CLAY TOWNSHIP

MONTGOMERY COUNTY

REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2009 - 2008



Mary Taylor, CPA Auditor of State

Board of Trustees Clay Township 8207 Arlington Road Brookville, Ohio 45309

We have reviewed the *Independent Auditors' Report* of Clay Township, Montgomery County, prepared by Manning & Associates CPAs, LLC, for the audit period January 1, 2008 through December 31, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Clay Township is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

July 26, 2010



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MANNING & ASSOCIATES CPAS, LLC 6105 NORTH DIXIE DRIVE DAYTON, OHIO 45414

INDEPENDENT AUDITORS' REPORT

Board of Trustees Clay Township Montgomery County 8207 Arlington Rd. Brookville, Ohio 45309

We have audited the accompanying financial statements of governmental activities, each major fund, and the aggregate remaining fund information of Clay Township, Montgomery County, (the Township), as of and for the years ended December 31, 2009 and 2008, which collectively comprise the Township's basis financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the government activities, each major fund, and the aggregate remaining fund information of Clay Township, Montgomery County, Ohio, as of December 31, 2009 and 2008 and the respective changes in cash basis financial position and the respective budgetary comparisons for the General, Cemetery, Garbage and Waste Disposal District, Police District and Fire District funds in conformity with the basis of accounting Note 2 describes.

Clay Township Montgomery County Independent Auditors' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued a report dated May 25, 2010, on our consideration of the Township's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Manning & Associates CPAs, LLC Dayton, Ohio

May 25, 2010

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Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 Unaudited

This discussion and analysis of Clay Township, Montgomery County financial performance provides an overall review of the Township's financial activities for the years ended December 31, 2009 and 2008, within the limitations of the Township's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

Highlights

Key highlights for 2009 are as follows:

Net assets of governmental activities increased \$171,280, or 18.6 percent, a significant change from the prior year. Several funds saw increases this year including the General, Cemetery, Garbage & Waste Disposal, Fire and Police funds. The JEDD had its first full year of income tax collections this year.

The Township's general receipts are primarily property taxes. These receipts represent 54.9 percent of the total cash received for governmental activities during 2009. Property tax receipts for 2009 had a slight decrease of collections compared to previous years.

Hofacker Precision Machining, a local business received an ED/GE grant in the amount of \$30,000. This grant helped to add to the business and to beautify the outside with new landscaping and paving for the parking lot.

The Township was approved for two grants from Ohio Public Works Commission (OPWC) to fund the completion Dodson Road Project Phase III and IV in the amount of \$304,652 and \$321,036; the payments were released January 2010.

Key highlights for 2008 are as follows:

Net assets of governmental activities decreased \$79,562, or 7.9 percent, a significant change from the prior year, which saw an increase in net assets. The funds most affected by the decrease in cash and cash equivalents were the General Fund and Garbage & Waste Disposal Fund. The General Fund saw a decrease in receipts and increase in disbursements in 2008.

The Township's general receipts are primarily property taxes. These receipts represent 50.8 percent of the total cash received for governmental activities during 2008. Property tax receipts for 2009 had a slight decrease of collections compared to previous years.

The Township received \$256,965 in Ohio Public Works Commission (OPWC) grant funding to for the Dodson Road Project Phases I and II.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 Unaudited

Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's cash basis of accounting. The statements are organized so the reader can understand the Township as a financial whole, or as an entire operating entity.

Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

Reporting the Government as a Whole

The statement of net assets and the statement of activities reflect how the Township did financially during 2009 and 2008, within the limitations of cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 Unaudited

Reporting the Government as a Whole, (Continued)

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other non financial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net assets and the statement of activities, we report governmental activities which include the Township's basic services, including general governmental services, police protection, fire protection, garbage and waste, and road maintenance. State and federal grants, property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

In the statement of net assets and the statement of activities, the Township consists of one type activity:

Governmental activities: The Township's basic services are reported here, including general governmental services, emergency rescue services, fire protection and road maintenance. State and federal grants, property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Reporting the Government's Most Significant Funds

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. All of the Township's activities are reported as governmental funds.

Governmental Funds – The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) are combined and presented in total in a single column. The Township's major governmental funds for 2009 are the General Fund, Cemetery Fund, Garbage and Waste Disposal District Fund, Police District Fund and Fire District Fund. The Township's major governmental funds for 2008 are the General Fund, Cemetery Fund, Garbage and Waste Disposal District Fund, Police District Fund, Fire District Fund and Capital Projects (OPWC) Fund.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 Unaudited

The Government as a Whole

Table 1 provides a summary of the Township's net assets for 2009, 2008 and 2007 on a cash basis:

(Table 1) **Net Assets**

	Governmental Activities						
	2009	2008	2007				
Assets							
Equity in Pooled Cash and Cash Equivalents	1,093,806	922,526	1,002,088				
Total Assets	\$1,093,806	\$922,526	\$1,002,088				
Net Assets							
Restricted for:							
Capital Projects	1,147	1,147	1,147				
Other Purposes	730,046	568,177	598,226				
Unrestricted	362,613	353,202	402,715				
Total Net Assets	\$1,093,806	\$922,526	\$1,002,088				

As mentioned previously, net assets of governmental activities increased \$171,280 or 18.6 percent during 2009. The primary reason contributing to the increase in cash balances was an increase in tax collections in 2009, which was the first full year of income tax collections for the JEDD.

In 2008, net assets of governmental activities decreased \$79,562, or 7.9 percent, a significant change from the prior year, which saw an increase in net assets. The funds most affected by the decrease in cash and cash equivalents were the General Fund and Garbage & Waste Disposal Fund. The General Fund saw a decrease in receipts and increase in disbursements in 2008.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 Unaudited

Table 2 reflects the changes in net assets during 2009, 2008 and 2007 for governmental activities.

(Table 2) Changes in Net Assets

Governmental Activities 2009 2008 2007 Program Receipts: Charges for Services and Sales 397,476 404,457 349,859 **Operating Grants and Contributions** 236,301 232,048 234,348 **Capital Grants and Contributions** 256,965 109,751 633,777 **Total Program Receipts** 893,470 693,958 General Receipts: Property and Other Local Taxes 1,140,826 1,149,470 1,151,868 Grants and Entitlements Not Restricted to Specific Programs 125,847 79,383 131,695 Sale of Fixed Assets 3,723 0 Earnings on Investments 1,798 15,059 43,182 Miscellaneous 171,442 124,063 93,427 **Total General Receipts** 1,443,636 1,367,975 1,420,172 **Total Receipts** 2,077,413 2,261,445 2,114,130 Disbursements: General Government 235,884 311,068 189,644 988,411 **Public Safety** 1,078,619 1,050,600 **Public Works** 514,678 646,729 532,282 38.531 25,507 Health 30.313 Capital Outlay 8,097 272,297 113,612 Debt Service 29,079 12,091 Principal 27,585 Interest 1,245 2,909 2,415 Total Disbursements 1,906,133 2,341,007 1,864,456 Increase in Net Assets 171,280 (79,562)249,674 922,526 1,002,088 752,414 Net Assets, January 1 Net Assets, December 31 \$1,093,806 \$922,526 \$1,002,088

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 Unaudited

Governmental Activities Receipts

Program receipts represent 30.5 and 39.5 percent of total receipts for 2009 and 2008, respectively; and are primarily comprised of restricted intergovernmental receipts and charges for garbage and waste disposal services; township levied permissive motor vehicle license tax, charges for cemetery services/burial lots and grants from OPWC.

