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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Brookfield Local School District Trumbull County 7003 Grove Street Brookfield, Ohio 44403

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Brookfield Local School District, Trumbull County, Ohio (the District), as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Brookfield Local School District, Trumbull County, Ohio, as of June 30, 2009, and the respective changes in financial position thereof and the budgetary comparison for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 21, 2010, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Brookfield Local School District Trumbull County Independent Accountants' Report Page 2

Mary Taylor

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The federal awards expenditure schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

May 21, 2010

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

The management discussion and analysis of the Brookfield Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2009. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key financial highlights for 2009 are as follows:

- In total, net assets of governmental activities increased \$111,844 which represents a 0.52% increase from 2008.
- General revenues accounted for \$10,613,888 in revenue or 83.20% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$2,143,825 or 16.80% of total revenues of \$12,757,713.
- The District had \$12,645,869 in expenses related to governmental activities; \$2,143,825 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$10,613,888 were adequate to provide for these programs.
- The District's major governmental funds are the general fund and classroom facilities fund. The general fund had \$9,895,137 in revenues and other financing sources and \$10,017,831 in expenditures. During fiscal 2009, the general fund's fund deficit increased \$122,694 from \$924,922 to \$1,047,616.
- The classroom facilities fund had \$10,222,232 in revenues and \$1,752,193 in expenditures and other financing uses. During fiscal 2009, the classroom facilities fund balance increased \$8,470,039 from a restated balance of \$13,333,601 to a balance of \$21,803,640.

#### **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net assets* and *statement of activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund, and classroom facilities fund are by far the most significant funds and the only governmental funds reported as major funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

#### Reporting the District as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2009?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

#### Reporting the District's Most Significant Funds

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 9. Fund financial reports provide detailed information about the District's major fund. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and classroom facilities fund.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

#### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented in a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in an agency fund. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 20 and 21. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 22-49 of this report.

#### The District as a Whole

The statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets for 2009 and 2008.

#### **Net Assets**

Assets	Governmental Activities 2009	Governmental Activities 2008	Percentage Change
Current and other assets	\$ 38,511,113	\$ 40,319,212	(4.48) %
Capital assets, net	4,503,773	2,042,835	120.47 %
Total assets	43,014,886	42,362,047	1.54 %
<u>Liabilities</u>			
Current liabilities	5,257,917	5,187,644	1.35 %
Long-term liabilities	16,340,146	15,869,424	2.97 %
Total liabilities	21,598,063	21,057,068	2.57 %
Net Assets			
Invested in capital	2.700.624	2.041.642	96.06.07
assets, net of related debt	3,798,634	2,041,643	86.06 %
Restricted	19,017,329	20,285,770	(6.25) %
Unrestricted (deficit)	(1,399,140)	(1,022,434)	(36.84) %
Total net assets	\$ 21,416,823	\$ 21,304,979	0.52 %

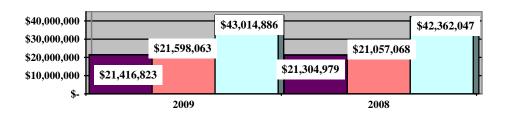
Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2009, the District's assets exceeded liabilities by \$21,416,823. Of this total, \$19,017,329 is restricted in use.

At year-end, capital assets represented 10.47% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2009, were \$3,798,634. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

A portion of the District's net assets, \$19,017,329, represents resources that are subject to external restriction on how they may be used. The remaining balance of net assets is a deficit of \$1,399,140.

#### **Governmental Activities**



■ Net assets
■ Liabilities
■ Assets

The table below shows the change in net assets for fiscal years 2009 and 2008.

#### **Change in Net Assets**

	Governmental	Governmental	
	Activities	Activities	Percentage
	2009	2008	Change
Revenues			_
Program revenues:			
Charges for services and sales	\$ 685,066	\$ 623,587	9.86 %
Operating grants and contributions	1,444,080	1,606,944	(10.14) %
Capital grants and contributions	14,679	6,096	140.80 %
General revenues:			
Property taxes	3,721,788	3,663,656	1.59 %
Grants and entitlements	6,301,225	26,077,092	(75.84) %
Investment earnings	590,875	200,568	194.60 %
Decrease in FMV of investments	<del></del>	(214,811)	(100.00) %
Total revenues	12,757,713	31,963,132	(60.09) %

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

#### **Change in Net Assets**

	Governmental Activities 2009	Governmental Activities 2008	Percentage <u>Change</u>	
<u>Expenses</u>				
Program expenses:				
Instruction:				
Regular	\$ 5,618,026	\$ 5,285,876	6.28 %	
Special	1,344,405	1,290,853	4.15 %	
Vocational	133,787	136,589	(2.05) %	
Other	-	4,976	(100.00) %	
Support services:				
Pupil	700,458	459,429	52.46 %	
Instructional staff	275,200	359,137	(23.37) %	
Board of education	3,711	7,002	(47.00) %	
Administration	1,009,927	884,318	14.20 %	
Fiscal	249,977	220,449	13.39 %	
Business	66,102	67,248	(1.70) %	
Operations and maintenance	1,160,448	1,126,712	2.99 %	
Pupil transportation	526,405	484,700	8.60 %	
Central	1,489	1,050	41.81 %	
Food service operations	572,471	482,800	18.57 %	
Extracurricular activities	268,577	256,827	4.58 %	
Interest and fiscal charges	714,886	158,952	349.75 %	
Total expenses	12,645,869	11,226,918	(97.61) %	
Special item	<del>-</del>	139,000	(100.00) %	
Change in net assets	111,844	20,875,214	(99.46) %	
Net assets at beginning of year	21,304,979	429,765	4,857.36 %	
Net assets at end of year	\$ 21,416,823	\$ 21,304,979	0.52 %	

#### **Governmental Activities**

Net assets of the District's governmental activities increased \$111,844. Total governmental expenses of \$12,645,869 were offset by program revenues of \$2,143,825 and general revenues of \$10,613,888. Program revenues supported 16.80% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These revenue sources represent 78.56% of total governmental revenue.

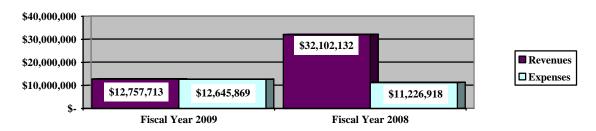
The District's financial condition has declined in recent years. Taxpayers have not supported additional operating levies and state support has remained flat due to cuts in state funding. In addition, escalating health care, utility, maintenance, property, fleet and liability insurance, and vehicle fuel costs have out-paced revenue growth. The District has taken cost containment steps: closing one building for the fiscal 2009 school year and staff reductions.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

The largest expense of the District is for instructional programs. Instruction expenses totaled \$7,096,218 or 56.11% of total governmental expenses for fiscal 2009.

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2009 and 2008.

