047,058 in expenditures and other financing uses. The General Fund's balance increased \$185,844 from the prior fiscal year.
- The Permanent Improvement Fund pays disbursements dealing with the general permanent improvements. The Permanent Improvement Fund had \$85,856 in receipts and \$99,947 in disbursements. The Permanent Improvement Fund's balance decreased \$14,091 from the prior fiscal year.

### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Districts cash basis of accounting.

### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the District as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

The statement of net assets and the statement of activities reflect how the District did financially during 2008, within the limitations of cash basis accounting. The statement of net assets presents the cash balances of the governmental activities of the District at fiscal year end. The statement of activities compares cash disbursements with program receipts for each function or program of the District's governmental activities. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, you should also consider other nonfinancial factors such as the District's property tax base, the condition of the District's capital assets and infrastructure, the extent of the District's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net assets and the statement of activities, all of the District activities are presented as governmental activities. All of the District's programs and services are reported here including instruction, support services, non-instructional services, food services, and extracurricular activities.

### Reporting the District's Most Significant Funds

#### **Fund Financial Statements**

Fund financial statements provide detailed information about the District's major funds – not the District as a whole. The District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the District are split into two categories: governmental and fiduciary.

**Governmental Funds** - Most of the District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the District's programs.

The District's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The District's major governmental funds are the General and Permanent Improvement Fund.

**Fiduciary Funds** - Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the District's programs.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

### The District as a Whole

Table 1 provides a summary of the District's net assets for fiscal year 2008 compared to fiscal year 2007.

Table 1
Net Assets
Governmental Activities

Govern	imental Activities	
	2008	2007
Assets: Current Assets	\$1,311,041	\$1,138,723
Not Appate		
Net Assets: Restricted	335,555	336,120
Unrestricted	975,486	802,603
Total	\$1,311,041	\$1,138,723

Table 2 reflects the changes in net assets for fiscal year 2008 compared to fiscal year 2007.

Table 2
Change in Net Assets
Governmental Activities

	2008	2007
Revenues:		
Program Revenues:		
Charges for Services and Sales	\$360,382	\$351,043
Operating Grants, Contributions and Interest	177,023	225,134
Capital Grants and Contributions	16,775	11,199
Total Program Revenues	554,180	587,376
General Revenues:		
Property Taxes	908,543	899.273
Income Taxes	398,960	419,208
Unrestricted Grants and Entitlements	1,660,041	1,589,987
Interest	60,868	68,061
Gifts and Donations	5,288	3,828
Miscellaneous	17,172	14,819
Total General Revenues	3,050,872	2,995,176
Total Revenues	3,605,052	3,582,552

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

Expenses:		
Instruction	1,816,716	1,861,582
Support Services:		
Pupils	107,355	122,189
Instructional Staff	88,125	79,233
Board of Education	36,389	31,836
Administration	297,002	284,090
Fiscal	133,543	105,080
Operation and Maintenance of Plant	490,436	330,067
Pupil Transportation	171,594	148,427
Central	35,034	36,465
Non-Instructional	276	1,778
Operation of Food Services	107,941	108,767
Extracurricular Activities	133,371	123,329
Debt Service Principal	14,206	14,206
Interest and Fiscal Charges	746	1,243
Total Expenses	3,432,734	3,248,292
Increase in Net Assets	\$172,318	\$334,260

Program receipts account for 15 percent of total receipts and are primarily represented by restricted intergovernmental receipts, extracurricular activities, and food service sales.

The major program disbursements for governmental activities are for instruction, which accounts for 53 percent of all governmental disbursements. Other programs which support the instruction process, including pupil, instructional staff, and pupil transportation account for over 11 percent of governmental disbursements. Maintenance of the District's facilities also represents a significant disbursement of 14 percent. Therefore, over 78 percent of the District's disbursements are related to the primary functions of delivering education and providing facilities. These costs are funded almost entirely from property taxes, grants and entitlements.

#### Governmental Activities

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities – cash basis reflects the cost of program services and the charges for services and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted state entitlements.