General receipts represent 69.5 and 60.5 percent of the Township's total receipts for 2009 and 2008, respectively; and of this amount, over 79 percent and 84 percent, are local taxes in 2009 and 2008, respectively. State and federal grants and entitlements, interest and miscellaneous income make up the balance of the Township's general receipts of 21 percent and 16 percent, respectively for 2009 and 2008.

Governmental Activities Disbursements

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the administrative costs for the purchasing, cemetery upkeep, zoning compliance, board of trustees, fiscal officer as well as other internal services. Since these costs do not represent direct services to residents, we try to control these costs which are 12.3 percent and 13.3 percent for years 2009 and 2008, respectively.

Disbursements for Public Safety, Public Works and Public Health Services represent the costs for staffing and maintaining police and fire protection services, the costs of maintaining public roads and the costs for maintaining the cemeteries located in the Township. Capital outlay represents the cost of road improvements and projects.

Governmental Activities

If you look at the Statement of Activities, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for Public Safety and Public Works, which account for 56.7 percent and 27 percent of all governmental disbursements, for 2009; and 44.9 percent and 27.6 percent of all governmental disbursements 2008, respectively. General government also represents significant costs, which account for 12.3 percent and 13.3 percent of all government disbursements, for 2009 and 2008, respectively. The next three columns of the Statement entitled Program Cash Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 Unaudited

(Table	3)
Governmental	Activities

		00.01.		•		
	Total Cost	Net Cost	Total Cost	Net Cost	Total Cost	Net Cost
	of Services					
	2009	2009	2008	2008	2007	2007
General Government	235,884	207,391	311,068	284,027	189,644	175,061
Public Safety	1,078,619	943,461	1,050,600	920,578	988,411	882,159
Public Works	514,678	112,371	646,729	228,445	532,282	122,318
Public Health Services	38,531	(29,288)	30,313	(30,845)	25,507	(27,901)
Capital Outlay	8,097	8,097	272,297	15,332	113,612	3,861
Debt Service						
Principal	29,079	29,079	27,585	27,585	12,091	12,091
Interest	1,245	1,245	2,415	2,415	2,909	2,909
Total Expenses	1,906,133	1,272,356	2,341,007	1,447,537	1,864,456	1,170,498

The dependence upon property tax receipts is apparent as over 66 percent and 62 percent for 2009 and 2008, respectively, of governmental activities were supported through these general receipts.

The Government's Funds

Total governmental funds had receipts of \$2,077,413 and \$2,261,445 for 2009 and 2008, respectively, and disbursements of \$1,906,133 and \$2,341,007 for 2009 and 2008, respectively. The greatest changes occurred within the General, Cemetery, and Police District funds.

General Fund Budgeting Highlights

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

During 2009, the Township amended its General Fund budget to reflect changing circumstances. In 2009, the difference between the final budgeted receipts and actual receipts was \$66,421, the Township received more than budgeted. Final budgeted receipts were \$209,203 and actual receipts were \$275,624 for 2009.

During 2008, the Township amended its General Fund budget to reflect changing circumstances. In 2008, the difference between the final budgeted receipts and actual receipts was \$111,271, the Township received more than budgeted. Final budgeted receipts were \$157,316 and actual receipts were \$268,587 for 2008.

Final disbursements for 2009, for the General Fund were budgeted at \$565,500 while actual disbursements were \$266,213. Final disbursements for 2008 were budgeted at \$503,500 while actual disbursements were \$318,100. The Township takes due diligence in keeping spending to a respectable level in order to assure funds for future projects.

Management's Discussion and Analysis For the Years Ended December 31, 2009 and 2008 Unaudited

Capital Assets and Debt Administration

Capital Assets

The Township does not currently keep tracks of its capital assets and infrastructure. The Township uses an inventory system for each department.

Debt

At December 31, 2009, the Township's outstanding debt totaled \$1,245 in cemetery land acquisition notes.

Current Issues

The challenge for all Governments is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely heavily on local taxes and have very little industry to support the tax base. During these difficult economic times the Township plans to watch very carefully the spending in each department.

Contacting the Government's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Government's finances and to reflect the Government's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Holly Buchanan, Fiscal Officer, Clay Township, 8207 Arlington Road, Brookville, Ohio 45309.

Statement of Net Assets - Cash Basis December 31, 2009

		Governmental Activities		Total
Assets				_
Equity in Pooled Cash and Cash Equivalents	\$	1,093,806	\$	1,093,806
Total Assets	_	1,093,806	=	1,093,806
Net Assets				
Restricted For:		1 147		1 147
Capital Projects		1,147 730,046		1,147 730,046
Other Purposes Unrestricted		362,613		362,613
Total Net Assets	\$	1,093,806	\$	1,093,806

Statement of Activities - Cash Basis For the Year Ended December 31, 2009

					Duc	owan Cash Bas	a : -	ta		Net (Disbursements) Receipts and Changes in Net Assets
					Pro	gram Cash Rec	еір			in Net Assets
	<u></u>	Cash disbursements		Charges for Services and Sales		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities
Governmental Activities										
General Government	\$	235,884	\$	25,401	\$	3,092	\$	0	\$	(207,391)
Public Safety	Ψ	1,078,619	Ψ	886	Ψ	134,272	Ψ	0	Ψ	(943,461)
Public Works		514,678		303,370		98,937		0		(112,371)
Health		38,531		67,819		0		0		29,288
Capital Outlay		8,097		0		0		0		(8,097)
Debt Service:		0,007		Ü		Ŭ		Ŭ		(0,0)7)
Principal		29,079		0		0		0		(29,079)
Interest		1,245	•	0	. ,	0		0		(1,245)
Total Governmental Activities	\$	1,906,133	\$	397,476	\$	236,301	\$	0	\$	(1,272,356)
		ral Receipts							ф	1 1 10 02 6
	-	erty Taxes		(D. () (1.	c :c D			\$	1,140,826
				s not Restricte	a to	Specific Progr	ram	18		125,847
		of Fixed Assets								3,723
		ngs on Investn	ieni	lS						1,798
	MIISC	ellaneous								171,442
	Total	General Rece	ipts							1,443,636
	Chan	ge in Net Asse	ts							171,280
	Net A	ssets Beginnin	g oj	f Year						922,526
	Net A	ssets End of Y	ear						\$	1,093,806

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2009

	General	Cemetery	Garbage & Waste District	Police District	Fire District	Other Govnmental Funds	Total Govnmental Funds
Assets Equity in Pooled Cash and Equivalents	\$ 362,613	\$ <u>125,765</u> \$	22,380	\$ 392,046	\$ 24	\$ 190,978	\$ 1,093,806
Total Assets	362,613	125,765	22,380	392,046	24	190,978	1,093,806
Fund Balances Unreserved: General Fund Special Revenue Funds Capital Projects Fund	362,613 0 0	0 125,765 0	0 22,380 0	0 392,046 0	0 24 0	0 189,831 1,147	362,613 730,046 1,147
Total Fund Balances	\$ 362,613	\$ 125,765 \$	22,380	\$ 392,046	\$ 24	\$ 190,978	\$ 1,093,806