#### **Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

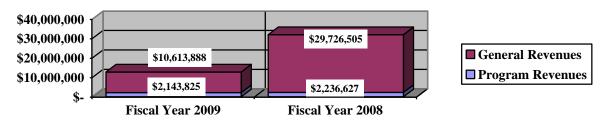
	Total Cost of Services 2009		Net Cost of Services 2009		To	otal Cost of Services 2008	Net Cost of Services 2008	
Program expenses								
Instruction:								
Regular	\$	5,618,026	\$	5,208,827	\$	5,285,876	\$	4,909,472
Special		1,344,405		460,730		1,290,853		467,370
Vocational		133,787		101,973		136,589		97,786
Other		-		-		4,976		(79)
Support services:								
Pupil		700,458		700,458		459,429		459,429
Instructional staff		275,200		191,275		359,137		98,344
Board of education		3,711		3,711		7,002		7,002
Administration		1,009,927		1,009,927		884,318		820,909
Fiscal		249,977		249,977		220,449		220,449
Business		66,102		66,102		67,248		67,248
Operations and maintenance		1,160,448		1,053,677		1,126,712		1,036,719
Pupil transportation		526,405		509,776		484,700		478,565
Central		1,489		1,489		1,050		1,050
Operations of non-instructional services:								
Food service operations		572,471		48,889		482,800		(20,198)
Extracurricular activities		268,577		180,347		256,827		187,273
Interest and fiscal charges		714,886		714,886		158,952		158,952
Total expenses	\$	12,645,869	\$	10,502,044	\$	11,226,918	\$	8,990,291

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

The dependence upon tax and other general revenues for governmental activities is apparent, 81.33% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 83.05%. The District's taxpayers, as a whole, are by far the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal years 2009 and 2008.

#### Governmental Activities - General and Program Revenues



#### The District's Funds

The District's governmental funds reported a combined fund balance of \$24,481,015, which is greater than last year's fund balance of \$16,571,073. The fund balances of the general fund and building fund have been restated at June 30, 2008. See Note 5 for detail. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2009 and 2008.

	Fund Balance (Deficit) June 30, 2009	Restated Fund Balance (Deficit) June 30, 2008	Increase	Percentage Change
General	\$ (1,047,616)	\$ (924,922)	\$ (122,694)	(13.27) %
Classroom facilities	21,803,640	13,333,601	8,470,039	63.52 %
Other governmental	3,724,991	4,162,394	(437,403)	(10.51) %
Total	\$ 24,481,015	\$ 16,571,073	\$ 7,909,942	47.73 %

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

#### General Fund

The District's general fund deficit balance increased \$122,694. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2009	2008	Increase	Percentage	
	Amount	Amount	(Decrease)	Change	
Revenues					
Taxes	\$ 2,768,617	\$ 2,936,331	\$ (167,714)	(5.71) %	
Tuition	232,005	195,873	36,132	18.45 %	
Earnings on investments	17,456	26,031	(8,575)	(32.94) %	
Intergovernmental	6,666,299	6,347,253	319,046	5.03 %	
Other revenues	112,801	98,287	14,514	14.77 %	
Total	\$ 9,797,178	\$ 9,603,775	\$ 193,403	2.01 %	
<b>Expenditures</b>					
Instruction	\$ 5,995,843	\$ 5,912,465	\$ 83,378	1.41 %	
Support services	3,715,404	3,225,870	489,534	15.18 %	
Extracurricular activities	194,504	185,382	9,122	4.92 %	
Facilities acquisition and construction	906	-	906	100.00 %	
Capital outlay	97,959	-	97,959	100.00 %	
Debt service	13,215	17,530	(4,315)	(24.61) %	
Total	\$ 10,017,831	\$ 9,341,247	\$ 676,584	7.24 %	

The increase in tuition revenue is due to an increase in open enrollment. The decrease in earnings on investments is the result of the declining interest rate market. Other revenues, which include classroom materials and fees and transportation fees increased during 2009. Overall expenditures increased \$546,302 or 5.85% from 2008. This increase can be attributed to the increases in both support services and capital outlay. Support service expenditures increased \$489,534 or 15.18% from the prior year due to anticipated salary/wage increases. The capital outlay of \$97,959 is due to the District entering into a capital leases during the fiscal year.

#### Classroom Facilities Fund

The classroom facilities fund had \$10,222,232 in revenues (primarily due to the receipts from the Ohio School Facilities Commission project) and \$1,752,193 in expenditures and other financing uses. During fiscal 2009, the classroom facilities fund balance increased \$8,470,039 from a restated balance of \$13,333,601 to a balance of \$21,803,640.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2009, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$9,294,029 and final budgeted revenues and other financing sources were \$9,870,507. Actual revenues for fiscal 2009 were \$9,870,800. This represents a \$293 increase from final budgeted revenues.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

General fund original and final appropriations and other financing uses totaled \$9,816,298. The actual budget basis expenditures and other financing uses for fiscal year 2009 totaled \$9,896,560, which was \$80,262 more than the final budget appropriations.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal 2009, the District had \$4,503,773 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles. This entire amount is reported in governmental activities. The following table shows fiscal 2009 balances compared to 2008:

### Capital Assets at June 30 (Net of Depreciation)

#### Governmental Activities

	2009	2008		
Land	\$ 1,250,551	\$ 609,600		
Construction in progress	2,273,959	463,183		
Land improvements	141,007	142,324		
Buildings and improvements	593,690	622,995		
Furniture and equipment	160,964	84,505		
Vehicles	83,602	120,228		
Total	\$ 4,503,773	\$ 2,042,835		

The overall increase in capital assets of \$2,460,938 is the result of additions of \$759,542 and construction in progress of \$1,810,776 exceeding depreciation expense of \$109,380 during fiscal year 2009.

See Note 8 to the basic financial statements for additional information on the District's capital assets.

#### **Debt Administration**

At June 30, 2009, the District had \$14,458,918 in general obligation bonds and \$89,064 in capital leases outstanding. Of this total, \$187,511 is due within one year and \$14,360,471 is due in greater than one year. The following table summarizes the bonds and capital leases outstanding.

#### Outstanding Debt, at Year End

	Governmental Activities  2009	Governmental Activities 2008
General obligation bonds	\$ 14,458,918	\$ 14,810,729
Capital leases	89,064	1,189
Total	<u>\$ 14,547,982</u>	\$ 14,811,918

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 (UNAUDITED)

At June 30, 2009, the District had no remaining voted debt margin and an unvoted debt margin of \$131,272. See Note 10 to the basic financial statements for additional information on the District's debt administration.

#### **Current Related Financial Activities**

The District was declared in Fiscal Watch in February of 2006 and remains in Fiscal Watch. In FY2009 and early FY2010 the District negotiated, settled or otherwise resolved all outstanding legal issues defining the District's limits of liability in these cases. As such, the District projects to meet these obligations and its operating costs under current financial streams. The District's current financial condition continues to improve slowly.

As with most public school districts in Ohio, the District is dependent upon the State of Ohio's foundation payments. Currently the State of Ohio is subsidizing its obligation with Federal Stimulus dollars that expire in FY2011. The status of how or if the State of Ohio is able to replace that subsidy would have a significant impact upon the District.

