# City of Springdale

# **Hamilton County**

Regular Audit

January 1, 2009 through December 31, 2009

Fiscal Year Audited Under GAGAS: 2009

Berninger Maddox, Inc Certified Public Accountants

3863 Glenmore Avenue Cincinnati, OH 45211

Phone 513-481-7727 Fax 513-481-7785 www.maddox-cpa.com



# Mary Taylor, CPA Auditor of State

City Council City of Springdale 11700 Springfield Pike Springdale, Ohio 45246

We have reviewed the *Independent Auditor's Report* of the City of Springdale, Hamilton County, prepared by Berninger Maddox Inc., for the audit period January 1, 2009 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Springdale is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

October 28, 2010



# City of Springdale Hamilton County

# Table of Contents

TITLE	PAGE
Independent Auditor's Report on Internal Control Over Financial	
Reporting and on Compliance and Other Matters Based on an	
Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	1-2



# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Springdale Hamilton County 11700 Springfield Pike Springdale, OH 45246

To the Members of Council and Mayor:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Springdale, Hamilton County, (the Government) as of and for the year ended December 31, 2009, which collectively comprise the Government's basic financial statements and have issued our report thereon dated June 3, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Government's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Government's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Government's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Government's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in

internal control over financial reporting that we consider material weaknesses, as defined above.

# **Compliance and Other Matters**

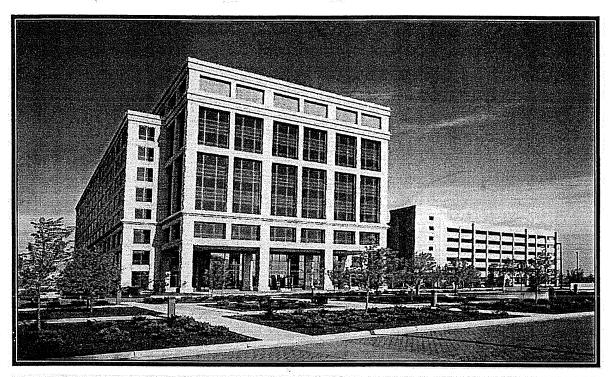
As part of reasonably assuring whether the Government's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

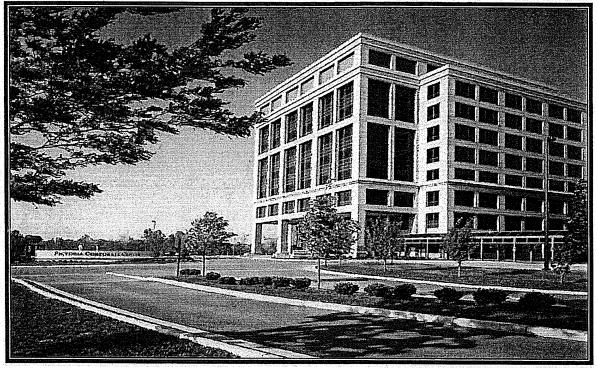
We intend this report solely for the information and use of management and members of Council. We intend it for no one other than these specified parties.

Berninger Maddox Inc

Berninger Maddox Inc. June 3, 2010

# City of Springdale, Ohio



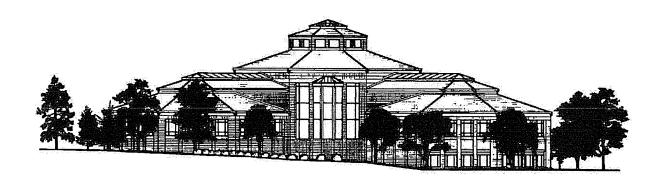


Comprehensive Annual Financial Report For the Year Ended December 31, 2009

# CITY OF SPRINGDALE, OHIO

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2009



# PREPARED BY:

# FINANCE DEPARTMENT

FINANCE OFFICER/ TAX COMMISSIONER ACCOUNT CLERK II ACCOUNT CLERK I

CLERK OF COUNCIL/ FINANCE DIRECTOR

Jeffrey T. Williams

Martha R. Holden Cynthia A. Miller

Kathy McNear



# On The Cover

# Pictoria Tower

In 2001, construction was completed on an office complex that would light up the Springdale skyline. Located at 225 Pictoria Way, the tower is a 253,353 square foot, eight story, Class A office complex designed by nationally acclaimed architectural group Cooper-Carry. The tower features:

- \* State of the art communications infrastructure
- \* Free covered parking 1,132 space garage
- \* Landscaped courtyard
- \* Conference center
- \* 34,000 square foot floor plates
- \* Close proximity to the interstate

# CITY OF SPRINGDALE, OHIO COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2009

# TABLE OF CONTENTS

# **INTRODUCTORY SECTION**

Letter of Transmittal	1
Elected Officials and Administrative Personnel	8
Organizational Table	9
Certificate of Achievement for Excellence in Financial Reporting – 2008	10
FINANCIAL SECTION	
Independent Auditor's Report	11
Management's Discussion and Analysis	13
Basic Financial Statements:	25
Government-Wide Financial Statements:	
Statement of Net Assets	26
Statement of Activities	27
Fund Financial Statements:	
Balance Sheet – Governmental Funds	28
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	29
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	30
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	31
Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Budgetary Basis) – General Fund	32

# TABLE OF CONTENTS (Continued)

Statement of Fiduciary Assets and Liabilities	33
Notes to the Basic Financial Statements	34
Combining Statements and Individual Fund Schedules:	62
Nonmajor Governmental Funds:	
Combining Balance Sheet	64
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	65
Nonmajor Special Revenue Funds:	
Combining Balance Sheet	66
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	68
Nonmajor Capital Projects Fund:	
Balance Sheet	70
Statement of Revenues, Expenditures, and Changes in Fund Balance	71
Individual Fund Schedules of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual (Non-GAAP Budgetary Basis)	
Major Funds:	
General Fund	72
Capital Improvements Fund	74
Northwest Business District Tax Increment Financing Fund	75
Nonmajor Funds:	
Street Construction, Maintenance and Repair Fund	76
State Highway Fund	77
Grants Fund	78

# **TABLE OF CONTENTS (Continued)**

Drug Law Enforcement Fund	79
Law Enforcement Fund	80
Law Enforcement Training Fund	81
Driving Under the Influence Fund	82
Residential Recycling Incentive Fund	83
Vehicle Immobilization Fee Fund	84
Parks and Urban Forestry Fund	85
Adult Sports Fund	86
Tri-County Mall Tax Increment Financing Fund	87
Community Center Debt Fund	88
Agency Fund:	
Schedule of Changes in Assets and Liabilities	90
STATISTICAL SECTION	
Net Assets by Component – Last Seven Fiscal Years	92
Changes in Net Assets – Last Seven Fiscal Years	93
Fund Balances of Governmental Funds – Last Ten Fiscal Years	96
Changes in Fund Balances of Governmental Funds – Last Ten Fiscal Years	97
Assessed Valuation and Estimated Actual Values of Taxable Property – Last Ten Fiscal Years	99
Property Tax Rates, Direct and Overlapping Governments - Last Ten Fiscal Years	100
Property Tax Levies and Collections - Last Ten Fiscal Years	101
Principal Property Taxpayers	102

# **TABLE OF CONTENTS (Continued)**

General Activities Tax Revenues by Source - Last Seven Fiscal Years	103
Income Tax Revenue by Payer Type - Last Ten Fiscal Years	104
Ratio of Outstanding Debt by Type to Total Personal Income and Debt per Capita – Last Ten Fiscal Years	105
Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt per Capita – Last Ten Fiscal Years	106
Ratio of Annual Debt Service Expenditures for General Obligation Bonded Debt to Total General Governmental Expenditures – Last Ten Fiscal Years	107
Computation of Direct and Overlapping Debt	108
Computation of Legal Debt Margin - Last Ten Fiscal Years	109
Demographic and Economic Statistics – Last Ten Fiscal Years	110
Principal Employers	111
Full Time Employees by Function/Department – Last Ten Fiscal Years	112
Operating Indicators by Function/Department – Last Ten Fiscal Years	114
Capital Asset Statistics by Function/Department – Last Ten Fiscal Years	116



# INTRODUCTORY SECTION

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DOYLE H. WEBSTER Mayor

DERRICK PARHAM
City Administrator

KATHY McNEAR Clerk of Council / Finance Director

June 3, 2010

Honorable Doyle H. Webster, Members of City Council, and Citizens of the City of Springdale City of Springdale, Ohio 11700 Springfield Pike Springdale, Ohio 45246

Dear Mayor Webster, Members of City Council, and Citizens:

The Comprehensive Annual Financial Report of the City of Springdale, Ohio, for the year-ended December 31, 2009, is hereby submitted. While there is no legal requirement for the preparation of this report, it represents a commitment by the City to conform to nationally recognized standards of excellence in financial reporting. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the City. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner that presents fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City of Springdale's activities have been included.

The Comprehensive Annual Financial Report is prepared in accordance with GASB Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments." GASB Statement No. 34 was developed to make annual financial reports of state and local governments easier to understand and more useful to those who make decisions using government financial information. This report represents and reflects the City's financial operations and condition to the City's residents, its elected officials, management personnel, financial institutions, City bondholders, rating agencies and all other interested parties.

The Comprehensive Annual Financial Report is presented in three sections as follows:

- 1. <u>Introductory Section</u> includes this letter of transmittal, which addresses the organization, accomplishments, and the operational structure of the City; a list of the principal officials and administrative personnel, and the City's organizational table.
- 2. <u>Financial Section</u> includes the Independent Auditor's Report, Management's Discussion and Analysis, basic financial statements and notes, which provide an overview of the City's financial position and operating results, and the combining financial statements of nonmajor funds and other schedules that provide detailed information relative to the basic financial statements.

3. <u>Statistical Section</u> – presents social and economic data, financial trend information, and data relative to the fiscal capacity of the City.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City's MD&A can be found in the Financial Section immediately following the Independent Auditor's Report.

# REPORTING ENTITY

This report presents the financial activity of the City in accordance with accounting principles generally accepted in the United States of America (GAAP) as set forth by the Governmental Accounting Standards Board (GASB) and other recognized authoritative sources, and is consistent with the new reporting model as promulgated by GASB Statement No. 34.

### THE CITY OF SPRINGDALE

The City of Springdale is an Ohio community located in northern Hamilton County, approximately twenty miles from downtown Cincinnati. The City is 5.08 square miles and serves an estimated residential population of 10,384 and an estimated daytime population ranging from 55,000 to 60,000. The City maintains a highly developed commercial and industrial community, as well as stable residential neighborhoods.

The area was settled in the early 1800's and was incorporated as a Village in December of 1959 and became a City in February of 1971. The City is a home rule municipal corporation operating under its own charter, initially adopted on November 3, 1964, and last amended in November of 2009.

The City operates under a non-partisan Council/Mayor form of government. Under this system, seven council members, who are the policy makers (three elected at-large and four elected by districts), serve four-year terms. The Mayor is the chief executive and administrative officer of the City and is elected at-large to a four-year term. The Mayor appoints the City Administrator and all executive department directors, with the exception of the Finance Officer/Tax Commissioner, who is appointed by the Clerk of Council/Finance Director with the confirmation of City Council. The Clerk of Council/Finance Director is the chief fiscal officer of the City and is elected at-large to a four-year term.

The City was the recipient of the following awards in 2009:

- \* Community Traffic Safety Award, Platinum Level, awarded by the AAA Association (this is the fifth consecutive year for this award),
- \* Police Department Accreditation from the Commission on Accredited Law Enforcement Agencies (valid through 2009),
- \* Tree-City USA Award (the City has received this award for the past eighteen years),
- \* Excellence in Salt Storage Award, awarded by the Salt Institute of America,
- \* 1,2,3 Swim! Program Award, issued by the Miami Valley Risk Management Association.
- \* Parks and Recreation department was recognized as a "Most Effective Departmental Risk Management Program" by the Miami Valley Risk Management Association (the department has received this award in seven of the past eight years),

- Parks and Recreation Department received a Meritorious Award for adult and senior programming for the "Adult Night at the Rec" program, as awarded by the Ohio Parks and Recreation Association, and
- \* Frank F. Ferris II Community Planning Award presented by the Hamilton County Regional Planning Commission, for the Tri-County Retail District Plan for Revitalization.

The City provides a full range of services including police and fire protection; parks and recreation; planning and zoning; sanitation services; construction and maintenance of highways, streets and infrastructure; recreational activities and cultural events; and general administrative services. Following is a brief summary of the City departments:

Administration Department - responsible for providing support to all elected officials, information to the public and leadership and administrative support to City employees in executing the policies of Council and the laws of the City through effective communication, fiscal management, human resource management, and risk management.

Economic Development Department - responsible for contributing to the economic health and vitality of all segments of the City's commercial, industrial, and retail business sectors.

Police Department - responsible for interacting with the community and promoting public safety and providing service through crime prevention, proactive and responsive patrols, investigations, and support service.

Fire Department - responsible for preserving life and property by maintaining a corps of professional, properly trained and fully equipped personnel capable of providing fire prevention, fire suppression and rescue, and emergency medical services.

Building Department - responsible for ensuring a safe and sanitary environment for the community through enforcing City and State laws relating to new and existing construction and land use regulation. The Building Official enforces the provisions of the City code, issues zoning and plan reviews, and issues permits for new construction, modifications, and repairs.

Finance Department - responsible for financial management of the City's funds by recording receipts and expenditures, maintaining accurate financial records, investing inactive funds, and issuing the year-end financial report in accordance with accounting principles generally accepted in the United States of America.

Tax Department - responsible for enforcing the City tax code by collecting the City earnings tax, assisting taxpayers in the preparation of tax returns, issuing tax refunds, and maintaining accurate taxpayer records.

Parks and Recreation Department - responsible for providing year-round leisure activities and providing well maintained facilities for City citizens of all ages and interests, and maintaining the City Community Center, playgrounds, and parks.

Health Department - responsible for protecting and promoting the health and well being of the people who live and work in the City through effective health policy that promotes disease prevention and community health education.

Public Works Department - responsible for providing a safe, effective, aesthetically pleasing physical environment through street maintenance and improvement, public building, grounds, and facilities maintenance, vehicle and equipment maintenance, and environmental services.

# ECONOMIC CONDITIONS AND OUTLOOK

# Local Economy

The estimated daytime population of the City ranges from 55,000 to 60,000, representing the workforce and those who visit the numerous retail and other establishments. At year-end 2009 there were approximately 1,500 businesses and organizations located in the city limits. Currently, 13 businesses located in Springdale employ greater than 300 employees. Springdale also has approximately 85 restaurants and 18 theatre screens. The 2009 unemployment rate for the Greater Cincinnati area was 8.9%.

The Tri-County Mall and over ten other shopping centers and retail establishments, collectively total more than 4.4 million square feet and comprise the largest concentration of retail development in Hamilton County. Springdale has approximately 2.2 million square feet of office space (1.45 million represents Class A office space), representing more than 12% of all office space in the suburban Greater Cincinnati area.

# <u>Industries Affecting the Local Economy</u>

Springdale is fortunate to have local and national businesses included as part of the corporate citizenry, including General Electric, Proctor and Gamble, The Sheakley Group, Ampac, Avon, Cincom Systems, Federated Stores, and Sears Roebuck and Company.

Springdale has a wide variety of manufacturing businesses, including the Avon Company (cosmetic manufacturing), John Morrell (meat packing), and the Ampac Company (plastic bag manufacturing). Springdale also has many retail and restaurant businesses including Sears Roebuck and Company, Macy's, Dave and Busters, Costco, Lowes, Best Buy, Target, Sam's Wholesale, Outback Steakhouse, BJ's Restaurant and Brewhouse, and TGI Fridays.

Currently there are six hotels/motels operating in the City, representing approximately 430 rooms.

### Future Economic Outlook

Springdale has the largest concentration of retail development in Hamilton County, as well as one of the largest concentrations of office space. As a result of this concentration, the current state of the national economy has had a negative affect on the local economy, and therefore the City has experienced a number of retail, restaurant, and other business closings. The current retail vacancy rate is approximately 19%, as compared to 2004 when the rate was approximately 5%. The current office space vacancy rate is approximately 19%, as compared to 2006 when the rate was approximately 9%.

In 2008, the largest employer in the City announced that it would be moving employees out of the City. One-half of the employees were relocated at the end of 2009 (representing the loss of 300,000 square feet of office space use) with the possibility of the remaining employees leaving at the end of 2011. Also, in 2009, the second largest employer in the City announced that it would be leaving Springdale by mid 2012. These vacancies will have a dramatic affect on the amount of revenues received from income tax withholdings. When City administration became aware of the employers plans for leaving the City, steps were taken to revise current budget projections and further cut costs in an attempt to offset the affect of the future lost revenue. Also, the City economic development department has been aggressively working with the property owners regarding finding tenants for the vacated office space.

Following is a list of projects that have had or will have a positive affect on the local economy:

- \* The Springdale Retail Revitalization Plan is complete and when implemented will help attract new retail activity.
- \* Road infrastructure improvements on I-275 will improve access to city establishments,
- \* Expansion of senior housing at the Maple Knoll Center, Baldwin Grove, and The Park have added over 200 residential units, and
- \* Leases with office tenants representing 136,000 square feet to buildings in the City during late 2009 and into 2010 will have a positive effect on fiscal conditions.

### **MAJOR INITIATIVES**

# Major Projects for 2009

- \* State Route 4 / West Crescentville Road Intersection Project: This project is a joint strategy with the City of Fairfield to increase traffic capacity through the State Route 4/Crescentville Road intersection. The existing State Route 4 northbound to eastbound exclusive right turn lane was converted to an additional northbound through lane. An exclusive right turn lane on State Route 4 south of the intersection was added. Also, a second dedicated southbound lane to a point opposite the Showcase Cinema entrance was also added. The total construction cost is budgeted at approximately \$2.6 million. The City of Springdale portion of the project is approximately \$911,000, which includes state grants of approximately \$814,000 and the Springdale local share of \$96,787. As of December 31, 2009, accumulative project expenditures were \$700,871.
- \* State Route 747 / East Crescentville Road Intersection Project: This is a joint project between Springdale and Butler County. This project increased the intersections through movement and turn lane capacity. The total construction cost is budgeted at approximately \$3.68 million. Of the budgeted amount, 90% of the cost is to be covered by State grants. The remaining local share is split equally between Springdale and Butler County. As of December 31, 2009, expenditures for Springdale were approximately \$1.3 million.
- \* Glensprings Drive / I-275 Modification Project: This project provided for a continuous lane northbound on State Route 4 from Glensprings Drive to the eastbound I-275 entrance ramp. It also widened the eastbound I-275 exit ramp to State Route 4. The total construction cost is budgeted at approximately \$760,000. Of the budgeted amount, 90% is to be covered by State grants. As of December 31, 2009, accumulative project expenditures were approximately \$612,000.

# **Future Projects**

- \* Traffic Signal System Upgrade Project: This project will replace all of the ageing traffic signal equipment and controllers, replace the deteriorating communication cable with fiber optic cable, install additional PTZ cameras for traffic management, convert the current linear closed loop systems to a comprehensive, centrally controlled system and upgrade all pedestrian facilities to meet ADA requirements. The total cost of this project is estimated at \$936,000 and is scheduled for 2011. 80% of the project cost will be covered by State grants.
- \* State Route 747 Northbound to 1-275 Westbound Improvements: This project will add a second left turn lane on State Route 747 to the westbound on-ramp of 1-275, therefore relieving congestion during rush hour. The total construction cost of this project is estimated at \$621,000 and

construction is scheduled for 2011. The local share of the construction cost is estimated to be \$195,000 and the remaining cost will be covered by State grants.

- \* Northland Boulevard Repair and Resurfacing: This project will include the repair and resurfacing of Northland Boulevard from just west of State Route 4 to Kemper Road. The total construction cost for this project is estimated at \$950,000 and will be covered by Federal Stimulus grants. Construction is scheduled to begin in 2010.
- \* State Route 4 Southbound Lane Addition: This project will begin at the southern terminus of the State Route 4/Crescentville Road Improvement Project and will continue the additional southbound lane to the I-275 Bridge. The total construction cost for this project is estimated at \$430,000. Construction is scheduled to begin in 2010.

# FINANCIAL INFORMATION

# Internal Control Framework

City management is responsible for establishing and maintaining internal controls designed to ensure that the assets of the City are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America. The internal controls are designed to provide reasonable assurance that these objectives are met through evaluation of the following criteria: (1) The cost of an internal control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits required involves estimates and judgments by management. Management believes that the City's internal controls provide reasonable assurance that assets are safeguarded, transactions are recorded and reported appropriately, and policies are followed.

# **Budgetary Controls**

In addition to the above, the City maintains budgetary internal controls to ensure compliance with legal provisions embodied in the annual appropriated budget by City Council. The activity of all funds is included in the annual appropriation budget. The City also maintains an encumbrance accounting system to maintain budgetary control. The control is maintained through the encumbering of estimated purchases through the use of formal approved purchase orders. Encumbered amounts do not lapse at year-end, unused encumbrances are carried over to the following year. City Council receives a monthly report of amounts in the City's bank accounts reconciled to the amounts on the City's internal records. Also, Council receives a monthly report comparing budgeted and actual revenue and expenditures.

As demonstrated by the statements and schedules included in the financial section of this report, the City continues meeting its responsibility for sound financial management.

# CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING - 2008

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Springdale, Ohio for its comprehensive annual financial report for the fiscal year-ended December 31, 2008. This was the ninth consecutive year that the government received this prestigious award. In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### OTHER INFORMATION

# Independent Audit

State statute requires that an annual audit be performed by the Auditor of State or by an independent certified public accountant approved by the Auditor of State. The firm of Berninger Maddox Inc., has performed the City audit for the year-ended December 31, 2009. Auditing standards generally accepted in the United States of America and the standards set forth in the General Accounting Office's "Government Auditing Standards" were used by the auditors in conducting the engagement. The auditors' report on the basic financial statements and the combining and individual fund statements and schedules are included in the financial section of this report. The auditors' report on internal controls and compliance with applicable laws and regulations can be found in a separately issued audit report.

# **Acknowledgements**

The timely preparation of the Comprehensive Annual Financial Report for the year-ended December 31, 2009 was made possible by the dedicated service of the finance department staff as well as other City departments. We express our sincere appreciation for the contributions made in the preparation of this report. Also, we would like to thank the Mayor and the City Council for their interest and support in planning and conducting the financial operations of the City in a dedicated and responsible manner.

Respectfully submitted,

Derrick Parham City Administrator

Kathy McNear

Clerk of Council/Finance Director

Jeffrey T. Williams

Finance Officer/Tax Commissioner

# CITY OF SPRINGDALE, OHIO ELECTED OFFICIALS AND ADMINISTRATIVE PERSONNEL AS OF DECEMBER 31, 2009

# **ELECTED OFFICIALS**

<u>Name</u>	<u>Title</u>	Term of Office	Salary
Doyle H. Webster	Mayor	12/01/07-11/30/11	\$21,000
Marjorie Harlow	President	12/01/09-11/30/13	8,475
Thomas Vanover	Vice-President	12/01/09-11/30/13	7,875
Robert Diehl	Member	12/01/07-11/30/11	7,875
Holly Emerson	Member	12/01/09-11/30/13	7,875
Lawrence Hawkins	Member	12/01/09-11/30/13	7,875
James Squires	Member	12/01/07-11/30/11	7,875
Steven Galster	Member	12/01/07-11/30/11	7,875
Kathy McNear (1)	Clerk of Council/	12/01/07-11/30/11	16,800
± 11 € 11 € 11 € 11 € 11 € 11 € 11 € 11	Finance Director		

# **ADMINISTRATIVE PERSONNEL**

Derrick Parham, City Administrator Jerry Thamann, Assistant City Administrator Jeff Tulloch, Economic Development Director

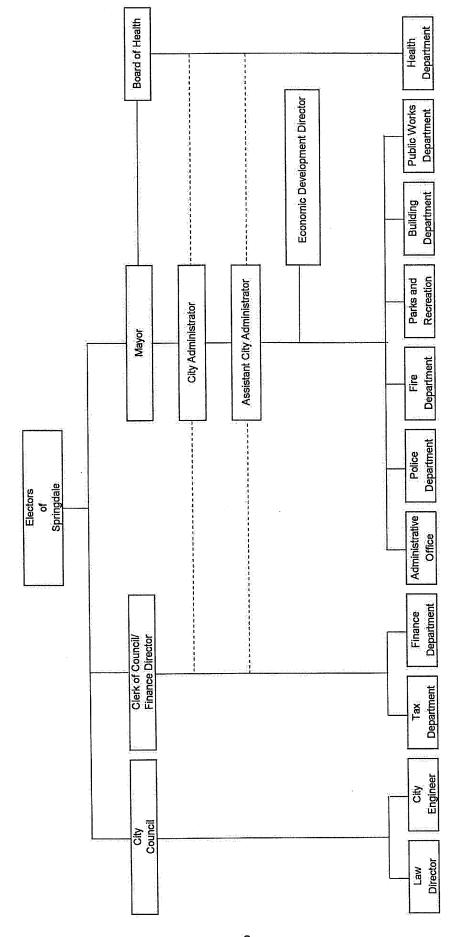
Jeff Agricola, Superintendent of Public Works
Greg Karle, Parks and Recreation Director
Michael Laage, Chief of Police
William McErlane, Building Official
Cammie Mitrione, Health Commissioner
Daniel Shroyer, Fire Chief
Jeffrey T. Williams, Finance Officer/Tax Commissioner (2)

Kenneth J. Schneider, Law Director Don Shvegzda, City Engineer Mark Piepmeier, City Prosecutor Donald White, City Magistrate

- (1) Surety bond is held with the Western Surety Company in the amount of \$25,000. The bond is renewed annually.
- (2) Surety bond is held with the Travelers Casualty and Surety Company of America in the amount of \$25,000. The bond is renewed annually.

# CITY OF SPRINGDALE

# ORGANIZATIONAL TABLE



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Springdale Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2008

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

**Executive Director** 



# FINANCIAL SECTION

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3863 Glenmore Avenue Cincinnati, OH 45211

### INDEPENDENT AUDITOR'S REPORT

Members of Council and Mayor City of Springdale Hamilton County 11700 Springfield Pike Springdale, OH 45246

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of The City of Springdale (the City) as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2009, and the respective changes in financial position thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated June 3, 2010, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report

is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements as a whole. The introductory section, combining and individual nonmajor fund financial statements and statistical section, are presented for purposes of additional analysis and are not a required part of the financial statements. The combining and individual nonmajor fund financial statements and schedules has been subjected to the auditing procedures applied in the audit of the financial statements and in our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Berninger Maddox Inc

June 3, 2010

The City of Springdale discussion and analysis of the financial performance provide an overall review of the City's financial activities for the year-ended December 31, 2009. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, and the basic financial statements to enhance their understanding of the City's financial performance.

# FINANCIAL HIGHLIGHTS

Key financial highlights for 2009 are as follows:

- \* The assets of the City exceeded its liabilities at December 31, 2009 by \$49,576,939 (net assets). Of this amount, \$8,142,658 (governmental unrestricted net assets) may be used to meet the City's ongoing obligations to citizens and creditors.
- \* The City's total net assets increased by \$1,002,776 which represents a 2% increase from 2008.
- \* During the year, the City had revenues for governmental activities that were \$1,002,776 greater than expenses.
- \* The City's governmental funds reported a combined ending fund balance of \$7,863,748. Of this amount, \$6,076,000 is available for spending (unreserved fund balance) on behalf of its citizens.
- \* During 2009, the City reduced long-term general obligation debt by \$401,072.
- \* During 2009, the City maintained a bond credit rating of Aa3, as issued by Moody's Investors Services in 2002.

### USING THIS ANNUAL FINANCIAL REPORT

This annual report consists of a series of financial statements and notes to those statements. These statements are presented so the reader can understand the City's financial position as a whole and also give a detailed view of the City's fiscal condition.

The statement of net assets and statement of activities provide information about the activities of the City as a whole, presenting a longer-term view of those activities. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as the amount of funds available for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

# REPORTING THE CITY AS A WHOLE

# The Statement of Net Assets and the Statement of Activities

The analysis of the City as a whole begins with the statement of net assets and the statement of activities. These reports provide information that will help the reader to determine if the City is financially better or worse as a result of the year's activities. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by private sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net assets and the change in those assets. This change in net assets informs the reader whether the City's financial position, as a whole, has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of City capital assets will also need to be evaluated. In the statement of net assets and the statement of activities, the City reports government activities, where most of the City's services are reported, including police, fire, public works, administration, and all other departments.

# REPORTING THE CITY'S MOST SIGNIFICANT FUNDS

# **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds. Fund financial reports provide detailed information about the City's major funds.

Governmental Funds: Most of the City's services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or less financial resources that can be spent in the near future on services provided to residents. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is reconciled in the basic financial statements.

Fiduciary Funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City has one agency fund to report within the fiduciary fund category. Agency funds are reported on a full accrual basis and only present a statement of assets and liabilities.

Based on restrictions on the use of monies, the City has established separate funds which account for the services provided to residents. However, these fund financial statements focus on the City's most significant funds. The major funds are the general fund, capital improvements fund, and the northwest business district tax increment financing fund.

Notes to the Basic Financial Statements: The notes provide additional information that is essential to a full understanding of the data provided in the governmental-wide and fund financial statements.

Other information: In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As stated earlier, the statement of net assets and the statement of activities present information about the City as a whole. Table 1 provides a summary of the City's net assets for 2009 as compared to 2008.

Table 1	Governmental Activities			
	2009	2008		
Assets				
Current and other assets	\$13,882,426	\$14,320,421		
Capital assets, net	45,420,766	44,608,036		
Total assets	59,303,192	58,928,457		
Liabilities				
Current and other liabilities	3,301,201	3,388,949		
Long-term liabilities:				
Due within one year	577,051	569,341		
Due in more than one year	5,848,001	6,396,004		
Total liabilities	9,726,253	10,354,294		
Net Assets				
Invested in capital assets, net of debt	39,685,777	38,409,204		
Restricted	1,748,504	2,140,761		
Unrestricted	8,142,658	8,024,198		
Total net assets	\$49,576,939	\$48,574,163		

Net assets of the City's governmental activities increased \$1,002,776. Notable changes from 2008 to 2009 include current and other assets and long-term liabilities. The notable items in current and other assets include taxes receivable, which reflects a decrease from 2008 as a result of decreased earnings tax revenues, as well as payments in lieu of taxes receivable, which reflects a decrease from 2008 as a result of a smaller year-end accrual based on the Pictoria TIF Phase II service payments, and intergovernmental receivable, which reflected smaller year-end accruals at year-end 2009. The notable items in long-term liabilities, due in more than one year, reflect debt principal payments made during 2009.

Also in 2009, the following significant projects were included as additions to capital assets which are reflected above (list does not reflect all additions to capital assets):

Construction in progress - State Route 4/Glensprings/I-275	\$612,176
Construction in progress - State Route 747/Crescentville	1,123,969
Construction in progress - State Route 4/Crescentville	311,454
Construction in progress - Veterans Memorial	221,873

Table 2 provides a summary of the changes in net assets at year-end and revenues and expense for 2009 as compared to 2008.

Table 2	Governmental Activities		
	2009	2008	
Revenues			
Program revenues:			
Charges for services	\$1,103,121	\$1,045,650	
Operating grants and contributions	169,939	255,165	
Capital grants and contributions	2,472,788	225,827	
Total program revenues	3,745,848	1,526,642	
General revenues:			
Municipal income taxes	12,903,475	13,924,066	
Property and other taxes	1,533,906	1,615,652	
Payments in lieu of taxes	682,506	813,210	
Special assessments	430,108	217,836	
Grants and entitlements not restricted	1,921,521	2,305,337	
Investment earnings	30,041	190,659	
Other	439,322	447,775	
Total general revenues	17,940,879	19,514,535	
Total revenues	21,686,727	21,041,177	
Program Expenses			
Governmental activities:			
Security of persons and property	8,456,664	8,621,133	
Public health services	329,233	350,211	
Leisure time activities	1,966,513	2,165,723	
Community environment	636,329	569,724	
Transportation	3,042,133	2,404,303	
General government	5,934,624	6,009,237	
Interest and fiscal charges	318,455	334,096	
Total expenses	20,683,951	20,454,427	
Change in net assets	1,002,776	586,750	
Beginning net assets	48,574,163	47,987,413	
Ending net assets	\$49,576,939	\$48,574,163	

Governmental activities 2009 total revenues increased \$645,550 from 2008, and 2009 total expenses increased \$229,524 over 2008. Significant changes are addressed below:

# Municipal Income Tax Revenue

The largest revenue line item, municipal income taxes, decreased \$1,020,591 from 2008 to 2009. The total cash basis income tax revenue for 2009 was \$13,678,901 as compared to \$14,884,825 in 2008, a decrease of \$1,205,924. This difference can be attributed to lower amounts received from business tax returns and declarations, as well as lower business employee withholdings. The decreases are the result of general current economic conditions. The difference between the cash

basis and the accrual basis are the result of year-end adjustments to convert the cash basis figures to accrual as required.

# Capital Grants and Contributions Revenue

Capital grants and contributions increased \$2,246,961 from 2008 to 2009. This is due to capital grant activity associated with road improvement projects in 2009 being larger than 2008.

# Transportation Expense

Transportation expense increased \$637,830 from 2008 to 2009. This is due to an increase of expenditures of a capital nature in 2009 that did not qualify as capital outlay expense, and therefore, were categorized as transportation expense.

Table 3 below shows 2009 percentages of revenues and expenses:

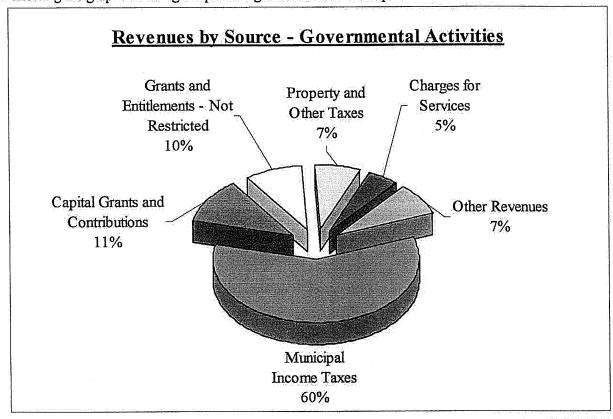
Table 3	\$	%
Revenues	· <u>· · · · · · · · · · · · · · · · · · </u>	· · · · · · · · · · · · · · · · · · ·
Program revenues:		
Charges for services	\$1,103,121	5%
Operating grants and contributions	169,939	· <del>=</del>
Capital grants and contributions	2,472,788	11%
Total program revenues	3,745,848	16%
General revenues:		
Municipal income taxes	12,903,475	60%
Property and other taxes	1,533,906	7%
Payments in lieu of taxes	682,506	3%
Special assessments	430,108	2%
Grants and entitlements not restricted	1,921,521	10%
Investment earnings	30,041	2 <del>-4</del>
Other	439,322	2%_
Total general revenues	17,940,879	84%
Total revenues	\$21,686,727	100%
Program Expenses		
Governmental activities:		
Security of persons and property	\$8,456,664	41%
Public health services	329,233	2%
Leisure time activities	1,966,513	9%
Community environment	636,329	3%
Transportation	3,042,133	15%
General government	5,934,624	28%
Interest and fiscal charges	318,455	2%
Total expenses	\$20,683,951	100%_

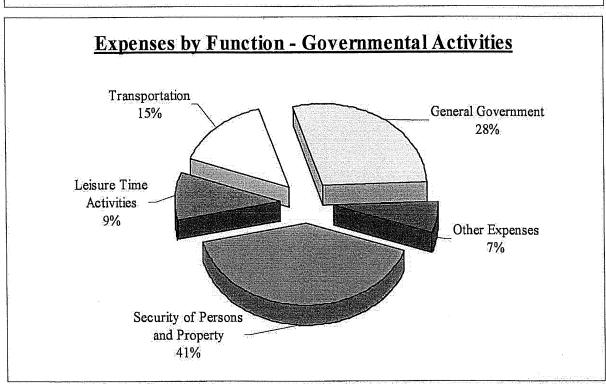
The largest sources of revenue are the municipal income tax, capital grants and contributions, grants and entitlements not restricted, and property and other taxes. The municipal income tax is received from business withholdings and net profits returns, resident tax returns, and penalty and interest. Capital grants and contributions are received from federal, state, and county grants obtained for construction projects. Grants and entitlements not restricted are received from the State and County as local government funds, estate tax, homestead and rollback entitlement, gasoline tax, and license tax. Property and other taxes are from real estate tax settlement payments received from Hamilton County as well as other locally levied taxes.

The largest sources of expense are security of persons and property, general government, and transportation. Security of persons and property represent operational activity for the police and fire departments, general government represents administration as well as the tax and finance departments, and transportation represents the public works department, as well as certain expenditures of a capital nature that did not qualify as capital outlay expense and therefore were recorded as transportation expense.

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Following are graphs showing the percentages of revenue and expense for 2009:





#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The focus of City governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year. These funds are accounted for by using the modified accrual basis of accounting. See the table of contents regarding the fund financial statements.

At year-end 2009, the City's governmental funds reported combined ending fund balances of \$7,863,748. Of this amount, \$6,076,000 represents unreserved and undesignated fund balance. The remaining fund balance is reserved to indicate the amount not available for new spending because it has already been committed to liquidate encumbrances, reflect year-end inventory and prepaid items, and is unreserved but designated to indicate balances at year-end for health and liability insurance. All governmental funds had total revenues of \$21,810,225 and expenditures of \$22,033,696, leaving a deficiency of revenues over expenditures of \$223,471.

Following is an analysis of fund balance for the major funds.

#### General Fund

At year-end 2009, the total fund balance for the general fund was \$7,569,984, of which \$6,282,432 was unreserved. The general fund is the chief operating fund of the City and its fund balance at year-end 2009 increased \$214,158 from year-end 2008. General fund revenue decreased \$1,779,056 from 2008 to 2009. This is mainly due to a decrease of municipal earnings tax (\$1,380,529) and intergovernmental revenues (\$370,632). General fund expenditures decreased \$499,219 from 2008 to 2009. This is mainly due to a decrease in department spending city-wide as a result of lower projected revenues. Included in the other financing sources (uses) section, transfers-out from the general fund to other funds decreased \$2,108,380 from 2008 to 2009 based on fund needs.

#### Capital Improvements Fund

At year-end 2009, the total fund balance for the capital improvements fund was \$434,210, which represents a decrease of \$430,116 from year-end 2008. This is the result of capital projects in 2009 that required increased expenditures for the City's local share.

#### Northwest Business District Tax Increment (TIF) Fund

The total fund balance for the northwest business district TIF fund at year-end 2009 was \$111,572, which represents a decrease of \$28,544 from year-end 2008. In 2009 fund activity was consistent with 2008. Therefore the fund balance had a very small change.

#### GENERAL FUND BUDGETING HIGHLIGHTS

The City's budget is prepared according to Ohio law and the City Charter. All City funds are subject to the formal budgetary process. The most significant fund is the general fund, which is formally adopted at the departmental level (personal services and other expenditures). The budget is based on accounting for transactions on a cash receipts, disbursements, and encumbrance basis. Month-end financial reports, which compare budgeted projections to actual results, are presented to administration and City Council on a monthly basis to review the financial status and measure the effectiveness of budgetary controls. During 2009, two amendments to the City budget were passed by City Council.

For 2009, the original budgeted revenues for the general fund were approximately \$19.3 million and the final budgeted revenues were approximately \$19.5 million. The increase, in large part, is the result of unexpected health care reimbursements received. Also, the general fund original budgeted 2009 expenditures, including transfer and advance activity, were approximately \$19.5 million and the final budgeted expenditures were approximately \$18.8 million. The decrease is mainly the result of reducing transfers-out from the general fund to the capital improvements fund. In 2009, there were two budget amendments passed.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

### Capital Assets at December 31 (Net of Depreciation)

Table 4	Governmental Activities		
	2009	2008	
Land	\$1,944,739	\$1,944,739	
Real estate held for development	442,910	442,910	
Construction in progress	4,281,886	1,894,079	
Building	14,336,938	14,680,296	
Improvements other than building	1,192,592	1,302,110	
Machinery and equipment	363,468	430,656	
Furniture and fixtures	25,303	27,256	
Vehicles	1,066,803	1,203,573	
Infrastructure:			
Sewers	265,278	325,789	
Roads	17,383,668	17,895,689	
Traffic control	515,503	579,216	
Streetscape	2,083,527	2,173,236	
Pedestrian traffic	301,222	344,896	
Parks	165,729	181,991	
TIF area public improvements	1,051,200	1,181,600	
Total capital assets	\$45,420,766	\$44,608,036	

The increase in capital assets from 2008 to 2009 is the result of additions to construction in progress. Additional information concerning the City's capital assets can be found in note 7 to the basic financial statements.

#### Debt

As of December 31, 2009, the City had outstanding debt of \$5,732,989 in bonds and capital leases, with \$472,184 due within one year.

#### **Outstanding Debt at December 31**

Table 5	Governmental Activities		
	2008	2007	
General obligation bonds	\$3,108,264	\$3,509,336	
TIF revenue bonds	2,599,959	2,661,709	
Capital leases	24,766	27,787	
Total debt	\$5,732,989	\$6,198,832	

The general obligation bonds are the Community Center Expansion Bonds – issued in 2002 for the renovation of the City's Community Center facility. In preparation for the associated public offering an Official Statement was prepared, and as a result the City was assigned a rating of Aa3 from Moody's Investors Services. Payments are made twice a year (two interest payments and one principal payment) from City funds.

The TIF revenue bonds are the Northwest Business District Tax Increment Financing (TIF) Revenue Bonds. These were issued in 2000 to retire notes that were issued for the construction of infrastructure and a man-made lake in the Northwest Business District (Pictoria Island) TIF area. TIF revenue bond payments are made monthly (each payment incorporates interest and principal). Bond payments are made from service payments received in lieu of taxes.

In 2009, the City retired a portion of lease agreements categorized as capital leases. Also, the City entered into a new lease agreement categorized as a capital lease. At year-end 2009, the City has three leases categorized as capital leases. Payments for these leases are made from the general fund.

Under the current City Charter, the City's 2009 general obligation bonded debt was subject to a legal limitation of \$45,337,245, based on 10.5 percent of the total assessed value of real and personal property located within the City.

Additional information concerning the City's debt can be found in notes 9 and 10 to the basic financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

#### Budget Procedure

The City's budget procedure is a very detailed process. From May to June of the current year, the tax budget is prepared and approved by City Council for submission to the County in accordance with the Ohio Revised Code. This budget procedure forecasts fund balances at the end of the next fiscal year based on information available in May and June of the current year. The tax budget is prepared jointly between the finance and administration departments.

From October to November of the current year, the City five-year budget is prepared. This process starts with the budgeted current year figures and attempts to revise these figures (if applicable) for the remainder of the year. Then predictions are made for the next five years based on assumptions provided by administration. The five-year budget takes a long-term look at the direction of the City. Each department director prepares the budgeted expenditures that relate to the applicable department. The finance department prepares the budgeted revenues. The City Administrator then reviews all figures in detail, and amendments are made as necessary.