Table 3
Governmental Activities

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2008	2008	2007	2007
Instruction	\$1,816,716	\$1,416,852	\$1,861,582	\$1,407,922
Support Services:				
Pupils	107,355	102,355	122,189	117,189
Instructional Staff	88,125	88,125	79,233	79,233
Board of Education	36,389	36,389	31,836	31,836
Administration	297,002	297,002	284,090	284,090
Fiscal	133,543	133,543	105,080	105,080
Operation and Maintenance of Plant	490,436	479,315	330,067	320,403

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

Pupil Transportation	171,594	165,940	148,427	146,892
Central	35,034	35,034	36,465	36,465
Non-Instructional	276	276	1,778	1,778
Operation of Food Services	107,941	20,199	108,767	29,311
Extracurricular Activities	133,371	88,572	123,329	85,268
Debt Service Principal	14,206	14,206	14,206	14,206
Interest and Fiscal Charges	746	746	1,243	1,243
Total Expenses	\$3,432,734	\$2,878,554	\$3,248,292	\$2,660,916

The dependence upon tax revenues and unrestricted state entitlements for governmental activities is apparent. 78 percent of instruction activities are supported through taxes and other general revenues. For all governmental activities, support from general revenues is 84 percent.

### The District's Funds

The District's governmental funds are accounted for using the cash basis of accounting. The District's major governmental funds are the General and Permanent Improvement Fund. Total governmental funds had revenues and other financing sources of \$3,649,160 and expenditures and other financing uses of \$3,476,842. The net positive change of \$172,318 in fund balance for the year indicates that the District was able to meet current costs.

### **General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During the course of fiscal year 2008, the District amended its General Fund budget as needed. Final budgeted receipts and other financing sources, in the amount of \$3,253,276, were above actual receipts and other financing sources of \$3,232,902. The difference of \$20,374 between final budgeted receipts and actual receipts was less than 1 percent.

Final expenditures and other financing uses were budgeted at \$3,366,490 while actual expenditures and other financing uses were \$3,099,093. The \$267,397 difference is primarily due to a conservative "worst case scenario" approach. The District over-appropriates in case significant, unexpected expenditures arise during the fiscal year.

#### **Debt Administration**

At June 30, 2008, the District had \$14,206 in an Energy Conservation Improvement Bond for building improvements. The bond was issued for a five-year period, with final maturity on December 1, 2008. The bond is being retired through the Bond Retirement Debt Service Fund.

For further information regarding the District's debt, see the notes to the basic financial statements.

#### **Current Issues**

The District is facing tough financial times in the state of a declining economy and uncertainty in State funding. Vanlue is a small rural community of 1,500 people in Northwest Ohio. Agriculture is the primary contributing influence on the economy.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The District is currently operating in the first year of the state biennium budget. 45.5 percent of District revenue sources is from local funds, 50.3 percent is from state funds and the remaining 4.2 percent is from federal funds. The total expenditure per pupil was calculated at \$10,237 for fiscal year 2008.

Over the past several years District voters have supported the school with the passage of a number of school levies. The district voters approved a 5.7 mill Emergency Levy renewal for five years in November of 2004, an additional four-year Emergency Levy of 6.5 mills in August of 2005, and in November they approved a continuing 4 mill Permanent Improvement Levy and a 1 percent income tax renewal.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Tracy Hiller, Treasurer, Vanlue Local School District, 301 South East Street, PO Box 250, Vanlue, Ohio 45890-0250.

### STATEMENT OF NET ASSETS - CASH BASIS JUNE 30, 2008

	Governmental Activities	
ASSETS		
Current Assets		
Equity in Pooled Cash and Cash Equivalents	\$	1,311,041
NET ASSETS		
Restricted for:		
Debt Service		7,144
Capital Projects		111,765
Other Purposes		157,653
Set-Asides		58,993
Unrestricted		975,486
Total Net Assets	\$	1,311,041

### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED JUNE 30, 2008

Net (Disbursements) **Receipts and Changes** in Net Assets **Program Cash Receipts** Charges for Cash Services and **Operating Grants Capital Grants** Governmental Disbursements Sales and Contributions and Contributions Activities Governmental Activities Instruction: Regular 1,390,259 \$ 166,518 \$ 32,589 (1,191,152)Special 334,409 85,854 92,272 (156,283)92,048 22,631 Vocational (69,417)Support Services: Pupils 107,355 5,000 (102,355) Instructional Staff 88,125 (88, 125)Board of Education 36,389 (36,389)Administration 297,002 (297,002) Fiscal 133,543 (133,543)Operation and Maintenance of Plant \$ 11,121 (479, 315)490,436 **Pupil Transportation** 171,594 5,654 (165,940)35,034 (35,034)Operation of Non-Instructional Services 276 (276)Operation of Food Services 107,941 63,211 24,531 (20, 199)Extracurricular Activities 133,371 44,799 (88,572)Debt Service: Principal 14,206 (14,206)Interest and Fiscal Charges 746 (746)Totals \$ 3,432,734 \$ 360.382 \$ 177,023 \$ 16,775 (2,878,554)General Receipts Taxes: Income Taxes 398,960 Property and Other Local Taxes 908,543 Grants and Entitlements not Restricted to Specific Programs 1,660,041 Gifts and Donations 5,288 Investment Earnings 60,868 Miscellaneous 1,604 Other Receipts: Transfer from Agency Fund 119 613 Refund of Prior Year Expenditures 14,836 Total General Receipts 3,050,872 Change in Net Assets 172,318 Net Assets Beginning of Year 1,138,723 Net Assets End of Year 1,311,041

## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS JUNE 30, 2008

	Ge	neral Fund	 ermanent provement Fund		Other vernmental Funds	Go	Total vernmental Funds
ASSETS:							
Current Assets:							
Equity in Pooled Cash and Cash Equivalents	\$	1,049,601	\$ 111,765	\$	149,675	\$	1,311,041
FUND DALAMOTO							
FUND BALANCES: Reserved for:							
Encumbrances	¢	E2 02E		¢.	2 445	\$	E4 4E0
	\$	52,035		\$	2,415	Φ	54,450
Bus Purchases		15,122					15,122
Textbooks		58,993					58,993
Unreserved:							
Designated for Termination Benefits					93,270		93,270
Undesignated, Reported in:							
General Fund		923,451					923,451
Special Revenue Funds					46,846		46,846
Debt Service Funds					7,144		7,144
Capital Projects Funds			\$ 111,765				111,765
Total Fund Balances	\$	1,049,601	\$ 111,765	\$	149,675	\$	1,311,041

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2008

	General Fund	Permanent Improvement Fund	Other Governmental Funds	Total Governmental Funds	
RECEIPTS	Ф 040.0FC	Ф 74.70 <i>г</i>	Ф 44.0F0	¢ 000.540	
Property and Other Local Taxes	\$ 818,856	\$ 74,735	\$ 14,952	\$ 908,543	
Income Tax	398,960 1,683,275	11,121	159,016	398,960 1,853,412	
Intergovernmental Interest	60,868	11,121	427	61,295	
Tuition and Fees	252,372		421	252,372	
Rent	613			613	
Extracurricular Activities	013		44,799	44,799	
Gifts and Donations	1,518		3,770	5,288	
Charges for Services	1,510		63,211	63,211	
Miscellaneous	1,604		00,211	1,604	
Total Receipts	3,218,066	85,856	286,175	3,590,097	
rotal Necelpts	3,210,000	03,000	200,173	3,390,097	
DISBURSEMENTS					
Instruction:					
Regular	1,359,772		30,487	1,390,259	
Special	299,781		34,628	334,409	
Vocational	92,048			92,048	
Support Services:					
Pupils	43,010		64,345	107,355	
Instructional Staff	78,291	5,553	4,281	88,125	
Board of Education	36,014		375	36,389	
Administration	279,001		18,001	297,002	
Fiscal	130,150	3,393		133,543	
Operation and Maintenance of Plant	403,952	86,484		490,436	
Pupil Transportation	171,594			171,594	
Central	30,034		5,000	35,034	
Operation of Food Services		1,399	106,542	107,941	
Extracurricular Activities	79,027	3,118	51,226	133,371	
Debt Service					
Principal Interest			14,206 746	14,206 746	
Total Disbursements	3,002,674	99,947	329,837	3,432,458	
Excess of Receipts Over/(Under) Disbursements	215,392	(14,091)	(43,662)	157,639	
OTHER FINANCING SOURCES (USES)					
Transfers In	119		44,108	44,227	
Refund of Prior Year Receipts	(276)		,	(276)	
Refund of Prior Year Expenditures	14,717		119	14,836	
Transfers Out	(44,108)			(44,108)	
Total Other Financing Sources (Uses)	(29,548)		44,227	14,679	
Net Change in Fund Balances	185,844	(14,091)	565	172,318	
Fund Balance at Beginning of Year	863,757	125,856	149,110	1,138,723	
Fund Balance at End of Year	\$ 1,049,601	\$ 111,765	\$ 149,675	\$ 1,311,041	

