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Wayne Township Muskingum County 5550 Cutler Lake Road Blue Rock, Ohio 43720

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 1, 2009

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INDEPENDENT ACCOUNTANTS' REPORT

Wayne Township Muskingum County 5550 Cutler Lake Road Blue Rock, Ohio 43720

To the Township Board of Trustees:

We have audited the accompanying financial statements of Wayne Township, Muskingum County, Ohio (the Township), as of and for the years ended December 31, 2008 and 2007. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity-wide statements and also presenting the Township's larger (i.e., major) funds separately. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require townships to reformat their statements. The Township has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701-2157 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Wayne Township Muskingum County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2008 and 2007 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2008 and 2007, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Wayne Township, Muskingum County, Ohio, as of December 31, 2008 and 2007, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 1, 2009, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 1, 2009

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2008

Cash Receipts: Special Revenue Fermanet Totals Memorand monly) Cash Receipts: Property and Other Local Taxes \$51,329 \$264,089 \$315,418 20,954 20,954 20,954 20,954 20,954 20,954 10,000		Governmental Fund Types			
Property and Other Local Taxes \$51,329 \$264,089 \$315,418 Charges for Services 20,954 700 700 700 1000		General	•	Permanent	(Memorandum
Property and Other Local Taxes \$51,329 \$264,089 \$315,418 Charges for Services 20,954 700 700 700 101	Cash Receipts:				
Charges for Services	•	\$51,329	\$264,089		\$315,418
Intergovernmental 35,606 153,031 188,637 Earnings on Investments 11,688 1,391 \$96 13,175 Miscellaneous 2,861 502 3,363 3,636 1,601			. ,		
Seamings on Investments 11,688 1,391 \$96 13,175	Licenss, Permits, and Fees		700		700
Miscellaneous 2,861 502 3,363 Total Cash Receipts 122,438 419,713 96 542,247 Cash Disbursements: Current: 8 8 1,601 110,937 General Government 109,336 1,601 110,937 Public Safety 29,184 1,796 30,980 Public Works 29,273 233,651 262,924 Health 1,800 1,800 1,800 Capital Outlay 14,886 94,702 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 0 15,900 Total Other Financing Receipts / (Disbursements): 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts / (Disbursements): (62,041) 103,863 96 41,918 Fund Cash Balances,		35,606	153,031		188,637
Total Cash Receipts 122,438 419,713 96 542,247 Cash Disbursements: Current: General Government 109,336 1,601 110,937 Public Safety 29,184 1,796 30,980 Public Works 29,273 233,651 262,924 Health 1,800 1,800 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts / (Under) Cash Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366		11,688	1,391	\$96	13,175
Cash Disbursements: Current: General Government 109,336 1,601 110,937 Public Safety 29,184 1,796 30,980 Public Works 29,273 233,651 262,924 Health 1,800 1,800 1,800 Capital Outlay 14,886 94,702 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366	Miscellaneous	2,861	502		3,363
Current: General Government 109,336 1,601 110,937 Public Safety 29,184 1,796 30,980 Public Works 29,273 233,651 262,924 Health 1,800 1,800 Capital Outlay 14,886 94,702 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements Cother Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 Total Other Financing Receipts and Other Financing Receipts Over / (Under) Cash Disbursements 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366	Total Cash Receipts	122,438	419,713	96	542,247
General Government 109,336 1,601 110,937 Public Safety 29,184 1,796 30,980 Public Works 29,273 233,651 262,924 Health 1,800 1,800 1,800 Capital Outlay 14,886 94,702 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Other Financing Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366					
Public Safety 29,184 1,796 30,980 Public Works 29,273 233,651 262,924 Health 1,800 1,800 Capital Outlay 14,886 94,702 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366		400 220	1 001		440.007
Public Works 29,273 233,651 262,924 Health 1,800 1,800 Capital Outlay 14,886 94,702 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366		•			•
Health Capital Outlay 1,800 14,886 94,702 1,800 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366	•	•			•
Capital Outlay 14,886 94,702 109,588 Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366		•	233,031		•
Total Cash Disbursements 184,479 331,750 0 516,229 Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): Sale of Fixed Assets 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366			94 702		
Total Cash Receipts Over/(Under) Cash Disbursements (62,041) 87,963 96 26,018 Other Financing Receipts / (Disbursements): 15,900 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366	Capital Cuttay	14,000	34,702		103,300
Other Financing Receipts / (Disbursements):Sale of Fixed Assets15,90015,900Total Other Financing Receipts / (Disbursements)015,900015,900Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements(62,041)103,8639641,918Fund Cash Balances, January 1296,781809,5512,1161,108,448Fund Cash Balances, December 31\$234,740\$913,414\$2,212\$1,150,366	Total Cash Disbursements	184,479	331,750	0	516,229
Sale of Fixed Assets 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366	Total Cash Receipts Over/(Under) Cash Disbursements	(62,041)	87,963	96	26,018
Sale of Fixed Assets 15,900 15,900 Total Other Financing Receipts / (Disbursements) 0 15,900 0 15,900 Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366	Other Financian Bearing (Distance and A)				
Excess of Cash Receipts and Other Financing Receipts Over / (Under) Cash Disbursements and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366			15,900		15,900
Receipts Over / (Under) Cash Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366	Total Other Financing Receipts / (Disbursements)	0	15,900	0	15,900
and Other Financing Disbursements (62,041) 103,863 96 41,918 Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366					
Fund Cash Balances, January 1 296,781 809,551 2,116 1,108,448 Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366					
Fund Cash Balances, December 31 \$234,740 \$913,414 \$2,212 \$1,150,366	and Other Financing Disbursements	(62,041)	103,863	96	41,918
	Fund Cash Balances, January 1	296,781	809,551	2,116	1,108,448
Reserve for Encumbrances, December 31 \$0 \$0 \$0 \$0	Fund Cash Balances, December 31	\$234,740	\$913,414	\$2,212	\$1,150,366
	Reserve for Encumbrances, December 31	\$0	\$0	\$0	\$0