The District's new school facility project is anticipated to provide operating efficiencies upon completion in March of 2011 with occupation beginning in September of 2011. The project is currently on schedule.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. David Drawl, Treasurer, Brookfield Local School District, 7003 Grove St., PO Box 209, Brookfield, Ohio 44403.

#### STATEMENT OF NET ASSETS JUNE 30, 2009

	Governmental Activities
Assets:	
Equity in pooled cash and cash equivalents	\$ 11,970,206
Investments	13,894,813
Receivables:	
Taxes	4,307,302
Accounts	669
Intergovernmental	7,832,638
Accrued interest	211,903
Materials and supplies inventory	1,450
Unamortized bond issue costs	292,132
Capital assets:	
Land	1,250,551
Construction in progress	2,273,959
, ,	, ,
Depreciable capital assets, net	979,263
Capital assets, net	4,503,773
Total assets	43,014,886
Liabilities:	
Accounts payable	56,400
Contracts payable	332,289
Accrued wages and benefits	789,819
Pension obligation payable	204,986
Intergovernmental payable	52,837
Unearned revenue	3,501,784
Accrued interest payable	319,802
Long-term liabilities:	
Due within one year	424,426
Due in more than one year	15,915,720
Total liabilities	21,598,063
Net assets:	
Invested in capital assets, net	
of related debt	3,798,634
Restricted for:	
Capital projects	18,451,881
Debt service	328,351
Classroom facilities maintenance	165,741
State funded programs	8,351
Federally funded programs	28,581
Student activities	6,282
Other purposes	28,142
• •	*
Unrestricted (deficit)	(1,399,140)
Total net assets	\$ 21,416,823

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Net (Expense)

					Prog	rom Rovonuo	9		(	evenue and Changes in Net Assets
	Expenses		Charges for Operating Services Grants and and Sales Contributions		Operating Frants and	Capital Grants and Contributions		Governmental Activities		
Governmental activities:										
Instruction:										
Regular		5,618,026	\$	287,056	\$	122,143	\$	-	\$	(5,208,827)
Special		1,344,405		-		883,675		-		(460,730)
Vocational		133,787		-		31,814		-		(101,973)
Support services:										
Pupil		700,458		-		-		-		(700,458)
Instructional staff		275,200		-		83,925		-		(191,275)
Board of education		3,711		-		-		-		(3,711)
Administration		1,009,927		-		-		-		(1,009,927)
Fiscal		249,977		-		-		-		(249,977)
Business		66,102		-		-		-		(66,102)
Operations and maintenance		1,160,448		103,519		3,252		-		(1,053,677)
Pupil transportation		526,405		1,950		-		14,679		(509,776)
Central		1,489		-		-		-		(1,489)
Food service operations		572,471		208,682		314,900		-		(48,889)
Extracurricular activities		268,577		83,859		4,371		-		(180,347)
Interest and fiscal charges	-	714,886				-		-		(714,886)
Total governmental activities	\$ 1	2,645,869	\$	685,066	\$	1,444,080	\$	14,679		(10,502,044)
	Pro Ge		evied fo							2,834,259
	Special revenue									67,453 820,076
										6,301,225
			-							590,875
	Tot	al general re	venues							10,613,888
	Chan	ge in net ass	ets							111,844
	Net a	ssets at begi	inning	of year						21,304,979
	Net a	ssets at end	of year						\$	21,416,823

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2009

		General	•	Classroom Facilities	Go	Other overnmental Funds	G	Total overnmental Funds
Assets:					-			
Equity in pooled cash								
and cash equivalents	\$	100,383	\$	10,918,694	\$	951,129	\$	11,970,206
Investments		-		11,081,044		2,813,769		13,894,813
Taxes		3,291,813				1,015,489		4,307,302
Accounts		5,291,813		_		1,015,469		4,307,302
Intergovernmental		-		7,750,836		81,802		7,832,638
Accrued interest		-		168,992		42,911		211,903
Materials and supplies inventory						1,450	-	1,450
Total assets	\$	3,392,865	\$	29,919,566	\$	4,906,550	\$	38,218,981
Liabilities:								
Accounts payable	\$	52,167	\$	_	\$	4,233	\$	56,400
Contracts payable	Ψ	-	Ψ	316,696	Ψ	15,593	Ψ	332,289
Judgments payable		129,780		-		-		129,780
Accrued wages and benefits		686,827		-		102,992		789,819
Compensated absences payable		33,641		-		-		33,641
Early retirement incentive payable		22,500		-		-		22,500
Pension obligation payable		186,205		-		18,781		204,986
Intergovernmental payable		45,943		-		6,894		52,837
Deferred revenue		627,131		7,799,230		187,569		8,613,930
Unearned revenue		2,656,287				845,497		3,501,784
Total liabilities		4,440,481		8,115,926		1,181,559		13,737,966
Fund balances:								
Reserved for encumbrances		43,929		-		19,592		63,521
supplies inventory		-		-		1,450		1,450
for appropriation		8,395		-		2,239		10,634
Reserved for debt service		-		-		489,610		489,610
Unreserved:								
Undesignated (deficit), reported in:		(1,000,040)						(1,000,040)
General fund		(1,099,940)		-		240.700		(1,099,940)
Special revenue funds		-		21 902 640		248,588		248,588
Capital projects funds				21,803,640		2,963,512		24,767,152
Total fund balances (deficit)		(1,047,616)		21,803,640		3,724,991		24,481,015
Total liabilities and fund balances	\$	3,392,865	\$	29,919,566	\$	4,906,550	\$	38,218,981

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2009

Total governmental fund balances		\$ 24,481,015
Amounts reported for governmental activities on the		
statement of net assets are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the funds.		4,503,773
Other long-term assets are not available to pay for current-		
period expenditures and therefore are deferred in the funds.		
Taxes receivable	\$ 794,878	
Intergovernmental receivable	7,758,370	
Accrued interest receivable	60,682	
Total		8,613,930
Unamortized bond issuance costs are not recognized in the funds		
governmental activities in the statement of net assets.		292,132
Unamortized premiums on bond issuance are not recognized		
in the funds.		(292,135)
On the statement of net assets interest is accrued on outstanding bonds,		
whereas in governmental funds, interest is accrued when due.		(319,802)
Long-term liabilities, such as compensated absences, are not due		
and payable in the current period and therefore are not reported		
in the funds.		
Compensated absences	(857,260)	
Early retirement incentive payable	(67,500)	
Judgments payable	(389,348)	
Capital lease obligation	(89,064)	
General obligation bonds	(14,458,918)	
Total		 (15,862,090)
Net assets of governmental activities		\$ 21,416,823