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds

	General	(Cemetery		Garbage & Waste Disp District	Police District	Fire District		Other Governmental Funds	Total Governmental Funds
Receipts				_				_		
Property and Other Local Taxes	\$ 64,826	\$	0	\$	0	\$ 399,949	\$ 550,745	\$	125,306	\$ 1,140,826
Charges for Services	0		0		270,492	0	0		0	270,492
Licenses, Permits and Fees	12,702		52,619		0	0	0		0	65,321
Fines and Forfeitures	6,724		0		0	0	0		886	7,610
Intergovernmental	125,847		0		0	54,704	79,568		139,982	400,101
Special Assessments	0		0		0	0	0		900	900
Earnings on Investments	1,117		0		0	0	0		681	1,798
Miscellaneous	64,408		15,200	. <u>-</u>	0	 43,505	 0	_	63,529	 186,642
Total Receipts	\$ 275,624	\$	67,819	\$_	270,492	\$ 498,158	\$ 630,313	\$	331,284	\$ 2,073,690
Disbursements										
Current:										
General Government	\$ 235,884	\$	0	\$	0	\$ 0	\$ 0	\$	0	\$ 235,884
Public Safety	0		0		0	448,315	630,304		0	1,078,619
Public Works	0		0		255,529	0	0		259,149	514,678
Health	0		38,531		0	0	0		0	38,531
Capital Outlay	5,005		0		0	0	0		3,092	8,097
Debt Service:										
Principal Retirement	24,284		4,795		0	0	0		0	29,079
Interest and Fiscal Charges	1,040		205	_	0	 0	 0	_	0	 1,245
Total Disbursements	\$ 266,213	\$	43,531	\$_	255,529	\$ 448,315	\$ 630,304	\$	262,241	\$ 1,906,133
Receipts Over(Under) Disbursements	\$ 9,411	\$	24,288	\$_	14,963	\$ 49,843	\$ 9	\$	69,043	\$ 167,557
Other Financing Sources (Uses)										
Sale of Fixed Assets	0		0		0	0	0		3,723	3,723
Net Change in Fund Balances	9,411		24,288		14,963	49,843	9		72,766	171,280
Fund Balances Beginning of Year	\$ 353,202	\$	101,477	\$_	7,417	\$ 342,203	\$ 15	\$	118,212	\$ 922,526
Fund Balances End of Year	\$ 362,613	\$	125,765	\$_	22,380	\$ 392,046	\$ 24	\$	190,978	\$ 1,093,806

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2009

	_	Budgete	ed An	nounts	_			Variance with Final Budget Positive
		Original		Final		Actual		(Negative)
Receipts						_		
Property and Other Local Taxes	\$	60,000	\$	60,000	\$	64,826	\$	4,826
Licenses, Permits, and Fees		10,000		10,000		12,702		2,702
Fines and Forfeitures		5,000		5,000		6,724		1,724
Intergovernmental		117,000		117,000		125,847		8,847
Earnings on Investments		3,000		3,000		1,117		(1,883)
Miscellaneous	_	11,703	_	11,703		64,408		52,705
Total Receipts	\$_	206,703	\$	206,703	\$_	275,624	\$_	68,921
Disbursements								
Current:								
General Government	\$	460,500	\$	435,176	\$	235,884	\$	199,292
Capital Outlay		20,000		20,000		5,005		14,995
Debt Service:								
Principal Retirement		0		24,284		24,284		0
Interest and Fiscal Charges	_	0		1,040	_	1,040		0
Total Disbursements	\$_	480,500	\$	480,500	\$_	266,213	\$_	214,287
Excess of Receipts Over (Under) Disbursements	_	(273,797)	. <u>-</u>	(273,797)		9,411	_	283,208
Other Financing Sources (Uses)								
Transfers Out		(5,000)		(5,000)		0		5,000
Advances Out		0		0		0		0
Other Financing Sources		2,500		2,500		0		(2,500)
Other Financing Uses	_	(80,000)	- —	(80,000)		0	_	80,000
Total Other Financing Sources (Uses)	_	(82,500)		(82,500)		0		82,500
Net Change in Fund Balance		(356,297)		(356,297)		9,411		365,708
Fund Balance Beginning of Year	_	353,202		353,202	_	353,202		0
Fund Balance End of Year	\$_	(3,095)	\$	(3,095)	\$	362,613	\$	365,708

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Cemetery Fund

For the Year Ended December 31, 2009

	_	Budgeted A	mounts		Variance with Final Budget Positive
		Original	Final	Actual	(Negative)
Receipts					
Licenses, Permits, and Fees	\$	50,000 \$	50,000 \$	52,619	\$ 2,619
Miscellaneous	_	15,000	15,000	15,200	200
Total Receipts	\$_	65,000 \$	65,000 \$	67,819	2,819
Disbursements					
Current:					
Health	\$	129,000 \$	124,000 \$	38,531	85,469
Capital Outlay		37,000	37,000	0	37,000
Debt Service:					
Principal Retirement		0	4,795	4,795	0
Interest and Fiscal Charges	_	0	205	205	0
Total Disbursements	\$_	166,000 \$	166,000 \$	43,531	122,469
Excess of Receipts Over (Under) Disbursemen	ts_	(101,000)	(101,000)	24,288	125,288
Net Change in Fund Balance		(101,000)	(101,000)	24,288	125,288
Fund Balance Beginning of Year	_	101,477	101,477	101,477	0
Fund Balance End of Year	\$_	477 \$	477 \$	125,765	125,288

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Garbage & Waste District

		Budgete	d A	mounts				Variance with Final Budget Positive
	_	Original	_	Final	_	Actual	_	(Negative)
Receipts								
Charges for Services	\$	280,000	\$_	280,000	\$ _	270,492	\$_	(9,508)
Total Receipts	\$	280,000	\$_	280,000	\$_	270,492	\$	(9,508)
Disbursements								
Current:								
Public Works	\$	286,500	\$_	286,500	\$_	255,529	\$	30,971
Total Disbursements	\$	286,500	\$_	286,500	\$_	255,529	\$_	30,971
Excess of Receipts Over (Under) Disbursements		(6,500)		(6,500)		14,963		21,463
			_		_		-	
Net Change in Fund Balance		(6,500)		(6,500)		14,963		21,463
Fund Balance Beginning of Year	_	7,417	_	7,417		7,417	-	0
Fund Balance End of Year	\$	917	\$_	917	\$_	22,380	\$	21,463