From November to December of the current year the one-year budget is prepared. This document becomes the basis for the appropriation/estimated revenue ordinance passed for the next fiscal year. Each department director prepares the budgeted expenditures that relate to the applicable department and the finance department prepares the budgeted revenues. The City Administrator then reviews all figures before the budget is final. At or near the first day of the fiscal year, the budget appropriations/estimated revenues ordinance is passed by City Council.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, creditors, investors and elected officials with a general overview of the City's finances and to show accountability for the money it receives. If you have any questions about this report or need additional information, contact Jeffrey T. Williams, Finance Officer/Tax Commissioner, 11700 Springfield Pike, Springdale, Ohio 45246, (513) 346-5700, (e-mail at jwilliams@springdale.org).

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### BASIC FINANCIAL STATEMENTS

#### CITY OF SPRINGDALE, OHIO STATEMENT OF NET ASSETS DECEMBER 31, 2009

	Governmental Activities
Assets:	#2 # De 22
Equity in pooled cash and cash equivalents	\$6,346,661
Receivables (net):	5:021 Z00
Taxes	5,031,608
Payments in lieu of taxes	423,260
Special assessments	429,980
Interest	1,305
Accounts	267,239
Intergovernmental	1,011,363
Bond issuance costs	128,240
Prepaid items	21,129
Inventory	221,641
Nondepreciable capital assets	6,669,535
Depreciable capital assets, net	38,751,231
Total assets	59,303,192
Liabilities:	
Accounts payable	216,503
Contracts payable	376,401
Accrued wages and benefits payable	520,486
Accrued workers compensation payable	512,242
Accrued interest payable	9,783
Intergovernmental payable	56,522
Undistributed monies payable	58,006
Unclaimed monies payable	21,654
Claims payable	86,031
Unearned revenue	1,443,573
Long-term liabilities:	
Due within one year	577,051
Due in more than one year	5,848,001
Total liabilities	9,726,253
Net assets:	
Invested in capital assets, net of related debt	39,685,777
Restricted for:	
Capital projects	1,233,445
Street construction, maintenance and repair	296,822
Other purposes	218,237
Unrestricted	8,142,658
Total net assets	\$49,576,939

See accompanying notes to the basic financial statements

#### CITY OF SPRINGDALE, OHIO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

		j	Program Revenues		Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities
Governmental activities:		To the second of			
Security of persons and property	\$8,456,664	\$686,782	\$105,998	\$0	(\$7,663,884)
Public health services	329,233	60,417	47,140	0	(221,676)
Leisure time activities	1,966,513	188,263	0	0	(1,778,250)
Community environment	636,329	57,079	16,801	0	(562,449)
Transportation	3,042,133	3,780	0	2,472,788	(565,565)
General government	5,934,624	106,800	0	0	(5,827,824)
Interest and fiscal charges	318,455	0		0	(318,455)
Total governmental activities	\$20,683,951	\$1,103,121	\$169,939	\$2,472,788	(16,938,103)
	General revenues:				
	Municipal incom	e taxes			12,903,475
	Property and other				1,533,906
	Payments in lieu	The second secon			682,506
	Special assessmen	nts			430,108
	Grants and entitle	ements not restricte	ed to specific progr	ams	1,921,521
	Investment earnir	ıgs			30,041
	Other revenues				439,322
	Total general re	venues			17,940,879
	Change in net a	ssets			1,002,776
	Net assets - beg	inning			48,574,163

See accompanying notes to the basic financial statements

Net assets - ending

\$49,576,939

#### CITY OF SPRINGDALE, OHIO BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2009

	General	Capital Improvements	Northwest Business	Other Governmental	Total Governmental
	Fund	Fund	TIF Fund	Funds	Funds
Assets:					
Equity in pooled cash and cash equivalents	\$5,089,308	\$785,126	\$128,742	\$245,992	\$6,249,168
Cash in segregated account	36,642	0	0	0	36,642
Receivables:					
Taxes	5,031,608	0	0	0.	5,031,608
Payments in lieu of taxes	0	0	368,800	54,460	423,260
Special assessments	0	. 0	429,980	0	429,980
Interest	1,305	0	0	0	1,305
Accounts	267,239	0	0	0	267,239
Intergovernmental	436,999	286,478	0	287,886	1,011,363
Prepaid items	21,129	0	0	- Ō.	21,129
Inventory	221,641	0	0	0	221,641
Advances to other funds	518,591	0	0	<b>0</b> :	518,591
Restricted assets:					
Funds on deposit for unclaimed monies	21,654	0	0	0	21,654
Funds on deposit for performance bonds			*****		
and plan review fees	39,196	<u> </u>	<u>, , , , , , , , , , , , , , , , , , , </u>	$\underbrace{-\frac{(-1)^{n+1}(1-n+1)(1-n+1)(1-n+1)}{(-1-n+1)(1-n+1)(1-n+1)(1-n+1)}}_{n+1}.$	39,196
Total assets	\$11,685,312	\$1,071,604	\$927,522	\$588,338	\$14,272,776
Liabilities:					
Accounts payable	\$203,608	\$3,310	\$1,000	\$8,585	\$216,503
Contracts payable	- <b>0</b> .	376,401	0	0	376,401
Accrued wages and benefits payable	510,251	0	0	10,235	520,486
Accrued workers compensation payable	512,242	.0	0	0	512,242
Intergovernmental payable	39,807	0	16,170	545	56,522
Undistributed monies payable	58,006	0	.0	0	58,006
Unclaimed monies payable	21,654	0	0	0	21,654
Claims payable	86,031	0	°0	0	86,031
Advances from other funds	0	0	0	518,591	518,591
Deferred revenue	2,683,729	257,683	798,780	302,400	4,042,592
Total liabilities	4,115,328	637,394	815,950	840,356	6,409,028
Fund balances:					
Reserved for encumbrances	74,850	499,883	.0:	313	575,046
Reserved for inventory	221,641	0	0	0	221,641
Reserved for prepaid items	21,129	0	0	0	21,129
Unreserved, designated:					
Designated for health insurance	167,895	0	0.	0	167,895
Designated for liability insurance	802,037	0	. 0	0	802,037
Unreserved, undesignated, reported in:				.,	
General fund	6,282,432	0	0	0	6,282,432
Special revenue funds	0	0	0	266,805	266,805
Capital projects funds	0.	(65,673)	111,572	(519,136)	(473,237)
Total fund balances (deficit)	7,569,984	434,210	111,572	(252,018)	7,863,748
Total liabilities and fund balances	\$11,685,312	\$1,071,604	\$927,522	\$588,338	\$14,272,776

See accompanying notes to the basic financial statements

## CITY OF SPRINGDALE, OHIO RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2009

Total governmental fund balances	\$7,863,748
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	45,420,766
Some long-term assets, such as bond issuance costs are not available	
for current-period expenditures and therefore are not reflected in the funds.	128,240
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.	2,599,019
Some liabilities, such as compensated absences, do not require	
the use of current financial resources and therefore are not	
reported as liabilities in governmental funds.	(690,063)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(5,734,988)
Accrued interest payable on long-term debt is not due and payable	
in the current period and therefore is not reported in the funds.	(9,783)
Net assets of governmental activities	\$49,576,939

See accompanying notes to the basic financial statements

## CITY OF SPRINGDALE, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

		Capital	Northwest	Other	Total
	General	Improvements	Business	Governmental	Governmental
	Fund	Fund	TIF Fund	Funds	Funds
Revenues:	TT CONTRACTOR	,		· · · · · · · · · · · · · · · · · · ·	
Municipal income taxes	\$13,080,829	\$0	\$0	\$0	\$13,080,829
Property and other taxes	1,477,370	0	0	0	1,477,370
Payments in lieu of taxes	,0	0 .	682,506	0	682,506
Special assessments	0	0	209,128	0	209,128
Intergovernmental	1,418,837	2,388,972	0	858,651	4,666,460
Charges for services	377,922	0	.0		377,922
Fines and forfeitures	329,171	0	0	10,717	339,888
Fees, licenses and permits	392,739	0	.0	7,678	400,417
Interest	27,343	2,547	152	0	30,042
Contributions	751	.0	0	0	751
Other	359,083	105,829	80,000	. 0	544,912
Total revenues	17,464,045	2,497,348	971,786	877,046	21,810,225
Expenditures:					
Current:					
Security of persons and property	7,910,589	0	0	106,943	8,017,532
Public health services	309,516	0	0	14,510	324,026
Leisure time activities	1,651,797	ŏ	0	12,391	1,664,188
Community environment	539,782	0	0	95,072	634,854
Transportation	781,695	0	0	654,699	1,436,394
General government	4,974,615	. 0	762,132	545	5,737,292
Capital outlay	212,929	3,227,464	702,132	545 0	3,440,393
Debt service:	212,727	2,227,303		Ų	3,440,323
Principal retirement	7,876	0	61,750	400,000	469,626
Interest and fiscal charges	2,543	0	176,448	130,400	309,391
interest and fiscal charges	2,043		1,70,440	130,400	309,391
Total expenditures	16,391,342	3,227,464	1,000,330	1,414,560	22,033,696
Excess (deficiency) of revenues over expenditures	1,072,703	(730,116)	(28,544)	(537,514)	(223,471)
Other financing sources (uses):					
Inception of capital lease	6,855	0	0	:0	6,855
Transfers-in	0	300,000	.0	565,400	865,400
Transfers-out	(865,400)	0	0	0	(865,400)
A 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		<del></del>	3 <del>4 5 7 6 7 7 7 1 8 5 6 6 6 7 7 7 1 1 1</del> 5		5000 - 10
Total other financing sources (uses)	(858,545)	300,000	0.	565,400	6,855
Net change in fund balances	214,158	(430,116)	(28,544)	27,886	(216,616)
Beginning fund balances (deficit)	7,355,826	864,326	140,116	(279,904)	8,080,364
Ending fund balances (deficit)	\$7,569,984	\$434,210	\$111,572	(\$252,018)	\$7,863,748

See accompanying notes to the basic financial statements

# CITY OF SPRINGDALE, OHIO RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2009

Net change in fund balances - total governmental funds		(\$216,616)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:		
Capital asset additions, not being depreciated  Capital asset additions, being depreciated  Depreciation expense	2,387,807 276,405 (1,850,019)	814,193
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, disposal) is to decrease net assets:		
Capital asset deletions, not being depreciated Capital asset deletions, being depreciated Accumulated depreciation	0 (40,953) 39,490	(1,463)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(123,498)
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the statement of net assets.		469,626
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		76,450
Some expenses reported in the statement of activities, such as accrued interest, amortization of bond premium, and amortization of bond issuance costs do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. The net effect is reported.		(9,061)
Proceeds from capital lease issues are an other financing source in the funds, but a debt issue increases long-term liabilities in the statement of net assets.	į. <del></del>	(6,855)
Change in net assets of governmental activities	i <del> de</del>	\$1,002,776

## CITY OF SPRINGDALE, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### FOR THE YEAR ENDED DECEMBER 31, 2009

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:	An armonyment of male and are all as	Company of the Compan	and a second control of the control	
Municipal income taxes	\$14,469,040	\$14,469,040	\$13,678,901	(\$790,139)
Property and other taxes	1,592,253	1,614,232	1,521,213	(93,019)
Intergovernmental	1,601,999	1,601,999	1,374,609	(227,390)
Charges for services	399,100	399,100	379,653	(19,447)
Fines and forfeitures	363,000	363,000	325,054	(37,946)
Fees, licenses and permits	513,725	513,725	380,948	(132,777)
Interest	110,000	110,000	26,038	(83,962)
Contributions	0	0	751	751
Other	249,720	399,720	392,095	(7,625)
Total revenues	19,298,837	19,470,816	18,079,262	(1,391,554)
Expenditures:				
Current:		and the second second		
Security of persons and property	8,262,103	8,112,103	7,896,670	215,433
Public health services	310,100	320,100	308,302	11,798
Leisure time activities	1,927,039	1,827,039	1,666,147	160,892
Community environment	600,752	580,752	526,155	54,597
Transportation	1,260,870	950,870	740,337	210,533
General government	5,306,767	5,887,767	5,358,829	528,938
Capital outlay	341,424	243,011	240,824	2,187
Debt service:				
Principal retirement	6,226	6,226	7,876	(1,650)
Interest	507_	507	2,543	(2,036)
Total expenditures	18,015,788	17,928,375	16,747,683	1,180,692
Excess (deficiency) of revenues over expenditures	1,283,049	1,542,441	1,331,579	(210,862)
Other financing sources (uses):				
Transfers-in	1,186	1,186	1,186	0
Transfers-out	(1,477,987)	(865,400)	(865,400)	<b>(0)</b>
Advances-in	48,873	26,894	26,894	<u></u> .
Total other financing sources (uses)	(1,427,928)	(837,320)	(837,320)	(0)
Net change in fund balance	(144,879)	705,121	494,259	(210,862)
Beginning fund balance	4,403,010	4,403,010	4,403,010	
Prior year encumbrances	116,583	116,583	116,583	0
Ending fund balance (deficit)	\$4,374,714	\$5,224,714	\$5,013,852	(\$210,862)

# CITY OF SPRINGDALE, OHIO STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUND DECEMBER 31, 2009

Assets:	Agency
Equity in pooled cash and cash equivalents	\$63
Total assets	\$63
Liabilities: Ohio board of building standards assessment (OBBS) payable	\$63
Total liabilities	\$63

See accompanying notes to the basic financial statements

The accounting methods and procedures adopted by the City of Springdale, Ohio, conform to accounting principles generally accepted in the United States of America (GAAP) as applied to governmental entities. The following notes to the financial statements are an integral part of the basic financial statements.

#### 1. FINANCIAL REPORTING ENTITY

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity", in that the financial statements include all the funds and activity of the primary government. The primary government consists of all the organizations, activities, and functions that are not legally separate from the City. Component units are legally separate organizations for which the City is financially accountable. The City would consider an organization to be a component unit if:

- the City appoints a voting majority of the organization's body; and is able to impose its will on that
  organization or there is a potential for the organization to provide specific financial burdens on the
  City; or
- 2. the organization is fiscally dependent upon the City; or
- 3. the nature of the relationship between the City and the organization is such that the exclusion from the financial reporting entity would render the financial statements misleading.

Based on the above, potential component units were considered for inclusion. The City has no component units.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Presentation**

The City's basic financial statements consist of government-wide statements, including a statement of net assets and statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statement of net assets presents the financial condition of the government at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore are clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies that extent to which each governmental function is self-financing or draws from the general revenues of the City. The effect of interfund activity has been eliminated from the government-wide financial statements.

#### Fund Financial Statements

During the year, the City segregates transactions related to certain functions or activities in separate funds in order to assist financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The City's only fiduciary fund is an agency fund.

The basic financial statements of the City were prepared in accordance with standards promulgated by the Governmental Accounting Standards Board (GASB). These standards include the effective pronouncements of the National Council on Governmental Accounting (NCGA) and the American Institute of Certified Public Accountants (AICPA) which are considered to be accounting principles generally accepted in the United States of America, for state and local governmental entities, until they are altered, amended, supplemented, revoked or superseded by a subsequent GASB pronouncement.

#### **Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The City utilizes governmental funds and a fiduciary fund.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities are accounted for through governmental funds. The City maintains records showing revenues, actual and accrued expenditures and encumbrances to assure legal and accounting compliance and to assure that budgetary authority is not exceeded. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - This fund is established to account for resources devoted to financing the general services that the City performs for its residents. Municipal income tax, general tax revenues, as well as other sources of revenue used to finance the fundamental operations of the City are included in this fund. The fund is charged with all costs of operating the government for which a separate fund has not been established.

<u>Capital Improvements Fund</u> – This capital projects fund is used to account for various capital projects financed by governmental funds and capital grants obtained from outside sources.

<u>Northwest Business District Tax Increment Financing (TIF) Fund</u> - This capital projects fund is used to account for the activity regarding the Northwest Business District TIF Project, including the issuance and payment of debt, as well as public improvements.

The other governmental funds of the City account for grants and other resources that are generally restricted to use for a particular purpose.

<u>Fiduciary Funds</u> - Fiduciary funds are used to account for assets held by the City as a trustee or as an agent for individuals, private organizations, or other units of government. The fiduciary fund category is split into four classifications: agency funds, pension trust funds, investment trust funds, and private purpose trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Trust funds are used to account for assets held under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's fiduciary fund consists only of an agency fund that accounts for the collection and payments associated with the Ohio Board of Building Standards Assessments on building permits.

#### Measurement Focus

#### Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the source (i.e., revenues and other financial sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities on the government-wide financial statements are prepared. Government fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements of government funds.

#### **Basis of Accounting**

Accounting basis determines when transactions and economic events are reflected in its financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Government funds use the modified accrual basis of accounting. Fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

#### Revenues – Exchange and Non-Exchange Transactions

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City received value without directly giving equal value in return, include income tax, admissions tax, occupancy tax, property tax, payments in lieu of taxes, special assessments, cable franchise fees, state levied taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property tax is recognized in the fiscal year for which the taxes are levied.

Revenue from state-levied taxes, grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis of accounting, the following revenue sources are considered to be both measurable and available at year-end: state-levied locally shared taxes (including gasoline tax and motor vehicle license tax), certain reimbursements, fees, licenses and permits, grants, transient occupancy tax, estate tax, and income tax.

#### Deferred Revenue

Deferred revenues arise when potential revenue does not meet both the measurable and available criteria for recognition in the current period. In a subsequent period, when both revenue recognition criteria are met, the liability or deferred revenue is removed and revenue is recognized. Current and delinquent property taxes, homestead and rollback entitlement, state-levied locally shared taxes (including gasoline tax and motor vehicle license tax), grants, estate tax, fees, certain reimbursements, admissions tax, transient occupancy tax, payments in lieu of tax, special assessments, and income tax measurable as of year-end whose availability is indeterminate and which are not intended to finance current period obligations, have been recorded as a receivable and deferred revenue.

#### Unearned Revenue

Unearned revenue represents amounts under the accrual basis of accounting for which asset recognition criteria has been met, but for which revenue recognition has not yet been met because such amounts have not yet been earned.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are recorded when the related fund liability is incurred. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### Budgets and the Budgetary Process

The budgetary process, prescribed by provisions of the Ohio Revised Code and the City Charter, entails the preparation of budgetary documents within an established timetable. This includes the preparation of the tax budget, a certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the non-GAAP budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance may be amended by councilmanic action throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The City adopts a budget and approves appropriations for all funds. The legal level of budgetary control is defined as the level at which City Council must approve any over-expenditure of appropriations or transfers of

appropriated amounts. City Council must approve any increase or decrease in appropriations and estimated receipts. The legal level of budgetary control for the general fund is at the departmental level, personal services and all other expenditures, all other funds are at the fund level, personal services and all other expenditures. Administrative control is maintained through the establishment of detailed line item budgets. For 2009, all appropriations were approved as required and all funds and departments completed the year within the legally authorized appropriations.

A tax budget of estimated revenues and expenditures for all funds is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. The County Budget Commission certifies its actions to the City by September 1, and as part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must prepare its annual budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation ordinance.

On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if a new source of revenue is received or actual receipts exceed current estimated receipts. The amounts reported on the budgetary statement reflect as final budget the amounts in the final amended official certificate of estimated resources.

Appropriations - A temporary appropriation measure to control expenditures may be passed on or about January 1 of each year for the period from January 1 to March 31. The annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance may be supplemented during the year by councilmanic action, as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified.

<u>Encumbrances</u> - As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the modified accrual basis, encumbrances outstanding at year-end are reported as reservations of fund balances for subsequent year expenditure.

<u>Lapsing of Appropriations</u> - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated.

Budgetary Basis of Accounting – While the City is reporting financial position, results of operations and changes in fund balances on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The statement of revenues, expenditures and changes in fund balances – budget (non-GAAP basis) and actual (presented for the general fund) is presented on a budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- \* Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP),
- \* Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP), and
- \* Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

	Net Change in Fund Balance - General Fund
GAAP Basis	\$214,158
Net adjustment for revenue accruals	23,140
Net adjustment for expenditure accruals	369,196
2008 prepaid items for 2009	23,548
2009 prepaid items for 2010	(21,129)
Encumbrances	(114,654)
Budget basis	\$494,259

#### Cash and Cash Equivalents

Cash is pooled and invested in short-term investments for cash management purposes. Investments with original maturities of three months or less are considered to be cash equivalents. The City reports cash in segregated account in the general fund, this is the balance at year-end of Mayor's Court activity. The City's investment and depository policy is based on the Ohio Revised Code, Chapter 135, and includes the following objectives and general guidelines:

- \* preservation of capital and protection of principal while earning investment interest,
- \* investments are to remain liquid to meet reasonable anticipated operating requirements,
- \* investment instruments shall be purchased for the safety of capital as well as the income to be derived and never for speculation, and
- \* manage bank account relations to secure adequate services while minimizing costs.

#### Receivables

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectable.

#### **Prepaid Items**

Payments made to vendors for services that will benefit subsequent periods are recorded as prepaid items. Prepaid items are equally offset by a fund balance reserve which indicates that these prepaid items do not constitute available spendable resources even though they are a component of net current assets.

#### Inventory

On government-wide and fund financial statements, inventories are presented based on the consumption method at the lower of cost or market on a first-in, first-out basis and are expensed when used. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption.

#### Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deletions during the year. For purposes of financial reporting, only capital assets valued at \$5,000 or more are reported. Donated capital assets are recorded at their fair market value as of the date received, if valued at \$5,000 or more. The City's infrastructure consists of sewer lines, streets, traffic signals, sidewalks, parks, and construction in progress. Improvements are capitalized if value is added and the life of the asset is materially extended; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

All reported capital assets are depreciated except land, real estate held for development, and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Buildings	15 - 60 years
Improvements other than building	10 - 25 years
Machinery and equipment	5 - 10 years
Furniture and fixtures	15 - 20 years
Vehicles	5 - 20 years
Infrastructure	15-100 years

#### Interest Income

Interest income is distributed to the funds according to the Ohio Revised Code and City Ordinance. The Ohio Revised Code requires interest to be credited to the general fund, however, the City passes legislation allowing interest to be allocated to the applicable funds based on the principal balance. Total interest revenue during 2009 was \$30,042. Total interest credited to the general fund during 2009 was \$27,343, which includes \$684 assigned from other funds.

#### Payments In Lieu Of Taxes

Payments in lieu of taxes represent service payments received from the Hamilton County Auditor in lieu of property taxes based on the Tax Increment Financing (TIF) Service Agreement for the purpose of making TIF bond payments and other applicable expenditures.

#### Special Assessments

Special assessments represent amounts received from the Hamilton County Auditor in lieu of property taxes based on the Tax Increment Financing (TIF) Service Agreement. As part of the Pictoria Island Service Agreement, Phase II, long term bonds were issued by the Greater Cincinnati Port Authority (Port). Phase II of the agreement covers an office tower as well as the adjacent parking garage. The special assessments were levied based on lost service payments as a result of the parking garage becoming a public purpose parcel and therefore the TIF value was decreased to \$0. The special assessments were levied on the tenants of the office tower to make up the shortfall in service payments. When the special assessments are received from the County Auditor at settlement, the amount is then remitted to the Port bond trustee in accordance with the Service Agreement.

#### Restricted Assets

The balance sheet, general fund assets, reports funds that are restricted for a specific use. These are funds on deposit for unclaimed monies, performance bonds and plan review fees.

#### **Interfund Balances**

On fund financial statements, long-term interfund loans are classified as "advances to other funds/advances from other funds" on the balance sheet. These amounts are eliminated in the governmental activities column of the statement of net assets. The City had no short-term interfund loans at year-end.

#### Compensated Absences

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Vacation leave accumulated must be used by year-end.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at fiscal year-end taking into consideration any limits specified in the City's personnel manual. The entire compensated absence liability is reported on the government-wide financial statements.

For governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. In prior years, the liability for compensated absences has been liquidated from the general fund, street construction, maintenance and repair fund, and the state highway fund. The noncurrent portion of the liability is not reported. The City has not reported compensated absences payable in the fund financial statements at year-end.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that

they are due for payment during the current year. Bonds and capital leases are recognized as a liability on the fund financial statements when due.

#### Fund Balance Reserves/Designations

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. As a result, encumbrances, inventories, and prepaid items are recorded as a reservation of fund balance. Also, the City designates the portion of unreserved fund balance at year-end for health and liability insurance.

#### Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Restricted for other purposes is comprised of net assets restricted for non-capital grants. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. Of the City's \$1,748,504 restricted net assets, \$0 is restricted for enabling legislation.

#### **Interfund Activity**

Flows of cash from one fund to another without a requirement for repayment are reported as transfers. Transfers are reported as other financing sources/uses in governmental funds. Transfers are eliminated in the statement of activities

#### **Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### 3. FUND DEFICITS

The capital projects, Tri-County Mall tax increment financing fund, at December 31, 2009 included a fund deficit of \$519,136. This is due to the recognition of expenditures on the modified accrual basis of accounting which are greater than expenditures recorded on the cash basis. The general fund is liable for the fund deficits and provides transfers when cash is required, not when accruals occur.

#### 4. DEPOSITS AND INVESTMENTS

The City maintains a cash and investment pool used by all funds. Each fund has an equity interest in this account. Monies of substantially all funds of the City are maintained or invested in a common group of bank accounts and in short-term investments. The City records and reports Star Ohio at cost (which approximates fair value). The provisions of the Ohio Revised Code and City Ordinance govern the investment and deposit of City monies. In accordance with these provisions, only banks located in Ohio and domestic building and loan associations are eligible to hold public deposits.

Ohio law requires the classification of funds held by the City into three categories:

Category 1 consists of "active" funds – those funds required to be kept in "cash" or "cash equivalent" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds – those funds not required for use within the current period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds – those funds not needed for immediate use but needed before the end of the current period of designation of depositories. The City's investment policy allows interim funds to be invested in the following:

- \* Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest thereon;
- \* Bonds, notes, debentures or other obligations or securities issued by any federal government agency, or the export-import bank of Washington;
- \* The Clerk of Council/Finance Director may enter into a repurchase agreement with any eligible institution mentioned in the R.C. Section 135.03 and confirmed by Council, under the terms of which agreement the Clerk of Council/Finance Director purchases for the City, and such institution agrees unconditionally to repurchase any of the securities listed (in the investment policy) that will mature or are redeemable within five (5) years from the date of purchase;
- \* Certificates of deposit of eligible depositories, which may provide (and if so, shall be shown on its face) that the amount of such deposit is payable upon written notice a specified period before the date of the repayment maturity;
- \* Insured deposit amounts in eligible depositories paying interest at a rate greater than the interest rate paid on the City's active deposits; and
- \* Star Ohio, an investment pool managed by the Treasurer of the State.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the City or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the Federal Deposit Insurance Corporation (FDIC) or Federal Savings and Loan Insurance Corporation (FSLIC), or may pledge a pool of government securities the face value of which is at least 105 percent of the total value of public monies on deposit at the institution.

The City has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 2009. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Star Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Star Ohio are valued at Star Ohio's share price which is the price the investment could be sold for on December 31, 2009.

#### **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. Of the bank balance of \$2,879,112, \$536,955 was covered by federal deposit insurance. The remaining amount, \$2,342,157 was covered by provided collateral and not subject to custodial credit risk. Although all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements would potentially subject the City to a successful claim by the FDIC.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured.

#### Investments

The City's investments at December 31, 2009, are summarized below:

		Investment	Concentration of
Investment	Fair Value	Maturity	Credit Risk
Star Ohio	\$3,607,226	Overnight	100%

<u>Interest Rate Risk</u> – Interest rate risk is the risk that an investment's value will change as interest rates change. The City has no formal policy regarding interest rate risk, but as a means of limiting its exposure to fair value losses caused by changing interest rates, the City attempts, to the extent possible, to match investments with anticipated cash flow requirements.

<u>Credit Risk</u> – Credit risk is the risk of loss due to a debtor's non-payment of debt. The City has no formal policy regarding credit risk. Investments in STAR Ohio were rated AAAm by Standard & Poor's. The City limits their investments to those authorized by the City investment policy.

<u>Custodial Credit Risk</u> - Custodial credit risk for investments is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the City's securities are either insured and registered in the name of the City or at least registered in the name of the City, other than the City's repurchase agreements which are exposed to custodial credit risk in that they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the City's name. The City has no investment policy dealing with investment custodial risk beyond the requirement in state statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

<u>Concentration of Credit Risk</u> - The City places no limit on the amount it may invest in any one issuer. See the table above for the concentration of credit risk regarding the City's investments.

#### 5. RECEIVABLES

Receivables at year-end consist primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements, shared revenues, payments in lieu of taxes, special assessments, grants, and accounts.

#### Property taxes

The assessed valuation of property within the City subject to the levy of ad valorem taxes includes real property, public utilities property, and tangible personal property. The City's property taxes are collected by the Hamilton County Auditor and are remitted to the City on a periodic basis. The full tax rate for all City operations for the year-ended December 31, 2009 was \$3.08 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2009 property tax receipts were based are as follows:

Real Property – 2008 Assessed Valuation	\$423,920,790
Public Utility Tangible Personal Property – 2008 Assessed Valuation	7,279,450
Tangible Personal Property – 2008 Assessed Valuation	583,050
Total	\$431,783,290

Property taxes receivable represent real and tangible personal property taxes, public utility property taxes, and outstanding delinquencies, which are measurable as of December 31, 2009. Although total property tax collections for the next fiscal year are measurable, the City recognizes property taxes as deferred revenue since the first settlement date is more than thirty-one days after year-end and does not meet the availability criteria for recognition of revenue and because the taxes are not intended to finance current operations.

Real property taxes collected in any calendar year are generally levied on assessed values as of January 1 of the preceding year according to the following calendar:

0	Lien date	January 1, 2008
0	Levy date - first half	December 31, 2008
0	First installment payment due	January 31, 2009
•	Levy date - second half	March 31, 2009
0:	Second installment payment due	June 20, 2009

Assessed values are established by the County Auditor at no more than 35% of appraised market value. The laws of the State of Ohio require that all property be revalued every six years, and at any time the County Auditor finds that true or taxable value thereof has changed, and in the third calendar year following the year in which a sexennial reappraisal is completed as ordered by the State Commissioner of Tax Equalization. Real property last experienced a tri-ennial reappraisal during 2008 with the results affecting collections beginning in 2009.

Tangible personal property used in business, other than public utilities, is currently assessed for ad valorem taxation purposes at 25% of its true value. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30 with the remainder payable by September 20.

Public utilities real and tangible personal property taxes collected in any calendar year are those levied on assessed values as of December 31 of the preceding year. Certain tangible personal property of public utilities is currently assessed at 100% of its true value. Real property of public utilities is currently assessed at 35% of true value. Property taxes on public utilities are subject to the same calendar as real property taxes, which are described above.

The County Treasurer collects property taxes on behalf of all taxing districts in the county. The County Auditor periodically remits to the City its portion of the taxes collected. Accrued property taxes receivable represent real property taxes, public utility taxes and outstanding delinquencies which are measurable as of year-end for which there is an enforceable legal claim. Although total property tax collections for the next year are measurable, amounts to be received during the available period are not subject to reasonable estimation at year-end, nor were they levied to finance current year operations. The receivable is therefore offset by deferred revenue in the fund financial statements. The receivable is also offset by unearned revenue in the government-wide financial statements, with the exception of delinquencies, which are presented as property tax revenue.

#### **Income Taxes**

In 2009, the City levied a municipal income tax of 1.5% on substantially all earnings (qualified wages and other personal service compensation) of its residents working both in and out of the City and to earnings of nonresidents working within the City. In conjunction with a mandadory filing requiring, the City allows a credit to residents for income taxes paid to other governments up to 100% of the City's current tax rate.

The municipal income tax also applies to net income of business conducted in the City. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City on a quarterly basis. Corporations and other individual taxpayers are encouraged to pay their estimated tax quarterly and file a declaration annually.

Income tax proceeds are used to provide for general municipal operations, maintenance, new equipment, extension and enlargement of municipal services and facilities and permanent improvements of the City and the discharge of principal and interest of obligations for permanent improvements.

#### Intergovernmental Receivables

A summary of the principle items of intergovernmental receivables is as follows:

Estate tax	\$161,050
Homestead/rollback	30,600
Local government	225,000
Gasoline tax	180,500
License tax	75,600
Grants	315,934
Other	22,679
Total	\$1,011,363

#### 6. INTERFUND TRANSACTIONS

#### Advances To/From Other Funds

Previous interfund loans of \$541,465 were made from the general fund to the Tri-County Mall tax increment financing fund. The interfund loans were made regarding the East Kemper Road at Tri-County Mall Road Improvements project and will be repaid when service payments are received to the fund. Also, in 2006, an interfund loan was made from the general fund to the grants fund in the amount of \$4,020 regarding the Bullet Proof Vest Grant. At the time it was believed the interfund loans would be repaid within a year, but since has been determined these should be shown as long-term advances on the fund financial statements.

In 2009, \$22,874 was repaid from the Tri-County Mall tax increment financing fund to the general fund, and \$4,020 was repaid from the grants fund to the general fund. Following is a schedule of advances to/from other funds:

Advances To Other Funds	Advances From Other Funds	Amount
General Fund	Capital projects, Tri-County Mall TIF fund	\$518,591

The capital projects, Tri-County Mall TIF fund, is a nonmajor fund.

#### Transfers In/Transfers Out

In 2009, the City had the following interfund transfers:

Transfer-Out Fund	Transfer-In Fund	Amount
General Fund	Capital projects, community center debt fund	\$530,400
General Fund	Special revenue, residential recycling fund	35,000
		565,400
General Fund	Capital projects, capital improvements fund	300,000
		\$865,400

The capital projects, community center debt fund, and the special revenue, residential recycling fund are nonmajor funds. The capital projects, capital improvements fund is a major fund. All transfer activity was the result of cash flow needs within the fund.

#### 7. CAPITAL ASSETS

Capital asset activity is summarized below:

Governmental Activities	Balance 1/1/09	Additions	Deletions	Balance 12/31/09
Capital assets, not being depreciated:				
Land	\$1,944,739	\$0	\$0	\$1,944,739
Real estate held for development	442,910	.0	0	442,910
Construction in progress	1,894,079	2,387,807	0	4,281,886
Total capital assets not being depreciated	4,281,728	2,387,807	<u> </u>	6,669,535
Capital assets, being depreciated:				
Buildings	19,683,205	,0	<b>10</b>	19,683,205
Improvements other than building	2,523,354		.0	2,523,354
Machinery and equipment	1,316,435	23,133	(29,265)	1,310,303
Furniture and fixtures	36,582	0	0	36,582
Vehicles	3,257,246	51,008	0	3,308,254
Infrastructure	46,948,717	202,264	(11,688)	47,139,293
Total capital assets being depreciated	73,765,539	276,405	(40,953)	74,000,991
Less accumulated depreciation:				
Buildings	(5,002,909)	(343,358)	<b>0</b>	(5,346,267)
Improvements other than building	(1,221,244)	(109,518)	0	(1,330,762)
Machinery and equipment	(885,779)	(88,858)	27,802	(946,835)
Furniture and fixtures	(9,326)	(1,953)	0	(11,279)
Vehicles	(2,053,673)	(187,778)	0	(2,241,451)
Infrastructure	(24,266,300)	(1,118,554)	11,688	(25,373,166
Total accumulated depreciation	(33,439,231)	(1,850,019)	39,490	(35,249,760
Total capital assets being depreciated, net	40,326,308	(1,573,614)	(1,463)	38,751,231
Governmental activities capital assets, net	\$44,608,036	\$814,193	(\$1,463)	\$45,420,766

As a result of prior year omissions, the balance of capital assets have been restated from prior year. Following is a summary of capital assets by category, which were affected, documenting the beginning balance as previously stated, adjustments noted, and the restated beginning balance. The adjustments below had no affect on net assets, as previously stated:

	Beginning Balance as Previously Stated	Adjustments	Restated Beginning Balance
Capital assets, being depreciated: Infrastructure	\$46,913,653	\$35,064	\$46,948,717
Accumulated deprecation: Infrastructure	(24,231,236)	(35,064)	(24,266,300)

In 2009, depreciation expense was charged to governmental functions as follows:

Security of persons and property	\$349,172
Public health services	2,349
Leisure time activities	279,337
Community environment	1,273
Transportation	984,431
General government	233,457
	\$1,850,019

#### 8. COMPENSATED ABSENCES

#### Accumulated Unpaid Vacation Leave

Full-time City employees earn vacation leave at varying rates based upon years of service. Vacation leave earned in one year must be used in the same year. Employees are compensated at year-end for any unused vacation if requested by the employee. No obligation exists at December 31, 2009 for unpaid vacation leave.

#### Accumulated Unpaid Sick Leave

Full-time City employees earn sick leave at the rate of ten hours per month, provided that in each month, one hundred hours were worked. Sick leave balances at year-end are carried over to the next year. Sick leave may be accumulated up to 1,600 hours. Employees are compensated at year-end for sick leave balances over 1,600 (paid out at one-half the hours over 1,600). At retirement, an employee (or the employee's estate in the case of an employee's death) is paid for the accumulated sick leave hours as follows:

Hours of Sick Leave	Conversion Rate		
1 to 400	No conversion		
401 to 800	3 to 1 conversion		
801 to 1,200	2 to 1 conversion		
1,201 to 1,600	1 to 1 conversion		

#### Compensatory Time

Compensatory time can only be accumulated by full-time employees for hours worked in excess of their regular schedule. Compensatory hours are compensated at a rate of one and one-half times the employees regular pay rate. Compensatory time balances at year-end are carried over to the next year. For non-union employees, the maximum balance of compensatory time to be accumulated at any given time is sixty-eight hours. Employees of the fire department under union contract can accrue and use up to a balance of seventy-two hours at any given time. Employees of the police department under union contract can accrue and use up to a balance of one hundred hours at any given time.

#### 9. LONG-TERM OBLIGATIONS

A schedule of changes in bonds and other long-term obligations of the City during the current year is as follows:

Governmental Activities	Balance 1-1-09	Additions	Deletions	Balance 12-31-09	Amount Due Within A Year
General obligation bonds:					
Community center expansion bonds	\$3,509,336	\$0	(\$401,072)	\$3,108,264	\$401,072
Total general obligation bonds	3,509,336	<u></u>	(401,072)	3,108,264	401,072
Tax increment financing phase I revenue bonds	2,661,709	0	(61,750)	2,599,959	65,650
Capital leases	27,787	6,855	(7,876)	26,766	5,462
Compensated absences	766,513	813,409	(889,859)	690,063	104,867
Total governmental activities	\$6,965,345	\$820,264	(\$1,360,557)	\$6,425,052	\$577,051

The 1-1-09 balance reflects unamortized bond premium for the general obligation bond issue. The deletions above reflect amortization of bond premium of \$1,072 for the community center expansion bonds that is not reflected in the fund financial statements.

#### Community Center Expansion General Obligation Bonds Payable

The City issued \$5,900,000 of Community Center Expansion General Obligation Bonds dated September 15, 2002. The bonds mature December 1, 2017 and bear interest at the rate of 3.72%. The bonds were issued for the purpose of paying the cost of constructing, furnishing and equipping additions and renovations to the Municipal Community Center, and paying related costs, under authority of the general laws of the State of Ohio and the Uniform Public Securities Law of the Ohio Revised Code and by virtue of ordinances duly adopted by Council. For the current year, principal and interest paid were \$400,000 and \$130,400, respectively. The liability at December 31, 2009 for the Community Center Expansion General Obligation Bonds payable is \$3,108,264 and is recorded in the government-wide financial statements.

#### Tax Increment Financing - Phase I Revenue Bonds Payable

The City issued \$3,040,000 of Pictoria Island Phase I Tax Increment Financing (TIF) Revenue Bonds dated September 14, 2000. The bonds were issued to retire notes that were issued for the construction of infrastructure and a man-made lake in the Northwest Business District (Pictoria Island) TIF area. The bonds mature September 1, 2029 and bear interest at the rate of 6.70%. The City has pledged future service payments (payments in lieu of taxes) received from the owners of the property under the TIF agreement to repay the bond principal and interest. The service payments are based on the incremental value of improvements made to the property under the agreement. If at any time a shortfall exists in the fund making the bond payments, the developers of the property are liable for the shortfall amount. The service payments, and anticipated shortfall payments, are projected to produce 100% of the debt service requirements over the life of the bonds. Total principal and interest remaining on the bonds is \$4,699,301 payable through September 2029. For the current year, principal and interest paid and total service payments and shortfall received were \$238,198 and \$226,602, respectively. The liability at December 31, 2009 for the TIF Revenue Bonds Payable is \$2,599,959 and is presented in the government-wide financial statements.

Principal and interest requirements to retire the City's long-term obligations outstanding at year-end are as follows:

Year-Ending December 31	General Obligation Bonds		TIF Revenue Bonds	
	Principal	Interest	Principal	Interest
2010	\$401,072	\$117,400	\$65,650	\$172,548
2011	401,072	103,800	70,186	168,012
2012	401,072	89,600	75,036	163,162
2013	401,072	74,800	80,221	157,977
2014	401,072	59,800	85,764	152,434
2015-2019	1,102,904	86,200	526,332	664,657
2020-2024	0	0	735,096	455,893
2025-2029	0	0	961,674	164,659
Total	\$3,108,264	\$531,600	\$2,599,959	\$2,099,342

#### 10. LEASES

During 2009, the City entered into a lease agreement meeting the requirements of a capital lease. The City's prior lease obligations that meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases", have been recorded on the government-wide statements. The following is a schedule of the future long-term minimum lease payments required under the capital lease, and the present value of the minimum lease payments:

Year Ending December 31	
2010	\$7,404
2011	7,404
2012	7,404
2013	9,074
2014	395
Total minimum lease payments	31,681
Less: amount representing interest	(4,915)
Present value of minimum lease payments	\$26,766

The leased assets have been capitalized for the amount of the present value of the minimum lease payments at the inception of the lease. \$31,454 represents the amount of capital assets under capital lease obligation at December 31, 2009. In 2009, principal of \$7,876 was paid from the general fund as principal retirement. Capital lease payments have been reclassified and are reflected as debt service in the fund financial statements and on the budgetary basis.

#### 11. DEFINED BENEFIT PENSION PLANS AND POST EMPLOYMENT BENEFITS

#### Ohio Public Employees Retirement System

Substantially all City employees, other than full-time fire and police personnel, participate in the Ohio Public Employees Retirement System (OPERS). The OPERS administers three separate pension plans as described below:

The Traditional Pension Plan - a cost-sharing, multiple-employer defined benefit pension plan.

The Member-Directed Plan – a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions, plus any investment earnings.