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2008

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Property and Other Local Taxes	\$ 796,948	\$ 815,330	\$ 818,856	\$ 3,526
Income Tax	419,208	399,000	398,960	(40)
Intergovernmental	1,594,956	1,683,244	1,683,275	31
Interest	68,034	60,834	60,868	34
Tuition and Fees	252,135	252,338	252,372	34
Rent	500	500	613	113
Gifts and Donations Miscellaneous	1,150 <u>6,093</u>	2,668 1,093	1,518 <u>1,604</u>	(1,150) 511
Total Revenues	3,139,024	3,215,007	3,218,066	3,059
EXPENDITURES				
Current:				
Instruction:				
Regular	1,371,421	1,454,526	1,365,481	89,045
Special	368,869	333,166	306,145	27,021
Vocational	116,140	108,500	92,048	16,452
Support Services:				
Pupils	38,652	48,072	43,450	4,622
Instructional Staff	93,080	91,602	78,291	13,311
Board of Education	43,571	36,110	36,539	(429)
Administration	296,833	302,439	282,185	20,254
Fiscal	113,538	142,999	131,936	11,063
Operation and Maintenance of Plant	316,560	448,621	420,792	27,829
Pupil Transportation	166,385	196,895	185,965	10,930
Central	40,205	39,189	31,467	7,722
Operation of Non-Instructional Services	930			
Extracurricular Activities	102,520	94,371	80,410	13,961
Total Expenditures	3,068,704	3,296,490	3,054,709	241,781
Excess of Revenues Over/(Under) Expenditures	70,320	(81,483)	163,357	244,840
OTHER FINANCING SOURCES (USES):				
Refund of Prior Year Receipts	(2,224)	(1,500)	(276)	1,224
Refund of Prior Year Expenditures	7,500	14,500	14,717	217
Sale and Loss of Assets	150	150		(150)
Advances In	25,000	23,500		(23,500)
Transfers In		119	119	
Transfers Out	(55,772)	(45,000)	(44,108)	892
Advances Out	(25,000)	(23,500)		23,500
Total Other Financing Sources (Uses)	(50,346)	(31,731)	(29,548)	2,183
Net Change in Cash Basis Fund Balances	19,974	(113,214)	133,809	247,023
Fund Balance at Beginning of Year	817,105	817,105	817,105	
Prior Year Encumbrances Appropriated	46,652	46,652	46,652	
Fund Balance at End of Year	\$ 883,731	\$ 750,543	\$ 997,566	\$ 247,023

## STATEMENT OF FIDUCIARY NET ASSETS - CASH BASIS FIDUCIARY FUNDS JUNE 30, 2008

	Pri Purpos	Agency		
ASSETS Current Assets				
Equity in Pooled Cash and Cash Equivalents	\$	22	\$	20,628
NET ASSETS Held in Trust for Scholarships	\$	22		
Held for Student Activities	<u> </u>		\$	20,628

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS CASH BASIS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Private Purpose Trust		
ADDITIONS: Interest	\$	1	
Changes in net assets		1	
Net assets beginning of year		21	
Net assets end of year	\$	22	

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

#### 1. DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

The Vanlue Local School District (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local school district as defined by Section 3311.03 of Ohio Revised Code. The District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the District.