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis
Police District

		Budgete	d A	mounts			Variance with Final Budget Positive	
		Original	_	Final	_	Actual	_	(Negative)
Receipts								
Property and Other Local Taxes	\$	358,899	\$	358,899	\$	399,949	\$	41,050
Intergovernmental		50,000		50,000		54,704		4,704
Miscellaneous	_	25,000	_	25,000	_	43,505	-	18,505
Total Receipts	\$	433,899	\$_	433,899	\$_	498,158	\$	64,259
Disbursements								
Current:								
Public Safety	\$	751,000	\$_	751,000	\$_	448,315	\$_	302,685
Total Disbursements	\$	751,000	\$_	751,000	\$_	448,315	\$	302,685
Excess of Receipts Over (Under) Disbursements	_	(317,101)	_	(317,101)	_	49,843	· <u>-</u>	366,944
Net Change in Fund Balance		(317,101)		(317,101)		49,843		366,944
Fund Balance Beginning of Year	_	342,203	_	342,203		342,203	. <u>-</u>	0
Fund Balance End of Year	\$	25,102	\$_	25,102	\$	392,046	\$	366,944

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Fire District

			Variance with Final Budget Positive					
		Original		Final		Actual		(Negative)
Receipts								
Property and Other Local Taxes	\$	618,475	\$	618,475	\$	550,745	\$	(67,730)
Intergovernmental		80,000		80,000	-	79,568		(432)
Total Receipts	\$	698,475	\$_	698,475	\$_	630,313	\$	(68,162)
Disbursements								
Current:								
Public Safety	\$	643,490	\$_	643,490	\$_	630,304	\$	13,186
Total Disbursements	\$	643,490	\$	643,490	\$	630,304	\$	13,186
Excess of Receipts Over (Under) Disbursements		54,985		54,985		9	_	(54,976)
					_			_
Net Change in Fund Balance		54,985		54,985		9		(54,976)
Fund Balance Beginning of Year		15		15		15		0
Fund Balance End of Year	\$_	55,000	\$	55,000	\$	24	\$	(54,976)

Statement of Net Assets - Cash Basis December 31, 2008

		Governmental Activities	Total
Assets			
Equity in Pooled Cash and Cash Equivalents	\$	922,526	\$ 922,526
Total Assets	_	922,526	 922,526
Net Assets			
Restricted For:			
Capital Projects		1,147	1,147
Other Purposes		568,177	568,177
Unrestricted		353,202	 353,202
Total Net Assets	\$	922,526	\$ 922,526

Statement of Activities - Cash Basis For the Year Ended December 31, 2008

									Net (Disbursements) Receipts and Changes
		_		Pro	gram Cash Rec	eip	ots		in Net Assets
			Charges		Operating		Capital		
	Cash		for Services		Grants and		Grants and		Governmental
	Disbursements		and Sales	-	Contributions	_	Contributions		Activities
Governmental Activities									
General Government	\$ 311,068	\$	27,041	\$	0	\$	0	\$	(284,027)
Public Safety	1,050,600		325		129,697		0		(920,578)
Public Works	646,729		315,933		102,351		0		(228,445)
Health	30,313		61,158		0		0		30,845
Capital Outlay	272,297		0		0		256,965		(15,332)
Debt Service:									
Principal	27,585		0		0		0		(27,585)
Interest	2,415		0	-	0	-	0		(2,415)
Total Governmental Activities	\$ 2,341,007	\$ _	404,457	\$	232,048	\$	256,965	\$	(1,447,537)
	General Receipts								
	Property Taxes							\$	1,149,470
	Grants and Entitlen	nent	s not Restrict	ed :	to Specific Prog	rai	ms	Ψ	79,383
	Earnings on Investi			-	.o	- · · · ·			15,059
	Miscellaneous							_	124,063
	Total General Rece	eipts						-	1,367,975
	Change in Net Asse	ets							(79,562)
	Net Assets Beginnin	ng o	f Year					-	1,002,088
	Net Assets End of Y	Year						\$	922,526

Clay Township

Montgomery County

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2008

	Gen	eral	Cemetery		Garbage & Waste District		Police District	-	Fire District	_	Capital Projects (OPWC)	-	Other Governmental Funds	_	Total Governmental Funds
Assets Equity in Pooled Cash and Equivalents	\$ 353	,202	\$ <u>101,477</u>	\$_	7,417	\$	342,203	\$	15	\$_	1,147	\$	117,065 \$	S	922,526
Total Assets	353	,202	101,477	= =	7,417	: =	342,203	=	15	=	1,147		117,065	_	922,526
Fund Balances Unreserved: General Fund Special Revenue Funds Capital Projects Fund	353	,202 0 0	0 101,477 0		0 7,417 0		0 342,203 0	-	0 15 0	_	0 0 1,147	.=	0 117,065 0	_	353,202 568,177 1,147
Total Fund Balances	\$ 353	,202	\$ 101,477	\$	7,417	\$	342,203	\$	15	\$_	1,147	\$	117,065	<u> </u>	922,526

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds

Receipts	General		Cemetery		Garbage & Waste Disp District	_	Police District		Fire District	_	Capital Projects (OPWC)	-	Other Governmental Funds		Total Governmental Funds
Property and Other Local Taxes	\$ 85,841	Ф	0	\$	0	\$	402,937	¢	539,770	¢	0	\$	120,922	Φ	1,149,470
Charges for Services	0 03,041	Ф	0	Ф	276.764	Ф	402,937	Ф	0	Ф	0	Ф	120,922	Ф	276,764
Licenses, Permits and Fees	17,490		51.108		270,704		0		0		0		0		68,598
Fines and Forfeitures	8,610		0		0		0		0		0		325		8,935
Intergovernmental	79,383		0		0		55,095		74,602		256,965		141,520		607,565
Special Assessments	0		0		0		0		74,002		230,703		941		941
Earnings on Investments	9,893		0		0		0		0		0		5,166		15,059
Miscellaneous	67,370		10,050		0		10,657		0		0		46,036		134,113
Talgeen and G		_	10,000			-	10,007			-		=	.0,020	- •	10.,110
Total Receipts	\$ 268,587	\$	61,158	\$	276,764	\$	468,689	\$	614,372	\$_	256,965	\$	314,910	\$	2,261,445
Disbursements															
Current:															
General Government	\$ 297,768	\$	0	\$	0	\$	0	\$	0	\$	0	\$	13,300	\$	311,068
Public Safety	0		0		0		436,227		614,373		0		0		1,050,600
Public Works	0		0		319,905		0		0		0		326,824		646,729
Health	0		30,313		0		0		0		0		0		30,313
Capital Outlay	332		15,000		0		0		0		256,965		0		272,297
Debt Service:															
Principal Retirement	18,390		9,195		0		0		0		0		0		27,585
Interest and Fiscal Charges	1,610	_	805		0	_	0		0	-	0		0		2,415
Total Disbursements	\$ 318,100	\$_	55,313	\$_	319,905	\$	436,227	\$	614,373	\$_	256,965	\$	340,124	\$	2,341,007
Receipts Over(Under) Disbursements	\$ (49,513)	\$_	5,845	\$	(43,141)	\$	32,462	\$	(1)	\$_	0	\$	(25,214)	\$	(79,562)
Net Change in Fund Balances	(49,513)		5,845		(43,141)		32,462		(1)		0		(25,214)		(79,562)
Fund Balances Beginning of Year	\$ 402,715	\$_	95,632	\$	50,558	\$	309,741	\$	16	\$_	1,147	\$	142,279	\$	1,002,088
Fund Balances End of Year	\$ 353,202	\$_	101,477	\$	7,417	\$	342,203	\$	15	\$	1,147	\$	117,065	\$	922,526