The Combined Plan - a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code (ORC). The ORC permits, but does not mandate, OPERS to provide other post-employment benefits (OPEB) to its eligible members and beneficiaries. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

The ORC provides statutory authority for member and employer contributions. For 2009, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan. The 2009 member contribution rates were 10.0% for members in state and local classifications. Public safety and law enforcement members contributed 10.1%. The 2009 employer contribution rate for state and local employers was 14% of covered payroll. For both the law enforcement and public safety divisions, the employer contribution rate for 2009 was 17.63%. The City's contributions to OPERS for the years ended December 31, 2009, 2008, and 2007 were \$592,041, \$615,008, and \$574,440, respectively, equal to the required contribution for each year.

OPERS provides retirement, disability, and survivor benefits as well as postretirement health care coverage to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by the OPERS meets the definition of an Other Post-employment Benefit as described in GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Post-employment Benefits other than Pension".

A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care. The ORC provides the statutory authority for employer contributions. In 2009, state and local employers contributed at a rate of 14% of covered payroll and public safety and law enforcement employer units contributed at 17.63%. The portion of employer contributions allocated to health care was 7% from January 1 through March 31, 2009 and 5.5% from April 1 through December 31, 2009. The ORC provides the statutory authority requiring public employers to fund post-employment health care through their contributions to OPERS.

The assumptions and calculations below were based on OPERS' latest actuarial review performed as of December 31, 2008:

Funding Method - The individual entry age actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability.

Assets Valuation Method - All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.

Investment Return - The investment assumption rate for 2008 was 6.50%.

Active Employee Total Payroll - An annual increase of 4% compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. In addition, annual pay increases over and above the 4% base increase, were assumed to range from .50% to 6.30%.

Health Care - Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from .50% to 3% for the next 6 years. In subsequent years (7 and beyond) health care costs were assumed to increase at 4% (the projected wage inflation rate).

OPERS Post-employment Health Care Plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care coverage by the retiree or the surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

OPEB's are advance-funded on an actuarial determined basis. The Tradition Pension and Combined Plans had 357,584 active contributing participants as of December 31, 2009. The number of active contributing participants for both plans used in the December 31, 2008, actuarial valuation was 356,388.

The rates stated above are the contractually required contribution rates for OPERS. In 2009, the employer contributions actually made by the City to fund post-employment benefits were \$249,607. The amount of \$10.7 billion represents the actuarial funding value of OPERS' net assets available for OPEB at December 31, 2008. Based on the actuarial cost method used, the actualizated valuation as of December 31, 2008 reported the actuarially accrued liability and the unfunded actuarially accrued liability for OPEB at \$29.6 billion and \$18.9 billion, respectively.

The Health Care Preservation Plan adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates for state and local employers increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

#### Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the ORC. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0% of their annual covered salary, while employers are required to contribute 19.5% and 24.0% respectively for police officers and firefighters. The City's contributions to OP&F for the years ended December 31, 2009, 2008, and 2007, were \$977,239, \$964,167, and \$916,609, respectively, or 75% of the required contributions for 2008, 77% of the required contributions for 2007 and 73% of the required contributions for 2006.

The OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22, if attending school full-time or on a two-thirds basis.

The health care coverage provided by the OP&F meets the definition of an Other Post-employment Benefit as described in GASB Statement No. 45, "Accounting and Financial Reporting by Employers for Post-employment Benefits other than Pension".

Health care funding and accounting is on a pay-as-you-go basis. A percentage of covered payroll, as defined by the Board, is used to pay retiree health care expenses. The Board defined allocation was 6.75% of covered payroll in 2008 and 6.75% of covered payroll in 2009. In addition, since July 1, 1992 most retirees and survivors were required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The number of participants eligible to receive health care benefits as of December 31, 2008, the date of the last actuarial valuation available, are 14,567 for police and 10,750 for firefighters. The portion of the employer contributions that were used to pay post-employment benefits were 34.60% of employer's contributions for police and 28.1% of employer's contributions for firefighters which amounted to \$196,942 and \$114,659, respectively.

OP&F's total health care expense for the year ending December 31, 2008, the date of the last actuarial valuation available, was \$96,472,398, which was net of member contributions of \$56,948,977.

The City also contributes to the OP&F sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefits and their eligible dependents.

The ORC allows, but does not mandate OP&F to provide other post-employment benefits (OPEB). The ORC provides for contribution requirements of the participating employees and of plan members to the OP&F (defined benefit pension plan).

The ORC provides that health care cost paid from the funds of OP&F shall be included in the employer's contribution rate. The total police employer contribution rate is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll. The ORC provides the statutory authority allowing OP&F's Board of Trustees to offer health care coverage to all eligible individuals. Also the ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 Trust and one for Medicare Part B reimbursements administered as an IRS Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the ORC to the OP&F Board of Trustees. The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For the year ended December 31, 2009, the employer contribution allocated to the health care plan was 6.75% of covered payroll. The amount of employer contributions allocated to the healthcare plan each year is subject to the Trustees' primary responsibilities to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

#### 12. OTHER EMPLOYEE BENEFITS

#### Deferred Compensation Plan

City employees may participate in the Ohio Public Employees Deferred Compensation Plan ("Plan") created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary, payroll deduction basis. Under this Plan, employees can defer up to \$11,000 annually until a future time (usually after retirement). The deferred amounts as well as any income earned related to the deferral are not subject to federal or state income tax until actually received by the employee. The Plan permits deferral of compensation until future years. According to the Plan, the deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The Plan agreement states that the City and the Plan have no liability for losses under the Plan with the exception of fraud or wrongful taking.

The Deferred Compensation Plan assets are placed in trust for the sole benefit of employees or other beneficiaries. In accordance with GASB Statement No. 32, "Accounting and Financial Reporting for Internal Revenue Code, Section 457, Deferred Compensation Plans", these amounts are not reflected on the City's financial statements.

#### 13. RISK MANAGEMENT

#### **Property Insurance Program**

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters and has established a risk management strategy that attempts to minimize losses and the carrying cost of insurance. Effective June 1, 1991, the City joined the Miami Valley Risk Management Association (MVRMA), a property and casualty pooling arrangement. MVRMA's deductible is \$2,500 per community per occurrence. MVRMA retains responsibility for the payment of claims within specified self-insured retention limits prior to the application of coverage provided by excess reinsurance contracts. MVRMA's per-occurrence retention limit for property was \$200,000 effective July 1, 2009 with the exception of boiler and machinery for which there was a \$5,000 per-occurrence retention limit. Liability had a per-occurrence retention limit of \$2,000,000 in 2009 with \$1,000,000 excess, \$1,000,000 reinsured by Government Entities Mutual Inc. Settled claims have not exceeded commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from the prior year.

#### Workers Compensation Program

The City pays the state Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### **Health Insurance Program**

In May of 1994, the City began managing hospital/medical and dental benefits for its employees on a self-insured basis. In October of 2004, employees began contributing to cover a portion of the health care costs, paying \$25 per month for single coverage and \$50 per month for family coverage. In January of 2008, the employee contribution increased to \$50 per month for single coverage and \$100 per month for family coverage.

At December 31, 2009, 120 employees were enrolled in the plan which covers 330 lives. The City accounts for and finances this activity in the general fund. The hospital/medical plan operates on a cost-sharing basis with the maximum annual employee out-of-pocket cost being \$1,000 for a single employee and \$2,000 for a covered family. A prescription drug card program is also part of this self-insurance plan requiring a nominal co-pay by the employee for prescription drugs. The City provides a dental plan with coverage ranging from 50 percent to 100 percent depending on the type of dental services performed. There is a monthly charge for employees enrolled in the dental plan.

A third party administrator (United Medical Resources) reviews all claims which then, are paid by the City. The City is responsible for up to \$30,000 per employee (specific limit). Upon exceeding the \$30,000 limit, the City's stop loss coverage applies. The lifetime maximum medical coverage amount is \$1,000,000.

The City records a liability for incurred but not reported claims (IBNR) in accordance with GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. The total claims liability at December 31, 2009 was \$86,031.

The following is a reconciliation of the changes in aggregate liabilities for claims payable for the past two fiscal years:

	2009	2008
Claims payable, beginning of the year	\$109,898	\$97,467
Claims incurred during the year	1,775,932	1,495,992
Payments:	***	**
Attributable to current year	(1,691,383)	(1,378,954)
Attributable to prior years	(108,416)	(104,607)
Claims payable, end of year	\$86,031	\$109,898

#### 14. JOINT VENTURE

The cities and other entity of Beavercreek, Bellbrook, Blue Ash, Centerville, Englewood, Indian Hill, Kettering, Madeira, Mason, Miamisburg, Montgomery, Northern Area Water Authority (NAWA), Piqua, Sidney, Springdale, Tipp City, Troy, Vandalia, West Carrollton, Wilmington, and Wyoming, have entered a joint venture for the purpose of providing various types of insurance coverage. This association is organized as an Ohio not-for-profit corporation operating under the name of Miami Valley Risk Management Association (MVRMA). The association exists for the public purpose of enabling its member political subdivisions to obtain insurance coverage, provide methods for paying claims, and provide a formalized, jointly administered self-insurance pool. In addition to the self-insurance pool, the Association provides risk management services, loss prevention programs, and various other educational materials.

MVRMA was incorporated December 1, 1988 under Section 2744.081 of the Ohio Revised Code and is governed by a twenty-one member Board of Trustees, consisting of a trustee appointed by each of the member cities with each trustee having a single vote. The Board of Trustees elects the officers of the corporation, and is responsible for its own financial matters including budgeting. The City exercises no significant influence over the Board of Trustees and there is no liability on the part of the City for

MVRMA's fiscal matters. MVRMA issues a stand-alone Comprehensive Annual Financial Report. Interested parties may obtain a copy by making a written request to 4625 Presidential Way, Kettering, OH 45429 or by calling (937) 438-8878.

MVRMA maintains excess reinsurance contracts with insurance carriers who provide various limits of coverage over MVRMA's self-insured retention limits. For the year-ended December 31, 2009, MVRMA purchased the following types of insurance/reinsurance in excess of its self-insurance retention presented in the previous paragraph:

General liability	\$10,000,000 per occurrence
Police professional liability	10,000,000 per occurrence
Automobile liability	10,000,000 per occurrence
Public officials liability	1,000,000 per occurrence and annual aggregate
Employment practices liability	1,000,000 per occurrence and annual aggregate
Boiler and machinery	100,000,000 per occurrence
Property (excluding flood and earthquake)	1,000,000,000 per occurrence
Property - flood and earthquake	25,000,000 per occurrence and annual aggregate

MVRMA has established a Shock Loss Fund (SLF) to replace the aggregate stop-loss policy. Each year a moving target equal to the annual loss fund is established. MVRMA members will fund approximately 15% of that amount annually with the expectation that over a period of time, the balance of the SLF will be equivalent to the current year's annual loss fund. Contributions to the SLF will be recorded with separate accounting designed to preserve each member municipality's percentage ownership. Each member's SLF balance will be reviewed annually in conjunction with MVRMA's preliminary budget process. Any member whose balance is equivalent to its upcoming annual loss fund contribution will not be required to make an additional deposit. Unless otherwise waived by the MVRMA Board, any member whose balance falls below its targeted amount, will be required to contribute the amount needed to reach the targeted amount or 15% of the annual loss year contribution, whichever is less.

There was no joint venture debt at December 31, 2009. MVRMA was created to enable its members to share risk, and it is reasonably possible that MVRMA, Inc. may make additional assessments to the City. The pool contribution factors at December 31, 2009 are: Beavercreek - 6.14%, Bellbrook - 1.00%, Blue Ash - 7.25%, Centerville - 3.34%, Englewood - 2.33%, Indian Hill - 3.56%, Kettering - 12.50%, Maderia - 2.00%, Mason - 6.75%, Miamisburg - 8.71%, Montgomery - 3.26%, NAWA - .10%, Piqua - 5.29%, Sidney - 7.11%, Springdale - 4.19%, Tipp - 2.96%, Troy - 7.52%, Vandalia - 4.95%, West Carolton - 3.40%, Wilmington - 5.27%, Wyoming - 2.37%.

A summary of audited financial information for MVRMA as of December 31, 2008, is presented below:

Total assets	\$17,116,031
Total liabilities	\$6,235,474
Total net assets	10,880,557
Total liabilities and net assets	\$17,116,031
Total operating revenues	\$4,252,757
Total operating expenditures	3,284,185
Operating income	968,572
Non-operating revenue	695,028
Change in net assets	1,663,600
Ending net assets	\$10,880,557

### 15. CONSTRUCTION COMMITMENTS

As of December 31, 2009, the City had the following construction commitments with respect to capital improvement projects:

Project	Contract Amount	Amount Paid at 12/31/09	Remaining Construction Commitment
State Route 747/CSX Grade Separation Project	\$11,536,901	\$11,279,218	\$257,683
State Route 4/Crescentville Road Improvements	911,031	700,871	210,160
State Route 747/Crescentville Road Improvements	1,538,098	1,274,789	263,309
State Route 747 Urban Paving Program	682,688	479,946	202,742
State Route 4/Glensprings Drive/ I-275 Improvements	760,100	612,176	147,924
Veterans Memorial	803,307	715,907	87,400
Police Department Pedestrian Bridge and Lighting Project	70,540	68,016	2,524

The State Route 747/CSX Railroad Grade Separation project, State Route 4/Crescentville Road Improvement project, State Route 747/Crescentville Road Improvement project, State Route 747 Urban Paving Program, and the State Route 4/Glensprings Drive/ I-275 Improvement projects are administered by the Ohio Department of Transportation (ODOT), except for the City's local obligation. The City records transactions as ODOT makes on-behalf-of-payments to contractors. ODOT has encumbered these transactions on their internal financial system, therefore, no amounts are encumbered by the City at year-end outside an anticipated remaining local obligation regarding the State Route 747/CSX Railroad Grade Separation project.

The Veterans Memorial and Police Department Pedestrian Bridge and Lighting projects are administered by the City. The City records transactions as paid and all encumbrances are reflected on the City's internal system.

The remaining construction commitments will be paid from the capital projects, capital improvements fund.

#### 16. CONTINGENT LIABILITIES

The City's attorney is of the opinion that ultimate disposition of actual or potential claims against the City and other actual or potential legal proceedings will not materially affect the financial condition of the City. Therefore, the financial statements do not present estimated claims from legal proceedings.

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## **Combining Statements and Individual Fund Schedules**

#### NONMAJOR GOVERNMENTAL FUNDS

<u>Special Revenue Funds</u> - used to account for the proceeds of specific revenue sources (other than capital projects) that are legally restricted to expenditures for specified purposes.

Street Construction, Maintenance and Repair Fund - To account for that portion of the state gasoline tax and motor vehicle registration fees designated for maintenance of streets within the City. Ninety-two and one-half percent of gasoline and auto license taxes are allocated to this fund

State Highway Fund - To account for that portion of the state gasoline and motor vehicle registration fees designated for maintenance of state highways within the City. Seven and one-half percent of gasoline and auto license taxes are allocated to this fund.

Grants Fund - To account for grants obtained from outside agencies for other than capital purposes.

Drug Law Enforcement Fund - To account for mandatory fines collected for drug agencies.

Law Enforcement Fund – To account for the proceeds from the confiscation of contraband.

Law Enforcement Training Fund - To account for proceeds from the State of Ohio under the law enforcement continuing professional training program and shall be used for paying the cost of continuing education.

Driving Under the Influence Fund – To account for fines imposed on DUI offenders. Under state law disbursements may be made from this fund for law enforcement purposes related to informing the public of laws governing the operation of a motor vehicle while under the influence of alcohol.

Residential Recycling Incentive Fund – To account for payments received from the Hamilton County Solid Waste Management District incentive funds and expenditures made for solid waste management activities.

Vehicle Immobilization Fee Fund – To account for the vehicle immobilization fee received by the State and make expenditures for law enforcement purposes relating to the costs incurred in enforcing Ohio Revised Code Section 4503.233.

Parks and Urban Forestry Fund - To account for the costs of purchasing and planting municipal street trees.

Adult Sports Fund – To account for the fees collected and the costs incurred for adults who participate in league sports at the City Community Center.

<u>Capital Projects Funds</u> - used to account for financial resources to be used for the acquisition or construction of major capital facilities.

Tri-County Mall Tax Increment Financing (TIF) Fund - To account for the activity related to the Tri-County Mall TIF Project.

Community Center Debt Fund – To account for the outstanding debt payments related to the Community Center Expansion project.

### CITY OF SPRINGDALE, OHIO COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2009

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
Assets:			Start and all model in properties (Start Start Start
Equity in pooled cash and cash equivalents	\$245,992	\$0	\$245,992
Receivables:			
Payments in lieu of taxes	0	54,460	54,460
Intergovernmental	287,886	0	287,886
Total assets	\$533,878	\$54,460	\$588,338
Liabilities:			
Accounts payable	\$8,585	\$0	\$8,585
Accrued wages and benefits payable	10,235	0	10,235
Intergovernmental payable	0	545	545
Advances from other funds	0	518,591	518,591
Deferred revenue	247,940	54,460	302,400
Total liabilities	266,760	573,596	840,356
Fund balances:			
Reserved for encumbrances	313	0	313
Unreserved, undesignated, reported in:			
Special revenue funds	266,805	0	266,805
Capital projects fund	0	(519,136)	(519,136)
Total fund balance (deficit)	267,118	(519,136)	(252,018)
Total liabilities and fund balances	\$533,878	\$54,460	\$588,338

# CITY OF SPRINGDALE, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:			
Intergovernmental	\$858,651	\$0	\$858,651
Fines and forfeitures	10,717	0	10,717
Fees, licenses and permits	7,678	0	7,678
Total revenues	877,046	0	877,046
Expenditures:			
Current:			
Security of persons and property	106,943	0	106,943
Public health services	14,510	0	14,510
Leisure time activities	12,391	O	12,391
Community environment	95,072	0	95,072
Transportation	654,699	0	654,699
General government	0	545	545
Debt service:			
Principal retirement	0	400,000	400,000
Interest and fiscal charges	0	130,400	130,400
Total expenditures	883,615	530,945	1,414,560
Deficiency of revenues over expenditures	(6,569)	(530,945)	(537,514)
Other financing sources:			
Transfers-in	35,000	530,400	565,400
Total other financing sources	35,000	530,400	565,400
Net change in fund balances	28,431	(545)	27,886
Beginning fund balance (deficit)	238,687	(518,591)	(279,904)
Ending fund balance (deficit)	\$267,118	(\$519,136)	(\$252,018)

#### CITY OF SPRINGDALE, OHIO COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2009

Assets:	Street Construction, Maintenance and Repair Fund	State Highway Fund	Grants Fund	Drug Law Enforcement Fund	Law Enforcement Fund
Equity in pooled cash and cash equivalents	\$71,737	\$32,224	\$66,710	\$1,399	\$20,709
Receivable:	ψ113/31	Ψ.Ζ.μ.Ζ.Τ	Ψ00,710	ررو <sub>و</sub> 10	φ20,105
Intergovernmental	237,000	19,100	23,926	0	1,320
Total assets	\$308,737	\$51,324	\$90,636	\$1,399	\$22,029
Liabilities:					
Accounts payable	\$1,680	\$0	\$668	\$0	\$0
Accrued wages and benefits payable	10,235	0	0	0	0
Deferred revenue	197,939	15,934	26,207	0	1,320
Total liabilities	209,854	15,934	26,875	.0	1,320
Fund balances:  Reserved for encumbrances  Unreserved - undesignated, reported in:	: 0	0	313	, <b>Ö</b> .	Õ
Special revenue funds	98,883	35,390	63,448	1,399	20,709
Total fund balances	98,883	35,390	63,761	1,399	20,709
Total liabilities and fund balances	\$308,737	\$51,324	\$90,636	\$1,399	\$22,029

Law Enforcement Training Fund	Driving Under the Influence Fund	Residential Recycling Fund	Vehicle Immobilization Fee Fund	Parks and Urban Forestry Fund	Adult Sports Fund	Total Nonmajor Special Revenue Funds
\$11,920	\$21,426	\$10,087	\$2,299	\$2,797	\$4,684	\$245,992
1,010	0	5,530	0	Ö	0	287,886
\$12,930	\$21,426	\$15,617	\$2,299	\$2,797	\$4,684	\$533,878
\$0	\$0	\$6,237	\$0	\$0	\$0	\$8,585
0	0	5.530	0	0	0	10,235
1,010		5,530	0	<u> </u>	0	247,940
1,010	D.	11,767	0	<u> </u>	0	266,760
0	0	0	Ö	0	.0	313
11,920	21,426	3,850	2,299	2,797	4,684	266,805
11,920	21,426	3,850	2,299	2,797	4,684	267,118
\$12,930	\$21,426	\$15,617	\$2,299	\$2,797	\$4,684	\$533,878

### CITY OF SPRINGDALE, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	Street Construction, Maintenance and Repair Fund	State Highway Fund	Grants Fund	Drug Law Enforcement Fund	Law Enforcement Fund
Revenues:				. <del> </del>	
Intergovernmental	\$479,630	\$38,889	\$323,369	\$0	\$0
Fines and forfeitures	0	0	0	128	3,915
Fees, licenses and permits	Ö	0	0	.0.	0
Total revenues	479,630	38,889	323,369	128	3,915
Expenditures:					
Current:					
Security of persons and property	<b>'0</b>	0	87,715	0	19,228
Public health services	0	0	14,510	0	0
Leisure time activities	0	0	4,669	0	0
Community environment	0	0	16,801	Ö	Ö
Transportation	486,427	19,451	148,821	0	<u> </u>
Total expenditures	486,427	19,451	272,516	0	19,228
Excess (deficiency) of revenues over expenditures	(6,797)	19,438	50,853	128	(15,313)
Other financing sources:					
Transfers-in	0	<u> </u>	.0	0.	O.
Total other financing sources	<u> (0)</u>	. 0	0.	0	
Net change in fund balances	(6,797)	19,438	50,853	128	(15,313)
Beginning fund balances	105,680	15,952	12,908	1,271	36,022
Ending fund balances	\$98,883	\$35,390	\$63,761	\$1,399	\$20,709