The District is the 608th largest in the State of Ohio (among 613 school districts) in terms of enrollment. It is staffed by 18 classified employees and 27 certified teaching personnel, who provide services to 281 students and other community members. The District currently operates an instructional building and a bus garage.

### The Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; (4) or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. There are no component units of the District.

The District participates in four jointly governed organizations and three insurance pools. These organizations are the Northwest Ohio Area Computer Services Cooperative, Millstream Career and Technology Center, Hancock County Local Professional Development Committee, Northwestern Ohio Educational Research Council, Inc., Hancock County Schools Health Benefit Fund, Northwest Ohio Educational Council Insurance Pool and the Sheakley Workers' Compensation Group Rating Plan. Information about these organizations is presented in Notes 13 and 14 to the basic financial statements.

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District's accounting policies.

#### A. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The statement of net assets presents the cash balance of the governmental activities of the District at fiscal year end. The statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the District's general receipts.

#### **Fund Financial Statements**

During the fiscal year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are divided into the categories governmental and fiduciary.

### **Governmental Funds**

The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following is the District's major funds:

<u>General Fund</u> - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Permanent Improvement Fund</u> – The Permanent Improvement Fund is used to account for the revenue from the levy passed for general permanent improvements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

### Fiduciary Funds

The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are not available to support the District's own programs. Agency funds are custodial in nature. The District's agency fund accounts for various student-managed activities.

### C. Basis of Accounting

The District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

### D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates.

The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level for all funds. Budgetary allocations at the function and object level within all funds are made by the Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Cash and Investments

To improve cash management, cash received by the District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2008, the School District invested in nonnegotiable certificates of deposit and STAR Ohio. Investments are reported at cost, except for STAR Ohio. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2008.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$60,868, which includes \$13,991 assigned from other District funds.

#### F. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund include the amount required by State statute to be set aside for textbooks and instructional materials and amounts restricted for bus purchases.

#### G. Inventory and Prepaid Items

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

### I. Interfund Receivables/Payables

The District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

### K. Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postemployment health care benefits.

### L. Long-Term Obligations

The District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

#### M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for food service operations, music and athletic programs, and federal and state grants restricted to cash disbursement for specified purposes.

The District's policy applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### N. Fund Balance Reserves

The District reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. A designation of fund balance represents a self-imposed limitation on the use of available expendable resources by the Board of Education. The designation for termination benefits represents money set aside by the Board of Education for future payment of termination benefits. Unreserved and undesignated fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances, bus purchases, and textbooks.

### O. Interfund Transactions

Transfers between governmental activities on the government-wide financial statements are reported in the same manner as general receipts.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

#### 3. COMPLIANCE

Ohio Administrative Code, Section 117-2-03 (B), requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

#### 4. BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budget Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis).

The encumbrances outstanding at year end (budgetary basis) amounted to \$52,035 in the General fund.

#### 5. DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawal on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 5. DEPOSITS AND INVESTMENTS (Continued)

- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bond and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions:
- The State Treasurer's investment pool (STAR Ohio).
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 days in an amount not to exceed 25% of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, corporate debt instrument rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse purchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

### A. Deposits

Custodial credit risk is the risk that, in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$291,148 of the District's bank balance of \$942,948 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent. Although all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirement could potentially subject the District to a successful claim by the FDIC.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least on hundred five percent of the deposits being secured.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 5. DEPOSITS AND INVESTMENTS (Continued)

#### B. Investments

As of June 30, 2008, the fair value of funds on deposit with STAR Ohio was \$424,988. The District's investments in STAR Ohio have an average maturity of 53.8 days. STAR Ohio carries a rating of AAAm by Standard and Poor's. The District has no investment policy dealing with investment credit risk beyond the requirements in State statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating.