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	OK IIIL I	General	Classroom Facilities	Gov	Other ernmental Funds	Go	Total overnmental Funds
Revenues:			 	<del></del>		-	
From local sources:							
Taxes	\$	2,768,617	\$ _	\$	870,932	\$	3,639,549
Tuition		232,005	_	·	, -		232,005
Transportation fees		1,950	_		_		1,950
Earnings on investments		17,456	424,165		126,207		567,828
Charges for services			-		208,682		208,682
Extracurricular		_	_		131,578		131,578
Classroom materials and fees		7,332	_		-		7,332
Other local revenues		103,519	_		1,433		104,952
Intergovernmental - State		6,640,214	9,798,067		210,934		16,649,215
Intergovernmental - Federal		26,085	-		952,642		978,727
Total revenues		9,797,178	 10,222,232	-	2,502,408		22,521,818
Total Tevenues.		3,737,170	 10,222,232		2,302,400		22,321,010
Expenditures:							
Current:							
Instruction:							
Regular		4,912,697	-		179,481		5,092,178
Special		949,884	-		388,181		1,338,065
Vocational		133,262	-		-		133,262
Support services:							
Pupil		641,060	-		-		641,060
Instructional staff		176,273	-		80,649		256,922
Board of education		3,711	-		-		3,711
Administration		1,001,421	-		152		1,001,573
Fiscal		233,636	-		15,990		249,626
Business		55,586	-		-		55,586
Operations and maintenance		1,109,608	-		31,848		1,141,456
Pupil transportation		492,620	-		-		492,620
Central		1,489	-		-		1,489
Food service operations		-	-		570,366		570,366
Extracurricular activities		194,504	-		79,353		273,857
Facilities acquisition and construction		906	1,752,193		705,905		2,459,004
Capital outlay		97,959	-		-		97,959
Debt service:							
Principal retirement		10,084	-		360,000		370,084
Interest and fiscal charges		3,131	-		527,886		531,017
Total expenditures		10,017,831	1,752,193		2,939,811		14,709,835
Excess of revenues over (under)							
expenditures		(220,653)	8,470,039		(437,403)		7,811,983
-							
Other financing sources:		05.050					07.070
Capital lease transaction		97,959	 	-		-	97,959
Total other financing sources		97,959	 		<u> </u>		97,959
Net change in fund balances		(122,694)	8,470,039		(437,403)		7,909,942
Fund balances (deficit)							
at beginning of year [See Note 5]		(924,922)	13,333,601		4,162,394		16,571,073
Fund balances (deficit) at end of year	\$	(1,047,616)	\$ 21,803,640	\$	3,724,991	\$	24,481,015
	<del></del>		 				<del></del>

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Net change in fund balances - total governmental funds			\$	7,909,942
Amounts reported for governmental activities in the statement of activities are different because:				
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital asset additions  Current year depreciation  Total	\$	2,570,318 (109,380)	-	2,460,938
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		92 220		
Taxes Intergovernmental revenue Accrued interest Total		82,239 (9,870,127) 23,783	-	(9,764,105)
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net assets.				370,084
Proceeds of capital leases are recorded as revenue in the funds, however in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net assets.				(97,959)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, interest is expensed when due. The following items resulted in additional interest being recorded in the statement of activities:				
Increase in accrued interest payable Accreted interest on capital appreciation bonds Amortization of bond premium Amortization of bond issuance costs		(175,680) (8,189) 10,989 (10,989)		
Total  Some expenses reported in the statement of activities, such as compensated absences				(183,869)
judgments payable and early retirement incentives, do not require the use of current financial resources and therefore are not reported as expenditures in governmental fun	nds.			(583,187)
Change in net assets of governmental activities			\$	111,844

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		Budgeted	Amo	unts		Fina	ance with al Budget ositive
		Original		Final	Actual		egative)
Revenues:		<u> </u>			 		
From local sources:							
Taxes	\$	2,609,724	\$	2,771,513	\$ 2,771,596	\$	83
Tuition		218,455		231,999	232,005		6
Transportation fees		1,866		1,982	1,982		-
Earnings on investments		16,160		17,455	17,456		1
Classroom materials and fees		6,904		7,332	7,332		-
Other local revenues		97,473		103,516	103,519		3
Intergovernmental - State		6,307,705		6,698,751	6,698,950		199
Intergovernmental - Federal		24,561		26,084	 26,085		1
Total revenues		9,282,848		9,858,632	 9,858,925		293
<b>Expenditures:</b>							
Current:							
Instruction:							
Regular		4,782,233		4,782,233	4,821,334		(39,101)
Special		933,787		933,787	941,422		(7,635)
Vocational		138,156		138,156	139,286		(1,130)
Support services:							
Pupil		611,769		611,769	616,771		(5,002)
Instructional staff		157,360		157,360	158,647		(1,287)
Board of education		3,654		3,654	3,684		(30)
Administration		1,020,477		1,020,477	1,028,821		(8,344)
Fiscal		233,308		233,308	235,216		(1,908)
Business		68,467		68,467	69,027		(560)
Operations and maintenance		1,160,543		1,160,543	1,170,032		(9,489)
Pupil transportation		496,644		496,644	500,705		(4,061)
Central		2,459		2,459	2,479		(20)
Extracurricular activities		206,541		206,541	208,230		(1,689)
Facilities acquisition and construction		900		900	 906		(6)
Total expenditures		9,816,298		9,816,298	 9,896,560		(80,262)
Excess of revenues over (under)							
expenditures		(533,450)		42,334	 (37,635)		(79,969)
Other financing sources:							
Sale of capital assets		11,181		11,875	 11,875		
Total other financing sources		11,181		11,875	11,875		_
Net change in fund balance		(522,269)		54,209	(25,760)		(79,969)
Fund balance at beginning of year		45,880		45,880	45,880		_
Fund balance (deficit) at end of year	\$	(476,389)	\$	100,089	\$ 20,120	\$	(79,969)
	-				 		

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2009

	Private-Purpose Trust Scholarship		
			 Agency
Assets: Equity in pooled cash and cash equivalents	\$	866_	\$ 30,435
Total assets		866	\$ 30,435
Liabilities: Accounts payable		- -	\$ 2,472 27,963
Total liabilities		<u>-</u>	\$ 30,435
Net assets: Held in trust for scholarships		866	
Total net assets	\$	866	

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		e-Purpose Trust
	Scho	olarship
Net assets at beginning of year	\$	866
Net assets at end of year	\$	866

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Brookfield Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local school district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the District.

The District is the 435<sup>th</sup> largest by enrollment among the 922 public and community school districts in the State. The District employes 74 certified employees and 61 non-certified employees and provides services to 1,170 students and community members. The District is supervised by the Trumbull County Educational Service Center, a separate entity.

The District provides regular, vocational and special instruction. The District also provides support services for the pupils, instructional staff, general and school administration, business and fiscal services, facilities acquisition and construction services, operation and maintenance of plant, student transportation, food services, extracurricular activities and non-programmed services.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATION

#### Northeast Ohio Management Information Network (NEOMIN)

NEOMIN is a jointly governed organization among thirty school districts in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge.

Superintendents of the participating school districts are eligible to be voting members of the Governing Board which consists of ten members: the Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County school districts, three superintendents from Trumbull County school districts, and a treasurer from each county who must be employed by a participating school district, the fiscal agent or NEOMIN. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. To obtain a copy of NEOMIN's financial statements, write to the Trumbull County Educational Service Center, 6000 Youngstown Warren Road, Niles, Ohio 44446.