Law Enforcement Training Fund	Driving Under the Influence Fund	Residential Recycling Fund	Vehicle Immobilization Fee Fund	Parks and Urban Forestry Fund	Adult Sports Fund	Total Nonmajor Special Revenue Funds
\$5,040	\$0	\$11,623	\$100	\$0	\$0	\$858,651
0	6,674	0	0	0	0	10,717
0	<u> </u>	0	0.	0	7,678	7,678
5,040	6,674	11,623	100		7,678	877,046
0	0	. 0	0	<b>O</b> <sub>2</sub>	0	106,943
0	. 0	0	0	0	0	14,510
0	0	.0	0	0	7,722	12,391
0	0	78,271	0	0	.0	95,072
0	0	0	0	0	0_	654,699
0	0	78,271	0	<u> </u>	7,722	883,615
5,040	6,674	(66,648)	100	0	(44)	(6,569)
0	0	35,000	0	0	<u> </u>	35,000
0	0	35,000	0	0	0.	35,000
5,040	6,674	(31,648)	100	.0	(44)	28,431
6,880	14,752	35,498	2,199	2,797	4,728	238,687
\$11,920	\$21,426	\$3,850	\$2,299	\$2,797	\$4,684	\$267,118

### CITY OF SPRINGDALE, OHIO BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUND DECEMBER 31, 2009

	Tri-County Mall TIF Fund	Total Nonmajor Capital Projects Fund
Assets:	The state of the s	
Receivable:		
Payments in lieu of taxes	<u>\$54,460</u>	\$54,460
Total assets	\$54,460	\$54,460
Liabilities:		
Intergovernmental payable	\$545	\$545
Advances from other funds	518,591	518,591
Deferred revenue	54,460_	54,460
Total liabilities	573,596	573,596
Fund balance:		
Unreserved - undesignated, reported in:		
Capital projects fund	(519,136)	(519,136)
Total fund deficit	(519,136)	(519,136)
Total liabilities and fund balance	\$54,460	\$54,460

### CITY OF SPRINGDALE, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2009

	Tri-County Mall TIF Fund	Community Center Debt Fund	Total Capital Projects Funds
Expenditures:		•	
Current:			
General government	\$545	\$0	\$545
Debt service:			
Principal retirement	0	400,000	400,000
Interest and fiscal charges	0	130,400	130,400
Total expenditures	545	530,400	530,945
Deficiency of revenues over expenditures	(545)	(530,400)	(530,945)
Other financing sources: Transfers-in	0	530,400	530,400
Total other financing sources	0	530,400	530,400
Net change in fund balance	(545)	. 0	(545)
Beginning fund balances (deficit)	(518,591)	0,	(518,591)
Ending fund balances (deficit)	(\$519,136)	\$0	(\$519,136)

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Municipal income taxes	\$14,469,040	\$14,469,040	\$13,678,901	(\$790,139)
Property and other taxes	1,592,253	1,614,232	1,521,213	(93,019)
Intergovernmental	1,601,999	1,601,999	1,374,609	(227,390)
Charges for services	399,100	399,100	379,653	(19,447)
Fines and forfeitures	363,000	363,000	325,054	(37,946)
Fees, licenses and permits	513,725	513,725	380,948	(132,777)
Interest	110,000	110,000	26,038	(83,962)
Contributions	0	0	751	751
Other	249,720	399,720	392,095	(7,625)
Total revenues	19,298,837	19,470,816	18,079,262	(1,391,554)
Expenditures:				
Police department:				
Personal services	4,311,543	4,261,543	4,222,961	38,582
Other	804,266	754,266	696,994	57,272
Total police department	5,115,809	5,015,809	4,919,955	95,854
Fire department:				
Personal services	2,772,755	2,752,755	2,708,083	44,672
Other	490,571	460,571	430,687	29,884
Total fire department	3,263,326	3,213,326	3,138,770	74,556
Health department:			•	
Personal services	261,900	271,900	261,486	10,414
Other	51,613	51,613	50,227	1,386
Total health department	313,513	323,513	311,713	11,800
Parks and recreation department:				
Personal services	1,296,185	1,246,185	1,203,524	42,661
Other	688,178	638,178	513,025	125,153
Total parks and recreation department	1,984,363	1,884,363	1,716,549	167,814
Building department:				
Personal services	533,183	513,183	470,302	42,881
Other  Total building department	73,957 607,140	73,957 587,140	57,965 528,267	15,992 58,873
and the state of t	007,140	207,140	526,207	30,0 <i>1</i> 3
Public works department: Personal services	200 701	502°701	225.194	150 517
A COLOR OF THE COL	623,701	523,701	365,184	158,517
Other Tetal public productions	748,669	448,669	392,024	56,645
Total public works department	1,372,370	972,370	757,208	215,162
Finance department:	000.051	210 251	200 201	A 044
Personal services	200,251	210,251	200,281	9,970
and the second of the second o				(459)
Other  Total finance department	64,075 264,326	64,075 274,326	64,534 264,815	9,5

	General Fund				
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Tax department:					
Personal services	375,010	375,010	373,419	1,591	
Other	360,936	560,936	549,071	11,865	
Total tax department	735,946	935,946	922,490	13,456	
Administration department:					
Personal services	840,744	840,744	822,777	17,967	
Other	3,518,251	3,880,838	3,365,139	515,699	
Total administration department	4,358,995	4,721,582	4,187,916	533,666	
Total expenditures	18,015,788	17,928,375	16,747,683	1,180,692	
Excess (deficiency) of revenues over expenditures	1,283,049	1,542,441	1,331,579	(210,862)	
Other financing sources (uses):					
Transfers-in	1,186	1,186	1,186	0	
Transfers-out	(1,477,987)	(865,400)	(865,400)	0	
Advances-in	48,873	26,894	26,894	0	
Total other financing sources (uses)	(1,427,928)	(837,320)	(837,320)	<u> 0:</u>	
Net change in fund balance	(144,879)	705,121	494,259	(210,862)	
Beginning fund balance	4,403,010	4,403,010	4,403,010	0	
Prior years encumbrances	116,583	116,583	116,583	0	
Ending fund balance (deficit)	\$4,374,714	\$5,224,714	\$5,013,852	(\$210,862)	

	* <u>,</u>	Capital Improvements Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Revenues	\$3,731,765	\$3,309,352	\$2,555,168	(\$754,184)	
Expenditures	5,726,883	4,276,883	3,835,000	441,883	
Deficiency of revenues over expenditures	(1,995,118)	(967,531)	(1,279,832)	(312,301)	
Other financing sources: Transfers-in	877,587	300,000	300,000	0	
Total other financing sources	877,587	300,000	300,000		
Net change in fund balance	(1,117,531)	(667,531)	(979,832)	(312,301)	
Beginning fund balance	33,239	33,239	33,239	0	
Prior year encumbrances	1,138,601	1,138,601	1,138,601	0	
Ending fund balance (deficit)	\$54,309	\$504,309	\$192,008	(\$312,301)	

Northwest	Busine	se Diet	rict TI	F Fund
LAOTHIMOSE	ייותפווע	ופות פנ	1101 11	r runu

	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues	\$1,108,188	\$968,188	\$971,786	\$3,598
Expenditures	1,098,139	988,139	984,160	3,979
Net change in fund balance	10,049	(19,951)	(12,374)	7,577
Beginning fund balance	141,116	141,116	141,116	0
Ending fund balance	\$151,165	\$121,165	\$128,742	\$7,577

	Street Co	Street Construction, Maintenance and Repair Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Revenues	\$465,000	\$465,000	\$479,745	\$14,745	
Expenditures: Personal services Other	501,000 27,000	481,000 19,000	469,156 17,673	11,844 1,327	
Total expenditures	528,000	500,000	486,829	13,171	
Net change in fund balance	(63,000)	(35,000)	(7,084)	27,916	
Beginning fund balance	78,821	78,821	78,821	0	
Ending fund balance	\$15,821	\$43,821	\$71,737	\$27,916	

	State Highway Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues	\$37,000	\$37,000	\$38,899	\$1,899
Expenditures: Personal services	48,000	25,000	20,203	4,797
Total expenditures	48,000	25,000	20,203	4,797
Net change in fund balance	(11,000)	12,000	18,696	6,696
Beginning fund balance	13,528	13,528	13,528	0
Ending fund balance	\$2,528	\$25,528	\$32,224	\$6,696

	Grants Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues	\$270,799	\$325,799	\$330,072	\$4,273
Expenditures: Personal services Other	185,223 107,409	212,000 86,612	197,832 86,605	14,168
Total expenditures	292,632	298,612	284,437	14,175
Excess (deficiency) of revenues over expenditures	(21,833)	27,187	45,635	18,448
Other financing uses: Advances-out	<u> </u>	(4,020)	(4,020)	<u>Zational</u>
Total other financing uses		(4,020)	(4,020)	0
Net change in fund balance	(21,833)	23,167	41,615	18,448
Beginning fund balance	24,782	24,782	24,782	0
Ending fund balance	\$2,949	\$47,949	\$66,397	\$18,448

	Drug Law Enforcement Fund				
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Revenues	\$200	\$200	\$128	(\$72)	
Expenditures	1,339	0	0	0	
Net change in fund balance	(1,139)	200	128	(72)	
Beginning fund balance	1,271	1,271	1,271	0	
Ending fund balance (deficit)	\$132	\$1,471	\$1,399	(\$72)	

	Law Enforcement Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues	<b>\$0</b>	\$3,915	\$3,915	\$0
Expenditures	36,720	24,720	19,926	4,794
Net change in fund balance	(36,720)	(20,805)	(16,011)	4,794
Beginning fund balance	36,720_	36,720	36,720_	Ô
Ending fund balance	\$0_	\$15,915	\$20,709	\$4,794

	Law Enforcement Training Fund				
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Revenues	\$6,880	\$5,040	\$5,040	\$0	
Expenditures	13,000	0	0.	0_	
Net change in fund balance	(6,120)	5,040	5,040	0	
Beginning fund balance	6,880	6,880	6,880	0.	
Ending fund balance	\$760	\$11.920	\$11,920	\$0	

	Driving Under the Influence Fund				
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Revenues	\$2,000	\$6,112	\$6,784	\$672	
Expenditures	14,012	2,012		2,012	
Net change in fund balance	(12,012)	4,100	6,784	2,684	
Beginning fund balance	14,642	14,642	14,642	0	
Ending fund balance	\$2,630	\$18,742	\$21,426	\$2,684	

	Residential Recycling Incentive Fund				
	Original Budget	Final Budget	Actual	Variance from Final Budget	
Revenues	\$10,000	\$10,000	\$11,623	\$1,623	
Expenditures	77,820	79,820	78,142	1,678	
Excess (deficiency) of revenues over expenditures	(67,820)	(69,820)	(66,519)	3,301	
Other financing sources: Transfers-in	70,000	35,000	35,000		
Total other financing sources	70,000	35,000	35,000		
Net change in fund balance	2,180	(34,820)	(31,519)	3,301	
Beginning fund balance	41,606	41,606	41,606	Ö.	
Ending fund balance	\$43,786	\$6,786	\$10,087	\$3,301	

	Vehicle Immobilization Fee Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues	\$300	\$300	\$100	(\$200)
Expenditures	2,199	0	0	<u> </u>
Net change in fund balance	(1,899)	300	100	(200)
Beginning fund balance	2,199	2,199	2,199	
Ending fund balance (deficit)	\$300	\$2,499	\$2,299	(\$200)

	Parks and Urban Forestry Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Expenditures	\$2,700	\$0_	\$0	\$0
Net change in fund balance	(2,700)	0	<sup>2</sup> <b>O</b>	0
Beginning fund balance	2,797	2,797	2,797_	0
Ending fund balance	\$97	\$2,797	\$2,797	\$0

	Adult Sports Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues	\$8,500	\$8,500	\$7,678	(\$822)
Expenditures	11,500_	11,500	7,722	3,778
Net change in fund balance	(3,000)	(3,000)	(44)	2,956
Beginning fund balance	4,728	4,728	4,728	<u> </u>
Ending fund balance	\$1,728	\$1,728	\$4,684	\$2,956

	Tri-County Mall TIF Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues	\$26,000	\$0	<u>\$0</u>	<b>. \$0</b>
Excess of revenues over expenditures	26,000	(a) (b) (b) (c) (c) (c) (c) (c) (c) (c) (c) (c) (c	0	0
Other financing uses: Advances-out	(48,873)	(22,874)	(22,874)	0
Total other financing uses	(48,873)	(22,874)	(22,874)	0
Net change in fund balance	(22,873)	(22,874)	(22,874)	0
Beginning fund balance	22,874	22,874	22,874	<u> </u>
Ending fund balance	\$1	\$0	\$0	\$0

	Community Center Debt Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
Expenditures	\$530,400	\$530,400	\$530,400	\$0
Deficiency of revenues over expenditures	(530,400)	(530,400)	(530,400)	
Other financing sources: Transfers-in	530,400	530,400	530,400	0.
Total other financing sources	530,400	530,400	530,400	<u> </u>
Net change in fund balance	0	<sup>1</sup> O <sub>2</sub>	** <b>0</b>	0
Beginning fund balance	0	<u> </u>	0	0_
Ending fund balance	\$0	\$0	\$0	\$0

#### SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES

### AGENCY FUND

An agency fund is used to account for assets held by the City in the capacity of an agent for individuals, private organizations, other governmental units, and or other funds. The City had the following agency fund at year-end 2009:

Ohio Board of Building Standards Assessment Fund - To account for the collection of the Ohio Board of Building Standards Assessment on building permits in the amount of 3%. The amounts collected are remitted to the state on a monthly basis.

### CITY OF SPRINGDALE, OHIO SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2009

### OHIO BOARD OF BUILDING STANDARDS ASSESSMENT FUND

	Balance 1-1-09	Additions	Deductions	Balance 12-31-09
Assets:  Equity in pooled cash and cash equivalents	\$60_	\$750	(\$747)	\$63
Total assets	\$60	\$750	(\$747)	\$63
Liabilities: OBBS assessment payable	\$60	\$750	(\$747)	\$63
Total liabilities	\$60	\$750	(\$747)	\$63



## STATISTICAL SECTION

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### STATISTICAL TABLES

This part of the City of Springdale's comprehensive annual financial report presents detailed information as a basis for understanding what the information in the financial statements, notes disclosures, and required supplementary information says about the City's overall financial health.

CONTENTS	PAGES
Financial Trends	92 - 98
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	99 - 104
These schedules contain information to help the reader assess the City's most significant local revenue sources.	
Debt Capacity	105 - 109
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	110 - 111
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating information	112 - 116

These schedules contain service and capital asset data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The city implemented GASB Statement No. 34 during fiscal year 2003. Fiscal year 2006 was the City's first year implementation of the GASB 44 statistical tables.

CITY OF SPRINGDALE, OHIO
NET ASSETS BY COMPONENT
LAST SEVEN FISCAL YEARS
(Accrual Basis of Accounting)

				Fiscal Year			
	2009	2008	2007 (1)	2006	2005	2004	2003
Governmental Activities: Invested in capital assets, net of related debt Restricted:	\$39,685,777	\$38,409,204	\$37,384,095	\$31,627,778	\$30,253,167	\$33,757,865	\$30,481,274
Capital projects	1,233,445	1,493,138	426,277	405,459	500,209	634,709	530,535
Street construction, maintenance and repair (2)	296,822	304,504	310,226	0	0	0	0
Other purposes	218,237	343,119	145,191	478,039	466,818	247,618	270,272
Unrestricted	8,142,658	8,024,198	9,721,624	10,137,553	9,350,967	9,569,466	6,847,416
Total governmental activities net assets	\$49,576,939	\$48,574,163	\$47,987,413	\$42,648,829	\$40,571,161	\$44,209,658	\$38,129,497

(1) - restated from as originally reported.

Note - The figures above reflect the primary government

Source: City of Springdale, Finance Department.

<sup>(2) -</sup> for years 2006 and prior, this was not presented separately.

## CITY OF SPRINGDALE, OHIO CHANGES IN NET ASSETS LAST SEVEN FISCAL YEARS (Accrual Basis of Accounting)

Fiscal Year

	2009	2008	2007	2006	2005	2004	2003
Expenses:							
Governmental achivities: Security of persons and property	\$8,456,664	\$8,621,133	\$8,012,932	\$7,736,040	\$7,530,755	\$6,787,024	\$6,680,416
Public health services	329,233	350,211	307,216	291,719	271,193	237,012	238,119
Leisure time activities	1,966,513	2,165,723	2,122,880	1,982,092	1,780,450	1,561,162	1,599,793
Community environment	636,329	569,724	665,349	550,008	898,820	429,532	815,457
Basic utility services	0	0	0	0	0	351,761	346,257
Transportation	3,042,133	2,404,303	2,754,111	4,040,086	2,698,600	2,966,044	1,903,066
General government	5,934,624	6,009,237	5,878,925	9,856,646	4,654,747	3,493,078	4,019,434
Interest and fiscal charges	318,455	334,096	379,544	422,062	435,450	429,712	451,051
Total governmental activities	20,683,951	20,454,427	20,120,957	24,878,653	18,270,015	16,255,325	16,053,593
Program revonues:							
Governmental activities:							
Security of persons and property	686,782	635,002	701,787	624,188	585,253	295,960	312,763
Public health services	60,417	57,306	48,048	54,279	809'09	4,170	2,250
Loisure time activities	188,263	173,481	180,271	204,824	152,927	8,039	10,126
Community environment	670,778	960'69	198,392	105,286	112,247	· O	0
Transportation	3,780	2,690	4,005	6,328	5,032	0	0
General government	106,800	105,075	100,732	100,312	858'66	0	0
Operating grants and contributions:				20 20 20 20 20 20 20 20 20 20 20 20 20 2	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	1 1 1 2 2	1
Security of persons and property	105,998	74,859	35,043	21,294	78,055	141,294	79,499
Public health services	47,140	24,374	22,117	29,049	7,498	6,238	1,633
Leisure time activities	O	4,669	0	1,000	0	0	0
Transportation	16,801	151,263	0	0	0	35,493	5,105
General government	O	0	0	1,000	0	0	0.
Capital grants and contributions:					í	ş <b>i</b>	; <b>i</b>
Security of persons and property	0	0	56,770	0	0	0	0
Leisure time activities	0	o	10,076	88,080	0	0	0
Transportation	2,472,788	225,827	2,978,570	6,689,584	4,113,591	4,332,571	839,874
General government	0	0	0	0	0	0	358,821
Total governmental activities				:			
program revenues	3,745,848	1,526,642	4,335,811	7,925,224	5,214,569	4,823,765	1,610,071
Net expense	(16,938,103)	(18,927,785)	(15,785,146)	(16,953,429)	(13,055,446)	(11,431,560)	(14,443,522)
	The state of the s						

## CITY OF SPRINGDALE, OHIO CHANGES IN NET ASSETS LAST SEVEN FISCAL YEARS (Accrual Basis of Accounting) PAGE 2

				Fiscal Year			
	2009	2008	2007	2006	2005	2004	2003
General revenues and other changes in net assets: Governmental activities:							
Municipal income taxes	12,903,475	13,924,066	14,911,874	15,882,753	14,328,990	10,683,944	9,370,885
Property and other taxes	1,533,906	1,615,652	1,763,277	1,627,413	1,719,428	1,883,142	1,847,701
Payments in lieu of taxes	682,506	813,210	822,556	712,138	615,809	888,758	715,444
Special assessments	430,108	217,836	293,925	39,000	0	0	0
Grants and entitlements - not restricted	1,921,521	2,305,337	2,547,912	2,020,579	2,668,820	2,379,086	2,215,435
Contributions	0	0	13,495	52,297	5,500	11,902	3,350
Investment earnings	30,041	190,659	531,424	549,867	228,536	69,224	64,280
Other revenues	439,322	447,775	239,267	445,524	317,532	891,194	618,591
The fact the second transfer of	17.040.870	19 514 525	01 103 730	21.329.571	19 884 615	16.807.250	14.835.686
TOTAL BETTCALLTONELLOS	CIOSOTC CIT	4.00 Let 1.04 / A	20.50			occ and	•
Special item	0	0		0	9	7/2,000	O
Change in net assets: Governmental activities	\$1,002,776	\$586,750	\$5,338,584	\$4,376,142	\$6,829,169	\$5,375,690	\$392,164

Note - The above figures reflect the primary government Source: City of Springdale, Finance Department.

### CITY OF SPRINGDALE, OHIO CHANGES IN NET ASSETS LAST SEVEN FISCAL YEARS (Accrual Basis of Accounting) Page 2

Explanation of large and/or unusual changes as noted in the components of changes in net assets:

-	CARL STREET	
11.30	penses	•

Basic utility services:

2003 and 2004 show expenditures, subsequent years show \$0:

 change due to determination that transactions should be reflected as community environment expense.

Transportation:

Increase of \$1,341,486 from 2005-2006 due to the following:

- increase in payroll expenses per hiring of Public Works Assistant Superintendent.
- increase in expense accruals at year-end 2006 that were not applicable for capital asset inclusion related to road projects.

Decrease of \$1,285,975 from 2006-2007 due to the following:

 decrease in expense accruals at year-end 2007 that were not applicable for capital asset inclusion related to road projects.