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2008

	_	Budgete	ed An	nounts	_		Variance with Final Budget Positive
		Original		Final		Actual	(Negative)
Receipts							
Property and Other Local Taxes	\$	76,000	\$	66,000	\$	85,841 \$	
Licenses, Permits, and Fees		15,000		9,816		17,490	7,674
Fines and Forfeitures		13,000		8,000		8,610	610
Intergovernmental		120,000		55,000		79,383	24,383
Earnings on Investments		25,000		8,000		9,893	1,893
Miscellaneous	_	70,000	_	10,000	- –	67,370	57,370
Total Receipts	\$	319,000	\$	156,816	\$_	268,587	5 111,771
Disbursements							
Current:							
General Government	\$	461,500	\$	441,500	\$	297,768 \$	143,732
Capital Outlay		30,000		30,000		332	29,668
Debt Service:							
Principal Retirement		0		18,390		18,390	0
Interest and Fiscal Charges	_	0		1,610	_	1,610	0
Total Disbursements	\$_	491,500	\$	491,500	\$	318,100	173,400
Excess of Receipts Over (Under) Disbursements		(172,500)	_	(334,684)	_	(49,513)	285,171
Other Financing Sources (Uses)							
Transfers Out		(1,000)		(1,000)		0	1,000
Advances Out		0		(1,000)		0	1,000
Other Financing Sources		0		500		0	(500)
Other Financing Uses	_	(10,000)	_	(10,000)	_	0	10,000
Total Other Financing Sources (Uses)		(11,000)	_	(11,500)	_	0	11,500
Net Change in Fund Balance		(183,500)		(346,184)		(49,513)	296,671
Fund Balance Beginning of Year		402,715	_	402,715	. <u> </u>	402,715	0
Fund Balance End of Year	\$_	219,215	\$	56,531	\$	353,202 \$	296,671

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis
Cemetery Fund

For the Year Ended December 31, 2008

	_	Variance with Final Budget Positive						
		Original		Final		Actual		(Negative)
Receipts							-	
Licenses, Permits, and Fees	\$	40,000	\$	45,000	\$	51,108	\$	6,108
Miscellaneous	_	45,000	_	5,000	_	10,050	-	5,050
Total Receipts	\$_	85,000	\$ _	50,000	\$_	61,158	\$_	11,158
Disbursements								
Current:								
Health	\$	154,000	\$	117,000	\$	30,313	\$	86,687
Capital Outlay		18,600		18,600		15,000		3,600
Debt Service:								
Principal Retirement		0		9,195		9,195		0
Interest and Fiscal Charges	_	0	_	805	_	805	_	0
Total Disbursements	\$_	172,600	\$_	145,600	\$_	55,313	\$	90,287
Excess of Receipts Over (Under) Disbursements	_	(87,600)	_	(95,600)	_	5,845	-	101,445
Net Change in Fund Balance		(87,600)		(95,600)		5,845		101,445
		(,)		(==,===)		-,		
Fund Balance Beginning of Year	_	95,632	_	95,632		95,632	_	0
Fund Balance End of Year	\$_	8,032	\$_	32	\$_	101,477	\$	101,445

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Garbage & Waste District For the Year Ended December 31, 2008

	 Budgeted		-			Variance with Final Budget Positive
	 Original	Final	_	Actual		(Negative)
Receipts						
Charges for Services	\$ 275,000 \$	275,000	_ \$	276,764	\$_	1,764
Total Receipts	\$ 275,000 \$	275,000	\$	276,764	\$	1,764
Disbursements						
Current:						
Public Works	\$ 325,500 \$	325,500	_ \$	319,905	\$_	5,595
Total Disbursements	\$ 325,500 \$	325,500	\$_	319,905	\$_	5,595
Excess of Receipts Over (Under) Disbursements	 (50,500)	(50,500)		(43,141)		7,359
Other Financing Sources (Uses)						
Transfers Out	0	0		0		0
Advances Out	0	0		0		0
Other Financing Sources	0	0		0		0
Other Financing Uses	 0	0		0	_	0
Total Other Financing Sources (Uses)	 0	0		0		0
Net Change in Fund Balance	(50,500)	(50,500)		(43,141)		7,359
Fund Balance Beginning of Year	 50,558	50,558		50,558		0
Fund Balance End of Year	\$ 58 \$	58	\$_	7,417	\$	7,359

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Police District

For the Year Ended December 31, 2008

		Budgeted		Variance with Final Budget Positive				
		Original		Final		Actual		(Negative)
Receipts							-	
Property and Other Local Taxes	\$,	\$	317,891	\$	402,937	\$	85,046
Intergovernmental		55,000		55,000		55,095		95
Miscellaneous	_	23,000		10,000		10,657		657
Total Receipts	\$	489,000	\$_	382,891	\$_	468,689	\$	85,798
Disbursements								
Current:								
Public Safety	\$	700,500	\$_	700,500	\$	436,227	\$	264,273
Total Disbursements	\$	700,500	\$ <u>_</u>	700,500	\$	436,227	\$	264,273
Excess of Receipts Over (Under) Disbursements	_	(211,500)	_	(317,609)	_	32,462		350,071
Net Change in Fund Balance		(211,500)		(317,609)		32,462		350,071
Fund Balance Beginning of Year	_	309,741	_	309,741		309,741		0
Fund Balance End of Year	\$	98,241	\$_	(7,868)	\$_	342,203	\$	350,071

Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis Fire District

		Variance with Final Budget Positive					
		Original		Final	_	Actual	(Negative)
Receipts							_
Property and Other Local Taxes	\$	510,000	\$	532,366	\$	539,770	\$ 7,404
Intergovernmental		75,000	_	75,000	_	74,602	 (398)
Total Receipts	\$	585,000	\$_	607,366	\$_	614,372	\$ 7,006
Disbursements							
Current:							
Public Safety	\$	577,016	\$_	607,382	\$_	614,373	\$ (6,991)
Total Disbursements	\$	577,016	\$_	607,382	\$_	614,373	\$ (6,991)
Excess of Receipts Over (Under) Disbursements	_	7,984		(16)	_	(1)	 15
Net Change in Fund Balance		7,984		(16)		(1)	15
Fund Balance Beginning of Year		16		16	. <u>-</u>	16	 0
Fund Balance End of Year	\$	8,000	\$_	0	\$_	15	\$ 15

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Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 1 – Reporting Entity

Clay Township, Montgomery County, Ohio (the Township), is a body politic and corporate established in 1835 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, emergency services, maintenance of Township roads and bridges, and cemetery maintenance. The Township contracts with the Village of Phillipsburg, Village of Verona, and City of Brookville for fire protection. Police protection is provided by a fully staffed police department.

B. Component Units

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable if the it appoints a voting majority of the organization's governing board and (1) is able to significantly influence programs or services performed or provided by the organization; or (2) is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the organization's debt. The Township is also financially accountable for organizations fiscally dependent on the Township in that it approves their budget, the issuance of their debt or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for direct benefit of the Township, are accessible to the Township and are significant in amount to the Township. The Township has no component units.

C. Joint Ventures, Jointly Governed Organizations, and Public Entity Risk Pools

A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. Under the cash basis of accounting, the Township does not report assets for equity interests in joint ventures. The Township participates in two joint ventures and one public entity risk pool; Notes 7 and 12 to the financial statements provides additional information for these entities.