#### PUBLIC ENTITY RISK POOL

Ohio School Boards Association Workers' Compensation Group Rating Plan - The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the Plan) was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

#### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The District does not have proprietary funds.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Classroom facilities fund</u> - The classroom facilities capital projects fund is used to account for financial resources and expenditures related to the school facilities construction project.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities; (b) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (c) food service and uniform school supplies services; and, (d) grants and other resources whose use is restricted to a particular purpose.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private-purpose trust fund is reported using the economic resources measurement focus. The agency fund does not report a measurement focus as it does not report operations.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donation. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Property taxes for which there is an enforceable legal claim as of June 30, 2009, but which were levied to finance fiscal year 2010 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period, including delinquent property taxes due at June 30, 2009 are recorded as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds except agency funds. The specific timetable for fiscal year 2009 is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Trumbull County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate of estimated resources may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the original and final certificates of estimated resources issued for fiscal year 2009.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals
- Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board prior to June 30, 2009, however, none of these amendments were significant. The budget figures, as shown in the accompanying budgetary statement, reflect the original and final appropriation amounts including all amendments and modifications.
- 8. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2009, investments were limited to federal agency securities and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Investments are reported at fair value, which is based on quoted market prices.

The District has invested funds in STAR Ohio during fiscal year 2009. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2009.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the general, food service and private-purpose trust funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2009 amounted to \$17,456, of which \$17,102 was assigned from other District funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

#### G. Inventory

On government-wide and fund financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when received. Inventories are accounted for using the purchase method on the fund statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

#### H. Capital Assets

General capital assets are those assets specifically related to governmental activities. These assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$1,500. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land and construction in progress, are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
<u>Description</u>	Estimated Lives
Land improvements	15 - 30 years
Buildings and improvements	15 - 30 years
Furniture and equipment	5 - 20 years
Vehicles	5 - 15 years

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "due to/from other funds". These amounts are eliminated in the governmental activities column on the statement of net assets. The District had no interfund loans receivable/payable at June 30, 2009.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees with at least 10 years of service regardless or their age were considered expected to become eligible in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and capital leases are recognized as a liability on the fund financial statements when due.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, property taxes unavailable for appropriation, debt service and materials and supplies inventory. The reserve for property taxes unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net assets restricted for other purposes consist of amounts restricted for food service, uniform school supplies and public school support.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### N. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### O. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation.

#### P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements. The District had no transfers during fiscal year 2009.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Q. Bond Issuance Costs/Premiums

On government-wide financial statements, issuance costs are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Unamortized issuance costs are recorded as a separate line item on the statement of net assets.

Bond premiums are deferred and amortized over the term of the bonds. Bond premiums are presented as an addition to the face amount of the bonds.

On the governmental fund financial statements, issuance costs and bond premiums are recognized in the current period. A reconciliation between the bonds face value and the amount reported on the statement of net assets is presented in Note 10.

#### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2009, the District has implemented GASB Statement No. 49, "<u>Accounting and Financial Reporting for Pollution Remediation Obligations</u>", GASB Statement No. 52, "<u>Land and Other Real Estate Held as Investments by Endowments</u>", GASB Statement No. 55, "<u>The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments</u>", and GASB Statement No. 56 "<u>Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards</u>".

GASB Statement No. 49 addresses accounting and financial reporting standards for pollution remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The implementation of GASB Statement No. 49 did not have an effect on the financial statements of the District.

GASB Statement No. 52 improves the quality of financial reporting by requiring endowments to report their land and other real estate investments at fair value, creating consistency in reporting among similar entities that exist to invest resources for the purpose of generating income. The implementation of GASB Statement No. 52 did not have an effect on the financial statements of the District.

GASB Statement No. 55 incorporates the hierarchy of generally accepted accounting principles (GAAP) for state and local governments into the GASB's authoritative literature. The implementation of GASB Statement No. 55 did not have an effect on the financial statements of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 56 incorporates into the GASB's authoritative literature certain accounting and financial reporting guidance presented in the American Institute of Certified Public Accountants' (AICPA) Statements on Auditing Standards. The implementation of GASB Statement No. 56 did not have an effect on the financial statements of the District.

### **B.** Deficit Fund Balances

Fund balances at June 30, 2009 included the following individual fund deficits:

Major fund	Deficit
General	\$1,047,616
Nonmajor funds	
SchoolNet professional development	11
Ohio reads	99
Poverty aid	347
Title VI-B	1,251
Drug free schools	7
Improving teacher quality	2,646
Miscellaneous federal grants	1

The deficit fund balances resulted from adjustments for accrued liabilities. These deficits should be eliminated by future revenues not recognized under GAAP at June 30.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### A. Deposits with Financial Institutions

At June 30, 2009, the carrying amount of all District deposits was \$11,957,565. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2009, \$11,659,857 of the District's bank balance of \$12,160,581 was exposed to custodial risk as discussed below, while \$501,000 was covered by the FDIC.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

#### **B.** Investments

As of June 30, 2009, the District had the following investments and maturities:

		Investment Maturities						
Investment type	Fair Value	6 months or less	7 to 12 months	13 to 18 months	19 to 24 months	Greater than 24 months		
FHLB	\$ 4,348,438	\$ 2,210,318	\$ -	\$ -	\$ -	\$ 2,138,120		
FNMA	4,357,495	2,203,432	-	2,154,063	-	-		
FHLMC	3,083,880	-	2,248,224	835,656	-	-		
FFCB	2,105,000	-	-	2,105,000	-	-		
STAR Ohio	40,908	40,908						
Total	\$ 13,935,721	\$ 4,454,658	\$ 2,248,224	\$ 5,094,719	\$ -	\$ 2,138,120		

The weighted average maturity of investments is 0.91 years.

*Interest Rate Risk:* Interest rate risk is the possibility that changes in interest rates will adversely affect the fair value of an investment. The District's investment policy places a five year limit on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk: The District's federal agency securities were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio and the U.S. Government money market an AAAm money market rating. The District's investment policy does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Concentration of Credit Risk: The District's investment policy places specific limits on the percentage of the District's portfolio that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2009:

<u>Investment type</u>	Fair Value	% of Total	
FHLB	\$ 4,348,438	31.20	
FNMA	4,357,495	31.27	
FHLMC	3,083,880	22.13	
FFCB	2,105,000	15.11	
STAR Ohio	40,908	0.29	
Total	\$ 13,935,721	100.00	

### C. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2009:

### Cash and investments per note

Carrying amount of deposits	\$ 11,957,565
Investments	13,935,721
Total	\$ 25,893,286

### Cash and investments per statement of net assets

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Governmental activities	\$ 25,861,985
Private-purpose trust fund	866
Agency fund	 30,435
Total	\$ 25,893,286

### NOTE 5 – RESTATEMENT OF FUND BALANCES

Beginning fund balances were restated for fiscal year 2009:

		Classroom		Other			Total
	General fund	fa	cilities fund	gov	vernmental funds	fu	nd balance
June 30, 2008 audited fund balance	\$ (924,922)	\$	16,833,601	\$	662,394	\$	16,571,073
Restatement	-		(3,500,000)		3,500,000		-
July 1, 2008 restated fund balance	\$ (924,922)	\$	13,333,601	\$	4,162,394	\$	16,571,073