General government:

Increase of \$5,201,899 from 2005-2006 due to the following:

- in 2006 as part of the Pictoria Island TIF phase II bond issue closing (bonds issued by the Port of Greater Cincinnati Development Authority), the surplus service payments held by the City were expensed to the Port Authority. The amount expensed was \$2,420,229.
- in prior years, parcels of commercial property and a parcel of residential property were purchased and held for sale. In 2006, the properties were sold, and as a result a loss on sale was incurred in the amount of \$1,847,662.

Decrease of \$3,977,721 from 2006-2007 due to the following:

the two situations described directly above were not applicable for 2007. A TIF
payment was made to the Port Authority in 2007, but was a much smaller amount.

Program revenues:

Operating grants and contributions:

Transportation:

Increase of \$151,263 from 2007-2008 due to the following:

- recognition at year end 2008 regarding F.E.M.A. grant reimbursement received in 2009.

Capital grants and contributions:

Transportation:

Increase of \$2,575,993 from 2005-2006 due to the following:

- increase in the amount of grant funding received for road projects.

Decrease of \$3,711,014 from 2006-2007 due to the following:

- decrease in the amount of grant funding received for road projects.

Decrease of \$2,752,743 from 2007-2008 due to the following:

- decrease in the amount of grant funding received for road projects.

Increase of \$2,246,961 from 2008-2009 due to the following:

- increase in the amount of grant funding received for road projects.

General revenues:

Municipal income taxes:

Increase in the amount of \$3,645,046 from 2004-2005 due to the following:

- voted increase in the earnings tax rate from 1% to 1.5% effective July 1, 2004.

Increase in the amount of \$1,553,763 from 2005-2006 due to the following:

- increase in overall earnings tax revenue as a result of the increase in the earnings tax rate.

Decrease in the amount of \$987,808 from 2007-2008 due to the following:

- small number of large non-recurring transactions in 2007 which were not applicable to 2008.

CTTY OF SPRINGDALE, OHIO FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

	2009	2008	2007	2006	2005	2004	2003	2002	2001	2000
General fund: Reserved Unreserved, designated Unreserved, undesignated	\$317,620 969,932 6,282,432	\$355,177 1,018,149 5,982,500	\$445,239 1,158,419 6,333,372	\$361,580 982,601 6,760,794	\$391,429 370,498 5,864,970	\$693,491 827,470 3,916,729	\$636,607 942,536 2,101,035	\$257,261 701,454 4,757,956	\$330,347 1,624,593 5,092,469	\$324,066 1,871,791 4,455,335
Total general fund	7,569,984	7,355,826	7,937,030	8,104,975	6,626,897	5,437,690	3,680,198	5,716,671	7,047,409	6,651,192
All other governmental funds: Reserved	500,196	1,031,609	709,099	1,316,668	128,994	646,907	141,110	588,495	635,451	490,400
Unreserved, reported in: Special revenue funds Capital projects funds	266,805	238,687 (545,758)	197,787	259,959	171,206	147,469 87,951	31,627	124,476 739,883	159,490 (5,609,132)	184,669 (4,244,773)
Total all other govornmental funds	293,764	724,538	(276,535)	613.780	213,573	882,327	837,750	1,452,854	(4,814,191)	(3,569,704)
Total governmental funds	\$7,863,748	\$8,080,364	\$7,660,495	\$8,718,755	\$6,840,470	\$6,320,017	\$4,517,948	\$7,169,525	\$2,233,218	\$3,081,488

Source: City of Springdale, Finance Department.

# CITY OF SPRINGDALE, OHIO CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Acerual Basis of Accounting)

	2009	2008	2007	2006	2005	2004	2003	2002	2001	2000
Revenues		A CONTRACTOR STANDARD					1000			37 37 37 37 37 37 37 37 37 37 37 37 37 3
Municipal income taxes	\$13,080,829	\$14,461,358	\$14,404,184	\$16,078,321	\$14,566,459	\$11,180,495	\$7,949,572	\$9,259,493	\$10,444,042	\$9,444,629
Property and other taxes	1,477,370	1,619,032	1,814,939	1,820,299	1,685,775	1,701,993	1,817,457	1,801,239	1,768,396	1,955,520
Dournants in Reit of Jevag	682 506	813.210	822,556	804,220	7109,717	702,767	715,444	0	0	0
Character at 100 to 1000	200 128	302 535	39,226	•		0	5,600	222,212	41,481	48,743
Telement assessments	0 A 666 A60	3 105 679	5 026 769	8 949 194	6.821.970	7,255,039	3,173,085	2,479,949	2,783,359	2,034,580
nicelgover michanda	and the	261 630	300 654	363.065	707 FCF	413 901	292 263	264 265	314.034	223.021
Charges for sarvices	000 000	272 085	350 820	315 580	274.31R	218 577	210 759	217.872	227.678	200,780
Fines and loricitutes	400 417	301.356	518 503	450 032	410 470	362 885	350 538	368 405	432.009	488.475
rees, incerses and permits	2004	100 650	431 A2A	540.867	278 536	69 224	64 280	113.149	350.591	722.307
Interest	30,042 751	575	30.195	35 598	5 500	11.902	3,350	4,950	7.501	67,047
Contributions	101	202 505	COT YOU	300.310	COY SEE	250.576	21.715	41 548	240 043	113.873
Other	244,912	, onc, 82	£215,002	015,046	330,022	01000	615,12	41,740		2000
Total revonues	21,810,225	21,807,484	24,134,783	29,757,395	25,374,243	22,077,359	14,603,563	14,773,082	16,618,134	15,298,975
	And the state of t									
Expenditures:										
Current	663-610-0	020 0010	7.611.201	7360010	7.067.613	6 444 052	5475119	5 800 142	\$ 700.856	5 352 896
Security of persons and property	326,126	329.263	297 746	304,679	264.326	233,212	219,686	240,994	244,481	243,067
Tour near services	1 664 188	1.817.404	1.789.681	1,597,798	1,390,308	1,269,150	1,302,775	1,318,863	1,201,121	993,821
Committee anytoment	634.854	560.983	675,411	549,928	850.070	415,126	743,674	411,324	395,609	501,117
Basic utility services	0	0	0	0	0	351,761	346,257	344,241	344,587	340,792
Transnoriation	1.436.394	1,679,504	1,599,785	3,549,015	1,349,958	1,259,781	1,315,080	1,253,692	1,275,896	1,245,609
		403 003	£ 601 000	7 570 003	3001.065	1 781 585	3.50.CEC E	3.514.816	3.030.677	3 101 844
General government	2,131,292	2,495,995	6 474 381	245,005,1	8 874 766	6.238.427	3.015.420	4.662.285	4.723.895	6.894.374
Capital Cataly	7.7.1.60 t.F.61	, , , , , , , , , , , , , , , , , , ,					s: 	· ·	e.	 
Principal retirement	469,626	481,691	695,783	712,823	704,333	701,097	674,909	38,652	39,090	5,559
Interest and fiscal charges	309,391	325,032	371,819	415,185	428,315	420,110	421,889	367,642	456,209	390,250
		701 747 167	25 201 825	70.761 166	250 598 96	20 614 301	17 387 571	18 042 651	17.421.416	19,069,329
Long expending es	050,050,22	1216,1417	-	200000000000000000000000000000000000000					,	
Excess (deficiency) of revenues over expenditures	(223,471)	360,287	(1,073,042)	496,229	508,290	1,463,058	(2,784,008)	(3,269,569)	(803,282)	(3,770,354)
Other financing sources (uses):										
Proceeds from the sale of bonds	0	o.	· <b>D</b> :	0	0	0	0	7,000,000	0	3,040,000
Premium/accrued interest on sale of bonds	0	0	0	•	Ο.	O	o i	19,161	0	0
Proceeds from the sale of assets.	0	34,983	14,782	1,372,695	•	0	<b>o</b> :	1,186,715	o :	21,486
Inception of capital lease	6,855	24,599	0	12,362	9,163	64,011	79,446	0	0	0
Transfers-in Transfers-in	865,400	2,973,780	4,125,400	4,005,993)	3,978,485)	(1,625,644)	(1,965,052)	(1,905,379)	(2,887,264)	(2,233,045)
Total other financing sources (uses)	6,855	59,582	14,782	1,385,057	9,163	64,011	79,446	8,205,876	0	3,061,486
Special Item	0	Ö		Ö	0	275,000	0	0	Ö	, <b>6</b>
	(O1531W)	070.017	(05C 950 T)	1 881 784	\$17.453	1 800 040	(295 PUL C)	4 046 107	(804 282)	(708 868)
Net change in tuna balancos	(010,012)	415,000	(marchinet)	A007/100/1	1					Zonado AV
Beginning fund balance	8,080,364	7,660,495	8,718,755	6,837,469	6,320,017	4,517,948	7,222,510	2,233,218	3,036,500	3,790,356
Ending fund balance (deficit)	\$7,863,748	\$8,080,364	\$7,660,495	\$8,718,755	\$6,837,470	\$6,320,017	\$4,517,948	\$7,169,525	S2,233,218	\$3,081,488
Debt service as a percentage of										
noncapital experiditures	4%	4%	%9	2%	7%	8%8	8%	%	4%	3%

Source: City of Springdale, Finance Department.

## CITY OF SPRINGDALE, OHIO CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

## (Modified Accrual Basis of Accounting)

Page 2

Explanation of large and/or unusual changes as noted in the components of changes in fund balances.

-							
R	en	1e	n	11	P	z.	٠

Municipal income taxes:

Decrease in the amount of \$1,309,921 from 2002-2003 due to the following:

- down trend in the economy after the events of September 11, 2001.

Increase in the amount of \$3,385,964 from 2004-2005 due to the following:

-voted increase in the earnings tax rate from 1% to 1.5% effective July 1, 2004.

Increase in the amount of \$1,511,862 from 2005-2006 due to the following:

- increase in overall earnings tax revenues as a result of the increase of the earnings tax rate.

Decrease in the amount of \$1,674,137 from 2006-2007 due to the following:

- larger year-end accruals for 2006 as compared to 2007.

Decrease in the amount of \$1,380,529 from 2008-2009 due to the following:

- larger year-end accruals for 2008 as compared to 2009.

Intergovernmental:

Decrease in the amount of \$3,922,425 from 2006-2007 due to the following:

- decrease in the amount of grant funding received for road projects.

Decrease in the amount of \$1,921,140 from 2007-2008 due to the following:

- decrease in the amount of grant funding received for road projects.

Increase in the amount of \$1,560,831 from 2008-2009 due to the following:

- increase in the amount of grant funding received for road projects.

Payments in lieu of taxes:

\$0 until 2003, then subsequently shows activity:

- in 2003, it was determined that service payments received from Hamilton County under the Pictoria Island Tax Increment Financing agreement should be presented as payments in lieu of taxes. Prior to this these transactions were presented as special assessments revenue.

Expenditures:

Transportation:

Increase of \$2,199,057 from 2005-2006 due to the following:

- increase in payroll expenses per hiring of Public Works Assistant Superintendent,
- increase in expense accruals at year-end 2006 for road construction projects.

Decrease of \$1,949,230 from 2006-2007 due to the following:

- decrease in expense accruals at year-end 2006 for road construction projects.

General government:

Increase of \$3,629,728 from 2005-2006 due to the following:

- in 2006 as part of the Pictoria Island TIF phase II bond issue closing (bonds issued by the Port of Greater Cincinnati Development Authority), the surplus service payments held by the City were expensed to the Port Authority. The amount expensed was \$2,420,229.

Decrease of \$1,979,165 from 2006-2007 due to the following:

- in 2006 as part of the Pictoria Island TIF phase II bond issue closing (bonds issued by the Port of Greater Cincinnati Development Authority), the surplus service payments held by the City were expensed to the Port Authority. In 2007 the amount expensed was a smaller amount.

Capital Outlay:

Decrease of \$3,945,914 from 2007-2008 due to the following:

- decrease in road improvement projects in 2008.

CITY OF SPRINGDALE, OHIO
ASSESSED VALUATION AND ESTIMATED ACTUAL VALUES OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS

	Real Property	operty	Public Utility - Personal	- Personal	Tangible Personal Property	nal Property	Total		Assessed
Tax Year/ Collection Year	Assessed	Estimated Actual Value	Assessed	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Percent of Actual Value
1999/2000	\$375,686,900	\$1,073,391,143	\$11,956,870	\$11,956,870	891,196,770	\$364,787,080	\$478,840,540	\$1,450,135,093	33,02%
2000/2001	376,996,840	1,077,133,829	10,908,270	10,908,270	93,718,500	374,874,000	481,623,610	1,462,916,099	32.92%
2001/2002	382,430,560	1,092,658,743	7,487,710	7,487,710	92,046,250	368,185,000	481,964,520	1,468,331,453	32.82%
2002/2003	409,639,450	1,170,398,429	6,900,910	6,900,910	97,091,650	388,366,600	513,632,010	1,565,665,939	32.81%
2003/2004	402,402,890	1,149,722,543	6,920,450	6,920,450	89,565,420	358,261,680	498,888,760	1,514,904,673	32.93%
2004/2005	397,960,080	1,137,028,800	8,239,230	8,239,230	88,825,590	355,302,360	495,024,900	1,500,570,390	32,99%
2005/2006	433,234,010	1,237,811,457	7,980,030	7,980,030	89,553,900	358,215,600	530,767,940	1,604,007,087	33.09%
2006/2007	428,485,490	1,224,244,257	7,602,980	7,602,980	64,267,110	257,068,440	500,355,580	1,488,915,677	33.61%
2007/2008	433,739,770	1,239,256,486	6,607,440	6,607,440	46,206,990	184,827,960	486,554,200	1,430,691,886	34:01%
2008/2009	423,920,790	1,211,202,257	7,279,450	7,279,450	583,050	2,332,200	431,783,290	1,220,813,907	35.37%

Source - Hamilton County Auditor

County Auditor finds that true or taxable value thereof has changed, and in the third calendar year following the year in which a sexential reappraisal is completed as ordered by the State Continuissioner of Tax collected by the Hamilton County Auditor and are remitted to the City on a periodic basis. The direct tax rate for all City operations for the years ended as noted above was \$3.08 per \$1,000 of assessed value. Assessed values are established by the County Auditor at no more than 35% of appraised market value. The laws of the State of Ohio require that all property be revalued every six years, and at any time the The assessed valuation of property within the City is subject to the levy of ad valorem taxes and includes real property, public utilities property, and langible personal property. The City's property taxes are Equalization.

September 20. Single county taxpayers may pay annually or semiamually. If paid annually, payment is due April 30, if paid semiannually, the first payment is due April 30 with the remainder payable by Tangble personal property used in business, other than public utilities, is currently assessed for ad valorem taxation purposes at 25% of its true value. Amounts paid by multi-county taxpayers are due September 20.

utilities is currently assessed at 100% of its true value. Real property of public utilities is currently assessed at 35% of true value. Property taxes on public utilities are subject to the same calendar as real property Public utilities real and tampble personal property taxes collected in any calendar year are those levied on assessed values as of December 31 of the preceding year. Certain tangible personal property of public taxes, which are described above. The County Treasurer collects property taxes on behalf of all taxing districts in the county. The County Auditor periodically remits to the City its portion of the taxes collected. Accrued property taxes receivable represent real and taugible personal property laxes, public utility taxes and outstanding delinquencies which are measurable as of year-end for which there is an enforceable legal claim. Although total property tax collections for the next year are measurable, amounts to be received during the available period are not subject to reasonable estimation at year-end, nor were they levied to finance current year operations. The receivable is therefore offset by deferred revenue in the fund financial statements. The receivable is also offset by deferred revenue in the government-wide financial statements, with the exception of delinquencies, which are presented as property tax revenue.

CITY OF SPRINGDALE, OHIO
PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS
(Per \$1,000 of Assessed Valuation)
LAST TEN FISCAL YEARS

			Overlapp	Overlapping Rates		
Tax Year/ Collection Year	City of Springdale	Hamilton County	Princeton City School District	Winton Woods School District	Great Oaks Joint Vocational School	Total Full Rate
1999/2000	3.08	20.83	46.19	70.08	2.70	72.80
2000/2001	3.08	19.92	46.19	70.08	2.70	71.89
2001/2002	3.08	21.47	46.19	70.08	2.70	73.44
2002/2003	3.08	21.87	45.79	70:08	2.70	73.44
2003/2004	3.08	21.51	49.03	20.08	2.70	76,32
2004/2005	3.08	21.06	49.03	78.03	2.70	75.87
2005/2006	3.08	20.81	49.03	78:03	2.70	75.62
2006/2007	3:08	20.18	49.03	78.03	2.70	74.99
2007/2008	3.08	20.56	49,03	78.03	2.70	75.37
2008/2009	3.08	20.63	48.99	78.03	2.70	75.40

Source: Hamilton County, Ohio: County Auditor.

Notes: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Values Table, generated the property tax revenue billed in that year. The City's basic property tax rate may be increased only by the majority vote of the City residents.

Overlapping rates are those of the local and county governments that apply to property owners within the City.

CITY OF SPRINGDALE, OHIO PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Tax Year/ Collection Year	Current Levy	Delinquent Levy	Total Tax Levy	Current Tax Levy Collections	Percent of Current Tax Levy Collected	Delinquent Tax Levy Collections	Total Tax Collections	Percent of Total Tax Collections to Total Tax Levy	Outstanding Delinquent Tax	Percent of Delinquent Taxes to Total Tax Levy
1999/2000	\$1,485,660	\$73,553	\$1,559,213	\$1,441,447	97.02%	844,369	\$1,485,816	95.29%	\$74,498	4.78%
2000/2001	1,468,062	94,639	1,562,701	1,434,979	97.75%	49,281	1,484,260	94.98%	79,643	5.10%
2001/2002	1,499,295	132,084	1,631,379	1,450,468	96.74%	75,601	1,526,069	93.54%	107,560	%65'9
2002/2003	1,566,369	147,353	1,713,722	1,507,336	96.23%	60,359	1,567,695	91.48%	142,605	8.32%
2003/2004	1,537,364	313,482	1,850,846	1,468,355	95.51%	74,515	1,542,870	83,36%	307,976	16.64%
2004/2005	1,536,064	332,387	1,868,451	1,476,075	%60.96	58,350	1,534,425	82.12%	329,068	17.61%
2005/2006	1,546,413	183,797	1,730,210	1,475,484	95.41%	109,178	1,584,662	%65'16	149,660	8.65%
2006/2007	1,495,740	175,198	1,670,938	1,443,253	96.49%	128,569	1,571,822	94.07%	99,116	5.93%
2007/2008	1,421,941	103,772	1,525,713	1,374,382	%99:96	49,383	1,423,765	93.32%	101,999	6.69%
2008/2009	1,343,107	139,648	1,482,755	1,302,250	%96.96%	88,057	1,390,307	93.77%	92,423	6.23%

Source: Hamilton County, Ohio: County Auditor.

## CITY OF SPRINGDALE, OHIO PRINCIPAL PROPERTY TAXPAYERS DECEMBER 31, 2009

Fiscal Year 2009

Taxpayer	Assessed Valuation	Rank	Percentage of Total Assessed Valuation
Thor Gallery at Tri-County LLC	\$50,400,010	1	12%
NRFC Cinn Investor LLC	19,600,020	2	5%
Merchant Street 27 LLC @30	11,000,510	3	3%
Springdale-Kemper Association	7,726,890	4	2%
KE Tri-County LLC	7,605,510	5	2%
Kimco 420 Inc.	7,225,800	6	2%
Duke Energy Ohio Inc.	6,741,550	7	2%
National Amusements Inc.	5,875,760	8	1%
Kir Tri-County 018 LLC	5,482,220	9	1%
Charles Gilhart Jr. Inc.	5,249,790	10	1%
All Others	304,875,230	<u> 4</u>	71%
Total Assessed Valuation	\$431,783,290		100%

Source: Hamilton County Auditor.

For comparison purposes, information for 2000 was not available from the Hamilton County Auditor

## CITY OF SPRINGDALE, OHIO GENERAL ACTIVITIES TAX REVENUES BY SOURCE LAST SEVEN FISCAL YEARS (Accrual Basis of Accounting)

Year	Municipal Income Taxes	Property and Other Taxes	Total
2003	\$9,370,885	\$1,847,701	\$11,218,586
2004	10,683,944	1,883,142	12,567,086
2005	14,328,990	1,719,428	16,048,418
2006	15,882,753	1,627,413	17,510,166
2007	14,911,874	1,763,277	16,675,151
2008	13,924,066	1,615,652	15,539,718
2009	12,903,475	1,533,906	14,437,381

Source: City of Springdale, Finance Department.

CITY OF SPRINGDALE, OHIO
INCOME TAX REVENUE BY PAYER TYPE
LAST TEN FISCAL YEARS
(Budget (Cash) Basis of Accounting)

									Percentage of Total	in l	·
Fiscal Year	Tax Rate (1)	Withfolding	Business	Individuals	Penalty/ Interest	Total	Witholding	Business	Individual	Penalty/ Inferest	Tolal
2000	1.0%	\$7,487,358	\$1,648,923	\$379,761	\$181,335	\$9,697,377	77%	17%	4%	2%	100%
2001	1.0%	7,412,190	2,624,309	418,310	351,508	10,806,317	%69	24%	4%	3%	100%
2002	1.0%	7,385,399	1,810,504	430,402	119,800	9,746,105	76%	<b>%6I</b>	4%	1%	700%
2003	1.0%	7,353,205	1,658,689	420,360	132,701	9,564,955	77%	17%	4%	1%	100%
2004	1:5%	7,954,118	1,089,399	437,379	68,451	9,549,347	83%	11%	2%	1%	100%
2002	1.5%	10,951,054	2,533,670	648,207	106,919	14,239,850	77%	18%	2%	1%	100%
2006	1.5%	11,469,191	3,513,412	808,308	96,326	15,677,237	73%	22%	4%	196	100%
2007	1.5%	11,801,203	3,161,780	611,839	96,878	15,671,700	75%	20%	4%	1%	100%
2008	1.5%	11,545,811	2,602,265	616,552	120,197	14,884,825	78%	17%	4%	19%	100%
2009	1.5%	11,080,439	1,875,776	610,370	112,316	13,678,901	81%	14%	4%	1%	100%
Source Otty of Sormodale Tay Denartment	hrinodale Tav l	Opportment									

Source: City of Springdale, Tax Department

(1) - Effective July 1, 2004, City electors voted to increase the City income tax rate from 1% to 1.5%.