Jointly Governed Organizations:

Joint Economic Development District (JEDD) with the City of Clayton ClayPhil Waste District with the Village of Phillipsburg

Public Entity Risk Pool:

OTARMA – for rating purposes with the Bureau of Workers' Compensation

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 2 – Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Township's accounting policies.

A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The statement of net assets presents the cash balances of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Township's general receipts.

Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 2 – Summary of Significant Accounting Policies (continued)

B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are all governmental.

Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are the General, Cemetery, Garbage and Waste Disposal, Police District and Fire District funds.

<u>General Fund</u> – is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Cemetery Fund</u> – is used to account for all receipts received from the sale of cemetery lots and all fees related to burials in the Township's cemetery

<u>Garbage & Waste Disposal Fund</u> – is used to account for all receipts of charges for services to provide Township residents with trash pickup

<u>Police District Fund</u> – is used to account for monies received from tax levy for the purpose of maintaining the police department

<u>Fire District Fund</u> – is used to account for monies received from tax levy for the purpose of maintaining the fire department

<u>Capital Projects OPWC</u> – received grants from Ohio Public Works Commission for construction projects within the Township

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

C. Basis of Accounting

The Township's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 2 – Summary of Significant Accounting Policies (continued)

D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations resolution is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts reflect the amounts at the time final appropriations were passed by the Township during the year.

E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested in STAR Ohio. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Investments original maturities of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents. Investments with maturities of more than three months that were not purchased from the pool are reported as investments. Investments are reported as assets. Accordingly, purchases are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts, respectively. During 2009 and 2008, the Township invested in STAR Ohio, certificates of deposit and a money market account.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the investment company act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2009 and 2008.

Interest earnings are allocated to Township funds according to State statutes. Interest receipts credited to the General Fund during 2009 and 2008 were \$1,117 and \$9,893, respectively.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 2 – Summary of Significant Accounting Policies (continued)

F. Restricted Assets

The Township has no restricted assets.

G. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

I. Accumulated Leave

In certain circumstances, such as leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's cash basis of accounting.

J. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement health care benefits.

K. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for road and bridge maintenance, cemetery maintenance, fire protection and emergency rescue services. The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

Note 3 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund, cemetery, garbage & waste, police district, and fire district fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The differences between the budgetary basis and the cash basis are outstanding year end encumbrances treated as disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The Township has no outstanding encumbrances at year end.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 4 - Compliance

Ohio Rev. Code Section 5705.36 requires all subdivision to request reduced amended certificates upon determination that revenue will be less than the official certificate of estimated resources. Contrary to Ohio Law, appropriations exceeded actual receipts plus unencumbered balance in 2009 in the Motor Vehicle License, Gas Tax, Garbage, Fire, Drug Enforcement, Permissive Motor Vehicle, Lighting, JEDD and Economic Development funds by \$6,848, \$5,859, \$8,591, \$13,162, \$343, \$6,629, \$13,837 and \$29,945, respectively. In 2008 in the Motor Vehicle License, Gas Tax, Road and Bridge, Permissive Motor Vehicle, JEDD and Economic Development funds by \$5,537, \$997, \$4,739, \$4,286, \$20,273 and \$2,945, respectively.

Ohio Rev. Code Section 5705.39 states the total appropriation from each fund shall not exceed the total estimated resources. Contrary to Ohio Law, the Township's appropriations exceeded estimated resources in 2009 in the General Fund by \$3,095.

Ohio Rev. Code Section 5705.41(B) states that no subdivision or taxing unit shall expend money unless it has been appropriated. Contrary to Ohio Law, in 2008 the Township had expenditures which exceeded appropriations in the Fire District Fund by \$6,991.

Note 5 – Deposits and Investments

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or other obligation or security issued by the United States Treasury, or other obligations guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 5 – Deposits and Investments (continued)

- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

A. Deposits

At year-ended December 31, 2009, the carrying amount of the Township's deposits was \$973,257, and the bank balance was \$1,084,259. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures" \$834,259 was exposed to custodial risk as discussed below, while \$250,000 was covered by federal depository insurance corporation. At year-ended December 31, 2008, the carrying amount of the Township's deposits was \$802,272, and the bank balance was \$979,486. Of the bank balance \$729,486 was exposed to custodial risk as discussed below, while \$250,000 was covered by federal depository insurance corporation.

Custodial credit risk is the risk that in the event of bank failure, the Township's deposits may not be returned. Such collateral, as permitted by the Ohio revised code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name or the respective depository bank and pledged as a poll of collateral against all the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Township.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 5 – Deposits and Investments (continued)

B. Investments

As of December 31, 2009 and 2008, the Township had the following investments:

Carrying Value Carrying Value 2009 2008 \$120,549 \$120,254

These investments have a maturity of less than one year.

STAR Ohio

Interest rate risk arises because the fair value of investments changes as interest rates change. The Township's investment policy addresses interest rate risk by requiring that the Township's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

STAR Ohio carries a rating of AAA by Standard and Poor's. The Township's investment policy is limited to requiring compliance with state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

Credit Risk – the Money Market Fund carries a rating of AAA by Standard and Poor's and AAA by Moody's. The Township's Investment Policy is limited to requiring compliance with state statues. Ohio law requires at least one nationally recognized standard rating service.

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. U.S. Treasury Bills are exposed to custodial credit risk as they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the Township's name. The Township has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M) (2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee." The Township has no limit on the amount it invests in any one issuer.

Note 6 – Property Taxes

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2009 and 2008 represent the collection of 2008 and 2007 taxes. Real property taxes received in 2009 and 2008 were levied after October 1, 2008 and 2007, respectively, on assessed values as of January 1, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually; the first payment is due December 31, with the remainder payable June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 6 – Property Taxes (continued)

Public utility property tax revenue received in 2009 and 2008, represent the collection of calendar year 2008 and 2007 taxes. Public utility real and tangible personal property taxes received in 2009 and 2008, became a lien on December 31, 2007 and 2006, and are collected with real property taxes. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility real property is assessed at thirty-five percent of true value; public utility property taxes are payable on the same dates as real property as described previously.

In prior years, tangible personal property used in business (except for public utilities) was assessed for ad valorem taxation purposes at twenty-five percent of its true value. As part of the phase out of the personal property tax, the assessment percentage of personal property was reduced to 6.25% for 2008. The tax was entirely phased out in 2009. Amounts paid by multi-county taxpayers are due September 20th of the year assessed. Single county taxpayers may pay annually or semi-annually the first payment due April 30th, the remainder payable by September 30th.