The District erroneously posted \$3,500,000 of the fiscal year 2008 bond issue to the classroom facilities fund that should have been posted to the building fund. The fiscal year 2009 beginning fund balances for the classroom facilities fund and other governmental funds have been restated to accurately reflect the correct beginning fund balance. This restatement had no effect on beginning net assets.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 became a lien on December 31, 2007, were levied after April 1, 2008, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in calendar year 2009 (other than public utility property) represent the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Trumbull County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2009, are available to finance fiscal year 2009 operations. The amount available as an advance at June 30, 2009 was \$8,395 in the general fund, \$2,094 in the bond retirement fund (a nonmajor governmental fund) and \$151 in the permanent improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2008 was \$11,374 in the general fund, \$3,080 in the bond retirement fund (a nonmajor governmental fund) and \$232 in the permanent improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2009 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2009 taxes were collected are:

	2008 Sec	ond	2009 First Half Collections		
	Half Collec	etions			
	Amount	Percent	Amount	Percent	
Agricultural/residential					
and other real estate	\$ 121,814,760	90.99	\$ 122,604,410	92.98	
Public utility general	3,257,522	2.43	397,313	0.31	
Public utility personal	8,802,780	6.58	8,852,500	6.71	
Total	\$ 133,875,062	100.00	\$ 131,854,223	100.00	
Tax rate per \$1,000 of assessed valuation for:					
Operations	\$46.50		\$44.10		
Permanent improvements	1.00		0.00		
Debt service	6.90		6.90		
Classroom facilities	0.50		0.50		

### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2009 consisted of taxes, accounts (billings for user charged services and student fees), accrued interest, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

### Governmental activities:

Taxes	\$ 4,307,302
Accounts	669
Intergovernmental	7,832,638
Accrued interest	211,903
Total	\$12,352,512

Receivables have been disaggregated on the face of the basic financial statements. The intergovernmental receivable in the amount of \$7,750,836 reported in the classroom facilities fund is expected to be collected over the next several fiscal years as the Ohio Schools Facilities Commission construction project is completed. All other receivables are expected to be collected in the subsequent year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 8 - CAPITAL ASSETS

Capital assets activity for the fiscal year ended June 30, 2009 is as follows:

	Balance			Balance
	06/30/08	Additions	Deductions	06/30/09
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 609,600	\$ 640,951	\$ -	\$ 1,250,551
Construction in progress	463,183	1,810,776		2,273,959
Total capital assets, not being depreciated	1,072,783	2,451,727		3,524,510
Capital assets, being depreciated:				
Land improvements	560,135	12,600	-	572,735
Buildings and improvements	3,389,231	-	-	3,389,231
Furniture and equipment	823,453	105,991	-	929,444
Vehicles	1,001,772		(4,500)	997,272
Total capital assets, being depreciated	5,774,591	118,591	(4,500)	5,888,682
Less: accumulated depreciation				
Land improvements	(417,811)	(13,917)	-	(431,728)
Buildings and improvements	(2,766,236)	(29,305)	-	(2,795,541)
Furniture and equipment	(738,948)	(29,532)	-	(768,480)
Vehicles	(881,544)	(36,626)	4,500	(913,670)
Total accumulated depreciation	(4,804,539)	(109,380)	4,500	(4,909,419)
Governmental activities capital assets, net	\$ 2,042,835	\$ 2,460,938	<u>\$ -</u>	\$ 4,503,773

Depreciation expense was charged to governmental functions as follows:

<u>Instruction</u> :	
Regular	\$ 59,062
Support services:	
Pupil	1,690
Instructional staff	170
Administration	9,796
Operations and maintenance	1,084
Pupil transportation	26,296
Extracurricular activities	7,320
Food service operations	 3,962
Total depreciation expense	\$ 109,380

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### NOTE 9 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In fiscal year 2009, the District entered into capitalized leases for copier equipment. This lease agreement meets the criteria of a capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds. These expenditures are reported as business and operations and maintenance function expenditures on the budgetary statements.

Capital assets consisting of equipment have been capitalized in the amount of \$97,959. This amount represents the present value of the minimum lease payments at the time of acquisition. A corresponding liability is recorded in the government-wide financial statements. Accumulated depreciation as of June 30, 2009 was \$9,796, leaving a current book value of \$88,163. Principal payments in fiscal year 2009 totaled \$10,084 paid by the general fund.

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2009:

Fiscal Year Ending June 30.	Amount
2010	\$ 24,003
2011	24,004
2012	24,004
2013	24,004
2014	10,002
Total minimum lease payments	106,017
Less: amount representing interest	(16,953)
Total	\$ 89,064

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 10 - LONG-TERM OBLIGATIONS**

**A.** During the fiscal year 2009, the following activity occurred in governmental activities long-term obligations:

	Balance Outstanding 06/30/08	Additions	Reductions	Balance Outstanding 06/30/09	Amounts Due in One Year
Governmental activities:					
General obligation bonds					
2008 series issue:					
G.O. bonds payable - 2008					
3.25% - 5.25%	\$ 14,595,000	\$ -	\$ (360,000)	\$14,235,000	\$ 170,000
G.O. bonds payable - CAB					
4.20% - 4.35%	215,729	-	-	215,729	-
Accreted interest on CABs	-	8,189	-	8,189	-
Other long-term obligations:					
Capital lease obligation	1,189	97,959	(10,084)	89,064	17,511
Early retirement incentive	-	90,000	-	90,000	22,500
Judgments payable	-	554,528	(35,400)	519,128	129,780
Compensated absences	754,382	189,056	(52,537)	890,901	84,635
Total governmental activities	\$ 15,566,300	\$ 939,732	\$ (458,021)	16,048,011	\$ 424,426
Unamortized premium on bonds				292,135	
Total on statement of net assets				\$16,340,146	

#### **B.** General Obligation Bonds

On April 17, 2008, the District issued \$14,810,729 in general obligation bonds (Series 2008 School Facilities Construction and Improvement Bonds). The bond issue represents the District's local share and local funded initiatives of a construction project approved and significantly funded by the Ohio School Facilities Commission (OSFC). The OSFC has awarded the District a \$20,107,969 grant for the project, and will make quarterly disbursements to the District until the project is completed. These bonds are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Accordingly, such unmatured obligations of the District are accounted for in the statement of net assets. Payments of principal and interest relating to this bond issue will be recorded as an expenditure in the bond retirement fund, a nonmajor governmental fund. The source of payment is derived from a 6.9 mil bonded debt tax levy. In conjunction with the 6.9 mils which support the bond issue, the District also passed in fiscal 2008 a .5 mil levy to ultimately fund the maintenance costs of the new facilities. Tax revenue from this levy will be reported in the classroom facilities maintenance fund, (a nonmajor governmental fund).