#### 6. PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis, while the District's fiscal year runs from July through June. First-half tax distributions are received by the District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the District. Real and public utility property tax revenues received in calendar year 2008 represent the collection of calendar year 2007 taxes. Real property taxes for calendar year 2008 were levied after April 1, 2007, on the assessed values as of January 1, 2006, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility real and tangible personal property taxes received in calendar year for 2008 were levied after April 1, 2007, on the assessed values as of December 31, 2006, the lien date. Public utility real property is assessed at 35 percent of true value; tangible personal property is currently assessed at varying percentages of true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

Tangible personal property tax revenues received in calendar year 2008 (other than public utility property) represent the collection of calendar year 2007 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2007. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 22 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Hancock, Seneca, and Wyandot Counties. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2008, are available to finance fiscal year 2008 operations. The amount available to be advanced can vary based on the date the tax bills are sent. The amount available as an advance can vary based on the date the tax bills are sent.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 6. PROPERTY TAXES (Continued)

The assessed values upon which the fiscal year 2008 taxes were collected are:

	2007 Second-		2008 First-	
	Half Collec	Half Collections		ctions
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$26,010,180	92%	\$28,148,200	94%
Industrial/Commercial	909,230	3%	870,430	3%
Public Utility	927,840	3%	739,830	2%
Tangible Personal	364,700	2%	305,410	1%
Total Assessed Value	\$28,211,950	100%	\$30,063,870	100%
Tax rate per \$1,000 of assessed valuation	\$46.89		\$46.89	

#### 7. INCOME TAX

The District levies a voted tax of 1 percent for general operations on the income of residents and of estates. The tax was effective on January 1, 2006, and will continue for five years. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file and annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund.

### 8. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2008, the District contracted for the following insurance coverage:

Coverage provided by Northwest Ohio Educational Council	
Insurance Pool is as follows:	

Buildings and Contents	Replacement Cost
General Liability	
Per Occurrence	1,000,000
Aggregate	3,000,000
Automobile Liability	1,000,000
Umbrella Liability	5,000,000
Per Occurrence	5,000,000
Aggregate	5,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year. For fiscal year 2008, the District participated in the Northwest Ohio Educational Council Insurance Pool, an insurance purchasing pool. Each participant enters into an individual agreement with the Pool for insurance coverage and pays annual premiums to the Pool based on the types and limits of coverage and deductibles selected by the participant.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

#### 8. RISK MANAGEMENT (Continued)

The District participates in the Hancock County Schools Health Benefit Fund (the Fund), a public entity shared risk pool consisting of seven local school districts, the Hancock County Educational Service Center, and the Blanchard Valley Board of Mental Retardation/Development Disabilities. The District pays monthly premiums to the Fund for employee medical, dental, vision, and life insurance benefits. The Fund is responsible for the management and operation of the program. Upon withdrawal from the Fund, a participant is responsible for the payment of all Fund liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

### 9. DEFINED BENEFIT PENSION PLANS

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$40,149, \$43,974 and \$39,554 respectively; 43 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

### B. State Teachers Retirement System

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 9. DEFINED BENEFIT PENSION PLANS (Continued)

The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For the fiscal year ended June 30, 2008, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2007, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007, and 2006 were \$137,001, \$135,577, and \$135,301 respectively; 83 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$224 made by the District and \$535 made by the plan members.

#### 10. POSTEMPLOYMENT BENEFITS

#### A. School Employee Retirement System

Plan Description – The District participates in two cost-sharing multiple employer defined benefit OPEB plans administered by the School Employees Retirement System for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$6,601.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 10. POSTEMPLOYMENT BENEFITS (Continued)

The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$18,321, \$14,599, and \$13,400 respectively; 43 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For 2008, this actuarially required allocation was 0.66 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$2,893, \$2,990, and \$3,148 respectively; 43 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### B. State Teachers Retirement System

Plan Description – The District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$10,556, \$10,497, and \$10,408 respectively; 83 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

### 11. OTHER EMPLOYEE BENEFITS

### A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of one hundred eighty-five days for teachers and one hundred eighty for non-teaching personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of thirty days. Teachers receive an additional severance payment, of up to thirty days, for accumulated sick leave in excess of one hundred eighty-five days.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 11. OTHER EMPLOYEE BENEFITS (Continued)

#### B. Health Care Benefits

The District provides medical, dental, vision, and life insurance to all employees through the Hancock County Schools Health Benefit Fund. Depending upon the plan chosen, the employees share the cost of the monthly premium with the Board. The premium varies with employee depending on the terms of the union contract.