The assessed values of real property, public utility property, and tangible personal property upon which 2009 and 2008 property tax receipts were based are as follows:

<u>2009</u>	<u>2008</u>
\$143,527,650	\$141,508,990
29,454,300	28,274,020
3,883,270	3,822,660
781,270	5,008,090
\$177,646,490	\$178,613,760
	\$143,527,650 29,454,300 3,883,270 781,270

Note 7 – Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The Township insures against injuries to employees through the Ohio Bureau of Workers' Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. American Risk Pooling Consultants, Inc. (APRCO), a division of York Insurance Services Group, Inc. (York), functions as the administrator of OTARMA and provides underwriting, claims, loss control, risk management, and reinsurance services for OTARMA. OTARMA is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 7 - Risk Management (continued)

Casualty and Property Coverage

APEEP provides OTARMA with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2008, OTARMA retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2008 and 2007 (the latest information available):

	<u>2008</u>	<u>2007</u>
Assets	\$ 40,737,740	\$43,210,703
Liabilities	<u>(12,981,818)</u>	(13,357,837)
Net Assets	\$ 27,755,922	\$ 29,852,866

At December 31, 2008 and 2007, respectively, liabilities above include approximately \$12.1 million and \$12.5 million of estimated incurred claims payable. The assets and retained earnings above also include approximately \$10.9 and \$11.6 million of unpaid claims to be billed to approximately 950 member governments in the future, as of December 31, 2008 and 2007, respectively. These amounts will be included in future contributions from members when the related claims are due for payment.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Contributions to OTARMA

2009 \$18,756 2008 \$20,739 2007 \$19,725

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they provide written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 8 – Defined Benefit Pension Plan

A. Ohio Public Employees Retirement System

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For the years ended December 31, 2009 and December 31, 2008 members in state and local classifications contributed 10.0 percent of covered payroll. The Township's contribution rate for 2009 and 2008 was 14.0 percent of covered payroll. State statute sets a maximum contribution rate of the Township of 14 percent.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2009, 2008, and 2007 were \$115,291, \$114,139, and \$124,154, respectively. The full amount has been contributed for 2009, 2008, and 2007.

Note 9 – Postemployment Benefits

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

The Ohio Public Employees Retirement System (OPERS) maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan. For qualifying members of the Traditional Pension and Combined Plans, this plan includes a medical plan, prescription drug program, and Medicare Part B premium reimbursement. Those belonging to the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 9 – Postemployment Benefits (continued)

The healthcare coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEN benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

The Ohio Revised Code provides statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement benefits. Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2009 and 2008, local government employer units contributed at 14 percent and 14 percent of covered payroll, respectively. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units. Active members do not make contributions to the OPEB plan.

OPERS' Post-employment Health Care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post employment health care benefits. For 2008 through March 31, 2009, the employer contribution allocated to the health care plan was 7.0 percent and 5.5 percent from April 1 through December 31, 2009, respectively, of covered payroll. The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and coverage selected.

The Township's contributions to OPERS to fund postemployment healthcare benefits for the years ended December 31, 2009, 2008, and 2007 were \$47,269, \$45,656, and \$79,458, respectively; 100 percent has been contributed for 2009, 2008, and 2007.

The OPERS Retirement Board adopted the Health Care Preservation Plan (HCPP) on September 9, 2004, was effective on January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008 which allowed additional funds to be allocated to the healthcare plan.

Note 10 – Debt

The Township's long-term debt authority for the year ended December 31, 2009 was as follows:

			Balance		
	Interest	December 31,		December 31,	
Governmental Activities	Rate	2008	Reductions	2009	
Cemetery Site Acquisition Note	4.10%	\$30,324	\$29,079	\$1,245	

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 10 – Debt (continued)

The Township's long-term debt authority for the year ended December 31, 2008 was as follows:

			Balance	
	Interest	December 31,		December 31,
Governmental Activities	Rate	2007	Reductions	2008
Cemetery Site Acquisition Note	4.10%	\$57,909	\$27,585	\$30,324

The Cemetery site acquisition note was issued for the purchase of land for a cemetery in 2000. It was refinanced in June 2005. The note is collateralized solely by the Township's taxing authority. Amortization of the above debt, including interest, is scheduled as follows:

For Year Endir	ng Cem	etery
December 31	Principal	Interest
2010	Ф 1 245	Φ. 7.1
2010	\$ 1.245	\$ 51

Note 11 – Subsequent Events

Management has evaluated subsequent events through May 25, 2010, the date on which the financial statements were available for issue. No subsequent events which would warrant inclusion have been discovered.

The Township was approved for two grants from Ohio Public Works Commission (OPWC) to fund the completion Dodson Road Project Phase III and IV in the amount of \$304,652 and \$321,036; the payments were released January 2010.

Note 12 – Joint Ventures

Joint waste district - ClayPhil waste district

The Township and the Village of Philipsburg joined together to form a joint district for the benefit of trash collection for the residents of the Township and Village. The contract is with Dempsey Waste and was renewed in 2007 for a term of three years.

Notes to the Financial Statements For the Years Ended December 31, 2009 and 2008

Note 12 – Joint Ventures (continued)

Joint Economic Development District (JEDD) with the City of Clayton

The District was established for the purpose of facilitating economic development to create or preserve jobs and employment opportunities and to improve the economic welfare of the people in the District. The District will permit the City and the Township to share income tax revenues from the development of business operations within the District. After the payment of the District's obligations, the District shall distribute 85 percent of any remaining income tax receipts, at 60 percent to the Township and 40 percent to the City. The contract will terminate on December 31, 2037, and can be renewed for two additional ten year periods. Upon contract termination, all assets and liabilities of the District will be distributed 60 percent to the Township and 40 percent to the City. The Board of Directors is made up of five individuals: a representative of the City, a representative of the Township, a representative of the business owners located within the District, a representative of the people working within the District, and a representative appointed by the other four representatives who will serve as the Chairperson of the Board.

The District is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the Township. Additional information can be obtained from Joe Tuss, President, at 451 West Third Street, Dayton, Ohio 45422.

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Manning & Associates CPAs, LLC 6105 North Dixie Drive Dayton, Ohio 45414

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Clay Township Montgomery County 8207 Arlington Rd. Brookville, Ohio 45309

To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Clay Township, Montgomery County, Ohio (the Township), as of and for the years ended December 31, 2009 and 2008, which collectively comprise the Township's basic financial statements and have issued our report thereon dated May 25, 2010, wherein we noted the Township uses a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of opining on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. Therefore, we cannot assure that we have identified all deficiencies, significant deficiencies, or material weaknesses. However, as described in the accompanying schedule of findings, we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and timely corrected. We consider Findings Number 2009-001 through 2009-003 to be material weaknesses.

Clay Township
Montgomery County
Independent Auditors' Report on internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing Standards*Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* and which are described in the accompanying schedule of findings as Findings Number 2009-001 and 2009-004 through 2009-006.

We also noted certain maters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated May 25, 2010.

The Township's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Township's responses and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of the audit committee, management, and Board of Township Trustees. We intend it for no one other than these specified parties.

Manning & Associates CPAs, LLC Dayton, Ohio

May 25, 2010

SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2009-001

Material Weakness

Auditor of State Bulletin 2000-008 states, when a local government enters into an on-behalf-of program agreement with another local government or the State (or the federal government, if applicable), whereby the local government or its residents are the beneficiaries under the agreement, the cash value benefit of the program received under the agreement should be recorded as memorandum receipts and disbursements in the year onbehalf-of disbursements are made.