This issue is comprised of both current interest bonds, par value \$14,595,000 and capital appreciation bonds, par value \$215,729. The interest rates on the current interest bonds range from 3.25 to 5.25%. The capital appreciation bonds mature on January 15, 2016 (effective interest 5.304%) and January 15, 2017 (effective interest 4.99%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$330,000.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

These bonds are general obligations of the District for which the full faith and credit of the District is pledge for repayment. Accordingly, such unmatured obligations of the District are accounted for in the statement of net assets. Payment of principal and interest relating to this bond are recorded as an expenditure in the bond retirement fund (a nonmajor governmental fund).

Interest payments on the current interest bonds are due January 15 and July 15 of each year. The final maturity stated in the issues is January 15, 2036.

As of fiscal year end, \$14,126,789 of the bond proceeds was unspent

The following is a summary of the future debt service requirements to maturity for the 2008 Series bonds:

Fiscal	Cu	rrent Interest Bo	Capital Appreciation Bonds				
Year Ending,	Principal	Interest	Total	Principal	Interest	Total	
2010	\$ 170,000	\$ 697,400	\$ 867,400	\$ -	\$ -	\$ -	
2011	185,000	691,875	876,875	-	-	· -	
2012	190,000	685,862	875,862	-	-	-	
2013	255,000	679,688	934,688	_	-	_	
2014	270,000	670,762	940,762	-	-	-	
2015 - 2019	1,365,000	3,216,975	4,581,975	215,729	114,271	330,000	
2020 - 2024	2,510,000	2,778,000	5,288,000	-	-	-	
2025 - 2029	3,210,000	2,084,000	5,294,000	-	-	-	
2030 - 2034	4,115,000	1,184,388	5,299,388	-	-	-	
2035 - 2036	1,965,000	156,187	2,121,187				
Total	\$14,235,000	\$12,845,137	\$27,080,137	\$ 215,729	\$ 114,271	\$ 330,000	

### C. Judgments Payable

On December 4, 2008, the District filed an administrative appeal in the Trumbull County Court of Common Pleas seeking to vacate an adverse decision by the State Employment Relations Board (SERB). Pursuant to a judgment entry by the Court on June 3, 2009, the Board incurred an obligation to certain bargaining unit members in the amount of \$554,528. The District has paid \$35,400 during fiscal year 2009 and has accrued the remaining \$519,128 due in four equal annual installments. The current liability has been reflected as judgments payable in the general fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

### D. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2009, resulted in no remaining voted debt margin and an unvoted debt margin of \$131,272. The District has been authorized by the Ohio Superintendent of Public Instruction to exceed its overall limitation because it has been designated a "special needs" school district as permitted by Ohio Revised Code Section 133.06(E).

### **NOTE 11 - COMPENSATED ABSENCES**

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Only administrative and support personnel who are under a full year contract (260 days) are eligible for vacation time. The Superintendent is granted 20 days of vacation per year and the Treasurer is granted 15 days of vacation per year.

Classified employees earn five to twenty days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment.

The classified personnel accumulate vacation based on the following schedules:

Hired prior to	o July 1, 1995	Hired after July 1, 1995			
Year Service	Vacation Days	Year Service	Vacation Days		
	4.0	_	_		
1 - 4	10	1	5		
5 - 9	12	2	6		
10 - 14	17	3	7		
15 - beyond	20	4	8		
		5 - 9	12		
		10 - 14	17		
		15 - beyond	20		

Each employee earns sick leave at the rate of one and one-fourth days per month. Sick leave shall accumulate during active employment on a continuous year-to-year basis. Maximum sick leave accumulation for classified employees is 355 days. Maximum sick leave accumulation for certified employees is 365 days.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 11 - COMPENSATED ABSENCES - (Continued)**

Classified employees must have been employed under contract for ten or more years or be 60 years of age with 5 years of service in the District to receive severance pay. Severance is calculated according to the following schedule:

\$40.00/day Up to 240 days 30 hours or more per week \$30.00/day Up to 240 days Less than 30 hours per week

Certified employees receive severance pay in accordance with the following formula: salary divided by one hundred, 183 times 1/4 of accumulated unused sick leave to a maximum of 50 days or the amount of \$31.00 for each day of unused accumulated sick leave not to exceed 285 days, whichever is greater.

#### **NOTE 12 - RISK MANAGEMENT**

#### A. General Risk

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District has addressed these various types of risk by purchasing a comprehensive insurance policy through commercial carriers.

General liability insurance is maintained in the amount of \$1,000,000 for each occurrence and \$3,000,000 in the aggregate.

The District maintains fleet insurance in the amount of \$1,000,000 for any one accident or loss.

The District maintains replacement cost insurance on buildings and contents in the amount of \$25,983,291.

### **B.** Workers' Compensation

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool. The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association (OSBA). The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of this grouping and representation with other participants in the Plan. The workers' compensation experience for the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for Plan rather than its individual rate. Total savings are then calculated and each participants individual performance is compared to the overall savings percentage of the Plan. A participant will either receive money from or be required to contribute to the "equity pooling fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school districts than can meet the Plan's selection criteria. The firm of Gates, McDonald & Company provides administrative, cost control and actuarial services to the Plan.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 12 - RISK MANAGEMENT - (Continued)**

#### C. Shared Risk Pool

<u>Trumbull County Insurance Consortium</u> - The District participates in the Trumbull County Insurance Consortium. This is a shared risk pool comprised of 16 Trumbull County school districts. The Consortium is governed by an assembly which consists on one representative from each participating school district (usually the Superintendent or designee). The assembly elects officers for one-year terms to service as the Board of Directors. The assembly exercises control over the operation of the Consortium. Consortium revenues are generated from charges for services.

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS**

### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under Forms and Publications.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2009, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008 and 2007 were \$109,321, \$113,658 and \$121,738, respectively; 48.34 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 13 - PENSION PLANS - (Continued)**

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2009, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008 and 2007 were \$559,253, \$565,136 and \$612,048, respectively; 83.42 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$1,797 made by the District and \$2,316 made by the plan members.

### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2009, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 14 - POSTEMPLOYMENT BENEFITS**

### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2009, 4.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2009, the actuarially determined amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2009, 2008, and 2007 were \$73,120, \$76,079 and \$66,580, respectively; 48.34 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2009, this actuarially required allocation was 0.75 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007 were \$9,020, \$8,189 and \$8,278, respectively; 48.34 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 14 - POSTEMPLOYMENT BENEFITS - (Continued)**

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$43,019, \$43,472 and \$47,081, respectively; 83.42 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, cash disbursements and encumbrances.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis); and,
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

### **Net Change in Fund Balance**

	General fund
Budget basis	\$ (25,760)
Net adjustment for revenue accruals	(61,747)
Net adjustment for expenditure accruals	(201,534)
Net adjustment for other sources/uses	86,084
Adjustments for encumbrances	80,263
GAAP basis	\$(122,694)

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 16 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

### B. Litigation

The District is a defendant in a legal proceeding pertaining to matters which are incidental to performing routine governmental and other functions. Based on the status of this legal proceeding, it is the opinion of management that the ultimate resolution of such will not have a material effect on the District's financial statements. During fiscal year 2009 the District received an adverse judgment resulting in a liability for the District. See note 10 for detail on judgments against the District.