#### 12. LONG-TERM OBLIGATIONS

Changes in the District's long-term obligations during fiscal year 2008 were as follows:

	Balance at 6/30/07	Additions	Deductions	Balance at 6/30/08	Due Within One Year
Energy Conservation Improvement Bond	\$28,412		\$14,206	\$14,206	\$14,206

Debt outstanding at June 30, 2008, consisted of Energy Conservation Improvements Bonds issued July 30, 2003, in the amount of \$71,030. The interest rate for the bonds is 3.5 percent and the maturity date is December 1, 2008. These bonds will be retired from proceeds of tax levy and will be paid from the Bond Retirement Fund.

The scheduled payments of principal and interest on debt outstanding at June 30, 2008, are as follows:

Year Ending			
June 30,	Principal	Interest	Total
2009	\$14,206	\$249	\$14,455

#### 13. JOINTLY GOVERNED ORGANIZATIONS

### A. Northwest Ohio Area Computer Services Cooperative

The District is a participant in the Northwest Ohio Area Computer Services Cooperative (NOACSC), which is a computer consortium. NOACSC is an association of public school districts within the boundaries of Allen, Hancock, Mercer, Paulding, Putnam, and Van Wert Counties, and the Cities of St. Marys and Wapakoneta. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of NOACSC consists of two representatives from each county elected by majority vote of all charter member school districts within each county. Financial information can be obtained from Ray Burden, who serves as director, 645 South Main Street, Lima, Ohio 45804.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 13. JOINTLY GOVERNED ORGANIZATIONS (Continued)

#### B. Millstream Career and Technology Center

The Millstream Career and Technology Center (the Center) is a distinct political subdivision of the State of Ohio established under Section 3313.90 of the Ohio Revised Code. The Center provides vocational instruction to students. The Center operates under the direction of an Advisory Council consisting of the superintendent of each participating school district and one additional representative from the Findlay City School District. The Treasurers from the Hancock and Putnam County Educational Service Centers serve in an ex-officio capacity for all meetings. Financial information can be obtained from the Findlay City School District Treasurer, 227 South West Street, Findlay, Ohio 45840-3377.

### C. Hancock County Local Professional Development Committee

The Hancock County Local Professional Development Committee (HCLPDC) was established in 1999 to plan, promote, and facilitate effective and efficient professional educator license renewal standards and staff development activities. The HCLPDC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its members. The HCLPDC is governed by a thirteen member Executive Board. Financial information can be obtained from the Hancock County Educational Service Center, who serves as fiscal agent, 7746 County Road 140, Findlay, Ohio 45840.

### D. Northwestern Ohio Educational Research Council, Inc.

The Northwestern Ohio Educational Research Council, Inc., (NOERC) is a jointly governed organization formed to bring educational entities into a better understanding of their common educational problems, facilitate and conduct practical educational research, coordinate educational research among members, provide a means for evaluating and disseminating the results of research, serve as a repository for research and legislative materials, and provide opportunities for training. The NOERC serves a twenty-five county area in Northwest Ohio. The Board of Directors consists of superintendents from two educational service centers, two exempted village school districts, five local school districts, and five city school districts, as well as representatives from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. Financial information can be obtained from the Northwestern Ohio Educational Research Council, Inc., Box 456, Ashland, Ohio 44805.

### 14. INSURANCE POOLS

### A. Sheakley Workers' Compensation Group Rating Program

The District is a member of the Sheakley Workers' Compensation Group Rating Program established in April 2004. The program was created by the Ohio Association of School Business Officials as a result of the Workers' Compensation group rating plan as defined in section 4123.29, of the Ohio Revised Code. The group-rating plan will allow school districts to group together to potentially achieve a lower premium rate than they may otherwise be able to acquire as individual employers.