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

_	Governmental Fund Types				
	General	Special Revenue	Capital Projects	Permanent	Totals (Memorandum Only)
Cash Receipts:					
Property and Other Local Taxes	\$52,557	\$269,910			\$322,467
Charges for Services	22,667				22,667
Licenses, Permits, and Fees		900			900
Intergovernmental	130,008	136,767	\$18,051		284,826
Earnings on Investments	27,771	2,162		\$96	30,029
Miscellaneous	2,053	1,869			3,922
Total Cash Receipts	235,056	411,608	18,051	96	664,811
Cash Disbursements:					
Current:					
General Government	76,691	1,803			78,494
Public Safety	31,903	1,636			33,539
Public Works	5,206	206,510			211,716
Health	1,350				1,350
Capital Outlay	2,875	117,113	18,051		138,039
Total Cash Disbursements	118,025	327,062	18,051	0	463,138
Total Cash Receipts Over/(Under) Cash Disbursements	117,031	84,546	0	96	201,673
Fund Cash Balances, January 1	179,750	725,005	0	2,020	906,775
Fund Cash Balances, December 31	\$296,781	\$809,551	\$0	\$2,116	\$1,108,448
Reserve for Encumbrances, December 31	\$601_	\$0_	\$0	\$0	\$601

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007

1. Summary of Significant Accounting Policies

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Wayne Township, Muskingum County, Ohio (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the Harrison Township Emergency Medical Service to provide ambulance services.

The Township participates in the Ohio Township Association Risk Management Authority, a public entity risk pool. Note 7 to the financial statements provides additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from private-purpose trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

<u>Road and Bridge Fund</u> – This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

1. Summary of Significant Accounting Policies (Continued)

D. Fund Accounting (Continued)

2. Special Revenue Funds (Continued)

<u>Gasoline Tax Fund</u> – This fund receives gasoline tax money for constructing, maintaining, and repairing Township roads.

<u>Fire District Fund</u> – This fund receives property tax money for training, equipment, maintenance of equipment, and supplies for the township fire department.

<u>Special Levy Fund</u> – This fund receives property tax money for the general construction, reconstruction, resurfacing and repair of streets, roads and bridges.

3. Permanent Funds

These funds account for assets held under a trust agreement that are legally restricted to the extent that only earnings, not principal, are available to support the Township's programs. The Township had the following significant Permanent Fund:

<u>Mast Cemetery Bequest Fund</u> – This fund receives interest from principal that is invested in a certificate of deposit account for the upkeep of the Township's cemetery.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2008 and 2007 budgetary activity appears in Note 3.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

1. Summary of Significant Accounting Policies (Continued)

F. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. Equity in Pooled Deposits and Investments

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2008	2007
Demand deposits	\$1,148,346	\$1,106,428
Certificates of deposit	2,020	2,020
Total deposits	\$1,150,366	\$1,108,448