Note: The City is prohibited by statute from presenting information regarding individual taxpayers.

CITY OF SPRINGDALE, OHIO
RATIO OF OUTSTANDING DEBT BY TYPE
TO TOTAL PERSONAL INCOME AND DEBT PER CAPITA
LAST TEN FISCAL YEARS

			Governmen	Governmental Activities						
Year	General Obligation Bonds	General Obligation Bond Anticipation Notes	TIF Revenue Bonds	TIF Revenue Bond Anlicipation Notes	Ohio Police/Fire Pension Loan	Capital Leases	Total Debt	Estimated Personal Income (1)	Percentage of Personal Income (2)	Per Capita
2000	95	\$6,400,000	\$3,034,440	0\$	\$14,285	0\$	\$9,448,725	\$166,094,500	1758%	\$68
2001	0	5,800,000	2,995,350	0	14,096	0	8,809,446	166,776,200	1893%	834
2002	7,000,000	0	2,956,667	Ö	13,890	0	9,970,557	153,279,600	1537%	955
2003	6,413,118	0	2,915,311	<u>:</u> 0	13,680	66,102	9,408,211	152,999,400	1626%	914
2004	5,786,905	1,500,000	2,871,098	er.	13,462	93,443	10,264,908	124,347,280	1211%	1,006
2005	5,160,692	1,250,000	2,823,830	0	13,238	65,765	9,313,525	147,145,333	1580%	920
2006	4,534,479	625,000	2,773,494	0	13,004	35,873	7,981,850	147,732,533	1851%	791
2007	3,910,408	0	2,719,468	0	12,760	14,360	966'959'9	155,278,067	2333%	640
2008	3,509,336	0	2,661,709	0	<b>0</b> .	27,787	6,198,832	162,961,333	2629%	297
2009	3,108,264	0	2,599,959	0	0	26,766	5,734,989	155,323,978	2708%	552

Source: (1.); (2.); Note:

City of Springdale, finance department Obtained from the Springdale tax department - total residential tax liability

Calculated as estimated personal income divided by total debt.

Details regarding the City's outstanding debt can be found in the notes to the basic financial statements.

RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS CITY OF SPRINGDALE, OHIO

Net Bonded Debt Per Capita	80	0	67.1	623	292	510	450	376	338	299
Ratio of Net Bonded Debt to Estimated Actual Value	%0	9%	0,48%	0.41%	0.38%	0.34%	0.28%	0.26%	0.25%	0.25%
Net General Bonded Debt (C)	0\$	0	7,000,000	6,413,118	5,786,905	5,160,692	4,534,479	3,910,408	3,509,336	3,108,264
Less Balance In General Obligation Bond Retirement Fund (C)	80	r, Ĉ <b>O</b>	O	0	0	0	0		0	.00
General Bonded Debt (C)	80	0	7,000,000	6,413,118	5,786,905	5,160,692	4,534,479	3,910,408	3,509,336	3,108,264
Estimated Actual Value (B)	\$1,450,135,093	1,462,916,099	1,468,331,453	1,565,665,939	1,514,904,673	1,500,570,390	1,604,007,087	1,488,915,677	1,430,691,886	1,220,813,907
Population (A)	10,563	10,562	10,435	10,297	10,206	10,118	10,085	10,408	10,384	10,384
Year	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009

(A) - Source: U.S. Census Bureau population estimates, obtained through Hamilton County
(B) - Source: Hamilton County, Ohio: County Auditor.
(C) - Source: City of Springdale, Finance Department.

## CITY OF SPRINGDALE, OHIO RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL OBLIGATION BONDED DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES LAST TEN FISCAL YEARS

<u>Year</u>	Principal	Interest	Total Debt Service	General Governmental Expenditures (1)	Ratio of Debt Service to General Governmental Expenditures
2000	\$0	\$0	\$0	\$11,849,531	0%
2001	. (0	0	0	12,438,426	0%
2002	Ö	168,508	168,508	13,155,565	1.28%
2003	620,000	225,047	845,047	13,452,462	6.28%
2004	620,000	221,164	841,164	13,439,455	6.26%
2005	620,000	231,183	851,183	15,206,598	5.60%
2006	620,000	183,120	803,120	16,440,230	4.89%
2007	620,000	163,980	783,980	16,899,870	4.64%
2008	400,000	143,400	543,400	17,618,657	3.08%
2009	400,000	130,400	530,400	17,274,957	3.07%
(1):	Includes general	and special reven	ue funds.		

(1): Includes general and special revenue fund Source: City of Springdale, Finance Department.

## CITY OF SPRINGDALE, OHIO COMPUTATION OF DIRECT AND OVERLAPPING DEBT DECEMBER 31, 2009

	Net Debt Outstanding	Percentage (1) Applicable to City of Springdale	Amount Applicable to City of Springdale
Direct:			
City of Springdale	\$3,100,000	100%	\$3,100,000
Overlapping:			
Hamilton County	107,460,000	2.19%	2,353,374
Princeton City School District	77,340,000	25.46%	19,690,764
Great Oaks Joint Vocational School	10,000,000	2.30%	230,000
Subtotal			22,274,138
			\$25,374,138

<sup>(1) -</sup> The overlap percentage was calculated based on assessed valuation.

All information above was obtained from the Ohio Municipal Advisory Council.

COMPUTATION OF LEGAL DEBT MARGIN CITY OF SPRINGDALE, OHIO LAST TEN FISCAL YEARS

	2009	2008	2007	2006	2005	2004	2003	2002	2001	2000
Total assessed property value (1)	\$431,783,290	\$486,554,200	\$500,355,580	\$530,767,940	\$495,024,900	\$498,888,760	\$513,632,010	\$481,964,520	\$481,623,610	\$478,840,540
Total debt limit (10.5% of assessed value):	\$45,337,245	\$51,088,191	\$52,537,336	\$55,730,634	\$51,977,615	\$52,383,320	\$53,931,361	\$50,606,275	\$50,570,479	\$50,278,257
Total net debt applicable to limit: General obligation bonds (2) General obligation notes	3,108,264	3,509,336	3,910,408	4,534,479 625,000	5,160,905	5,786,905	6,413,118	7,000,000	0 2,800,000	6,400,000
Legal debt limit margin	\$42,228,981	\$47,578,855	\$48,626,928	\$50,571,155	\$45,566,710	\$45,096,415	\$47,518,243	\$43,606,275	\$44,770,479	\$43,878,257
Total net debt applicable to the limit as a percontage of total debt limit	7%	%4.	7967	%6	12%	1.49%	12%	14%	11%	1.3%
Total unvoted debt Imit (5.5% of assessed value).	\$23,748,081	\$26,760,481	\$27,519,557	\$29,192,237	\$27,226,370	\$27,438,882	\$28,249,761	\$26,508,049	\$26,489,299	\$26,336,230
Total net debt applicable to limit: General obligation bonds (2) General obligation notes	3,108,264	3,509,336	3,910,408	4,534,479	5,160,905	5,786,905	6,413,118	000,000,7	0 2,800,000	0 6,400,000
Legal debt limit margin	\$20,639,817	\$23,251,145	\$23,609,149	\$24,032,758	\$20,815,465	\$20,151,977	\$21,836,643	\$19,508,049	\$20,689,299	\$19,936,230
Total net debt applicable to the limit as a percentage of total debt limit	13%	13%	14%	18%	24%	27%	23%	76%	22%.	24%

Source, City of Springdale, Finance Department.
(1) - Obtained from Hamilton County, Ohio: Auditor's Office.
(2) - amount includes bond premium, if applicable

Direct debt limitation is based on Section 133, the Uniform Bond Act of the Ohio Revised Code. The total debt limit should not exceed 10 5% of assessed property value. The total unyoted debt limit should not exceed 5.5% of assessed property value. Revenue bonds and notes related to Pictoria Island Tax Increment Financing is not considered in the computation of legal debt margin. Note:

## CITY OF SPRINGDALE, OHIO DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Year	Area - Square Miles (A)	Population (B)	Estimated Personal Income (C)	Per Capita Personal Income (D)	Median Age (B)	School Enrollment (E)	Unemployment Rate (F)
2000	5.08	10,563	\$166,094,500	\$15,724	39	948	2.90%
2001	5.08	10,562	166,776,200	15,790	39	1,078	3.60%
2002	5.08	10,435	153,279,600	14,689	39	1,003	5.10%
2003	5.08	10,297	152,999,400	14,859	39	962	5.10%
2004	5.08	10,206	124,347,280	12,184	39	849	5.20%
2005	5.08	10,118	147,145,333	14,543	39	862	5.70%
2006	5.08	10,085	147,732,533	14,649	39	480	5.00%
2007	5.08	10,408	155,278,067	14,919	39	796	5.00%
2008	5.08	10,384	162,961,333	15,694	39	808	5.60%
2009	:5.08	10,384	155,323,978	14,958	39	758	8.90%

<sup>(</sup>A): Obtained from the Springdale Public Works department.

<sup>(</sup>B): U.S. Census Bureau population estimates, obtained through Hamilton County

<sup>(</sup>C): Obtained from the Springdale Tax Department - total residential tax liability

<sup>(</sup>D): Calculated as estimated personal income (C) divided by population (B).

<sup>(</sup>E): Source: Princeton City School District.

<sup>(</sup>F): Source: Ohio Bureau of Employment Services, rates are for Hamilton County.

## CITY OF SPRINGDALE, OHIO PRINCIPAL EMPLOYERS DECEMBER 31, 2009

Employer	Number of Employees (A)	Percent of Total
General Electric	1,778	6%
Avon Products Inc.	1,024	3%
Macy's Retail Holding	700	2%
Maple Knoll Communities Inc.	624	2%
John Morrell and Company	578	2%
Spherion Staffing LLC	493	2%
Pappas Restaurants Inc.	400	1%
Walmart Associates	342	1%
Cincom Systems Inc.	324	1%
CM Temporary Services	323	1%
All others	23,955	78%
Total employment within the City	30,541	100%

Source: City of Springdale, Tax Department.

For comparison purposes, information for 2000 was not available from the Springdale tax department.

<sup>(</sup>A) - Based on the number of W-2's received for the prior year's employment activity, Includes both full-time and part-time employees.

# CTTY OF SPRINGDALE, OHIO FULL TIME EMPLOYEES BY FUNCTION/DEPARTMENT AS OF YEAR END LAST TEN FISCAL YEARS

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CITY OF SPRINGDALE, OHIO
FULL TIME EMPLOYEES BY FUNCTION/DEPARTMENT
AS OF YEAR END
LAST TEN FISCAL YEARS
PAGE 2

Transportation Public Works Department: Superintendent of Public Works Assistant Superintendent Public Works Inspector Mechanic Maintenance Worker Administrative Assistant General Government	'									
Public Works Department. Superintendent of Public Works Assistant Superintendent Public Works Inspector Mechanic Maintenance Worker Administrative Assistant General Government	·—····································						٠			
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Mechanic Maintenance Worker Administrative Assistant General Government	<b>;</b>	4	<u>, , , , , , , , , , , , , , , , , , , </u>	<del>-</del>	<b></b> - (	- 1		<del>-</del> 7	°C	, ř
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General Government	0	-	<del>.</del>	-		<del>ia</del> :	<del>14</del> 13	ð	-	<del>-</del> :
Administration Department										
City Administrator	grand	<del>; ,</del>	<del></del>	÷	-		-	. —	:—.:	, <del>,</del> (1
Assistant City Administrator	•	<del>, - •</del>	-	<del>)</del> -	-	2	÷	-		<del>-</del>
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Administrative Assistant	<b>o</b>	÷	-	<u></u>		÷	•	-Ti	•	•
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Finance Department										
Finance Officer/Tax Commissioner	0.5	0.5	0.5	0.5	0.5	6.5	0.5	0.5	0.5	0.5
Account Clerk	Ŋ	7	7	7	2	C.	7	ત્ય	7	63
Tax Department:								).( (2)	:4 13 23	: (1) 2) 1)
Finance Officer/Tax Commissioner	0.5	50	0.5	0.5	0.5	0.5	0.5	0.5	0,5	co.
Account Clerk	4	4	ৰ	4	ব	4	4	4	4	4
Administrative Secretary	n <del>gar</del> is		<del>fa</del>	<del>, i</del>	<del>-</del>	<b>-</b>	<del>, -</del>	<u>—</u>	<del></del> .	
The second secon				A Commence of the Commence of						
Total Full Time Positions	123	127	127	123	117	117	116	120	11.7	114

Source: City of Springdale, Finance Department

CITY OF SPRINGDALE, OHIO OPERATING INDICATORS BY FUNCTION/DEPARTMENT LAST TEN FISCAL YEARS

:1	2009	2008	2007	2006	2005	2004	2003	2002	2001	2000
Security of Persons and Property Police Department	•	%•	t je	्रें <del>ड</del>	9 <del>.</del>	i <del>n</del>	e <del>ye</del>	•	<del>S.</del>	<u></u>
Number of stations	00	T 200 FT	14.112	15.020	15 270	1 5 049	18 805	10 640	21 070	10 531
Total patrol calls for services	14,450	14,020	200	237	278	268	322	361	565	503
	2.307	2,518	2,267	2,197	1,923	1,948	2,024	1,935	2,128	1,952
Amoracoidents	889	1,113	1,314	1,180	1,343	1,425	1,473	1,369	1,459	1,396
	816	1,165	541	419	269	273	293	132	189	247
- Offense report	1,802	1,817	1,723	2,361	2,421	2,605	2,958	3,011	3,175	2,804
Mayor's court cases heard	4,032	4,265	3,886	4,089	3,533	3,148	3,825	3,939	3,578	3,266
Fire Department	:									
Number of stations	: <b></b> 1	-		-			Ħ,		Ħ	
Fire responses	693	986	932	912	893	908	846	792	954	803
Emergency medical services (EMS) responses	1,889	1,967	1,968	2,056	2,142	1,816	2,100	1,907	1,979	1,986
Fire losses	\$109,400	\$168,830	\$229,490	\$121,985	\$132,450	\$169,335	\$82,395	\$197,298	\$615,378	\$294,660
Public Health Services Health Department										
Number of health food protection inspections	390	376	463	556	819	486	417	546	525	633
Animal nuisance removals	82	76	127	132	127	71	56	320	255	191
Home heath care visits (1)	<b>S</b>	220	291	263	366	<del>4</del>	<del>\$</del>	ડ	49	89
Leisure Time Activities										
Parks and Recreation Department	N	٠.	Ş	Ą.	¥	ÿ	ų	¥	્યુ	°v.
Number of parks	۵.	0	<b>D</b>	9 %	0 1	5 (	9	0 6	2 .	
Total park acreage	901	8 -	8	8	8	90 1	100	90 I	001	901
Number of community center memberships	2,114	3,112	2,115	2,663	2,125	1,984	2,137	2,177	2,052	1,201
Community center membership dollars (cash basis)	\$123,131	\$101,612	\$110,194	\$121,699	\$116,106	\$117,783	\$112,874	\$122,183	\$111,634	\$53,588
Active member fitness center visits (2)	44,453	50,731	52,453	53,787	20,662	51,621	50,173	49,324	49,615	6,140
Community Environment										
	689	859	(3)	050	682	688	624	638	730	764
Total number of permiss assued	790	876	99C	819	3.7£	266	278	229	856	264
NUMBER OF RESIDENTIAL ISSUED	COC	900	004	010	200740	000	007	11,000	2000010	100 001
Value of residential permits issued	\$2,780,380	\$1,998,921	\$1,324,170	\$16,050,007	\$4,854,928	\$1,512,000	\$1,361,489	\$1,129,614	51,219,825	\$1,188,023
Number of commercial permits issued	Ш	<b>5</b>	380	332	/0E	477	340	400	1/6	2
Value of commercial permits issued	\$4,486,595	\$15,409,775	\$31,133,543	\$29,386,840	\$27,131,533	\$19,286,071	\$7,374,016	\$20,129,821	\$28,793,688	\$51,934,117
Number of building inspections	1,163	1,923	2,016	2,212	2,308	1,256	1,163	1,765	2,047	2,676
Number of certificates of occupancy issued	<b>27</b>	124	8	72	72	82	7.8	86	93	84

CITY OF SPRINGDALE, OHIO
OPERATING INDICATORS BY FUNCTION/DEPARTMENT
LAST TEN FISCAL YEARS
PAGE 2

<u>Transportation</u>	2009	2008	2007	2006	2002	2004	2003	2002	2001	2000
Public Works Department Chipper man hours	2696	4,283	2,938	2,615	2,475	2,564	2,565	1,781	2,406	2,260
Debris removal requests (3)	6 O9	1.288	1788	1.476	1,098	1,926	268	NA	NA	N.
Tong of saft used	1,298	1,625	1,332	683	1,186	1,299	2,257	11.9	409	1,534
Snow and ice control callouts	( <b>E</b> )	1.	=	2	61	<b>[</b> ]	#	#	7	7
General Government										
Finance Department	2.8	99	43	5.1	4.1	5.2	3.5	4.7	3.8	NA
Average matter of business days to post to the	5.0	0.0	8.0	8.2	9.6	9.6	6.2	0.6	6.7	NA
Number of non-navnil checks written	3,364	3,500	3,961	4,018	3,706	3,386	3,591	3,924	4,100	3,882
Nimber of navroll checks written	1,629	1,606	1,886	1,979	2,210	2,373	2,290	2,675	2,417	2,543
Number of payroll direct deposits issued	4,234	4,298	4,175	3,779	NA	NA	NA	NA	NA	NA
Tax Department	2950	2.01%	2.071	02.8.6	2.910	2.857	2.837	2,917	2,796	2,699
Number of dusiness accounts at year-end	4100			A SKS	202	1.887	4301	4.210	059.7	4 601
Number of resident accounts at year-end	4034	c/C+	ארת ד	Port.	700	) ?				
Curent year no-lile % (at one date): Remines relime	37%	43%	42%	44%	51%	33%	45%	NA	NA	NA
Resident returns	35%	29%	33%	29%	24.5%	29%	29%	NA	NA	NA
Average days to process and mail tax refund	26	25	35	32	31	28	23	23	92	NA A
Tax accounts assigned to mayor's court	183	207	171	157	152	196	218	190	168	NA
Tax department overtime hours worked	243	297	260	277	386	286	376	495	692	NA

City of Springdale, departmental annual reports, information available from year 2000 forward 2000-2003 reflects number of resident visited, 2004-2006 reflects total number of visits. Fitness center open two months in 2000, all others 12 months. 2009 was first year a fee was charged for debris removal services information not available. Source: (1): (2): (3): NA.

CAPITAL ASSET STATISTICS BY FUNCTION/DEPARTMENT LAST TEN FISCAL YEARS

	2009	2008	2007	2006	2005	2004	2003	2002	2001	2000
General Government Administration Department Square footage - municipal building Administrative vehicles	33,620	33,620 T	33,620 1	33,620 1	33,620 1	33,620 I	33,620 2	33,620	33,620 2	33,620
Security of Persons and Property Police Department. Number of stations Square flotage - police building Number of police cruisers Number of other police vehicles	1, 19,500 25, 9	19,500 23 9	1 19,500 24 9	1 19,500 24 9	1 19,500 26 8	19,590 19,590 25 8	119,500 23 8	1 19,500 23 7	19,500 22,7	19,500 20 5
Fire Department Number of stations Square footage - fire building, Number of fire vehicles Number of EMS vehicles Number of other vehicles	16,800 25 5 5	]] 6,800 	1 16,800 4 4 4 5	16,800 4 4 4 4 4	16,800 4 4 4 E	16.880 3.3.8.8 3.3.8.8	16.800 7.	16,800	16,800	16,800 2000 2000 2000 2000 2000
Public Health Services Health Department Number of health vehicles	<del>gin</del> ë	<del>) ( ) (</del> )		æ	÷	° <del>,</del> •.	84	7	64	<b>'8</b> )
Leisure Time Activities Parks and Recreation Department. Square footage - community center. Number of parks Number of leants courts Number of baseball diamonds Number of soccer fields Number of work vehicles	72,000	72,000 6 4 4 7	72,000	77,000 6 4 8 3 4 4	72,000	72,000 6 4 6 4 6 4	2,7000 0002 0002 0002 0002 0002 0002 000	. 22,000 6 4 4 6 6 4 4 6 6 6 6 6 6 6 6 6 6 6 6 6	72,000 6 6 8 8 8 8 8	27 000 0 4 0 E 4
Community Environment  Building Department Number of vehicles  Transportation Public Works Department Square Footage - office and garage Number of work vehicles Number of other vehicles	3 19,680 15 2	19,680 15. 2.	3 19,680 14	19,680 13,680	3 19,680 13	3 19,680 12 1	3 19,680 12 1	3 19,680 12 1	19,680 12 12 1	19,680

Source: City of Springdale, finance department NA: Information not available



## Mary Taylor, CPA Auditor of State

**CITY OF SPRINGDALE** 

### **HAMILTON COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED NOVEMBER 9, 2010**