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### 14. INSURANCE POOLS (Continued)

### B. Hancock County Schools Health Benefit Fund

The Hancock County Schools Health Benefit Fund (the Fund) is a public entity shared risk pool consisting of seven local school districts, the Hancock County Educational Service Center, and the Blanchard Valley Board of Mental Retardation/Developmental Disabilities. The Fund is a Voluntary Employee Benefit Association under Section 501(c) (9) of the Internal Revenue Code and provides medical, dental, vision, and life insurance benefits to participants. The Administrative Committee of the Fund consists of the superintendent from each participating member. The Administrative Committee advises the trustee, Huntington Bank, concerning aspects of the administration of the Fund.

Each member decides which plans offered by the Administrative Committee that will be extended to its employees. Participation in the Fund is by written application subject to acceptance by the Administrative Committee and payment of the monthly premiums. Financial information can be obtained from Huntington Insurance, P O Box 10079, 1695 Indian Wood Circle, Maumee, Ohio 43537.

### C. Northwest Ohio Educational Council Insurance Pool Program

The School District participates in the Northwest Ohio Educational Council Insurance Pool Program (Pool), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. The Pool is an unincorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program to maintain adequate insurance protection and provide risk management programs and other administrative services for property and liability insurance. The Pool's business and affairs are conducted by a nine member Governing Board consisting of an administrator from each school district. The Administrator of the Pool is Public Entity Marsh who coordinates the management, administration, claims management, and actuarial studies of the Pool. Financial information can be obtained from the Lucas County Educational Service Center, 2275 Collingwood, Toledo, Ohio 43620.

### 15. SET-ASIDE CALCULATIONS AND FUND RESERVES

The District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the changes in the year-end set-aside amounts for textbooks and capital acquisitions for fiscal year 2008

	Textbooks	Capital Acquisition
Balance as of June 30, 2007	\$51,685	
Current Year Set-aside Requirement	44,015	\$44,015
Current Year Offsets		(44,015)
Qualifying Disbursements	(36,707)	
Reserve Balance as of June 30, 2008	\$58,993	

### NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2008

#### 16. INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2008, consisted of the following, as reported on the fund financial statements:

			Otner		
Ge	neral	Gov	ernmental		
F	und		Funds	-	Total
\$	119			\$	119
		\$	44,108		44,108
\$	119	\$	44,108	\$ 4	44,227
			General Gov Fund \$ 119 \$	Fund Funds \$ 119 \$ 44,108	General Governmental Fund Funds \$ 119 \$ \$ 44,108

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Only transfers between governmental funds are eliminated on the government-wide financial statements.

#### 17. CONTINGENCIES

#### A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreement and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2008.

### B. Litigation

There are currently no matters in litigation with the District as defendant.

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# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Vanlue Local School District Hancock County 301 South East Street, P.O. Box 250 Vanlue, Ohio 45890-0250

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Vanlue Local School District, Hancock County, (the District) as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 10, 2009, wherein, we noted the District uses a comprehensive accounting basis other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Vanlue Local School District
Hancock County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted a certain matter that we reported to the District's management in a separate letter dated November 10, 2009.

### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2008-001.

We intend this report solely for the information and use of the finance and audit committee, management, and the Board of Education. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

November 10, 2009

### SCHEDULE OF FINDINGS JUNE 30, 2008

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2008-001

### **Noncompliance Finding**

Ohio Revised Code § 117.38 provides that each public office shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the auditor of state has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code § 117-2-03 further clarifies the requirements of Ohio Revised Code § 117.38.

Ohio Administrative Code § 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the District prepares its financial statements in a cash format which is a comprehensive basis of accounting other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Revised Code § 117.38 the District may be fined and subject to various other administrative remedies for its failure to file the required financial report. We recommend the District prepare its statements in accordance with accounting principles generally accepted in the United States of America.

#### Officials Response:

We did not receive a response from Officials to this finding.

### SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2008

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2007-001	Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(B) for not filing GAAP financial statements.	No	Reissued in this report as finding 2008-001.
2007-002	Financial Reporting recommendation for amounts on report not properly classified.	Yes	



# Mary Taylor, CPA Auditor of State

## VANLUE LOCAL SCHOOL DISTRICT HANCOCK COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 1, 2009