The Township was the beneficiary of multiple Ohio Public Works Commission grants during the audit period which were received as on-behalf payments made directly to vendors. However, these grants were not properly recorded in either year. In 2009 the Township recorded \$321,964 of on-behalf payments which were not processed by OPWC until 2010. In 2008, \$256,965 received as on-behalf payments were not recorded by the Township.

We recommend the Township record future payments made by the grant as receipts and disbursements within the appropriate fund and such monies should be properly included in the Township's budget. An official certificate of estimated resource should be obtained for any on-behalf-payments expected, and a resolution passed to include the grant in the Township's appropriation measure under Ohio Rev. Code section 5705.40. The accompanying financial statements have been adjusted to reflect this activity for the correct amount of benefits received each year.

Response: The Township will review AOS Bulletin 2000-008, and record on-behalf payments as required.

FINDING NUMBER 2009-002

Material Weakness - Financial Reporting

As a result of the audit procedures performed, misclassifications were noted in the financial statements that required material audit adjustments.

- 1. Selected Miscellaneous Receipts were posted as Other Financing Sources
- 2. On behalf payments from Ohio Public Works Commission (OPWC) were not properly recorded and required adjustments of \$321,964 in 2009 and \$256,965 in 2008, see finding above.
- 3. Debt payments were recorded as capital outlay and miscellaneous expenses in both 2009 and 2008
- 4. Budgetary reporting of estimated resources and appropriations on the Township's financial statement did not agree with the amounts filed with the County Auditor.

SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2009-002 (Continued)

The financial statements have been adjusted to reflect the previously noted items.

Sound financial reporting is the responsibility of the Fiscal Officer and Trustees and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. Procedures should be implemented, including a final review of the annual report by Trustees to identify and correct misclassifications.

Response: The Trustees have reviewed the finding and will take responsibility to rectify the matter.

FINDING NUMBER 2009-003

Material Weakness - Payroll Processing

Township employees are not paid according to the hours worked during the period for which they are being paid. This is the result of the Township's policy of requiring department heads to turn in timesheets for their department at the end of each month after the employees have already been paid for that period. This policy requires that the Fiscal Officer regularly estimate the amount to be paid to each employee and to constantly adjust each estimated paycheck to reflect any differences between the amount previously paid and the amount which should have been paid based on the actual hours worked.

The Township pays most employees bi-monthly at an hourly rate. For the 1st pay cycle of the month employees are paid half of their average monthly salary. The 2nd pay cycle of the month is then adjusted for any overpayment or underpayment of regular hours, overtime, sick or vacation hours used or earned, etc. which were incorrectly paid on the previous paycheck.

This process is further complicated by some department heads not getting timesheets to the fiscal officer until after the final pay date of the month. When this happens the Fiscal Officer must estimate payroll for that department's employees for an entire month without proper documentation.

We saw no evidence to suggest that payroll estimates and calculations were being double checked or monitored. This policy, by design, creates an overly complex system where proper monitoring cannot easily be achieved. We believe that this policy creates an ideal situation for fraud to occur. While we did not note any fraudulent activity, were fraud to occur, it could easily go undetected for a long period of time.

We recommend that the Township eliminate the complexity of their current policy and implement a less complicated policy with more transparency which allows for easy monitoring of payroll expenditures and is conducive to proper oversight and control. Township Trustees should then implement controls that allow them to properly review payroll expenditures for accuracy.

Response: The Township will review its current procedures and implement changes as needed.

SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2009-004

Noncompliance

Ohio Rev. Code Section 5705.39 states that the total appropriations from each fund shall not exceed the total estimated revenue available for expenditure there from, as certified by the budget commission. No appropriation measure is to become effective until the county auditor files a certificate that the total appropriations from each fund do not exceed the total official estimate or amended official estimate. In 2009, the General Fund had appropriations in excess of the actual resources available for expenditure, as follows:

_	Fund	 Available Resources	Appropriations	_	Variance
	2009				
	General	\$ 562,405	\$ 565,500	\$	(3,095)

Failure to properly monitor and compare estimated resources and appropriations increases the likelihood that the Township will inadvertently overspend.

Response: The Township will more closely monitor budgetary compliance in the future.

FINDING NUMBER 2009-005

Noncompliance

Ohio Rev. Code, Section 5705.41(B), states in part that no subdivision or taxing unit is to expend money unless it has been appropriated.

In 2008 the Township had expenditures in excess of appropriations as follows:

		Actual				
_	Fund		Appropriation	_	Expenditure	 Variance
	Fire District	\$	607,382	\$	614,373	\$ (6,991)

Expenditures in excess of appropriations could result in negative fund balances and lead to overspending. The Township should ensure that annual appropriations are passed timely, appropriations and expenditures are monitored, and that revisions are made as necessary.

Response: The Township will more closely monitor budgetary compliance in the future.

SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2009-006

Noncompliance

Ohio Rev. Code, Section 5705.36 allows all subdivisions to request increased amended certificates of estimated resources and reduced amended certificates upon determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources.

An increased amended certificate must be obtained from the budget commission if the legislative authority intends to appropriate and expend the excess revenue. A reduced amended certificate must be obtained if the amount of the deficiency will reduce available resources below that current level of appropriation. The following funds were determined to have estimated receipts significantly in excess of actual receipts, which were less than total fund appropriations:

Total Description

Einal

Fund Available	Appropriations	Variance
2009		
Motor Vehicle License \$20,152	\$27,000	(\$6,848)
Gasoline Tax 107,641	113,500	(5,859)
Garbage and Waste Dist 277,909	286,500	(8,591)
Fire District 630,328	643,490	(13,162)
Drug Enforcement 22,657	23,000	(343)
Permissive MVL 45,371	52,000	(6,629)
JEDD 90,163	104,000	(13,837)
Economic Development 55	30,000	(29,945)
2008		
Motor Vehicle License \$35,843	\$41,400	(\$5,557)
Gasoline Tax 135,003	136,000	(997)
Road and Bridge 171,051	175,790	(4,739)
Permissive MVL 47,714	52,000	(4,286)
JEDD 29,727	50,000	(20,273)
Economic Development 13,355	16,300	(2,945)

The Board should monitor receipts and amend estimated receipts when necessary to keep estimated receipts in line with actual receipts and make corresponding amendments to its appropriations and disbursements.

Response: The Township has made improvements on monitoring and amending certificates of estimated resources and will continue to monitor budgetary compliance more closely.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2007 AND 2006

Din din a	Tin dia	F11	Not Corrected, Partially Corrected; Significantly Different Correction Action
Finding	Finding	Fully	Taken; or Finding No Longer Valid;
Number	Summary	Corrected?	Explain
2007-001	ORC Sec. 5705.41(D) - Failure to certify		
	availability of funds prior to incurring an	Partially	Reissued as Management Comment
	expense		
2007-002	Failure to proper record on-behalf payments	No	Reissued as Finding Number 2009-001
	made to contractors.		
2007-003	Failure to proper record revenue and	No	Reissued as Finding Number 2009-002
	expenditures		
2007-004	Failure to deposit cash collections from	Yes	
	waste billings and retaining for petty cash		
2007-005	Failure to properly process payroll in the	No	Reissued as Finding Number 2009-003
	actual period earned		



Mary Taylor, CPA Auditor of State

CLAY TOWNSHIP

MONTGOMERY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 5, 2010