### **NOTE 17 - STATUTORY RESERVES**

The District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year-end. These amounts must be carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

	Textbooks/ Instructional <u>Materials</u>	Capital Maintenance Reserve
Set-aside balance as of June 30, 2008 Current year set-aside requirement	\$ (43,200) 199,589	\$ (14,810,729) 199,589
Current year offsets Qualifying disbursements	(176,767)	(303,249)
Total	\$ (20,378)	\$ (14,914,389)
Balance carried forward to FY 2010	\$ 20,378	\$ (14,810,729)

The District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero for the textbooks/instructional materials and capital acquisition reserves, these extra amounts may be used to reduce the set-aside requirements for future years. The negative amounts are therefore presented as being carried forward to next fiscal year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE 18 - FINANCIAL CONDITION**

On March 2, 2006, the District was declared to be in fiscal watch by the Ohio Department of Education and Auditor of State. The general fund and other funds' year end deficit balances have been disclosed in Note 3. An entity may be released from fiscal watch if the Department of Education determines that corrective actions have been or are being implemented. The Auditor of State's office has performed a performance audit and has made recommendations to the District.

#### **NOTE 19 – CONTRACTUAL COMMITMENTS**

As of June 30, 2009, the District has commitments with the following companies for the construction project.

			An	ount Paid		Amount
		Contract		as of	]	Remaining
	Amount		June 30, 2009		on Contract	
Hudson Construction, Inc.	\$	15,617,800	\$	-	\$	15,617,800
SA Communale Company Inc.		223,500		-		223,500
WT Tri Area Electric Co., Inc.		3,552,613		-		3,552,613
Komar Plumbing Company Inc.		1,057,804		-		1,057,804
York Mahoning Mech. Contractors		2,838,000		-		2,838,000
M&W Drilling LLC		792,000		472,821		319,179
Total	\$	24,081,717	\$	472,821	\$	23,608,896

These contractual commitments relate to the OSFC project undertaken by the District. In addition to the amounts paid above, the District has recorded contracts payable in the amounts of \$332,289 for costs incurred prior to fiscal year end on the OSFC project. Costs incurred by fiscal year end (including contracts) have been recorded as construction-in-progress in the District's capital assets (See Note 8).

### FEDERAL AWARDS EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30 2009

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education:						
Child Nutrition Cluster: Non-Cash Assistance (Food Distribution): National School Lunch Program		10.555		\$22,745		\$22,745
Cash Assistance: National School Breakfast Program National School Lunch Program Subtotal - Cash Assistance	05PU-2009 LLP4-2009	10.553 10.555	\$62,416 220,236 282,652		\$62,416 220,236 282,652	
Total - Child Nutrition Cluster			282,652	22,745	282,652	22,745
Total U.S. Department of Agriculture			282,652	22,745	282,652	22,745
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education:						
Grants to Local Educational Agencies (Title 1 of the ESEA)	C1-S1-08	84.010	27,535		204 272	
Subtotal - CFDA 84.010	C1-S1-09		240,642 268,177		204,372	
Special Education Cluster: Special Education Grants to States (IDEA Part B - Title VI)	6B-SF-08 6B-SF-09	84.027	46,154 242,868		60,463 224,611	
Subtotal - Special Education Cluster	02 01 00		289,022		285,074	
Drug Free Schools Grant	DR-S1-08	84.186	663		4.054	
Subtotal - CFDA 84.186	DR-S1-09		1,354 2,017		1,354 1,354	
Innovative Educational Program Strategies - Title V	C2-S1-08	84.298	1,279		1,758	
Subtotal - CFDA 84.298	C2-S1-09		1,377		1,758	
Technology Fund - Title II-D	TJ-S1-09	84.318	286		286	
Improving Teacher Quality State Grants (Title II-A)	TR-S1-08	84.367	1,759		1,207	
Subtotal - CFDA 84.367	TR-S1-09		79,659 81,418		74,035 75,242	
Total U.S. Department of Education			642,297		568,086	
Totals			\$924,949	\$22,745	\$850,738	\$22,745

The accompanying notes to the Federal Awards Expenditures Schedule are an integral part of this schedule.

### NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30, 2009

### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Expenditures Schedule (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

### **NOTE B - CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

### **NOTE C - FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Brookfield Local School District Trumbull County 7003 Grove Street Brookfield, Ohio 44403

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Brookfield Local School District, Trumbull County, (the District) as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 21, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain matters that we reported to the District's management in a separate letter dated May 21, 2010.

Brookfield Local School District
Trumbull County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
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### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We did note certain noncompliance or other matters that we reported to the District's management in a separate letter dated May 21, 2010.

We intend this report solely for the information and use of the management, Board of Education, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

May 21, 2010



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Brookfield Local School District Trumbull County 7003 Grove Street Brookfield, Ohio 44403

To the Board of Education:

### Compliance

We have audited the compliance of the Brookfield Local School District (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2009. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Brookfield Local School District complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended June 30, 2009.

### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503-1293 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Brookfield Local School District
Trumbull County
Independent Accountants' Report on Compliance with Requirements
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A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that the District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the management, Board of Education, and federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

May 21, 2010

### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2009

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster – CFDA 10.553 and 10.555 and Special Education Grants to States (IDEA Part B) – CFDA 84.027
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### None

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

### None

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## SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A -133 § .315 (b) JUNE 30, 2009

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2008-001	Ohio Rev. Code §5705.412 - Failure to do a 412 certificate	Yes	
2008-002	Disposal of Free and Reduced Price Meal Applications – Eligibility Questioned 100% for Food Nutrition Program	Yes	
2008-003	Disposal of Free and Reduced Price Lunch Applications – Eligibility Questioned 100% for Title 1	Yes	

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#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Brookfield Local School District Trumbull County 7003 Grove Street Brookfield, Ohio 44403

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Brookfield Local School District (the District) has adopted an anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy.
- 2. We read the policy, noting it included the following requirements from Ohio Rev. Code Section 3313.666(B):
  - A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
  - (2) A definition of harassment, intimidation, or bullying that shall include the definition in division (A) of Ohio Rev. Code Section 3313.666;
  - (3) A procedure for reporting prohibited incidents;
  - (4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the principal;

Brookfield Local School District Trumbull County Independent Accountants' Report on Applying Agreed-Upon Procedures Page 2

- (5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written reports pertaining to the prohibited incident;
- (6) A procedure for documenting any prohibited incident that is reported;
- (7) A procedure for responding to and investigating any reported incident;
- (8) A strategy for protecting a victim from additional harassment, intimidation, or bullying, and from retaliation following a report;
- (9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first amendment to the Constitution of the United States:
- (10) A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and post the summary on its web site, if the district has a web site, to the extent permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Education and is not intended to be and should not be used by anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

May 21, 2010



# Mary Taylor, CPA Auditor of State

### **BROOKFIELD LOCAL SCHOOL DISTRICT**

### TRUMBULL COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 17, 2010