Deposits: Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

3. Budgetary Activity

Budgetary activity for the years ending December 31, 2008 and 2007 follows:

2008 Budgeted vs. Actual Receipts

	2000 Badgotod vo. 7 totaan 1 tooolp to				
	Budgeted	Actual	_		
Fund Type	Receipts	Receipts	Variance		
General	\$111,564	\$122,438	\$10,874		
Special Revenue	375,164	435,613	60,449		
Permanent	80	96	16		
Total	\$486,808	\$558,147	\$71,339		

2008 Budgeted vs. Actual Budgetary Basis Expenditures

Variance
\$223,678
852,552
176
\$1,076,406

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

3. Budgetary Activity (Continued)

2007	Budaeted	ev h	Actual	Receints
2001	Duducic	<i>a</i> vo.	Actual	1 (CCCIPIS

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$107,787	\$235,056	\$127,269
Special Revenue	376,477	411,608	35,131
Capital Projects	18,051	18,051	0
Permanent	10	96	86
Total	\$502,325	\$664,811	\$162,486

2007 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$287,237	\$118,626	\$168,611
Special Revenue	1,101,783	327,062	774,721
Capital Projects	18,051	18,051	0
Permanent	10	0	10
Total	\$1,407,081	\$463,739	\$943,342

4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. Retirement System

The Township's officials and employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which includes postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2008 and 2007, OPERS members contributed 10% and 9.5%, respectively, of their gross salaries and the Township contributed an amount equaling 14% and 13.85%, respectively, of participants' gross salaries. The Township has paid all contributions required through December 31, 2008.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

6. Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township is insured with the Ohio Township Association Risk Management Authority (OTARMA). OTARMA assumed the risk of loss up to the limits of the Township's policies. Coverage is subject to deductibles and scheduled property. The risk pool membership is further disclosed in Note 7 to the financial statements. The following risks are covered by OTARMA:

- Comprehensive property and general liability;
- Automobile liability and physical damage;
- Wrongful acts;
- Fire department legal liability, physical damage, and property; and
- · Bonding of public officials.

The Township also offers health, disability income, cancer, hospital indemnity and life and accidental death insurance coverage to its officials and full time employees through a private carrier.

7. Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

For an occurrence prior to January 1, 2006, OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA. If losses exhaust PEP's retained earnings, APEEP provides excess of funds available coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (prior to January 1, 2006) or \$3,000,000 (on or subsequent to January 1, 2006).

Property Coverage

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

7. Risk Pool Membership (Continued)

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. This amount increased to \$300,000 in 2007. For 2007, APEEP reinsures members for specific losses exceeding \$100,000 up to \$300,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000 in 2006, or \$100,000 and \$300,000 in 2007, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2007 was \$2,014,548.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2007 and 2006 (the latest information available):

	<u>2007</u>	<u>2006</u>
Assets	\$43,210,703	\$42,042,275
Liabilities	(13,357,837)	(12,120,661)
Net Assets	<u>\$29,852,866</u>	<u>\$29,921,614</u>

At December 31, 2007 and 2006, respectively, liabilities above include approximately \$12.5 million and \$11.3 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$11.6 million and \$10.8 million of unpaid claims to be billed to approximately 950 member governments in the future, as of December 31, 2007 and 2006, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$14,000. This payable includes the subsequent year's contribution due if the Township terminates participation, as described in the last paragraph below.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2008 AND 2007 (Continued)

7. Risk Pool Membership (Continued)

Contribution	ons to OTARMA
2006	\$17,030
2007	\$14,429
2008	\$15,452

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

8. Contingent Liabilities

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

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INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Wayne Township Muskingum County 5550 Cutler Lake Road Blue Rock, Ohio 43720

To the Board of Trustees:

We have audited the financial statements of Wayne Township, Muskingum County, Ohio (the Township), as of and for the year ended December 31, 2008 and 2007, and have issued our report thereon dated September 1, 2009, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

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Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the Township's management in a separate letter dated September 1, 2009.

We intend this report solely for the information and use of management and the Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 1, 2009

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2008 and 2007

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2006-001	Ohio Rev. Code § 5705.10(D) requires all revenue derived from a source other than the general property tax and which the law prescribes shall be used for a particular purpose, shall be paid into a special fund for such purposes. The Township incorrectly posted several receipts which required audit adjustments to the financial statements.	No	Partially Corrected - This item has been included in the current audit Management Letter.



WAYNE TOWNSHIP

MUSKINGUM COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 24, 2009